# H. R. 4572

To revise and extend the Export Administration Act of 1979.

## IN THE HOUSE OF REPRESENTATIVES

DECEMBER 16, 2005

Mr. Hyde introduced the following bill; which was referred to the Committee on International Relations

## A BILL

To revise and extend the Export Administration Act of 1979.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Export Administration
- 5 Renewal Act of 2005".
- 6 SEC. 2. CONGRESSIONAL DECLARATION OF POLICY.
- 7 Section 3(a) of the Export Administration Act of
- 8 1979 (50 U.S.C. App. 2402(a)) is amended by adding at
- 9 the end the following new paragraph:
- 10 "(15) It is the policy of the United States to
- 11 utilize the analytic product of the United States in-

1	telligence community with respect to the consider
2	ation of any proposed license under this Act.".
3	SEC. 3. GENERAL PROVISIONS.
4	Section 4 of the Export Administration Act of 1979
5	(50 U.S.C. App. 2403) is amended by adding at the end
6	the following new subsection:
7	"(h) COMMODITY CLASSIFICATION REVIEW.—The
8	President, in consultation with the Secretary and the
9	heads of other appropriate departments and agencies
10	shall conduct a comprehensive review of the commodity
11	classification process and the Export Control Classifica
12	tion Number (in this Act referred to as the 'ECCN') sys
13	tem, taking into account—
14	"(1) the potential relevance of industrial tech
15	nical literature to ECCN classifications;
16	"(2) the extent of review for ECCN classifica
17	tions;
18	"(3) consistency between United States ECCN
19	definitions and multilateral export control regime
20	control lists;
21	"(4) any other applicable laws such as the
22	Arms Export Control Act; and
23	"(5) other appropriate considerations, including
24	the global war on terror "

## SEC. 4. NATIONAL SECURITY CONTROLS.

- 2 Section 5(f)(6) of the Export Administration Act of
- 3 1979 (50 U.S.C. App. 2404(f)(6)) is amended by striking
- 4 "Under Secretary of Commerce for Export Administra-
- 5 tion" and inserting "Under Secretary of Commerce for In-
- 6 dustry and Security".

## 7 SEC. 5. VIOLATIONS.

- 8 Section 11 of the Export Administration Act of 1979
- 9 (50 U.S.C. App. 2410) is amended—
- 10 (1) by striking subsections (a) and (b) and in-
- serting the following:
- 12 "(a) Criminal Penalties.—
- "(1) VIOLATIONS BY AN INDIVIDUAL.—Any in-
- dividual who willfully violates, conspires to violate, or
- attempts to violate any provision of this Act or any
- regulation, license, or order issued under this Act
- shall be fined up to 10 times the value of the exports
- involved or \$1,000,000, whichever is greater, impris-
- oned for not more than 10 years, or both, for each
- violation.
- 21 "(2) Violations by a person other than
- 22 AN INDIVIDUAL.—Any person, other than an indi-
- vidual, who willfully violates, conspires to violate, or
- 24 attempts to violate any provision of this Act or any
- regulation, license, or order issued under this Act
- shall be fined up to 10 times the value of the exports

1	involved or \$5,000,000, whichever is greater, for
2	each violation.
3	"(b) Forfeiture of Property Interest and
4	Proceeds.—
5	"(1) Forfeiture.—Any person who is con-
6	victed under paragraph (1) or (2) of subsection (a)
7	shall, in addition to any other penalty, forfeit to the
8	United States—
9	"(A) any of that person's security or other
10	interest in, claim against, or property or con-
11	tractual rights of any kind in the tangible items
12	that were the subject of the violation;
13	"(B) any of that person's security or other
14	interest in, claim against, or property or con-
15	tractual rights of any kind in the tangible prop-
16	erty that was used in the export or attempt to
17	export that was the subject of the violation; and
18	"(C) any of that person's property consti-
19	tuting, or derived from, any proceeds obtained
20	directly or indirectly as a result of the violation.
21	"(2) Procedures.—The procedures in any for-
22	feiture under this subsection, and the duties and au-
23	thority of the courts of the United States and the
24	Attorney General with respect to any forfeiture ac-
25	tion under this subsection, or with respect to any

- property that may be subject to forfeiture under this subsection, shall be governed by the provisions of chapter 46 of title 18, United States Code (relating to criminal forfeiture), to the same extent as property subject to forfeiture under that chapter.";
- 6 (2) in subsection (c), by striking paragraph (1) and inserting the following: "(1) The Secretary may 7 8 impose a civil penalty of up to \$500,000 for each 9 violation of a provision of this Act or any regulation, 10 license, or order issued under this Act. A civil pen-11 alty under this paragraph may be in addition to, or 12 in lieu of, any other liability or penalty which may 13 be imposed for such a violation.";
- 14 (3) by striking subsections (g) and (h) and in-15 serting the following:
- 16 "(g) VIOLATIONS DEFINED BY REGULATION.—Noth-17 ing in this section shall limit the authority of the Secretary 18 to define by regulation violations under this Act.
- 19 "(h) Effect of Other Convictions.—
- 20 "(1) Denial of export privileges.—Any 21 person convicted of a violation described in para-22 graph (2) may, at the discretion of the Secretary, be 23 denied export privileges under this Act for a period 24 not to exceed 10 years from the date of the convic-25 tion. The Secretary may also revoke any export li-

1	cense under this Act in which such person had an
2	interest at the time of the conviction.
3	"(2) Violations.—The violations referred to in
4	paragraph (1) are a violation of—
5	"(A) a provision of this Act;
6	"(B) a provision of the International
7	Emergency Economic Powers Act (50 U.S.C.
8	1701 et seq.);
9	"(C) section 793, 794, or 798 of title 18,
10	United States Code;
11	"(D) section 4(b) of the Internal Security
12	Act of 1950 (50 U.S.C. 783(b));
13	"(E) section 38 of the Arms Export Con-
14	trol Act (22 U.S.C. 2778);
15	"(F) section 16 of the Trading with the
16	Enemy Act (50 U.S.C. App. 16);
17	"(G) any regulation, license, or order
18	issued under any provision of law listed in sub-
19	paragraph (A), (B), (C), (D), (E), or (F);
20	"(H) section 371 or 1001 of title 18,
21	United States Code, if in connection with the
22	export of items subject to this Act or any regu-
23	lation, license, or order issued under the Inter-
24	national Emergency Economic Powers Act. or

1	the export of items controlled under the Arms
2	Export Control Act;
3	"(I) section 175 of title 18, United States
4	Code;
5	"(J) a provision of the Atomic Energy Act
6	(42 U.S.C. 201 et seq.);
7	"(K) section 831 of title 18, United States
8	Code; or
9	"(L) section 2332a of title 18, United
10	States Code.
11	"(3) Related Persons.—The Secretary may
12	exercise the authority under paragraph (1) with re-
13	spect to any person related through affiliation, own-
14	ership, control, or position of responsibility to a per-
15	son convicted of any violation of a law set forth in
16	paragraph (2), upon a showing of such relationship
17	with the convicted person. The Secretary shall make
18	such showing only after providing notice and oppor-
19	tunity for a hearing."; and
20	(4) by adding at the end the following new sub-
21	section:
22	"(j) Statute of Limitations.—
23	"(1) In general.—Except as provided in para-
24	graph (2), a proceeding in which a civil penalty or
25	other administrative sanction is sought under sub-

section (c) may not be commenced more than 5
years after the date on which the claim first accrued.

## "(2) Exception.—

"(A) Tolling.—In any case in which a criminal indictment in connection with actions constituting a violation under subsection (a) is returned within the time limits prescribed by law for the institution of such action, the limitation under paragraph (1) for commencing a proceeding to impose a civil penalty or other administrative sanction under this section shall, upon the return of the criminal indictment, be tolled against any person named as a defendant.

"(B) DURATION.—The tolling of the limitation with respect to a defendant under subparagraph (A) as a result of a criminal indictment shall continue for a period of 6 months beginning on the date on which the defendant is convicted pursuant to the criminal indictment, the indictment against the defendant is dismissed, or the criminal action has otherwise concluded.".

1	SEC. 6. UNITED STATES POLICY ON MULTILATERAL EX-
2	PORT CONTROL REGIMES.
3	The Export Administration Act of 1979 is amended
4	by inserting after section 11C the following new section:
5	"SEC. 11D. U.S. POLICY ON MULTILATERAL EXPORT CON-
6	TROL REGIMES.
7	"(a) Multilateral Export Control Regimes.—
8	"(1) GENERAL POLICY.—It is the policy of the
9	United States to seek multilateral arrangements that
10	support the national security objectives of the
11	United States.
12	"(2) Multilateral export control re-
13	GIMES.—In this section, the term 'multilateral ex-
14	port control regime' means an international agree-
15	ment or arrangement among two or more countries,
16	including the United States, a purpose of which is
17	to coordinate national export control policies of its
18	members regarding certain items. The term includes
19	regimes such as the Australia Group (AG), the
20	Wassenaar Arrangement, the Missile Technology
21	Control Regime (MTCR), and the Nuclear Suppliers
22	Group Dual Use Arrangement (NSG).
23	"(3) Objectives.—It is the intent of the Con-
24	gress that the United States seek to achieve the fol-
25	lowing objectives with regard to multilateral export
26	control regimes:

1	"(A) Existing regimes.—
2	"(i) Participation.—Continue its
3	active participation in existing multilateral
4	export control regimes, in accordance with
5	subsection (b).
6	"(ii) Strengthen.—Seek to attain
7	the cooperation of members of each exist-
8	ing and future regime in implementing the
9	standards outlined in subsection (c) for ef-
10	fective national export control systems.
11	"(B) New Regimes.—Consider participa-
12	tion in additional multilateral export control re-
13	gimes if such participation would serve the na-
14	tional security interests of the United States.
15	"(C) REVIEW AND UPDATE.—Review and
16	update multilateral regime export control lists
17	with other members, taking into account—
18	"(i) national security concerns, includ-
19	ing the global war on terror;
20	"(ii) the foreign availability of items;
21	and
22	"(iii) the costs and benefits of con-
23	$\operatorname{trols}.$

1	"(D) Implementation by nonmem-
2	BERS.—Encourage countries that are not mem-
3	bers of the multilateral export control regime—
4	"(i) to strengthen their national ex-
5	port control regimes and improve enforce-
6	ment;
7	"(ii) to adhere to the guidelines of the
8	appropriate multilateral export control re-
9	gime;
10	"(iii) not to undermine an existing
11	multilateral export control regime by ex-
12	porting controlled items in a manner in-
13	consistent with the guidelines of the re-
14	gime; and
15	"(iv) to work with member countries
16	in training government officials on the
17	principles and procedures for implementing
18	effective export controls.
19	"(4) Transparency of multilateral ex-
20	PORT CONTROL REGIMES.—
21	"(A) Publication of Information on
22	EACH EXISTING REGIME.—Not later than 120
23	days after the date of the enactment of this sec-
24	tion, the Secretary shall, for each multilateral
25	export control regime, to the extent that it is

1	not inconsistent with the arrangements of that
2	regime (in the judgment of the Secretary of
3	State) or with the national interest, publish in
4	the Federal Register and post on the Depart-
5	ment of Commerce website the following infor-
6	mation with respect to that regime:
7	"(i) The purposes of the regime.
8	"(ii) The members of the regime.
9	"(iii) The export licensing policy of
10	the regime.
11	"(iv) The items that are subject to ex-
12	port controls under the regime, together
13	with all related public notes, and all
14	changes thereto.
15	"(v) Any countries, end uses, or end
16	users that are subject to the export con-
17	trols of the regime.
18	"(vi) Rules of interpretation.
19	"(vii) Major policy actions.
20	"(viii) The rules and procedures of
21	the regime for establishing and modifying
22	any matter described in clauses (i) through
23	(vii).
24	"(B) New regimes.—Not later than 60
25	days after the United States joins or organizes

a new multilateral export control regime, the Secretary shall, to the extent that it is not inconsistent with arrangements under that regime (in the judgment of the Secretary of State) or with the national interest, publish in the Federal Register and post on the Department of Commerce website the information described in subparagraphs (i) through (viii) of subparagraph (A) with respect to the regime.

"(C) Publication of Changes.—Not later than 60 days after a multilateral export control regime adopts any change in the information published under this paragraph, the Secretary shall, to the extent not inconsistent with the arrangements under that regime (in the judgment of the Secretary of State) or the national interest, publish such changes in the Federal Register and post such changes on the Department of Commerce website.

21 TROL REGIMES.—It is the intent of the Congress that the 22 President take steps to establish the following features in 23 any multilateral export control regime in which the United

"(b) STANDARDS FOR MULTILATERAL EXPORT CON-

24 States is participating or may participate:

1	"(1) Full membership.—Supplier countries
2	should be considered for membership of the regime
3	based on their acting in accordance with the objec-
4	tives and meeting the membership criteria of the re-
5	gime.
6	"(2) Effective implementation.—The re-
7	gime promotes implementation of the regime's rules
8	and guidelines.
9	"(3) Public understanding.—The regime
10	seeks to enhance public understanding of the pur-
11	pose and procedures of the regime.
12	"(4) Effective interpretation proce-
13	DURES.—The regime has procedures to promote the
14	uniform and consistent interpretation of its rules
15	and guidelines.
16	"(5) Enhanced cooperation with regime
17	NONMEMBERS.—There is agreement among the
18	members of the regime—
19	"(A) to cooperate with governments of
20	countries that are not members of the regime to
21	restrict the export of items controlled by the re-
22	gime; and
23	"(B) to establish an ongoing mechanism in
24	the regime to coordinate planning and imple-

1	mentation of export control measures related to
2	such cooperation.
3	"(6) Periodic High Level Meetings.—There
4	are regular periodic meetings of high level represent-
5	atives of the governments of countries that are mem-
6	bers of the regime for the purpose of coordinating
7	export control policies and issuing policy guidance to
8	members of the regime.
9	"(7) Common list of controlled items.—
10	There is agreement on a common list of items con-
11	trolled by the regime.
12	"(8) REGULAR UPDATES OF COMMON LIST.—
13	There is a procedure for removing items from the
14	list of controlled items when the control of such
15	items no longer serves the objectives of the members
16	of the regime, and for adding items to the list of
17	controlled items when appropriate in light of the ob-
18	jectives of the regime.
19	"(9) Global war on terror.—There is
20	agreement—
21	"(A) to prevent the export or diversion of
22	sensitive items to terrorist individuals and
23	groups; and

	10
1	"(B) to support the United States and its
2	international partners in the global war on ter-
3	ror.
4	"(10) Coordination of License approval
5	PROCEDURES.—There is coordination among the
6	members of the regime regarding their national ex-
7	port license approval procedures, practices, and
8	standards.
9	"(11) Undercutting.—The regime establishes
10	rules with respect to the approval of licenses for the
11	export of any item that is controlled pursuant to the
12	regime, in cases in which a member has denied an
13	export license for such item to the particular end
14	user for reasons that are relevant to the purposes of
15	the regime.
16	"(12) Information sharing.—There are pro-
17	cedures for the coordination and exchange of infor-
18	mation about export licensing among members of
19	the regime, including—
20	"(A) notification of the denial of licenses
21	to export sensitive items controlled under the
22	regime to countries that are not members of the
23	regime in cases in which the reasons for denial

are relevant to the purposes of the regime; and

1	"(B) notification of applications for li-
2	censes to export goods and technology that are
3	destined for terrorist organizations or individ-
4	uals.
5	"(c) Standards for National Export Control
6	Systems.—It is the intent of the Congress that the Presi-
7	dent take steps to attain the cooperation of members of
8	each multilateral export control regime in implementing
9	effective national export control systems in accordance
10	with the following:
11	"(1) EXPORT CONTROL LAWS.—Enforcement
12	authority, civil and criminal penalties, and statutes
13	of limitations are sufficient to deter potential viola-
14	tions and punish violators under the member's ex-
15	port control laws.
16	"(2) License approval process.—The sys-
17	tem for evaluating export license applications in-
18	cludes sufficient technical expertise to assess the li-
19	censing status of exports and ensure the reliability
20	of end users.
21	"(3) Enforcement.—The enforcement mecha-
22	nism provides authority for trained enforcement offi-

cers to investigate and prevent illegal exports.

1	"(4) DOCUMENTATION.—There is a system of
2	export control documentation and verification with
3	respect to controlled items.
4	"(5) Information.—There are procedures for
5	the coordination and exchange of information con-
6	cerning licensing, end users, and enforcement with
7	other members of the multilateral export control re-
8	gime.
9	"(6) RESOURCES.—The member has devoted
10	adequate resources to administer and enforce effec-
11	tively the authorities, systems, mechanisms, and pro-
12	cedures described in paragraphs (1) through (5).
13	"(d) Support of Other Countries' Export Con-
14	TROL SYSTEMS.—The Secretary is encouraged to continue
15	to—
16	"(1) participate in training of, and provide
17	training to, officials of other countries on the prin-
18	ciples and procedures for implementing effective ex-
19	port controls; and
20	"(2) participate in any such training provided
21	by other departments and agencies of the United
22	States.
23	"(e) Annual Reports to Congress.—
24	"(1) ON EACH MULTILATERAL EXPORT CON-
25	TROL REGIME —Not later than February 1 of each

1	year, the President shall submit to the Committee
2	on Banking, Housing, and Urban Affairs of the Sen-
3	ate and the Committee on International Relations of
4	the House of Representatives a report evaluating—
5	"(A) the purpose and objectives of each
6	multilateral export control regime;
7	"(B) the effectiveness of each multilateral
8	export control regime, including an assessment
9	of the steps undertaken pursuant to subsections
10	(c) and (d), in meeting those objectives;
11	"(C) any proposals or actions made by the
12	United States to change the regime's control
13	list;
14	"(D) the response or position of the other
15	regime members to any such proposal or action
16	made by the United States; and
17	"(E) the overall responsiveness of the re-
18	gime to any such action or proposal made by
19	the United States.
20	"(2) Classification.—The reports, or any
21	part of the reports, under this subsection may be
22	submitted in classified form to the extent the Presi-
23	dent considers necessary.".

## 1 SEC. 7. ENFORCEMENT.

2	Section 12 of the Export Administration Act of 1979
3	(50 U.S.C. App. 2411) is amended—
4	(1) in subsection (a)—
5	(A) by striking paragraphs (1), (2), (3),
6	and (4) and inserting the following:
7	"(a) General Authority.—(1) To the extent nec-
8	essary or appropriate to the enforcement of this Act or
9	to the imposition of any penalty, forfeiture, or liability
10	arising under this Act—
11	"(A) the head of any department or agency ex-
12	ercising any function under this Act (and officers or
13	employees of such department or agency specifically
14	designated by the head thereof) may conduct inves-
15	tigations within the United States;
16	"(B) the Secretary of Homeland Security (and
17	officers or employees of U.S. Immigration and Cus-
18	toms Enforcement specifically designated by the Sec-
19	retary of the Department of Homeland Security)
20	and the Secretary (and officers and employees of the
21	Office of Export Enforcement of the Department of
22	Commerce specifically designated by the Secretary)
23	may conduct investigations outside of the United
24	States;
25	"(C) the head of any such department or agen-
26	cy (and such officers or employees) may obtain in-

- formation from, require reports or the keeping of records by, inspect the books, records, and other writings, premises, or property of, and take the sworn testimony of, any person;
  - "(D)(i) such officers or employees may administer oaths or affirmations, and may by subpoena require any person to appear and testify or to appear and produce books, records, and other writings, or both; and
  - "(ii) in the case of contumacy by, or refusal to obey a subpoena issued to, any such person, a district court of the United States, after notice to any such person and hearing, shall have jurisdiction to issue an order requiring such person to appear and give testimony or to appear and produce books, records, and other writings, or both, and any failure to obey such order of the court may be punished by such court as a contempt thereof; and
  - "(E) the Secretary (and officers or employees of the Department of Commerce designated by the Secretary) may conduct, outside the United States, pre-license investigations and post-shipment verifications of items licensed for export.
- "(2)(A) Subject to subparagraph (B), U.S. Immigration and Customs Enforcement and U.S. Cus-

1	toms and Border Protection are authorized, in the
2	enforcement of this Act—
3	"(i) to search, detain (after search), and
4	seize goods or technology at those places out-
5	side the United States where such entities are
6	authorized, pursuant to agreements or other ar-
7	rangements with other countries, to perform en-
8	forcement activities; and
9	"(ii) to conduct such activities at those
10	ports of entry or exit from the United States
11	where officers of U.S. Immigration and Cus-
12	toms Enforcement and U.S. Customs and Bor-
13	der Protection are authorized by law to conduct
14	such activities.
15	"(B) An officer of U.S. Immigration and Cus-
16	toms Enforcement or U.S. Customs and Border Pro-
17	tection may do the following in carrying out enforce-
18	ment authority under this Act:
19	"(i) Stop, search, and examine a vehicle,
20	vessel, aircraft, or person on which or whom
21	such officer has reasonable cause to suspect
22	there are any goods or technology that has
23	been, is being, or is about to be exported from
24	the United States in violation of this Act

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- "(ii) Search any package or container in which such officer has reasonable cause to suspect there are any goods or technology that has been, is being, or is about to be exported from the United States in violation of this Act.
  - "(iii) Detain (after search) or seize and secure for trial any goods or technology on or about such vehicle, vessel, aircraft, or person, or in such package or container, if such officer has probable cause to believe the goods or technology has been, is being, or is about to be exported from the United States in violation of this Act.
  - "(iv) Make arrests without warrant for any violation of this Act committed in his or her presence or view or if the officer has probable cause to believe that the person to be arrested has committed or is committing such a violation.
  - "(C) The arrest authority conferred by subparagraph (B)(iv) is in addition to any arrest authority under other laws. U.S. Immigration and Customs Enforcement and U.S. Customs and Border Protection may not detain for more than 20 days any shipment of goods or technology eligible for ex-

1	port without license application. In a case in which
2	such detention is on account of a disagreement be-
3	tween the Secretary and the head of any other de-
4	partment or agency with export license authority
5	under other provisions of law concerning the export
6	license requirements for such goods or technology,
7	such disagreement shall be resolved within that 20-
8	day period. At the end of that 20-day period, U.S.
9	Immigration and Customs Enforcement or U.S.
10	Customs and Border Protection (as the case may
11	be) shall either release the goods or technology, or
12	seize the goods or technology as authorized by other
13	provisions of law.
14	"(3)(A) Subject to subparagraph (B)—
15	"(i) the Secretary shall have the responsi-
16	bility for the enforcement of section 8;
17	"(ii) in the enforcement of the other provi-
18	sions of this Act, the Secretary is authorized to
19	search, detain (after search), and seize goods or
20	technology—
21	"(I) at those places within the United
22	States other than those ports specified in
23	paragraph $(2)(A)$ ; and
24	"(II) at those places outside the
25	United States where the Office of Export

1	Enforcement of the Department of Com-
2	merce, pursuant to agreements or other ar-
3	rangements with other countries, is author-
4	ized to perform enforcement activities;
5	"(iii) the search, detention (after search),
6	or seizure of goods or technology at those ports
7	and places specified in paragraph (2)(A) may
8	be conducted by officers or employees of the
9	Department of Commerce designated by the
10	Secretary, with the concurrence of U.S. Cus-
11	toms and Border Protection; and
12	"(iv) enforcement activities conducted out-
13	side the United States, except for pre-license in-
14	vestigations and post-shipment verifications,
15	shall be undertaken in coordination with U.S.
16	Immigration and Customs Enforcement.
17	"(B) The Secretary may designate any em-
18	ployee of the Office of Export Enforcement of the
19	Department of Commerce to do the following in car-
20	rying out the enforcement authority conferred by
21	this Act:
22	"(i) Execute any warrant or other process
23	issued by a court or officer of competent juris-
24	diction.

1 "(ii) Make arrests without warrant for any 2 offense against the United States committed in 3 such officer's presence or view or any felony of-4 fense against the United States if such officer 5 has probable cause to believe that the person to 6 be arrested has committed or is committing 7 that felony offense. 8 "(iii) Carry firearms. 9 "(4) The authorities conferred by the Export 10 Administration Renewal Act of 2005 under para-11 graph (3) shall be exercised consistent with guidelines approved by the Attorney General."; 12 13 (B) by striking paragraphs (6) and (7); 14 (C) by striking paragraph (8) and insert-15 ing the following: "(6)(A) The Secretary, in consultation with the 16 17 technical advisory committees established under sec-18 tion 5(h) and exporters, shippers, trade facilitators, 19 freight forwarders, and reexporters representative of 20 their respective industries, shall continue to publish 21 and update 'best practices' guidelines to help those 22 industries develop and implement, on a voluntary 23

basis, effective export control programs in compli-

ance with this Act.

1	"(B) The existence of an effective export com-
2	pliance program and high quality overall export com-
3	pliance efforts is one factor which ordinarily should
4	be accorded great weight as a mitigating factor in
5	civil penalty enforcement actions under this Act.
6	"(7) For purposes of this section, a reference to
7	the enforcement of this Act or to a violation of this
8	Act includes a reference to the enforcement or a vio-
9	lation of any regulation, order, or license issued
10	under this Act, and the enforcement or violation of
11	the Export Administration Regulations as main-
12	tained and amended under the authority of the
13	International Emergency Economic Powers Act (50
14	U.S.C. 1701 et seq.), or any order or license issued
15	pursuant to those regulations.";
16	(2) in subsection (c)—
17	(A) by striking "(c) Confidentiality"
18	and all that follows through paragraph (2) and
19	inserting the following:
20	"(c) Confidentiality of Information.—
21	"(1) Exemptions from disclosure.—
22	"(A) Information obtained on or be-
23	FORE JUNE 30, 1980.—Except as otherwise pro-
24	vided by the third sentence of section 8(b)(2)
25	and by section $11(c)(2)(C)$ , information ob-

2

3

4

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

tained under this Act, or any predecessor statute, on or before June 30, 1980, which is deemed confidential, including Shipper's Export Declarations, or with respect to which a request for confidential treatment is made by the person furnishing such information, shall not be subject to disclosure under section 552 of title 5, United States Code, and such information shall not be published or disclosed, unless the Secretary determines that the withholding thereof is contrary to the national interest.

"(B) Information **OBTAINED** AFTER JUNE 30, 1980.—Except as otherwise provided by the third sentence of section 8(b)(2) and by section 11(c)(2)(C), information obtained under this Act after June 30, 1980, or under the Export Administration Regulations as maintained and amended under the authority of the International Emergency Economic Powers Act (50 U.S.C. 1701 et seq.), may be withheld from disclosure only to the extent permitted by statute, except that information submitted or obtained in connection with an application for an export license, other export authorization (or recordkeeping or reporting requirement), enforcement

1	activity, or other operations under this Act, or
2	under the Export Administration Regulations
3	as maintained and amended under the authority
4	of the International Emergency Economic Pow-
5	ers Act, including—
6	"(i) the export license or other export
7	authorization itself,
8	"(ii) classification requests described
9	in section 10(l),
10	"(iii) information or evidence obtained
11	in the course of any investigation by an
12	employee or officer of the Department of
13	Commerce or any other department or
14	agency of the United States,
15	"(iv) information obtained or fur-
16	nished under section 5 or 6 in connection
17	with any international agreement, treaty,
18	or other obligation, and
19	"(v) information obtained in any in-
20	vestigation of an alleged violation of sec-
21	tion 8, except for information required to
22	be disclosed by section 8(b)(2),
23	shall be withheld from public disclosure and
24	shall not be subject to disclosure under section
25	552 of title 5. United States Code, unless the

1	release of such information is determined by the
2	Secretary to be in the national interest.
3	"(2) Information to the congress and
4	THE GAO.—
5	"(A) In General.—Nothing in this Act
6	shall be construed as authorizing the with-
7	holding of information from the Congress or
8	from the Government Accountability Office.
9	"(B) Availability to the congress.—
10	"(i) In General.—Any information
11	obtained at any time under this Act or
12	under any predecessor Act, or under the
13	Export Administration Regulations as
14	maintained and amended under the au-
15	thority of the International Emergency
16	Economic Powers Act, regarding the con-
17	trol of exports, including any report or li-
18	cense application required under this Act,
19	shall be made available to any committee
20	or subcommittee of Congress of appro-
21	priate jurisdiction upon the request of the
22	chairman or ranking minority member of
23	such committee or subcommittee.
24	"(ii) Prohibition on further dis-
25	CLOSURE.—No committee, subcommittee,

information obtained under this Act, under any predecessor Act, or under the Export Administration Regulations as maintained and amended under the authority of the International Emergency Economic Powers Act, regarding the control of exports that is submitted on a confidential basis to the Congress under clause (i) unless the full committee to which the information is made available determines that the withholding of that information is contrary to the national interest.

## "(C) AVAILABILITY TO GAO.—

"(i) IN GENERAL.—Notwithstanding subparagraph (B), information described in paragraph (1) shall, consistent with the protection of intelligence, counterintelligence, and law enforcement sources, methods, and activities, as determined by the agency that originally obtained the information, and consistent with the provisions of section 716 of title 31, United States Code, be made available only by that agency, upon request, to the Comp-

1	troller General of the United States or to
2	any officer or employee of the Government
3	Accountability Office authorized by the
4	Comptroller General to have access to such
5	information.
6	"(ii) Prohibition on further dis-
7	CLOSURE.—No officer or employee of the
8	Government Accountability Office shall dis-
9	close, except to the Congress in accordance
10	with this subsection, any such information
11	which is submitted on a confidential basis
12	and from which any individual can be iden-
13	tified."; and
14	(B) in paragraph (3)—
15	(i) by striking "(3) Any" and insert-
16	ing "(3) Information sharing.—Any";
17	(ii) by moving the text of paragraph
18	(3) 2 ems to the right; and
19	(iii) by striking "Commissioner of
20	Customs" each place it appears and insert-
21	ing "Secretary of Homeland Security";
22	and
23	(3) by adding at the end the following new sub-
24	sections:
25	"(f) Forfeiture.—

1	"(1) In general.—Any tangible items lawfully
2	seized under subsection (a) by designated officers or
3	employees shall be subject to forfeiture to the United
4	States.
5	"(2) Applicable laws.—Those provisions of
6	law relating to—
7	"(A) the seizure, summary and judicial
8	forfeiture, and condemnation of property for
9	violations of the customs laws,
10	"(B) the disposition of such property or
11	the proceeds from the sale thereof,
12	"(C) the remission or mitigation of such
13	forfeitures, and
14	"(D) the compromise of claims,
15	shall apply to seizures and forfeitures incurred, or
16	alleged to have been incurred, under the provisions
17	of this subsection, insofar as applicable and not in-
18	consistent with this Act.
19	"(3) Forfeitures under customs laws.—
20	Duties that are imposed upon a customs officer or
21	any other person with respect to the seizure and for-
22	feiture of property under the customs laws may be
23	performed with respect to seizures and forfeitures of
24	property under this subsection by the Secretary or
25	any officer or employee of the Department of Com-

merce that may be authorized or designated for that purpose by the Secretary (or by the Under Secretary for Border and Transportation Security of the Department of Homeland Security (formerly the Commissioner of Customs) or any officer or employee of the Directorate for Border and Transportation Security (formerly the United States Customs Service) designated by the Under Secretary), or, upon the request of the Secretary, by any other agency that has authority to manage and dispose of seized property. "(g) Undercover Investigation Operations.—

"(1) USE OF FUNDS.—With respect to any undercover investigative operation conducted by the Office of Export Enforcement of the Department of Commerce that is necessary for the detection and prosecution of violations of this Act—

"(A) funds made available for export enforcement under this Act may be used to purchase property, buildings, and other facilities, and to lease equipment, conveyances, and space within the United States, without regard to sections 1341 and 3324 of title 31, United States Code, section 8141 of title 40, United States Code, sections 3732(a) and 3741 of the Revised Statutes of the United States (41 U.S.C. 11(a)

and 22), and sections 304(a), 304A, 304B,
 304C, and 305 of the Federal Property and Administrative Services Act of 1949 (41 U.S.C.
 254 (a), 254b, 254c, 254d, and 255);

- "(B) funds made available for export enforcement under this Act may be used to establish or to acquire proprietary corporations or business entities as part of an undercover operation, and to operate such corporations or business entities on a commercial basis, without regard to sections 1341, 3324, and 9102 of title 31, United States Code;
- "(C) funds made available for export enforcement under this Act and the proceeds from undercover operations may be deposited in banks or other financial institutions without regard to the provisions of section 648 of title 18, United States Code, and section 3302 of title 31, United States Code; and
- "(D) the proceeds from undercover operations may be used to offset necessary and reasonable expenses incurred in such operations without regard to the provisions of section 3302 of title 31, United States Code, if the Secretary certifies, in writing, that the action authorized

by subparagraph (A), (B), (C), or (D) for which the funds would be used is necessary for the conduct of the undercover operation.

> "(2) Disposition of Business entities.—If a corporation or business entity established or acquired as part of an undercover operation has a net value of more than \$250,000 and is to be liquidated. sold, or otherwise disposed of, the Secretary shall report the circumstances to the Comptroller General of the United States as much in advance of such disposition as the Secretary determines is practicable. The proceeds of the liquidation, sale, or other disposition, after obligations incurred by the corporation or business enterprise are met, shall be deposited in the Treasury of the United States as miscellaneous receipts. Any property or equipment purchased pursuant to paragraph (1) may be retained for subsequent use in undercover operations under this section. When such property or equipment is no longer needed, it shall be considered surplus and disposed of as surplus government property.

> "(3) Deposit of Proceeds.—As soon as the proceeds from an undercover investigative operation of the Office of Export Enforcement of the Department of Commerce with respect to which an action

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

is authorized and carried out under this subsection are no longer needed for the conduct of such operation, the proceeds or the balance of the proceeds remaining at the time shall be deposited into the Treasury of the United States as miscellaneous receipts.

## "(4) Audit and report.—

"(A) AUDIT.—The Secretary shall conduct a detailed financial audit of each closed undercover investigative operation of the Office of Export Enforcement of the Department of Commerce. Not later than 180 days after an undercover operation is closed, the Secretary shall submit to the Congress a report on the results of the audit.

- "(B) Report.—The Secretary shall submit annually to Congress a report, which may be included in the annual report under section 14, including the following information:
  - "(i) The number of undercover investigative operations pending as of the end of the period for which the report is submitted.
- "(ii) The number of undercover investigative operations commenced in the 1-

1	year period preceding the period for which
2	the report is submitted.
3	"(iii) The number of undercover in-
4	vestigative operations closed in the 1 year
5	period preceding the period for which such
6	report is submitted and, with respect to
7	each such closed undercover operation, the
8	results obtained and any civil claims made
9	with respect to the operation.
10	"(5) Definitions.—For purposes of paragraph
11	(4)—
12	"(A) the term 'closed', with respect to an
13	undercover investigative operation, refers to the
14	earliest point in time at which all criminal pro-
15	ceedings (other than appeals) pursuant to the
16	investigative operation are concluded, or covert
17	activities pursuant to such operation are con-
18	cluded, whichever occurs later; and
19	"(B) the terms 'undercover investigative
20	operation' and 'undercover operation' mean any
21	undercover investigative operation conducted by
22	the Office of Export Enforcement of the De-
23	partment of Commerce—
24	"(i) in which the gross receipts (ex-
25	cluding interest earned) exceed \$25,000, or

1	expenditures (other than expenditures for
2	salaries of employees) exceed \$75,000, and
3	"(ii) which is exempt from section
4	3302 or 9102 of title 31, United States
5	Code,
6	except that clauses (i) and (ii) shall not apply
7	with respect to the report to the Congress re-
8	quired by paragraph (4)(B).
9	"(h) Wiretaps.—Interceptions of communications in
10	accordance with section 2516 of title 18, United States
11	Code, are authorized to further the enforcement of this
12	Act.
13	"(i) Authorization for Bureau of Industry
14	AND SECURITY.—The Secretary may authorize, without
15	fiscal year limitation, the expenditure of funds transferred
16	to, paid to, received by, or made available to the Bureau
17	of Industry and Security of the Department of Commerce
18	as a reimbursement in accordance with section 9703 of
19	title 31, United States Code (as added by Public Law
20	102–393).
21	"(j) Export Enforcement Account.—
22	"(1) Establishment.—There is established in
23	the general fund of the Treasury a separate fund
24	which shall be known as the 'The BIS Export En-
25	forcement Fund'. Notwithstanding any other provi-

- sion of this Act, there shall be deposited as offsetting receipts into the BIS Export Enforcement Fund amounts described in paragraph (2). Amounts in the BIS Export Enforcement Fund shall remain available until expended.
  - "(2) Amounts described in this paragraph are civil penalties collected pursuant to regulations issued, maintained, or amended under the Act, the International Emergency Economic Powers Act, and any other statute pursuant to which the Bureau of Industry and Security of the Department of Commerce has the authority to impose civil penalties.
  - "(3) Transfers to other accounts.—The Secretary of the Treasury shall transfer from the BIS Export Enforcement Fund to the BIS Export Enforcement Account amounts equal to the expenses incurred by the Secretary of Commerce for activities that further the enforcement of the provisions of this Act. Such activities include—
    - "(A) the investigative travel expenses of agents of the Office of Export Enforcement of the Department of Commerce, including travel expenses for training courses for such agents;

1	"(B) storage costs for detained and seized
2	items related to investigations of violations of
3	this Act; and
4	"(C) the purchase, repair, and mainte-
5	nance of equipment necessary for the operations
6	of the Office of Export Enforcement of the De-
7	partment of Commerce.
8	"(4) Authorization of appropriations.—
9	There are authorized to be appropriated from the
10	BIS Export Enforcement Fund amounts not to ex-
11	ceed $$1,000,000$ for each fiscal year to carry out the
12	purposes set forth in this subsection.
13	"(5) Deposits into general fund.—At the
14	end of each fiscal year, any unobligated amount in
15	excess of \$1,000,000 remaining in the BIS Export
16	Enforcement Fund shall be deposited in the general
17	fund of the Treasury.".
18	SEC. 8. ADMINISTRATIVE PROCEDURE AND JUDICIAL RE-
19	VIEW.
20	Section 13(a) of the Export Administration Act of
21	1979 (50 U.S.C. App. 2412(a)) is amended in the first
22	sentence by inserting "or under the Export Administration
23	Regulations as maintained and amended under the au-
24	thority of the International Emergency Economic Powers
25	Act (50 U.S.C. 1701 et seq.)" after "under this Act".

## 1 SEC. 9. ADMINISTRATIVE AND REGULATORY AUTHORITY.

- 2 Section 15(a) of the Export Administration Act of
- 3 1979 (50 U.S.C. App. 2414(a)) is amended in the first
- 4 sentence—
- 5 (1) by striking "Under Secretary of Commerce
- 6 for Export Administration" and inserting "Under
- 7 Secretary of Commerce for Industry and Security";
- 8 and
- 9 (2) by striking "such other statutes" and all
- that follows through the end of the sentence and in-
- serting "other statutes that the Secretary has dele-
- gated to the Under Secretary of Commerce for In-
- dustry and Security or any predecessor (including
- the Under Secretary of Commerce for Export Ad-
- ministration and the Assistant Secretary of Com-
- merce for Trade Administration) as of the date of
- the enactment of the Export Administration Re-
- newal Act of 2005, or may delegate to the Under
- 19 Secretary of Commerce for Industry and Security
- from time to time.".

### 21 SEC. 10. AUTHORIZATION OF APPROPRIATIONS.

- Section 18 of the Export Administration Act of 1979
- 23 (50 U.S.C. App. 2417) is amended to read as follows:
- 24 "AUTHORIZATION OF APPROPRIATIONS
- "Sec. 18. There are authorized to be appropriated
- 26 to the Department of Commerce to carry out the purposes

- 1 of this Act such sums as may be necessary for each fiscal
- 2 year.".
- 3 SEC. 11. TERMINATION DATE.
- 4 Section 20 of the Export Administration Act of 1979
- 5 (50 U.S.C. App. 2419) is amended to read as follows:
- 6 "TERMINATION DATE
- 7 "Sec. 20. The authority granted by this Act termi-
- 8 nates at the end of the 2-year period beginning on the
- 9 date of the enactment of the Export Administration Re-
- 10 newal Act of 2005, except that the authority granted by
- 11 section 12 of the Act shall not terminate.".
- 12 SEC. 12. TECHNICAL AND CONFORMING AMENDMENTS.
- 13 (a) Wiretapping.—Section 2516(1) of title 18,
- 14 United States Code, is amended by adding at the end the
- 15 following:
- 16 "(q) any violation of, or conspiracy to violate,
- the Export Administration Act of 1979.".
- 18 (b) Pay of Under Secretary.—Section 5314 of
- 19 title 5, United States Code, is amended by striking
- 20 "Under Secretary of Commerce for Export Administra-
- 21 tion" and inserting "Under Secretary of Commerce for In-
- 22 dustry and Security".
- 23 (c) Amendments to Title 31, United States
- 24 Code.—
- 25 (1) Section 9703(a) of title 31, United States
- Code (as added by Public Law 102–393), is amend-

1	ed by striking "or the United States Coast Guard"
2	and inserting ", the United States Coast Guard, or
3	the Bureau of Industry and Security of the Depart-
4	ment of Commerce".
5	(2) Section 9703(a)(2)(B)(i) of title 31, United
6	States Code (as added by Public Law 102–393), is
7	amended—
8	(A) by striking "or" at the end of sub-
9	clause (I);
10	(B) by inserting "or" at the end of sub-
11	clause (II); and
12	(C) by adding at the end the following new
13	subclause:
14	"(III) a violation of the Export
15	Administration Act of 1979, or any
16	regulation, license, or order issued
17	under that Act;".
18	(3) Section 9703(p)(1) of title 31, United
19	States Code (as added by Public Law 102–393) is
20	amended by adding at the end the following: "In ad-
21	dition, for purposes of this section, the Bureau of
22	Industry and Security of the Department of Com-
23	merce shall be considered to be a Department of the
24	Treasury law enforcement organization.".

1	(d) Civil Forfeiture Proceedings.—Section
2	983(i)(2) of title 18, United States Code, is amended—
3	(1) by striking "or" at the end of subparagraph
4	(D);
5	(2) by striking the period at the end of sub-
6	paragraph (E) and inserting "; or"; and
7	(3) by adding at the end the following new sub-
8	paragraph:
9	"(F) the Export Administration Act of
10	1979.".
11	(e) Clerical Amendment.—Paragraph (3) of sec-
12	tion 11A(k) of the Export Administration Act of 1979 (50
13	U.S.C. App. 2410A(k)(3)) is amended—
14	(1) by redesignating that paragraph as para-
15	graph (2); and
16	(2) by striking "paragraph (2)" and inserting
17	"paragraph (1)".

 $\bigcirc$