

108TH CONGRESS  
1ST SESSION

# S. 972

To clarify the authority of States to establish conditions for insurers to conduct the business of insurance within a State based on the provision of information regarding Holocaust era insurance policies of the insurer, to establish a Federal cause of action for claims for payment of such insurance policies, and for other purposes.

---

## IN THE SENATE OF THE UNITED STATES

MAY 1, 2003

Mr. COLEMAN introduced the following bill; which was read twice and referred to the Committee on the Judiciary

---

# A BILL

To clarify the authority of States to establish conditions for insurers to conduct the business of insurance within a State based on the provision of information regarding Holocaust era insurance policies of the insurer, to establish a Federal cause of action for claims for payment of such insurance policies, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Comprehensive Holo-  
5 caust Accountability in Insurance Act”.

1 **SEC. 2. FINDINGS.**

2 Congress makes the following findings:

3 (1) Between 1933 and 1945, the Nazi regime  
4 and its collaborators conducted systematic, bureau-  
5 cratic, and State-sponsored persecution and murder  
6 of approximately 6,000,000 Jews—the genocidal act  
7 known as the Holocaust.8 (2) Before and during World War II, millions  
9 of European Jews purchased, in good faith, life in-  
10 surance policies with certain European insurance  
11 companies because these policies were a popular  
12 form of savings and investment that provided a  
13 means of safeguarding family assets, assisting in re-  
14 tirement planning, providing for a dowry, or saving  
15 for the education of children.16 (3) After the Nazis came to power in Germany,  
17 they systematically confiscated the insurance assets,  
18 including the cash value of life insurance policies, of  
19 Jews and other designated enemies of the Nazi re-  
20 gime.21 (4) After the conclusion of World War II, Euro-  
22 pean insurers often rejected insurance claims of Hol-  
23 ocaust victims and heirs who lacked required docu-  
24 mentation, such as death certificates.25 (5) During the 50 years since the end of the  
26 war, only a small percentage of Holocaust victims

1 and their families have been successful in collecting  
2 on their policies.

3 (6) In 1998, the International Commission on  
4 Holocaust Era Insurance Claims (ICHEIC) was es-  
5 tablished by State insurance regulators in the  
6 United States, European insurers, and certain non-  
7 governmental organizations to act as a facilitator be-  
8 tween insurers and beneficiaries to help expedite  
9 payouts on contested insurance policies.

10 (7) To date ICHEIC has received more than  
11 90,000 claims and has only made 2,281 settlement  
12 offers, which amounts to a resolution rate of less  
13 than a 3 percent.

14 (8) These insurance payments should be ex-  
15 pedited to the victims of the most heinous crime of  
16 the 20th Century to ensure that they do not become  
17 victims a second time.

18 (9) States should be allowed to collect Holo-  
19 caust-era insurance information from foreign-based  
20 insurance companies that want to do business in  
21 such States.

22 (10) Holocaust victims and their families should  
23 be able to recover claims on Holocaust era insurance  
24 policies in Federal court when they consider it nec-  
25 essary to seek redress through the judicial system.

1   **SEC. 3. STATE AUTHORITY TO ESTABLISH REQUIREMENTS**

2                   **FOR CONDUCTING INSURANCE BUSINESS.**

3               (a) IN GENERAL.—A State may establish require-  
4   ments on insurers as a condition of doing insurance busi-  
5   ness in that State, to the extent such requirements are  
6   consistent with the due process guarantees of the Con-  
7   stitution of the United States, as follows:

8               (1) INFORMATION REQUIREMENTS.—The State  
9   may require that an insurer provide to the State the  
10   following information regarding Holocaust era insur-  
11   ance policies:

12               (A) Whether the insurer, or any affiliate or  
13   predecessor company, sold any such policies.

14               (B) The number of such policies sold by  
15   the insurer, and any affiliates and predecessor  
16   companies, and the number the insurer and its  
17   affiliates currently have in their possession.

18               (C) The identity of the holder and bene-  
19   ficiary of each such policy sold or held and the  
20   current status of each such policy.

21               (D) The city of origin, domicile, and ad-  
22   dress for each policyholder listed.

23               (E) If an insurer has no such policies to  
24   report because records are no longer in the pos-  
25   session of the insurer or its affiliates, a state-

1           ment explaining the reasons for the lack of pos-  
2           session of such records.

3 (F) Any other information regarding such  
4 policies as the State considers appropriate.

10 (A) the proceeds of the policy were paid;  
11 (B) the beneficiaries of the policy or heirs  
12 or such beneficiaries could not, after diligent  
13 search, be located, and the proceeds were dis-  
14 tributed to Holocaust survivors or charities;

15 (C) a court of law has certified a plan for  
16 the distribution of the proceeds; or  
17 (D) the proceeds have not been distributed

18 (b) HOLOCAUST ERA INSURANCE POLICIES.—In this  
19 section, the term “Holocaust era insurance policy” means  
20 a policy for insurance coverage that—

1   **SEC. 4. FEDERAL CAUSE OF ACTION FOR COVERED CLAIMS.**

2           (a) FEDERAL CAUSE OF ACTION.—

3               (1) IN GENERAL.—There shall exist a Federal  
4               cause of action for any covered claim.

5               (2) STATUTE OF LIMITATIONS.—Any action  
6               brought under paragraph (1) shall be filed not later  
7               than 10 years after the date of the enactment of this  
8               Act.

9               (b) SUBJECT MATTER JURISDICTION.—The district  
10          courts shall have original jurisdiction of any civil action  
11          on a covered claim (whether brought under subsection (a)  
12          or otherwise).

13               (c) PERSONAL JURISDICTION.—Notwithstanding any  
14          provision of Rule 4 of the Federal Rules of Civil Procedure  
15          to the contrary, in a civil action on a covered claim (whether  
16          brought under subsection (a) or otherwise) commenced  
17          in a district where the defendant is not a resident—

18                       (1) the court may exercise jurisdiction over  
19                       such defendant on any basis not inconsistent with  
20                       the Constitution of the United States; and

21                       (2) service of process, summons, and subpoena  
22                       may be made on such defendant in any manner not  
23                       inconsistent with the Constitution of the United  
24                       States.

25               (d) DEFINITIONS.—In this section:

9 (i) was provided by a covered foreign  
10 insurance company;

11 (ii) had as the policyholder, insured,  
12 or beneficiary a listed Holocaust victim;  
13 and

14 (iii) was in effect during any portion  
15 of the 13-year period beginning with 1933  
16 and ending with 1945; and

17 (B) was made by a listed Holocaust victim,  
18 or the heirs of beneficiaries of such victim, to  
19 the covered foreign insurance company or the  
20 International Commission on Holocaust Era In-  
21 surance Claims.

22 (3) COVERED FOREIGN INSURANCE COM-  
23 PANY.—The term “covered foreign insurance com-  
24 pany” means each of the following companies, and  
25 its affiliates and predecessor companies:

1 (A) Assicurazioni Generali S.p.A.  
2 (B) Union Des Assurances de Paris.  
3 (C) Victoria Lebenversicherungs AG.  
4 (D) Winterthur Lebensversicherungs Ge-  
5 sellschaft.  
6 (E) Allianz Lebensversicherungs AG.  
7 (F) Wiener Allianz Versicherungs AG.  
8 (G) Riunione Adriatica di Sicurtा.  
9 (H) Vereinte Lebensversicherungs AG.  
10 (I) Basler Lebens-Versicherungs Gesell-  
11 schaft.  
12 (J) Deutscher Ring Lebensversicherungs  
13 AG.  
14 (K) Nordstern Lebensversicherungs AG.  
15 (L) Gerling Konzern Lebensversicherungs  
16 AG.  
17 (M) Manheimer Lebensversicherung AG.  
18 (N) Der Anker.  
19 (O) Allgemeine Versicherungs AG.  
20 (P) Zuerich Lebensversicherungs Gesell-  
21 schaft.  
22 (Q) Any other foreign insurance company  
23 that a State or the Attorney General deter-  
24 mines was in a position to have financial deal-

1                   ings with any individual who was a victim of  
2                   the Holocaust.

### 3 SEC. 5. LISTED HOLOCAUST VICTIMS.

4 In this Act, the term “listed Holocaust victim” means  
5 the following individuals:

10 (2) LIST OF DECEASED.—Any individual whose  
11 name is on the list of individuals who died in the  
12 Holocaust maintained by the Yad Vashem of Jeru-  
13 salem in its Hall of Names.

○