

108TH CONGRESS
1ST SESSION

H. R. 2271

To enable the United States to maintain its leadership in aeronautics and aviation.

IN THE HOUSE OF REPRESENTATIVES

MAY 22, 2003

Mr. TIAHRT (for himself and Mr. BOSWELL) introduced the following bill; which was referred to the Committee on Science, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To enable the United States to maintain its leadership in aeronautics and aviation.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE; TABLE OF SECTIONS.**

4 (a) **SHORT TITLE.**—This Act may be cited as the
5 “Second Century of Flight Act”.

6 (b) **TABLE OF SECTIONS.**—The table of sections for
7 this Act is as follows:

- Sec. 1. Short title; table of sections.
- Sec. 2. Findings.

- Sec. 101. Office of Aerospace and Aviation Liaison.
- Sec. 102. National Air Traffic Management System Development Office.
- Sec. 103. Report on certain market developments and government policies.

TITLE II—TECHNICAL PROGRAMS

- Sec. 201. Aerospace workforce initiative.
- Sec. 202. Scholarships for service.

TITLE III—FAA RESEARCH, ENGINEERING, AND DEVELOPMENT

- Sec. 301. Authorization of appropriations.
- Sec. 302. Research program to improve airfield pavements.
- Sec. 303. Ensuring appropriate standards for airfield pavements.
- Sec. 304. Assessment of wake turbulence research and development program.
- Sec. 305. Cabin air quality research program.
- Sec. 306. International role of the FAA.
- Sec. 307. FAA report on other nations' safety and technological advancements.
- Sec. 308. Development of analytical tools and certification methods.
- Sec. 309. Pilot program to provide incentives for development of new technologies.
- Sec. 310. FAA center for excellence for applied research and training in the use of advanced materials in transport aircraft.
- Sec. 311. FAA certification of design organizations.
- Sec. 312. Report on long term environmental improvements.

TITLE IV—NASA RESEARCH, EDUCATION, AND DEVELOPMENT

- Sec. 401. NASA aeronautics research plan.
- Sec. 402. Assessment of NASA research plan.
- Sec. 403. Study of markets enabled by environmental technologies for future aircraft.
- Sec. 404. Vehicle-enabling technology program.
- Sec. 405. Aviation software initiatives.
- Sec. 406. Weather sensors and prediction.
- Sec. 407. Advisory committees.
- Sec. 408. National Center for Advanced Materials Performance.
- Sec. 409. Unified budget report.
- Sec. 410. Cost-sharing.

1 **SEC. 2. FINDINGS.**

2 The Congress finds the following:

3 (1) Since 1990, the United States has lost more
4 than 600,000 aerospace jobs.

5 (2) Over the last year, approximately 100,000
6 airline workers and aerospace workers have lost
7 their jobs as a result of the terrorist attacks in the

1 United States on September 11, 2001, and the slow-
2 down in the world economy.

3 (3) The United States has revolutionized the
4 way people travel, developing new technologies and
5 aircraft to move people more efficiently and more
6 safely.

7 (4) Past Federal investment in aeronautics re-
8 search and development have benefited the economy
9 and national security of the United States and the
10 quality of life of its citizens.

11 (5) The total impact of civil aviation on the
12 United States economy exceeds \$900 billion annu-
13 ally—9 percent of the gross national product—and
14 11 million jobs in the national workforce. Civil avia-
15 tion products and services generate a significant sur-
16 plus for United States trade accounts, and amount
17 to significant numbers of America’s highly skilled,
18 technologically qualified work force.

19 (6) Aerospace technologies, products and serv-
20 ices underpin the advanced capabilities of our men
21 and women in uniform and those charged with
22 homeland security.

23 (7) Future growth in civil aviation increasingly
24 will be constrained by concerns related to aviation

1 system safety and security, aviation system capabili-
2 ties, aircraft noise, emissions, and fuel consumption.

3 (8) The United States is in danger of losing its
4 aerospace leadership to international competitors
5 aided by persistent government intervention. Many
6 governments take their funding beyond basic tech-
7 nology development, choosing to fund product devel-
8 opment and often bring the product to market, even
9 if the products are not fully commercially viable.
10 Moreover, international competitors have recognized
11 the importance of noise, emission, fuel consumption,
12 and constraints of the aviation system and have es-
13 tablished aggressive agendas for addressing each of
14 these concerns.

15 (9) Efforts by the European Union, through a
16 variety of means, will challenge the United States
17 leadership position in aerospace. A recent report out-
18 lined the European Union's goal of becoming the
19 world's leader in aviation and aeronautics by the end
20 of 2020, utilizing better coordination among re-
21 search programs, planning, and funding to accom-
22 plish this goal.

23 (10) Revitalization and coordination of the
24 United States efforts to maintain its leadership in

1 aviation and aeronautics are critical and must begin
2 now.

3 (11) A recent report by the Commission on the
4 Future of the United States Aerospace Industry out-
5 lined the scope of the problems confronting the aero-
6 space and aviation industries in the United States
7 and found that—

8 (A) Aerospace will be at the core of Amer-
9 ica’s leadership and strength throughout the
10 21st century;

11 (B) Aerospace will play an integral role in
12 our economy, our security, and our mobility;
13 and

14 (C) global leadership in aerospace is a na-
15 tional imperative.

16 (12) Despite the downturn in the global econ-
17 omy, Federal Aviation Administration projections in-
18 dicate that upwards of 1 billion people will fly annu-
19 ally by 2013. Efforts must begin now to prepare for
20 future growth in the number of airline passengers.

21 (13) The United States must increase its in-
22 vestment in research and development to revitalize
23 the aviation and aerospace industries, to create jobs,
24 and to provide educational assistance and training to
25 prepare workers in those industries for the future.

1 (14) Current and projected levels of Federal in-
2 vestment in aeronautics research and development
3 are not sufficient to address concerns related to the
4 growth of aviation.

5 **TITLE I—THE OFFICE OF AERO-**
6 **SPACE AND AVIATION LIAI-**
7 **SON**

8 **SEC. 101. OFFICE OF AEROSPACE AND AVIATION LIAISON.**

9 (a) **ESTABLISHMENT.**—There is established within
10 the Department of Transportation an Office of Aerospace
11 and Aviation Liaison.

12 (b) **FUNCTION.**—The Office shall—

13 (1) coordinate aviation and aeronautics re-
14 search programs to achieve the goal of more effec-
15 tive and directed programs that will result in appli-
16 cable research;

17 (2) coordinate goals and priorities and coordi-
18 nate research activities within the Federal Govern-
19 ment with United States aviation and aeronautical
20 firms;

21 (3) coordinate the development and utilization
22 of new technologies to ensure that when available,
23 they may be used to their fullest potential in aircraft
24 and in the air traffic control system;

1 (4) facilitate the transfer of technology from re-
2 search programs such as the National Aeronautics
3 and Space Administration program established
4 under section 401 and the Department of Defense
5 Advanced Research Projects Agency program to
6 Federal agencies with operational responsibilities
7 and to the private sector;

8 (5) review activities relating to noise, emissions,
9 fuel consumption, and safety conducted by Federal
10 agencies, including the Federal Aviation Administra-
11 tion, the National Aeronautics and Space Adminis-
12 tration, the Department of Commerce, and the De-
13 partment of Defense;

14 (6) review aircraft operating procedures in-
15 tended to reduce noise and emissions, identify and
16 coordinate research efforts on aircraft noise and
17 emissions reduction, and ensure that aircraft noise
18 and emissions reduction regulatory measures are co-
19 ordinated; and

20 (7) work with the National Air Traffic Manage-
21 ment System Development Office to coordinate re-
22 search needs and applications for the next genera-
23 tion air traffic management system.

24 (c) PUBLIC-PRIVATE PARTICIPATION.—In carrying
25 out its functions under this section, the Office shall con-

1 sult with, and ensure participation by, the private sector
2 (including representatives of general aviation, commercial
3 aviation, and the space industry), members of the public,
4 and other interested parties.

5 (d) REPORTING REQUIREMENTS.—

6 (1) INITIAL STATUS REPORT.—Not later than
7 90 days after the date of enactment of this Act, the
8 Secretary of Transportation shall submit a report to
9 the Senate Committee on Commerce, Science, and
10 Transportation and the House of Representatives
11 Committee on Transportation and Infrastructure on
12 the status of the establishment of the Office of Aero-
13 space and Aviation Liaison, including the name of
14 the program manager, the list of staff from each
15 participating department or agency, names of the
16 national team participants, and the schedule for fu-
17 ture actions.

18 (2) PLAN.—The Office shall submit to the Sen-
19 ate Committee on Commerce, Science, and Trans-
20 portation and the House of Representatives Com-
21 mittee on Science a plan for implementing para-
22 graphs (1) and (2) of subsection (b) and a proposed
23 budget for implementing the plan.

24 (3) ANNUAL REPORT.—The Office shall submit
25 to the Senate Committee on Commerce, Science, and

1 Transportation, the House of Representatives Com-
2 mittee on Transportation and Infrastructure, and
3 the House of Representatives Committee on Science
4 an annual report that—

5 (A) contains a unified budget that com-
6 bines the budgets of each program coordinated
7 by the Office; and

8 (B) describes the coordination activities of
9 the Office during the preceding year.

10 (e) AUTHORIZATION OF APPROPRIATIONS.—There
11 are authorized to be appropriated to the Secretary of
12 Transportation \$2,000,000 for fiscal years 2004 and 2005
13 to carry out this section, such sums to remain available
14 until expended.

15 **SEC. 102. NATIONAL AIR TRAFFIC MANAGEMENT SYSTEM**
16 **DEVELOPMENT OFFICE.**

17 (a) ESTABLISHMENT.—There is established within
18 the Federal Aviation Administration a National Air Traf-
19 fic Management System Development Office, the head of
20 which shall report directly to the Administrator.

21 (b) DEVELOPMENT OF NEXT GENERATION AIR
22 TRAFFIC MANAGEMENT SYSTEM.—

23 (1) IN GENERAL.—The Office shall develop a
24 next generation air traffic management system plan
25 for the United States that will—

1 (A) transform the national airspace system
2 to meet air transportation mobility, efficiency,
3 and capacity needs beyond those currently in-
4 cluded in the Federal Aviation Administration's
5 operational evolution plan;

6 (B) result in a national airspace system
7 that can safely and efficiently accommodate the
8 needs of all users;

9 (C) build upon current air traffic manage-
10 ment and infrastructure initiatives;

11 (D) improve the security, safety, quality,
12 and affordability of aviation services;

13 (E) utilize a system-of-systems, multi-
14 agency approach to leverage investments in civil
15 aviation, homeland security, and national secu-
16 rity;

17 (F) develop a highly integrated, secure ar-
18 chitecture to enable common situational aware-
19 ness for all appropriate system users; and

20 (G) ensure seamless global operations for
21 system users, to the maximum extent possible.

22 (2) MULTI-AGENCY AND STAKEHOLDER IN-
23 VOLVEMENT.—In developing the system, the Office
24 shall—

1 (A) include staff from the Federal Aviation
2 Administration, the National Aeronautics and
3 Space Administration, the Department of
4 Homeland Security, the Department of De-
5 fense, the Department of Commerce, and other
6 Federal agencies and departments determined
7 by the Secretary of Transportation to have an
8 important interest in, or responsibility for,
9 other aspects of the system; and

10 (B) consult with, and ensure participation
11 by, the private sector (including representatives
12 of general aviation, commercial aviation, and
13 the space industry), members of the public, and
14 other interested parties.

15 (3) DEVELOPMENT CRITERIA AND REQUIRE-
16 MENTS.—In developing the next generation air traf-
17 fic management system plan under paragraph (1),
18 the Office shall—

19 (A) develop system performance require-
20 ments;

21 (B) select an operational concept to meet
22 system performance requirements for all system
23 users;

24 (C) ensure integration of civil and military
25 system requirements, balancing safety, security,

1 and efficiency, in order to leverage Federal
2 funding;

3 (D) utilize modeling, simulation, and ana-
4 lytical tools to quantify and validate system per-
5 formance and benefits;

6 (E) develop a transition plan, including
7 necessary regulatory aspects, that ensures oper-
8 ational achievability for system operators;

9 (F) develop transition requirements for on-
10 going modernization programs, if necessary;

11 (G) develop a schedule for aircraft equip-
12 ment implementation and appropriate benefits
13 and incentives to make that schedule achiev-
14 able; and

15 (H) assess, as part of its function within
16 the Office of Aeronautical and Aviation Liaison,
17 the technical readiness of appropriate research
18 technological advances for integration of such
19 research and advances into the plan.

20 (c) AUTHORIZATION OF APPROPRIATIONS.—There
21 are authorized to be appropriated to the Administrator of
22 the Federal Aviation Administration \$300,000,000 for the
23 period beginning with fiscal year 2004 and ending with
24 fiscal year 2010 to carry out this section.

1 **SEC. 103. REPORT ON CERTAIN MARKET DEVELOPMENTS**
2 **AND GOVERNMENT POLICIES.**

3 Within 6 months after the date of enactment of this
4 Act, the Department of Transportation's Office of Aero-
5 space and Aviation liaison, in cooperation with appropriate
6 Federal agencies, shall submit to the Senate Committee
7 on Commerce, Science, and Transportation, the House of
8 Representatives Committee on Science, and the House of
9 Representatives Committee on Transportation and Infra-
10 structure a report about market developments and govern-
11 ment policies influencing the competitiveness of the United
12 States jet transport aircraft industry that—

13 (1) describes the structural characteristics of
14 the United States and the European Union jet
15 transport industries, and the markets for these in-
16 dustries;

17 (2) examines the global market factors affecting
18 the jet transport industries in the United States and
19 the European Union, such as passenger and freight
20 airline purchasing patterns, the rise of low-cost car-
21 riers and point-to-point service, the evolution of new
22 market niches, and direct and indirect operating cost
23 trends;

24 (3) reviews government regulations in the
25 United States and the European Union that have al-
26 tered the competitive landscape for jet transport air-

1 craft, such as airline deregulation, certification and
2 safety regulations, noise and emissions regulations,
3 government research and development programs, ad-
4 vances in air traffic control and other infrastructure
5 issues, corporate and air travel tax issues, and in-
6 dustry consolidation strategies;

7 (4) analyzes how changes in the global market
8 and government regulations have affected the com-
9 petitive position of the United States aerospace and
10 aviation industry vis-à-vis the European Union aero-
11 space and aviation industry; and

12 (5) describes any other significant developments
13 that affect the market for jet transport aircraft.

14 **TITLE II—TECHNICAL**
15 **PROGRAMS**

16 **SEC. 201. AEROSPACE WORKFORCE INITIATIVE.**

17 (a) IN GENERAL.—The Administrator of the Na-
18 tional Aeronautics and Space Administration and the Ad-
19 ministrator of the Federal Aviation Administration shall
20 establish a joint program of competitive, merit-based,
21 multi-year grants for eligible applicants to increase the
22 number of students studying toward and completing tech-
23 nical training programs, certificate programs, and associ-
24 ate's, bachelor's, master's, or doctorate degrees in fields
25 related to aerospace.

1 (b) INCREASED PARTICIPATION GOAL.—In selecting
2 projects under this paragraph, the Director shall strive to
3 increase the number of students studying toward and com-
4 pleting technical training and apprenticeship programs,
5 certificate programs, and associate’s or bachelor’s degrees
6 in fields related to aerospace who are individuals identified
7 in section 33 or 34 of the Science and Engineering Equal
8 Opportunities Act (42 U.S.C. 1885a or 1885b).

9 (c) SUPPORTABLE PROJECTS.—The types of projects
10 the Administrators may support under this paragraph in-
11 clude those that promote high quality—

12 (1) interdisciplinary teaching;

13 (2) undergraduate-conducted research;

14 (3) mentor relationships for students;

15 (4) graduate programs;

16 (5) bridge programs that enable students at
17 community colleges to matriculate directly into bac-
18 calaureate aerospace related programs;

19 (6) internships, including mentoring programs,
20 carried out in partnership with the aerospace and
21 aviation industry;

22 (7) technical training and apprenticeship that
23 prepares students for careers in aerospace manufac-
24 turing or operations; and

1 (8) innovative uses of digital technologies, par-
2 ticularly at institutions of higher education that
3 serve high numbers or percentages of economically
4 disadvantaged students.

5 (d) 50 PERCENT FEDERAL SHARE.—Not less than
6 50 percent of the publicly financed costs associated with
7 eligible activities shall come from non-Federal sources.
8 Matching contributions may not be derived, directly or in-
9 directly, from Federal funds. The Administrators shall en-
10 deavor to minimize the Federal share, taking into account
11 the differences in fiscal capacity of eligible applicants.

12 (e) GRANTEE REQUIREMENTS.—

13 (1) TARGETS.—In order to receive a grant
14 under this section, an eligible applicant shall estab-
15 lish targets to increase the number of students
16 studying toward and completing technical training
17 and apprenticeship programs, certificate programs,
18 and associate's or bachelor's degrees in fields related
19 to aerospace.

20 (2) GRANT PERIOD.—A grant under this sec-
21 tion shall be awarded for a period of 5 years, with
22 the final 2 years of funding contingent on the Direc-
23 tor's determination that satisfactory progress has
24 been made by the grantee toward meeting the tar-
25 gets established under paragraph (1).

1 (3) COMMUNITY COLLEGE RULE.—In the case
2 of community colleges, a student who transfers to a
3 baccalaureate program, or receives a certificate
4 under an established certificate program, in science,
5 mathematics, engineering, or technology shall be
6 counted toward meeting a target established under
7 paragraph (1).

8 (f) DEFINITIONS.—In this section:

9 (1) ELIGIBLE APPLICANT DEFINED.—The term
10 “eligible applicant” means—

11 (A) an institution of higher education;

12 (B) a consortium of institutions of higher
13 education; or

14 (C) a partnership between—

15 (i) an institution of higher education
16 or a consortium of such institutions; and

17 (ii) a nonprofit organization, a State
18 or local government, or a private company,
19 with demonstrated experience and effec-
20 tiveness in aerospace education.

21 (2) INSTITUTION OF HIGHER EDUCATION.—The
22 term “institution of higher education” has the
23 meaning given that term by subsection (a) of section
24 101 of the Higher Education Act of 1965 (20

1 U.S.C. 1001(a)), and includes an institution de-
2 scribed in subsection (b) of that section.

3 (g) AUTHORIZATION OF APPROPRIATIONS.—

4 (1) NASA.—There are authorized to be appro-
5 priated to the Administrator of the National Aero-
6 nautics and Space Administration \$5,000,000 for
7 fiscal year 2004 and \$7,000,000 for fiscal year 2005
8 to carry out this section, such sums to remain avail-
9 able until expended.

10 (2) FAA.—There are authorized to be appro-
11 priated to the Administrator of the Federal Aviation
12 Administration \$5,000,000 for fiscal year 2004 and
13 \$7,000,000 for fiscal year 2005 to carry out this
14 section, such sums to remain available until ex-
15 pended.

16 **SEC. 202. SCHOLARSHIPS FOR SERVICE.**

17 (a) IN GENERAL.—The Administrator of the Na-
18 tional Aeronautics and Space Administration and the Ad-
19 ministrator of the Federal Aviation Administration may
20 provide loans of up to \$5,000 per year to fulltime students
21 enrolled in an undergraduate or post-graduate program
22 leading to an advanced degree in an aerospace related field
23 of endeavor.

1 (b) LIMITATION.—An individual may not receive a
2 loan under subsection (a) for more than 5 different years
3 of study.

4 (c) FORGIVENESS FOR SERVICE.—The Administra-
5 tors may forgive the repayment of principal and interest
6 on any loan made under subsection (a) to an individual
7 at the rate of 1 year’s loan forgiveness for each 12-month
8 period of service by that individual as a United States gov-
9 ernment employee in an aerospace related field of employ-
10 ment commencing after that individual completes the
11 graduate program for which the loan was made.

12 (d) INTERNSHIPS.—The Administrators may provide
13 temporary internships to recipients of loans under sub-
14 section (a), but any period of service as such an intern
15 shall not be taken into account for purposes of subsection
16 (c).

17 (e) AUTHORIZATION OF APPROPRIATIONS.—

18 (1) NASA.—There are authorized to be appro-
19 priated to the Administrator of the National Aero-
20 nautics and Space Administration \$7,000,000 for
21 fiscal year 2004 and \$10,000,000 for fiscal year
22 2005 to carry out this section, such sums to remain
23 available until expended.

24 (2) FAA.—There are authorized to be appro-
25 priated to the Administrator of the Federal Aviation

1 Administration \$7,000,000 for fiscal year 2004 and
2 \$10,000,000 for fiscal year 2005 to carry out this
3 section, such sums to remain available until ex-
4 pended.

5 **TITLE III—FAA RESEARCH, ENGI-**
6 **NEERING, AND DEVELOP-**
7 **MENT**

8 **SEC. 301. AUTHORIZATION OF APPROPRIATIONS.**

9 (a) AMOUNTS AUTHORIZED.—Section 48102(a) of
10 title 49, United States Code, is amended—

11 (1) by striking “and” at the end of paragraph
12 (7);

13 (2) by striking the period at the end of para-
14 graph (8) and inserting a semicolon; and

15 (3) by adding at the end the following:

16 “(9) for fiscal year 2004, \$289,000,000, includ-
17 ing—

18 “(A) \$200,000,000 to improve aviation
19 safety, including icing, crashworthiness, and
20 aging aircraft;

21 “(B) \$18,000,000 to improve the efficiency
22 of the air traffic control system;

23 “(C) \$27,000,000 to reduce the environ-
24 mental impact of aviation;

1 “(D) \$16,000,000 to improve the efficiency
2 of mission support; and

3 “(E) \$28,000,000 to improve the dura-
4 bility and maintainability of advanced material
5 structures in transport airframe structures;

6 “(10) for fiscal year 2005, \$304,000,000, in-
7 cluding—

8 “(A) \$211,000,000 to improve aviation
9 safety;

10 “(B) \$19,000,000 to improve the efficiency
11 of the air traffic control system;

12 “(C) \$28,000,000 to reduce the environ-
13 mental impact of aviation;

14 “(D) \$17,000,000 to improve the efficiency
15 of mission support; and

16 “(E) \$29,000,000 to improve the dura-
17 bility and maintainability of advanced material
18 structures in transport airframe structures; and

19 “(11) for fiscal year 2006, \$317,000,000, in-
20 cluding—

21 “(A) \$220,000,000 to improve aviation
22 safety;

23 “(B) \$20,000,000 to improve the efficiency
24 of the air traffic control system;

1 “(C) \$29,000,000 to reduce the environ-
2 mental impact of aviation;

3 “(D) \$18,000,000 to improve the efficiency
4 of mission support; and

5 “(E) \$30,000,000 to improve the dura-
6 bility and maintainability of advanced material
7 structures in transport airframe structures.”.

8 **SEC. 302. RESEARCH PROGRAM TO IMPROVE AIRFIELD**
9 **PAVEMENTS.**

10 The Administrator of the Federal Aviation Adminis-
11 tration shall continue the program to consider awards to
12 nonprofit concrete and asphalt pavement research founda-
13 tions to improve the design, construction, rehabilitation,
14 and repair of rigid concrete airfield pavements to aid in
15 the development of safer, more cost-effective, and more
16 durable airfield pavements. The Administrator may use
17 grants or cooperative agreements in carrying out this sec-
18 tion. Nothing in this section requires the Administrator
19 to prioritize an airfield pavement research program above
20 safety, security, Flight 21, environment, or energy re-
21 search programs.

22 **SEC. 303. ENSURING APPROPRIATE STANDARDS FOR AIR-**
23 **FIELD PAVEMENTS.**

24 (a) IN GENERAL.—The Administrator of the Federal
25 Aviation Administration shall review and determine

1 whether the Federal Aviation Administration's standards
2 used to determine the appropriate thickness for asphalt
3 and concrete airfield pavements are in accordance with the
4 Federal Aviation Administration's standard 20-year-life
5 requirement using the most up-to-date available informa-
6 tion on the life of airfield pavements. If the Administrator
7 determines that such standards are not in accordance with
8 that requirement, the Administrator shall make appro-
9 priate adjustments to the Federal Aviation Administra-
10 tion's standards for airfield pavements.

11 (b) REPORT.—Within 1 year after the date of enact-
12 ment of this Act, the Administrator shall report the results
13 of the review conducted under subsection (a) and the ad-
14 justments, if any, made on the basis of that review to the
15 Senate Committee on Commerce, Science, and Transpor-
16 tation and the House of Representatives Committee on
17 Transportation and Infrastructure.

18 **SEC. 304. ASSESSMENT OF WAKE TURBULENCE RESEARCH**

19 **AND DEVELOPMENT PROGRAM.**

20 (a) ASSESSMENT.—The Administrator of the Federal
21 Aviation Administration shall enter into an arrangement
22 with the National Research Council for an assessment of
23 the Federal Aviation Administration's proposed wake tur-
24 bulence research and development program. The assess-
25 ment shall include—

1 (1) an evaluation of the research and develop-
2 ment goals and objectives of the program;

3 (2) a listing of any additional research and de-
4 velopment objectives that should be included in the
5 program;

6 (3) any modifications that will be necessary for
7 the program to achieve the program's goals and ob-
8 jectives on schedule and within the proposed level of
9 resources; and

10 (4) an evaluation of the roles, if any, that
11 should be played by other Federal agencies, such as
12 the National Aeronautics and Space Administration
13 and the National Oceanic and Atmospheric Adminis-
14 tration, in wake turbulence research and develop-
15 ment, and how those efforts could be coordinated.

16 (b) REPORT.—A report containing the results of the
17 assessment shall be provided to the Committee on Science
18 of the House of Representatives and to the Committee on
19 Commerce, Science, and Transportation of the Senate not
20 later than 1 year after the date of enactment of this Act.

21 (c) AUTHORIZATION OF APPROPRIATIONS.—There
22 are authorized to be appropriated to the Administrator of
23 the Federal Aviation Administration \$500,000 for fiscal
24 year 2004 to carry out this section.

1 **SEC. 305. CABIN AIR QUALITY RESEARCH PROGRAM.**

2 In accordance with the recommendation of the Na-
3 tional Academy of Sciences in its report entitled “The Air-
4 liner Cabin Environment and the Health of Passengers
5 and Crew”, the Federal Aviation Administration shall es-
6 tablish a research program to address questions about im-
7 proving cabin air quality of aircraft, including methods to
8 limit airborne diseases.

9 **SEC. 306. INTERNATIONAL ROLE OF THE FAA.**

10 Section 40101(d) of title 49, United States Code, is
11 amended by adding at the end the following:

12 “(8) Exercising leadership with the Administra-
13 tor’s foreign counterparts, in the International Civil
14 Aviation Organization and its subsidiary organiza-
15 tions, and other international organizations and
16 fora, and with the private sector to promote and
17 achieve global improvements in the safety, efficiency,
18 and environmental effect of air travel.”.

19 **SEC. 307. FAA REPORT ON OTHER NATIONS’ SAFETY AND**
20 **TECHNOLOGICAL ADVANCEMENTS.**

21 The Administrator of the Federal Aviation Adminis-
22 tration shall review aviation and aeronautical safety, and
23 research funding and technological actions in other coun-
24 tries. The Administrator shall submit a report to the Com-
25 mittee on Science of the House of Representatives and to
26 the Committee on Commerce, Science, and Transportation

1 of the Senate, together with any recommendations as to
2 how such activities might be utilized in the United States.

3 **SEC. 308. DEVELOPMENT OF ANALYTICAL TOOLS AND CER-**
4 **TIFICATION METHODS.**

5 The Federal Aviation Administration shall conduct
6 research to promote the development of analytical tools to
7 improve existing certification methods and to reduce the
8 overall costs for the certification of new products.

9 **SEC. 309. PILOT PROGRAM TO PROVIDE INCENTIVES FOR**
10 **DEVELOPMENT OF NEW TECHNOLOGIES.**

11 (a) IN GENERAL.—The Administrator of the Federal
12 Aviation Administration may conduct a limited pilot pro-
13 gram to provide operating incentives to users of the air-
14 space for the deployment of new technologies, including
15 technologies to facilitate expedited flight routing and se-
16 quencing of take-offs and landings.

17 (b) AUTHORIZATION OF APPROPRIATIONS.—There
18 are authorized to be appropriated to the Administrator
19 \$500,000 for fiscal year 2004.

20 **SEC. 310. FAA CENTER FOR EXCELLENCE FOR APPLIED RE-**
21 **SEARCH AND TRAINING IN THE USE OF AD-**
22 **VANCED MATERIALS IN TRANSPORT AIR-**
23 **CRAFT.**

24 (a) IN GENERAL.—The Administrator of the Federal
25 Aviation Administration shall develop a Center for Excel-

1 lence focused on applied research and training on the du-
2 rability and maintainability of advanced materials in
3 transport airframe structures, including the use of poly-
4 meric composites in large transport aircraft. The Center
5 shall—

6 (1) promote and facilitate collaboration among
7 academia, the Federal Aviation Administration’s
8 Transportation Division, and the commercial aircraft
9 industry, including manufacturers, commercial air
10 carriers, and suppliers; and

11 (2) establish goals set to advance technology,
12 improve engineering practices, and facilitate con-
13 tinuing education in relevant areas of study.

14 (b) AUTHORIZATION OF APPROPRIATIONS.—There
15 are authorized to be appropriated to the Administrator
16 \$500,000 for fiscal year 2004 to carry out this section.

17 **SEC. 311. FAA CERTIFICATION OF DESIGN ORGANIZATIONS.**

18 (a) GENERAL AUTHORITY TO ISSUE CERTIFI-
19 CATES.—Section 44702(a) is amended by inserting “de-
20 sign organization certificates,” after “airman certifi-
21 cates,”.

22 (b) DESIGN ORGANIZATION CERTIFICATES.—

23 (1) IN GENERAL.—Section 44704 is amended—

24 (A) by striking the section heading and in-
25 serting the following:

1 “§ 44704. **Design organization certificates, type cer-**
2 **tificates, production certificate, and air-**
3 **worthiness certificates”;**

4 (B) by redesignating subsections (a)
5 through (d) as subsections (b) through (e);

6 (C) by inserting before subsection (b) the
7 following:

8 “(a) DESIGN ORGANIZATION CERTIFICATES.—

9 “(1) PLAN.—Within 1 year after the date of
10 enactment of the Second Century of Flight Act, the
11 Administrator of the Federal Aviation Administra-
12 tion shall submit a plan to the Senate Committee on
13 Commerce, Science, and Transportation and the
14 House of Representatives Committee on Transpor-
15 tation and Infrastructure for the development and
16 oversight of a system for certification of design orga-
17 nizations under paragraph (2).

18 “(2) IMPLEMENTATION OF PLAN.—Within 5
19 years after the date of enactment of the Second Cen-
20 tury of Flight Act, the Administrator of the Federal
21 Aviation Administration may commence the issuance
22 of design organization certificates under paragraph
23 (3) to authorize design organizations to certify com-
24 pliance with the requirements and minimum stand-
25 ards prescribed under section 44701(a) for the type

1 certification of aircraft, aircraft engines, propellers,
2 or appliances.

3 “(3) ISSUANCE OF CERTIFICATES.—On receiv-
4 ing an application for a design organization certifi-
5 cate, the Administrator shall examine and rate the
6 design organization in accordance with the regula-
7 tions prescribed by the Administrator to determine
8 that the design organization has adequate engineer-
9 ing, design, and testing capabilities, standards, and
10 safeguards to ensure that the product being certifi-
11 cated is properly designed and manufactured, per-
12 forms properly, and meets the regulations and min-
13 imum standards prescribed under that section. The
14 Administrator shall include in a design organization
15 certificate terms required in the interest of safety.”;

16 (D) by striking subsection (b), as redesign-
17 nated, and inserting the following:

18 “(b) TYPE CERTIFICATES.—

19 “(1) IN GENERAL.—The Administrator may
20 issue a type certificate for an aircraft, aircraft en-
21 gine, or propeller, or for an appliance specified
22 under paragraph (2)(A) of this subsection—

23 “(A) when the Administrator finds that
24 the aircraft, aircraft engine, or propeller, or ap-
25 pliance is properly designed and manufactured,

1 performs properly, and meets the regulations
2 and minimum standards prescribed under sec-
3 tion 44701(a) of this title; or

4 “(B) based on a certification of compliance
5 made by a design organization certificated
6 under subsection (a).

7 “(2) INVESTIGATION AND HEARING.—On re-
8 ceiving an application for a type certificate not ac-
9 companied by a certification of compliance made by
10 a design organization certificated under subsection
11 (a), the Administrator shall investigate the applica-
12 tion and may conduct a hearing. The Administrator
13 shall make, or require the applicant to make, tests
14 the Administrator considers necessary in the interest
15 of safety.”.

16 (c) REINSPECTION AND REEXAMINATION.—Section
17 44709(a) is amended by inserting “design organization,
18 production certificate holder,” after “appliance,”.

19 (d) PROHIBITIONS.—Section 44711(a)(7) is amended
20 by striking “agency” and inserting “agency, design orga-
21 nization certificate,”.

22 (e) CONFORMING AMENDMENTS.—

23 (1) CHAPTER ANALYSIS.—The chapter analysis
24 for chapter 447 is amended by striking the item re-
25 lating to section 44704 and inserting the following:

“44704. Design organization certificates, type certificates, production certificate, and airworthiness certificates.”.

1 (2) CROSS REFERENCE.—Section 44715(a)(3)
2 is amended by striking “44704(a)” and inserting
3 “44704(b)”.

4 **SEC. 312. REPORT ON LONG TERM ENVIRONMENTAL IM-**
5 **PROVEMENTS.**

6 (a) IN GENERAL.—The Administrator of the Federal
7 Aviation Administration, in consultation with the Adminis-
8 trator of the National Aeronautics and Space Administra-
9 tion and the head of the Department of Transportation’s
10 Office of Aerospace and Aviation Liaison, shall conduct
11 a study of ways to reduce aircraft noise and emissions and
12 to increase aircraft fuel efficiency. The study shall—

13 (1) explore new operational procedures for air-
14 craft to achieve those goals;

15 (2) identify both near term and long term op-
16 tions to achieve those goals;

17 (3) identify infrastructure changes that would
18 contribute to attainment of those goals;

19 (4) identify emerging technologies that might
20 contribute to attainment of those goals;

21 (5) develop a research plan for application of
22 such emerging technologies, including new
23 combustor and engine design concepts and meth-
24 odologies for designing high bypass ratio turbofan

1 engines so as to minimize the effects on climate
2 change per unit of production of thrust and flight
3 speed; and

4 (6) develop an implementation plan for exploit-
5 ing such emerging technologies to attain those goals.

6 (b) REPORT.—The Administrator shall transmit a re-
7 port on the study to the Senate Committee on Commerce,
8 Science, and Transportation and the House of Represent-
9 atives Committee on Transportation and Infrastructure
10 within 1 year after the date of enactment of this Act.

11 (c) AUTHORIZATION OF APPROPRIATIONS.—There
12 are authorized to be appropriated to the Administrator of
13 the Federal Aviation Administration \$500,000 for fiscal
14 year 2004 to carry out this section.

15 **TITLE IV—NASA RESEARCH,**
16 **EDUCATION, AND DEVELOP-**
17 **MENT**

18 **SEC. 401. NASA AERONAUTICS RESEARCH PLAN.**

19 (a) IN GENERAL.—Within 6 months after the date
20 of enactment of this Act, the Administrator of the Na-
21 tional Aeronautics and Space Administration shall trans-
22 mit an aeronautics research and development plan to the
23 Committee of Commerce, Science, and Transportation of
24 the Senate and the Committee on Science of the House
25 of Representatives setting forth the research goals and

1 funding needs over the next 10 years that will allow the
2 United States to continue its lead in commercial aviation.

3 (b) SPECIFIC AREAS OF RESEARCH REQUIRED.—

4 The plan shall include research on—

5 (1) enabling commercial aircraft to achieve
6 noise levels on takeoff and on airport approach and
7 landing that do not exceed ambient noise levels in
8 the absence of flight operations in the vicinity of air-
9 ports from which such commercial aircraft would
10 normally operate;

11 (2) enabling commercial aircraft to achieve sig-
12 nificant improvement in fuel efficiency, including
13 specific fuel consumption, lift-to-drag ratio, and
14 structural weight fraction, compared to aircraft in
15 commercial service as of the date of enactment of
16 this Act;

17 (3) enabling commercial aircraft to reduce emis-
18 sions for nitrogen oxides to less than 5 grams per
19 kilogram of fuel burned and to significantly reduce
20 carbon dioxide emissions;

21 (4) technologies that will result in rotorcraft
22 that, when compared to rotorcraft operating as of
23 the date of enactment of this Act, will exhibit—

1 (A) an 80 percent reduction in noise levels
2 on takeoff and on approach and landing as per-
3 ceived by a human observer;

4 (B) a 10 percent reduction in vibration;

5 (C) a 30 percent reduction in empty
6 weight;

7 (D) a predicted accident rate equivalent to
8 that of fixed-wing aircraft in commercial serv-
9 ice;

10 (E) the capability for zero-ceiling, zero-visi-
11 bility operations; and

12 (F) operating noise levels that meet the
13 conditions and noise limitations imposed by the
14 Administrator of the Federal Aviation Adminis-
15 tration under section 40128 of title 49, United
16 States Code, for overflights of national parks;

17 (5) the development of a supersonic civil trans-
18 port with—

19 (A) an operating speed of at least Mach
20 1.6;

21 (B) a range of at least 4,000 nautical
22 miles;

23 (C) a payload of at least 150 passengers;

24 (D) a lift-to-drag ratio of at least 9.0;

1 (E) noise levels on takeoff and on airport
2 approach and landing that meet community
3 noise standards in place at airports from which
4 such commercial supersonic aircraft would nor-
5 mally operate at the time the aircraft would
6 enter commercial service;

7 (F) an N-shaped signature sonic boom
8 peak overpressure of less than 1.0 pounds per
9 square foot;

10 (G) nitrogen oxide emissions of less than
11 15 grams per kilogram of fuel burned; and

12 (H) water vapor emissions for strato-
13 spheric flight of no greater than 1,400 grams
14 per kilogram of fuel burned; and

15 (6) other technologies which would improve
16 United States aeronautics, including powered lift.

17 (c) PUBLIC-PRIVATE PARTICIPATION; COORDINA-
18 TION.—In developing the plan, the Administrator shall
19 consult with representatives of the United States aviation
20 and aerospace industry and with the Office of Aerospace
21 and Aviation Liaison of the Department of Transpor-
22 tation.

23 (d) DOT TO COORDINATE RESEARCH.—Any re-
24 search undertaken pursuant to the plan shall be coordi-

1 nated with the Office of Aerospace and Aviation Liaison
2 of the Department of Transportation.

3 (e) AUTHORIZATION OF APPROPRIATIONS.—There
4 are authorized to be appropriated to the Secretary of
5 Transportation \$500,000 for each of fiscal years 2004 and
6 2005 to carry out this section.

7 **SEC. 402. ASSESSMENT OF NASA RESEARCH PLAN.**

8 (a) ASSESSMENT.—In order to ensure that the
9 United States retains needed capabilities in fundamental
10 aerodynamics and other areas of fundamental aeronautics
11 research, the Administrator of the National Aeronautics
12 and Space Administration shall enter into an arrangement
13 with the National Research Council for an assessment of
14 the Aeronautics Research Plan developed under section
15 401 and the United States future requirements for funda-
16 mental aeronautics research and needs for a skilled re-
17 search workforce and research facilities commensurate
18 with those requirements. The assessment shall include—

19 (1) an identification of any projected gaps; and

20 (2) recommendations for what steps should be
21 taken by the United States to eliminate those gaps.

22 (b) REPORT.—The Administrator shall transmit the
23 assessment described in subsection (a), along with the Ad-
24 ministration's response to the assessment, to the Com-
25 mittee on Commerce, Science, and Transportation of the

1 Senate and to the Committee on Science of the House of
2 Representatives not later than 1 year after the date of
3 enactment of this Act.

4 (c) AUTHORIZATION OF APPROPRIATIONS.—There
5 are authorized to be appropriated to the Administrator
6 \$500,000 for fiscal year 2004 to carry out this section.

7 **SEC. 403. STUDY OF MARKETS ENABLED BY ENVIRON-**
8 **MENTAL TECHNOLOGIES FOR FUTURE AIR-**
9 **CRAFT.**

10 (a) OBJECTIVE.—The Administrator of the National
11 Aeronautics and Space Administration shall conduct a
12 study to identify and quantify new markets that would be
13 created, as well as existing markets that would be ex-
14 panded, by the incorporation of the technologies developed
15 pursuant to section 401 into future commercial aircraft.
16 As part of the study, the Administrator shall identify
17 whether any of the performance characteristics specified
18 in section 401(a) would need to be made more stringent
19 in order to create new markets or expand existing mar-
20 kets. The Administrator shall seek input from at least the
21 aircraft manufacturing industry, academia, and the air-
22 lines in carrying out the study.

23 (b) REPORT.—A report containing the results of the
24 study shall be provided to the Committee on Science of
25 the House of Representatives and to the Committee on

1 Commerce, Science, and Transportation of the Senate
2 within 18 months after the date of enactment of this Act.

3 (c) AUTHORIZATION OF APPROPRIATIONS.—There
4 are authorized to be appropriated to the Administrator of
5 the National Aeronautics and Space Administration
6 \$500,000 to carry out this section.

7 **SEC. 404. VEHICLE-ENABLING TECHNOLOGY PROGRAM.**

8 (a) IN GENERAL.—The Administrator of the Na-
9 tional Aeronautics and Space Administration shall—

10 (1) redesignate the Administration’s vehicle sys-
11 tems program as the vehicle-enabling technologies
12 program; and

13 (2) broaden the scope of the program—

14 (A) to include cooperative efforts with
15 aviation airframe, engine, avionics, and aircraft
16 systems manufacturers to develop technologies
17 that—

18 (i) will enable manufacturers to de-
19 sign, produce, and gain Federal Aviation
20 Administration certification of innovative
21 technologies that bring new capabilities to
22 aircraft types currently being produced;
23 and

1 (ii) will foster innovative capabilities
2 and designs for future air vehicles and sys-
3 tems; and

4 (B) to include a thorough assessment of
5 the full range of technology needs, from general
6 aviation aircraft through supersonic vehicles,
7 that might be adopted by airlines or corporate
8 aviation.

9 (b) **AUTHORIZATION OF APPROPRIATIONS.**—There
10 are authorized to be appropriated to the Administrator
11 \$5,000,000,000 for the period beginning with fiscal year
12 2004 and ending with fiscal year 2010 to carry out this
13 section.

14 **SEC. 405. AVIATION SOFTWARE INITIATIVES.**

15 (a) **IN GENERAL.**—The Administrator of the Na-
16 tional Aeronautics and Space Administration shall under-
17 take the development of innovative software-validation
18 technologies—

19 (1) to assist avionics and airframe manufactur-
20 ers in demonstrating to the Federal Aviation Admin-
21 istration that their software-related products meet
22 the accuracy, integrity, and reliability goals estab-
23 lished by the Federal Aviation Administration for
24 certification; and

1 (2) for software employed in the air traffic
2 management system.

3 (b) AUTHORIZATION OF APPROPRIATIONS.—There
4 are authorized to be appropriated to the Administrator
5 \$350,000,000 for the period beginning with fiscal year
6 2004 and ending with fiscal year 2010 to carry out this
7 section.

8 **SEC. 406. WEATHER SENSORS AND PREDICTION.**

9 (a) IN GENERAL.—In order to enhance the accuracy
10 of weather predictions for the surface and the atmosphere
11 up to 18,000 feet, especially in rural areas, the Adminis-
12 trator of the National Aeronautics and Space Administra-
13 tion, in conjunction with the Administrator of the National
14 Oceanic and Atmospheric Administration, shall increase
15 research by the National Aeronautics and Space Adminis-
16 tration into satellite sensors of wind speed, wind direction,
17 temperature, dew point, and other low and middle-altitude
18 weather phenomena.

19 (b) AUTHORIZATION OF APPROPRIATIONS.—There
20 are authorized to be appropriated to the Administrator
21 \$100,000,000 for the period beginning with fiscal year
22 2004 and ending with fiscal year 2010 to carry out this
23 section.

1 **SEC. 407. ADVISORY COMMITTEES.**

2 It is the sense of the Congress that, in continuing
3 to assess the applicability of its programs to aerospace in-
4 dustry needs, the Administrator of the National Aero-
5 nautics and Space Administration should—

6 (1) make full use of the Administration’s advi-
7 sory committees, especially the Aerospace Tech-
8 nology Advisory Committee; and

9 (2) through that committee ensure that the Ad-
10 ministration has aligned advisory committee sub-
11 committees to reflect the focus of each of its pro-
12 grams and strategic goals.

13 **SEC. 408. NATIONAL CENTER FOR ADVANCED MATERIALS**
14 **PERFORMANCE.**

15 (a) IN GENERAL.—The Administrator of the Na-
16 tional Aeronautics and Space Administration shall develop
17 a National Center for Advanced Materials Performance fo-
18 cused on shared-database methodologies addressing mate-
19 rial, structural, manufacturing, and repair processes for
20 use of advanced materials in commercial and military ap-
21 plications. The Center shall—

22 (1) be established on the basis of previous expe-
23 rience in advanced materials research and the provi-
24 sion of materials data and information to the avia-
25 tion industry;

1 (2) promote and facilitate coordination between
2 the Federal Aviation Administration and the aero-
3 space and aviation industry which includes airframe
4 manufacturers and material suppliers;

5 (3) establish goals to promote data sharing
6 among multiple aerospace users and reduce testing
7 via increased capability and use of numerical and
8 analytical simulation tools; and

9 (4) enable the latest advanced material forms to
10 be used cost-effectively on past and future aircraft.

11 (b) AUTHORIZATION OF APPROPRIATIONS.—There
12 are authorized to be appropriated to the Administrator
13 \$35,000,000 for the period beginning with fiscal year
14 2004 and ending with fiscal year 2010 to carry out this
15 section.

16 **SEC. 409. UNIFIED BUDGET REPORT.**

17 The Administrator of the National Aeronautics and
18 Space Administration shall submit to the Senate Com-
19 mittee on Commerce, Science, and Transportation, the
20 House of Representatives Committee on Transportation
21 and Infrastructure, and the House of Representatives
22 Committee on Science an annual report that contains a
23 unified budget that combines the budgets of each program
24 coordinated by the Administrator of the National Aero-
25 nautics and Space Administration.

1 **SEC. 410. COST-SHARING.**

2 The Administrator of the National Aeronautics and
3 Space Administration shall prescribe guidelines to provide
4 for consideration of the fair market value of background
5 technologies as in-kind contributions by non-Federal Gov-
6 ernment participants in cost-shared projects administered
7 by the Administrator. The Administrator shall use the au-
8 thority of the Administration to the fullest to implement
9 the guidelines in a manner that reduces program costs and
10 increases the flow of innovative technology between the
11 private sector and the Administration's programs and
12 projects.

○