108TH CONGRESS 2D SESSION H.R. 3974

To amend the Truth in Lending Act to impose restrictions and limitations on high-cost mortgages, to revise the permissible fees and charges on certain loans made, to prohibit unfair or deceptive practices by mortgage brokers and creditors, and to provide for public education and counseling about predatory lenders, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 16, 2004

Mr. MILLER of North Carolina (for himself and Mr. WATT) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

- To amend the Truth in Lending Act to impose restrictions and limitations on high-cost mortgages, to revise the permissible fees and charges on certain loans made, to prohibit unfair or deceptive practices by mortgage brokers and creditors, and to provide for public education and counseling about predatory lenders, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

4 (a) SHORT TITLE.—This Act may be cited as the
5 "Prohibit Predatory Lending Act".

1 (b) TABLE OF CONTENTS.—The table of contents for

2 this Act is as follows:

Sec. 1. Short title; table of contents.

- Sec. 2. Definitions relating to high-cost mortgages.
- Sec. 3. Amendments to existing requirements for certain mortgages.
- Sec. 4. Additional requirements for certain mortgages.
- Sec. 5. Amendment to provision governing correction of errors.
- Sec. 6. Amendment relating to right of rescission.
- Sec. 7. Amendments to civil liability provisions.

GAGES.

- Sec. 8. Protections for all home loans.
- Sec. 9. Regulations.

3 SEC. 2. DEFINITIONS RELATING TO HIGH-COST MORT-

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5 (a) HIGH-COST MORTGAGE DEFINED.—Section
6 103(aa) of the Truth in Lending Act (15 U.S.C.
7 1602(aa)) is amended by striking all that precedes para8 graph (2) and inserting the following:

9 "(aa) HIGH-COST MORTGAGE.—

- 10 "(1) DEFINITION.—
- "(A) IN GENERAL.—The term 'high-cost
 mortgage', and a mortgage referred to in this
 subsection, means a consumer credit transaction that is secured by the consumer's principal dwelling, other than a reverse mortgage
 transaction, if—
- 17 "(i) in the case of a loan secured—
- 18 "(I) by a first mortgage on the
 19 consumer's principal dwelling, the an20 nual percentage rate at consummation
 21 of the transaction will exceed by more

1	than 8 percentage points the yield on
2	Treasury securities having comparable
3	periods of maturity on the 15th day of
4	the month immediately preceding the
5	month in which the application for the
6	extension of credit is received by the
7	creditor; or
8	"(II) by a subordinate or junior
9	mortgage on the consumer's principal
10	dwelling, the annual percentage rate
11	at consummation of the transaction
12	will exceed by more than 10 percent-
13	age points the yield on Treasury secu-
14	rities having comparable periods of
15	maturity on the 15th day of the
16	month immediately preceding the
17	month in which the application for the
18	extension of credit is received by the
19	creditor;
20	"(ii) the total points and fees payable
21	in connection with the loan exceed—
22	"(I) in the case of a loan for
23	\$20,000 or more, 5 percent of the
24	total loan amount; or

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1	"(II) in the case of a loan for
2	less than \$20,000, the lesser of 8 per-
3	cent of the total loan amount or
4	\$1,000; or
5	"(iii) the loan documents permit the
6	lender to charge or collect prepayment fees
7	or penalties more than 30 months after the
8	loan closing or such fees or penalties ex-
9	ceed, in the aggregate, more than 2 per-
10	cent of the amount prepaid.
11	"(B) INTRODUCTORY RATES TAKEN INTO
12	ACCOUNT.—For purposes of subparagraph
13	(A)(i), the annual percentage rate of interest
14	shall be determined based on the following in-
15	terest rate:
16	"(i) In the case of a fixed-rate loan in
17	which the annual percentage rate will not
18	vary during the term of the loan, the inter-
19	est rate in effect on the date of consumma-
20	tion of the transaction.
21	"(ii) In the case of a loan in which
22	the rate of interest varies solely in accord-
23	ance with an index, the interest rate deter-
24	mined by adding the index rate in effect on
25	the date of consummation of the trans-

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1	action to the maximum margin permitted
2	at any time during the loan agreement.
3	"(iii) In the case of any other loan in
4	which the rate may vary at any time dur-
5	ing the term of the loan for any reason,
6	the interest charged on the loan at the
7	maximum rate that may be charged during
8	the term of the loan.".
9	(b) Adjustment of Percentage Points.—Section
10	103(aa)(2) of the Truth in Lending Act (15 U.S.C.
11	1602(aa)(2)) is amended by striking subparagraph (B)
12	and inserting the following new subparagraph:
13	"(B) An increase or decrease under sub-
14	paragraph (A)—
15	"(i) may not result in the number of
16	percentage points referred to in paragraph
17	(1)(A)(i)(I) being less than 6 percentage
18	points or greater than 10 percentage
19	points; and
20	"(ii) may not result in the number of
21	percentage points referred to in paragraph
22	(1)(A)(i)(II) being less than 8 percentage
23	points or greater than 12 percentage
24	points.".
25	(c) POINTS AND FEES DEFINED.—

1	(1) IN GENERAL.—Section $103(aa)(4)$ of the
2	Truth in Lending Act (15 U.S.C. 1602(aa)(4)) is
3	amended—
4	(A) by striking subparagraph (B) and in-
5	serting the following:
6	"(B) all compensation paid directly or indi-
7	rectly by a consumer or creditor to a mortgage
8	broker from any source, including a mortgage
9	broker that originates a loan in the name of the
10	broker in a table-funded transaction;";
11	(B) in subparagraph (C)(ii), by striking
12	"and" after the semicolon at the end;
13	(C) by redesignating subparagraph (D) as
14	subparagraph (G); and
15	(D) by inserting after subparagraph (C)
16	the following new subparagraphs:
17	"(D) premiums or other charges payable at
18	or before closing for any credit life, credit dis-
19	ability, credit unemployment, or credit property
20	insurance, or any other accident, loss-of-income,
21	life or health insurance, or any payments di-
22	rectly or indirectly for any debt cancellation or
23	suspension agreement or contract, except that
24	insurance premiums or debt cancellation or sus-
25	pension fees calculated and paid in full on a

1	monthly basis shall not be considered financed
2	by the creditor;
3	"(E) except as provided in subsection (cc),
4	the maximum prepayment fees and penalties
5	which may be charged or collected under the
6	terms of the loan documents;
7	"(F) all prepayment fees or penalties that
8	are incurred by the borrower if the loan refi-
9	nances a previous loan made or currently held
10	by the same creditor or an affiliate of the cred-
11	itor; and".
12	(2) Calculation of points and fees for
13	OPEN-END LOANS.—Section 103(aa) of the Truth in
14	Lending Act (15 U.S.C. 1602(aa)) is amended—
15	(A) by redesignating paragraph (5) as
16	paragraph (6); and
17	(B) by inserting after paragraph (4) the
18	following new paragraph:
19	"(5) Calculation of points and fees for
20	OPEN-END LOANS.—In the case of open-end loans,
21	points and fees shall be calculated, for purposes of
22	this section and section 129, by adding the total
23	points and fees known at or before closing, including
24	the maximum prepayment penalties which may be
25	charged or collected under the terms of the loan doc-

uments, plus the minimum additional fees the con sumer would be required to pay to draw down an
 amount equal to the total credit line.".

4 (d) HIGH COST MORTGAGE LENDER.—Section 5 103(f) of the Truth in Lending Act (15 U.S.C. 1602(f)) is amended by striking the last sentence and inserting the 6 following new sentence: "Any person who originates or 7 8 brokers 2 or more mortgages referred to in subsection (aa) 9 in any 12-month period, any person who originates 1 or 10 more such mortgages through a mortgage broker in any 12 month period, or, in connection with a table funding 11 transaction of such a mortgage, and any person to whom 12 13 the obligation is initially assigned at or after settlement shall be considered to be a creditor for purposes of this 14 15 title.".

(e) BONA FIDE DISCOUNT LOAN DISCOUNT POINTS
17 AND PREPAYMENT PENALTIES.—Section 103 of the
18 Truth in Lending Act (15 U.S.C. 1602) is amended by
19 adding at the end the following new subsection:

20 "(cc) BONA FIDE DISCOUNT POINTS AND PREPAY21 MENT PENALTIES.—For the purposes of determining the
22 amount of points and fees for purposes of subsection (aa),
23 either the amounts described in paragraphs (1) or (4) of
24 the following paragraphs, but not both, may be excluded:

"(1) EXCLUSION OF BONA FIDE DISCOUNT
POINTS.—The discount points described in 1 of the
following subparagraphs shall be excluded from determining the amounts of points and fees with respect to a high-cost mortgage for purposes of subsection (aa):
"(A) Up to and including 2 bona fide dis-

8 count points payable by the borrower in connec-9 tion with the mortgage, but only if the interest rate from which the mortgage's interest rate 10 11 will be discounted does not exceed by more than 12 1 percentage point the required net yield for a 13 90-day standard mandatory delivery commit-14 ment for a reasonably comparable loan from ei-15 ther the Federal National Mortgage Association 16 or the Federal Home Loan Mortgage Corpora-17 tion, whichever is greater.

18 "(B) Unless 2 bona fide discount points 19 have been excluded under subparagraph (A), up 20 to and including 1 bona fide discount points 21 payable by the borrower in connection with the 22 mortgage, but only if the interest rate from 23 which the mortgage's interest rate will be dis-24 counted does not exceed by more than 2 per-25 centage points the required net yield for a 90-

day standard mandatory delivery commitment
for a reasonably comparable loan from either
the Federal National Mortgage Association or
the Federal Home Loan Mortgage Corporation,
whichever is greater.
"(2) DEFINITION.—For purposes of paragraph
(1), the term 'bona fide discount points' means loan
discount points which are knowingly paid by the con-
sumer for the purpose of reducing, and which in fact
result in a bona fide reduction of, the interest rate
or time-price differential applicable to the mortgage.
"(3) Exception for interest rate reduc-
TIONS INCONSISTENT WITH INDUSTRY NORMS.—
Paragraph (1) shall not apply to discount points
used to purchase an interest rate reduction unless
the amount of the interest rate reduction purchased
is reasonably consistent with established industry
norms and practices for secondary mortgage market
transactions.
transactions. "(4) Allowance of conventional prepay-
"(4) ALLOWANCE OF CONVENTIONAL PREPAY-
"(4) Allowance of conventional prepay- ment penalty.—Subsection $(aa)(1)(4)(E)$ shall not

1	mortgage (or other consumer credit transaction se-
2	cured by the consumer's principal dwelling) if—
3	"(A) the annual percentage rate applicable
4	with respect to such mortgage or transaction
5	(as determined for purposes of subsection
6	(aa)(1)(A)(i))—
7	"(i) in the case of a first mortgage on
8	the consumer's principal dwelling, does not
9	exceed by more than 2 percentage points
10	the yield on Treasury securities having
11	comparable periods of maturity on the
12	15th day of the month immediately pre-
13	ceding the month in which the application
14	for the extension of credit is received by
15	the creditor; or
16	"(ii) in the case of a subordinate or
17	junior mortgage on the consumer's prin-
18	cipal dwelling, does not exceed by more
19	than 4 percentage points the yield on such
20	Treasury securities; and
21	"(B) the total amount of any prepayment
22	fees or penalties permitted under the terms of
23	the high-cost mortgage or transaction does not
24	exceed 2 percent of the amount prepaid.".

1	SEC. 3. AMENDMENTS TO EXISTING REQUIREMENTS FOR
2	CERTAIN MORTGAGES.
3	(a) PREPAYMENT PENALTY PROVISIONS.—Section
4	129(c)(2) of the Truth in Lending Act (15 U.S.C.
5	1639(c)(2)) is amended—
6	(1) by striking "and" after the semicolon at the
7	end of subparagraph (C);
8	(2) by redesignating subparagraph (D) as sub-
9	paragraph (E); and
10	(3) by inserting after subparagraph (C) the fol-
11	lowing new subparagraph:
12	"(D) the amount of the principal obliga-
13	tion of the mortgage exceeds the maximum
14	principal obligation limitation (for the applica-
15	ble size residence) under section $203(b)(2)$ of
16	the National Housing Act for the area in which
17	the residence subject to the mortgage is located;
18	and".
19	(b) NO BALLOON PAYMENTS.—Section 129(e) of the
20	Truth in Lending Act (15 U.S.C. 1639(e)) is amended to
21	read as follows:
22	"(e) NO BALLOON PAYMENTS.—No high-cost mort-
23	gage may contain a scheduled payment that is more than
24	twice as large as the average of earlier scheduled pay-
25	ments. This subsection shall not apply when the payment

schedule is adjusted to the seasonal or irregular income

2 of the consumer.". 3 (c) NO LENDING WITHOUT DUE REGARD TO ABIL-4 ITY TO REPAY.—Section 129(h) of the Truth in Lending 5 Act (15 U.S.C. 1639(h)) is amended— 6 (1) by striking "PAYMENT ABILITY OF CON-SUMER.—A creditor shall not" and inserting "PAY-7 8 MENT ABILITY OF CONSUMER.— 9 "(1) PATTERN OR PRACTICE.— 10 "(A) IN GENERAL.—A creditor shall not"; 11 (2) by inserting after subparagraph (A) (as so 12 designated by paragraph (1) of this subsection) the

13 following new subparagraph:

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14 "(B) PRESUMPTION OF VIOLATION.— 15 There shall be a presumption that a creditor has violated this subsection if the creditor en-16 17 gages in a pattern or practice of making high-18 cost mortgages without verifying or docu-19 menting the repayment ability of consumers 20 with respect to such loans."; and

21 (3) by adding at the end the following new22 paragraph:

23 "(2) PROHIBITION ON EXTENDING CREDIT
24 WITHOUT REGARD TO PAYMENT ABILITY OF CON25 SUMER.—

"(A) IN GENERAL.—A creditor may not 1 2 extend credit to a consumer under a high-cost mortgage unless a reasonable creditor would be-3 4 lieve at the time the loan is closed that the con-5 sumer or consumers that are residing or will re-6 side in the residence subject to the mortgage 7 will be able to make the scheduled payments as-8 sociated with the loan, based upon a consider-9 ation of current and expected income, current 10 obligations, employment status, and other fi-11 nancial resources, other than equity in the resi-12 dence.

13 "(B) PRESUMPTION OF ABILITY.—For 14 purposes of this subsection, there shall be a re-15 buttable presumption that a consumer is able to 16 make the scheduled payments to repay the obli-17 gation if, at the time the loan is consummated, 18 the consumer's total monthly debts, including 19 amounts under the loan, do not exceed 50 per-20 cent of his or her monthly gross income as 21 verified by tax returns, payroll receipts, or other 22 third-party income verification.".

1	SEC. 4. ADDITIONAL REQUIREMENTS FOR CERTAIN MORT-
2	GAGES.
3	(a) Additional Requirements for Certain
4	MORTGAGES.—Section 129 of the Truth in Lending Act
5	(15 U.S.C. 1639) is amended—
6	(1) by redesignating subsections (j) , (k) and (l)
7	as subsections (n), (o) and (p) respectively; and
8	(2) by inserting after subsection (i) the fol-
9	lowing new subsections:
10	"(j) Recommended Default.—No creditor shall
11	recommend or encourage default on an existing loan or
12	other debt prior to and in connection with the closing or
13	planned closing of a high-cost mortgage that refinances
14	all or any portion of such existing loan or debt.
15	"(k) LATE FEES.—
16	"(1) IN GENERAL.—No lender may impose a
17	late payment charge or fee in connection with a
18	high-cost mortgage—
19	"(A) in an amount in excess of 4 percent
20	of the amount of the payment past due;
21	"(B) unless the loan documents specifically
22	authorize the charge or fee;
23	"(C) before the end of the 15-day period
24	beginning on the date the payment is due, or in
25	the case of a loan on which interest on each in-
26	stallment is paid in advance, before the end of
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1	the 30-day period beginning on the date the
2	payment is due; or
3	"(D) more than once with respect to a sin-
4	gle late payment.
5	"(2) Coordination with subsequent late
6	FEES.—If a payment is otherwise a full payment for
7	the applicable period and is paid on its due date or
8	within an applicable grace period, and the only delin-
9	quency or insufficiency of payment is attributable to
10	any late fee or delinquency charge assessed on any
11	earlier payment, no late fee or delinquency charge
12	may be imposed on such payment.
13	"(3) FAILURE TO MAKE INSTALLMENT PAY-
14	MENT.—If, in the case of a loan agreement the
15	terms of which provide that any payment shall first
16	be applied to any past due principal balance, the
17	borrower fails to make an installment payment and
18	the borrower subsequently resumes making install-
19	ment payments but has not paid all past due install-
20	ments, the lender may impose a separate late pay-
21	ment charge or fee for any principal due (without
22	deduction due to late fees or related fees) until the
23	default is cured.
24	"(1) ACCELERATION OF DEBT -No high-cost mort-

24 "(1) ACCELERATION OF DEBT.—No high-cost mort-25 gage may contain a provision which permits the creditor,

in its sole discretion, to accelerate the indebtedness. This
 provision shall not apply when repayment of the loan has
 been accelerated by default, pursuant to a due-on-sale pro vision, or pursuant to a material violation of some other
 provision of the loan documents unrelated to the payment
 schedule.

7 "(m) RESTRICTION ON FINANCING POINTS AND
8 FEES.—No creditor may directly or indirectly finance, in
9 connection with any high-cost mortgage, any of the fol10 lowing:

"(1) Any prepayment fee or penalty payable by
the borrower in a refinancing transaction if the lender or an affiliate of the lender is the noteholder of
the note being refinanced.

15 "(2) Any points or fees.".

16 (b) PROHIBITIONS ON EVASIONS.—Section 129 of 17 the Truth in Lending Act (15 U.S.C. 1639 is amended 18 by inserting after subsection (p) (as so redesignated by 19 subsection (a)(1) of this section) the following new sub-20 section:

21 "(q) PROHIBITIONS ON EVASIONS, STRUCTURING OF
22 TRANSACTIONS, AND RECIPROCAL ARRANGEMENTS.—A
23 creditor may not take any action in connection with a
24 high-cost mortgage—

"(1) to structure a loan transaction as an open end credit plan or another form of loan for the pur pose and with the intent of evading the provisions of
 this title; or

5 "(2) to divide any loan transaction into sepa-6 rate parts for the purpose and with the intent of 7 evading provisions of this title.".

8 (c) MODIFICATION OR DEFERRAL FEES.—Section 9 129 of the Truth in Lending Act (15 U.S.C. 1639) is 10 amended by inserting after subsection (q) (as added by 11 subsection (b) of this section) the following new sub-12 section:

13 "(r) Modification and Deferral Fees Prohib-ITED.—A creditor may not charge a consumer any fee to 14 15 modify, renew, extend, or amend a high-cost mortgage, or to defer any payment due under the terms of such mort-16 17 gage, unless the modification, renewal, extension or amendment results in a lower annual percentage rate on 18 the mortgage for the consumer and then only if the 19 20amount of the fee is comparable to fees imposed for simi-21 lar transactions in connection with consumer credit trans-22 actions that are secured by a consumer's principal dwell-23 ing and are not high-cost mortgages.".

(d) ARBITRATION AND FORUM SHOPPING.—Section
25 129 of the Truth in Lending Act (15 U.S.C. 1639) is

amended by inserting after subsection (r) (as added by
 subsection (c) of this section) the following:

3 "(s) Arbitration.—

4 "(1) IN GENERAL.—A high-cost mortgage may
5 not include terms which require arbitration or any
6 other nonjudicial procedure as the method for resolv7 ing any controversy or settling any claims arising
8 out of the transaction.

9 "(2) POST-CONTROVERSY AGREEMENTS.—Sub-10 ject to paragraph (3), paragraph (1) shall not be 11 construed as limiting the right of the consumer and 12 the creditor to agree to arbitration or any other non-13 judicial procedure as the method for resolving any 14 controversy at any time after a dispute or claim 15 under the transaction arises.

"(3) NO WAIVER OF STATUTORY CAUSE OF AC-16 17 TION.—No provision of any high-cost mortgage or 18 any agreement between the consumer and the cred-19 itor shall be applied or interpreted so as to bar a 20 consumer from bringing an action in an appropriate 21 district court of the United States, or any other 22 court of competent jurisdiction, pursuant to section 23 130 or any other provision of law, for damages or 24 other relief in connection with any alleged violation

1	of this section, any other provision of this title, or
2	any other Federal law.".
3	(e) PAYOFF STATEMENT.—Section 129 of the Truth
4	in Lending Act (15 U.S.C. 1639) is amended by inserting
5	after subsection (s) (as added by subsection (d) of this
6	section) the following new subsection:
7	"(t) Payoff Statement.—
8	"(1) FEES.—
9	"(A) IN GENERAL.—Except as provided in
10	subparagraph (B), no creditor or servicer may
11	charge a fee for informing or transmitting to
12	any person the balance due to pay off the out-
13	standing balance on a high-cost mortgage.
14	"(B) TRANSACTION FEE.—When payoff in-
15	formation referred to in subparagraph (A) is
16	provided by facsimile transmission or by a cou-
17	rier service, a creditor or servicer may charge a
18	processing fee to cover the cost of such trans-
19	mission or service in an amount not to exceed
20	an amount that is comparable to fees imposed
21	for similar services provided in connection with
22	consumer credit transactions that are secured
23	by the consumer's principal dwelling and are
24	not high-cost mortgages.

1	"(C) FEE DISCLOSURE.—Prior to charging
2	a transaction fee as provided in subparagraph
3	(B), a creditor or servicer shall disclose that
4	payoff balances are available for free pursuant
5	to subparagraph (A).
6	"(D) MULTIPLE REQUESTS.—If a creditor
7	or servicer has provided payoff information re-
8	ferred to in subparagraph (A) without charge,
9	other than the transaction fee allowed by sub-
10	paragraph (B), on 4 occasions during a cal-
11	endar year, the creditor or servicer may there-
12	after charge a reasonable fee for providing such
13	information during the remainder of the cal-
14	endar year.
15	"(2) PROMPT DELIVERY.—Payoff balances shall
16	be provided within a reasonable time but in any
17	event no more than 5 business days after receiving
18	a request by a consumer or a person authorized by
19	the consumer to obtain such information.".
20	(f) PRE-LOAN COUNSELING REQUIRED.—Section
21	129 of the Truth in Lending Act (15 U.S.C. 1639) is
22	amended by inserting after subsection (t) (as added by
23	subsection (e) of this section) the following new sub-
24	section:
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25 "(u) Pre-Loan Counseling.—

1 "(1) IN GENERAL.—A creditor may not extend 2 credit to a consumer under a high-cost mortgage 3 without first receiving certification from a counselor 4 that is approved by the Secretary of Housing and 5 Urban Development, or at the discretion of the Sec-6 retary, a state housing finance authority, that the borrower has received counseling on the advisability 7 of the loan transaction. Such counselor shall not be 8 9 employed by the creditor or an affiliate of the cred-10 itor or be affiliated with the creditor.

11 "(2) Disclosures required prior to coun-12 SELING.—No counselor may certify that a borrower 13 has received counseling on the advisability of the 14 loan transaction unless the counselor can verify that 15 the consumer has received each statement required 16 (in connection with such loan) by section 129 of this 17 title or by the Real Estate Settlement Procedures 18 Act of 1974 with respect to the transaction.

19 "(3) REGULATIONS.—The Secretary of Housing
20 and Urban Development may prescribe such regula21 tions as the Secretary determines to be appropriate
22 to carry out the requirements of paragraph (1).".

3 (a) AMENDMENT TO PROVISION GOVERNING COR4 RECTION OF ERRORS.—Section 130(b) of the Truth in
5 Lending Act (15 U.S.C. 1640(b)) is amended to read as
6 follows:

7 "(b) CORRECTION OF ERRORS.—A creditor has no li8 ability under this section or section 108 or 112 for any
9 failure to comply with any requirement imposed under this
10 chapter or chapter 5, if—

- 11 "(1) within 30 days of the loan closing and 12 prior to the institution of any action, the borrower 13 is notified of or discovers the violation, appropriate 14 restitution is made, and whatever adjustments are 15 necessary are made to the loan to either, at the 16 choice of the borrower—
- 17 "(A) make the loan satisfy the require-18 ments of this chapter; or

19 "(B) change the terms of the loan in a 20 manner beneficial to the borrower so that the 21 loan will no longer be a high-cost mortgage; or 22 "(2) within 60 days of the lender's discovery or 23 receipt of notification of an unintentional violation 24 or bona fide error as described in subsection (c) and 25 prior to the institution of any action, the borrower 26 is notified of the compliance failure, appropriate res-

1	titution is made, and whatever adjustments are nec-
2	essary are made to the loan to either, at the choice
3	of the borrower—
4	"(A) make the loan satisfy the require-
5	ments of this chapter or
6	"(B) change the terms of the loan in a
7	manner beneficial so that the loan will no
8	longer be a high-cost mortgage.".
9	SEC. 6. AMENDMENT RELATING TO RIGHT OF RESCISSION.
10	Section 130(e) of the Truth in Lending Act (15
11	U.S.C. 1640(e)) is amended by inserting after the second
12	sentence the following new sentence: "This subsection also
13	shall not bar a person from asserting a right to rescission
14	under section 125, in an action to collect the debt or as
15	a defense to a judicial or nonjudicial foreclosure after the
16	expiration of the time periods for affirmative actions set
17	forth in this section and section 125.".
18	SEC. 7. AMENDMENTS TO CIVIL LIABILITY PROVISIONS.
19	(a) INCREASE IN AMOUNT OF CIVIL MONEY PEN-
20	ALTIES FOR CERTAIN VIOLATIONS.—Section 130(a) of
21	the Truth in Lending Act (15 U.S.C. 1640(a)) is amend-

ed, in the matter preceding paragraph (1), by striking "anamount equal to the sum" and inserting "an amount equalto twice the sum".

(b) STATUTE OF LIMITATIONS EXTENDED FOR SEC TION 129 VIOLATIONS.—Section 130(e) of the Truth in
 Lending Act (15 U.S.C. 1640(e)) (as amended by section
 6 of this Act) is amended—

5 (1) in the first sentence, by striking "Any ac6 tion" and inserting "Except as provided in the sub7 sequent sentence, any action"; and

8 (2) by inserting after the first sentence the fol-9 lowing new sentence: "Any action under this section 10 with respect to any violation of section 129 may be 11 brought in any United States district court, or in 12 any other court of competent jurisdiction, before the 13 end of the 3-year period beginning on the date of the 14 occurrence of the violation.".

15 SEC. 8. PROTECTIONS FOR ALL HOME LOANS.

16 (a) IN GENERAL.—Chapter 2 of the Truth in Lend17 ing Act (15 U.S.C. 1631 et seq.) is amended by inserting
18 after section 129 the following new section:

19 "§ 129A Protections for all home loans

20 "(a) FLIPPING.—

21 "(1) IN GENERAL.—No creditor may knowingly
22 or intentionally engage in the unfair act or practice
23 of flipping.

24 "(2) FLIPPING DEFINED.—For purposes of this
25 subsection, the term 'flipping' means the making of

1 a loan or extension of credit to a consumer which re-2 finances an existing mortgage when the new loan or 3 extension of credit does not have reasonable, tan-4 gible net benefit to the consumer considering all of 5 the circumstances, including the terms of both the 6 new and the refinanced loans or credit, the cost of 7 the new loan or credit, and the consumer's cir-8 cumstances.

9 "(3) TANGIBLE NET BENEFIT.—The Board
10 may prescribe regulations, in the discretion of the
11 Board, defining the term 'tangible net benefit' for
12 purposes of this subsection.

13 "(b) SINGLE PREMIUM CREDIT INSURANCE PROHIB-ITED.—No creditor may finance, directly or indirectly, in 14 15 connection with any consumer credit transaction that is secured by the consumer's principal dwelling, any credit 16 17 life, credit disability, credit unemployment or credit prop-18 erty insurance, or any other accident, loss-of-income, life 19 or health insurance, or any payments directly or indirectly 20 for any debt cancellation or suspension agreement or con-21 tract, except that insurance premiums or debt cancellation 22 or suspension fees calculated and paid in full on a monthly 23 basis shall not be considered financed by the creditor.". 24 (b) CLERICAL AMENDMENT.—The table of sections 25 for chapter 2 of the Truth in Lending Act is amended 1 by inserting after the item relating to section 129 the fol-

2 lowing new item:

"129A Protections for all home loans.".

3 SEC. 9. REGULATIONS.

4 (a) IN GENERAL.—The Board of Governors of the
5 Federal Reserve System shall publish regulations imple6 menting this Act and the amendments made by this Act
7 in final form before the end of the 6-month period begin8 ning on the date of enactment of this Act.

9 (b) CONSUMER MORTGAGE EDUCATION.—

10 (1) REGULATIONS.—The Board may prescribe 11 regulations requiring or encouraging creditors to 12 provide consumer mortgage education to prospective 13 customers or direct such customers to qualified con-14 sumer mortgage education or counseling programs 15 in the vicinity of the residence of the consumer.

16 (2) COORDINATION WITH STATE LAW.—No re17 quirement established by the Board pursuant to
18 paragraph (1) shall be construed as affecting or su19 perseding any requirement under the law of any
20 State with respect to consumer mortgage counseling
21 or education.

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