H. R. 4166

To amend the Immigration and Nationality Act with respect to nonimmigrants described in subparagraphs (H)(i)(b) and (L) of section 101(a)(15) of such Act, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 2, 2004

Mr. Smith of Texas (for himself, Mr. Carter, Mr. Flake, Mr. Chabot, Mr. Goodlatte, and Mr. McKeon) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend the Immigration and Nationality Act with respect to nonimmigrants described in subparagraphs (H)(i)(b) and (L) of section 101(a)(15) of such Act, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "American Workforce
- 5 Improvement and Jobs Protection Act".

| 1 | SEC. 2. EXEMPTING ALIENS EARNING MASTER'S OR HIGH- |
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| 2 | ER DEGREE IN UNITED STATES FROM NU- |
| 3 | MERICAL LIMITATIONS ON H-1B NON- |
| 4 | IMMIGRANTS. |
| 5 | Section 214(g) of the Immigration and Nationality |
| 6 | Act (8 U.S.C. 1184(g)) is amended by adding at the end |
| 7 | the following: |
| 8 | "(9) For any fiscal year, the applicable numerical |
| 9 | limitation contained in paragraph (1)(A) shall not apply |
| 10 | to any nonimmigrant alien issued a visa or otherwise pro- |
| 11 | vided status under section $101(a)(15)(H)(i)(b)$ who has |
| 12 | earned a master's or higher degree from an institution of |
| 13 | higher education (as defined in section 101(a) of the High- |
| 14 | er Education Act of 1965 (20 U.S.C. 1001(a))), until the |
| 15 | number of aliens who are exempted from such numerical |
| 16 | limitation during such year exceeds 20,000.". |
| 17 | SEC. 3. MAKING PERMANENT CERTAIN REQUIREMENTS |
| 18 | AND AUTHORITIES WITH RESPECT TO H-1B |
| 19 | NONIMMIGRANTS. |
| 20 | (a) Attestation Requirements.—Section |
| 21 | 212(n)(1)(E)(ii) of the Immigration and Nationality Act |
| 22 | (8 U.S.C. $1182(n)(1)(E)(ii)$) is amended by striking "sub- |
| 23 | paragraph, and before October 1, 2003," and inserting |
| 24 | "subparagraph". |

- 1 (b) Fee.—Section 214(c)(9)(A) of the Immigration
- 2 and Nationality Act (8 U.S.C. 1184(c)(9)(A)) is amended
- 3 by striking "before October 1, 2003".
- 4 (c) Department of Labor Investigative Au-
- 5 THORITIES.—Section 413(e)(2) of the American Competi-
- 6 tiveness and Workforce Improvement Act of 1998 (8
- 7 U.S.C. 1182 note) is repealed.
- 8 (d) Effective Dates.—
- 9 (1) ATTESTATION REQUIREMENTS.—The
- amendment made by subsection (a) shall apply to
- applications under section 212(n)(1) of the Immigra-
- tion and Nationality Act filed on or after the date
- that is 30 days after the date of the enactment of
- this Act.
- 15 (2) Fee.—The amendment made by subsection
- 16 (b) shall apply to petitions under section 214(c) of
- the Immigration and Nationality Act filed on or
- after the date that is 30 days after the date of the
- 19 enactment of this Act.
- 20 (3) Department of Labor investigative
- 21 AUTHORITY.—The amendment made by subsection
- (c) shall take effect on the date of the enactment of
- this Act.

1 SEC. 4. FRAUD PREVENTION AND DETECTION FEE.

- 2 (a) Imposition of Fee.—Section 214(c) of the Im-
- 3 migration and Nationality Act (8 U.S.C. 1184(c)) is
- 4 amended by adding at the end the following:
- 5 "(12)(A) In addition to any other fees authorized by
- 6 law, the Secretary of Homeland Security shall impose a
- 7 fraud prevention and detection fee on an employer filing
- 8 a petition under paragraph (1)—
- 9 "(i) initially to grant an alien nonimmigrant
- status described in subparagraph (H)(i)(b) or (L) of
- 11 section 101(a)(15); or
- 12 "(ii) to obtain authorization for an alien having
- such status to change employers.
- 14 "(B) In addition to any other fees authorized by law,
- 15 the Secretary of State shall impose a fraud prevention and
- 16 detection fee on an alien filing an application abroad for
- 17 a visa authorizing admission to the United States as a
- 18 nonimmigrant described in section 101(a)(15)(L), if the
- 19 alien is covered under a blanket petition described in para-
- 20 graph (2)(A).
- 21 "(C) The amount of the fee imposed under subpara-
- 22 graph (A) or (B) shall be \$500.
- 23 "(D) The fee imposed under subparagraph (A) or (B)
- 24 shall only apply to principal aliens and not to the spouses
- 25 or children who are accompanying or following to join such
- 26 principal aliens.

| 1 | "(E) Fees collected under this paragraph shall be de- |
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| 2 | posited in the Treasury in accordance with section |
| 3 | 286(v).". |
| 4 | (b) Establishment of Account; Use of Fees.— |
| 5 | Section 286 of the Immigration and Nationality Act (8 |
| 6 | U.S.C. 1356) is amended by adding at the end the fol- |
| 7 | lowing: |
| 8 | "(v) H–1B and L Fraud Prevention and Detec- |
| 9 | TION ACCOUNT.— |
| 10 | "(1) IN GENERAL.—There is established in the |
| 11 | general fund of the Treasury a separate account, |
| 12 | which shall be known as the 'H–1B and L Fraud |
| 13 | Prevention and Detection Account'. Notwithstanding |
| 14 | any other provision of law, there shall be deposited |
| 15 | as offsetting receipts into the account all fees col- |
| 16 | lected under section $214(c)(12)$. |
| 17 | "(2) Use of fees to combat fraud.— |
| 18 | "(A) Secretary of State.—One-third of |
| 19 | the amounts deposited into the H–1B and $\rm L$ |
| 20 | Fraud Prevention and Detection Account shall |
| 21 | remain available to the Secretary of State until |
| 22 | expended for programs and activities at United |
| 23 | States embassies and consulates abroad— |
| 24 | "(i) to increase the number diplomatic |
| 25 | security personnel assigned exclusively to |

the function of preventing and detecting 1 2 fraud by applicants for visas described in subparagraph (H)(i) or (L) of section 3 101(a)(15);"(ii) otherwise to prevent and detect 6 such fraud pursuant to the terms of a 7 memorandum of understanding or other 8 cooperative agreement between the Sec-9 retary of State and the Secretary of Home-10 land Security; and "(iii) upon request by the Secretary of 11 12 Homeland Security, to assist such Sec-13 retary in carrying out the fraud prevention 14 and detection programs and activities de-15 scribed in subparagraph (B). 16 "(B) Secretary of Homeland Secu-17 RITY.—One-third of the amounts deposited into 18 the H-1B and L Fraud Prevention and Detec-19 tion Account shall remain available to the Sec-20 retary of Homeland Security until expended for 21 programs and activities to prevent and detect 22 fraud with respect to petitions under paragraph 23 (1) or (2)(A) of section 214(c) to grant an alien 24 nonimmigrant status described in subparagraph

(H)(i) or (L) of section 101(a)(15).

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- 1 "(C) SECRETARY OF LABOR.—One-third of
 2 the amounts deposited into the H-1B and L
 3 Fraud Prevention and Detection Account shall
 4 remain available to the Secretary of Labor until
 5 expended for enforcement programs and activi6 ties described in section 212(n).
 7 "(D) CONSULTATION—The Secretary of
- "(D) CONSULTATION.—The Secretary of

 State, the Secretary of Homeland Security, and

 the Secretary of Labor shall consult one another with respect to the use of the funds in the

 H-1B and L Fraud Prevention and Detection
 Account.".
- 13 (c) EFFECTIVE DATE.—The amendments made by
 14 this section shall take effect on the date of the enactment
 15 of this Act, and the fees imposed under such amendments
 16 shall apply to petitions under section 214(c) of the Immi17 gration and Nationality Act, and applications for non18 immigrant visas under section 222 of such Act, filed on
 19 or after the date that is 90 days after the date of the
 20 enactment of this Act.
- 21 SEC. 5. ENSURING INTEGRITY OF VISAS FOR 22 INTRACOMPANY TRANSFEREES.
- 23 (a) Nonimmigrant L-1 Visa Category.—

| 1 | (1) In general.—Section 214(c)(2) of the Im- |
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| 2 | migration and Nationality Act (8 U.S.C. 1184(c)(2)) |
| 3 | is amended by adding at the end the following: |
| 4 | "(F) An alien who will serve in a capacity involving |
| 5 | specialized knowledge with respect to an employer for pur- |
| 6 | poses of section 101(a)(15)(L) and will be stationed pri- |
| 7 | marily at the worksite of an employer other than the peti- |
| 8 | tioning employer or its affiliate, subsidiary, or parent shall |
| 9 | not be eligible for classification under section |
| 10 | 101(a)(15)(L) if— |
| 11 | "(i) the alien will be controlled and supervised |
| 12 | principally by such unaffiliated employer; or |
| 13 | "(ii) the placement of the alien at the worksite |
| 14 | of the unaffiliated employer is part of an arrange- |
| 15 | ment merely to provide labor for the unaffiliated em- |
| 16 | ployer rather than in connection with the provision |
| 17 | of a product or service for which specialized knowl- |
| 18 | edge specific to the petitioning employer is nec- |
| 19 | essary.''. |
| 20 | (2) APPLICABILITY.—The amendment made by |
| 21 | paragraph (1) shall apply to petitions filed on or |
| 22 | after the effective date of this section, whether for |
| 23 | initial, extended, or amended classification. |

- 1 (b) Requirement for Prior Continuous Em-2 ployment for Certain Intracompany Trans-3 ferees.—
- (1) IN GENERAL.—Section 214(c)(2)(A) of the Immigration and Nationality Act (8 U.S.C. 1184(c)(2)(A)) is amended by striking the last sentence (relating to reduction of the 1-year period of continuous employment abroad to 6 months).
 - (2) APPLICABILITY.—The amendment made by paragraph (1) shall apply only to petitions for initial classification filed on or after the effective date of this section.

(c) Maintenance of Statistics.—

(1) IN GENERAL.—The Secretary of Homeland Security shall maintain statistics regarding petitions filed, approved, extended, and amended with respect to nonimmigrants described in section 101(a)(15)(L) of the Immigration and Nationality Act (8 U.S.C. 1101(a)(15)(L)), including the number of such nonimmigrants who are classified on the basis of specialized knowledge and the number of nonimmigrants who are classified on the basis of specialized knowledge in order to work primarily at off-site locations.

- 1 (2) APPLICABILITY.—Paragraph (1) shall apply
 2 to petitions filed on or after the effective date of this
 3 section.
- 4 (d) Effective Date.—This section and the amend-
- 5 ments made by this section shall take effect 180 days after
- 6 the date of the enactment of this Act.

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