109TH CONGRESS 2D SESSION

H. R. 4654

To provide a national innovation initiative.

IN THE HOUSE OF REPRESENTATIVES

January 3, 2006

Mr. Schiff introduced the following bill; which was referred to the Committee on Science, and in addition to the Committees on Energy and Commerce, Ways and Means, Armed Services, Judiciary, Transportation and Infrastructure, and Financial Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To provide a national innovation initiative.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "National Innovation Act of 2006".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents
 - Sec. 2. Findings and purposes
 - Sec. 3. Definitions

- Sec. 101. President's Council on Innovation
- Sec. 102. Innovation acceleration grants
- Sec. 103. A national commitment to basic research
- Sec. 104. Regional economic development
- Sec. 105. Development of advanced manufacturing systems
- Sec. 106. Study on service science

TITLE II—MODERNIZATION OF SCIENCE, EDUCATION, AND HEALTHCARE PROGRAMS

Subtitle A—Science and Education

- Sec. 201. Graduate fellowships and graduate traineeships
- Sec. 202. Professional science master's degree programs
- Sec. 203. Increased support for science education through the National Science Foundation
- Sec. 204. Innovation-based experiential learning

Subtitle B—21st Century Healthcare System

Sec. 211. Sense of Congress regarding 21st century healthcare system

TITLE III—INCENTIVES FOR ENCOURAGING INNOVATION

Subtitle A—Research Credits

- Sec. 301. Permanent extension of research credit
- Sec. 302. Increase in rates of alternative incremental credit
- Sec. 303. Alternative simplified credit for qualified research expenses

Subtitle B—Health and Education

- Sec. 311. Study and report on catastrophic healthcare
- Sec. 312. Lifelong learning accounts

Subtitle C—Savings and Investments

- Sec. 321. Regulations relating to private foundation support of innovations in economic development
- Sec. 322. Advisory group regarding valuation of intangibles

TITLE IV—DEPARTMENT OF DEFENSE MATTERS

Subtitle A—Defense Research and Education

- Sec. 401. Revitalization of frontier and multidisciplinary research
- Sec. 402. Enhancement of education

Subtitle B—Defense Advanced Manufacturing

- Sec. 411. Manufacturing research and development
- Sec. 412. Transition of transformational manufacturing processes and technologies to the defense manufacturing base
- Sec. 413. Manufacturing technology strategies
- Sec. 414. Planning for adoption of strategic innovation
- Sec. 415. Report
- Sec. 416. Authorization of appropriations

TITLE V—JUDICIARY AND OTHER MATTERS

Sec. 501. Sense of Congress on retaining high-tech talent in the United States

Sec. 502. Study on barriers to innovation

Sec. 503. Sense of Congress on patent reform

SEC. 2. FINDINGS AND PURPOSES.

- 2 (a) FINDINGS.—Congress makes the following find-3 ings:
- 1 (1) The United States is the most innovative
 Nation in the world. Since our Nation's founding,
 exploration, opportunity, and discovery have remained essential to fulfilling our Nation's strategic
 economic and political objectives.
 - (2) In the 21st century, a well-educated and trained workforce, investment in research and development, and a regulatory and physical infrastructure that supports innovators are essential to ensuring that the United States continues to lead the global economy on innovation.
 - (3) America's future economic and national security will largely depend on the creativity and commitment of our Nation to unleash its innovation capacity.
 - (4) The world has become dramatically more interconnected and competitive. Cutting edge research, world-class education, and highly skilled labor pools are no longer within the sole purview of the United States.

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- 1 (5) The United States investment in basic re-2 search is currently insufficient to meet the chal-3 lenges we face.
 - (6) Federal support for basic research in the physical sciences has consistently lagged behind that given to the life sciences in recent years.
 - (7) Traditional measurements of innovation capacity focused solely on inputs, such as research and development spending, number of patents and value of physical infrastructure. The traditional measurements are necessary but are not sufficient metrics for innovation in the 21st century's knowledge economy.
 - (8) Current Federal budget constraints require prioritization of spending and new programs must be funded through existing funds or through identifiable funding offsets whenever possible.
 - (9) A national, private sector-led, and government supported plan is required if the United States is to adequately respond to the challenges of increased global competition and take advantage of the opportunities this changing global dynamic presents.
 - (b) Purposes.—The purposes of this Act are to—
 - (1) make innovation a fundamental economic priority for the United States;

1	(2) create the most fertile policy environment
2	for innovation to occur;
3	(3) develop greater numbers of American sci-
4	entists, mathematicians, and engineers;
5	(4) enhance the quality of math and science
6	education at all levels;
7	(5) increase the Federal Government's invest-
8	ment in basic research, especially in the physical
9	sciences;
10	(6) direct greater funding toward multidisci-
11	plinary and frontier research where tomorrow's inno-
12	vations are most likely to occur;
13	(7) secure a strong advanced manufacturing
14	base in the United States to ensure that as innova-
15	tions occur, America is poised to reap the benefits
16	via the creation of new jobs and investment; and
17	(8) examine both the incentives for, and bar-
18	riers to, innovation to better understand what addi-
19	tional policy changes are warranted.
20	SEC. 3. DEFINITIONS.
21	In this Act:
22	(1) Congressional defense committees.—
23	The term "congressional defense committees" has
24	the meaning given that term in section 101(a)(16)
25	of title 10, United States Code.

- 1 (2) Defense manufacturing base.—The 2 term "defense manufacturing base" includes any 3 supplier of the Department of Defense, including a 4 supplier of raw materials.
 - (3) EXECUTIVE AGENCY.—The term "Executive agency" has the meaning given that term in section 105 of title 5, United States Code.
 - (4) Extended production enterprise.—
 The term "extended production enterprise" means a system in which key entities in the manufacturing chain, including entities engaged in product design and development, manufacturing, sourcing, distribution, and user entities, are linked together through information technology and other means to promote efficiency and productivity.
 - (5) Innovation.—The term "innovation" means the intersection of invention and insight leading to the creation of social and economic value, including through efforts meeting fundamental technology challenges and involving multidisciplinary work and a high degree of novelty.
 - (6) Manufacturing extension partnership Program.—The term "Manufacturing Extension Partnership Program" means the Manufacturing

- Extension Partnership Program of the Department
 of Commerce.
- 3 (7) Manufacturing Technology Pro-4 GRAM.—The term "Manufacturing Technology Pro-5 gram" means the Manufacturing Technology Pro-6 gram under section 2521 of title 10, United States 7 Code.
 - (8) Professional science masters pro-GRAM.—The term "professional science masters program" means a graduate degree program in science and mathematics that extends science training to strategic planning and business management and focuses on multidisciplinary specialties such as business and information technology (IT), biology and IT (bioinformatics), and computational chemistry.
 - (9) REGIONAL INNOVATION HOT SPOTS DE-FINED.—The term "regional innovation hot spots" means regions that are defined by a high degree of innovation and the availability of talent, investment, and infrastructure necessary to create and sustain such innovation.
 - (10) Service science.—The term "service science" means curriculums, research programs, and training regimens, including service sciences, management, and engineering (SSME) programs, that

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- exist or that are being developed to teach individuals to apply technology, organizational process management, and industry-specific knowledge to solve complex problems.
 - (11) SMALL BUSINESS INNOVATION RESEARCH PROGRAM.—The term "Small Business Innovation Research Program" has the meaning given that term in section 2500(11) of title 10, United States Code.
 - (12) SMALL BUSINESS TECHNOLOGY TRANSFER PROGRAM.—The term "Small Business Technology Transfer Program" has the meaning given that term in section 2500(12) of title 10, United States Code.
 - (13) SSME.—The term "SSME" means the discipline known as service sciences, management, and engineering that—
 - (A) applies scientific, engineering and management disciplines to tasks that one organization performs beneficially for others, generally as part of the services sector of the economy; and
 - (B) integrates computer science, operations research, industrial engineering, business strategy, management sciences, and social and legal sciences, in order to encourage innovation in

1	how organizations create value for customers
2	and shareholders that could not be achieved
3	through such disciplines working in isolation.
4	TITLE I—INNOVATION
5	PROMOTION
6	SEC. 101. PRESIDENT'S COUNCIL ON INNOVATION.
7	(a) In General.—The President shall establish a
8	President's Council on Innovation (in this section referred
9	to as the "Council").
10	(b) Duties.—The Council's duties shall include—
11	(1) monitoring implementation of legislative
12	proposals and initiatives for promoting innovation,
13	including policies related to research funding, tax-
14	ation, immigration, trade, and education that are
15	proposed in this and other Acts;
16	(2) in consultation with the Director of the Of-
17	fice of Management and Budget, developing a proc-
18	ess for using metrics to assess the impact of existing
19	and proposed policies and rules that affect innova-
20	tion capabilities in the United States;
21	(3) identifying opportunities and making rec-
22	ommendations for the heads of executive agencies to
23	improve innovation, monitoring, and reporting on

the implementation of such recommendations;

1	(4) developing metrics for measuring the
2	progress of the Federal Government with respect to
3	improving conditions for innovation, including
4	through talent development, investment, and infra-
5	structure improvements; and
6	(5) submitting an annual report to the Presi-
7	dent and Congress on such progress.
8	(c) Membership and Coordination.—
9	(1) Membership.—The Council shall be com-
10	posed of the Secretary or head of each of the fol-
11	lowing:
12	(A) The Department of Commerce.
13	(B) The Department of Defense.
14	(C) The Department of Education.
15	(D) The Department of Energy.
16	(E) The Department of Health and
17	Human Services.
18	(F) The Department of Homeland Secu-
19	rity.
20	(G) The Department of Labor.
21	(H) The Department of the Treasury.
22	(I) The National Aeronautics and Space
23	Administration.
24	(J) The Securities and Exchange Commis-
25	gion

1	(K) The National Science Foundation.
2	(L) The Office of the United States Trade
3	Representative.
4	(M) The Office of Management and Budg-
5	et.
6	(N) The Office of Science and Technology
7	Policy.
8	(2) Chairperson.—The Secretary of Com-
9	merce shall serve as chairperson of the Council.
10	(3) COORDINATION.—The chairperson of the
11	Council shall ensure appropriate coordination be-
12	tween the Council and the National Economic Coun-
13	cil and the National Security Council.
14	(d) Development of Innovation Agenda.—
15	(1) In general.—The Council shall develop a
16	comprehensive agenda for strengthening the innova-
17	tion capabilities of the Federal Government and
18	State governments, academia, and the private sector
19	in the United States.
20	(2) Consultation.—The comprehensive agen-
21	da required by paragraph (1) shall be developed in
22	consultation with appropriate representatives of the
23	private sector, scientific organizations, and academic
24	organizations.

1 SEC. 102. INNOVATION ACCELERATION GRANTS.

2	(a) Grant Program.—The President shall establish
3	a grant program, to be known as the "Innovation Accel-
4	eration Grants Program", to support and promote innova-
5	tion in the United States. Priority in the awarding of
6	grants shall be given to projects that meet fundamental
7	technology challenges and that involve multidisciplinary
8	work and a high degree of novelty.
9	(b) Awarding of Grants Through Departments
10	AND AGENCIES.—
11	(1) Funding goals.—The President shall en-
12	sure that it is the goal of each Executive agency that
13	finances research in science, mathematics, engineer-
14	ing, and technology to allocate at least 3 percent of
15	the agency's total annual research and development
16	budget to funding grants under the Innovation Ac-
17	celeration Grants Program.
18	(2) Administration.—
19	(A) IN GENERAL.—Each head of an Exec-
20	utive agency awarding grants under paragraph
21	(1) shall submit a plan for implementing the
22	grant program within such Executive agency to
23	the Director of the Office of Science and Tech-
24	nology Policy and the Director of the Office of
25	Management and Budget. The implementation
26	plan shall be submitted not later than 90 days

after the date of enactment of this Act. The implementation plan may incorporate existing initiatives of the Executive agencies that promote research in innovation as described in subsection (a).

(B) REQUIRED METRICS.—The head of each Executive agency submitting an implementation plan pursuant to this section shall include metrics upon which grant funding decisions will be made and metrics for assessing the success of the grants awarded.

(C) Grant duration and renewals.—

- (i) IN GENERAL.—Any grants issued by an Executive agency under this section shall be for a period not to exceed 3 years.
- (ii) EVALUATION.—Not later than 90 days prior to the expiration of a grant issued under this section, the Executive agency that approved the grant shall complete an evaluation of the effectiveness of the grant based on the metrics established pursuant to subparagraph (B). In its evaluation, the Executive agency shall consider the extent to which the program funded by

the grant met the goals of quality improvement and job creation.

(iii) Publication of Review.—The

- (iii) Publication of Review.—The Executive agency shall publish and make available to the public the review of each grant approved pursuant to this section.
- (iv) Failure to meet metrics.—Any grant that the Executive agency awarding the grant determines has failed to satisfy any of the metrics developed pursuant to subparagraph (B), shall not be eligible for a renewal.
- (v) Renewal.—A grant issued under this section that satisfies all of the metrics developed pursuant to subparagraph (B), may be renewed once for a period not to exceed 3 years. Additional renewals may be considered only if the head of the Executive agency makes a specific finding that the program being funded involves a significant technology advance that requires a longer timeframe to complete critical research, and the research satisfies all the metrics developed pursuant to subparagraph (B).

1 SEC. 103. A NATIONAL COMMITMENT TO BASIC RESEARCH.

- 2 (a) Plan for Increased Research.—Not later
- 3 than 180 days after the date of the enactment of this Act,
- 4 the Director of the National Science Foundation shall sub-
- 5 mit to Congress a comprehensive, multiyear plan that de-
- 6 scribes how the funds authorized in subsection (b) shall
- 7 be used. Such plan shall be developed with a focus on uti-
- 8 lizing basic research in physical science and engineering
- 9 to optimize the United States economy as a global compet-
- 10 itor and leader in productive innovation.
- 11 (b) Increased Funding for National Science
- 12 FOUNDATION.—There are authorized to be appropriated
- 13 to the National Science Foundation for the purpose of
- 14 doubling research funding the following amounts:
- 15 (1) \$6,440,000,000 for fiscal year 2007.
- 16 (2) \$7,280,000,000 for fiscal year 2008.
- 17 (3) \$8,120,000,000 for fiscal year 2009.
- 18 (4) \$8,960,000,000 for fiscal year 2010.
- 19 (5) \$9,800,000,000 for fiscal year 2011.
- 20 (c) Recommendations for Research and Devel-
- 21 OPMENT FUNDING.—Not later than 1 year after the date
- 22 of the enactment of this Act, the Director of the Office
- 23 of Science and Technology Policy shall evaluate and, as
- 24 appropriate, submit to Congress recommendations for an
- 25 increase in funding for research and development in phys-
- 26 ical sciences and engineering in consultation with agencies

1	and departments of the United States with significant re-
2	search and development budgets.
3	SEC. 104. REGIONAL ECONOMIC DEVELOPMENT.
4	(a) Development of Funding Strategy.—
5	(1) In General.—The Assistant Secretary for
6	Economic Development of the Department of Com-
7	merce shall review Federal programs that support
8	local economic development and prepare and imple-
9	ment a strategy to focus funding on initiatives that
10	improve the ability of communities to participate
11	successfully in the modern economy through innova-
12	tion. In preparing the strategy, priority should be
13	given to projects that—
14	(A) emphasize private sector cooperation
15	with State and local governments and nonprofit
16	organizations focused on regional economic de-
17	velopment as the means of achieving specific
18	objectives related to the support and promotion
19	of innovation; and
20	(B) are the most successful in meeting the
21	metrics established under subsection (b).
22	(2) Coordination.—The Assistant Secretary
23	shall coordinate the development and implementation

of the strategy with the activities carried out by the

	11
1	Under Secretary for Technology under subsection
2	(d).
3	(b) Evaluation of Programs.—The Assistant Sec-
4	retary for Economic Development of the Department of
5	Commerce shall develop metrics to measure the success
6	of Federal programs in supporting and promoting innova-
7	tion at the local community level while minimizing bu-
8	reaucracy and overhead expenses.
9	(c) Promotion of Economic Development Op-
10	PORTUNITIES.—The Assistant Secretary for Economic
11	Development of the Department of Commerce should work
12	with organizations focused on economic development to
13	highlight opportunities for such organizations to serve
14	local communities through grants focused on economic de-
15	velopment and investment in companies pursuing innova-
16	tion.
17	(d) REGIONAL INNOVATION HOT SPOTS.—
18	(1) Promotion of regional innovation hot
19	SPOTS.—The Under Secretary for Technology of the
20	Department of Commerce shall coordinate activities
21	focused on promoting innovation through the devel-
22	opment of regional innovation hot spots.

24 GIONAL INNOVATION HOT SPOTS.—

(2) Guide to developing successful re-

1	(A) IN GENERAL.—Not later than 1 year
2	after the date of enactment of this Act, the Sec-
3	retary of Commerce, in consultation with rep-
4	resentatives of regional innovation hot spots,
5	shall publish a report, to be titled the "Guide
6	to Developing Successful Regional Innovation
7	Hot Spots", that examines successful regional
8	innovation hot spots and includes recommenda-
9	tions for establishing and fostering regional in-
10	novation hot spots.
11	(B) Content.—The report required under
12	subparagraph (A) shall—
13	(i) include information on the evalua-
14	tion of human capital;
15	(ii) include information on the role of
16	sponsoring institutions, such as univer-
17	sities, nonprofit organizations, and labora-
18	tories, in establishing and fostering re-
19	gional innovation hot spots;
20	(iii) include information on the role of
21	State and local government leaders, leaders
22	in the research and business communities,
23	and community organizations in estab-
24	lishing and fostering regional innovation
25	hot spots;

1	(iv) discuss the importance of collabo-
2	ration by public and private sector leaders;
3	(v) identify sources of funding for
4	these activities within Federal, State, and
5	local governments and the private sector;
6	and
7	(vi) include recommendations for de-
8	veloping strategic plans to stimulate inno-
9	vation, including recommendations relating
10	to knowledge transfer and commercializa-
11	tion, the support of regional entrepreneur-
12	ship and increased innovation within exist-
13	ing regional firms, and the linking of pri-
14	mary institutions engaged in the innova-
15	tion process.
16	(3) REGIONAL INNOVATION HOT SPOT
17	METRICS.—
18	(A) DEVELOPMENT OF METRICS.—In con-
19	junction with publishing the report required
20	under paragraph (2), the Secretary of Com-
21	merce shall develop the following sets of
22	metrics:
23	(i) Metrics to be considered for identi-
24	fying potential regional innovation hot

- spots (in this subsection referred to as "identifying metrics").
- 3 (ii) Metrics to be considered for evalu4 ating the impact and effectiveness of estab5 lished regional innovation hot spots (in this subsection referred to as "evaluation metrics").
- 8 (B) Use of Metrics.—The Under Sec-9 retary of Commerce for Technology shall use 10 the identifying metrics to conduct biannual as-11 sessments of potential regional clusters and 12 shall use the evaluation metrics to assess the 13 impact and effectiveness of established regional 14 innovation hot spots in improving the regional 15 economy and regional job market. The Under 16 Secretary shall also assess the cost effectiveness 17 of operating within each regional hot spot. The 18 Under Secretary shall report the biannual as-19 sessments to Congress.

20 SEC. 105. DEVELOPMENT OF ADVANCED MANUFACTURING 21 SYSTEMS.

22 (a) RESEARCH AND DEVELOPMENT.—The Director 23 of the National Institute of Standards and Technology 24 shall support research and development in collaboration 25 with entities and organizations from the industrial sector

1	to supplement and support work in the private sector on
2	advanced manufacturing systems designed to increase pro-
3	ductivity and efficiency and to create competitive advan-
4	tages for United States businesses. These research and de-
5	velopment activities should focus on the following activi-
6	ties:
7	(1) Supporting industry efforts to develop inno-
8	vative, state-of-the-art manufacturing processes, ad-
9	vanced technologies through interoperable standards,
10	and related concepts, including—
11	(A) advanced distributed and desktop man-
12	ufacturing linked to and made compatible with
13	the extended production enterprise system de-
14	scribed in paragraph (2);
15	(B) non-contact quality inspection proc-
16	esses linked to and made compatible with the
17	extended production enterprise system;
18	(C) small lot manufacturing processes that
19	are—
20	(i) as cost-effective as mass produc-
21	tion processes; and
22	(ii) linked to and compatible with the
23	extended production enterprise system; and
24	(D) the use of state-of-the-art materials
25	and processes at the nanotechnological level.

1	(2) Supporting industry efforts to develop an
2	extended production enterprise system that inte-
3	grates key entities, including entities engaged in
4	product design and development, manufacturing,
5	sourcing, distribution, and user entities, including
6	through the development of—
7	(A) interoperable software and standards
8	designed to maximize the compatibility of the
9	design, modeling, and manufacturing stages of
10	the manufacturing process; and
11	(B) supply chain software.
12	(b) COORDINATION OF ACTIVITIES.—The Director of
13	the National Institute of Standards and Technology shall
14	coordinate activities under subsection (a) with activities
15	under—
16	(1) the Small Business Innovation Research
17	Program;
18	(2) the Small Business Technology Transfer
19	Program; and
20	(3) the Manufacturing Technology Program of
21	the Department of Defense.
22	(c) Testing.—The Director of the National Institute
23	of Standards and Technology shall support the work of
24	entities and organizations from the industrial sector in de-
25	veloping prototypes and testing areas for testing and refin-

- 1 ing, in actual production conditions, the processes, tech-
- 2 nologies, and extended production enterprise system de-
- 3 scribed in subsection (a)(2) in order to maximize produc-
- 4 tivity gains and cost efficiencies.
- 5 (d) Development of Standards.—The Director
- 6 of the National Institute of Standards and Technology,
- 7 in coordination with entities and organizations from the
- 8 industrial sector and the Manufacturing Technology Pro-
- 9 gram, shall support standards to be used as manufac-
- 10 turing performance criteria to accelerate the adoption of
- 11 improvements and innovative processes and protocols de-
- 12 veloped under subsection (a).
- (e) Pilot Test Beds of Excellence.—
- 14 (1) Establishment.—The Director of the Na-
- tional Institute of Standards and Technology shall,
- in collaboration with entities and organizations from
- the industrial sector, support not more than 3 pilot
- test beds of excellence in manufacturing fields im-
- 19 portant to advanced technologies developed under
- subsection (a), such as nanotechnology, to be used
- by the public and private sector. The test beds of ex-
- cellence shall focus on production development, par-
- 23 ticularly the invention, prototyping, and engineering
- development stages of the manufacturing process.

- 1 (2) Competition.—The Secretary of Com-2 merce shall conduct a competition to select the pilot 3 test beds of excellence based on criteria and metrics 4 established by the Secretary prior to the competi-5 tion.
 - (3) Funding.—The Secretary of Commerce may provide the pilot test beds of excellence selected pursuant to the competition set forth in paragraph (2) with an appropriate level of funding if and only if the following conditions are satisfied:
 - (A) No more than ½ of the funding of each test bed of excellence is provided by the Federal Government.
 - (B) At least ½ of the cost of each test bed of excellence is provided by participants from the private sector.
 - (C) At least ½ of the cost of each test bed of excellence is provided by State or local governments.
 - (4) REVIEW OF FUNDED TEST BEDS.—Within 3 years of the start of Federal funding for any test bed of excellence pursuant to this section, the Secretary of Commerce shall use the metrics established pursuant to paragraph (2) and any additional review metrics that the Secretary determines appropriate to

- 1 assess the performance of the federally funded test
- 2 beds of excellence. Any test bed of excellence that
- fails to satisfy any of the performance metrics will
- 4 be ineligible for additional Federal funding.
- 5 (5) Sunset Provision.—Federal funding of
- 6 any test bed of excellence shall cease 5 years after
- 7 the date of enactment of this Act.
- 8 (f) Manufacturing Extension Partnership
- 9 Focus on Innovation.—The Director of the National
- 10 Institute of Standards and Technology shall ensure that
- 11 the Manufacturing Extension Partnership program devel-
- 12 ops a focus on innovation, including through technology
- 13 diffusion, supply and distribution chain integration, and
- 14 the dissemination of the processes, technologies, and ex-
- 15 tended production enterprise systems developed under this
- 16 section.
- 17 (g) AUTHORIZATION OF APPROPRIATIONS.—There
- 18 are authorized to be appropriated to the Department of
- 19 Commerce for the purpose of carrying out activities under
- 20 this section the following amounts:
- 21 (1) \$20,000,000 for fiscal year 2007.
- 22 (2) \$40,000,000 for fiscal year 2008.
- 23 (3) \$60,000,000 for fiscal year 2009.
- 24 (4) \$80,000,000 for fiscal year 2010.
- 25 (5) \$100,000,000 for fiscal year 2011.

1 SEC. 106. STUDY ON SERVICE SCIENCE.

- 2 (a) Sense of Congress.—It is the sense of Con-
- 3 gress that, in order to strengthen the competitiveness of
- 4 United States enterprises and institutions and to prepare
- 5 the people of the United States for high-wage, high-skill
- 6 employment, the Federal Government should better under-
- 7 stand and respond strategically to the emerging vocation
- 8 and learning discipline known as service science.
- 9 (b) STUDY.—Not later than 270 days after the date
- 10 of the enactment of this Act, the Director of the National
- 11 Science Foundation shall conduct a study and report to
- 12 Congress regarding how the Federal Government should
- 13 support, through research, education, and training, the
- 14 new discipline of service science.
- (c) Outside Resources.—In conducting the study
- 16 under subsection (b), the Director of the National Science
- 17 Foundation shall consult with leaders from 2- and 4-year
- 18 institutions of higher education, as defined in section 101
- 19 of the Higher Education Act of 1965 (20 U.S.C. 1001),
- 20 leaders from corporations, and other relevant parties.

1	TITLE II—MODERNIZATION OF
2	SCIENCE, EDUCATION, AND
3	HEALTHCARE PROGRAMS
4	Subtitle A—Science and Education
5	SEC. 201. GRADUATE FELLOWSHIPS AND GRADUATE
6	TRAINEESHIPS.
7	(a) Graduate Research Fellowship Pro-
8	GRAM.—
9	(1) In General.—During the 5-year period be-
10	ginning on the date of the enactment of this Act, the
11	Director of the National Science Foundation shall
12	expand the Graduate Research Fellowship Program
13	of the Foundation so that an additional 1250 fellow-
14	ships are awarded to United States citizens under
15	such Program during such period.
16	(2) Extension of fellowship period.—The
17	Director of the National Science Foundation is au-
18	thorized to award fellowships under the Graduate
19	Research Fellowship Program for a period of 5
20	years, subject to funds being made available for such
21	purpose.
22	(3) Authorization of appropriations.—In
23	addition to any other amounts authorized to be ap-
24	propriated, there are authorized to be appropriated
25	\$34,000,000 for each of the fiscal years 2007

- 1 through 2011 to provide an additional 250 fellow-
- 2 ships under the Graduate Research Fellowship Pro-
- gram during each such fiscal year.
- 4 (b) Integrative Graduate Education and Re-
- 5 SEARCH TRAINEESHIP PROGRAM.—
- 6 (1) In General.—During the 5-year period be-
- 7 ginning on the date of the enactment of this Act, the
- 8 Director of the National Science Foundation shall
- 9 expand the Integrative Graduate Education and Re-
- search Traineeship program of the Foundation so
- that an additional 1,250 United States citizens are
- awarded grants under such program during such pe-
- riod.
- 14 (2) Authorization of appropriations.—In
- addition to any other amounts authorized to be ap-
- propriated, there are authorized to be appropriated
- 17 \$57,000,000 for each of the fiscal years 2007
- through 2011 to provide grants to an additional 250
- individuals under the Integrative Graduate Edu-
- 20 cation and Research Traineeship program during
- each such fiscal year
- 22 SEC. 202. PROFESSIONAL SCIENCE MASTER'S DEGREE PRO-
- GRAMS.
- 24 (a) Definition of Institution of Higher Edu-
- 25 CATION.—In this section, the term "institution of higher

- 1 education" has the meaning given the term in section
- 2 101(a) of the Higher Education Act of 1965 (20 U.S.C.
- 3 1001(a)).

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- 4 (b) Clearinghouse.—
- 5 (1) Development.—From amounts appro-6 priated under subsection (d), the Director of the Na-7 tional Science Foundation shall establish a clearing-8 house, in collaboration with 4-year institutions of 9 higher learning, industries, and Federal agencies 10 that employ science-trained personnel, to share pro-11 gram elements used in successful professional 12 science master's degree programs.
 - (2) AVAILABILITY.—The Director of the National Science Foundation shall make the clearing-house of program elements developed under paragraph (1) available to institutions of higher education that are developing professional science master's degree programs.

(c) PILOT PROGRAMS.—

(1) Program Authorized.—From amounts appropriated under subsection (d), the Director of the National Science Foundation shall award grants for pilot programs to 4-year institutions of higher education to facilitate the institutions' creation or

- improvement of professional science master's degree
 programs.
 - (2) APPLICATION.—A 4-year institution of higher education desiring a grant under this section shall submit an application at such time, in such manner, and accompanied by such information as the Director of the National Science Foundation may require. The application shall include—
 - (A) a description of the professional science master's degree program that the institution of higher education will implement;
 - (B) the amount of funding from non-Federal sources, including from private industries, that the institution of higher education shall use to support the professional master's degree program; and
 - (C) an assurance that the institution of higher education shall encourage students in the professional science master's degree program to apply for all forms of Federal assistance available to such students, including applicable graduate fellowships and student financial assistance under title IV of the Higher Education Act of 1965 (20 U.S.C. 1070 et seq.).

- (3) Preference for alternative funding sources.—The Director of the National Science Foundation shall give preference in making awards to 4-year institutions of higher education seeking Federal funding to support pilot professional science master's degree programs, to those applicants that secure more than ½3 of the funding for such professional science master's degree programs from sources other than the Federal Government.
 - (4) Number of Grants; time period of Grants.—
 - (A) Number of Grants.—Subject to the availability of appropriated funds, the Director of the National Science Foundation shall award grants under paragraph (1) to a maximum of 200 4-year institutions of higher education.
 - (B) Time period of grants.—Grants awarded under this section shall be for one 3-year term. Grants may be renewed only once for a maximum of 2 additional years.

(5) EVALUATION AND REPORTS.—

(A) DEVELOPMENT OF PERFORMANCE BENCHMARKS.—Prior to the start of the grant program, the National Science Foundation, in collaboration with 4-year institutions of higher

1	education, shall develop performance bench-
2	marks to evaluate the pilot programs assisted
3	by grants under this section.
4	(B) EVALUATION.—For each year of the
5	grant period, the Director of the National
6	Science Foundation, in consultation with 4-year
7	institutions of higher education, industry, and
8	Federal agencies that employ science-trained
9	personnel, shall complete an evaluation of each
10	pilot program assisted by grants under this sec-
11	tion. Any pilot program that fails to satisfy the
12	performance benchmarks developed under sub-
13	paragraph (A) shall not be eligible for further
14	funding.
15	(C) Report.—Not later than 180 days
16	after the completion of an evaluation described
17	in subparagraph (A), the Director of the Na-
18	tional Science Foundation, in consultation with
19	industries and Federal agencies that employ
20	science-trained personnel, shall submit a report
21	to Congress that includes—
22	(i) the results of the evaluation de-
23	scribed in subparagraph (A); and

(ii) recommendations for administra-

tive and legislative action that could opti-

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1	mize the effectiveness of the pilot pro-
2	grams, as the Director determines to be
3	appropriate.
4	(d) Authorization of Appropriations.—There
5	are authorized to be appropriated to carry out this section
6	\$20,000,000 for fiscal year 2007 and such sums as may
7	be necessary for each succeeding fiscal year.
8	SEC. 203. INCREASED SUPPORT FOR SCIENCE EDUCATION
9	THROUGH THE NATIONAL SCIENCE FOUNDA-
10	TION.
11	There are authorized to be appropriated to carry out
12	the science, mathematics, engineering, and technology tal-
13	ent expansion program under section $8(7)$ of the National
14	Science Foundation Authorization Act of 2002 (Public
15	Law 107–368, 116 Stat. 3042) the following amounts:
16	(1) For fiscal year 2007, \$35,000,000.
17	(2) For fiscal year 2008, \$50,000,000.
18	(3) For fiscal year 2009, \$100,000,000.
19	(4) For fiscal year 2010, \$150,000,000.
20	SEC. 204. INNOVATION-BASED EXPERIENTIAL LEARNING.
21	(a) Pilot Program.—
22	(1) Program authorized.—The Director of
23	the National Science Foundation shall award grants
24	to local educational agencies to enable the local edu-
25	cational agencies to implement innovation-based ex-

1	periential learning in a total of 500 secondary
2	schools and 500 elementary or middle schools in the
3	United States.
4	(2) APPLICATION.—A local educational agency
5	desiring a grant under this section shall submit an
6	application at such time, in such manner, and ac-
7	companied by such information as the Director of
8	the National Science Foundation may require.
9	(b) Authorization of Appropriations.—There
10	are authorized to be appropriated to carry out this section
11	\$10,000,000 for fiscal year 2007 and \$20,000,000 for
12	each of the fiscal years 2008 and 2009.
13	Subtitle B—21st Century
	TT 1.1 ~ ~ .
14	Healthcare System
1415	Healthcare System SEC. 211. SENSE OF CONGRESS REGARDING 21ST CENTURY
15	SEC. 211. SENSE OF CONGRESS REGARDING 21ST CENTURY
151617	SEC. 211. SENSE OF CONGRESS REGARDING 21ST CENTURY HEALTHCARE SYSTEM.
151617	SEC. 211. SENSE OF CONGRESS REGARDING 21ST CENTURY HEALTHCARE SYSTEM. (a) SENSE OF CONGRESS.—It is the sense of Con-
15 16 17 18	SEC. 211. SENSE OF CONGRESS REGARDING 21ST CENTURY HEALTHCARE SYSTEM. (a) SENSE OF CONGRESS.—It is the sense of Congress that, in order to improve the United States
15 16 17 18 19	HEALTHCARE SYSTEM. (a) SENSE OF CONGRESS.—It is the sense of Congress that, in order to improve the United States healthcare system for the 21st century, the Federal Government.
15 16 17 18 19 20	HEALTHCARE SYSTEM. (a) SENSE OF CONGRESS.—It is the sense of Congress that, in order to improve the United States healthcare system for the 21st century, the Federal Government should encourage the widespread adoption of
15 16 17 18 19 20 21	HEALTHCARE SYSTEM. (a) Sense of Congress.—It is the sense of Congress that, in order to improve the United States healthcare system for the 21st century, the Federal Government should encourage the widespread adoption of interoperable health information technology by—

- 1 (2) after such standards have been created,
- 2 each Federal agency or department that collects
- data for the purposes described in subsection (b)
- 4 should collect such data in a manner that is con-
- 5 sistent with such standards.
- 6 (b) Purposes Described.—The purposes described
- 7 in this subsection include quality reporting, surveillance,
- 8 epidemiology, adverse event reporting, research, or for
- 9 other purposes determined appropriate by the Secretary
- 10 of Health and Human Services.

11 TITLE III—INCENTIVES FOR

12 ENCOURAGING INNOVATION

13 Subtitle A—Research Credits

- 14 SEC. 301. PERMANENT EXTENSION OF RESEARCH CREDIT.
- 15 (a) IN GENERAL.—Section 41 of the Internal Rev-
- 16 enue Code of 1986 (relating to credit for increasing re-
- 17 search activities) is amended by striking subsection (h).
- 18 (b) Conforming Amendment.—Section 45C(b)(1)
- 19 of the Internal Revenue Code of 1986 is amended by strik-
- 20 ing subparagraph (D).
- 21 (c) Effective Date.—The amendments made by
- 22 this section shall apply to amounts paid or incurred after
- 23 the date of the enactment of this Act.

1	SEC. 302. INCREASE IN RATES OF ALTERNATIVE INCRE-
2	MENTAL CREDIT.
3	(a) In General.—Subparagraph (A) of section
4	41(c)(4) of the Internal Revenue Code of 1986 (relating
5	to election of alternative incremental credit) is amended—
6	(1) by striking "2.65 percent" and inserting "3
7	percent";
8	(2) by striking "3.2 percent" and inserting "4
9	percent"; and
10	(3) by striking "3.75 percent" and inserting "5
11	percent".
12	(b) Effective Date.—The amendments made by
13	this section shall apply to taxable years ending after the
14	date of the enactment of this Act.
1415	date of the enactment of this Act. SEC. 303. ALTERNATIVE SIMPLIFIED CREDIT FOR QUALI-
15	SEC. 303. ALTERNATIVE SIMPLIFIED CREDIT FOR QUALI-
15 16 17	SEC. 303. ALTERNATIVE SIMPLIFIED CREDIT FOR QUALIFIED RESEARCH EXPENSES.
15 16 17	SEC. 303. ALTERNATIVE SIMPLIFIED CREDIT FOR QUALIFIED RESEARCH EXPENSES. (a) IN GENERAL.—Subsection (c) of section 41 of the
15 16 17 18	SEC. 303. ALTERNATIVE SIMPLIFIED CREDIT FOR QUALIFIED RESEARCH EXPENSES. (a) IN GENERAL.—Subsection (c) of section 41 of the Internal Revenue Code of 1986 (relating to base amount)
15 16 17 18 19	SEC. 303. ALTERNATIVE SIMPLIFIED CREDIT FOR QUALIFIED RESEARCH EXPENSES. (a) IN GENERAL.—Subsection (c) of section 41 of the Internal Revenue Code of 1986 (relating to base amount) is amended by redesignating paragraphs (5) and (6) as
15 16 17 18 19 20	SEC. 303. ALTERNATIVE SIMPLIFIED CREDIT FOR QUALIFIED RESEARCH EXPENSES. (a) IN GENERAL.—Subsection (c) of section 41 of the Internal Revenue Code of 1986 (relating to base amount) is amended by redesignating paragraphs (5) and (6) as paragraphs (6) and (7), respectively, and by inserting
15 16 17 18 19 20 21	FIED RESEARCH EXPENSES. (a) IN GENERAL.—Subsection (c) of section 41 of the Internal Revenue Code of 1986 (relating to base amount) is amended by redesignating paragraphs (5) and (6) as paragraphs (6) and (7), respectively, and by inserting after paragraph (4) the following new paragraph:
15 16 17 18 19 20 21 22	FIED RESEARCH EXPENSES. (a) In General.—Subsection (c) of section 41 of the Internal Revenue Code of 1986 (relating to base amount) is amended by redesignating paragraphs (5) and (6) as paragraphs (6) and (7), respectively, and by inserting after paragraph (4) the following new paragraph: "(5) Election of Alternative Simplified
15 16 17 18 19 20 21 22 23	SEC. 303. ALTERNATIVE SIMPLIFIED CREDIT FOR QUALIFIED RESEARCH EXPENSES. (a) IN GENERAL.—Subsection (c) of section 41 of the Internal Revenue Code of 1986 (relating to base amount) is amended by redesignating paragraphs (5) and (6) as paragraphs (6) and (7), respectively, and by inserting after paragraph (4) the following new paragraph: "(5) ELECTION OF ALTERNATIVE SIMPLIFIED CREDIT.—

1	much of the qualified research expenses for the
2	taxable year as exceeds 50 percent of the aver-
3	age qualified research expenses for the 3 tax-
4	able years preceding the taxable year for which
5	the credit is being determined.
6	"(B) Special rule in case of no
7	QUALIFIED RESEARCH EXPENSES IN ANY OF 3
8	PRECEDING TAXABLE YEARS.—
9	"(i) Taxpayers to which subpara-
10	GRAPH APPLIES.—The credit under this
11	paragraph shall be determined under this
12	subparagraph if the taxpayer has no quali-
13	fied research expenses in any 1 of the 3
14	taxable years preceding the taxable year
15	for which the credit is being determined.
16	"(ii) Credit Rate.—The credit de-
17	termined under this subparagraph shall be
18	equal to 6 percent of the qualified research
19	expenses for the taxable year.
20	"(C) Election.—An election under this
21	paragraph shall apply to the taxable year for
22	which made and all succeeding taxable years
23	unless revoked with the consent of the Sec-

retary. An election under this paragraph may

- not be made for any taxable year to which an election under paragraph (4) applies.".
- 3 (b) Coordination With Election of Alter-
- 4 NATIVE INCREMENTAL CREDIT.—
- 5 (1) IN GENERAL.—Section 41(c)(4)(B) of the 6 Internal Revenue Code of 1986 (relating to election) 7 is amended by adding at the end the following: "An 8 election under this paragraph may not be made for 9 any taxable year to which an election under para-10 graph (5) applies.".
 - (2) Transition rule.—In the case of an election under section 41(c)(4) of the Internal Revenue Code of 1986 which applies to the taxable year which includes the date of the enactment of this Act, such election shall be treated as revoked with the consent of the Secretary of the Treasury if the taxpayer makes an election under section 41(c)(5) of such Code (as added by subsection (a)) for such year.
- 20 (c) Effective Date.—The amendments made by 21 this section shall apply to taxable years ending after the 22 date of the enactment of this Act.

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Subtitle B—Health and Education

- 2 SEC. 311. STUDY AND REPORT ON CATASTROPHIC
- 3 HEALTHCARE.

- 4 (a) Study.—The Secretary of Health and Human
- 5 Services and the Secretary of Labor (in this subsection
- 6 referred to as the "Secretaries") jointly shall conduct a
- 7 study to explore methods for managing costs associated
- 8 with catastrophic healthcare events and costs associated
- 9 with chronic disease. The Secretaries shall work with
- 10 healthcare providers, pharmaceutical manufacturers, large
- 11 and small employers, health plans, and other interested
- 12 private and public sector entities to develop a consensus
- 13 regarding potential innovative approaches for reducing the
- 14 financial risks presented by such health problems and im-
- 15 proving such outcomes. The study shall consider, among
- 16 other factors, the role that best practices, health informa-
- 17 tion technology, evidence-based medicine, quality incen-
- 18 tives, and comparative clinical effectiveness research can
- 19 play in improving quality, value, and efficiency throughout
- 20 the United States healthcare system.
- 21 (b) Report.—Not later than 1 year after the date
- 22 of enactment of this Act, the Secretaries shall submit a
- 23 report to Congress on the results of the study conducted
- 24 under subsection (a), together with such recommendations

- 1 for administrative and legislative action as the Secretaries
- 2 determine to be appropriate.

3 SEC. 312. LIFELONG LEARNING ACCOUNTS.

- 4 (a) Study.—The Secretary of the Treasury, in col-
- 5 laboration with the Secretary of Labor and the Secretary
- 6 of Education, shall conduct a study with recommendations
- 7 for establishing lifelong learning accounts which would be
- 8 exempt from taxation under the Internal Revenue Code
- 9 of 1986 and from which funds could only be used for edu-
- 10 cational or training purposes. Such study shall consider
- 11 whether individuals should be allowed to transfer to such
- 12 an account, without incurring tax liability or penalties,
- 13 funds which are—
- 14 (1) held in accounts established under a plan
- described in section 401(k), 403(b), or 457 of the
- 16 Internal Revenue Code of 1986; and
- 17 (2) held in a qualified tuition program under
- section 529 of such Code.
- 19 (b) REPORT.—Not later than 1 year after the date
- 20 of the enactment of this Act, the Secretary of the Treasury
- 21 shall submit to Congress a report on the study conducted
- 22 under subsection (a).

1	Subtitle C—Savings and
2	Investments
3	SEC. 321. REGULATIONS RELATING TO PRIVATE FOUNDA-
4	TION SUPPORT OF INNOVATIONS IN ECO-
5	NOMIC DEVELOPMENT.
6	The Secretary of the Treasury or the Secretary's del-
7	egate shall as soon as practicable issue regulations under
8	subchapter A of chapter 42 of the Internal Revenue Code
9	of 1986 (relating to excise taxes on private foundations)
10	which—
11	(1) clearly identify when distributions by pri-
12	vate foundations for purposes of stimulating eco-
13	nomic development will be treated as made for an
14	exempt purpose described in section 170(c)(2)(B) of
15	such Code; and
16	(2) clarify the circumstances under which pri-
17	vate foundations may make program-related invest-
18	ments described in section 4944(c) of such Code in
19	start-up ventures.
20	SEC. 322. ADVISORY GROUP REGARDING VALUATION OF IN-
21	TANGIBLES.
22	(a) Establishment.—The Secretary of the Treas-
23	ury shall establish an advisory group consisting of rep-
24	resentatives of the public and private investment sector.
25	The advisory group shall include representatives from the

- 1 Department of Commerce, the Securities and Exchange
- 2 Commission, the Commodity Futures Trading Commis-
- 3 sion, the Board of Governors of the Federal Reserve Sys-
- 4 tem, the New York Stock Exchange, the National Associa-
- 5 tion of Securities Dealers Automatic Quotation System,
- 6 and significant industry sectors.
- 7 (b) Duties.—The advisory group established under 8 subsection (a) shall—
- 9 (1) examine and make recommendations of best 10 practices for valuation of intangibles in order to—
- 11 (A) provide investors with an improved 12 method for assessing the impact intangibles 13 have on the accuracy of a company's financial 14 picture; and
 - (B) support industry trade associations in efforts to adopt guidelines for intangibles appropriate to particular industry sections; and
 - (2) submit to the Secretary of the Treasury a recommendation regarding whether a litigation safe harbor should be established for those companies that make good faith estimates regarding the value of intangibles under the best practice standards developed under paragraph (1).
- 24 (c) Research Network.—The Secretary of Com-25 merce shall establish a research network of industry and

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1	academic expertise to study metrics and solutions for in-
2	tangible disclosure, and provide such research results to
3	the advisory group.
4	(d) ACCOUNTING STANDARDS.—The Secretary of the
5	Treasury and the advisory group shall encourage the Fi
6	nancial Accounting Standards Board to reinstate its
7	project on disclosure of information about intangible as
8	sets not recognized in financial statements and to move
9	expeditiously toward issuance of a statement of financia
10	accounting standards concerning valuation and disclosure
11	of key intangible assets.
12	(e) REPORT.—Not later than 2 years after the date
13	of the enactment of this Act, the advisory group shall sub-
14	mit to the Secretary of the Treasury the results of the
15	examination under subsection (b)(1) and the recommenda-
16	tion under subsection $(b)(2)$.
17	TITLE IV—DEPARTMENT OF
18	DEFENSE MATTERS
19	Subtitle A—Defense Research and
20	Education
21	SEC. 401. REVITALIZATION OF FRONTIER AND MULTIDISCI
22	PLINARY RESEARCH.
23	It shall be the goal of the Department of Defense to

25 fense budget to science and technology. Of this amount,

24 allocate at least 3 percent of the total Department of De-

it shall be the goal of the Department of Defense to allocate at least 20 percent to basic research. 3 SEC. 402. ENHANCEMENT OF EDUCATION. 4 (a) Science, Mathematics, and Research for 5 Transformation (SMART) Scholarships.— 6 (1)EXTENSION PROGRAM.—Section OF 7 1105(a)(2) of the Ronald W. Reagan National De-8 fense Authorization Act for Fiscal Year 2005 (Pub-9 lic Law 108–375; 118 Stat. 2074; 10 U.S.C. 2192 10 note) is amended by striking "for three years begin-11 ning on the date of the enactment of this Act" and 12 inserting "through September 30, 2011". 13 (2) Expansion of Program.—The Secretary 14 of Defense shall, utilizing amounts authorized to be 15 appropriated by paragraph (3), increase the number 16 of participants in the Science, Mathematics, and Re-17 search for Transformation (SMART) Defense Schol-18 arship Pilot Program under section 1105 of the 19 Ronald W. Reagan National Defense Authorization 20 Act for Fiscal Year 2005 in each of fiscal years 21 2007 through 2011— 22 (A) by an additional 160 participants pur-23 suing doctoral degrees in each such fiscal year; 24 and

1	(B) by an additional 60 participants pur-
2	suing masters degrees in each such fiscal year.
3	(3) Authorization of appropriations.—
4	There is hereby authorized to be appropriated to the
5	Department of Defense for each of fiscal years 2007
6	through 2011 the amount of \$41,300,000 for pur-
7	poses of carrying out this subsection, of which—
8	(A) \$36,000,000 shall be available in each
9	such fiscal year for additional participants in
10	the Science, Mathematics, and Research for
11	Transformation (SMART) Defense Scholarship
12	Pilot Program who are pursuing doctoral de-
13	grees under paragraph (2)(A); and
14	(B) \$5,300,000 shall be available in each
15	such fiscal year for additional participants in
16	the Science, Mathematics, and Research for
17	Transformation (SMART) Defense Scholarship
18	Pilot Program who are pursuing masters de-
19	grees under paragraph (2)(B).
20	(b) National Defense Science and Engineer-
21	ING GRADUATE FELLOWSHIPS.—
22	(1) Expansion of Program.—The Secretary
23	of Defense shall, utilizing amounts authorized to be
24	appropriated by paragraph (2), increase the number
25	of participants in the National Defense Science and

- Engineering Graduate (NDSEG) fellowship program in each of fiscal years 2007 through 2011 by an additional 200 participants in each such fiscal year.
 - (2) AUTHORIZATION OF APPROPRIATIONS.—
 There is hereby authorized to be appropriated to the Department of Defense for each of fiscal years 2007 through 2011 the amount of \$45,000,000 for purposes of carrying out this subsection.

(c) Institution-Based Traineeships.—

(1) Program required.—The Secretary of Defense shall, utilizing amounts authorized to be appropriated by paragraph (4), carry out a program to award, on a competitive basis, traineeships to undergraduate and graduate students at institutions of higher education in order to permit such students to pursue studies in areas of importance to the Department of Defense in mathematics, science, or engineering in settings or programs that provide such students exposure to multidisciplinary studies, innovation-oriented studies, and academic, private-sector, or government laboratories and research. It shall be the goal of the traineeship program for a trainee to work for the Department of Defense for 10 years after completing his or her degree.

- 1 (2) Participants.—In each of fiscal years 2 2007 through 2011, the number of participants in 3 the program required by paragraph (1) shall be as 4 follows:
- 5 (A) Not more than 30 participants pur-6 suing doctoral degrees.
 - (B) Not more than 30 participants pursuing masters degrees.
 - (C) Not more than 20 participants pursuing undergraduate degrees.
 - (3) Annual Reports.—Not later than November 30 each year, the Secretary of Defense shall submit to the Committees on Armed Services of the Senate and the House of Representatives a report on the carrying out of the program required by paragraph (1) during the preceding fiscal year. The report shall describe the participants, and the studies pursued by such participants, in the program during the fiscal year covered by the report, and shall include an assessment of the benefits of the program to the Department of Defense.
 - (4) AUTHORIZATION OF APPROPRIATIONS.—
 There is hereby authorized to be appropriated to the Department of Defense for each of fiscal years 2007 through 2011 the amount of \$11,100,000 for pur-

1	poses of carrying out the program required by this
2	subsection, of which—
3	(A) $$7,000,000$ shall be available in each
4	such fiscal year for participants in the program
5	who are pursuing doctoral degrees under para-
6	graph $(2)(A)$;
7	(B) $$2,600,000$ shall be available in each
8	such fiscal year for participants in the program
9	who are pursuing masters degrees under para-
10	graph (2)(B); and
11	(C) $$1,500,000$ shall be available in each
12	such fiscal year for participants in the program
13	who are pursuing undergraduate degrees under
14	paragraph (2)(C).
15	Subtitle B—Defense Advanced
16	Manufacturing
17	SEC. 411. MANUFACTURING RESEARCH AND DEVELOP-
18	MENT.
19	(a) Identification of Enhanced Processes and
20	TECHNOLOGIES.—The Under Secretary of Defense for
21	Acquisition, Technology, and Logistics, acting through the
22	Director of Defense Research and Engineering, shall iden-
23	tify advanced manufacturing processes and technologies
24	whose utilization will achieve significant productivity and
25	efficiency gains in the defense manufacturing base.

1	(b) RESEARCH AND DEVELOPMENT.—The Under
2	Secretary shall undertake research and development on
3	processes and technologies identified under subsection (a)
4	that addresses, in particular—
5	(1) innovative manufacturing processes and ad-
6	vanced technologies; and
7	(2) the creation of extended production enter-
8	prises using information technology and new busi-
9	ness models.
10	(c) Defense Priorities.—In undertaking research
11	and development under subsection (b), the Under Sec-
12	retary shall consider defense priorities established in the
13	most current Joint Warfighting Science and Technology
14	Plan.
15	SEC. 412. TRANSITION OF TRANSFORMATIONAL MANUFAC-
16	TURING PROCESSES AND TECHNOLOGIES TO
17	THE DEFENSE MANUFACTURING BASE.
18	(a) Acceleration of Transition From Science
19	AND TECHNOLOGY.—
20	(1) IN GENERAL.—The Under Secretary of De-
21	fense for Acquisition, Technology, and Logistics
22	shall undertake appropriate actions to accelerate the
23	transition of transformational manufacturing tech-
24	nologies and processes (including processes and tech-

- search stage to utilization by manufacturers in the defense manufacturing base.
- actions 3 (2)EXECUTION.—The undertaken under paragraph (1) shall include a memorandum of 5 understanding among the Director of Defense Re-6 search and Engineering, other appropriate elements of the Department of Defense, and the Joint De-7 fense Manufacturing Technology Panel to accelerate 8 9 the transition of technologies and processes as de-10 scribed in that paragraph.

(b) Prototypes and Test Beds.—

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- (1) In General.—The Under Secretary shall, utilizing the Manufacturing Technology Program, undertake the development of prototypes and test beds to promote the purposes of this section.
 - (2) COORDINATION OF ACTIVITIES.—The Under Secretary shall coordinate activities under this subsection with activities under the Small Business Innovation Research Program and the Small Business Technology Transfer Program.
- 21 (c) DEVELOPMENT OF IMPROVEMENT PROCESS.—
- 22 The Under Secretary shall, in consultation with persons
- 23 and organizations in the defense manufacturing base, de-
- 24 velop and implement a program to continuously identify
- 25 and utilize improvements and innovative processes in ap-

- 1 propriate defense acquisition programs and by manufac-
- 2 turers in the defense manufacturing base.
- 3 (d) Diffusion of Enhancements Into Defense
- 4 Manufacturing Base.—The Under Secretary shall en-
- 5 sure the utilization in industry of enhancements in produc-
- 6 tivity and efficiency identified by reason of activities under
- 7 this subtitle through the following:
- 8 (1) Research and development activities under
- 9 the Manufacturing Technology Program, including
- the establishment of public-private partnerships.
- 11 (2) Outreach through the Manufacturing Ex-
- tension Partnership Program under memoranda of
- agreement, cooperative programs, and other appro-
- priate arrangements.
- 15 (3) Coordination with activities under such
- other current programs for the dissemination of
- manufacturing technology as the Under Secretary
- 18 considers appropriate.
- 19 (4) Identification of incentives for contractors
- in the defense manufacturing base to incorporate
- and utilize manufacturing enhancements in manu-
- facturing activities.
- 23 SEC. 413. MANUFACTURING TECHNOLOGY STRATEGIES.
- 24 (a) IN GENERAL.—The Under Secretary of Defense
- 25 for Acquisition, Technology, and Logistics may—

- 1 (1) identify an area of technology where the de-2 velopment of industry-prepared roadmaps for new 3 manufacturing and technology processes applicable 4 to defense manufacturing requirements would be 5 beneficial to the Department of Defense; and
- 6 (2) establish a task force, and act in coopera7 tion with the private sector, to map the strategy for
 8 the development of manufacturing processes and
 9 technologies needed to support technology develop10 ment in the area identified under paragraph (1).
- 11 (b) COMMENCEMENT OF ROADMAPPING.—The Under 12 Secretary shall commence any roadmapping identified 13 pursuant to subsection (a)(1) not later than January 14 2007.

15 SEC. 414. PLANNING FOR ADOPTION OF STRATEGIC INNO-

- 16 VATION.
- 17 (a) In General.—The Secretary of Defense, acting
- 18 through the Under Secretary of Defense for Acquisition,
- 19 Technology, and Logistics, shall ensure that each contract
- 20 of a value of \$50,000,000 or more under a technology or
- 21 logistics program of the Department of Defense includes
- 22 requirements for planning by the contractor under such
- 23 contract for the adoption of innovative technologies under
- 24 such contract.

- 1 (b) Particular Requirements.—The require-
- 2 ments included in a contract under subsection (a) shall
- 3 include—
- 4 (1) requirements for plans for the identifica-
- 5 tion, monitoring, and transition to the utilization
- 6 under such contract of applicable emerging tech-
- 7 nologies from the private sector;
- 8 (2) requirements for plans for the identifica-
- 9 tion, monitoring, and development under such con-
- tract of emerging research initiatives in academia;
- 11 and
- 12 (3) a requirement to submit to the Under Sec-
- retary on an annual basis a report on the implemen-
- tation of the planning carried out pursuant to the
- 15 requirements included in such contract.
- 16 SEC. 415. REPORT.
- 17 (a) In General.—Not later than December 31,
- 18 2008, the Under Secretary of Defense for Acquisition,
- 19 Technology, and Logistics shall submit to the congres-
- 20 sional defense committees a report on the actions under-
- 21 taken by the Under Secretary under this subtitle during
- 22 fiscal year 2007.
- 23 (b) Elements.—The report under subsection (a)
- 24 shall include—

- 1 (1) a comprehensive description of the actions 2 undertaken under this subtitle during fiscal year 3 2007;
- 4 (2) an assessment of effectiveness of such ac-5 tions in enhancing research and development on 6 manufacturing technologies and processes, and the 7 implementation of such technologies and processes 8 within the defense manufacturing base; and
- 9 (3) such recommendations as the Under Sec-10 retary considers appropriate for additional actions to 11 be undertaken in order to increase the effectiveness 12 of the actions undertaken under this subtitle in en-13 hancing manufacturing activities within the defense 14 manufacturing base.

15 SEC. 416. AUTHORIZATION OF APPROPRIATIONS.

- Funds are hereby authorized to be appropriated for
- 17 the Department of Defense for purposes of carrying out
- 18 this subtitle for fiscal years as follows:
- 19 (1) For fiscal year 2007, \$20,000,000.
- 20 (2) For fiscal year 2008, \$40,000,000.
- 21 (3) For fiscal year 2009, \$60,000,000.
- 22 (4) For fiscal year 2010, \$80,000,000.
- 23 (5) For fiscal year 2011, \$100,000,000.

TITLE V—JUDICIARY AND 1 OTHER MATTERS 2 3 SEC. 501. SENSE OF CONGRESS ON RETAINING HIGH TECH 4 TALENT IN THE UNITED STATES. 5 It is the sense of Congress that comprehensive immigration reform should ensure that the United States re-6 7 tains foreign-born high-tech talent educated in the United 8 States and remains the leader in innovation and techno-9 logical development in an emerging global marketplace. 10 Such comprehensive reform should ensure— (1) that the United States continues to retain 11 12 foreign nationals who have received master's or 13 higher degrees in the sciences, technology, engineer-14 ing or mathematics from United States institutions 15 of higher education under either— 16 (A) the H–1B visa program; or 17 (B) as employment-based immigrants; 18 (2) that the United States must take a forward 19 looking approach with respect to any limitations on 20 the H-1B visa program; and 21 (3) that immigration reform should also include 22 systematic improvements to the Government's tech-23 nology infrastructure in order to eliminate delays in

processing immigration proceedings, including em-

ployment-based visa applications.

24

1 SEC. 502. STUDY ON BARRIERS TO INNOVATION.

2	(a) In General.—The National Academy of
3	Sciences shall conduct and complete a study to identify,
4	and to review methods to mitigate, new forms of risk for
5	businesses beyond conventional operational and financial
6	risk that affect the ability to innovate, including studying
7	and reviewing—
8	(1) incentive and compensation structures that
9	could effectively encourage long-term value creation
10	and innovation;
11	(2) methods of voluntary and supplemental dis-
12	closure by industry of intellectual capital, innovation
13	performance, and indicators of future valuation;
14	(3) means by which government could work
15	with industry to enhance the legal and regulatory
16	framework to encourage the disclosures described in
17	paragraph (2);
18	(4) practices that may be significant deterrents
19	to United States businesses engaging in innovation
20	risk-taking compared to foreign competitors, includ-
21	ing tort litigation, the nature and extent of any re-
22	sulting defensive management practices, and rec-
23	ommendations on practices to restore innovation
24	risk-taking and to overcome defensive practices;
25	(5) means by which industry, trade associa-

tions, and universities could collaborate to support

- research on management practices and methodologies for assessing the value and risks of longer term innovation strategies; and
- 4 (6) means to encourage new, open, and collabo5 rative dialogue between industry associations, regu6 latory authorities, management, shareholders, and
 7 other concerned interests to encourage appropriate
 8 approaches to innovation risk-taking.
- 9 (b) REPORT REQUIRED.—The National Academy of 10 Sciences shall, not later than 1 year after the date of en-11 actment of this Act, submit to Congress a report on the 12 study conducted under subsection (a).
- 13 (c) AUTHORIZATIONS OF APPROPRIATIONS.—There
 14 are authorized to be appropriated to the National Acad15 emy of Sciences \$1,000,000 for fiscal year 2007 for the
 16 purpose of carrying out the study required under this sec17 tion.

18 SEC. 503. SENSE OF CONGRESS ON PATENT REFORM.

- 19 It is the sense of Congress that—
- 20 (1) to bolster the United States economy and 21 strengthen innovators in the United States, the pat-22 ent system should be reformed to enhance the qual-23 ity of patents, to leverage patent databases as inno-24 vation tools, and to create best practices for global 25 collaborative standard setting; and

1	(2) to achieve the objectives described in para-
2	graph (1), the Federal Government should—
3	(A) fully fund the Patent and Trademark
4	Office and enable the Office to direct its fees to
5	fund process improvements;
6	(B) improve compliance with existing pat-
7	enting requirements and create incentives for
8	improved search and disclosure of prior art;
9	(C) create new standards for searchability
10	of patent applications and new patents;
11	(D) establish a fair and balanced post-
12	grant patent review procedure for future pat-
13	ents and patent applications;
14	(E) invest in retroactively creating search-
15	able keywords for a subset of the most highly
16	cited historical patents;
17	(F) secure reciprocal access to foreign pat-
18	ent databases; and
19	(G) set best practices and processes for
20	standards bodies to align incentives for collabo-
21	rative standard setting, and to encourage broad
22	participation.