

108TH CONGRESS
1ST SESSION

H. R. 3113

To empower States with authority for most taxing and spending for highway programs and mass transit programs, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 17, 2003

Mr. FLAKE introduced the following bill; which was referred to the Committee on Transportation and Infrastructure, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To empower States with authority for most taxing and spending for highway programs and mass transit programs, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Transportation Em-
5 powerment Act”.

6 **SEC. 2. FINDINGS AND PURPOSES.**

7 (a) FINDINGS.—Congress finds that—

1 (1) the objective of the Federal highway pro-
2 gram has been to facilitate the construction of a
3 modern freeway system that promotes efficient inter-
4 state commerce by connecting all States;

5 (2) that objective has been attained, and the
6 Interstate System connecting all States is near com-
7 pletion;

8 (3) today, surface transportation problems are
9 increasingly local and regional;

10 (4) each State, not a central bureaucracy, can
11 better fulfill the responsibility of providing an effi-
12 cient transportation network for the residents of the
13 State;

14 (5) each State has the means to build and oper-
15 ate a network of transportation systems, including
16 highways, that best serves the needs of the State;

17 (6) each State is best capable of determining
18 the needs of the State and acting on those needs;

19 (7) the Federal role in highway transportation
20 has, over time, usurped the role of the States by tax-
21 ing fuels used in the States and then distributing
22 the proceeds to the States based on the Federal
23 Government's perceptions of what is best for the
24 States;

1 (8) the Federal Government has used the Fed-
2 eral gasoline tax revenues to force all States to take
3 actions that are not necessarily appropriate for indi-
4 vidual States;

5 (9) the Federal distribution, review, and en-
6 forcement process wastes billions of dollars on un-
7 productive activities;

8 (10) the Federal distribution is inequitable and
9 biased against certain regions;

10 (11) Federal mandates that apply uniformly to
11 all 50 States, regardless of the different cir-
12 cumstances of the States, cause the States to waste
13 billions of hard-earned tax dollars on projects, pro-
14 grams, and activities that the States would not oth-
15 erwise undertake; and

16 (12) Congress has expressed a strong interest
17 in reducing the role of the Federal Government by
18 allowing each State to manage its own affairs.

19 (b) PURPOSES.—The purposes of this Act are—

20 (1) to return to the individual States maximum
21 discretionary authority and fiscal responsibility for
22 all elements of the national surface transportation
23 systems that are not within the direct purview of the
24 Federal Government;

1 (2) to preserve Federal responsibility for the
2 Dwight D. Eisenhower National System of Inter-
3 state and Defense Highways;

4 (3) to preserve the responsibility of the Depart-
5 ment of Transportation for—

6 (A) design, construction, and preservation
7 of transportation facilities on Federal public
8 land;

9 (B) national programs of transportation
10 safety research and development; and

11 (C) emergency assistance to the States in
12 response to natural disasters;

13 (4) to eliminate to the maximum extent prac-
14 ticable Federal obstacles to the ability of each State
15 to apply innovative solutions to the financing, de-
16 sign, construction, operation, and preservation of
17 Federal and State transportation facilities; and

18 (5) with respect to transportation activities car-
19 ried out by States, local governments, and the pri-
20 vate sector, to encourage—

21 (A) competition among States, local gov-
22 ernments, and the private sector; and

23 (B) innovation, energy efficiency, private
24 sector participation, and productivity.

1 **SEC. 3. CONTINUATION OF FUNDING FOR ESSENTIAL HIGH-**
2 **WAY PROGRAMS.**

3 (a) IN GENERAL.—

4 (1) FUNDING.—For the purpose of carrying out
5 title 23, United States Code, the following sums are
6 authorized to be appropriated out of the Highway
7 Trust Fund:

8 (A) INTERSTATE MAINTENANCE PRO-
9 GRAM.—For the Interstate maintenance pro-
10 gram under section 119 of title 23, United
11 States Code, \$5,600,000,000 for fiscal year
12 2004, \$5,700,000,000 for fiscal year 2005,
13 \$5,800,000,000 for fiscal year 2006,
14 \$5,900,000,000 for fiscal year 2007,
15 \$6,000,000,000 for fiscal year 2008, and
16 \$6,100,000,000 for fiscal year 2009.

17 (B) INTERSTATE AND INDIAN RESERVA-
18 TION BRIDGE PROGRAM.—For the Interstate
19 and Indian reservation bridge program under
20 section 144 of that title \$1,500,000,000 for fis-
21 cal year 2004, \$1,600,000,000 for fiscal year
22 2005, \$1,700,000,000 for fiscal year 2006,
23 \$1,800,000,000 for fiscal year 2007,
24 \$1,900,000,000 for fiscal year 2008, and
25 \$2,000,000,000 for fiscal year 2009.

1 (C) FEDERAL LANDS HIGHWAYS PRO-
2 GRAM.—

3 (i) INDIAN RESERVATION ROADS.—
4 For Indian reservation roads under section
5 204 of that title \$300,000,000 for each of
6 fiscal years 2004 through 2009.

7 (ii) PUBLIC LANDS HIGHWAYS.—For
8 public lands highways under section 204 of
9 that title \$275,000,000 for each of fiscal
10 years 2004 through 2009.

11 (iii) PARKWAYS AND PARK ROADS.—
12 For parkways and park roads under sec-
13 tion 204 of that title \$200,000,000 for
14 each of fiscal years 2004 through 2009.

15 (D) HIGHWAY SAFETY PROGRAMS.—

16 (i) IN GENERAL.—For highway safety
17 programs under section 402 of that title
18 \$170,000,000 for each of fiscal years 2004
19 through 2009.

20 (ii) HIGHWAY SAFETY RESEARCH AND
21 DEVELOPMENT.—For highway safety re-
22 search and development under section 403
23 of that title \$30,000,000 for each of fiscal
24 years 2004 through 2009.

1 (E) TRANSPORTATION RESEARCH PRO-
2 GRAMS.—

3 (i) SURFACE TRANSPORTATION RE-
4 SEARCH.—For cooperative agreements
5 with nonprofit research organizations to
6 carry out research under section 502 of
7 that title \$150,000,000 for each of fiscal
8 years 2004 through 2009.

9 (ii) ITS RESEARCH AND DEVELOP-
10 MENT.—For carrying out section 5207 of
11 the Transportation Equity Act for the 21st
12 Century (23 U.S.C. 502 note; 112 Stat.
13 457) \$220,000,000 for each of fiscal years
14 2004 through 2009, of which—

15 (I) \$110,000,000 for each fiscal
16 year shall be made available for re-
17 search; and

18 (II) \$110,000,000 for each fiscal
19 year shall be made available for devel-
20 opment and operational tests.

21 (iii) UNIVERSITY TRANSPORTATION
22 RESEARCH.—For carrying out section
23 5505 of title 49, United States Code,
24 \$20,000,000 for each of fiscal years 2004
25 through 2009.

1 (2) TRANSFERABILITY OF FUNDS.—Section 104
2 of title 23, United States Code, is amended by strik-
3 ing subsection (g) and inserting the following:

4 “(g) TRANSFERABILITY OF FUNDS.—

5 “(1) IN GENERAL.—To the extent that a State
6 determines that funds made available under this title
7 to the State for a purpose are in excess of the needs
8 of the State for that purpose, the State may transfer
9 the excess funds to, and use the excess funds for,
10 any surface transportation (including mass transit
11 and rail) purpose in the State.

12 “(2) ENFORCEMENT.—If the Secretary deter-
13 mines that a State has transferred funds under
14 paragraph (1) to a purpose that is not a surface
15 transportation purpose as described in paragraph
16 (1), the amount of the improperly transferred funds
17 shall be deducted from any amount the State would
18 otherwise receive from the Highway Trust Fund for
19 the fiscal year that begins after the date of the de-
20 termination.”.

21 (3) FEDERAL-AID SYSTEM.—Section 103(a) of
22 title 23, United States Code, is amended by striking
23 “systems are the Interstate System and the National
24 Highway System” and inserting “system is the
25 Interstate System”.

1 (4) INTERSTATE MAINTENANCE PROGRAM.—
 2 Section 104(b) of title 23, United States Code, is
 3 amended by striking paragraph (4) and inserting the
 4 following:

5 “(4) INTERSTATE MAINTENANCE COMPO-
 6 NENT.—For each of fiscal years 2004 through 2009,
 7 for the Interstate maintenance program under sec-
 8 tion 119, 1 percent to the Virgin Islands, Guam,
 9 American Samoa, and the Commonwealth of the
 10 Northern Mariana Islands and the remaining 99
 11 percent apportioned as follows:

12 “(A)(i) For each State with an average
 13 population density of 20 persons or fewer per
 14 square mile, and each State with a population
 15 of 1,500,000 persons or fewer and with a land
 16 area of 10,000 square miles or less, the greater
 17 of—

18 “(I) a percentage share of apportion-
 19 ments equal to the percentage listed for
 20 the State in clause (ii); or

21 “(II) a share determined under sub-
 22 paragraph (B).

23 “(ii) The percentage referred to in clause
 24 (i)(I) is as follows:

“States:	Percentage:
Alabama	2.0269
Alaska	1.1915

“States:	Percentage:
Arizona	1.5581
Arkansas	1.3214
California	9.1962
Colorado	1.1673
Connecticut	1.5186
Delaware	0.4424
District of Columbia	0.3956
Florida	4.6176
Georgia	3.5104
Hawaii	0.5177
Idaho	0.7718
Illinois	3.3819
Indiana	2.3588
Iowa	1.2020
Kansas	1.1717
Kentucky	1.7365
Louisiana	1.5900
Maine	0.5263
Maryland	1.5087
Massachusetts	1.8638
Michigan	3.1535
Minnesota	1.4993
Mississippi	1.2186
Missouri	2.3615
Montana	0.9929
Nebraska	0.7768
Nevada	0.7248
New Hampshire	0.5163
New Jersey	2.5816
New Mexico	0.9884
New York	5.1628
North Carolina	2.8298
North Dakota	0.6553
Ohio	3.4257
Oklahoma	1.5419
Oregon	1.2183
Pennsylvania	4.9887
Puerto Rico	0.5000
Rhode Island	0.5958
South Carolina	1.5910
South Dakota	0.7149
Tennessee	2.2646
Texas	7.2131
Utah	0.7831
Vermont	0.4573
Virginia	2.5627
Washington	1.7875
West Virginia	1.1319
Wisconsin	1.9916
Wyoming	0.6951.

1 “(B) For each State not described in sub-

2 paragraph (A), a share of the apportionments

1 remaining determined in accordance with the
2 following formula:

3 “(i) $\frac{1}{9}$ in the ratio that the total rural
4 lane miles in each State bears to the total
5 rural lane miles in all States with an aver-
6 age population density greater than 20
7 persons per square mile and all States with
8 a population of more than 1,500,000 per-
9 sons and with a land area of more than
10 10,000 square miles.

11 “(ii) $\frac{1}{9}$ in the ratio that the total
12 rural vehicle miles traveled in each State
13 bears to the total rural vehicle miles trav-
14 eled in all States described in clause (i).

15 “(iii) $\frac{2}{9}$ in the ratio that the total
16 urban lane miles in each State bears to the
17 total urban lane miles in all States de-
18 scribed in clause (i).

19 “(iv) $\frac{2}{9}$ in the ratio that the total
20 urban vehicle miles traveled in each State
21 bears to the total urban vehicle miles trav-
22 eled in all States described in clause (i).

23 “(v) $\frac{3}{9}$ in the ratio that the total die-
24 sel fuel used in each State bears to the

1 total diesel fuel used in all States described
2 in clause (i).”.

3 (5) INTERSTATE BRIDGE PROGRAM.—Section
4 144 of title 23, United States Code, is amended—

5 (A) in subsection (d)—

6 (i) by inserting “on the Federal-aid
7 system or described in subsection (c)(3)”
8 after “highway bridge” each place it ap-
9 pears; and

10 (ii) by inserting “on the Federal-aid
11 system or described in subsection (c)(3)”
12 after “highway bridges” each place it ap-
13 pears;

14 (B) in the second sentence of subsection
15 (e)—

16 (i) in paragraph (1), by adding “and”
17 at the end;

18 (ii) in paragraph (2), by striking the
19 comma at the end and inserting a period;
20 and

21 (iii) by striking paragraphs (3) and
22 (4);

23 (C) in the first sentence of subsection (l),
24 by inserting “on the Federal-aid system or de-

1 scribed in subsection (c)(3)” after “any
2 bridge”;

3 (D) in subsection (m)(1), by inserting “on
4 the Federal-aid system or described in sub-
5 section (c)(3)” after “construct any bridge”;
6 and

7 (E) in the first sentence of subsection (n),
8 by inserting “for each of fiscal years 2004
9 through 2009,” after “of law,”.

10 (6) NATIONAL DEFENSE HIGHWAYS.—Section
11 311 of title 23, United States Code, is amended—

12 (A) in the first sentence, by striking
13 “under subsection (a) of section 104 of this
14 title” and inserting “to carry out this section”;
15 and

16 (B) by striking the second sentence.

17 (7) MOTOR CARRIER SAFETY GRANTS.—Section
18 31104(a) of title 49, United States Code, is amend-
19 ed by adding at the end the following:

20 “(6) Not more than \$110,000,000 for each of
21 fiscal years 2004 through 2009.”.

22 (b) EXPENDITURES FROM HIGHWAY TRUST
23 FUND.—

24 (1) EXPENDITURES FOR ESSENTIAL PRO-
25 GRAMS.—Section 9503(c) of the Internal Revenue

1 Code of 1986 (relating to expenditures from High-
2 way Trust Fund) is amended—

3 (A) in paragraph (1), by striking “October
4 1, 2003” each place it appears and inserting
5 “October 1, 2009”;

6 (B) in paragraphs (2)(A)(i)(III), (2)(A)(ii),
7 (4)(A)(i), and (5)(A), by striking “October 1,
8 2005” each place it appears and inserting “Oc-
9 tober 1, 2009”;

10 (C) in paragraph (1)—

11 (i) in subparagraph (D), by striking
12 “or” at the end;

13 (ii) in subparagraph (E), by striking
14 the period and inserting “, or”;

15 (iii) by inserting after subparagraph
16 (E) the following:

17 “(F) authorized to be paid out of the
18 Highway Trust Fund under the Transportation
19 Empowerment Act.”; and

20 (iv) by striking the last sentence and
21 inserting the following new flush sentence:

22 “In determining the authorizations under the Acts
23 referred to in the preceding subparagraphs, such
24 Acts shall be applied as in effect on the date of en-

1 actment of the Transportation Empowerment Act.”;
2 and

3 (D) in paragraphs (2)(A)(i) and (3), by
4 striking “July 1, 2006” each place it appears
5 and inserting “July 1, 2009”.

6 (2) AMOUNTS AVAILABLE FOR ESSENTIAL PRO-
7 GRAM EXPENDITURES.—Section 9503 of such Code
8 (relating to the Highway Trust Fund) is amended
9 by adding at the end the following:

10 “(g) ESSENTIAL PROGRAMS FINANCING RATE.—For
11 purposes of this section—

12 “(1) IN GENERAL.—Except as provided in para-
13 graph (2), in the case of gasoline, special motor
14 fuels, kerosene, and diesel fuel, the essential pro-
15 grams financing rate is—

16 “(A) after September 30, 2003, and before
17 October 1, 2004, so much of the rate of the
18 taxes described in subparagraphs (A) and (D)
19 of subsection (b)(1) transferred to the Highway
20 Trust Fund as does not exceed 16.3 cents per
21 gallon,

22 “(B) after September 30, 2004, and before
23 October 1, 2005, so much of the rate of such
24 taxes as does not exceed 11.3 cents per gallon,

1 “(C) after September 30, 2005, and before
2 October 1, 2006, so much of the rate of such
3 taxes as does not exceed 8.3 cents per gallon,

4 “(D) after September 30, 2006, and before
5 October 1, 2007, so much of the rate of such
6 taxes as does not exceed 7.3 cents per gallon,
7 and

8 “(E) after September 30, 2007, the rate of
9 such taxes.

10 “(2) APPLICATION OF RATE.—In the case of
11 fuels used as described in paragraph (4)(D) and
12 (5)(B) of subsection (c), the essential programs fi-
13 nancing rate is zero.”.

14 (c) TERMINATION OF TRANSFERS TO MASS TRANSIT
15 ACCOUNT.—

16 (1) IN GENERAL.—Section 9503(e)(2) of the
17 Internal Revenue Code of 1986 (relating to Mass
18 Transit Account) is amended by striking “2 cents”
19 and inserting “2 cents (zero, after September 30,
20 2003)”.

21 (2) AUTHORIZATION TO EXPEND REMAINING
22 BALANCES IN ACCOUNT.—Section 9503(e)(3) of such
23 Code is amended by striking “before October 1,
24 1997”.

1 (d) EFFECTIVE DATE.—The amendments made by
 2 this section take effect on October 1, 2003.

3 **SEC. 4. INFRASTRUCTURE SPECIAL ASSISTANCE FUND.**

4 (a) BALANCE OF ESSENTIAL PROGRAMS FINANCING
 5 RATE DEPOSITED IN FUND.—Section 9503 of the Inter-
 6 nal Revenue Code of 1986 (as amended by section 3(b)(2))
 7 is amended by adding at the end the following:

8 “(h) ESTABLISHMENT OF INFRASTRUCTURE SPE-
 9 CIAL ASSISTANCE FUND.—

10 “(1) CREATION OF FUND.—There is established
 11 in the Highway Trust Fund a separate fund to be
 12 known as the ‘Infrastructure Special Assistance
 13 Fund’ consisting of such amounts as may be trans-
 14 ferred or credited to the Infrastructure Special As-
 15 sistance Fund as provided in this subsection or sec-
 16 tion 9602(b).

17 “(2) TRANSFERS TO INFRASTRUCTURE SPECIAL
 18 ASSISTANCE FUND.—On the first day of each fiscal
 19 year, the Secretary, in consultation with the Sec-
 20 retary of Transportation, shall determine the excess
 21 (if any) of—

22 “(A) the sum of—

23 “(i) the amounts appropriated in such
 24 fiscal year to the Highway Trust Fund
 25 under subsection (b) which are attributable

1 to the essential programs financing rate
2 for such year, plus

3 “(ii) the amounts appropriated in
4 such fiscal year to the Highway Trust
5 Fund under subsection (b) which are at-
6 tributable to taxes under sections 4051,
7 4061, 4071, and 4481 for such year, over

8 “(B) the amount appropriated under sub-
9 section (c) for such fiscal year,

10 and shall transfer such excess to the Infrastructure
11 Special Assistance Fund.

12 “(3) EXPENDITURES FROM INFRASTRUCTURE
13 SPECIAL ASSISTANCE FUND.—

14 “(A) TRANSITIONAL ASSISTANCE.—

15 “(i) IN GENERAL.—Except as pro-
16 vided in clause (iv), during fiscal years
17 2004 through 2007, \$1,000,000,000 in the
18 Infrastructure Special Assistance Fund
19 shall be available to States for transpor-
20 tation-related program expenditures.

21 “(ii) STATE SHARE.—

22 “(I) IN GENERAL.—Except as
23 provided in clause (v), each State is
24 entitled to a share of the amount
25 specified in clause (i) upon enactment

1 of legislation providing 1 of the 2
2 funding mechanisms described in
3 clause (iii).

4 “(II) DETERMINATION OF STATE
5 SHARE.—For purposes of subclause
6 (I), each State’s share shall be deter-
7 mined in the following manner:

8 “(aa) Multiply the percent-
9 age of the amounts appropriated
10 in the latest fiscal year for which
11 such data are available to the
12 Highway Trust Fund under sub-
13 section (b) which is attributable
14 to taxes paid by highway users in
15 the State, by the amount speci-
16 fied in clause (i). If the result
17 does not exceed \$15,000,000, the
18 State’s share equals
19 \$15,000,000. If the result ex-
20 ceeds \$15,000,000, the State’s
21 share is determined under item
22 (bb).

23 “(bb) Multiply the percent-
24 age determined under item (aa),
25 by the amount specified in clause

1 (i) reduced by an amount equal
2 to \$15,000,000 times the number
3 of States the share of which is
4 determined under item (aa).

5 “(iii) LEGISLATIVE FUNDING MECHA-
6 NISMS.—A funding mechanism is described
7 in this clause as follows:

8 “(I) A funding mechanism which
9 results in revenues for transportation-
10 related projects in the State for fiscal
11 year 2008 and each succeeding fiscal
12 year which are equal to the excess
13 of—

14 “(aa) the mean annual aver-
15 age of distributions from the
16 Highway Trust Fund to the
17 State for fiscal years 1998
18 through 2003; over

19 “(bb) the distributions from
20 the Highway Trust Fund to the
21 State for such fiscal year attrib-
22 utable to the essential programs
23 financing rate for such year.

24 “(II) A funding mechanism
25 which results in an increase in the

1 State rate of tax on motor fuels equal
2 to the decrease in the rate of tax on
3 such fuels under section 4081 for fis-
4 cal year 2008 and any succeeding fis-
5 cal year.

6 “(iv) DISTRIBUTION OF REMAINING
7 AMOUNT.—If after September 30, 2007, a
8 portion of the amount specified in clause
9 (i) remains, the Secretary, in consultation
10 with the Secretary of Transportation,
11 shall, on October 1, 2007, apportion the
12 portion among the States which received a
13 share of such amount under clause (ii) and
14 which are not described in clause (v) using
15 the percentages determined under clause
16 (ii)(II)(aa) for such States.

17 “(v) ENFORCEMENT OF FUNDING
18 MECHANISM REQUIREMENT.—If a State,
19 which enacted legislation providing for a
20 funding mechanism described in clause
21 (iii), terminates such mechanism before fis-
22 cal year 2007, the State’s share deter-
23 mined under clauses (ii) and (iv) shall be
24 deducted from any amount the State would

1 otherwise receive from the Highway Trust
2 Fund for fiscal year 2007.

3 “(B) ADDITIONAL EXPENDITURES FROM
4 FUND.—

5 “(i) IN GENERAL.—Amounts in the
6 Infrastructure Special Assistance Fund, in
7 excess of the amount specified in subpara-
8 graph (A)(i), shall be available, as provided
9 by appropriation Acts, to the States for
10 any surface transportation (including mass
11 transit and rail) purpose in such States,
12 and the Secretary shall apportion such ex-
13 cess amounts among all States using the
14 percentages determined under clause
15 (ii)(II)(aa) for such States.

16 “(ii) ENFORCEMENT.—If the Sec-
17 retary determines that a State has used
18 amounts under clause (i) for a purpose
19 which is not a surface transportation pur-
20 pose as described in clause (i), the improp-
21 erly used amounts shall be deducted from
22 any amount the State would otherwise re-
23 ceive from the Highway Trust Fund for
24 the fiscal year which begins after the date
25 of the determination.”.

1 (b) EFFECTIVE DATE.—The amendment made by
 2 this section takes effect on October 1, 2003.

3 **SEC. 5. RETURN OF EXCESS TAX RECEIPTS TO STATES.**

4 (a) IN GENERAL.—Section 9503(c) of the Internal
 5 Revenue Code of 1986 is amended by adding at the end
 6 the following:

7 “(6) RETURN OF EXCESS TAX RECEIPTS TO
 8 STATES FOR SURFACE TRANSPORTATION PUR-
 9 POSES.—

10 “(A) IN GENERAL.—On the first day of
 11 each of fiscal years 2004, 2005, 2006, and
 12 2007, the Secretary, in consultation with the
 13 Secretary of Transportation, shall—

14 “(i) determine the excess (if any) of—

15 “(I) the amounts appropriated in
 16 such fiscal year to the Highway Trust
 17 Fund under subsection (b) which are
 18 equivalent to the taxes attributable to
 19 the excess of—

20 “(aa) the Highway Trust
 21 Fund financing rate for such
 22 year, over

23 “(bb) the essential programs
 24 financing rate for such year, over

1 “(II) the amounts so appro-
2 priated which are equivalent to the
3 taxes described in paragraphs (4)(D)
4 and (5)(B), and

5 “(ii) allocate the amount determined
6 under clause (i) among the States (as de-
7 fined in section 101(a) of title 23, United
8 States Code) for surface transportation
9 (including mass transit and rail) purposes
10 so that—

11 “(I) the percentage of that
12 amount allocated to each State, is
13 equal to

14 “(II) the percentage of the
15 amount determined under clause (i)(I)
16 paid into the Highway Trust Fund in
17 the latest fiscal year for which such
18 data are available which is attrib-
19 utable to highway users in the State.

20 “(B) ENFORCEMENT.—If the Secretary
21 determines that a State has used amounts
22 under subparagraph (A) for a purpose which is
23 not a surface transportation purpose as de-
24 scribed in subparagraph (A), the improperly
25 used amounts shall be deducted from any

1 amount the State would otherwise receive from
 2 the Highway Trust Fund for the fiscal year
 3 which begins after the date of the determina-
 4 tion.”.

5 (b) EFFECTIVE DATE.—The amendment made by
 6 this section takes effect on October 1, 2003.

7 **SEC. 6. FEDERAL-AID FACILITY PRIVATIZATION.**

8 (a) DEFINITIONS.—In this section—

9 (1) EXECUTIVE AGENCY.—The term “Executive
 10 agency” has the meaning provided in section 105 of
 11 title 5, United States Code.

12 (2) PRIVATIZATION.—The term “privatization”
 13 means the disposition or transfer of a transportation
 14 infrastructure asset, whether by sale, lease, or simi-
 15 lar arrangement, from a Federal, State, or local gov-
 16 ernment to a private party.

17 (3) STATE OR LOCAL GOVERNMENT.—The term
 18 “State or local government” means the government
 19 of—

20 (A) any State;

21 (B) the District of Columbia;

22 (C) any commonwealth, territory, or pos-
 23 session of the United States;

24 (D) any county, municipality, city, town,
 25 township, local public authority, school district,

1 special district, intrastate district, regional or
 2 interstate government entity, council of govern-
 3 ments, or agency or instrumentality of a local
 4 government; or

5 (E) any federally recognized Indian tribe.

6 (4) TRANSPORTATION INFRASTRUCTURE
 7 ASSET.—

8 (A) IN GENERAL.—The term “transportation infrastructure asset” means any surface-
 9 transportation-related asset financed in whole
 10 or in part by the Federal Government, includ-
 11 ing a road, tunnel, bridge, or mass-transit-re-
 12 lated or rail-related asset.

13 (B) EXCLUSION.—The term does not in-
 14 clude any transportation-related asset on the
 15 Interstate System (as defined in section 101 of
 16 title 23, United States Code).

17 (b) PRIVATIZATION INITIATIVES BY STATE AND
 18 LOCAL GOVERNMENTS.—The head of each Executive
 19 agency shall—

20 (1) assist State and local governments in efforts
 21 to privatize the transportation infrastructure assets
 22 of the State and local governments; and

23 (2) subject to subsection (a), approve requests
 24 from State and local governments to privatize trans-
 25

1 portation infrastructure assets and waive or modify
2 any condition relating to the original Federal pro-
3 gram that funded the asset.

4 (c) CRITERIA.—The head of an Executive agency
5 shall approve a request described in subsection (b)(2) if—

6 (1) the State or local government demonstrates
7 that a market mechanism, legally enforceable agree-
8 ment, or regulatory mechanism will ensure that the
9 transportation infrastructure asset will continue to
10 be used for the general objectives of the original
11 Federal program that funded the asset (which shall
12 not be considered to include every condition required
13 for the recipient of Federal funds to have obtained
14 the original Federal funds), so long as needed for
15 those objectives; and

16 (2) the private party purchasing or leasing the
17 transportation infrastructure asset agrees to comply
18 with all applicable conditions of the original Federal
19 program.

20 (d) LACK OF OBLIGATION TO REPAY FEDERAL
21 FUNDS.—A State or local government shall have no obli-
22 gation to repay to any agency of the Federal Government
23 any Federal funds received by the State or local govern-
24 ment in connection with a transportation infrastructure
25 asset that is privatized under this section.

1 (e) USE OF PROCEEDS.—

2 (1) IN GENERAL.—Subject to paragraph (2), a
 3 State or local government may use proceeds from
 4 the privatization of a transportation infrastructure
 5 asset to the extent permitted under applicable condi-
 6 tions of the original Federal program.

7 (2) RECOVER OF CERTAIN COSTS.—Notwith-
 8 standing any other provision of law, the State or
 9 local government shall be permitted to recover from
 10 the privatization of a transportation infrastructure
 11 asset—

12 (A) the capital investment in the transpor-
 13 tation infrastructure asset made by the State or
 14 local government;

15 (B) an amount equal to the unreimbursed
 16 operating expenses in the transportation infra-
 17 structure asset paid by the State or local gov-
 18 ernment; and

19 (C) a reasonable rate of return on the in-
 20 vestment made under subparagraph (A) and ex-
 21 penses paid under subparagraph (B).

22 **SEC. 7. REDUCTION IN TAXES ON GASOLINE, DIESEL FUEL,**
 23 **KEROSENE, AND SPECIAL FUELS FUNDING**
 24 **HIGHWAY TRUST FUND.**

25 (a) REDUCTION IN TAX RATE.—

1 (1) IN GENERAL.—Section 4081(a)(2)(A) of the
2 Internal Revenue Code of 1986 (relating to rates of
3 tax) is amended—

4 (A) in clause (i), by striking “18.3 cents”
5 and inserting “2 cents”; and

6 (B) in clause (iii), by striking “24.3 cents”
7 and inserting “2 cents”.

8 (2) CONFORMING AMENDMENT.—Section
9 6427(b)(2)(A) of such Code is amended by striking
10 “7.4 cents” and inserting “1.9 cents”.

11 (b) ADDITIONAL CONFORMING AMENDMENTS.—

12 (1) Section 4041(a)(1)(C)(iii)(I) of the Internal
13 Revenue Code of 1986 is amended by striking “(4.3
14 cents per gallon after September 30, 2005)” and in-
15 serting “(zero after September 30, 2007)”.

16 (2) Section 4041(m)(1)(A) of such Code is
17 amended—

18 (A) in clause (i), by striking “2005” and
19 inserting “2007,”; and

20 (B) by striking clause (ii) and inserting the
21 following:

22 “(ii) zero after September 30, 2007,
23 and”.

24 (3) Section 4081(d)(1) of such Code is amend-
25 ed by striking “4.3 cents per gallon after September

1 30, 2005” and inserting “zero after September 30,
2 2009”.

3 (4) Section 9503(b) of such Code is amended—

4 (A) in paragraphs (1) and (2), by striking
5 “October 1, 2005” both places it appears and
6 inserting “October 1, 2009”;

7 (B) in the heading of paragraph (2), by
8 striking “OCTOBER 1, 2005” and inserting “OC-
9 TOBER 1, 2009”;

10 (C) in paragraph (2), by striking “after
11 September 30, 2005, and before July 1, 2006”
12 and inserting “after September 30, 2009, and
13 before July 1, 2010”; and

14 (D) in paragraph (4), by striking “2005”
15 each place it appears and inserting “2007”.

16 (c) FLOOR STOCK REFUNDS.—

17 (1) IN GENERAL.—If—

18 (A) before October 1, 2007, tax has been
19 imposed under section 4081 of the Internal
20 Revenue Code of 1986 on any liquid; and

21 (B) on such date such liquid is held by a
22 dealer and has not been used and is intended
23 for sale;

24 there shall be credited or refunded (without interest)
25 to the person who paid such tax (in this subsection

1 referred to as the “taxpayer”) an amount equal to
2 the excess of the tax paid by the taxpayer over the
3 amount of such tax which would be imposed on such
4 liquid had the taxable event occurred on such date.

5 (2) TIME FOR FILING CLAIMS.—No credit or re-
6 fund shall be allowed or made under this subsection
7 unless—

8 (A) claim therefor is filed with the Sec-
9 retary of the Treasury before April 1, 2008;
10 and

11 (B) in any case where liquid is held by a
12 dealer (other than the taxpayer) on October 1,
13 2007—

14 (i) the dealer submits a request for re-
15 fund or credit to the taxpayer before Janu-
16 ary 1, 2008; and

17 (ii) the taxpayer has repaid or agreed
18 to repay the amount so claimed to such
19 dealer or has obtained the written consent
20 of such dealer to the allowance of the cred-
21 it or the making of the refund.

22 (3) EXCEPTION FOR FUEL HELD IN RETAIL
23 STOCKS.—No credit or refund shall be allowed under
24 this subsection with respect to any liquid in retail

1 stocks held at the place where intended to be sold
2 at retail.

3 (4) DEFINITIONS.—For purposes of this sub-
4 section, the terms “dealer” and “held by a dealer”
5 have the respective meanings given to such terms by
6 section 6412 of such Code; except that the term
7 “dealer” includes a producer.

8 (5) CERTAIN RULES TO APPLY.—Rules similar
9 to the rules of subsections (b) and (c) of section
10 6412 and sections 6206 and 6675 of such Code shall
11 apply for purposes of this subsection.

12 (d) EFFECTIVE DATE.—

13 (1) IN GENERAL.—Except as provided in para-
14 graph (2), the amendments made by this section
15 shall apply to fuel removed after September 30,
16 2007.

17 (2) ADDITIONAL CONFORMING AMENDMENTS.—
18 The amendments made by subsection (c) take effect
19 on October 1, 2003.

20 **SEC. 9. MASS TRANSPORTATION.**

21 (a) IN GENERAL.—Section 5338 of title 49, United
22 States Code, is amended to read as follows:

1 **“§ 5338. Authorizations**

2 “There are authorized to be appropriated to the Sec-
3 retary to carry out this chapter \$2,500,000,000 for each
4 of fiscal years 2004 through 2009, of which—

5 “(1) \$2,000,000,000 for each fiscal year shall
6 be available to carry out sections 5307 and 5309;

7 “(2) \$500,000,000 for each fiscal year shall be
8 available to carry out section 5311; and

9 “(3) the amount remaining after allocation
10 under paragraphs (1) and (2) for each fiscal year
11 shall be used at the discretion of the Secretary, in-
12 cluding for capital expenditure under this chapter.”.

13 (b) EFFECTIVE DATE.—The amendment made by
14 this section takes effect on October 1, 2003.

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