H. R. 3307

To amend the Public Health Service Act to enhance public and health professional awareness and understanding of lupus and to strengthen the Nation's research efforts to identify the causes and cure of lupus.

IN THE HOUSE OF REPRESENTATIVES

July 14, 2005

Ms. Ros-Lehtinen (for herself, Mr. Bishop of Georgia, Mr. Butterfield, Mrs. Christensen, Mr. Clay, Mr. Cleaver, Mr. Conyers, Mr. Davis of Illinois, Mr. Al Green of Texas, Mr. Hastings of Florida, Ms. Jackson-Lee of Texas, Mr. Jefferson, Mrs. Jones of Ohio, Ms. Kilpatrick of Michigan, Ms. Lee, Mr. Meeks of New York, Ms. Moore of Wisconsin, Ms. Norton, Mr. Owens, Mr. Rangel, Mr. Rush, Mr. Scott of Virginia, Mr. Thompson of Mississippi, Ms. Waters, Ms. Watson, Mr. Wynn, Mr. Wexler, Mr. Engel, Ms. Wasserman Schultz, Mr. Lynch, Mr. Meek of Florida, Mr. Kildee, Ms. Schakowsky, Mr. Hinchey, Mr. Brady of Pennsylvania, Mr. Towns, Ms. Carson, and Mr. Ford) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend the Public Health Service Act to enhance public and health professional awareness and understanding of lupus and to strengthen the Nation's research efforts to identify the causes and cure of lupus.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Lupus Research, Edu-
- 3 cation, Awareness, Communication, and Healthcare
- 4 Amendments of 2005".

5 SEC. 2. TABLE OF CONTENTS.

6 The table of contents for this Act is as follows:

Sec. 1. Short title.

Sec. 2. Table of contents.

Sec. 3. Findings.

TITLE I—EXPANDING AND IMPROVING RESEARCH ON LUPUS

Sec. 101. Expansion of lupus biomedical research.

Sec. 102. Strengthening lupus epidemiology; lupus study.

TITLE II—ENHANCING LUPUS AWARENESS AND EDUCATION

Sec. 201. Increasing public awareness and improving health professional education.

7 SEC. 3. FINDINGS.

- 8 Congress makes the following findings:
- 9 (1) Lupus is a serious, complex, debilitating
- autoimmune disease that can cause inflammation
- and tissue damage to virtually any organ system in
- the body, including the skin, joints, other connective
- tissue, blood and blood vessels, heart, lungs, kidney,
- and brain.
- 15 (2) The Lupus Foundation of America, Inc. es-
- 16 timates that approximately 1,500,000 to 2,000,000
- Americans live with some form of lupus; lupus af-
- fects women 9 times more often than men and 80
- 19 percent of newly diagnosed cases of lupus develop
- among women of child-bearing age.

- (3) Lupus disproportionately affects women of color; it is 2 to 3 times more common among Afri-can-Americans, Hispanics, Asians, and Native Amer-icans and is generally more prevalent in minority populations, a health disparity that remains unex-plained. According to the Centers for Disease Con-trol and Prevention, the rate of lupus mortality has increased since the late 1970s and is higher among older African-American women.
 - (4) There have been no new drugs approved by the Food and Drug Administration specifically for lupus in nearly 40 years and while current treatments for the disease can be effective, they can lead to damaging side effects.
 - (5) The pain and fatigue associated with lupus can threaten people's ability to live independently and make it difficult to maintain employment and lead normal lives. One in 5 people with lupus is disabled by the disease, and consequently receives support from government programs, including medicare, medicaid, social security disability, and social security supplemental income.
 - (6) The estimated average annual cost of medical treatment for an individual with lupus can range between \$10,000 and \$30,000; for people who have

- the most serious form of lupus, medical costs can greatly exceed this amount, causing a significant economic, emotional, and social burden to the entire family and to society.
 - (7) More than ½ of the people with lupus suffer 4 or more years and visit 3 or more physicians before obtaining a diagnosis of lupus; early diagnosis of, and commencement of treatment for, lupus can prevent or reduce serious organ damage, disability, and death.
 - (8) Despite the magnitude of lupus and its impact on individuals and families, health professional and public understanding of lupus remains low; only 1 of 5 Americans can provide even basic information about lupus, and awareness of lupus is lowest among adults ages 18 to 34, the age group most likely to develop symptoms of lupus.
 - (9) Lupus is a significant national health issue that deserves a comprehensive and coordinated response by Federal and State governments with the involvement of the healthcare provider, patient, and public health communities.

1 TITLE I—EXPANDING AND IM-

2 PROVING RESEARCH ON

3 **LUPUS**

- 4 SEC. 101. EXPANSION OF LUPUS BIOMEDICAL RESEARCH.
- 5 Section 441A of the Public Health Service Act (42
- 6 U.S.C. 285d–6a) is amended to read as follows:
- 7 "EXPANSION OF LUPUS BIOMEDICAL RESEARCH
- 8 "Sec. 441A. (a) In General.—The Secretary, act-
- 9 ing through the Director of the Institute, shall expand and
- 10 intensify research and related activities of the Institute
- 11 with respect to lupus.
- 12 "(b) Coordination With Other Institutes.—
- 13 The Director of the Institute shall coordinate the activities
- 14 of the Director under subsection (a) with similar activities
- 15 conducted by the other national research institutes and
- 16 agencies of the National Institutes of Health to the extent
- 17 that such institutes and agencies have responsibilities that
- 18 are related to lupus.
- 19 "(c) Programs for Lupus.—In carrying out sub-
- 20 section (a), the Director of the Institute shall conduct or
- 21 support research to expand the understanding of the
- 22 causes of, and to find a cure for, lupus. Activities under
- 23 such subsection shall include conducting and supporting
- 24 the following:

1	"(1) Basic research to discover the pathogenesis
2	and pathophysiology of the disease.
3	"(2) Research to determine the reasons under-
4	lying the disproportionate prevalence of lupus in Af-
5	rican-American, Hispanic, Native American, and
6	Asian women.
7	"(3) Epidemiological studies to address the fre-
8	quency and natural history of the disease and the
9	differences between the sexes and among racial and
10	ethnic groups with respect to the disease.
11	"(4) Clinical research for the development and
12	evaluation of new treatments, including new biologi-
13	cal agents.
14	"(5) Research to validate lupus biomarkers.
15	"(6) Research to develop improved diagnostic
16	tests.".
17	SEC. 102. STRENGTHENING LUPUS EPIDEMIOLOGY; LUPUS
18	STUDY.
19	Part B of title III of the Public Health Service Act
20	(42 U.S.C. 243 et seq.) is amended by inserting after sec-
21	tion 318B the following:
22	"STRENGTHENING LUPUS EPIDEMIOLOGY
23	"Sec. 318C. (a) In General.—The Secretary, act-
24	ing through the Director of the Centers for Disease Con-
25	trol and Prevention, shall work with a consortium of lead-
26	ing United States academic health institutions that have

- 1 expertise in the epidemiology of lupus to undertake a na-
- 2 tional scale lupus epidemiological study to determine the
- 3 true prevalence and incidence of lupus in the United
- 4 States.
- 5 "(b) Use of Funds.—The Director of the Centers
- 6 for Disease Control and Prevention shall enter into a coop-
- 7 erative agreement with the consortium described in sub-
- 8 section (a) to develop, implement, and manage a system
- 9 for lupus data collection and analysis, including—
- 10 "(1) the creation and use of a common data
- entry and management system across all study sites;
- 12 and
- "(2) the enhancement of the 2 study sites in-
- volved in the existing lupus patient registry of the
- 15 Centers for Disease Control and Prevention on the
- day before the date of enactment of the Lupus Re-
- search, Education, Awareness, Communication, and
- Healthcare Amendments of 2005.
- 19 "(c) Geographic Representation.—The Director
- 20 of the Centers for Disease Control and Prevention shall
- 21 ensure that the consortium described in subsection (a)
- 22 represents different geographic regions of the United
- 23 States that have a sufficient number of individuals of all
- 24 racial and ethnic backgrounds disproportionately affected

1	by lupus, including Hispanics, Asians, Native Americans,
2	and African-Americans.
3	"(d) Certain Activities.—In carrying out sub-
4	sections (a) and (b), the consortium described in sub-
5	section (a) shall capture data related to all affected popu-
6	lations on all forms of lupus, including lupus related dis-
7	orders.
8	"(e) Authorization of Appropriations.—There
9	are authorized to be appropriated to carry out this section
10	\$3,500,000 for each of the fiscal years 2006, 2007, 2008,
11	and 2009.
12	"LUPUS STUDY AND REPORT BY THE INSTITUTE OF
13	MEDICINE
14	"Sec. 318D. (a) Contract.—The Secretary shall
15	enter into a contract with the Institute of Medicine to con-
16	duct a study—
17	"(1) to evaluate the Federal and State activities
18	related to lupus research, education, and awareness
19	programs and activities and make recommendations
20	for ways in which these initiatives could be ex-
21	panded;
22	"(2) to identify the gaps in Federal research re-
23	lated to—
24	"(A) the causes of lupus;
25	"(B) lupus detection and diagnosis;
26	"(C) lupus treatment; and

1	"(D) lupus quality-of-life concerns;
2	"(3) to make recommendations for building and
3	supporting the lupus research enterprise, including
4	recommendations for strategies for future basic, clin-
5	ical, social, and behavioral research—
6	"(A) to determine the pathophysiology and
7	pathogenesis of the disease; and
8	"(B) to secure the development of new and
9	improved lupus therapies and ways to diagnose
10	the disease;
11	"(4) to determine the gaps in lupus health pro-
12	fessional education programs and public awareness
13	efforts and make recommendations for ways in
14	which the Federal Government can—
15	"(A) improve public and health profes-
16	sional awareness of lupus; and
17	"(B) partner and support nonprofit vol-
18	untary health agencies (such as the Lupus
19	Foundation of America, Inc.) and academic in-
20	stitutions and other interested stakeholders
21	whose primary purposes are to increase public
22	awareness of lupus and to improve the diag-
23	nosis and treatment of lupus;
24	"(5) to make recommendations regarding ways
25	to improve the quality of life for people with lupus;

1	(6) to summarize the clinical and biological
2	features of lupus and the characteristics and man-
3	agement of major symptoms and make recommenda-
4	tions for disease management and measurement; and
5	"(7) to make recommendations for epidemiolog-
6	ical studies in the various population groups affected
7	by lupus in the United States.
8	"(b) Report.—Not later than 18 months after the
9	date of enactment of the Lupus Research, Education,
10	Awareness, Communication, and Healthcare Amendments
11	of 2005, the Institute of Medicine shall submit to the Sec-
12	retary a report containing the information described in
13	paragraphs (1) through (7) of subsection (a).".
14	TITLE II—ENHANCING LUPUS
	TITLE II—ENHANCING LUPUS AWARENESS AND EDUCATION
14	
14 15	AWARENESS AND EDUCATION
14 15 16	AWARENESS AND EDUCATION SEC. 201. INCREASING PUBLIC AWARENESS AND IMPROV-
14 15 16 17	AWARENESS AND EDUCATION SEC. 201. INCREASING PUBLIC AWARENESS AND IMPROV- ING HEALTH PROFESSIONAL EDUCATION.
14 15 16 17	AWARENESS AND EDUCATION SEC. 201. INCREASING PUBLIC AWARENESS AND IMPROV- ING HEALTH PROFESSIONAL EDUCATION. Part B of title III of the Public Health Service Act
114 115 116 117 118	AWARENESS AND EDUCATION SEC. 201. INCREASING PUBLIC AWARENESS AND IMPROV- ING HEALTH PROFESSIONAL EDUCATION. Part B of title III of the Public Health Service Act (as amended by section 102) (42 U.S.C. 243 et seq.) is
14 15 16 17 18 19 20	AWARENESS AND EDUCATION SEC. 201. INCREASING PUBLIC AWARENESS AND IMPROV- ING HEALTH PROFESSIONAL EDUCATION. Part B of title III of the Public Health Service Act (as amended by section 102) (42 U.S.C. 243 et seq.) is further amended by inserting after section 318D the fol-
114 115 116 117 118 119 220 221	AWARENESS AND EDUCATION SEC. 201. INCREASING PUBLIC AWARENESS AND IMPROV- ING HEALTH PROFESSIONAL EDUCATION. Part B of title III of the Public Health Service Act (as amended by section 102) (42 U.S.C. 243 et seq.) is further amended by inserting after section 318D the fol- lowing:
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14 15 16 17 18 19 20 21 22 23	AWARENESS AND EDUCATION SEC. 201. INCREASING PUBLIC AWARENESS AND IMPROV- ING HEALTH PROFESSIONAL EDUCATION. Part B of title III of the Public Health Service Act (as amended by section 102) (42 U.S.C. 243 et seq.) is further amended by inserting after section 318D the following: "INCREASING PUBLIC AWARENESS OF LUPUS AND IMPROVING HEALTH PROFESSIONAL EDUCATION

- 1 ica, Inc. and the National Center on Minority Health and
- 2 Health Disparities of the National Institutes of Health,
- 3 shall conduct and support a sustained national lupus pub-
- 4 lic awareness and health professional education campaign,
- 5 with an emphasis on reaching populations at highest risk
- 6 for the disease.
- 7 "(b) Use of Funds.—In conducting the sustained
- 8 national lupus public awareness and health professional
- 9 educational campaign, the Director of the Office on Wom-
- 10 en's Health shall—
- 11 "(1) promote increased awareness of early
- intervention and treatment so as to significantly im-
- prove the diagnosis, treatment, and quality of life for
- people with lupus;
- 15 "(2) direct communication and education ef-
- forts toward minority communities that may be un-
- derserved or disproportionately affected by lupus;
- 18 and
- 19 "(3) target at-risk women and health profes-
- sionals likely to see women with lupus, including pri-
- 21 mary care physicians and specialists such as
- rheumatologists, nephrologists, dermatologists, and
- immunologists, so as to help reduce the amount of
- time taken to achieve a correct diagnosis of lupus.

- 1 "(c) Certain Activities.—To the extent prac-
- 2 ticable and appropriate, the Secretary shall ensure that
- 3 communications under subsections (a) and (b) provide the
- 4 latest medically sound information related to the signs,
- 5 symptoms, diagnosis, and disease management of lupus.
- 6 "(d) Integration With Other Programs.—To
- 7 the extent practicable and appropriate, the Secretary shall
- 8 integrate efforts under this section with other programs
- 9 carried out by the Secretary.
- 10 "(e) Authorization of Appropriations.—There
- 11 are authorized to be appropriated to carry out this section
- 12 \$1,000,000 for each of the fiscal years 2006 through
- 13 2010.".

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