109TH CONGRESS 1ST SESSION

H. R. 3148

To amend chapter 8 of title 5, United States Code, to establish the Joint Administrative Procedures Committee.

IN THE HOUSE OF REPRESENTATIVES

June 30, 2005

Ms. Ginny Brown-Waite of Florida (for herself, Mr. Green of Wisconsin, Mr. Mario Diaz-Balart of Florida, Mr. McHenry, Mr. Feeney, Mr. Kirk, and Mr. Foley) introduced the following bill; which was referred to the Committee on Rules, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend chapter 8 of title 5, United States Code, to establish the Joint Administrative Procedures Committee.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Joint Administrative
- 5 Procedures Committee Act of 2005" or the "JACP Act".

SEC. 2. ESTABLISHMENT OF A JOINT ADMINISTRATIVE 2 PROCEDURES COMMITTEE. 3 Section 802 of title 5, United States Code, is amended by redesignating subsection (g) as subsection (i) and 4 5 by inserting before subsection (i) the following new subsection: 6 7 "(h)(1) There is established a Joint Administrative Procedures Committee to be composed of 12 Members of 9 the Senate to be appointed by the majority leader of the Senate and 12 Members of the House of Representatives 10 11 to be appointed by the Speaker of the House of Representatives. In each instance, not more than 7 Members shall 12 13 be members of the same political party. 14 "(2) In carrying out its duties under this chapter, the joint committee, or any duly authorized subcommittee 15 16 thereof, is authorized to— 17 "(A) hold such hearings, to sit and act at such 18 places and times within the United States during the 19 sessions, recesses, and adjourned periods of Con-20 gress; 21 "(B) require the attendance of such witnesses 22 and the production of such books, papers, and docu-23 ments, administer such oaths, take such testimony, 24 procure such printing and binding as it deems nec-25 essary; and

- 1 "(C) make such rules respecting its organiza-2 tion and procedures as it deems necessary.
- 3 "(3) The joint committee may selectively review exist-
- 4 ing major rules of any Federal agency and recommend—
- 5 "(A) to the committees of jurisdiction in each
- 6 House of Congress that they take appropriate legis-
- 7 lative actions to amend or repeal laws within their
- 8 jurisdictions sufficient to effectuate its recommenda-
- 9 tions; and
- 10 "(B) to such Federal agency that it amend or
- 11 repeal all or any part of such major rules.
- 12 "(4) The joint committee shall periodically review the
- 13 regulatory plan of each Federal agency of its most impor-
- 14 tant significant regulatory actions that the agency reason-
- 15 ably expects to issue in proposed or final form in the fiscal
- 16 year in which such plan is submitted (or thereafter) to
- 17 the Office of Information and Regulatory Affairs of the
- 18 Office of Management and Budget and may submit com-
- 19 ments to such Office respecting such plan. Within 10 cal-
- 20 endar days after receiving any such agency plan, such Of-
- 21 fice shall submit a copy of such plan to the joint committee
- 22 for its comments. Upon completion of its review or waiver
- 23 of its review of each such agency plan, the Office shall
- 24 also submit to the joint committee a detailed summary of
- 25 its recommendations.

- 1 "(5) The joint committee may selectively review exist-
- 2 ing rules of any Federal agency that were in effect before
- 3 the enactment of chapter 8 of title 5, United States Code,
- 4 and that the joint committee finds would satisfy the cri-
- 5 teria of subparagraph (A), (B), or (C) of paragraph (2)
- 6 of section 804 of such title and recommend—
- 7 "(A) to the committees of jurisdiction in each
- 8 House of Congress that they take appropriate legis-
- 9 lative actions to amend or repeal laws within their
- jurisdictions sufficient to effectuate its recommenda-
- 11 tions; and
- 12 "(B) to such Federal agency that it amend or
- repeal all or any part of such major rules.
- 14 "(6) The members of the joint committee who are
- 15 Members of the Senate shall from time to time report to
- 16 appropriate standing committees of the Senate, and the
- 17 members of the joint committee who are Members of the
- 18 House of Representatives shall from time to time report
- 19 to appropriate standing committees of the House their rec-
- 20 ommendations with respect to matters within the jurisdic-
- 21 tion of their respective Houses which are referred to the
- 22 joint committee or otherwise within the jurisdiction of the
- 23 joint committee.
- 24 "(7) Vacancies in the membership of the joint com-
- 25 mittee shall not affect the power of the remaining mem-

- 1 bers to execute the functions of the joint committee, and
- 2 shall be filled in the same manner as in the case of the
- 3 original selection. The joint committee shall select a chair-
- 4 man and a vice chairman from among its members at the
- 5 beginning of each Congress. The vice chairman shall act
- 6 in place of the chairman in the absence of the chairman.
- 7 The chairmanship shall alternate between the Senate and
- 8 the House of Representatives with each Congress, and the
- 9 chairman shall be selected by the Members from that
- 10 House entitled to the chairmanship. The vice chairman
- 11 shall be chosen from the House other than that of the
- 12 chairman by the Members from that House.
- 13 "(8) The joint committee may appoint and fix the
- 14 compensation of such staff as it deems necessary.
- 15 "(9)(A) Notwithstanding any law, rule, or other au-
- 16 thority, there shall be paid out of the applicable accounts
- 17 of the House of Representatives such sums as may be nec-
- 18 essary for one-half of the expenses of the joint committee.
- 19 Such payments shall be made on vouchers signed by the
- 20 chairman or vice chairman of the joint committee who is
- 21 a Member of the House of Representatives, as the case
- 22 may be, and approved in the manner directed by the Com-
- 23 mittee on House Administration of the House of Rep-
- 24 resentatives. Amounts made available under this para-
- 25 graph shall be expended in accordance with regulations

- 1 prescribed by the Committee on House Administration of
- 2 the House of Representatives.
- 3 "(B) (To be supplied by the Senate).".
- 4 SEC. 3. CONSIDERATION IN THE HOUSE OF REPRESENTA-
- 5 TIVES AND THE SENATE.
- 6 Section 802 of title 5, United States Code, is amend-
- 7 ed by redesignating subsection (f) as subsection (g) and
- 8 by inserting after subsection (e) the following new sub-
- 9 section:
- 10 ``(f)(1) In the House, after the third legislative day
- 11 after the date on which the committee to which a joint
- 12 resolution is referred has reported, it is in order for any
- 13 Member of the House to move to proceed to consideration
- 14 of the joint resolution. All points of order against the mo-
- 15 tion to proceed and against consideration of that motion
- 16 are waived. The motion is privileged in the House and is
- 17 not debatable. The motion is not subject to amendment,
- 18 or to a motion to postpone, or to a motion to proceed to
- 19 the consideration of other business. A motion to reconsider
- 20 the vote by which the motion is agreed to or disagreed
- 21 to shall not be in order. If a motion to proceed to the
- 22 consideration of the joint resolution is agreed to, the
- 23 House shall immediately proceed to consideration of the
- 24 joint resolution without intervening motion (except one
- 25 motion to adjourn), order, or other business.

- 1 "(2)(A) In the House, debate shall be confined to the
- 2 joint resolution and shall not exceed one hour equally di-
- 3 vided and controlled by a proponent and an opponent of
- 4 the joint resolution. The previous question shall be consid-
- 5 ered as ordered on the joint resolution to final passage
- 6 without intervening motion, except one motion to recom-
- 7 mit. A motion to reconsider the vote on passage of the
- 8 joint resolution shall not be in order.".

9 SEC. 4. CONGRESSIONAL REVIEW.

- 10 (a) Congressional Review.—Section 801(a) of
- 11 title 5, United States Code, is amended—
- 12 (1) in paragraph (1)(A), by inserting ", the
- joint committee," after "each House of the Con-
- 14 gress";
- 15 (2) in paragraph (1)(B), by inserting "and the
- joint committee" after "each House of Congress";
- 17 (3) in paragraph (1) by adding at the end the
- 18 following new subparagraph:
- 19 "(D) Within 30 days (excluding days either House
- 20 of Congress is adjourned for more than 3 days during a
- 21 session of Congress) after the date on which the report
- 22 referred to in subparagraph (A) is received, the joint com-
- 23 mittee may report a committee resolution recommending
- 24 that each standing committee with jurisdiction to which
- 25 copies of the applicable report were provided under sub-

- 1 paragraph (C) report a joint resolution pursuant to section
- 2 802 disapproving the applicable rule."; and
- 3 (4) in paragraph (2)(A), by inserting "the joint
- 4 committee" after "committees of jurisdiction in each
- 5 House of the Congress".
- 6 (b) Effect of Disapproval.—Section 801(b)(2) of
- 7 title 5, United States Code, is amended by inserting before
- 8 the period at the end the following: "or the reissued or
- 9 new rule carries out the recommendation, if any, set forth
- 10 in the report submitted by the joint committee to the com-
- 11 mittees of jurisdiction pursuant to subsection (a)(1)(D)
- 12 respecting the rule that did not take effect because it was
- 13 the subject to an enacted resolution of disapproval".
- 14 (c) Definitions.—Section 804 of title 5, United
- 15 States Code, is amended by adding at the end the fol-
- 16 lowing new paragraph:
- 17 "(4) The term 'joint committee' refers to the
- Joint Administrative Procedures Committee.".

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