## 109TH CONGRESS 1ST SESSION

## H. R. 3726

To enhance prosecution of child pornography and obscenity by strengthening section 2257 of title 18, United States Code, to ensure that children are not exploited in the production of pornography, prohibiting distribution of child pornography used as evidence in prosecutions, authorizing assets forfeiture in child pornography and obscenity cases, expanding administrative subpoena power to cover obscenity cases, and prohibiting the production of obscenity, as well as its transportation, distribution, and sale, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 12, 2005

Mr. Pence introduced the following bill; which was referred to the Committee on the Judiciary

## A BILL

To enhance prosecution of child pornography and obscenity by strengthening section 2257 of title 18, United States Code, to ensure that children are not exploited in the production of pornography, prohibiting distribution of child pornography used as evidence in prosecutions, authorizing assets forfeiture in child pornography and obscenity cases, expanding administrative subpoena power to cover obscenity cases, and prohibiting the production of obscenity, as well as its transportation, distribution, and sale, and for other purposes.

1 Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, 3 **SECTION 1. SHORT TITLE.** 4 (a) SHORT TITLE.—This Act may be cited as the 5 "Child Pornography Prevention Act of 2005". 6 (b) Table of Contents.—The table of contents for this Act is as follows: Sec. 1. Short title. Sec. 2. Findings. Sec. 3. Strengthening section 2257 to ensure that children are not exploited in the production of pornography. Sec. 4. Prevention of distribution of child pornography used as evidence in prosecutions. Sec. 5. Authorizing civil and criminal asset forfeiture in child exploitation and obscenity cases. Sec. 6. Enhancing administrative subpoena power to cover obscenity. Sec. 7. Prohibiting the production of obscenity as well as transportation, distribution, and sale. 8 SEC. 2. FINDINGS. 9 Congress makes the following findings: 10 (1) The effect of the intrastate production, 11 transportation, distribution, receipt, advertising, and 12 possession of child pornography on interstate market 13 in child pornography. 14 (A) The illegal production, transportation, 15 distribution, receipt, advertising and possession 16 of child pornography, as defined in section

2256(8) of title 18, United States Code, as well

as the transfer of custody of children for the

production of child pornography, is harmful to

the physiological, emotional, and mental health

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of the children depicted in child pornography and has a substantial and detrimental effect on society as a whole.

- (B) A substantial interstate market in child pornography exists, including not only a multimillion dollar industry, but also a nation-wide network of individuals openly advertising their desire to exploit children and to traffic in child pornography. Many of these individuals distribute child pornography with the expectation of receiving other child pornography in return.
- (C) The interstate market in child pornography is carried on to a substantial extent through the mails and other instrumentalities of interstate and foreign commerce, such as the Internet. The advent of the Internet has greatly increased the ease of transporting, distributing, receiving, and advertising child pornography in interstate commerce. The advent of digital cameras and digital video cameras, as well as video-tape cameras, has greatly increased the ease of producing child pornography. The advent of inexpensive computer equipment with the capacity to store large numbers of digital images of child

pornography has greatly increased the ease of possessing child pornography. Taken together, these technological advances have had the unfortunate result of greatly increasing the interstate market in child pornography.

- (D) Intrastate incidents of production, transportation, distribution, receipt, advertising, and possession of child pornography, as well as the transfer of custody of children for the production of child pornography, have a substantial and direct effect upon interstate commerce because:
  - (i) Some persons engaged in the production, transportation, distribution, receipt, advertising, and possession of child pornography conduct such activities entirely within the boundaries of one State. These persons are unlikely to be content with the amount of child pornography they produce, transport, distribute, receive, advertise, or possess. These persons are therefore likely to enter the interstate market in child pornography in search of additional child pornography, thereby stimu-

1	lating demand in the interstate market in
2	child pornography.
3	(ii) When the persons described in

- (ii) When the persons described in subparagraph (D)(i) enter the interstate market in search of additional child pornography, they are likely to distribute the child pornography they already produce, transport, distribute, receive, advertise, or possess to persons who will distribute additional child pornography to them, thereby stimulating supply in the interstate market in child pornography.
- (iii) Much of the child pornography that supplies the interstate market in child pornography is produced entirely within the boundaries of one State, is not traceable, and enters the interstate market surreptitiously. This child pornography supports demand in the interstate market in child pornography and is essential to its existence.
- (E) Prohibiting the intrastate production, transportation, distribution, receipt, advertising, and possession of child pornography, as well as the intrastate transfer of custody of children for

1	the production of child pornography, will cause
2	some persons engaged in such intrastate activi-
3	ties to cease all such activities, thereby reducing
4	both supply and demand in the interstate mar-
5	ket for child pornography.
6	(F) Federal control of the intrastate inci-
7	dents of the production, transportation, dis-
8	tribution, receipt, advertising, and possession of
9	child pornography, as well as the intrastate
10	transfer of children for the production of child
11	pornography, is essential to the effective control
12	of the interstate market in child pornography.
13	(2) The importance of protecting children from
14	repeat exploitation in child pornography:
15	(A) The vast majority of child pornography
16	prosecutions today involve images contained on
17	computer hard drives, computer disks, and re-
18	lated media.
19	(B) Child pornography is not entitled to
20	protection under the First Amendment and
21	thus may be prohibited.
22	(C) The Government has a compelling
23	State interest in protecting children from those

who sexually exploit them, and this interest ex-

1	tends to stamping out the vice of child pornog-
2	raphy at all levels in the distribution chain.
3	(D) Every instance of viewing images of
4	child pornography represents a renewed viola-
5	tion of the privacy of the victims and a repeti-
6	tion of their abuse.
7	(E) Child pornography constitutes prima
8	facie contraband, and as such should not be dis-
9	tributed to, or copied by, child pornography de-
10	fendants or their attorneys.
11	(F) It is imperative to prohibit the repro-
12	duction of child pornography in criminal cases
13	so as to avoid repeated violation and abuse of
14	victims, so long as the Government makes rea-
15	sonable accommodations for the inspection,
16	viewing, and examination of such material for
17	the purposes of mounting a criminal defense.
18	SEC. 3. STRENGTHENING SECTION 2257 TO ENSURE THAT
19	CHILDREN ARE NOT EXPLOITED IN THE PRO-
20	DUCTION OF PORNOGRAPHY.
21	Section 2257 of title 18 of the United States Code
22	is amended—
23	(1) in subsection (a)(l), by striking "actual";
24	(2) in subsection (b), by striking "actual";

1	(3) in subsection $(f)(4)(A)$ , by striking "ac-
2	tual'';
3	(4) by amending paragraph (1) of subsection
4	(h) to read as follows:
5	"(1) the term 's exually explicit conduct' has the
6	meaning set forth in subparagraphs (A)(i) through
7	(v) of paragraph (2) of section 2256 of this title;";
8	(5) in subsection (h)(4), by striking "actual.";
9	(6) in subsection (f)—
10	(A) at the end of paragraph (3), by strik-
11	ing "and";
12	(B) at the end of paragraph (4)(B), by
13	striking the period and inserting "; and"; and
14	(C) by inserting after paragraph (4)(B)
15	the following new paragraph:
16	"(5) for any person to whom subsection (a) ap-
17	plies to refuse to permit the Attorney General or his
18	or her delegee to conduct an inspection under sub-
19	section (c).".
20	(7) in subsection (h)(3), by striking "to
21	produce, manufacture, or publish any book, maga-
22	zine, periodical, film, video tape, computer generated
23	image, digital image, or picture, or other similar
24	matter and includes the duplication, reproduction, or
25	reissuing of any such matter, but does not include

1 mere distribution or any other activity which does 2 not involve hiring, contracting for managing or otherwise arranging for the participation of the per-3 formers depicted" and inserting "actually filming, 4 5 videotaping, photographing; creating a picture, dig-6 ital image, or digitally- or computer-manipulated 7 image of an actual human being; or digitizing an 8 image, of a visual depiction of sexually explicit con-9 duct; or, assembling, manufacturing, publishing, du-10 plicating, reproducing, or reissuing a book, maga-11 zine, periodical, film, videotape, digital image, or pic-12 ture, or other matter intended for commercial dis-13 tribution, that contains a visual depiction of sexually 14 explicit conduct; or, inserting on a computer site or 15 service a digital image of, or otherwise managing the 16 sexually explicit content, of a computer site or serv-17 ice that contains a visual depiction of, sexually ex-18 plicit conduct";

- (8) in subsection (a), by inserting after "videotape," the following: "digital image, digitally- or computer-manipulated image of an actual human being, or picture,"; and
- 23 (9) in subsection (f)(4), by inserting after 24 "video" the following: "digital image, digitally- or

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1	computer-manipulated image of an actual human
2	being, or picture,".
3	SEC. 4. PREVENTION OF DISTRIBUTION OF CHILD PORNOG-
4	RAPHY USED AS EVIDENCE IN PROSECU-
5	TIONS.
6	Section 3509 of title 18, United States Code, is
7	amended by adding at the end the following:
8	"(m) Prohibition on Reproduction of Child
9	Pornography.—
10	"(1) In any criminal proceeding, any property
11	or material that constitutes child pornography (as
12	defined by section 2256 of this title) must remain in
13	the care, custody, and control of either the Govern-
14	ment or the court.
15	"(2)(A) Notwithstanding rule 16 of the Federal
16	Rules of Criminal Procedure, a court shall deny, in
17	any criminal proceeding, any request by the defend-
18	ant to copy, photograph, duplicate, or otherwise re-
19	produce any property or material that constitutes
20	child pornography (as defined by section 2256 of
21	this title), so long as the Government makes the
22	property or material reasonably available to the de-
23	fendant.
24	"(B) For the purposes of subparagraph (A),
25	property or material shall be deemed to be reason-

- ably available to the defendant if the Government
- 2 provides ample opportunity for inspection, viewing,
- and examination at a Government facility of the
- 4 property or material by the defendant, his or her at-
- 5 torney, aid any individual the defendant may seek to
- 6 qualify to furnish expert testimony at trial.".
- 7 SEC. 5. AUTHORIZING CIVIL AND CRIMINAL ASSET FOR-
- 8 FEITURE IN CHILD EXPLOITATION AND OB-
- 9 SCENITY CASES.
- 10 (a) Conforming Forfeiture Procedures for
- 11 Obscenity Offenses.—Section 1467 of title 18, United
- 12 States Code, is amended—
- (1) in subsection (a)(3), by inserting a period
- after "of such offense" and striking all that follows;
- 15 and
- 16 (2) by striking subsections (b) through (n) and
- inserting the following:
- 18 "(b) The provisions of section 413 of the Controlled
- 19 Substance Act (21 U.S.C. 853) with the exception of sub-
- 20 section (d), shall apply to the criminal forfeiture of prop-
- 21 erty pursuant to subsection (a).
- 22 "(c) Any property subject to forfeiture pursuant to
- 23 subjection (a) may be forfeited to the United States in
- 24 a civil case in accordance with the procedures set forth
- 25 in chapter 46 of this title.".

1	(b) Amendments to Child Exploitation For-
2	FEITURE PROVISIONS.—
3	(1) Criminal forfeiture.—Section 2253(a)
4	of title 18, United States Code, is amended—
5	(A) in the matter preceding paragraph (1)
6	by—
7	(i) inserting "or who is convicted of
8	an offense under sections 2252B or 2257
9	of this chapter," after "2260 of this chap-
10	ter'';
11	(ii) inserting ", or 2425" after
12	"2423" and striking "or" before "2423";
13	and
14	(iii) inserting "or an offense under
15	chapter 109A" after "of chapter 117"; and
16	(B) in paragraph (I), by inserting ",
17	2252A, 2252B or 2257" after "2252".
18	(2) Civil forfeiture.—Section 2254(a) of
19	title 18, United States Code, is amended—
20	(A) in paragraph (1), by inserting ",
21	2252A, 2252B, or 2257" after "2252";
22	(B) in paragraph (2)—
23	(i) by striking "or" and inserting "of"
24	before "chapter 117":

1	(ii) by inserting ", or an offense under
2	section 2252B or 2257 of this chapter,"
3	after "Chapter 117," and
4	(iii) by inserting ", or an offense
5	under chapter 109A" before the period;
6	and
7	(C) in paragraph (3) by—
8	(i) inserting ", or 2425" after "2423"
9	and striking "or" before "2423"; and
10	(ii) inserting ", a violation of section
11	2252B or 2257 of this chapter, or a viola-
12	tion of chapter 109A" before the period.
13	(e) Amendments to RICO.—Section 1961(1)(B) of
14	title 18, United States Code, is amended by inserting
15	"2252A, 2252B," after "2252".
16	SEC. 6. ENHANCING ADMINISTRATIVE SUBPOENA POWER
17	TO COVER OBSCENITY.
18	Section 3486(a)(l) of title 18, United States Code,
19	is amended—
20	(1) in subparagraph (A)(i), by striking "chil-
21	dren," and inserting "children; or (III) a Federal of-
22	fense involving the distribution of obscenity,"; and
23	(2) by inserting after subparagraph (D) the fol-
24	lowing:

1	"(E) As used in this paragraph, the term
2	'Federal offense involving the distribution of ob-
3	scenity' means an offense under section 1460,
4	1461, 1462, 1465, 1466, 1468, or 1470.".
5	SEC. 7. PROHIBITING THE PRODUCTION OF OBSCENITY AS
6	WELL AS TRANSPORTATION, DISTRIBUTION,
7	AND SALE.
8	(a) Section 1465.—Section 1465 of title 18 of the
9	United States Code is amended—
10	(1) by inserting "Production and" before
11	"Transportation" in the heading of the section
12	(2) by inserting "produces with the intent to
13	transport, distribute, or transmit in interstate or
14	foreign commerce, or whoever knowingly" after
15	"whoever knowingly" and before "transports or trav-
16	els in''; and
17	(3) by inserting a comma after "in or affecting
18	such commerce".
19	(b) Section 1466.—Section 1466 of title 18 of the
20	United States Code is amended—
21	(1) in subsection (a), by inserting "producing
22	with intent to distribute or sell, or" before "selling
23	or transferring obscene matter,";

1	(2) in subsection (b), by inserting, "produces"
2	before "sells or transfers or offers to sell or transfer
3	obscene matter"; and
4	(3) in subsection (b) by inserting "production,"
5	before "selling or transferring or offering to sell or
6	transfer such material.".

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