109TH CONGRESS 1ST SESSION

H. R. 1981

To amend title XVIII of the Social Security Act to provide for coverage under the Medicare Program of substitute adult day care services.

IN THE HOUSE OF REPRESENTATIVES

APRIL 28, 2005

Mr. Doggett (for himself, Mr. Andrews, Mr. Baca, Mr. Becerra, Mr. Brown of Ohio, Mr. Cardin, Mr. Cardoza, Mr. Conyers, Mr. CUELLAR, Mr. DELAHUNT, Ms. DELAURO, Mr. EVANS, Mr. FILNER, Mr. Frank of Massachusetts, Mr. Gonzalez, Mr. Al Green of Texas, Mr. GENE GREEN of Texas, Mr. GRIJALVA, Mr. GUTIERREZ, Mr. HINCHEY, Mr. Hinojosa, Mr. Honda, Mr. Inslee, Ms. Jackson-Lee of Texas, Mr. Jefferson, Ms. Eddie Bernice Johnson of Texas, Ms. Kil-PATRICK of Michigan, Mr. Lewis of Georgia, Mr. Lynch, Mr. McDermott, Mr. McGovern, Mr. George Miller of California, Ms. Moore of Wisconsin, Mr. Moran of Virginia, Mrs. Napolitano, Mr. OLVER, Mr. ORTIZ, Mr. PASTOR, Mr. RANGEL, Mr. REYES, Ms. ROYBAL-Allard, Mr. Rush, Ms. Linda T. Sánchez of California, Ms. Loretta SANCHEZ of California, Mr. SANDERS, Ms. Solis, Mr. Stark, Mr. THOMPSON of Mississippi, Mr. Tierney, Mrs. Jones of Ohio, Ms. Wat-SON, and Mr. WAXMAN) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title XVIII of the Social Security Act to provide for coverage under the Medicare Program of substitute adult day care services.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Medicare Adult Day
- 5 Care Services Act of 2005".
- 6 SEC. 2. FINDINGS.
- 7 Congress makes the following findings:
- 8 (1) Adult day care offers services, including
- 9 medical care, rehabilitation therapies, dignified as-
- sistance with activities of daily living, nutrition ther-
- apy, health monitoring, social interaction, stimu-
- lating activities, and transportation, to seniors who
- are frail, physically challenged, or cognitively im-
- paired at no extra cost to the medicare program.
- 15 (2) The care given at adult day care centers
- provides seniors and their familial caregivers support
- that is critical to keeping the senior in the family
- home.
- 19 (3) One quarter of all workers provide some
- form of elder care for those age 65 and older, and
- by 2007, the number of households involved in
- caregiving to persons age 50 or older could reach 39
- 23 million.
- 24 (4) The pool of potential family caregivers, who
- are primarily women and who provide an estimated

- \$257,000,000,000 in "free" services annually, is dwindling, from 11 potential caregivers for each person needing care today to a projected 4 to 1 ratio in 2050.
 - (5) Caregiving families tend to have lower incomes than non-caregiving families, and the average caregiver loses \$659,139 in wages, pension benefits, and Social Security benefits over a lifetime.
 - (6) The loss in productivity in United States businesses attributable to caregivers for aging or ailing seniors ranges from \$11,000,000,000 to \$29,000,000,000 annually.
- 13 (7) Adult day care centers, located in every
 14 State in the United States and the District of Co15 lumbia, serve as quality health options to treat our
 16 Nation's elderly population, which is about to dra17 matically increase with the aging of the baby boomer
 18 generation.

19 SEC. 3. MEDICARE COVERAGE OF SUBSTITUTE ADULT DAY

- 20 CARE SERVICES.
- 21 (a) Substitute Adult Day Care Services Ben-
- 22 EFIT.—

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- 23 (1) In General.—Section 1861(m) of the So-
- cial Security Act (42 U.S.C. 1395x(m)) is amend-
- 25 ed—

| 1 | (A) in the matter preceding paragraph (1), |
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| 2 | by inserting "or paragraph (8)" after "para- |
| 3 | graph (7)"; |
| 4 | (B) in paragraph (6), by striking "and" at |
| 5 | the end; |
| 6 | (C) in paragraph (7), by adding "and" at |
| 7 | the end; and |
| 8 | (D) by inserting after paragraph (7), the |
| 9 | following new paragraph: |
| 10 | "(8) substitute adult day care services (as de- |
| 11 | fined in subsection (bbb));". |
| 12 | (2) Substitute adult day care services |
| 13 | DEFINED.—Section 1861 of the Social Security Act |
| 14 | (42 U.S.C. 1395x) is amended by adding at the end |
| 15 | the following new subsection: |
| 16 | "Substitute Adult Day Care Services; Adult Day Care |
| 17 | Facility |
| 18 | ``(bbb)(1)(A) The term 'substitute adult day care |
| 19 | services' means the items and services described in sub- |
| 20 | paragraph (B) that are furnished to an individual by an |
| 21 | adult day care facility as a part of a plan under subsection |
| 22 | (m) that substitutes such services for a portion of the |
| 23 | items and services described in subparagraph (B)(i) fur- |
| 24 | nished by a home health agency under the plan, as deter- |
| 25 | mined by the physician establishing the plan. |

| 1 | "(B) The items and services described in this sub- |
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| 2 | paragraph are the following items and services: |
| 3 | "(i) Items and services described in paragraphs |
| 4 | (1) through (7) of subsection (m). |
| 5 | "(ii) Transportation of the individual to and |
| 6 | from the adult day care facility in connection with |
| 7 | any such item or service. |
| 8 | "(iii) Meals. |
| 9 | "(iv) A program of supervised activities (that |
| 10 | meets such criteria as the Secretary determines ap- |
| 11 | propriate) designed to promote physical and mental |
| 12 | health that are furnished to the individual by the |
| 13 | adult day care facility in a group setting for a period |
| 14 | of not fewer than 4 and not greater than 12 hours |
| 15 | per day. |
| 16 | "(v) A medication management program (as de- |
| 17 | fined in subparagraph (C)). |
| 18 | "(C) For purposes of subparagraph (B)(v), the term |
| 19 | 'medication management program' means a program of |
| 20 | education and services (that meets such criteria as the |
| 21 | Secretary determines appropriate) to minimize— |
| 22 | "(i) unnecessary or inappropriate use of pre- |
| 23 | scription drugs; and |
| 24 | "(ii) adverse events due to unintended prescrip- |
| 25 | tion drug-to-drug interactions. |

- 1 "(2)(A) Except as provided in subparagraph (B), the
- 2 term 'adult day care facility' means a public agency or
- 3 private organization, or a subdivision of such an agency
- 4 or organization, that—
- 5 "(i) is engaged in providing skilled nursing
- 6 services and other therapeutic services directly or
- 7 under arrangement with a home health agency;
- 8 "(ii) meets such standards established by the
- 9 Secretary to assure quality of care and such other
- requirements as the Secretary finds necessary in the
- interest of the health and safety of individuals who
- are furnished services in the facility;
- "(iii) provides the items and services described
- in paragraph (1)(B); and
- 15 "(iv) meets the requirements of paragraphs (2)
- through (8) of subsection (o).
- 17 "(B) The Secretary may waive the requirement of a
- 18 surety bond under paragraph (7) of subsection (o) in the
- 19 case of an agency or organization that provides a com-
- 20 parable surety bond under State law.
- 21 "(C) For purposes of payment for home health serv-
- 22 ices consisting of substitute adult day care services fur-
- 23 nished under this title, any reference to a home health
- 24 agency is deemed to be a reference to an adult day care
- 25 facility.

| 1 | "(D) Nothing in this paragraph shall be construed |
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| 2 | as prohibiting a home health agency from— |
| 3 | "(i) establishing a substitute adult day care fa- |
| 4 | cility; or |
| 5 | "(ii) providing services under arrangements |
| 6 | with a substitute adult day care facility.". |
| 7 | (3) Conforming amendments.—Sections |
| 8 | 1814(a)(2)(C) and $1835(a)(2)(A)(i)$ of the Social |
| 9 | Security Act (42 U.S.C. 1395f(a)(2)(C) and |
| 10 | 1395n(a)(2)(A)(i)) are each amended by striking |
| 11 | "section 1861(m)(7)" and inserting "paragraph (7) |
| 12 | or (8) of section 1861(m)". |
| 13 | (b) Payment for Substitute Adult Day Care |
| 14 | SERVICES UNDER THE HOME HEALTH PROSPECTIVE |
| 15 | PAYMENT SYSTEM.—Section 1895 of the Social Security |
| 16 | Act (42 U.S.C. 1395fff) is amended— |
| 17 | (1) in the first sentence of paragraph (b)(1), by |
| 18 | inserting after "home health services" the following: |
| 19 | "or home health services consisting of substitute |
| 20 | adult day care services."; and |
| 21 | (2) by adding at the end the following new sub- |
| 22 | section: |
| 23 | "(f) Payment Rate and Limitation on Payment |
| 24 | FOR SUBSTITUTE ADULT DAY CARE SERVICES.— |
| 25 | "(1) Payment rate.— |

- "(A) IN GENERAL.—The Secretary shall determine each component (as defined by the Secretary) of substitute adult day care services (under section 1861(bbb)(1)(B)(i)) furnished to an individual under the plan of care established under section 1861(m) with respect to such services.
 - "(B) ESTIMATION OF PAYMENT AMOUNT.—The Secretary shall estimate the amount that would otherwise be payable under this section for all home health services under that plan of care other than substitute adult day care services for a week or other period specified by the Secretary.
 - "(C) Amount of payment.—The total amount payable for home health services consisting of substitute adult day care services under such plan of care is equal to the amount estimated to be payable under subparagraph (B) furnished under the plan by a home health agency.

"(2) Limitations.—

"(A) IN GENERAL.—With respect to home health services consisting of substitute adult day care services, no payment may be made

| 1 | under this section for home health services con- |
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| 2 | sisting of substitute adult day care services de- |
| 3 | scribed in clauses (ii) through (v) of section |
| 4 | 1861(bbb)(1)(B). |
| 5 | "(B) Limitation on Balance Billing.— |
| 6 | An adult day care facility shall accept as pay- |
| 7 | ment in full for substitute adult day care serv- |
| 8 | ices (including those services described in |
| 9 | clauses (ii) through (v) of section |
| 10 | 1861(bbb)(1)(B)) furnished by the facility to an |
| 11 | individual entitled to benefits under this title |
| 12 | the amount of payment provided under this sec- |
| 13 | tion for home health services consisting of sub- |
| 14 | stitute adult day care services.". |
| 15 | (c) Consolidated Billing.—Section 1862(a) of |
| 16 | the Social Security Act (42 U.S.C. 1395y(a)), is amend- |
| 17 | ed— |
| 18 | (1) by striking "or" at the end of paragraph |
| 19 | (21); |
| 20 | (2) by striking the period at the end of para- |
| 21 | graph (22) and inserting "; or"; and |
| 22 | (3) by inserting after paragraph (22) the fol- |
| 23 | lowing new paragraph: |
| 24 | "(23) which are substitute adult day care serv- |
| 25 | ices for which payment may be made under section |

- 1 1895(f) and which are furnished to an individual by
- 2 a substitute adult day care facility pursuant to a
- 3 plan of care established under section 1861(m) with
- 4 respect to such services, by an entity other than the
- 5 substitute adult day care facility, unless the services
- 6 are furnished under arrangements (as defined in sec-
- 7 tion 1861(w)(1)) with the entity made by the sub-
- 8 stitute adult day care facility.".
- 9 (d) Effective Date.—The amendments made by
- 10 this section shall apply to items and services furnished on
- 11 or after January 1, 2006.
- 12 (e) Relationship to Demonstration Project.—
- 13 (1) Notwithstanding subsection (d) of section 703 of the
- 14 Medicare Prescription Drug, Improvement, and Mod-
- 15 ernization Act of 2003 (Public Law 108–173; 117 Stat.
- 16 2336), the Secretary may terminate the demonstration
- 17 project for medical adult day care services established
- 18 under such section 703, but in no case earlier than the
- 19 date on which the Secretary has fully implemented the
- 20 preceding provisions of this section. The Secretary shall
- 21 ensure that individuals receiving medical adult day care
- 22 services under such demonstration program do not experi-
- 23 ence any interruption in the receipt of such services by
- 24 reason of the termination of the demonstration program.

- 1 (2) Section 703 of the Medicare Prescription Drug,
- 2 Improvement, and Modernization Act of 2003 (Public Law
- 3 108–173; 117 Stat. 2336) is amended by striking sub-

4 section (h).

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