108TH CONGRESS 1ST SESSION

H. R. 2796

To amend the Fair Credit Reporting Act to prohibit the use of consumer credit history for any insurance purpose and to require the disclosure of consumer reports and the credit scoring procedure in order to prevent inaccuracies and mistakes in consumer credit reports, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 18, 2003

Mr. Thompson of Mississippi introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To amend the Fair Credit Reporting Act to prohibit the use of consumer credit history for any insurance purpose and to require the disclosure of consumer reports and the credit scoring procedure in order to prevent inaccuracies and mistakes in consumer credit reports, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Consumer Credit Pro-
- 5 tection Act Amendments of 2003".

SEC. 2. FINDINGS.

2	Section 602(a) Fair Credit Reporting Act (15 U.S.C.
3	1681) is amended—
4	(1) by redesignating paragraph (4) as para-
5	graph (6);

- 6 (2) by striking paragraphs (2) and (3) and in-7 serting the following new paragraphs:
- 8 "(2) Consumer credit reporting agencies have 9 assumed a dominant role in evaluating consumer 10 credit and other information on consumers.
 - "(3) Credit reports may report on as factors to establish a consumer's eligibility for credit, insurance, and even employment.
 - "(4) The automated calculation of credit scores has become the primary way of quickly evaluating all of the subjective factors taken into account in determining a consumer's creditworthiness, credit standing, credit capacity, debts, character, general reputation, or mode of living.
 - "(5) When a credit reporting agency undertakes a business that has the potential to profoundly affect a consumer's life, it is incumbent that these agencies ensure that the information provided is accurate.";

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- 1 (3) by inserting after paragraph (6) (as so redesignated by paragraph 1 of this section) the fol-
- 3 lowing new paragraph:
- "(7) Due to the inequality of the rates of property and casualty insurance, many State insurance commissioners have concurred that prohibiting the use of credit history and credit scores for personal
- 8 lines of insurance and improving the disclosure of
- 9 credit information will provide greater protection for
- the consumer.".

11 SEC. 3. DEFINITIONS.

- 12 (a) New Definitions.—Section 603 of the Fair
- 13 Credit Reporting Act (15 U.S.C. 1681a) is amended by
- 14 adding at the end the following new subsection:
- 15 "(q) Credit Score, Risk Predictor, and Risk
- 16 Score.—The terms 'credit score', 'risk predictor', and
- 17 'risk score' mean the numerical value or categorization de-
- 18 rived from a statistical tool or modeling system used to
- 19 predict the likelihood of certain credit behaviors, including
- 20 default.".
- 21 (b) Amendments to Existing Definitions.—Sub-
- 22 section (m) of section 603 of the Fair Credit Reporting
- 23 Act (15 U.S.C. 1681a(m)) is amended to read as follows:
- 24 "(m) Credit Transaction That Is Not Initi-
- 25 ATED BY THE CONSUMER.—The term 'credit transaction

- 1 that is not initiated by the consumer' does not include the
- 2 use of a consumer report by a person with whom the con-
- 3 sumer has a credit account for purposes of—
- 4 "(1) reviewing the account; or
- 5 "(2) collecting the account.".
- 6 SEC. 4. IMPERMISSIBLE USES OF CREDIT SCORES IN CON-
- 7 SUMER INSURANCE DETERMINATIONS; COM-
- 8 PLIANCE WITH EQUAL CREDIT OPPORTUNITY
- 9 **ACT.**
- 10 (a) IN GENERAL.—Section 604 of the Fair Credit
- 11 Reporting Act (15 U.S.C. 1681b) is amended by adding
- 12 at the end the following new subsections:
- 13 "(h) Impermissible Uses of Consumer Credit
- 14 Scores in Consumer Insurance Determinations.—
- 15 With respect to all personal lines of insurance, including
- 16 any auto, homeowners, dwelling fire, life, disability, and
- 17 health insurance or annuity, intended for consumer, fam-
- 18 ily, or household use, an insurance provider may not take
- 19 any of the following actions on the basis, in whole or in
- 20 part, of the consumer report obtained from a consumer
- 21 reporting agency), or a credit score, of any consumer, in-
- 22 cluding an applicant for such insurance:
- "(1) Refuse to underwrite or renew any such
- insurance.
- 25 "(2) Cancel an existing policy of insurance.

1	"(3) Increase the premium for any such insur-
2	ance, either while the policy is in effect or at the
3	time of renewal, or fail to offer or provide any dis-
4	count otherwise available.
5	"(4) Rate the risk of the occurrence of the
6	event covered by such insurance.
7	"(5) Assign the insured or applicant to a rating
8	tier.
9	"(6) Place insurance for an insured consumer
10	or applicant with an affiliated company.
11	"(7) Require a particular payment plan under
12	circumstances where any additional payment plans
13	are available for such insurance.
14	"(i) Compliance With Equal Credit Oppor-
15	TUNITY ACT.—Any credit scoring system used to generate
16	any risk or credit score shall comply with the Equal Credit
17	Opportunity Act.".
18	(b) Technical and Conforming Amendments.—
19	(1) Section 604(a)(3) of the Fair Credit Re-
20	porting Act (15 U.S.C. 1681b) is amended—
21	(A) by striking subparagraph (C);
22	(B) by redesignating subparagraphs (D),
23	(E), and (F) as subparagraphs (C), (D), and
24	(E), respectively; and

1	(C) in subparagraph (D) (as so redesig-
2	nated, by striking "or current insurer,".
3	(2) Section 604(c) of the Fair Credit Reporting
4	Act (15 U.S.C. 1681b(c)) is amended—
5	(A) in paragraphs (1) and (3) by striking
6	"or insurance" each place such term appears;
7	and
8	(B) in paragraph (1), by striking "sub-
9	paragraph (A) or (C) of subsection (a)(3)" and
10	inserting "subsection (a)(3)(A)".
11	(3) Paragraphs (1) and (5) of section 604(e) of
12	the Fair Credit Reporting Act (15 U.S.C. 1681b(e))
13	are each amended by striking "or insurance" each
14	place such term appears.
15	(4) Section 604(g) of the Fair Credit Reporting
16	Act (15 U.S.C. 1681b(g)) is amended by striking
17	"or insurance".
18	(c) Clerical Amendments.—The heading for sec-
19	tion 604(c) of the Fair Credit Reporting Act (15 U.S.C.
20	1681b(c)) is amended by striking "or Insurance".
21	(d) COMPLIANCE STUDY.—The Federal Trade Com-
22	mission shall conduct a study of the compliance of insur-
23	ance providers with the amendment made by this section
24	and shall submit a report containing the findings and con-
25	clusions of the Commission to the Congress before the end

1	of the 1-year period beginning on the date of the enact-
2	ment of this Act.
3	SEC. 5. AMENDMENTS TO THE DISCLOSURE OF CREDIT
4	SCORES AND CREDIT REPORTS TO CON-
5	SUMERS.
6	(a) In General.—Section 609(a) of the Fair Credit
7	Reporting Act (15 U.S.C. 1681g(a)) is amended by strik-
8	ing all of the provisions of such subsection that precede
9	paragraph (2) and inserting the following:
10	"(a) Information on File; Sources; Report Re-
11	CIPIENTS.—Every consumer reporting agency shall, upon
12	request, and subject to section 610(a)(1), clearly and ac-
13	curately disclose to the consumer the following:
14	"(1) Information.—All information in the
15	consumer's file at the time of the request including
16	credit consumer reports, any information concerning
17	credit scores and credit consumer reports, and any
18	other risk scores or predictors relating to the con-
19	sumer including any credit scores used, and a clear
20	and concise summary of how the scores and predic-
21	tors are derived, including—
22	"(A) The factors taken into account in de-
23	riving a score or predictor;
24	"(B) How such factors are applied to the
25	consumer;

1	"(C) The relative weight given to each fac-
2	tor;
3	"(D) The manner and extent to which
4	such factors raise or lower the score or pre-
5	dictor;
6	"(E) The names of all persons that pro-
7	vided the credit score or credit file upon which
8	the credit score was created; and
9	"(F) A statement indicating that the infor-
10	mation and credit scoring model may be dif-
11	ferent from the credit score that may be used
12	by the lender.".
13	(b) Annual Disclosure of Rights Required.—
14	Section 609 of the Fair Credit Reporting Act (15 U.S.C.
15	1681g) is amended by adding at the end the following new
16	subsection:
17	"(d) Annual Disclosure of Rights Required.—
18	"(1) In general.—A credit reporting agency
19	shall annually provide a consumer with the written
20	summary of rights required under section 609(c), by
21	letter sent by first-class mail, whenever one of the
22	following events occurs within any 12-month period:
23	"(A) The credit reporting agency has re-
24	ceived 3 credit inquiries pertaining to the con-
25	sumer.

- 1 "(B) The credit reporting agency has re-2 ceived a report that would add negative infor-3 mation to the consumer's file.
- "(2) FORMAT OF LETTER.—Any letter mailed to a consumer pursuant to this subsection may be a form letter, except that each letter shall include a notice or separate form the consumer may complete and return to the consumer reporting agency to request a copy of the credit consumer report.
- 10 "(3) Additional CONTACT INFORMATION 11 UNDER CERTAIN CIRCUMSTANCES.—In the case of 12 any consumer reporting agency which compiles and 13 maintains files on consumers on a nationwide basis, 14 the letter or notice shall include a toll-free telephone 15 number and worldwide web address established by 16 the agency for the consumer to request a free report 17 under the terms of section 612(c).".
- 18 (c) Free Disclosures Under Certain Cir-19 Cumstances.—Section 612(c) of the Fair Credit Report-20 ing Act (15 U.S.C. 1681j(c)) is amended to read as fol-21 lows:
- "(c) Free Disclosure of Consumer Reports.— 23 In addition to the disclosures required under subsection 24 (b) or the law of any State, upon the request of a con-25 sumer, a consumer reporting agency shall make all disclo-

1	sures pursuant to section 609 without charge to that con-
2	sumer under the following circumstances:
3	"(1) Annually, upon the written, oral, or elec-
4	tronic request of the consumer.
5	"(2) Up to 3 additional times a year, if a con-
6	sumer certifies in writing that the consumer—
7	"(A) is unemployed and intends to apply
8	for employment in the 60-day period beginning
9	on the date on which the certification is made;
10	"(B) is a recipient of public welfare assist-
11	ance; or
12	"(C) has reason to believe that the file on
13	the consumer at the agency contains inaccurate
14	information due to fraud or identity theft.".
15	(d) Duties of Users Taking Adverse Actions
16	ON THE BASIS OF INFORMATION CONTAINED IN CON-
17	SUMER REPORTS.—Section 615(a) of the Fair Credit Re-
18	porting Act (15 U.S.C. 1681m(a)) is amended to read as
19	follows:
20	"(a) Duties of Users Taking Adverse Actions
21	ON THE BASIS OF INFORMATION CONTAINED IN CON-
22	SUMER REPORTS.—
23	"(1) IN GENERAL.—If any person takes any ad-
24	verse action with respect to any consumer that is

1	based in whole or in part on any information con-
2	tained in a consumer report, the person shall—
3	"(A) provide oral, written, or electronic no-
4	tice of the adverse action to the consumer; and
5	"(B) provide a copy of the consumer's
6	complete report that the consumer reporting
7	agency provided to the user, including any in-
8	formation concerning credit scores and credit
9	consumer reports, and any other risk scores or
10	predictors relating to the consumer including
11	any credit scores used; and
12	"(2) Summary of rights.—A user who pro-
13	vides a notice and a copy of a consumer report and
14	credit score to a consumer under paragraph (1) shall
15	also provide to the consumer—
16	"(A) a written summary of all of the rights
17	that the consumer has under this title;
18	"(B) an explanation of how the consumer
19	may exercise the rights of the consumer under
20	this title;
21	"(C) a list of all Federal agencies respon-
22	sible for enforcing any provision of this title
23	and the address and any appropriate phone
24	number of each such agency, in a form that will

assist the consumer in selecting the appropriate agency; and

"(D) a statement that the consumer may

"(D) a statement that the consumer may have additional rights under State law and that the consumer may wish to contact a State or local consumer protection agency or State attorney general to learn of those rights.

"(3) Form of Summary of Rights.—

- "(A) IN GENERAL.—The user shall provide a description in writing of the rights of the consumer under paragraph (2) using the form and content prescribed by the Federal Trade Commission (after consultation with each Federal agency referred to in section 621(b).
- "(B) COMPLIANCE WITH SUBSTANTIALLY SIMILAR FORMAT.—Any user shall be deemed to be in compliance with this subsection if the user provides disclosures under paragraph (2) that are substantially similar to the model disclosure adopted by the Federal Trade Commission under this paragraph.
- "(C) EFFECTIVE DATE OF SUMMARY OF RIGHTS DISCLOSURES.—No disclosures shall be required under paragraph (2) before the date on which the Federal Trade Commission pre-

- 1 scribes the form and content of such disclosures
- 2 under subparagraph (A).".
- 3 SEC. 6. EFFECTIVE DATE.
- 4 The amendments made by this Act shall take effect
- 5 at the end of the 90-day period beginning on the date of
- 6 the enactment of this Act.

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