H. R. 2356

To amend title XVIII of the Social Security Act to reform the Medicare physician payment update system through repeal of the sustainable growth rate (SGR) payment update system.

IN THE HOUSE OF REPRESENTATIVES

May 12, 2005

Mr. Shaw (for himself and Mr. Cardin) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title XVIII of the Social Security Act to reform the Medicare physician payment update system through repeal of the sustainable growth rate (SGR) payment update system.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Preserving Patient Ac-
- 5 cess to Physicians Act of 2005".

| 1 | SEC. 2. REFORM OF THE MEDICARE PHYSICIAN PAYMENT |
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| 2 | UPDATE SYSTEM THROUGH ELIMINATION OF |
| 3 | THE SUSTAINABLE GROWTH RATE (SGR) PAY- |
| 4 | MENT UPDATE SYSTEM. |
| 5 | (a) In General.—Section 1848(d) of the Social Se- |
| 6 | curity Act (42 U.S.C. 1395w-4(d)) is amended by adding |
| 7 | at the end the following new paragraphs: |
| 8 | "(6) UPDATE FOR 2006.—The update to the |
| 9 | single conversion factor established in paragraph |
| 10 | (1)(C) for 2006 shall not be less than 2.7 percent. |
| 11 | "(7) UPDATE FOR YEARS BEGINNING WITH |
| 12 | 2007.— |
| 13 | "(A) In general.—Unless otherwise pro- |
| 14 | vided by law, subject to the budget-neutrality |
| 15 | factor determined by the Secretary under sub- |
| 16 | section (c)(2)(B)(ii), the update to the single |
| 17 | conversion factor established in paragraph |
| 18 | (1)(C) for a year beginning with 2007 is equal |
| 19 | to the product of— |
| 20 | "(i) 1 plus the Secretary's estimate of |
| 21 | the percentage change in the value of the |
| 22 | input price index (as provided under sub- |
| 23 | paragraph (B)(ii)) for the year (divided by |
| 24 | 100); and |

"(ii) 1 minus the Secretary's estimate 1 2 of the productivity adjustment factor under subparagraph (C) for the year. 3 "(B) INPUT PRICE INDEX.— "(i) Establishment.—Taking into account the mix of goods and services in-6 7 cluded in computing the medicare economic index (referred to in the fourth sentence of 8 9 section 1842(b)(3)), the Secretary shall es-10 tablish an index that reflects the weighted-11 average input prices for physicians' serv-12 ices for a year. Such index shall only ac-13 count for input prices and not changes in 14 costs that may result from other factors 15 (such as productivity). "(ii) Annual estimate of change 16 17 IN INDEX.—The Secretary shall estimate, 18 before the beginning of each year (begin-19 ning with 2007) the change in the value of 20 the input price index under clause (i) from 21 the previous year to the year involved. 22 "(C) Productivity adjustment fac-23 TOR.—The Secretary shall estimate, and cause 24 to be published in the Federal Register not

later than November 1 before the beginning of

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| 1 | each year (beginning with 2007), a productivity |
|----|--|
| 2 | adjustment factor that reflects the Secretary's |
| 3 | estimate of growth in multifactor productivity |
| 4 | in the national economy, taking into account |
| 5 | growth in productivity attributable to both labor |
| 6 | and nonlabor factors. Such adjustment may be |
| 7 | based on a multi-year moving average of pro- |
| 8 | ductivity (based on data published by the Bu- |
| 9 | reau of Labor Statistics).". |
| 10 | (b) Conforming Amendments.—Section 1848 of |
| 11 | the Act (42 U.S.C. 1395w-4) is amended— |
| 12 | (1) in subsection $(d)(1)(A)$, by striking "sub- |
| 13 | paragraph (B))" and all that follows and inserting |
| 14 | the following: "subparagraph (B))— |
| 15 | "(i) for years before 2001, adjusted |
| 16 | by the update (established under para- |
| 17 | graph (3)) for the year involved; |
| 18 | "(ii) for 2001, 2002, and 2003, multi- |
| 19 | plied by the update (established under |
| 20 | paragraph (4)) for the year involved; |
| 21 | "(iii) for 2004 and 2005, multiplied |
| 22 | by the update (established under para- |
| 23 | graph (5)) for that year; |

| 1 | "(iv) for 2006, multiplied by the up- |
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| 2 | date (established under paragraph (6)) for |
| 3 | that year; and |
| 4 | "(v) for 2007 and each subsequent |
| 5 | year, multiplied by the update (established |
| 6 | under paragraph (7)) for the year in- |
| 7 | volved."; |
| 8 | (2) by striking clause (i) of subsection |
| 9 | (d)(1)(E) and inserting the following: |
| 10 | "(i) cause to have published in the |
| 11 | Federal Register not later than November |
| 12 | 1— |
| 13 | "(I) of 2000 and each subsequent |
| 14 | year, the conversion factor which will |
| 15 | apply to physicians' services for the |
| 16 | succeeding year; |
| 17 | "(II) of 2000, 2001, and 2002, |
| 18 | the update determined under para- |
| 19 | graph (4) for such succeeding year |
| 20 | and the allowed expenditures under |
| 21 | such paragraph for the succeeding |
| 22 | year; |
| 23 | "(III) of 2003 and 2004, the up- |
| 24 | date determined under paragraph (5) |
| 25 | for 2004 and 2005; |

| 1 | "(IV) of 2005, the update deter- |
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| 2 | mined under paragraph (6) for 2006; |
| 3 | and |
| 4 | "(V) of 2006 and each subse- |
| 5 | quent year, the update determined |
| 6 | under paragraph (7) for the suc- |
| 7 | ceeding year; and"; |
| 8 | (3) in subsection (d)(1)(E)(ii), by inserting |
| 9 | "(for years before 2006)" after "the sustainable |
| 10 | growth rate"; |
| 11 | (4) in subsection $(d)(4)$ — |
| 12 | (A) in the heading, by striking "Years |
| 13 | Beginning With 2001" and inserting "2001, |
| 14 | 2002, and 2003 "; |
| 15 | (B) in subparagraph (A), in the matter |
| 16 | preceding clause (i), by striking "for a year be- |
| 17 | ginning with 2001" and inserting "for 2001, |
| 18 | 2002, and 2003"; |
| 19 | (C) in subparagraph (C)(iii), by striking |
| 20 | "YEARS BEGINNING WITH 2000.—The al- |
| 21 | lowed expenditures for a year (beginning with |
| 22 | 2000)" and inserting "2000, 2001, AND 2002.— |
| 23 | The allowed expenditures for each of years |
| 24 | 2000, 2001, and 2002"; and |

| 1 | (D) in subparagraph (E), by striking "BE- |
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| 2 | GINNING WITH 2001" and "for a year begin- |
| 3 | ning with 2001" and inserting "2001, 2002, AND |
| 4 | 2003" and "for 2001, 2002, and 2003", respec- |
| 5 | tively; and |
| 6 | (5) in subsection (f)— |
| 7 | (A) in paragraph (1)(B), by striking "No- |
| 8 | vember 1 of each succeeding year" and insert- |
| 9 | ing "November 1 of each year before 2005"; |
| 10 | (B) in paragraph (2), by inserting "and |
| 11 | ending with 2003" after "beginning with |
| 12 | 2000''; |
| 13 | (C) in paragraph (3), by striking "for a |
| 14 | year beginning with 2001" and inserting "for |
| 15 | 2001, 2002, and 2003"; and |
| 16 | (D) in paragraph (3)(C), by striking "FOR |
| 17 | 2003 AND SUCCEEDING YEARS" and inserting |
| 18 | "FOR 2003" and by striking "a year after 2002" |
| 10 | and inserting "2003" |