### 108TH CONGRESS 2D SESSION

# S. 2672

To establish an Independent National Security Classification Board in the executive branch, and for other purposes.

### IN THE SENATE OF THE UNITED STATES

July 15, 2004

Mr. Wyden (for himself, Mr. Lott, Mr. Graham of Florida, and Ms. Snowe) introduced the following bill; which was read twice and referred to the Select Committee on Intelligence

# A BILL

To establish an Independent National Security Classification Board in the executive branch, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Independent National
- 5 Security Classification Board Act of 2004".
- 6 SEC. 2. PURPOSE.
- 7 The purpose of this Act is to establish in the execu-
- 8 tive branch an Independent National Security Classifica-
- 9 tion Board—

1	(1) to review the standards and procedures
2	used in the classification system for national security
3	information;
4	(2) to propose and submit to Congress and the
5	President for comment new standards and proce-
6	dures to be used in the classification system for such
7	information;
8	(3) to establish the new standards and proce-
9	dures after Congress and the President have had the
10	opportunity to comment; and
11	(4) to review, and make recommendations with
12	respect to, classifications of current and new infor-
13	mation made under the applicable classification sys-
14	tem.
15	SEC. 3. INDEPENDENT NATIONAL SECURITY CLASSIFICA-
16	TION BOARD.
17	(a) Establishment.—The Independent National

- 18 Security Classification Board (in this Act referred to as
- 19 the "Board") is established as an independent agency in
- 20 the executive branch.
- 21 (b) Composition.—The Board shall be composed of
- 22 one member appointed by the President, one member
- 23 jointly recommended by the Majority Leader and the Mi-
- 24 nority Leader of the Senate and appointed by the Presi-
- 25 dent, and one member jointly recommended by the Speak-

- 1 er of the House of Representatives and the Minority Lead-
- 2 er of the House of Representatives and appointed by the
- 3 President, each by and with the advice and consent of the
- 4 Senate. Each member shall be knowledgeable on classifica-
- 5 tion matters.
- 6 (c) Term of Members.—Each member of the Board
- 7 shall be appointed for a term of 5 years. A member may
- 8 be reappointed for one additional 5-year term. A member
- 9 whose term has expired shall continue to serve on the
- 10 Board until a replacement has been appointed.
- 11 (d) VACANCIES.—Any vacancy in the Board shall not
- 12 affect its powers, but shall be filled in the same manner
- 13 as the original appointment.
- 14 (e) Separate Office.—The Board shall have its
- 15 own office for carrying out its activities, and shall not
- 16 share office space with any element of the intelligence
- 17 community or with any other department or agency of the
- 18 Federal Government.
- 19 (f) Chairman.—The Board shall select a Chairman
- 20 from among its members.
- 21 (g) Meetings.—The Board shall meet at the call of
- 22 the Chairman.
- 23 (h) QUORUM.—A majority of the members of the
- 24 Board shall constitute a quorum, but a lesser number of
- 25 members may hold hearings.

1	(i) AVAILABILITY OF INFORMATION.—The decision-
2	making process of the Board may be classified, but the
3	final decisions of the Board and the reports submitted
4	under this Act shall be made available to the public.
5	(j) Initial Appointments and Meeting.—
6	(1) Initial appointments.—Initial appoint-
7	ments of members of the Board shall be made not
8	later than 90 days after the date of the enactment
9	of this Act.
10	(2) Initial meeting.—The Board shall hold
11	its first meeting not later than 30 days after the
12	date on which all members of the Board have been
13	appointed.
14	(k) Website.—The Board shall establish a website
15	not later than 90 days after the date on which all members
16	of the Board have been appointed.
17	SEC. 4. DUTIES OF BOARD.
18	(a) Review of Classification System.—
19	(1) In general.—The Board shall conduct a
20	thorough review of the classification system for na-
21	tional security information, including the policy, pro-
22	cedures, and practices of the system. The Board
23	shall recommend reforms of such system to ensure—
24	(A) the protection of the national security
25	of the United States;

1	(B) the sharing of information among Gov-
2	ernment agencies; and
3	(C) an open and informed public discussion
4	of national security issues.
5	(2) Scope of Review.—
6	(A) Consultation.—The Board shall
7	consult with the Select Committee on Intel-
8	ligence, the Committee on Armed Services, and
9	the Committee on Foreign Relations of the Sen-
10	ate and the Permanent Select Committee on In-
11	telligence, the Committee on Armed Services,
12	and the Committee on International Relations
13	of the House of Representatives in determining
14	the scope of its review of the classification sys-
15	tem.
16	(B) Review.—The Board shall submit a
17	report describing the proposed scope of review
18	to the President and the committees of Con-
19	gress referred to in subparagraph (A) for com-
20	ment.
21	(C) Revisions.—Not later than 30 days
22	after receiving the report under subparagraph
23	(B)—

1	(i) the President shall notify the
2	Board in writing of any revisions to such
3	scope of review; and
4	(ii) each committee of Congress re-
5	ferred to in subparagraph (A) may submit
6	to the Board, in writing, any comments of
7	the committee on the proposed scope of re-
8	view.
9	(b) Adoption of National Security Informa-
10	TION CLASSIFICATION SYSTEM.—
11	(1) Authority.—The Board shall prescribe
12	the classification system for national security infor-
13	mation, which shall apply to all departments and
14	agencies of the United States.
15	(2) FINDINGS AND RECOMMENDATIONS.—The
16	Board shall, in accordance with the scope of review
17	developed under subsection (a)(2), review the classi-
18	fication system for national security information and
19	submit to the President and Congress its findings
20	and recommendations for new procedures and stand-
21	ards to be used in such classification system.
22	(3) Classification system.—Not later than
23	180 days after the date on which all members of the
24	Board have been confirmed by the Senate, the

Board shall adopt a classification system for na-

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tional security information, incorporating any comments received from the President and considering any comments received from Congress. Upon the adoption of the classification system, the system shall be used for the classification of all national security information.

## (c) REVIEW OF CLASSIFICATION DECISIONS.—

- (1) IN GENERAL.—The Board shall, upon its own initiative or pursuant to a request under paragraph (3), review any classification decision made by an Executive agency with respect to national security information.
- (2) Access.—The Board shall have access to all documents or other materials that are classified on the basis of containing national security information.
- (3) REQUESTS FOR REVIEW.—The Board shall review in a timely manner the existing or proposed classification of any document or other material the review of which is requested by—
  - (A) the head or Inspector General of an Executive agency who is an authorized holder of such document or material; or
- 24 (B) the chairman or ranking member of—

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1	(i) the Committee on Armed Services,
2	the Committee on Foreign Relations, or
3	the Select Committee on Intelligence of the
4	Senate; or
5	(ii) the Committee on Armed Services,
6	the Committee on International Relations,
7	or the Permanent Select Committee on In-
8	telligence of the House of Representatives.
9	(4) Recommendations.—
10	(A) IN GENERAL.—The Board may make
11	recommendations to the President regarding de-
12	cisions to classify all or portions of documents
13	or other material for national security purposes
14	or to declassify all or portions of documents or
15	other material classified for such purposes.
16	(B) Implementation.—Upon receiving a
17	recommendation from the Board under sub-
18	paragraph (A), the President shall either—
19	(i) accept and implement such rec-
20	ommendation; or
21	(ii) not later than 60 days after re-
22	ceiving the recommendation if the Presi-
23	dent does not accept and implement such
24	recommendation, transmit in writing to
25	Congress and have posted on the Board's

- website a notification in unclassified form

  of the justification for the President's deci
  sion not to implement such recommendation.
- 5 (5) EXEMPTION FROM FREEDOM OF INFORMA6 TION ACT.—The Board shall not be required to
  7 make documents or materials reviewed under this
  8 subsection available to the public under section 552
  9 of title 5, United States Code (commonly referred to
  10 as the Freedom of Information Act).
  - (6) REGULATIONS.—The Board shall prescribe regulations to carry out this subsection.
- 13 (7) EXECUTIVE AGENCY DEFINED.—In this sec-14 tion, the term "Executive agency" has the meaning 15 given that term in section 105 of title 5, United 16 States Code.

### 17 SEC. 5. POWERS OF BOARD.

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- 18 (a) Hearings.—The Board may hold such hearings,
- 19 sit and act at such times and places, take such testimony,
- 20 and receive such evidence as the Board considers advisable
- 21 to carry out this Act.
- 22 (b) Information From Federal Agencies.—The
- 23 Board may secure directly from any Federal department
- 24 or agency such information as the Board considers nec-
- 25 essary to carry out this Act. Upon request of the Chair-

- 1 man of the Board, the head of such department or agency
- 2 shall furnish such information to the Board.
- 3 (c) Administrative Support Services.—Upon re-
- 4 quest of the Board, the Administrator of General Services
- 5 shall provide to the Board, on a reimbursable basis, the
- 6 administrative support necessary for the Board to carry
- 7 out its duties under this Act.
- 8 (d) Postal Services.—The Board may use the
- 9 United States mails in the same manner and under the
- 10 same conditions as other departments and agencies of the
- 11 Federal Government.
- 12 (e) Gifts.—The Board may accept, use, and dispose
- 13 of gifts or donations of services or property.
- 14 SEC. 6. BOARD PERSONNEL MATTERS.
- 15 (a) Executive Schedule Level IV.—Section
- 16 5315 of title 5, United States Code, is amended by adding
- 17 at the end the following:
- 18 "Members, Independent National Security Clas-
- sification Board.".
- 20 (b) Staff.—
- 21 (1) IN GENERAL.—The Chairman of the Board
- 22 may, without regard to the civil service laws and
- 23 regulations, appoint and terminate an executive di-
- rector and such other additional personnel as may be
- 25 necessary to enable the Board to perform its duties

- under this Act. The employment of an executive director shall be subject to confirmation by the Board.
- (2) Compensation.—The Chairman of the 3 4 Board may fix the compensation of the executive di-5 rector and other personnel without regard to chapter 6 51 and subchapter III of chapter 53 of title 5, 7 United States Code, relating to classification of posi-8 tions and General Schedule pay rates, except that 9 the rate of pay for the executive director and other 10 personnel may not exceed the rate payable for level
- V of the Executive Schedule under section 5316 of such title.
- 13 (c) Detail of Government Employees.—Any 14 employee of the Federal Government may be detailed to 15 the Board without reimbursement, and such detail shall 16 be without interruption or loss of civil service status or 17 privilege.

#### 18 SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

There are authorized to be appropriated to the Board 20 \$2,000,000 for fiscal year 2005, and such sums as may 21 be necessary thereafter.

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