### 108TH CONGRESS 2D SESSION

# H. R. 4413

To require certain terms and conditions for the siting, construction, expansion, and operation of liquefied natural gas import terminals, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

May 20, 2004

Mr. Terry (for himself, Mr. Green of Texas, Mr. Sullivan, and Mr. Nunes) introduced the following bill; which was referred to the Committee on Energy and Commerce

# A BILL

To require certain terms and conditions for the siting, construction, expansion, and operation of liquefied natural gas import terminals, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Liquefied Natural Gas
- 5 Import Terminal Development Act of 2004".

### 1 SEC. 2. TERMS AND CONDITIONS FOR LIQUEFIED NATURAL

- 2 GAS IMPORT TERMINALS.
- 3 (a) Exportation or Importation of Natural
- 4 Gas.—Section 3 of the Natural Gas Act (15 U.S.C. 717b)
- 5 is amended to read as follows:
- 6 "EXPORTATION OR IMPORTATION OF NATURAL GAS
- 7 "Sec. 3. (a) Authorization Order.—No person
- 8 shall export any natural gas from the United States to
- 9 a foreign country or import any natural gas from a foreign
- 10 country without first having secured an order of the Sec-
- 11 retary of Energy authorizing such person to do so. The
- 12 Secretary shall issue such order upon application, unless,
- 13 after opportunity for hearing, the Secretary finds that the
- 14 proposed exportation or importation will not be consistent
- 15 with the public interest. The Secretary may by order grant
- 16 such application, in whole or in part, with such modifica-
- 17 tion and upon such terms and conditions as the Secretary
- 18 may find necessary or appropriate, and may from time to
- 19 time, after opportunity for hearing, and for good cause
- 20 shown, make such supplemental order as the Secretary
- 21 may find necessary or appropriate.
- 22 "(b) Free Trade Agreements and Liquefied
- 23 Natural Gas.—With respect to natural gas which is im-
- 24 ported into the United States from a nation with which
- 25 there is in effect a free trade agreement requiring national

- 1 treatment for trade in natural gas, and with respect to
- 2 liquefied natural gas—
- 3 "(1) the importation of such natural gas shall
- 4 be treated as a 'first sale' within the meaning of sec-
- 5 tion 2(21) of the Natural Gas Policy Act of 1978;
- 6 and
- 7 "(2) the Secretary of Energy shall not, on the
- 8 basis of national origin, treat any such imported
- 9 natural gas on an unjust, unreasonable, unduly dis-
- 10 criminatory, or preferential basis.
- 11 "(c) Application and Approval Process.—For
- 12 purposes of subsection (a), the importation of the natural
- 13 gas referred to in subsection (b), or the exportation of nat-
- 14 ural gas to a nation with which there is in effect a free
- 15 trade agreement requiring national treatment for trade in
- 16 natural gas, shall be deemed to be consistent with the pub-
- 17 lie interest, and applications for such importation or ex-
- 18 portation shall be granted without modification or delay.
- 19 "(d) Authorization for Liquefied Natural Gas
- 20 Import Terminals.—(1) No person shall site, construct,
- 21 expand, or operate a liquefied natural gas import terminal
- 22 without first having secured an order of the Federal En-
- 23 ergy Regulatory Commission authorizing such person to
- 24 do so. The Federal Energy Regulatory Commission shall
- 25 issue such order upon application, unless, after oppor-

- 1 tunity for hearing, it finds that the proposed siting, con-
- 2 struction, expansion, or operation will not be consistent
- 3 with the public interest. The Federal Energy Regulatory
- 4 Commission may by its order grant such application, in
- 5 whole or in part, with such modification and upon such
- 6 terms and conditions as the Federal Energy Regulatory
- 7 Commission may find necessary or appropriate.
- 8 "(2) An order issued pursuant to paragraph (1) shall
- 9 not be conditioned on—
- 10 "(A) a requirement that the liquefied natural
- gas import terminal offer service to persons other
- than the person securing the order;
- "(B) any regulation of the liquefied natural gas
- import terminal's rates, charges, terms, or condi-
- tions of service; or
- 16 "(C) a requirement to file with the Federal En-
- ergy Regulatory Commission schedules or contracts
- related to the liquefied natural gas import terminal's
- rates, charges, terms, or conditions of service.
- 20 "(3) Except as otherwise provided by Federal law, no
- 21 State or local government may require a permit, license,
- 22 concurrence, approval, certificate, or other form of author-
- 23 ization with respect to the siting, construction, expansion,
- 24 or operation of a liquefied natural gas import terminal.

- 1 "(4) Any decision made or action taken by a Federal
- 2 administrative agency or officer (or State administrative
- 3 agency or officer acting under delegated Federal author-
- 4 ity) with respect to the siting, construction, expansion, or
- 5 operation of a liquefied natural gas import terminal must
- 6 be consistent with any authorization provided by the Fed-
- 7 eral Energy Regulatory Commission pursuant to this sub-
- 8 section with respect to the liquefied natural gas import
- 9 terminal, and shall not prohibit or unreasonably delay the
- 10 siting, construction, expansion, or operation.
- 11 "(5) Nothing in this subsection shall be construed to
- 12 repeal or modify the authority under this section to au-
- 13 thorize a person to import or export natural gas or to au-
- 14 thorize facilities for the import or export of natural gas
- 15 other than liquefied natural gas import terminals.
- 16 "(e) Schedule and Administrative Record.—
- 17 (1) The Federal Energy Regulatory Commission shall ap-
- 18 prove or deny any application to site, construct, expand,
- 19 or operate a liquefied natural gas import terminal under
- 20 subsection (d) not later than 1 year after the application
- 21 is complete.
- 22 "(2) With respect to each application under sub-
- 23 section (d), the Federal Energy Regulatory Commission
- 24 shall establish a schedule for all Federal and State admin-
- 25 istrative proceedings commenced under authority of Fed-

- 1 eral law, the completion of which is required before a per-
- 2 son may site, construct, expand, or operate the liquefied
- 3 natural gas import terminal, in order to ensure expeditious
- 4 progress toward such siting, construction, expansion, or
- 5 operation. The schedule shall also include all Federal and
- 6 State administrative proceedings authorized by Federal
- 7 law for the siting, construction, expansion, and operation
- 8 of natural gas pipelines and facilities related to the trans-
- 9 portation of liquefied natural gas or natural gas from the
- 10 liquefied natural gas import terminal. In establishing the
- 11 schedule, the Federal Energy Regulatory Commission
- 12 shall, to the extent practicable, accommodate the applica-
- 13 ble schedules established by Federal law for such pro-
- 14 ceedings. If a Federal or State administrative agency or
- 15 officer fails to complete a proceeding in accordance with
- 16 the schedule established by the Federal Energy Regulatory
- 17 Commission, the action of the Federal or State adminis-
- 18 trative agency or officer that is required before a person
- 19 may site, construct, expand, or operate the liquefied nat-
- 20 ural gas import terminal shall be conclusively presumed
- 21 and the siting, construction, expansion, or operation shall
- 22 proceed without condition.
- 23 "(3) With respect to the siting, construction, expan-
- 24 sion, or operation of a liquefied natural gas import ter-
- 25 minal, the Federal Energy Regulatory Commission shall

- 1 compile a single administrative record which shall consoli-
- 2 date the records of the proceedings referred to in para-
- $3 \operatorname{graph}(2).$
- 4 "(4) Any Federal administrative proceeding that is
- 5 an appeal or review of a decision made or action taken
- 6 by a Federal administrative agency or officer (or State ad-
- 7 ministrative agency or officer acting under delegated Fed-
- 8 eral authority) with respect to the siting, construction, ex-
- 9 pansion, or operation of a liquefied natural gas import ter-
- 10 minal shall use as its exclusive record for all purposes the
- 11 administrative record compiled by the Federal Energy
- 12 Regulatory Commission under paragraph (3).
- 13 "(f) Judicial Review.—(1) Except for review by
- 14 the Supreme Court of the United States on writ of certio-
- 15 rari, the United States Court of Appeals for the District
- 16 of Columbia Circuit shall have original and exclusive juris-
- 17 diction to hear and determine any civil action for review
- 18 of a decision made or action taken by a Federal adminis-
- 19 trative agency or officer (or State administrative agency
- 20 or officer acting under delegated Federal authority) with
- 21 respect to the siting, construction, expansion, or operation
- 22 of a liquefied natural gas import terminal. The civil action
- 23 shall be filed not later than 60 days after the decision or
- 24 action described in this paragraph.

- 1 "(2) If a civil action referred to in paragraph (1) is
- 2 filed, the Federal Energy Regulatory Commission shall file
- 3 in the United States Court of Appeals for the District of
- 4 Columbia Circuit the single administrative record com-
- 5 piled under subsection (e)(3) with respect to the liquefied
- 6 natural gas import terminal named in the civil action.
- 7 "(g) Lead Agency.—With respect to the siting, con-
- 8 struction, expansion, or operation of a liquefied natural
- 9 gas import terminal, the Federal Energy Regulatory Com-
- 10 mission shall be the lead Federal agency for purposes of
- 11 complying with the National Environmental Policy Act of
- 12 1969 (42 U.S.C. 4321 et seq.).".
- 13 (b) Definition.—Section 2 of the Natural Gas Act
- 14 (15 U.S.C. 717a) is amended by adding at the end the
- 15 following new paragraph:
- 16 "(11) 'Liquefied natural gas import terminal'
- includes all facilities located onshore or in State wa-
- ters that are used to receive, unload, store, trans-
- 19 port, gasify, or process liquefied natural gas that is
- imported to the United States from a foreign coun-
- 21 try, but does not include the tankers used to deliver
- 22 liquefied natural gas to such facilities.".