108TH CONGRESS 1ST SESSION

S. 1140

To amend titles 23 and 49, United States Code, concerning length and weight limitations for vehicles operating on Federal-aid highways, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 22, 2003

Mr. Lautenberg (for himself, Mr. DeWine, and Ms. Feinstein) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

A BILL

To amend titles 23 and 49, United States Code, concerning length and weight limitations for vehicles operating on Federal-aid highways, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Safe Highways and
- 5 Infrastructure Preservation Act".

1	SEC. 2. OPERATION OF RESTRICTED PROPERTY-CARRYING
2	UNITS ON NATIONAL HIGHWAY SYSTEM.
3	(a) Restricted Property-Carrying Unit De-
4	FINED.—Section 31111(a)(1) of title 49, United States
5	Code, is amended—
6	(1) by redesignating paragraph (3) as para-
7	graph (4); and
8	(2) by inserting after paragraph (2) the fol-
9	lowing:
10	"(3) Restricted property-carrying
11	UNIT.—The term 'restricted property-carrying unit'
12	means any trailer, semi-trailer, container, or other
13	property-carrying unit that is longer than 53 feet.".
14	(b) Prohibition on Operation of Restricted
15	Property-Carrying Units.—
16	(1) In General.—Section $31111(b)(1)(C)$ of
17	title 49, United States Code, is amended to read as
18	follows:
19	"(C) allows operation on any segment of the
20	National Highway System, including the Interstate
21	System, of a restricted property-carrying unit unless
22	the operation is specified on the list published under
23	subsection (h);".
24	(2) Effective date.—The amendment made
25	by paragraph (1) shall take effect 270 days after the
26	date of enactment of this subsection.

1	(c) Limitations.—Section 31111 of title 49, United
2	States Code, is amended by adding at the end the fol-
3	lowing:
4	"(h) Restricted Property-Carrying Units.—
5	"(1) Applicability of prohibition.—
6	"(A) In General.—Notwithstanding sub-
7	section (b)(1)(C), a restricted property-carrying
8	unit may continue to operate on a segment of
9	the National Highway System if the operation
10	of such unit is specified on the list published
11	under paragraph (2).
12	"(B) APPLICABILITY OF STATE LAWS AND
13	REGULATIONS.—All operations specified on the
14	list published under paragraph (2) shall con-
15	tinue to be subject to all State statutes, regula-
16	tions, limitations and conditions, including rout-
17	ing-specific, commodity-specific, and configura-
18	tion-specific designations and all other restric-
19	tions, in force on June 1, 2003.
20	"(C) FIRE-FIGHTING UNITS.—Subsection
21	(b)(1)(C) shall not apply to the operation of ϵ
22	restricted property-carrying unit that is used
23	exclusively for fire-fighting.
24	"(2) Listing of restricted property-car-
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- "(A) IN GENERAL.—Not later than 60 1 2 days after the date of enactment of this sub-3 section, the Secretary shall initiate a proceeding 4 to determine and publish a list of restricted 5 property-carrying units that were authorized by 6 State officials pursuant to State statute or reg-7 ulation on June 1, 2003, and in actual and law-8 ful operation on a regular or periodic basis (in-9 cluding seasonal operations) on or before June 10 1, 2003.
 - "(B) LIMITATION.—A restricted propertycarrying unit may not be included on the list published under subparagraph (A) on the basis that a State law or regulation could have authorized the operation of the unit at some prior date by permit or otherwise.
 - "(C) Publication of final list.—Not later than 270 days after the date of enactment of this subsection, the Secretary shall publish a final list of restricted property-carrying units described in subparagraph (A).
 - "(D) UPDATES.—The Secretary shall update the list published under subparagraph (C) as necessary to reflect new designations made to the National Highway System.

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1	"(3) Applicability of prohibition.—The
2	prohibition established by subsection (b)(1)(C) shall
3	apply to any new designation made to the National
4	Highway System and remain in effect on those por-
5	tions of the National Highway System that cease to
6	be designated as part of the National Highway Sys-
7	tem.
8	"(4) Limitation on statutory construc-
9	TION.—This subsection does not prevent a State
10	from further restricting in any manner or prohib-
11	iting the operation of a restricted property-carrying
12	unit; except that such restrictions or prohibitions
13	shall be consistent with the requirements of this sec-
14	tion and sections 31112 through 31114.".
15	(d) Enforcement.—The second sentence of section
16	141(a) of title 23, United States Code, is amended by
17	striking "section 31112" and inserting "sections 31111
18	and 31112".
19	SEC. 3. OPERATION OF LONGER COMBINATION VEHICLES
20	ON NATIONAL HIGHWAY SYSTEM.
21	(a) In General.—Section 31112 of title 49, United
22	States Code, is amended—
23	(1) by redesignating subsections (f) and (g) as
24	subsections (g) and (h), respectively; and

1	(2) by inserting after subsection (e) the fol-
2	lowing:
3	"(f) National Highway System.—
4	"(1) General Rule.—A State may not allow,
5	on a segment of the National Highway System that
6	is not covered under subsection (b) or (c), the oper-
7	ation of a commercial motor vehicle combination (ex-
8	cept a vehicle or load that cannot be dismantled eas-
9	ily or divided easily and that has been issued a spe-
10	cial permit under applicable State law) with more
11	than one property-carrying unit (not including the
12	truck tractor) whose property-carrying units are
13	more than—
14	"(A) the maximum combination trailer,
15	semitrailer, or other type of length limitation al-
16	lowed by law or regulation of that State on
17	June 1, 2003, or
18	"(B) the length of the property-carrying
19	units of those commercial motor vehicle com-
20	binations, by specific configuration, in actual
21	and lawful operation on a regular or periodic
22	basis (including continuing seasonal operation)
23	in that State on or before June 1, 2003.
24	"(2) Additional limitations.—

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"(A) Applicability of state restric-TIONS.—A commercial motor vehicle combination whose operation in a State is not prohibited under paragraph (1) may continue to operate in the State on highways described in paragraph (1) only in compliance with all State laws, regulations, limitations, and conditions, including routing-specific and configuration-specific designations and all other restrictions in force in the State on June 1, 2003. However, subject to regulations prescribed by the Secretary under subsection (h), the State may make minor adjustments of a temporary and emergency nature to route designations and vehicle operating restrictions in effect on June 1, 2003, for specific safety purposes and road construction.

"(B) Additional state restrictions.—
This subsection does not prevent a State from further restricting in any manner or prohibiting the operation of a commercial motor vehicle combination subject to this section, except that such restrictions or prohibitions shall be consistent with this section and sections 31113(a), 31113(b), and 31114.

"(C) MINOR ADJUSTMENTS.—A State making a minor adjustment of a temporary and emergency nature as authorized by subparagraph (A) or further restricting or prohibiting the operation of a commercial motor vehicle combination as authorized by subparagraph (B) shall advise the Secretary not later than 30 days after the action. The Secretary shall publish a notice of the action in the Federal Register.

"(3) List of state length limitations.—

"(A) STATE SUBMISSIONS.—Not later than 60 days after the date of enactment of this subsection, each State shall submit to the Secretary for publication a complete list of State length limitations applicable to commercial motor vehicle combinations operating in the State on the highways described in paragraph (1). The list shall indicate the applicable State laws and regulations associated with the length limitations. If a State does not submit the information as required, the Secretary shall complete and file the information for the State.

"(B) Publication of interim list.— Not later than 90 days after the date of enact-

ment of this subsection, the Secretary shall publish an interim list in the Federal Register consisting of all information submitted under subparagraph (A). The Secretary shall review for accuracy all information submitted by a State under subparagraph (A) and shall solicit and consider public comment on the accuracy of the information.

- "(C) LIMITATION.—A law or regulation may not be included on the list submitted by a State or published by the Secretary merely because it authorized, or could have authorized, by permit or otherwise, the operation of commercial motor vehicle combinations not in actual operation on a regular or periodic basis on or before June 1, 2003.
- "(D) Publication of final list.—Except as revised under this subparagraph or subparagraph (E), the list shall be published as final in the Federal Register not later than 270 days after the date of enactment of this subsection. In publishing the final list, the Secretary shall make any revisions necessary to correct inaccuracies identified under subparagraph (B). After publication of the final list,

1	commercial motor vehicle combinations prohib-
2	ited under paragraph (1) may not operate on a
3	highway described in paragraph (1) except as
4	published on the list.
5	"(E) INACCURACIES.—On the Secretary's
6	own motion or on request by any person (in-
7	cluding a State), the Secretary shall review the
8	list published under subparagraph (D). If the
9	Secretary decides there is reason to believe a
10	mistake was made in the accuracy of the list,
11	the Secretary shall begin a proceeding to decide
12	whether a mistake was made. If the Secretary
13	decides there was a mistake, the Secretary shall
14	publish the correction.".
15	(b) Conforming Amendments.—Section 31112(g)
16	of title 49, United States Code, is amended—
17	(1) in subsection $(g)(1)$ (as redesignated by
18	subsection (a) of this section) by inserting "126(e)
19	or" before "127(d)";
20	(2) in subsection (g)(3) (as redesignated by
21	subsection (a) of this section) by inserting "(or June
22	1, 2003, with respect to highways described in sub-
23	section $(f)(1)$ " after "June 2, 1991"; and
24	(3) in paragraph $(h)(2)$ (as redesignated by
25	subsection (a) of this section)—

1	(A) by striking "Not later than June 15,
2	1992, the Secretary" and inserting "The Sec-
3	retary''; and
4	(B) by inserting "or (f)" after "subsection
5	(d)".
6	SEC. 4. TERMINATION OF DETERMINATIONS OF GRAND-
7	FATHER RIGHTS.
8	(a) In General.—Section 127 of title 23, United
9	States Code, is amended by adding at the end the fol-
10	lowing:
11	"(h) Grandfather Rights.—
12	"(1) GENERAL RULE.—After the 270th day fol-
13	lowing the date of enactment of this subsection, a
14	State may not allow, on a segment of the Interstate
15	System, the operation of a vehicle or combination
16	(other than a longer combination vehicle) exceeding
17	an Interstate weight limit unless the operation is
18	specified on the list published under paragraph (2).
19	"(2) List of vehicles and combinations.—
20	"(A) Proceeding.—Not later than 60
21	days after the date of enactment of this sub-
22	section, the Secretary shall initiate a proceeding
23	to determine and publish a list of vehicles and
24	combinations (other than longer combination
25	vehicles), otherwise exceeding an Interstate

1	weight limit, that the Department of Transpor-
2	tation, any other Federal agency, or a State has
3	determined on or before June 1, 2003, could be
4	lawfully operated within such State—
5	"(i) on July 1, 1956;
6	"(ii) in the case of the overall gross
7	weight of any group of 2 or more consecu-
8	tive axles, on the date of enactment of the
9	Federal-Aid Highway Amendments of
10	1974; or
11	"(iii) under a special rule applicable
12	to a State under subsection (a).
13	"(B) Limitations.—
14	"(i) ACTUAL AND LAWFUL OPER-
15	ATIONS REQUIRED.—An operation of a ve-
16	hicle or combination may be included on
17	the list published under subparagraph (A)
18	only if the vehicle or combination was in
19	actual and lawful operation in the State on
20	a regular or periodic basis on or before
21	June 1, 2003.
22	"(ii) State authority not suffi-
23	CIENT.—An operation of a vehicle or com-
24	bination may not be included on the list
25	published under subparagraph (A) on the

basis that a State law or regulation could have authorized the operation of the vehicle or combination at some prior date by permit or otherwise.

- "(C) Publication of final List.—Not later than 270 days after the date of enactment of this subsection, the Secretary shall publish a final list of vehicles and combinations described in subparagraph (A).
- "(3) Limitation on statutory construction.—This subsection does not prevent a State from reducing the gross vehicle weight limitation, the single and tandem axle weight limitations, or the overall maximum gross weight on a group of 2 or more consecutive axles applicable to portions of the Interstate System in the State for operations on the list published under paragraph (2)(C) but in no event may any such reduction result in a limitation that is less than an Interstate weight limit.
- "(4) APPLICABILITY OF EXISTING REQUIRE-MENTS.—All vehicles and combinations included on the list published under paragraph (2) shall be subject to all routing-specific, commodity-specific, and weight-specific designations in force in a State on June 1, 2003.

- 1 "(5) Interstate weight limit defined.—In 2 this subsection, the term 'Interstate weight limit' 3 means the 80,000 pound gross vehicle weight limitation, the 20,000 pound single axle weight limitation 5 (including enforcement tolerances), the 6 pound tandem axle weight limitation (including en-7 forcement tolerances), and the overall maximum 8 gross weight (including enforcement tolerances) on a 9 group of 2 or more consecutive axles produced by 10 application of the formula in subsection (a).". 11 (b) Conforming Amendment.—The fourth sen-12 tence of section 127(a) of title 23, United States Code, is amended by striking "the State determines". 13 14 SEC. 5. NONDIVISIBLE LOAD PROCEEDING. 15 Section 127 of title 23, United States Code, is further amended by adding at the end the following: 16 17 "(i) Nondivisible Loads.— 18 "(1) Proceeding.—Not later than 60 days 19 after the date of enactment of this subsection, the 20 Secretary shall initiate a proceeding to define the 21 term 'vehicles and loads which cannot be easily dis-22 mantled or divided' as used in subsection (a) and
- 24 "(2) List of commodities.—

section 31112 of title 49.

1	"(A) In General.—The definition devel-
2	oped under paragraph (1) shall include a list of
3	commodities (or classes or types of commod-
4	ities) that do not qualify as nondivisible loads.
5	"(B) Limitation.—The list of commod-
6	ities developed under paragraph (1) shall not be
7	interpreted to be a comprehensive list of com-
8	modities that do not qualify as nondivisible
9	loads.
10	"(3) Regulations.—Not later than 270 days
11	after the date of enactment of this subsection, the
12	Secretary shall issue final regulations setting forth
13	the determination of the Secretary made under para-
14	graph (1). The Secretary shall update the regula-
15	tions as necessary.
16	"(4) Applicability.—Regulations issued
17	under paragraph (2) shall apply to all vehicles and
18	loads operating on the National Highway System.
19	"(5) State requirements.—A State may es-
20	tablish any requirement that is not inconsistent with
21	regulations issued under paragraph (2).
22	"(6) Statement of Policy.—The purpose of
23	this subsection is to promote conformity with Inter-
24	state weight limits to preserve publicly funded infra-

structure and protect motorists by limiting max-

1	imum vehicle weight on key portions of the Federal-
2	aid highway system.".
3	SEC. 6. WAIVERS OF WEIGHT LIMITATIONS DURING PERI-
4	ODS OF NATIONAL EMERGENCY.
5	Section 127 of title 23, United States Code, is further
6	amended by adding at the end the following:
7	"(j) Waivers During Periods of National
8	EMERGENCY.—
9	"(1) In general.—Notwithstanding any other
10	provision of this section or section 126, the Sec-
11	retary, in consultation with the Secretary of De-
12	fense, may waive or limit the application of any vehi-
13	cle weight limit established under this section or sec-
14	tion 126 with respect to a highway route during a
15	period of national emergency in order to respond to
16	the effects of the national emergency.
17	"(2) Applicability.—Emergency limits estab-
18	lished under paragraph (1) shall preempt any incon-
19	sistent State vehicle weight limits.".
20	SEC. 7. VEHICLE WEIGHT LIMITATIONS—NATIONAL HIGH-
21	WAY SYSTEM.
22	(a) In General.—Title 23, United States Code, is
23	amended by inserting after section 125 the following:

1 "§ 126. Vehicle weight limitations—National Highway

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2	System
3	"(a) Non-Interstate Highways on NHS.—
4	"(1) In general.—After the 270th day fol-
5	lowing the date of enactment of this section, any
6	Interstate weight limit that applies to vehicles and
7	combinations (other than longer combination vehi-
8	cles) operating on the Interstate System in a State
9	under section 127 shall also apply to vehicles and
10	combinations (other than longer combination vehi-
11	cles) operating on non-Interstate segments of the
12	National Highway System in such State, unless such
13	segments are subject to lower State weight limits as
14	provided for in subsection (d).
15	"(2) Existing highways.—
16	"(A) In general.—Notwithstanding para-
17	graph (1), in the case of a non-Interstate seg-
18	ment of the National Highway System that is
19	open to traffic on June 1, 2003, a State may
20	allow the operation of any vehicle or combina-
21	tion (other than a longer combination vehicle)
22	on such segment that the Secretary determines
23	under subsection (b) could be lawfully operated
24	on such segment on June 1, 2003.
25	"(B) APPLICABILITY OF STATE LAWS AND
26	REGULATIONS.—All operations described in

subparagraph (A) shall continue to be subject to all State statutes, regulations, limitations and conditions, including routing-specific, commodity-specific, and configuration-specific designations and all other restrictions, in force on June 1, 2003.

- "(3) NEW HIGHWAYS.—Subject to subsection (d)(1), the gross vehicle weight limitations and axle loading limitations applicable to all vehicles and combinations (other than longer combination vehicles) on a non-Interstate segment of the National Highway System that is not open to traffic on June 1, 2003, shall be the Interstate weight limit.
- "(b) Listing of Vehicles and Combinations.—
 - "(1) IN GENERAL.—The Secretary shall initiate a proceeding to determine and publish a list of vehicles and combinations (other than longer combination vehicles), otherwise exceeding an Interstate weight limit, that could be lawfully operated on a non-Interstate segment of the National Highway System on June 1, 2003.
 - "(2) REQUIREMENTS.—In publishing a list of vehicles and combinations under paragraph (1), the Secretary shall identify—

- "(A) the gross vehicle weight limitations
 and axle loading limitations in each State applicable, on June 1, 2003, to vehicles and combinations (other than longer combination vehicles) on non-Interstate segments of the National Highway System; and
 - "(B) operations of vehicles and combinations (other than longer combination vehicles), exceeding State gross vehicle weight limitations and axle loading limitations identified under subparagraph (A), which were in actual and lawful operation on a regular or periodic basis (including seasonal operations) on June 1, 2003.
 - "(3) LIMITATION.—An operation of a vehicle or combination may not be included on the list published under paragraph (1) on the basis that a State law or regulation could have authorized such operation at some prior date by permit or otherwise.
 - "(4) Publication of final list.—Not later than 270 days after the date of enactment of this section, the Secretary shall publish a final list of vehicles and combinations described in paragraph (1).
- 24 "(5) UPDATES.—The Secretary shall update 25 the list published under paragraph (1) as necessary

- 1 to reflect new designations made to the National
- 2 Highway System.
- 3 "(c) Applicability of Limitations.—The limita-
- 4 tions established by subsection (a) shall apply to any new
- 5 designation made to the National Highway System and
- 6 remain in effect on those non-Interstate highways that
- 7 cease to be designated as part of the National Highway
- 8 System.
- 9 "(d) Limitations on Statutory Construc-
- 10 TION.—
- 11 "(1) State enforcement of more restric-
- 12 TIVE WEIGHT LIMITS.—This section does not pre-
- vent a State from maintaining or imposing a weight
- limitation that is more restrictive than the Interstate
- 15 weight limit on vehicles or combinations (other than
- longer combination vehicles) operating on a non-
- 17 Interstate segment of the National Highway System.
- 18 "(2) State actions to reduce weight lim-
- 19 ITS.—This section does not prevent a State from re-
- ducing the State's gross vehicle weight limitation,
- single or tandem axle weight limitations, or the over-
- all maximum gross weight on 2 or more consecutive
- 23 axles on any non-Interstate segment of the National
- Highway System.
- 25 "(e) Longer Combination Vehicles.—

1 "(1) Prohibition.—

"(A) IN GENERAL.—After the 270th day following the date of enactment of this section, a longer combination vehicle may continue to operate on a non-Interstate segment of the National Highway System only if the operation of the longer combination vehicle configuration type was authorized by State officials pursuant to State statute or regulation on June 1, 2003, and in actual and lawful operation on a regular or periodic basis (including seasonal operations) on or before June 1, 2003.

- "(B) APPLICABILITY OF STATE LAWS AND REGULATIONS.—All operations described in subparagraph (A) shall continue to be subject to all State statutes, regulations, limitations and conditions, including routing-specific, commodity-specific, and configuration-specific designations and all other restrictions, in force on June 1, 2003.
- 21 "(2) Listing of vehicles and combina-22 tions.—
- 23 "(A) IN GENERAL.—Not later than 60 24 days after the date of enactment of this section, 25 the Secretary shall initiate a proceeding to de-

- termine and publish a list of longer combination vehicles that could be lawfully operated on non-Interstate segments of the National Highway System on June 1, 2003.
 - "(B) LIMITATION.—A longer combination vehicle may not be included on the list published under subparagraph (A) on the basis that a State law or regulation could have authorized the operation of such vehicle at some prior date by permit or otherwise.
 - "(C) Publication of final list.—Not later than 270 days after the date of enactment of this section, the Secretary shall publish a final list of longer combination vehicles described in subparagraph (A).
 - "(D) UPDATES.—The Secretary shall update the list published under subparagraph (A) as necessary to reflect new designations made to the National Highway System.
 - "(3) LIMITATION ON STATUTORY CONSTRUC-TION.—This subsection does not prevent a State from further restricting in any manner or prohibiting the operation of a longer combination vehicle; except that such restrictions or prohibitions shall be consistent with the requirements of section 127 of

1 this title and sections 31112 through 31114 of title 2 49, United States Code. "(f) Model Schedule of Fines.— 3 4 "(1) In General.—The Secretary, in consulta-5 tion with the States, shall establish a model schedule 6 of fines to be assessed for violations of this section. 7 "(2) Purpose.—The purpose of the schedule of 8 fines shall be to ensure that fines are sufficient to 9 deter violations of the requirements of this section 10 and to permit States to recover costs associated with 11 damages caused to the National Highway System by 12 the operation of such vehicles. 13 "(3) Adoption by States.—The Secretary 14 shall encourage but not require States to adopt the 15 schedule of fines. "(g) Definitions.—In this section, the following 16 17 definitions apply: 18 "(1) Interstate weight limit.—The term 19 'Interstate weight limit' has the meaning given such 20 term in section 127(h). 21 "(2) Longer combination vehicle.—The 22 term 'longer combination vehicle' has the meaning 23 given such term in section 127(d).". (b) Enforcement of Requirements.—Section 24 141(a) of title 23, United States Code, is amended—

1	(1) by striking "the Federal-aid primary sys-
2	tem, the Federal-aid urban system, and the Federal-
3	aid secondary system, including the Interstate Sys-
4	tem" and inserting "the National Highway System,
5	including the Interstate System,"; and
6	(2) by striking "section 127" and inserting
7	"sections 126 and 127".
8	(c) Conforming Amendment.—The analysis for
9	title 23, United States Code, is amended by inserting after
10	the item relating to section 125 the following:
	"126. Vehicle weight limitations—National Highway System.".

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