

108TH CONGRESS  
2D SESSION

# H. R. 4996

To enhance Federal Trade Commission enforcement against cross-border fraud and deception.

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IN THE HOUSE OF REPRESENTATIVES

JULY 22, 2004

Mr. STEARNS (for himself and Ms. SCHAKOWSKY) introduced the following bill; which was referred to the Committee on Energy and Commerce

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## A BILL

To enhance Federal Trade Commission enforcement against cross-border fraud and deception.

1 *Be it enacted by the Senate and House of Representa-*  
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be referred to as the “International  
5 Consumer Protection Act of 2004”.

6 **SEC. 2. FOREIGN LAW ENFORCEMENT AGENCY DEFINED.**

7 Section 4 of the Federal Trade Commission Act (15  
8 U.S.C. 44) is amended by adding at the end the following:

9 “‘Foreign law enforcement agency’ means—

1           “(A) any agency or judicial authority of a for-  
2           foreign government, including a foreign state, a polit-  
3           ical subdivision of a foreign state, or a multinational  
4           organization constituted by and comprised of foreign  
5           states, that is vested with law enforcement or inves-  
6           tigative authority in civil, criminal, or administrative  
7           matters; and

8           “(B) any multinational or multiagency organi-  
9           zation to the extent that it is acting on behalf of an  
10          entity described in subparagraph (A).”.

11 **SEC. 3. AVAILABILITY OF REMEDIES.**

12          Section 5(a) of the Federal Trade Commission Act  
13 (15 U.S.C. 45(a)) is amended by adding at the end the  
14 following:

15          “(4)(A) For purposes of this subsection, the term  
16 ‘unfair or deceptive acts or practices’ shall include such  
17 acts or practices involving foreign commerce that—

18           “(i) cause or are likely to cause reasonably fore-  
19           seeable injury within the United States; or

20           “(ii) involve material conduct occurring within  
21           the United States.

22          “(B) All remedies available to the Commission with  
23 respect to unfair and deceptive acts or practices shall be  
24 available for acts and practices described in this para-

1 graph, including restitution to domestic or foreign vic-  
2 tims.”.

3 **SEC. 4. POWERS OF THE COMMISSION.**

4 (a) PUBLICATION OF INFORMATION; REPORTS.—Sec-  
5 tion 6(f) of the Federal Trade Commission Act (15 U.S.C.  
6 46(f)) is amended—

7 (1) by inserting “(1)” after “such information”  
8 the first place it appears; and

9 (2) by striking “purposes.” and inserting “pur-  
10 poses, and (2) to any officer or employee of any for-  
11 eign law enforcement agency under the same cir-  
12 cumstances that making material available to foreign  
13 law enforcement agencies is permitted under section  
14 21(b).”.

15 (b) OTHER POWERS OF THE COMMISSION.—Section  
16 6 of the Federal Trade Commission Act (15 U.S.C. 46)  
17 is further amended by inserting after subsection (i) and  
18 before the proviso the following:

19 “(j) INVESTIGATIVE ASSISTANCE FOR FOREIGN LAW  
20 ENFORCEMENT AGENCIES.—

21 “(1) IN GENERAL.—Upon a written request  
22 from a foreign law enforcement agency to provide  
23 assistance in accordance with this subsection, if the  
24 requesting agency states that it is investigating, or  
25 engaging in enforcement proceedings against, pos-

1       sible violations of laws prohibiting fraudulent or de-  
2       ceptive commercial practices, or other practices sub-  
3       stantially similar to practices prohibited by any pro-  
4       vision of the laws administered by the Commission,  
5       other than Federal antitrust laws (as defined in sec-  
6       tion 12(5) of the International Antitrust Enforce-  
7       ment Assistance Act of 1994 (15 U.S.C. 6211(5))),  
8       the Commission may provide the assistance de-  
9       scribed in paragraph (2) without requiring that the  
10      conduct identified in the request constitute a viola-  
11      tion of the laws of the United States.

12           “(2) TYPE OF ASSISTANCE.—In providing as-  
13      sistance to a foreign law enforcement agency under  
14      this subsection, the Commission may—

15           “(A) conduct such investigation as the  
16      Commission deems necessary to collect informa-  
17      tion and evidence pertinent to the request for  
18      assistance, using all investigative powers au-  
19      thorized by this Act; and

20           “(B) when the request is from an agency  
21      acting to investigate or pursue the enforcement  
22      of civil laws, or when the Attorney General re-  
23      fers a request to the Commission from an agen-  
24      cy acting to investigate or pursue the enforce-  
25      ment of criminal laws, seek and accept appoint-

1           ment by a United States district court of Com-  
2           mission attorneys to provide assistance to for-  
3           foreign and international tribunals and to litigants  
4           before such tribunals on behalf of a foreign law  
5           enforcement agency pursuant to section 1782 of  
6           title 28, United States Code.

7           “(3) CRITERIA FOR DETERMINATION.—In de-  
8           ciding whether to provide such assistance, the Com-  
9           mission shall consider all relevant factors, includ-  
10          ing—

11                   “(A) whether the requesting agency has  
12                   agreed to provide or will provide reciprocal as-  
13                   sistance to the Commission;

14                   “(B) whether compliance with the request  
15                   would prejudice the public interest of the  
16                   United States; and

17                   “(C) whether the requesting agency’s in-  
18                   vestigation or enforcement proceeding concerns  
19                   acts or practices that cause or are likely to  
20                   cause injury to a significant number of persons.

21           “(4) INTERNATIONAL AGREEMENTS.—If a for-  
22           foreign law enforcement agency has set forth a legal  
23           basis for requiring execution of an international  
24           agreement as a condition for reciprocal assistance,  
25           or as a condition for provision of materials or infor-

1 mation to the Commission, the Commission, with  
2 prior approval and ongoing oversight of the Sec-  
3 retary of State, and with final approval of the agree-  
4 ment by the Secretary of State, may negotiate and  
5 conclude an international agreement, in the name of  
6 either the United States or the Commission, for the  
7 purpose of obtaining such assistance, materials, or  
8 information. The Commission may undertake in  
9 such an international agreement to—

10 “(A) provide assistance using the powers  
11 set forth in this subsection;

12 “(B) disclose materials and information in  
13 accordance with subsection (f) and section  
14 21(b); and

15 “(C) engage in further cooperation, and  
16 protect materials and information received from  
17 disclosure, as authorized by this Act.

18 “(5) ADDITIONAL AUTHORITY.—The authority  
19 provided by this subsection is in addition to, and not  
20 in lieu of, any other authority vested in the Commis-  
21 sion or any other officer of the United States.

22 “(6) LIMITATION.—The authority granted by  
23 this subsection shall not authorize the Commission  
24 to take any action or exercise any power with re-  
25 spect to a bank, a savings and loan institution de-

1 scribed in section 18(f)(3) (15 U.S.C. 57a(f)(3)), a  
2 Federal credit union described in section 18(f)(4)  
3 (15 U.S.C. 57a(f)(4)), or a common carrier subject  
4 to the Act to regulate commerce, except in accord-  
5 ance with the proviso following the last designated  
6 subsection of section 6 (15 U.S.C. 46).

7 “(7) ASSISTANCE TO CERTAIN COUNTRIES.—  
8 The Commission may not provide investigative as-  
9 sistance under this subsection to a foreign law en-  
10 forcement agency from a foreign state that the Sec-  
11 retary of State has determined, in accordance with  
12 section 6(j) of the Export Administration Act of  
13 1979 (50 U.S.C. App. 2405(j)), has repeatedly pro-  
14 vided support for acts of international terrorism, un-  
15 less and until such determination is rescinded pursu-  
16 ant to section 6(j)(4) of that Act (50 U.S.C. App.  
17 2405(j)(4)).

18 “(k) REFERRAL OF EVIDENCE FOR CRIMINAL PRO-  
19 CEEDINGS.—

20 “(1) IN GENERAL.—Whenever the Commission  
21 obtains evidence that any person, partnership, or  
22 corporation, either domestic or foreign, has engaged  
23 in conduct that may constitute a violation of Federal  
24 criminal law, the Commission may transmit such  
25 evidence to the Attorney General, who may institute

1 criminal proceedings under appropriate statutes.  
2 Nothing in this paragraph affects any other author-  
3 ity of the Commission to disclose information.

4 “(2) INTERNATIONAL INFORMATION.—The  
5 Commission shall endeavor to ensure, with respect to  
6 memoranda of understanding and international  
7 agreements it may conclude, that material it has ob-  
8 tained from foreign law enforcement agencies acting  
9 to investigate or pursue the enforcement of foreign  
10 criminal laws may be used for the purpose of inves-  
11 tigation, prosecution, or prevention of violations of  
12 United States criminal laws.

13 “(1) EXPENDITURES FOR COOPERATIVE ARRANGE-  
14 MENTS.—The Commission may expend appropriated  
15 funds for—

16 “(1) operating expenses and other costs of bi-  
17 lateral and multilateral cooperative law enforcement  
18 groups conducting activities of interest to the Com-  
19 mission and in which the Commission participates;  
20 and

21 “(2) expenses for consultations and meetings  
22 hosted by the Commission with foreign government  
23 agency officials, members of their delegations, ap-  
24 propriate representatives and staff to exchange views  
25 concerning developments relating to the Commis-

1 sion’s mission, development and implementation of  
2 cooperation agreements, and provision of technical  
3 assistance for the development of foreign consumer  
4 protection or competition regimes, such expenses to  
5 include necessary administrative and logistic ex-  
6 penses and the expenses of Commission staff and  
7 foreign invitees in attendance at such consultations  
8 and meetings including—

9 “(A) such incidental expenses as meals  
10 taken in the course of such attendance;

11 “(B) any travel and transportation to or  
12 from such meetings; and

13 “(C) any other related lodging or subsist-  
14 ence.”.

15 (c) AUTHORIZATION OF APPROPRIATIONS.—The  
16 Federal Trade Commission is authorized to expend appro-  
17 priated funds not to exceed \$100,000 per fiscal year for  
18 purposes of section 6(l) of the Federal Trade Commission  
19 Act (15 U.S.C. 46(l)) (as added by subsection (b) of this  
20 Act), including operating expenses and other costs of the  
21 following bilateral and multilateral cooperative law en-  
22 forcement agencies and organizations:

23 (1) The International Consumer Protection and  
24 Enforcement Network.

25 (2) The International Competition Network.

1           (3) The Mexico-U.S.-Canada Health Fraud  
2 Task Force.

3           (4) Project Emptor.

4           (5) The Toronto Strategic Partnership and  
5 other regional partnerships with a nexus in a Cana-  
6 dian province.

7           (d) CONFORMING AMENDMENT.—Section 6 of the  
8 Federal Trade Commission Act (15 U.S.C. 46) is amended  
9 by striking “clauses (a) and (b)” in the proviso following  
10 subsection (l) (as added by subsection (b) of this section)  
11 and inserting “subsections (a), (b), and (j)”.

12 **SEC. 5. REPRESENTATION IN FOREIGN LITIGATION.**

13           Section 16 of the Federal Trade Commission Act (15  
14 U.S.C. 56) is amended by adding at the end the following:

15           “(c) FOREIGN LITIGATION.—

16                   “(1) COMMISSION ATTORNEYS.—With the con-  
17 currence of the Attorney General, the Commission  
18 may designate Commission attorneys to assist the  
19 Attorney General in connection with litigation in for-  
20 eign courts on particular matters in which the Com-  
21 mission has an interest.

22                   “(2) REIMBURSEMENT FOR FOREIGN COUN-  
23 SEL.—The Commission is authorized to expend ap-  
24 propriated funds, upon agreement with the Attorney  
25 General, to reimburse the Attorney General for the

1 retention of foreign counsel for litigation in foreign  
2 courts, and for expenses related to litigation in for-  
3 eign courts in which the Commission has an interest.

4 “(3) LIMITATION ON USE OF FUNDS.—Nothing  
5 in this subsection authorizes the payment of claims  
6 or judgments from any source other than the perma-  
7 nent and indefinite appropriation authorized by sec-  
8 tion 1304 of title 31, United States Code.

9 “(4) OTHER AUTHORITY.—The authority pro-  
10 vided by this subsection is in addition to any other  
11 authority of the Commission or the Attorney Gen-  
12 eral.”.

13 **SEC. 6. SHARING INFORMATION WITH FOREIGN LAW EN-**  
14 **FORCEMENT AGENCIES.**

15 (a) MATERIAL OBTAINED PURSUANT TO COMPUL-  
16 SORY PROCESS.—Section 21(b)(6) of the Federal Trade  
17 Commission Act (15 U.S.C. 57b–2(b)(6)) is amended by  
18 adding at the end the following: “The custodian may make  
19 such material available to any foreign law enforcement  
20 agency upon the prior certification of an appropriate offi-  
21 cial of any such foreign law enforcement agency, either  
22 by a prior agreement or memorandum of understanding  
23 with the Commission or by other written certification, that  
24 such material will be maintained in confidence and will  
25 be used only for official law enforcement purposes, if—

1           “(A) the foreign law enforcement agency has  
2 set forth a bona fide legal basis for its authority to  
3 maintain the material in confidence;

4           “(B) the materials are to be used for purposes  
5 of investigating, or engaging in enforcement pro-  
6 ceedings related to, possible violations of—

7                 “(i) foreign laws prohibiting fraudulent or  
8 deceptive commercial practices or other prac-  
9 tices substantially similar to practices prohib-  
10 ited by any law administered by the Commis-  
11 sion;

12                 “(ii) a law administered by the Commis-  
13 sion, if disclosure of the material would further  
14 a Commission investigation or enforcement pro-  
15 ceeding; or

16                 “(iii) with the approval of the Attorney  
17 General, other foreign criminal laws, if such  
18 foreign criminal laws are offenses defined in or  
19 covered by a criminal mutual legal assistance  
20 treaty in force between the government of the  
21 United States and the foreign law enforcement  
22 agency’s government;

23           “(C) the appropriate Federal banking agency  
24 (as defined in section 3(q) of the Federal Deposit  
25 Insurance Act (12 U.S.C. 1813(q))) or, in the case

1 of a Federal credit union, the National Credit Union  
2 Administration, has given its prior approval if the  
3 materials to be provided under subparagraph (B)  
4 are requested by the foreign law enforcement agency  
5 for the purpose of investigating, or engaging in en-  
6 forcement proceedings based on, possible violations  
7 of law by a bank, a savings and loan institution de-  
8 scribed in section 18(f)(3) of the Federal Trade  
9 Commission Act (15 U.S.C. 57a(f)(3)), or a Federal  
10 credit union described in section 18(f)(4) of the Fed-  
11 eral Trade Commission Act (15 U.S.C. 57a(f)(4));  
12 and

13 “(D) the foreign law enforcement agency is not  
14 from a country that the Secretary of State has de-  
15 termined, in accordance with section 6(j) of the Ex-  
16 port Administration Act of 1979 (50 U.S.C. App.  
17 2405(j)), has repeatedly provided support for acts of  
18 international terrorism, unless and until such deter-  
19 mination is rescinded pursuant to section 6(j)(4) of  
20 that Act (50 U.S.C. App. 2405(j)(4)).

21 Nothing in the preceding sentence authorizes the  
22 disclosure of material obtained in connection with  
23 the administration of the Federal antitrust laws or  
24 foreign antitrust laws (as defined in paragraphs (5)  
25 and (7), respectively, of section 12 of the Inter-

1 national Antitrust Enforcement Assistance Act of  
2 1994 (15 U.S.C. 6211)) to any officer or employee  
3 of a foreign law enforcement agency.”.

4 (b) INFORMATION SUPPLIED BY AND ABOUT FOR-  
5 EIGN SOURCES.—Section 21(f) of the Federal Trade Com-  
6 mission Act (15 U.S.C. 57b–2(f)) is amended to read as  
7 follows—

8 “(f) EXEMPTION FROM PUBLIC DISCLOSURE.—

9 “(1) IN GENERAL.—Any material which is re-  
10 ceived by the Commission in any investigation, a  
11 purpose of which is to determine whether any person  
12 may have violated any provision of the laws adminis-  
13 tered by the Commission, and which is provided pur-  
14 suant to any compulsory process under this Act or  
15 which is provided voluntarily in place of such com-  
16 pulsory process shall not be required to be disclosed  
17 under section 552 of title 5, United States Code, or  
18 any other provision of law, except as provided in  
19 paragraph (2)(B) of this section.

20 “(2) MATERIAL OBTAINED FROM A FOREIGN  
21 SOURCE.—

22 “(A) Except as provided in subparagraph  
23 (B) of this paragraph, the Commission shall not  
24 be required to disclose under section 552 of

1 title 5, United States Code, or any other provi-  
2 sion of law—

3 “(i) any material obtained from a for-  
4 eign law enforcement agency or other for-  
5 eign government agency, if the foreign law  
6 enforcement agency or other foreign gov-  
7 ernment agency has requested confidential  
8 treatment, or has precluded such disclosure  
9 under other use limitations, as a condition  
10 of providing the material;

11 “(ii) any material reflecting a con-  
12 sumer complaint obtained from any other  
13 foreign source, if that foreign source sup-  
14 plying the material has requested confiden-  
15 tial treatment as a condition of providing  
16 the material; or

17 “(iii) any material reflecting a con-  
18 sumer complaint submitted to a Commis-  
19 sion reporting mechanism sponsored in  
20 part by foreign law enforcement agencies  
21 or other foreign government agencies.

22 “(B) Nothing in this subsection shall au-  
23 thorize the Commission to withhold information  
24 from the Congress or prevent the Commission  
25 from complying with an order of a court of the

1 United States in an action commenced by the  
2 United States or the Commission.”.

3 **SEC. 7. CONFIDENTIALITY, DELAYED NOTICE OF PROCESS.**

4 (a) IN GENERAL.—The Federal Trade Commission  
5 Act (15 U.S.C. 41 et seq.) is amended by inserting after  
6 section 21 the following:

7 **“SEC. 21A. CONFIDENTIALITY AND DELAYED NOTICE OF**  
8 **COMPULSORY PROCESS FOR CERTAIN THIRD**  
9 **PARTIES.**

10 “(a) APPLICATION WITH OTHER LAWS.—The Right  
11 to Financial Privacy Act (12 U.S.C. 3401 et seq.) and  
12 chapter 121 of title 18, United States Code, shall apply  
13 with respect to the Commission, except as otherwise pro-  
14 vided in this section.

15 “(b) PROCEDURES FOR DELAY OF NOTIFICATION OR  
16 PROHIBITION OF DISCLOSURE.—The procedures for delay  
17 of notification or prohibition of disclosure under the Right  
18 to Financial Privacy Act (12 U.S.C. 3401 et seq.) and  
19 chapter 121 of title 18, United States Code, including pro-  
20 cedures for extensions of such delays or prohibitions, shall  
21 be available to the Commission, provided that, notwith-  
22 standing any provision therein—

23 “(1) a court may issue an order delaying notifi-  
24 cation or prohibiting disclosure (including extending  
25 such an order) in accordance with the procedures of

1 section 1109 of the Right to Financial Privacy Act  
2 (12 U.S.C. 3409) (if notification would otherwise be  
3 required under that Act), or section 2705 of title 18,  
4 United States Code, (if notification would otherwise  
5 be required under chapter 121 of that title), if the  
6 presiding judge or magistrate judge finds that there  
7 is reason to believe that such notification or disclo-  
8 sure may cause an adverse result, as defined in sub-  
9 section (g); and

10 “(2) if notification would otherwise be required  
11 under chapter 121 of title 18, United States Code,  
12 the Commission may delay notification (including ex-  
13 tending such a delay) upon the execution of a writ-  
14 ten certification in accordance with the procedures  
15 of section 2705 of that title if the Commission finds  
16 that there is reason to believe that notification may  
17 cause an adverse result, as defined in subsection (g).

18 “(c) EX PARTE APPLICATION BY COMMISSION.—

19 “(1) IN GENERAL.—If neither notification nor  
20 delayed notification by the Commission is required  
21 under the Right to Financial Privacy Act (12 U.S.C.  
22 3401 et seq.) or chapter 121 of title 18, United  
23 States Code, the Commission may apply ex parte to  
24 a presiding judge or magistrate judge for an order  
25 prohibiting the recipient of compulsory process

1 issued by the Commission from disclosing to any  
2 other person the existence of the process, notwith-  
3 standing any law or regulation of the United States,  
4 or under the constitution, or any law or regulation,  
5 of any State, political subdivision of a State, terri-  
6 tory of the United States, or the District of Colum-  
7 bia. The presiding judge or magistrate judge may  
8 enter such an order granting the requested prohibi-  
9 tion of disclosure for a period not to exceed 60 days  
10 if there is reason to believe that disclosure may  
11 cause an adverse result, as defined in subsection (g).  
12 The presiding judge or magistrate judge may grant  
13 extensions of this order of up to 30 days each in ac-  
14 cordance with this subsection, except that in no  
15 event shall the prohibition continue in force for more  
16 than a total of 9 months.

17 “(2) APPLICATION.—This subsection shall  
18 apply only in connection with compulsory process  
19 issued by the Commission where the recipient of  
20 such process is not a subject of the investigation or  
21 proceeding at the time such process is issued.

22 “(3) LIMITATION.—No order issued under this  
23 subsection shall prohibit any recipient from dis-  
24 closing to a Federal agency that the recipient has re-  
25 ceived compulsory process from the Commission.

1       “(d) NO LIABILITY FOR FAILURE TO NOTIFY.—If  
2 neither notification nor delayed notification by the Com-  
3 mission is required under the Right to Financial Privacy  
4 Act (12 U.S.C. 3401 et seq.) or chapter 121 of title 18,  
5 United States Code, the recipient of compulsory process  
6 issued by the Commission under this Act shall not be lia-  
7 ble under any law or regulation of the United States, or  
8 under the constitution, or any law or regulation, of any  
9 State, political subdivision of a State, territory of the  
10 United States, or the District of Columbia, or under any  
11 contract or other legally enforceable agreement, for failure  
12 to provide notice to any person that such process has been  
13 issued or that the recipient has provided information in  
14 response to such process. The preceding sentence does not  
15 exempt any recipient from liability for—

16               “(1) the underlying conduct reported;

17               “(2) a failure to comply with the record reten-  
18 tion requirements under section 1104(c) of the  
19 Right to Financial Privacy Act (12 U.S.C. 3404),  
20 where applicable; or

21               “(3) any failure to comply with any obligation  
22 the recipient may have to disclose to a Federal agen-  
23 cy that the recipient has received compulsory process  
24 from the Commission or intends to provide or has

1 provided information to the Commission in response  
2 to such process.

3 “(e) VENUE AND PROCEDURE.—

4 “(1) IN GENERAL.—All judicial proceedings ini-  
5 tiated by the Commission under the Right to Finan-  
6 cial Privacy Act (12 U.S.C. 3401 et seq.), chapter  
7 121 of title 18, United States Code, or this section  
8 may be brought in the United States District Court  
9 for the District of Columbia or any other appro-  
10 priate United States District Court. All ex parte ap-  
11 plications by the Commission under this section re-  
12 lated to a single investigation may be brought in a  
13 single proceeding.

14 “(2) IN CAMERA PROCEEDINGS.—Upon applica-  
15 tion by the Commission, all judicial proceedings pur-  
16 suant to this section shall be held in camera and the  
17 records thereof sealed until expiration of the period  
18 of delay or such other date as the presiding judge  
19 or magistrate judge may permit.

20 “(f) SECTION NOT TO APPLY TO ANTITRUST INVES-  
21 TIGATIONS OR PROCEEDINGS.—This section shall not  
22 apply to an investigation or proceeding related to the ad-  
23 ministration of Federal antitrust laws or foreign antitrust  
24 laws as defined in paragraphs (5) and (7), respectively,

1 of section 12 of the International Antitrust Enforcement  
2 Assistance Act of 1994 (15 U.S.C. 6211).

3 “(g) ADVERSE RESULT DEFINED.—For purposes of  
4 this section the term ‘adverse result’ means—

5 “(1) endangering the life or physical safety of  
6 an individual;

7 “(2) flight from prosecution;

8 “(3) the destruction of, or tampering with, evi-  
9 dence;

10 “(4) the intimidation of potential witnesses; or

11 “(5) otherwise seriously jeopardizing an inves-  
12 tigation or proceeding related to fraudulent or de-  
13 ceptive commercial practices or persons involved in  
14 such practices, or unduly delaying a trial related to  
15 such practices or persons involved in such practices,  
16 including, but not limited to, by—

17 “(A) the transfer outside the territorial  
18 limits of the United States of assets or records  
19 related to fraudulent or deceptive commercial  
20 practices or related to persons involved in such  
21 practices;

22 “(B) impeding the ability of the Commis-  
23 sion to identify persons involved in fraudulent  
24 or deceptive commercial practices, or to trace

1 the source or disposition of funds related to  
2 such practices; or

3 “(C) the dissipation, fraudulent transfer,  
4 or concealment of assets subject to recovery by  
5 the Commission.”.

6 (b) CONFORMING AMENDMENT.—Section 16(a)(2) of  
7 the Federal Trade Commission Act (15 U.S.C. 56(a)(2))  
8 is amended—

9 (1) in subparagraph (C) by striking “or” after  
10 the semicolon;

11 (2) in subparagraph (D) by inserting “or” after  
12 the semicolon; and

13 (3) by inserting after subparagraph (D) the fol-  
14 lowing:

15 “(E) under section 21A of this Act;”.

16 **SEC. 8. PROTECTION FOR VOLUNTARY PROVISION OF IN-**  
17 **FORMATION.**

18 The Federal Trade Commission Act (15 U.S.C. 41  
19 et seq.) is further amended by adding after section 21A  
20 (as added by section 7 of this Act) the following:

21 **“SEC. 21B. PROTECTION FOR VOLUNTARY PROVISION OF**  
22 **INFORMATION.**

23 “(a) IN GENERAL.—

24 “(1) NO LIABILITY FOR PROVIDING CERTAIN  
25 MATERIAL.—An entity described in paragraphs (2)

1 or (3) of subsection (d) that voluntarily provides ma-  
2 terial to the Commission that such entity reasonably  
3 believes is relevant to—

4 “(A) a possible unfair or deceptive act or  
5 practice, as defined in section 5(a) of this Act;  
6 or

7 “(B) assets subject to recovery by the  
8 Commission, including assets located in foreign  
9 jurisdictions;

10 shall not be liable to any person under any law or  
11 regulation of the United States, or under the con-  
12 stitution, or any law or regulation, of any State, po-  
13 litical subdivision of a State, territory of the United  
14 States, or the District of Columbia, for such provi-  
15 sion of material or for any failure to provide notice  
16 of such provision of material or of intention to pro-  
17 vide material.

18 “(2) LIMITATIONS.—Nothing in this subsection  
19 shall be construed to exempt any such entity from  
20 liability—

21 “(A) for the underlying conduct reported;

22 or

23 “(B) to any Federal agency for providing  
24 such material or for any failure to comply with  
25 any obligation the entity may have to notify a

1 Federal agency prior to providing such material  
2 to the Commission.

3 “(b) CERTAIN FINANCIAL INSTITUTIONS.—An entity  
4 described in paragraph (1) of subsection (d) shall, in ac-  
5 cordance with section 5318(g)(3) of title 31, United States  
6 Code, be exempt from liability for making a voluntary dis-  
7 closure to the Commission of any possible violation of law  
8 or regulation, including—

9 “(1) a disclosure regarding assets, including as-  
10 sets located in foreign jurisdictions—

11 “(A) related to possibly fraudulent or de-  
12 ceptive commercial practices;

13 “(B) related to persons involved in such  
14 practices; or

15 “(C) otherwise subject to recovery by the  
16 Commission; or

17 “(2) a disclosure regarding suspicious  
18 chargeback rates related to possibly fraudulent or  
19 deceptive commercial practices.

20 “(c) CONSUMER COMPLAINTS.—Any entity described  
21 in subsection (d) that voluntarily provides consumer com-  
22 plaints sent to it, or information contained therein, to the  
23 Commission shall not be liable to any person under any  
24 law or regulation of the United States, or under the con-  
25 stitution, or any law or regulation, of any State, political

1 subdivision of a State, territory of the United States, or  
2 the District of Columbia, for such provision of material  
3 or for any failure to provide notice of such provision of  
4 material or of intention to so provide material. This sub-  
5 section shall not provide any exemption from liability for  
6 the underlying conduct.

7 “(d) APPLICATION.—This section applies to the fol-  
8 lowing entities, whether foreign or domestic:

9 “(1) A financial institution as defined in section  
10 5312 of title 31, United States Code.

11 “(2) To the extent not included in paragraph  
12 (1) a bank or thrift institution, a commercial bank  
13 or trust company, an investment company, a credit  
14 card issuer, an operator of a credit card system, and  
15 an issuer, redeemer, or cashier of travelers’ checks,  
16 money orders, or similar instruments.

17 “(3) A courier service, a commercial mail re-  
18 ceiving agency, an industry membership organiza-  
19 tion, a payment system provider, a consumer report-  
20 ing agency, a domain name registrar or registry act-  
21 ing as such, and a provider of alternative dispute  
22 resolution services.

23 “(4) An Internet service provider or provider of  
24 telephone services.”

1 **SEC. 9. STAFF EXCHANGES.**

2 The Federal Trade Commission Act (15 U.S.C. 41  
3 et seq.) is amended by adding after section 25 the fol-  
4 lowing new section:

5 **“SEC. 25A. STAFF EXCHANGES.**

6 “(a) IN GENERAL.—The Commission may—

7 “(1) retain or employ officers or employees of  
8 foreign government agencies on a temporary basis as  
9 employees of the Commission pursuant to section 2  
10 of this Act, or section 3101 or section 3109 of title  
11 5, United States Code; and

12 “(2) detail officers or employees of the Commis-  
13 sion to work on a temporary basis for appropriate  
14 foreign government agencies.

15 “(b) RECIPROCITY AND REIMBURSEMENT.—The  
16 staff arrangements described in subsections (a) need not  
17 be reciprocal. The Commission may accept payment or re-  
18 imbursement, in cash or in kind, from a foreign govern-  
19 ment agency to which this section is applicable, or pay-  
20 ment or reimbursement made on behalf of such agency,  
21 for expenses incurred by the Commission, its members,  
22 and employees in carrying out such arrangements.

23 “(c) STANDARDS OF CONDUCT.—A person appointed  
24 under subsection (a)(1) shall be subject to the provisions  
25 of law relating to ethics, conflicts of interest, corruption,  
26 and any other criminal or civil statute or regulation gov-

1 erning the standards of conduct for Federal employees  
2 that are applicable to the type of appointment.”.

3 **SEC. 10. INFORMATION SHARING WITH FINANCIAL REGU-**  
4 **LATORS.**

5 Section 1112(e) of the Right to Financial Privacy Act  
6 (12 U.S.C. 3412(e)) is amended by inserting “the Federal  
7 Trade Commission,” after “the Securities and Exchange  
8 Commission,”.

9 **SEC. 11. PRESERVATION OF EXISTING AUTHORITY.**

10 The authority provided by this Act, and by the Fed-  
11 eral Trade Commission Act (15 U.S.C. 41 et seq.) and  
12 the Right to Financial Privacy Act (12 U.S.C. 3401 et  
13 seq.), as such Acts are amended by this Act, is in addition  
14 to, and not in lieu of, any other authority vested in the  
15 Federal Trade Commission or any other officer of the  
16 United States.

17 **SEC. 12. REPORT.**

18 Not later than 3 years after the date of enactment  
19 of this Act, the Federal Trade Commission shall transmit  
20 to Congress a report describing its use of and experience  
21 with the authority granted by this Act, along with any rec-  
22 ommendations for additional legislation. The report shall  
23 include—

24 (1) the number of cross-border complaints re-  
25 ceived by the Commission;

1           (2) identification of the foreign agencies to  
2           which the Commission has provided nonpublic inves-  
3           tigative information under this Act;

4           (3) the number of times the Commission has  
5           used compulsory process on behalf of foreign law en-  
6           forcement agencies pursuant to section 6 of the Fed-  
7           eral Trade Commission Act (15 U.S.C. 46), as  
8           amended by section 4 of this Act;

9           (4) a list of international agreements and  
10          memoranda of understanding executed by the Com-  
11          mission that relate to this Act;

12          (5) the number of times the Commission has  
13          sought delay of notice pursuant to section 21A of  
14          the Federal Trade Commission Act, as added by sec-  
15          tion 7 of this Act, and the number of times a court  
16          has granted a delay;

17          (6) a description of the types of information  
18          private entities have provided voluntarily pursuant to  
19          section 21B of the Federal Trade Commission Act,  
20          as added by section 8 of this Act;

21          (7) a description of the results of cooperation  
22          with foreign law enforcement agencies under section  
23          21 of the Federal Trade Commission Act (15 U.S.C.  
24          57–2) as amended by section 6 of this Act;

1           (8) an analysis of whether the lack of an ex-  
2           emption from the disclosure requirements of section  
3           552 of title 5, United States Code, with regard to  
4           information or material voluntarily provided relevant  
5           to possible unfair or deceptive acts or practices, has  
6           hindered the Commission in investigating or engag-  
7           ing in enforcement proceedings against such prac-  
8           tices; and  
9           (9) a description of Commission litigation  
10          brought in foreign courts.

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