### 109TH CONGRESS 1ST SESSION

# H. R. 4202

To encourage successful re-entry of incarcerated persons into the community after release, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

November 2, 2005

Mr. Conyers (for himself, Mr. Scott of Virginia, Mr. Rangel, and Ms. Jackson-Lee of Texas) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committees on Education and the Workforce, Energy and Commerce, Ways and Means, Financial Services, and Agriculture, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To encourage successful re-entry of incarcerated persons into the community after release, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Re-Entry Enhancement Act".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings.

# TITLE I—GRANTS TO ENCOURAGE SUCCESSFUL PRISONER REENTRY

- Sec. 101. Reauthorization of adult and juvenile offender State and local reentry demonstration projects.
- Sec. 102. Improved re-entry procedures for Federal prisoners.
- Sec. 103. Task force on Federal programs and activities relating to reentry of offenders.
- Sec. 104. Offender re-entry research.
- Sec. 105. Use of violent offender truth-in-sentencing Grant funding for demonstration project activities.
- Sec. 106. State and local reentry courts.
- Sec. 107. Federal Enhanced In-Prison Vocational Assessment and Training Demonstration Project.

#### TITLE II—REMOVING BARRIERS TO RE-ENTRY

- Sec. 201. Right to vote in Federal elections for nonincarcerated ex-offenders.
- Sec. 202. Prohibition on unwarranted employment discrimination.
- Sec. 203. Increase in Federal work opportunity tax credit.
- Sec. 204. Reform of student financial assistance.
- Sec. 205. Reform of "one strike" mandatory eviction.
- Sec. 206. Amendment to the Adult Education and Family Literacy Act to remove restriction on amount of funds available for corrections education programs.
- Sec. 207. Clarification of authority to place prisoner in community corrections.
- Sec. 208. Denial of TANF and food stamps for felony conviction for welfare fraud.
- Sec. 209. Reform of provisions that limit family reunification after prison.
- Sec. 210. State medicaid plan requirement to ensure restoration of coverage for eligible individuals upon release from confinement.
- Sec. 211. Reform of supervised release.
- Sec. 212. Grants to study parole violations and revocations.
- Sec. 213. Residential substance abuse treatment programs.
- Sec. 214. Family treatment alternatives to incarceration.
- Sec. 215. Prison-based treatment for female offenders.
- Sec. 216. Aftercare treatment for female offenders with minor children.

#### 1 SEC. 2. FINDINGS.

- 2 Congress finds the following:
- 3 (1) Over 2,000,000 prisoners are now held in
- 4 Federal and State prisons and local jails. Nearly
- 5 925,000 Americans are convicted of felony offenses
- 6 in the Nation's courts each year, and some 600,000
- 7 are incarcerated as a result. Over 5,600,000 Amer-
- 8 ican adults have spent time in a State or Federal

- 1 prison. If incarceration rates remain unchanged, 6.6 2 percent of Americans born in 2001 will go to prison 3 at some time during their lifetime. A total of 6,700,000 Americans were under some form of 5 criminal justice supervision by the end of 2002. Over 6 4,700,000 adult men and women were under Fed-7 eral, State, or local probation or parole by the end 8 of 2002. Over 650,000 people a year return to their 9 communities following a prison or jail sentence.
  - (2) The successful reintegration of former prisoners is one of the most formidable challenges facing society today. The transition from prison life is inherently difficult, and especially so for individuals who have served a lengthy sentence and received little preparation for life in law-abiding society. A former prisoner may find it difficult to find employment, housing, health care, and public assistance. He or she may be cut off from his or her family and community.
  - (3) As a result of these challenges, nearly twothirds of released State prisoners are expected to be re-arrested for a felony or serious misdemeanor within 3 years after release. Such high recidivism rates can be averted through improved prisoner reentry efforts.

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- 1 (4) In recent years, a number of States and
  2 local governments have begun to establish improved
  3 systems for reintegrating former prisoners. Under
  4 such systems, corrections officials begin to plan for
  5 a prisoner's release while he or she is incarcerated
  6 and provide a transition to needed services in the
  7 community.
  - (5) Successful re-entry protects those who might otherwise be crime victims. It also improves the likelihood that individuals released from prison or juvenile detention facilities can pay fines, fees, restitution, and family support.
  - (6) According to the Bureau of Justice Statistics, expenditures on corrections alone increased from \$9,000,000,000 in 1982 to \$44,000,000,000 in 1997. These figures do not include the cost of arrest and prosecution, nor do they take into account the cost to victims.
  - (7) Incarceration results in profound collateral consequences including, but not limited to, barriers to housing, public assistance, family reunification, employment, and voting rights, which results in public health risks, homelessness, unemployment, and disenfranchisement. All of these negative outcomes contribute to increased recidivism.

- 1 (8) The high prevalence of infectious disease, 2 substance abuse, and mental health disorders that 3 has been found in incarcerated populations demands 4 that a recovery model of treatment should be used 5 for handling the more than two-thirds of all offend-6 ers with such needs.
  - (9) One of the most significant costs of prisoner re-entry is the impact on children, the weakened ties among family members, and destabilized communities. The long-term generational effects of a social structure in which imprisonment is the norm and law-abiding role models are absent are difficult to measure but undoubtedly exist.
  - (10) According to the 2001 national data from the Bureau of Justice Statistics, 3,500,000 parents were supervised by the correctional system. Prior to incarceration, 64 percent of female prisoners and 44 percent of male prisoners in State facilities lived with their children.
  - (11) Between 1991 and 1999, the number of children with a parent in a Federal or State correctional facility increased by more than 100 percent, from approximately 900,000 to approximately 2,000,000. According to the Bureau of Prisons, there is evidence to suggest that inmates who are

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- 1 connected to their children and families are more 2 likely to avoid negative incidents and have reduced 3 sentences.
  - (12) Approximately 100,000 juveniles (ages 17 and under) leave juvenile correctional facilities, State prison, or Federal prison each year. Juveniles released from confinement still have their likely prime crime years ahead of them. Juveniles released from secure confinement have a recidivism rate ranging from 55 to 75 percent. The chances that young people will successfully transition into society improve with effective re-entry and aftercare programs.
    - (13) Studies have shown that from 15 percent to 27 percent of prisoners expect to go to homeless shelters upon release from prison.
    - (14) The National Institute of Justice has found that after 1 year of release, up to 60 percent of former inmates are not employed.
    - (15) Fifty-seven percent of Federal and 70 percent of State inmates used drugs regularly before prison, with some estimates of involvement with drugs or alcohol around the time of the offense as high as 84 percent (BJS Trends in State Parole, 1990–2000).

- (16) According to the Bureau of Justice Statistics, 60 to 83 percent of the Nation's correctional population have used drugs at some point in their lives. This is twice the estimated drug use of the total United States population of 40 percent.
  - proven results for serving the special population of female offenders and substance abusers with children. An evaluation by the Substance Abuse and Mental Health Services Administration of family-based treatment for substance abusing mothers and children found that at 6 months post treatment, 60 percent of the mothers remain alcohol and drug free, and drug-related offenses declined from 28 to 7 percent. Additionally, a 2003 evaluation of residential family-based treatment programs revealed that 60 percent of mothers remained clean and sober 6 months after treatment, criminal arrests declined by 43 percent, and 88 percent of the children treated in the program with their mothers remain stabilized.
  - (18) A Bureau of Justice Statistics analysis indicated that only 33 percent of Federal and 36 percent of State inmates had participated in residential inpatient treatment programs for alcohol and drug abuse 12 months before their release. Further, over

- one-third of all jail inmates have some physical or mental disability and 25 percent of jail inmates have been treated at some time for a mental or emotional problem.
  - (19) According to the National Institute of Literacy, 70 percent of all prisoners function at the two lowest literacy levels.
  - (20) The Bureau of Justice Statistics has found that 27 percent of Federal inmates, 40 percent of State inmates, and 47 percent of local jail inmates have never completed high school or its equivalent. Furthermore, the Bureau of Justice Statistics has found that less-educated inmates are more likely to be recidivists. Only 1 in 4 local jails offer basic adult education programs.
  - (21) Participation in State correctional education programs lowers the likelihood of reincarceration by 29 percent, according to a recent United States Department of Education study. A Federal Bureau of Prisons study found a 33-percent drop in recidivism among federal prisoners who participated in vocational and apprenticeship training.

1	TITLE I—GRANTS TO ENCOUR-
2	AGE SUCCESSFUL PRISONER
3	RE-ENTRY
4	SEC. 101. REAUTHORIZATION OF ADULT AND JUVENILE OF-
5	FENDER STATE AND LOCAL RE-ENTRY DEM-
6	ONSTRATION PROJECTS.
7	(a) Adult and Juvenile Offender Demonstra-
8	TION PROJECTS AUTHORIZED.—Section 2976 of the Om-
9	nibus Crime Control and Safe Streets Act of 1968 (42
10	U.S.C. 3797w) is amended in subsection (b) by striking
11	paragraphs (1) through (4) and inserting the following
12	new paragraphs:
13	"(1) establishing or improving the system or
14	systems under which—
15	"(A) the correctional agency of the State
16	or local government develops and carries out
17	plans to facilitate the re-entry into the commu-
18	nity of each offender in State or local custody;
19	"(B) the supervision and services provided
20	to offenders in State or local custody are co-
21	ordinated with the supervision and services pro-
22	vided to offenders after re-entry into the com-
23	munity;
24	"(C) the efforts of various public and pri-
25	vate entities to provide supervision and services

to offenders after re-entry into the community, and to family members of such offenders, are coordinated; and

- "(D) offenders awaiting re-entry into the community are provided with documents (such as identification papers, referrals to services, medical prescriptions, job training certificates, apprenticeship papers, and information on obtaining public assistance) useful in achieving a successful transition from prison;
- "(2) carrying out programs and initiatives by units of local government to strengthen re-entry services for individuals released from local jails;
- "(3) enabling prison mentors of offenders to remain in contact with those offenders, including through the use of such technology as videoconferencing, during incarceration and after reentry into the community and encouraging the involvement of prison mentors in the re-entry process;
- "(4) providing structured post-release housing and transitional housing, including group homes for recovering substance abusers, through which offenders are provided supervision and services immediately following re-entry into the community;

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1	"(5) assisting offenders in securing permanent
2	housing upon release or following a stay in transi-
3	tional housing;
4	"(6) providing continuity of health services (in-
5	cluding mental health services, substance abuse
6	treatment and aftercare, and treatment for con-
7	tagious diseases) to offenders in custody and after
8	re-entry into the community;
9	"(7) providing offenders with education, job
10	training, English as a Second Language programs,
11	work experience programs, self-respect and life skills
12	training, and other skills useful in achieving a suc-
13	cessful transition from prison;
14	"(8) facilitating collaboration among corrections
15	and community corrections, technical schools, com-
16	munity colleges, and the workforce development and
17	employment service sectors to—
18	"(A) promote, where appropriate, the em-
19	ployment of people released from prison and
20	jail, through efforts such as educating employ-
21	ers about existing financial incentives and facili-
22	tate the creation of job opportunities, including
23	transitional jobs, for this population that will

benefit communities;

1	"(B) connect inmates to employment, in-
2	cluding supportive employment and employment
3	services, before their release to the community;
4	and
5	"(C) address barriers to employment;
6	"(9) assessing the literacy and educational
7	needs of offenders in custody and identifying and
8	providing services appropriate to meet those needs,
9	including followup assessments and long-term serv-
10	ices;
11	"(10) systems under which family members of
12	offenders are involved in facilitating the successful
13	re-entry of those offenders into the community, in-
14	cluding removing obstacles to the maintenance of
15	family relationships while the offender is in custody,
16	strengthening the family's capacity as a stable living
17	situation during re-entry where appropriate, and in-
18	volving family members in the planning and imple-
19	mentation of the re-entry process;
20	"(11) programs under which victims are in-
21	cluded, on a voluntary basis, in the re-entry process;
22	"(12) programs that facilitate visitation and
23	maintenance of family relationships with respect to
24	offenders in custody by addressing obstacles such as

- travel, telephone costs, mail restrictions, and restrictive visitation policies;
  - "(13) identifying and addressing barriers to collaborating with child welfare agencies in the provision of services jointly to offenders in custody and to the children of such offenders;
    - "(14) implementing programs in correctional agencies to include the collection of information regarding any dependent children of an incarcerated person as part of intake procedures, including the number of children, age, and location or jurisdiction, and connect identified children with appropriate services;
    - "(15) addressing barriers to the visitation of children with an incarcerated parent, and maintenance of the parent-child relationship, such as the location of facilities in remote areas, telephone costs, mail restrictions, and visitation policies;
    - "(16) creating, developing, or enhancing prisoner and family assessments curricula, policies, procedures, or programs (including mentoring programs) to help prisoners with a history or identified risk of domestic violence, dating violence, sexual assault, or stalking reconnect with their families and communities as appropriate (or when it is safe to do

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1	so) and become mutually respectful, nonabusive par-
2	ents or partners, under which particular attention is
3	paid to the safety of children affected and the con-
4	fidentiality concerns of victims, and efforts are co-
5	ordinated with existing victim service providers;
6	"(17) developing programs and activities that
7	support parent-child relationships, such as—
8	"(A) using telephone conferencing to per-
9	mit incarcerated parents to participate in par-
10	ent-teacher conferences;
11	"(B) using videoconferencing to allow vir-
12	tual visitation when incarcerated persons are
13	more than 100 miles from their families;
14	"(C) the development of books on tape
15	programs, through which incarcerated parents
16	read a book into a tape to be sent to their chil-
17	dren;
18	"(D) the establishment of family days,
19	which provide for longer visitation hours or
20	family activities; or
21	"(E) the creation of children's areas in vis-
22	itation rooms with parent-child activities;
23	"(18) expanding family-based treatment centers
24	that offer family-based comprehensive treatment

1	services for parents and their children as a complete
2	family unit;
3	"(19) conducting studies to determine who is
4	returning to prison or jail and which of those return-
5	ing prisoners represent the greatest risk to commu-
6	nity safety;
7	"(20) developing or adopting procedures to en-
8	sure that dangerous felons are not released from
9	prison prematurely;
10	"(21) developing and implementing procedures
11	to assist relevant authorities in determining when re-
12	lease is appropriate and in the use of data to inform
13	the release decision;
14	"(22) developing and implementing procedures
15	to identify efficiently and effectively those violators
16	of probation or parole who should be returned to
17	prison;
18	"(23) utilizing established assessment tools to
19	assess the risk factors of returning inmates and
20	prioritizing services based on risk;
21	"(24) conducting studies to determine who is
22	returning to prison or jail and which of those return-
23	ing prisoners represent the greatest risk to commu-
24	nity safety;

1	"(25) facilitating and encouraging timely and
2	complete payment of restitution and fines by ex-of-
3	fenders to victims and the community;
4	"(26) developing or adopting procedures to en-
5	sure that dangerous felons are not released from
6	prison prematurely;
7	"(27) establishing or expanding the use of re-
8	entry courts to—
9	"(A) monitor offenders returning to the
10	community;
11	"(B) provide returning offenders with—
12	"(i) drug and alcohol testing and
13	treatment; and
14	"(ii) mental and medical health as-
15	sessment and services;
16	"(C) facilitate restorative justice practices
17	and convene family or community impact pan-
18	els, family impact educational classes, victim
19	impact panels, or victim impact educational
20	classes;
21	"(D) provide and coordinate the delivery of
22	other community services to offenders, includ-
23	ing—
24	"(i) housing assistance;
25	"(ii) education;

1	"(iii) employment training;
2	"(iv) children and family support;
3	"(v) conflict resolution skills training;
4	"(vi) family violence intervention pro-
5	grams; and
6	"(vii) other appropriate social serv-
7	ices; and
8	"(E) establish and implement graduated
9	sanctions and incentives; and
10	"(28) providing technology to advance post re-
11	lease supervision.".
12	(b) Juvenile Offender Demonstration
13	PROJECTS REAUTHORIZED.—Such section is further
14	amended in subsection (c) by striking "may be expended
15	for" and all that follows through the period at the end
16	and inserting "may be expended for any activity referred
17	to in subsection (b).".
18	(c) Applications; Priorities; Performance
19	Measurements.—Such section is further amended—
20	(1) by redesignating subsection (h) as sub-
21	section (o); and
22	(2) by striking subsections (d) through (g) and
23	inserting the following new subsections:
24	"(d) Applications.—A State, unit of local govern-
25	ment, territory, or Indian tribe desiring a grant under this

1	section shall submit an application to the Attorney Gen-
2	eral that—
3	"(1) contains a re-entry strategic plan, which
4	describes the long-term strategy, and a detailed im-
5	plementation schedule, including the jurisdiction's
6	plans to pay for the program after the Federal fund-
7	ing is discontinued;
8	"(2) identifies the governmental agencies and
9	community-based organizations that will be coordi-
10	nated by, and collaborate on, the applicant's pris-
11	oner re-entry strategy and certifies their involve-
12	ment; and
13	"(3) describes the methodology and outcome
14	measures that will be used in evaluating the pro-
15	gram.
16	"(e) Priority Consideration.—The Attorney Gen-
17	eral shall give priority to grant applications that best—
18	"(1) focus initiative on geographic areas with a
19	substantiated high population of ex-offenders;
20	"(2) include partnerships with community-based
21	organizations;
22	"(3) provide consultations with crime victims
23	and former incarcerated prisoners and their families;
24	"(4) review the process by which the State ad-
25	judicates violations of parole or supervised release

and consider reforms to maximize the use of graduated, community-based sanctions for minor and technical violations of parole or supervised release;

- "(5) establish pre-release planning procedures for prisoners to ensure that a prisoner's eligibility for Federal or State benefits (including Medicaid, Medicare, Social Security, and Veterans benefits) upon release is established prior to release, subject to any limitations in law, and to ensure that prisoners are provided with referrals to appropriate social and health services or are linked to appropriate community-based organizations; and
- "(6) target high-risk offenders for re-entry programs through validated assessment tools.
- "(f) CONDITION OF FUNDING.—As a condition of receiving a grant under this section, a State must agree to—

17 "(1) establish a process to identify and review 18 existing State laws, regulations, and rules that im-19 pose restrictions or occupational disqualifications on 20 people with criminal convictions and to consider 21 modifications of such laws, regulations, and rules to 22 ensure that each such restriction or disqualification 23 bears a substantial relationship to the nature of the 24 conduct that resulted in the criminal conviction:

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1	"(2) afford members of the public an oppor-
2	tunity to participate in the process described in the
3	preceding paragraph;
4	"(3) establish a meaningful and accessible proc-
5	ess to enable people with criminal convictions to re-
6	gain their civil rights and privileges if they have led
7	a law-abiding life following release from prison;
8	"(4) review the process by which the State ad-
9	judicates violations of parole or supervised release
10	and consider reforms to maximize the use of grad-
11	uated, community-based sanctions for minor and
12	technical violations of parole or supervised release;
13	"(5) review the State's correctional policies and
14	expenditures to maximize the use of community-
15	based corrections for non-violent offenders;
16	"(6) establish pre-release planning procedures
17	for State prisoners to ensure that a prisoner's eligi-
18	bility for Federal or State benefits (including Med-
19	icaid, Medicare, Social Security, and Veterans bene-
20	fits) upon release is established prior to release, sub-
21	ject to any limitations in law; and
22	"(7) maintain existing State funding for pris-
23	oner re-entry activities.
24	"(g) Uses of Grant Funds.—

1	"(1) Federal share.—The Federal share of a
2	grant received under this section may not exceed 75
3	percent of the project funded under the grant, unless
4	the Attorney General—
5	"(A) waives, in whole or in part, the re-
6	quirement of this paragraph; and
7	"(B) publicly delineates the rationale for
8	the waiver.
9	"(2) Supplement not supplant.—Federal
10	funds received under this section shall be used to
11	supplement, not supplant, non-Federal funds that
12	would otherwise be available for the activities funded
13	under this section.
14	"(h) REENTRY STRATEGIC PLAN.—
15	"(1) As a condition of receiving financial assist-
16	ance under this section, each applicant shall develop
17	a comprehensive strategic re-entry plan that con-
18	tains measurable annual and 5- to 10-year perform-
19	ance outcomes. The plan shall have as a goal to re-
20	duce significantly the rate of recidivism of formerly
21	incarcerated persons within the State over a period
22	of 5 years.
23	"(2) In developing re-entry plans under this
24	subsection, applicants shall coordinate with commu-

nities and stakeholders, including experts in the

- fields of public safety, corrections, housing, health, education, employment, and members of communitybased organizations that provide re-entry services.
- "(3) Each re-entry plan developed under this subsection shall measure the applicant's progress toward increasing public safety by reducing rates of recidivism and enabling released offenders to transition successfully back into their communities.
- 9 "(i) REENTRY TASK FORCE.—As a condition of re-10 ceiving financial assistance under this section, each State or local government receiving a grant shall establish a Re-12 entry Task Force or other relevant convening authority to examine ways to pool existing resources and funding streams to promote lower recidivism rates for returning 14 15 prisoners and to minimize the harmful effects of incarceration on families and communities by collecting data and 16 best practices in offender re-entry from demonstration 18 grantees and other agencies and organizations. The task 19 force or other authority shall be comprised of relevant 20 State or local leaders, agencies, service providers, commu-21 nity-based organizations, or stakeholders.
- 22 "(j) Strategic Performance Outcomes.—
- "(1) Each applicant shall identify specific performance outcomes related to the long-term goals of increasing public safety and reducing recidivism.

1	"(2) The performance outcomes identified
2	under paragraph (1) shall include, with respect to
3	offenders released back into the community—
4	"(A) recommitment rates;
5	"(B) reduction in crime;
6	"(C) employment and education;
7	"(D) violations of conditions of supervised
8	release;
9	"(E) child support;
10	"(F) housing;
11	"(G) drug and alcohol abuse; and
12	"(H) participation in mental health serv-
13	ices.
14	"(3) States may also report on other activities
15	that increase the success rates of offenders who
16	transition from prison, such as programs that foster
17	effective risk management and treatment program-
18	ming, offender accountability, and community and
19	victim participation.
20	"(4) Applicants should coordinate with commu-
21	nities and stakeholders about the selection of per-
22	formance outcomes identified by the applicants and
23	with the Department of Justice for assistance with
24	data collection and measurement activities.

1	"(5) Each grantee shall submit an annual re-
2	port to the Department of Justice that—
3	"(A) identifies the grantee's progress to-
4	ward achieving its strategic performance out-
5	comes; and
6	"(B) describes other activities conducted
7	by the grantee to increase the success rates of
8	the re-entry population.
9	"(k) Performance Measurement.—
10	"(1) The Department of Justice shall, in con-
11	sultation with the States—
12	"(A) identify primary and secondary
13	sources of information to support the measure-
14	ment of the performance indicators identified
15	under this section;
16	"(B) identify sources and methods of data
17	collection in support of performance measure-
18	ment required under this section;
19	"(C) provide to all grantees technical as-
20	sistance and training on performance measures
21	and data collection for purposes of this section;
22	and
23	"(D) coordinate with the Substance Abuse
24	and Mental Health Services Administration on
25	strategic performance outcome measures and

1	data collection for purposes of this section relat-
2	ing to substance abuse and mental health.
3	"(2) The Department of Justice shall coordi-
4	nate with other Federal agencies to identify national
5	sources of information to support State performance
6	measurement.
7	"(l) Future Eligibility.—To be eligible to receive
8	a grant under this section for fiscal years after the first
9	receipt of such a grant, a State shall submit to the Attor-
10	ney General such information as is necessary to dem-
11	onstrate that, with respect to the comprehensive strategic
12	re-entry plan developed by the State pursuant to sub-
13	section (h)—
14	"(1) the public has been afforded an oppor-
15	tunity to provide input in the development of the
16	plan;
17	"(2) the plan includes performance measures to
18	assess the State's progress toward increasing public
19	safety by reducing rates of recidivism and enabling
20	released offenders to transition successfully into
21	their communities; and
22	"(3) the State will coordinate with communities
23	and stakeholders about the selection and implemen-
24	tation of performance outcome measures and with

1	the Department of Justice for assistance with data
2	collection and measurement activities.
3	"(m) National Adult and Juvenile Offender
4	REENTRY RESOURCE CENTER.—
5	"(1) The Attorney General may, using amounts
6	made available to carry out this subsection, make a
7	grant to an eligible organization to provide for the
8	establishment of a National Adult and Juvenile Of-
9	fender Reentry Resource Center.
10	"(2) An organization eligible for the grant
11	under paragraph (1) is any national nonprofit orga-
12	nization approved by the Federal task force estab-
13	lished under the Re-Entry Enhancement Act that
14	represents, provides technical assistance and train-
15	ing to, and has special expertise and broad, national-
16	level experience in offender re-entry programs, train-
17	ing, and research.
18	"(3) The organization receiving the grant shall
19	establish a National Adult and Juvenile Offender
20	Reentry Resource Center to—
21	"(A) provide education, training, and tech-
22	nical assistance for States, local governments,
23	service providers, community-based organiza-
24	tions, and corrections institutions;

1	"(B) collect data and best practices in of-
2	fender re-entry from demonstration grantees
3	and others agencies and organizations;
4	"(C) develop and disseminate evaluation
5	tools, mechanisms, and measures to better as-
6	sess and document coalition performance meas-
7	ures and outcomes;
8	"(D) disseminate knowledge to States and
9	other relevant entities about best practices, pol-
10	icy standards, and research findings;
11	"(E) develop and implement procedures to
12	assist relevant authorities in determining when
13	release is appropriate and in the use of data to
14	inform the release decision;
15	"(F) develop and implement procedures to
16	identify efficiently and effectively those violators
17	of probation or parole who should be returned
18	to prison and those who should receive other
19	penalties based on defined, graduated sanctions;
20	"(G) collaborate with the Federal task
21	force established under the Re-Entry Enhance-
22	ment Act and the Federal Resource Center for
23	Children of Prisoners;
24	"(H) develop a national research agenda;
25	and

1	"(I) bridge the gap between research and
2	practice by translating knowledge from research
3	into practical information.

- 4 "(4) Of amounts made available to carry out 5 this section, not more than 4 percent shall be avail-6 able to carry out this subsection.
- 7 "(n) ADMINISTRATION.—Of amounts made available 8 to carry out this section, not more than 2 percent shall be available for administrative expenses in carrying out 10 this section.".
- 11 (d) AUTHORIZATION OF APPROPRIATIONS.—Such 12 section is further amended in paragraph (1) of subsection (o) (as redesignated by subsection (c)) by striking "and 13 \$16,000,000 for fiscal year 2006" and inserting "and 14 15 \$75,000,000 for each of fiscal years 2007 through 2008".
- SEC. 102. IMPROVED RE-ENTRY PROCEDURES FOR FED-17 ERAL PRISONERS.
- (a) General Re-Entry Procedures.—The Attorney General shall take such steps as are necessary to mod-19 ify existing procedures and policies to enhance case plan-
- 21 ning and to improve the transition of persons from the
- custody of the Bureau of Prisons to the community, in-
- cluding placement of such individuals in community cor-
- rections facilities.

1	(b) Procedures Regarding Benefits.—The Di-
2	rector of the Bureau of Prisons shall establish pre-release
3	planning procedures for Federal prisoners to ensure that
4	a prisoner's eligibility for Federal or State benefits (in
5	cluding Medicaid, Medicare, Social Security, and Veterans
6	benefits) upon release is established prior to release, sub-
7	ject to any limitations in law.
8	(c) Procedures Regarding Children of Incar-
9	CERATED PARENTS.—The Director of the Bureau of Pris
10	oners shall—
11	(1) collect information regarding the dependent
12	children of an incarcerated person as part of stand-
13	ard intake procedures, including the number, age
14	and residence of such children;
15	(2) review all policies, practices, and facilities to
16	ensure that they support the relationship between
17	parent and child; and
18	(3) identify the training needs of staff with re-
19	spect to the effect of incarceration on children, fami-
20	lies, and communities, age-appropriate interactions
21	and community resources for the families of incar-
22	cerated persons.

1	SEC. 103. TASK FORCE ON FEDERAL PROGRAMS AND AC-
2	TIVITIES RELATING TO REENTRY OF OF-
3	FENDERS.
4	(a) Task Force Established.—There is estab-
5	lished in the executive branch an interagency task force
6	on Federal programs and activities related to the re-entry
7	of former prisoners into the community. The Attorney
8	General shall chair the task force, whose members shall
9	consist of the Secretary of Labor, the Secretary of Health
10	and Human Services, the Secretary of Housing and Urban
11	Development, and the heads of such other government de-
12	partments or agencies as the Attorney General deems ap-
13	propriate.
14	(b) Duties.—The task force required by subsection
15	(a) shall—
16	(1) identify such programs and activities that
17	may be resulting in overlapping or duplication of
18	services, the scope of such overlapping or duplica-
19	tion, and the relationship of such overlapping and
20	duplication to public safety, public health, and effec-
21	tiveness and efficiency;
22	(2) identify methods to improve collaboration
23	and coordination of such programs and activities;
24	(3) identify areas of responsibility in which im-
25	proved collaboration and coordination of such pro-

- grams and activities would result in increased effectiveness or efficiency;
  - (4) develop innovative interagency or intergovernmental programs, activities, or procedures that would improve outcomes of reentering offenders and children of offenders;
    - (5) develop methods for increasing regular communication that would increase interagency program effectiveness;
    - (6) identify areas of research that can be coordinated across agencies with an emphasis on applying science-based practices to support, treatment, and intervention programs for reentering offenders;
    - (7) identify funding areas that should be coordinated across agencies and any gaps in funding; and
    - (8) identify successful programs currently operating and collect best practices in offender re-entry from demonstration grantees and other agencies and organizations, determine the extent to which such programs and practices can be replicated, and make information on such programs and practices available to States, localities, community-based organizations, and others.

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1	(c) Report.—Not later than 1 year after the date
2	of the enactment of this Act, the task force established
3	by subsection (a) shall submit to Congress a report on
4	legal barriers to successful prisoner re-entry. The task
5	force shall provide for public input in preparing the report.
6	The report shall identify all such barriers in Federal law
7	and those that are common features of State law, analyze
8	the effect of such barriers on prisoners and their families,
9	and propose modifications to Federal law to ensure that
10	such barriers are narrowly tailored and do not unneces-
11	sarily hinder successful prisoner re-entry. Among the
12	issues the report shall address are the following:
13	(1) Policies related to the admission and evic-
14	tion of former prisoners and their families in public
15	housing programs.
16	(2) Eligibility criteria for Federal benefit pro-
17	grams (including Medicaid, Medicare, Social Secu-
18	rity, and Veterans benefits) that limit the ability of
19	former prisoners to obtain eligibility immediately
20	upon release from prison.
21	(3) Eligibility for welfare benefits.
22	(4) The consideration of parental incarceration

in terminating parental rights under the Adoption

and Safe Families Act of 1997.

23

1	(5) The ineligibility of prisoners for education
2	loans.
3	(6) Felon disenfranchisement laws.
4	(7) Federal statutory protections against em-
5	ployment discrimination based on criminal record.
6	(d) Annual Reports.—On an annual basis, the
7	task force required by subsection (a) shall submit to Con-
8	gress a report on the activities of the task force, including
9	specific recommendations of the task force on matters re-
10	ferred to in subsection (b).
11	SEC. 104. OFFENDER RE-ENTRY RESEARCH.
12	(a) NATIONAL INSTITUTE OF JUSTICE.—From
13	amounts made available to carry out this Act, the National
14	Institute of Justice shall conduct research on offender re-
15	entry, including—
16	(1) a study identifying the number and charac-
17	teristics of children who have had a parent incarcer-
18	ated and the likelihood of these minors becoming in-
19	volved in the criminal justice system some time in
20	their lifetime;
21	(2) a study identifying a mechanism to compare
22	rates of recidivism (including re-arrest, violations of
23	parole and probation, and re-incarceration) among
24	States; and

1	(3) a study on the population of individuals re
2	leased from custody who do not engage in recidivism
3	and the characteristics (housing, employment, treat
4	ment, family connection) of that population.
5	(b) Bureau of Justice Statistics.—From
6	amounts made available to carry out this Act, the Bureau
7	of Justice Statistics may conduct research on offender re
8	entry, including—
9	(1) an analysis of special populations, including
10	prisoners with mental illness or substance abuse dis
11	orders, female offenders, juvenile offenders, and the
12	elderly, that present unique re-entry challenges;
13	(2) studies to determine who is returning to
14	prison or jail and which of those returning prisoners
15	represent the greatest risk to community safety;
16	(3) annual reports on the profile of the popu
17	lation coming out of prisons, jails, and juvenile jus
18	tice facilities;
19	(4) a national recidivism study every 3 years
20	and

(5) a study of parole violations and revocations.

1	SEC. 105. USE OF VIOLENT OFFENDER TRUTH-IN-SEN-
2	TENCING GRANT FUNDING FOR DEMONSTRA-
3	TION PROJECT ACTIVITIES.
4	Section 20102(a) of the Violent Crime Control and
5	Law Enforcement Act of 1994 (42 U.S.C. 13702(a)) is
6	amended—
7	(1) in paragraph (2) by striking "and" at the
8	end;
9	(2) in paragraph (3) by striking the period at
10	the end and inserting "; and; and
11	(3) by adding at the end the following new
12	paragraph:
13	"(4) to carry out any activity referred to in sec-
14	tion 2976(b) of the Omnibus Crime Control and
15	Safe Streets Act of 1968 (42 U.S.C. 3797w(b)).".
16	SEC. 106. STATE AND LOCAL REENTRY COURTS.
17	(a) In General.—Part FF of title I of the Omnibus
18	Crime Control and Safe Streets Act of 1968 (42 U.S.C.
19	3797w et seq.) is amended by inserting at the end the
20	following:
21	"SEC. 2979. STATE AND LOCAL REENTRY COURTS.
22	"(a) Grants Authorized.—The Attorney General
23	shall award grants of not more than \$500,000 to—
24	"(1) State and local courts; or
25	"(2) State agencies, municipalities, public agen-
26	cies, nonprofit organizations, and tribes that have

1	agreements with courts to take the lead in estab-
2	lishing a re-entry court.
3	"(b) Use of Funds.—Grant funds awarded under
4	this section shall be administered in accordance with the
5	guidelines, regulations, and procedures promulgated by
6	the Attorney General, and may be used to—
7	"(1) monitor offenders returning to the commu-
8	nity;
9	"(2) provide returning offenders with—
10	"(A) drug and alcohol testing and treat-
11	ment; and
12	"(B) mental and medical health assess-
13	ment and services;
14	"(3) convene community impact panels, victim
15	impact panels, or victim impact educational classes;
16	"(4) provide and coordinate the delivery of
17	other community services to offenders, including—
18	"(A) housing assistance;
19	"(B) education;
20	"(C) employment training;
21	"(D) conflict resolution skills training;
22	"(E) batterer intervention programs; and
23	"(F) other appropriate social services; and
24	"(5) establish and implement graduated sanc-
25	tions and incentives.

1	"(c) Application.—Each eligible entity desiring a
2	grant under this section shall, in addition to any other
3	requirements required by the Attorney General, submit an
4	application to the Attorney General that—
5	"(1) describes a long-term strategy and detailed
6	implementation plan, including how the entity plans
7	to pay for the program after the Federal funding
8	ends;
9	"(2) identifies the governmental and community
10	agencies that will be coordinated by this project;
11	"(3) certifies that—
12	"(A) there has been appropriate consulta-
13	tion with all affected agencies, including exist-
14	ing community corrections and parole entities;
15	and
16	"(B) there will be appropriate coordination
17	with all affected agencies in the implementation
18	of the program; and
19	"(4) describes the methodology and outcome
20	measures that will be used in evaluation of the pro-
21	gram.
22	"(d) Matching Requirement.—The Federal share
23	of a grant received under this section may not exceed 75
24	percent of the costs of the project funded under this sec-
25	tion unless the Attorney General—

1	"(1) waives, wholly or in part, this matching re-
2	quirement; and
3	"(2) publicly delineates the rationale for the
4	waiver.
5	"(e) Annual Report.—Each grantee under this
6	section shall submit to the Attorney General, for each fis-
7	cal year in which funds from a grant received under this
8	part is expended, a report, at such time and in such man-
9	ner as the Attorney General may reasonably require, that
10	contains—
11	"(1) a summary of the activities carried out
12	under the grant;
13	"(2) an assessment of whether the activities
14	summarized under paragraph (1) are meeting the
15	needs identified in the application submitted under
16	subsection (c); and
17	"(3) such other information as the Attorney
18	General may require.
19	"(f) Authorization of Appropriations.—
20	"(1) In general.—There are authorized to be
21	appropriated \$10,000,000 for each of the fiscal
22	years 2006 through 2009 to carry out this section
23	"(2) Limitations.—Of the amount made avail-
24	able to carry out this section in any fiscal year—

1	"(A) not more than 2 percent may be used
2	by the Attorney General for salaries and admin-
3	istrative expenses; and
4	"(B) not more than 5 percent nor less
5	than 2 percent may be used for technical assist-
6	ance and training.".
7	SEC. 107. FEDERAL ENHANCED IN-PRISON VOCATIONAL AS-
8	SESSMENT AND TRAINING DEMONSTRATION
9	PROJECT.
10	(a) Establishment.—
11	(1) IN GENERAL.—The Attorney General shall
12	establish the Federal Enhanced In-Prison Vocational
13	Assessment and Training Demonstration Project in
14	selected institutions.
15	(2) Objectives.—The project established pur-
16	suant to paragraph (1) shall provide—
17	(A) in-prison assessments of the vocational
18	needs and aptitudes of prisoners;
19	(B) enhanced work skills development;
20	(C) enhanced release readiness program-
21	ming; and
22	(D) other components, as appropriate, to
23	prepare Federal prisoners for release and re-
24	entry into the community.
25	(b) Project Duration.—

- 1 (1) IN GENERAL.—The project under this sec-2 tion shall begin not later than 6 months after funds 3 are made available to carry out this section, and 4 shall continue for 3 years.
  - (2) EXTENSION.—The Attorney General may extend the project for a period of not more than 6 months to enable participating prisoners to complete their involvement in the project.

# (c) Reports.—

- (1) PROGRESS REPORT.—Not later than 2 years after the date of enactment of this Act, the Attorney General shall submit a report, which describes the progress of the demonstration project established pursuant to subsection (a), to the Committee on the Judiciary of the Senate and the Committee on the Judiciary of the House of Representatives.
- (2) Final Report.—Not later than 1 year after the end of the demonstration project established pursuant to subsection (a), the Director of the Federal Bureau of Prisons shall submit a report, which describes the effectiveness of such project on post-release outcomes, including employment rates and re-arrest rates, for participants for a period of 3 years following release from custody, to the Com-

1	mittee on the Judiciary of the Senate and the Com-
2	mittee on the Judiciary of the House of Representa-
3	tives.
4	TITLE II—REMOVING BARRIERS
5	TO RE-ENTRY
6	SEC. 201. RIGHT TO VOTE IN FEDERAL ELECTIONS FOR
7	NONINCARCERATED EX-OFFENDERS.
8	(a) Right to Vote.—The right of an individual who
9	is a citizen of the United States to vote in any election
10	for Federal office shall not be denied or abridged because
11	that individual has been convicted of a criminal offense
12	unless such individual is serving a felony sentence in a
13	correctional institution or facility at the time of the elec-
14	tion.
15	(b) Enforcement.—
16	(1) Attorney General.—The Attorney Gen-
17	eral may, in a civil action, obtain such declaratory
18	or injunctive relief as is necessary to remedy a viola-
19	tion of this section.
20	(2) Private right of action.—
21	(A) A person who is aggrieved by a viola-
22	tion of this section may provide written notice
23	of the violation to the chief election official of
24	the State involved.

- (B) Except as provided in subparagraph (C), if the violation is not corrected within 90 days after receipt of a notice under subpara-graph (A), or within 20 days after receipt of the notice if the violation occurred within 120 days before the date of an election for Federal office, the aggrieved person may, in a civil ac-tion obtain declaratory or injunctive relief with respect to the violation.
  - (C) If the violation occurred within 30 days before the date of an election for Federal office, the aggrieved person need not provide notice to the chief election official of the State under subparagraph (A) before bringing a civil action to obtain declaratory or injunctive relief with respect to the violation.

# (c) Definitions.—For purposes of this section—

(1) the term "correctional institution or facility" means any prison, penitentiary, jail, or other institution or facility for the confinement of individuals convicted of criminal offenses, whether publicly or privately operated, except that such term does not include any residential community treatment center (or similar public or private facility); and

1	(2) the terms "election" and "Federal office"
2	have the meaning given such terms in section 301
3	of the Federal Election Campaign Act of 1971 (2
4	U.S.C. 431).
5	(d) Relation to Other Laws.—
6	(1) Nothing in this section shall be construed to
7	prohibit the States from enacting any State law
8	which affords the right to vote in any election for
9	Federal office on terms less restrictive than those es-
10	tablished by this section.
11	(2) The rights and remedies established by this
12	section are in addition to all other rights and rem-
13	edies provided by law, and neither rights and rem-
14	edies established by this section shall supersede, re-
15	strict, or limit the application of the Voting Rights
16	Act of 1965 (42 U.S.C. 1973 et seq.) or the Na-
17	tional Voter Registration Act (42 U.S.C. 1973–gg).
18	SEC. 202. PROHIBITION ON UNWARRANTED EMPLOYMENT
19	DISCRIMINATION.
20	Section 703(k) of the Civil Rights Act of 1965 (42
21	U.S.C. 2000e–2(k)) is amended—
22	(1) by redesignating paragraphs (2) and (3) as
23	paragraphs (3) and (4); and
24	(2) by inserting after paragraph (1) the fol-
25	lowing:

1	"(2)(A) Notwithstanding paragraph (1), an unlawful
2	employment practice based on disparate impact is estab-
3	lished under this title if—
4	"(i) a complaining party demonstrates that a
5	respondent uses a particular employment practice
6	that—
7	"(I) excludes individuals from employment
8	on the basis of their conviction records; and
9	"(II) causes a disparate impact on the
10	basis of race, color, religion, sex, or national or-
11	igin; and
12	"(ii) the respondent fails to demonstrate that
13	the challenged practice is consistent with business
14	necessity.
15	"(B) With respect to demonstrating that a challenged
16	practice is consistent with business necessity as described
17	in subparagraph (A)(ii), the respondent shall demonstrate
18	that the respondent considered—
19	"(i) the nature and gravity of the offense for
20	which the conviction occurred;
21	"(ii) the period of time that has elapsed since
22	the conviction or the completion of the sentence in-
23	volved; and
24	"(iii) the nature of the employment position
25	held or sought.".

## 1 SEC. 203. INCREASE IN FEDERAL WORK OPPORTUNITY TAX

- 2 CREDIT.
- 3 Section 51(b)(3) of title 26, United States Code, is
- 4 amended in the heading and in the text by striking
- 5 "\$6,000" and inserting "\$20,000".

### 6 SEC. 204. REFORM OF STUDENT FINANCIAL ASSISTANCE.

- 7 (a) Suspension of Student Loan Eligibility
- 8 FOR DRUG-RELATED OFFENSE ONLY IF OFFENSE COM-
- 9 MITTED DURING PERIOD OF ENROLLMENT.—Section
- 10 484(r)(1) of the Higher Education Act of 1965 (20 U.S.C.
- 11 1091(r)(1)) is amended by striking "A student" and all
- 12 that follows through "table:" and inserting the following:
- 13 "A student who is convicted of any offense under any Fed-
- 14 eral or State law involving the possession or sale of a con-
- 15 trolled substance for conduct that occurred during a pe-
- 16 riod of enrollment for which the student was receiving any
- 17 grant, loan, or work assistance under this title shall not
- 18 be eligible to receive any grant, loan, or work assistance
- 19 under this title from the date of that conviction for the
- 20 period of time specified in the following table:".
- 21 (b) Pell Grants for Incarcerated Individ-
- 22 UALS.—Section 401(b)(8) of the Higher Education Act of
- 23 1965 (20 U.S.C. 1070a(b)(8)) is amended to read as fol-
- 24 lows:
- 25 "(8) Incarcerated Individuals.—

1	"(A) IN GENERAL.—Except as provided in sub-
2	paragraph (B), no Federal Pell Grant shall be
3	awarded under this subpart to any individual who is
4	incarcerated in any Federal or State penal institu-
5	tion.
6	"(B) ELIGIBILITY FOR PELL GRANT.—
7	"(i) In General.—Notwithstanding sub-
8	paragraph (A), an individual who is incarcer-
9	ated in a Federal or State penal institution
10	shall be eligible to receive a Federal Pell Grant
11	under this subpart if such individual—
12	"(I) is eligible to be considered for re-
13	lease from the penal institution into the
14	general community not later than 9 years
15	after the date of application for such
16	Grant; and
17	$``(\Pi)$ notwithstanding paragraph
18	(2)(B), is enrolled on at least a half-time
19	basis in a degree program.
20	"(ii) Limitations on eligibility.—No
21	Federal Pell Grant shall be awarded to an in-
22	carcerated individual pursuant to clause (i)—
23	"(I) that exceeds—
24	"(aa) the sum of the amount of
25	tuition and fees normally assessed for

1	the course of study by the institution
2	of higher education offering classes to
3	the individual for the course of study
4	such individual is pursuing, plus an
5	allowance for books associated with
6	such course of study; or
7	"(bb) the Federal Pell Grant
8	level specified in the relevant appro-
9	priations Act for this subpart in any
10	fiscal year;
11	"(II) who is incarcerated in a State
12	penal institution if the State in which such
13	penal institution is located reduces its level
14	of postsecondary assistance provided from
15	State sources to incarcerated individuals
16	after the date of enactment of the Offender
17	Reentry and Community Safety Act of
18	2004; and
19	"(III) for use at an institution of
20	higher education in which the percentage
21	of full-time equivalent students at such in-
22	stitution who are incarcerated exceeds 10
23	percent of such institution's student body.
24	"(iii) Special rule.—Funds transmitted
25	pursuant to this subparagraph shall be trans-

1	ferred directly to the institution of higher edu-
2	cation in which the incarcerated individual is
3	enrolled for payment of expenses provided
4	under clause (ii)(I)(aa). Such institution shall
5	not transmit such funds directly or indirectly to
6	such individual.".
7	SEC. 205. REFORM OF "ONE STRIKE" MANDATORY EVIC-
8	TION.
9	(a) United States Housing Act of 1937.—Sec-
10	tion 6(k) of the United States Housing Act of 1937 (42
11	U.S.C. 1437d(k)) is amended—
12	(1) by striking "(k) The Secretary shall" and
13	inserting the following:
14	"(k) REVIEW OF EVICTION AND DENIALS OF TEN-
15	ANCY.—
16	"(1) In general.—Subject to paragraph (3),
17	the Secretary shall";
18	(2) by redesignating paragraphs (1) through
19	(6) as subparagraphs (A) through (F) and indenting
20	accordingly;
21	(3) by striking "For any grievance concerning"
22	and inserting the following:
23	"(2) Expedited procedures.—Subject to
24	paragraph (3), any grievance concerning"; and
25	(4) by adding at the end the following:

1	"(3) MITIGATING CIRCUMSTANCES AND INNO-
2	CENT OWNER.—
3	"(A) MITIGATING CIRCUMSTANCES.—In
4	determining whether to evict a tenant, termi-
5	nate a tenancy, or deny an application for ten-
6	ancy due to a criminal conviction of the person
7	that is the subject of a grievance, and in any
8	judicial review of such determination, the public
9	housing agency or other reviewing body shall
10	consider all mitigating circumstances and the
11	impact of the eviction, termination, or denial
12	upon the family and dependents of that person.
13	"(B) INNOCENT TENANTS.—A tenant shall
14	not be subject to eviction, denied a tenancy, or
15	have a tenancy terminated based solely upon
16	the familial relationship of the tenant to a per-
17	son who has been convicted of a criminal of-
18	fense.".
19	(b) Quality Housing and Work Responsibility
20	ACT OF 1998.—
21	(1) Ineligibility.—Section 576 of the Quality
22	Housing and Work Responsibility Act of 1998 (42
23	U.S.C. 13661) is amended—
24	(A) in subsection (b)—

1	(i) in paragraph (1), by striking "any
2	household with a member" and inserting
3	"any person"; and
4	(ii) in paragraph (2)—
5	(I) by striking "any household"
6	and inserting "any person"; and
7	(II) by striking "household mem-
8	ber" each place that term appears and
9	inserting "person";
10	(B) in subsection (c)—
11	(i) in the matter preceding paragraph
12	(1)—
13	(I) by striking "or any member
14	of the applicant's household"; and
15	(II) by striking "applicant house-
16	hold" and inserting "applicant"; and
17	(ii) in paragraph (2)—
18	(I) by striking "or individual in
19	the applicant's household"; and
20	(II) by striking "have not" and
21	inserting "has not";
22	(C) by redesignating subsection (d) as sub-
23	section (e); and
24	(D) by adding at the end the following:
25	"(d) Review of Denial of Application.—

1	"(1) Review of Denial.—The denial of an ap-
2	plication under this section shall be subject to review
3	in accordance with the provisions of section 6(k) of
4	the United States Housing Act of 1937 (42 U.S.C.
5	1437d(k)).
6	"(2) Innocent applicants.—Nothing in this
7	section shall allow for the denial of an application
8	based solely on the familial relationship of an appli-
9	cant to a person who has a criminal conviction or is
10	otherwise in violation of this section.".
11	(2) Termination of tenancy and assist-
12	ANCE FOR ILLEGAL DRUG USERS AND ALCOHOL
13	ABUSERS IN FEDERALLY ASSISTED HOUSING.—Sec-
14	tion 577 of the Quality Housing and Work Respon-
15	sibility Act of 1998 (42 U.S.C. 13662) is amend-
16	$\operatorname{ed}$ —
17	(A) in subsection (a), by striking "house-
18	hold with a member" and inserting "person";
19	(B) in subsection (b)—
20	(i) by striking "household based" and
21	inserting "person based";
22	(ii) by striking "by a household mem-
23	ber" and inserting "by that person"; and
24	(iii) by striking "such household mem-
25	ber" and inserting "such person"; and

- 1 (C) by adding at the end the following:
- 2 "(c) Review of Termination of Tenancy.—The
- 3 decision to terminate the tenancy or assistance of any per-
- 4 son shall be subject to review in accordance with the provi-
- 5 sions of section 6(k) of the United States Housing Act
- 6 of 1937 (42 U.S.C. 1437d(k)).
- 7 "(d) Innocent Tenants.—Nothing in this section
- 8 shall allow for the termination of a tenancy or assistance
- 9 to any person based solely on the familial relationship of
- 10 the tenant to a person who is in violation of this section.".
- 11 (c) Requirement of Intent or Knowledge of
- 12 Crime Before Eviction From or Denial of Public
- 13 AND PUBLICLY ASSISTED HOUSING.—Sections 6(1)(6) (42)
- 14 U.S.C. 1437d(l)(6)), 8(d)(1)(B)(iii) 42 U.S.C.
- 15 1437f(d)(1)(B)(iii), and 8(o)(7)(D) (42 U.S.C.
- 16 1437f(o)(7)(D)) of the United States Housing Act of 1937
- 17 are each amended by inserting before the semicolon at the
- 18 end the following: "; except that such criminal or drug-
- 19 related activity, engaged in by a member of a tenant's
- 20 household or any guest or other person under the tenant's
- 21 control, shall not be cause for termination of tenancy of
- 22 the tenant if the tenant did not know and should not have
- 23 known of the activity, or if the tenant, member of the ten-
- 24 ant's household, or any guest or other person under the
- 25 tenant's control was the victim of criminal activity".

1	SEC. 206. AMENDMENT TO THE ADULT EDUCATION AND
2	FAMILY LITERACY ACT TO REMOVE RESTRIC-
3	TION ON AMOUNT OF FUNDS AVAILABLE FOR
4	CORRECTIONS EDUCATION PROGRAMS.
5	Section 222(a) of the Adult Education and Family
6	Literacy Act (20 U.S.C. 9222(a)(1)) is amended by strik-
7	ing ", of which not more than 10 percent" and inserting
8	", of which not less than 10 percent".
9	SEC. 207. CLARIFICATION OF AUTHORITY TO PLACE PRIS-
10	ONER IN COMMUNITY CORRECTIONS.
11	(a) Place of Imprisonment.—Section 3621 of title
12	18, United States Code, is amended by inserting after "or
13	correctional facility" the following: ", including a commu-
14	nity corrections facility,".
15	(b) Pre-Release Custody.—Section 3624(c) of
16	title 18, United States Code, is amended by striking all
17	after the subsection heading and inserting the following:
18	"The Bureau of Prisons shall, to the extent practicable,
19	ensure that a prisoner serving a term of imprisonment
20	spends a reasonable part of the final portion of that term
21	under conditions that will afford the prisoner a reasonable
22	opportunity to adjust to and prepare for the prisoner's re-
23	entry into the community. In addition, this subsection au-
24	thorizes the Bureau of Prisons to place a prisoner in home
25	confinement during the last 10 percent of the term of im-
26	prisonment not to exceed 6 months "

1	SEC. 208. DENIAL OF TANF AND FOOD STAMPS FOR FELONY
2	CONVICTION FOR WELFARE FRAUD.
3	(a) In General.—Section 115(a) of the Personal
4	Responsibility and Work Opportunity Reconciliation Act
5	of 1996 (21 U.S.C. 862a(a)) is amended—
6	(1) by amending the header to read as follows:
7	"(a) Denial of Assistance and Benefits for
8	Welfare Fraud Convictions.—"; and
9	(2) in the matter preceding paragraph (1) by
10	striking "the possession, use, or distribution of a
11	controlled substance (as defined in section $102(6)$ of
12	the Controlled Substances Act (21 U.S.C. 802(6)))"
13	and inserting "fraud in connection with an applica-
14	tion for, or receipt of, welfare assistance or bene-
15	fits".
16	(b) Effective Date.—The amendments made by
17	subsection (a) shall take effect 1 year after the date of
18	enactment of this Act.
19	SEC. 209. REFORM OF PROVISIONS THAT LIMIT FAMILY RE-
20	UNIFICATION AFTER PRISON.
21	(a) Consideration of Parental Incarcer-
22	ATION.—
23	(1) In General.—Section 475(5) of the Social
24	Security Act (42 U.S.C. 675(5)) is amended—
25	(A) in subparagraph (F), by striking
26	"and" at the end;

1	(B) in subparagraph (G), by striking the
2	period and inserting "; and; and
3	(C) by adding at the end the following:
4	"(H)(i) the State may extend the time lim-
5	its otherwise applicable under subparagraph
6	(E), with respect to filing or joining a petition
7	to terminate the parental rights of the parents
8	of a child who has been in foster care under the
9	responsibility of the State for 15 of the most re-
10	cent 22 months, if 1 of the parents is incarcer-
11	ated in a Federal, State, or local correctional
12	facility; and
13	"(ii) the incarceration of 1 of the child's
14	parents in a Federal, State, or local correctional
15	facility is a factor, but not the sole basis, for
16	making a determination that it would be in the
17	best interests of the child to terminate parenta
18	rights.".
19	(2) Effective date.—The amendments made
20	by paragraph (1) shall take effect 1 year after the
21	date of enactment of this Act.
22	(b) Reasonable Effort to Preserve and Re-
23	UNIFY FAMILIES —

1	(1) In General.—Section 471(a)(15) of title
2	IV of the Social Security Act (42 U.S.C. 671(a)(15))
3	is amended—
4	(A) in subparagraph (B), by striking "sub-
5	paragraph (D)" and inserting "subparagraph
6	(E)";
7	(B) by redesignating subparagraphs (C)
8	through (F) as subparagraphs (D) through (G),
9	respectively;
10	(C) by inserting after subparagraph (B)
11	the following new subparagraph (C):
12	"(C) when applied to parents incarcerated
13	for crimes unrelated to the abuse of a child,
14	'reasonable efforts' to preserve and unify fami-
15	lies includes—
16	"(i) coordinating visitation between
17	the child, unless such contact is found by
18	a court to be contrary to the child's best
19	interest, including transporting the child to
20	visits where other means of transportation
21	are unavailable;
22	"(ii) giving preference to family mem-
23	bers when placing a child in foster care ab-
24	sent a finding of unfitness;

1	"(iii) coordinating the receipt of tran-
2	sitional services upon release from incar-
3	ceration when return of custody to the par-
4	ent will be impossible without such serv-
5	ices;
6	"(iv) providing the incarcerated par-
7	ent with the opportunity to participate in
8	planning meetings and hearings concerning
9	the child, unless prohibited by the institu-
10	tion in which the parent is incarcerated;
11	and
12	"(v) providing a means of communica-
13	tion, such as acceptance of collect tele-
14	phone calls, between the incarcerated par-
15	ent and the agency, and between the incar-
16	cerated parent and child unless such con-
17	tact is found by a court to be contrary to
18	the child's best interest;"; and
19	(D) in subparagraph (F), as so redesig-
20	nated, by striking "subparagraph (D)" and in-
21	serting "subparagraph (E)".
22	(2) Conforming amendment.—Section
23	475(5)(E)(iii) of title IV of the Social Security Act
24	(42 U.S.C. 675(5)(E)(iii)) is amended by striking

"section 471(a)(15)(B)(ii)" and inserting "subpara-1 2 graphs (B)(ii) and (C) of section 471(a)(15)". 3 (c) Protecting the Parental Rights of Incar-4 CERATED PARENTS.—Section 475(5)(E) of title IV of the 5 Social Security Act (42 U.S.C. 675(5)(E)) is amended— (1) by striking "or" at the end of clause (ii); 6 (2) by inserting "or" at the end of clause (iii); 7 and 8 (3) by adding at the end the following new 9 10 clause: 11 "(iv) the parent has been unable to 12 retain custody of the child due to an incar-13 ceration unrelated to the abuse of a child, 14 has not evinced an intent to abandon the 15 child prior to incarceration, and is sen-16 tenced to, or will be eligible for parole in, 17 5 years or less;". 18 (d) Elimination of Age Requirement for Rel-ATIVE CAREGIVER UNDER NATIONAL FAMILY CAREGIVER 19 20 Support Program.—Section 372 of the National Family 21 Caregiver Support Act (part E of title III of the Older Americans Act of 1965; 42 U.S.C. 3030s) is amended in paragraph (3) by striking "who is 60 years of age or older and—" and inserting "who—".

1	SEC. 210. STATE MEDICAID PLAN REQUIREMENT TO EN-
2	SURE RESTORATION OF COVERAGE FOR ELI-
3	GIBLE INDIVIDUALS UPON RELEASE FROM
4	CONFINEMENT.
5	(a) In General.—Section 1902(a) of the Social Se-
6	curity Act (42 U.S.C. 1396a(a)), as amended by section
7	236(b) of the Medicare Prescription Drug, Improvement,
8	and Modernization Act of 2003 (Public Law 108–173),
9	is amended—
10	(1) by striking "and" at the end of paragraph
11	(66);
12	(2) by striking the period at the end of para-
13	graph (67) and inserting "; and"; and
14	(3) by inserting after paragraph (67) the fol-
15	lowing new paragraph:
16	"(68) provide for a process whereby an indi-
17	vidual confined to a jail, prison, penal institution, or
18	correctional facility, or to any other State or local
19	institution a purpose of which is to confine individ-
20	uals as described in section 202(x)(1)(A)(ii), may
21	obtain and submit an application for medical assist-
22	ance within such time prior to the termination of the
23	individual's period of confinement as will allow, to
24	the maximum extent possible, for the eligibility of an
25	individual who would be determined to be eligible for

medical assistance to be effective upon the termination of such period of confinement.".
(b) Effective Date.—The amendments made by

subsection (a) shall take effect 1 year after the date of

5 enactment of this Act.

- 6 SEC. 211. REFORM OF SUPERVISED RELEASE.
- 7 (a) No Mandatory Revocation for Possession
- 8 OF CONTROLLED SUBSTANCE.—Subsection (g) of section
- 9 3583 of title 18, United States Code, is amended—
- 10 (1) in the subsection heading, by striking "Con-11 trolled Substance or";
- 12 (2) by striking paragraph (1); and
- 13 (3) by redesignating paragraphs (2) through
- (4) as paragraphs (1) through (3), respectively.
- 15 (b) Technical Violations.—Section 3583 of title
- 16 18, United States Code, is further amended by adding at
- 17 the end the following new subsection:
- 18 "(1) Technical Violations of Supervised Re-
- 19 Lease.—
- 20 "(1) In general.—Following revocation of su-
- 21 pervised release for a technical violation, the court
- shall impose a community-based sanction and shall
- 23 not impose a term of imprisonment unless it finds
- 24 that—

1	"(A) the defendant was previously subject
2	to more than one community-based sanction,
3	graduated in severity;
4	"(B) the defendant thereafter did not
5	abide by the terms of supervised release; and
6	"(C) no additional community-based sanc-
7	tion is likely to cause the defendant to abide by
8	the terms of supervised release.
9	"(2) Informal process.—A defendant facing
10	revocation of supervised release for a technical viola-
11	tion may temporarily waive the right to formal adju-
12	dication of the violation and agree to participate in
13	an informal process under which a probation officer
14	may impose graduated community-based sanctions
15	for technical violations. If a defendant abides by the
16	terms of supervised release for a 6-month period fol-
17	lowing the commencement of such an informal proc-
18	ess, the petition for revocation of supervised release
19	shall be dismissed.
20	"(3) Definitions.—In this subsection—
21	"(A) the term 'technical violation' means
22	conduct that does not constitute a new crime,
23	except that possession of a controlled substance
24	shall be treated as a technical violation; and

"(B) the term 'community-based sanction' means a sanction other than imprisonment that permits the defendant to remain in the commu-nity under continued supervised release, which may include commitment to a community cor-rection facility, a requirement that the defendant obtain drug treatment or other social serv-ice, electronic monitoring, or other form of in-tensive supervision.

"(4) Sentencing Commission.—The United States Sentencing Commission shall amend its existing policy statements regarding revocation of supervised release so as to be consistent with this subsection.

"(5) Probation service.—The Federal Probation Service shall publish annually an analysis of cases involving the revocation of supervised release, including the number of violations of supervised release that constitute technical violations, the number of technical violations that involve possession of a controlled substance, and the disposition of violations of supervised release by category.".

1	SEC. 212. GRANTS TO STUDY PAROLE VIOLATIONS AND
2	REVOCATIONS.
3	(a) Grants Authorized.—From amounts made
4	available to carry out this section, the Attorney General
5	may award grants to States to study, and to improve the
6	collection of data with respect to, individuals whose parole
7	is revoked and which such individuals represent the great-
8	est risk to community safety.
9	(b) APPLICATION.—As a condition of receiving a
10	grant under this section, a State shall—
11	(1) certify that the State has, or intends to es-
12	tablish, a program that collects comprehensive and
13	reliable data with respect to individuals described in
14	subsection (a), including data on—
15	(A) the number and type of parole viola-
16	tions that occur within the State;
17	(B) the reasons for parole revocation;
18	(C) the underlying behavior that led to the
19	revocation; and
20	(D) the term of imprisonment or other
21	penalty that is imposed for the violation; and
22	(2) provide the data described in paragraph (1)
23	to the Bureau of Justice Statistics, in a form pre-
24	scribed by the Bureau.

- 1 (c) AUTHORIZATION OF APPROPRIATIONS.—There
- 2 are authorized to be appropriated to carry out this section
- 3 \$1,000,000 for each of fiscal years 2006 and 2007.
- 4 SEC. 213. RESIDENTIAL SUBSTANCE ABUSE TREATMENT
- 5 PROGRAMS.
- 6 (a) Improvement of the Residential Sub-
- 7 STANCE ABUSE TREATMENT FOR STATE PRISONERS PRO-
- 8 GRAM.—
- 9 (1) Definition.—Section 1902 of the Omni-
- bus Crime Control and Safe Streets Act of 1968 (42)
- 11 U.S.C. 3796ff–1) is amended by redesignating sub-
- sections (c) through (f) as subsections (d) through
- 13 (g), respectively, and by inserting after subsection
- 14 (b) the following new subsection:
- 15 "(c) Residential Substance Abuse Treat-
- 16 MENT.—The term 'residential substance abuse treatment'
- 17 means a course of individual and group activities and
- 18 treatment, lasting at least 6 months, in residential treat-
- 19 ment facilities set apart from the general prison popu-
- 20 lation. This can include the use of pharmacotherapies,
- 21 where appropriate, that may extend beyond the 6-month
- 22 period.".
- 23 (2) Requirement for after care compo-
- NENT.—Section 1902 of such Act is further amend-

1	ed in subsection (d) (as redesignated by subsection
2	(a)) is amended—
3	(A) in the subsection heading, by striking
4	"Eligibility for Preference With After Care
5	Component" and inserting "Requirement for
6	After Care Component";
7	(B) by amending paragraph (1) to read as
8	follows:
9	"(1) To be eligible for funding under this part,
10	a State must ensure that individuals who participate
11	in the substance abuse treatment program estab-
12	lished or implemented with assistance provided
13	under this part will be provided with aftercare serv-
14	ices."; and
15	(C) by adding at the end the following new
16	paragraph:
17	"(4) Aftercare services required by this sub-
18	section shall be funded by the funding provided in
19	this part.".
20	(b) Residential Drug Abuse Program in Fed-
21	ERAL PRISONS.—Section 3621(e)(5)(A) of title 18, United
22	States Code, is amended by striking "means a course of"
23	and all that follows through the semicolon at the end and
24	inserting the following: "means a course of individual and
25	group activities and treatment, lasting at least 6 months,

- 1 in residential treatment facilities set apart from the gen-
- 2 eral prison population, which may include the use of
- 3 pharmacotherapies, where appropriate, that may extend
- 4 beyond the 6-month period;".

### 5 SEC. 214. FAMILY TREATMENT ALTERNATIVES TO INCAR-

- 6 CERATION.
- 7 (a) IN GENERAL.—The Attorney General may make
- 8 grants to the State for the purposes of developing, imple-
- 9 menting, or expanding family-based drug treatment alter-
- 10 natives to prison programs for custodial parents who are
- 11 convicted of non-violent drug or drug-related felonies.
- 12 (b) Use of Funds.—A State that receives a grant
- 13 under this part shall use amounts provided under the
- 14 grant to develop, implement, or expand family-based drug
- 15 treatment alternatives to incarceration for which the grant
- 16 was made, which may include the following:
- 17 (1) Salaries, personnel costs, facility costs, and
- other costs associated directly related to the oper-
- ation of the program.
- 20 (2) Payments to licensed substance abuse treat-
- 21 ment providers for providing treatment to parent of-
- fenders participating in the program for which the
- grant was made, including comprehensive treatment
- for mental health disorders, parenting classes, edu-
- cational, vocational training, and job placement.

- 1 (3) Payments to public and nonprofit private 2 entities for providing treatment to parent offenders 3 participating in the program for which the grant was 4 made.
- 5 (c) Program Requirements.—A family drug treat-6 ment program alternative to prison with respect to which 7 a grant is made shall comply with the following require-8 ments:
  - (1) Only comprehensive, long-term family treatment residential or outpatient programs focused on the treatment of the parent and child that is licensed under State or local law are eligible to provide treatment to a parent offender.
    - (2) An eligible parent offender who participates in the family treatment as an alternative to incarceration shall be sentenced or placed with a long-term family treatment program.
    - (3) Each eligible parent offender who participates in the program shall serve a sentence of imprisonment with respect to the underlying crime if that parent offender does not successfully complete treatment with the residential treatment provider.

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1	SEC. 215. PRISON-BASED TREATMENT FOR FEMALE OF-
2	FENDERS.
3	(a) IN GENERAL.—The Attorney General may make
4	grants to the States for the purpose of providing jail-based
5	substance abuse treatment programs in women's correc-
6	tional facilities for female offenders with minor children
7	to be operated by a State or unit of local government.
8	(b) Use of Funds.—A State that receives a grant
9	under this part shall use amounts provided under the
10	grant to—
11	(1) develop, implement, or expand jail-based
12	treatment in women's correctional facilities;
13	(2) coordinate the design and implementation of
14	the program between local and correctional facility
15	representatives and the appropriate State and local
16	alcohol and substance abuse agencies; and
17	(3) provide distinct services and counseling for
18	female offenders with minor children.
19	(e) Program Requirements.—A prison-based sub-
20	stance abuse treatment program with respect to which a
21	grant is made shall comply with the following require-
22	ments:
23	(1) A description of the manner in which
24	amounts by the local women's correctional facility
25	from the State will be coordinated.

1	(2) Implement urinalysis or other proven reli-
2	able forms of substance abuse testing of individuals
3	participating in the program.
4	(3) Develop the program in accordance with
5	guidelines, which shall be established by the State,
6	to ensure each participant in the program has access
7	to consistent and interrupted care if transferred to
8	a different women's correctional facility within the
9	State.
10	SEC. 216. AFTERCARE TREATMENT FOR FEMALE OFFEND-
10 11	SEC. 216. AFTERCARE TREATMENT FOR FEMALE OFFEND- ERS WITH MINOR CHILDREN.
11	ERS WITH MINOR CHILDREN.
11 12	ERS WITH MINOR CHILDREN.  (a) In General.—Aftercare treatment services for
11 12 13	ERS WITH MINOR CHILDREN.  (a) IN GENERAL.—Aftercare treatment services for custodial parents with children under the age of 18 shall
11 12 13 14	ERS WITH MINOR CHILDREN.  (a) IN GENERAL.—Aftercare treatment services for custodial parents with children under the age of 18 shall be established to place participants with appropriate com-
11 12 13 14 15	ERS WITH MINOR CHILDREN.  (a) IN GENERAL.—Aftercare treatment services for custodial parents with children under the age of 18 shall be established to place participants with appropriate community family-based substance abuse treatment on release
111 112 113 114 115 116	ERS WITH MINOR CHILDREN.  (a) IN GENERAL.—Aftercare treatment services for custodial parents with children under the age of 18 shall be established to place participants with appropriate community family-based substance abuse treatment on release from the correctional facility at the end of sentence or on

- 20 grant to—
  21 (1) coordinate between prison-based treatment
  22 programs and other human services and rehabilita23 tion programs to assist in the rehabilitation of pro-
- 24 gram participants; and

1	(2) develop and expand aftercare services for fe-
2	male offenders who are mothers with children in
3	family-based treatment programs.
4	(c) Program Requirements.—An aftercare family-
5	based services program fulfills the requirements if—
6	(1) the aftercare program prioritizes female of
7	fenders with minor children who have completed
8	prison-based substance abuse treatment programs;
9	(2) a comprehensive approach to the parent's
10	substance abuse is provided and services are ren-
11	dered to the children and whole family unit; and
12	(3) other rehabilitative services including edu-
13	cation/job training, job placement, and transitional
14	housing referrals comprise the aftercare treatment.