

109TH CONGRESS  
1ST SESSION

# H. R. 3950

To amend the Federal Food, Drug, and Cosmetic Act with respect to drug advertising, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 29, 2005

Ms. DELAURO (for herself and Mrs. EMERSON) introduced the following bill;  
which was referred to the Committee on Energy and Commerce

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## A BILL

To amend the Federal Food, Drug, and Cosmetic Act with respect to drug advertising, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Responsibility in Drug  
5       Advertising Act of 2005”.

6       **SEC. 2. DIRECT-TO-CONSUMER DRUG ADVERTISING.**

7       The Federal Food, Drug, and Cosmetic Act (21  
8       U.S.C. 301 et seq.) is amended—

9               (1) in section 301, by adding at the end the fol-  
10       lowing:

1 “(hh) The conduct of direct-to-consumer advertising  
2 of a drug in violation of section 506D.”; and

3 (2) in chapter V, by inserting after section  
4 506C the following:

5 **“SEC. 506D. DIRECT-TO-CONSUMER DRUG ADVERTISING.**

6 “(a) PROHIBITIONS.—

7 “(1) FIRST THREE YEARS.—

8 “(A) IN GENERAL.—Subject to subpara-  
9 graph (B), no person shall conduct direct-to-  
10 consumer advertising of a drug for which an  
11 application is submitted under section 505(b)  
12 before the end of the 3-year period beginning  
13 on the date of the approval of such application.

14 “(B) WAIVER.—The Secretary may waive  
15 the application of subparagraph (A) to a drug  
16 during the third year of the 3-year period de-  
17 scribed in such subparagraph if—

18 “(i) the sponsor of the drug submits  
19 an application to the Secretary pursuant to  
20 subparagraph (C); and

21 “(ii) the Secretary, after considering  
22 the application and any accompanying ma-  
23 terials, determines that direct-to-consumer  
24 advertising of the drug would have an af-  
25 firmative value to public health.

1           “(C) APPLICATION FOR WAIVER.—To seek  
2           a waiver under subparagraph (B), the sponsor  
3           of a drug shall submit an application to the  
4           Secretary at such time, in such manner, and  
5           containing such information as the Secretary  
6           may require.

7           “(2) SUBSEQUENT YEARS.—The Secretary may  
8           prohibit direct-to-consumer advertising of a drug  
9           during the period beginning at the end of the 3-year  
10          period described in paragraph (1)(A) if the Sec-  
11          retary determines that the drug has significant ad-  
12          verse health effects based on post-approval studies,  
13          risk-benefit analyses, adverse event reports, the sci-  
14          entific literature, any clinical or observational stud-  
15          ies, or any other appropriate resource.

16          “(b) REGULATIONS.—Not later than 1 year after the  
17          date of the enactment of this section, the Secretary shall  
18          revise the regulations promulgated under this Act gov-  
19          erning drug advertisements to the extent necessary to im-  
20          plement this section.

21          “(c) RULE OF CONSTRUCTION.—This section shall  
22          not be construed to diminish the authority of the Secretary  
23          to prohibit or regulate direct-to-consumer advertising of  
24          drugs under other provisions of law.

1 “(d) EFFECTIVE DATE.—This section applies only  
 2 with respect to a drug for which an application submitted  
 3 under section 505(b) is approved on or after the date that  
 4 is 1 year before the date of the enactment of this section.”.

5 **SEC. 3. PROMINENT DISPLAY OF INFORMATION IN ADVER-**  
 6 **TISING ON SIDE EFFECTS, CONTRAINDICA-**  
 7 **TIONS, AND EFFECTIVENESS.**

8 (a) REQUIREMENT.—Paragraph (3) of section 502(n)  
 9 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C.  
 10 352(n)) is amended—

11 (1) by redesignating subparagraphs (A) and  
 12 (B) as clauses (i) and (ii); and

13 (2) by striking “such other information” and all  
 14 that follows through “which shall be issued by” and  
 15 inserting “such other information in brief summary  
 16 relating to side effects, contraindications, and effec-  
 17 tiveness as shall be required in regulations which (A)  
 18 shall require such information to be prominently dis-  
 19 played in terms of font size and location and (B)  
 20 shall be issued by”.

21 (b) EFFECTIVE DATE.—The amendment made by  
 22 this section applies with respect to any advertisement or  
 23 other descriptive printed matter that is issued or caused  
 24 to be issued on or after the date that is 90 days after  
 25 the enactment of this Act. Not later than such date, the

1 Secretary shall revise any regulations promulgated pursu-  
 2 ant to subsection (n) of section 503 of the Federal Food,  
 3 Drug, and Cosmetic Act (21 U.S.C. 352) to the extent  
 4 necessary to implement this section.

5 **SEC. 4. CIVIL PENALTY.**

6 Section 303 of the Federal Food, Drug, and Cosmetic  
 7 Act (21 U.S.C. 333) is amended by adding at the end the  
 8 following:

9 “(g) DRUG ADVERTISING AND PROMOTION.—

10 “(1) CIVIL PENALTY.—

11 “(A) IN GENERAL.—Any manufacturer,  
 12 packer, or distributor of a drug who violates  
 13 section 505(n), section 506D, or any other re-  
 14 quirement of this Act relating to the advertising  
 15 or promotion of the drug shall be subject to a  
 16 civil penalty in an amount not to exceed—

17 “(i) in the case of the first such viola-  
 18 tion by the manufacturer, packer, or dis-  
 19 tributor relating to the drug, \$250,000;  
 20 and

21 “(ii) in the case of each subsequent  
 22 violation by the manufacturer, packer, or  
 23 distributor relating to the drug, an amount  
 24 that is twice the amount of the maximum

1 civil penalty applicable under this subpara-  
2 graph to the previous violation.

3 “(B) PROCEDURE.—Paragraphs (3)  
4 through (5) of subsection (f) shall apply with  
5 respect to a civil penalty under subparagraph  
6 (A) to the same extent and in the same manner  
7 as those paragraphs apply with respect to a  
8 civil penalty under paragraph (1) or (2) of sub-  
9 section (f).

10 “(2) DISTRIBUTION OF MATERIALS.—If the  
11 Secretary finds that a person committed a violation  
12 described in paragraph (1)(A), the Secretary may  
13 order the person to distribute materials in the same  
14 markets in which the violative advertisement or pro-  
15 motional material was distributed in a manner de-  
16 signed to notify the public and the medical commu-  
17 nity of the violation and to provide corrective infor-  
18 mation.

19 “(3) SEPARATE OFFENSE.—For purposes of  
20 imposing a civil penalty under this subsection, each  
21 violation described in paragraph (1)(A), including  
22 each distribution of a direct-to-consumer advertise-  
23 ment in violation of section 506A, shall constitute a  
24 separate offense.

1           “(4) RELATION TO OTHER PENALTIES.—A civil  
 2           penalty under paragraph (1) and an order under  
 3           paragraph (2) shall be in addition to any other pen-  
 4           alty applicable under this Act or other law to the  
 5           violation involved.”.

6   **SEC. 5. ORDER REQUIRING POSTMARKET CHANGE IN LA-**  
 7                           **BELING.**

8           The Federal Food, Drug, and Cosmetic Act (21  
 9   U.S.C. 301 et seq.) is amended—

10           (1) in section 502, by adding at the end the fol-  
 11           lowing:

12           “(x) If it is a drug and its labeling fails to comply  
 13           with an order issued pursuant to section 506E, or the  
 14           manufacturer of the drug fails to provide notification to  
 15           physicians as required by the Secretary pursuant to such  
 16           section.”; and

17           (2) by inserting after section 506D, as added  
 18           by section 2, the following:

19   **“SEC. 506E. POSTMARKET CHANGE IN LABELING.**

20           “(a) IN GENERAL.—In the case of any drug for  
 21           which an approval of an application submitted under sec-  
 22           tion 505(b) or (j) is in effect, the Secretary may require  
 23           by order that information, including specific wording, be  
 24           included in the labeling of a drug on the basis that such

1 information is necessary to ensure the safe and effective  
2 use of the drug.

3 “(b) NOTIFICATION.—If the Secretary issues an  
4 order described in subsection (a), the Secretary may re-  
5 quire the manufacturer of the drug involved to notify the  
6 public and the medical community of the labeling  
7 change.”.

8 **SEC. 6. PUBLIC EDUCATION CAMPAIGN ON RISKS OF CER-**  
9 **TAIN DRUGS.**

10 The Secretary of Health and Human Services shall  
11 conduct an education campaign to increase public aware-  
12 ness of risks that, for some patients, may outweigh the  
13 benefits of using a particular drug, whether such risks are  
14 known at the time of the approval of the drug or become  
15 known after the approval of the drug.

16 **SEC. 7. ADDITIONAL FUNDING FOR REGULATION OF DI-**  
17 **RECT-TO-CONSUMER DRUG ADVERTISING.**

18 There are authorized to be appropriated to the Food  
19 and Drug Administration \$2,500,000 for each of fiscal  
20 years 2007 and 2008 for the purpose of regulating direct-  
21 to-consumer drug advertisements, including by carrying  
22 out the amendments made by section 2. The authorization  
23 of appropriations in the preceding sentence is in addition

1 to any other authorization of appropriations for such pur-  
2 pose.

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