#### 109TH CONGRESS 1ST SESSION

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# H. R. 4402

To establish the Hudson-Fulton-Champlain 400th Commemoration Commission, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

NOVEMBER 18, 2005

Mr. Hinchey (for himself and Mr. Sanders) introduced the following bill; which was referred to the Committee on Government Reform

# A BILL

To establish the Hudson-Fulton-Champlain 400th Commemoration Commission, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the "Hudson-Fulton-Champlain 400th Commemoration Commission Act of 2005".

SEC. 2. FINDINGS AND PURPOSE.

(a) FINDINGS.—The Congress finds the following:

(1) The first European exploration of the Hud-

son River and Lake Champlain and the introduction

of steam navigation to maritime commerce were

- events of major historical importance, both in the United States and internationally.
  - (2) In 1609, Englishman Henry Hudson, acting in service of the Dutch East India Company, was the first European to sail up the river later named for him in the vessel HALF MOON, and French explorer Samuel de Champlain was the first European to see the lake later named for him.
    - (3) These voyages were two of the most significant passages in the European exploration and discovery of America, and began two of the earliest contacts in the New World between Native Americans and Europeans.
    - (4) These explorations led to the establishment of Fort Orange, a Dutch (and later English) settlement of what is now the capital city of the State of New York, and settlement of French Quebec settlements as far south as Lake George. From these early settlements came an influence on the Nation's history, culture, law, commerce, and traditions of liberty which extends to the present day, and which is constantly reflected in the position of the United States as the leader of the nations of the free world.
    - (5) In 1807, Robert Fulton navigated the Hudson River from the city of New York to Albany in

- 1 the steamboat CLERMONT, successfully inau-
- 2 gurating steam navigation on a commercial basis.
- This event is one of the most important events in
- 4 the history of navigation. It revolutionized water-
- 5 borne commerce on the great rivers of the United
- 6 States, transformed naval warfare, and fostered
- 7 international relations through transoceanic travel
- 8 and trade.
- 9 (6) The National Park Service owns and oper-
- ates significant resources in New York related to the
- early history of the nation and the Hudson River
- 12 Valley.
- 13 (7) In 2002, the State of New York established
- 14 a Hudson-Fulton-Champlain Commission.
- 15 (8) In 2003, the State of Vermont established
- 16 a Lake Champlain Quadricentennial Commission.
- 17 (b) Purpose.—The purpose of this Act is to estab-
- 18 lish the Hudson-Fulton-Champlain 400th Commemora-
- 19 tion Commission to—
- 20 (1) ensure a suitable national observance of the
- 21 Henry Hudson, Robert Fulton, and Samuel de
- 22 Champlain 2009 anniversaries through cooperation
- with and assistance to the programs and activities of
- New York, Vermont, and the commemorative com-
- 25 missions formed by the States;

- 1 (2) assist in ensuring that Hudson-Fulton-2 Champlain 2009 observances provide an excellent 3 visitor experience and beneficial interaction between visitors and the natural and cultural resources of the New York and Vermont sites;
  - (3) assist in ensuring that Hudson-Fulton-Champlain 2009 observances are inclusive and appropriately recognize the diverse Hudson River and Lake Champlain communities that developed over four centuries;
    - (4) facilitate international involvement in the Hudson-Fulton-Champlain 2009 observances;
    - (5) support and facilitate marketing efforts for a commemorative coin, a commemorative stamp, and related activities for the Hudson-Fulton-Champlain 2009 observances;
  - (6) assist in the appropriate development of heritage tourism and economic benefits to the United States; and
- 20 (7) support and facilitate the related efforts of the Lake Champlain Basin Program in the coordination of efforts to commemorate the voyage of Samuel 22 23 de Champlain.
- 24 SEC. 3. DEFINITIONS.
- 25 In this Act:

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1	(1) Commemoration.—The term "commemo-
2	ration" means the commemoration of—
3	(A) the 200th anniversary of Robert Ful-
4	ton's voyage in the CLERMONT;
5	(B) the 400th anniversary of Henry Hud-
6	son's voyage in the HALF MOON; and
7	(C) the 400th anniversary of Samuel de
8	Champlain's voyage.
9	(2) Commission.—The term "Commission"
10	means the Hudson-Fulton-Champlain 400th Com-
11	memoration Commission established by section 4(a).
12	(3) GOVERNORS.—The term "Governors"
13	means the Governors of the States of New York and
14	Vermont.
15	(4) Lake Champlain Basin Program.—The
16	term "Lake Champlain Basin Program" means the
17	partnership with Federal agencies established by the
18	States of New York and Vermont under section 120
19	of the Federal Water Pollution Control Act (33
20	U.S.C. 1270) to implement the Lake Champlain
21	management plan entitled "Opportunities for Ac-
22	tion".
23	(5) Secretary.—The term "Secretary" means
24	the Secretary of the Interior.
25	(6) States.—The term "States"—

1	(A) means the States of New York and
2	Vermont; and
3	(B) includes agencies and entities of each
4	such State.
5	SEC. 4. HUDSON-FULTON-CHAMPLAIN 400TH COMMEMORA-
6	TION COMMISSION.
7	(a) In General.—The Secretary shall establish a
8	commission to be known as the "Hudson-Fulton-Cham-
9	plain 400th Commemoration Commission".
10	(b) Membership.—
11	(1) In General.—The Commission shall be
12	composed of 23 members, of whom—
13	(A) 2 members shall be appointed by the
14	Secretary, after consideration of the rec-
15	ommendations of the Governors;
16	(B) 8 members shall be appointed by the
17	Secretary, after consideration of the rec-
18	ommendations from the Members of the House
19	of Representatives whose districts encompass
20	the Hudson River Valley and Champlain Valley;
21	(C) 4 members shall be appointed by the
22	Secretary, after consideration of the rec-
23	ommendations from the Members of the Senate
24	from New York and Vermont;

1	(D) 2 members shall be employees of the
2	National Park Service, of whom—
3	(i) one shall be the Director of the
4	National Park Service (or a designee); and
5	(ii) one shall be an employee of the
6	National Park Service having experience
7	relevant to the commemoration, who shall
8	be appointed by the Secretary;
9	(E) 3 members shall be appointed by the
10	Secretary from among individuals who have an
11	interest in, support for, and expertise appro-
12	priate to, the commemoration, of whom—
13	(i) one shall be knowledgeable of the
14	Hudson River Valley National Heritage
15	Area;
16	(ii) one shall be knowledgeable of the
17	Champlain Valley; and
18	(iii) one shall be knowledgeable of
19	New York City as it relates to the com-
20	memoration;
21	(F) one member shall be the chairperson of
22	any commemorative commission formed by New
23	York, or the designee of the chairperson;
24	(G) one member shall be the chairperson
25	of any commemorative commission formed by

1	Vermont, or the designee of the chairperson;
2	and
3	(H) two members shall be appointed by the
4	Secretary, after consideration of the rec-
5	ommendation of the mayor of the City of New
6	York and after consultation with Members of
7	the House of Representatives whose districts
8	encompass the City of New York.
9	(2) Term; vacancies.—
10	(A) Term.—Each member of the Commis-
11	sion shall be appointed for the life of the Com-
12	mission.
13	(B) VACANCIES.—
14	(i) In General.—A vacancy on the
15	Commission shall be filled in the same
16	manner in which the original appointment
17	was made.
18	(ii) Partial term.—A member ap-
19	pointed to fill a vacancy on the Commis-
20	sion shall serve for the remainder of the
21	term for which the predecessor of the
22	member was appointed.
23	(3) Meetings.—
24	(A) In general.—The Commission shall
25	meet—

1	(i) at least twice each year; or
2	(ii) at the call of the Chairperson or
3	the majority of the members of the Com-
4	mission.
5	(B) Initial meeting.—Not later than 30
6	days after the date on which all members of the
7	Commission have been appointed, the Commis-
8	sion shall hold the initial meeting of the Com-
9	mission.
10	(4) Chairperson and vice chairperson.—
11	(A) The Commission shall elect the chair-
12	person and the vice chairperson of the Commis-
13	sion on an annual basis.
14	(B) The vice chairperson shall serve as the
15	chairperson in the absence of the chairperson.
16	(5) Quorum.—A majority of voting members
17	shall constitute a quorum, but a lesser number may
18	hold meetings.
19	(6) Voting.—
20	(A) In General.—The Commission shall
21	act only on an affirmative vote of a majority of
22	the voting members of the Commission.
23	(B) Nonvoting members.—The individ-
24	uals appointed under subparagraphs (F) and
25	(G) of paragraph (1) shall be nonvoting mem-

bers, and shall serve only in an advisory capacity.

## (c) Duties.—

### (1) In General.—The Commission shall—

- (A) plan, develop, and execute programs and activities appropriate to commemorate the 400th anniversary of the voyage of Henry Hudson, the first European to sail up the Hudson River, the 200th anniversary of the voyage of Robert Fulton, the first person to use steam navigation on a commercial basis, the 400th anniversary of the voyage of Samuel de Champlain, the first European to discover and explore Lake Champlain;
- (B) facilitate Hudson-Fulton-Champlainrelated activities throughout the United States;
- (C) coordinate its activities with State commemoration commissions and appropriate Federal Government agencies, including the Departments of Agriculture, Defense, State, and Transportation, the National Park Service with respect to the Hudson River Valley National Heritage Area, and the American Heritage Rivers Initiative Interagency Committee established by Executive Order 13061, dated Sep-

- tember 11, 1997, the Lake Champlain Basin
  Program, and the National Endowment for the
  Humanities and the National Endowment for
  the Arts;

  (D) encourage civic, patriotic, historical,
  - (D) encourage civic, patriotic, historical, educational, artistic, religious, economic, and other organizations throughout the United States to organize and participate in anniversary activities to expand the understanding and appreciation of the significance of the voyages of Henry Hudson, Robert Fulton, and Samuel de Champlain;
  - (E) provide technical assistance to States, localities, and nonprofit organizations to further the commemoration;
  - (F) coordinate and facilitate for the public scholarly research on, publication about, and interpretation of, the voyages of Henry Hudson, Robert Fulton, and Samuel de Champlain;
  - (G) ensure that the Hudson-Fulton-Champlain 2009 anniversaries provide a lasting legacy and long-term public benefit by assisting in the development of appropriate programs and facilities;

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- 1 (H) assist in ensuring that the observances
  2 of the voyages of Samuel de Champlain and
  3 Henry Hudson are inclusive and appropriately
  4 recognize the experiences and heritage of all
  5 people present when Samuel de Champlain ar6 rived in the Champlain Valley and Henry Hud7 son sailed the Hudson River; and
  - (I) consult and coordinate with the Lake Champlain Basin Program and other relevant organizations in the planning and development of programs and activities for the commemoration of the voyage of Samuel de Champlain.
  - (2) STRATEGIC PLAN AND ANNUAL PERFORM-ANCE PLANS.—The Commission shall prepare a strategic plan in accordance with section 306 of title 5, United States Code, and annual performance plans in accordance with section 1115 of title 31, United States Code, for the activities of the Commission carried out under this Act.

#### (3) Reports.—

(A) Annual Report.—The Commission shall submit to Congress an annual report that contains a list of each gift, bequest, or devise with a value of more than \$250, together with

1	the identity of the donor of each such gift, be-
2	quest, or devise.
3	(B) FINAL REPORT.—Not later than Sep-
4	tember 30, 2010, the Commission shall submit
5	to the Secretary a final report that contains—
6	(i) a summary of the activities of the
7	Commission;
8	(ii) a final accounting of funds re-
9	ceived and expended by the Commission;
10	and
11	(iii) the findings and recommenda-
12	tions of the Commission.
13	(d) Powers of the Commission.—
14	(1) In general.—The Commission may—
15	(A) solicit, accept, use, and dispose of
16	gifts, bequests, or devises of money or other
17	real or personal property for the purpose of aid-
18	ing or facilitating the work of the Commission;
19	(B) appoint such advisory committees as
20	the Commission determines to be necessary to
21	carry out this Act;
22	(C) authorize any member or employee of
23	the Commission to take any action that the
24	Commission is authorized to take by this Act

1	(D) procure supplies, services, and prop-
2	erty, and make or enter into contracts, leases,
3	or other legal agreements, to carry out this Act
4	(except that any contracts, leases, or other legal
5	agreements made or entered into by the Com-
6	mission directly or with administrative assist-
7	ance from the Lake Champlain Basin Program
8	shall not extend beyond the date of the termi-
9	nation of the Commission);
10	(E) use the United States mails in the
11	same manner and under the same conditions as
12	other Federal agencies;
13	(F) subject to approval by the Commission,
14	make grants in amounts not to exceed \$20,000
15	to communities, nonprofit organizations, com-
16	memorative commissions formed by the States
17	to develop programs to assist in the commemo-
18	ration;
19	(G) make grants in amounts not to exceed
20	\$20,000 to research and scholarly organizations
21	to research, publish, or distribute information
22	relating to the early history of the voyages of
23	Hudson, Fulton, and Champlain; and
24	(H) provide technical assistance to the

States, localities, and nonprofit organizations to

1	develop programs and facilities to further the
2	commemoration.
3	(2) Coordination and consultation with
4	LAKE CHAMPLAIN BASIN PROGRAM.—The Commis-
5	sion shall coordinate and consult with the Lake
6	Champlain Basin Program in providing grants and
7	technical assistance under subparagraphs (F), (G),
8	and (H) of paragraph (1) for the conduct of activi-
9	ties relating to the commemoration of the voyage of
10	Samuel de Champlain.
11	(e) Commission Personnel Matters.—
12	(1) Compensation of members of the com-
13	MISSION.—
14	(A) In general.—Except as provided in
15	subparagraph (B), a member of the Commis-
16	sion shall serve without compensation.
17	(B) Federal employees.—A member of
18	the Commission who is an officer or employee
19	of the Federal Government shall serve without
20	compensation in addition to the compensation
21	received for the services of the member as an
22	officer or employee of the Federal Government.
23	(C) TRAVEL EXPENSES.—A member of the
24	Commission shall be allowed travel expenses, in-
25	cluding per diem in lieu of subsistence, at rates

authorized for an employee of an agency under subchapter I of chapter 57 of title 5, United States Code, while away from the home or regular place of business of the member in the performance of the duties of the Commission.

### (2) Staff.—

- (A) In General.—The Chairperson of the Commission may, without regard to the civil service laws (including regulations), appoint and terminate an executive director and such other additional personnel as are necessary to enable the Commission to perform the duties of the Commission.
- (B) Confirmation of executive director Tor.—The employment of an executive director shall be subject to confirmation by the Commission.

#### (3) Compensation.—

(A) IN GENERAL.—Except as provided in subparagraph (B), the Chairperson of the Commission may fix the compensation of the executive director and other personnel without regard to the provisions of chapter 51 and subchapter III of chapter 53 of title 5, United States Code,

1	relating to classification of positions and Gen-
2	eral Schedule pay rates.
3	(B) MAXIMUM RATE OF PAY.—The rate of
4	pay for the executive director and other per-
5	sonnel shall not exceed the rate payable for
6	level V of the Executive Schedule under section
7	5316 of title 5, United States Code.
8	(4) Detail of government and lake cham-
9	PLAIN BASIN PROGRAM EMPLOYEES.—
10	(A) Federal employees.—
11	(i) In general.—At the request of
12	the Commission, the head of any Federal
13	agency may detail, on a reimbursable or
14	nonreimbursable basis, any of the per-
15	sonnel of the agency to the Commission to
16	assist the Commission in carrying out the
17	duties of the Commission under this Act.
18	(ii) CIVIL SERVICE STATUS.—The de-
19	tail of an employee under clause (i) shall
20	be without interruption or loss of civil serv-
21	ice status or privilege.
22	(B) State employees.—The Commission
23	may—

1	(i) accept the services of personnel de-
2	tailed from States (including subdivisions
3	of States); and
4	(ii) reimburse States for services of
5	detailed personnel.
6	(C) Lake Champlain basin program
7	EMPLOYEES.—The Commission may—
8	(i) accept the services of personnel
9	from the Lake Champlain Basin Program;
10	and
11	(ii) reimburse the Lake Champlain
12	Basin Program for services of detailed per-
13	sonnel.
14	(5) Volunteer and uncompensated serv-
15	ICES.—Notwithstanding section 1342 of title 31,
16	United States Code, the Commission may accept and
17	use voluntary and uncompensated services as the
18	Commission determines necessary.
19	(6) Support services.—The Director of the
20	National Park Service shall provide to the Commis-
21	sion, on a reimbursable basis, such administrative
22	support services as the Commission may request.
23	(f) Procurement of Temporary and Intermit-
24	TENT SERVICES.—The Chairperson of the Commission
25	may procure temporary and intermittent services in ac-

- 1 cordance with section 3109(b) of title 5, United States
- 2 Code, at rates for individuals that do not exceed the daily
- 3 equivalent of the annual rate of basic pay prescribed for
- 4 level V of the Executive Schedule under section 5316 of
- 5 that title.
- 6 (g) FACA NONAPPLICABILITY.—Section 14(b) of the
- 7 Federal Advisory Committee Act (5 U.S.C. App.) shall not
- 8 apply to the Commission.
- 9 (h) No Effect on Authority.—Nothing in this
- 10 section supersedes the authority of the States or the Na-
- 11 tional Park Service concerning the commemoration.
- 12 (i) Termination.—The Commission shall terminate
- 13 on December 31, 2010, and shall transfer all documents
- 14 and materials of the Commission to the National Archives
- 15 or other appropriate Federal entity.
- 16 SEC. 5. AUDIT OF COMMISSION.
- 17 The Inspector General of the Department of the Inte-
- 18 rior shall perform an annual audit of the Commission and
- 19 shall make the results of the audit available to the public.
- 20 SEC. 6. AUTHORIZATION OF APPROPRIATIONS.
- There is authorized to be appropriated \$750,000 for
- 22 each of fiscal years 2006 through 2011 to carry out this
- 23 Act, of which—

1	(1) 23 percent shall be for New York activities
2	relating to the Samuel de Champlain commemora-
3	tion;
4	(2) 23 percent shall be for Vermont activities
5	relating to the Samuel de Champlain commemora-
6	tion;
7	(3) 32 percent shall be for Hudson Valley ac-
8	tivities relating to the commemoration (as defined in
9	section 3);
10	(4) 12 percent shall be for New York City ac-
11	tivities relating to the commemoration (as defined in
12	section 3); and
13	(5) 10 percent shall be for distribution by the
14	Commission in accordance with this Act for activities
15	relating to the commemoration (as defined in section

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