S. 2662

To amend titles III and IV of the Social Security Act to improve the administration of unemployment taxes and benefits.

IN THE SENATE OF THE UNITED STATES

July 15, 2004

Mr. Nickles (for himself, Mr. Kennedy, Mr. Grassley, Mr. Baucus, Mr. Ensign, Mr. Levin, Mrs. Murray, and Mr. Gregg) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

- To amend titles III and IV of the Social Security Act to improve the administration of unemployment taxes and benefits.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE.
 - 4 This Act may be cited as the "SUTA Dumping Pre-
 - 5 vention Act of 2004".

1	SEC. 2. TRANSFER OF UNEMPLOYMENT EXPERIENCE UPON
2	TRANSFER OR ACQUISITION OF A BUSINESS.
3	(a) In General.—Section 303 of the Social Security
4	Act (42 U.S.C. 503) is amended by adding at the end the
5	following:
6	"(k)(1) For purposes of subsection (a), the unemploy-
7	ment compensation law of a State must provide—
8	"(A) that if an employer transfers its business
9	to another employer, and both employers are (at the
10	time of transfer) under substantially common owner-
11	ship, management, or control, then the unemploy-
12	ment experience attributable to the transferred busi-
13	ness shall also be transferred to (and combined with
14	the unemployment experience attributable to) the
15	employer to whom such business is so transferred,
16	"(B) that unemployment experience shall not,
17	by virtue of the transfer of a business, be trans-
18	ferred to the person acquiring such business if—
19	"(i) such person is not otherwise an em-
20	ployer at the time of such acquisition, and
21	"(ii) the State agency finds that such per-
22	son acquired the business solely or primarily for
23	the purpose of obtaining a lower rate of con-
24	tributions,
25	"(C) that unemployment experience shall (or
26	shall not) be transferred in accordance with such

1	regulations as the Secretary of Labor may prescribe
2	to ensure that higher rates of contributions are not
3	avoided through the transfer or acquisition of a busi-
4	ness,
5	"(D) that meaningful civil and criminal pen-
6	alties are imposed with respect to—
7	"(i) persons that knowingly violate or at-
8	tempt to violate those provisions of the State
9	law which implement subparagraph (A) or (B)
10	or regulations under subparagraph (C), and
11	"(ii) persons that knowingly advise another
12	person to violate those provisions of the State
13	law which implement subparagraph (A) or (B)
14	or regulations under subparagraph (C), and
15	"(E) for the establishment of procedures to
16	identify the transfer or acquisition of a business for
17	purposes of this subsection.
18	"(2) For purposes of this subsection—
19	"(A) the term 'unemployment experience', with
20	respect to any person, refers to such person's experi-
21	ence with respect to unemployment or other factors
22	bearing a direct relation to such person's unemploy-
23	ment risk;
24	"(B) the term 'employer' means an employer as
25	defined under the State law:

- 1 "(C) the term 'business' means a trade or business (or a part thereof);
- 3 "(D) the term 'contributions' has the meaning 4 given such term by section 3306(g) of the Internal 5 Revenue Code of 1986;
 - "(E) the term 'knowingly' means having actual knowledge of or acting with deliberate ignorance of or reckless disregard for the prohibition involved; and
 - "(F) the term 'person' has the meaning given such term by section 7701(a)(1) of the Internal Revenue Code of 1986.".

(b) STUDY AND REPORTING REQUIREMENTS.—

- (1) STUDY.—The Secretary of Labor shall conduct a study of the implementation of the provisions of section 303(k) of the Social Security Act (as added by subsection (a)) to assess the status and appropriateness of State actions to meet the requirements of such provisions.
- (2) Report.—Not later than July 15, 2007, the Secretary of Labor shall submit to the Congress a report that contains the findings of the study required by paragraph (1) and recommendations for any Congressional action that the Secretary con-

1	siders necessary to improve the effectiveness of sec
2	tion 303(k) of the Social Security Act.
3	(c) Effective Date.—The amendment made by
4	subsection (a) shall, with respect to a State, apply to cer
5	tifications for payments (under section 302(a) of the So
6	cial Security Act) in rate years beginning after the end
7	of the 26-week period beginning on the first day of the
8	first regularly scheduled session of the State legislature
9	beginning on or after the date of the enactment of this
10	Act.
11	(d) Definitions.—For purposes of this section—
12	(1) the term "State" includes the District of
13	Columbia, the Commonwealth of Puerto Rico, and
14	the Virgin Islands;
15	(2) the term "rate year" means the rate year
16	as defined in the applicable State law; and
17	(3) the term "State law" means the unemploy
18	ment compensation law of the State, approved by
19	the Secretary of Labor under section 3304 of the In
20	ternal Revenue Code of 1986.
21	SEC. 3. USE OF NEW HIRE INFORMATION TO ASSIST IN AD
22	MINISTRATION OF UNEMPLOYMENT COM
23	PENSATION PROGRAMS.
24	Section 453(j) of the Social Security Act (42 U.S.C
25	653(i)) is amended by adding at the end the following

1	"(8) Information comparisons and disclo-
2	SURE TO ASSIST IN ADMINISTRATION OF UNEMPLOY-
3	MENT COMPENSATION PROGRAMS.—
4	"(A) IN GENERAL.—If, for purposes of ad-
5	ministering an unemployment compensation
6	program under Federal or State law, a State
7	agency responsible for the administration of
8	such program transmits to the Secretary the
9	names and social security account numbers of
10	individuals, the Secretary shall disclose to such
11	State agency information on such individuals
12	and their employers maintained in the National
13	Directory of New Hires, subject to this para-
14	graph.
15	"(B) Condition on disclosure by the
16	SECRETARY.—The Secretary shall make a dis-
17	closure under subparagraph (A) only to the ex-
18	tent that the Secretary determines that the dis-
19	closure would not interfere with the effective
20	operation of the program under this part.
21	"(C) USE AND DISCLOSURE OF INFORMA-
22	TION BY STATE AGENCIES.—
23	"(i) In General.—A State agency
24	may not use or disclose information pro-
25	vided under this paragraph except for pur-

1	poses of administering a program referred
2	to in subparagraph (A).
3	"(ii) Information security.—The

State agency shall have in effect data security and control policies that the Secretary finds adequate to ensure the security of information obtained under this paragraph and to ensure that access to such information is restricted to authorized persons for purposes of authorized uses and disclosures.

"(iii) Penalty for misuse of information.—An officer or employee of the State agency who fails to comply with this subparagraph shall be subject to the sanctions under subsection (1)(2) to the same extent as if such officer or employee was an officer or employee of the United States.

"(D) PROCEDURAL REQUIREMENTS.—
State agencies requesting information under
this paragraph shall adhere to uniform procedures established by the Secretary governing information requests and data matching under
this paragraph.

1 "(E) REIMBURSEMENT OF COSTS.—The 2 State agency shall reimburse the Secretary, in 3 accordance with subsection (k)(3), for the costs 4 incurred by the Secretary in furnishing the in-5 formation requested under this paragraph.".

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