Union Calendar No. 298

109TH CONGRESS 2D SESSION

H. R. 413

[Report No. 109-534]

To establish the Bleeding Kansas and the Enduring Struggle for Freedom National Heritage Area, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 26, 2005

Mr. RYUN of Kansas (for himself, Mr. TIAHRT, Mr. MORAN of Kansas, and Mr. Moore of Kansas) introduced the following bill; which was referred to the Committee on Resources

June 28, 2006

Reported with an amendment, committed to the Committee of the Whole
House on the State of the Union, and ordered to be printed
[Strike out all after the enacting clause and insert the part printed in italic]

[For text of introduced bill, see copy of bill as introduced on January 26, 2005]

A BILL

To establish the Bleeding Kansas and the Enduring Struggle for Freedom National Heritage Area, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SEC. 1. SHORT TITLE. This Act may be cited as the "Bleeding Kansas Na-3 tional Heritage Area Act".

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5 (a) FINDINGS.—Congress finds the following:

SEC. 2. FINDINGS AND PURPOSE.

- (1) The Bleeding Kansas National Heritage Area
 is a cohesive assemblage of natural, historic, cultural,
 and recreational resources that—
 - (A) together represent distinctive aspects of American heritage worthy of recognition, conservation, interpretation, and continuing use;
 - (B) are best managed through partnerships between private and public entities; and
 - (C) will build upon the Kansas rural development policy and the new homestead act to recognize inherent strengths of small towns and rural communities—close-knit communities, strong local business networks, and a tradition of entrepreneurial creativity.
 - (2) The Bleeding Kansas National Heritage Area reflects traditions, customs, beliefs, folk life, or some combination thereof, that are a valuable part of the heritage of the United States.
 - (3) The Bleeding Kansas National Heritage Area provides outstanding opportunities to conserve nat-

- ural, cultural, or historic features, or some combination thereof.
 - (4) The Bleeding Kansas National Heritage Area provides outstanding recreational and interpretive opportunities.
 - (5) The Bleeding Kansas National Heritage Area has an identifiable theme, and resources important to the theme retain integrity capable of supporting interpretation.
 - (6) Residents, nonprofit organizations, other private entities, and units of local government throughout the Bleeding Kansas National Heritage Area demonstrate support for designation of the Bleeding Kansas National Heritage Area as a national heritage area and for management of the Bleeding Kansas National Heritage Area as appropriate for such designation.
 - (7) Capturing these interconnected stories through partnerships with National Park Service sites, Kansas State Historical Society sites, local organizations, and citizens will augment the story opportunities within the prospective boundary for the educational and recreational benefit of this and future generations of Americans.

1	(8) Communities throughout this region know
2	the value of their Bleeding Kansas legacy, but require
3	expansion of the existing cooperative framework to
4	achieve key preservation, education, and other signifi-
5	cant goals by working more closely together.
6	(9) The State of Kansas officially recognized the
7	national significance of the Bleeding Kansas story
8	when it designated the heritage area development as
9	a significant strategic goal within the statewide eco-
0	nomic development plan.
1	(10) Territorial Kansas Heritage Alliance is a
2	nonprofit corporation created for the purposes of pre-
3	serving, interpreting, developing, promoting and,
4	making available to the public the story and resources
5	related to the story of Bleeding Kansas and the En-
6	during Struggle for Freedom.
7	(11) Territorial Kansas Heritage Alliance has
8	completed a study that—
9	(A) describes in detail the role, operation,
20	financing, and functions of Territorial Kansas
21	Heritage Alliance, the local coordinating entity;
22	and
23	(B) provides adequate assurances that Ter-
24	ritorial Kansas Heritage Alliance, the local co-

ordinating entity, is likely to have the financial

- resources necessary to implement the management plan for the Heritage Area, including resources to meet matching requirement for grants.
- 4 (12) There are at least 7 National Historic 5 Landmarks, 32 National Register properties, 3 Kan-6 sas Register properties, and 7 properties listed on the 7 National Underground Railroad Network to Freedom 8 that contribute to the Heritage Area as well as other 9 significant properties that have not been designated 10 at this time.
 - (13) There is an interest in interpreting all sides of the Bleeding Kansas story that requires further work with several counties in Missouri interested in joining the area.
- 15 (14) In 2004, the State of Kansas commemorated 16 the Sesquicentennial of the signing of the Kansas-Ne-17 braska Act, opening the territory to settlement.
- 18 (b) Purposes.—The purposes of this Act are as follows:
- 20 (1) To designate a region in eastern Kansas and
 21 western Missouri containing nationally important
 22 natural, historic, and cultural resources and rec23 reational and educational opportunities that are geo24 graphically assembled and thematically related as
 25 areas that provide unique frameworks for under-

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- standing the great and diverse character of the United

 States and the development of communities and their

 surroundings as the Bleeding Kansas National Herit
 age Area.
 - (2) To strengthen, complement, and support the Fort Scott, Brown v. Board of Education, Nicodemus and Tallgrass Prairie sites through the interpretation and conservation of the associated living landscapes outside of the boundaries of these units of the National Park System.
 - (3) To describe the extent of Federal responsibilities and duties in regard to the Heritage Area.
 - (4) To further collaboration and partnerships among Federal, State, and local governments, non-profit organizations, and the private sector, or combinations thereof, to conserve and manage the resources and opportunities in the Heritage Area through grants, technical assistance, training and other means.
 - (5) To authorize Federal financial and technical assistance to the local coordinating entity to assist in the conservation and interpretation of the Heritage Area.
 - (6) To empower communities and organizations in Kansas to preserve the special historic identity of

- 1 Bleeding Kansas and with it the identity of the Na-2 tion.
 - (7) To provide for the management, preservation, protection, and interpretation of the natural, historical, and cultural resources within the region for the educational and inspirational benefit of current and future generations.
 - (8) To provide greater community capacity through inter-local cooperation.
 - (9) To provide a vehicle, particularly in the four counties with high out-migration of population, to recognize that self-reliance and resilience will be the keys to their economic future.
 - (10) To build upon the Kansas rural development policy, the Kansas agritourism initiative and the new homestead act to recognize inherent strengths of small towns and rural communities—close-knit communities, strong local business networks, and a tradition of entrepreneurial creativity.
 - (11) To educate and cultivate among its citizens, particularly its youth, the stories and cultural resources of the region's legacy that—
- 23 (A) reflect the popular phrase "Bleeding 24 Kansas" describing the conflict over slavery that

1	became nationally prominent in Kansas just be-
2	fore and during the American Civil War;
3	(B) reflect the commitment of American set-
4	tlers who first fought and killed to uphold their
5	different and irreconcilable principles of freedom
6	and equality during the years of the Kansas
7	Conflict;
8	(C) reflect the struggle for freedom, experi-
9	enced during the "Bleeding Kansas" era, that
10	continues to be a vital and pressing issue associ-
11	ated with the real problem of democratic nation
12	building; and
13	(D) recreate the physical environment re-
14	vealing its impact on agriculture, transpor-
15	tation, trade and business, and social and cul-
16	tural patterns in urban and rural settings.
17	(12) To interpret the effect of the era's demo-
18	cratic ethos on the development of America's distinc-
19	tive political culture.
20	SEC. 3. DEFINITIONS.
21	In this Act:
22	(1) Heritage Area.—The term "Heritage
23	Area" means the Bleeding Kansas and the Enduring
24	Struggle for Freedom National Heritage Area in east-
25	ern Kansas and western Missouri.

1	(2) Local coordinating entity.—The term
2	"local coordinating entity" means Territorial Kansas
3	Heritage Alliance, recognized by the Secretary, in
4	consultation with the Governors of the States, that
5	agrees to perform the duties of a local coordinating
6	entity under this Act.
7	(3) Management plan.—The term "manage-
8	ment plan" means the management plan for the Her-
9	itage Area developed under section 4(e).
10	(4) Secretary.—The term "Secretary" means
11	the Secretary of the Interior.
12	(5) State.—The term "State" means each of the
13	States of Kansas and Missouri.
14	(6) Unit of local government.—The term
15	"unit of local government" means the government of
16	a State, a political subdivision of a State, or an In-
17	dian tribe.
18	SEC. 4. BLEEDING KANSAS AND THE ENDURING STRUGGLE
19	FOR FREEDOM NATIONAL HERITAGE AREA.
20	(a) Establishment.—There is established in the
21	States the Bleeding Kansas and the Enduring Struggle for
22	Freedom National Heritage Area.
23	(b) BOUNDARIES.—The Heritage Area may include the
24	following:

1	(1) An area located in eastern Kansas and west-
2	ern Missouri, consisting of—
3	(A) Allen, Anderson, Atchison, Bourbon,
4	Chantauqua, Cherokee, Clay, Coffey, Crawford,
5	Douglas, Franklin, Geary, Jackson, Johnson,
6	Labette, Leavenworth, Linn, Miami, Neosho,
7	Pottawatomie, Riley, Shawnee, Wabaunsee, Wil-
8	son, Woodson, Wyandotte Counties in Kansas;
9	and
10	(B) Buchanan, Platte, Clay, Ray, Lafay-
11	ette, Jackson, Cass, Johnson, Bates, Vernon, Bar-
12	ton, and Jasper Counties in Missouri.
13	(2) Contributing sites, buildings, and districts
14	within the area that are recommended by the manage-
15	ment plan.
16	(c) Map.—The final boundary of the Heritage Area
17	within the counties identified in subsection (b)(1) shall be
18	specified in the management plan. A map of the Heritage
19	Area shall be included in the management plan. The map
20	shall be on file in the appropriate offices of the National
21	Park Service, Department of the Interior.
22	(d) Local Coordinating Entity.—
23	(1) In general.—The local coordinating entity
24	for the Heritage Area shall be Territorial Kansas
25	Heritage Alliance, a nonprofit organization estab-

1	lished in the State of Kansas, recognized by the Sec-
2	retary, in consultation with the Governors of the
3	States, that agrees to perform the duties of the local
4	coordinating entity under this Act.
5	(2) AUTHORITIES.—For purposes of developing
6	and implementing the management plan, the local co-
7	ordinating entity may—
8	(A) make grants to, and enter into coopera-
9	tive agreements with, the States, political sub-
10	divisions of the States, and private organiza-
11	tions;
12	(B) hire and compensate staff; and
13	(C) enter into contracts for goods and serv-
14	ices.
15	(e) Management Plan.—
16	(1) In general.—Not later than 3 years after
17	the date on which funds are made available to carry
18	out this Act, the local coordinating entity shall de-
19	velop and submit to the Secretary a management
20	plan reviewed by participating units of local govern-
21	ment within the boundaries of the proposed Heritage
22	Area.
23	(2) Contents.—The management plan shall—
24	(A) present a comprehensive program for
25	the conservation interpretation funding man-

1	agement, and development of the Heritage Area,
2	in a manner consistent with the existing local,
3	State, and Federal land use laws and compatible
4	$economic\ viability\ of\ the\ Heritage\ Area;$
5	(B) establish criteria or standards to meas-
6	ure what is selected for conservation, interpreta-
7	tion, funding, management, and development;
8	(C) involve residents, public agencies, and
9	private organizations working in the Heritage
10	Area;
11	(D) specify and coordinate, as of the date of
12	the management plan, existing and potential
13	sources of technical and financial assistance
14	under this and other Federal laws to protect,
15	manage, and develop the Heritage Area; and
16	(E) include—
17	(i) actions to be undertaken by units of
18	government and private organizations to
19	protect, conserve, and interpret the resources
20	of the Heritage Area;
21	(ii) an inventory of the resources con-
22	tained in the Heritage Area, including a
23	list of any property in the Heritage Area
24	that is related to the themes of the Heritage
25	Area and that meets the establishing cri-

1	teria (such as, but not exclusive to, visitor
2	readiness) to merit preservation, restora-
3	tion, management, development, or mainte-
4	nance because of its natural, cultural, his-
5	torical, or recreational significance;
6	(iii) policies for resource management
7	including the development of intergovern-
8	mental cooperative agreements, private sec-
9	tor agreements, or any combination thereof,
10	to protect the historical, cultural, rec-
11	reational, and natural resources of the Her-
12	itage Area in a manner consistent with
13	supporting appropriate and compatible eco-
14	$nomic\ viability;$
15	(iv) a program for implementation of
16	the management plan by the designated
17	local coordinating entity, in cooperation
18	with its partners and units of local govern-
19	ment;
20	(v) evidence that relevant State, coun-
21	ty, and local plans applicable to the Herit-
22	age Area have been taken into consider-
23	ation;
24	(vi) an analysis of ways in which
25	local, State, and Federal programs may best

1	be coordinated to promote the purposes of
2	this Act; and
3	(vii) a business plan that—
4	(I) describes in detail the role, op-
5	eration, financing, and functions of the
6	local coordinating entity for each ac-
7	tivity included in the recommendations
8	contained in the management plan;
9	and
10	(II) provides, to the satisfaction of
11	the Secretary, adequate assurances that
12	the local coordinating entity is likely
13	to have the financial resources nec-
14	essary to implement the management
15	plan for the Heritage Area, including
16	resources to meet matching require-
17	ment for grants awarded under this
18	Act.
19	(3) Considerations.—In developing and imple-
20	menting the management plan, the local coordinating
21	entity shall consider the interests of diverse govern-
22	mental, business, and nonprofit groups within the
23	Heritage Area.
24	(4) Disqualification from funding.—If a
25	proposed management plan is not submitted to the

- Secretary within 3 years after the date on which
 funds are made available to carry out this Act, the
 local coordinating entity shall be ineligible to receive
 additional funding under this Act until the date on
 which the Secretary receives the proposed management plan.
 - (5) APPROVAL AND DISAPPROVAL OF MANAGE-MENT PLAN.—The Secretary shall approve or disapprove the proposed management plan submitted under this Act not later than 90 days after receiving such proposed management plan.
 - (6) Action following disapproval.—If the Secretary disapproves a proposed management plan, the Secretary shall advise the local coordinating entity in writing of the reasons for the disapproval and shall make recommendations for revisions to the proposed management plan. The Secretary shall approve or disapprove a proposed revision within 90 days after the date it is submitted.
 - (7) APPROVAL OF AMENDMENTS.—The Secretary shall review and approve substantial amendments to the management plan. Funds appropriated under this Act may not be expended to implement any changes made by such amendment until the Secretary approves the amendment.

1	(8) Implementation.—
2	(A) Priorities.—The local coordinating
3	entity shall give priority to implementing ac-
4	tions described in the management plan, includ-
5	ing—
6	(i) assisting units of government and
7	nonprofit organizations in preserving re-
8	sources within the Heritage Area; and
9	(ii) encouraging local governments to
10	adopt land use policies consistent with the
11	management of the Heritage Area and the
12	goals of the management plan.
13	(B) Public meetings.—The local coordi-
14	nating entity shall conduct public meetings at
15	least quarterly on the implementation of the
16	management plan.
17	(f) Public Notice.—The local coordinating entity
18	shall place a notice of each of its public meetings in a news-
19	paper of general circulation in the Heritage Area and shall
20	make the minutes of the meeting available to the public.
21	(g) Annual Report.—For any year in which Federal
22	funds have been made available under this Act, the local
23	coordinating entity shall submit to the Secretary an annual
24	report that describes—

1	(1) the accomplishments of the local coordinating
2	entity; and
3	(2) the expenses and income of the local coordi-
4	nating entity.
5	(h) $Audit.$ —The local coordinating entity shall—
6	(1) make available to the Secretary for audit all
7	records relating to the expenditure of Federal funds
8	and any matching funds; and
9	(2) require, with respect to all agreements au-
10	thorizing expenditure of Federal funds by other orga-
11	nizations, that the receiving organizations make
12	available to the Secretary for audit all records con-
13	cerning the expenditure of the Federal funds and any
14	matching funds.
15	(I) Use of Federal Funds.—
16	(1) In general.—The local coordinating entity
17	shall not use Federal funds made available under this
18	Act to acquire real property or an interest in real
19	property.
20	(2) Other sources.—Nothing in this Act pre-
21	cludes the local coordinating entity from using Fed-
22	eral funds made available under other Federal laws
23	for any purpose for which the funds are authorized to
24	$be\ used.$

1	SEC. 5. TECHNICAL AND FINANCIAL ASSISTANCE; OTHER
2	FEDERAL AGENCIES.
3	(a) Technical and Financial Assistance.—
4	(1) In general.—On the request of the local co-
5	ordinating entity, the Secretary may provide tech-
6	nical and financial assistance for the development
7	and implementation of the management plan.
8	(2) Priority for assistance.—In providing
9	assistance under paragraph (1), the Secretary shall
10	give priority to actions that assist in—
11	(A) conserving the significant cultural, his-
12	toric, and natural resources of the Heritage
13	Area; and
14	(B) providing educational, interpretive, and
15	recreational opportunities consistent with the
16	purposes of the Heritage Area.
17	(3) Spending for non-federal property.—
18	The local coordinating entity may expend Federal
19	funds made available under this Act on non-Federal
20	property that—
21	(A) meets the criteria in the approved man-
22	agement plan; or
23	(B) is listed or eligible for listing on the
24	National Register of Historic Places.

1	(4) Other Assistance.—The Secretary may
2	enter into cooperative agreements with public and
3	private organizations to carry out this subsection.
4	(b) Other Federal Agencies.—Any Federal entity
5	conducting or supporting an activity that directly affects
6	the Heritage Area shall—
7	(1) consider the potential effect of the activity on
8	the purposes of the Heritage Area and the manage-
9	ment plan;
10	(2) consult with the local coordinating entity re-
11	garding the activity; and
12	(3) to the maximum extent practicable, conduct
13	or support the activity to avoid adverse effects on the
14	Heritage Area.
15	(c) Other Assistance Not Affected.—This Act
16	does not affect the authority of any Federal official to pro-
17	vide technical or financial assistance under any other law.
18	(d) Notification of Other Federal Activities.—
19	The head of each Federal agency shall provide to the Sec-
20	retary and the local coordinating entity, to the extent prac-
21	ticable, advance notice of all activities that may have an
22	impact on the Heritage Area.
23	SEC. 6. PRIVATE PROPERTY PROTECTION.
24	(a) Access to Private Property.—Nothing in this
25	Act shall be construed to require any private property

- 1 owner to permit public access (including Federal, State, or
- 2 local government access) to such private property. Nothing
- 3 in this Act shall be construed to modify any provision of
- 4 Federal, State, or local law with regard to public access
- 5 to or use of private lands.
- 6 (b) Liability.—Designation of the Heritage Area
- 7 shall not be considered to create any liability, or to have
- 8 any effect on any liability under any other law, of any pri-
- 9 vate property owner with respect to any persons injured
- 10 on such private property.
- 11 (c) Recognition of Authority to Control Land
- 12 USE.—Nothing in this Act shall be construed to modify any
- 13 authority of Federal, State, or local governments to regulate
- 14 land use.
- (d) Participation of Private Property Owners
- 16 IN HERITAGE AREAS.—Nothing in this Act shall be con-
- 17 strued to require the owner of any private property located
- 18 within the boundaries of the Heritage Area to participate
- 19 in or be associated with the Heritage Area.
- 20 (e) Land Use Regulation.—
- 21 (1) In General.—The local coordinating entity
- 22 shall provide assistance and encouragement to State
- and local governments, private organizations, and
- 24 persons to protect and promote the resources and val-
- 25 ues of the Heritage Area.

1	(2) Effect.—Nothing in this Act—
2	(A) affects the authority of the State or local
3	governments to regulate under law any use of
4	land; or
5	(B) grants any power of zoning or land use
6	to the local coordinating entity.
7	(f) Private Property.—
8	(1) In general.—The local coordinating entity
9	shall be an advocate for land management practices
10	consistent with the purposes of the Heritage Area.
11	(2) Effect.—Nothing in this Act—
12	(A) abridges the rights of any person with
13	regard to private property;
14	(B) affects the authority of the State or
15	local government regarding private property; or
16	(C) imposes any additional burden on any
17	property owner.
18	(g) Requirements for Inclusion of Private
19	Property.—
20	(1) Notification and consent of property
21	OWNERS REQUIRED.—No privately owned property
22	shall be preserved, conserved, or promoted by the
23	management plan for the Heritage Area until the
24	owner of that private property has been notified in
25	writing by the management entity and has given

- 1 written consent for such preservation, conservation, or
- 2 promotion to the management entity.
- 3 (2) Landowner withdrawal.—Any owner of
- 4 private property included within the boundary of the
- 5 Heritage Area shall have their property immediately
- 6 removed from the boundary by submitting a written
- 7 request to the management entity

8 SEC. 7. SAVINGS PROVISIONS.

- 9 (a) Rules, Regulations, Standards, and Permit
- 10 Processes.—Nothing in this Act shall be construed to im-
- 11 pose any environmental, occupational, safety, or other rule,
- 12 regulation, standard, or permit process in the Heritage
- 13 Area that is different from those that would be applicable
- 14 if the Heritage Area had not been established.
- 15 (b) Water and Water Rights.—Nothing in this Act
- 16 shall be construed to authorize or imply the reservation or
- 17 appropriation of water or water rights.
- 18 (c) No Diminishment of State Authority.—Noth-
- 19 ing in this Act shall be construed to diminish the authority
- 20 of the State to manage fish and wildlife, including the regu-
- 21 lation of fishing and hunting within the Heritage Area.
- 22 SEC. 8. AUTHORIZATION OF APPROPRIATIONS.
- 23 (a) In General.—There is authorized to be appro-
- 24 priated to carry out this Act \$10,000,000, to remain avail-

- 1 able until expended, of which not more than \$1,000,000
- 2 may be authorized to be appropriated for any fiscal year.
- 3 (b) Cost-Sharing Requirement.—The Federal
- 4 share of the total cost of any activity assisted under this
- 5 Act shall be not more than 50 percent.
- 6 SEC. 9. TERMINATION OF AUTHORITY.
- 7 The authority of the Secretary to provide assistance
- 8 under this Act terminates on the date that is 15 years after
- 9 the date of enactment of this Act.

Union Calendar No. 298

109TH CONGRESS H. R. 413

[Report No. 109-534]

To establish the Bleeding Kansas and the Enduring Struggle for Freedom National Heritage Area, and for other purposes.

June 28, 2006

Reported with an amendment, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed