

109TH CONGRESS
1ST SESSION

H. R. 3004

To require the Secretary of the Treasury to analyze and report on the exchange rate policies of the People's Republic of China, and to require that additional tariffs be imposed on products of that country on the basis of the rate of manipulation by that country of the rate of exchange between the currency of that country and the United States dollar.

IN THE HOUSE OF REPRESENTATIVES

JUNE 21, 2005

Mr. ENGLISH of Pennsylvania (for himself, Mr. GREEN of Wisconsin, Mr. CHOCOLA, Mr. HAYES, Mr. REYNOLDS, Mr. PLATTS, Mr. WICKER, Mr. NORWOOD, Mr. GERLACH, Mr. UPTON, Mr. EHLERS, Mr. SHERMAN, Mr. SHUSTER, Mrs. MYRICK, Mr. ETHERIDGE, Mr. MCHUGH, Mr. WALSH, Mr. GILLMOR, Mr. GOODLATTE, Mr. MURPHY, and Mr. DOYLE) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To require the Secretary of the Treasury to analyze and report on the exchange rate policies of the People's Republic of China, and to require that additional tariffs be imposed on products of that country on the basis of the rate of manipulation by that country of the rate of exchange between the currency of that country and the United States dollar.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

1 **SECTION 1. SHORT TITLE.**

2 This Act may be cited as the “Currency Harmoni-
3 zation Initiative Through Neutralizing Action Act of
4 2005”.

5 **SEC. 2. FINDINGS.**

6 The Congress finds as follows:

7 (1) The benefit of trade concessions can be ad-
8 versely affected by misalignments in currency.

9 (2) Misalignments in currency caused by gov-
10 ernment policies intended to maintain an unfair
11 trade advantage nullify and impair trade conces-
12 sions.

13 (3) Article XV of the GATT 1994 prohibits
14 WTO members from, by exchange rate action, frus-
15 trating the intent of the provisions of that Agree-
16 ment, nor, by trade action, the intent of the provi-
17 sions of the Articles of Agreement of the Inter-
18 national Monetary Fund.

19 (4) The International Monetary Fund prohibits
20 the use of currency manipulation as a method of
21 gaining unfair trade advantage. The International
22 Monetary Fund defines such manipulation as large-
23 scale and protracted intervention in one direction to
24 gain an unfair trade advantage.

25 (5) Sections 301 through 309 of the Trade Act
26 of 1974 contain the authority under United States

1 law to take retaliatory action, including import re-
2 strictions, to enforce the rights of the United States
3 against any unjustifiable, unreasonable, or discrimi-
4 natory practice or policy of a country that burdens
5 or restricts United States commerce.

6 (6) The United States trade deficit with the
7 People's Republic of China was \$162,000,000,000 in
8 2004, the largest bilateral trade deficit in the world.

9 (7) United States imports from the People's
10 Republic of China have been growing faster than the
11 rate of United States exports to that country.

12 (8) The People's Republic of China is accumu-
13 lating foreign currency reserves, mostly United
14 States dollars. In 2004, reserves increased by more
15 than 40 percent, reaching a cumulative total of more
16 than \$600,000,000,000.

17 (9) The People's Republic of China has kept its
18 currency pegged at approximately 8.3 RMB to the
19 dollar since 1994.

20 (10) The large and growing accumulation of
21 foreign currency reserves by the People's Republic of
22 China strongly suggests that the RMB is under-
23 valued against the dollar. Economists have estimated
24 that the RMB is undervalued against the United
25 States dollar by as much as 40 percent.

1 (11) Import tariffs of the People's Republic of
2 China currently average about 15 percent. Assuming
3 the recent estimates of Chinese RMB undervaluation
4 against the dollar are correct, the effect of a free
5 and open currency market would be more than twice
6 as large as the effect of eliminating every tariff that
7 the People's Republic of China imposes on United
8 States goods.

9 (12) The President should formally initiate ac-
10 tion against the People's Republic of China, on ac-
11 count of the manipulation of its currency, pursuant
12 to article XV of the GATT 1994, the rules of the
13 International Monetary Fund, sections 122 and 301
14 through 309 of the Trade Act of 1974 (19 U.S.C.
15 2132 and 2411 through 2419), and section 3004 of
16 the Omnibus Trade and Competitiveness Act of
17 1988 (22 U.S.C. 5304).

18 (13) The President should, without weakening
19 or impairing existing trade remedies, clarify and im-
20 prove World Trade Organization rules with regard
21 to currency manipulation for trade advantage to re-
22 flect modern day monetary policy not envisioned at
23 the time current rules were adopted in 1947, and re-
24 port to Congress on ways to increase oversight and
25 input opportunities for Congress in the interaction

1 of the United States in the World Trade Organiza-
2 tion.

3 **SEC. 3. ANALYSIS OF AND REPORT ON EXCHANGE RATE**
4 **POLICIES OF CHINA.**

5 (a) ANALYSIS.—The Secretary of the Treasury shall,
6 upon the enactment of this Act and annually thereafter,
7 analyze the exchange rate policies of the People’s Republic
8 of China in order to determine whether that country ma-
9 nipulates the rate of exchange between the currency of
10 that country and the United States dollar, within the
11 meaning of article XV of the GATT 1994.

12 (b) COMPUTATION OF RATE OF MANIPULATION.—If
13 the Secretary of the Treasury makes an affirmative deter-
14 mination under subsection (a), the Secretary shall com-
15 pute the rate of manipulation against the dollar in the
16 form of a percentage.

17 (c) REPORTS TO CONGRESS.—The Secretary of the
18 Treasury shall submit to the Committee on Ways and
19 Means of the House of Representatives and to the Com-
20 mittee on Finance of the Senate a report on the Sec-
21 retary’s analysis and findings under subsection (a), and
22 any rate computed under subsection (b). The report shall
23 be submitted—

1 (1) with respect to the analysis conducted upon
2 the enactment of this Act, not later than 60 days
3 after the date of the enactment of this Act; and

4 (2) with respect to each subsequent analysis, at
5 the end of each 1-year period thereafter.

6 **SEC. 4. ADDITIONAL TARIFFS.**

7 (a) **ADDITIONAL TARIFF.**—In any case in which a re-
8 port of the Secretary of the Treasury submitted under sec-
9 tion 3(c) includes a rate of manipulation under section
10 3(b), the Secretary shall, not later than 30 days after the
11 report is submitted, impose on all products of China that
12 enter the customs territory of the United States, in addi-
13 tion to any duty that otherwise applies, a tariff equal to
14 the applicable percentage of the appraised value of the
15 product at the time of entry. For purposes of this sub-
16 section, the “applicable percentage” is the percentage
17 equal to the rate of manipulation.

18 (b) **ANNUAL MODIFICATION.**—Any tariff imposed
19 under subsection (a) shall be modified annually to the ex-
20 tent necessary to comply with the most recent report of
21 the Secretary of the Treasury under section 3(c).

22 **SEC. 5. DEFINITIONS.**

23 In this Act, the terms “GATT 1994” and “WTO
24 member” have the meanings given those terms in section

1 2 of the Uruguay Round Agreements Act (19 U.S.C.
2 3501).

