#### 108TH CONGRESS 2D SESSION

# H. R. 4177

To establish a Manufacturing and Technology Administration to promote and assist American manufacturers, to provide incentives to American manufacturers, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

April 20, 2004

Mr. Larson of Connecticut (for himself, Ms. Delauro, Mr. Frost, Mr. Green of Texas, Mr. Holden, and Mr. Brady of Pennsylvania) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Science, Financial Services, International Relations, Government Reform, and Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To establish a Manufacturing and Technology Administration to promote and assist American manufacturers, to provide incentives to American manufacturers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "American Workers and
- 5 Manufacturers Support Act".

#### 1 SEC. 2. TABLE OF CONTENTS.

#### 2 The table of contents for this Act is as follows:

- Sec. 1. Short title.
- Sec. 2. Table of contents.

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- Sec. 501. Disincentivization of corporate expatriation to avoid United States income tax.
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- Sec. 503. Denial of treaty benefits for certain deductible payments.
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#### TITLE VI—BUY AMERICAN PROVISIONS

- Sec. 601. Requirements for waivers.
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- Sec. 701. Findings.
- Sec. 702. Establishment of office.
- Sec. 703. Public access to data.
- Sec. 704. Authorization of appropriations.

### 1 TITLE I—ESTABLISHMENT OF

### 2 MANUFACTURING AND TECH-

### 3 **NOLOGY ADMINISTRATION**

- 4 SEC. 101. MANUFACTURING AND TECHNOLOGY ADMINIS-
- 5 TRATION.
- 6 Section 5 of the Stevenson-Wydler Technology Inno-
- 7 vation Act of 1980 (15 U.S.C. 3704) is amended to read
- 8 as follows:
- 9 "SEC. 5. MANUFACTURING AND TECHNOLOGY.
- 10 "(a) ESTABLISHMENT.—There is established in the
- 11 Department of Commerce a Manufacturing and Tech-
- 12 nology Administration, which shall operate in accordance
- 13 with the provisions, findings, and purposes of this Act.
- 14 The Manufacturing and Technology Administration shall
- 15 include—
- 16 "(1) the National Institute of Standards and
- 17 Technology;
- 18 "(2) the National Technical Information Serv-
- ice; and
- 20 "(3) a policy analysis office, which shall be
- 21 known as the Office of Manufacturing and Tech-
- 22 nology Policy.

"(b) Under Secretary and Assistant Secre-1 TARIES.—The President shall appoint, by and with the advice and consent of the Senate, to the extent provided for in appropriations Acts— 5 "(1) an Under Secretary of Commerce for Manufacturing and Technology, who shall be com-6 7 pensated at the rate provided for level III of the Ex-8 ecutive Schedule in section 5314 of title 5, United 9 States Code; 10 "(2) an Assistant Secretary of Manufacturing 11 who shall serve as a policy analyst for the Under Secretary; and 12 13 "(3) an Assistant Secretary of Technology who 14 shall serve as a policy analyst for the Under Sec-15 retary. "(c) Duties.—The Secretary, through the Under 16 Secretary, as appropriate, shall— 17 18 "(1) manage the Manufacturing and Tech-19 nology Administration and supervise its agencies, 20 programs, and activities; "(2) conduct manufacturing and technology pol-21 22 icy analyses to improve United States industrial pro-23 ductivity, manufacturing capabilities, and innova-24 tion, and cooperate with United States industry to 25 improve its productivity, manufacturing capabilities,

- 1 and ability to compete successfully in an inter-2 national marketplace;
- "(3) identify manufacturing and technological needs, problems, and opportunities within and across industrial sectors, that, if addressed, could make significant contributions to the economy of the United States;
  - "(4) assess whether the capital, technical, and other resources being allocated to domestic industrial sectors which are likely to generate new technologies are adequate to meet private and social demands for goods and services and to promote productivity and economic growth;
  - "(5) propose and support studies and policy experiments, in cooperation with other Federal agencies, to determine the effectiveness of measures for improving United States manufacturing capabilities and productivity;
  - "(6) provide that cooperative efforts to stimulate industrial competitiveness and innovation be undertaken between the Under Secretary and other officials in the Department of Commerce responsible for such areas as trade and economic assistance;
- 24 "(7) encourage and assist the creation of cen-25 ters and other joint initiatives by State or local gov-

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ernments, regional organizations, private businesses, institutions of higher education, nonprofit organizations, or Federal laboratories to encourage technology transfer, to encourage innovation, and to pro-

mote an appropriate climate for investment in tech-

6 nology-related industries;

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- "(8) propose and encourage cooperative research involving appropriate Federal entities, State or local governments, regional organizations, colleges or universities, nonprofit organizations, or private industry to promote the common use of resources, to improve training programs and curricula, to stimulate interest in manufacturing and technology careers, and to encourage the effective dissemination of manufacturing and technology skills within the wider community;
- "(9) serve as a focal point for discussions among United States companies on topics of interest to industry and labor, including discussions regarding manufacturing, competitiveness, and emerging technologies;
- "(10) consider government measures with the potential of advancing United States technological innovation and exploiting innovations of foreign ori-

1	gin and publish the results of studies and policy ex-
2	periments; and
3	"(11) assist in the implementation of the Metric
4	Conversion Act of 1975 (15 U.S.C. 205a et seq.).
5	"(d) Manufacturing Advisory Board.—
6	"(1) Establishment and composition.—
7	There is established a Manufacturing Advisory
8	Board within the Manufacturing and Technology
9	Administration. The Under Secretary or the Assist-
10	ant Secretary of Manufacturing shall chair the Advi-
11	sory Board. The Advisory Board shall be composed
12	of 14 additional members appointed by the Under
13	Secretary as follows:
14	"(A) 1 representative each from the Na-
15	tional Association of Manufacturers, the Na-
16	tional Coalition for Advanced Manufacturing,
17	and the Modernization Forum.
18	"(B) 4 members from outside the Federal
19	Government who are eminent in the manufac-
20	turing industry, at least 2 of whom are rep-
21	resentatives of small and medium-sized compa-
22	nies in such industries.
23	"(C) 4 members from Federal agencies
24	who have manufacturing science and technology
25	expertise, at least 1 of whom shall be from the

1	National Institute of Standards and Tech-
2	nology.
3	"(D) 3 members from labor unions, a ma-
4	jority of whose members have manufacturing
5	jobs.
6	"(2) Duties.—The duties of the Advisory
7	Board shall be—
8	"(A) to identify manufacturing issues rel-
9	ative to manufacturing technology and competi-
10	tiveness;
11	"(B) to advise the Under Secretary on
12	manufacturing issues, including manufacturing
13	activities at the National Institute of Standards
14	and Technology, and make recommendations
15	for actions by the Federal Government; and
16	"(C) to report its finding and rec-
17	ommendations to the Under Secretary and the
18	Director of the Office of Management and
19	Budget.
20	"(3) Terms of office.—The term of office of
21	each member of the Advisory Board shall be 4 years,
22	except that—
23	"(A) of the initial members, 3 shall be ap-
24	pointed for terms of 1 year, 3 shall be ap-
25	pointed for terms of 2 years, 4 shall be ap-

- pointed for terms of 3 years, and 4 shall be appointed for terms of 4 years; and
- "(B) any member appointed to fill a vacancy in the Advisory Board shall serve for the
  remainder of the term for which his predecessor
  was appointed.
  - "(4) QUORUM.—The Advisory Board shall not act in the absence of a quorum, which shall consist of 8 members.
  - "(5) ALLOWANCE FOR TRAVEL EXPENSES.—
    Members of the Advisory Board, other than full-time employees of the Federal Government, while attending meetings of the Board or while otherwise performing duties at the request of the Chairman while away from their home or a regular place of business, may be allowed travel expenses in accordance with subchapter I of chapter 57 of title 5, United States Code.
  - "(6) STAFF SERVICES AND UTILIZATION OF FEDERAL PERSONNEL.—To provide the staff services necessary to assist the Advisory Board in carrying out its functions, the Advisory Board may utilize personnel from the National Institute of Standards and Technology or any other agency of the

- 1 Federal Government with the consent of the head of
- 2 the agency.
- 3 "(e) AUTHORIZATION OF APPROPRIATIONS.—There
- 4 are authorized to be appropriated to the Secretary for the
- 5 activities of the Under Secretary—
- 6 "(1) \$2,000,000 for fiscal year 2004;
- 7 "(2) \$2,070,000 for fiscal year 2005;
- 8 "(3) \$2,140,000 for fiscal year 2006; and
- 9 "(4) \$2,220,000 for fiscal year 2007.".

#### 10 SEC. 102. STUDY OF ABUSIVE PRACTICES BY LARGE MANU-

- 11 FACTURERS AND RETAILERS.
- 12 (a) STUDY.—The Under Secretary of Commerce for
- 13 Manufacturing and Technology (appointed pursuant to
- 14 section 101 of this title) shall conduct a study of practices
- 15 by large manufacturers and retailers whereby such manu-
- 16 facturers and retailers place large contract orders and
- 17 later cancel such orders after only a portion of the goods
- 18 or services are provided, and the impact that such prac-
- 19 tices have on small businesses.
- 20 (b) Report.—Not later than 1 year after the date
- 21 of enactment of this title, the Under Secretary of Com-
- 22 merce for Manufacturing and Technology shall transmit
- 23 a report to the Congress on the findings of the study re-
- 24 quired by subsection (a). The report shall propose guide-
- 25 lines to address abusive practices and recommendations

- 1 for a means to allow small manufacturers to confidentially
- 2 report such practices.
- 3 SEC. 103. STUDY OF FEASIBILITY OF LABELING REQUIRE-
- 4 MENTS.
- 5 (a) STUDY.—The Under Secretary of Commerce for
- 6 Manufacturing and Technology (appointed pursuant to
- 7 section 101 of this title) shall conduct a study of the feasi-
- 8 bility and impact of laws or regulations requiring all prod-
- 9 ucts retailing at more than \$15 to state clearly on the
- 10 labels the percentage of components made in the United
- 11 States.
- 12 (b) Report.—Not later than 1 year after the date
- 13 of enactment of this title, the Under Secretary of Com-
- 14 merce for Manufacturing and Technology shall transmit
- 15 a report to the Congress on the findings of the study re-
- 16 quired by subsection (a). The report shall examine the cost
- 17 of such a labeling requirement to manufacturers and con-
- 18 sumers, shall include recommendations for any necessary
- 19 legislation, and shall propose a timetable for implementa-
- 20 tion of such requirements.
- 21 SEC. 104. STUDIES BY NATIONAL ACADEMY OF SCIENCES.
- 22 Section 24 of the National Institute of Standards and
- 23 Technology Act (15 U.S.C. 278j) is amended—
- 24 (1) by striking "The Director may" through
- 25 "assist the" and inserting "The Under Secretary of

1	Commerce for Manufacturing and Technology and
2	the Director may periodically enter into an arrange-
3	ment with the National Academy of Sciences for ad-
4	vice and studies to assist the Manufacturing and
5	Technology Administration and the"; and
6	(2) in paragraph (2) by inserting "the Manu-
7	facturing and Technology Administration and" after
8	"potential activities of".
9	SEC. 105. MANUFACTURING RESEARCH AND IMPLEMENTA-
10	TION; DEVELOPMENT OF NEW MANUFAC-
11	TURING TECHNOLOGIES.
12	(a) National Institutes of Standards and
13	TECHNOLOGY LABORATORY ACTIVITIES.—There are au-
14	thorized to be appropriated to the Secretary of Commerce
15	for Manufacturing Engineering activities at the Scientific
16	and Technical Research and Services Laboratory of the
17	National Institute of Standards and Technology—
18	(1) \$60,000,000 for fiscal year 2004, of which
19	\$30,000,000 shall be for the research and develop-
20	ment program on manufacturing under section 33 of
21	the National Institute of Standards and Technology
22	Act;
23	(2) \$62,100,000 for fiscal year 2005, of which
24	\$31,050,000 shall be for the research and develop-
25	ment program on manufacturing under section 33 of

1	the National Institute of Standards and Technology
2	Act;
3	(3) \$64,270,000 for fiscal year 2006, of which
4	\$32,140,000 shall be for the research and develop-
5	ment program on manufacturing under section 33 of
6	the National Institute of Standards and Technology
7	Act; and
8	(4) \$68,850,000 for fiscal year 2007, of which
9	\$33,260,000 shall be for the research and develop-
10	ment program on manufacturing under section 33 of
11	the National Institute of Standards and Technology
12	Act.
13	(b) National Institutes of Standards and
14	TECHNOLOGY RESEARCH AND DEVELOPMENT PRO-
15	GRAM.—The National Institute of Standards and Tech-
16	nology Act is amended—
17	(1) by redesignating the first section 32 as sec-
18	tion 34 and moving it to the end of the Act; and
19	(2) by inserting before the section moved by
20	paragraph (1) the following new section:
21	"SEC. 33. RESEARCH AND DEVELOPMENT PROGRAM ON
22	MANUFACTURING.
23	"(a) Establishment.—The Director shall establish
24	a program of assistance to institutions of higher education
25	or nonprofit research institutions that enter into partner-

- 1 ships with for-profit entities to support, promote, and en-
- 2 hance manufacturing research and development. The pro-
- 3 gram shall—
- 4 "(1) include multidisciplinary research; and
- 5 "(2) include research directed toward address-
- 6 ing the needs identified through the Under Secretary
- 7 of Commerce for Manufacturing and Technology,
- 8 the Office of Manufacturing and Technology Policy,
- 9 and the Manufacturing Advisory Board.
- 10 "(b) Fellowships.—In order to promote the devel-
- 11 opment of a robust research community working at the
- 12 leading edge of manufacturing sciences, the Director shall
- 13 establish a program to award—
- 14 "(1) postdoctoral research fellowships to indi-
- viduals who are seeking research positions at institu-
- tions, including the Institute, engaged in research
- activities related to manufacturing sciences; and
- 18 "(2) senior research fellowships to individuals
- seeking research positions at institutions, including
- the Institute, engaged in research activities related
- 21 to manufacturing sciences. To be eligible for an
- award under this subsection, an individual shall sub-
- 23 mit an application to the Director at such time, in
- such manner, and containing such information as
- 25 the Director may require. Under this subsection, the

- 1 Director shall provide stipends for postdoctoral re-
- 2 search fellowships at a level consistent with the In-
- 3 stitute's Post Doctoral Research Fellowship Pro-
- 4 gram, and senior research fellowships at levels con-
- 5 sistent with support for a faculty member in a sab-
- 6 batical position.
- 7 "(c) AWARDS, APPLICATIONS.—The Director is au-
- 8 thorized to award grants or cooperative agreements to in-
- 9 stitutions of higher education to carry out the program
- 10 established under subsection (a). To be eligible for an
- 11 award under such subsection, an institution shall submit
- 12 an application to the Director at such time, in such man-
- 13 ner, and containing such information as the Director may
- 14 require. The application shall include, at minimum, a de-
- 15 scription of how the for-profit entities and any other part-
- 16 ners will participate in developing and carrying out the
- 17 research agenda of the partnership.
- 18 "(d) Program Operation.—(1) The program es-
- 19 tablished under subsection (a) shall be managed by indi-
- 20 viduals who have expertise in research related to manufac-
- 21 turing technology. The Director shall designate such indi-
- 22 viduals program managers.
- 23 "(2) Program managers designated under paragraph
- 24 (1) may be new or existing employees of the Institute or

1	individuals on assignment at the Institute under the Inter-
2	governmental Personnel Act of 1970.
3	"(3) Program managers designated under paragraph
4	(1) shall be responsible for—
5	"(A) establishing and publicizing the broad re-
6	search and development goals for the program;
7	"(B) soliciting applications for specific research
8	projects to address the goals developed under sub-
9	paragraph (A); and
10	"(C) selecting research projects for support
11	under the program from among applications sub-
12	mitted to the Institute, following consideration of—
13	"(i) the novelty and scientific and technical
14	merit of the proposed projects;
15	"(ii) the demonstrated capabilities of the
16	individual or individuals submitting the applica-
17	tions to successfully carry out the proposed re-
18	search;
19	"(iii) the impact the proposed projects will
20	have on increasing the number of individuals
21	with research expertise in manufacturing
22	sciences; and
23	"(iv) the nature of the participation by for-
24	profit entities and the extent to which the pro-
25	posed projects address the concerns of industry.

- 1 "(e) Review of Program.—The Director shall
- 2 enter into an arrangement with the National Academy of
- 3 Sciences for a comprehensive review of the program estab-
- 4 lished under subsection (a) during the third year of the
- 5 program. Such review shall include an assessment of the
- 6 quality and utility of the research conducted and the rel-
- 7 evance of the research results obtained to the goals of the
- 8 program. The Director shall submit a report to Congress
- 9 on the results of the review under this subsection not later
- 10 than 4 years after the initiation of the program.
- 11 "(f) Definition.—For the purposes of this section
- 12 the term 'institution of higher education' has the meaning
- 13 given that term in section 101 of the Higher Education
- 14 Act of 1965 (20 U.S.C. 1001).".
- 15 SEC. 106. ADVANCED TECHNOLOGY PROGRAM.
- 16 (a) AUTHORIZATION OF APPROPRIATIONS.—There
- 17 are authorized to be appropriated to the Secretary of Com-
- 18 merce for the Advanced Technology Program under sec-
- 19 tion 28 of the National Institute of Standards and Tech-
- 20 nology Act (15 U.S.C. 278n)—
- 21 (1) \$219,400,000 for fiscal year 2004, includ-
- 22 ing \$80,700,000 for new awards, of which
- \$20,000,000 shall be for a focused competition in
- 24 manufacturing sciences;

- 1 (2) \$262,900,000 for fiscal year 2005, includ-2 ing \$80,700,000 for new awards, of which 3 \$20,000,000 shall be for a focused competition in 4 manufacturing sciences;
- 5 (3) \$280,900,000 for fiscal year 2006, includ-6 ing \$80,700,000 for new awards, of which 7 \$20,000,000 shall be for a focused competition in 8 manufacturing sciences; and
- 9 (4) \$290,400,000 for fiscal year 2007, includ-10 ing \$80,700,000 for new awards, of which 11 \$20,000,000 shall be for a focused competition in 12 manufacturing sciences.
- 13 (b) University Leadership of Joint Ven-14 tures.—
- 15 (1) JOINT VENTURE AID.—Section 28(b)(1) of 16 the National Institute of Standards and Technology 17 Act (15 U.S.C. 278n(b)(1)) is amended by striking 18 "industry-led United States" and all that follows 19 through "organizations)" and inserting "joint ven-20 tures".
- 21 (2) Definition.—Section 28(j)(1) of the Na-22 tional Institute of Standards and Technology Act 23 (15 U.S.C. 278n(j)(1)) is amended by striking "two 24 or more persons" and inserting "a combination of 25 two or more persons (which shall include at least

- 1 two companies, each of which participates substan-
- 2 tially in the joint venture, and may include one or
- more institutions of higher education or nonprofit
- 4 organizations)".
- 5 (c) Intellectual Property Rights Owner-
- 6 SHIP.—Section 28(d)(11) of the National Institute of
- 7 Standards and Technology Act (15 U.S.C. 278n(d)(11))
- 8 is amended by striking "(11)(A)" and all that follows
- 9 through "with such intellectual property." and inserting
- 10 the following:
- 11 "(11)(A) Title to any intellectual property de-
- veloped by a joint venture from assistance provided
- under this section may vest in any participant in the
- joint venture, as agreed by the members of the joint
- venture, notwithstanding section 202(a) and (b) of
- title 35, United States Code. The United States may
- 17 reserve a nonexclusive, nontransferable, irrevocable,
- paid-up license, to have practiced for or on behalf of
- the United States in connection with any such intel-
- 20 lectual property, but shall not, in the exercise of
- 21 such license, publicly disclose proprietary informa-
- tion related to the license. Title to any such intellec-
- tual property shall not be transferred or passed, ex-
- 24 cept to a participant in the joint venture, until the

- 1 expiration of the first patent obtained in connection
- with such intellectual property.".
- 3 (d) Barriers to Product Development.—Sec-
- 4 tion 28(d) of the National Institute of Standards and
- 5 Technology Act (15 U.S.C. 278n(d)) is amended by add-
- 6 ing at the end the following new paragraph:
- 7 "(12) No contract or award may be made under
- 8 this section for any project unless the project may
- 9 remove a scientific or technological barrier to prod-
- 10 uct development.".
- 11 (e) Project Review and Evaluation.—Section
- 12 28(g) of the National Institute of Standards and Tech-
- 13 nology Act (15 U.S.C. 278n(g)) is amended to read as
- 14 follows:
- 15 "(g) Industry and Peer Review of Pro-
- 16 POSALS.—(1) In order to analyze the need for or the value
- 17 of any proposal made by a joint venture or company re-
- 18 questing the Secretary's assistance under this section, or
- 19 to monitor the progress of any project which receives
- 20 funds under this section, the Secretary, the Under Sec-
- 21 retary of Commerce for Manufacturing and Technology,
- 22 and the Director may, notwithstanding any other provision
- 23 of law, meet with such industry and other expert sources,
- 24 without a proprietary or financial interest in proposals
- 25 being evaluated, as they consider useful and appropriate.

- 1 "(2) In order to better assess whether specific innova2 tions to be pursued are being adequately supported by the
  3 private sector, the Director shall conduct a study of, and
  4 thereafter monitor, whether the Secretary, the Undersec5 retary of Commerce for Manufacturing and Technology,
  6 and the Director could benefit from advice and informa7 tion from additional industry and other expert sources,
  8 without a proprietary or financial interest in proposals
- 9 being evaluated. Not later than one year after the date
- 10 of the enactment of this Act, and biennially thereafter, the
- 11 Director shall transmit to the Congress a report con-
- 12 taining the results of the study and monitoring under this
- 13 paragraph.".

## 14 TITLE II—WTO DISPUTE SETTLE-

## 15 **MENT REVIEW COMMISSION**

- 16 SEC. 201. ESTABLISHMENT OF COMMISSION.
- 17 (a) Establishment.—There is established a com-
- 18 mission to be known as the WTO Dispute Settlement Re-
- 19 view Commission (in this title referred to as the "Commis-
- 20 sion").
- (b) Membership.—
- 22 (1) Composition.—The Commission shall be
- composed of 5 members, all of whom shall be judges
- of the Federal judicial circuits and shall be ap-
- pointed by the President, after consultation with the

- Majority Leader and Minority Leader of the House of Representatives, and the Majority Leader and Minority Leader of the Senate.
  - (2) Date.—The appointments of the members of the Commission shall be made no later than 60 days after the date of the enactment of this Act.
  - (3) IN GENERAL.—Members of the Commission first appointed shall each be appointed for a term of 5 years. After the initial 5-year term, 3 members of the Commission shall be appointed for terms of 3 years and the remaining 2 members shall be appointed for terms of 2 years.

#### (4) VACANCIES.—

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- (A) IN GENERAL.—Any vacancy on the Commission shall not affect its powers, but shall be filled in the same manner as the original appointment and shall be subject to the same conditions as the original appointment.
- (B) UNEXPIRED TERM.—An individual chosen to fill a vacancy shall be appointed for the unexpired term of the member replaced.

#### 22 SEC. 202. DUTIES OF THE COMMISSION.

23 (a) REVIEW OF WTO DISPUTE SETTLEMENT RE-24 PORTS.—

1	(1) In General.—The Commission shall re-
2	view—
3	(A) all reports of dispute settlement panels
4	or the Appellate Body of the World Trade Or-
5	ganization in proceedings initiated by other par-
6	ties to the WTO which are adverse to the
7	United States and which are adopted by the
8	Dispute Settlement Body, and
9	(B) upon request of the United States
10	Trade Representative, any other report of a dis-
11	pute settlement panel or the Appellate Body
12	which is adopted by the Dispute Settlement
13	Body.
14	(2) Scope of review.—In the case of reports
15	described in paragraph (1), the Commission shall re-
16	view the report and determine whether—
17	(A) the panel or the Appellate Body, as the
18	case may be, exceeded its authority or its terms
19	of reference;
20	(B) the panel or the Appellate Body, as
21	the case may be, added to the obligations of or
22	diminished the rights of the United States
23	under the Uruguay Round agreement which is
24	the subject of report;

- 1 (C) the panel or the Appellate Body, as the
  2 case may be, acted arbitrarily or capriciously,
  3 engaged in misconduct, or demonstrably de4 parted from the procedures specified for panels
  5 and Appellate Bodies in the applicable Uruguay
  6 Round Agreement; and
  - (D) the report of the panel or the Appellate Body, as the case may be, deviated from the applicable standard of review, including, in antidumping, countervailing duty, and other unfair trade remedy cases, the standard of review set forth in Article 17.6 of the Agreement on Implementation of Article VI of the General Agreement on Tariffs and Trade 1994.
  - (3) AFFIRMATIVE DETERMINATION.—If the Commission makes an affirmative determination with respect to the action of a panel or an Appellate Body under subparagraph (A), (B), (C), or (D) of paragraph (2), the Commission shall determine whether the action of the panel or Appellate Body materially affected the outcome of the report of the panel or Appellate Body.
  - (b) Determination; Report.—
- 24 (1) Determination.—No later than 120 days 25 after the date on which a report of a panel or Appel-

- 1 late Body described in subsection (a)(1) is adopted
- 2 by the Dispute Settlement Body, the Commission
- 3 shall make a written determination with respect to
- 4 matters described in subsections (a)(2) and (a)(3).
- 5 (2) Reports.—The Commission shall report
- 6 the determinations described in paragraph (1) to the
- 7 Congress.

#### 8 SEC. 203. POWERS OF THE COMMISSION.

- 9 (a) Hearings.—The Commission may hold such
- 10 hearings, sit and act at such times and places, take such
- 11 testimony, and receive such evidence as the Commission
- 12 considers advisable to carry out the purposes of this title.
- 13 (b) Information From Interested Parties and
- 14 Federal Agencies.—
- 15 (1) Notice of panel or appellate body
- 16 REPORT.—The United States Trade Representative
- shall advise the Commission no later than 5 days
- after the date the Dispute Settlement Body adopts
- the report of a panel or Appellate Body that is ad-
- verse to the United States and shall immediately
- 21 publish notice of such advice in the Federal Reg-
- ister, along with notice of an opportunity for inter-
- ested parties to submit comments to the Commis-
- 24 sion.

- 1 (2) Submissions and requests for infor-2 MATION.—Any interested party may submit com-3 ments to the Commission regarding the panel or Appellate Body report. The Commission may also se-5 cure directly from any Federal department or agency 6 such information as the Commission considers necessary to carry out the provisions of this title. Upon 7 8 request of the Chairman of the Commission, the 9 head of such department or agency shall furnish such information to the Commission. 10
  - (3) Access to panel and appellate body documents.—The United States Trade Representative shall make available to the Commission all submissions and relevant documents relating to the panel or Appellate Body report, including any information contained in such submissions that is identified by the provider of the information as proprietary information or information treated as confidential by a foreign government.

#### 20 SEC. 204. REVIEW OF DISPUTE SETTLEMENT PROCEDURES

#### 21 AND PARTICIPATION IN THE WTO.

- 22 (a) Affirmative Report by Commission.—
- 23 (1) IN GENERAL.—If a joint resolution de-24 scribed in subsection (b)(1) is enacted into law pur-25 suant to the provisions of subsection (c), the Presi-

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- dent shall undertake negotiations to amend or modify the rules and procedures of the Understanding on Rules and Procedures Governing the Settlement of Disputes to which such joint resolution relates.
  - (2) 3 AFFIRMATIVE REPORTS BY COMMISSION.—If a joint resolution described in subsection (b)(2) is enacted into law pursuant to the provisions of subsection (c), the approval of the Congress, provided under section 101(a) of the Uruguay Round Agreements Act, of the WTO Agreement shall cease to be effective in accordance with the provisions of the joint resolution and the United States shall cease to be a member of the WTO.

#### (b) Joint Resolutions Described.—

(1) In General.—For purposes of subsection (a)(1), a joint resolution is described in this paragraph, if it is a joint resolution of the 2 Houses of Congress and the matter after the resolving clause of such joint resolution is as follows: "That the Congress authorizes and directs the President to undertake negotiations to amend or modify the rules and procedures of the Understanding on Rules and Procedures Governing the Settlement of Disputes relating to \_\_\_\_ with respect to the affirmative determination submitted to the Congress by the WTO

Dispute Settlement Review Commission on \_\_\_\_\_\_, 1 2 the first blank space being filled with the specific 3 rules and procedures with respect to which the 4 President is to undertake negotiations and the sec-5 ond blank space being filled with the date of the af-6 firmative determination submitted to the Congress 7 by the Commission pursuant to section 202(b) which 8 has given rise to the joint resolution.

> (2) WITHDRAWAL RESOLUTION.—For purposes of subsection (a)(2), a joint resolution is described in this paragraph, if it is a joint resolution of the 2 Houses of Congress and the matter after the resolving clause of such joint resolution is as follows: "That the Congress authorizes and directs the President to undertake negotiations to amend or modify the rules and procedures of the Understanding on Rules and Procedures Governing the Settlement of Disputes relating to \_\_\_\_ with respect to the affirmative report submitted to the Congress by the WTO Dispute Settlement Review Commission on \_\_\_\_ and if such negotiations do not result in a satisfactory solution by \_\_\_\_\_, the Congress withdraws its approval, provided under section 101(a) of the Uruguay Round Agreements Act, of the WTO Agreement as defined in section 2(9) of that Act", the

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first blank space being filled with the specific rules and procedures with respect to which the President is to undertake negotiations, the second blank space being filled with the date of the affirmative determination submitted to the Congress by the Commission pursuant to section 202(b) which has given rise to the joint resolution, and the third blank space being filled with the date the Congress withdraws its approval of the WTO Agreement.

### (c) Procedural Provisions.—

- (1) IN GENERAL.—The requirements of this subsection are met if the joint resolution is enacted in accordance with this subsection, and—
  - (A) in the case of a joint resolution described in subsection (b)(1), the Congress adopts and transmits the joint resolution to the President before the end of the 90-day period (excluding any day described in section 154(b) of the Trade Act of 1974), beginning on the date on which the Congress receives an affirmative determination from the Commission described in section 202(b); or
  - (B) in the case of a joint resolution described in subsection (b)(2), the Commission has made 3 affirmative determinations de-

scribed in section 202(b) during a 5-year period, and the Congress adopts and transmits the joint resolution to the President before the end of the 90-day period (excluding any day described in section 154(b) of the Trade Act of 1974), beginning on the date on which the Congress receives the third such affirmative determination.

(2) PRESIDENTIAL VETO.—In any case in which the President vetoes the joint resolution, the requirements of this subsection are met if each House of Congress votes to override that veto on or before the later of the last day of the 90-day period referred to in subparagraph (A) or (B) of paragraph (1), whichever is applicable, or the last day of the 15-day period (excluding any day described in section 154(b) of the Trade Act of 1974) beginning on the date on which the Congress receives the veto message from the President.

#### (3) Introduction.—

(A) TIME.—A joint resolution to which this section applies may be introduced at any time on or after the date on which the Commission transmits to the Congress an affirmative determination under section 202(b), and before

the end of the 90-day period referred to in subparagraph (A) or (B) of paragraph (1), as the case may be.

(B) ANY MEMBER MAY INTRODUCE.—A joint resolution described in subsection (b) may be introduced in either House of the Congress by any Member of such House.

#### (4) Expedited procedures.—

- (A) GENERAL RULE.—Subject to the provisions of this subsection, the provisions of subsections (b), (d), (e), and (f) of section 152 of the Trade Act of 1974 (19 U.S.C. 2192(b), (d), (e), and (f)) apply to joint resolutions described in subsection (b) to the same extent as such provisions apply to resolutions under such section.
- (B) REPORT OR DISCHARGE OF COM-MITTEE.—If the committee of either House to which a joint resolution has been referred has not reported it by the close of the 45th day after its introduction (excluding any day described in section 154(b) of the Trade Act of 1974), such committee shall be automatically discharged from further consideration of the

1	joint resolution and it shall be placed on the ap-
2	propriate calendar.
3	(C) Finance and ways and means com-
4	MITTEES.—It is not in order for—
5	(i) the Senate to consider any joint
6	resolution unless it has been reported by
7	the Committee on Finance or the com-
8	mittee has been discharged under subpara-
9	graph (B); or
10	(ii) the House of Representatives to
11	consider any joint resolution unless it has
12	been reported by the Committee on Ways
13	and Means or the committee has been dis-
14	charged under subparagraph (B).
15	(D) Special rule for house.—A mo-
16	tion in the House of Representatives to proceed
17	to the consideration of a joint resolution may
18	only be made on the second legislative day after
19	the calendar day on which the Member making
20	the motion announces to the House his or her
21	intention to do so.
22	(5) Consideration of second resolution
23	NOT IN ORDER.—It shall not be in order in either
24	the House of Representatives or the Senate to con-
25	sider a joint resolution (other than a joint resolution

1	received from the other House), if that House has
2	previously adopted a joint resolution under this sec
3	tion relating to the same matter.
4	(d) Rules of House of Representatives and
5	SENATE.—This section is enacted by the Congress—
6	(1) as an exercise of the rulemaking power of
7	the House of Representatives and the Senate, re
8	spectively, and as such is deemed a part of the rules
9	of each House, respectively, and such procedures su
10	persede other rules only to the extent that they are
11	inconsistent with such other rules; and
12	(2) with the full recognition of the constitu
13	tional right of either House to change the rules (so
14	far as relating to the procedures of that House) a
15	any time, in the same manner, and to the same ex
16	tent as any other rule of that House.
17	SEC. 205. PARTICIPATION IN WTO PANEL PROCEEDINGS.
18	(a) In General.—If the United States Trade Rep
19	resentative, in proceedings before a dispute settlemen-
20	panel or the Appellate Body of the WTO, seeks—
21	(1) to enforce United States rights under a
22	multilateral trade agreement, or
23	(2) to defend a challenged action or determina

tion of the United States Government,

- 1 a private United States person that is supportive of the
- 2 position of United States Government before the panel or
- 3 Appellate Body and that has a direct economic interest
- 4 in the resolution by the panel or the Appellate Body of
- 5 the matters in dispute shall be permitted to participate
- 6 in consultations and panel proceedings with respect to
- 7 those matters. The Trade Representative shall issue regu-
- 8 lations, consistent with subsections (b) and (c), ensuring
- 9 full and effective participation by any such private person.
- 10 (b) Access to Information.—The United States
- 11 Trade Representative shall make available to persons de-
- 12 scribed in subsection (a) all information presented to or
- 13 otherwise obtained by the Trade Representative in connec-
- 14 tion with a WTO dispute settlement proceeding. The
- 15 United States Trade Representative shall promulgate reg-
- 16 ulations implementing a protective order system to protect
- 17 information designated as confidential by the party sub-
- 18 mitting the information.
- 19 (c) Participation in Panel Process.—Upon re-
- 20 quest from a person described in subsection (a), the
- 21 United States Trade Representative shall—
- 22 (1) consult in advance with such person regard-
- 23 ing the content of written submissions from the
- United States to the WTO panel concerned or to the
- other member countries involved;

- 1 (2) include, where appropriate, such person or 2 its appropriate representative as an advisory mem-3 ber of the delegation in sessions of the dispute set-4 tlement panel;
- 5 (3) where such person or representative, as the 6 case may be, would bring special knowledge to the 7 proceeding, allow such person or representative to 8 appear before the panel, directly or through counsel, 9 under the supervision of responsible United States 10 Government officials; and
- 11 (4) in proceedings involving confidential infor-12 mation, allow appearance of such person only 13 through counsel.

#### 14 SEC. 206. DEFINITIONS.

- 15 In this title:
- 16 (1) APPELLATE BODY.—The term "Appellate 17 Body" means the Appellate Body established under 18 Article 17.1 of the Dispute Settlement Under-19 standing.
- 20 (2) ADVERSE TO THE UNITED STATES.—The
  21 term "adverse to the United States", with respect to
  22 a report of a dispute settlement panel or the Appel23 late Body, includes any report which holds any law,
  24 regulation, or application thereof by an agency of
  25 the Federal Government or of a State or local gov-

- ernment in the United States to be inconsistent with obligations of the United States under a Uruguay Round Agreement (or a nullification or impairment thereof), whether or not there are other elements of the report which favor arguments made by the United States.
  - (3) DISPUTE SETTLEMENT PANEL; PANEL.—
    The terms "dispute settlement panel" and "panel"
    mean a panel established pursuant to Article 6 of
    the Dispute Settlement Understanding.
    - (4) DISPUTE SETTLEMENT BODY.—The term "Dispute Settlement Body" means the Dispute Settlement Body administering the rules and procedures set forth in the Dispute Settlement Understanding.
    - (5) DISPUTE SETTLEMENT UNDERSTANDING.—
      The term "Dispute Settlement Understanding"
      means the Understanding on Rules and Procedures
      Governing the Settlement of Disputes referred to in
      section 101(d)(16) of the Uruguay Round Agreements Act.
    - (6) URUGUAY ROUND AGREEMENT.—The term "Uruguay Round Agreement" means any of the agreements described in section 101(d) of the Uruguay Round Agreements Act.

1	(7) World trade organization; wto.—The
2	terms "World Trade Organization" and "WTO"
3	mean the organization established pursuant to the
4	WTO Agreement.
5	(8) WTO AGREEMENT.—The term "WTO
6	Agreement" means the Agreement Establishing the
7	World Trade Organization entered into on April 15,
8	1994.
9	TITLE III—REFORM OF EXPORT-
10	IMPORT BANK AND OVER-
11	SEAS PRIVATE INVESTOR
12	CORPORATION
13	SEC. 301. RESTRICTIONS ON EXPORT-IMPORT BANK ASSIST-
14	ANCE.
15	Section 2 of the Export-Import Bank Act of 1945
16	(12 U.S.C. 635) is amended by adding at the end the fol-
17	lowing:
18	"(g) United States Content Requirements.—
19	Notwithstanding any other provision of law, the Bank may
20	not guarantee, insure, extend credit, or participate in the
21	extension of credit in connection with any project or activ-
22	ity that involves the production of any commodity less
23	than 80 percent of the value of which is attributable to
24	content produced, manufactured, mined, or grown in the
25	United States.".

1	SEC. 302. RESTRICTIONS ON THE OVERSEAS PRIVATE IN-
2	VESTMENT CORPORATION.
3	Section 231A of the Foreign Assistance Act of 1961
4	(22 U.S.C. 2191a) is amended—
5	(1) by redesignating subsection (c) as sub-
6	section (d); and
7	(2) by inserting after subsection (b) the fol-
8	lowing:
9	"(c) United States Content Requirements.—
10	Notwithstanding any other provision of law, the Corpora-
11	tion may not insure, reinsure, guarantee, or finance a
12	project if the project involves the production of any com-
13	modity less than 80 percent of the value of which is attrib-
14	utable to content produced, manufactured, mined, or
15	grown in the United States.".
16	TITLE IV—CURRENCY
17	MANIPULATION
18	SEC. 401. NEGOTIATION PERIOD REGARDING CURRENCY
19	MANIPULATION.
20	Beginning on the date of the enactment of this Act,
21	the President shall begin bilateral and multilateral nego-
22	tiations for a 90-day period with those governments of
23	countries that the President determines are engaged most
24	egregiously in currency manipulation, for the purpose of
25	seeking a prompt and orderly end to such currency manip-
26	ulation and ensuring that the currencies of those countries

1	are freely traded on international currency markets, or are
2	established at a level that reflects a more appropriate and
3	accurate market value. The President shall seek support
4	in this process from international organizations and other
5	countries and regions adversely affected by such currency
6	manipulation.
7	SEC. 402. FINDINGS OF FACT AND REPORT REGARDING
8	CURRENCY MANIPULATION.
9	(a) In General.—During the 90-day negotiation pe-
10	riod described in section 401, the International Trade
11	Commission shall—
12	(1) examine in detail how countries have en-
13	gaged in currency manipulation to increase their ex-
14	ports to the United States and limit their imports of
15	United States products;
16	(2) quantify the extent of such currency manip-
17	ulation;
18	(3) examine in detail how such currency manip-
19	ulation has affected and will continue to affect
20	United States manufacturers and United States
21	trade levels, both for imports and exports;
22	(4) review whether and to what extent reduc-
23	tion of currency manipulation and the accumulation
24	of dollar-denominated currency reserves and public

- debt instruments might adversely affect United
  States interest rates and public debt financing;
- (5) determine all available mechanisms for redress under applicable international trade agreements, including the Articles of Agreement of the International Monetary Fund, the GATT 1994 (as defined in section 2 of the Uruguay Round Agreements Act), and other Uruguay Round Agreements (as defined in section 2 of that Act), and under
- 11 (6) examine other relevant matters in connection with the issues described in paragraphs (1) through (5).

United States trade laws; and

- 14 (b) Report.—Not later than 90 days after the date
  15 of the enactment of this Act, the International Trade
  16 Commission shall provide a detailed report to the Presi17 dent, the United States Trade Representative, the Sec18 retary of the Treasury, and the appropriate congressional
  19 committees on the findings made under subsection (a).
- 20 SEC. 403. PROCEEDINGS REGARDING CURRENCY MANIPU-
- 21 LATION.

- 22 (a) PROCEEDING.—At the end of the 90-day negotia-23 tion period provided for in section 401, if agreements are 24 not reached by the President to promptly end the currency
- 25 manipulation with respect to which the negotiations were

- 1 conducted, the President shall institute proceedings under
- 2 the relevant provisions of international law and United
- 3 States trade laws, including section 301 of the Trade Act
- 4 of 1974, with respect to those countries that, based on
- 5 the findings of the International Trade Commission under
- 6 section 402, continue to engage in the most egregious cur-
- 7 rency manipulation. In such proceedings, the President
- 8 shall, in addition to seeking a prompt end to currency ma-
- 9 nipulation, seek appropriate compensation for the dam-
- 10 ages incurred by manufacturers and other affected parties
- 11 in the United States as a result of the currency manipula-
- 12 tion.
- 13 (b) Report to Congress If No Action Taken.—
- 14 If the President does not enter into negotiations with any
- 15 country under section 401, or if the President does not
- 16 institute proceedings under this section, the President
- 17 shall, not later than 120 days after the date of the enact-
- 18 ment of this Act, provide to the appropriate congressional
- 19 committees a detailed explanation of why he has not done
- 20 so.

## 21 SEC. 404. ADDITIONAL REPORTS AND RECOMMENDATIONS.

- 22 (a) National Security.—Not later than 90 days
- 23 after the date of the enactment of this Act, the Secretary
- 24 of Defense shall provide a detailed report to the appro-
- 25 priate congressional committees evaluating the effects on

- 1 the national security of the United States of countries en-
- 2 gaging in significant currency manipulation, and the effect
- 3 of such currency manipulation on critical manufacturing
- 4 sectors such as the semiconductor industry.
- 5 (b) Other Unfair Trade Practices.—Not later
- 6 than 90 days after the date of the enactment of this Act,
- 7 the United States Trade Representative and the Inter-
- 8 national Trade Commission shall evaluate and report in
- 9 detail to the appropriate congressional committees on
- 10 other trade practices and trade barriers by major East
- 11 Asian trading countries that may violate international
- 12 trade agreements, including the practice of maintaining a
- 13 value-added or other tax regime that effectively discrimi-
- 14 nates against imports by underpricing domestically pro-
- 15 duced goods.
- 16 (c) Trade Enforcement.—Not later than 90 days
- 17 after the date of the enactment of this Act, the United
- 18 States Trade Representative and the International Trade
- 19 Commission shall report in detail to the appropriate con-
- 20 gressional committees on steps that could be taken to sig-
- 21 nificantly improve trade enforcement efforts against un-
- 22 fair trade practices by competitor trading countries, in-
- 23 cluding making recommendations for additional support
- 24 for trade enforcement efforts.

1 (d) Trade Promotion.—Not later than 90 days 2 after the date of the enactment of this Act, the Secretary 3 of State, the Secretary of Commerce, and the United 4 States Trade Representative shall report in detail to the appropriate congressional committees on steps that could be taken to significantly improve trade promotion for United States goods and services, including recommenda-8 tions on additional support to improve such trade promotion. SEC. 405. CURRENCY MANIPULATION DEFINED. 11 In this title, the term "currency manipulation" 12 means— 13 (1) large-scale manipulation of exchange rates 14 by a country in order to gain an unfair competitive 15 advantage as stated in Article IV of the Articles of 16 Agreement of the International Monetary Fund and 17 related provisions; 18 (2) sustained, large-scale currency intervention 19 by a country in one direction, through mandatory 20 foreign exchange sales at the central bank of a coun-21 try at a fixed exchange rate; or 22 (3) other mechanisms used by a country to 23 maintain a currency at a fixed exchange rate relative

to the currency of another country.

## 1 TITLE V—INTERNAL REVENUE 2 CODE AMENDMENTS

3	SEC. 501. DISINCENTIVIZATION OF CORPORATE EXPATRIA-
4	TION TO AVOID UNITED STATES INCOME TAX.
5	(a) In General.—Paragraph 4 of section 7701(a)
6	of the Internal Revenue Code of 1986 (defining domestic)
7	is amended to read as follows:
8	"(4) Domestic.—
9	"(A) In general.—Except as provided in
10	subparagraph (B), the term 'domestic' when ap-
11	plied to a corporation or partnership means cre-
12	ated or organized in the United States or under
13	the law of the United States or of any State
14	unless, in the case of a partnership, the Sec-
15	retary provides otherwise by regulations.
16	"(B) CERTAIN CORPORATIONS TREATED
17	AS DOMESTIC.—
18	"(i) In general.—The acquiring cor-
19	poration in a corporate expatriation trans-
20	action shall be treated as a domestic cor-
21	poration.
22	"(ii) Corporate Expatriation
23	TRANSACTION.—For purposes of this sub-
24	paragraph, the term 'corporate expatria-

1	tion transaction' means any transaction
2	if—
3	"(I) a nominally foreign corpora-
4	tion (referred to in this subparagraph
5	as the 'acquiring corporation') ac-
6	quires, as a result of such transaction,
7	directly or indirectly substantially all
8	of the properties held directly or indi-
9	rectly by a domestic corporation, and
10	"(II) immediately after the trans-
11	action, more than 80 percent of the
12	stock (by vote or value) of the acquir-
13	ing corporation is held by former
14	shareholders of the domestic corpora-
15	tion by reason of holding stock in the
16	domestic corporation.
17	"(iii) Lower Stock ownership re-
18	QUIREMENT IN CERTAIN CASES.—Sub-
19	clause (II) of clause (ii) shall be applied by
20	substituting '50 percent' for '80 percent'
21	with respect to any nominally foreign cor-
22	poration if—
23	"(I) such corporation does not
24	have substantial business activities
25	(when compared to the total business

1	activities of the expanded affiliated
2	group) in the foreign country in which
3	or under the law of which the corpora-
4	tion is created or organized, and
5	"(II) the stock of the corporation
6	is publicly traded and the principal
7	market for the public trading of such
8	stock is in the United States.
9	"(iv) Partnership transactions.—
10	The term 'corporate expatriation trans-
11	action' includes any transaction if—
12	"(I) a nominally foreign corpora-
13	tion (referred to in this subparagraph
14	as the 'acquiring corporation') ac-
15	quires, as a result of such transaction,
16	directly or indirectly properties consti-
17	tuting a trade or business of a domes-
18	tic partnership,
19	"(II) immediately after the trans-
20	action, more than 80 percent of the
21	stock (by vote or value) of the acquir-
22	ing corporation is held by former
23	partners of the domestic partnership
24	or related foreign partnerships (deter-
25	mined without regard to stock of the

1	acquiring corporation which is sold in
2	a public offering related to the trans-
3	action), and
4	"(III) the acquiring corporation
5	meets the requirements of subclauses
6	(I) and (II) of clause (iii).
7	"(v) Special rules.—For purposes
8	of this subparagraph—
9	"(I) a series of related trans-
10	actions shall be treated as 1 trans-
11	action, and
12	"(II) stock held by members of
13	the expanded affiliated group which
14	includes the acquiring corporation
15	shall not be taken into account in de-
16	termining ownership.
17	"(vi) Other definitions.—For pur-
18	poses of this subparagraph—
19	"(I) Nominally foreign cor-
20	PORATION.—The term 'nominally for-
21	eign corporation' means any corpora-
22	tion which would (but for this sub-
23	paragraph) be treated as a foreign
24	corporation.

1	"(II) Expanded affiliated
2	GROUP.—The term 'expanded affili-
3	ated group' means an affiliated group
4	(as defined in section 1504(a) without
5	regard to section 1504(b)).
6	"(III) RELATED FOREIGN PART-
7	NERSHIP.—A foreign partnership is
8	related to a domestic partnership if
9	they are under common control (with-
10	in the meaning of section 482), or
11	they shared the same trademark or
12	tradename.".
13	(b) Effective Dates.—
14	(1) In general.—The amendment made by
15	this section shall apply to corporate expatriation
16	transactions completed after December 31, 2003.
17	(2) Special rule.—The amendment made by
18	this section shall also apply to corporate expatriation
19	transactions completed on or before December 31,
20	2003, but only with respect to taxable years of the
21	acquiring corporation beginning after such date.
22	SEC. 502. INCLUSION OF INCOME FROM U.S. IMPORTS IN
23	SUBPART F INCOME.
24	(a) In General.—Subsection (a) of section 954 of
25	the Internal Revenue Code of 1986 (defining foreign base

- 1 company income) is amended by striking "and" at the end
- 2 of paragraph (4), by striking the period at the end of para-
- 3 graph (5) and inserting ", and", and by adding at the
- 4 end the following:
- 5 "(6) the foreign base company United States
- 6 import income for the taxable year (determined
- 7 under subsection (j) and reduced as provided in sub-
- 8 section (b)(5).".
- 9 (b) Section 954 of such Code (defining foreign base
- 10 company income) is amended by adding at the end the
- 11 following:
- 12 "(j) Foreign Base Company United States Im-
- 13 PORT INCOME.—For purposes of subsection (a)(6)—
- 14 "(1) IN GENERAL.—The term 'foreign base
- 15 company United States import income' means gross
- income derived from the sale of goods manufactured,
- produced, grown, or extracted outside the United
- 18 States and imported into the United States.
- 19 "(2) Not treated as another kind of base
- 20 COMPANY INCOME.—Income of a corporation which
- 21 is foreign base company United States import in-
- come shall not be considered foreign base company
- income of such corporation under paragraph (2),
- 24 (3), (4), or (5) of subsection (a).".

1	(c) Effective Date.—The amendments made by
2	this section apply to taxable years of controlled foreign
3	corporations beginning after the date of enactment of this
4	Act and to taxable years of United States shareholders
5	in which or with which such taxable years of controlled
6	foreign corporations end.
7	SEC. 503. DENIAL OF TREATY BENEFITS FOR CERTAIN DE
8	DUCTIBLE PAYMENTS.
9	(a) In General.—Section 894 of the Internal Rev-
10	enue Code of 1986 (relating to income affected by treaty)
11	is amended by adding at the end the following new sub-
12	section:
13	"(d) Denial of Treaty Benefits for Certain
14	DEDUCTIBLE PAYMENTS.—
15	"(1) In general.—A foreign entity shall not
16	be entitled under any income tax treaty of the
17	United States with a foreign country to any reduced
18	rate of any withholding tax imposed by this title or
19	any deductible foreign payment unless such entity is
20	predominantly owned by individuals who are resi-
21	dents of such foreign country.
22	"(2) Deductible foreign payment.—For
23	purposes of paragraph (1), the term 'deductible for
24	eign payment' means any payment—

1	"(A) which is made by a domestic entity
2	directly or indirectly to a related person which
3	is a foreign entity, and
4	"(B) which is allowable as a deduction
5	under this chapter.
6	"(3) Domestic and foreign entities; re-
7	LATED PERSON.—For purposes of this subsection—
8	"(A) Domestic entity.—The term 'do-
9	mestic entity' means any domestic corporation
10	or domestic partnership.
11	"(B) Foreign entity.—The term for-
12	eign entity' means any foreign corporation or
13	foreign partnership.
14	"(C) RELATED PERSON.—The term 're-
15	lated person' has the meaning given such term
16	by section 954(d)(3) (determined by sub-
17	stituting 'domestic entity' for 'controlled foreign
18	corporation' each place it appears).
19	"(4) Predominant ownership.—For pur-
20	poses of this subsection—
21	"(A) In general.—An entity is predomi-
22	nantly owned by individuals who are residents
23	of a foreign country if—
24	"(i) in the case of a corporation, more
25	than 50 percent (by value) of the stock of

1	such corporation is owned (within the
2	meaning of section 883(c)(4)) by individ-
3	uals who are residents of such foreign
4	country, or
5	"(ii) in the case of a partnership,
6	more than 50 percent (by value) of the
7	beneficial interests in such partnership are
8	so owned.
9	"(B) Publicly traded corporations.—
10	A foreign corporation also shall be treated as
11	predominantly owned by individuals who are
12	residents of a foreign country if—
13	"(i)(I) the stock of such corporation is
14	primarily and regularly traded on an estab-
15	lished securities market in such foreign
16	country, and
17	"(II) such corporation has activities
18	within such foreign country which are sub-
19	stantial in relation to the total activities of
20	such corporation and its related persons,
21	or
22	"(ii) such corporation is wholly owned
23	(directly or indirectly) by another foreign
24	corporation which is described in clause (i).

1	"(5) Conduit Payments.—Under regulations
2	prescribed by the Secretary, paragraph (1) shall not
3	apply to a payment received by a foreign entity re-
4	ferred to in paragraph (1) if—
5	"(A) within a reasonable period after such
6	entity receives such payment, such entity makes
7	a comparable payment directly or indirectly to
8	another related person,
9	"(B) such related person is a resident of a
10	foreign country with which the United States
11	has an income tax treaty,
12	"(C) such related person is predominantly
13	owned by individuals who are residents of such
14	country, and
15	"(D) the withholding tax rate reduction
16	under such treaty is not less than the with-
17	holding tax rate reduction applicable (without
18	regard to this paragraph) to the payment re-
19	ceived by such foreign entity.".
20	(b) Effective Date.—The amendment made by
21	this section shall take effect on the date of the enactment
22	of this Act.

## SEC. 504. REPEAL OF EXCLUSION FOR EXTRATERRITORIAL 2 INCOME. 3 (a) In General.—Section 114 of the Internal Revenue Code of 1986 is hereby repealed. 4 5 (b) Conforming Amendments.— 6 (1) Subpart E of part III of subchapter N of 7 chapter 1 of such Code (relating to qualifying for-8 eign trade income) is hereby repealed. 9 (2) The table of subparts for such part III is 10 amended by striking the item relating to subpart E. 11 (3) The table of sections for part III of sub-12 chapter B of chapter 1 of such Code is amended by 13 striking the item relating to section 114. 14 (c) Effective Date.— 15 (1) In General.—The amendments made by 16 this section shall apply to transactions occurring 17 after the date of the enactment of this Act. 18 (2) BINDING CONTRACTS.—The amendments 19 made by this section shall not apply to any trans-20 action in the ordinary course of a trade or business 21 which occurs pursuant to a binding contract— 22 (A) which is between the taxpayer and a 23 person who is not a related person (as defined 24 in section 943(b)(3) of such Code, as in effect 25 on the day before the date of the enactment of

this Act), and

1	(B) which is in effect on April 11, 2003,
2	and at all times thereafter.
3	For purposes of this paragraph, a binding contract
4	shall include a purchase option, renewal option, or
5	replacement option which is included in such con-
6	tract.
7	(d) Revocation of Section 943(e) Elections.—
8	(1) In general.—In the case of a corporation
9	that elected to be treated as a domestic corporation
10	under section 943(e) of the Internal Revenue Code
11	of 1986 (as in effect on the day before the date of
12	the enactment of this Act)—
13	(A) the corporation may revoke such elec-
14	tion, effective as of the date of the enactment
15	of this Act, and
16	(B) if the corporation does revoke such
17	election—
18	(i) such corporation shall be treated
19	as a domestic corporation transferring (as
20	of the date of the enactment of this Act)
21	all of its property to a foreign corporation
22	in connection with an exchange described
23	in section 354 of the Internal Revenue
24	Code of 1986, and

1	(ii) no gain or loss shall be recognized
2	on such transfer.
3	(2) Exception.—Subparagraph (B)(ii) of
4	paragraph (1) shall not apply to gain on any asset
5	held by the revoking corporation if—
6	(A) the basis of such asset is determined
7	in whole or in part by reference to the basis of
8	such asset in the hands of the person from
9	whom the revoking corporation acquired such
10	asset,
11	(B) the asset was acquired by transfer (not
12	as a result of the election under section 943(e)
13	of such Code) occurring on or after the 1st day
14	on which its election under section 943(e) of
15	such Code was effective, and
16	(C) a principal purpose of the acquisition
17	was the reduction or avoidance of tax.
18	(e) General Transition.—
19	(1) IN GENERAL.—In the case of a taxable year
20	ending after the date of the enactment of this Act
21	and beginning before January 1, 2009, for purposes
22	of chapter 1 of such Code, each current FSC/ETI
23	beneficiary shall be allowed a deduction equal to the
24	transition amount determined under this subsection
25	with respect to such beneficiary for such year.

1	(2) Current fsc/eti beneficiary.—The
2	term "current FSC/ETI beneficiary" means any cor-
3	poration which entered into one or more transactions
4	during its taxable year beginning in calendar year
5	2001 with respect to which FSC/ETI benefits were
6	allowable.
7	(3) Transition amount.—For purposes of
8	this subsection—
9	(A) In general.—The transition amount
10	applicable to any current FSC/ETI beneficiary
11	for any taxable year is the phaseout percentage
12	of the adjusted base period amount.
13	(B) Phaseout percentage.—
14	(i) In general.—In the case of a
15	taxpayer using the calendar year as its
16	taxable year, the phaseout percentage shall
17	be determined under the following table:
	Years:         The phaseout percentage is:           2004 and 2005         100           2006         75           2007         75           2008         50           2009 and thereafter         0
18	(ii) Special Rule for 2003.—The
19	phaseout percentage for 2003 shall be the
20	amount that bears the same ratio to 100
21	percent as the number of days after the

date of the enactment of this Act bears to 365.

(iii) SPECIAL RULE FOR FISCAL YEAR TAXPAYERS.—In the case of a taxpayer not using the calendar year as its taxable year, the phaseout percentage is the weighted average of the phaseout percentages determined under the preceding provisions of this paragraph with respect to calendar years any portion of which is included in the taxpayer's taxable year. The weighted average shall be determined on the basis of the respective portions of the taxable year in each calendar year.

(4) Adjusted base period amount.—For purposes of this subsection—

(A) IN GENERAL.—In the case of a taxpayer using the calendar year as its taxable year, the adjusted base period amount for any taxable year is the base period amount multiplied by the applicable percentage, as determined in the following table:

Years:	The applicable percentage is:
2003	100
2004	
2005	
2006	
2007	115

Years: The applicable percentage is 2008	3
2009 and thereafter 0	
(B) Base Period amount.—The base per	1
riod amount is the aggregate FSC/ETI benefits	2
for the taxpayer's taxable year beginning in cal-	3
endar year 2001.	4
(C) Special rules for fiscal year	5
TAXPAYERS, ETC.—Rules similar to rules of	6
clauses (ii) and (iii) of paragraph (3)(B) shall	7
apply for purposes of this paragraph.	8
(5) FSC/ETI BENEFIT.—For purposes of this	9
subsection, the term "FSC/ETI benefit" means—	10
(A) amounts excludable from gross income	11
under section 114 of such Code, and	12
(B) the exempt foreign trade income of re-	13
lated foreign sales corporations from property	14
acquired from the taxpayer (determined without	15
regard to section 923(a)(5) of such Code (related	16
ing to special rule for military property), as in	17
effect on the day before the date of the enact	18
ment of the FSC Repeal and Extraterritoria	19
Income Exclusion Act of 2000).	20
In determining the FSC/ETI benefit there shall be	21
excluded any amount attributable to a transaction	22
with respect to which the taxpayer is the lessor un-	23

- less the leased property was manufactured or produced in whole or in part by the taxpayer.
  - (6) SPECIAL RULE FOR FARM COOPERATIVES.—
    Under regulations prescribed by the Secretary, determinations under this subsection with respect to an organization described in section 943(g)(1) of such Code, as in effect on the day before the date of the enactment of this Act, shall be made at the cooperative level and the purposes of this subsection shall be carried out by excluding amounts from the gross income of its patrons.
    - (7) CERTAIN RULES TO APPLY.—Rules similar to the rules of section 41(f) of such Code shall apply for purposes of this subsection.
    - (8) COORDINATION WITH BINDING CONTRACT RULE.—The deduction determined under paragraph (1) for any taxable year shall be reduced by the phaseout percentage of any FSC/ETI benefit realized for the taxable year by reason of subsection (c)(2). The preceding sentence shall not apply to any FSC/ETI benefit attributable to a transaction described in the last sentence of paragraph (5).
    - (9) Special rule for taxable year which includes date of the enact-taxable year which includes the date of the enact-

1	ment of this Act, the deduction allowed under this
2	subsection to any current FSC/ETI beneficiary shall
3	in no event exceed—
4	(A) 100 percent of such beneficiary's ad-
5	justed base period amount for calendar year
6	2003, reduced by
7	(B) the aggregate FSC/ETI benefits of
8	such beneficiary with respect to transactions oc-
9	curring during the portion of the taxable year
10	ending on the date of the enactment of this Act
11	SEC. 505. DEDUCTION RELATING TO INCOME ATTRIB
12	UTABLE TO UNITED STATES PRODUCTION
13	ACTIVITIES.
14	(a) In General.—Part VIII of subchapter B of
15	chapter 1 of the Internal Revenue Code of 1986 (relating
16	to special deductions for corporations) is amended by add-
17	ing at the end the following new section:
18	"SEC. 250. INCOME ATTRIBUTABLE TO DOMESTIC PRODUC
19	TION ACTIVITIES.
20	"(a) In General.—In the case of a corporation,
21	there shall be allowed as a deduction an amount equal to
22	10 percent of the qualified production activities income of
23	the corporation for the taxable year.
24	"(b) Phase In.—In the case of taxable years begin-
	ning in 2006, 2007, 2008 or 2009, subsection (a) shall

1 be applied by substituting for the percentage contained therein the transition percentage determined under the following table: "Taxable vears The transition beginning in: percentage is: 2006 ..... 2007 ..... 4 2008 ..... 2009 ..... 4 "(c) PRODUCTION ACTIVITIES QUALIFIED IN-COME.—For purposes of this section, the term 'qualified production activities income' means the product of— "(1) the portion of the modified taxable income 7 8 of the taxpayer which is attributable to domestic 9 production activities, and 10 "(2) the domestic/foreign fraction. 11 "(d) Determination of Income Attributable TO DOMESTIC PRODUCTION ACTIVITIES.—For purposes 13 of this section— 14 "(1) In General.—The portion of the modified taxable income which is attributable to domestic pro-15 16 duction activities is so much of the modified taxable income for the taxable year as does not exceed— 17 18 "(A) the taxpayer's domestic production 19 gross receipts for such taxable year, reduced by 20 "(B) the sum of— 21 "(i) the costs of goods sold that are 22 allocable to such receipts,

1 "(ii) other deductions, expenses, or 2 losses directly allocable to such receipts, 3 and

> "(iii) a ratable portion of other deductions, expenses, and losses that are not directly allocable to such receipts or another class of income.

"(2) Allocation Method.—Except as provided in regulations, allocations under clauses (ii) and (iii) of paragraph (1)(B) shall be made under the principles used in determining the portion of taxable income from sources within and without the United States.

## "(3) Special rule.—

"(A) For purposes of determining costs under clause (i) of paragraph (1)(B), any item or service brought into the United States without a transfer price meeting the requirements of section 482 shall be treated as acquired by purchase, and its cost shall be treated as not less than its value when it entered the United States. A similar rule shall apply in determining the adjusted basis of leased or rented property where the lease or rental gives rise to domestic production gross receipts.

1	"(B) In the case of any property described
2	in subparagraph (A) that had been exported by
3	the taxpayer for further manufacture, the in-
4	crease in cost (or adjusted basis) under sub-
5	paragraph (A) shall not exceed the difference
6	between the value of the property when ex-
7	ported and the value of the property when
8	brought back into the United States after the
9	further manufacture.
10	"(4) Modified Taxable Income.—The term
11	'modified taxable income' means taxable income
12	computed without regard to the deduction allowable
13	under this section.
14	"(e) Domestic Production Gross Receipts.—
15	For purposes of this section—
16	"(1) In general.—The term 'domestic produc-
17	tion gross receipts' means the gross receipts of the
18	taxpayer which are derived from—
19	"(A) any sale, exchange, or other disposi-
20	tion of, or
21	"(B) any lease, rental or license of,
22	qualifying production property which was manufac-
23	tured, produced, grown, or extracted in whole or in
24	significant part by the taxpayer within the United
25	States.

1	"(2) Special rule.—The term 'domestic pro-
2	duction gross receipts' includes gross receipts of the
3	taxpayer from the sale, exchange, or other disposi-
4	tion of replacement parts if—
5	"(A) such parts are sold by the taxpayer
6	as replacement parts for qualified production
7	property produced or manufactured in whole or
8	significant part by the taxpayer in the United
9	States, and
10	"(B) the taxpayer (or a related party)
11	owns the designs for such parts.
12	"(3) Related Party.—The term 'related
13	party' means any corporation which is a member of
14	the taxpayer's expanded affiliated group.
15	"(f) Qualifying Production Property.—For
16	purposes of this section—
17	"(1) In general.—Except as otherwise pro-
18	vided in this paragraph, the term 'qualifying produc-
19	tion property' means—
20	"(A) any tangible personal property,
21	"(B) any computer software, and
22	"(C) any films, tapes, records, or similar
23	reproductions.

1	"(2) Exclusions from qualifying produc-
2	TION PROPERTY.—The term 'qualifying production
3	property' shall not include—
4	"(A) consumable property that is sold,
5	leased, or licensed by the taxpayer as an inte-
6	gral part of the provision of services,
7	"(B) oil or gas (or any primary product
8	thereof),
9	"(C) electricity,
10	"(D) water supplied by pipeline to the con-
11	sumer,
12	"(E) any unprocessed timber which is
13	softwood,
14	"(F) utility services, or
15	"(G) any property (not described in para-
16	graph (1)(B)) which is a film, tape, recording,
17	book, magazine, newspaper, or similar property
18	the market for which is primarily topical or oth-
19	erwise essentially transitory in nature.
20	For purposes of subparagraph (E), the term 'un-
21	processed timber' means any log, cant, or similar
22	form of timber.
23	"(g) Domestic/Foreign Fraction.—For purposes
24	of this section—

1	"(1) In general.—The term 'domestic/foreign
2	fraction' means a fraction—
3	"(A) the numerator of which is the value
4	of the domestic production of the taxpayer, and
5	"(B) the denominator of which is the value
6	of the worldwide production of the taxpayer.
7	"(2) Value of domestic production.—The
8	value of domestic production is the excess of—
9	"(A) the domestic production gross re-
10	ceipts, over
11	"(B) the cost of purchased inputs allocable
12	to such receipts that are deductible under this
13	chapter for the taxable year.
14	"(3) Purchased inputs.—
15	"(A) In general.—Purchased inputs are
16	any of the following items acquired by pur-
17	chase:
18	"(i) Services (other than services of
19	employees) used in manufacture, produc-
20	tion, growth, or extraction activities.
21	"(ii) Items consumed in connection
22	with such activities.
23	"(iii) Items incorporated as part of
24	the property being manufactured, pro-
25	duced, grown, or extracted.

1	"(B) Special rule.—Rules similar to the
2	rules of subsection (d)(3) shall apply for pur-
3	poses of this subsection.
4	"(4) Value of worldwide production.—
5	"(A) IN GENERAL.—The value of world-
6	wide production shall be determined under the
7	principles of paragraph (2), except that—
8	"(i) worldwide production gross re-
9	ceipts shall be taken into account, and
10	"(ii) paragraph (3)(B) shall not apply.
11	"(B) Worldwide production gross re-
12	CEIPTS.—The worldwide production gross re-
13	ceipts is the amount that would be determined
14	under subsection (e) if such subsection were ap-
15	plied without any reference to the United
16	States.
17	"(5) Special rule for affiliated
18	GROUPS.—
19	"(A) IN GENERAL.—In the case of a tax-
20	payer that is a member of an expanded affili-
21	ated group, the domestic/foreign fraction shall
22	be the amount determined under the preceding
23	provisions of this subsection by treating all
24	members of such group as a single corporation.

1	"(B) Expanded affiliated group.—
2	The term 'expanded affiliated group' means an
3	affiliated group as defined in section 1504(a),
4	determined—
5	"(i) by substituting '50 percent' for
6	'80 percent' each place it appears, and
7	"(ii) without regard to paragraphs
8	(2), (3), and (4) of section 1504(b).
9	"(h) Definitions and Special Rules.—
10	"(1) United States.—For purposes of this
11	section, the term 'United States' includes the Com-
12	monwealth of Puerto Rico and any other possession
13	of the United States.
14	"(2) Special rule for partnerships.—For
15	purposes of this section, a corporation's distributive
16	share of any partnership item shall be taken into ac-
17	count as if directly realized by the corporation.
18	"(3) Coordination with minimum tax.—The
19	deduction under this section shall be allowed for
20	purposes of the tax imposed by section 55; except
21	that for purposes of section 55, alternative minimum
22	taxable income shall be taken into account in deter-
23	mining the deduction under this section.

1	"(4) Ordering Rule.—The amount of any
2	other deduction allowable under this chapter shall be
3	determined as if this section had not been enacted.
4	"(5) Coordination with transition
5	RULES.—For purposes of this section—
6	"(A) domestic production gross receipts
7	shall not include gross receipts from any trans-
8	action if the binding contract transition relief of
9	section 2(c)(2) of the Job Protection Act of
10	2003 applies to such transaction, and
11	"(B) any deduction allowed under section
12	2(e) of such Act shall be disregarded in deter-
13	mining the portion of the taxable income which
14	is attributable to domestic production gross re-
15	ceipts.".
16	(b) CLERICAL AMENDMENT.—The table of sections
17	for part VIII of subchapter B of chapter 1 of such Code
18	is amended by adding at the end the following new item:
	"250. Income attributable to domestic production activities.".
19	(e) Effective Date.—
20	(1) IN GENERAL.—The amendments made by
21	this section shall apply to taxable years beginning
22	after 2005.
23	(2) Application of Section 15.—Section 15
24	of the Internal revenue Code of 1986 shall apply to

1	the amendments made to this section as if they were
2	changes in a rate of tax.
3	TITLE VI—BUY AMERICAN
4	PROVISIONS
5	SEC. 601. REQUIREMENTS FOR WAIVERS.
6	(a) In General.—Section 2 of the Buy American
7	Act (41 U.S.C. 10a) is amended—
8	(1) by striking "Notwithstanding" and insert-
9	ing the following:
10	"(a) In General.—Notwithstanding"; and
11	(2) by adding at the end the following:
12	"(b) Special Rules.—The following rules shall
13	apply in carrying out the provisions of subsection (a):
14	"(1) Public interest waiver.—A determina-
15	tion that it is not in the public interest to enter into
16	a contract in accordance with this Act may not be
17	made after a notice of solicitation of offers for the
18	contract is published in accordance with section 18
19	of the Office of Federal Procurement Policy Act (41
20	U.S.C. 416) and section 8(e) of the Small Business
21	Act (15 U.S.C. 637(e)).
22	"(2) Domestic bidder.—A Federal agency
23	entering into a contract shall give preference to a
24	company submitting an offer on the contract that

1 manufactures in the United States the article, mate-2 rial, or supply for which the offer is solicited, if— "(A) that company's offer is substantially 3 4 the same as an offer made by a company that 5 does not manufacture the article, material, or 6 supply in the United States; or 7 "(B) that company is the only company 8 that manufactures in the United States the ar-9 ticle, material, or supply for which the offer is solicited. 10 11 "(3) Use outside the united states.— "(A) IN GENERAL.—Subsection (a) shall 12 13 apply without regard to whether the articles, 14 materials, or supplies to be acquired are for use 15 outside the United States if the articles, mate-16 rials, or supplies are not needed on an urgent 17 basis or if they are acquired on a regular basis. 18 "(B) Cost analysis.—In any case where 19 the articles, materials, or supplies are to be ac-20 quired for use outside the United States and 21 are not needed on an urgent basis, before enter-22 ing into a contract an analysis shall be made of 23 the difference in the cost for acquiring the arti-

cles, materials, or supplies from a company

manufacturing the articles, materials, or sup-

24

plies in the United States (including the cost of shipping) and the cost for acquiring the articles, materials, or supplies from a company manufacturing the articles, materials, or supplies outside the United States (including the cost of shipping).

('(4) DOMESTIC AVAILABILITY.—The head of a

"(4) Domestic availability.—The head of a Federal agency may not make a determination under subsection (a) that an article, material, or supply is not mined, produced, or manufactured, as the case may be, in the United States in sufficient and reasonably available commercial quantities and of satisfactory quality, unless the head of the agency has conducted a study and, on the basis of such study, determined that—

- "(A) domestic production cannot be initiated to meet the procurement needs; and
- "(B) a comparable article, material, or supply is not available from a company in the United States.

## "(c) Reports.—

"(1) IN GENERAL.—Not later than 60 days after the end of each fiscal year, the head of each Federal agency shall submit to Congress a report on the amount of the acquisitions made by the agency

1	from entities that manufacture the articles, mate-
2	rials, or supplies outside the United States in that
3	fiscal year.
4	"(2) Content of Report.—The report re-
5	quired by paragraph (1) shall separately indicate the
6	following information:
7	"(A) The dollar value of any articles, ma-
8	terials, or supplies for which this Act was
9	waived.
10	"(B) An itemized list of all waivers grant-
11	ed with respect to such articles, materials, or
12	supplies under this Act.
13	"(C) A list of all articles, materials, and
14	supplies acquired, their source, and the amount
15	of the acquisitions.
16	"(3) Public availability.—The head of each
17	Federal agency submitting a report under paragraph
18	(1) shall make the report publicly available by post-
19	ing on an Internet website.".
20	(b) Definitions.—Section 1 of the Buy American
21	Act (41 U.S.C. 10c) is amended—
22	(1) by striking subsection (c) and inserting the
23	following:
24	"(c) Federal Agency.—The term 'Federal agency'
25	means any executive agency (as defined in section 4(1)

1	of the Federal Procurement Policy Act (41 U.S.C.
2	403(1))) or any establishment in the legislative or judicial
3	branch of the Government (except the Senate, the House
4	of Representatives, and the Architect of the Capitol and
5	activities under the Architect's direction).
6	"(d) Substantially All.—Articles, materials, or
7	supplies shall be treated as made substantially all from
8	articles, materials, or supplies mined, produced, or manu-
9	factured, as the case may be, in the United States, if the
10	cost of the domestic components of such articles, mate-
11	rials, or supplies exceeds 75 percent.".
12	(c) Conforming Amendments.—
13	(1) Section 2 of the Buy American Act (41
14	U.S.C. 10a) is amended by striking "department or
15	independent establishment" and inserting "Federal
16	agency".
17	(2) Section 3 of such Act (41 U.S.C. 10b) is
18	amended—
19	(A) by striking "department or inde-
20	pendent establishment" in subsection (a), and
21	inserting "Federal agency"; and
22	(B) by striking "department, bureau, agen-
23	cy, or independent establishment" in subsection
24	(b) and inserting "Federal agency".

- 1 (3) Section 633 of the National Military Estab-
- 2 lishment Appropriations Act, 1950 (41 U.S.C. 10d)
- 3 is amended by striking "department or independent
- 4 establishment" and inserting "Federal agency".

#### 5 SEC. 602. GAO REPORT AND RECOMMENDATIONS.

- 6 (a) Scope of Waivers.—Not later than 6 months
- 7 after the date of enactment of this title, the Comptroller
- 8 General of the United States shall report to Congress rec-
- 9 ommendations for determining, for purposes of applying
- 10 the waiver provision of section 2(a) of the Buy American
- 11 Act—
- 12 (1) unreasonable cost; and
- 13 (2) inconsistent with the public interest.
- 14 (b) WAIVER PROCEDURES.—The report described in
- 15 subsection (a) shall also include recommendations for es-
- 16 tablishing procedures for applying the waiver provisions
- 17 of the Buy American Act that can be consistently applied.
- 18 SEC. 603. DUAL USE TECHNOLOGIES.
- 19 The head of a Federal agency (as defined in section
- 20 1(c) of the Buy American Act (as amended by section
- 21 601) may not enter into a contract, nor permit a sub-
- 22 contract under a contract of the Federal agency, with a
- 23 foreign entity that involves giving the foreign entity plans,
- 24 manuals, or other information that would facilitate the
- 25 manufacture of a dual-use item on the Commerce Control

1	List unless approval for providing such plans, manuals,
2	or information has been obtained in accordance with the
3	provisions of the Export Administration Act of 1979 (50
4	U.S.C. App. 2401 et seq.) and the Export Administration
5	Regulations (15 C.F.R. part 730 et seq.)
6	TITLE VII—ESTABLISHMENT OF
7	CONGRESSIONAL TRADE OFFICE
8	SECTION 701. FINDINGS.
9	Congress makes the following findings:
10	(1) Congress has responsibility under the Con-
11	stitution for international commerce.
12	(2) Congressional oversight of trade policy has
13	often been hampered by a lack of resources.
14	(3) The United States has entered into numer-
15	ous trade agreements with foreign trading partners,
16	including bilateral, regional, and multilateral agree-
17	ments.
18	(4) The purposes of the trade agreements are—
19	(A) to achieve a more open world trading
20	system which provides mutually advantageous
21	market opportunities for trade between the
22	United States and foreign countries;
23	(B) to facilitate the opening of foreign
24	country markets to exports of the United States
25	and other countries by eliminating trade bar-

- riers and increasing the access of United States industry and the industry of other countries to such markets; and
  - (C) to reduce diversion of third country exports to the United States because of restricted market access in foreign countries.
  - (5) Foreign country performance under certain agreements has been less than contemplated, and in some cases rises to the level of noncompliance.
  - (6) The credibility of, and support for, the United States Government's trade policy is, to a significant extent, a function of the belief that trade agreements made are trade agreements enforced.
  - (7) The accession of the People's Republic of China to the World Trade Organization will create unprecedented challenges and it is important to the world trading system that China comply with the numerous and significant commitments China makes as part of the accession process. Congress must play a key role in ensuring full and continuous monitoring of the People's Republic of China's compliance with its commitments.

# 1 SEC. 702. ESTABLISHMENT OF OFFICE.

2	(a) In General.—There is established an office in
3	Congress to be known as the Congressional Trade Office
4	(in this title referred to as the "Office").
5	(b) Purposes.—The purposes of the Office are as
6	follows:
7	(1) To reassert the constitutional responsibility
8	of Congress with respect to international trade.
9	(2) To provide Congress, through the Com-
10	mittee on Finance of the Senate and the Committee
11	on Ways and Means of the House of Representa-
12	tives, with additional independent, nonpartisan, neu-
13	tral trade expertise.
14	(3) To assist Congress in providing more effec-
15	tive and active oversight of trade policy.
16	(4) To assist Congress in providing to the exec-
17	utive branch more effective direction on trade policy.
18	(5) To provide Congress with long-term, institu-
19	tional memory on trade issues.
20	(6) To provide Congress with more analytical
21	capability on trade issues.
22	(7) To advise relevant committees on the im-
23	pact of trade negotiations, including past, ongoing,
24	and future negotiations, with respect to the areas of
25	jurisdiction of the respective committees.

1	(c) Functions.—The functions of the Office are as
2	follows:
3	(1) Assistance to congress.—To provide the
4	Committee on Finance of the Senate and the Com-
5	mittee on Ways and Means of the House of Rep-
6	resentative and any other appropriate committee of
7	Congress or joint committee of Congress information
8	which will assist the committees in the discharge of
9	the matters within their jurisdiction.
10	(2) Monitor compliance.—To monitor com-
11	pliance with major bilateral, regional, and multilat-
12	eral trade agreements by—
13	(A) consulting with the affected industries
14	and interested parties;
15	(B) analyzing the success of those agree-
16	ments based on commercial results;
17	(C) recommending actions, including legis-
18	lative action, necessary to ensure that foreign
19	countries that have made commitments through
20	those agreements with the United States fully
21	abide by their commitments;
22	(D) annually assessing the extent to which
23	those agreements comply with environmental
24	goals; and

1	(E) annually assessing the extent to which
2	those agreements comply with labor goals.
3	(3) Analysis.—
4	(A) IN GENERAL.—To perform the fol-
5	lowing analyses:
6	(i) Not later than 60 days after the
7	date the National Trade Estimates report
8	is delivered to Congress each year, analyze
9	the major outstanding trade barriers based
10	on cost to the United States economy.
11	(ii) Not later than 60 days after the
12	date the Trade Policy Agenda is delivered
13	to Congress each year, analyze the Admin-
14	istration's Agenda, including alternative
15	goals, strategies, and tactics, as appro-
16	priate.
17	(iii) Analyze the trade accounts quar-
18	terly, including the global current account,
19	global trade account, and key bilateral
20	trade accounts.
21	(B) Analysis requested by com-
22	MITTEE.—To perform one or more of the fol-
23	lowing analyses as directed by the Committee
24	on Finance of the Senate or the Committee on

1	Ways and Means of the House of Representa-
2	tives:
3	(i) Analyze proposed trade legislation.
4	(ii) Analyze proposed trade agree-
5	ments, including agreements that do not
6	require implementing legislation.
7	(iii) Analyze the impact of the Admin-
8	istration's trade policy and actions, includ-
9	ing assessing the Administration's deci-
10	sions for not accepting unfair trade prac-
11	tices cases.
12	(4) Dispute settlement deliberations.—
13	To perform the following functions with respect to
14	dispute resolution:
15	(A) Participate as observers on the United
16	States delegation at dispute settlement panel
17	meetings of the World Trade Organization.
18	(B) Evaluate each World Trade Organiza-
19	tion decision with respect to which the United
20	States is a participant. In any case in which the
21	United States does not prevail, evaluate the de-
22	cision and in any case in which the United
23	States does prevail, measure the commercial re-
24	sults of that decision.

1	(C) Evaluate each dispute resolution pro-
2	ceeding under the North American Free Trade
3	Agreement. In any case in which the United
4	States does not prevail, evaluate the decision
5	and in any case in which the United States does
6	prevail, measure the commercial results of that
7	decision.
8	(D) Participate as observers in other dis-
9	pute settlement proceedings that the Chairman
10	and Ranking Member of the Committee on Fi-
11	nance and the Chairman and Ranking Member
12	of the Committee on Ways and Means deem ap-
13	propriate.
14	(5) Participation in trade negotiations.—
15	To participate as observers in selected bilateral, re-
16	gional, and multilateral trade negotiations.
17	(6) Other functions of the office.—
18	(A) To provide the Committee on Finance
19	and the Committee on Ways and Means with
20	quarterly reports regarding the activities of the
21	Office.
22	(B) To be available for consultation with
23	congressional committees on trade-related legis-

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lation.

- 1 (C) To receive and review classified infor-2 mation and participate in classified briefings in 3 the same manner as the staff of the Committee 4 on Finance and the Committee on Ways and 5 Means.
  - (D) To consult nongovernmental experts and utilize nongovernmental resources.
  - (E) To perform such other functions as the Chairman and Ranking Member of the Committee on Finance and the Chairman and Ranking Member of the Committee on Ways and Means may request.

## (d) DIRECTOR AND STAFF.—

## (1) Director.—

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(A) IN GENERAL.—The Office shall be headed by a Director. The Director shall be appointed by the Speaker of the House of Representatives and the President pro tempore of the Senate after considering the recommendations of the Chairman and Ranking Member of the Committee on Finance of the Senate and the Chairman and Ranking Member of the Committee on Ways and Means of the House of Representatives. The Director shall be chosen without regard to political affiliation and solely

on the basis of the Director's expertise and fitness to perform the duties of the Director.

(B) TERM.—The term of office of the Director shall be 5 years and the Director may be

reappointed for subsequent terms.

- (C) Vacancy.—Any individual appointed to fill a vacancy prior to the expiration of a term shall serve only for the unexpired portion of that term.
- (D) Removal.—The Director may be removed by either House by resolution.
- (E) Compensation.—The Director shall receive compensation at a per annum gross rate equal to the rate of basic pay, as in effect from time to time, for level III of the Executive Schedule under section 5314 of title 5, United States Code.

### (2) Staff.—

(A) IN GENERAL.—The Director shall appoint and fix the compensation of such personnel as may be necessary to carry out the duties and functions of the Office. All personnel shall be appointed without regard to political affiliation and solely on the basis of their fitness to perform their duties. The personnel of

- the Office shall consist of individuals with expertise in international trade, including expertise in economics, trade law, various industrial sectors, and various geographical regions.
  - (B) Benefits.—For purposes of pay (other than the pay of the Director) and employment, benefits, rights, and privileges, all personnel of the Office shall be treated as if they were employees of the House of Representatives.
  - (3) Experts and consultants.—In earrying out the duties and functions of the Office, the Director may procure the temporary (not to exceed 1 year) or intermittent services of experts or consultants or organizations thereof by contract as independent contractors, or, in the case of individual experts or consultants, by employment at rates of pay not in excess of the daily equivalent of the highest rate of basic pay payable under the General Schedule under section 5332 of title 5, United States Code.
  - (4) Relationship to executive branch.—
    The Director is authorized to secure information,
    data, estimates, and statistics directly from the various departments, agencies, and establishments of

1 the executive branch of Government and the regu-2 latory agencies and commissions of the Government. 3 All such departments, agencies, establishments, and regulatory agencies and commissions shall furnish 5 the Director any available material which the Direc-6 tor determines to be necessary in the performance of 7 his or her duties and functions (other than material 8 the disclosure of which would be a violation of law). 9 The Director is also authorized, upon agreement 10 with the head of any such department, agency, establishment, or regulatory agency or commission, to 12 utilize its services and facilities with or without re-13 imbursement; and the head of each such depart-14 ment, agency, establishment, or regulatory agency or 15 commission is authorized to provide the Office such 16 services and facilities.

> (5) Relationship to other agencies of CONGRESS.—In carrying out the duties and functions of the Office, and for the purpose of coordinating the operations of the Office with those of other congressional agencies with a view to utilizing most effectively the information, services, and capabilities of all such agencies in carrying out the various responsibilities assigned to each, the Director is authorized to obtain information, data, estimates,

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- and statistics developed by the General Accounting
- 2 Office, the Library of Congress, and other offices of
- 3 Congress, and (upon agreement with them) to utilize
- 4 their services and facilities with or without reim-
- 5 bursement. The Comptroller General, the Librarian
- of Congress, and the head of other offices of Con-
- 7 gress are authorized to provide the Office with the
- 8 information, data estimates, statistics, services, and
- 9 facilities referred to in the preceding sentence.

### 10 SEC. 703. PUBLIC ACCESS TO DATA.

- 11 (a) RIGHT TO COPY.—Except as provided in sub-
- 12 sections (b) and (c), the Director shall make all informa-
- 13 tion, data, estimates, and statistics obtained under this
- 14 title available for public copying during normal business
- 15 hours, subject to reasonable rules and regulations, and
- 16 shall to the extent practicable, at the request of any per-
- 17 son, furnish a copy of any such information, data, esti-
- 18 mates, or statistics upon payment by such person of the
- 19 cost of making and furnishing such copy.
- 20 (b) Exceptions.—Subsection (a) of this section
- 21 shall not apply to information, data, estimates, and statis-
- 22 tics—
- 23 (1) which are specifically exempted from disclo-
- sure by law; or

1	(2) which the Director determines will dis-
2	close—
3	(A) matters necessary to be kept secret in
4	the interests of national defense or the con-
5	fidential conduct of the foreign relations of the
6	United States;
7	(B) information relating to trade secrets or
8	financial or commercial information pertaining
9	specifically to a given person if the information
10	has been obtained by the Government on a con-
11	fidential basis, other than through an applica-
12	tion by such person for a specific financial or
13	other benefit, and is required to be kept secret
14	in order to prevent undue injury to the competi-
15	tive position of such person; or
16	(C) personnel or medical data or similar
17	data the disclosure of which would constitute a
18	clearly unwarranted invasion of personal pri-
19	vacy;
20	unless the portions containing such matters, information,
21	or data have been excised.
22	(e) Information Obtained for Committees and
23	Members.—Subsection (a) of this section shall apply to
24	any information, data, estimates, and statistics obtained
25	at the request of any committee, joint committee, or Mem-

- 1 ber unless such committee, joint committee, or Member
- 2 of Congress has instructed the Director not to make such
- 3 information, data, estimates, or statistics available for
- 4 public copying.

#### 5 SEC. 704. AUTHORIZATION OF APPROPRIATIONS.

- 6 There are authorized to be appropriated to the Office
- 7 for each fiscal year such sums as may be necessary to en-
- 8 able it to carry out its duties and functions. Until sums
- 9 are first appropriated pursuant to the preceding sentence,
- 10 for a period not to exceed 12 months following the effec-
- 11 tive date of this title, the expenses of the Office shall be
- 12 paid from the contingent fund of the Senate, in accordance
- 13 with the provisions of the paragraph relating to contingent
- 14 funds under the heading "UNDER LEGISLATIVE" in
- 15 the Act of October 2, 1888 (25 Stat. 546; 2 U.S.C. 68),
- 16 and upon vouchers approved by the Director.

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