H.R.3824

IN THE SENATE OF THE UNITED STATES

September 30, 2005
Received; read twice and referred to the Committee on Environment and Public Works

AN ACT

To amend and reauthorize the Endangered Species Act of 1973 to provide greater results conserving and recovering listed species, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) SHORT TITLE.—This Act may be cited as the
- 3 "Threatened and Endangered Species Recovery Act of
- 4 2005".
- 5 (b) Table of Contents for
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Amendment references.
 - Sec. 3. Definitions.
 - Sec. 4. Determinations of endangered species and threatened species.
 - Sec. 5. Repeal of critical habitat requirements.
 - Sec. 6. Petitions and procedures for determinations and revisions.
 - Sec. 7. Reviews of listings and determinations.
 - Sec. 8. Secretarial guidelines; State comments.
 - Sec. 9. Recovery plans and land acquisitions.
 - Sec. 10. Cooperation with States and Indian tribes.
 - Sec. 11. Interagency cooperation and consultation.
 - Sec. 12. Exceptions to prohibitions.
 - Sec. 13. Private property conservation.
 - Sec. 14. Public accessibility and accountability.
 - Sec. 15. Annual cost analyses.
 - Sec. 16. Reimbursement for depredation of livestock by reintroduced species.
 - Sec. 17. Authorization of appropriations.
 - Sec. 18. Miscellaneous technical corrections.
 - Sec. 19. Clerical amendment to table of contents.
 - Sec. 20. Certain actions deemed in compliance.
 - Sec. 21. Consolidation of programs.
 - Sec. 22. Review of protective regulations.
 - Sec. 23. Provision of information regarding compliance costs of Federal power administrations.
 - Sec. 24. Survey of BLM lands and Forest Service lands for management for recovery of listed species.
 - Sec. 25. Relationship between section 7 consultation and incident take authorization under Marine Mammal Protection Act of 1972.

7 SEC. 2. AMENDMENT REFERENCES.

- 8 Except as otherwise expressly provided, whenever in
- 9 this Act an amendment or repeal is expressed in terms
- 10 of an amendment to, or repeal of, a section or other provi-
- 11 sion, the reference shall be considered to be made to such

- 1 section or other provision of the Endangered Species Act
- 2 of 1973 (16 U.S.C. 1531 et seq.).

3 SEC. 3. DEFINITIONS.

- 4 (a) Best Available Scientific Data.—Section 3
- 5 (16 U.S.C. 1532) is amended by redesignating paragraphs
- 6 (2) through (21) in order as paragraphs (3), (4), (5), (6),
- 7 (7), (8), (9), (10), (11), (13), (14), (15), (16), (17), (18),
- 8 (19), (20), (21), and (22), respectively, and by inserting
- 9 before paragraph (3), as so redesignated, the following:
- 10 "(2)(A) The term 'best available scientific data'
- 11 means scientific data, regardless of source, that are avail-
- 12 able to the Secretary at the time of a decision or action
- 13 for which such data are required by this Act and that the
- 14 Secretary determines are the most accurate, reliable, and
- 15 relevant for use in that decision or action.
- 16 "(B) Not later than one year after the date of the
- 17 enactment of the Threatened and Endangered Species Re-
- 18 covery Act of 2005, the Secretary shall issue regulations
- 19 that establish criteria that must be met to determine
- 20 which data constitute the best available scientific data for
- 21 purposes of subparagraph (A).
- 22 "(C) In carrying out subparagraph (B), the Secretary
- 23 shall undertake necessary measures to assure—
- 24 "(i) compliance with guidance issued under sec-
- 25 tion 515 of the Treasury and General Government

- 1 Appropriations Act of 2001 (Public Law 106–554;
- 2 114 Stat. 2763A–171) by the Director of the Office
- of Management and Budget and the Secretary;
- 4 "(ii) data consists of empirical data; or
- 5 "(iii) data is found in sources that have been
- 6 subject to peer review by qualified individuals rec-
- 7 ommended by the National Academy of Sciences to
- 8 serve as independent reviewers for a covered action
- 9 in a generally acceptable manner.".
- 10 (b) Permit or License Applicant.—Section 3 (16
- 11 U.S.C. 1532) is further amended by amending paragraph
- 12 (13), as so redesignated, to read as follows:
- 13 "(13) The term 'permit or license applicant' means,
- 14 when used with respect to an action of a Federal agency
- 15 that is subject to section 7(a) or (b), any person that has
- 16 applied to such agency for a permit or license or for formal
- 17 legal approval to perform an act.".
- 18 (c) Conforming Amendment.—Section 7(n) (16
- 19 U.S.C. 1536(n)) is amended by striking "section 3(13)"
- 20 and inserting "section 3(14)".
- 21 (d) Conforming Amendment.—Section 3 (16
- 22 U.S.C. 1532) is further amended in paragraph (18), as
- 23 redesignated by subsection (a) of this section, by striking
- 24 "Trust Territory of the Pacific Islands" and inserting
- 25 "Commonwealth of the Northern Mariana Islands".

1	SEC. 4. DETERMINATIONS OF ENDANGERED SPECIES AND
2	THREATENED SPECIES.
3	(a) Requirement to Make Determinations.—
4	Section 4 (16 U.S.C. 1533) is amended by striking so
5	much as precedes subsection (a)(3) and inserting the fol-
6	lowing:
7	"DETERMINATION OF ENDANGERED SPECIES AND
8	THREATENED SPECIES
9	"Sec. 4. (a) In General.—(1) The Secretary shall
10	by regulation promulgated in accordance with subsection
11	(b) determine whether any species is an endangered spe-
12	cies or a threatened species because of any of the following
13	factors:
14	"(A) The present or threatened destruction
15	modification, or curtailment of its habitat or range
16	by human activities, competition from other species
17	drought, fire, or other catastrophic natural causes.
18	"(B) Overutilization for commercial, rec-
19	reational, scientific, or educational purposes.
20	"(C) Disease or predation.
21	"(D) The inadequacy of existing regulatory
22	mechanisms, including any efforts identified pursu-
23	ant to subsection (b)(1).
24	"(E) Other natural or manmade factors affect-
25	ing its continued existence.

1	"(2) The Secretary shall use the authority provided
2	by paragraph (1) to determine any distinct population of
3	any species of vertebrate fish or wildlife to be an endan-
4	gered species or a threatened species only sparingly.".
5	(b) Basis for Determination.—Section
6	4(b)(1)(A) (16 U.S.C. 1533(b)(1)(A)) is amended—
7	(1) by striking "best scientific and commercial
8	data available to him" and inserting "best available
9	scientific data"; and
10	(2) by inserting "Federal agency, any" after
11	"being made by any".
12	(c) Lists.—Section 4(c)(2) (16 U.S.C. 1533(c)(2))
13	is amended to read as follows:
14	"(2)(A) The Secretary shall—
15	"(i) conduct, at least once every 5 years,
16	based on the information collected for the bien-
17	nial reports to the Congress required by para-
18	graph (3) of subsection (f), a review of all spe-
19	cies included in a list that is published pursuant
20	to paragraph (1) and that is in effect at the
21	time of such review; and
22	"(ii) determine on the basis of such review
23	and any other information the Secretary con-
24	siders relevant whether any such species
25	should—

1	"(I) be removed from such list;
2	"(II) be changed in status from an
3	endangered species to a threatened species;
4	or
5	"(III) be changed in status from a
6	threatened species to an endangered spe-
7	cies.
8	"(B) Each determination under subparagraph
9	(A)(ii) shall be made in accordance with subsections
10	(a) and (b).".
11	(d) Analysis of Impacts and Benefits.—Section
12	4(a) (16 U.S.C. 1533(a)), as amended by section 4(a) of
13	this Act, is further amended by striking paragraph (3) and
14	inserting the following:
15	"(4)(A) The Secretary shall, concurrently with mak-
16	ing a determination under paragraph (1) that a species
17	is an endangered species or a threatened species, prepare
18	an analysis of—
19	"(i) the economic impact and benefit of that de-
20	termination;
21	"(ii) the impact and benefit on national security
22	of that determination; and
23	"(iii) any other relevant impact and benefit of
24	that determination.

1 "(B) Nothing in this paragraph shall delay the Secretary's decision or change the criteria used in making determinations under paragraph (1).". 3 4 SEC. 5. REPEAL OF CRITICAL HABITAT REQUIREMENTS. 5 (a) Repeal of Requirement.—Section 4(a) (16 6 U.S.C. 1533(a)) is amended by striking paragraph (3), 7 and redesignating paragraph (4) (as added by section 4(d) 8 of this Act) as paragraph (3). 9 (b) Conforming Amendments.— 10 (1) Section 3 (16 U.S.C. 1532), as amended by 11 section 3 of this Act, is further amended by striking 12 paragraph (6) and by redesignating paragraphs (7) 13 through (22) in order as paragraphs (6) through 14 (21).15 (2) Section 4(b) (16 U.S.C. 1533(b)), as other-16 wise amended by this Act, is further amended by 17 striking paragraph (2), and by redesignating para-18 graphs (3) through (8) in order as paragraphs (2) 19 through (7), respectively. 20 (3) Section 4(b) (16 U.S.C. 1533(b)) is further 21 amended in paragraph (2), as redesignated by para-22 graph (2) of this subsection, by striking subpara-23 graph (D). 24 (4) Section 4(b) (16 U.S.C. 1533(b)) is further 25 amended in paragraph (4), as redesignated by para-

1	graph (2) of this subsection, by striking "determina-
2	tion, designation, or revision referred to in sub-
3	section (a)(1) or (3)" and inserting "determination
4	referred to in subsection (a)(1)".
5	(5) Section 4(b) (16 U.S.C. 1533(b)) is further
6	amended in paragraph (7), as redesignated by para-
7	graph (2) of this subsection, by striking "; and if
8	such regulation" and all that follows through the
9	end of the sentence and inserting a period.
10	(6) Section $4(e)(1)$ (16 U.S.C. $1533(e)(1)$) is
11	amended—
12	(A) in the second sentence—
13	(i) by inserting "and" after "if any";
14	and
15	(ii) by striking ", and specify any"
16	and all that follows through the end of the
17	sentence and inserting a period; and
18	(B) in the third sentence by striking ",
19	designations,".
20	(7) Section 5 (16 U.S.C. 1534), as amended by
21	section 9(a)(3) of this Act, is further amended in
22	subsection $(j)(2)$ by striking "section $4(b)(7)$ " and
23	inserting "section 4(b)(6)".
24	(8) Section 6(e) (16 U.S.C. 1535(e)), as
25	amended by section 10(1) of this Act. is further

1	amended in paragraph (3) by striking "section
2	4(b)(3)(B)(iii)" each place it appears and inserting
3	"section 4(b)(2)(B)(iii)".
4	(9) Section 7 (16 U.S.C. 1536) is amended—
5	(A) in subsection (a)(2) in the first sen-
6	tence by striking "or result in the destruction
7	or adverse modification of any habitat of such
8	species" and all that follows through the end of
9	the sentence and inserting a period;
10	(B) in subsection (a)(4) in the first sen-
11	tence by striking "or result" and all that fol-
12	lows through the end of the sentence and in-
13	serting a period; and
14	(C) in subsection (b)(3)(A) by striking "or
15	its critical habitat".
16	(10) Section $10(j)(2)(C)$) (16 U.S.C
17	1539(j)(2)(C)), as amended by section 12(c) of this
18	Act, is further amended—
19	(A) by striking "that—" and all that fol-
20	lows through "(i) solely" and inserting "that
21	solely''; and
22	(B) by striking "; and" and all that follows
23	through the end of the sentence and inserting
24	a period.

1	SEC. 6. PETITIONS AND PROCEDURES FOR DETERMINA-
2	TIONS AND REVISIONS.
3	(a) Treatment of Petitions.—Section 4(b) (16
4	U.S.C. 1533(b)) is amended in paragraph (2), as redesig-
5	nated by section 5(b)(2) of this Act, by adding at the end
6	of subparagraph (A) the following: "The Secretary shall
7	not make a finding that the petition presents substantial
8	scientific or commercial information indicating that the
9	petitioned action may be warranted unless the petitioner
10	provides to the Secretary a copy of all information cited
11	in the petition.".
12	(b) Implementing Regulations.—
13	(1) Proposed regulations.—Section 4(b)
14	(16 U.S.C. 1533(b)) is amended—
15	(A) in paragraph (4)(A), as redesignated
16	by section 5(b)(2) of this Act—
17	(i) in clause (i) by striking ", and"
18	and inserting a semicolon;
19	(ii) in clause (ii) by striking "to the
20	State agency in" and inserting "to the
21	Governor of, and the State agency in,";
22	(iii) in clause (ii) by striking "such
23	agency" and inserting "such Governor or
24	agency";
25	(iv) in clause (ii) by inserting "and"
26	after the semicolon at the end: and

1	(v) by adding at the end the following:
2	"(iii) maintain, and shall make available, a
3	complete record of all information concerning the de-
4	termination or revision in the possession of the Sec-
5	retary, on a publicly accessible website on the Inter-
6	net, including an index to such information."; and
7	(B) by adding at the end the following:
8	"(8)(A) Information maintained and made
9	available under paragraph (5)(A)(iii) shall include
10	any status review, all information cited in such a
11	status review, all information referred to in the pro-
12	posed regulation and the preamble to the proposed
13	regulation, and all information submitted to the Sec-
14	retary by third parties.
15	"(B) The Secretary shall withhold from public
16	review under paragraph (5)(A)(iii) any information
17	that may be withheld under 552 of title 5, United
18	States Code.".
19	(2) Final regulations.—Paragraph (5) of
20	section 4(b) (16 U.S.C. 1533(b)), as amended by
21	section 5(b)(2) of this Act, is further amended—
22	(A) in subparagraph (A) by striking
23	clauses (i) and (ii) and inserting the following:

1	"(i) a final regulation to implement such a de-
2	termination of whether a species is an endangered
3	species or a threatened species;
4	"(ii) notice that such one-year period is being
5	extended under subparagraph (B)(i); or
6	"(iii) notice that the proposed regulation is
7	being withdrawn under subparagraph (B)(ii), to-
8	gether with the finding on which such withdrawal is
9	based.";
10	(B) in subparagraph (B)(i) by striking
11	"subparagraph (A)(i)" and inserting "subpara-
12	graph (A)";
13	(C) in subparagraph (B)(ii) by striking
14	"subparagraph (A)(i)" and inserting "subpara-
15	graph (A)"; and
16	(D) by striking subparagraph (C).
17	(3) Emergency determinations.—Para-
18	graph (6) of section 4(b) (16 U.S.C. 1533(b)), as re-
19	designated by section 5(b)(2) of this Act, is further
20	amended—
21	(A) in the matter preceding subparagraph
22	(A), by inserting "with respect to a determina-
23	tion of a species to be an endangered species or
24	a threatened species" after "any regulation";
25	and

1	(B) in subparagraph (B), by striking "the
2	State agency in" and inserting "the Governor
3	of, and State agency in,".
4	SEC. 7. REVIEWS OF LISTINGS AND DETERMINATIONS.
5	Section 4(c) (16 U.S.C. 1533(c)) is amended by in-
6	serting at the end the following:
7	"(3) Each determination under paragraph (2)(B)
8	shall consider one of the following:
9	"(A) Except as provided in subparagraph (B)
10	of this paragraph, the criteria in the recovery plan
11	for the species required by section 5(c)(1)(A) or (B).
12	"(B) If the recovery plan is issued before the
13	criteria required under section $5(c)(1)(A)$ and (B)
14	are established or if no recovery plan exists for the
15	species, the factors for determination that a species
16	is an endangered species or a threatened species set
17	forth in subsections $(a)(1)$ and $(b)(1)$.
18	"(C) A finding of fundamental error in the de-
19	termination that the species is an endangered spe-
20	cies, a threatened species, or extinct.
21	"(D) A determination that the species is no
22	longer an endangered species or threatened species
23	or in danger of extinction, based on an analysis of
24	the factors that are the basis for listing under sec-
25	tion $4(a)(1)$.".

1 SEC. 8. SECRETARIAL GUIDELINES; STATE COMMENTS. 2 Section 4 (16 U.S.C. 1533) is amended— 3 (1) by striking subsections (f) and (g) and re-4 designating subsections (h) and (i) as subsections (f) 5 and (g), respectively; 6 (2) in subsection (f), as redesignated by para-7 graph (1) of this subsection— (A) in the heading by striking "AGENCY" 8 and inserting "Secretarial"; 9 10 (B) in the matter preceding paragraph (1), 11 by striking "the purposes of this section are 12 achieved" and inserting "this section is imple-13 mented"; (C) by redesignating paragraph (4) as 14 15 paragraph (5); (D) in paragraph (3) by striking "and" 16 17 after the semicolon at the end, and by inserting 18 after paragraph (3) the following: 19 "(4) the criteria for determining best available 20 scientific data pursuant to section 3(2); and"; and 21 (E) in paragraph (5), as redesignated by 22 subparagraph (C) of this paragraph, by striking "subsection (f) of this section" and inserting 23 "section 5": 24 25 (3) in subsection (g), as redesignated by para-26 graph (1) of this section—

1	(A) by inserting "Comments.—" before
2	the first sentence;
3	(B) by striking "a State agency" the first
4	place it appears and inserting "a Governor,
5	State agency, county (or equivalent jurisdic-
6	tion), or unit of local government";
7	(C) by striking "a State agency" the sec-
8	ond place it appears and inserting "a Governor,
9	State agency, county (or equivalent jurisdic-
10	tion), or unit of local government";
11	(D) by striking "the State agency" and in-
12	serting "the Governor, State agency, county (or
13	equivalent jurisdiction), or unit of local govern-
14	ment, respectively"; and
15	(E) by striking "agency's".
16	SEC. 9. RECOVERY PLANS AND LAND ACQUISITIONS.
17	(a) In General.—Section 5 (16 U.S.C. 1534) is
18	amended—
19	(1) by redesignating subsections (a) and (b) as
20	subsections (k) and (l), respectively;
21	(2) in subsection (l), as redesignated by para-
22	graph (1) of this section, by striking "subsection (a)
23	of this section" and inserting "subsection (k)"; and

- 1 (3) by striking so much as precedes subsection
- 2 (k), as redesignated by paragraph (1) of this section,
- and inserting the following:
- 4 "RECOVERY PLANS AND LAND ACQUISITION
- 5 "Sec. 5. (a) Recovery Plans.—The Secretary
- 6 shall, in accordance with this section, develop and imple-
- 7 ment a plan (in this subsection referred to as a 'recovery
- 8 plan') for the species determined under section 4(a)(1) to
- 9 be an endangered species or a threatened species, unless
- 10 the Secretary finds that such a plan will not promote the
- 11 conservation and survival of the species.
- 12 "(b) Development of Recovery Plans.—(1)
- 13 Subject to paragraphs (2) and (3), the Secretary, in devel-
- 14 oping recovery plans, shall, to the maximum extent prac-
- 15 ticable, give priority to those endangered species or threat-
- 16 ened species, without regard to taxonomic classification,
- 17 that are most likely to benefit from such plans, particu-
- 18 larly those species that are, or may be, in conflict with
- 19 construction or other development projects or other forms
- 20 of economic activity.
- 21 "(2)(A) In the case of any species determined to be
- 22 an endangered species or threatened species after the date
- 23 of the enactment of the Threatened and Endangered Spe-
- 24 cies Recovery Act of 2005, the Secretary shall publish a
- 25 final recovery plan for a species within 2 years after the
- 26 date the species is listed under section 4(c).

- 1 "(B) Nothing in this paragraph shall be construed
- 2 to affect the authority of the Secretary to issue any emer-
- 3 gency regulation pursuant to section 4(b)(6).
- 4 "(3)(A) For those species that are listed under sec-
- 5 tion 4(c) on the date of enactment of the Threatened and
- 6 Endangered Species Recovery Act of 2005 and are de-
- 7 scribed in subparagraph (B) of this paragraph, the Sec-
- 8 retary, after providing for public notice and comment,
- 9 shall—
- "(i) not later than 1 year after such date, pub-
- lish in the Federal Register a priority ranking sys-
- tem for preparing or revising such recovery plans
- that is consistent with paragraph (1) and takes into
- 14 consideration the scientifically based needs of the
- 15 species; and
- "(ii) not later than 18 months after such date,
- publish in the Federal Register a list of such species
- ranked in accordance with the priority ranking sys-
- tem published under clause (i) for which such recov-
- ery plans will be developed or revised, and a ten-
- 21 tative schedule for such development or revision.
- 22 "(B) A species is described in this subparagraph if—
- "(i) a recovery plan for the species is not pub-
- lished under this Act before the date of enactment
- of the Threatened and Endangered Species Recovery

- 1 Act of 2005 and the Secretary finds such a plan
- 2 would promote the conservation and survival of the
- 3 species; or
- 4 "(ii) a recovery plan for the species is published
- 5 under this Act before such date of enactment and
- 6 the Secretary finds revision of such plan is war-
- 7 ranted.
- 8 "(C)(i) The Secretary shall, to the maximum extent
- 9 practicable, adhere to the list and tentative schedule pub-
- 10 lished under subparagraph (A)(ii) in developing or revising
- 11 recovery plans pursuant to this paragraph.
- 12 "(ii) The Secretary shall provide the reasons for any
- 13 deviation from the list and tentative schedule published
- 14 under subparagraph (A)(ii), in each report to the Congress
- 15 under subsection (e).
- 16 "(4) The Secretary, using the priority ranking system
- 17 required under paragraph (3), shall prepare or revise such
- 18 plans within 10 years after the date of the enactment of
- 19 the Threatened and Endangered Species Recovery Act of
- 20 2005.
- 21 "(c) Plan Contents.—(1)(A) Except as provided in
- 22 subparagraph (E), a recovery plan shall be based on the
- 23 best available scientific data and shall include the fol-
- 24 lowing:

- "(i) Objective, measurable criteria that, when met, would result in a determination, in accordance with this section, that the species to which the recovery plan applies be removed from the lists published under section 4(c) or be reclassified from an endangered species to a threatened species.
 - "(ii) A description of such site-specific or other measures that would achieve the criteria established under clause (i), including such intermediate measures as are warranted to effect progress toward achievement of the criteria.
 - "(iii) Estimates of the time required and the costs, including direct, indirect and cumulative costs, to carry out those measures described under clause (ii), including, to the extent practicable, estimated costs for any recommendations, by the recovery team, or by the Secretary if no recovery team is selected, that any of the areas identified under clause (iv) be acquired on a willing seller basis.
- 20 "(iv) An identification of those specific areas 21 that are of special value to the conservation of the 22 species.
- "(B) Those members of any recovery team appointed pursuant to subsection (d) with relevant scientific expertise, or the Secretary if no recovery team is appointed,

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- 1 shall, based solely on the best available scientific data, es-
- 2 tablish the objective, measurable criteria required under
- 3 subparagraph (A)(i).
- 4 "(C)(i) If the recovery team, or the Secretary if no
- 5 recovery team is appointed, determines in the recovery
- 6 plan that insufficient best available scientific data exist
- 7 to determine criteria or measures under subparagraph (A)
- 8 that could achieve a determination to remove the species
- 9 from the lists published under section 4(c), the recovery
- 10 plan shall contain interim criteria and measures that are
- 11 likely to improve the status of the species.
- 12 "(ii) If a recovery plan does not contain the criteria
- 13 and measures provided for by clause (i) of subparagraph
- 14 (A), the recovery team for the plan, or the Secretary if
- 15 no recovery team is appointed, shall review the plan at
- 16 intervals of no greater than 5 years and determine if the
- 17 plan can be revised to contain the criteria and measures
- 18 required under subparagraph (A).
- 19 "(iii) If the recovery team or the Secretary, respec-
- 20 tively, determines under clause (ii) that a recovery plan
- 21 can be revised to add the criteria and measures provided
- 22 for under subparagraph (A), the recovery team or the Sec-
- 23 retary, as applicable, shall revise the recovery plan to add
- 24 such criteria and measures within 2 years after the date
- 25 of the determination.

- 1 "(D) In specifying measures in a recovery plan under
- 2 subparagraph (A), a recovery team or the Secretary, as
- 3 applicable, shall—
- 4 "(i) whenever possible include alternative meas-
- 5 ures; and
- 6 "(ii) in developing such alternative measures,
- 7 the Secretary shall seek to identify, among such al-
- 8 ternative measures of comparable expected efficacy,
- 9 the alternative measures that are least costly.
- 10 "(E) Estimates of time and costs pursuant to sub-
- 11 paragraph (A)(iii), and identification of the least costly al-
- 12 ternatives pursuant to subparagraph (D)(ii), are not re-
- 13 quired to be based on the best available scientific data.
- 14 "(2) Any area that, immediately before the enactment
- 15 of the Threatened and Endangered Species Recovery Act
- 16 of 2005, is designated as critical habitat of an endangered
- 17 species or threatened species shall be treated as an area
- 18 described in subparagraph (A)(iv) until a recovery plan
- 19 for the species is developed or the existing recovery plan
- 20 for the species is revised pursuant to subsection (b)(3).
- 21 "(d) Recovery Teams.—(1) The Secretary shall
- 22 promulgate regulations that provide for the establishment
- 23 of recovery teams for development of recovery plans under
- 24 this section.
- 25 "(2) Such regulations shall—

1	"(A) establish criteria and the process for se-
2	lecting the members of recovery teams, and the proc-
3	ess for preparing recovery plans, that ensure that
4	each team—
5	"(i) is of a size and composition to enable
6	timely completion of the recovery plan; and
7	"(ii) includes sufficient representation
8	from constituencies with a demonstrated direct
9	interest in the species and its conservation or in
10	the economic and social impacts of its conserva-
11	tion to ensure that the views of such constitu-
12	encies will be considered in the development of
13	the plan;
14	"(B) include provisions regarding operating
15	procedures of and recordkeeping by recovery teams;
16	"(C) ensure that recovery plans are scientif-
17	ically rigorous and that the evaluation of costs re-
18	quired by paragraphs (1)(A)(iii) and (1)(D) of sub-
19	section (c) are economically rigorous; and
20	"(D) provide guidelines for circumstances in
21	which the Secretary may determine that appoint-
22	ment of a recovery team is not necessary or advis-
23	able to develop a recovery plan for a specific species,
24	including procedures to solicit public comment on
25	any such determination.

1	"(3) The Federal Advisory Committee Act (5 App.
2	U.S.C.) shall not apply to recovery teams appointed in ac-
3	cordance with regulations issued by the Secretary under
4	this subsection.
5	"(e) Reports to Congress.—(1) The Secretary
6	shall report every two years to the Committee on Re-
7	sources of the House of Representatives and the Com-
8	mittee on Environment and Public Works of the Senate
9	on the status of all domestic endangered species and
10	threatened species and the status of efforts to develop and
11	implement recovery plans for all domestic endangered spe-
12	cies and threatened species.
13	"(2) In reporting on the status of such species since
14	the time of its listing, the Secretary shall include—
15	"(A) an assessment of any significant change in
16	the well-being of each such species, including—
17	"(i) changes in population, range, or
18	threats; and
19	"(ii) the basis for that assessment; and
20	"(B) for each species, a measurement of the de-
21	gree of confidence in the reported status of such spe-
22	cies, based upon a quantifiable parameter developed
23	for such purposes.
24	"(f) Public Notice and Comment.—The Secretary
25	shall, prior to final approval of a new or revised recovery

- 1 plan, provide public notice and an opportunity for public
- 2 review and comment on such plan. The Secretary shall
- 3 consider all information presented during the public com-
- 4 ment period prior to approval of the plan.
- 5 "(g) STATE COMMENT.—The Secretary shall, prior
- 6 to final approval of a new or revised recovery plan, provide
- 7 a draft of such plan and an opportunity to comment on
- 8 such draft to the Governor of, and State agency in, any
- 9 State to which such draft would apply. The Secretary shall
- 10 include in the final recovery plan the Secretary's response
- 11 to the comments of the Governor and the State agency.
- 12 "(h) Consultation.—(1) The Secretary shall, prior
- 13 to final approval of a new or revised recovery plan, consult
- 14 with any pertinent State, Indian tribe, or regional or local
- 15 land use agency or its designee.
- 16 "(2) For purposes of this Act, the term 'Indian tribe'
- 17 means—
- 18 "(A) with respect to the 48 contiguous States, any
- 19 federally recognized Indian tribe, organized band, pueblo,
- 20 or community; and
- 21 "(B) with respect to Alaska, the Metlakatla Indian
- 22 Community.
- "(i) Use of Plans.—(1) Each Federal agency shall
- 24 consider any relevant best available scientific data con-
- 25 tained in a recovery plan in any analysis conducted under

- 1 section 102 of the National Environmental Policy Act of
- 2 1969 (42 U.S.C. 4332).
- 3 "(2)(A)(i) The head of any Federal agency may enter
- 4 into an agreement with the Secretary specifying the meas-
- 5 ures the agency will carry out to implement a recovery
- 6 plan.
- 7 "(ii) Each such agreement shall be published in draft
- 8 form with notice and an opportunity for public comment.
- 9 "(iii) Each such final agreement shall be published,
- 10 with responses by the head of the Federal agency to any
- 11 public comments submitted on the draft agreement.
- 12 "(B) Nothing in a recovery plan shall be construed
- 13 to establish regulatory requirements.
- 14 "(j) Monitoring.—(1) The Secretary shall imple-
- 15 ment a system in cooperation with the States to monitor
- 16 effectively for not less than five years the status of all spe-
- 17 cies that have recovered to the point at which the meas-
- 18 ures provided pursuant to this Act are no longer necessary
- 19 and that, in accordance with this section, have been re-
- 20 moved from the lists published under section 4(c).
- 21 "(2) The Secretary shall make prompt use of the au-
- 22 thority under section 4(b)(7) to prevent a significant risk
- 23 to the well-being of any such recovered species.".

- 1 (b) Recovery Plans for Species Occupying
- 2 More Than One State.—Section 6 (16 U.S.C. 1535)
- 3 is amended by adding at the end the following:
- 4 "(j) Recovery Plans for Species Occupying
- 5 MORE THAN ONE STATE.—Any recovery plan under sec-
- 6 tion 5 for an endangered species or a threatened species
- 7 that occupies more than one State shall identify criteria
- 8 and actions pursuant to subsection (c)(1) of section 5 for
- 9 each State that are necessary so that the State may pur-
- 10 sue a determination that the portion of the species found
- 11 in that State may be removed from lists published under
- 12 section 4(c).".
- 13 (c) Threatened and Endangered Species In-
- 14 CENTIVES PROGRAM.—
- 15 (1) AGREEMENTS AUTHORIZED.—Section 5 (16)
- 16 U.S.C. 1534) is further amended by adding at the
- end the following:
- 18 "(m) Threatened and Endangered Species In-
- 19 CENTIVES PROGRAM.—(1) The Secretary may enter into
- 20 species recovery agreements pursuant to paragraph (2)
- 21 and species conservation contract agreements pursuant to
- 22 paragraph (3) with persons, other than agencies or depart-
- 23 ments of the Federal Government or State governments,
- 24 under which the Secretary is obligated, subject to the
- 25 availability of appropriations, to make annual payments

1	or provide other compensation to the persons to implement
2	the agreements.
3	"(2)(A) The Secretary and persons who own or con-
4	trol the use of private land may enter into species recovery
5	agreements with a term of not less than 5 years that meet
6	the criteria set forth in subparagraph (B) and are in ac-
7	cordance with the priority established in subparagraph
8	(C).
9	"(B) A species recovery agreement entered into under
10	this paragraph by the Secretary with a person—
11	"(i) shall require that the person shall carry
12	out, on the land owned or controlled by the person,
13	activities that—
14	"(I) protect and restore habitat for covered
15	species that are species determined to be endan-
16	gered species or threatened species pursuant to
17	section $4(a)(1)$;
18	"(II) contribute to the conservation of one
19	or more covered species; and
20	"(III) specify and implement a manage-
21	ment plan for the covered species;
22	"(ii) shall specify such a management plan that
23	includes—
24	"(I) identification of the covered species:

1	"(II) a description of the land to which the
2	agreement applies; and
3	"(III) a description of, and a schedule to
4	carry out, the activities under clause (i);
5	"(iii) shall provide sufficient documentation to
6	establish ownership or control by the person of the
7	land to which the agreement applies;
8	"(iv) shall include the amounts of the annual
9	payments or other compensation to be provided by
10	the Secretary to the person under the agreement
11	from funds appropriated under section 18(a)(1), and
12	the terms under which such payments or compensa-
13	tion shall be provided; and
14	"(v) shall include—
15	"(I) the duties of the person;
16	"(II) the duties of the Secretary;
17	"(III) the terms and conditions under
18	which the person and the Secretary mutually
19	agree the agreement may be modified or termi-
20	nated; and
21	"(IV) acts or omissions by the person or
22	the Secretary that shall be considered violations
23	of the agreement, and procedures under which
24	notice of and an opportunity to remedy any vio-

1	lation by the person or the Secretary shall be
2	given.
3	"(C) In entering into species recovery agreements
4	under this paragraph, the Secretary shall accord priority
5	to agreements that apply to any areas that are identified
6	in recovery plans pursuant to subsection $(c)(1)(A)(iv)$.
7	"(3)(A) The Secretary and persons who own private
8	land may enter into species conservation contract agree-
9	ments with terms of 30 years, 20 years, or 10 years that
10	meet the criteria set forth in subparagraph (B) and stand-
11	ards set forth in subparagraph (D) and are in accordance
12	with the priorities established in subparagraph (C).
13	"(B) A species conservation contract agreement en-
14	tered into under this paragraph by the Secretary with a
15	person—
16	"(i) shall provide that the person shall, on the
17	land owned by the person—
18	"(I) carry out conservation practices to
19	meet one or more of the goals set forth in
20	clauses (i) through (iii) of subparagraph (C) for
21	one or more covered species, that are species
22	that are determined to be endangered species or
23	threatened species pursuant to section $4(a)(1)$,
24	species determined to be candidate species pur-
25	suant to section 4(b)(3)(B)(iii), or species sub-

1	ject to comparable designations under State
2	law; and
3	"(II) specify and implement a management
4	plan for the covered species;
5	"(ii) shall specify such a management plan that
6	includes—
7	"(I) identification of the covered species;
8	"(II) a description in detail of the con-
9	servation practices for the covered species that
10	the person shall undertake;
11	"(III) a description of the land to which
12	the agreement applies; and
13	"(IV) a schedule of approximate deadlines
14	whether one-time or periodic, for undertaking
15	the conservation practices described pursuant to
16	subclause (II);
17	"(V) a description of existing or future
18	economic activities on the land to which the
19	agreement applies that are compatible with the
20	conservation practices described pursuant to
21	subclause (II) and generally with conservation
22	of the covered species;
23	"(iii) shall specify the term of the agreement
24	and
25	"(iv) shall include—

1	"(I) the duties of the person;
2	"(II) the duties of the Secretary;
3	"(III) the terms and conditions under
4	which the person and the Secretary mutually
5	agree the agreement may be modified or termi-
6	nated;
7	"(IV) acts or omissions by the person or
8	the Secretary that shall be considered violations
9	of the agreement, and procedures under which
10	notice of and an opportunity to remedy any vio-
11	lation by the person or the Secretary shall be
12	given; and
13	"(V) terms and conditions for early termi-
14	nation of the agreement by the person before
15	the management plan is fully implemented or
16	termination of the agreement by the Secretary
17	in the case of a violation by the person that is
18	not remedied under subclause (IV), including
19	any requirement for the person to refund all or
20	part of any payments received under subpara-
21	graph (E) and any interest thereon.
22	"(C) The Secretary shall establish priorities for the
23	selection of species conservation contract agreements, or
24	groups of such agreements for adjacent or proximate

- 1 lands, to be entered into under this paragraph that ad-
- 2 dress the following factors:
- 3 "(i) The potential of the land to which the
- 4 agreement or agreements apply to contribute signifi-
- 5 cantly to the conservation of an endangered species
- 6 or threatened species or a species with a comparable
- 7 designation under State law.
- 8 "(ii) The potential of such land to contribute
- 9 significantly to the improvement of the status of a
- 10 candidate species or a species with a comparable
- designation under State law.
- "(iii) The amount of acreage of such land.
- 13 "(iv) The number of covered species in the
- agreement or agreements.
- 15 "(v) The degree of urgency for the covered spe-
- cies to implement the conservation practices in the
- management plan or plans under the agreement or
- agreements.
- 19 "(vi) Land in close proximity to military test
- and training ranges, installations, and associated
- airspace that is affected by a covered species.
- 22 "(D) The Secretary shall enter into a species con-
- 23 servation contract agreement submitted by a person, if the
- 24 Secretary finds that the person owns such land or has suf-

- 1 ficient control over the use of such land to ensure imple-
- 2 mentation of the management plan under the agreement.
- 3 "(E)(i) Upon entering into a species conservation
- 4 contract agreement with the Secretary pursuant to this
- 5 paragraph, a person shall receive the financial assistance
- 6 provided for in this subparagraph.
- 7 "(ii) If the person is implementing fully the agree-
- 8 ment, the person shall receive from the Secretary—
- 9 "(I) in the case of a 30-year agreement, an an-
- nual contract payment in an amount equal to 100
- percent of the person's actual costs to implement the
- 12 conservation practices described in the management
- plan under the terms of the agreement;
- "(II) in the case of a 20-year agreement, an an-
- nual contract payment in an amount equal to 80
- percent of the person's actual costs to implement the
- 17 conservation practices described in the management
- plan under the terms of the agreement; and
- 19 "(III) in the case of a 10-year agreement, an
- annual contract payment in an amount equal to 60
- 21 percent of the person's actual costs to implement the
- conservation practices described in the management
- plan under the terms of the agreement.
- 24 "(iii)(I) If the person receiving contract payments
- 25 pursuant to clause (ii) receives any other State or Federal

- 1 funds to defray the cost of any conservation practice, the
- 2 cost of such practice shall not be eligible for such contract
- 3 payments.
- 4 "(II) Contributions of agencies or organizations to
- 5 any conservation practice other than the funds described
- 6 in subclause (I) shall not be considered as costs of the
- 7 person for purposes of the contract payments pursuant to
- 8 clause (iii).
- 9 "(F) A species conservation contract agreement may
- 10 list other Federal program payments that incidentally con-
- 11 tribute to conservation of a listed species. The head of a
- 12 Federal agency shall not use the payments for the pur-
- 13 poses of implementing the species conservation contract
- 14 agreement.
- 15 "(4)(A) Upon request of a person seeking to enter
- 16 into an agreement pursuant to this subsection, the Sec-
- 17 retary may provide to such person technical assistance in
- 18 the preparation, and management training for the imple-
- 19 mentation, of the management plan for the agreement.
- 20 "(B) Any State agency, local government, nonprofit
- 21 organization, or federally recognized Indian tribe may pro-
- 22 vide assistance to a person in the preparation of a man-
- 23 agement plan, or participate in the implementation of a
- 24 management plan, including identifying and making avail-
- 25 able certified fisheries or wildlife biologists with expertise

- 1 in the conservation of species for purposes of the prepara-
- 2 tion or review and approval of management plans for spe-
- 3 cies conservation contract agreements under paragraph
- 4 (3)(D)(iii).
- 5 "(5) Upon any conveyance or other transfer of inter-
- 6 est in land that is subject to an agreement under this sub-
- 7 section—
- 8 "(A) the agreement shall terminate if the agree-
- 9 ment does not continue in effect under subparagraph
- 10 (B);
- 11 "(B) the agreement shall continue in effect with
- respect to such land, with the same terms and condi-
- tions, if the person to whom the land or interest is
- 14 conveyed or otherwise transferred notifies the Sec-
- retary of the person's election to continue the agree-
- ment by no later than 30 days after the date of the
- 17 conveyance or other transfer and the person is deter-
- mined by the Secretary to qualify to enter into an
- agreement under this subsection; or
- 20 "(C) the person to whom the land or interest is
- 21 conveyed or otherwise transferred may seek a new
- agreement under this subsection.
- "(6) An agreement under this subsection may be re-
- 24 newed with the mutual consent of the Secretary and the

- 1 person who entered into the agreement or to whom the
- 2 agreement has been transferred under paragraph (5).
- 3 "(7) The Secretary shall make annual payments
- 4 under this subsection as soon as possible after December
- 5 31 of each calendar year.
- 6 "(8) An agreement under this subsection that applies
- 7 to an endangered species or threatened species shall, for
- 8 the purpose of section 10(a)(4), be deemed to be a permit
- 9 to enhance the propagation or survival of such species
- 10 under section 10(a)(1), and a person in full compliance
- 11 with the agreement shall be afforded the protection of sec-
- 12 tion 10(a)(4).
- 13 "(9) The Secretary, or any other Federal official,
- 14 may not require a person to enter into an agreement under
- 15 this subsection as a term or condition of any right, privi-
- 16 lege, or benefit, or of any action or refraining from any
- 17 action, under this Act.".
- 18 (2) Subsection (e)(2) of section 7 (16 U.S.C.
- 19 1536) (as redesignated by section 11(d)(2) of this
- Act) is amended by inserting "or in an agreement
- 21 under section 5(m)" after "section".
- 22 (d) Conforming Amendments.—
- 23 (1) Section 6(d)(1) (16 U.S.C. 1535(d)(1)) is
- amended by striking "section 4(g)" and inserting
- 25 "section 5(j)".

1	(2) The Marine Mammal Protection Act of
2	1972 is amended—
3	(A) in section $104(c)(4)(A)(ii)$ (16 U.S.C.
4	1374(e)(4)(A)(ii) by striking "section 4(f)"
5	and inserting "section 5"; and
6	(B) in section 115(b)(2) (16 U.S.C.
7	1383b(b)(2)) by striking "section 4(f) of the
8	Endangered Species Act of 1973 (16 U.S.C.
9	1533(f))" and inserting "section 5 of the En-
10	dangered Species Act of 1973".
11	SEC. 10. COOPERATION WITH STATES AND INDIAN TRIBES.
12	Section 6 (16 U.S.C. 1535) is further amended—
13	(1) in subsection (c), by adding at the end the
14	following:
15	"(3)(A) Any cooperative agreement entered into by
16	the Secretary under this subsection may also provide for
17	development of a program for conservation of species de-
18	termined to be candidate species pursuant to section
19	4(b)(3)(B)(iii) or any other species that the State and the
20	Secretary agree is at risk of being determined to be an
21	endangered species or threatened species under section
22	4(a)(1) in that State. Upon completion of consultation on
23	the agreement pursuant to subsection (e)(2), any inci-
24	dental take statement issued on the agreement shall apply
25	to any such species, and to the State and any landowners

- 1 enrolled in any program under the agreement, without fur-
- 2 ther consultation (except any additional consultation pur-
- 3 suant to subsection (e)(2) if the species is subsequently
- 4 determined to be an endangered species or a threatened
- 5 species and the agreement remains an adequate and active
- 6 program for the conservation of endangered species and
- 7 threatened species.
- 8 "(B) Any cooperative agreement entered into by the
- 9 Secretary under this subsection may also provide for moni-
- 10 toring or assistance in monitoring the status of candidate
- 11 species pursuant to section 4(b)(3)(C)(iii) or recovered
- 12 species pursuant to section 5(j).
- 13 "(C) The Secretary shall periodically review each co-
- 14 operative agreement under this subsection and seek to
- 15 make changes the Secretary considers necessary for the
- 16 conservation of endangered species and threatened species
- 17 to which the agreement applies.
- 18 "(4) Any cooperative agreement entered into by the
- 19 Secretary under this subsection that provides for the en-
- 20 rollment of private lands or water rights in any program
- 21 established by the agreement shall ensure that the decision
- 22 to enroll is voluntary for each owner of such lands or water
- 23 rights.
- 24 "(5)(A) The Secretary may enter into a cooperative
- 25 agreement under this subsection with an Indian tribe in

1	substantially the same manner in which the Secretary may
2	enter into a cooperative agreement with a State.
3	"(B) For the purposes of this paragraph, the term
4	'Indian tribe' means—
5	"(i) with respect to the 48 contiguous States,
6	any federally recognized Indian tribe, organized
7	band, pueblo, or community; and
8	"(ii) with respect to Alaska, the Metlakatla In-
9	dian Community.";
10	(2) in subsection $(d)(1)$ —
11	(A) by striking "pursuant to subsection (c)
12	of this section";
13	(B) by striking "or to assist" and all that
14	follows through "section 5(j)" and inserting
15	"pursuant to subsection (c)(1) and (2) or to ad-
16	dress candidate species or other species at risk
17	and recovered species pursuant to subsection
18	(c)(3)"; and
19	(C) in subparagraph (F), by striking
20	"monitoring the status of candidate species"
21	and inserting "developing a conservation pro-
22	gram for, or monitoring the status of, candidate
23	species or other species determined to be at risk
24	pursuant to subsection (e)(3)"; and
25	(3) in subsection (e)—

1	(A) by inserting "(1)" before the first sen-
2	tence;
3	(B) in paragraph (1), as designated by
4	subparagraph (A) of this paragraph, by striking
5	"at no greater than annual intervals" and in-
6	serting "every 3 years"; and
7	(C) by adding at the end the following:
8	"(2) Any cooperative agreement entered into by the
9	Secretary under subsection (c) shall be subject to section
10	7(a)(2) through (d) and regulations implementing such
11	provisions only before—
12	"(A) the Secretary enters into the agreement;
13	and
14	"(B) the Secretary approves any renewal of, or
15	amendment to, the agreement that—
16	"(i) addresses or affects species that are
17	determined to be endangered species or threat-
18	ened species and the species were not addressed
19	or the effects were not considered previously in
20	the agreement; or
21	"(ii) new information about any species ad-
22	dressed in the agreement that the Secretary de-
23	termines—
24	"(I) constitutes the best available sci-
25	entific data; and

1 "(II) indicates that the agreement
2 may have adverse effects on the species
3 that had not been considered previously
4 when the agreement was entered into or
5 during any revision thereof or amendment
6 thereto.

"(3) The Secretary may suspend any cooperative

8 agreement established pursuant to subsection (c), after 9 consultation with the Governor of the affected State, if 10 the Secretary finds during the periodic review required by 11 paragraph (1) of this subsection that the agreement no 12 longer constitutes an adequate and active program for the 13 conservation of endangered species and threatened species.

"(4) The Secretary may terminate any cooperative agreement entered into by the Secretary under subsection (c), after consultation with the Governor of the affected State, if—

"(A) as result of the procedures of section 7(a)(2) through (d) undertaken pursuant to paragraph (2) of this subsection, the Secretary determines that continued implementation of the cooperative agreement is likely to jeopardize the continued existence of endangered species or threatened species, and the cooperative agreement is not amended or revised to incorporate a reasonable and prudent

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1	alternative offered by the Secretary pursuant to sec-
2	tion $7(b)(3)$; or
3	"(B) the cooperative agreement has been sus-
4	pended under paragraph (3) of this subsection and
5	has not been amended or revised and found by the
6	Secretary to constitute an adequate and active pro-
7	gram for the conservation of endangered species and
8	threatened species within 180 days after the date of
9	the suspension.".
10	SEC. 11. INTERAGENCY COOPERATION AND CONSULTA-
11	TION.
12	(a) Consultation Requirement.—Section 7(a)
13	(16 U.S.C. 1536(a)) is amended—
14	(1) in paragraph (1) in the second sentence, by
15	striking "endangered species" and all that follows
16	through the end of the sentence and inserting "spe-
17	cies determined to be endangered species and threat-
18	ened species under section 4.";
19	(2) in paragraph (2)—
20	(A) in the first sentence by striking "ac-
21	tion" the first place it appears and all that fol-
22	lows through "is not" and inserting "agency ac-
23	tion authorized, funded, or carried out by such

1	(B) in the first sentence by striking ", un-
2	less" and all that follows through the end of the
3	sentence and inserting a period;
4	(C) in the second sentence, by striking
5	"best scientific and commercial data available"
6	and inserting "best available scientific data";
7	and
8	(D) by inserting "(A)" before the first sen-
9	tence, and by adding at the end the following:
10	"(B) The Secretary may identify specific agency ac-
11	tions or categories of agency actions that may be deter-
12	mined to meet the standards of this paragraph by alter-
13	native procedures to the procedures set forth in this sub-
14	section and subsections (b) through (d), except that sub-
15	sections (b)(4) and (e) may apply only to an action that
16	the Secretary finds, or concurs, does meet such standards,
17	and the Secretary shall suggest, or concur in any sug-
18	gested, reasonable and prudent alternatives described in
19	subsection (b)(3) for any action determined not to meet
20	such standards. Any such agency action or category of
21	agency actions shall be identified, and any such alternative
22	procedures shall be established, by regulation promulgated
23	prior or subsequent to the date of the enactment of this
24	Act.";
25	(3) in paragraph (4)—

1	(A) by striking "listed under section 4"
2	and inserting "an endangered species or a
3	threatened species"; and
4	(B) by inserting "determined" after "such
5	species"; and
6	(4) by adding at the end the following:
7	"(5) Any Federal agency or the Secretary, in con-
8	ducting any analysis pursuant to paragraph (2), shall con-
9	sider only the effects of any agency action that are distinct
10	from a baseline of all effects upon the relevant species that
11	have occurred or are occurring prior to the action.
12	"(6) This subsection shall not apply to any agency
13	action that may affect any species for which a permit is
14	issued under section 10 for other than scientific purposes,
15	if the action implements or is consistent with any con-
16	servation plan or agreement incorporated by reference in
17	the permit.".
18	(b) Opinion of Secretary.—Section 7(b) (16
19	U.S.C. 1536(b)) is amended—
20	(1) in paragraph (1)(B)(i) by inserting "permit
21	or license" before "applicant";
22	(2) in paragraph (2) by inserting "permit or li-
23	cense" before "applicant";
24	(3) in paragraph (3)(A)—
25	(A) in the first sentence—

1	(i) by striking "Promptly after" and
2	inserting "Before";
3	(ii) by inserting "permit or license"
4	before "applicant"; and
5	(iii) by inserting "proposed" before
6	"written statement"; and
7	(B) by striking all after the first sentence
8	and inserting the following: "The Secretary
9	shall consider any comment from the Federal
10	agency and the permit or license applicant, if
11	any, prior to issuance of the final written state-
12	ment of the Secretary's opinion. The Secretary
13	shall issue the final written statement of the
14	Secretary's opinion by providing the written
15	statement to the Federal agency and the permit
16	or license applicant, if any, and publishing no-
17	tice of the written statement in the Federal
18	Register. If jeopardy is found, the Secretary
19	shall suggest in the final written statement
20	those reasonable and prudent alternatives, if
21	any, that the Secretary believes would not vio-
22	late subsection (a)(2) and can be taken by the
23	Federal agency or applicant in implementing
24	the agency action. The Secretary shall cooper-
25	ate with the Federal agency and any permit or

1 license applicant in the preparation of any sug-2 gested reasonable and prudent alternatives."; 3 (4) in paragraph (4)— 4 (A) by redesignating subparagraphs (A), 5 (B), and (C) as clauses (i), (ii), and (iii), re-6 spectively; (B) by inserting "(A)" after "(4)": 7 8 (C) by striking "the Secretary shall pro-9 vide" and all that follows through "with a written statement that—" and inserting the fol-10 11 lowing: "the Secretary shall include in the writ-12 ten statement under paragraph (3), a statement 13 described in subparagraph (B) of this para-14 graph. 15 "(B) A statement described in this subparagraph— 16 "; and 17 (5) by adding at the end the following: 18 "(5)(A) Any terms and conditions set forth pursuant to paragraph (4)(B)(iv) shall be roughly proportional to 19 20 the impact of the incidental taking identified pursuant to 21 paragraph (4) in the written statement prepared under 22 paragraph (3). 23 "(B) If various terms and conditions are available to comply with paragraph (4)(B)(iv), the terms and conditions set forth pursuant to that paragraph—

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"(i) must be capable of successful implementa-
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        tion; and
             "(ii) must be consistent with the objectives of
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        the Federal agency and the permit or license appli-
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        cant, if any, to the greatest extent possible.".
 6
         (c) BIOLOGICAL ASSESSMENTS.—Section 7(c) (16
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    U.S.C. 1536(c)) is amended—
             (1) by striking "(1)";
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 9
             (2) by striking paragraph (2);
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             (3) in the first sentence, by striking "which is
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        listed" and all that follows through the end of the
12
        sentence and inserting "that is determined to be an
13
        endangered species or a threatened species, or for
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        which such a determination is proposed pursuant to
15
        section 4, may be present in the area of such pro-
16
        posed action."; and
17
             (4) in the second sentence, by striking "best
18
        scientific and commercial data available" and insert-
19
        ing "best available scientific data".
20
         (d) Elimination of Endangered Species Com-
21
    MITTEE PROCESS.—Section 7 (16 U.S.C. 1536) is amend-
22
    ed—
23
             (1) by repealing subsections (e), (f), (g), (h),
24
        (i), (j), (k), (l), (m), and (n);
```

1	(2) by redesignating subsections (o) and (p) as
2	subsections (e) and (f), respectively;
3	(3) in subsection (e), as redesignated by para-
4	graph (2) of this subsection—
5	(A) in the heading, by striking "EXEMP-
6	TION AS PROVIDING"; and
7	(B) by striking "such section" and all that
8	follows through "(2)" and inserting "such sec-
9	tion,"; and
10	(4) in subsection (f), as redesignated by para-
11	graph (2) of this subsection—
12	(A) in the first sentence, by striking "is
13	authorized" and all that follows through "of
14	this section" and inserting "may exempt an
15	agency action from compliance with the require-
16	ments of subsections (a) through (d) of this
17	section before the initiation of such agency ac-
18	tion,"; and
19	(B) by striking the second sentence.
20	SEC. 12. EXCEPTIONS TO PROHIBITIONS.
21	(a) Incidental Take Permits.—Section 10(a)(2)
22	(16 U.S.C. 1539(a)(2)) is amended—
23	(1) in subparagraph (A) by striking "and" after
24	the semicolon at the end of clause (iii), by redesig-

1	nating clause (iv) as clause (vii), and by inserting
2	after clause (iii) the following:
3	"(iv) objective, measurable biological goals to be
4	achieved for species covered by the plan and specific
5	measures for achieving such goals consistent with
6	the requirements of subparagraph (B);
7	"(v) measures the applicant will take to monitor
8	impacts of the plan on covered species and the effec-
9	tiveness of the plan's measures in achieving the
10	plan's biological goals;
11	"(vi) adaptive management provisions necessary
12	to respond to all reasonably foreseeable changes in
13	circumstances that could appreciably reduce the like-
14	lihood of the survival and recovery of any species
15	covered by the plan; and";
16	(2) in subparagraph (B) by striking "and"
17	after the semicolon at the end of clause (iv), by re-
18	designating clause (v) as clause (vi), and by insert-
19	ing after clause (iv) the following:
20	"(v) the term of the permit is reasonable, tak-
21	ing into consideration—
22	"(I) the period in which the applicant can
23	be expected to diligently complete the principal
24	actions covered by the plan:

1	"(II) the extent to which the plan will en-
2	hance the conservation of covered species;
3	"(III) the adequacy of information under-
4	lying the plan;
5	"(IV) the length of time necessary to im-
6	plement and achieve the benefits of the plan;
7	and
8	"(V) the scope of the plan's adaptive man-
9	agement strategy; and"; and
10	(3) by striking subparagraph (C) and inserting
11	the following:
12	"(3) Any terms and conditions required to reduce or
13	offset the impacts of incidental taking or otherwise comply
14	with the requirements of paragraph (2)(B) shall be rough-
15	ly proportional in extent to the impact of the incidental
16	taking specified in the conservation plan pursuant to in
17	paragraph (2)(A)(i). This paragraph shall not be con-
18	strued to limit the authority of the Secretary to require
19	greater than acre-for-acre mitigation where necessary to
20	address the extent of such impacts. In any case in which
21	various terms and conditions are available, the terms and
22	conditions shall be capable of successful implementation
23	and shall be consistent with the objective of the applicant
24	to the greatest extent possible.

- 1 "(4)(A) If the holder of a permit issued under this
- 2 subsection for other than scientific purposes is in compli-
- 3 ance with the terms and conditions of the permit, and any
- 4 conservation plan or agreement incorporated by reference
- 5 therein, the Secretary may not require the holder, without
- 6 the consent of the holder, to adopt any new minimization,
- 7 mitigation, or other measure with respect to any species
- 8 adequately covered by the permit during the term of the
- 9 permit, except as provided in subparagraphs (B) and (C)
- 10 to meet circumstances that have changed subsequent to
- 11 the issuance of the permit.
- 12 "(B) For any circumstance identified in the permit
- 13 or incorporated document that has changed, the Secretary
- 14 may, in the absence of consent of the permit holder, re-
- 15 quire only such additional minimization, mitigation, or
- 16 other measures as are already provided in the permit or
- 17 incorporated document for such changed circumstance.
- 18 "(C) For any changed circumstance not identified in
- 19 the permit or incorporated document, the Secretary may,
- 20 in the absence of consent of the permit holder, require only
- 21 such additional minimization, mitigation, or other meas-
- 22 ures to address such changed circumstance that do not
- 23 involve the commitment of any additional land, water, or
- 24 financial compensation not otherwise committed, or the
- 25 imposition of additional restrictions on the use of any

- 1 land, water or other natural resources otherwise available
- 2 for development or use, under the original terms and con-
- 3 ditions of the permit or incorporated document.
- 4 "(D) The Secretary shall have the burden of proof
- 5 in demonstrating and documenting, with the best available
- 6 scientific data, the occurrence of any changed cir-
- 7 cumstances for purposes of this paragraph.
- 8 "(E) All permits issued under this subsection on or
- 9 after the date of the enactment of the Threatened and
- 10 Endangered Species Recovery Act of 2005, other than per-
- 11 mits for scientific purposes, shall contain the assurances
- 12 contained in subparagraphs (B) through (D) of this para-
- 13 graph and paragraph (5)(A) and (B). Permits issued
- 14 under this subsection on or after March 25, 1998, and
- 15 before the date of the enactment of the Threatened and
- 16 Endangered Species Recovery Act of 2005, other than per-
- 17 mits for scientific purposes, shall be governed by the appli-
- 18 cable sections of parts 17.22(b), (c), and (d), and
- 19 17.32(b), (c), and (d) of title 50, Code of Federal Regula-
- 20 tions, as the same exist on the date of the enactment of
- 21 the Threatened and Endangered Species Act of 2005.
- 22 "(5)(A) The Secretary shall revoke a permit issued
- 23 under paragraph (2) if the Secretary finds that the per-
- 24 mittee is not complying with the terms and conditions of
- 25 the permit.

- 1 "(B) Any permit subject to paragraph (4)(A) may be 2 revoked due to changed circumstances only if—
- 3 "(i) the Secretary determines that continuation
- 4 of the activities to which the permit applies would be
- 5 inconsistent with the criteria in paragraph
- 6 (2)(B)(iv);
- 7 "(ii) the Secretary provides 60 days notice of 8 revocation to the permittee; and
- 9 "(iii) the Secretary is unable to, and the per-
- mittee chooses not to, remedy the condition causing
- such inconsistency.".
- 12 (b) Extension of Period for Public Review
- 13 AND COMMENT ON APPLICATIONS.—Section 10(c) (16
- 14 U.S.C. 1539(c)) is amended in the second sentence by
- 15 striking "thirty" each place it appears and inserting "45".
- 16 (c) Experimental Populations.—Section 10(j)
- 17 (16 U.S.C. 1539(j)) is amended—
- 18 (1) in paragraph (1), by striking "For pur-
- poses" and all that follows through the end of the
- 20 paragraph and inserting the following: "For pur-
- 21 poses of this subsection, the term 'experimental pop-
- 22 ulation' means any population (including any off-
- spring arising therefrom) authorized by the Sec-
- retary for release under paragraph (2), but only
- 25 when such population is in the area designated for

- 1 it by the Secretary, and such area is, at the time of
- 2 release, wholly separate geographically from areas
- 3 occupied by nonexperimental populations of the
- 4 same species. For purposes of this subsection, the
- 5 term 'areas occupied by nonexperimental popu-
- 6 lations' means areas characterized by the sustained
- 7 and predictable presence of more than negligible
- 8 numbers of successfully reproducing individuals over
- 9 a period of many years.";
- 10 (2) in paragraph (2)(B), by striking "informa-
- 11 tion" and inserting "scientific data"; and
- 12 (3) in paragraph (2)(C)(i), by striking "listed"
- and inserting "determined to be an endangered spe-
- cies or a threatened species".
- 15 (d) Written Determination of Compliance.—
- 16 Section 10 (16 U.S.C. 1539) is amended by adding at the
- 17 end the following:
- 18 "(k) Written Determination of Compliance.—
- 19 (1) A property owner (in this subsection referred to as
- 20 a 'requestor') may request the Secretary to make a written
- 21 determination that a proposed use of the owner's property
- 22 that is lawful under State and local law will comply with
- 23 section 9(a), by submitting a written description of the
- 24 proposed action to the Secretary by certified mail.

- 1 "(2) A written description of a proposed use is
- 2 deemed to be sufficient for consideration by the Secretary
- 3 under paragraph (1) if the description includes—
- 4 "(A) the nature, the specific location, the law-
- 5 fulness under State and local law, and the antici-
- 6 pated schedule and duration of the proposed use,
- 7 and a demonstration that the property owner has
- 8 the means to undertake the proposed use; and
- 9 "(B) any anticipated adverse impact to a spe-
- 10 cies that is included on a list published under
- 4(c)(1) that the requestor reasonably expects to
- occur as a result of the proposed use.
- 13 "(3) The Secretary may request and the requestor
- 14 may supply any other information that either believes will
- 15 assist the Secretary to make a determination under para-
- 16 graph (1).
- 17 "(4) If the Secretary does not make a determination
- 18 pursuant to a request under this subsection because of the
- 19 omission from the request of any information described
- 20 in paragraph (2), the requestor may submit a subsequent
- 21 request under this subsection for the same proposed use.
- 22 "(5)(A) Subject to subparagraph (B), the Secretary
- 23 shall provide to the requestor a written determination of
- 24 whether the proposed use, as proposed by the requestor,
- 25 will comply with section 9(a), by not later than expiration

- 1 of the 180-day period beginning on the date of the submis-
- 2 sion of the request.
- 3 "(B) The Secretary may request, and the requestor
- 4 may grant, a written extension of the period under sub-
- 5 paragraph (A).
- 6 "(6) If the Secretary fails to provide a written deter-
- 7 mination before the expiration of the period under para-
- 8 graph (5)(A) (or any extension thereof under paragraph
- 9 (5)(B)), the Secretary is deemed to have determined that
- 10 the proposed use complies with section 9(a).
- 11 "(7) This subsection shall not apply with respect to
- 12 agency actions that are subject to consultation under sec-
- 13 tion 7.
- 14 "(8) Any use or action taken by the property owner
- 15 in reasonable reliance on a written determination of com-
- 16 pliance under paragraph (5) or on the application of para-
- 17 graph (6) shall not be treated as a violation of section
- 18 9(a).
- 19 "(9) Any determination of compliance under this sub-
- 20 section shall remain effective—
- 21 "(A) in the case of a written determination pro-
- vided under paragraph (5)(A), for the 10-year period
- beginning on the date the written determination is
- 24 provided; or

- 1 "(B) in the case of a determination that under
- 2 paragraph (6) the Secretary is deemed to have
- 3 made, the 5-year period beginning on the first date
- 4 the Secretary is deemed to have made the deter-
- 5 mination.
- 6 "(10) The Secretary may withdraw a determination
- 7 of compliance under this section only if the Secretary de-
- 8 termines that, because of unforeseen changed cir-
- 9 cumstances, the continuation of the use to which the de-
- 10 termination applies would preclude conservation measures
- 11 essential to the survival of any endangered species or
- 12 threatened species. Such a withdrawal shall take effect 5
- 13 days after the date the requestor receives from the Sec-
- 14 retary, by certified mail, notice of the withdrawal.
- 15 "(11) The Secretary may extend the period that ap-
- 16 plies under paragraph (5) by up to 180 days if seasonal
- 17 or biological considerations make a determination impos-
- 18 sible within the period that would otherwise apply.".
- 19 (e) National Security Exemption.—Section 10
- 20 (16 U.S.C. 1539) is further amended by adding at the
- 21 end the following:
- 22 "(l) National Security.—The President, after
- 23 consultation with the appropriate Federal agency, may ex-
- 24 empt any act or omission from the provisions of this Act
- 25 if such exemption is necessary for national security.".

- 1 (f) Disaster Declaration and Protection.—
- 2 Section 10 (16 U.S.C. 1539) is further amended by adding
- 3 at the end the following:
- 4 "(m) DISASTER DECLARATION AND PROTECTION.—
- 5 (1) The President may suspend the application of any pro-
- 6 vision of this Act in any area for which a major disaster
- 7 is declared under the Robert T. Stafford Disaster Relief
- 8 and Emergency Assistance Act (42 U.S.C. 5121 et seq.).
- 9 "(2) The Secretary shall, within one year after the
- 10 date of the enactment of the Threatened and Endangered
- 11 Species Recovery Act of 2005, promulgate regulations re-
- 12 garding application of this Act in the event of an emer-
- 13 gency (including circumstances other than a major dis-
- 14 aster referred to in paragraph (1)) involving a threat to
- 15 human health or safety or to property, including regula-
- 16 tions—
- 17 "(A) determining what constitutes an emer-
- gency for purposes of this paragraph; and
- 19 "(B) to address imminent threats through expe-
- dited consideration under or waiver of any provision
- of this Act.".
- 22 (g) Exemption From Liability for Take of
- 23 LISTED AQUATIC SPECIES.—Section 10 (16 U.S.C. 1539)
- 24 is amended by adding at the end the following:

- 1 "(n) Exemption From Liability for Take of
- 2 LISTED AQUATIC SPECIES.—The operator of a water stor-
- 3 age reservoir, water diversion structure, canal, or other ar-
- 4 tificial water delivery facility shall not be in violation of
- 5 section 9(a) by reason of any take of any aquatic species
- 6 listed under section 4(c) that results from predation, com-
- 7 petition, or other adverse effects attributable to rec-
- 8 reational fishing programs managed by a State Agency in
- 9 a river basin in which the water storage reservoir, water
- 10 diversion structure, canal, or other artificial water delivery
- 11 facility is located.".
- 12 SEC. 13. PRIVATE PROPERTY CONSERVATION.
- 13 Section 13 (consisting of amendments to other laws,
- 14 which have executed) is amended to read as follows:
- 15 "PRIVATE PROPERTY CONSERVATION
- 16 "Sec. 13. (a) IN GENERAL.—The Secretary may pro-
- 17 vide conservation grants (in this section referred to as
- 18 'grants') to promote the voluntary conservation of endan-
- 19 gered species and threatened species by owners of private
- 20 property and shall provide financial conservation aid (in
- 21 this section referred to as 'aid') to alleviate the burden
- 22 of conservation measures imposed upon private property
- 23 owners by this Act. The Secretary may provide technical
- 24 assistance when requested to enhance the conservation ef-
- 25 fects of grants or aid.

1	"(b) Awarding of Grants and Aid.—Grants to
2	promote conservation of endangered species and threat-
3	ened species on private property—
4	"(1) may not be used to fund litigation, general
5	education, general outreach, lobbying, or solicitation;
6	"(2) may not be used to acquire leases or ease-
7	ments of more than 50 years duration or fee title to
8	private property;
9	"(3) must be designed to directly contribute to
10	the conservation of an endangered species or threat-
11	ened species by increasing the species' numbers or
12	distribution; and
13	"(4) must be supported by any private property
14	owners on whose property any grant funded activi-
15	ties are carried out.
16	"(c) Priority shall be accorded among
17	grant requests in the following order:
18	"(1) Grants that promote conservation of en-
19	dangered species or threatened species on private
20	property while making economically beneficial and
21	productive use of the private property on which the
22	conservation activities are conducted.
23	"(2) Grants that develop, promote, or use tech-
24	niques to increase the distribution or population of

1	an endangered species or threatened species on pri-
2	vate property.
3	"(3) Other grants that promote voluntary con-
4	servation of endangered species or threatened species
5	on private property.
6	"(d) Eligibility for Aid.—(1) The Secretary shall
7	award aid to private property owners who—
8	"(A) received a written determination under
9	section 10(k) finding that the proposed use of pri-
10	vate property would not comply with section 9(a); or
11	"(B) receive notice under section $10(k)(10)$ that
12	a written determination has been withdrawn.
13	"(2) Aid shall be in an amount no less than the fair
14	market value of the use that was proposed by the property
15	owner if—
16	"(A) the owner has foregone the proposed use;
17	"(B) the owner has requested financial aid—
18	"(i) within 180 days of the Secretary's
19	issuance of a written determination that the
20	proposed use would not comply with section
21	9(a); or
22	"(ii) within 180 days after the property
23	owner is notified of a withdrawal under section
24	10(k)(10); and

- 1 "(C) the foregone use would be lawful under
- 2 State and local law and the property owner has dem-
- 3 onstrated that the property owner has the means to
- 4 undertake the proposed use.
- 5 "(e) Distribution of Grants and Aid.—(1) The
- 6 Secretary shall pay eligible aid—
- 7 "(A) within 270 days after receipt of a request
- 8 for aid unless there are unresolved questions regard-
- 9 ing the fair market value; or
- 10 "(B) at the resolution of any questions con-
- cerning the fair market value established under sub-
- section (g).
- 13 "(2) All grants provided under this section shall be
- 14 paid on the last day of the fiscal year. Aid shall be paid
- 15 based on the date of the initial request.
- 16 "(f) Documentation of the Foregone Use.—
- 17 Within 30 days of the request for aid, the Secretary shall
- 18 enter into negotiations with the property owner regarding
- 19 the documentation of the foregone proposed use through
- 20 such mechanisms that would benefit the species such as
- 21 contract terms, lease terms, deed restrictions, easement
- 22 terms, or transfer of title. If the Secretary and the prop-
- 23 erty owner are unable to reach an agreement, then, within
- 24 60 days of the request for aid, the Secretary shall deter-
- 25 mine how the property owner's foregone use shall be docu-

- 1 mented to benefit the species with the least impact on the
- 2 ownership interests of the property owner necessary to
- 3 document the foregone use, which shall not include trans-
- 4 fer of title.
- 5 "(g) Fair Market Value.—For purposes of this
- 6 section, the fair market value of the foregone use of the
- 7 affected portion of the private property, including business
- 8 losses, is what a willing buyer would pay to a willing seller
- 9 in an open market. Fair market value shall take into ac-
- 10 count the likelihood that the foregone use would be ap-
- 11 proved under State and local law. The fair market value
- 12 shall be determined within 180 days of the documentation
- 13 of the foregone use. The fair market value shall be deter-
- 14 mined jointly by 2 licensed independent appraisers, one
- 15 selected by the Secretary and one selected by the property
- 16 owner. If the 2 appraisers fail to agree on fair market
- 17 value, the Secretary and the property owner shall jointly
- 18 select a third licensed appraiser whose appraisal within an
- 19 additional 90 days shall be the best and final offer by the
- 20 Secretary. Within one year after the date of enactment
- 21 of the Threatened and Endangered Species Recovery Act
- 22 of 2005, the Secretary shall promulgate regulations re-
- 23 garding selection of the jointly selected appraisers under
- 24 this subsection.

1	"(h) Limitation on Aid Availability.—Any per-
2	son receiving aid under this section may not receive addi-
3	tional aid under this section for essentially the same fore-
4	gone use of the same property and for the same period
5	of time.
6	"(i) Annual Reporting.—The Secretary shall by
7	January 15 of each year provide a report of all aid and
8	grants awarded under this section to the Committee on
9	Resources of the House of Representatives and the Envi-
10	ronment and Public Works Committee of the Senate and
11	make such report electronically available to the general
12	public on the website required under section 14.".
13	SEC. 14. PUBLIC ACCESSIBILITY AND ACCOUNTABILITY.
14	Section 14 (relating to repeals of other laws, which
15	have executed) is amended to read as follows:
16	"PUBLIC ACCESSIBILITY AND ACCOUNTABILITY
17	"Sec. 14. The Secretary shall make available on a
18	publicly accessible website on the Internet—
19	"(1) each list published under section $4(c)(1)$;
20	"(2) all final and proposed regulations and de-
21	terminations under section 4;
22	"(3) the results of all 5-year reviews conducted
23	under section $4(c)(2)(A)$;
24	"(4) all draft and final recovery plans issued
25	under section 5(a), and all final recovery plans
26	issued and in effect under section 4(f)(1) of this Act

- 1 as in effect immediately before the enactment of the
- 2 Threatened and Endangered Species Recovery Act of
- 3 2005;
- 4 "(5) all reports required under sections 5(e)
- 5 and 16, and all reports required under sections
- 6 4(f)(3) and 18 of this Act as in effect immediately
- 7 before the enactment of the Threatened and Endan-
- 8 gered Species Recovery Act of 2005; and
- 9 "(6) data contained in the reports referred to in
- paragraph (5) of this section, and that were pro-
- duced after the date of enactment of the Threatened
- and Endangered Species Recovery Act of 2005, in
- the form of databases that may be searched by the
- variables included in the reports.".
- 15 SEC. 15. ANNUAL COST ANALYSES.
- 16 (a) Annual Cost Analyses.—Section 18 (16
- 17 U.S.C. 1544) is amended to read as follows:
- 18 "ANNUAL COST ANALYSIS BY UNITED STATES FISH AND
- 19 WILDLIFE SERVICE
- 20 "Sec. 18. (a) In General.—On or before January
- 21 15 of each year, the Secretary shall submit to the Con-
- 22 gress an annual report covering the preceding fiscal year
- 23 that contains an accounting of all reasonably identifiable
- 24 expenditures made primarily for the conservation of spe-
- 25 cies included on lists published and in effect under section
- $26 \ 4(c)$.

1 "(b) Specification of Expenditures.—Each re-2 port under this section shall specify— 3 "(1) expenditures of Federal funds on a species-by-species basis, and expenditures of Federal 4 5 funds that are not attributable to a specific species; 6 "(2) expenditures by States for the fiscal year 7 covered by the report on a species-by-species basis, 8 and expenditures by States that are not attributable 9 to a specific species; and 10 "(3) based on data submitted pursuant to sub-11 section (c), expenditures voluntarily reported by local 12 governmental entities on a species-by-species basis, 13 and such expenditures that are not attributable to a 14 specific species. "(c) Encouragement of Voluntary Submission 15 OF DATA BY LOCAL GOVERNMENTS.—The Secretary shall 16 provide a means by which local governmental entities 17 18 may-"(1) voluntarily submit electronic data regard-19 20 ing their expenditures for conservation of species 21 listed under section 4(c); and "(2) attest to the accuracy of such data.". 22 23 (b) Eligibility of States for Financial Assist-ANCE.—Section 6(d) (16 U.S.C. 1535(d)) is amended by

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adding at the end the following:

- 1 "(3) A State shall not be eligible for financial assist-
- 2 ance under this section for a fiscal year unless the State
- 3 has provided to the Secretary for the preceding fiscal year
- 4 information regarding the expenditures referred to in sec-
- 5 tion 16(b)(2).".
- 6 SEC. 16. REIMBURSEMENT FOR DEPREDATION OF LIVE-
- 7 STOCK BY REINTRODUCED SPECIES.
- 8 The Endangered Species Act of 1973 is further
- 9 amended—
- 10 (1) by striking sections 15 and 16;
- 11 (2) by redesignating sections 17 and 18 as sec-
- tions 15 and 16, respectively; and
- 13 (3) by adding after section 16, as so redesig-
- 14 nated, the following:
- 15 "REIMBURSEMENT FOR DEPREDATION OF LIVESTOCK BY
- 16 REINTRODUCED SPECIES
- 17 "Sec. 17. (a) IN GENERAL.—The Secretary of the
- 18 Interior, acting through the Director of the United States
- 19 Fish and Wildlife Service, may reimburse the owner of
- 20 livestock for any loss of livestock resulting from depreda-
- 21 tion by any population of a species if the population is
- 22 listed under section 4(c) and includes or derives from
- 23 members of the species that were reintroduced into the
- 24 wild.
- 25 "(b) Eligibility for and Amount.—Eligibility for,
- 26 and the amount of, reimbursement under this section shall

- 1 not be conditioned on the presentation of the body of any
- 2 animal for which reimbursement is sought.
- 3 "(c) Limitation on Requirement to Present
- 4 Body.—The Secretary may not require the owner of live-
- 5 stock to present the body of individual livestock as a condi-
- 6 tion of payment of reimbursement under this section.
- 7 "(d) Authorization of Appropriations.—Pay-
- 8 ments under this section are subject to appropriations.".

9 SEC. 17. AUTHORIZATION OF APPROPRIATIONS.

- 10 (a) AUTHORIZATION.—The Endangered Species Act
- 11 of 1973 is further amended by adding at the end the fol-
- 12 lowing:
- "AUTHORIZATION OF APPROPRIATIONS
- "Sec. 18. (a) In General.—There are authorized
- 15 to be appropriated to carry out this Act, other than section
- 16 8A(e)—
- 17 "(1) to the Secretary of the Interior to carry
- out functions and responsibilities of the Department
- of the Interior under this Act, such sums as are nec-
- essary for fiscal years 2006 through 2010; and
- 21 "(2) to the Secretary of Agriculture to carry
- out functions and responsibilities of the Department
- of the Interior with respect to the enforcement of
- this Act and the convention which pertain the impor-
- 25 tation of plants, such sums as are necessary for fis-
- 26 cal year 2006 through 2010.

"(b) Convention Implementation.—There is au-1 thorized to be appropriated to the Secretary of the Interior 3 to carry out section 8A(e) such sums as are necessary for fiscal years 2006 through 2010.". 5 (b) Conforming Amendment.—Section 8(a) (16 U.S.C. 1537(a)) is amended by striking "section 15" and inserting "section 18". 8 SEC. 18. MISCELLANEOUS TECHNICAL CORRECTIONS. 9 (a) International Cooperation.—Section 8 (16) U.S.C. 1537) is amended— 10 11 (1) in subsection (a) in the first sentence by striking "any endangered species or threatened spe-12 13 cies listed" and inserting "any species determined to 14 be an endangered species or a threatened species"; 15 and 16 (2) in subsection (b) in paragraph (1), by strik-17 ing "endangered species and threatened species list-18 ed" and inserting "species determined to be endan-19 gered species and threatened species". 20 (b) Management Authority and Scientific Au-21 THORITY.—Section 8A (16 U.S.C. 1537a)) is amended— 22 (1) in subsection (a), by striking "of the Inte-23 rior (hereinafter in this section referred to as the

24

'Secretary')";

1	(2) in subsection (d), by striking "Merchant
2	Marine and Fisheries" and inserting "Resources";
3	and
4	(3) in subsection (e)—
5	(A) in paragraph (1), by striking "of the
6	Interior (hereinafter in this subsection referred
7	to as the 'Secretary')"; and
8	(B) by striking paragraph (3) and redesig-
9	nating paragraph (4) as paragraph (3).
10	(c) Prohibited Acts.—Section 9 (16 U.S.C. 1538)
11	is amended—
12	(1) in subsection (a)—
13	(A) in paragraph (1), in the matter pre-
14	ceding subparagraph (A), by striking "of this
15	Act, with respect to any endangered species of
16	fish or wildlife listed pursuant to section 4 of
17	this Act" and inserting ", with respect to any
18	species of fish or wildlife determined to be an
19	endangered species under section 4";
20	(B) in paragraph (1)(G), by striking
21	"threatened species of fish or wildlife listed pur-
22	suant to section 4 of this Act" and inserting
23	"species of fish or wildlife determined to be a
24	threatened species under section 4";

1	(C) in paragraph (2), in the matter pre-
2	ceding subparagraph (A) by striking "of this
3	Act, with respect to any endangered species of
4	plants listed pursuant to section 4 of this Act'
5	and inserting ", with respect to any species of
6	plants determined to be an endangered species
7	under section 4"; and
8	(D) in paragraph (2)(E), by striking "list
9	ed pursuant to section 4 of this Act" and in-
10	serting "determined to be a threatened species
11	under section 4";
12	(2) in subsection (b)—
13	(A) by striking "(1)" before "Species"
14	and inserting "(1)" before the first sentence;
15	(B) in paragraph (1), in the first sentence
16	by striking "adding such" and all that follows
17	through ": Provided, That" and inserting "de-
18	termining such fish or wildlife species to be an
19	endangered species or a threatened species
20	under section 4, if"; and
21	(C) in paragraph (1), in the second sen-
22	tence, by striking "adding such" and all that
23	follows through "this Act" and inserting "deter-

mining such fish or wildlife species to be an en-

24

1	dangered species or a threatened species under
2	section 4";
3	(3) in subsection (e)(2)(A), by striking "an en-
4	dangered species listed" and inserting "a species de-
5	termined to be an endangered species";
6	(4) in subsection (d)(1)(A), by striking clause
7	(i) and inserting the following: "(i) are not deter-
8	mined to be endangered species or threatened spe-
9	cies under section 4, and";
10	(5) in subsection (e), by striking clause (1) and
11	inserting the following: "(1) are not determined to
12	be endangered species or threatened species under
13	section 4, and"; and
14	(6) in subsection (f)—
15	(A) in paragraph (1), in the first sentence,
16	by striking clause (A) and inserting the fol-
17	lowing: "(A) are not determined to be endan-
18	gered species or threatened species under sec-
19	tion 4, and"; and
20	(B) by striking "Secretary of the Interior"
21	each place it appears and inserting "Secretary".
22	(d) Hardship Exemptions.—Section 10(b) (16
23	U.S.C. 1539(b)) is amended—
24	(1) in paragraph (1)—

1	(A) by striking "an endangered species"
2	and all that follows through "section 4 of this
3	Act" and inserting "an endangered species or a
4	threatened species and the subsequent deter-
5	mination that the species is an endangered spe-
6	cies or a threatened species under section 4";
7	(B) by striking "section 9(a) of this Act"
8	and inserting "section 9(a)"; and
9	(C) by striking "fish or wildlife listed by
10	the Secretary as endangered" and inserting
11	"fish or wildlife determined to be an endan-
12	gered species or threatened species by the Sec-
13	retary"; and
14	(2) in paragraph (2)—
15	(A) by inserting "or a threatened species"
16	after "endangered species" each place it ap-
17	pears; and
18	(B) in subparagraph (B), by striking "list-
19	ed species" and inserting "endangered species
20	or threatened species".
21	(e) Permit and Exemption Policy.—Section
22	10(d) (16 U.S.C. 1539(d)) is amended—
23	(1) by inserting "or threatened species" after
24	"endangered species"; and
25	(2) by striking "of this Act".

1 (f) Pre-Act Parts and Scrimshaw.—Section 10(f) 2 (16 U.S.C. 1539(f)) is amended— 3 (1) by inserting after "(f)" the following: "PRE-4 ACT PARTS AND SCRIMSHAW.—"; and 5 (2) in paragraph (2), by striking "of this Act" 6 each place it appears. 7 (g) Burden of Proof in Seeking Exemption or 8 PERMIT.—Section 10(g) (16 U.S.C. 1539(g)) is amended by inserting after "(g)" the following: "BURDEN OF PROOF IN SEEKING EXEMPTION OR PERMIT.—". 11 (h) ANTIQUE ARTICLES.—Section 10(h)(1)(B) (16 U.S.C. 1539(h)(1)(B)) is amended by striking "endan-12 gered species or threatened species listed" and inserting "species determined to be an endangered species or a 15 threatened species". 16 (i) Penalties and Enforcement.—Section 11 (16) U.S.C. 1540) is amended in subsection (e)(3), in the second sentence, by striking "Such persons" and inserting 18 19 "Such a person". 20 Substitution of Gender-Neutral 21 ERENCES.— (1) "Secretary" for "he".—The following 22

provisions are amended by striking "he" each place

it appears and inserting "the Secretary":

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1
                  (A) Paragraph (4)(C) of section 4(b), as
 2
             redesignated by section 5(b)(2) of this Act.
 3
                  (B) Paragraph (5)(B)(ii) of section 4(b),
 4
              as redesignated by section 5(b)(2) of this Act.
 5
                  (\mathbf{C})
                          Section
                                     4(b)(7)
                                                (16)
                                                       U.S.C.
 6
              1533(b)(7)), in the matter following subpara-
 7
              graph (B).
 8
                  (D) Section 6 (16 U.S.C. 1535).
 9
                  (E) Section 8(d) (16 U.S.C. 1537(d)).
10
                  (F) Section 9(f) (16 U.S.C. 1538(f)).
11
                  (G) Section 10(a) (16 U.S.C. 1539(a)).
12
                  (H)
                          Section
                                    10(b)(3)
                                                (16)
                                                       U.S.C.
13
              1539(b)(3).
14
                  (I) Section 10(d) (16 U.S.C. 1539(d)).
15
                  (\mathbf{J})
                         Section
                                    10(e)(4)
                                                (16)
                                                       U.S.C.
16
              1539(e)(4)).
17
                  (K) Section 10(f)(4), (5), and (8)(B) (16)
18
              U.S.C. 1599(f)(4), (5), (8)(B)).
19
                  (L)
                         Section
                                    11(e)(5)
                                                (16)
                                                       U.S.C.
20
              1540(e)(5).
              (2) "President" for "he".—Section 8(a) (16
21
22
         U.S.C. 1537(a)) is amended in the second sentence
23
         by striking "he" and inserting "the President".
24
                   "Secretary of
                                       THE INTERIOR"
                                                           for
         "he".—Section 8(b)(3) (16 U.S.C. 1537(b)(3)) is
25
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1	amended by striking "he" and inserting "the Sec-
2	retary of the Interior".
3	(4) "Person" for "he".—The following provi-
4	sions are amended by striking "he" each place it ap-
5	pears and inserting "the person":
6	(A) Section $10(f)(3)$ (16 U.S.C.
7	1539(f)(3)).
8	(B) Section 11(e)(3) (16 U.S.C.
9	1540(e)(3)).
10	(5) "Defendant" for "he".—The following
11	provisions are amended by striking "he" each place
12	it appears and inserting "the defendant".
13	(A) Section 11(a)(3) (16 U.S.C.
14	1540(a)(3)).
15	(B) Section 11(b)(3) (16 U.S.C.
16	1540(b)(3)).
17	(6) References to "Him".—
18	(A) Section $4(c)(1)$ (16 U.S.C. $1533(c)(1)$)
19	is amended by striking "him or the Secretary of
20	Commerce" each place it appears and inserting
21	"the Secretary".
22	(B) Paragraph (6) of section 4(b) (16
23	U.S.C. 1533(b)), as redesignated by section
24	5(b)(2) of this Act, is further amended in the

1	matter following subparagraph (B) by striking
2	"him" and inserting "the Secretary".
3	(C) Section 5(k)(2), as redesignated by
4	section 9(a)(1) of this Act, is amended by strik-
5	ing "him" and inserting "the Secretary".
6	(D) Section 7(a)(1) (16 U.S.C.
7	1536(a)(1)) is amended in the first sentence by
8	striking "him" and inserting "the Secretary".
9	(E) Section 8A(c)(2) (16 U.S.C.
10	1537a(c)(2)) is amended by striking "him" and
11	inserting "the Secretary".
12	(F) Section 9(d)(2)(A) (16 U.S.C.
13	1538(d)(2)(A)) is amended by striking "him"
14	each place it appears and inserting "such per-
15	son''.
16	(G) Section 10(b)(1) (16 U.S.C.
17	1539(b)(1)) is amended by striking "him" and
18	inserting "the Secretary".
19	(7) References to "Himself or Her-
20	SELF".—Section 11 (16 U.S.C. 1540) is amended in
21	subsections (a)(3) and (b)(3) by striking "himself or
22	herself" each place it appears and inserting "the de-
23	fendant".
24	(8) References to "his".—

1	(A) Section $4(g)(1)$, as redesignated by
2	section 8(1) of this Act, is amended by striking
3	"his" and inserting "the".
4	(B) Section 6 (16 U.S.C. 1535) is amend-
5	ed —
6	(i) in subsection (d)(2) in the matter
7	following clause (ii) by striking "his" and
8	inserting "the Secretary's"; and
9	(ii) in subsection (e)(1), as designated
10	by section 10(3)(A) of this Act, by striking
11	"his periodic review" and inserting "peri-
12	odic review by the Secretary".
13	(C) Section 7(a)(3) (16 U.S.C. 1536(a)(3))
14	is amended by striking "his" and inserting "the
15	applicant's".
16	(D) Section 8(c)(1) (16 U.S.C. 1537(c)(1))
17	is amended by striking "his" and inserting "the
18	Secretary's''.
19	(E) Section 9 (16 U.S.C. 1538) is amend-
20	ed in subsection (d)(2)(B) and subsection (f) by
21	striking "his" each place it appears and insert-
22	ing "such person's".
23	(F) Section 10(b)(3) (16 U.S.C.
24	1539(b)(3)) is amended by striking "his" and
25	inserting "the Secretary's".

1	(G) Section 10(d) (16 U.S.C. 1539(d)) is
2	amended by striking "his" and inserting "the".
3	(H) Section 11 (16 U.S.C. 1540) is
4	amended—
5	(i) in subsection (a)(1) by striking
6	"his" and inserting "the Secretary's";
7	(ii) in subsections (a)(3) and (b)(3) by
8	striking "his or her" each place it appears
9	and inserting "the defendant's";
10	(iii) in subsection (d) by striking
11	"his" and inserting "the officer's or em-
12	ployee's";
13	(iv) in subsection (e)(3) in the second
14	sentence by striking "his" and inserting
15	"the person's"; and
16	(v) in subsection $(g)(1)$ by striking
17	"his" and inserting "the person's".
18	SEC. 19. CLERICAL AMENDMENT TO TABLE OF CONTENTS.
19	The table of contents in the first section is amend-
20	ed—
21	(1) by striking the item relating to section 5
22	and inserting the following:
	"Sec. 5. Recovery plans and land acquisition.";
23	and
24	(2) by striking the items relating to sections 13
25	through 17 and inserting the following:

- "Sec. 13. Private property conservation.
- "Sec. 14. Public accessibility and accountability.
- "Sec. 15. Marine Mammal Protection Act of 1972.
- "Sec. 16. Annual cost analysis by United States Fish and Wildlife Service.
- "Sec. 17. Reimbursement for depredation of livestock by reintroduced species.
- "Sec. 18. Authorization of appropriations.".

1 SEC. 20. CERTAIN ACTIONS DEEMED IN COMPLIANCE.

- 2 (a) ACTIONS DEEMED IN COMPLIANCE.—During the
- 3 period beginning on the date of the enactment of this Act
- 4 and ending on the date described in subsection (b), any
- 5 action that is taken by a Federal agency, State agency,
- 6 or other person and that complies with the Federal Insec-
- 7 ticide, Fungicide, and Rodenticide Act (7 U.S.C. 136 et
- 8 seq.) is deemed to comply with sections 7(a)(2) and
- 9 9(a)(1)(B) of the Endangered Species Act of 1973 (16
- 10 U.S.C. 1536(a)(2), 1538(a)(1)(B)) (as amended by this
- 11 Act) and regulations issued under section 4(d) of such Act
- 12 (16 U.S.C. 1533(d)).
- 13 (b) TERMINATION DATE.—The date referred to in
- 14 subsection (a) is the earlier of—
- 15 (1) the date that is 5 years after the date of the
- 16 enactment of this Act; and
- 17 (2) the date of the completion of any procedure
- required under subpart D of part 402 of title 50,
- 19 Code of Federal Regulations, with respect to the ac-
- 20 tion referred to in subsection (a).
- 21 (c) Limitation on Application.—This section shall
- 22 not affect any procedure pursuant to part 402 of title 50,

- 1 Code of Federal Regulations, that is required by any court
- 2 order issued before the date of the enactment of this Act.

3 SEC. 21. CONSOLIDATION OF PROGRAMS.

- 4 (a) Transfer.—The President shall, by not later
- 5 than one year after the date of enactment of this Act,
- 6 transfer to the Secretary of the Interior all duties, re-
- 7 sources, and responsibilities of the Secretary of Commerce
- 8 under the Endangered Species Act of 1973 existing imme-
- 9 diately before the enactment of this Act.
- 10 (b) Conforming Amendment.—
- 11 (1) AMENDMENT.—Section 3 (16 U.S.C. 1532)
- is further amended in paragraph (15) (relating to
- the definition of "Secretary") by striking "or the
- 14 Secretary of Commerce as program responsibilities
- are vested pursuant to the provisions of Reorganiza-
- tion Plan Numbered 4 of 1970".
- 17 (2) Effective date.—The amendment made
- by paragraph (1) shall take effect one year after the
- date of the enactment of this Act.
- 20 (c) Report.—No later than 180 days after the date
- 21 of enactment of this Act, the Secretary of the Interior and
- 22 the Secretary of Commerce shall jointly submit to the
- 23 Committee on Resources and the Committee on Appro-
- 24 priations of the House of Representatives, and the Com-
- 25 mittee on Environment and Public Works and the Com-

- 1 mittee on Appropriations of the Senate, a detailed descrip-
- 2 tion of the process by which the transfer of functions
- 3 under the amendment made by subsection (a) shall be im-
- 4 plemented.
- 5 (d) Prior Determinations and Actions not Af-
- 6 FECTED.—This section shall not affect any determination
- 7 or action by the Secretary of Commerce made or taken,
- 8 respectively, under the Endangered Species Act of 1973
- 9 before the date of the enactment of this Act, except that
- 10 such determinations and actions shall be treated as deter-
- 11 minations and actions, respectively, of the Secretary of the
- 12 Interior.

13 SEC. 22. REVIEW OF PROTECTIVE REGULATIONS.

- 14 The Secretary of the Interior shall—
- 15 (1) review regulations issued before the date of
- the enactment of this Act pursuant to section 4(d)
- of the Endangered Species Act of 1973, in order to
- determine whether revision of such regulations would
- be desirable in order to facilitate and improve co-
- operation with the States pursuant to section 6 of
- 21 such Act; and
- 22 (2) report to the Committee on Resources of
- the House of Representatives and the Committee on
- Environment and Public Works of the Senate re-
- 25 garding the findings of such review.

1	SEC. 23. PROVISION OF INFORMATION REGARDING COM-
2	PLIANCE COSTS OF FEDERAL POWER ADMIN-
3	ISTRATIONS.
4	(a) Customer Billings.—The Administrator of the
5	Bonneville Power Administration, the Western Area
6	Power Administration, the Southwestern Power Adminis-
7	tration, and the Southeastern Power Administration shall
8	each include in monthly firm power customer billings sent
9	to each customer information identifying and reporting
10	such customer's share of the Federal power marketing and
11	generating agencies' direct and indirect costs incurred by
12	such administration related to compliance with the Endan-
13	gered Species Act of 1973 (16 U.S.C. 1531 et seq.) and
14	activities related to such Act.
15	(b) DIRECT COSTS.—In identifying and reporting di-
16	rect costs, each Administrator shall include Federal agen-
17	cy obligations related to study-related costs, capital, oper-
18	ation, maintenance, and replacement costs, and staffing
19	costs.
20	(c) Indirect Costs.—In identifying and reporting
21	indirect costs, each Administrator shall include foregone
22	generation and replacement power costs.
23	(d) Coordination.—Each Administrator shall co-
24	ordinate identification of costs under this subsection with

the appropriate Federal power generating agencies.

1	SEC. 24. SURVEY OF BLM LANDS AND FOREST SERVICE
2	LANDS FOR MANAGEMENT FOR RECOVERY
3	OF LISTED SPECIES.
4	(a) In General.—Not later than 2 years after the
5	date of the enactment of this Act, the Secretary of the
6	Interior shall—
7	(1) survey all lands under the administrative ju-
8	risdiction of the Bureau of Land Management and
9	all lands under the administrative jurisdiction Forest
10	Service immediately before the enactment of this
11	Act, for the purpose of assessing the value of such
12	lands for management for the recovery of any spe-
13	cies included in a list published under section 4(c)
14	of the Endangered Species Act of 1973 and for addi-
15	tion to the National Wildlife Refuge System; and
16	(2) make recommendations to the Congress for
17	managing any such lands as are appropriate as part
18	of the National Wildlife Refuge System.
19	(b) Limitation on Transfers.—The Secretary of
20	the Interior may not transfer administrative jurisdiction
21	pursuant to any recommendation under subsection (a)(2)
22	except as authorized by a statute enacted after the date
23	of the enactment of this Act

1	SEC. 25. RELATIONSHIP BETWEEN SECTION 7 CONSULTA
2	TION AND INCIDENT TAKE AUTHORIZATION
3	UNDER MARINE MAMMAL PROTECTION ACT
4	OF 1972.
5	Consultation under section 7 of the Endangered Spe
6	cies Act of 1973 (16 U.S.C. 1536) is equivalent to a sec
7	tion 101 incidental take authorization required under the
8	Marine Mammal Protection Act of 1972 (16 U.S.C. 1631
9	et seq.) for receiving dock building permits.
	Passed the House of Representatives September 29
	2005.
	Attest: JEFF TRANDAHL, Clerk.

By Gerasimos C. Vans, $Deputy\ Clerk.$