

108TH CONGRESS
1ST SESSION

S. 657

To amend title IV of the Social Security Act to provide grants to promote responsible fatherhood, to encourage teen pregnancy prevention strategies, and for other purposes.

IN THE SENATE OF THE UNITED STATES

MARCH 19, 2003

Mr. BAYH (for himself and Mr. LIEBERMAN) introduced the following bill;
which was read twice and referred to the Committee on Finance

A BILL

To amend title IV of the Social Security Act to provide grants to promote responsible fatherhood, to encourage teen pregnancy prevention strategies, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*

2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the

5 “Strengthening Families Act of 2003”.

6 (b) TABLE OF CONTENTS.—The table of contents of

7 this Act is as follows:

See. 1. Short title; table of contents.

See. 2. Findings.

See. 3. Responsible fatherhood grants.

Sec. 4. National clearinghouse for responsible fatherhood programs.
Sec. 5. Block grants to States to encourage media campaigns.
Sec. 6. Grants to conduct policy reviews and demonstration projects to coordinate services for low-income, noncustodial parents.
Sec. 7. Court-supervised noncustodial parent employment grant program.
Sec. 8. Teen pregnancy prevention grants.
Sec. 9. Teen pregnancy prevention resource center.
Sec. 10. Establishing national goals to prevent teen pregnancy.

1 SEC. 2. FINDINGS.

2 Congress makes the following findings:

3 (1) Nearly 24,000,000 children in the United
4 States, or 34 percent of all such children, live apart
5 from their biological father.

6 (2) Sixty percent of couples who divorce have at
7 least 1 child.

8 (3) The number of children living with only a
9 mother increased from just over 5,000,000 in 1960,
10 to 17,000,000 in 1999, and between 1981 and 1991
11 the percentage of children living with only 1 parent
12 increased from 19 percent to 25 percent.

13 (4) Forty percent of children who live in households without a father have not seen their father in
14 at least 1 year and 50 percent of such children have
15 never visited their father's home.

17 (5) The most important factor in a child's upbringing is whether the child is brought up in a loving, healthy, supportive environment.

1 (6) Children who live without contact with their
2 biological father are, in comparison to children who
3 have such contact—

4 (A) 5 times more likely to live in poverty;

5 (B) more likely to bring weapons and
6 drugs into the classroom;

7 (C) twice as likely to commit crime;

8 (D) twice as likely to drop out of school;

9 (E) more likely to commit suicide;

10 (F) more than twice as likely to abuse al-
11 coholt or drugs; and

(G) more likely to become pregnant as teenagers.

14 (7) Violent criminals are overwhelmingly males
15 who grew up without fathers.

16 (8) Between 20 and 30 percent of families in
17 poverty are headed by women who have suffered do-
18 mestic violence during the past year and between 40
19 and 60 percent of women with children receiving
20 welfare were abused sometime during their life.

21 (9) Responsible fatherhood includes active par-
22 ticipation in financial support and child care, as well
23 as the formation and maintenance of a positive,
24 healthy, and nonviolent relationship between father

1 and child and a cooperative relationship between
2 parents.

3 (10) States should be encouraged to implement
4 programs that provide support for responsible fa-
5 therhood, promote marriage, and increase the inci-
6 dence of marriage, and should not be restricted from
7 implementing such programs.

8 (11) Fatherhood programs should promote and
9 provide support services for—

10 (A) loving and healthy relationships be-
11 tween parents and children; and
12 (B) cooperative parenting.

13 (12) There is a social need to reconnect chil-
14 dren and fathers.

15 (13) The promotion of responsible fatherhood
16 and encouragement of married 2-parent families
17 should not—

18 (A) denigrate the standing or parenting ef-
19 forts of single mothers or other caregivers;

20 (B) lessen the protection of children from
21 abusive parents; or

22 (C) compromise the safety or health of the
23 custodial parent;

1 but should increase the chance that children will
2 have two caring parents to help them grow up
3 healthy and secure.

4 (14) The promotion of responsible fatherhood
5 must always recognize and promote the values of
6 nonviolence.

7 (15) For the future of the United States and
8 the future of our children, Congress, States, and
9 local communities should assist parents to become
10 more actively involved in their children's lives.

11 (16) Child support is an important means by
12 which a parent can take financial responsibility for
13 a child and emotional support is an important
14 means by which a parent can take social responsi-
15 bility for a child.

16 (17) The United States is making significant
17 progress in reducing teen births, with national teen
18 birth rates declining 26 percent since 1991.

19 (18) Despite declining national and State rates,
20 in the United States 4 out of 10 girls get pregnant
21 at least once by age 20, nearly 1,000,000 girls each
22 year. There are nearly 500,000 teen births each
23 year.

24 (19) Although teen pregnancy and birth rates
25 are declining, the United States still has the highest

1 rates of teen pregnancy and birth in the industrialized world, nearly twice as high as the next highest nation, Great Britain.

4 (20) Some 52 percent of all mothers on welfare
5 had their first child as a teenager, according to the
6 most recent data available. Almost $\frac{1}{2}$ of all teen
7 mothers and over $\frac{3}{4}$ of unmarried teen mothers
8 began receiving welfare within 5 years of the birth
9 of their first child.

10 (21) At present, 79 percent of births to teen
11 mothers are out-of-wedlock and nearly $\frac{1}{2}$ of all non-
12 marital first births occur to teens.

13 (22) Children of teen mothers are more likely to
14 be born prematurely and at low birth weight, to perform poorly in school, and to suffer abuse and neglect than children born to older women. Girls born
15 to teen mothers are 22 percent more likely to become teen mothers, and sons of teen mothers are
16 more likely to end up in jail.

20 (23) Teen mothers are likely to have a second
21 birth relatively soon, about $\frac{1}{4}$ of teenage mothers
22 have a second child within 24 months of the first
23 birth, which can further impede the teen mother's
24 ability to finish school or keep a job and to escape
25 poverty.

(24) Teen pregnancy and childbearing costs United States taxpayers at least \$7,000,000,000 per year.

(25) Teen marriages are twice as likely to fail as marriages where the woman is at least 25 years old.

15 (27) Over 90 percent of both adults and teens
16 believe it is important that teens be given a strong
17 message from society that they should abstain from
18 sex until they are at least out of high school. A sub-
19 stantial majority of both adults and teens also be-
20 lieve that, while teens should not be sexually active,
21 those that are should have access to contraception.

(28) A synthesis of research on the effectiveness of media campaigns in the United States suggests that these campaigns may reduce risky health

1 behaviors by as much as 5 to 10 percent at a very
2 low cost.

3 (29) There is rigorous evaluation research
4 about a variety of programs that are effective in de-
5 laying the onset of sex, improving contraceptive use,
6 or preventing pregnancy among adolescents.

7 (30) Between 1995 and 2010, the number of
8 girls who are 15 to 19 years old is estimated to in-
9 crease by 2,200,000. If current fertility rates remain
10 the same, there would be a 26 percent increase in
11 the number of pregnancies and births among teen-
12 agers between 1995 and 2010.

13 (31) If teen birth rates had stayed at the 1991
14 peak level through 2001, there would have been
15 nearly 800,000 additional babies born to teenagers.

16 (32) The national teen birth rate for Hispanic
17 teens—the fastest growing group—is declining the
18 slowest.

19 **SEC. 3. RESPONSIBLE FATHERHOOD GRANTS.**

20 Part D of title IV of the Social Security Act (42
21 U.S.C. 651 et seq.) is amended by adding at the end the
22 following:

23 **“SEC. 469C. RESPONSIBLE FATHERHOOD GRANTS.**

24 “(a) GRANTS TO STATES To CONDUCT DEMONSTRA-
25 TION PROGRAMS.—

1 “(1) AUTHORITY TO AWARD GRANTS.—

2 “(A) IN GENERAL.—The Secretary shall
3 award grants to up to 10 eligible States to con-
4 duct demonstration programs to carry out the
5 purposes described in paragraph (2).6 “(B) ELIGIBLE STATE.—For purposes of
7 this subsection, an eligible State is a State that
8 submits to the Secretary the following:9 “(i) APPLICATION.—An application
10 for a grant under this subsection, at such
11 time, in such manner, and containing such
12 information as the Secretary may require.13 “(ii) STATE PLAN.—A State plan that
14 includes the following:15 “(I) PROJECT DESCRIPTION.—A
16 description of the types of projects the
17 State will fund under the grant, in-
18 cluding a good faith estimate of the
19 number and characteristics of clients
20 to be served under such projects and
21 how the State intends to achieve at
22 least 2 of the purposes described in
23 paragraph (2).24 “(II) COORDINATION EFFORTS.—
25 A description of how the State will co-

1 ordinate and cooperate with State and
2 local entities responsible for carrying
3 out other programs that relate to the
4 purposes intended to be achieved
5 under the demonstration program, in-
6 cluding as appropriate, entities re-
7 sponsible for carrying out jobs pro-
8 grams and programs serving children
9 and families.

10 “(III) RECORDS, REPORTS, AND
11 AUDITS.—An agreement to maintain
12 such records, submit such reports,
13 and cooperate with such reviews and
14 audits as the Secretary finds nec-
15 essary for purposes of oversight of the
16 demonstration program.

17 “(iii) CERTIFICATIONS.—The fol-
18 lowing certifications from the chief execu-
19 tive officer of the State:

20 “(I) A certification that the State
21 will use funds provided under the
22 grant to promote at least 2 of the
23 purposes described in paragraph (2).

24 “(II) A certification that the
25 State will return any unused funds to

1 the Secretary in accordance with the
2 reconciliation process under para-
3 graph (4).

1 “(IV) A certification that pro-
2 grams or activities funded under the
3 grant will be provided with informa-
4 tion regarding the prevention of do-
5 mestic violence and that the State will
6 consult with representatives of State
7 and local domestic violence centers.

8 “(V) A certification that funds
9 provided to a State under this sub-
10 section shall not be used to supple-
11 ment or supplant other Federal,
12 State, or local funds that are used to
13 support programs or activities that
14 are related to the purposes described
15 in paragraph (2).

16 “(C) PREFERENCES AND FACTORS OF
17 CONSIDERATION.—In awarding grants under
18 this subsection, the Secretary shall take into
19 consideration the following:

20 “(i) DIVERSITY OF ENTITIES USED TO
21 CONDUCT PROGRAMS AND ACTIVITIES.—
22 The Secretary shall, to the extent prac-
23 ticable, achieve a balance among the eligi-
24 ble States awarded grants under this sub-
25 section with respect to the size, urban or

1 rural location, and employment of differing
2 or unique methods of the entities that the
3 States intend to use to conduct the pro-
4 grams and activities funded under the
5 grants.

18 “(2) PURPOSES.—The purposes described in
19 this paragraph are the following:

20 “(A) PROMOTING RESPONSIBLE FATHER-
21 HOOD THROUGH MARRIAGE PROMOTION.—To
22 promote marriage or sustain marriage through
23 such activities as counseling, mentoring, dis-
24 seminating information about the benefits of
25 marriage and 2-parent involvement for children,

1 enhancing relationship skills, education regarding how to control aggressive behavior, disseminating information on the causes of domestic violence and child abuse, marriage preparation programs, premarital counseling, marital inventories, skills-based marriage education, financial planning seminars, including improving a family's ability to effectively manage family business affairs by means such as education, counseling, or mentoring on matters related to family finances, including household management, budgeting, banking, and handling of financial transactions and home maintenance, and divorce education and reduction programs, including mediation and counseling.

16 “(B) PROMOTING RESPONSIBLE FATHERHOOD THROUGH PARENTING PROMOTION.—To promote responsible parenting through such activities as counseling, mentoring, and mediation, disseminating information about good parenting practices, skills-based parenting education, encouraging child support payments, and other methods.

24 “(C) PROMOTING RESPONSIBLE FATHERHOOD THROUGH FOSTERING ECONOMIC STA-

1 BILITY OF FATHERS.—To foster economic sta-
2 bility by helping fathers improve their economic
3 status by providing such activities as work first
4 services, job search, job training, subsidized em-
5 ployment, job retention, job enhancement, and
6 encouraging education, including career-advanc-
7 ing education, dissemination of employment ma-
8 terials, coordination with existing employment
9 services such as welfare- to-work programs, re-
10 errals to local employment training initiatives,
11 and other methods.

12 “(3) RESTRICTION ON USE OF FUNDS.—No
13 funds provided under this subsection may be used
14 for costs attributable to court proceedings regarding
15 matters of child visitation or custody, or for legisla-
16 tive advocacy.

17 “(4) RECONCILIATION PROCESS.—

18 “(A) 3-YEAR AVAILABILITY OF AMOUNTS
19 ALLOTTED.—Each eligible State that receives a
20 grant under this subsection for a fiscal year
21 shall return to the Secretary any unused por-
22 tion of the grant for such fiscal year not later
23 than the last day of the second succeeding fiscal
24 year, together with any earnings on such un-
25 used portion.

1 “(B) PROCEDURE FOR REDISTRIBUTION.—

2 The Secretary shall establish an appropriate
3 procedure for redistributing to eligible entities
4 that have expended the entire amount of a
5 grant made under this subsection for a fiscal
6 year any amount that is returned to the Sec-
7 retary by eligible States under subparagraph
8 (A).

9 “(5) AMOUNT OF GRANTS.—

10 “(A) IN GENERAL.—Subject to subpara-
11 graph (B), the amount of each grant awarded
12 under this subsection shall be an amount suffi-
13 cient to implement the State plan submitted
14 under paragraph (1)(B)(ii).

15 “(B) MINIMUM AMOUNTS.—No eligible
16 State shall—

17 “(i) in the case of the District of Co-
18 lumbia or a State other than the Common-
19 wealth of Puerto Rico, the United States
20 Virgin Islands, Guam, American Samoa,
21 and the Commonwealth of the Northern
22 Mariana Islands, receive a grant for a fis-
23 cal year in an amount that is less than
24 \$1,000,000; and

1 “(ii) in the case of the Commonwealth
2 of Puerto Rico, the United States Virgin
3 Islands, Guam, American Samoa, and the
4 Commonwealth of the Northern Mariana
5 Islands, receive a grant for a fiscal year in
6 an amount that is less than \$500,000.

7 “(6) DEFINITION OF STATE.—In this sub-
8 section the term ‘State’ means each of the 50
9 States, the District of Columbia, the Commonwealth
10 of Puerto Rico, the United States Virgin Islands,
11 Guam, American Samoa, and the Commonwealth of
12 the Northern Mariana Islands.

13 “(7) AUTHORIZATION OF APPROPRIATIONS.—
14 There is authorized to be appropriated \$20,000,000
15 for each of fiscal years 2004 through 2008 for pur-
16 poses of making grants to States under this sub-
17 section.

18 “(b) GRANTS TO ELIGIBLE ENTITIES TO CONDUCT
19 DEMONSTRATION PROGRAMS.—

20 “(1) AUTHORITY TO AWARD GRANTS.—

21 “(A) IN GENERAL.—The Secretary shall
22 award grants to eligible entities to conduct
23 demonstration programs to carry out the pur-
24 poses described in (a)(2).

1 “(B) ELIGIBLE ENTITY.—For purposes of
2 this subsection, an eligible entity is a local gov-
3 ernment, local public agency, community-based
4 or nonprofit organization, or private entity, in-
5 cluding any charitable or faith-based organiza-
6 tion that submits to the Secretary the following:

7 “(i) APPLICATION.—An application
8 for a grant under this subsection, at such
9 time, in such manner, and containing such
10 information as the Secretary may require.

11 “(ii) PROJECT DESCRIPTION.—A de-
12 scription of the programs or activities the
13 entity intends to carry out with funds pro-
14 vided under the grant, including a good
15 faith estimate of the number and charac-
16 teristics of clients to be served under such
17 programs or activities and how the entity
18 intends to achieve at least 2 of the pur-
19 poses described in subsection (a)(2).

20 “(iii) COORDINATION EFFORTS.—A
21 description of how the entity will coordi-
22 nate and cooperate with State and local
23 entities responsible for carrying out other
24 programs that relate to the purposes in-
25 tended to be achieved under the dem-

1 demonstration program, including as appropriate,
2 appropriate, entities responsible for carrying out
3 jobs programs and programs serving children
4 and families.

1 target low-income participants and
2 that not less than 50 percent of the
3 participants in each program or activi-
4 ty funded under the grant shall be—

5 “(aa) parents of a child who
6 is, or within the past 24 months
7 has been, a recipient of assist-
8 ance or services under a State
9 program funded under this part
10 and is described in section
11 454(4)(A)(i); or

12 “(bb) parents, including an
13 expectant parent or a married
14 parent, whose income (after ad-
15 justment for court-ordered child
16 support paid or received) does
17 not exceed 150 percent of the
18 poverty line.

19 “(IV) A certification that the en-
20 tity will consult with representatives
21 of State and local domestic violence
22 centers.

23 “(V) A certification that funds
24 provided to an entity under this sub-
25 section shall not be used to supple-

15 “(2) RESTRICTION ON USE OF FUNDS.—No
16 funds provided under this subsection may be used
17 for costs attributable to court proceedings regarding
18 matters of child visitation or custody, or for legisla-
19 tive advocacy.

20 "(3) RECONCILIATION PROCESS.—

21 “(A) 3-YEAR AVAILABILITY OF AMOUNTS
22 ALLOTTED.—Each eligible entity that receives a
23 grant under this subsection for a fiscal year
24 shall return to the Secretary any unused por-
25 tion of the grant for such fiscal year not later

1 than the last day of the second succeeding fiscal
2 year, together with any earnings on such un-
3 used portion.

4 “(B) PROCEDURE FOR REDISTRIBUTION.—
5 The Secretary shall establish an appropriate
6 procedure for redistributing to eligible entities
7 that have expended the entire amount of a
8 grant made under this subsection for a fiscal
9 year any amount that is returned to the Sec-
10 retary by eligible entities under subparagraph
11 (A).

12 “(4) AUTHORIZATION OF APPROPRIATIONS.—
13 There is authorized to be appropriated \$30,000,000
14 for each of fiscal years 2004 through 2008 for pur-
15 poses of making grants to eligible entities under this
16 subsection.”.

17 **SEC. 4. NATIONAL CLEARINGHOUSE FOR RESPONSIBLE FA-**
18 **THERHOOD PROGRAMS.**

19 Section 469C of the Social Security Act, as added
20 by section 3, is amended by adding at the end the fol-
21 lowing:

22 “(c) MEDIA CAMPAIGN NATIONAL CLEARINGHOUSE
23 FOR RESPONSIBLE FATHERHOOD.—

24 “(1) MEDIA CAMPAIGN AND NATIONAL CLEAR-
25 INGHOUSE.—

1 “(A) IN GENERAL.—From any funds ap-
2 propriated under paragraph (3), the Secretary
3 shall contract with a nationally recognized, non-
4 profit fatherhood promotion organization de-
5 scribed in paragraph (2) to—

6 “(i) develop, promote, and distribute
7 to interested States, local governments,
8 public agencies, and private entities a
9 media campaign that encourages the ap-
10 propriate involvement of both parents in
11 the life of any child of the parents, with a
12 priority for programs that specifically ad-
13 dress the issue of responsible fatherhood;
14 and

15 “(ii) develop a national clearinghouse
16 to assist States and communities in efforts
17 to promote and support marriage and re-
18 sponsible fatherhood by collecting, evalu-
19 ating, and making available (through the
20 Internet and by other means) to other
21 States information regarding the media
22 campaigns established under subsection
23 (d).

24 “(B) COORDINATION WITH DOMESTIC VIO-
25 LENCE PROGRAMS.—The Secretary shall ensure

1 that the nationally recognized nonprofit father-
2 hood promotion organization with a contract
3 under subparagraph (A) coordinates the media
4 campaign developed under clause (i) of such
5 paragraph and the national clearinghouse devel-
6 oped under clause (ii) of such paragraph with
7 a national, State, or local domestic violence pro-
8 gram.

9 “(2) NATIONALLY RECOGNIZED, NONPROFIT
10 FATHERHOOD PROMOTION ORGANIZATION DE-
11 SCRIBED.—The nationally recognized, nonprofit fa-
12 therhood promotion organization described in this
13 paragraph is an organization that has at least 4
14 years of experience in—

15 “(A) designing and disseminating a na-
16 tional public education campaign, as evidenced
17 by the production and successful placement of
18 television, radio, and print public service an-
19 nouncements that promote the importance of
20 responsible fatherhood, a track record of service
21 to Spanish-speaking populations and historically
22 under served or minority populations, the ca-
23 pacity to fulfill requests for information and a
24 proven history of fulfilling such requests, and a
25 mechanism through which the public can re-

1 quest additional information about the cam-
2 paign; and

3 “(B) providing consultation and training to
4 community-based organizations interested in
5 implementing fatherhood outreach, support, or
6 skill development programs with an emphasis
7 on promoting married fatherhood as the ideal.

8 “(3) AUTHORIZATION OF APPROPRIATIONS.—

9 There is authorized to be appropriated \$5,000,000
10 for each of fiscal years 2004 through 2008 to carry
11 out this subsection.”.

12 SEC. 5. BLOCK GRANTS TO STATES TO ENCOURAGE MEDIA 13 CAMPAIGNS.

14 (a) IN GENERAL.—Section 469C of the Social Secu-
15 rity Act, as added by section 3 and amended by section
16 4, is amended by adding at the end the following:

17 "(d) BLOCK GRANTS TO STATES FOR MEDIA CAM-
18 PAIGNS PROMOTING RESPONSIBLE FATHERHOOD —

19 “(1) DEFINITIONS.—In this subsection:

20 “(A) BROADCAST ADVERTISEMENT.—The
21 term ‘broadcast advertisement’ means a com-
22 munication intended to be aired by a television
23 or radio broadcast station, including a commu-
24 nication intended to be transmitted through a
25 cable channel.

1 “(B) CHILD AT RISK.—The term ‘child at
2 risk’ means each young child whose family in-
3 come does not exceed the poverty line.

4 “(C) POVERTY LINE.—The term ‘poverty
5 line’ has the meaning given such term in sec-
6 tion 673(2) of the Omnibus Budget Reconcili-
7 ation Act of 1981 (including any revision re-
8 quired by such section) that is applicable to a
9 family of the size involved.

10 “(D) PRINTED OR OTHER ADVERTISE-
11 MENT.—The term ‘printed or other advertise-
12 ment’ includes any communication intended to
13 be distributed through a newspaper, magazine,
14 outdoor advertising facility, mailing, or any
15 other type of general public advertising, but
16 does not include any broadcast advertisement.

17 “(E) STATE.—The term ‘State’ means
18 each of the 50 States, the District of Columbia,
19 the Commonwealth of Puerto Rico, the United
20 States Virgin Islands, Guam, American Samoa,
21 and the Commonwealth of the Northern Mar-
22 iana Islands.

23 “(F) YOUNG CHILD.—The term ‘young
24 child’ means an individual under age 5.

1 “(2) STATE CERTIFICATIONS.—Not later than
2 October 1 of each of fiscal year for which a State
3 desires to receive an allotment under this subsection,
4 the chief executive officer of the State shall submit
5 to the Secretary a certification that the State
6 shall—

7 “(A) use such funds to promote the forma-
8 tion and maintenance of married 2-parent fami-
9 lies, strengthen fragile families, and promote re-
10 sponsible fatherhood through media campaigns
11 conducted in accordance with the requirements
12 of paragraph (4);

13 “(B) return any unused funds to the Sec-
14 retary in accordance with the reconciliation
15 process under paragraph (5); and

16 “(C) comply with the reporting require-
17 ments under paragraph (6).

18 “(3) PAYMENTS TO STATES.—For each of fiscal
19 years 2004 through 2008, the Secretary shall pay to
20 each State that submits a certification under para-
21 graph (2), from any funds appropriated under para-
22 graph (8), for the fiscal year an amount equal to the
23 amount of the allotment determined for the fiscal
24 year under paragraph (7).

1 “(4) ESTABLISHMENT OF MEDIA CAMPAIGNS.—

2 Each State receiving an allotment under this sub-
3 section for a fiscal year shall use the allotment to
4 conduct media campaigns as follows:

5 “(A) CONDUCT OF MEDIA CAMPAIGNS.—

6 “(i) RADIO AND TELEVISION MEDIA
7 CAMPAGNS.—

8 “(I) PRODUCTION OF BROADCAST
9 ADVERTISEMENTS.—At the option of
10 the State, to produce broadcast adver-
11 tisements that promote the formation
12 and maintenance of married 2-parent
13 families, strengthen fragile families,
14 and promote responsible fatherhood.

15 “(II) AIR-TIME CHALLENGE PRO-
16 GRAM.—At the option of the State, to
17 establish an air-time challenge pro-
18 gram under which the State may
19 spend amounts allotted under this sec-
20 tion to purchase time from a broad-
21 cast station to air a broadcast adver-
22 tisement produced under clause (i),
23 but only if the State obtains an
24 amount of time of the same class and
25 during a comparable period to air the

1 advertisement using non-Federal con-
2 tributions.

11 “(B) ADMINISTRATION OF MEDIA CAM-
12 PAIGNS.—A State may administer media cam-
13 paigns funded under this subsection directly or
14 through grants, contracts, or cooperative agree-
15 ments with public agencies, local governments,
16 or private entities, including charitable and
17 faith-based organizations.

18 “(C) CONSULTATION WITH DOMESTIC VIO-
19 LENCE ASSISTANCE CENTERS.—In developing
20 broadcast and printed advertisements to be
21 used in the media campaigns conducted under
22 subparagraph (A), the State or other entity ad-
23 ministering the campaign shall consult with
24 representatives of State and local domestic vio-
25 lence centers.

1 “(D) NON-FEDERAL CONTRIBUTIONS.—In
2 this subsection, the term ‘non-Federal contribu-
3 tions’ includes contributions by the State and
4 by public and private entities. Such contribu-
5 tions may be in cash or in kind. Such term does
6 not include any amounts provided by the Fed-
7 eral Government, or services assisted or sub-
8 sidized to any significant extent by the Federal
9 Government, or any amount expended by a
10 State before October 1, 2003.

11 “(5) RECONCILIATION PROCESS.—

12 “(A) 3-YEAR AVAILABILITY OF AMOUNTS
13 ALLOTTED.—Each State that receives an allot-
14 ment under this subsection shall return to the
15 Secretary any unused portion of the amount al-
16 lotted to a State for a fiscal year not later than
17 the last day of the second succeeding fiscal year
18 together with any earnings on such unused por-
19 tion.

20 “(B) PROCEDURE FOR REDISTRIBUTION
21 OF UNUSED ALLOTMENTS.—The Secretary shall
22 establish an appropriate procedure for redistrib-
23 uting to States that have expended the entire
24 amount allotted under this subsection any
25 amount that is—

1 “(i) returned to the Secretary by
2 States under subparagraph (A); or

3 “(ii) not allotted to a State under this
4 section because the State did not submit a
5 certification under paragraph (2) by Octo-
6 ber 1 of a fiscal year.

7 “(6) REPORTING REQUIREMENTS.—

8 “(A) MONITORING AND EVALUATION.—
9 Each State receiving an allotment under this
10 subsection for a fiscal year shall monitor and
11 evaluate the media campaigns conducted using
12 funds made available under this subsection in
13 such manner as the Secretary, in consultation
14 with the States, determines appropriate.

15 “(B) ANNUAL REPORTS.—Not less fre-
16 quently than annually, each State receiving an
17 allotment under this subsection for a fiscal year
18 shall submit to the Secretary reports on the
19 media campaigns conducted under this sub-
20 section at such time, in such manner, and con-
21 taining such information as the Secretary may
22 require.

23 “(7) AMOUNT OF ALLOTMENTS.—

24 “(A) IN GENERAL.—Except as provided in
25 subparagraph (B), of the amount appropriated

1 for the purpose of making allotments under this
2 subsection for a fiscal year, the Secretary shall
3 allot to each State that submits a certification
4 under paragraph (2) for the fiscal year an
5 amount equal to the sum of—

6 “(i) the amount that bears the same
7 ratio to 50 percent of such funds as the
8 number of young children in the State (as
9 determined by the Secretary based on the
10 most recent March supplement to the Cur-
11 rent Population Survey of the Bureau of
12 the Census before the beginning of the cal-
13 endar year in which such fiscal year be-
14 gins) as bears to the number of such chil-
15 dren in all States; and

16 “(ii) the amount that bears the same
17 ratio to 50 percent of such funds as the
18 number of children at risk in the State (as
19 determined by the Secretary based on the
20 most recent March supplement to the Cur-
21 rent Population Survey of the Bureau of
22 the Census before the beginning of the cal-
23 endar year in which such fiscal year be-
24 gins) bears to the number of such children
25 in all States.

1 “(B) MINIMUM ALLOTMENTS.—No allot-
2 ment for a fiscal year under this subsection
3 shall be less than—

4 “(i) in the case of the District of Co-
5 lumbia or a State other than the Common-
6 wealth of Puerto Rico, the United States
7 Virgin Islands, Guam, American Samoa,
8 and the Commonwealth of the Northern
9 Mariana Islands, 1 percent of the amount
10 appropriated for the fiscal year under
11 paragraph (8); and

12 “(ii) in the case of the Commonwealth
13 of Puerto Rico, the United States Virgin
14 Islands, Guam, American Samoa, and the
15 Commonwealth of the Northern Mariana
16 Islands, 0.5 percent of such amount.

17 “(C) PRO RATA REDUCTIONS.—The Sec-
18 retary shall make such pro rata reductions to
19 the allotments determined under subparagraph
20 (A) as are necessary to comply with the require-
21 ments of subparagraph (B).

22 “(8) AUTHORIZATION OF APPROPRIATIONS.—
23 There is authorized to be appropriated \$20,000,000
24 for each of fiscal years 2004 through 2008 for pur-

1 poses of making allotments to States under this sub-
2 section.”.

3 (b) EVALUATION.—

4 (1) IN GENERAL.—The Secretary of Health and
5 Human Services shall conduct an evaluation of the
6 impact of the media campaigns funded under section
7 469C(d) of the Social Security Act, as added by sub-
8 section (a).

9 (2) REPORT.—Not later than December 31,
10 2006, the Secretary of Health and Human Services
11 shall report to Congress the results of the evaluation
12 under paragraph (1).

13 (3) FUNDING.—Of the amount appropriated in
14 accordance with section 469C(d)(8) of the Social Se-
15 curity Act (as added by subsection (a)) for fiscal
16 year 2004, \$1,000,000 of such amount shall be
17 transferred and made available for purposes of con-
18 ducting the evaluation required under this sub-
19 section, and shall remain available until expended.

1 **SEC. 6. GRANTS TO CONDUCT POLICY REVIEWS AND DEM-**
2 **ONSTRATION PROJECTS TO COORDINATE**
3 **SERVICES FOR LOW-INCOME, NONCUSTODIAL**
4 **PARENTS.**

5 Part D of title IV of the Social Security Act (42
6 U.S.C. 651), as amended by section 3, is amended by add-
7 ing at the end the following:

8 **“SEC. 469D. GRANTS TO CONDUCT POLICY REVIEWS AND**
9 **DEMONSTRATION PROJECTS TO COORDI-**
10 **NATE SERVICES FOR LOW-INCOME, NON-**
11 **CUSTODIAL PARENTS.**

12 “(a) POLICY REVIEWS.—The Secretary shall make
13 grants to States desiring to conduct policy reviews and de-
14 velop recommendations with the goals of—

15 “(1) obtaining and retaining employment, in-
16 creasing child support payments, and increasing the
17 involvement of low-income, noncustodial parents with
18 their children; and

19 “(2) coordinating policies and services for low-
20 income, noncustodial parents among the different
21 systems or programs in which such parents are in-
22 volved, including the criminal justice system, the
23 State program funded under part A, the State pro-
24 gram funded under this part, and job training or
25 employment programs.

26 “(b) DEMONSTRATION PROJECTS.—

1 “(1) IN GENERAL.—The Secretary shall make
2 grants to States desiring to conduct a demonstration
3 project for the purpose of—

4 “(A) testing innovative policies and to bet-
5 ter coordinate policies and services for low-in-
6 come, noncustodial parents to accomplish the
7 goals described in subsection (a); or

8 “(B) if the State conducted a policy review
9 with a grant made under subsection (a) and de-
10 sires to implement the recommendations of that
11 review, implementing such recommendations.

12 “(2) USE OF FUNDS.—Funds made available
13 under a grant made under this subsection may be
14 used to provide a wide variety of services to, and to
15 implement policies regarding, low-income, noncusto-
16 dial parents, including providing economic incentives
17 (with or without penalty) to increase the employ-
18 ment of such parents or to increase the amount of
19 child support paid by such parents.

20 “(c) APPLICATION.—A State desiring to receive a
21 grant to conduct a policy review under subsection (a) or
22 a grant to conduct a demonstration project under sub-
23 section (b) shall submit an application to the Secretary
24 at such time, in such manner, and containing such infor-
25 mation as the Secretary may require.

1 “(d) AUTHORIZATION OF APPROPRIATIONS.—Out of
2 any money in the Treasury of the United States not other-
3 wise appropriated, there are authorized to be appropriated
4 to carry out this section, \$30,000,000 for each of fiscal
5 years 2004 through 2008.”.

6 **SEC. 7. COURT-SUPERVISED NONCUSTODIAL PARENT EM-
7 PLOYMENT GRANT PROGRAM.**

8 (a) AUTHORITY TO AWARD GRANTS.—The Secretary
9 of Health and Human Services and the Secretary of Labor
10 (in this section referred to as the “Secretaries”) jointly
11 shall award grants to eligible States for the purpose of
12 establishing, in coordination with counties and other local
13 governments, court-supervised employment programs for
14 noncustodial parents who have a history of nonpayment
15 of child support obligations, as determined by a court, and
16 who are determined by the court to be in need of employ-
17 ment services or placement in order to pay such child sup-
18 port obligations. A noncustodial parent described in the
19 preceding sentence who is an ex-offender shall be eligible
20 to participate in a program established with a grant made
21 under this section.

22 (b) ELIGIBLE STATE.—In this section, the term “eli-
23 gible State” means a State that has obtained a commit-
24 ment from at least 1 county within the State to establish
25 a court-supervised employment program to provide non-

1 custodial parents described in subsection (a) with an op-
2 tion to participate in that program prior to the court en-
3 tering a finding that the noncustodial parent is in con-
4 tempt of court for failure to pay a child support obligation
5 and, possibly be subject to criminal penalties.

6 (c) ADMINISTRATION.—An eligible State that receives
7 a grant under this section may contract with a public, pri-
8 vate, faith-based or community-based organization to ad-
9 minister (in conjunction with the court of jurisdiction) the
10 court-supervised employment program .

11 (d) PROGRAM GOALS AND REQUIREMENT.—

12 (1) GOALS.—The goals of a court-supervised
13 employment program established with funds made
14 available under a grant made under this section
15 shall include the following:

16 (A) To assist noncustodial parents de-
17 scribed in subsection (a) establish a pattern of
18 regular child support payments by obtaining
19 and maintaining unsubsidized employment.

20 (B) To increase the dollar amount and
21 total number of court-ordered child support col-
22 lected.

23 (C) To help noncustodial parents described
24 in subsection (a) improve relationships with
25 their children.

10 (e) USE OF FUNDS.—Services provided under a
11 court-supervised employment program established with
12 funds made available under a grant made under this sec-
13 tion may include the following:

- 14 (1) Job development.
- 15 (2) Supervised job search.
- 16 (3) Job placement.
- 17 (4) Case management.
- 18 (5) Court liaison services.
- 19 (6) Educational assessment.
- 20 (7) Educational referrals.
- 21 (8) Vocational assessment.
- 22 (9) Counseling on responsible fatherhood.
- 23 (10) Support funds for services such as trans-
- 24 portation or short-term training.
- 25 (11) Referral for support services.

1 (12) Employment retention services.

(13) Outreach to community agencies concerning bonding programs.

4 (f) AMOUNT OF GRANTS.—

20 (g) MATCHING REQUIREMENT.—

1 established with funds provided under the grant, the
2 State will make available non-Federal contributions
3 in an amount equal to 25 percent of the amount of
4 Federal funds paid to the State under such grant.

5 (2) NON-FEDERAL CONTRIBUTIONS.—In this
6 subsection, the term “non-Federal contributions” in-
7 cludes contributions by the State and by public and
8 private entities that may be in cash or in kind, but
9 does not include any amounts provided by the Fed-
10 eral Government, or services assisted or subsidized
11 to any significant extent by the Federal Government
12 or any amount expended by a State before October
13 1, 2003.

14 (h) APPLICATION.—In order to receive a grant under
15 this section, an eligible State shall submit an application
16 to the Secretaries, at such time and in such manner as
17 the Secretaries may require, and that includes the fol-
18 lowing:

19 (1) Evidence of an agreement between the State
20 and 1 or more counties to establish a court-super-
21 vised employment program that meets the require-
22 ments of this section.

23 (2) The number of potential noncustodial par-
24 ents to be served by the program.

3 (4) The income of the target population.

6 (6) A certification that the State matching re-
7 quirements of subsection (g) will be satisfied if the
8 grant is awarded to that State.

11 (i) AUTHORIZATION OF APPROPRIATIONS.—There
12 are authorized to be appropriated to award grants under
13 this section, \$200,000,000 for each of fiscal years 2004
14 through 2008.

15 SEC. 8. TEEN PREGNANCY PREVENTION GRANTS.

16 Section 403(a)(2) of the Social Security Act (42
17 U.S.C. 603(a)(2)) is amended to read as follows:

18 “(2) GRANTS TO PREVENT TEEN PREG-
19 NANCY —

1 “(i) IN GENERAL.—The Secretary
2 shall allot to each State with a plan ap-
3 proved under subparagraph (A) an amount
4 equal to—

5 “(I) with respect to fiscal year
6 2004, the amount that bears the same
7 ratio to the amount of funds ap-
8 propriated under subparagraph (G) for
9 such fiscal year as the proportion of
10 births in the State to teens under age
11 20 bears to the number of such births
12 in all States in the most recent year
13 for which data is available; and

14 “(II) with respect to each of fis-
15 cal years 2005 through 2008, the
16 amount that bears the same ratio to
17 50 percent of the amount of funds ap-
18 propriated under subparagraph (G)
19 for each such fiscal year as the pro-
20 portion of births in the State to teens
21 under age 20 bears to the number of
22 such births in all States in the most
23 recent year for which data is avail-
24 able.

1 “(ii) INCENTIVE FUNDS.—In addition
2 to the amount determined for a State
3 under clause (i)(II), in the case of a State
4 that is a high achieving State (as defined
5 in clause (iii)), the Secretary shall allot to
6 such high achieving State with respect to
7 each of fiscal years 2005 through 2008,
8 the amount that bears the same ratio to
9 50 percent of the amount of funds appro-
10 priated under subparagraph (G) for each
11 such fiscal year as the proportion of teens
12 under age 20 in the high achieving State
13 bears to the number of such teens in all
14 such high achieving States in the most re-
15 cent year for which data is available.

16 “(iii) DEFINITION OF HIGH ACHIEV-
17 ING STATE.—In this paragraph, the term
18 ‘high achieving State’ means a State that
19 has achieved an annual decline in the teen
20 birth rate for the State as compared to the
21 preceding year (or the most recent year for
22 which data is available) of at least 2.5 per-
23 cent.

24 “(iv) DETERMINATION OF TEEN
25 BIRTH RATES.—For purposes of this sub-

1 paragraph, the teen birth rate for a State
2 shall be determined on the basis of the
3 birth rate per 1,000 women, ages 15
4 through 19, who reside in the State.

5 “(C) USE OF FUNDS.—

6 “(i) IN GENERAL.—A State or Indian
7 tribe shall use funds provided under a
8 grant made under this paragraph to imple-
9 ment teen pregnancy prevention strategies
10 that—

11 “(I) are abstinence-first;
12 “(II) replicate or substantially in-
13 corporate the elements of 1 or more
14 teen pregnancy prevention programs,
15 including certain youth development
16 programs and service learning pro-
17 grams, that have been proven effective
18 (on the basis of rigorous scientific re-
19 search)

20 “(III) delay or decrease sexual
21 activity, increase contraceptive use
22 among sexually active teens, or reduce
23 teenage pregnancies without increas-
24 ing risky behavior; and

1 “(IV) incorporate outreach or
2 media programs.

1 search recognized as accurate and ob-
2 jective by leading medical, psycho-
3 logical, psychiatric, or public health
4 organizations and agencies and, where
5 relevant, is published in a peer-re-
6 viewed journal (as defined by the
7 American Medical Association).

14 “(D) SUBGRANT OR CONTRACT RECIPI-
15 ENTS.—A State to which a grant is made under
16 this paragraph for a fiscal year may award sub-
17 grants or contracts to—

18 “(i) State or local nonprofit coalitions
19 working to prevent teenage pregnancy;
20 “(ii) State, local, or tribal agencies;
21 “(iii) schools;
22 “(iv) entities that provide after school
23 programs;
24 “(v) nonprofit community or faith-
25 based organizations; or

1 “(vi) other organizations designated
2 by the State.

3 “(E) SUPPLEMENTATION OF FUNDS.—A
4 State to which a grant is made under this para-
5 graph for a fiscal year shall use funds provided
6 under the grant to supplement and not sup-
7 plant funds that would otherwise be available to
8 the State for preventing teen pregnancy.

9 “(F) DATA REPORTING.—A State to which
10 a grant is made under this paragraph for a fis-
11 cal year shall cooperate with the Secretary to
12 collect information and report on outcomes of
13 programs funded under the grant, as specified
14 by the Secretary.

15 “(G) APPROPRIATION.—Out of any money
16 in the Treasury of the United States not other-
17 wise appropriated, there are appropriated for
18 making grants under this paragraph—

19 “(i) for fiscal year 2004, \$50,000,000;
20 and

21 “(ii) for each of fiscal years 2005
22 through 2008, \$100,000,000.

23 “(H) EVALUATION.—

24 “(i) IN GENERAL.—The Secretary
25 shall, by grant, contract, or interagency

1 agreement, conduct an evaluation of the
2 grants made under this paragraph.

3 “(ii) REPORTS.—

4 “(I) IN GENERAL.—The Sec-
5 retary shall prepare an interim and
6 final report summarizing and synthe-
7 sizing outcomes and lessons learned
8 from the evaluation conducted under
9 this subparagraph.

10 “(II) REQUIRED INFORMATION.—Each report required under
11 subclause (I) shall include—

13 “(aa) a rigorous scientific
14 evaluation of at least 3 activities
15 conducted under each grant eval-
16 uated that are selected to rep-
17 resent a diversity of strategies;
18 and

19 “(bb) an assessment of the
20 ability to replicate and expand
21 activities that have proven effec-
22 tive on a smaller scale.

23 “(iii) APPROPRIATION.—Out of any
24 money in the Treasury of the United
25 States not otherwise appropriated, there

1 are appropriated to the Secretary for the
2 purpose of carrying out this subparagraph,
3 \$5,000,000 for fiscal year 2004, to remain
4 available through fiscal year 2008.

5 SEC. 9. TEEN PREGNANCY PREVENTION RESOURCE CEN-
6 TER.

7 (a) AUTHORITY TO ESTABLISH.—

17 (2) CONTRACTOR REQUIREMENTS.—The re-
18 quirements described in this paragraph are the fol-
19 lowing:

20 (A) The organization has at least 5 years
21 of experience in working with diverse sectors of
22 society to reduce teen pregnancy.

23 (B) The organization has a demonstrated
24 ability to work with and provide assistance to a
25 broad range of individuals and entities, includ-

1 ing teens, parents, the entertainment and news
2 media, State, tribal, and local organizations,
3 networks of teen pregnancy prevention practi-
4 tioners, businesses, faith and community lead-
5 ers, and researchers.

6 (C) The organization is research-based and
7 has capabilities in scientific analysis and eval-
8 uation.

9 (D) The organization has comprehensive
10 knowledge and data about teen pregnancy pre-
11 vention strategies.

12 (E) The organization has experience oper-
13 ating a resource center that carries out activi-
14 ties similar to the activities described in sub-
15 section (b)(2).

16 (b) PURPOSES AND ACTIVITIES.—

17 (1) PURPOSES.—The purposes of the Resource
18 Center are to—

19 (A) provide information and technical as-
20 sistance to States, Indian tribes, local commu-
21 nities, and other public or private organizations
22 seeking to reduce rates of teen pregnancy;

23 (B) support parents in their essential role
24 in preventing teen pregnancy by equipping par-
25 ents with information and resources to promote

1 and strengthen communication with their chil-
2 dren; and

3 (C) assist the entertainment industry by
4 providing information and helping that industry
5 develop content and messages for teens and
6 adults that can help prevent teen pregnancy.

7 (2) ACTIVITIES.—The Resource Center shall
8 carry out the purposes described in paragraph (1)
9 through the following activities:

10 (A) Synthesizing and disseminating re-
11 search and information regarding effective and
12 promising practices to prevent teen pregnancy.

13 (B) Developing and providing information
14 on how to design and implement effective pro-
15 grams to prevent teen pregnancy.

16 (C) Helping States, local communities, and
17 other organizations increase their knowledge of
18 existing resources that can be used to advance
19 teen pregnancy prevention efforts, build their
20 capacity to access such resources, and develop
21 partnerships with other programs and funding
22 streams.

23 (D) Linking organizations working to re-
24 duce teen pregnancy with experts and peer

1 groups, including the creation of technical as-
2 sistance networks.

3 (E) Providing consultation and resources
4 about how to reduce teen pregnancy through a
5 broad array of strategies, including enlisting the
6 help of various sectors of society such as par-
7 ents, other adults (such as coaches, teachers,
8 and mentors), community or faith-based
9 groups, the entertainment and news media,
10 business, and teens themselves.

11 (F) Assisting organizations seeking to re-
12 duce teen pregnancy in their efforts to work
13 with all forms of media and to reach a variety
14 of audiences (such as teens, parents, and eth-
15 nically diverse groups) to communicate effective
16 messages about preventing teen pregnancy, in-
17 cluding messages that focus on abstinence, re-
18 sponsible behavior, family communication, rela-
19 tionships, and values.

20 (G) Providing resources for parents and
21 other adults that help to foster strong connec-
22 tions with children, which has been proven ef-
23 fective in reducing sexual activity and teen
24 pregnancy, including online access to research,
25 parent guides, tips, and alerts about upcoming

1 opportunities to use the entertainment media as
2 a discussion starter.

3 (H) Working directly with individuals and
4 organizations in the entertainment industry to
5 provide consultation and serve as a source of
6 factual information on issues related to teen
7 pregnancy prevention.

8 (c) MEDIA CAMPAIGNS.—

9 (1) IN GENERAL.—The organization operating
10 the Resource Center may use a portion of the funds
11 appropriated to carry out this section to develop and
12 implement media campaigns directly or through
13 grants, contracts, or cooperative agreements with
14 other entities. Such campaigns may include the pro-
15 duction and distribution of printed materials and
16 messages for print media, television and radio broad-
17 cast media, the Internet, or such other media as
18 may be appropriate for reaching large numbers of
19 young people, parents, and community leaders.

20 (2) MATCHING.—To the extent possible, funds
21 used to develop and implement media campaigns
22 under this subsection should be matched with non-
23 Federal resources, including in-kind contributions,
24 from public and private entities.

1 (d) COLLABORATION WITH OTHER ORGANIZA-
2 TIONS.—The organization operating the Resource Center
3 shall collaborate with other organizations that have exper-
4 tise and interest in teen pregnancy prevention and that
5 can help to reach out to diverse audiences.

6 (e) AUTHORIZATION OF APPROPRIATIONS.—Out of
7 any money in the Treasury of the United States not other-
8 wise appropriated, there are appropriated to the Secretary
9 of Health and Human Services to carry out this section,
10 \$10,000,000 for each of fiscal years 2004 through 2008.

11 **SEC. 10. ESTABLISHING NATIONAL GOALS TO PREVENT
12 TEEN PREGNANCY.**

13 Section 905 of the Personal Responsibility and Work
14 Opportunity Reconciliation Act of 1996 (42 U.S.C. 710
15 note) is amended to read as follows:

16 **“SEC. 905. ESTABLISHING NATIONAL GOALS TO PREVENT
17 TEEN PREGNANCY.**

18 “(a) IN GENERAL.—Not later than January 1, 2004,
19 the Secretary of Health and Human Services shall estab-
20 lish a national goal of reducing teen pregnancy by at least
21 33 percent by January 1, 2014.

22 “(b) REPORT.—Not later than June 30, 2004, and
23 annually thereafter, the Secretary of Health and Human
24 Services shall report to Congress with respect to the
25 progress that has been made in meeting the national goal

- 1 established under subsection (a) and with respect to State
- 2 level progress on reducing teen pregnancy.”.

○