108TH CONGRESS 1ST SESSION

S. 1617

To amend the Employee Retirement Income Security Act of 1974 and the Internal Revenue Code of 1986 to provide comprehensive pension protection for women.

IN THE SENATE OF THE UNITED STATES

September 15, 2003

Mr. Kennedy (for himself and Ms. Snowe) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

- To amend the Employee Retirement Income Security Act of 1974 and the Internal Revenue Code of 1986 to provide comprehensive pension protection for women.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
 - 4 (a) Short Title.—This Act may be cited as the
 - 5 "Women's Pension Protection Act of 2003".
 - 6 (b) Table of Contents.—

Sec. 1. Short title; table of contents.

TITLE I—SPOUSAL CONSENT REQUIRED FOR DISTRIBUTIONS FROM DEFINED CONTRIBUTION PLANS

Sec. 101. Application of joint and survivor annuity rules to all defined contribution plans.

TITLE II—DIVISION OF PENSION BENEFITS UPON DIVORCE

- Sec. 201. Regulations on time and order of issuance of domestic relations orders.
- Sec. 202. Former spouses treated as surviving spouses in certain cases.

TITLE III—PROTECTION OF RIGHTS OF FORMER SPOUSES TO PENSION BENEFITS UNDER CERTAIN GOVERNMENT AND GOVERNMENT-SPONSORED RETIREMENT PROGRAMS

Subtitle A—Civil Service Retirement

- Sec. 301. Survivor annuities for widows, widowers, and former spouses of Federal employees who die before attaining age for deferred annuity under civil service retirement system.
- Sec. 302. Court orders relating to Federal retirement benefits for former spouses of Federal employees.
- Sec. 303. Order of precedence for disposition of amounts remaining in the thrift savings account of a Federal employee (or former employee) who dies before making an effective election controlling such disposition.

Subtitle B—Railroad Retirement

- Sec. 311. Entitlement of divorced spouses to railroad retirement annuities independent of actual entitlement of employee.
- Sec. 312. Extension of tier II railroad retirement benefits to surviving former spouses pursuant to divorce agreements.

TITLE IV—MODIFICATIONS OF JOINT AND SURVIVOR ANNUITY REQUIREMENTS

Sec. 401. Modifications of joint and survivor annuity requirements.

TITLE V—PLAN AMENDMENTS

Sec. 501. Provisions relating to plan amendments.

1 TITLE I—SPOUSAL CONSENT RE-

- 2 QUIRED FOR DISTRIBUTIONS
- 3 FROM DEFINED CONTRIBU-
- 4 TION PLANS
- 5 SEC. 101. APPLICATION OF JOINT AND SURVIVOR ANNUITY
- 6 RULES TO ALL DEFINED CONTRIBUTION
- 7 PLANS.
- 8 (a) Application to All Defined Contribution
- 9 Plans.—

1	(1) Amendments to Erisa.—
2	(A) In General.—Section 205(a) of the
3	Employee Retirement Income Security Act of
4	1974 (29 U.S.C. 1055(a)) is amended by strik-
5	ing "to which this section applies".
6	(B) Conforming Amendments.—
7	(i) Section 205(b) of such Act (29
8	U.S.C. 1055(b)) is amended to read as fol-
9	lows:
10	"(b)(1)(A) In the case of—
11	"(i) a tax credit employee stock ownership plan
12	(as defined in section 409(a) of the Internal Rev-
13	enue Code of 1986), or
14	"(ii) an employee stock ownership plan (as de-
15	fined in section 4975(e)(7) of such Code),
16	subsection (a) shall not apply to that portion of the em-
17	ployee's accrued benefit to which the requirements of sec-
18	tion 409(h) of such Code apply.
19	"(B) Subparagraph (A) shall apply with respect to
20	any participant only if—
21	"(i) such plan provides that the participant's
22	nonforfeitable accrued benefit (reduced by any secu-
23	rity interest held by the plan by reason of a loan
24	outstanding to such participant) is payable in full,
25	on the death of the participant, to the participant's

- 1 surviving spouse (or, if there is no surviving spouse
- 2 or the surviving spouse consents in the manner re-
- quired under subsection (c)(2), to a designated bene-
- 4 ficiary),
- 5 "(ii) such participant does not elect the pay-
- 6 ment of benefits in the form of a life annuity, and
- 7 "(iii) with respect to such participant, such
- 8 plan is not a direct or indirect transferee (in a
- 9 transfer after December 31, 1984) of a plan to
- which, at the time of the transfer, subsection (a) ap-
- 11 plied (or to which this clause applied with respect to
- the participant).
- 13 Clause (iii) shall apply only with respect to the transferred
- 14 assets (and income therefrom) if the plan separately ac-
- 15 counts for such assets and any income therefrom. A plan
- 16 shall not be treated as failing to meet the requirements
- 17 of this subparagraph merely because the plan provides
- 18 that benefits will not be payable to the surviving spouse
- 19 of the participant unless the participant and such spouse
- 20 had been married throughout the 1-year period ending on
- 21 the earlier of the participant's annuity starting date or
- 22 the date of the participant's death.
- "(2) This section shall not apply to a plan which the
- 24 Secretary of the Treasury or his delegate has determined
- 25 is a plan described in section 404(c) of the Internal Rev-

1	enue Code of 1986 (or a continuation thereof) in which
2	participation is substantially limited to individuals who,
3	before January 1, 1976, ceased employment covered by
4	the plan."
5	(ii) Section 205(e)(2) of such Act (20
6	U.S.C. 1055(e)(2)) is amended—
7	(I) by striking "individual ac-
8	count plan or participant described in
9	subparagraph (B) or (C) of subsection
10	(b)(1)" and inserting "individual ac-
11	count plan to which this section ap-
12	plies, or any participant described in
13	subsection (b)(1)(B)", and
14	(II) by striking "50 percent of".
15	(2) Amendments to internal revenue
16	CODE.—
17	(A) In General.—Section 401(a)(11)(A)
18	of the Internal Revenue Code of 1986 (relating
19	to requirement of joint and survivor annuity
20	and preretirement survivor annuity) is amended
21	by striking the matter preceding clause (i) and
22	inserting:
23	"(A) IN GENERAL.—Except as provided in
24	section 417 and subparagraph (B), a trust
25	forming part of a plan shall not constitute a

1	qualified trust under this section unless such
2	plan provides—''.
3	(B) Conforming amendments.—
4	(i) Section 401(a)(11) of such Code is
5	amended by striking subparagraphs (B),
6	(C), and (D) and inserting the following
7	new subparagraphs:
8	"(B) Exception for certain esop ben-
9	EFITS.—
10	"(i) IN GENERAL.—In the case of—
11	"(I) a tax credit employee stock
12	ownership plan (as defined in section
13	409(a)), or
14	"(II) an employee stock owner-
15	ship plan (as defined in section
16	4975(e)(7)),
17	subparagraph (A) shall not apply to that
18	portion of the employee's accrued benefit
19	to which the requirements of section
20	409(h) apply.
21	"(ii) Nonforfeitable benefit
22	MUST BE PAID IN FULL, ETC.—In the case
23	of any participant, clause (i) shall apply
24	only if—

1	"(I) such plan provides that the
2	participant's nonforfeitable accrued
3	benefit (reduced by any security inter-
4	est held by the plan by reason of a
5	loan outstanding to such participant)
6	is payable in full, on the death of the
7	participant, to the participant's sur-
8	viving spouse (or, if there is no sur-
9	viving spouse or the surviving spouse
10	consents in the manner required
11	under section 417(a)(2), to a des-
12	ignated beneficiary),
13	"(II) such participant does not
14	elect the payment of benefits in the
15	form of a life annuity, and
16	"(III) with respect to such par-
17	ticipant, such plan is not a direct or
18	indirect transferee (in a transfer after
19	December 31, 1984) of a plan to
20	which, at the time of the transfer,
21	subparagraph (A) applied (or to which
22	this subclause applied with respect to
23	the participant).
24	Subclause (III) shall apply only with re-
25	spect to the transferred assets (and income

1	therefrom) if the plan separately accounts
2	for such assets and any income therefrom.
3	"(C) Special rule where participant
4	AND SPOUSE MARRIED LESS THAN 1 YEAR.—A
5	plan shall not be treated as failing to meet the
6	requirements of subparagraph (B)(ii) merely
7	because the plan provides that benefits will not
8	be payable to the surviving spouse of the partic-
9	ipant unless the participant and such spouse
10	had been married throughout the 1-year period
11	ending on the earlier of the participant's annu-
12	ity starting date or the date of the participant's
13	death."
14	(ii) Section 401(a)(11) of such Code
15	is amended by redesignating subpara-
16	graphs (E) and (F) as subparagraphs (D)
17	and (E), respectively.
18	(iii) Section 417(c)(2) of such Code is
19	amended—
20	(I) by striking "defined contribu-
21	tion plan or participant described in
22	clause (ii) or (iii) of section
23	401(a)(11)(B)" and inserting "de-
24	fined contribution plan to which sec-
25	tion 401(a)(11) applies, or any partic-

1	ipant described in section
2	401(a)(11)(B)(ii),"; and
3	(II) by striking "50 percent of".
4	(b) Special Rules Relating to Defined Con-
5	TRIBUTION PLANS.—
6	(1) Amendments to Erisa.—
7	(A) Loans.—Section 205(c)(4) of the Em-
8	ployee Retirement Income Security Act of 1974
9	(29 U.S.C. 1055(c)(4)) is amended by adding
10	at the end the following flush sentence:
11	"This paragraph shall not apply to an individual account
12	plan other than a plan which is subject to the funding
13	standards of section 302."
14	(B) Hardship withdrawals.—Section
15	205(c) of such Act (29 U.S.C. 1055(c)) is
16	amended by adding at the end the following
17	new paragraph:
18	"(9) Nothing in this section shall be construed as re-
19	quiring an individual account plan to obtain the consent
20	of the spouse of a participant before making a hardship
21	distribution to the participant."
22	(C) PAYMENTS IN LIEU OF ANNUITY.—
23	Section 205 of such Act (29 U.S.C. 1055) is
24	amended by redesignating subsection (l) as sub-

1	section (m) and by inserting after subsection
2	(k) the following new subsection:
3	"(l)(1) For purposes of this section, an individual ac-
4	count plan required to provide a qualified joint and sur-
5	vivor annuity or a qualified preretirement survivor annuity
6	shall be treated as providing—
7	"(A) a qualified joint and survivor annuity if
8	the plan provides that the account balance of the
9	participant to which the participant had a non-
10	forfeitable right (within the meaning of section 203)
11	will be distributed in a series of periodic payments
12	(determined in accordance with tables prescribed by
13	the Secretary of the Treasury) over the joint life ex-
14	pectancy of the participant and the participant's
15	spouse, and
16	"(B) a qualified preretirement survivor annuity
17	if the plan provides that the account balance of the
18	participant (as of the date of death) to which the
19	participant had a nonforfeitable right (as so defined)
20	will be distributed to the surviving spouse, at the op-
21	tion of the spouse, in either such a series of periodic
22	payments over the life expectancy of the surviving
23	spouse or any other form of benefit payment that

the plan provides.

1	A plan shall not be treated as failing to meet the require-
2	ments of subparagraph (A) merely because the plan pro-
3	vides that a participant may, with the consent of the
4	spouse, elect at any time to have the plan pay all of the
5	remaining portion of the account balance in any other
6	form of benefit payment that the plan provides.
7	"(2) In the case of a termination of an individual ac-
8	count plan that provides for payments described in para-
9	graph (1), such plan shall be treated as meeting the re-
10	quirements of paragraph (1) only if, for each participant
11	or surviving spouse eligible to receive such payments who
12	is not paid the remaining account balance in a lump sum,
13	the plan administrator purchases from an insurer an irrev-
14	ocable commitment to provide—
15	"(A) the payments described in paragraph (1),
16	or
17	"(B) either—
18	"(i) a qualified joint and survivor annuity
19	(and, if applicable, a qualified preretirement
20	survivor annuity) in the case of a participant,
21	or
22	"(ii) a single life annuity or qualified pre-
23	retirement survivor annuity, whichever is appli-
24	cable, in the case of a surviving spouse of a
25	participant.

1	"(3) The requirements of paragraph (2) are met with
2	respect to a purchase only if, within a reasonable time
3	after the effective date of the purchase, the individual enti-
4	tled to payments from the insurer is provided a copy of
5	the insurance contract or a certificate showing the insur-
6	er's name and address and clearly stating the insurer's
7	obligation to provide the required payments.".
8	(D) Conforming Amendment.—Section
9	206 of such Act (29 U.S.C. 1056) is amended
10	by adding at the end the following:
11	"(g) Final Distributions From Terminated In-
12	DIVIDUAL ACCOUNT PLANS.—In the case of an individual
13	account plan which provides for payments described in
14	section 205(l)(1), the plan shall provide that, upon termi-
15	nation of such plan, benefits of married participants and
16	surviving spouses shall be paid in accordance with section
17	205(l)(2).".
18	(2) Amendments to internal revenue
19	CODE.—
20	(A) Loans.—Section 417(a)(4) of the In-
21	ternal Revenue Code of 1986 is amended by
22	adding at the end the following flush sentence:
23	"This paragraph shall not apply to a defined con-
24	tribution plan other than a plan which is subject to
25	the funding standards of section 412."

1	(B) Hardship withdrawals.—Section
2	417(a) of such Code is amended by adding at
3	the end the following new paragraph:
4	"(8) Hardship distributions.—Nothing in
5	this section or section 401(a)(11) shall be construed
6	as requiring a defined contribution plan to obtain
7	the consent of the spouse of a participant before
8	making a hardship distribution to the participant."
9	(C) Payments in Lieu of Annuity.—
10	Section 417 of such Code (relating to defini-
11	tions and special rules for purposes of minimum
12	survivor annuity requirements) is amended by
13	adding at the end the following new subsection:
14	"(g) Special Rules for Defined Contribution
15	Plans.—For purposes of this section and section
16	401(a)(11)—
17	"(1) Payments in Lieu of Annuities.—A de-
18	fined contribution plan required to provide a quali-
19	fied joint and survivor annuity or a qualified pre-
20	retirement survivor annuity shall be treated as pro-
21	viding—
22	"(A) a qualified joint and survivor annuity
23	if the plan provides that the account balance of
24	the participant to which the participant had a
25	nonforfeitable right (within the meaning of sec-

tion 411(a)) will be distributed in a series of periodic payments (determined in accordance with tables prescribed by the Secretary) over the joint life expectancy of the participant and the participant's spouse, and

"(B) a qualified preretirement survivor annuity if the plan provides that the account balance of the participant (as of the date of death) to which the participant had a nonforfeitable right (as so defined) will be distributed to the surviving spouse, at the option of the spouse, in either such a series of periodic payments over the life expectancy of the surviving spouse or any other form of benefit payment that the plan provides.

A plan shall not be treated as failing to meet the requirements of subparagraph (A) merely because the plan provides that a participant may, with the consent of the spouse, elect at any time to have the plan pay all of the remaining portion of the account balance in any other form of benefit payment that the plan provides.

"(2) TERMINATING PLANS.—In the case of a termination of a defined contribution plan that provides for payments described in paragraph (1), such

1	plan shall be treated as meeting the requirements of
2	paragraph (1) only if, for each participant or sur-
3	viving spouse eligible to receive such payments who
4	is not paid the remaining account balance in a lump
5	sum, the plan administrator purchases from an in-
6	surer an irrevocable commitment to provide—
7	"(A) the payments described in paragraph
8	(1), or
9	"(B) either—
10	"(i) a qualified joint and survivor an-
11	nuity (and, if applicable, a qualified pre-
12	retirement survivor annuity) in the case of
13	a participant, or
14	"(ii) a single life annuity or qualified
15	preretirement survivor annuity, whichever
16	is applicable, in the case of a surviving
17	spouse of a participant.
18	"(3) Notice.—The requirements of paragraph
19	(2) are met with respect to a purchase only if, with-
20	in a reasonable time after the effective date of the
21	purchase, the individual entitled to payments from
22	the insurer is provided a copy of the insurance con-
23	tract or a certificate showing the insurer's name and
24	address and clearly stating the insurer's obligation
25	to provide the required payments.".

1 (D) Conforming amendment.—Section
2 401(a) of such Code (relating to requirements
3 for a qualified trust) is amended by inserting
4 after paragraph (34) the following new para5 graph:

"(35) Final distributions from termination plants.—In the case of a defined contribution plan which provides for payments described in section 417(g)(1), a trust forming part of such plan shall not be treated as failing to constitute a qualified trust under this section merely because the pension plan of which such trust is a part pays, upon its termination, benefits in accordance with section 417(g)(2)."

(c) Transfers Between Plans.—

- (1) AMENDMENT TO ERISA.—Section 205(c) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1055(c)), as amended by this Act, is amended by adding at the end the following new paragraph:
- "(10) Nothing in this section shall be treated as requiring a plan to obtain the consent of the spouse of the participant before making a direct trustee-to-trustee transfer of any portion of the balance to the credit of the

- 1 participant to another pension plan if the other plan is2 a plan to which this section applies."
- 3 (2) AMENDMENT TO INTERNAL REVENUE 4 CODE.—Section 417(a) of the Internal Revenue 5 Code of 1986, as amended by this Act, is amended 6 by adding at the end the following new paragraph:
 - "(9) Transfers.—Nothing in this section or section 401(a)(11) shall be treated as requiring a plan to obtain the consent of the spouse of the participant before making a direct trustee-to-trustee transfer of any portion of the balance to the credit of the participant to another plan if the other plan is a plan to which this section and section 401(a)(11) apply."

(d) Effective Dates.—

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- (1) IN GENERAL.—Except as provided in paragraph (2), the amendments made by this section shall apply to plan years beginning after December 31, 2003.
- (2) Special rule for collectively bar-Gained Plans.—In the case of a plan maintained pursuant to 1 or more collective bargaining agreements between employee representatives and 1 or more employers ratified on or before the date of the enactment of this Act the amendments made by this

1	section shall not, in the case of employees covered by
2	any such agreement, apply to plan years beginning
3	before the earlier of—
4	(A) the later of—
5	(i) January 1, 2004, or
6	(ii) the date on which the last of such
7	collective bargaining agreements termi-
8	nates (determined without regard to any
9	extension thereof after the date of enact-
10	ment of this Act), or
11	(B) January 1, 2005.
12	(3) 1 Hour of Service Requirement.—The
13	amendments made by this section shall apply only in
14	the case of participants who have at least 1 hour of
15	service under the plan on or after the date of the en-
16	actment of this Act or who have at least 1 hour of
17	paid leave on or after such date.
18	TITLE II—DIVISION OF PENSION
19	BENEFITS UPON DIVORCE
20	SEC. 201. REGULATIONS ON TIME AND ORDER OF
21	ISSUANCE OF DOMESTIC RELATIONS OR-
22	DERS.
23	Not later than one year after the date of the enact-
24	ment of this Act, the Secretary of the Treasury shall issue
25	regulations under section 206(d)(3) of the Employee Re-

1	tirement Security Act of 1974 and section 414(p) of the
2	Internal Revenue Code of 1986 which clarify that—
3	(1) a domestic relations order otherwise meet-
4	ing the requirements to be a qualified domestic rela-
5	tions order, including the requirements of section
6	206(d)(3)(D) of such Act and section $414(p)(3)$ of
7	such Code, shall not fail to be treated as a qualified
8	domestic relations order solely because—
9	(A) the order is issued after, or revises, an-
10	other domestic relations order or qualified do-
11	mestic relations order; or
12	(B) of the time at which it is issued; and
13	(2) any order described in paragraph (1) shall
14	be subject to the same requirements and protections
15	which apply to qualified domestic relations orders,
16	including the provisions of section 206(d)(3)(H) of
17	such Act and section 414(p)(7) of such Code.
18	SEC. 202. FORMER SPOUSES TREATED AS SURVIVING
19	SPOUSES IN CERTAIN CASES.
20	(a) Amendment to ERISA.—Section 205 of the
21	Employee Retirement Income Security Act of 1974 (29
22	U.S.C. 1055), as amended by this Act, is amended by re-
23	designating subsection (m) as subsection (n) and by in-
24	serting after subsection (l) the following new subsection:

1	"(m)(1)(A) For purposes of this section, a former
2	spouse to whom this subsection applies shall, upon the
3	death of the participant to whom the former spouse was
4	married, be entitled to receive a qualified joint and sur-
5	vivor annuity or qualified preretirement survivor annuity
6	in the same manner, and to the same extent, as if the
7	former spouse were the surviving spouse of the partici-
8	pant.
9	"(B) This subsection applies to a former spouse of
10	a participant in a plan if—
11	"(i) the plan is a defined benefit plan or an in-
12	dividual account plan subject to the funding stand-
13	ards under section 302,
14	"(ii) an election by the former spouse to waive
15	the benefits of this section was not in effect during
16	the period the participant was covered by the plan
17	or at the time of the dissolution of the marriage,
18	"(iii) there is no domestic relations order which
19	specifically provides that the survivor benefits under
20	the plan were considered by the participant and the
21	former spouse and that the survivor benefits were
22	expressly awarded, denied, or waived by the former
23	spouse, and
24	"(iv) the requirements of either paragraph (2)
25	or (3) are met with respect to the participant.

1	"(2) In the case of a qualified joint and survivor an-
2	nuity, the requirements of this paragraph are met with
3	respect to a participant if the participant and the former
4	spouse were married on the annuity starting date and—
5	"(A) the participant's annuity was reduced in
6	order to provide a qualified joint and survivor annu-
7	ity under this section, or
8	"(B) the participant was receiving a subsidized
9	annuity described in subsection $(c)(5)$.
10	"(3) In the case of a qualified preretirement survivor
11	annuity, the requirements of this paragraph are met with
12	respect to a participant if the participant—
13	"(A) was married to the former spouse for at
14	least 1 year during the period the participant was
15	covered by the plan,
16	"(B) did not remarry at any time following the
17	dissolution of the marriage to the former spouse,
18	and
19	"(C) did not make a subsequent beneficiary
20	designation at any time after dissolution of the mar-
21	riage to the former spouse, and the plan does not
22	provide for the payment of an equivalent or greater
23	benefit to a default beneficiary.
24	"(4)(A) This subsection shall not apply to a former

25 spouse unless the former spouse notifies the plan of pos-

- 1 sible eligibility for a benefit under this subsection within
- 2 one year of the participant's death or one year after the
- 3 effective date of this subsection, whichever is later, and
- 4 provides such information as may be necessary to establish
- 5 each element of eligibility.
- 6 "(B) The plan may waive the one-year requirement
- 7 under this paragraph where the failure to waive such re-
- 8 quirement would be against equity or good conscience, in-
- 9 cluding casualty, disaster, or other events beyond the rea-
- 10 sonable control of the individual subject to such require-
- 11 ment.
- 12 "(C) Payments to a former spouse under this sub-
- 13 section shall not be made before the earliest date the par-
- 14 ticipant would have been eligible to receive a retirement
- 15 benefit under the plan.
- 16 "(D) Any payments to a former spouse pursuant to
- 17 this subsection shall be prospective only, beginning from
- 18 the date the former spouse notifies the plan of the former
- 19 spouse's potential eligibility for benefits under this sub-
- 20 section.
- 21 "(E) In making determinations under this subsection,
- 22 the plan may reasonably rely on the validity of marriage
- 23 certificates, divorce decrees, death certificates, and other
- 24 documentation such as obituaries and affidavits, and need
- 25 not independently authenticate their validity. Any plan fi-

- 1 duciary that in good faith pays a qualified preretirement
- 2 survivor annuity benefit to a former spouse in accordance
- 3 with this subsection shall be discharged from liability to
- 4 any other claimant.
- 5 "(F) In the event that the plan makes payments to
- 6 a former spouse under this section, and a surviving spouse
- 7 or another former spouse comes forward and establishes
- 8 that the participant had remarried after dissolution of the
- 9 marriage to the former spouse who is receiving benefits,
- 10 the plan shall cease payments to that former spouse. If
- 11 the plan has evidence that the former spouse's representa-
- 12 tions to the plan on the participant's remarriage status
- 13 were not in good faith, the plan may seek repayment of
- 14 any amounts paid. If the plan determines that the partici-
- 15 pant was legally married at the time of death, it shall
- 16 make payments on a prospective basis only to that sur-
- 17 viving spouse."
- 18 (b) Amendment to Internal Revenue Code.—
- 19 Section 417 of the Internal Revenue Code of 1986 (relat-
- 20 ing to definitions and special rules for purposes of min-
- 21 imum survivor annuity requirements), as amended by this
- 22 Act, is amended by adding at the end the following new
- 23 subsection:
- 24 "(h) Treatment of Certain Former Spouses.—

- "(1) IN GENERAL.—For purposes of this sec-1 2 tion and section 401(a)(11), a former spouse to 3 whom this subsection applies shall, upon the death 4 of the participant to whom the former spouse was 5 married, be entitled to receive a qualified joint and 6 survivor annuity or qualified preretirement survivor 7 annuity in the same manner, and to the same ex-8 tent, as if the former spouse were the surviving 9 spouse of the participant.
 - "(2) APPLICATION.—This subsection applies to a former spouse of a participant in a plan if—
 - "(A) the plan is a defined benefit plan or a defined contribution plan subject to the funding standards under section 412,
 - "(B) an election by the former spouse to waive the benefits of this section was not in effect during the period the participant was covered by the plan or at the time of the dissolution of the marriage,
 - "(C) there is no domestic relations order which specifically provides that the survivor benefits under the plan were considered by the participant and the former spouse and that the survivor benefits were expressly awarded, denied, or waived by the former spouse, and

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1	"(D) the requirements of either paragraph
2	(3) or (4) are met with respect to the partici-
3	pant.
4	"(3) Qualified Joint and Survivor Annu-
5	ITY.—In the case of a qualified joint and survivor
6	annuity, the requirements of this paragraph are met
7	with respect to a participant if the participant and
8	the former spouse were married on the annuity
9	starting date and—
10	"(A) the participant's annuity was reduced
11	in order to provide a qualified joint and sur-
12	vivor annuity under this section, or
13	"(B) the participant was receiving a sub-
14	sidized annuity described in section 417(a)(5).
15	"(4) Qualified Preretirement Survivor
16	Annuity.—In the case of a qualified preretirement
17	survivor annuity, the requirements of this paragraph
18	are met with respect to a participant if the partici-
19	pant—
20	"(A) was married to the former spouse for
21	at least 1 year during the period the participant
22	was covered by the plan,
23	"(B) did not remarry at any time following
24	the dissolution of the marriage to the former
25	spouse, and

"(C) did not make a subsequent bene-1 2 ficiary designation at any time after dissolution of the marriage to the former spouse, and the 3 4 plan does not provide for the payment of an 5 equivalent or greater benefit to a default bene-6 ficiary. "(5) OTHER RULES.— 7 8

"(A) NOTICE.—

"(i) IN GENERAL.—This subsection shall not apply to a former spouse unless the former spouse notifies the plan of the former spouse's eligibility under this subsection within one year of the participant's death or one year after the effective date of this subsection, whichever is later, and provides such information as may be required to establish each element of eligibility.

"(ii) Waiver.—The plan may waive the one-year requirement under clause (i) where the failure to waive such requirement would be against equity or good conscience, including casualty, disaster, or other events beyond the reasonable control

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of the individual subject to such requirement.

- "(B) TIME FOR PAYMENT.—Payments to a former spouse under this subsection shall not be made before the earliest date the participant would have been eligible to receive a retirement benefit under the plan.
- "(C) PROSPECTIVE PAYMENTS.—Payments to a former spouse under this subsection shall be prospective only, beginning from the date the former spouse notifies the plan of the former spouse's potential eligibility for benefits under this subsection.
- "(D) Reliance.—In making determinations under this subsection, the plan may reasonably rely on the validity of marriage certificates, divorce decrees, death certificates, and other documentation such as obituaries and affidavits, and need not independently authenticate their validity. Any plan fiduciary that in good faith pays a qualified preretirement survivor annuity to a former spouse under this subsection shall be discharged from liability to any other claimant.

1 "(E) Subsequent claims.—In the event 2 that the plan makes payments to a former spouse under this section, and a surviving 3 4 spouse or another former spouse comes forward 5 and establishes that the participant had remar-6 ried after dissolution of the marriage to the 7 former spouse who is receiving benefits, the 8 plan shall cease payments to that former 9 spouse. If the plan has evidence that the former 10 spouse's representations to the plan on the participant's remarriage status were not in good 12 faith, the plan may seek repayment of any 13 amounts paid. If the plan determines that the 14 participant was legally married at the time of 15 death, it shall make payments on a prospective 16 basis only to that surviving spouse."

(c) Effective Dates.—

- (1) In general.—Except as provided in paragraph (2), the amendments made by this subsection shall apply to plan years after December 31, 2003.
- (2) Special rule for collectively bar-GAINED PLANS.—In the case of a plan maintained pursuant to 1 or more collective bargaining agreements between employee representatives and 1 or more employers ratified on or before the date of the

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1	enactment of this Act, the amendments made by this
2	section shall not, in the case of employees covered by
3	any such agreement, apply to benefits which are
4	payable (without regard to when the participant
5	died) in plan years before the earlier of—
6	(A) the later of January 1, 2004, or the
7	date on which the last of such collective bar-
8	gaining agreements terminates (determined
9	without regard to any extension thereof after
10	the date of enactment of this Act), or
11	(B) January 1, 2005.

1	TITLE III—PROTECTION OF
2	RIGHTS OF FORMER SPOUSES
3	TO PENSION BENEFITS
4	UNDER CERTAIN GOVERN-
5	MENT AND GOVERNMENT-
6	SPONSORED RETIREMENT
7	PROGRAMS
8	Subtitle A—Civil Service
9	Retirement
10	SEC. 301. SURVIVOR ANNUITIES FOR WIDOWS, WIDOWERS,
11	AND FORMER SPOUSES OF FEDERAL EM-
12	PLOYEES WHO DIE BEFORE ATTAINING AGE
13	FOR DEFERRED ANNUITY UNDER CIVIL
14	SERVICE RETIREMENT SYSTEM.
15	(a) Benefits for Widow or Widower.—Section
16	8341(f) of title 5, United States Code, is amended—
17	(1) in the matter preceding paragraph (1)—
18	(A) by inserting "a former employee sepa-
19	rated from the service with title to deferred an-
20	nuity from the Fund dies before having estab-
21	lished a valid claim for annuity and is survived
22	by a spouse, or if" before "a Member"; and
23	(B) by inserting "of such former employee
24	or Member" after "the surviving spouse";
25	(2) in paragraph (1)—

1	(A) by inserting "former employee or" be-
2	fore "Member commencing"; and
3	(B) by inserting "former employee or" be-
4	fore "Member dies"; and
5	(3) in the undesignated sentence following para-
6	graph (2)—
7	(A) in the matter preceding subparagraph
8	(A), by inserting "former employee or" before
9	"Member"; and
10	(B) in subparagraph (B), by inserting
11	"former employee or" before "Member".
12	(b) Benefits for Former Spouse.—Section
13	8341(h) of title 5, United States Code, is amended—
14	(1) in paragraph (1), by adding after the first
15	sentence "Subject to paragraphs (2) through (5) of
16	this subsection, a former spouse of a former em-
17	ployee who dies after having separated from the
18	service with title to a deferred annuity under section
19	8338(a) but before having established a valid claim
20	for annuity is entitled to a survivor annuity under
21	this subsection, if and to the extent expressly pro-
22	vided for in an election under section $8339(j)(3)$ of
23	this title, or in the terms of any decree of divorce

1	property settlement agreement incident to such de-
2	cree."; and
3	(2) in paragraph (2)—
4	(A) in subparagraph (A)(ii), by striking
5	"or annuitant," and inserting "annuitant, or
6	former employee"; and
7	(B) in subparagraph (B)(iii), by inserting
8	"former employee or" before "Member".
9	(c) Protection of Survivor Benefit Rights.—
10	Section 8339(j)(3) of title 5, United States Code, is
11	amended by inserting at the end the following: "The Office
12	shall provide by regulation for the application of this sub-
13	section to the widow, widower, or surviving former spouse
14	of a former employee who dies after having separated from
15	the service with title to a deferred annuity under section
16	8338(a) but before having established a valid claim for
17	annuity.".
18	(d) Effective Date.—The amendments made by
19	this section shall take effect on the date of the enactment
20	of this Act and shall apply only in the case of a former
21	employee who dies on or after such date.
22	SEC. 302. COURT ORDERS RELATING TO FEDERAL RETIRE-
23	MENT BENEFITS FOR FORMER SPOUSES OF
24	FEDERAL EMPLOYEES.
25	(a) Civil Service Retirement System.—

1	(1) In general.—Section 8345(j) of title 5,
2	United States Code, is amended—
3	(A) by redesignating paragraph (3) as
4	paragraph (4); and
5	(B) by inserting after paragraph (2) the
6	following:
7	"(3)(A) Except as provided in this paragraph,
8	a court decree, court order, property settlement, or
9	similar process referred to under paragraph (1)(A)
10	shall not be treated as failing to meet the require-
11	ments of such paragraph solely because it authorizes
12	payment of benefits to be made to the former spouse
13	of the employee or Member before the employee or
14	Member begins to receive payment of benefits.
15	"(B) Subparagraph (A) shall only apply if the
16	payment of benefits—
17	"(i) are not required to be made before the
18	date on which the employee or Member attains
19	(or would have attained) the earliest retirement
20	age; and
21	"(ii) are required to be made as if the em-
22	ployee or Member had retired on the date on
23	which such payment is to begin, but taking into
24	account only the present value of the benefits as
25	calculated on the basis of the employee's or

- Member's service at the time the former spouse begins collecting benefits.
 - "(C) For purposes of this paragraph, the term 'earliest retirement age' means the date on which the employee or Member is entitled to an annuity under this chapter (without regard to whether the employee or Member separated from service or made any required election).
 - "(D) For purposes of this paragraph, former employees or Members shall be treated as employees or Members.
 - "(E)(i) The Office of Personnel Management shall make such adjustments as are necessary to the benefits of a former spouse under this paragraph to reflect any increase in creditable service that affects the benefit of the former spouse and that occurs at the time the employee or Member actually retires.
 - "(ii) To ensure that the total of all benefits payable under this chapter (other than benefits based on participation in the Thrift Savings Plan) based on the service of an employee or Member do not actuarially exceed all benefits which could otherwise be payable under section 8339, the Office of Personnel Management may make an adjustment in the payment of benefits to—

1	"(I) a former spouse under this paragraph;
2	or
3	"(II) the employee or Member.
4	Such actuarial value shall in no event be less than
5	the present value determined under subparagraph
6	(B)."
7	(b) Federal Employees Retirement System.—
8	Section 8467 of title 5, United States Code, is amended—
9	(1) by redesignating subsection (c) as sub-
10	section (d); and
11	(2) by inserting after subsection (b) the fol-
12	lowing:
13	"(c)(1) Except as provided in this subsection, a court
14	decree, court order, property settlement, or similar process
15	referred to under subsection $(a)(1)$ shall not be treated
16	as failing to meet the requirements of such subsection
17	solely because it authorizes payment of benefits to be
18	made to the former spouse of the employee or Member
19	before the employee or Member begins to receive payment
20	of benefits.
21	"(2) Paragraph (1) shall only apply if the payment
22	of benefits—
23	"(A) are not required to be made before the
24	date on which the employee or Member attains (or
25	would have attained) the earliest retirement age; and

- 1 "(B) are required to be made as if the employee
- 2 or Member had retired on the date on which such
- 3 payment is to begin, but taking into account only
- 4 the present value of the benefits as calculated on the
- 5 basis of the employee's or Member's service at the
- 6 time the former spouse begins collecting benefits.
- 7 "(3) For purposes of this subsection, the term 'ear-
- 8 liest retirement age' means the date on which the em-
- 9 ployee or Member is entitled to an annuity under this
- 10 chapter (without regard to whether the employee or Mem-
- 11 ber separated from service or made any required election).
- 12 "(4) For purposes of this subsection, former employ-
- 13 ees or Members shall be treated as employees or Members.
- 14 "(5)(A) The Office of Personnel Management shall
- 15 make such adjustments as are necessary to the benefits
- 16 of a former spouse under this subsection to reflect any
- 17 increase in creditable service that affects the benefit of the
- 18 former spouse and that occurs at the time the employee
- 19 or Member actually retires.
- 20 "(B) To ensure that the total of all benefits payable
- 21 under this chapter (other than benefits based on participa-
- 22 tion in the Thrift Savings Plan) based on the service of
- 23 an employee or Member do not actuarially exceed all bene-
- 24 fits which could otherwise be payable under section 8415,

1	the Office of Personnel Management may make an adjust-
2	ment in the payment of benefits to—
3	"(i) a former spouse under this subsection; or
4	"(ii) the employee or Member.
5	Such actuarial value shall in no event be less than
6	the present value determined under paragraph (2)."
7	(c) REGULATIONS.—Not later than 1 year after the
8	date of enactment of this Act, the Office of Personnel
9	Management shall prescribe regulations to carry out the
10	amendments made by this section.
11	(d) Effective Date.—The amendments made by
12	this section shall take effect 1 year after the date of enact-
13	ment of this Act and apply to any court decree, court
14	order, property settlement, or similar process issued after
15	such effective date.
16	SEC. 303. ORDER OF PRECEDENCE FOR DISPOSITION OF
17	AMOUNTS REMAINING IN THE THRIFT SAV-
18	INGS ACCOUNT OF A FEDERAL EMPLOYEE
19	(OR FORMER EMPLOYEE) WHO DIES BEFORE
20	MAKING AN EFFECTIVE ELECTION CONTROL-
21	LING SUCH DISPOSITION.
22	(a) In General.—Section 8433(e) of title 5, United
23	States Code, is amended—
24	(1) by striking "(e)" and inserting "(e)(1)";

1 (2) by striking all that follows "paid" and in-2 serting "in accordance with paragraph (2)."; and 3 (3) by adding at the end the following: "(2)(A) An amount under paragraph (1) shall be paid 4 5 in a manner consistent with the provisions of section 8424(d), except that, in applying the order of precedence 6 7 under such provisions— 8 "(i) the widow or widower of the decedent shall 9 be the first party entitled to receive (instead of any 10 designated beneficiary); and 11 "(ii) if there is no widow or widower, the party 12 next entitled to receive shall be the beneficiary or 13 beneficiaries designated by the employee or Member 14 (or former employee or Member) in accordance with 15 the procedures that would otherwise normally apply, 16 subject to such additional conditions as the Execu-17 tive Director shall by regulation prescribe based on 18 section 205(c)(2) of the Employee Retirement In-19 come Security Act of 1974 (29 U.S.C. 1055(c)(2)). 20 "(B) The order of precedence under subparagraph 21 (A) shall not apply if the widow or widower consents in 22 writing to the application of the order of precedence under 23 section 8424(d). 24 "(C) For purposes of this paragraph, the term 'widow' or 'widower' shall not include a common law

- 1 spouse of a deceased employee or Member (or former em-
- 2 ployee or Member)."
- 3 (b) Effective Date.—The amendments made by
- 4 this section shall take effect on the date which is 1 year
- 5 after the date of the enactment of this Act (or such earlier
- 6 date as the Executive Director of the Federal Retirement
- 7 Thrift Investment Board may prescribe), and shall apply
- 8 in the case of any individual who dies on or after such
- 9 date.

10 Subtitle B—Railroad Retirement

- 11 SEC. 311. ENTITLEMENT OF DIVORCED SPOUSES TO RAIL-
- 12 ROAD RETIREMENT ANNUITIES INDE-
- 13 PENDENT OF ACTUAL ENTITLEMENT OF EM-
- 14 PLOYEE.
- 15 (a) In General.—Section 2 of the Railroad Retire-
- 16 ment Act of 1974 (45 U.S.C. 231a) is amended—
- 17 (1) in subsection (c)(4)(i), by striking "(A) is
- entitled to an annuity under subsection (a)(1) and
- 19 (B)"; and
- 20 (2) in subsection (e)(5), by striking "or di-
- vorced wife" the second place it appears.
- (b) Effective Date.—The amendments made by
- 23 this section shall take effect 1 year after the date of the
- 24 enactment of this Act.

1	SEC. 312. EXTENSION OF TIER II RAILROAD RETIREMENT
2	BENEFITS TO SURVIVING FORMER SPOUSES
3	PURSUANT TO DIVORCE AGREEMENTS.
4	(a) In General.—Section 5 of the Railroad Retire-
5	ment Act of 1974 (45 U.S.C. 231d) is amended by adding
6	at the end the following:
7	"(d) Notwithstanding any other provision of law, the
8	payment of any portion of an annuity computed under sec-
9	tion 3(b) to a surviving former spouse in accordance with
10	a court decree of divorce, annulment, or legal separation
11	or the terms of any court-approved property settlement
12	incident to any such court decree shall not be terminated
13	upon the death of the individual who performed the service
14	with respect to which such annuity is so computed unless
15	such termination is otherwise required by the terms of
16	such court decree."
17	(b) Effective Date.—The amendment made by
18	this section shall take effect 1 year after the date of the
19	enactment of this Act.
20	TITLE IV—MODIFICATIONS OF
21	JOINT AND SURVIVOR ANNU-
22	ITY REQUIREMENTS
23	SEC. 401. MODIFICATIONS OF JOINT AND SURVIVOR ANNU-
24	ITY REQUIREMENTS.
25	(a) Amendments to ERISA.—
26	(1) Amount of annuity.—

1	(A) In General.—Paragraph (1) of sec-
2	tion 205(a) of the Employee Retirement Income
3	Security Act of 1974 (29 U.S.C. 1055(a)) is
4	amended by inserting "or, at the election of the
5	participant, shall be provided in the form of a
6	qualified joint and 3/4 survivor annuity," after
7	"survivor annuity,".
8	(B) Definition.—Subsection (d) of sec-
9	tion 205 of such Act (29 U.S.C. 1055) is
10	amended—
11	(i) by redesignating paragraphs (1)
12	and (2) as subparagraphs (A) and (B), re-
13	spectively,
14	(ii) by inserting "(1)" after "(d)",
15	and
16	(iii) by adding at the end the fol-
17	lowing new paragraph:
18	"(2)(A) For purposes of this section, the term 'quali-
19	fied joint and 3/4 survivor annuity' means an annuity—
20	"(i) for the life of the participant with a sur-
21	vivor annuity for the life of the spouse which is not
22	less than 75 percent of the amount of the annuity
23	which is payable during the joint lives of the partici-
24	pant and the spouse, and

1	"(ii) which is the actuarial equivalent of a sin-
2	gle annuity for the life of the participant.
3	"(B) For purposes of this Act, a qualified joint and
4	³ / ₄ survivor annuity shall be treated as a qualified joint
5	and survivor annuity."
6	(2) Illustration requirement.—Clause (i)
7	of section $205(c)(3)(A)$ of such Act (29 U.S.C.
8	1055(c)(3)(A)) is amended to read as follows:
9	"(i) the terms and conditions of each qualified
10	joint and survivor annuity and qualified joint and $^{3}\!/_{4}$
11	survivor annuity offered, accompanied by an illustra-
12	tion of the benefits under each such annuity for the
13	particular participant and spouse,".
14	(b) Amendments to Internal Revenue Code.—
15	(1) Amount of annuity.—
16	(A) In general.—Clause (i) of section
17	401(a)(11)(A) of the Internal Revenue Code of
18	1986 (relating to requirement of joint and sur-
19	vivor annuity and preretirement survivor annu-
20	ity) is amended by inserting "or, at the election
21	of the participant, shall be provided in the form
22	of a qualified joint and 3/4 survivor annuity,"
23	after "survivor annuity,".
24	(B) Definition.—Section 417 (relating to
25	definitions and special rules for purposes of

1	minimum survivor annuity requirements), as
2	amended by this Act, is amended by adding at
3	the end the following new subsection:
4	"(i) Definition of Qualified Joint and $^{3}\!/_{4}$ Sur-
5	VIVOR ANNUITY.—
6	"(1) In general.—For purposes of this sec-
7	tion and section 401(a)(11), the term 'qualified joint
8	and ³ / ₄ survivor annuity' means an annuity—
9	"(A) for the life of the participant with a
10	survivor annuity for the life of the spouse which
11	is not less than 75 percent of the amount of the
12	annuity which is payable during the joint lives
13	of the participant and the spouse, and
14	"(B) which is the actuarial equivalent of a
15	single annuity for the life of the participant.
16	"(2) Treatment.—For purposes of this title, a
17	qualified joint and 3/4 survivor annuity shall be
18	treated as a qualified joint and survivor annuity."
19	(2) Illustration requirement.—Clause (i)
20	of section 417(a)(3)(A) (relating to explanation of
21	joint and survivor annuity) is amended to read as
22	follows:
23	"(i) the terms and conditions of each
24	qualified joint and survivor annuity and
25	qualified joint and 3/4 survivor annuity of-

1	fered, accompanied by an illustration of
2	the benefits under each such annuity for
3	the particular participant and spouse,".
4	(c) Effective Dates.—
5	(1) IN GENERAL.—The amendments made by
6	this section shall apply to plan years beginning on
7	or after January 1, 2005.
8	(2) Special rule for collectively bar-
9	GAINED PLANS.—In the case of a plan maintained
10	pursuant to 1 or more collective bargaining agree-
11	ments between employee representatives and 1 or
12	more employers ratified on or before the date of the
13	enactment of this Act, the amendments made by this
14	section shall apply to the first plan year beginning
15	on or after the earlier of—
16	(A) the later of—
17	(i) January 1, 2005, or
18	(ii) the date on which the last of such
19	collective bargaining agreements termi-
20	nates (determined without regard to any
21	extension thereof after the date of enact-
22	ment of this Act), or
23	(B) January 1, 2006.
24	(3) Form of accrued benefit not treated
25	as decreased by reason of amendment—For

1	purposes of sections 204(g) of the Employee Retire-
2	ment Income Security Act of 1974 (29 U.S.C.
3	1054(g)) and $411(d)(6)$ of the Internal Revenue
4	Code of 1986, a plan shall not be treated as having
5	decreased the accrued benefit of a participant solely
6	by reason of the adoption of a plan amendment
7	which provides for a qualified joint and 3/4 survivor
8	annuity.
9	TITLE V—PLAN AMENDMENTS
10	SEC. 501. PROVISIONS RELATING TO PLAN AMENDMENTS.
11	(a) In General.—If this section applies to any plan
12	or contract amendment, such plan or contract shall be
13	treated as being operated in accordance with the terms
14	of the plan during the period described in subsection
15	(b)(2)(A).
16	(b) Amendments to Which Section Applies.—
17	(1) In general.—This section shall apply to
18	any amendment to any plan or annuity contract
19	which is made—
20	(A) pursuant to any amendment made by
21	this Act, or pursuant to any regulation issued
22	under this Act, and
23	(B) on or before the last day of the first
24	plan year beginning on or after January 1,
25	2005

1	In the case of a governmental plan (as defined in
2	section 414(d) of the Internal Revenue Code of
3	1986), this paragraph shall be applied by sub-
4	stituting "2007" for "2005".
5	(2) Conditions.—This section shall not apply
6	to any amendment unless—
7	(A) during the period—
8	(i) beginning on the date the legisla-
9	tive or regulatory amendment described in
10	paragraph (1)(A) takes effect (or in the
11	case of a plan or contract amendment not
12	required by such legislative or regulatory
13	amendment, the effective date specified by
14	the plan); and
15	(ii) ending on the date described in
16	paragraph (1)(B) (or, if earlier, the date
17	the plan or contract amendment is adopt-
18	ed),
19	the plan or contract is operated as if such plan
20	or contract amendment were in effect; and
21	(B) such plan or contract amendment ap-
22	plies retroactively for such period.