

109TH CONGRESS  
1ST SESSION

# H. R. 2207

To authorize the Secretary of Education to award grants for the support of full-service community schools, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 10, 2005

Mr. HOYER introduced the following bill; which was referred to the Committee on Education and the Workforce

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## A BILL

To authorize the Secretary of Education to award grants for the support of full-service community schools, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Full-Service Commu-  
5 nity Schools Act of 2005”.

6 **SEC. 2. PURPOSES.**

7 The purposes of this Act are the following:

8 (1) Providing support for the planning, imple-  
9 mentation, and operation of full-service community  
10 schools.

1           (2) Improving the coordination, availability, and  
2 effectiveness of services for children and families.

3           (3) Enabling principals and teachers to com-  
4 plement and enrich efforts to help all children reach  
5 proficiency in reading and math by 2014.

6           (4) Ensuring that children come to school ready  
7 to learn every day.

8           (5) Enabling families to participate in the edu-  
9 cation of their children.

10          (6) Enabling more efficient use of Federal,  
11 State, local, and private sector resources that serve  
12 children and families.

13          (7) Facilitating the coordination of programs  
14 operated by community-based organizations, non-  
15 profit organizations, and State, local, and tribal gov-  
16 ernments.

17          (8) Engaging students as resources to their  
18 communities.

19 **SEC. 3. FULL-SERVICE COMMUNITY SCHOOL.**

20          For purposes of this Act, the term “full-service com-  
21 munity school” means a public elementary or secondary  
22 school that—

23           (1) participates in a community-based effort to  
24 coordinate educational, developmental, family,  
25 health, and other comprehensive services through

1 community-based organizations and public and pri-  
2 vate partnerships; and

3 (2) provides access to such services to students,  
4 families, and the community.

5 **SEC. 4. LOCAL PROGRAMS.**

6 (a) GRANTS.—The Secretary of Education (in this  
7 Act referred to as the “Secretary”) may award grants to  
8 eligible entities to assist public elementary or secondary  
9 schools to function as full-service community schools.

10 (b) USE OF FUNDS.—Grants awarded under this sec-  
11 tion shall be used to coordinate or provide not less than  
12 3 qualified services at 1 or more public elementary or sec-  
13 ondary schools.

14 (c) APPLICATION.—To seek a grant under this sec-  
15 tion, an eligible entity shall submit an application to the  
16 Secretary at such time and in such manner as the Sec-  
17 retary may require. The Secretary shall require that each  
18 such application include the following:

19 (1) A description of the eligible entity.

20 (2) A list of partner entities that will assist the  
21 eligible entity to coordinate or provide qualified serv-  
22 ices.

23 (3) A memorandum of understanding between  
24 the eligible entity and all partner entities describing  
25 the role the partner entities will assume.

1           (4) A description of the capacity of the eligible  
2           entity to provide and coordinate qualified services at  
3           a full-service community school.

4           (5) A comprehensive plan that includes descrip-  
5           tions of the following:

6                   (A) The student, family, and school com-  
7                   munity to be served, including information  
8                   about the demographic characteristics and  
9                   needs of students, families, and community resi-  
10                  dents, the number of individuals to be served,  
11                  and the frequency of services.

12                   (B) Qualified services to be provided or co-  
13                   ordinated by the eligible entity and its partner  
14                   entities.

15                   (C) Planning, coordination, management,  
16                   and oversight of qualified services at each  
17                   school to be served, including the role of the  
18                   school principal, the full-service community  
19                   school coordinator, partner entities, parents,  
20                   and members of the community.

21                   (D) Funding sources for qualified services  
22                   at each school to be served, whether such fund-  
23                   ing is derived from grants under this section or  
24                   from other Federal, State, local, or private  
25                   sources.

1           (E) Plans for professional development for  
2 personnel managing, or coordinating or deliv-  
3 ering qualified services at, the schools to be  
4 served.

5           (F) Plans for joint utilization and mainte-  
6 nance of school facilities by the eligible entity  
7 and its partner entities.

8           (6) Identification of principles of effectiveness  
9 that are based on—

10           (A) an assessment of objective data re-  
11 garding the need for the establishment of a full-  
12 service community school and qualified services  
13 at each school to be served and in the commu-  
14 nity involved;

15           (B) an established set of performance  
16 measures aimed at ensuring the availability and  
17 effectiveness of high-quality services; and

18           (C) if appropriate, scientifically-based re-  
19 search that provides evidence that the qualified  
20 services involved will help students meet State  
21 and local student academic achievement stand-  
22 ards.

23           (7) A strategy for developing a plan for sustain-  
24 ability.

1 (d) PRIORITY.—In awarding grants under this sec-  
2 tion, the Secretary shall give priority to eligible entities  
3 that—

4 (1) will serve at least 1 school eligible for a  
5 schoolwide program under section 1114 of the Ele-  
6 mentary and Secondary Education Act of 1965 (20  
7 U.S.C. 6314);

8 (2) demonstrate a record of effectiveness in co-  
9 ordinating multiple qualified services; and

10 (3) will serve more than 1 full-service commu-  
11 nity school as part of a community- or district-wide  
12 strategy.

13 (e) GRANT PERIOD.—Each grant awarded under this  
14 section shall be for a period of 5 years.

15 (f) MINIMUM AMOUNT.—The Secretary may not  
16 award a grant to an eligible entity under this section in  
17 an amount that is less than \$75,000 for each year of the  
18 5-year grant period.

19 (g) DEFINITIONS.—In this section:

20 (1) The term “eligible entity” means a consor-  
21 tium of a local educational agency and 1 or more  
22 community-based organizations, nonprofit organiza-  
23 tions, or other public or private entities.

24 (2) The term “qualified services” means any of  
25 the following:

1 (A) Early childhood education.

2 (B) Remedial education activities and aca-  
3 demic enrichment activities.

4 (C) Programs under the Head Start Act,  
5 including Early Head Start programs.

6 (D) Programs that promote parental in-  
7 volvement and family literacy, including the  
8 Reading First, Early Reading First, and Wil-  
9 liam F. Goodling Even Start Family Literacy  
10 programs authorized in part B of title I of the  
11 Elementary and Secondary Education Act of  
12 1965 (20 U.S.C. 6361 et seq.).

13 (E) Mentoring and other youth develop-  
14 ment programs.

15 (F) Parent leadership development activi-  
16 ties.

17 (G) Parenting education activities.

18 (H) Child care services.

19 (I) Community service and service learning  
20 opportunities.

21 (J) Programs that provide assistance to  
22 students who have been truant, suspended, or  
23 expelled.

24 (K) Job training and career counseling  
25 services.

1 (L) Nutrition services.

2 (M) Primary health and dental care.

3 (N) Mental health counseling services.

4 (O) Adult education, including instruction  
5 in English as a second language.

6 (P) Other services consistent with this Act.

7 **SEC. 5. STATE PROGRAMS.**

8 (a) GRANTS.—The Secretary may award grants to  
9 State collaboratives to support the development of full-  
10 service community school programs in accordance with  
11 this section.

12 (b) USE OF FUNDS.—Grants awarded under this sec-  
13 tion shall be used only for the following:

14 (1) Planning, coordinating, and expanding the  
15 development of full-service community schools in the  
16 State.

17 (2) Providing technical assistance and training  
18 for full-service community schools, including profes-  
19 sional development for personnel and creation of  
20 data collection and evaluation systems.

21 (3) Collecting, evaluating, and reporting data  
22 about the progress of full-service community schools.

23 (4) Evaluating the impact of State policies and  
24 guidelines in the integration of Federal and State  
25 programs at full-service community schools.

1           (c) APPLICATION.—To seek a grant under this sec-  
2 tion, a State collaborative shall submit an application to  
3 the Secretary at such time and in such manner as the  
4 Secretary may require. The Secretary shall require that  
5 each such application include the following:

6           (1) A list of all governmental agencies and non-  
7 profit organizations that will participate as members  
8 of the State collaborative.

9           (2) A description of the expertise of each mem-  
10 ber of the State collaborative—

11                 (A) in coordinating Federal and State pro-  
12 grams across multiple agencies; and

13                 (B) in working with and developing the ca-  
14 pacity of full-service community schools.

15           (3) A comprehensive plan describing how the  
16 grant will be used to plan, coordinate, and expand  
17 the delivery of services at full-service community  
18 schools.

19           (4) An explanation of how the State collabo-  
20 rative will provide technical assistance and training,  
21 including professional development, for full-service  
22 community schools.

23           (5) An explanation of how the State will collect  
24 and evaluate information on full-service community  
25 schools.

1 (d) GRANT PERIOD.—Each grant awarded under this  
2 section shall be for a period of 5 years.

3 (e) MINIMUM AMOUNT.—The Secretary may not  
4 award a grant to a State collaborative under this section  
5 in an amount that is less than \$500,000 for each year  
6 of the 5-year grant period.

7 (f) DEFINITIONS.—For purposes of this section:

8 (1) The term “State” includes the several  
9 States, the District of Columbia, the Commonwealth  
10 of Puerto Rico, the Commonwealth of the Northern  
11 Mariana Islands, American Samoa, Guam, the Vir-  
12 gin Islands, and any other territory or possession of  
13 the United States.

14 (2) The term “State collaborative” means a col-  
15 laborative of a State educational agency and not less  
16 than 2 other governmental agencies or nonprofit or-  
17 ganizations that provide services to children and  
18 families.

19 **SEC. 6. ADVISORY COMMITTEE.**

20 (a) ESTABLISHMENT.—There is hereby established  
21 an advisory committee to be known as the “Full-Service  
22 Community Schools Advisory Committee” (in this section  
23 referred to as the “Advisory Committee”).

24 (b) DUTIES.—Subject to subsection (c), the Advisory  
25 Committee shall—

1           (1) consult with the Secretary on the develop-  
2           ment and implementation of programs under this  
3           Act;

4           (2) identify strategies to improve the coordina-  
5           tion of Federal programs in support of full-service  
6           community schools; and

7           (3) issue an annual report to the Congress on  
8           efforts under this Act, including a description of—

9                   (A) the results of local and national eval-  
10                  uation of such efforts; and

11                   (B) the scope of services being coordinated  
12                  under this Act.

13           (c) CONSULTATION.—In carrying out its duties under  
14           this section, the Advisory Committee shall consult annu-  
15           ally with eligible entities awarded grants under section 4,  
16           State collaboratives awarded grants under section 5, and  
17           other entities with expertise in operating full-service com-  
18           munity schools.

19           (d) MEMBERS.—The Advisory Committee shall con-  
20           sist of 4 members as follows:

21                   (1) The Attorney General of the United States  
22                  (or the Attorney General’s delegate).

23                   (2) The Secretary of Agriculture (or the Sec-  
24                  retary’s delegate).

1           (3) The Secretary of Health and Human Serv-  
2           ices (or the Secretary’s delegate).

3           (4) The Secretary of Labor (or the Secretary’s  
4           delegate).

5 **SEC. 7. GENERAL PROVISIONS.**

6           (a) **TECHNICAL ASSISTANCE.**—The Secretary, di-  
7           rectly or through grants, shall provide such technical as-  
8           sistance as may be appropriate to accomplish the purposes  
9           of this Act.

10          (b) **EVALUATIONS BY SECRETARY.**—The Secretary  
11          shall conduct evaluations on the effectiveness of grants  
12          under sections 4 and 5 in achieving the purposes of this  
13          Act.

14          (c) **EVALUATIONS BY GRANTEES.**—The Secretary  
15          shall require each recipient of a grant under this section—

16               (1) to conduct periodic evaluations of the  
17               progress achieved with the grant toward achieving  
18               the purposes of this Act;

19               (2) to use such evaluations to refine and im-  
20               prove activities conducted with the grant and the  
21               performance measures for such activities; and

22               (3) to make the results of such evaluations pub-  
23               licly available, including by providing public notice of  
24               such availability.

1 (d) SUPPLEMENT, NOT SUPPLANT.—Funds made  
2 available to a grantee under this Act may be used only  
3 to supplement, and not supplant, any other Federal, State,  
4 or local funds that would otherwise be available to carry  
5 out the activities assisted under this Act.

6 (e) MATCHING FUNDS.—

7 (1) IN GENERAL.—The Secretary shall require  
8 each recipient of a grant under this Act to provide  
9 matching funds from non-Federal sources in an  
10 amount determined under paragraph (2).

11 (2) DETERMINATION OF AMOUNT OF MATCH.—

12 (A) SLIDING SCALE.—Subject to subpara-  
13 graph (B), the Secretary shall determine the  
14 amount of matching funds to be required of a  
15 grantee under this subsection based on a sliding  
16 fee scale that takes into account—

17 (i) the relative poverty of the popu-  
18 lation to be targeted by the grantee; and

19 (ii) the ability of the grantee to obtain  
20 such matching funds.

21 (B) MAXIMUM AMOUNT.—The Secretary  
22 may not require any grantee under this section  
23 to provide matching funds in an amount that  
24 exceeds the amount of the grant award.

1           (3) IN-KIND CONTRIBUTIONS.—The Secretary  
2           shall permit grantees under this section to match  
3           funds in whole or in part with in-kind contributions.

4           (4) CONSIDERATION.—Notwithstanding this  
5           subsection, the Secretary shall not consider an appli-  
6           cant’s ability to match funds when determining  
7           which applicants will receive grants under this Act.

8 **SEC. 8. AUTHORIZATION OF APPROPRIATIONS.**

9           (a) IN GENERAL.—There are authorized to be appro-  
10          priated to carry out this Act \$200,000,000 for fiscal year  
11          2006 and such sums as may be necessary for each of fiscal  
12          years 2007 through 2010.

13          (b) ALLOCATION.—Of the amounts appropriated to  
14          carry out this Act for each fiscal year—

15                (1) 75 percent shall be for section 4;

16                (2) 20 percent shall be for section 5; and

17                (3) of the remaining 5 percent, not less than  
18          \$500,000 shall be for technical assistance under sec-  
19          tion 7(a).

○