### 109TH CONGRESS 1ST SESSION

# H.R.4124

To amend the Public Health Service Act to authorize funding for the establishment of a program on children and the media within the Centers for Disease Control and Prevention to study the role and impact of electronic media in the development of children.

#### IN THE HOUSE OF REPRESENTATIVES

OCTOBER 24, 2005

Mr. Markey introduced the following bill; which was referred to the Committee on Energy and Commerce

## A BILL

To amend the Public Health Service Act to authorize funding for the establishment of a program on children and the media within the Centers for Disease Control and Prevention to study the role and impact of electronic media in the development of children.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Children and Media
- 5 Research Advancement Act" or the "CAMRA Act".

#### 1 SEC. 2. FINDINGS AND PURPOSE.

- 2 (a) FINDINGS.—Congress makes the following find-3 ings:
- (1) Congress recognized the important role of electronic media in children's lives when it passed the Children's Television Act of 1990 (Public Law 101–437) and the Telecommunications Act of 1996 (Public Law 104–104), both of which documented public concerns about how electronic media products influence children's development.
  - (2) Congress has held hearings over the past several decades to examine the impact of specific types of media products such as violent television, movies, and video games on children's and adolescents' health and development. These hearings and other public discussions about the role of media in children's and adolescents' development require behavioral and social science research to inform the policy deliberations.
  - (3) There are important gaps in our knowledge about the role of electronic media and in particular, the newer interactive digital media, in children's and adolescents' healthy development. The consequences of very early screen usage by babies and toddlers on children's cognitive growth are not yet understood, nor has a research base been established on the psy-

- chological consequences of high definition interactive media and other format differences for child and adolescent viewers.
  - (4) Studies have shown that children who primarily watch educational shows on television during their preschool years are significantly more successful in school 10 years later even when critical contributors to the child's environment are factored in, including their household income, parent's education, and intelligence.
  - (5) The early stages of childhood are a critical formative period for development. Virtually every aspect of human development is affected by the environments and experiences that one encounters during his or her early childhood years, and media exposure is an increasing part of every child's social and physical environment.
  - (6) As of the late 1990's, just before the National Institute of Child Health and Human Development funded 5 studies on the role of sexual messages in the media on children's and adolescents' sexual attitudes and sexual practices, a review of research in this area found only 15 studies ever conducted in the United States on this topic, even during a time of growing concerns about HIV infection.

- 1 (7) In 2001, a National Academy of Sciences 2 study group charged with studying Internet pornog-3 raphy exposure on youth found virtually no lit-4 erature about how much children and adolescents 5 were exposed to Internet pornography or how such 6 content impacts their development.
  - (8) In order to develop strategies that maximize the positive and minimize the negative effects of each medium on children's physical, cognitive, social, and emotional development, it would be beneficial to develop a research program that can track the media habits of young children and their families over time using valid and reliable research methods.
  - (9) Research about the impact of the media on children and adolescents is not presently supported through one primary programmatic effort. The responsibility for directing the research is distributed across disparate agencies in an uncoordinated fashion, or is overlooked entirely. The lack of any centralized organization for research minimizes the value of the knowledge produced by individual studies. A more productive approach for generating valuable findings about the impact of the media on children and adolescents would be to establish a single,

1	well-coordinated research effort with primary respon-
2	sibility for directing the research agenda.
3	(10) Due to the paucity of research about elec-
4	tronic media, educators and others interested in im-
5	plementing electronic media literacy initiatives do
6	not have the evidence needed to design, implement
7	or assess the value of these efforts.
8	(b) Purpose.—It is the purpose of this Act to enable
9	the Centers for Disease Control and Prevention to—
10	(1) examine the role and impact of electronic
11	media in children's and adolescents' cognitive, social
12	emotional, physical, and behavioral development; and
13	(2) provide for a report to Congress containing
14	the empirical evidence and other results produced by
15	the research funded through grants under this Act
16	SEC. 3. RESEARCH ON THE ROLE AND IMPACT OF ELEC-
17	TRONIC MEDIA IN THE DEVELOPMENT OF
18	CHILDREN AND ADOLESCENTS.
19	Part B of title III of the Public Health Service Act
20	(42 U.S.C. 243 et seq.) is amended by inserting after sec-

21 tion 317S the following:

1	"SEC. 317T. RESEARCH ON THE ROLE AND IMPACT OF
2	ELECTRONIC MEDIA IN THE DEVELOPMENT
3	OF CHILDREN AND ADOLESCENTS.
4	"(a) In General.—Not later than 6 months after
5	the date of the enactment of this section, the Secretary,
6	acting through the Director of the Centers for Disease
7	Control and Prevention, shall enter into appropriate ar-
8	rangements with the National Academy of Sciences in col-
9	laboration with the Institute of Medicine to establish an
10	independent panel of experts (in this section referred to
11	as the 'panel') to review, synthesize, and report on re-
12	search, theory, and applications in the social, behavioral
13	and biological sciences and to establish research priorities
14	regarding the positive and negative impact of the content
15	and use of electronic media, including television, motion
16	pictures, DVD's, interactive video games, and the Inter-
17	net, on youth in the following core areas of child and ado-
18	lescent development:
19	"(1) Cognitive.—The role and impact of
20	media use and exposure in the development of chil-
21	dren and adolescents within such cognitive areas as
22	language development, attention span, problem solv-
23	ing skills (such as the ability to conduct multiple
24	tasks or 'multitask'), visual and spatial skills, read-
25	ing, and other learning abilities.

- 1 "(2) Physical.—The role and impact of media 2 use and exposure on children's and adolescents' 3 physical coordination, diet, exercise, sleeping and 4 eating routines, and other areas of physical develop-5 ment.
- 6 "(3) SOCIO-BEHAVIORAL.—The influence of 7 interactive media on children's and adolescents' fam-8 ily activities and peer relationships, including indoor 9 and outdoor play time, interaction with parents, con-10 sumption habits, social relationships, aggression, 11 prosocial behavior, and other patterns of develop-12 ment.
- "(b) Pilot Projects.—Upon the enactment of this section and prior to the report deadline established by subsection (f)(1), the Secretary shall initiate and support pilot projects to supplement and inform the panel in its work.
- 17 Such pilot projects shall consider the role of media expo-
- 18 sure on—
- "(1) cognitive and social development during infancy and early childhood; and
- "(2) the development of childhood and adolescent obesity, particularly as a function of media advertising and sedentary lifestyles that may co-occur with heavy media diets.

1	"(c) Research Program.—Upon completion of the
2	review under subsection (a), the Secretary shall conduct
3	or support additional research determined to be necessary
4	by the panel concerning the role and impact of electronic
5	media in the cognitive, physical, and socio-behavioral de-
6	velopment of children and adolescents with a particular
7	focus on the impact of factors such as media content, for-
8	mat, length of exposure, the age of the child or adolescent,
9	and the nature of parental involvement. Such program
10	shall include extramural and intramural research and shall
11	support collaborative efforts to link such research to other
12	Department of Health and Human Services research in-
13	vestigations on early child health and development.
14	"(d) Eligible Entities.—To be eligible to receive
15	a grant under subsection (b) or (c), an entity shall—
16	"(1) prepare and submit to the Secretary an
17	application at such time, in such manner, and con-
18	taining such information as the Secretary may re-
19	quire; and
20	"(2) agree to use amounts received under the
21	grant to carry out activities that establish or imple-
22	ment a research program relating to the effects of
23	media on children and adolescents pursuant to such
24	guidelines as the Secretary may require relating to
25	consultations with experts in the area of study.

1	"(e) Use of Funds Relating to the Media's
2	ROLE IN THE LIFE OF A CHILD OR ADOLESCENT.—An
3	entity shall use amounts received under a grant under sub-
4	section (c) to conduct research concerning the social, cog-
5	nitive, emotional, physical, and behavioral development of
6	children or adolescents as related to electronic mass
7	media, including the areas of—
8	"(1) television;
9	"(2) motion pictures;
10	"(3) DVD's;
11	"(4) interactive video games;
12	"(5) the Internet;
13	"(6) cell phones; and
14	"(7) any other electronic mass media, including
15	portable wireless communications devices and per-
16	sonal digital assistants, used to deliver media di-
17	rectly to children and adolescents.
18	"(f) Reports.—
19	"(1) Report to director.—Not later than 12
20	months after the date of the establishment of the
21	panel pursuant to subsection (a), the panel shall
22	submit the report required under such subsection to
23	the Secretary.
24	"(2) Report to congress.—Not later than
25	December 31, 2011, the Secretary shall prepare and

1 submit to the Committee on Health, Education, 2 Labor, and Pensions of the Senate and the Committee on Energy and Commerce of the House of 3 4 Representatives a report that— "(A) summarizes the empirical evidence 6 and other results produced by the research 7 under this section in a manner that can be un-8 derstood by the general public; 9 "(B) places the evidence in context with 10 other evidence and knowledge generated by the 11 scientific community that address the same or 12 related topics; and "(C) discusses the implications of the col-13 14 lective body of scientific evidence and knowledge 15 regarding the role and impact of the media on 16 children and adolescents, and makes 17 ommendations on how scientific evidence and 18 knowledge may be used to improve the healthy 19 developmental and learning capacities of chil-20 dren and adolescents. "(g) AUTHORIZATION OF APPROPRIATIONS.—There 21 22 are authorized to be appropriated to carry out this sec-23 tion— 24 "(1) \$10,000,000 for fiscal year 2006; "(2) \$15,000,000 for fiscal year 2007; 25

"(3) \$15,000,000 for fiscal year 2008;
"(4) \$25,000,000 for fiscal year 2009; and
"(5) \$25,000,000 for fiscal year 2010.".

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