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108TH CONGRESS 2D SESSION

H. R. 10

[Report No. 108–724, Parts I, II, III, IV, and V]

To provide for reform of the intelligence community, terrorism prevention and prosecution, border security, and international cooperation and coordination, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 24, 2004

Mr. Hastert (for himself, Mr. Delay, Mr. Blunt, Ms. Pryce of Ohio, Mr. Hoekstra, Mr. Hunter, Mr. Young of Florida, Mr. Sensenbrenner, Mr. Hyde, Mr. Tom Davis of Virginia, Mr. Oxley, Mr. Dreier, Mr. Cox, Mr. Thomas, Mr. Nussle, Mr. Boehner, and Mr. Smith of New Jersey) introduced the following bill; which was referred to the Select Committee on Intelligence (Permanent Select), and in addition to the Committees on Armed Services, Education and the Workforce, Energy and Commerce, Financial Services, Government Reform, International Relations, the Judiciary, Rules, Science, Transportation and Infrastructure, Ways and Means, and Select Homeland Security, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

October 4, 2004

Reported from the Permanent Select Committee on Intelligence with an amendment

[Strike out all after the enacting clause and insert the part printed in boldface roman]

OCTOBER 4, 2004

Reported from the Committee on Armed Services with amendments
[Omit the part struck through in brackets and insert the part printed in italic]

October 4, 2004

Reported from the Committee on Financial Services with an amendment

[Strike out all after the enacting clause and insert the part printed in boldface italic]

OCTOBER 4, 2004

Referral to the Committees on Education and the Workforce, Energy and Commerce, Government Reform, International Relations, the Judiciary, Rules, Science, Transportation and Infrastructure, Ways and Means, and the Select Committee on Homeland Security extended for a period ending not later than October 5, 2004

OCTOBER 5, 2004

Reported from the Committee on Government Reform with an amendment [Strike out all after the enacting clause and insert the part printed in italic in bold parentheses]

OCTOBER 5, 2004

Reported from the Committee on the Judiciary with an amendment [Strike out all after the enacting clause and insert the part printed in boldface roman in bold brackets]

OCTOBER 5, 2004

Additional sponsors: Mr. Burr, Mr. Green of Wisconsin, Mr. McInnis, Mr. Goodlatte, Mr. Issa, Mr. Pickering, Mr. Sessions, Mr. Gingrey, Mrs. Miller of Michigan, and Mr. Ramstad

October 5, 2004

Committees on Education and the Workforce, Energy and Commerce, International Relations, Rules, Science, Transportation and Infrastructure, Ways and Means, and the Select Committee on Homeland Security discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed

A BILL

To provide for reform of the intelligence community, terrorism prevention and prosecution, border security, and international cooperation and coordination, and for other purposes.

- 1 SECTION 1. SHORT TITLE.
- 2 This Act may be cited as the "9/11 Rec-
- 3 ommendations Implementation Act".
- 4 SEC. 2. TABLE OF CONTENTS.
- 5 The table of contents for this Act is as fol-
- 6 *lows:*

TITLE I—REFORM OF THE INTELLIGENCE COMMUNITY

Sec. 1001. Short title.

Subtitle A—Establishment of National Intelligence Director

- Sec. 1011. Reorganization and improvement of management of intelligence community.
- Sec. 1012. Revised definition of national intelligence.
- Sec. 1013. Joint procedures for operational coordination between Department of Defense and Central Intelligence Agency.
- Sec. 1014. Role of National Intelligence Director in appointment of certain officials responsible for intelligence-related activities.
- Sec. 1015. Initial appointment of the National Intelligence Director.
- Sec. 1016. Executive schedule matters.

Subtitle B—National counterterrorism Center and Civil Liberties Protections

- Sec. 1021. National counterterrorism Center.
- Sec. 1022. Civil Liberties Protection Officer.

Subtitle C—Joint Intelligence Community Council

- Sec. 1031. Joint Intelligence Community Council.
 - Subtitle D—Improvement of Human Intelligence (HUMINT)
- Sec. 1041. Human intelligence as an increasingly critical component of the intelligence community.
- Sec. 1042. Improvement of human intelligence capacity.

Subtitle E—Improvement of Education for the Intelligence Community

- Sec. 1051. Modification of obligated service requirements under National Security Education Program.
- Sec. 1052. Improvements to the National Flagship Language Initiative.

- Sec. 1053. Establishment of scholarship program for English language studies for heritage community citizens of the United States within the National Security Education Program.
- Sec. 1054. Sense of Congress with respect to language and education for the intelligence community; reports.
- Sec. 1055. Advancement of foreign languages critical to the intelligence community.
- Sec. 1056. Pilot project for Civilian Linguist Reserve Corps.
- Sec. 1057. Codification of establishment of the National Virtual Translation Center.
- Sec. 1058. Report on recruitment and retention of qualified instructors of the Defense Language Institute.

Subtitle F—Additional Improvements of Intelligence Activities

- Sec. 1061. Permanent extension of Central Intelligence Agency Voluntary Separation Incentive Program.
- Sec. 1062. National Security Agency Emerging Technologies
 Panel.

Subtitle G—Conforming and Other Amendments

- Sec. 1071. Conforming amendments relating to roles of National Intelligence Director and Director of the Central Intelligence Agency.
- Sec. 1072. Other conforming amendments.
- Sec. 1073. Elements of intelligence community under National Security Act of 1947.
- Sec. 1074. Redesignation of National Foreign Intelligence Program as National Intelligence Program.
- Sec. 1075. Repeal of superseded authorities.
- Sec. 1076. Clerical amendments to National Security Act of 1947.
- Sec. 1077. Conforming amendments relating to prohibiting dual service of the Director of the Central Intelligence Agency.
- Sec. 1078. Access to Inspector General protections.
- Sec. 1079. General references.
- Sec. 1080. Application of other laws.

Subtitle H—Transfer, Termination, Transition and Other Provisions

- Sec. 1091. Transfer of community management staff.
- Sec. 1092. Transfer of terrorist threat integration center.
- Sec. 1093. Termination of positions of Assistant Directors of Central Intelligence.
- Sec. 1094. Implementation plan.
- Sec. 1095. Transitional authorities.
- Sec. 1096. Effective dates.

Subtitle I—Grand Jury Information Sharing

Sec. 1101. Grand jury information sharing.

Subtitle J—Other Matters

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- Sec. 1111. Interoperable law enforcement and intelligence data system.
- Sec. 1112. Improvement of intelligence capabilities of the Federal Bureau of Investigation.

TITLE II—TERRORISM PREVENTION AND PROSECUTION

- Subtitle A—Individual Terrorists as Agents of Foreign Powers
- Sec. 2001. Individual terrorists as agents of foreign powers.
 - Subtitle B-Stop Terrorist and Military Hoaxes Act of 2004
- Sec. 2021. Short title.
- Sec. 2022. Hoaxes and recovery costs.
- Sec. 2023. Obstruction of justice and false statements in terrorism cases.
- Sec. 2024. Clarification of definition.

Subtitle C—Material Support to Terrorism Prohibition Enhancement Act of 2004

- Sec. 2041. Short title.
- Sec. 2042. Receiving military-type training from a foreign terrorist organization.
- Sec. 2043. Providing material support to terrorism.
- Sec. 2044. Financing of terrorism.

Subtitle D—Weapons of Mass Destruction Prohibition Improvement Act of 2004

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- Sec. 2052. Weapons of mass destruction.
- Sec. 2053. Participation in nuclear and weapons of mass destruction threats to the United States.

Subtitle E-Money Laundering and Terrorist Financing

CHAPTER 1—FUNDING TO COMBAT FINANCIAL CRIMES INCLUDING TERRORIST FINANCING

- Sec. 2101. Additional authorization for FinCEN.
- Sec. 2102. Money laundering and financial crimes strategy reauthorization.

CHAPTER 2—ENFORCEMENT TOOLS TO COMBAT FINANCIAL CRIMES INCLUDING TERRORIST FINANCING

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- Sec. 2115. Effective date.

SUBCHAPTER B—ADDITIONAL ENFORCEMENT TOOLS

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- Sec. 2122. Conduct in aid of counterfeiting.
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- Sec. 2187. Perimeter Security.
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Subtitle H—Other Matters

- Sec. 2191. Grand jury information sharing.
- Sec. 2192. Interoperable law enforcement and intelligence data system.
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1 TITLE I—REFORM OF THE

2 INTELLIGENCE COMMUNITY

- 3 SEC. 1001. SHORT TITLE.
- 4 This title may be cited as the "National Se-
- 5 curity Intelligence Improvement Act of 2004".
- 6 Subtitle A—Establishment of
- 7 National Intelligence Director
- 8 SEC. 1011. REORGANIZATION AND IMPROVEMENT OF MAN-
- 9 AGEMENT OF INTELLIGENCE COMMUNITY.
- 10 (a) In General.—Title I of the National Se-
- 11 curity Act of 1947 (50 U.S.C. 402 et seq.) is
- 12 amended by striking sections 102 through 104
- 13 and inserting the following new sections:

1	"NATIONAL INTELLIGENCE DIRECTOR
2	"Sec. 102. (a) National Intelligence Di-
3	RECTOR.—(1) There is a National Intelligence
4	Director who shall be appointed by the Presi-
5	dent, by and with the advice and consent of the
6	Senate.
7	"(2) The National Intelligence Director
8	shall not be located within the Executive Of-
9	fice of the President.
10	"(b) Principal Responsibility.—Subject to
11	the authority, direction, and control of the
12	President, the National Intelligence Director
13	shall—
14	"(1) serve as head of the intelligence
15	community;
16	"(2) act as the principal adviser to the
17	President, to the National Security Coun-
18	cil, and the Homeland Security Council
19	for intelligence matters related to the na-
20	tional security; and
21	"(3) through the heads of the depart-
22	ments containing elements of the intel-
23	ligence community, and the Central Intel-
24	ligence Agency, manage and oversee the
25	execution of the National Intelligence

1	Program and direct the National Intel-
2	ligence Program.
3	"(c) Prohibition on Dual Service.—The
4	individual serving in the position of National
5	Intelligence Director shall not, while so serv-
6	ing, also serve as the Director of the Central
7	Intelligence Agency or as the head of any other
8	element of the intelligence community.
9	"RESPONSIBILITIES AND AUTHORITIES OF THE
10	NATIONAL INTELLIGENCE DIRECTOR
11	"Sec. 102A. (a) Provision of Intel-
12	LIGENCE.—(1) Under the direction of the Presi-
13	dent, the National Intelligence Director shall
14	be responsible for ensuring that national intel-
15	ligence is provided—
16	"(A) to the President;
17	"(B) to the heads of departments and
18	agencies of the executive branch;
19	"(C) to the Chairman of the Joint
20	Chiefs of Staff and senior military com-
21	manders;
22	"(D) where appropriate, to the Senate
23	and House of Representatives and the
24	committees thereof; and

1	(E)	to	such	other	persons	as	the	Na
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- 2 tional Intelligence Director determines to
- 3 **be appropriate.**
- 4 "(2) Such national intelligence should be
- 5 timely, objective, independent of political con-
- 6 siderations, and based upon all sources avail-
- 7 able to the intelligence community and other
- 8 appropriate entities.
- 9 "(b) Access to Intelligence.—To the ex-
- 10 tent approved by the President, the National
- 11 Intelligence Director shall have access to all
- 12 national intelligence and intelligence related
- 13 to the national security which is collected by
- 14 any Federal department, agency, or other enti-
- 15 ty, except as otherwise provided by law or, as
- 16 appropriate, under guidelines agreed upon by
- 17 the Attorney General and the National Intel-
- 18 ligence Director.
- 19 "(c) BUDGET AUTHORITIES.—(1)(A) The Na-
- 20 tional Intelligence Director shall develop and
- 21 present to the President on an annual basis a
- 22 budget for intelligence and intelligence-re-
- 23 lated activities of the United States.
- 24 "(B) In carrying out subparagraph (A) for
- 25 any fiscal year for the components of the budg-

- 1 et that comprise the National Intelligence Pro-
- 2 gram, the National Intelligence Director shall
- 3 provide guidance to the heads of departments
- 4 containing elements of the intelligence com-
- 5 munity, and to the heads of the elements of the
- 6 intelligence community, for development of
- 7 budget inputs to the National Intelligence Di-
- 8 rector.
- 9 "(2)(A) The National Intelligence Director
- 10 shall participate in the development by the
- 11 Secretary of Defense of the annual budgets for
- 12 the Joint Military Intelligence Program and
- 13 for Tactical Intelligence and Related Activi-
- 14 *ties*.
- 15 "(B) The National Intelligence Director
- 16 shall provide guidance for the development of
- 17 the annual budget for each element of the in-
- 18 telligence community that is not within the
- 19 National Intelligence Program.
- 20 "(3) In carrying out paragraphs (1) and
- 21 (2), the National Intelligence Director may, as
- 22 appropriate, obtain the advice of the Joint In-
- 23 telligence Community Council.
- 24 "(4) The National Intelligence Director
- 25 shall ensure the effective execution of the an-

- 1 nual budget for intelligence and intelligence-
- 2 related activities.
- 3 "(5)(A) The National Intelligence Director
- 4 shall facilitate the management and execution
- 5 of funds appropriated for the National Intel-
- 6 ligence Program.
- 7 "(B) Notwithstanding any other provision
- 8 of law, in receiving funds pursuant to relevant
- 9 appropriations Acts for the National Intel-
- 10 ligence Program, the Office of Management
- 11 and Budget shall apportion funds appro-
- 12 priated for the National Intelligence Program
- 13 to the National Intelligence Director for allo-
- 14 cation to the elements of the intelligence com-
- 15 munity through the host executive depart-
- 16 ments that manage programs and activities
- 17 that are part of the National Intelligence Pro-
- 18 **gram.**
- 19 "(C) The National Intelligence Director
- 20 shall monitor the implementation and execu-
- 21 tion of the National Intelligence Program by
- 22 the heads of the elements of the intelligence
- 23 community that manage programs and activi-
- 24 ties that are part of the National Intelligence

- 1 Program, which may include audits and eval-
- 2 uations, as necessary and feasible.
- 3 "(6) Apportionment and allotment of funds
- 4 under this subsection shall be subject to chap-
- 5 ter 13 and section 1517 of title 31, United
- 6 States Code, and the Congressional Budget
- 7 and Impoundment Control Act of 1974 (2
- 8 U.S.C. 621 et seq.).
- 9 "(7)(A) The National Intelligence Director
- 10 shall provide a quarterly report, beginning
- 11 April 1, 2005, and ending April 1, 2007, to the
- 12 President and the Congress regarding imple-
- 13 mentation of this section.
- 14 "(B) The National Intelligence Director
- 15 shall report to the President and the Congress
- 16 not later than 5 days after learning of any in-
- 17 stance in which a departmental comptroller
- 18 acts in a manner inconsistent with the law (in-
- 19 cluding permanent statutes, authorization
- 20 Acts, and appropriations Acts), or the direc-
- 21 tion of the National Intelligence Director, in
- 22 carrying out the National Intelligence Pro-
- 23 **gram.**
- 24 "(d) ROLE OF NATIONAL INTELLIGENCE DI-
- 25 RECTOR IN REPROGRAMMING.—(1) No funds

1	made available under the National Intel-
2	ligence Program may be transferred or repro-
3	grammed without the prior approval of the
4	National Intelligence Director, except in ac-
5	cordance with procedures prescribed by the
6	National Intelligence Director.
7	"(2) The Secretary of Defense shall consult
8	with the National Intelligence Director before
9	transferring or reprogramming funds made
10	available under the Joint Military Intelligence
11	Program.
12	"(e) Transfer of Funds or Personnel
13	WITHIN NATIONAL INTELLIGENCE PROGRAM.—(1)
14	In addition to any other authorities available
15	under law for such purposes, the National In-
16	telligence Director, with the approval of the
17	Director of the Office of Management and
18	Budget—
19	"(A) may transfer funds appropriated
20	for a program within the National Intel-
21	ligence Program to another such pro-
22	gram; and
23	"(B) in accordance with procedures to
24	be developed by the National Intelligence

Director and the heads of the departments

25

1	and agencies concerned, may transfer per-
2	sonnel authorized for an element of the
3	intelligence community to another such
4	element for periods up to one year.
5	"(2) The amounts available for transfer in
6	the National Intelligence Program in any
7	given fiscal year, and the terms and conditions
8	governing such transfers, are subject to the
9	provisions of annual appropriations Acts and
10	this subsection.
11	"(3)(A) A transfer of funds or personnel
12	may be made under this subsection only if—
13	"(i) the funds or personnel are being
14	transferred to an activity that is a higher
15	priority intelligence activity;
16	"(ii) the need for funds or personnel
17	for such activity is based on unforeseen
18	requirements;
19	"(iii) the transfer does not involve a
20	transfer of funds to the Reserve for Con-
21	tingencies of the Central Intelligence
22	Agency;
23	"(iv) in the case of a transfer of funds,
24	the transfer results in a cumulative trans-
25	fer of funds out of any department or

1	agency, as appropriate, funded in the Na-
2	tional Intelligence Program in a single
3	fiscal year—
4	"(I) that is less than \$100,000,000,
5	and
6	"(II) that is less than 5 percent of
7	amounts available to a department or
8	agency under the National Intel-
9	ligence Program; and
10	"(v) the transfer does not terminate a
11	program.
12	"(B) A transfer may be made without re-
13	gard to a limitation set forth in clause (iv) or
14	(v) of subparagraph (A) if the transfer has the
15	concurrence of the head of the department or
16	agency involved. The authority to provide such
17	concurrence may only be delegated by the head
18	of the department or agency involved to the
19	deputy of such officer.
20	"(4) Funds transferred under this sub-
21	section shall remain available for the same pe-
22	riod as the appropriations account to which
23	transferred.
24	"(5) Any transfer of funds under this sub-
25	section shall be carried out in accordance

1	with existing procedures applicable to re-
2	programming notifications for the appro-
3	priate congressional committees. Any proposed
4	transfer for which notice is given to the appro-
5	priate congressional committees shall be ac-
6	companied by a report explaining the nature
7	of the proposed transfer and how it satisfies
8	the requirements of this subsection. In addi-
9	tion, the congressional intelligence committees
10	shall be promptly notified of any transfer of
11	funds made pursuant to this subsection in any
12	case in which the transfer would not have oth-
13	erwise required reprogramming notification
14	under procedures in effect as of the date of the
15	enactment of this subsection.
16	"(6)(A) The National Intelligence Director
17	shall promptly submit to—
18	"(i) the congressional intelligence
19	committees,
20	"(ii) in the case of the transfer of per-
21	sonnel to or from the Department of De-
22	fense, the Committee on Armed Services of
23	the Senate and the Committee on Armed
24	Services of the House of Representatives,

and

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1	"(iii) in the case of the transfer of per-
2	sonnel to or from the Department of Jus-
3	tice, to the Committees on the Judiciary of
4	the Senate and the House of Representa-
5	tives,
6	a report on any transfer of personnel made
7	pursuant to this subsection.
8	"(B) The Director shall include in any
9	such report an explanation of the nature of the
10	transfer and how it satisfies the requirements
11	of this subsection.
12	"(f) TASKING AND OTHER AUTHORITIES.—
13	(1)(A) The National Intelligence Director
14	shall—
15	"(i) develop collection objectives, pri-

- 16 orities, and guidance for the intelligence
- community to ensure timely and effective 17
- collection, processing, analysis, and dis-18
- semination (including access by users to 19
- collected data consistent with applicable 20
- 21 law and, as appropriate, the guidelines
- referred to in subsection (b) and analytic 22
- products generated by or within the intel-23
- ligence community) of national intel-24
- ligence; 25

1	"(ii) determine and establish require-
2	ments and priorities for, and manage and
3	direct the tasking of, collection, analysis,
4	production, and dissemination of na-
5	tional intelligence by elements of the in-
6	telligence community, including—
7	"(I) approving requirements for
8	collection and analysis, and
9	"(II) resolving conflicts in collec-
10	tion requirements and in the tasking
11	of national collection assets of the ele-
12	ments of the intelligence community;
13	and
14	"(iii) provide advisory tasking to intel-
15	ligence elements of those agencies and de-
16	partments not within the National Intel-
17	ligence Program.
18	"(B) The authority of the National Intel-
19	ligence Director under subparagraph (A) shall
20	not apply—
21	"(i) insofar as the President so directs;
22	"(ii) with respect to clause (ii) of sub-
23	paragraph (A), insofar as the Secretary of
24	Defense exercises tasking authority under
25	plans or arrangements agreed upon by the

1	Secretary of Defense and the National In-
2	telligence Director; or
3	"(iii) to the direct dissemination of in-
4	formation to State government and local
5	government officials and private sector
6	entities pursuant to sections 201 and 892
7	of the Homeland Security Act of 2002 (6
8	U.S.C. 121, 482).
9	"(2) The National Intelligence Director
10	shall oversee the National counterterrorism
11	Center and may establish such other national
12	intelligence centers as the Director determines
13	necessary.
14	"(3)(A) The National Intelligence Director
15	shall prescribe community-wide personnel
16	policies that—
17	"(i) facilitate assignments across com-
18	munity elements and to the intelligence
19	centers;
20	"(ii) establish overarching standards
21	for intelligence education and training;
22	and
23	"(iii) promote the most effective anal-
24	ysis and collection of intelligence by en-
25	suring a diverse workforce, including the

- 1 recruitment and training of women, mi-
- 2 norities, and individuals with diverse,
- 3 ethnic, and linguistic backgrounds.
- 4 "(B) In developing the policies prescribed
- 5 under subparagraph (A), the National Intel-
- 6 ligence Director shall consult with the heads
- 7 of the departments containing the elements of
- 8 the intelligence community.
- 9 "(C) Policies prescribed under subpara-
- 10 graph (A) shall not be inconsistent with the
- 11 personnel policies otherwise applicable to
- 12 members of the uniformed services.
- 13 "(4) The National Intelligence Director
- 14 shall ensure compliance with the Constitution
- 15 and laws of the United States by the Central
- 16 Intelligence Agency and shall ensure such
- 17 compliance by other elements of the intel-
- 18 ligence community through the host executive
- 19 departments that manage the programs and
- 20 activities that are part of the National Intel-
- 21 ligence Program.
- 22 "(5) The National Intelligence Director
- 23 shall ensure the elimination of waste and un-
- 24 necessary duplication within the intelligence
- 25 community.

1	"(6) The National Intelligence Director
2	shall perform such other functions as the
3	President may direct.
4	Nothing in this Act shall be construed as af-
5	fecting the role of the Department of Justice or
6	the Attorney General with respect to applica-
7	tions under the Foreign Intelligence Surveil-
8	lance Act of 1978.
9	"(g) Intelligence Information Sharing.—
10	(1) The National Intelligence Director shall
11	have principal authority to ensure maximum
12	availability of and access to intelligence infor-
13	mation within the intelligence community con-
14	sistent with national security requirements.
15	The National Intelligence Director shall—
16	"(A) establish uniform security stand-
17	ards and procedures;
18	"(B) establish common information
19	technology standards, protocols, and
20	interfaces;
21	"(C) ensure development of informa-
22	tion technology systems that include
23	multi-level security and intelligence inte-
24	gration capabilities; and

- 1 "(D) establish policies and procedures
- 2 to resolve conflicts between the need to
- 3 share intelligence information and the
- 4 need to protect intelligence sources and
- 5 *methods*.
- 6 "(2) The President shall ensure that the
- 7 National Intelligence Director has all nec-
- 8 essary support and authorities to fully and ef-
- 9 fectively implement paragraph (1).
- 10 "(3) Except as otherwise directed by the
- 11 President or with the specific written agree-
- 12 ment of the head of the department or agency
- 13 in question, a Federal agency or official shall
- 14 not be considered to have met any obligation
- 15 to provide any information, report, assess-
- 16 ment, or other material (including
- 17 unevaluated intelligence information) to that
- 18 department or agency solely by virtue of hav-
- 19 ing provided that information, report, assess-
- 20 ment, or other material to the National Intel-
- 21 ligence Director or the National counter-
- 22 terrorism Center.
- 23 "(4) Not later than February 1 of each
- 24 year, the National Intelligence Director shall
- 25 submit to the President and to the Congress an

1	annual report that identifies any statute, reg-
2	ulation, policy, or practice that the Director
3	believes impedes the ability of the Director to
4	fully and effectively implement paragraph (1).
5	"(h) ANALYSIS.—(1) The National Intel-
6	ligence Director shall ensure that all elements
7	of the intelligence community strive for the
8	most accurate analysis of intelligence derived
9	from all sources to support national security
10	needs.
11	"(2) The National Intelligence Director
12	shall ensure that intelligence analysis gen-
13	erally receives the highest priority when dis-
14	tributing resources within the intelligence
15	community and shall carry out duties under
16	this subsection in a manner that—
17	"(A) develops all-source analysis tech-
18	niques;
19	"(B) ensures competitive analysis;
20	"(C) ensures that differences in judg-
21	ment are fully considered and brought to
22	the attention of policymakers; and
23	"(D) builds relationships between in-
24	telligence collectors and analysts to facili-

1	tate greater understanding of the needs of
2	analysts.
3	"(i) Protection of Intelligence Sources
4	AND METHODS.—(1) In order to protect intel-
5	ligence sources and methods from unauthor-
6	ized disclosure and, consistent with that pro-
7	tection, to maximize the dissemination of intel-
8	ligence, the National Intelligence Director
9	shall establish and implement guidelines for
10	the intelligence community for the following
11	purposes:
12	"(A) Classification of information.
13	"(B) Access to and dissemination of
14	intelligence, both in final form and in the
15	form when initially gathered.
16	"(C) Preparation of intelligence prod-
17	ucts in such a way that source informa-
18	tion is removed to allow for dissemination
19	at the lowest level of classification pos-
20	sible or in unclassified form to the extent
21	practicable.
22	"(2) The Director may only delegate a duty
23	or authority given the Director under this sub-
24	section to the Deputy National Intelligence Di-
25	rector.

1	"(j) Uniform Procedures for Sensitive
2	COMPARTMENTED INFORMATION.—The Presi-
3	dent, acting through the National Intelligence
4	Director, shall—
5	"(1) establish uniform standards and
6	procedures for the grant of access to sen-
7	sitive compartmented information to any
8	officer or employee of any agency or de-
9	partment of the United States and to em-
10	ployees of contractors of those agencies or
11	departments;
12	"(2) ensure the consistent implementa-
13	tion of those standards and procedures
14	throughout such agencies and depart-
15	ments;
16	"(3) ensure that security clearances
17	granted by individual elements of the in-
18	telligence community are recognized by
19	all elements of the intelligence commu-
20	nity, and under contracts entered into by
21	those agencies; and
22	"(4) ensure that the process for inves-
23	tigation and adjudication of an applica-
24	tion for access to sensitive compartmented
25	information is performed in the most ex-

1	peditious manner possible consistent with
2	applicable standards for national secu-
3	rity.
4	"(k) COORDINATION WITH FOREIGN GOVERN-
5	MENTS.—Under the direction of the President
6	and in a manner consistent with section 207
7	of the Foreign Service Act of 1980 (22 U.S.C.
8	3927), the National Intelligence Director shall
9	oversee the coordination of the relationships
10	between elements of the intelligence commu-
11	nity and the intelligence or security services of
12	foreign governments on all matters involving
13	intelligence related to the national security or
14	involving intelligence acquired through clan-
15	destine means.
16	"(l) Enhanced Personnel Management.—
17	(1)(A) The National Intelligence Director
18	shall, under regulations prescribed by the Di-
19	rector, provide incentives for personnel of ele-
20	ments of the intelligence community to serve—
21	"(i) on the staff of the National Intel-
22	ligence Director;
23	"(ii) on the staff of the national intel-
24	ligence centers;

1	"(iii) on the staff of the National
2	counterterrorism Center; and
3	"(iv) in other positions in support of
4	the intelligence community management
5	functions of the Director.
6	"(B) Incentives under subparagraph (A)
7	may include financial incentives, bonuses, and
8	such other awards and incentives as the Direc-
9	tor considers appropriate.
10	"(2)(A) Notwithstanding any other provi-
11	sion of law, the personnel of an element of the
12	intelligence community who are assigned or
13	detailed under paragraph (1)(A) to service
14	under the National Intelligence Director shall
15	be promoted at rates equivalent to or better
16	than personnel of such element who are not so
17	assigned or detailed.
18	"(B) The Director may prescribe regula-
19	tions to carry out this section.
20	"(3)(A) The National Intelligence Director
21	shall prescribe mechanisms to facilitate the
22	rotation of personnel of the intelligence com-
23	munity through various elements of the intel-
24	ligence community in the course of their ca-

25 reers in order to facilitate the widest possible

- 1 understanding by such personnel of the variety
- 2 of intelligence requirements, methods, users,
- 3 and capabilities.
- 4 "(B) The mechanisms prescribed under
- 5 subparagraph (A) may include the following:
- 6 "(i) The establishment of special occu-
- 7 pational categories involving service, over
- 8 the course of a career, in more than one
- 9 element of the intelligence community.
- 10 "(ii) The provision of rewards for serv-
- ice in positions undertaking analysis and
- 12 planning of operations involving two or
- more elements of the intelligence commu-
- 14 *nity*.
- 15 "(iii) The establishment of require-
- 16 ments for education, training, service,
- and evaluation that involve service in
- 18 more than one element of the intelligence
- 19 community.
- 20 "(C) It is the sense of Congress that the
- 21 mechanisms prescribed under this subsection
- 22 should, to the extent practical, seek to dupli-
- 23 cate for civilian personnel within the intel-
- 24 ligence community the joint officer manage-
- 25 ment policies established by chapter 38 of title

- 1 10, United States Code, and the other amend-
- 2 ments made by title IV of the Goldwater-Nich-
- 3 ols Department of Defense Reorganization Act
- 4 of 1986 (Public Law 99-433).
- 5 "(4)(A) This subsection shall not apply
- 6 with respect to personnel of the elements of the
- 7 intelligence community who are members of
- 8 the uniformed services or law enforcement offi-
- 9 cers (as that term is defined in section 5541(3)
- 10 of title 5, United States Code).
- "(B) Assignment to the Office of the Na-
- 12 tional Intelligence Director of commissioned
- 13 officers of the Armed Forces shall be consid-
- 14 ered a joint-duty assignment for purposes of
- 15 the joint officer management policies pre-
- 16 scribed by chapter 38 of title 10, United States
- 17 Code, and other provisions of that title.
- 18 "(m) ADDITIONAL AUTHORITY WITH RESPECT
- 19 TO PERSONNEL.—(1) In addition to the authori-
- 20 ties under subsection (f)(3), the National Intel-
- 21 ligence Director may exercise with respect to
- 22 the personnel of the Office of the National In-
- 23 telligence Director any authority of the Direc-
- 24 tor of the Central Intelligence Agency with re-
- 25 spect to the personnel of the Central Intel-

- 1 ligence Agency under the Central Intelligence
- 2 Agency Act of 1949 (50 U.S.C. 403a et seq.), and
- 3 other applicable provisions of law, as of the
- 4 date of the enactment of this subsection to the
- 5 same extent, and subject to the same condi-
- 6 tions and limitations, that the Director of the
- 7 Central Intelligence Agency may exercise such
- 8 authority with respect to personnel of the Cen-
- 9 tral Intelligence Agency.
- 10 "(2) Employees and applicants for employ-
- 11 ment of the Office of the National Intelligence
- 12 Director shall have the same rights and pro-
- 13 tections under the Office of the National Intel-
- 14 ligence Director as employees of the Central
- 15 Intelligence Agency have under the Central In-
- 16 telligence Agency Act of 1949, and other appli-
- 17 cable provisions of law, as of the date of the
- 18 enactment of this subsection.
- 19 "(n) ACQUISITION AUTHORITIES.—(1) In car-
- 20 rying out the responsibilities and authorities
- 21 under this section, the National Intelligence
- 22 Director may exercise the acquisition authori-
- 23 ties referred to in the Central Intelligence
- 24 Agency Act of 1949 (50 U.S.C. 403a et seq.).

- 1 "(2) For the purpose of the exercise of any
- 2 authority referred to in paragraph (1), a ref-
- 3 erence to the head of an agency shall be
- 4 deemed to be a reference to the National Intel-
- 5 ligence Director or the Deputy National Intel-
- 6 ligence Director.
- 7 "(3)(A) Any determination or decision to be
- 8 made under an authority referred to in para-
- 9 graph (1) by the head of an agency may be
- 10 made with respect to individual purchases
- 11 and contracts or with respect to classes of pur-
- 12 chases or contracts, and shall be final.
- 13 "(B) Except as provided in subparagraph
- 14 (C), the National Intelligence Director or the
- 15 Deputy National Intelligence Director may, in
- 16 such official's discretion, delegate to any offi-
- 17 cer or other official of the Office of the Na-
- 18 tional Intelligence Director any authority to
- 19 make a determination or decision as the head
- 20 of the agency under an authority referred to in
- 21 *paragraph (1)*.
- 22 "(C) The limitations and conditions set
- 23 forth in section 3(d) of the Central Intelligence
- 24 Agency Act of 1949 (50 U.S.C. 403c(d)) shall
- 25 apply to the exercise by the National Intel-

1	ligence Director of an	authority	referred	to	in
2	paragraph (1).				

- "(D) Each determination or decision required by an authority referred to in the second sentence of section 3(d) of the Central Intelligence Agency Act of 1949 shall be based
 upon written findings made by the official
 making such determination or decision, which
 findings shall be final and shall be available
 within the Office of the National Intelligence
 Director for a period of at least six years following the date of such determination or deci-
- "(o) Consideration of Views of Elements

 Of the Intelligence Community.—In carrying

 out the duties and responsibilities under this

 rection, the National Intelligence Director

 shall take into account the views of a head of

 a department containing an element of the in
 telligence community and of the Director of

 the Central Intelligence Agency.
- 22 "OFFICE OF THE NATIONAL INTELLIGENCE
- 23 DIRECTOR
- 24 "Sec. 103. (a) Establishment of Office;
- 25 Function.—(1) There is an Office of the Na-
- 26 tional Intelligence Director. The Office of the

- 1 National Intelligence Director shall not be lo-
- 2 cated within the Executive Office of the Presi-
- 3 *dent*.
- 4 "(2) The function of the Office is to assist
- 5 the National Intelligence Director in carrying
- 6 out the duties and responsibilities of the Direc-
- 7 tor under this Act and to carry out such other
- 8 duties as may be prescribed by the President
- 9 or by law.
- 10 "(3) Any authority, power, or function vest-
- 11 ed by law in any officer, employee, or part of
- 12 the Office of the National Intelligence Director
- 13 is vested in, or may be exercised by, the Na-
- 14 tional Intelligence Director.
- 15 "(4) Exemptions, exceptions, and exclu-
- 16 sions for the Central Intelligence Agency or for
- 17 personnel, resources, or activities of such
- 18 Agency from otherwise applicable laws, other
- 19 than the exception contained in section
- 20 104A(c)(1) shall apply in the same manner to
- 21 the Office of the National Intelligence Director
- 22 and the personnel, resources, or activities of
- 23 such Office.

1	"(b) Office of National Intelligence Di-	
2	RECTOR.—(1) The Office of the National Intel-	
3	ligence Director is composed of the following:	
4	"(A) The National Intelligence Direc-	
5	tor.	
6	"(B) The Deputy National Intelligence	
7	Director.	
8	"(C) The Deputy National Intelligence	
9	Director for Operations.	
10	"(D) The Deputy National Intelligence	
11	Director for Community Management and	
12	Resources.	
13	"(E) The Associate National Intel-	
14	ligence Director for Military Support.	
15	"(F) The Associate National Intel-	
16	ligence Director for Domestic Security.	
17	"(G) The Associate National Intel-	
18	ligence Director for Diplomatic Affairs.	
19	"(H) The National Intelligence Coun-	
20	cil.	
21	"(I) The General Counsel to the Na-	
22	tional Intelligence Director.	
23	"(J) Such other offices and officials as	
24	may he established by law or the National	

- 1 Intelligence Director may establish or des-
- 2 ignate in the Office.
- 3 "(2) To assist the National Intelligence Di-
- 4 rector in fulfilling the duties and responsibil-
- 5 ities of the Director, the Director shall employ
- 6 and utilize in the Office of the National Intel-
- 7 ligence Director a staff having expertise in
- 8 matters relating to such duties and respon-
- 9 sibilities and may establish permanent posi-
- 10 tions and appropriate rates of pay with re-
- 11 spect to such staff.
- 12 "(c) DEPUTY NATIONAL INTELLIGENCE DIREC-
- 13 TOR.—(1) There is a Deputy National Intel-
- 14 ligence Director who shall be appointed by the
- 15 President, by and with the advice and consent
- 16 of the Senate.
- "(2) The Deputy National Intelligence Di-
- 18 rector shall assist the National Intelligence
- 19 Director in carrying out the responsibilities of
- 20 the National Intelligence Director under this
- 21 Act.
- 22 "(3) The Deputy National Intelligence Di-
- 23 rector shall act for, and exercise the powers of,
- 24 the National Intelligence Director during the
- 25 absence or disability of the National Intel-

1	ligence Director or during a vacancy in the po-
2	$sition\ of\ the\ National\ Intelligence\ Director.$
3	"(4) The Deputy National Intelligence Di-
4	rector takes precedence in the Office of the Na-
5	tional Intelligence Director immediately after
6	the National Intelligence Director.
7	"(d) DEPUTY NATIONAL INTELLIGENCE DI-
8	RECTOR FOR OPERATIONS.—(1) There is a Dep-
9	uty National Intelligence Director for Oper-
10	ations.
11	"(2) The Deputy National Intelligence Di-
12	rector for Operations shall—
13	"(A) assist the National Intelligence
14	Director in all aspects of intelligence op-
15	erations, including intelligence tasking,
16	requirements, collection, and analysis;
17	"(B) assist the National Intelligence
18	Director in overseeing the national intel-
19	ligence centers; and
20	"(C) perform such other duties and ex-
21	ercise such powers as National Intel-
22	ligence Director may prescribe.
23	"(e) Deputy National Intelligence Direc-
24	TOR FOR COMMUNITY MANAGEMENT AND RE-
25	SOURCES.—(1) There is a Deputy National In-

1	telligence Director for Community Manage-
2	ment and Resources.
3	"(2) The Deputy National Intelligence Di-
4	rector for Community Management and Re-
5	sources shall—
6	"(A) assist the National Intelligence
7	Director in all aspects of management
8	and resources, including administration,
9	budgeting, information security, per-
10	sonnel, training, and programmatic func-
11	tions; and
12	"(B) perform such other duties and ex-
13	ercise such powers as the National Intel-
14	ligence Director may prescribe.
15	"(f) Associate National Intelligence Di-
16	RECTOR FOR MILITARY SUPPORT.—(1) There is
17	an Associate National Intelligence Director
18	for Military Support who shall be appointed by
19	the National Intelligence Director, in con-
20	sultation with the Secretary of Defense.
21	"(2) The Associate National Intelligence
22	Director for Military Support shall—
23	"(A) ensure that the intelligence needs
24	of the Department of Defense are met; and

1	"(B) perform such other duties and ex-
2	ercise such powers as the National Intel-
3	ligence Director may prescribe.
4	"(g) Associate National Intelligence Di-
5	RECTOR FOR DOMESTIC SECURITY.—(1) There is
6	an Associate National Intelligence Director
7	for Domestic Security who shall be appointed
8	by the National Intelligence Director in con-
9	sultation with the Attorney General and the
10	Secretary of Homeland Security.
11	"(2) The Associate National Intelligence
12	Director for Domestic Security shall—
13	"(A) ensure that the intelligence needs
14	of the Department of Justice, the Depart-
15	ment of Homeland Security, and other rel-
16	evant executive departments and agencies
17	are met; and
18	"(B) perform such other duties and ex-
19	ercise such powers as the National Intel-
20	ligence Director may prescribe, except
21	that the National Intelligence Director
22	may not make such officer responsible for
23	disseminating any domestic or homeland
24	security information to State government

1	or local government officials or any pri-
2	vate sector entity.
3	"(h) Associate National Intelligence Di-
4	RECTOR FOR DIPLOMATIC AFFAIRS.—(1) There is
5	an Associate National Intelligence Director
6	for Diplomatic Affairs who shall be appointed
7	by the National Intelligence Director in con-
8	sultation with the Secretary of State.
9	"(2) The Associate National Intelligence
10	Director for Diplomatic Affairs shall—
11	"(A) ensure that the intelligence needs
12	of the Department of State are met; and
13	"(B) perform such other duties and ex-
14	ercise such powers as the National Intel-
15	ligence Director may prescribe.
16	"(i) MILITARY STATUS OF DIRECTOR AND
17	DEPUTY DIRECTORS.—(1) Not more than one of
18	the individuals serving in the positions speci-
19	fied in paragraph (2) may be a commissioned
20	officer of the Armed Forces in active status.
21	"(2) The positions referred to in this para-
22	graph are the following:
23	"(A) The National Intelligence Direc-
24	tor.

1	"(B) The Deputy National Intelligence
2	Director.
3	"(3) It is the sense of Congress that, under
4	ordinary circumstances, it is desirable that
5	one of the individuals serving in the positions
6	specified in paragraph (2)—
7	"(A) be a commissioned officer of the
8	Armed Forces, in active status; or
9	"(B) have, by training or experience,
10	an appreciation of military intelligence
11	activities and requirements.
12	"(4) A commissioned officer of the Armed
13	Forces, while serving in a position specified in
14	paragraph (2)—
15	"(A) shall not be subject to supervision
16	or control by the Secretary of Defense or
17	by any officer or employee of the Depart-
18	ment of Defense;
19	"(B) shall not exercise, by reason of
20	the officer's status as a commissioned offi-
21	cer, any supervision or control with re-
22	spect to any of the military or civilian per-
23	sonnel of the Department of Defense ex-
24	cept as otherwise authorized by law; and

- 1 "(C) shall not be counted against the
- 2 numbers and percentages of commis-
- 3 sioned officers of the rank and grade of
- 4 such officer authorized for the military
- 5 department of that officer.
- 6 "(5) Except as provided in subparagraph
- 7 (A) or (B) of paragraph (4), the appointment
- 8 of an officer of the Armed Forces to a position
- 9 specified in paragraph (2) shall not affect the
- 10 status, position, rank, or grade of such officer
- 11 in the Armed Forces, or any emolument, per-
- 12 quisite, right, privilege, or benefit incident to
- 13 or arising out of such status, position, rank, or
- 14 grade.
- 15 "(6) A commissioned officer of the Armed
- 16 Forces on active duty who is appointed to a po-
- 17 sition specified in paragraph (2), while serv-
- 18 ing in such position and while remaining on
- 19 active duty, shall continue to receive military
- 20 pay and allowances and shall not receive the
- 21 pay prescribed for such position. Funds from
- 22 which such pay and allowances are paid shall
- 23 be reimbursed from funds available to the Na-
- 24 tional Intelligence Director.

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1	"(j) National Intelligence Council.—(1)
2	Within the Office of the Deputy National Intel-
3	ligence Director for Operations, there is a Na-
4	tional Intelligence Council.
5	"(2)(A) The National Intelligence Council
6	shall be composed of senior analysts within
7	the intelligence community and substantive
8	experts from the public and private sector,
9	who shall be appointed by and report to the
10	Deputy National Intelligence Director for Op-
11	erations.
12	"(B) The Director shall prescribe appro-
13	priate security requirements for personnel ap-
14	pointed from the private sector as a condition
15	of service on the Council, or as contractors of
16	the Council or employees of such contractors,
17	to ensure the protection of intelligence sources
18	and methods while avoiding, wherever pos-
19	sible, unduly intrusive requirements which the
20	Director considers to be unnecessary for this
21	purpose.
22	"(3) The National Intelligence Council
23	shall—

- 24 "(A) produce national intelligence es-
- 25 timates for the United States Government,

- which shall include as a part of such esti-1 mates in their entirety, alternative views, 2 if any, held by elements of the intelligence 3 community:
- "(B) evaluate community-wide collec-5 tion and production of intelligence by the 6 intelligence community and the require-7 ments and resources of such collection 8 and production; and 9
- "(C) otherwise assist the National In-10 telligence Director in carrying out the re-11 sponsibility of the National Intelligence 12 Director to provide national intelligence. 13
- "(4) Within their respective areas of exper-14 tise and under the direction of the Deputy Na-16 tional Intelligence Director for Operations, the 17 members of the National Intelligence Council 18 shall constitute the senior intelligence advis-19 ers of the intelligence community for purposes 20 of representing the views of the intelligence 21 community within the United States Govern-
- "(5) Subject to the direction and control of 23 24 the Deputy National Intelligence Director for 25 Operations, the National Intelligence Council

22 *ment*.

- 1 may carry out its responsibilities under this
- 2 section by contract, including contracts for
- 3 substantive experts necessary to assist the
- 4 Council with particular assessments under
- 5 this subsection.
- 6 "(6) The Deputy National Intelligence Di-
- 7 rector for Operations shall make available to
- 8 the National Intelligence Council such per-
- 9 sonnel as may be necessary to permit the Coun-
- 10 cil to carry out its responsibilities under this
- 11 section.
- 12 "(7) The heads of the elements of the intel-
- 13 ligence community shall, as appropriate, fur-
- 14 nish such support to the National Intelligence
- 15 Council, including the preparation of intel-
- 16 ligence analyses, as may be required by the Na-
- 17 tional Intelligence Director.
- 18 "(k) GENERAL COUNSEL TO THE NATIONAL
- 19 INTELLIGENCE DIRECTOR.—(1) There is a Gen-
- 20 eral Counsel to the National Intelligence Di-
- 21 rector.
- 22 "(2) The individual serving in the position
- 23 of General Counsel to the National Intel-
- 24 ligence Director may not, while so serving, also

- 1 serve as the General Counsel of any other
- 2 agency or department of the United States.
- 3 "(3) The General Counsel to the National
- 4 Intelligence Director is the chief legal officer
- 5 for the National Intelligence Director.
- 6 "(4) The General Counsel to the National
- 7 Intelligence Director shall perform such func-
- 8 tions as the National Intelligence Director
- 9 may prescribe.
- 10 "(l) Intelligence Community Information
- 11 TECHNOLOGY OFFICER.—(1) There is an Intel-
- 12 ligence Community Information Technology
- 13 Officer who shall be appointed by the National
- 14 Intelligence Director.
- 15 "(2) The mission of the Intelligence Com-
- 16 munity Information Technology Officer is to
- 17 assist the National Intelligence Director in en-
- 18 suring the sharing of information in the full-
- 19 est and most prompt manner between and
- 20 among elements of the intelligence community
- 21 consistent with section 102A(g).
- 22 "(3) The Intelligence Community Informa-
- 23 tion Technology Officer shall—
- 24 "(A) assist the Deputy National Intel-
- 25 ligence Director for Community Manage-

- ment and Resources in developing and im plementing an integrated information
 technology network;
- "(B) develop an enterprise architecture for the intelligence community and
 assist the Deputy National Intelligence
 Director for Community Management and
 Resources in ensuring that elements of the
 intelligence community comply with such
 architecture;
 - "(C) have procurement approval authority over all enterprise architecture-related information technology items funded in the National Intelligence Program;
 - "(D) ensure that all such elements have the most direct and continuous electronic access to all information (including unevaluated intelligence consistent with existing laws and the guidelines referred to in section 102A(b)) necessary for appropriately cleared analysts to conduct comprehensive all-source analysis and for appropriately cleared policymakers to perform their duties—

1	"(i) directly, in the case of the ele-
2	ments of the intelligence community
3	within the National Intelligence Pro-
4	gram, and
5	"(ii) in conjunction with the Sec-
6	retary of Defense and other applicable
7	heads of departments with intel-
8	ligence elements outside the National
9	Intelligence Program;
10	"(E) review and provide recommenda-
11	tions to the Deputy National Intelligence
12	Director for Community Management and
13	Resources on National Intelligence Pro-
14	gram budget requests for information
15	technology and national security systems;
16	"(F) assist the Deputy National Intel-
17	ligence Director for Community Manage-
18	ment and Resources in promulgating and
19	enforcing standards on information tech-
20	nology and national security systems that
21	apply throughout the elements of the in-
22	telligence community;
23	"(G) ensure that within and between
24	the elements of the National Intelligence
25	Program, duplicative and unnecessary in-

1	formation technology and national secu-
2	rity systems are eliminated; and
3	"(H) pursuant to the direction of the
4	National Intelligence Director, consult
5	with the Director of the Office of Manage-
6	ment and Budget to ensure that the Office
7	of the National Intelligence Director co-
8	ordinates and complies with national se-
9	curity requirements consistent with appli-
10	cable law, Executive orders, and guid-
11	ance; and
12	"(I) perform such other duties with re-
13	spect to the information systems and in-
14	formation technology of the Office of the
15	National Intelligence Director as may be
16	prescribed by the Deputy National Intel-
17	ligence Director for Community Manage-
18	ment and Resources or specified by law.
19	"CENTRAL INTELLIGENCE AGENCY
20	"Sec. 104. (a) Central Intelligence Agen-
21	CY.—There is a Central Intelligence Agency.
22	"(b) Function.—The function of the Cen-
23	tral Intelligence Agency is to assist the Direc-
24	tor of the Central Intelligence Agency in car-
25	rying out the responsibilities specified in sec-
26	tion $104A(c)$.

1	"DIRECTOR OF THE CENTRAL INTELLIGENCE
2	AGENCY
3	"Sec. 104A. (a) DIRECTOR OF CENTRAL IN-
4	TELLIGENCE AGENCY.—There is a Director of the
5	Central Intelligence Agency who shall be ap-
6	pointed by the President, by and with the ad-
7	vice and consent of the Senate. The Director
8	shall be under the authority, direction, and
9	control of the National Intelligence Director,
10	except as otherwise determined by the Presi-
11	dent.
12	"(b) DUTIES.—In the capacity as Director of
13	the Central Intelligence Agency, the Director
14	of the Central Intelligence Agency shall—
15	"(1) carry out the responsibilities spec-
16	ified in subsection (c); and
17	"(2) serve as the head of the Central
18	Intelligence Agency.
19	"(c) Responsibilities.—The Director of the
20	Central Intelligence Agency shall—
21	"(1) collect intelligence through
22	human sources and by other appropriate
23	means, except that the Director of the
24	Central Intelligence Agency shall have no

- police, subpoena, or law enforcement pow ers or internal security functions;
- 3 "(2) provide overall direction for the collection of national intelligence through 4 human sources by elements of the intel-5 ligence community authorized to under-6 take such collection and, in coordination 7 with other agencies of the Government 8 which are authorized to undertake such 9 collection, ensure that the most effective 10 use is made of resources and that the 11 risks to the United States and those in-12 volved in such collection are minimized: 13
 - "(3) correlate and evaluate intelligence related to the national security and provide appropriate dissemination of such intelligence;
 - "(4) perform such additional services as are of common concern to the elements of the intelligence community, which services the National Intelligence Director determines can be more efficiently accomplished centrally; and
- "(5) perform such other functions and
 duties related to intelligence affecting the

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- 1 national security as the President or the
- 2 National Intelligence Director may direct.
- 3 "(d) DEPUTY DIRECTOR OF THE CENTRAL IN-
- 4 TELLIGENCE AGENCY.—There is a Deputy Direc-
- 5 tor of the Central Intelligence Agency who
- 6 shall be appointed by the President. The Dep-
- 7 uty Director shall perform such functions as
- 8 the Director may prescribe and shall perform
- 9 the duties of the Director during the Director's
- 10 absence or disability or during a vacancy in
- 11 the position of the Director of the Central In-
- 12 telligence Agency.
- 13 "(e) TERMINATION OF EMPLOYMENT OF CIA
- 14 Employees.—(1) Notwithstanding the provi-
- 15 sions of any other law, the Director of the Cen-
- 16 tral Intelligence Agency may, in the discretion
- 17 of the Director, terminate the employment of
- 18 any officer or employee of the Central Intel-
- 19 ligence Agency whenever the Director con-
- 20 siders the termination of employment of such
- 21 officer or employee necessary or advisable in
- 22 the interests of the United States.
- 23 "(2) Any termination of employment of an
- 24 officer or employee under paragraph (1) shall
- 25 not affect the right of the officer or employee

- 1 to seek or accept employment in any other de-
- 2 partment, agency, or element of the United
- 3 States Government if declared eligible for such
- 4 employment by the Office of Personnel Man-
- 5 agement.".
- 6 (b) FIRST DIRECTOR.—(1) When the Senate
- 7 receives the nomination of a person for the ini-
- 8 tial appointment by the President for the posi-
- 9 tion of National Intelligence Director, it shall
- 10 consider and dispose of such nomination with-
- 11 in a period of 30 legislative days.
- 12 (2) If the Senate does not dispose of such
- 13 nomination referred to in paragraph (1) with-
- 14 in such period—
- 15 (A) Senate confirmation is not re-
- 16 quired; and
- 17 (B) the appointment of such nominee
- 18 as National Intelligence Director takes ef-
- 19 fect upon administration of the oath of of-
- 20 *fice*.
- 21 (3) For the purposes of this subsection, the
- 22 term "legislative day" means a day on which
- 23 the Senate is in session.

1	SEC. 1012. REVISED DEFINITION OF NATIONAL INTEL-
2	LIGENCE.
3	Paragraph (5) of section 3 of the National
4	Security Act of 1947 (50 U.S.C. 401a) is amend-
5	ed to read as follows:
6	"(5) The terms 'national intelligence'
7	and 'intelligence related to national secu-
8	rity' refer to all intelligence, regardless of
9	the source from which derived and includ-
10	ing information gathered within or out-
11	side the United States, that—
12	"(A) pertains, as determined con-
13	sistent with any guidance issued by
14	the President, to more than one
15	United States Government agency;
16	and
17	"(B) that involves—
18	"(i) threats to the United
19	States, its people, property, or in-
20	terests;
21	"(ii) the development, pro-
22	liferation, or use of weapons of
23	mass destruction; or
24	"(iii) any other matter bearing
25	on United States national or
16	homoland socurity "

1	SEC. 1013. JOINT PROCEDURES FOR OPERATIONAL CO-
2	ORDINATION BETWEEN DEPARTMENT OF DE-
3	FENSE AND CENTRAL INTELLIGENCE AGEN-
4	CY.
5	(a) DEVELOPMENT OF PROCEDURES.—The
6	National Intelligence Director, in consultation
7	with the Secretary of Defense and the Director
8	of the Central Intelligence Agency, shall de-
9	velop joint procedures to be used by the De-
10	partment of Defense and the Central Intel-
11	ligence Agency to improve the coordination
12	and deconfliction of operations that involve
13	elements of both the Armed Forces and the
14	Central Intelligence Agency consistent with
15	national security and the protection of human
16	intelligence sources and methods. Those proce-
17	dures shall, at a minimum, provide the fol-
18	lowing:
19	(1) Methods by which the Director of
20	the Central Intelligence Agency and the
21	Secretary of Defense can improve commu-
22	nication and coordination in the plan-
23	ning, execution, and sustainment of oper-
24	ations, including, as a minimum—
25	(A) information exchange between
26	senior officials of the Central Intel-

- ligence Agency and senior officers and
 officials of the Department of Defense
 when planning for such an operation
 commences by either organization;
 and
 - (B) exchange of information between the Secretary and the Director of the Central Intelligence Agency to ensure that senior operational officials in both the Department of Defense and the Central Intelligence Agency have knowledge of the existence of the ongoing operations of the other.
 - (2) When appropriate, in cases where the Department of Defense and the Central Intelligence Agency are conducting separate missions in the same geographical area, mutual agreement on the tactical and strategic objectives for the region and a clear delineation of operational responsibilities to prevent conflict and duplication of effort.
- **(b)** Implementation Report.—Not later 25 than 180 days after the date of the enactment

- 1 of the Act, the National Intelligence Director
- 2 shall submit to the congressional defense com-
- 3 mittees (as defined in section 101 of title 10,
- 4 United States Code) and the congressional in-
- 5 telligence committees (as defined in section
- 6 3(7) of the National Security Act of 1947 (50
- 7 U.S.C. 401a(7))) a report describing the proce-
- 8 dures established pursuant to subsection (a)
- 9 and the status of the implementation of those
- 10 procedures.
- 11 SEC. 1014. ROLE OF NATIONAL INTELLIGENCE DIRECTOR IN
- 12 APPOINTMENT OF CERTAIN OFFICIALS RE-
- 13 SPONSIBLE FOR INTELLIGENCE-RELATED AC-
- 14 TIVITIES.
- 15 Section 106 of the National Security Act of
- 16 1947 (50 U.S.C. 403-6) is amended by striking
- 17 all after the heading and inserting the fol-
- 18 *lowing*:
- 19 "(a) RECOMMENDATION OF NID IN CERTAIN
- 20 APPOINTMENTS.—(1) In the event of a vacancy
- 21 in a position referred to in paragraph (2), the
- 22 National Intelligence Director shall rec-
- 23 ommend to the President an individual for
- 24 nomination to fill the vacancy.

1	"(2) Paragraph (1) applies to the following
2	positions:
3	"(A) The Deputy National Intelligence
4	Director.
5	"(B) The Director of the Central Intel-
6	ligence Agency.
7	"(b) CONCURRENCE OF NID IN APPOINT-
8	MENTS TO POSITIONS IN THE INTELLIGENCE COM-
9	MUNITY.—(1) In the event of a vacancy in a po-
10	sition referred to in paragraph (2), the head
11	of the department or agency having jurisdic-
12	tion over the position shall obtain the concur-
13	rence of the National Intelligence Director be-
14	fore appointing an individual to fill the va-
15	cancy or recommending to the President an in-
16	dividual to be nominated to fill the vacancy.
17	If the Director does not concur in the rec-
18	ommendation, the head of the department or
19	agency concerned may not fill the vacancy or
20	make the recommendation to the President (as
21	the case may be).
22	"(2) Paragraph (1) applies to the following
23	positions:
24	"(A) The Director of the National Se-
25	curity Agency.

1	"(B) The Director of the National Re-
2	connaissance Office.
3	"(C) The Director of the National
4	Geospatial-Intelligence Agency.
5	"(c) Consultation With National Intel-
6	LIGENCE DIRECTOR IN CERTAIN POSITIONS.—(1)
7	In the event of a vacancy in a position referred
8	to in paragraph (2), the head of the depart-
9	ment or agency having jurisdiction over the
10	position shall consult with the National Intel-
11	ligence Director before appointing an indi-
12	vidual to fill the vacancy or recommending to
13	the President an individual to be nominated to
14	fill the vacancy.
15	"(2) Paragraph (1) applies to the following
16	positions:
17	"(A) The Director of the Defense Intel-
18	ligence Agency.
19	"(B) The Assistant Secretary of State
20	for Intelligence and Research.
21	"(C) The Director of the Office of Intel-
22	ligence of the Department of Energy.
23	"(D) The Director of the Office of
24	counterintelligence of the Department of
25	Energy.

1	"(E) The Assistant Secretary for Intel-
2	ligence and Analysis of the Department of
3	the Treasury.
4	"(F) The Executive Assistant Director
5	for Intelligence of the Federal Bureau of
6	Investigation.
7	"(G) The Under Secretary of Home-
8	land Security for Information Analysis
9	$and\ In frastructure\ Protection.$
10	"(H) The Deputy Assistant Com-
11	mandant of the Coast Guard for Intel-
12	ligence.
13	SEC. 1015. INITIAL APPOINTMENT OF THE NATIONAL INTEL-
14	LIGENCE DIRECTOR.
15	(a) Initial Appointment of the National
16	INTELLIGENCE DIRECTOR.—Notwithstanding
17	section 102(a)(1) of the National Security Act
18	of 1947, as added by section 1011(a), the indi-
19	vidual serving as the Director of Central Intel-
20	ligence on the date immediately preceding the
21	date of the enactment of this Act may, at the
22	discretion of the President, become the Na-
23	tional Intelligence Director as of the date of
24	the enactment of this Act.

- 1 (b) GENERAL REFERENCES.—(1) Any ref-
- 2 erence to the Director of Central Intelligence
- 3 in the Director's capacity as the head of the in-
- 4 telligence community in any law, regulation,
- 5 document, paper, or other record of the United
- 6 States shall be deemed to be a reference to the
- 7 National Intelligence Director.
- 8 (2) Any reference to the Director of Central
- 9 Intelligence in the Director's capacity as the
- 10 head of the Central Intelligence Agency in any
- 11 law, regulation, document, paper, or other
- 12 record of the United States shall be deemed to
- 13 be a reference to the Director of the Central In-
- 14 telligence Agency.
- 15 (3) Any reference to the Deputy Director of
- 16 Central Intelligence in the Deputy Director's
- 17 capacity as deputy to the head of the intel-
- 18 ligence community in any law, regulation, doc-
- 19 ument, paper, or other record of the United
- 20 States shall be deemed to be a reference to the
- 21 Deputy National Intelligence Director.
- 22 (4) Any reference to the Deputy Director of
- 23 Central Intelligence for Community Manage-
- 24 ment in any law, regulation, document, paper,
- 25 or other record of the United States shall be

- 1 deemed to be a reference to the Deputy Na-
- 2 tional Intelligence Director for Community
- 3 Management and Resources.
- 4 SEC. 1016. EXECUTIVE SCHEDULE MATTERS.
- 5 (a) EXECUTIVE SCHEDULE LEVEL I.—Section
- 6 5312 of title 5, United States Code, is amended
- 7 by adding the end the following new item:
- 8 "National Intelligence Director.".
- 9 (b) Executive Schedule Level II.—Section
- 10 5313 of title 5, United States Code, is amended
- 11 by adding at the end the following new items:
- 12 "Deputy National Intelligence Direc-
- 13 *tor*.
- 14 "Director of the National counter-
- 15 terrorism Center.".
- 16 (c) Executive Schedule Level IV.—Sec-
- 17 tion 5315 of title 5, United States Code, is
- 18 amended by striking the item relating to the
- 19 Assistant Directors of Central Intelligence.
- 20 Subtitle B—National counter-
- 21 terrorism Center and Civil Lib-
- 22 erties Protections
- 23 SEC. 1021. NATIONAL counterterrorism CENTER.
- 24 (a) In General.—Title I of the National Se-
- 25 curity Act of 1947 (50 U.S.C. 402 et seq.) is

1	amended by adding at the end the following
2	new section:
3	"NATIONAL COUNTERTERRORISM CENTER
4	"Sec. 119. (a) Establishment of Center.—
5	There is within the Office of the National In-
6	telligence Director a National counter-
7	terrorism Center.
8	"(b) Director of National counter-
9	TERRORISM CENTER.—There is a Director of the
10	National counterterrorism Center, who shall
11	be the head of the National counterterrorism
12	Center, who shall be appointed by National In-
13	telligence Director.
14	"(c) Supervision.—The Director of the Na-
15	tional counterterrorism Center shall report to
16	the National Intelligence Director on—
17	"(1) the budget and programs of the
18	${\it National\ counterter rorism\ Center};$
19	"(2) the activities of the Directorate of
20	Intelligence of the National counter-
21	terrorism Center under subsection (h);
22	"(3) the conduct of intelligence oper-
23	ations implemented by other elements of
24	the intelligence community: and

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1	"(4) the planning and progress of
2	joint counterterrorism operations (other
3	$than\ in telligence\ operations).$
4	The National Intelligence Director shall carry
5	out this section through the Deputy National
6	Intelligence Director for Operations.
7	"(d) PRIMARY MISSIONS.—The primary mis-
8	sions of the National counterterrorism Center
9	shall be as follows:
10	"(1) To serve as the primary organiza-
11	tion in the United States Government for
12	analyzing and integrating all intelligence
13	possessed or acquired by the United States
14	Government pertaining to terrorism and
15	counterterrorism, excepting intelligence
16	pertaining exclusively to domestic
17	counterterror is m.
18	"(2) To conduct strategic operational
19	planning for counterterrorism activities,
20	integrating all instruments of national
21	power, including diplomatic, financial,
22	military, intelligence, homeland security,

and law enforcement activities within and

among agencies.

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- "(3) To support operational responsibilities assigned to lead agencies for counterterrorism activities by ensuring that such agencies have access to and receive intelligence needed to accomplish their assigned activities.
- "(4) To ensure that agencies, as appropriate, have access to and receive allsource intelligence support needed to execute their counterterrorism plans or perform independent, alternative analysis.
- "(e) DOMESTIC COUNTERTERRORISM INTEL
 LIGENCE.—(1) The Center may, consistent with

 applicable law, the direction of the President,

 and the guidelines referred to in section

 102A(b), receive intelligence pertaining exclusively to domestic counterterrorism from any

 Federal, State, or local government or other

 source necessary to fulfill its responsibilities

 and retain and disseminate such intelligence.
- "(2) Any agency authorized to conduct counterterrorism activities may request information from the Center to assist it in its responsibilities, consistent with applicable law

1	and the guidelines referred to in section
2	102A(b).
3	"(f) Duties and Responsibilities of Direc-
4	TOR.—The Director of the National counter-
5	terrorism Center shall—
6	"(1) serve as the principal adviser to
7	the National Intelligence Director on in-
8	telligence operations relating to counter-
9	terrorism;
10	"(2) provide strategic guidance and
11	plans for the civilian and military
12	counterterrorism efforts of the United
13	States Government and for the effective
14	integration of counterterrorism intel-
15	ligence and operations across agency
16	boundaries, both inside and outside the
17	United States;

"(3) advise the National Intelligence Director on the extent to which the counterterrorism program recommendations and budget proposals of the departments, agencies, and elements of the United States Government conform to the priorities established by the President;

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"(4) disseminate terrorism information, including current terrorism threat analysis, to the President, the Vice President, the Secretaries of State, Defense, and Homeland Security, the Attorney General, the Director of the Central Intelligence Agency, and other officials of the executive branch as appropriate, and to the appropriate committees of Congress;

"(5) support the Department of Justice and the Department of Homeland Security, and other appropriate agencies, in fulfillment of their responsibilities to disseminate terrorism information, consistent with applicable law, Executive Orders and other Presidential guidance, to State and local government officials, and other entities, and coordinate dissemination of terrorism information to foreign governments as approved by the National Intelligence Director;

"(6) consistent with priorities approved by the President, assist the National Intelligence Director in establishing requirements for the intelligence

1	community	for	the	collection	of	terrorism

- 2 information; and
- 3 "(7) perform such other duties as the
- 4 National Intelligence Director may pre-
- 5 scribe or are prescribed by law.
- 6 "(g) LIMITATION.—The Director of the Na-
- 7 tional counterterrorism Center may not direct
- 8 the execution of counterterrorism operations.
- 9 "(h) RESOLUTION OF DISPUTES.—The Na-
- 10 tional Intelligence Director shall resolve dis-
- 11 agreements between the National counter-
- 12 terrorism Center and the head of a depart-
- 13 ment, agency, or element of the United States
- 14 Government on designations, assignments,
- 15 plans, or responsibilities. The head of such a
- 16 department, agency, or element may appeal
- 17 the resolution of the disagreement by the Na-
- 18 tional Intelligence Director to the President.
- 19 "(i) DIRECTORATE OF INTELLIGENCE.—The
- 20 Director of the National counterterrorism Cen-
- 21 ter shall establish and maintain within the
- 22 National counterterrorism Center a Direc-
- 23 torate of Intelligence which shall have pri-
- 24 mary responsibility within the United States
- 25 Government for analysis of terrorism and ter-

- 1 rorist organizations (except for purely domes-
- 2 tic terrorism and domestic terrorist organiza-
- 3 tions) from all sources of intelligence, whether
- 4 collected inside or outside the United States.
- 5 "(j) DIRECTORATE OF STRATEGIC PLAN-
- 6 NING.—The Director of the National counter-
- 7 terrorism Center shall establish and maintain
- 8 within the National counterterrorism Center a
- 9 Directorate of Strategic Planning which shall
- 10 provide strategic guidance and plans for
- 11 counterterrorism operations conducted by the
- 12 United States Government.".
- 13 (b) CLERICAL AMENDMENT.—The table of
- 14 sections for the National Security Act of 1947
- 15 is amended by inserting after the item relating
- 16 to section 118 the following new item:

"Sec. 119. National counterterrorism Center.".

- 17 SEC. 1022. CIVIL LIBERTIES PROTECTION OFFICER.
- 18 (a) CIVIL LIBERTIES PROTECTION OFFICER.—
- 19 (1) Within the Office of the National Intel-
- 20 ligence Director, there is a Civil Liberties Pro-
- 21 tection Officer who shall be appointed by the
- 22 National Intelligence Director.
- 23 (2) The Civil Liberties Protection Officer
- 24 shall report directly to the National Intel-
- 25 ligence Director.

1	(b) Duties.—The Civil Liberties Protection
2	Officer shall—

- (1) ensure that the protection of civil liberties and privacy is appropriately incorporated in the policies and procedures developed for and implemented by the Office of the National Intelligence Director and the elements of the intelligence community within the National Intelligence Program;
 - (2) oversee compliance by the Office and the National Intelligence Director with requirements under the Constitution and all laws, regulations, Executive orders, and implementing guidelines relating to civil liberties and privacy;
 - (3) review and assess complaints and other information indicating possible abuses of civil liberties and privacy in the administration of the programs and operations of the Office and the National Intelligence Director and, as appropriate, investigate any such complaint or information:

1	(4) ensure that the use of technologies
2	sustain, and do not erode, privacy protec-
3	tions relating to the use, collection, and
4	disclosure of personal information;
5	(5) ensure that personal information

- (5) ensure that personal information contained in a system of records subject to section 552a of title 5, United States Code (popularly referred to as the 'Privacy Act'), is handled in full compliance with fair information practices as set out in that section;
- 12 **(6)** conduct privacy impact assess-13 ments when appropriate or as required by 14 law; and
- 15 (7) perform such other duties as may 16 be prescribed by the National Intelligence 17 Director or specified by law.
- 18 (c) Use of Agency Inspectors General.—
- 19 When appropriate, the Civil Liberties Protec-
- 20 tion Officer may refer the Office of Inspector
- 21 General having responsibility for the affected
- 22 element of the department or agency of the in-
- 23 telligence community to conduct an investiga-
- 24 tion under paragraph (3) of subsection (b).

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1	Subtitle C—Joint Intelligence
2	Community Council
3	SEC. 1031. JOINT INTELLIGENCE COMMUNITY COUNCIL.
4	(a) ESTABLISHMENT.—There is hereby estab-
5	lished a Joint Intelligence Community Coun-
6	cil.
7	(b) Functions.—(1) The Joint Intelligence
8	Community Council shall provide advice to the
9	National Intelligence Director as appropriate.
10	(2) The National Intelligence Director
11	shall consult with the Joint Intelligence Com-
12	munity Council in developing guidance for the
13	development of the annual National Intel-
14	ligence Program budget.
15	(c) Membership.—The Joint Intelligence
16	Community Council shall consist of the fol-
17	lowing:
18	(1) The National Intelligence Director,
19	who shall chair the Council.
20	(2) The Secretary of State.
21	(3) The Secretary of the Treasury.
22	(4) The Secretary of Defense.
23	(5) The Attorney General.
24	(6) The Secretary of Energy.

1	(7) The Secretary of Homeland Secu-
2	rity.
3	(8) Such other officials of the execu-
4	tive branch as the President may des-
5	ignate.
6	Subtitle D—Improvement of Human
7	Intelligence (HUMINT)
8	SEC. 1041. HUMAN INTELLIGENCE AS AN INCREASINGLY
9	CRITICAL COMPONENT OF THE INTEL-
10	LIGENCE COMMUNITY.
11	It is a sense of Congress that—
12	(1) the human intelligence officers of
13	the intelligence community have per-
14	formed admirably and honorably in the
15	face of great personal dangers;
16	(2) during an extended period of un-
17	precedented investment and improvements
18	in technical collection means, the human
19	intelligence capabilities of the United
20	States have not received the necessary
21	and commensurate priorities;
22	(3) human intelligence is becoming an
23	increasingly important capability to pro-
24	vide information on the asymmetric

1	threats	to	the	national	security	of	the
2	United S	Stai	tes;				

- (4) the continued development and improvement of a robust and empowered and flexible human intelligence work force is critical to identifying, understanding, and countering the plans and intentions of the adversaries of the United States; and
- 10 (5) an increased emphasis on, and re11 sources applied to, enhancing the depth
 12 and breadth of human intelligence capa13 bilities of the United States intelligence
 14 community must be among the top prior15 ities of the National Intelligence Director.
- 16 SEC. 1042. IMPROVEMENT OF HUMAN INTELLIGENCE CA-17 PACITY.
- Not later than 6 months after the date of the enactment of this Act, the National Intelligence Director shall submit to Congress a report on existing human intelligence (HUMINT) capacity which shall include a plan to implement changes, as necessary, to

24 accelerate improvements to, and increase the

1	capacity of, HUMINT across the intelligence
2	community.
3	Subtitle E—Improvement of Edu-
4	cation for the Intelligence Com-
5	munity
6	SEC. 1051. MODIFICATION OF OBLIGATED SERVICE RE-
7	QUIREMENTS UNDER NATIONAL SECURITY
8	EDUCATION PROGRAM.
9	(a) In General.—(1) Subsection (b)(2) of
10	section 802 of the David L. Boren National Se-
11	curity Education Act of 1991 (50 U.S.C. 1902)
12	is amended to read as follows:
13	"(2) will meet the requirements for ob-
14	ligated service described in subsection (j);
15	and".
16	(2) Such section is further amended by
17	adding at the end the following new sub-
18	section:
19	"(j) REQUIREMENTS FOR OBLIGATED SERVICE
20	IN THE GOVERNMENT.—(1) Each recipient of a
21	$scholarship\ or\ a\ fellowship\ under\ the\ program$
22	shall work in a specified national security po-
23	sition. In this subsection, the term 'specified
24	national security position' means a position of

25 a department or agency of the United States

1	that the Secretary certifies is appropriate to
2	use the unique language and region expertise
3	acquired by the recipient pursuant to the
4	study for which scholarship or fellowship as-
5	sistance (as the case may be) was provided.

- 6 under the program.
- "(2) Each such recipient shall commence
 work in a specified national security position
 as soon as practicable but in no case later
 than two years after the completion by the recipient of the study for which scholarship or
 fellowship assistance (as the case may be) was
 provided under the program.
- "(3) Each such recipient shall work in a 15 specified national security position for a pe-16 riod specified by the Secretary, which period 17 shall include—
- "(A) in the case of a recipient of a scholarship, one year of service for each year, or portion thereof, for which such scholarship assistance was provided, and
- 22 "(B) in the case of a recipient of a fel-23 lowship, not less than one nor more than 24 three years for each year, or portion there-

- of, for which such fellowship assistance was provided.
- 3 "(4) Recipients shall seek specified na-4 tional security positions as follows:
- "(A) In the Department of Defense or
 in any element of the intelligence community.
- "(B) In the Department of State or in the Department of Homeland Security, if the recipient demonstrates to the Secretary that no position is available in the Department of Defense or in any element of the intelligence community.
- "(C) In any other Federal department
 or agency not referred to in subparagraphs (A) and (B), if the recipient demonstrates to the Secretary that no position
 is available in a Federal department or
 agency specified in such paragraphs.".
- 20 (b) REGULATIONS.—The Secretary of De-21 fense shall prescribe regulations to carry out 22 subsection (j) of section 802 of the David L. 23 Boren National Security Education Act of 24 1991, as added by subsection (a). In pre-25 scribing such regulations, the Secretary shall

- 1 establish standards that recipients of scholar-
- 2 ship and fellowship assistance under the pro-
- 3 gram under section 802 of the David L. Boren
- 4 National Security Education Act of 1991 are
- 5 required to demonstrate in order to satisfy the
- 6 requirement of a good faith effort to gain em-
- 7 ployment as required under such subsection.
- 8 (c) APPLICABILITY.—(1) The amendments
- 9 made by subsection (a) shall apply with re-
- 10 spect to service agreements entered into under
- 11 the David L. Boren National Security Edu-
- 12 cation Act of 1991 on or after the date of the
- 13 enactment of this Act.
- 14 (2) The amendments made by subsection
- 15 (a) shall not affect the force, validity, or terms
- 16 of any service agreement entered into under
- 17 the David L. Boren National Security Edu-
- 18 cation Act of 1991 before the date of the enact-
- 19 ment of this Act that is in force as of that date.
- 20 SEC. 1052. IMPROVEMENTS TO THE NATIONAL FLAGSHIP
- 21 LANGUAGE INITIATIVE.
- 22 (a) Increase in Annual Authorization of
- 23 Appropriations.—(1) Title VIII of the Intel-
- 24 ligence Authorization Act for Fiscal Year 1992
- 25 (Public Law 102-183; 105 Stat. 1271), as

- 1 amended by section 311(c) of the Intelligence
- 2 Authorization Act for Fiscal Year 1994 (Public
- 3 Law 103-178; 107 Stat. 2037) and by section
- 4 333(b) of the Intelligence Authorization Act for
- 5 Fiscal Year 2003 (Public Law 107-306; 116
- 6 Stat. 2397), is amended in subsection (a) of sec-
- 7 tion 811 by striking "there is authorized to be
- 8 appropriated to the Secretary for each fiscal
- 9 year, beginning with fiscal year 2003,
- 10 \$10,000,000," and inserting "there is author-
- 11 ized to be appropriated to the Secretary for
- 12 each of fiscal years 2003 and 2004, \$10,000,000,
- 13 and for fiscal year 2005 and each subsequent
- 14 fiscal year, \$12,000,000,".
- 15 (2) Subsection (b) of such section is amend-
- 16 ed by inserting "for fiscal years 2003 and 2004
- 17 only" after "authorization of appropriations
- 18 under subsection (a)".
- 19 **(b)** REQUIREMENT FOR EMPLOYMENT AGREE-
- 20 MENTS.—(1) Section 802(i) of the David L.
- 21 Boren National Security Education Act of 1991
- 22 (50 U.S.C. 1902(i)) is amended by adding at the
- 23 end the following new paragraph:
- 24 "(5)(A) In the case of an undergraduate or
- 25 graduate student that participates in training

- 1 in programs under paragraph (1), the student
 2 shall enter into an agreement described in
 3 subsection (b), other than such a student who
 4 has entered into such an agreement pursuant
 5 to subparagraph (A)(ii) or (B)(ii) of section
 6 802(a)(1).
 7 "(B) In the case of an employee of an agen-
- "(B) In the case of an employee of an agen8 cy or department of the Federal Government
 9 that participates in training in programs
 10 under paragraph (1), the employee shall agree
 11 in writing—
- "(i) to continue in the service of the agency or department of the Federal Government employing the employee for the period of such training;
 - "(ii) to continue in the service of such agency or department employing the employee following completion of such training for a period of two years for each year, or part of the year, of such training;
 - "(iii) to reimburse the United States for the total cost of such training (excluding the employee's pay and allowances) provided to the employee if, before the completion by the employee of the train-

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ing, the employment of the employee by the agency or department is terminated due to misconduct by the employee or by the employee voluntarily; and

"(iv) to reimburse the United States if, after completing such training, the employment of the employee by the agency or department is terminated either by the agency or department due to misconduct by the employee or by the employee voluntarily, before the completion by the employee of the period of service required in clause (ii), in an amount that bears the same ratio to the total cost of the training (excluding the employee's pay and allowances) provided to the employee as the unserved portion of such period of service bears to the total period of service under clause (ii).

- "(C) Subject to subparagraph (D), the obli-21 gation to reimburse the United States under 22 an agreement under subparagraph (A) is for 23 all purposes a debt owing the United States.
- 24 "(D) The head of an element of the intel-25 ligence community may release an employee,

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- 1 in whole or in part, from the obligation to re-
- 2 imburse the United States under an agreement
- 3 under subparagraph (A) when, in the discre-
- 4 tion of the head of the element, the head of the
- 5 element determines that equity or the interests
- 6 of the United States so require.".
- 7 (2) The amendment made by paragraph (1)
- 8 shall apply to training that begins on or after
- 9 the date that is 90 days after the date of the
- 10 enactment of this Act.
- 11 (c) Increase in the Number of Partici-
- 12 PATING EDUCATIONAL INSTITUTIONS.—The Sec-
- 13 retary of Defense shall take such steps as the
- 14 Secretary determines will increase the number
- 15 of qualified educational institutions that re-
- 16 ceive grants under the National Flagship Lan-
- 17 guage Initiative to establish, operate, or im-
- 18 prove activities designed to train students in
- 19 programs in a range of disciplines to achieve
- 20 advanced levels of proficiency in those foreign
- 21 languages that the Secretary identifies as
- 22 being the most critical in the interests of the
- 23 national security of the United States.
- 24 (d) CLARIFICATION OF AUTHORITY TO SUP-
- 25 PORT STUDIES ABROAD.—Educational institu-

1	tions that receive grants under the National
2	Flagship Language Initiative may support stu-
3	dents who pursue total immersion foreign lan-
4	guage studies overseas of foreign languages
5	that are critical to the national security of the
6	United States.
7	SEC. 1053. ESTABLISHMENT OF SCHOLARSHIP PROGRAM
8	FOR ENGLISH LANGUAGE STUDIES FOR HER-
9	ITAGE COMMUNITY CITIZENS OF THE UNITED
10	STATES WITHIN THE NATIONAL SECURITY
11	EDUCATION PROGRAM.
12	(a) Scholarship Program for English
13	LANGUAGE STUDIES FOR HERITAGE COMMUNITY
14	CITIZENS OF THE UNITED STATES.—(1) Sub-
15	section (a)(1) of section 802 of the David L.
16	Boren National Security Education Act of 1991
17	(50 U.S.C. 1902) is amended—
18	(A) by striking "and" at the end of
19	subparagraph (C);
20	(B) by striking the period at the end of
21	subparagraph (D) and inserting "; and";
22	and
23	(C) by adding at the end the following
24	new suhnaragranh·

1	"(E) awarding scholarships to stu-
2	dents who—
3	"(i) are United States citizens
4	who-
5	"(I) are native speakers
6	(commonly referred to as her-
7	itage community residents) of
8	a foreign language that is
9	identified as critical to the na-
10	tional security interests of the
11	United States who should be
12	actively recruited for employ-
13	ment by Federal security agen-
14	cies with a need for linguists;
15	and
16	"(II) are not proficient at
17	a professional level in the
18	English language with respect
19	to reading, writing, and inter-
20	personal skills required to
21	carry out the national security
22	interests of the United States,
23	as determined by the Sec-
24	retary,

1	to enable such students to pursue
2	English language studies at an in-
3	stitution of higher education of
4	the United States to attain pro-
5	ficiency in those skills; and
6	"(ii) enter into an agreement
7	to work in a national security po-
8	sition or work in the field of edu-
9	cation in the area of study for
10	which the scholarship was award-
11	ed in a similar manner (as deter-
12	mined by the Secretary) as agree-
13	ments entered into pursuant to
14	$subsection\ (b)(2)(A).$ ".
15	(2) The matter following subsection $(a)(2)$
16	of such section is amended—
17	(A) in the first sentence, by inserting
18	"or for the scholarship program under
19	paragraph (1)(E)" after "under para-
20	graph (1)(D) for the National Flagship
21	Language Initiative described in sub-
22	section (i)"; and
23	(B) by adding at the end the following:
24	"For the authorization of appropriations

1	for	the	schol	larship	program	under	para-
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- 2 graph (1)(E), see section 812.".
- 3 (3) Section 803(d)(4)(E) of such Act (50)
- 4 U.S.C. 1903(d)(4)(E)) is amended by inserting
- 5 before the period the following: "and section
- 6 802(a)(1)(E) (relating to scholarship programs
- 7 for advanced English language studies by her-
- 8 itage community residents)".
- 9 (b) FUNDING.—The David L. Boren Na-
- 10 tional Security Education Act of 1991 (50
- 11 U.S.C. 1901 et seq.) is amended by adding at
- 12 the end the following new section:
- 13 "SEC. 812. FUNDING FOR SCHOLARSHIP PROGRAM FOR
- 14 CERTAIN HERITAGE COMMUNITY RESIDENTS.
- 15 "There is authorized to be appropriated to
- 16 the Secretary for each fiscal year, beginning
- 17 with fiscal year 2005, \$4,000,000, to carry out
- 18 the scholarship programs for English lan-
- 19 guage studies by certain heritage community
- 20 residents under section 802(a)(1)(E).".
- 21 SEC. 1054. SENSE OF CONGRESS WITH RESPECT TO LAN-
- 22 GUAGE AND EDUCATION FOR THE INTEL-
- 23 LIGENCE COMMUNITY; REPORTS.
- 24 (a) SENSE OF CONGRESS.—It is the sense of
- 25 Congress that there should be within the Of-

- 1 fice of the National Intelligence Director a
- 2 senior official responsible to assist the Na-
- 3 tional Intelligence Director in carrying out the
- 4 Director's responsibilities for establishing
- 5 policies and procedure for foreign language
- 6 education and training of the intelligence
- 7 community. The duties of such official should
- 8 include the following:
- 9 (1) Overseeing and coordinating re-10 quirements for foreign language edu-11 cation and training of the intelligence 12 community.
- 13 (2) Establishing policy, standards, 14 and priorities relating to such require-15 ments.
 - (3) Identifying languages that are critical to the capability of the intelligence community to carry out national security activities of the United States.
 - (4) Monitoring the allocation of resources for foreign language education and training in order to ensure the requirements of the intelligence community with respect to foreign language proficiency are met.

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1	(b) REPORTS.—Not later than one year
2	after the date of the enactment of this Act, the
3	$National\ Intelligence\ Director\ shall\ submit\ to$
4	Congress the following reports:
5	(1) A report that identifies—
6	(A) skills and processes involved
7	in learning a foreign language; and
8	(B) characteristics and teaching
9	techniques that are most effective in
10	teaching foreign languages.
11	(2)(A) A report that identifies foreign
12	language heritage communities, particu-
13	larly such communities that include
14	speakers of languages that are critical to
15	the national security of the United States.
16	(B) For purposes of subparagraph (A),
17	the term "foreign language heritage com-
18	munity" means a community of residents
19	or citizens of the United States—
20	(i) who are native speakers of, or
21	who have fluency in, a foreign lan-
22	guage; and
23	(ii) who should be actively re-
24	cruited for employment by Federal se-

1	curity agencies with a need for lin-
2	guists.
3	(3) A report on—
4	(A) the estimated cost of estab-
5	lishing a program under which the
6	heads of elements of the intelligence
7	community agree to repay employees
8	of the intelligence community for any
9	student loan taken out by that em-
10	ployee for the study of foreign lan-
11	guages critical for the national secu-
12	rity of the United States; and
13	(B) the effectiveness of such a pro-
14	gram in recruiting and retaining
15	highly qualified personnel in the in-
16	telligence community.
17	SEC. 1055. ADVANCEMENT OF FOREIGN LANGUAGES CRIT-
18	ICAL TO THE INTELLIGENCE COMMUNITY.
19	(a) In General.—Title X of the National
20	Security Act of 1947 (50 U.S.C.) is amended—
21	(1) by inserting before section 1001 (50
22	U.S.C. 441g) the following:
23	"Subtitle A—Science and
24	Technology";
25	and

1	(2) by adding at the end the following
2	new subtitles:
3	"Subtitle B—Foreign Languages
4	Program
5	"PROGRAM ON ADVANCEMENT OF FOREIGN LAN-
6	GUAGES CRITICAL TO THE INTELLIGENCE COM-
7	MUNITY
8	"Sec. 1011. (a) Establishment of Pro-
9	GRAM.—The Secretary of Defense and the Na-
10	tional Intelligence Director may jointly estab-
11	lish a program to advance foreign languages
12	skills in languages that are critical to the ca-
13	pability of the intelligence community to carry
14	out national security activities of the United
15	States (hereinafter in this subtitle referred to
16	as the 'Foreign Languages Program').
17	"(b) IDENTIFICATION OF REQUISITE AC-
18	TIONS.—In order to carry out the Foreign Lan-
19	guages Program, the Secretary of Defense and
20	$the\ National\ Intelligence\ Director\ shall\ jointly$
21	determine actions required to improve the edu-
22	cation of personnel in the intelligence commu-
23	nity in foreign languages that are critical to
24	the capability of the intelligence community to
25	carry out national security activities of the

1	United States to meet the long-term intel-
2	ligence needs of the United States.
3	"EDUCATION PARTNERSHIPS
4	"Sec. 1012. (a) In General.—In carrying
5	out the Foreign Languages Program, the head
6	of a department or agency containing an ele-
7	ment of an intelligence community entity may
8	enter into one or more education partnership
9	agreements with educational institutions in
10	the United States in order to encourage and
11	enhance the study of foreign languages that
12	are critical to the capability of the intelligence
13	community to carry out national security ac-
14	tivities of the United States in educational in-
15	stitutions.
16	"(b) Assistance Provided Under Edu-
17	CATIONAL PARTNERSHIP AGREEMENTS.—Under
18	an educational partnership agreement en-
19	tered into with an educational institution pur-
20	suant to this section, the head of an element
21	of an intelligence community entity may pro-
22	vide the following assistance to the edu-
23	cational institution:
24	"(1) The loan of equipment and in-
25	structional materials of the element of the

intelligence community entity to the edu-

1	cational institution for any purpose and						
2	duration that the head determines to be						
3	appropriate.						
4	"(2) Notwithstanding any other provi-						
5	sion of law relating to transfers of surplus						
6	property, the transfer to the educational						
7	institution of any computer equipment, or						
8	other equipment, that is—						
9	"(A) commonly used by edu-						
10	$cational\ institutions;$						
11	"(B) surplus to the needs of the en-						
12	tity; and						
13	"(C) determined by the head of the						
14	element to be appropriate for support						
15	of such agreement.						
16	"(3) The provision of dedicated per-						
17	sonnel to the educational institution—						
18	"(A) to teach courses in foreign						
19	languages that are critical to the ca-						
20	pability of the intelligence community						
21	to carry out national security activi-						
22	ties of the United States; or						
23	"(B) to assist in the development						
24	of such courses and materials for the						
25	institution						

1	"(4) The involvement of faculty and
2	students of the educational institution in
3	research projects of the element of the in-
4	telligence community entity.
5	"(5) Cooperation with the educational
6	institution in developing a program under
7	which students receive academic credit at
8	the educational institution for work on re-
9	search projects of the element of the intel-
10	ligence community entity.
11	"(6) The provision of academic and
12	career advice and assistance to students
13	$of \ the \ educational \ institution.$
14	"(7) The provision of cash awards and
15	other items that the head of the element of
16	the intelligence community entity deter-
17	mines to be appropriate.
18	"VOLUNTARY SERVICES
19	"Sec. 1013. (a) AUTHORITY TO ACCEPT SERV-
20	ICES.—Notwithstanding section 1342 of title 31,
21	United States Code, and subject to subsection
22	(b), the Foreign Languages Program under
23	section 1011 shall include authority for the
24	head of an element of an intelligence commu-
25	nity entity to accept from any individual who

26 is dedicated personnel (as defined in section

1	1016(3)) voluntary services in support of the
2	activities authorized by this subtitle.
3	"(b) REQUIREMENTS AND LIMITATIONS.—(1)
4	In accepting voluntary services from an indi-
5	vidual under subsection (a), the head of the
6	element shall—
7	"(A) supervise the individual to the
8	same extent as the head of the element
9	would supervise a compensated employee
10	of that element providing similar services;
11	and
12	"(B) ensure that the individual is li-
13	censed, privileged, has appropriate edu-
14	cational or experiential credentials, or is
15	otherwise qualified under applicable law
16	or regulations to provide such services.
17	"(2) In accepting voluntary services from
18	an individual under subsection (a), the head
19	of an element of the intelligence community
20	entity may not—
21	"(A) place the individual in a policy-
22	making position, or other position per-
23	forming inherently government functions;

or

1	"(B) compensate the individual for the
2	provision of such services.
3	"(c) AUTHORITY TO RECRUIT AND TRAIN IN-
4	DIVIDUALS PROVIDING SERVICES.—The head of
5	an element of an intelligence community entity
6	may recruit and train individuals to provide
7	voluntary services accepted under subsection
8	(a).
9	"(d) STATUS OF INDIVIDUALS PROVIDING
10	Services.—(1) Subject to paragraph (2), while
11	providing voluntary services accepted under
12	subsection (a) or receiving training under sub-
13	section (c), an individual shall be considered
14	to be an employee of the Federal Government
15	only for purposes of the following provisions of
16	law:
17	"(A) Section 552a of title 5, United
18	States Code (relating to maintenance of
19	records on individuals).
20	"(B) Chapter 11 of title 18, United
21	States Code (relating to conflicts of inter-
22	est).
23	"(2)(A) With respect to voluntary services
24	accepted under paragraph (1) provided by an
25	individual that are within the scope of the

- 1 services so accepted, the individual is deemed
- 2 to be a volunteer of a governmental entity or
- 3 nonprofit institution for purposes of the Vol-
- 4 unteer Protection Act of 1997 (42 U.S.C. 14501
- 5 *et seq.*).
- 6 "(B) In the case of any claim against such
- 7 an individual with respect to the provision of
- 8 such services, section 4(d) of such Act (42
- 9 U.S.C. 14503(d)) shall not apply.
- 10 "(3) Acceptance of voluntary services
- 11 under this section shall have no bearing on the
- 12 issuance or renewal of a security clearance.
- 13 "(e) REIMBURSEMENT OF INCIDENTAL EX-
- 14 PENSES.—(1) The head of an element of the in-
- 15 telligence community entity may reimburse an
- 16 individual for incidental expenses incurred by
- 17 the individual in providing voluntary services
- 18 accepted under subsection (a). The head of an
- 19 element of the intelligence community entity
- 20 shall determine which expenses are eligible for
- 21 reimbursement under this subsection.
- 22 "(2) Reimbursement under paragraph (1)
- 23 may be made from appropriated or non-
- 24 appropriated funds.

- 1 "(f) AUTHORITY TO INSTALL EQUIPMENT.—(1)
- 2 The head of an element of the intelligence com-
- 3 munity may install telephone lines and any
- 4 necessary telecommunication equipment in the
- 5 private residences of individuals who provide
- 6 voluntary services accepted under subsection
- 7 (a).
- 8 "(2) The head of an element of the intel-
- 9 ligence community may pay the charges in-
- 10 curred for the use of equipment installed
- 11 under paragraph (1) for authorized purposes.
- 12 "(3) Notwithstanding section 1348 of title
- 13 31, United States Code, the head of an element
- 14 of the intelligence community entity may use
- 15 appropriated funds or nonappropriated funds
- 16 of the element in carrying out this subsection.
- 17 "REGULATIONS
- 18 "Sec. 1014. (a) In General.—The Secretary
- 19 of Defense and the National Intelligence Di-
- 20 rector jointly shall promulgate regulations
- 21 necessary to carry out the Foreign Languages
- 22 Program authorized under this subtitle.
- 23 "(b) Elements of the Intelligence Com-
- 24 MUNITY.—Each head of an element of an intel-
- 25 ligence community entity shall prescribe regu-
- 26 lations to carry out sections 1012 and 1013

1	with respect to that element including the fol-
2	lowing:
3	"(1) Procedures to be utilized for the
4	acceptance of voluntary services under
5	section 1013.
6	"(2) Procedures and requirements re-
7	lating to the installation of equipment
8	$under\ section\ 1013(g).$
9	"DEFINITIONS
10	"Sec. 1015. In this subtitle:
11	"(1) The term 'intelligence community
12	entity' means an agency, office, bureau, or
13	element referred to in subparagraphs (B)
14	through (K) of section 3(4).
15	"(2) The term 'educational institution'
16	means—
17	"(A) a local educational agency
18	(as that term is defined in section
19	9101(26) of the Elementary and Sec-
20	ondary Education Act of 1965 (20
21	U.S.C. 7801(26))),
22	"(B) an institution of higher edu-
23	cation (as defined in section 102 of the
24	Higher Education Act of 1965 (20
25	USC 1002) other than institutions re-

1	ferred	to	in	subsection	(a)(1)(C)	of
2	such se	ectio	on),	or		

"(C) any other nonprofit institution that provides instruction of foreign languages in languages that are critical to the capability of the intelligence community to carry out national security activities of the United States.

"(3) The term 'dedicated personnel' means employees of the intelligence community and private citizens (including former civilian employees of the Federal Government who have been voluntarily separated, and members of the United States Armed Forces who have been honorably discharged or generally discharged under honorable circumstances, and rehired on a voluntary basis specifically to perform the activities authorized under this subtitle).

1	"Subtitle C—Aaaitional Education
2	Provisions
3	"ASSIGNMENT OF INTELLIGENCE COMMUNITY
4	PERSONNEL AS LANGUAGE STUDENTS
5	"SEC. 1021. (a) IN GENERAL.—(1) The Na-
6	tional Intelligence Director, acting through
7	the heads of the elements of the intelligence
8	community, may provide for the assignment of
9	military and civilian personnel described in
10	paragraph (2) as students at accredited pro-
11	fessional, technical, or other institutions of
12	higher education for training at the graduate
13	or undergraduate level in foreign languages
14	required for the conduct of duties and respon-
15	sibilities of such positions.
16	"(2) Personnel referred to in paragraph (1)
17	are personnel of the elements of the intel-
18	ligence community who serve in analysts posi-
19	tions in such elements and who require foreign
20	language expertise required for the conduct of
21	duties and responsibilities of such positions.
22	"(b) AUTHORITY FOR REIMBURSEMENT OF
23	Costs of Tuition and Training.—(1) The Di-
24	rector may reimburse an employee assigned
25	under subsection (a) for the total cost of the

- 1 training described in subsection (a), including
- 2 costs of educational and supplementary read-
- 3 ing materials.
- 4 "(2) The authority under paragraph (1)
- 5 shall apply to employees who are assigned on
- 6 a full-time or part-time basis.
- 7 "(3) Reimbursement under paragraph (1)
- 8 may be made from appropriated or non-
- 9 appropriated funds.
- 10 "(c) RELATIONSHIP TO COMPENSATION AS AN
- 11 ANALYST.—Reimbursement under this section
- 12 to an employee who is an analyst is in addition
- 13 to any benefits, allowances, travels, or other
- 14 compensation the employee is entitled to by
- 15 reason of serving in such an analyst position.".
- 16 (b) CLERICAL AMENDMENT.—The table of
- 17 contents for the National Security Act of 1947
- 18 is amended by striking the item relating to sec-
- 19 tion 1001 and inserting the following new
- 20 *items*:

"Subtitle A—Science and Technology

"Sec. 1001. Scholarships and work-study for pursuit of graduate degrees in science and technology.

"Subtitle B-Foreign Languages Program

- "Sec. 1011. Program on advancement of foreign languages critical to the intelligence community.
- "Sec. 1012. Education partnerships.
- "Sec. 1013. Voluntary services.
- "Sec. 1014. Regulations.

"Sec.	<i>1015</i> .	De	fin	itio	ns.
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"Subtitle C-Additional Education Provisions

"Sec.	<i>1021</i> .	Assignment	of	intelligence	community	personnel	as
language students.".							

- 1 SEC. 1056. PILOT PROJECT FOR CIVILIAN LINGUIST RE-
- 2 SERVE CORPS.
- 3 (a) PILOT PROJECT.—The National Intel-
- 4 ligence Director shall conduct a pilot project
- 5 to establish a Civilian Linguist Reserve Corps
- 6 comprised of United States citizens with ad-
- 7 vanced levels of proficiency in foreign lan-
- 8 guages who would be available upon a call of
- 9 the President to perform such service or duties
- 10 with respect to such foreign languages in the
- 11 Federal Government as the President may
- 12 specify.
- 13 (b) CONDUCT OF PROJECT.—Taking into ac-
- 14 count the findings and recommendations con-
- 15 tained in the report required under section 325
- 16 of the Intelligence Authorization Act for Fiscal
- 17 Year 2003 (Public Law 107-306; 116 Stat. 2393),
- 18 in conducting the pilot project under sub-
- 19 section (a) the National Intelligence Director
- 20 **shall**—
- 21 (1) identify several foreign languages
- 22 that are critical for the national security
- 23 of the United States;

1	(2) identify United States citizens with
2	advanced levels of proficiency in those
3	foreign languages who would be available
4	to perform the services and duties re-
5	ferred to in subsection (a); and

- (3) implement a call for the perform ance of such services and duties.
- 8 (c) DURATION OF PROJECT.—The pilot
 9 project under subsection (a) shall be con10 ducted for a three-year period.
- 11 (d) AUTHORITY TO ENTER INTO CON12 TRACTS.—The National Intelligence Director
 13 may enter into contracts with appropriate
 14 agencies or entities to carry out the pilot
 15 project under subsection (a).
- 16 (e) REPORTS.—(1) The National Intel-17 ligence Director shall submit to Congress an 18 initial and a final report on the pilot project 19 conducted under subsection (a).
- 20 **(2)** Each report required under paragraph 21 **(1)** shall contain information on the operation 22 of the pilot project, the success of the pilot 23 project in carrying out the objectives of the es-24 tablishment of a Civilian Linguist Reserve

- 1 Corps, and recommendations for the continu-
- 2 ation or expansion of the pilot project.
- 3 (3) The final report shall be submitted not
- 4 later than 6 months after the completion of the
- 5 project.
- 6 (f) AUTHORIZATION OF APPROPRIATIONS.—
- 7 There are authorized to be appropriated to the
- 8 National Intelligence Director such sums as
- 9 are necessary for each of fiscal years 2005,
- 10 2006, and 2007 in order to carry out the pilot
- 11 project under subsection (a).
- 12 SEC. 1057. CODIFICATION OF ESTABLISHMENT OF THE NA-
- 13 TIONAL VIRTUAL TRANSLATION CENTER.
- 14 (a) In General.—Title I of the National Se-
- 15 curity Act of 1947 (50 U.S.C. 402 et seq.), as
- 16 amended by section 1021(a), is further amend-
- 17 ed by adding at the end the following new sec-
- 18 *tion*:
- 19 "NATIONAL VIRTUAL TRANSLATION CENTER
- 20 "Sec. 120. (a) In General.—There is an ele-
- 21 ment of the intelligence community known as
- 22 the National Virtual Translation Center
- 23 under the direction of the National Intel-
- 24 ligence Director.
- 25 "(b) Function.—The National Virtual
- 26 Translation Center shall provide for timely

1	and accurate translations of foreign intel-
2	ligence for all other elements of the intel-
3	ligence community.
4	"(c) FACILITATING ACCESS TO TRANS-
5	LATIONS.—In order to minimize the need for a
6	$central\ facility\ for\ the\ National\ Virtual\ Trans-$
7	lation Center, the Center shall—
8	"(1) use state-of-the-art communica-
9	tions technology;
10	"(2) integrate existing translation ca-
11	pabilities in the intelligence community;
12	and
13	"(3) use remote-connection capacities.
14	"(d) Use of Secure Facilities.—Personnel
15	of the National Virtual Translation Center
16	may carry out duties of the Center at any loca-
17	tion that—
18	"(1) has been certified as a secure fa-
19	cility by an agency or department of the
20	United States; and
21	"(2) the National Intelligence Director
22	determines to be appropriate for such pur-
23	pose.".
24	(b) CLERICAL AMENDMENT.—The table of
25	sections for that Act, as amended by section

- 1 1021(b), is further amended by inserting after
- 2 the item relating to section 119 the following
- 3 new item:
 - "Sec. 120. National Virtual Translation Center.".
- 4 SEC. 1058. REPORT ON RECRUITMENT AND RETENTION OF
- 5 QUALIFIED INSTRUCTORS OF THE DEFENSE
- 6 LANGUAGE INSTITUTE.
- 7 (a) STUDY.—The Secretary of Defense shall
- 8 conduct a study on methods to improve the re-
- 9 cruitment and retention of qualified foreign
- 10 language instructors at the Foreign Language
- 11 Center of the Defense Language Institute. In
- 12 conducting the study, the Secretary shall con-
- 13 sider, in the case of a foreign language in-
- 14 structor who is an alien, to expeditiously ad-
- 15 just the status of the alien from a temporary
- 16 status to that of an alien lawfully admitted for
- 17 permanent residence.
- 18 (b) REPORT.—(1) Not later than one year
- 19 after the date of the enactment of this Act, the
- 20 Secretary of Defense shall submit to the appro-
- 21 priate congressional committees a report on
- 22 the study conducted under subsection (a), and
- 23 shall include in that report recommendations
- 24 for such changes in legislation and regulation
- 25 as the Secretary determines to be appropriate.

1	(2) Definition.—In this subsection, the
2	term "appropriate congressional committees"
3	means the following:
4	(A) The Select Committee on Intel-
5	ligence and the Committee on Armed Serv-
6	ices of the Senate.
7	(B) The Permanent Select Committee
8	on Intelligence and the Committee on
9	Armed Services of the House of Represent-
10	atives.
11	Subtitle F—Additional Improve-
12	ments of Intelligence Activities
13	SEC. 1061. PERMANENT EXTENSION OF CENTRAL INTEL-
14	LIGENCE AGENCY VOLUNTARY SEPARATION
15	INCENTIVE PROGRAM.
16	(a) Extension of Program.—Section 2 of
17	the Central Intelligence Agency Voluntary
18	Separation Pay Act (50 U.S.C. 403-4 note) is
19	amended—
20	(1) by striking subsection (f); and
21	(2) by redesignating subsections (g)
22	and (h) as subsections (f) and (g), respec-
23	tively.
24	(b) TERMINATION OF FUNDS REMITTANCE RE-
	QUIREMENT.—(1) Section 2 of such Act (50

- 1 U.S.C. 403-4 note) is further amended by strik-
- 2 ing subsection (i).
- 3 (2) Section 4(a)(2)(B)(ii) of the Federal
- 4 Workforce Restructuring Act of 1994 (5 U.S.C.
- 5 8331 note) is amended by striking ", or section
- 6 2 of the Central Intelligence Agency Voluntary
- 7 Separation Pay Act (Public Law 103-36; 107
- 8 Stat. 104)".
- 9 SEC. 1062. NATIONAL SECURITY AGENCY EMERGING TECH-
- 10 **NOLOGIES PANEL.**
- 11 The National Security Agency Act of 1959
- 12 (50 U.S.C. 402 note) is amended by adding at
- 13 the end the following new section:
- "Sec. 19. (a) There is established the Na-
- 15 tional Security Agency Emerging Technologies
- 16 Panel. The panel is a standing panel of the
- 17 National Security Agency. The panel shall be
- 18 appointed by, and shall report directly to, the
- 19 **Director.**
- 20 "(b) The National Security Agency Emerg-
- 21 ing Technologies Panel shall study and assess,
- 22 and periodically advise the Director on, the re-
- 23 search, development, and application of exist-
- 24 ing and emerging science and technology ad-

1	vances, advances on encryption, and other top-
2	ics.
3	"(c) The Federal Advisory Committee Act (5
4	U.S.C. App.) shall not apply with respect to the
5	National Security Agency Emerging Tech-
6	nologies Panel.".
7	Subtitle G—Conforming and Other
8	Amendments
9	SEC. 1071. CONFORMING AMENDMENTS RELATING TO
10	ROLES OF NATIONAL INTELLIGENCE DIREC-
11	TOR AND DIRECTOR OF THE CENTRAL INTEL-
12	LIGENCE AGENCY.
13	(a) NATIONAL SECURITY ACT OF 1947.—(1)
14	The National Security Act of 1947 (50 U.S.C.
15	401 et seq.) is amended by striking "Director
16	of Central Intelligence" each place it appears
17	in the following provisions and inserting "Na-
18	$tional\ Intelligence\ Director":$
19	(A) Section $3(5)(B)$ (50 U.S.C.
20	401a(5)(B)).
21	(B) Section $101(h)(2)(A)$ (50 U.S.C.
22	402(h)(2)(A)).
23	(C) Section $101(h)(5)$ (50 U.S.C.
24	402(h)(5)).

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Section 101(i)(2)(A) (50 U.S.C.
 1
           (D)
 2
       402(i)(2)(A).
 3
           (E) Section 101(j) (50 U.S.C. 402(j)).
           (F) Section 105(a) (50 U.S.C. 403-5(a)).
 4
 5
           (G) Section 105(b)(6)(A) (50 U.S.C.
       403-5(b)(6)(A).
 6
 7
           (H) Section 105B(a)(1) (50 U.S.C. 403–
       5b(a)(1).
 8
           (I) Section 105B(b) (50 U.S.C. 403–
 9
       5b(b)), the first place it appears.
10
           (J) Section 110(b) (50 U.S.C. 404e(b)).
11
           (K) Section 110(c) (50 U.S.C. 404e(c)).
12
                 Section
                           112(a)(1)
                                       (50
                                             U.S.C.
13
           (L)
14
       404g(a)(1).
           (M)
                 Section
                           112(d)(1)
                                       (50)
                                             U.S.C.
15
       404g(d)(1)).
16
17
           (N) Section 113(b)(2)(A) (50 U.S.C.
18
       404h(b)(2)(A)).
19
           (O)
                 Section 114(a)(1)
                                       (50)
                                              U.S.C.
20
       404i(a)(1).
                 Section
21
           (P)
                           114(b)(1)
                                       (50)
                                             U.S.C.
22
       404i(b)(1).
           (Q)
                 Section
                           115(a)(1)
                                       (50)
                                             U.S.C.
23
       404j(a)(1)).
24
           (R) Section 115(b) (50 U.S.C. 404j(b)).
25
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1
           (S) Section
                         115(c)(1)(B) (50 U.S.C.
 2
       404j(c)(1)(B).
 3
           (T) Section 116(a) (50 U.S.C. 404k(a)).
           (U)
                 Section
                           117(a)(1)
                                     (50
                                             U.S.C.
 4
 5
       404l(a)(1).
           (V) Section 303(a) (50 U.S.C. 405(a)),
 6
 7
       both places it appears.
           (W) Section 501(d) (50 U.S.C. 413(d)).
 8
 9
           (X) Section 502(a) (50 U.S.C. 413a(a)).
10
           (Y) Section 502(c) (50 U.S.C. 413a(c)).
           (Z) Section 503(b) (50 U.S.C. 413b(b)).
11
           (AA) Section 504(a)(3)(C) (50 U.S.C.
12
       414(a)(3)(C).
13
14
           (BB) Section
                            504(d)(2)
                                       (50)
                                             U.S.C.
       414(d)(2)).
15
           (CC) Section 506A(a)(1) (50)
                                            U.S.C.
16
17
       415a-1(a)(1).
18
           (DD) Section 603(a) (50 U.S.C. 423(a)).
19
           (EE)
                  Section
                            702(a)(1) (50
                                             U.S.C.
20
       432(a)(1).
21
           (FF)
                  Section
                            702(a)(6)(B)(viii)
                                                (50)
22
       U.S.C.\ 432(a)(6)(B)(viii).
           (GG) Section 702(b)(1) (50)
                                             U.S.C.
23
       432(b)(1), both places it appears.
24
```

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Section
 1
           (HH)
                           703(a)(1) (50 U.S.C.
 2
       432a(a)(1).
 3
           (II)
                 Section
                           703(a)(6)(B)(viii)
                                               (50)
 4
       U.S.C.\ 432a(a)(6)(B)(viii).
 5
           (JJ)
                Section
                           703(b)(1) (50)
                                            U.S.C.
       432a(b)(1)), both places it appears.
 6
 7
           (KK) Section 704(a)(1)
                                       (50)
                                            U.S.C.
       432b(a)(1).
 8
 9
           (LL) Section 704(f)(2)(H) (50 U.S.C.
10
       432b(f)(2)(H).
11
           (MM) Section 704(g)(1) (50)
                                            U.S.C.
       432b(g)(1)), both places it appears.
12
           (NN)
                  Section
                            1001(a)
                                      (50
13
                                            U.S.C.
14
       441g(a)).
           (00) Section 1102(a)(1) (50 U.S.C.
15
       442a(a)(1).
16
17
           (PP) Section 1102(b)(1) (50 U.S.C.
18
       442a(b)(1).
           (QQ) Section 1102(c)(1) (50
19
                                           U.S.C.
20
       442a(c)(1).
21
           (RR)
                  Section
                            1102(d)
                                      (50)
                                            U.S.C.
22
       442a(d)).
       (2) That Act is further amended by striking
23
   "of Central Intelligence" each place it appears
25 in the following provisions:
```

```
(A) Section 105(a)(2) (50 U.S.C. 403–
 1
 2
       5(a)(2).
           (B) Section 105B(a)(2) (50 U.S.C. 403–
 3
       5b(a)(2).
 4
 5
           (C) Section 105B(b) (50 U.S.C. 403-
 6
       5b(b), the second place it appears.
       (3) That Act is further amended by striking
 7
   "Director" each place it appears in the fol-
   lowing provisions and inserting "National In-
10 telligence Director":
           (A) Section 114(c) (50 U.S.C. 404i(c)).
11
12
           (B) Section 116(b) (50 U.S.C. 404k(b)).
           (C) Section 1001(b) (50 U.S.C. 441g(b)).
13
           (D) Section 1001(c) (50 U.S.C. 441g(c)),
14
       the first place it appears.
15
           (E) Section 1001(d)(1)(B) (50 U.S.C.
16
17
       441g(d)(1)(B).
18
           (F) Section 1001(e) (50 U.S.C. 441g(e)),
19
       the first place it appears.
20
       (4) Section 114A of that Act (50 U.S.C. 404i-
21 1) is amended by striking "Director of Central
22 Intelligence" and inserting "National Intel-
23 ligence Director, the Director of the Central
24 Intelligence Agency".
```

1	(5) Section 504(a)(2) of that Act (50 U.S.C.
2	414(a)(2)) is amended by striking "Director of
3	Central Intelligence" and inserting "Director
4	of the Central Intelligence Agency".
5	(6) Section 701 of that Act (50 U.S.C. 431)
6	is amended—
7	(A) in subsection (a), by striking
8	"Operational files of the Central Intel-
9	ligence Agency may be exempted by the Di-
10	rector of Central Intelligence" and insert-
11	ing "The Director of the Central Intel-
12	ligence Agency, with the coordination of
13	the National Intelligence Director, may
14	exempt operational files of the Central In-
15	telligence Agency"; and
16	(B) in subsection $(g)(1)$, by striking
17	"Director of Central Intelligence" and in-
18	serting "Director of the Central Intel-
19	ligence Agency and the National Intel-
20	ligence Director".
21	(7) The heading for section 114 of that Act
22	(50 U.S.C. 404i) is amended to read as follows:
23	"ADDITIONAL ANNUAL REPORTS FROM THE
24	NATIONAL INTELLIGENCE DIRECTOR".
25	(b) CENTRAL INTELLIGENCE AGENCY ACT OF
26	1949 _(1) The Central Intelligence Agency Act

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1 of 1949 (50 U.S.C. 403a et seq.) is amended by
 2 striking "Director of Central Intelligence"
 3 each place it appears in the following provi-
 4 sions and inserting "National Intelligence Di-
   rector":
           (A) Section 6 (50 U.S.C. 403g).
 6
           (B) Section 17(f) (50 U.S.C. 403q(f)),
 7
       both places it appears.
 8
 9
       (2) That Act is further amended by striking
   "of Central Intelligence" in each of the fol-
   lowing provisions:
           (A) Section 2 (50 U.S.C. 403b).
12
13
           (B) Section
                          16(c)(1)(B)
                                        (50)
                                             U.S.C.
       403p(c)(1)(B)).
14
           (C)
                 Section
                            17(d)(1)
                                       (50)
                                             U.S.C.
15
       403q(d)(1).
16
17
           (D) Section 20(c) (50 U.S.C. 403t(c)).
18
       (3) That Act is further amended by striking
   "Director of Central Intelligence" each place it
19
20 appears in the following provisions and insert-
21 ing "Director of the Central Intelligence Agen-
22 cy":
           (A) Section 14(b) (50 U.S.C. 403n(b)).
23
                            16(b)(2)
                                             U.S.C.
24
           (B)
                 Section
                                       (50)
       403p(b)(2)).
25
```

1	(C)	Section	<i>16(b)(3)</i>	<i>(50</i>)	U.S.C.
2	403p(b)	3)), both p	laces it app	pears.	
3	(D)	Section	21(g)(1)	<i>(50</i>)	U.S.C.
4	403u(g)	1)).			
5	(E)	Section	21(g)(2)	(50	U.S.C.
6	403u(g)	2)).			
7	(c) CENT	RAL INTEL	LIGENCE AC	ENCY .	Retire-
8	MENT ACT.—	Section 10	01 of the C	Centra	l Intel-
9	ligence Agen	icy Retiren	nent Act (5	0 U.S.	C. 2001)
10	is amended	by striking	g paragrap	oh (2)	and in-
11	serting the f	following n	ew paragre	aph (2)):
12	"(2)	DIRECTOR	R.—The ter	rm 'D	irector ²
13	means t	he Directe	or of the (Centra	l Intel-
14	ligence A	Agency.".			
15	(d) CIA	VOLUNTAR	y Separatio	ON P AY	<i>ACT.</i> —
16	Subsection ((a)(1) of sec	ction 2 of th	he Cen	tral In-
17	telligence A	gency Vol	luntary Se	parati	on Pay
18	Act (50 U.S.	C. 2001 no	ote) is ame	ended	to read
19	as follows:				
20	"(1)	the term '	Director' n	neans	the Di-
21	rector o	f the Cen	tral Intell	ligence	e Agen-
22	cy;".				
23	(e) For	EIGN INTE	LLIGENCE	SURVE	ILLANCE
24	ACT OF 197	78.—(1) Th	he Foreign	Inte	lligence
25	Surveillance	Act of 197	78 (50 II S (1801	et sea)

- 1 is amended by striking "Director of Central In-
- 2 telligence" each place it appears and inserting
- 3 "National Intelligence Director".
- 4 (f) Classified Information Procedures
- 5 Act.—Section 9(a) of the Classified Informa-
- 6 tion Procedures Act (5 U.S.C. App.) is amended
- 7 by striking "Director of Central Intelligence"
- 8 and inserting "National Intelligence Direc-
- 9 *tor*".
- 10 (g) Intelligence Authorization Acts.—
- 11 (1) PUBLIC LAW 103-359.—Section
- 12 811(c)(6)(C) of the counterintelligence and
- 13 Security Enhancements Act of 1994 (title
- 14 VIII of Public Law 103-359) is amended by
- 15 striking "Director of Central Intelligence"
- and inserting "National Intelligence Di-
- 17 *rector*".
- 18 (2) PUBLIC LAW 107–306.—(A) The Intel-
- 19 ligence Authorization Act for Fiscal Year
- 20 **2003** (Public Law 107–306) is amended by
- 21 striking "Director of Central Intelligence,
- 22 acting as the head of the intelligence com-
- 23 munity," each place it appears in the fol-
- 24 lowing provisions and inserting "National
- 25 **Intelligence Director**":

1	(i) Section $313(a)$ (50 U.S.C.
2	404n(a)).
3	(ii) Section 343(a)(1) (50 U.S.C.
4	404n-2(a)(1)
5	(B) That Act is further amended by
6	striking "Director of Central Intelligence"
7	each place it appears in the following
8	provisions and inserting "National Intel-
9	ligence Director":
10	(i) Section $902(a)(2)$ (50 U.S.C.
11	402b(a)(2)).
12	(ii) Section $904(e)(4)$ (50 U.S.C.
13	402c(e)(4)).
14	(iii) Section 904(e)(5) (50 U.S.C.
15	402c(e)(5)).
16	(iv) Section 904(h) (50 U.S.C.
17	402c(h)), each place it appears.
18	(v) Section 904(m) (50 U.S.C.
19	402c(m)).
20	(C) Section 341 of that Act (50 U.S.C.
21	404n-1) is amended by striking "Director
22	of Central Intelligence, acting as the head
23	of the intelligence community, shall estab-
24	lish in the Central Intelligence Agency"
25	and inserting "National Intelligence Di-

1	rector snall establish within the Central
2	Intelligence Agency".
3	(D) Section 352(b) of that Act (50
4	U.S.C. 404-3 note) is amended by striking
5	"Director" and inserting "National Intel-
6	ligence Director".
7	(3) PUBLIC LAW 108-177.—(A) The Intel-
8	ligence Authorization Act for Fiscal Year
9	2004 (Public Law 108–177) is amended by
10	striking "Director of Central Intelligence"
11	each place it appears in the following
12	provisions and inserting "National Intel-
13	ligence Director":
14	(i) Section 317(a) (50 U.S.C. 403-3
15	note).
16	(ii) Section $317(h)(1)$.
17	(iii) Section 318(a) (50 U.S.C. 441g
18	note).
19	(iv) Section 319(b) (50 U.S.C. 403
20	note).
21	(v) Section 341(b) (28 U.S.C. 519
22	note).
23	(vi) Section 357(a) (50 U.S.C. 403
24	note).

1	(vii) Section 504(a) (117 Stat.
2	2634), both places it appears.
3	(B) Section $319(f)(2)$ of that Act (50
4	U.S.C. 403 note) is amended by striking
5	"Director" the first place it appears and
6	inserting "National Intelligence Direc-
7	tor".
8	(C) Section 404 of that Act (18 U.S.C.
9	4124 note) is amended by striking "Direc-
10	tor of Central Intelligence" and inserting
11	"Director of the Central Intelligence Agen-
12	cy".
13	SEC. 1072. OTHER CONFORMING AMENDMENTS
14	(a) NATIONAL SECURITY ACT OF 1947.—(1)
15	Section 101(j) of the National Security Act of
16	1947 (50 U.S.C. 402(j)) is amended by striking
17	"Deputy Director of Central Intelligence" and
18	inserting "Deputy National Intelligence Direc-
19	tor".
20	(2) Section $112(d)(1)$ of that Act (50 U.S.C.
21	404g(d)(1)) is amended by striking "section
22	103(c)(6) of this Act" and inserting "section
23	102A(g) of this Act".
24	(3) Section 116(b) of that Act (50 U.S.C.
25	404k(b)) is amended by striking "to the Deputy

- 1 Director of Central Intelligence, or with re-
- 2 spect to employees of the Central Intelligence
- 3 Agency, the Director may delegate such au-
- 4 thority to the Deputy Director for Operations"
- 5 and inserting "to the Deputy National Intel-
- 6 ligence Director, or with respect to employees
- 7 of the Central Intelligence Agency, to the Di-
- 8 rector of the Central Intelligence Agency".
- 9 (4) Section 506A(b)(1) of that Act (50 U.S.C.
- 10 415a-1(b)(1)) is amended by striking "Office of
- 11 the Deputy Director of Central Intelligence"
- 12 and inserting "Office of the National Intel-
- 13 ligence Director".
- 14 (5) Section 701(c)(3) of that Act (50 U.S.C.
- 15 431(c)(3)) is amended by striking "Office of the
- 16 Director of Central Intelligence" and inserting
- 17 "Office of the National Intelligence Director".
- 18 (6) Section 1001(b) of that Act (50 U.S.C.
- 19 441g(b)) is amended by striking "Assistant Di-
- 20 rector of Central Intelligence for Administra-
- 21 tion" and inserting "Office of the National In-
- 22 telligence Director".
- 23 (b) CENTRAL INTELLIGENCE ACT OF 1949.—
- 24 Section 6 of the Central Intelligence Agency
- 25 Act of 1949 (50 U.S.C. 403g) is amended by

- 1 striking "section 103(c)(7) of the National Se-
- 2 curity Act of 1947 (50 U.S.C. 403-3(c)(7))" and
- 3 inserting "section 102A(g) of the National Se-
- 4 curity Act of 1947".
- 5 (c) CENTRAL INTELLIGENCE AGENCY RETIRE-
- 6 MENT ACT.—Section 201(c) of the Central Intel-
- 7 ligence Agency Retirement Act (50 U.S.C.
- 8 2011(c)) is amended by striking "paragraph
- 9 (6) of section 103(c) of the National Security
- 10 Act of 1947 (50 U.S.C. 403-3(c)) that the Direc-
- 11 tor of Central Intelligence" and inserting "sec-
- 12 tion 102A(g) of the National Security Act of
- 13 **1947** (50 U.S.C. 403–3(c)(1)) that the National
- 14 Intelligence Director".
- 15 (d) Intelligence Authorization Acts.—
- 16 (1) PUBLIC LAW 107-306.—(A) Section
- 17 **343(c)** of the Intelligence Authorization
- 18 Act for Fiscal Year 2003 (Public Law 107–
- 19 306; 50 U.S.C. 404n-2(c)) is amended by
- 20 striking "section 103(c)(6) of the National
- 21 Security Act of 1947 (50 U.S.C. 403-
- 3((c)(6))" and inserting "section 102A(g) of
- 23 the National Security Act of 1947 (50
- 24 **U.S.C. 403–3(c)(1))".**

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1	(B) Section 904 of that Act (50 U.S.C.
2	402c) is amended—
3	(i) in subsection (c), by striking
4	"Office of the Director of Central In-
5	telligence" and inserting "Office of the
6	National Intelligence Director"; and
7	(ii) in subsection (l), by striking
8	"Office of the Director of Central In-
9	telligence" and inserting "Office of the
10	National Intelligence Director".
11	(2) PUBLIC LAW 108-177.—Section 317 of
12	the Intelligence Authorization Act for Fis-
13	cal Year 2004 (Public Law 108–177; 50
14	U.S.C. 403-3 note) is amended—
15	(A) in subsection (g), by striking
16	"Assistant Director of Central Intel-
17	ligence for Analysis and Production"
18	and inserting "Deputy National Intel-
19	ligence Director"; and
20	(B) in subsection $(h)(2)(C)$, by
21	striking "Assistant Director" and in-
22	serting "Deputy National Intelligence
23	Director".

1	SEC. 1073. ELEMENTS OF INTELLIGENCE COMMUNITY
2	UNDER NATIONAL SECURITY ACT OF 1947.
3	Paragraph (4) of section 3 of the National
4	Security Act of 1947 (50 U.S.C. 401a) is amend-
5	ed to read as follows:
6	"(4) The term 'intelligence community'
7	includes the following:
8	"(A) The Office of the National In-
9	telligence Director.
10	"(B) The Central Intelligence
11	Agency.
12	"(C) The National Security Agen-
13	cy.
14	"(D) The Defense Intelligence
15	Agency.
16	"(E) The National Geospatial-In-
17	telligence Agency.
18	"(F) The National Reconnaissance
19	Office.
20	"(G) Other offices within the De-
21	partment of Defense for the collection
22	of specialized national intelligence
23	$through\ reconnaissance\ programs.$
24	"(H) The intelligence elements of
25	the Army, the Navy, the Air Force, the
26	Marine Corns the Federal Rureau of

1	Investigation, and the Department of
2	Energy.
3	"(I) The Bureau of Intelligence
4	and Research of the Department of
5	State.
6	"(J) The Office of Intelligence and
7	Analysis of the Department of the
8	Treasury.
9	"(K) The elements of the Depart-
10	ment of Homeland Security concerned
11	with the analysis of intelligence infor-
12	mation, including the Office of Intel-
13	ligence of the Coast Guard.
14	"(L) Such other elements of any
15	other department or agency as may be
16	designated by the President, or des-
17	ignated jointly by the National Intel-
18	ligence Director and the head of the
19	department or agency concerned, as
20	an element of the intelligence commu-
21	nity.".

1	SEC.	<i>1074</i> .	REDESIGNATION	OF	<i>NATIONAL</i>	FOREIGN	INTEL-

- 2 LIGENCE PROGRAM AS NATIONAL INTEL-
- 3 LIGENCE PROGRAM.
- 4 (a) REDESIGNATION.—Paragraph (6) of sec-
- 5 tion 3 of the National Security Act of 1947 (50
- 6 U.S.C. 401a) is amended by striking "Foreign".
- 7 (b) Conforming Amendments.—(1) Section
- 8 506(a) of the National Security Act of 1947 (50
- 9 U.S.C. 415a(a)) is amended by striking "Na-
- 10 tional Foreign Intelligence Program" and in-
- 11 serting "National Intelligence Program".
- 12 (2) Section 17(f) of the Central Intelligence
- 13 Agency Act of 1949 (50 U.S.C. 403q(f)) is
- 14 amended by striking "National Foreign Intel-
- 15 ligence Program" and inserting "National In-
- 16 telligence Program".
- 17 (c) HEADING AMENDMENT.—The heading of
- 18 section 506 of that Act is amended by striking
- 19 **"FOREIGN".**
- 20 SEC. 1075. REPEAL OF SUPERSEDED AUTHORITIES.
- 21 (a) APPOINTMENT OF CERTAIN INTELLIGENCE
- 22 Officials.—Section 106 of the National Secu-
- 23 rity Act of 1947 (50 U.S.C. 403-6) is repealed.
- 24 (b) COLLECTION TASKING AUTHORITY.—Sec-
- 25 tion 111 of the National Security Act of 1947
- 26 (50 U.S.C. 404f) is repealed.

1	SEC. 1076. CLERICAL AMENDMENTS TO NATIONAL SECU-
2	RITY ACT OF 1947.
3	The table of contents for the National Se-
4	curity Act of 1947 is amended—
5	(1) by striking the items relating to
6	sections 102 through 104 and inserting the
7	following new items:
	 "Sec. 102. National Intelligence Director. "Sec. 102A. Responsibilities and authorities of National Intelligence Director. "Sec. 103. Office of the National Intelligence Director. "Sec. 104. Central Intelligence Agency. "Sec. 104A. Director of the Central Intelligence Agency."; and
8	(2) by striking the item relating to sec-
9	tion 114 and inserting the following new
10	item:
	"Sec. 114. Additional annual reports from the National Intelligence Director.";
11	and
12	(3) by striking the item relating to sec-
13	tion 506 and inserting the following new
14	item:
	"Sec. 506. Specificity of National Intelligence Program budget amounts for counterterrorism, counter- proliferation, counternarcotics, and counter- intelligence".
15	SEC. 1077. CONFORMING AMENDMENTS RELATING TO PRO-
16	HIBITING DUAL SERVICE OF THE DIRECTOR
17	OF THE CENTRAL INTELLIGENCE AGENCY.
18	Section 1 of the Central Intelligence Agen-
19	cy Act of 1949 (50 U.S.C. 403a) is amended—

- 1 (1) by redesignating paragraphs (a),
- 2 **(b), and (c) as paragraphs (1), (2), and**
- 3 (3), respectively; and
- 4 (2) by striking paragraph (2), as so re-
- 5 designated, and inserting the following
- 6 new paragraph (2):
- 7 "(2) 'Director' means the Director of the
- 8 Central Intelligence Agency; and".
- 9 SEC. 1078. ACCESS TO INSPECTOR GENERAL PROTECTIONS.
- 10 Section 17(a)(1) of the Central Intelligence
- 11 Agency Act of 1949 (50 U.S.C. 403q(a)(1)) is
- 12 amended by inserting before the semicolon at
- 13 the end the following: "and to programs and
- 14 operations of the Office of the National Intel-
- 15 ligence Director".
- 16 SEC. 1079. GENERAL REFERENCES.
- 17 (a) DIRECTOR OF CENTRAL INTELLIGENCE AS
- 18 HEAD OF INTELLIGENCE COMMUNITY.—Any ref-
- 19 erence to the Director of Central Intelligence
- 20 or the Director of the Central Intelligence
- 21 Agency in the Director's capacity as the head
- 22 of the intelligence community in any law, regu-
- 23 lation, document, paper, or other record of the
- 24 United States shall be deemed to be a reference
- 25 to the National Intelligence Director.

1	(b) Director of Central Intelligence as
2	HEAD OF CIA.—Any reference to the Director of
3	Central Intelligence or the Director of the Cen-
4	tral Intelligence Agency in the Director's ca-
5	pacity as the head of the Central Intelligence
6	Agency in any law, regulation, document,
7	paper, or other record of the United States
8	shall be deemed to be a reference to the Direc-
9	tor of the Central Intelligence Agency.
10	(c) COMMUNITY MANAGEMENT STAFF.—Any
11	reference to the Community Management Staff
12	in any law, regulation, document, paper, or
13	other record of the United States shall be
14	deemed to be a reference to the staff of the Of-
15	$fice\ of\ the\ National\ Intelligence\ Director.$
16	SEC. 1080. APPLICATION OF OTHER LAWS.
17	(a) POLITICAL SERVICE OF PERSONNEL.—Sec-
18	tion 7323(b)(2)(B)(i) of title 5, United States
19	Code, is amended—
20	(1) in subclause (XII), by striking "or"
21	at the end; and
22	(2) by inserting after subclause (XIII)
23	the following new subclause:
24	"(XIV) the Office of the National
25	Intelligence Director: or".

1	(b) DELETION OF INFORMATION ABOUT FOR-
2	EIGN GIFTS.—Section 7342(f)(4) of title 5,
3	United States Code, is amended—
4	(1) by inserting "(A)" after "(4)";
5	(2) in subparagraph (A), as so des-
6	ignated, by striking "the Director of Cen-
7	tral Intelligence" and inserting "the Di-
8	rector of the Central Intelligence Agency";
9	and
10	(3) by adding at the end the following
11	new subparagraph:
12	"(B) In transmitting such listings for the
13	Office of the National Intelligence Director,
14	the National Intelligence Director may delete
15	the information described in subparagraphs
16	(A) and (C) of paragraphs (2) and (3) if the Di-
17	rector certifies in writing to the Secretary of
18	State that the publication of such information
19	could adversely affect United States intel-
20	ligence sources.".
21	(c) Exemption From Financial Disclo-
22	SURES.—Section 105(a)(1) of the Ethics in Gov-
23	ernment Act (5 U.S.C. App.) is amended by in-
24	serting "the Office of the National Intelligence

- 1 Director," before "the Central Intelligence
- 2 Agency".
- Subtitle H—Transfer, Termination,
- 4 Transition and Other Provisions
- 5 SEC. 1091. TRANSFER OF COMMUNITY MANAGEMENT STAFF.
- 6 (a) Transfer.—There shall be transferred
- 7 to the Office of the National Intelligence Direc-
- 8 tor the staff of the Community Management
- 9 Staff as of the date of the enactment of this
- 10 Act, including all functions and activities dis-
- 11 charged by the Community Management Staff
- 12 as of that date.
- 13 (b) ADMINISTRATION.—The National Intel-
- 14 ligence Director shall administer the Commu-
- 15 nity Management Staff after the date of the en-
- 16 actment of this Act as a component of the Of-
- 17 fice of the National Intelligence Director
- 18 under section 103(b) of the National Security
- 19 Act of 1947, as amended by section 1011(a).
- 20 SEC. 1092. TRANSFER OF TERRORIST THREAT INTEGRA-
- 21 TION CENTER.
- 22 (a) Transfer.—There shall be transferred
- 23 to the National counterterrorism Center the
- 24 Terrorist Threat Integration Center (TTIC),
- 25 including all functions and activities dis-

1	charged by the Terrorist Threat Integration
2	Center as of the date of the enactment of this
3	Act.
4	(b) Administration.—The Director of the
5	$National\ counterterrorism\ Center\ shall\ ad-$
6	minister the Terrorist Threat Integration Cen-
7	ter after the date of the enactment of this Act
8	as a component of the Directorate of Intel-
9	ligence of the National counterterrorism Cen-
10	ter under section 119(i) of the National Secu-
11	rity Act of 1947, as added by section 1021(a).
12	SEC. 1093. TERMINATION OF POSITIONS OF ASSISTANT DI-
13	RECTORS OF CENTRAL INTELLIGENCE.
14	(a) TERMINATION.—The positions within
15	the Central Intelligence Agency referred to in
16	subsection (b) are hereby abolished.
17	(b) COVERED POSITIONS.—The positions
18	within the Central Intelligence Agency re-
19	ferred to in this subsection are as follows:
20	(1) The Assistant Director of Central
21	Intelligence for Collection.
22	(2) The Assistant Director of Central
23	Intelligence for Analysis and Production.
24	(3) The Assistant Director of Central
25	Intelligence for Administration.

4				
1	SEC.	1094.	IMPLEMENTATION PLAN.	

-	
2	(a) SUBMISSION OF PLAN.—The President
3	shall transmit to Congress a plan for the im-
4	plementation of this title and the amendments
5	made by this title. The plan shall address, at
6	a minimum, the following:
7	(1) The transfer of personnel, assets,

- (1) The transfer of personnel, assets,
 and obligations to the National Intel ligence Director pursuant to this title.
 - (2) Any consolidation, reorganization, or streamlining of activities transferred to the National Intelligence Director pursuant to this title.
 - (3) The establishment of offices within the Office of the National Intelligence Director to implement the duties and responsibilities of the National Intelligence Director as described in this title.
 - (4) Specification of any proposed disposition of property, facilities, contracts, records, and other assets and obligations to be transferred to the National Intelligence Director.
- **(5)** Recommendations for additional 25 legislative or administrative action as the **Director considers appropriate.**

- 1 (b) SENSE OF CONGRESS.—It is the sense of
- 2 Congress that the permanent location for the
- 3 headquarters for the Office of the National In-
- 4 telligence Director, should be at a location
- 5 other than the George Bush Center for Intel-
- 6 ligence in Langley, Virginia.
- 7 SEC. 1095. TRANSITIONAL AUTHORITIES.
- 8 Upon the request of the National Intel-
- 9 ligence Director, the head of any executive
- 10 agency may, on a reimbursable basis, provide
- 11 services or detail personnel to the National In-
- 12 telligence Director.
- 13 SEC. 1096. EFFECTIVE DATES.
- 14 (a) In General.—Except as otherwise ex-
- 15 pressly provided in this Act, this title and the
- 16 amendments made by this title shall take ef-
- 17 fect on the date of the enactment of this Act.
- 18 (b) Specific Effective Dates.—(1)(A) Not
- 19 later than 60 days after the date of the enact-
- 20 ment of this Act, the National Intelligence Di-
- 21 rector shall first appoint individuals to posi-
- 22 tions within the Office of the National Intel-
- 23 ligence Director.

1	(B) Subparagraph (A) shall not apply with
2	respect to the Deputy National Intelligence Di
3	rector.
4	(2) Not later than 180 days after the date
5	of the enactment of this Act, the Presiden
6	shall transmit to Congress the implementation
7	plan required under section 1904.
8	(3) Not later than one year after the date
9	of the enactment of this Act, the National In
10	telligence Director shall prescribe regulations
11	policies, procedures, standards, and guide
12	lines required under section 102A of the Na
13	tional Security Act of 1947, as amended by sec
14	tion 1011(a).
15	TITLE II—TERRORISM PREVEN
16	TION AND PROSECUTION
17	Subtitle A—Individual Terrorists as
18	Agents of Foreign Powers
19	SECTION 2001. INDIVIDUAL TERRORISTS AS AGENTS OF
20	FOREIGN POWERS.
21	Section 101(b)(1) of the Foreign Intel

22 ligence Surveillance Act of 1978 (50 U.S.C.

23 1801(b)(1)) is amended by adding at the end

1	"(C) engages in international ter-
2	rorism or activities in preparation
3	therefor; or".
4	Subtitle B—Stop Terrorist and
5	Military Hoaxes Act of 2004
6	SEC. 2021. SHORT TITLE.
7	This subtitle may be cited as the "Stop Ter-
8	rorist and Military Hoaxes Act of 2004".
9	SEC. 2022. HOAXES AND RECOVERY COSTS.
10	(a) PROHIBITION ON HOAXES.—Chapter 47 of
11	title 18, United States Code, is amended by in-
12	serting after section 1037 the following:
13	"§ 1038. False information and hoaxes
14	"(a) CRIMINAL VIOLATION.—
15	"(1) In GENERAL.—Whoever engages in
16	any conduct with intent to convey false or
17	misleading information under cir-
18	cumstances where such information may
19	reasonably be believed and where such in-
20	formation indicates that an activity has
21	taken, is taking, or will take place that
22	would constitute a violation of chapter 2,
23	10, 11B, 39, 40, 44, 111, or 113B of this
24	title, section 236 of the Atomic Energy Act
25	of 1054 (49 IISC 2284) or section 46502

1	the second sentence of section 46504, sec-
2	tion 46505 (b)(3) or (c), section 46506 if
3	homicide or attempted homicide is in-
4	volved, or section 60123(b) of title 49
5	shall—
6	"(A) be fined under this title or
7	imprisoned not more than 5 years, or
8	both;
9	"(B) if serious bodily injury re-
10	sults, be fined under this title or im-
11	prisoned not more than 25 years, or
12	both; and
13	"(C) if death results, be fined
14	under this title or imprisoned for any
15	number of years up to life, or both.
16	"(2) Armed forces.—Whoever, without
17	lawful authority, makes a false statement,
18	with intent to convey false or misleading
19	information, about the death, injury, cap-
20	ture, or disappearance of a member of the
21	Armed Forces of the United States during
22	a war or armed conflict in which the
23	United States is engaged shall—

1	"(A) be fined under this title or
2	imprisoned not more than 5 years, or
3	both;
4	"(B) if serious bodily injury re-
5	sults, be fined under this title or im-
6	prisoned not more than 25 years, or
7	both; and
8	"(C) if death results, be fined
9	under this title or imprisoned for any
10	number of years up to life, or both.
11	"(b) CIVIL ACTION.—Whoever knowingly en-
12	gages in any conduct with intent to convey
13	false or misleading information under cir-
14	cumstances where such information may rea-
15	sonably be believed and where such informa-
16	tion indicates that an activity has taken, is
17	taking, or will take place that would con-
18	stitute a violation of chapter 2, 10, 11B, 39, 40,
19	44, 111, or 113B of this title, section 236 of the
20	Atomic Energy Act of 1954 (42 U.S.C. 2284), or
21	section 46502, the second sentence of section
22	46504, section 46505 (b)(3) or (c), section 46506
23	if homicide or attempted homicide is involved,
24	or section 60123(b) of title 49 is liable in a civil
25	action to any party incurring expenses inci-

1 dent to any emergency or investigative re-2 sponse to that conduct, for those expenses.

"(c) REIMBURSEMENT.—

- "(1) In GENERAL.—The court, in imposing a sentence on a defendant who has
 been convicted of an offense under subsection (a), shall order the defendant to
 reimburse any state or local government,
 or private not-for-profit organization that
 provides fire or rescue service incurring
 expenses incident to any emergency or investigative response to that conduct, for
 those expenses.
 - "(2) LIABILITY.—A person ordered to make reimbursement under this subsection shall be jointly and severally liable for such expenses with each other person, if any, who is ordered to make reimbursement under this subsection for the same expenses.
- "(3) CIVIL JUDGMENT.—An order of reimbursement under this subsection shall, for the purposes of enforcement, be treated as a civil judgment.

- 1 "(d) ACTIVITIES OF LAW ENFORCEMENT.—
- 2 This section does not prohibit any lawfully au-
- 3 thorized investigative, protective, or intel-
- 4 ligence activity of a law enforcement agency of
- 5 the United States, a State, or political subdivi-
- 6 sion of a State, or of an intelligence agency of
- 7 the United States.".
- 8 (b) CLERICAL AMENDMENT.—The table of
- 9 sections as the beginning of chapter 47 of title
- 10 18, United States Code, is amended by adding
- 11 after the item for section 1037 the following:

"1038. False information and hoaxes.".

- 12 SEC. 2023. OBSTRUCTION OF JUSTICE AND FALSE STATE-
- 13 MENTS IN TERRORISM CASES.
- 14 (a) Enhanced Penalty.—Section 1001(a)
- 15 and the third undesignated paragraph of sec-
- 16 tion 1505 of title 18, United States Code, are
- 17 amended by striking "be fined under this title
- 18 or imprisoned not more than 5 years, or both"
- 19 and inserting "be fined under this title, im-
- 20 prisoned not more than 5 years or, if the mat-
- 21 ter relates to international or domestic ter-
- 22 rorism (as defined in section 2331), imprisoned
- 23 not more than 10 years, or both".
- 24 (b) Sentencing Guidelines.—Not later
- 25 than 30 days of the enactment of this section,

- 1 the United States Sentencing Commission
- 2 shall amend the Sentencing Guidelines to pro-
- 3 vide for an increased offense level for an of-
- 4 fense under sections 1001(a) and 1505 of title
- 5 18, United States Code, if the offense involves
- 6 a matter relating to international or domestic
- 7 terrorism, as defined in section 2331 of such
- 8 title.
- 9 SEC. 2024. CLARIFICATION OF DEFINITION.
- 10 Section 1958 of title 18, United States Code,
- 11 *is amended*—
- 12 (1) in subsection (a), by striking "fa-
- cility in" and inserting "facility of"; and
- 14 (2) in subsection (b)(2), by inserting
- 15 "or foreign" after "interstate".
- 16 Subtitle C—Material Support to
- 17 Terrorism Prohibition Enhance-
- 18 *ment Act of 2004*
- 19 SEC. 2041. SHORT TITLE.
- This subtitle may be cited as the "Material
- 21 Support to Terrorism Prohibition Enhance-
- 22 ment Act of 2004".

1	SEC. 2042. RECEIVING MILITARY-TYPE TRAINING FROM A			
2	FOREIGN TERRORIST ORGANIZATION.			
3	Chapter 113B of title 18, United States			
4	Code, is amended by adding after section			
5	2339C the following new section:			
6	"§ 2339D. Receiving military-type training from a for-			
7	eign terrorist organization			
8	"(a) Offense.—Whoever knowingly re-			
9	ceives military-type training from or on behalf			
10	of any organization designated at the time of			
11	the training by the Secretary of State under			
12	section 219(a)(1) of the Immigration and Na-			
13	tionality Act as a foreign terrorist organiza-			
14	tion shall be fined under this title or impris-			
15	oned for ten years, or both. To violate this sub-			
16	section, a person must have knowledge that			
17	the organization is a designated terrorist or-			
18	ganization (as defined in subsection (c)(4)),			
19	that the organization has engaged or engages			
20	in terrorist activity (as defined in section 212			
21	of the Immigration and Nationality Act), or			
22	that the organization has engaged or engages			
23	in terrorism (as defined in section $140(d)(2)$ of			
24	the Foreign Relations Authorization Act, Fis-			
25	cal Years 1988 and 1989).			

1	"(b) Extraterritorial Jurisdiction.—
2	There is extraterritorial Federal jurisdiction
3	over an offense under this section. There is ju-
4	risdiction over an offense under subsection (a)
5	if—
6	"(1) an offender is a national of the
7	United States (as defined in 101(a)(22) of
8	the Immigration and Nationality Act) or
9	an alien lawfully admitted for permanent
10	residence in the United States (as defined
11	in section $101(a)(20)$ of the Immigration
12	$and\ Nationality\ Act);$
13	"(2) an offender is a stateless person
14	whose habitual residence is in the United
15	States;
16	"(3) after the conduct required for the
17	offense occurs an offender is brought into
18	or found in the United States, even if the
19	conduct required for the offense occurs
20	outside the United States;
21	"(4) the offense occurs in whole or in
22	part within the United States;
23	"(5) the offense occurs in or affects
24	interstate or foreign commerce:

"(6) an offender aids or abets any person over whom jurisdiction exists under
this paragraph in committing an offense
under subsection (a) or conspires with
any person over whom jurisdiction exists
under this paragraph to commit an offense under subsection (a).

"(c) DEFINITIONS.—As used in this section—

- "(1) the term 'military-type training' includes training in means or methods that can cause death or serious bodily injury, destroy or damage property, or disrupt services to critical infrastructure, or training on the use, storage, production, or assembly of any explosive, firearm or other weapon, including any weapon of mass destruction (as defined in section 2232a(c)(2));
- "(2) the term 'serious bodily injury' has the meaning given that term in section 1365(h)(3);
- "(3) the term 'critical infrastructure' means systems and assets vital to national defense, national security, economic security, public health or safety in-

- cluding both regional and national infra-1 2 structure. Critical infrastructure may be publicly or privately owned; examples of 3 critical infrastructure include gas and oil 4 5 production, storage, or delivery systems, water supply systems, telecommunications 6 networks, electrical power generation or 7 delivery systems, financing and banking 8 systems, emergency services (including 9 medical, police, fire, and rescue services), 10 11 and transportation systems and services (including highways, mass transit, air-12 lines, and airports); and 13 "(4) the term 'foreign terrorist organi-14 zation' means an organization designated 15 as a terrorist organization under section 16 17 219(a)(1) of the Immigration and Nation-18 ality Act.". 19 SEC. 2043. PROVIDING MATERIAL SUPPORT TO TERRORISM. 20 (a) Additions to Offense of Providing 21 MATERIAL SUPPORT TO TERRORISTS.—Section 22 2339A(a) of title 18, United States Code, is
- 24 (1) by designating the first sentence as 25 paragraph (1);

23 amended—

1	(2) by designating the second sentence
2	as paragraph (3);
3	(3) by inserting after paragraph (1) as
4	so designated by this subsection the fol-
5	lowing:
6	"(2) (A) Whoever in a circumstance de-
7	scribed in subparagraph (B) provides ma-
8	terial support or resources or conceals or
9	disguises the nature, location, source, or
10	ownership of material support or re-
11	sources, knowing or intending that they
12	are to be used in preparation for, or in
13	carrying out, an act of international or
14	domestic terrorism (as defined in section
15	2331), or in preparation for, or in car-
16	rying out, the concealment or escape from
17	the commission of any such act, or at-
18	tempts or conspires to do so, shall be pun-
19	ished as provided under paragraph (1) for
20	an offense under that paragraph.
21	"(B) The circumstances referred to in
22	subparagraph (A) are any of the fol-
23	lowing:
24	"(i) The offense occurs in or af-
25	fects interstate or foreign commerce.

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"(ii) The act of terrorism is an act of international or domestic terrorism that violates the criminal law of the United States.

"(iii) The act of terrorism is an act of domestic terrorism that appears to be intended to influence the policy, or affect the conduct, of the Government of the United States or a foreign government.

"(iv) An offender, acting within the United States or outside the territorial jurisdiction of the United States, is a national of the United defined States insection (as 101(a)(22) of the Immigration and Nationality Act), an alien lawfully admitted for permanent residence in the United States (as defined in section 101(a)(20) of the Immigration and Nationality Act), or a stateless person whose habitual residence is in the United States, and the act of terrorism is an act of international terrorism that appears to be intended to influence the policy, or affect the conduct, of the Government of the United States or a foreign government.

"(v) An offender, acting within the United States, is an alien, and the act of terrorism is an act of international terrorism that appears to be intended to influence the policy, or affect the conduct, of the Government of the United States or a foreign government.

"(vi) An offender, acting outside the territorial jurisdiction of the United States, is an alien and the act of terrorism is an act of international terrorism that appears to be intended to influence the policy of, or affect the conduct of, the Government of the United States.

"(vii) An offender aids or abets any person over whom jurisdiction exists under this paragraph in committing an offense under this paragraph or conspires with any person over whom jurisdiction exists under this

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1	paragraph to commit an offense
2	under this paragraph."; and
3	(4) by inserting "act or" after "under-
4	lying".
5	(b) Definitions.—Section 2339A(b) of title
6	18, United States Code, is amended—
7	(1) by striking "In this" and inserting
8	"(1) In this";
9	(2) by inserting "any property, tan-
10	gible or intangible, or service, including"
11	after "means";
12	(3) by inserting "(one or more individ-
13	uals who may be or include oneself)" after
14	"personnel";
15	(4) by inserting "and" before "trans-
16	portation";
17	(5) by striking "and other physical as-
18	sets"; and
19	(6) by adding at the end the following:
20	"(2) As used in this subsection, the term
21	'training' means instruction or teaching de-
22	signed to impart a specific skill, as opposed to
23	general knowledge, and the term 'expert ad-
24	vice or assistance' means advice or assistance

- 1 derived from scientific, technical or other spe-
- 2 cialized knowledge.".
- 3 (c) ADDITION TO OFFENSE OF PROVIDING MA-
- 4 TERIAL SUPPORT TO TERRORIST ORGANIZA-
- 5 TIONS.—Section 2339B(a)(1) of title 18, United
- 6 States Code, is amended—
- 7 (1) by striking ", within the United
- 8 States or subject to the jurisdiction of the
- 9 United States," and inserting "in a cir-
- 10 cumstance described in paragraph (2)";
- 11 **and**
- 12 (2) by adding at the end the following:
- 13 "To violate this paragraph, a person must
- 14 have knowledge that the organization is a
- 15 designated terrorist organization (as de-
- fined in subsection (g)(6)), that the orga-
- 17 nization has engaged or engages in ter-
- 18 rorist activity (as defined in section
- 19 212(a)(3)(B) of the Immigration and Na-
- 20 tionality Act, or that the organization has
- 21 engaged or engages in terrorism (as de-
- 22 fined in section 140(d)(2) of the Foreign
- 23 Relations Authorization Act, Fiscal Years
- 24 **1988 and 1989.".**

1	(d) FEDERAL AUTHORITY.—Section 2339B(d)
2	of title 18 is amended—
3	(1) by inserting "(1)" before "There";
4	and
5	(2) by adding at the end the following:
6	"(2) The circumstances referred to in para-
7	graph (1) are any of the following:
8	"(A) An offender is a national of the
9	United States (as defined in section
10	101(a)(22) of the Immigration and Nation-
11	ality Act (8 U.S.C. 1101(a)(22)) or an alien
12	lawfully admitted for permanent resi-
13	dence in the United States (as defined in
14	section $101(a)(20)$ of the Immigration and
15	Nationality Act.
16	"(B) An offender is a stateless person
17	whose habitual residence is in the United
18	States.
19	"(C) After the conduct required for the
20	offense occurs an offender is brought into
21	or found in the United States, even if the
22	conduct required for the offense occurs
23	outside the United States.
24	"(D) The offense occurs in whole or in
25	nart within the United States

1	"(E)	The	offense	occurs	in	or	affects
2	interstat	e or	foreign o	commer	ce.		

- "(F) An offender aids or abets any person over whom jurisdiction exists under
 this paragraph in committing an offense
 under subsection (a) or conspires with
 any person over whom jurisdiction exists
 under this paragraph to commit an offense under subsection (a).".
- 10 (e) DEFINITION.—Paragraph (4) of section 11 2339B(g) of title 18, United States Code, is 12 amended to read as follows:
- "(4) the term 'material support or resources' has the same meaning given that term in section 2339A;".
- 16 (f) ADDITIONAL PROVISIONS.—Section 2339B 17 of title 18, United States Code, is amended by 18 adding at the end the following:
- "(h) Provision of Personnel.—No person
 may be prosecuted under this section in connection with the term 'personnel' unless that
 person has knowingly provided, attempted to
 provide, or conspired to provide a foreign ter-
- 24 rorist organization with one or more individ-
- 25 uals (who may be or include himself) to work

1	under that terrorist organization's direction
2	or control or to organize, manage, supervise,
3	or otherwise direct the operation of that orga-
4	nization. Individuals who act entirely inde-
5	pendently of the foreign terrorist organization
6	to advance its goals or objectives shall not be
7	considered to be working under the foreign ter-
8	rorist organization's direction and control.
9	"(i) RULE OF CONSTRUCTION.—Nothing in
10	this section shall be construed or applied so as
11	to abridge the exercise of rights guaranteed
12	under the First Amendment to the Constitution
13	of the United States.".
14	SEC. 2044. FINANCING OF TERRORISM.
15	(a) FINANCING TERRORISM.—Section
16	2339c(c)(2) of title 18, United States Code, is
17	amended—
18	(1) by striking ", resources, or funds'
19	and inserting "or resources, or any funds
20	or proceeds of such funds";
21	(2) in subparagraph (A), by striking
22	"were provided" and inserting "are to be
23	provided, or knowing that the support or
24	resources were provided,"; and
25	(3) in subparagraph (B)—

1	(A) by striking "or any proceeds of
2	such funds"; and
3	(B) by striking "were provided or
4	collected" and inserting "are to be
5	provided or collected, or knowing that
6	the funds were provided or collected,".
7	(b) Definitions.—Section 2339c(e) of title
8	18, United States Code, is amended—
9	(1) by striking "and" at the end of
10	paragraph (12);
11	(2) by redesignating paragraph (13)
12	as paragraph (14); and
13	(3) by inserting after paragraph (12)
14	the following:
15	"(13) the term 'material support or re-
16	sources' has the same meaning given that
17	term in section $2339B(g)(4)$ of this title;
18	and".
19	Subtitle D—Weapons of Mass De-
20	struction Prohibition Improve-
21	ment Act of 2004
22	SEC. 2051. SHORT TITLE.
23	This subtitle may be cited as the "Weapons
24	of Mass Destruction Prohibition Improvement
25	Act of 2004".

1	SEC. 2052. WEAPONS OF MASS DESTRUCTION.
2	(a) Expansion of Jurisdictional Bases
3	AND SCOPE.—Section 2332a of title 18, United
4	States Code, is amended—
5	(1) so that paragraph (2) of subsection
6	(a) reads as follows:
7	"(2) against any person or property
8	within the United States, and
9	"(A) the mail or any facility of
10	interstate or foreign commerce is used
11	in furtherance of the offense;
12	"(B) such property is used in inter-
13	state or foreign commerce or in an ac-
14	tivity that affects interstate or foreign
15	commerce;
16	"(C) any perpetrator travels in or
17	causes another to travel in interstate
18	or foreign commerce in furtherance of
19	the offense; or
20	"(D) the offense, or the results of
21	the offense, affect interstate or foreign
22	commerce, or, in the case of a threat,
23	attempt, or conspiracy, would have af-
24	fected interstate or foreign com-
25	merce;";

1	(2) in paragraph (3) of subsection (a),
2	by striking the comma at the end and in-
3	serting "; or";
4	(3) in subsection (a), by adding the
5	following at the end:
6	"(4) against any property within the
7	United States that is owned, leased, or
8	used by a foreign government,";
9	(4) at the end of subsection $(c)(1)$, by
10	striking "and";
11	(5) in subsection (c)(2), by striking the
12	period at the end and inserting "; and";
13	and
14	(6) in subsection (c), by adding at the
15	end the following:
16	"(3) the term 'property' includes all
17	real and personal property.".
18	(b) RESTORATION OF THE COVERAGE OF
19	CHEMICAL WEAPONS.—Section 2332a of title 18,
20	United States Code, as amended by subsection
21	(a), is further amended—
22	(1) in the section heading, by striking
23	"certain":

1	(2) in subsection (a), by striking			
2	"(other than a chemical weapon as that			
3	term is defined in section 229F)"; and			
4	(3) in subsection (b), by striking			
5	"(other than a chemical weapon (as that			
6	term is defined in section 229F))".			
7	(c) Expansion of Categories of Re-			
8	STRICTED PERSONS SUBJECT TO PROHIBITIONS			
9	RELATING TO SELECT AGENTS.—Section			
10	175b(d)(2) of title 18, United States Code, is			
11	amended—			
12	(1) in subparagraph (G) by—			
13	(A) inserting "(i)" after "(G)";			
14	(B) inserting ", or (ii) acts for or			
15	on behalf of, or operates subject to the			
16	direction or control of, a government			
17	or official of a country described in			
18	this subparagraph" after "terrorism";			
19	and			
20	(C) striking "or" after the semi-			
21	colon.			
22	(2) in subparagraph (H) by striking			
23	the period and inserting "; or"; and			
24	(3) by adding at the end the following			
25	new subparagraph:			

1	"(I) is a member of, acts for or on
2	behalf of, or operates subject to the di-
3	rection or control of, a terrorist orga-
4	nization as defined in section
5	212(a)(3)(B)(vi) of the Immigration
6	and Nationality Act (8 U.S.C.
7	1182(a)(3)(B)(vi)).".
8	(d) CONFORMING AMENDMENT TO REGULA-
9	TIONS.—
10	(1) Section $175b(a)(1)$ of title 18,
11	United States Code, is amended by strik-
12	ing "as a select agent in Appendix A" and
13	all that follows and inserting the fol-
14	lowing: "as a non-overlap or overlap se-
15	lect biological agent or toxin in sections
16	73.4 and 73.5 of title 42, Code of Federal
17	Regulations, pursuant to section 351A of
18	the Public Health Service Act, and is not
19	excluded under sections 73.4 and 73.5 or
20	exempted under section 73.6 of title 42,
21	Code of Federal Regulations.".
22	(2) The amendment made by para-
23	graph (1) shall take effect at the same
24	time that sections 73.4, 73.5, and 73.6 of

1	title 42, Code of Federal Regulations, be-
2	come effective.
3	SEC. 2053. PARTICIPATION IN NUCLEAR AND WEAPONS OF
4	MASS DESTRUCTION THREATS TO THE
5	UNITED STATES.
6	(a) Section 57(b) of the Atomic Energy Act
7	of 1954 (42 U.S.C. 2077(b)) is amended by strik-
8	ing "in the production of any special nuclear
9	material" and inserting "or participate in the
10	development or production of any special nu-
11	clear material or atomic weapon".
12	(b) Title 18, United States Code, is amend-
13	ed—
14	(1) in the table of sections at the be-
15	ginning of chapter 39, by inserting after
16	the item relating to section 831 the fol-
17	lowing:
	"832. Participation in nuclear and weapons of mass destruction threats to the United States.";
18	(2) by inserting after section 831 the
19	following:
20	"§832. Participation in nuclear and weapons of mass
21	destruction threats to the United States
22	"(a) Whoever, within the United States or
23	$subject\ to\ the\ jurisdiction\ of\ the\ United\ States,$
24	willfully participates in or provides material

1	support or resources (as defined in section
2	2339A) to a nuclear weapons program or other
3	weapons of mass destruction program of a for-
4	eign terrorist power, or attempts or conspires
5	to do so, shall be imprisoned for not more than
6	20 years.
7	"(b) There is extraterritorial Federal juris-
8	diction over an offense under this section.
9	"(c) As used in this section—
10	"(1) 'nuclear weapons program' means
11	a program or plan for the development,
12	acquisition, or production of any nuclear
13	weapon or weapons;
14	"(2) 'weapons of mass destruction pro-
15	gram' means a program or plan for the
16	development, acquisition, or production of
17	any weapon or weapons of mass destruc-
18	tion (as defined in section $2332a(c)$);
19	"(3) 'foreign terrorist power' means a
20	terrorist organization designated under
21	section 219 of the Immigration and Na-

tionality Act, or a state sponsor of ter-

rorism designated under section 6(j) of

the Export Administration Act of 1979 or

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1	section 620A of the Foreign Assistance Act
2	of 1961; and
3	"(4) 'nuclear weapon' means any
4	weapon that contains or uses nuclear ma-
5	terial as $defined$ in $section$ $831(f)(1)$."; and
6	(3) in section $2332b(g)(5)(B)(i)$, by in-
7	serting after "nuclear materials)," the fol-
8	lowing: "832 (relating to participation in
9	nuclear and weapons of mass destruction
10	threats to the United States)".
11	Subtitle E—Money Laundering and
12	Terrorist Financing
13	CHAPTER 1—FUNDING TO COMBAT FINAN-
14	CIAL CRIMES INCLUDING TERRORIST
15	FINANCING
16	SEC. 2101. ADDITIONAL AUTHORIZATION FOR FINCEN.
17	Subsection (d) of section 310 of title 31,
18	United States Code, is amended—
19	(1) by striking "APPROPRIATIONS.—
20	There are authorized" and inserting "AP-
21	PROPRIATIONS.—
22	"(1) In GENERAL.—There are author-
23	ized"; and
24	(2) by adding at the end the following
25	new paragraph:

"(2) AUTHORIZATION FOR FUNDING KEY
TECHNOLOGICAL IMPROVEMENTS IN MISSIONCRITICAL FINCEN SYSTEMS.—There are authorized to be appropriated for fiscal year
2005 the following amounts, which are authorized to remain available until expended:

"(A) BSADIRECT.—For technological improvements to provide authorized law enforcement and financial regulatory agencies with Webbased access to FinCEN data, to fully develop and implement the highly secure network required under section 362 of Public Law 107-56 to expedite the filing of, and reduce the filing costs for, financial institution reports, including suspicious activity reports, collected by FinCEN under chapter 53 and related provisions of law, and enable FinCEN to immediately alert financial institutions about suspicious activities that warrant immediate and enhanced scrutiny, and to provide and upgrade advanced information-

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1	sharing technologies to materially im-
2	prove the Government's ability to ex-
3	ploit the information in the FinCEN
4	$databanks,\$16,\!500,\!000.$
5	"(B) ADVANCED ANALYTICAL TECH-
6	NOLOGIES.—To provide advanced ana-
7	lytical tools needed to ensure that the
8	data collected by FinCEN under chap-
9	ter 53 and related provisions of law
10	are utilized fully and appropriately in
11	safeguarding financial institutions
12	and supporting the war on terrorism,
13	<i>\$5,000,000</i> .
14	"(C) Data networking moderniza-
15	TION.—To improve the telecommuni-
16	cations infrastructure to support the
17	improved capabilities of the FinCEN
18	systems, \$3,000,000.
19	"(D) ENHANCED COMPLIANCE CAPA-
20	BILITY.—To improve the effectiveness
21	of the Office of Compliance in
22	FinCEN, \$3,000,000.
23	"(E) DETECTION AND PREVENTION
24	OF FINANCIAL CRIMES AND TERRORISM.—
25	To provide development of, and train-

1	ing in the use of, technology to detect
2	and prevent financial crimes and ter-
3	rorism within and without the United
4	States, \$8,000,000.".
5	SEC. 2102. MONEY LAUNDERING AND FINANCIAL CRIMES
6	STRATEGY REAUTHORIZATION.
7	(a) Program.—Section 5341(a)(2) of title
8	31, United States Code, is amended by striking
9	"and 2003," and inserting "2003, and 2005,".
10	(b) REAUTHORIZATION OF APPROPRIA-
11	TIONS.—Section 5355 of title 31, United States
12	Code, is amended by adding at the end the fol-
13	lowing:
	"2004 \$15,000,000. "2005 \$15,000,000.".
14	CHAPTER 2—ENFORCEMENT TOOLS TO
15	COMBAT FINANCIAL CRIMES INCLUD-
16	ING TERRORIST FINANCING
17	Subchapter A-Money laundering abatement
18	and financial antiterrorism technical cor-
19	rections
20	SEC. 2111. SHORT TITLE.
21	This subchapter may be cited as the
22	"Money Laundering Abatement and Financial
23	Antiterrorism Technical Corrections Act of
24	2004".

1	SEC. 2112. TECHNICAL CORRECTIONS TO PUBLIC LAW 107-
2	<i>56</i> .
3	(a) The heading of title III of Public Law
4	107–56 is amended to read as follows:
5	"TITLE III—INTERNATIONAL
6	MONEY LAUNDERING ABATE-
7	MENT AND FINANCIAL
8	ANTITERRORISM ACT OF
9	<i>2001</i> ".
10	(b) The table of contents of Public Law
11	107-56 is amended by striking the item relat-
12	ing to title III and inserting the following new
13	item:
	"TITLE III—INTERNATIONAL MONEY LAUNDERING ABATE- MENT AND FINANCIAL ANTITERRORISM ACT OF 2001".
14	(c) Section 302 of Public Law 107–56 is
15	amended—
16	(1) in subsection (a)(4), by striking the
17	comma after "movement of criminal
18	funds";
19	(2) in subsection $(b)(7)$, by inserting
20	"or types of accounts" after "classes of
21	international transactions"; and
22	(3) in subsection (b)(10), by striking
23	"subchapters II and III" and inserting
24	"subchanter II".

1	(d) Section 303(a) of Public Law 107–56 is
2	amended by striking "Anti-Terrorist Financ-
3	ing Act" and inserting "Financial
4	Antiterrorism Act".
5	(e) The heading for section 311 of Public
6	Law 107-56 is amended by striking "OR INTER-
7	NATIONAL TRANSACTIONS" and inserting "INTER-
8	NATIONAL TRANSACTIONS, OR TYPES OF AC-
9	COUNTS".
10	(f) Section 314 of Public Law 107-56 is
11	amended—
12	(1) in paragraph (1)—
13	(A) by inserting a comma after
14	"organizations engaged in"; and
15	(B) by inserting a comma after
16	"credible evidence of engaging in";
17	(2) in paragraph $(2)(A)$ —
18	(A) by striking "and" after "non-
19	governmental organizations,"; and
20	(B) by inserting a comma after
21	"unwittingly involved in such fi-
22	nances";
23	(3) in paragraph $(3)(A)$ —

1	(A) by striking "to monitor ac-
2	counts of" and inserting "monitor ac-
3	counts of,"; and
4	(B) by striking the comma after
5	"organizations identified"; and
6	(4) in paragraph $(3)(B)$, by inserting
7	"financial" after "size, and nature of the".
8	(g) Section 321 of Public Law 107–56 is
9	amended by striking "5312(2)" and inserting
10	"5312(a)(2)".
11	(h) Section 325 of Public Law 107-56 is
12	amended by striking "as amended by section
13	202 of this title," and inserting "as amended
14	by section 352,".
15	(i) Subsections (a)(2) and (b)(2) of section
16	327 of Public Law 107-56 are each amended by
17	inserting a period after "December 31, 2001"
18	and striking all that follows through the pe-
19	riod at the end of each such subsection.
20	(j) Section $356(c)(4)$ of Public Law 107–56
21	is amended by striking "or business or other
22	grantor trust" and inserting ", business trust,
23	or other grantor trust".
24	(k) Section 358(e) of Public Law 107-56 is
25	amended_

1	(1) by striking "Section 123(a)" and
2	inserting "That portion of section 123(a)";
3	(2) by striking "is amended to read"
4	and inserting "that precedes paragraph
5	(1) of such section is amended to read";
6	and
7	(3) by striking ".'." at the end of such
8	section and inserting "—'".
9	(l) Section 360 of Public Law 107-56 is
10	amended—
11	(1) in subsection (a), by inserting
12	"the" after "utilization of the funds of";
13	and
14	(2) in subsection (b), by striking "at
15	such institutions" and inserting "at such
16	institution".
17	(m) Section $362(a)(1)$ of Public Law 107–56
18	is amended by striking "subchapter II or III"
19	and inserting "subchapter II".
20	(n) Section 365 of Public Law 107–56 is
21	amended—
22	(1) by redesignating the 2nd of the 2
23	subsections designated as subsection (c)
24	(relating to a clerical amendment) as sub-
25	section (d); and

1	(2) by redesignating subsection (f) as
2	subsection (e).
3	(o) Section 365(d) of Public Law 107–56 (as
4	so redesignated by subsection (n) of this sec-
5	tion) is amended by striking "section 5332 (as
6	added by section 112 of this title)" and insert-
7	ing "section 5330".
8	SEC. 2113. TECHNICAL CORRECTIONS TO OTHER PROVI-
9	SIONS OF LAW.
10	(a) Section 310(c) of title 31, United States
11	Code, is amended by striking "the Network"
12	each place such term appears and inserting
13	"FinCEN".
14	(b) Section $5312(a)(3)(C)$ of title 31, United
15	States Code, is amended by striking "sections
16	5333 and 5316" and inserting "sections 5316
17	and 5331".
18	(c) Section 5318(i) of title 31, United States
19	Code, is amended—
20	(1) in paragraph (3)(B), by inserting a
21	comma after "foreign political figure" the
22	2nd place such term appears; and
23	(2) in the heading of paragraph (4), by
24	striking "DEFINITION" and inserting
25	"DEFINITIONS".

1	(d) Section $5318(k)(1)(B)$ of title 31, United
2	States Code, is amended by striking "section
3	5318A(f)(1)(B)" and inserting "section
4	5318A(e)(1)(B)".
5	(e) The heading for section 5318A of title
6	31, United States Code, is amended to read as
7	follows:
8	"§ 5318A. Special measures for jurisdictions, financial
9	$institutions, \ \ international \ \ transactions,$
10	or types of accounts of primary money
11	laundering concern".
12	(f) Section 5318A of title 31, United States
13	Code, is amended—
14	(1) in subsection $(a)(4)(A)$, by striking
15	", as defined in section 3 of the Federal
16	Deposit Insurance Act," and inserting "(as
17	defined in section 3 of the Federal Deposit
18	Insurance Act)";
19	(2) in subsection $(a)(4)(B)(iii)$, by
20	striking "or class of transactions" and in-
21	serting "class of transactions, or type of
22	account";
23	(3) in subsection $(b)(1)(A)$, by striking
24	"or class of transactions to be" and insert-

1	ing "class of transactions, or type of ac-
2	count to be"; and
3	(4) in subsection (e)(3), by inserting
4	"or subsection (i) or (j) of section 5318"
5	after "identification of individuals under
6	this section".
7	(g) Section 5324(b) of title 31, United
8	States Code, is amended by striking "5333"
9	each place such term appears and inserting
10	<i>"5331"</i> .
11	(h) Section 5332 of title 31, United States
12	Code, is amended—
13	(1) in subsection $(b)(2)$, by striking
14	", subject to subsection (d) of this section";
15	and
16	(2) in subsection $(c)(1)$, by striking
17	", subject to subsection (d) of this sec-
18	tion,".
19	(i) The table of sections for subchapter II
20	of chapter 53 of title 31, United States Code,
	is amended by striking the item relating to sec-
	tion 5318A and inserting the following new
	· ,

"5318A. Special measures for jurisdictions, financial institutions, international transactions, or types of accounts of primary money laundering concern.".

23 *item*:

- 1 (j) Section 18(w)(3) of the Federal Deposit
- Insurance Act (12 U.S.C. 1828(w)(3)) is amend-
- 3 ed by inserting a comma after "agent of such
- 4 institution".
- (k) Section 21(a)(2) of the Federal Deposit
- 6 Insurance Act (12 U.S.C. 1829b(a)(2)) is
- 7 amended by striking "recognizes that" and in-
- 8 serting "recognizing that".
- 9 (l) Section 626(e) of the Fair Credit Report-
- 10 ing Act (15 U.S.C. 1681v(e)) is amended by
- 11 striking "governmental agency" and inserting
- 12 "government agency".
- 13 SEC. 2114. REPEAL OF REVIEW.
- 14 Title III of Public Law 107-56 is amended
- 15 by striking section 303 (31 U.S.C. 5311 note).
- 16 SEC. 2115. EFFECTIVE DATE.
- 17 The amendments made by this subchapter
- 18 to Public Law 107-56, the United States Code,
- 19 the Federal Deposit Insurance Act, and any
- 20 other provision of law shall take effect as if
- 21 such amendments had been included in Public
- 22 Law 107-56, as of the date of the enactment of
- 23 such Public Law, and no amendment made by
- 24 such Public Law that is inconsistent with an

1	amendment made by this subchapter shall be
2	deemed to have taken effect.
3	Subchapter B—Additional enforcement tools
4	SEC. 2121. BUREAU OF ENGRAVING AND PRINTING SECU-
5	RITY PRINTING.
6	(a) PRODUCTION OF DOCUMENTS.—Section
7	5114(a) of title 31, United States Code (relating
8	to engraving and printing currency and secu-
9	rity documents), is amended—
10	(1) by striking "(a) The Secretary of
11	the Treasury" and inserting:
12	"(a) AUTHORITY TO ENGRAVE AND PRINT.—
13	"(1) In General.—The Secretary of the
14	Treasury"; and
15	(2) by adding at the end the following
16	new paragraphs:
17	"(2) ENGRAVING AND PRINTING FOR
18	OTHER GOVERNMENTS.—The Secretary of
19	the Treasury may produce currency, post-
20	age stamps, and other security documents
21	for foreign governments if—
22	"(A) the Secretary of the Treasury
23	determines that such production will
24	not interfere with engraving and

1	printing needs of the United States;
2	and
3	"(B) the Secretary of State deter-
4	mines that such production would be
5	consistent with the foreign policy of
6	the United States.
7	"(3) PROCUREMENT GUIDELINES.—Arti-
8	cles, material, and supplies procured for
9	use in the production of currency, postage
10	stamps, and other security documents for
11	foreign governments pursuant to para-
12	graph (2) shall be treated in the same
13	manner as articles, material, and sup-
14	plies procured for public use within the
15	United States for purposes of title III of
16	the Act of March 3, 1933 (41 U.S.C. 10a et
17	seq.; commonly referred to as the Buy
18	American Act).".
19	(b) REIMBURSEMENT.—Section 5143 of title
20	31, United States Code (relating to payment for
21	services of the Bureau of Engraving and Print-
22	ing), is amended—
23	(1) in the first sentence, by inserting
24	"or to a foreign government under section
25	5114" after "agency":

1	(2) in the second sentence, by inserting
2	"and other" after "including administra-
3	tive": and

- (3) in the last sentence, by inserting 4 ", and the Secretary shall take such ac-5 tion, in coordination with the Secretary of 6 State, as may be appropriate to ensure 7 prompt payment by a foreign government 8 of any invoice or statement of account 9 submitted by the Secretary with respect to 10 services rendered under section 5114" be-12 fore the period at the end.
- SEC. 2122. CONDUCT IN AID OF COUNTERFEITING.
- (a) In General.—Section 474(a) of title 18, 14
- United States Code, is amended by inserting
- 16 after the paragraph beginning "Whoever has
- 17 in his control, custody, or possession any
- 18 plate" the following:

- 19 "Whoever, with intent to defraud, has in
- 20 his custody, control, or possession any mate-
- 21 rial that can be used to make, alter, forge or
- 22 counterfeit any obligations and other securi-
- 23 ties of the United States or any part of such
- 24 securities and obligations, except under the
- 25 authority of the Secretary of the Treasury; or".

- 1 (b) FOREIGN OBLIGATIONS AND SECURI-
- 2 TIES.—Section 481 of title 18, United States
- 3 Code, is amended by inserting after the para-
- 4 graph beginning "Whoever, with intent to de-
- 5 fraud" the following:
- 6 "Whoever, with intent to defraud, has in
- 7 his custody, control, or possession any mate-
- 8 rial that can be used to make, alter, forge or
- 9 counterfeit any obligation or other security of
- 10 any foreign government, bank or corporation;
- 11 *or*".
- 12 (c) COUNTERFEIT ACTS.—Section 470 of title
- 13 18, United States Code, is amended by striking
- 14 "or 474" and inserting "474, or 474A".
- 15 (d) MATERIALS USED IN COUNTERFEITING.—
- 16 Section 474A(b) of title 18, United States Code,
- 17 is amended by striking "any essentially iden-
- 18 tical" and inserting "any thing or material
- 19 made after or in the similitude of any".
- 20 SEC. 2123. REPORTING OF CROSS-BORDER TRANSMITTAL
- 21 **OF FUNDS.**
- 22 Section 5318 of title 31, United States Code,
- 23 is amended by adding at the end the following
- 24 new subsection:

1	"(n)	REPORTING	OF	CROSS-BORDER	TRANS-
2	MITTAL O	of Funds.—			

- "(1) In General.—Subject to paragraph (3), the Secretary shall prescribe regulations requiring such financial institutions as the Secretary determines to be appropriate to report to the Financial Crimes Enforcement Network certain cross-border electronic transmittals of funds relevant to efforts of the Secretary against money laundering and terrorist financing.
 - "(2) FORM AND MANNER OF REPORTS.—
 In prescribing the regulations required under paragraph (1), the Secretary shall determine the appropriate form, manner, content and frequency of filing of the required reports.
- "(3) FEASIBILITY REPORT.—Before prescribing the regulations required under paragraph (1), and as soon as is practicable after the date of enactment of the 9/11 Recommendations Implementation Act, the Secretary shall delegate to the Bank Secrecy Act Advisory Group estab-

1	lished by the Secretary the task of pro-
2	ducing a report for the Secretary and the
3	Congress that—
4	"(A) identifies the information in
5	cross-border electronic transmittals of
6	funds that is relevant to efforts
7	against money laundering and ter-
8	rorist financing;
9	"(B) makes recommendations re-
10	garding the appropriate form, man-
11	ner, content and frequency of filing of
12	the required reports; and
13	"(C) identifies the technology nec-
14	essary for the Financial Crimes En-
15	forcement Network to receive, keep, ex-
16	ploit and disseminate information
17	from reports of cross-border electronic
18	transmittals of funds to law enforce-
19	ment and other entities engaged in ef-
20	forts against money laundering and
21	terrorist financing.
22	The report shall be submitted to the Sec-
23	retary and the Congress no later than the
24	end of the 1-year period beginning on the
25	date of enactment of such Act.

"(4) REGULATIONS.—	1
"(4) REGULATIONS.—	1

"(A) In General.—Subject to subparagraph (B), the regulations required by paragraph (1) shall be prescribed in final form by the Secretary, in consultation with the Board of Governors of the Federal Reserve System, before the end of the 3-year period beginning on the date of the enactment of the 9/11 Recommendations Implementation Act.

"(B) Technological feasibility.—
No regulations shall be prescribed under this subsection before the Secretary certifies to the Congress that the Financial Crimes Enforcement Network has the technological systems in place to effectively and efficiently receive, keep, exploit, and disseminate information from reports of cross-border electronic transmittals of funds to law enforcement and other entities engaged in efforts against money laundering and terrorist financing.

1	"(5) RECORDKEEPING.—No financial in-
2	stitution required to submit reports on
3	certain cross-border electronic transmit-
4	tals of funds to the Financial Crimes En-
5	forcement Network under this subsection
6	shall be subject to the recordkeeping re-
7	quirement under section $21(b)(3)$ of the
8	Federal Deposit Insurance Act with re-
9	spect to such transmittals of funds.".
10	SEC. 2124. ENHANCED EFFECTIVENESS OF EXAMINATIONS,
11	INCLUDING ANTI-MONEY LAUNDERING PRO-
12	GRAMS.
13	(a) Depository Institutions and Deposi-
14	TORY INSTITUTION HOLDING COMPANIES.—Sec-
15	tion 10 of the Federal Deposit Insurance Act
16	(12 U.S.C. 1820) is amended by adding at the
17	end the following new subsection:
18	"(k) POST-EMPLOYMENT LIMITATIONS ON
19	LEADING BANK EXAMINERS.—
20	"(1) In GENERAL.—In the case of any
21	person who—
22	"(A) was an officer or employee
23	(including any special Government
24	employee) of a Federal banking agen-
25	cy or a Federal reserve bank; and

ing the final 18 months of such person's employment with such agency or entity as the examiner-in-charge (or a functionally equivalent position) of a depository institution or depository institution or depository institution holding company with dedicated, overall, continuous, and ongoing responsibility for the examination (or inspection) and supervision of that depository institution or depository institution holding company,

such person may not hold any office, position, or employment at any such depository institution or depository institution holding company, become a controlling shareholder in, a consultant for, a joint-venture partner with, or an independent contractor for (including as attorney, appraiser, or accountant) any such depository institution or holding company, or any other company that controls such depository institution, or otherwise participate in the conduct of the affairs of any such depository institution or holding

1	company, during the 1-year period begin-
2	ning on such date.
3	"(2) VIOLATORS SUBJECT TO INDUSTRY-
4	WIDE PROHIBITION ORDERS.—
5	"(A) IN GENERAL.—In addition to
6	any other penalty which may apply,
7	whenever the appropriate Federal
8	banking agency determines that a per-
9	son subject to paragraph (1) has vio-
10	lated the prohibition in such para-
11	graph with respect to any insured de-
12	pository institution or depository insti-
13	tution holding company or any other
14	company, the agency shall serve a
15	written notice or order, in accordance
16	with and subject to the provisions of
17	section $8(e)(4)$ for written notices
18	under paragraphs (1) or (2) of section
19	8(e), upon such person of the agency's
20	intention to—
21	"(i) remove such person from
22	office in any capacity described in
23	paragraph (1); and
24	"(ii) prohibit any further par-
25	ticipation by such person, in any

manner, in the conduct of the affairs of any insured depository institution or depository institution
holding company for a period of 5
years.

"(B) Scope of Prohibition

Order.—Any person subject to an order issued under this subsection shall be subject to paragraphs (6) and (7) of section 8(e) in the same manner and to the same extent as a person subject to an order issued under such section and subsections (i) and (j) of section 8 and any other provision of this Act applicable to orders issued under subsection (e) or (g) shall apply with respect to such order.

"(3) REGULATIONS.—

"(A) IN GENERAL.—The Federal banking agencies shall prescribe regulations to implement this subsection, including the manner for determining which persons are referred to in paragraph 1(B) taking into account—

1	"(i) the manner in which ex-
2	aminers and other persons who
3	participate in the regulation, ex-
4	amination, or monitoring of de-
5	pository institutions or depository
6	institution holding companies are
7	distributed among such institu-
8	tions or companies by such agen-
9	cy, including the number of exam-
10	iners and other persons assigned
11	to each institution or holding
12	company, the depth and structure
13	of any group so assigned within
14	such distribution, and the factors
15	giving rise to that distribution;
16	"(ii) the number of institutions
17	or companies each such examiner
18	or other person is so involved with
19	in any given period of assignment;
20	"(iii) the period of time for
21	which each such examiner or
22	other person is assigned to an in-
23	stitution or company, or a group
24	of institutions or companies, be-
25	fore reassignment:

"(iv) the size of the institutions
or holding companies for which
each such person is responsible
and the amount of time devoted to
each such institution or holding
company during each examination period; and

"(v) such other factors as the agency determines to be appropriate.

"(B) Determination of applicability.—The regulations prescribed or orders issued under this subparagraph by an appropriate Federal banking agency shall include a process, initiated by application or otherwise, for determining whether any person who ceases to be, or intends to cease to be, an examiner of, or a person having supervisory authority over, insured depository institutions or depository institution holding companies for or on behalf of such agency is subject to the limitations of this subsection with respect to any particular

1	insured depository institution or de-
2	pository institution holding company.
3	"(C) CONSULTATION.—The Federal
4	banking agencies shall consult with
5	each other for the purpose of assuring
6	that the rules and regulations issued
7	by the agencies under subparagraph
8	(A) are, to the extent possible, con-
9	sistent, comparable, and practicable,
10	taking into account any differences in
11	the supervisory programs utilized by
12	the agencies for the supervision of de-
13	pository institutions and depository
14	institution holding companies.
15	"(4) WAIVER.—A Federal banking
16	agency may waive, on a case-by-case basis,
17	the restrictions imposed by this subsection
18	if—
19	"(A) the head of the agency cer-
20	tifies in writing that the grant of such
21	waiver would be not inconsistent with
22	the public interest; and
23	"(B) the waiver is provided in ad-
24	vance before the person becomes affili-
25	ated in any way with the depository

1	institution or depository institution
2	holding company.
3	"(5) DEFINITIONS AND RULES OF CON-
4	STRUCTION.—For purposes of this sub-
5	section, the following definitions and
6	rules shall apply:
7	"(A) DEPOSITORY INSTITUTION.—
8	The term 'depository institution' in-
9	cludes an uninsured branch or agency
10	of a foreign bank if such branch or
11	agency is located in any State.
12	"(B) DEPOSITORY INSTITUTION
13	HOLDING COMPANY.—The term 'deposi-
14	tory institution holding company' in-
15	cludes any foreign bank or company
16	described in section 8(a) of the Inter-
17	national Banking Act of 1978.
18	"(C) HEAD OF THE AGENCY.—The
19	term 'the head of agency' means—
20	"(i) the Comptroller of the
21	Currency, in the case of the Office
22	of the Comptroller of the Cur-
23	rency;
24	"(ii) the Chairman of the
25	Roard of Governors of the Federal

1	Reserve System, in the case of the
2	Board of Governors of the Federal
3	Reserve System;
4	"(iii) the Chairperson of the
5	Board of Directors, in the case of
6	the Federal Deposit Insurance
7	${\it Corporation; and}$
8	"(iv) the Director, in the case
9	of the Office of Thrift Supervision.
10	"(D) RULE OF CONSTRUCTION FOR
11	CONSULTANTS AND INDEPENDENT CON-
12	TRACTORS.—A person shall be deemed
13	to act as a consultant or independent
14	contractor (including as an attorney,
15	appraiser, or accountant) for a depos-
16	itory institution or a depository hold-
17	ing company only if such person di-
18	rectly works on matters for, or on be-
19	half of, such depository institution or
20	depository holding company.
21	"(E) APPROPRIATE AGENCY FOR CER-
22	TAIN OTHER COMPANIES.—The term 'ap-
23	propriate Federal banking agency'
24	means, with respect to a company that
25	is not a depository institution or de-

1	pository institution holding company,
2	the Federal banking agency on whose
3	behalf the person described in para-
4	graph (1) performed the functions de-
5	scribed in paragraph (3).".
6	(b) CREDIT UNIONS.—Section 206 of the
7	Federal Credit Union Act (12 U.S.C. 1786) is
8	amended by adding at the end the following
9	new subsection:
10	"(w) Post-Employment Limitations on Ex-
11	AMINERS.—
12	"(1) REGULATIONS REQUIRED.—The
13	Board shall consult with the Federal
14	banking agencies and prescribe regula-
15	tions imposing the same limitations on
16	persons employed by or on behalf of the
17	Board as leading examiners of, or func-
18	tionally equivalent positions with respect
19	to, credit unions as are applicable under
20	section $10(k)$ of the Federal Deposit Insur-
21	ance Act, taking into account all the re-
22	quirements and factors described in para-
23	graphs (3) and (4) of such section.
24	"(2) ENFORCEMENT.—The Board shall

issue orders under subsection (g) with re-

1	spect to any person who violates any regu-
2	lation prescribed pursuant to paragraph
3	(1) to—
4	"(A) remove such person from of-
5	fice in any capacity with respect to a
6	credit union; and
7	"(B) prohibit any further partici-
8	pation by such person, in any manner,
9	in the conduct of the affairs of any
10	credit union for a period of 5 years.
11	"(3) Scope of prohibition order.—
12	Any person subject to an order issued
13	under this subsection shall be subject to
14	paragraphs (5) and (7) of subsection (g)
15	in the same manner and to the same ex-
16	tent as a person subject to an order issued
17	under such subsection and subsection (l)
18	and any other provision of this Act appli-
19	cable to orders issued under subsection
20	(g) shall apply with respect to such
21	order.".
22	(c) STUDY OF EXAMINER HIRING AND RETEN-
23	TION.—
24	(1) STUDY REQUIRED.—The Board of Di-
25	rectors of the Federal Deposit Insurance

1	Corporation, the Comptroller of the Cur-
2	rency, the Director of the Office of Thrift
3	Supervision, the Board of Governors of the
4	Federal Reserve System, and the National
5	Credit Union Administration Board, act-
6	ing through the Financial Institutions Ex-
7	amination Council, shall conduct a study
8	of efforts and proposals for—
9	(A) retaining the services of expe-
10	rienced and highly qualified exam-
11	iners and supervisors already em-
12	ployed by such agencies; and
13	(B) continuing to attract such ex-
14	aminers and supervisors on an-ongo-
15	ing basis to the extent necessary to
16	fulfill the agencies' obligations to
17	maintain the safety and soundness of
18	the Nation's depository institutions.
19	(2) REPORT.—Before the end of the 1-
20	year period beginning on the date of the
21	enactment of this Act, the agencies con-

ducting the study under paragraph (1)

shall submit a report containing the find-

ings and conclusions of such agencies

with respect to such study, together with

22

23

24

1	such recommendations for administrative
2	or legislative changes as the agencies de-
3	termine to be appropriate.
4	Subchapter C—Unlawful Internet Gambling
5	Funding Prohibition
6	SEC. 2131. SHORT TITLE.
7	This subchapter may be cited as the "Un-
8	lawful Internet Gambling Funding Prohibi-
9	tion Act".
10	SEC. 2132. FINDINGS.
11	The Congress finds as follows:
12	(1) Internet gambling is primarily
13	funded through personal use of bank in-
14	struments, including credit cards and
15	wire transfers.
16	(2) The National Gambling Impact
17	Study Commission in 1999 recommended
18	the passage of legislation to prohibit wire
19	transfers to Internet gambling sites or the
20	banks which represent them.
21	(3) Internet gambling is a major cause
22	of debt collection problems for insured de-
23	pository institutions and the consumer
24	aradit industry

1	(4) Internet gambling conducted
2	through offshore jurisdictions has been
3	identified by United States law enforce-
4	ment officials as a significant money
5	laundering vulnerability.
6	SEC. 2133. POLICIES AND PROCEDURES REQUIRED TO PRE-
7	VENT PAYMENTS FOR UNLAWFUL INTERNET
8	GAMBLING.
9	(a) REGULATIONS.—Before the end of the 6-
10	month period beginning on the date of the en-
11	actment of this subchapter, the Federal func-
12	tional regulators shall prescribe regulations
13	requiring any designated payment system to
14	establish policies and procedures reasonably
15	designed to identify and prevent restricted
16	transactions in any of the following ways:
17	(1) The establishment of policies and
18	procedures that—
19	(A) allow the payment system and
20	any person involved in the payment
21	system to identify restricted trans-
22	actions by means of codes in author-
23	ization messages or by other means;
24	and

1	(B) block restricted transactions
2	identified as a result of the policies
3	and procedures developed pursuant to
4	subparagraph (A).

- (2) The establishment of policies and procedures that prevent the acceptance of the products or services of the payment system in connection with a restricted transaction.
- **(b)** REQUIREMENTS FOR POLICIES AND PRO-11 CEDURES.—In prescribing regulations pursu-12 ant to subsection (a), the Federal functional 13 regulators shall—
 - (1) identify types of policies and procedures, including nonexclusive examples, which would be deemed to be "reasonably designed to identify" and "reasonably designed to block" or to "prevent the acceptance of the products or services" with respect to each type of transaction, such as, should credit card transactions be so designated, identifying transactions by a code or codes in the authorization message and denying authorization of a cred-

- it card transaction in response to an authorization message;
- (2) to the extent practical, permit any participant in a payment system to choose among alternative means of identifying and blocking, or otherwise preventing the acceptance of the products or services of the payment system or participant in connection with, restricted transactions; and
- 10 (3) consider exempting restricted 11 transactions from any requirement under 12 subsection (a) if the Federal functional 13 regulators find that it is not reasonably 14 practical to identify and block, or other-15 wise prevent, such transactions.
- 16 (c) COMPLIANCE WITH PAYMENT SYSTEM
 17 POLICIES AND PROCEDURES.—A creditor, credit
 18 card issuer, financial institution, operator of
 19 a terminal at which an electronic fund trans20 fer may be initiated, money transmitting busi21 ness, or international, national, regional, or
 22 local network utilized to effect a credit trans23 action, electronic fund transfer, or money
 24 transmitting service, or a participant in such

1	network, meets the requirement of subsection
2	(a) if—
3	(1) such person relies on and complies
4	with the policies and procedures of a des-
5	ignated payment system of which it is a
6	member or participant to—
7	(A) identify and block restricted
8	transactions; or
9	(B) otherwise prevent the accept-
10	ance of the products or services of the
11	payment system, member, or partici-
12	pant in connection with restricted
13	transactions; and
14	(2) such policies and procedures of the
15	designated payment system comply with
16	the requirements of regulations pre-
17	scribed under subsection (a).
18	(d) Enforcement.—
19	(1) In general.—This section shall be
20	enforced by the Federal functional regu-
21	lators and the Federal Trade Commission
22	under applicable law in the manner pro-
23	vided in section 505(a) of the Gramm-
24	Leach-Bliley Act.

1	(2) FACTORS TO BE CONSIDERED.—In
2	considering any enforcement action under
3	this subsection against any payment sys-
4	tem, or any participant in a payment sys-
5	tem that is a creditor, credit card issuer,
6	financial institution, operator of a ter-
7	minal at which an electronic fund trans-
8	fer may be initiated, money transmitting
9	business, or international, national, re-
10	gional, or local network utilized to effect
11	a credit transaction, electronic fund
12	transfer, or money transmitting service, or
13	a participant in such network, the Fed-
14	eral functional regulators and the Fed-
15	eral Trade Commission shall consider the
16	following factors:

- (A) The extent to which such person is extending credit or transmitting funds knowing the transaction is in connection with unlawful Internet gambling.
- (B) The history of such person in extending credit or transmitting funds knowing the transaction is in

1	connection with unlawful Internet	
2	gambling.	
3	(C) The extent to which such per-	
4	son has established and is maintain-	
5	ing policies and procedures in compli-	
6	ance with regulations prescribed	
7	under this subsection.	
8	(D) The feasibility that any spe-	
9	cific remedy prescribed can be imple-	
10	mented by such person without sub-	
11	stantial deviation from normal busi-	
12	ness practice.	
13	(E) The costs and burdens the spe-	
14	cific remedy will have on such person.	
15	SEC. 2134. DEFINITIONS.	
16	For purposes of this subchapter, the fol-	
17	lowing definitions shall apply:	
18	(1) RESTRICTED TRANSACTION.—The	
19	term "restricted transaction" means any	
20	transaction or transmittal to any person	
21	engaged in the business of betting or wa-	
22	gering, in connection with the participa-	
23	tion of another person in unlawful Inter-	
24	net gambling, of—	

1	(A) credit, or the proceeds of cred-
2	it, extended to or on behalf of such
3	other person (including credit ex-
4	tended through the use of a credit
5	card);
6	(B) an electronic fund transfer or
7	funds transmitted by or through a
8	money transmitting business, or the
9	proceeds of an electronic fund trans-
10	fer or money transmitting service,
11	from or on behalf of the other person;
12	(C) any check, draft, or similar in-
13	strument which is drawn by or on be-
14	half of the other person and is drawn
15	on or payable at or through any fi-
16	nancial institution; or
17	(D) the proceeds of any other form
18	of financial transaction as the Fed-
19	eral functional regulators may pre-
20	scribe by regulation which involves a
21	financial institution as a payor or fi-
22	nancial intermediary on behalf of or
23	for the benefit of the other person.
24	(2) Bets or wagers.—The term "bets
25	or wagers"—

1	(A) means the staking or risking
2	by any person of something of value
3	upon the outcome of a contest of oth-
4	ers, a sporting event, or a game sub-
5	ject to chance, upon an agreement or
6	understanding that the person or an
7	other person will receive something of
8	greater value than the amount staked
9	or risked in the event of a certain out-
10	come;
11	(B) includes the purchase of a
12	chance or opportunity to win a lottery
13	or other prize (which opportunity to
14	win is predominantly subject to
15	chance);
16	(C) includes any scheme of a type
17	described in section 3702 of title 28,
18	United States Code;
19	(D) includes any instructions or
20	information pertaining to the estab-
21	lishment or movement of funds in an
22	account by the bettor or customer with
23	the business of betting or wagering,
24	and

(E) does not include—

1	(i) any activity governed by the
2	securities laws (as that term is de-
3	fined in section $3(a)(47)$ of the Se-
4	curities Exchange Act of 1934) for
5	the purchase or sale of securities
6	(as that term is defined in section
7	3(a)(10) of such Act);
8	(ii) any transaction conducted
9	on or subject to the rules of a reg-
10	istered entity or exempt board of
11	trade pursuant to the Commodity
12	Exchange Act;
13	(iii) any over-the-counter de-
14	rivative instrument;
15	(iv) any other transaction
16	that—
17	(I) is excluded or exempt
18	from regulation under the
19	Commodity Exchange Act; or
20	(II) is exempt from State
21	gaming or bucket shop laws
22	under section 12(e) of the Com-
23	modity Exchange Act or sec-
24	tion 28(a) of the Securities Ex-
25	$change\ Act\ of\ 1934;$

1	(v) any contract of indemnity
2	or guarantee;
3	(vi) any contract for insur-
4	ance;
5	(vii) any deposit or other
6	transaction with a depository in-
7	stitution (as defined in section
8	3(c) of the Federal Deposit Insur-
9	$ance\ Act);$
10	(viii) any participation in a
11	simulation sports game or an edu-
12	cational game or contest that—
13	(I) is not dependent solely
14	on the outcome of any single
15	sporting event or nonpartici-
16	pant's singular individual
17	performance in any single
18	sporting event;
19	(II) has an outcome that
20	reflects the relative knowledge
21	and skill of the participants
22	with such outcome determined
23	predominantly by accumu-
24	lated statistical results of
25	sporting events; and

1	(III) offers a prize or
2	award to a participant that is
3	established in advance of the
4	game or contest and is not de-
5	termined by the number of
6	participants or the amount of
7	any fees paid by those partici-
8	pants; and
9	(ix) any lawful transaction
10	with a business licensed or au-
11	thorized by a State, and for pur-
12	poses of this clause, the term "law-
13	ful transaction" means any trans-
14	action that is lawful under all ap-
15	plicable Federal laws and all ap-
16	plicable State laws of both the
17	State in which the licensed or au-
18	thorized business is located and
19	the State where the bet is initi-
20	ated.
21	(3) Designated payment system de-
22	FINED.—The term "designated payment
23	system" means any system utilized by any
24	creditor, credit card issuer, financial in-

stitution, operator of a terminal at which

- an electronic fund transfer may be initi-ated, money transmitting business, or international, national, regional, or local network utilized to effect a credit trans-action, electronic fund transfer, or money transmitting service, or any participant in such network, that the Federal functional regulators determine, by regulation or order, could be utilized in connection with, or to facilitate, any restricted trans-action.
 - (4) FEDERAL FUNCTIONAL REGULATOR.—
 The term "Federal functional regulator"
 has the same meaning as in section 509(2)
 of the Gramm-Leach-Bliley Act.
 - (5) Internet.—The term "Internet" means the international computer network of interoperable packet switched data networks.
 - (6) Unlawful internet gambling.—
 The term "unlawful Internet gambling"
 means to place, receive, or otherwise
 transmit a bet or wager by any means
 which involves the use, at least in part, of
 the Internet where such bet or wager is

1	unlawful under any applicable Federal or
2	State law in the State in which the bet or
3	wager is initiated, received, or otherwise
4	made.
5	(7) Other terms.—
6	(A) CREDIT; CREDITOR; AND CREDIT
7	CARD.—The terms "credit", "creditor",
8	and "credit card" have the meanings
9	given such terms in section 103 of the
10	Truth in Lending Act.
11	(B) ELECTRONIC FUND TRANSFER.—
12	The term "electronic fund transfer"—
13	(i) has the meaning given such
14	term in section 903 of the Elec-
15	tronic Fund Transfer Act; and
16	(ii) includes any fund transfer
17	covered by Article 4A of the Uni-
18	form Commercial Code, as in ef-
19	fect in any State.
20	(C) FINANCIAL INSTITUTION.—The
21	term "financial institution"—
22	(i) has the meaning given such
23	term in section 903 of the Elec-
24	tronic Fund Transfer Act; and

1	(ii) includes any financial in-
2	stitution, as defined in section
3	509(3) of the Gramm-Leach-Bliley
4	Act.
5	(D) MONEY TRANSMITTING BUSINESS
6	AND MONEY TRANSMITTING SERVICE.—
7	The terms "money transmitting busi-
8	ness" and "money transmitting serv-
9	ice" have the meanings given such
10	terms in section $5330(d)$ of title 31 ,
11	United States Code.
12	SEC. 2135. COMMON SENSE RULE OF CONSTRUCTION.
13	No provision of this subchapter shall be
14	construed as altering, limiting, extending,
15	changing the status of, or otherwise affecting
16	any law relating to, affecting, or regulating
17	gambling within the United States.
18	Subtitle F—Criminal History
19	Background Checks
20	SEC. 2141. SHORT TITLE.
21	This subtitle may be cited as the "Criminal
22	History Access Means Protection of Infrastruc-
23	tures and Our Nation".

1	SEC. 2142. CRIMINAL HISTORY INFORMATION CHECKS.
2	(a) In General.—Section 534 of title 28,
3	United States Code, is amended by adding at
4	the end the following:
5	"(f)(1) Under rules prescribed by the Attor-
6	ney General, the Attorney General shall estab-
7	lish and maintain a system for providing to an
8	employer criminal history information that—
9	"(A) is in the possession of the Attor-
10	ney General; and
11	"(B) is requested by an employer as
12	part of an employee criminal history in-
13	vestigation that has been authorized by
14	the State where the employee works or
15	where the employer has their principal
16	place of business;
17	in order to ensure that a prospective employee
18	is suitable for certain employment positions.
19	"(2) The Attorney General shall require
20	that an employer seeking criminal history in-
21	formation of an employee request such infor-
22	mation and submit fingerprints or other bio-
23	metric identifiers as approved by the Attorney
24	General to provide a positive and reliable

25 identification of such prospective employee.

1	"(3) The Director of the Federal Bureau of
2	Investigation may require an employer to pay
3	a reasonable fee for such information.
4	"(4) Upon receipt of fingerprints or other
5	biometric identifiers, the Attorney General
6	shall conduct an Integrated Fingerprint Iden-
7	tification System of the Federal Bureau of In-
8	vestigation (IAFIS) check and provide the re-
9	sults of such check to the requester.
10	"(5) As used in this subsection,
11	"(A) the term 'criminal history infor-
12	mation' and 'criminal history records' in-
13	cludes—
14	"(i) an identifying description of
15	the individual to whom it pertains;
16	"(ii) notations of arrests, deten-
17	tions, indictments, or other formal
18	criminal charges pertaining to such
19	individual; and
20	"(iii) any disposition to a notation
21	revealed in subparagraph (B), includ-
22	ing acquittal, sentencing, correctional
23	supervision, or release.
24	"(B) the term 'Integrated Automated
25	Fingerprint Identification System of the

- 1 Federal Bureau of Investigation (IAFIS)'
- 2 means the national depository for finger-
- 3 print, biometric, and criminal history in-
- 4 formation, through which fingerprints are
- 5 processed electronically.
- 6 "(6) Nothing in this subsection shall pre-
- 7 clude the Attorney General from authorizing
- 8 or requiring criminal history record checks on
- 9 individuals employed or seeking employment
- 10 in positions vital to the Nation's critical infra-
- 11 structure or key resources as those terms are
- 12 defined in section 1016(e) of Public Law 107-
- 13 **56** (42 U.S.C. 5195c(e)) and section 2(9) of the
- 14 Homeland Security Act of 2002 (6 U.S.C.
- 15 **101(9)).".**
- 16 **(b)** REPORT TO CONGRESS.—
- 17 (1) In General.—Not later than 120
- 18 days after the date of the enactment of
- 19 this Act, the Attorney General shall report
- 20 to the appropriate committees of Congress
- 21 regarding all statutory requirements for
- 22 criminal history record checks that are
- 23 required to be conducted by the Depart-
- 24 ment of Justice or any of its components.

1	(2) IDENTIFICATION OF INFORMATION.—
2	The Attorney General shall identify the
3	number of records requested, including
4	the type of information requested, usage
5	of different terms and definitions regard-
6	ing criminal history information, and the
7	variation in fees charged for such infor-
8	mation and who pays such fees.
9	(3) RECOMMENDATIONS.—The Attorney
10	General shall make recommendations for
11	consolidating the existing procedures into
12	a unified procedure consistent with that
13	$provided \ in \ section \ 534(f) \ of \ title \ 28,$
14	United States Code, as amended by this
15	subtitle.
16	Subtitle G—Protection of United
17	States Aviation System From
18	Terrorist Attacks
19	SEC. 2171. PROVISION FOR THE USE OF BIOMETRIC OR
20	OTHER TECHNOLOGY.
21	(a) Use of Biometric Technology.—Sec-
22	tion 44903(h) of title 49, United States Code, is
23	amended—
24	(1) in paragraph $(4)(E)$ by striking
25	"may provide for" and inserting "shall

1	issue, not later than 120 days after the
2	date of enactment of paragraph (5), guid-
3	ance for"; and
4	(2) by adding at the end the following:
5	"(5) Use of biometric technology in
6	AIRPORT ACCESS CONTROL SYSTEMS.—In
7	issuing guidance under paragraph (4)(E),
8	the Assistant Secretary of Homeland Secu-
9	rity (Transportation Security Administra-
10	tion), in consultation with representatives
11	of the aviation industry, the biometrics in-
12	dustry, and the National Institute of
13	Standards and Technology, shall estab-
14	lish, at a minimum—
15	"(A) comprehensive technical and
16	operational system requirements and
17	performance standards for the use of
18	biometrics in airport access control
19	systems (including airport perimeter
20	access control systems) to ensure that
21	the biometric systems are effective, re-
22	liable, and secure;
23	"(B) a list of products and vendors
24	that meet such requirements and
25	standards:

1	"(C) procedures for implementing
2	biometric systems—
3	"(i) to ensure that individuals
4	do not use an assumed identity to
5	enroll in a biometric system; and
6	"(ii) to resolve failures to en-
7	roll, false matches, and false non-
8	matches; and
9	"(D) best practices for incor-
10	porating biometric technology into
11	airport access control systems in the
12	most effective manner, including a
13	process to best utilize existing airport
14	access control systems, facilities, and
15	equipment and existing data networks
16	connecting airports.
17	"(6) Use of biometric technology
18	FOR LAW ENFORCEMENT OFFICER TRAVEL.—
19	"(A) IN GENERAL.—Not later than
20	120 days after the date of enactment
21	of this paragraph, the Assistant Sec-
22	retary shall—
23	"(i) establish a law enforce-
24	ment officer travel credential that
25	incorporates biometrics and is

1	uniform across all Federal, State,
2	and local government law enforce-
3	ment agencies;
4	"(ii) establish a process by
5	which the travel credential will be
6	used to verify the identity of a Fed-
7	eral, State, or local government
8	law enforcement officer seeking to
9	carry a weapon on board an air-
10	craft, without unnecessarily dis-
11	closing to the public that the indi-
12	vidual is a law enforcement offi-
13	cer;
14	"(iii) establish procedures—
15	"(I) to ensure that only
16	Federal, State, and local gov-
17	ernment law enforcement offi-
18	cers are issued the travel cre-
19	dential;
20	"(II) to resolve failures to
21	enroll, false matches, and
22	false non-matches relating to
23	use of the travel credential;
24	and

1	"(III) to invalidate any
2	travel credential that is lost,
3	stolen, or no longer authorized
4	for use;
5	"(iv) begin issuance of the
6	travel credential to each Federal,
7	State, and local government law
8	enforcement officer authorized by
9	the Assistant Secretary to carry a
10	weapon on board an aircraft; and
11	"(v) take such other actions
12	with respect to the travel creden-
13	tial as the Secretary considers ap-
14	propriate.
15	"(B) FUNDING.—There are author-
16	ized to be appropriated such sums as
17	may be necessary to carry out this
18	paragraph.
19	"(7) Definitions.—In this subsection,
20	the following definitions apply:
21	"(A) BIOMETRIC INFORMATION.—The
22	term 'biometric information' means
23	the distinct physical or behavioral
24	characteristics that are used for iden-

- tification, or verification of the iden tity, of an individual.
 - "(B) BIOMETRICS.—The term 'biometrics' means a technology that enables the automated identification, or verification of the identity, of an individual based on biometric information.
 - "(C) Failure to enroll' means the inability of an individual to enroll in a biometric system due to an insufficiently distinctive biometric sample, the lack of a body part necessary to provide the biometric sample, a system design that makes it difficult to provide consistent biometric information, or other factors.
 - "(D) FALSE MATCH.—The term false match' means the incorrect matching of one individual's biometric information to another individual's biometric information by a biometric system.

1	"(E) FALSE NON-MATCH.—The term
2	'false non-match' means the rejection
3	of a valid identity by a biometric sys-
4	tem.
5	"(F) SECURE AREA OF AN AIRPORT.—
6	The term 'secure area of an airport'
7	means the sterile area and the Secure
8	Identification Display Area of an air-
9	port (as such terms are defined in sec-
10	tion 1540.5 of title 49, Code of Federal
11	Regulations, or any successor regula-
12	tion to such section).".
13	(b) Funding for Use of Biometric Tech-
14	NOLOGY IN AIRPORT ACCESS CONTROL SYS-
15	TEMS.—
16	(1) GRANT AUTHORITY.—Section
17	44923(a)(4) of title 49, United States Code,
18	is amended—
19	(A) by striking "and" at the end of
20	paragraph (3);
21	(B) by redesignating paragraph
22	(4) as paragraph (5); and
23	(C) by inserting after paragraph
24	(3) the following:

1	"(4) for projects to implement biomet-
2	ric technologies in accordance with guid-
3	ance issued under section $44903(h)(4)(E)$;
4	and".
5	(2) AUTHORIZATION OF APPROPRIA-
6	TIONS.—Section 44923(i)(1) of such title is
7	amended by striking "\$250,000,000 for
8	each of fiscal years 2004 through 2007"
9	and inserting "\$250,000,000 for fiscal year
10	2004, \$345,000,000 for fiscal year 2005,
11	and \$250,000,000 for each of fiscal years
12	2006 and 2007".
13	SEC. 2172. TRANSPORTATION SECURITY STRATEGIC PLAN-
14	NING.
15	Section 44904 of title 49, United States
16	Code, is amended—
17	(1) by redesignating subsection (c) as
18	subsection (e); and
19	(2) by inserting after subsection (b)
20	the following:
21	"(c) Transportation Security Strategic
22	PLANNING.—
23	"(1) In GENERAL.—The Secretary of
24	Homeland Security shall prepare and up-
25	date, as needed, a transportation sector

1	specific plan and transportation modal
2	security plans in accordance with this
3	section.
4	"(2) CONTENTS.—At a minimum, the
5	modal security plan for aviation prepared
6	under paragraph (1) shall—
7	"(A) set risk-based priorities for
8	defending aviation assets;
9	"(B) select the most practical and
10	cost-effective methods for defending
11	aviation assets;
12	"(C) assign roles and missions to
13	Federal, State, regional, and local au-
14	thorities and to stakeholders;
15	"(D) establish a damage mitiga-
16	tion and recovery plan for the avia-
17	tion system in the event of a terrorist
18	attack; and
19	"(E) include a threat matrix docu-
20	ment that outlines each threat to the
21	United States civil aviation system
22	and the corresponding layers of secu-
23	rity in place to address such threat.
24	"(3) REPORTS.—Not later than 180
25	days after the date of enactment of the

- 1 subsection and annually thereafter, the
- 2 Secretary shall submit to the Committee
- 3 on Transportation and Infrastructure of
- 4 the House of Representatives and the
- 5 Committee on Commerce, Science, and
- 6 Transportation of the Senate a report con-
- 7 taining the plans prepared under para-
- 8 graph (1), including any updates to the
- 9 plans. The report may be submitted in a
- 10 classified format.
- 11 "(d) Operational Criteria.—Not later
- 12 than 90 days after the date of submission of
- 13 the report under subsection (c)(3), the Assist-
- 14 ant Secretary of Homeland Security (Trans-
- 15 portation Security Administration) shall issue
- 16 operational criteria to protect airport infra-
- 17 structure and operations against the threats
- 18 identified in the plans prepared under sub-
- 19 section (c)(1) and shall approve best practices
- 20 guidelines for airport assets.".
- 21 SEC. 2173. NEXT GENERATION AIRLINE PASSENGER
- 22 **PRESCREENING.**
- 23 (a) In General.—Section 44903(j)(2) of
- 24 title 49, United States Code, is amended by
- 25 adding at the end the following:

1	"(C) NEXT GENERATION AIRLINE PAS-
2	SENGER PRESCREENING.—
3	"(i) COMMENCEMENT OF TEST-
4	ING.—Not later than November 1,
5	2004, the Assistant Secretary of
6	Homeland Security (Transpor-
7	tation Security Administration),
8	or the designee of the Assistant
9	Secretary, shall commence testing
10	of a next generation passenger
11	prescreening system that will
12	allow the Department of Home-
13	land Security to assume the per-
14	formance of comparing passenger
15	name records to the automatic se-
16	lectee and no fly lists, utilizing all
17	appropriate records in the consoli-
18	dated and integrated terrorist
19	watchlist maintained by the Fed-
20	eral Government.
21	"(ii) Assumption of func-
22	TION.—Not later than 180 days
23	after completion of testing under
24	clause (i), the Assistant Secretary,
25	or the designee of the Assistant

1 Secretary, shall assume the per
2 formance of the passenge
3 prescreening function of com
4 paring passenger name records t
5 the automatic selectee and no fl
6 lists and utilize all appropriat
7 records in the consolidated and
8 integrated terrorist watchlis
9 maintained by the Federal Gov
0 ernment in performing that fund
1 <i>tion</i> .
2 "(iii) REQUIREMENTS.—In as
suming performance of the fund
4 tion under clause (i), the Assistan
5 Secretary shall—
6 "(I) establish a procedur
7 to enable airline passengers
8 who are delayed or prohibited
9 from boarding a flight be
cause the next generation pas
senger prescreening system de
termined that they might pos
a security threat, to appear
such determination and con

1	rect information contained in
2	the system;
3	"(II) ensure that Federal
4	Government databases that
5	will be used to establish the
6	identity of a passenger under
7	the system will not produce a
8	large number of false
9	positives;
10	"(III) establish an internal
11	oversight board to oversee and
12	monitor the manner in which
13	the system is being imple-
14	mented;
15	"(IV) establish sufficient
16	operational safeguards to re-
17	duce the opportunities for
18	abuse;
19	"(V) implement substan-
20	tial security measures to pro-
21	tect the system from unauthor-
22	ized access;
23	"(VI) adopt policies estab-
24	lishing effective oversight of

1	the use and operation of the
2	system; and
3	"(VII) ensure that there
4	are no specific privacy con-
5	cerns with the technological
6	architecture of the system.
7	"(iv) PASSENGER NAME
8	RECORDS.—Not later than 60 days
9	after the completion of the testing
10	of the next generation passenger
11	prescreening system, the Assistant
12	Secretary shall require air car-
13	riers to supply to the Assistant
14	Secretary the passenger name
15	records needed to begin imple-
16	menting the next generation pas-
17	senger prescreening system.
18	"(D) SCREENING OF EMPLOYEES
19	AGAINST WATCHLIST.—The Assistant
20	Secretary of Homeland Security
21	(Transportation Security Administra-
22	tion), in coordination with the Sec-
23	retary of Transportation and the Ad-
24	ministrator of the Federal Aviation
25	Administration, shall ensure that in-

1	dividuals are screened against all ap-
2	propriate records in the consolidated
3	and integrated terrorist watchlist
4	maintained by the Federal Govern-
5	ment before—
6	"(i) being certificated by the
7	Federal Aviation Administration;
8	"(ii) being issued a credential
9	for access to the secure area of an
10	airport; or
11	"(iii) being issued a credential
12	for access to the air operations
13	area (as defined in section 1540.5
14	of title 49, Code of Federal Regula-
15	tions, or any successor regulation
16	to such section) of an airport.
17	"(E) APPEAL PROCEDURES.—The As-
18	sistant Secretary shall establish a
19	timely and fair process for individuals
20	identified as a threat under subpara-
21	graph (D) to appeal the determination
22	and correct any erroneous informa-
23	tion.
24	"(F) DEFINITION.—In this para-
25	graph, the term 'secure area of an air-

port' means the sterile area and the

Secure Identification Display Area of

an airport (as such terms are defined

in section 1540.5 of title 49, Code of

Federal Regulations, or any successor

regulation to such section).".

(b) GAO REPORT.—

- (1) In GENERAL.—Not later than 90 days after the date on which the Assistant Secretary of Homeland Security (Transportation Security Administration) assumes performance of the passenger prescreening function under section 44903(j)(2)(C)(ii) of title 49, United States Code, the Comptroller General shall submit to the appropriate congressional committees a report on the assumption of such function. The report may be submitted in a classified format.
- (2) CONTENTS.—The report under paragraph (1) shall address—
- 22 (A) whether a system exists in the 23 next generation passenger 24 prescreening system whereby aviation 25 passengers, determined to pose a

1	threat and either delayed or prohib-
2	ited from boarding their scheduled
3	flights by the Transportation Security
4	Administration, may appeal such a
5	decision and correct erroneous infor-
6	mation;

- (B) the sufficiency of identifying information contained in passenger name records and any government databases for ensuring that a large number of false positives will not result under the next generation passenger prescreening system in a significant number of passengers being treated as a threat mistakenly or in security resources being diverted;
- (C) whether the Transportation Security Administration stress tested the next generation passenger prescreening system;
- (D) whether an internal oversight board has been established in the Department of Homeland Security to monitor the next generation passenger prescreening system;

1	(E) whether sufficient operational
2	safeguards have been established to
3	prevent the opportunities for abuse of
4	the system;
5	(F) whether substantial security
6	measures are in place to protect the
7	passenger prescreening database from
8	$unauthorized\ access;$
9	(G) whether policies have been
10	adopted for the effective oversight of
11	the use and operation of the system;
12	(H) whether specific privacy con-
13	cerns still exist with the system; and
14	(I) whether appropriate life cycle
15	cost estimates have been developed,
16	and a benefit and cost analysis has
17	been performed, for the system.
18	SEC. 2174. DEPLOYMENT AND USE OF EXPLOSIVE DETEC-
19	TION EQUIPMENT AT AIRPORT SCREENING
20	CHECKPOINTS.
21	(a) NONMETALLIC WEAPONS AND EXPLO-
22	SIVES.—In order to improve security, the Assist-
23	ant Secretary of Homeland Security (Trans-
24	portation Security Administration) shall give
25	priority to developing, testing, improving, and

- 1 deploying technology at screening checkpoints
- 2 at airports that will detect nonmetallic weap-
- 3 ons and explosives on the person of individ-
- 4 uals, in their clothing, or in their carry-on
- 5 baggage or personal property and shall ensure
- 6 that the equipment alone, or as part of an inte-
- 7 grated system, can detect under realistic oper-
- 8 ating conditions the types of nonmetallic
- 9 weapons and explosives that terrorists would
- 10 likely try to smuggle aboard an air carrier air-
- 11 *craft*.
- 12 (b) STRATEGIC PLAN FOR DEPLOYMENT AND
- 13 Use of Explosive Detection Equipment at
- 14 AIRPORT SCREENING CHECKPOINTS.—
- 15 (1) In General.—Not later than 90
- days after the date of enactment of this
- 17 Act, the Assistant Secretary shall transmit
- to the appropriate congressional commit-
- 19 tees a strategic plan to promote the opti-
- 20 mal utilization and deployment of explo-
- 21 sive detection systems at airports to screen
- 22 individuals and their carry-on baggage or
- 23 personal property, including walk-
- 24 through explosive detection portals, docu-
- 25 ment scanners, shoe scanners, and any

- other explosive detection equipment for use at a screening checkpoint. The plan may be transmitted in a classified format.
- (2) CONTENTS.—The strategic plan 4 shall include descriptions of the oper-5 ational applications of explosive detection 6 equipment at airport screening check-7 points, a deployment schedule and quan-8 tities of equipment needed to implement 9 the plan, and funding needs for imple-10 mentation of the plan, including a financ-11 12 ing plan that provides for leveraging non-Federal funding. 13
- 14 SEC. 2175. PILOT PROGRAM TO EVALUATE USE OF BLAST-
- 15 RESISTANT CARGO AND BAGGAGE CON-
- 16 TAINERS.
- 17 (a) In General.—Beginning not later than
- 18 180 days after the date of enactment of this
- 19 Act, the Assistant Secretary of Homeland Secu-
- 20 rity (Transportation Security Administration)
- 21 shall carry out a pilot program to evaluate the
- 22 use of blast-resistant containers for cargo and
- 23 baggage on passenger aircraft to minimize the
- 24 potential effects of detonation of an explosive
- 25 device.

1	(b) Incentives for Participation in Pilot
2	PROGRAM.—

- (1) In GENERAL.—As part of the pilot program, the Assistant Secretary shall provide incentives to air carriers to volunteer to test the use of blast-resistant containers for cargo and baggage on passenger aircraft.
 - (2) APPLICATIONS.—To volunteer to participate in the incentive program, an air carrier shall submit to the Assistant Secretary an application that is in such form and contains such information as the Assistant Secretary requires.
 - (3) Types of assistance.—Assistance provided by the Assistant Secretary to air carriers that volunteer to participate in the pilot program shall include the use of blast-resistant containers and financial assistance to cover increased costs to the carriers associated with the use and maintenance of the containers, including increased fuel costs.
- 24 (c) REPORT.—Not later than one year after 25 the date of enactment of this Act, the Assistant

1	Secretary shall submit to appropriate congres-
2	sional committees a report on the results of the
3	pilot program.
4	(d) AUTHORIZATION OF APPROPRIATIONS.—
5	There are authorized to be appropriated to
6	carry out this section \$2,000,000. Such sums
7	shall remain available until expended.
8	SEC. 2176. AIR CARGO SCREENING TECHNOLOGY.
9	The Transportation Security Administra-
10	tion shall develop technology to better identify,
11	track, and screen air cargo.
12	SEC. 2177. AIRPORT CHECKPOINT SCREENING EXPLOSIVE
13	DETECTION.
14	Section 44940 of title 49, United States
15	Code, is amended by adding at the end the fol-
16	lowing:
17	"(i) CHECKPOINT SCREENING SECURITY
18	FUND.—
19	"(1) ESTABLISHMENT.—There is estab-
20	lished in the Department of Homeland Se-
21	curity a fund to be known as the 'Check-
22	point Screening Security Fund'.
23	"(2) Deposits.—In each of fiscal years
24	2005 and 2006, after amounts are made
25	available under section 44923(h), the next

- \$30,000,000 derived from fees received under subsection (a)(1) shall be available to be deposited in the Fund.
- "(3) FEES.—The Secretary of Homeland Security shall impose the fee authorized by subsection (a)(1) so as to collect at least \$30,000,000 in each of fiscal years 2005 and 2006 for deposit into the Fund.
- 9 "(4) AVAILABILITY OF AMOUNTS.—
 10 Amounts in the Fund shall be available
 11 for the purchase, deployment, and instal12 lation of equipment to improve the ability
 13 of security screening personnel at screen14 ing checkpoints to detect explosives.".
- 15 SEC. 2178. NEXT GENERATION SECURITY CHECKPOINT.
- 16 (a) PILOT PROGRAM.—The Transportation
 17 Security Administration shall develop, not
 18 later than 120 days after the date of enactment
 19 of this Act, and conduct a pilot program to
 20 test, integrate, and deploy next generation se21 curity checkpoint screening technology at not
 22 less than 5 airports in the United States.
- 23 **(b)** Human Factor Studies.— The Admin-24 istration shall conduct human factors studies

1	to improve screener performance as part of the
2	pilot program under subsection (a).
3	SEC. 2179. PENALTY FOR FAILURE TO SECURE COCKPIT
4	DOOR.
5	(a) CIVIL PENALTY.—Section 46301(a) of
6	title 49, United States Code, is amended by
7	adding at the end the following:
8	"(6) PENALTY FOR FAILURE TO SECURE
9	FLIGHT DECK DOOR.—Any person holding a
10	part 119 certificate under part of title 14,
11	Code of Federal Regulations, is liable to
12	the Government for a civil penalty of not
13	more than \$25,000 for each violation, by
14	the pilot in command of an aircraft
15	owned or operated by such person, of any
16	Federal regulation that requires that the
17	flight deck door be closed and locked
18	when the aircraft is being operated.".
19	(b) Technical Corrections.—
20	(1) COMPROMISE AND SETOFF FOR FALSE
21	INFORMATION.—Section 46302(b) of such
22	title is amended by striking "Secretary of
23	Transportation" and inserting "Secretary
24	of the Department of Homeland Security

1	and, for a violation relating to section
2	46504, the Secretary of Transportation,".
3	(2) CARRYING A WEAPON.—Section
4	46303 of such title is amended—
5	(A) in subsection (b) by striking
6	"Secretary of Transportation" and in-
7	serting "Secretary of Homeland Secu-
8	rity"; and
9	(B) in subsection $(c)(2)$ by striking
10	"Under Secretary of Transportation
11	for Security" and inserting "Secretary
12	of Homeland Security".
13	(3) Administrative imposition of pen-
14	ALTIES.—Section 46301(d) of such title is
15	amended—
16	(A) in the first sentence of para-
17	graph (2) by striking "46302, 46303,"
18	and inserting "46302 (for a violation
19	relating to section 46504),"; and
20	(B) in the second sentence of para-
21	graph(2)—
22	(i) by striking "Under Sec-
23	retary of Transportation for Secu-
24	rity" and inserting "Secretary of
25	Homeland Security"; and

1	(ii) by striking "44909)" and
2	inserting "44909), 46302 (except
3	for a violation relating to section
4	46504), 46303,";
5	(C) in each of paragraphs (2), (3),
6	and (4) by striking "Under Secretary
7	or" and inserting "Secretary of Home-
8	land Security"; and
9	(D) in paragraph (4)(A) by moving
10	clauses (i), (ii), and (iii) 2 ems to the
11	left.
12	SEC. 2180. FEDERAL AIR MARSHAL ANONYMITY.
13	The Director of the Federal Air Marshal
14	Service of the Department of Homeland Secu-
15	rity shall continue to develop operational ini-
16	$tiatives\ to\ protect\ the\ anonymity\ of\ Federal\ air$
17	marshals.
18	SEC. 2181. FEDERAL LAW ENFORCEMENT IN-FLIGHT counter-
19	terrorism TRAINING.
20	The Assistant Secretary for Immigration
21	and Customs Enforcement and the Director of
22	Federal Air Marshal Service of the Depart-
23	ment of Homeland Security, in coordination
24	with the Assistant Secretary of Homeland Se-
25	curity (Transportation Security Administra-

- 1 tion), shall make available appropriate in-
- 2 flight counterterrorism procedures and tactics
- 3 training to Federal law enforcement officers
- 4 who fly while on duty.
- 5 SEC. 2182. FEDERAL FLIGHT DECK OFFICER WEAPON CAR-
- 6 RIAGE PILOT PROGRAM.
- 7 (a) In General.—Not later than 90 days
- 8 after the date of enactment of this Act, the As-
- 9 sistant Secretary of Homeland Security
- 10 (Transportation Security Administration)
- 11 shall implement a pilot program to allow pi-
- 12 lots participating in the Federal flight deck of-
- 13 ficer program to transport their firearms on
- 14 their persons. The Assistant Secretary may
- 15 prescribe any training, equipment, or proce-
- 16 dures that the Assistant Secretary determines
- 17 necessary to ensure safety and maximize weap-
- 18 on retention.
- 19 **(b)** REVIEW.—Not later than 1 year after the
- 20 date of initiation of the pilot program, the As-
- 21 sistant Secretary shall conduct a review of the
- 22 safety record of the pilot program and trans-
- 23 mit a report on the results of the review to the
- 24 appropriate congressional committees.

- 1 (c) Option.—If the Assistant Secretary as
- 2 part of the review under subsection (b) deter-
- 3 mines that the safety level obtained under the
- 4 pilot program is comparable to the safety level
- 5 determined under existing methods of pilots
- 6 carrying firearms on aircraft, the Assistant
- 7 Secretary shall allow all pilots participating
- 8 in the Federal flight deck officer program the
- 9 option of carrying their firearm on their per-
- 10 son subject to such requirements as the Assist-
- 11 ant Secretary determines appropriate.
- 12 SEC. 2183. REGISTERED TRAVELER PROGRAM.
- 13 The Transportation Security Administra-
- 14 tion shall expedite implementation of the reg-
- 15 istered traveler program.
- 16 SEC. 2184. WIRELESS COMMUNICATION.
- 17 (a) STUDY.—The Transportation Security
- 18 Administration, in consultation with the Fed-
- 19 eral Aviation Administration, shall conduct a
- 20 study to determine the viability of providing
- 21 devices or methods, including wireless meth-
- 22 ods, to enable a flight crew to discreetly notify
- 23 the pilot in the case of a security breach or
- 24 safety issue occurring in the cabin.

- 1 (b) MATTERS TO BE CONSIDERED.—In con-
- 2 ducting the study, the Transportation Security
- 3 Administration and the Federal Aviation Ad-
- 4 ministration shall consider technology that is
- 5 readily available and can be quickly inte-
- 6 grated and customized for use aboard aircraft
- 7 for flight crew communication.
- 8 (c) REPORT.—Not later than 180 days after
- 9 the date of enactment of this Act, the Trans-
- 10 portation Security Administration shall sub-
- 11 mit to the appropriate congressional commit-
- 12 tees a report on the results of the study.
- 13 SEC. 2185. SECONDARY FLIGHT DECK BARRIERS.
- Not later than 6 months after the date of
- 15 enactment of this Act, the Assistant Secretary
- 16 of Homeland Security (Transportation Secu-
- 17 rity Administration) shall transmit to the ap-
- 18 propriate congressional committees a report
- 19 on the costs and benefits associated with the
- 20 use of secondary flight deck barriers and
- 21 whether the use of such barriers should be
- 22 mandated for all air carriers. The Assistant
- 23 Secretary may transmit the report in a classi-
- 24 fied format.

1	SEC	2186	EXTEN	ISION
1	BLC.	4100.	LAILIN	101011.

- 2 Section 48301(a) of title 49, United States
- 3 Code, is amended by striking "and 2005" and
- 4 inserting "2005, and 2006".
- 5 SEC. 2187. PERIMETER SECURITY.
- 6 (a) REPORT.—Not later than 180 days after
- 7 the date of enactment of this Act, the Assistant
- 8 Secretary of Homeland Security (Transpor-
- 9 tation Security Administration), in consulta-
- 10 tion with airport operators and law enforce-
- 11 ment authorities, shall develop and submit to
- 12 the appropriate congressional committee a re-
- 13 port on airport perimeter security. The report
- 14 may be submitted in a classified format.
- 15 **(b)** Contents.—The report shall include—
- 16 (1) an examination of the feasibility of
- 17 access control technologies and proce-
- dures, including the use of biometrics and
- other methods of positively identifying in-
- 20 dividuals prior to entry into secure areas
- of airports, and provide best practices for
- 22 enhanced perimeter access control tech-
- 23 niques; and
- 24 (2) an assessment of the feasibility of
- 25 physically screening all individuals prior
- to entry into secure areas of an airport

1	and	additional	methods	for	strength	henin	g

- 2 the background vetting process for all in-
- 3 dividuals credentialed to gain access to
- 4 secure areas of airports.
- **5 SEC. 2188. DEFINITIONS.**
- 6 In this title, the following definitions
 7 apply:
- 8 (1) APPROPRIATE CONGRESSIONAL COM9 MITTEE.—The term "appropriate congres10 sional committees" means the Committee
 11 on Transportation and Infrastructure of
 12 the House of Representatives and the
 13 Committee on Commerce, Science, and
 14 Transportation of the Senate.
 - (2) AIR CARRIER.—The term "air carrier" has the meaning such term has under section 40102 of title 49, United States Code.
- 19 (3) SECURE AREA OF AN AIRPORT.—The
 20 term "secure area of an airport" means
 21 the sterile area and the Secure Identifica22 tion Display Area of an airport (as such
 23 terms are defined in section 1540.5 of title
 24 49, Code of Federal Regulations, or any
 25 successor regulation to such section).

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1	Subtitle H—Other Matters
2	SEC. 2191. GRAND JURY INFORMATION SHARING.
3	(a) RULE AMENDMENTS.—Rule 6(e) of the
4	Federal Rules of Criminal Procedure is
5	amended—
6	(1) in paragraph (3)—
7	(A) in subparagraph (A)(ii), by
8	striking "or state subdivision or of an
9	Indian tribe" and inserting ", state
10	subdivision, Indian tribe, or foreign
11	government";
12	(B) in subparagraph (D)—
13	(i) by inserting after the first
14	sentence the following: "An attor-
15	ney for the government may also
16	disclose any grand-jury matter in-
17	volving a threat of actual or po-
18	tential attack or other grave hos-
19	tile acts of a foreign power or an
20	agent of a foreign power, domestic
21	or international sabotage, domes-
22	tic or international terrorism, or
23	clandestine intelligence gathering
24	activities by an intelligence serv-

ice or network of a foreign power

1	or by an agent of a foreign power,
2	within the United States or else-
3	where, to any appropriate Fed-
4	eral, State, state subdivision, In-
5	dian tribal, or foreign government
6	official for the purpose of pre-
7	venting or responding to such a
8	threat."; and
9	(ii) in clause (i)—
10	(I) by striking "federal";
11	and
12	(II) by adding at the end
13	the following: "Any State, state
14	subdivision, Indian tribal, or
15	foreign government official
16	who receives information
17	under Rule 6(e)(3)(D) may use
18	the information only con-
19	sistent with such guidelines as
20	the Attorney General and the
21	National Intellience Director
22	shall jointly issue."; and
23	(C) in subparagraph (E)—

1	(i) by redesignating clauses
2	(iii) and (iv) as clauses (iv) and
3	$(v),\ respectively;$
4	(ii) by inserting after clause
5	(ii) the following:
6	"(iii) at the request of the gov-
7	ernment, when sought by a foreign
8	court or prosecutor for use in an
9	official criminal investigation;";
10	and
11	(iii) in clause (iv), as redesig-
12	nated—
13	(I) by striking "state or In-
14	dian tribal" and inserting
15	"State, Indian tribal, or for-
16	eign"; and
17	(II) by striking "or Indian
18	tribal official" and inserting
19	"Indian tribal, or foreign gov-
20	ernment official"; and
21	(2) in paragraph (7), by inserting ", or
22	of guidelines jointly issued by the Attorney
23	General and Director of Central Intel-
24	ligence pursuant to Rule 6," after "Rule
25	6".

1	(b) Conforming Amendment.—Section
2	203(c) of Public Law 107-56 (18 U.S.C. 2517
3	note) is amended by striking "Rule
4	6(e)(3)(C)(i)(V) and (VI)" and inserting "Rule
5	6(e)(3)(D)".
6	SEC. 2192. INTEROPERABLE LAW ENFORCEMENT AND IN-
7	TELLIGENCE DATA SYSTEM.
8	(a) FINDINGS.—The Congress finds as fol-
9	lows:
10	(1) The interoperable electronic data
11	system know as the "Chimera system",
12	and required to be developed and imple-
13	mented by section 202(a)(2) of the En-
14	hanced Border Security and Visa Entry
15	Reform Act of 2002 (8 U.S.C. 1722(a)(2)),
16	has not in any way been implemented.
17	(2) Little progress has been made
18	since the enactment of such Act with re-
19	gard to establishing a process to connect
20	existing trusted systems operated inde-
21	pendently by the respective intelligence
22	agencies.
23	(3) It is advisable, therefore, to assign
24	such responsibility to the National Intel-
25	ligence Director.

- 1 (4) The National Intelligence Director 2 should, pursuant to the amendments 3 made by subsection (c), begin systems planning immediately upon assuming of-4 5 fice to deliver an interim system not later than 1 year after the date of the enact-6 ment of this Act, and to deliver the fully 7 functional Chimera system not later than 8 September 11, 2007. 9
- (5) Both the interim system, and the 10 fully functional Chimera system, should 11 be designed so that intelligence officers, 12 Federal law enforcement agencies (as de-13 fined in section 2 of such Act (8 U.S.C. 14 1701)), operational counter-terror support 15 center personnel, consular officers, and 16 17 Department of Homeland Security en-18 forcement officers have access to them.
- 19 **(b)** PURPOSES.—The purposes of this sec-20 tion are as follows:
- 21 (1) To provide the National Intel-22 ligence Director with the necessary au-23 thority and resources to establish both an 24 interim data system and, subsequently, a 25 fully functional Chimera system, to collect

1	and share intelligence and operational
2	information with the intelligence commu-
3	nity (as defined in section 3(4) of the Na-
4	tional Security Act of 1947 (50 U.S.C.
5	401a(4)).
6	(2) To require the National Intel-
7	ligence Director to establish a state-of-the-
8	art Chimera system with both biometric
9	identification and linguistic capabilities
10	satisfying the best technology standards.
11	(3) To ensure that the National Intel-
12	ligence Center will have a fully functional
13	capability, not later than September 11,
14	2007, for interoperable data and intel-
15	ligence exchange with the agencies of the
16	intelligence community (as so defined).
17	(c) AMENDMENTS.—
18	(1) In General.—Title II of the En-
19	hanced Border Security and Visa Entry
20	Reform Act of 2002 (8 U.S.C. 1721 et seq.)
21	is amended—
22	(A) in section $202(a)$ —
23	(i) by amending paragraphs
24	(1) and (2) to read as follows:

1 "(1) INTERIM INTEROPERABLE INTEL-2 LIGENCE **DATA EXCHANGE** SYSTEM.—Not 3 later than 1 year after assuming office, the National Intelligence Director shall 4 5 establish an interim interoperable intelligence data exchange system that will 6 connect the data systems operated inde-7 pendently by the entities in the intel-8 ligence community and by the National 9 10 counterterrorism Center, so as to permit automated data exchange among all of 11 12 these entities. Immediately upon assuming office, the National Intelligence Director 13 14 shall begin the plans necessary to establish such interim system. 15

"(2) CHIMERA SYSTEM.—Not later than September 11, 2007, the National Intelligence Director shall establish a fully functional interoperable law enforcement and intelligence electronic data system within the National counterterrorism Center to provide immediate access to information in databases of Federal law enforcement agencies and the intelligence community that is necessary to identify

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1	terrorists, and organizations and individ-
2	uals that support terrorism. The system
3	established under this paragraph shall
4	referred to as the 'Chimera system'. ";
5	(ii) in paragraph (3)—
6	(I) by striking "President"
7	and inserting "National Intel-
8	ligence Director"; and
9	(II) by striking "the data
10	system" and inserting "the in-
11	terim system described in
12	paragraph (1) and the Chi-
13	mera system described in
14	paragraph (2)";
15	(iii) in paragraph (4)(A), by
16	striking "The data system" and all
17	that follows through "(2)," and in-
18	serting "The interim system de-
19	scribed in paragraph (1) and the
20	Chimera system described in para-
21	graph (2)";
22	(iv) in paragraph (5)—
23	(I) in the matter preceding
24	subparagraph (A), by striking
25	"data system under this sub-

1	section" and inserting "Chi-
2	mera system described in
3	paragraph (2)";
4	(II) in subparagraph (B),
5	by striking "and" at the end;
6	(III) in subparagraph (C),
7	by striking the period at the
8	end and inserting "; and"; and
9	(IV) by adding at the end
10	the following:
11	"(D) to any Federal law enforce-
12	ment or intelligence officer authorized
13	to assist in the investigation, identi-
14	fication, or prosecution of terrorists,
15	alleged terrorists, individuals sup-
16	porting terrorist activities, and indi-
17	viduals alleged to support terrorist
18	activities. "; and
19	(v) in paragraph (6)—
20	(I) by striking "President"
21	and inserting "National Intel-
22	ligence Director";
23	(II) by striking "the data
24	system" and all that follows
25	through "(2)," and inserting

1	"the interim system described
2	in paragraph (1) and the Chi-
3	mera system described in
4	paragraph (2)";
5	(B) in section $202(b)$ —
6	(i) in paragraph (1), by strik-
7	ing "The interoperable" and all
8	that follows through "subsection
9	(a)" and inserting "the Chimera
10	system described in subsection
11	(a)(2)";
12	(ii) in paragraph (2), by strik-
13	ing "interoperable electronic data-
14	base" and inserting "Chimera sys-
15	tem described in subsection
16	(a)(2)"; and
17	(iii) by amending paragraph
18	(4) to read as follows:
19	"(4) Interim reports.—Not later than
20	6 months after assuming office, the Na-
21	tional Intelligence Director shall submit a
22	report to the appropriate committees of
23	Congress on the progress in implementing
24	each requirement of this section.";
25	(C) in section 204—

1	(i) by striking "Attorney Gen-
2	eral" each place such term ap-
3	pears and inserting "National In-
4	$telligence\ Director";$
5	(ii) in subsection $(d)(1)$, by
6	striking "Attorney General's" and
7	inserting "National Intelligence
8	Director's"; and
9	(D) by striking section 203 and re-
10	designating section 204 as section 203.
11	(2) CLERICAL AMENDMENT.—The table
12	of contents for the Enhanced Border Secu-
13	rity and Visa Entry Reform Act of 2002 (8
14	U.S.C. 1701 et seq.) is amended—
15	(A) by striking the item relating to
16	$section\ 203;\ and$
17	(B) by redesignating the item re-
18	lating to section 204 as relating to sec-
19	tion 203.
20	SEC. 2193. IMPROVEMENT OF INTELLIGENCE CAPABILITIES
21	OF THE FEDERAL BUREAU OF INVESTIGA-
22	TION.
23	(a) FINDINGS.—Consistent with the report
24	of the National Commission on Terrorist At-
25	tacks Upon the United States and to meet the

- 1 intelligence needs of the United States, Con-2 gress makes the following findings:
- (1) The Federal Bureau of Investiga tion has made significant progress in im proving its intelligence capabilities.
 - (2) The Federal Bureau of Investigation must further enhance and fully institutionalize its ability to prevent, preempt, and disrupt terrorist threats to our homeland, our people, our allies, and our interests.
 - (3) The Federal Bureau of Investigation must collect, process, share, and disseminate, to the greatest extent permitted by applicable law, to the President, the Vice President, and other officials in the Executive Branch, all terrorism information and other information necessary to safeguard our people and advance our national and homeland security interests.
 - (4) The Federal Bureau of Investigation must move towards full and seamless coordination and cooperation with all other elements of the Intelligence Community, including full participation in, and

1	support to, the National counterterrorism
2	Center.

- (5) The Federal Bureau of Investigation must strengthen its pivotal role in coordination and cooperation with Federal,
 State, tribal, and local law enforcement
 agencies to ensure the necessary sharing
 of information for counterterrorism and
 criminal law enforcement purposes.
- 10 (6) The Federal Bureau of Investiga-11 tion must perform its vital intelligence 12 functions in a manner consistent with 13 both with national intelligence priorities 14 and respect for privacy and other civil lib-15 erties under the Constitution and laws of 16 the United States.
- 17 (b) Improvement of Intelligence Capa-18 Bilities.—The Director of the Federal Bureau 19 of Investigation shall establish a comprehen-20 sive intelligence program for—
- 21 (1) intelligence analysis, including re-22 cruitment and hiring of analysts, analyst 23 training, priorities and status for anal-24 ysis, and analysis performance measures;

1	(2) intelligence production, including
2	product standards, production priorities,
3	information sharing and dissemination,
4	and customer satisfaction measures;
5	(3) production of intelligence that is
6	responsive to national intelligence re-
7	quirements and priorities, including
8	measures of the degree to which each FBI
9	headquarters and field component is col-
10	lecting and providing such intelligence;
11	(4) intelligence sources, including
12	source validation, new source develop-
13	ment, and performance measures;
14	(5) field intelligence operations, in-
15	cluding staffing and infrastructure, man-
16	agement processes, priorities, and per-
17	formance measures;
18	(6) full and seamless coordination
19	and cooperation with the other compo-
20	nents of the Intelligence Community, con-
21	sistent with their responsibilities; and
22	(7) sharing of FBI intelligence and in-
23	formation across Federal, state, and local

governments, with the private sector, and

1	with foreign partners as provided by lau
2	or by guidelines of the Attorney General.
3	(c) Intelligence Directorate.—The Di-
4	rector of the Federal Bureau of Investigation
5	shall establish an Intelligence Directorate
6	within the FBI. The Intelligence Directorate
7	shall have the authority to manage and direct
8	the intelligence operations of all FBI head-
9	quarters and field components. The Intel-
10	ligence Directorate shall have responsibility
11	for all components and functions of the FBI
12	necessary for—
13	(1) oversight of FBI field intelligence
14	operations;
15	(2) FBI human source development
16	and management;
17	(3) FBI collection against nationally
18	determined intelligence requirements;
19	(4) language services;
20	(5) strategic analysis;
21	(6) intelligence program and budget
22	management; and
23	(7) the intelligence workforce.
24	(d) NATIONAL SECURITY WORKFORCE.—The
	Director of the Federal Bureau of Investiga-

1	tion shall establish a specialized, integrated
2	intelligence cadre composed of Special Agents,
3	analysts, linguists, and surveillance special-
4	ists in a manner which creates and sustains
5	within the FBI a workforce with substantial
6	expertise in, and commitment to, the intel-
7	ligence mission of the FBI. The Director
8	shall—
9	(1) ensure that these FBI employees
10	may make their career, including pro-
11	motion to the most senior positions in the
12	FBI, within this career track;
13	(2) establish intelligence cadre re-
14	quirements for—
15	(A) training;
16	(B) career development and cer-
17	tification;
18	(C) recruitment, hiring, and selec-
19	tion;
20	(D) integrating field intelligence
21	teams; and
22	(E) senior level field management;
23	(3) establish intelligence officer cer-
24	tification requirements, including re-
25	quirements for training courses and as-

- signments to other intelligence, national security, or homeland security components of the Executive branch, in order to advance to senior operational management positions in the FBI;
 - (4) ensure that the FBI's recruitment and training program enhances its ability to attract individuals with educational and professional backgrounds in intelligence, international relations, language, technology, and other skills relevant to the intelligence mission of the FBI;
 - (5) ensure that all Special Agents and analysts employed by the FBI after the date of the enactment of this Act shall receive basic training in both criminal justice matters and intelligence matters;
 - (6) ensure that all Special Agents employed by the FBI after the date of the enactment of this Act, to the maximum extent practicable, be given an opportunity to undergo, during their early service with the FBI, meaningful assignments in criminal justice matters and in intelligence matters;

1	(7) ensure that, to the maximum ex-
2	tent practical, Special Agents who spe-
3	cialize in intelligence are afforded the op-
4	portunity to work on intelligence matters
5	over the remainder of their career with
6	the FBI; and

- (8) ensure that, to the maximum extent practical, analysts are afforded FBI training and career opportunities commensurate with the training and career opportunities afforded analysts in other elements of the intelligence community.
- 13 (e) FIELD OFFICE MATTERS.—The Director
 14 of the Federal Bureau of Investigation shall
 15 take appropriate actions to ensure the integra16 tion of analysis, Special Agents, linguists, and
 17 surveillance personnel in FBI field intel18 ligence components and to provide effective
 19 leadership and infrastructure to support FBI
 20 field intelligence components. The Director
 21 shall—
- 22 (1) ensure that each FBI field office 23 has an official at the level of Assistant 24 Special Agent in Charge or higher with

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1	responsibility for the FBI field intel-
2	ligence component; and
3	(2) to the extent practicable, provide
4	for such expansion of special compart-
5	mented information facilities in FBI field
6	offices as is necessary to ensure the dis-
7	charge by the field intelligence compo-
8	nents of the national security and crimi-
9	nal intelligence mission of the FBI.
10	(f) BUDGET MATTERS.—The Director of the
11	Federal Bureau of Investigation shall, in con-
12	sultation with the Director of the Office of
13	Management and Budget, modify the budget
14	structure of the FBI in order to organize the
15	budget according to its four main programs as
16	follows:
17	(1) Intelligence.
18	(2) counterterrorism and counter-
19	intelligence.
20	$(3) \qquad Criminal \qquad enterprise/Federal$
21	crimes.
22	(4) Criminal justice services.
23	(g) Reports.—
24	(1)(A) Not later than 180 days after
25	the date of the enactment of this Act, and

- every twelve months thereafter, the Director of the Federal Bureau of Investigation shall submit to Congress a report on the progress made as of the date of such report in carrying out the requirements of this section.
 - (B) The Director shall include in the first report required by subparagraph (A) an estimate of the resources required to complete the expansion of special compartmented information facilities to carry out the intelligence mission of FBI field intelligence components.
 - (2) In each annual report required by paragraph (1)(A) the director shall include—
 - (A) a report on the progress made by each FBI field office during the period covered by such review in addressing FBI and national intelligence priorities;
 - (B) a report assessing the qualifications, status, and roles of analysts at FBI headquarters and in FBI field offices; and

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1	(C) a report on the progress of the
2	FBI in implementing information-
3	sharing principles.
4	(3) A report required by this sub-
5	section shall be submitted—
6	(A) to each committee of Congress
7	that has jurisdiction over the subject
8	matter of such report; and
9	(B) in unclassified form, but may
10	include a classified annex.
11	TITLE III—BORDER SECURITY
12	AND TERRORIST TRAVEL
13	Subtitle A—Immigration Reform in
14	the National Interest
15	CHAPTER 1—GENERAL PROVISIONS
16	SEC. 3001. ELIMINATING THE "WESTERN HEMISPHERE" EX-
17	CEPTION FOR CITIZENS.
18	(a) IN GENERAL.—
19	(1) In general.—Section 215(b) of the
20	Immigration and Nationality Act (8 U.S.C.
21	1185(b)) is amended to read as follows:
22	"(b)(1) Except as otherwise provided in
23	this subsection, it shall be unlawful for any
24	citizen of the United States to depart from or
25	enter, or attempt to depart from or enter, the

- 1 United States unless the citizen bears a valid
- 2 United States passport.
- 3 "(2) Subject to such limitations and excep-
- 4 tions as the President may authorize and pre-
- 5 scribe, the President may waive the applica-
- 6 tion of paragraph (1) in the case of a citizen
- 7 departing the United States to, or entering the
- 8 United States from, foreign contiguous terri-
- 9 *tory*.
- 10 "(3) The President, if waiving the applica-
- 11 tion of paragraph (1) pursuant to paragraph
- 12 (2), shall require citizens departing the United
- 13 States to, or entering the United States from,
- 14 foreign contiguous territory to bear a docu-
- 15 ment (or combination of documents) des-
- 16 ignated by the Secretary of Homeland Security
- 17 under paragraph (4).
- 18 "(4) The Secretary of Homeland Security—
- 19 "(A) shall designate documents that
- 20 are sufficient to denote identity and citi-
- 21 zenship in the United States such that
- 22 they may be used, either individually or in
- 23 conjunction with another document, to es-
- 24 tablish that the bearer is a citizen or na-
- 25 tional of the United States for purposes of

1	lawfully departing from or entering the
2	United States; and
3	"(B) shall publish a list of those docu-
4	ments in the Federal Register.
5	"(5) A document may not be designated
6	under paragraph (4) (whether alone or in com-
7	bination with other documents) unless the Sec-
8	retary of Homeland Security determines that
9	the document—
10	"(A) may be relied upon for the pur-
11	poses of this subsection; and
12	"(B) may not be issued to an alien un-
13	lawfully present in the United States.".
14	(2) EFFECTIVE DATE.—The amendment
15	made by paragraph (1) shall take effect
16	on October 1, 2006.
17	(b) Interim Rule.—
18	(1) In General.—Not later than 60
19	days after the date of the enactment of
20	this Act, the Secretary of Homeland Secu-
21	rity—
22	(A) shall designate documents
23	that are sufficient to denote identity
24	and citizenship in the United States
25	such that they may be used either in-

- dividually or in conjunction with another document, to establish that the bearer is a citizen or national of the United States for purposes of lawfully departing from or entering the United States; and
 - (B) shall publish a list of those documents in the Federal Register.
 - (2) LIMITATION ON PRESIDENTIAL AU-THORITY.—Beginning on the date that is 90 days after the publication described in paragraph (1)(B), the President, notwithstanding section 215(b) of the Immigration and Nationality Act (8 U.S.C. 1185(b)), may not exercise the President's authority under such section so as to permit any citizen of the United States to depart from or enter, or attempt to depart from or enter, the United States from any country other than foreign contiguous territory, unless the citizen bears a document (or combination of documents) designated under paragraph (1)(A).
 - (3) CRITERIA FOR DESIGNATION.—A document may not be designated under para-

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1	graph (1)(A) (whether alone or in com-
2	bination with other documents) unless the
3	Secretary of Homeland Security deter-
4	mines that the document—
5	(A) may be relied upon for the pur-
6	poses of this subsection; and
7	(B) may not be issued to an alien
8	unlawfully present in the United
9	States.
10	(4) EFFECTIVE DATE.—This subsection
11	shall take effect on the date of the enact-
12	ment of this Act and shall cease to be ef-
13	fective on September 30, 2006.
14	SEC. 3002. MODIFICATION OF WAIVER AUTHORITY WITH RE-
15	SPECT TO DOCUMENTATION REQUIREMENTS
16	FOR NATIONALS OF FOREIGN CONTIGUOUS
17	TERRITORIES AND ADJACENT ISLANDS.
18	(a) In General.—Section 212(d)(4) of the
19	Immigration and Nationality Act (8 U.S.C.
20	1182(d)(4)) is amended—
21	(1) by striking "Attorney General" and
22	inserting "Secretary of Homeland Secu-
23	rity":

1	(2) by striking "on the basis of reci-
2	procity" and all that follows through "or
3	(C)"; and

- (3) by adding at the end the following: 4 "Either or both of the requirements of 5 such paragraph may also be waived by 6 7 the Secretary of Homeland Security and the Secretary of State, acting jointly and 8 on the basis of reciprocity, with respect to 9 nationals of foreign contiguous territory 10 or of adjacent islands, but only if such na-11 12 tionals are required, in order to be admitted into the United States, to be in posses-13 sion of identification deemed by the Sec-14 retary of Homeland Security to be se-15 cure.". 16
- 17 **(b)** EFFECTIVE DATE.—The amendment 18 made by subsection (a) shall take effect on De-19 cember 31, 2006.
- 20 SEC. 3003. INCREASE IN FULL-TIME BORDER PATROL
 21 AGENTS.
- The Secretary of Homeland Security, in 23 each of fiscal years 2006 through 2010, shall 24 increase by not less than 2,000 the number of 25 positions for full-time active-duty border pa-

- 1 trol agents within the Department of Home-
- 2 land Security above the number of such posi-
- 3 tions for which funds were allotted for the pre-
- 4 ceding fiscal year.
- 5 SEC. 3004. INCREASE IN FULL-TIME IMMIGRATION AND CUS-
- 6 TOMS ENFORCEMENT INVESTIGATORS.
- 7 The Secretary of Homeland Security, in
- 8 each of fiscal years 2006 through 2010, shall
- 9 increase by not less than 800 the number of po-
- 10 sitions for full-time active-duty investigators
- 11 within the Department of Homeland Security
- 12 investigating violations of immigration laws
- 13 (as defined in section 101(a)(17) of the Immi-
- 14 gration and Nationality Act (8 U.S.C.
- 15 1101(a)(17)) above the number of such posi-
- 16 tions for which funds were allotted for the pre-
- 17 ceding fiscal year. At least half of these addi-
- 18 tional investigators shall be designated to in-
- 19 vestigate potential violations of section 274A of
- 20 the Immigration and Nationality Act (8 U.S.C
- 21 1324a). Each State shall be allotted at least 3
- 22 of these additional investigators.

1	SEC. 3005. ALIEN IDENTIFICATION STANDARDS.
2	Section 211 of the Immigration and Na-
3	tionality Act (8 U.S.C. 1181) is amended by
4	adding at the end the following:
5	"(d) For purposes of establishing identity
6	to any Federal employee, an alien present in
7	the United States may present any document
8	issued by the Attorney General or the Secretary
9	of Homeland Security under the authority of
10	one of the immigration laws (as defined in sec-
11	tion 101(a)(17)), or an unexpired lawfully
12	issued foreign passport. Subject to the limita-
13	tions and exceptions in immigration laws (as
14	defined in section $101(a)(17)$ of the Immigra-
15	$tion\ and\ Nationality\ Act\ (8\ U.S.C.\ 1101(a)(17)),$
16	no other document may be presented for those
17	purposes.".
18	SEC. 3006. EXPEDITED REMOVAL.
19	Section $235(b)(1)(A)$ of the Immigration
20	and Nationality Act (8 U.S.C. 1225(b)(1)(A)) is
21	amended by striking clauses (i) through (iii)
22	and inserting the following:
23	"(i) IN GENERAL.—If an immi-
24	gration officer determines that an
25	alien (other than an alien de-
26	scribed in subparagraph (F)) who

1	is arriving in the United States, or
2	who has not been admitted or pa-
3	roled into the United States and
4	has not been physically present in
5	the United States continuously for
6	the 5-year period immediately
7	prior to the date of the determina-
8	tion of inadmissibility under this
9	paragraph, is inadmissible under
10	section $212(a)(6)(C)$ or $212(a)(7)$,
11	the officer shall order the alien re-
12	moved from the United States
13	without further hearing or review,
14	unless—
15	"(I) the alien has been
16	charged with a crime, is in
17	criminal proceedings, or is
18	serving a criminal sentence; or
19	"(II) the alien indicates an
20	intention to apply for asylum
21	under section 208 or a fear of
22	persecution and the officer de-
23	termines that the alien has
24	been physically present in the

1 United States j	for less than 1
2 year.	
3 "(ii) CLAIMS F	OR ASYLUM.—If
4 an immigration off	ïcer determines
5 that an alien (other	r than an alien
6 described in subp	oaragraph (F))
7 who is arriving	in the United
8 States, or who has a	not been admit-
9 ted or paroled in	to the United
10 States and has not	been physically
present in the Uni	ted States con-
12 tinuously for the 5-	year period im-
13 mediately prior to	the date of the
14 determination of	in admissibility
15 under this paragra	ph, is inadmis-
sible under section	212(a)(6)(C) or
17 212(a)(7), and the	alien indicates
18 either an intention	n to apply for
19 asylum under section	on 208 or a fear
of persecution, the	e officer shall
21 refer the alien for a	an interview by
22 an asylum officer i	under subpara-
23 graph (B) if the off	icer determines
24 that the alien has	been physically

1	present in the United States for
2	less than 1 year.".
3	SEC. 3007. PREVENTING TERRORISTS FROM OBTAINING
4	ASYLUM.
5	(a) CONDITIONS FOR GRANTING ASYLUM.—
6	Section 208(b) of the Immigration and Nation-
7	ality Act (8 U.S.C. 1158(b)) is amended—
8	(1) in paragraph (1), by striking "The
9	Attorney General" and inserting the fol-
10	lowing:
11	"(A) Eligibility.—The Secretary of
12	Homeland Security or the Attorney
13	General"; and
14	(2) by adding at the end the following:
15	"(B) BURDEN OF PROOF.—The bur-
16	den of proof is on the applicant to es-
17	tablish that the applicant is a refugee
18	within the meaning of section
19	101(a)(42)(A). To establish that the
20	applicant is a refugee within the
21	meaning of this Act, the applicant
22	must establish that race, religion, na-
23	tionality, membership in a particular
24	social group, or political opinion was
25	or will be the central motive for perse-

cuting the applicant. The testimony of 1 2 the applicant may be sufficient to sustain such burden without corrobora-3 tion, but only if it is credible, is per-4 suasive, and refers to specific facts 5 that demonstrate that the applicant is 6 7 a refugee. Where the trier of fact finds 8 that it is reasonable to expect corroborating evidence for certain alleged 9 facts pertaining to the specifics of the 10 applicant's claim, such evidence must 11 12 be provided unless a reasonable explanation is given as to why such infor-13 mation is not provided. The credibility 14 determination of the trier of fact may 15 be based, in addition to other factors, 16 17 on the demeanor, candor, or respon-18 siveness of the applicant or witness, 19 the consistency between the appli-20 cant's or witness's written and oral 21 statements, whether or not under oath, made at any time to any officer, 22 23 agent, or employee of the United States, the internal consistency of 24 each such statement, the consistency 25

- of such statements with the country 1 conditions in the country from which 2 the applicant claims asylum (as pre-3 sented by the Department of State) 4 and any inaccuracies or falsehoods in 5 6 such statements. These factors may be 7 considered individually or cumulatively.". 8
- 9 (b) STANDARD OF REVIEW FOR ORDERS OF
 10 REMOVAL.—Section 242(b)(4) of the Immigra11 tion and Nationality Act (8 U.S.C. 1252(b)(4))
 12 is amended by adding after subparagraph (D)
 13 the following flush language: "No court shall
 14 reverse a determination made by an adjudi15 cator with respect to the availability of cor16 roborating evidence as described in section
 17 208(b)(1)(B), unless the court finds that a rea18 sonable adjudicator is compelled to conclude
 19 that such corroborating evidence is unavail20 able.".
- 21 (c) EFFECTIVE DATE.—The amendment 22 made by subsection (b) shall take effect upon 23 the date of enactment of this Act and shall 24 apply to cases in which the final administra-

- 1 tive removal order was issued before, on, or
- 2 after the date of enactment of this Act.
- 3 SEC. 3008. REVOCATION OF VISAS AND OTHER TRAVEL DOC-
- 4 *UMENTATION*.
- 5 (a) LIMITATION ON REVIEW.—Section 221(i)
- 6 of the Immigration and Nationality Act (8
- 7 U.S.C. 1201(i)) is amended by adding at the
- 8 end the following: "There shall be no means of
- 9 administrative or judicial review of a revoca-
- 10 tion under this subsection, and no court or
- 11 other person otherwise shall have jurisdiction
- 12 to consider any claim challenging the validity
- 13 of such a revocation.".
- 14 (b) Classes of Deportable Aliens.—Sec-
- 15 tion 237(a)(1)(B) of the Immigration and Na-
- 16 tionality Act (8 U.S.C. 1227(a)(1)(B)) is amend-
- 17 ed by striking "United States is" and inserting
- 18 the following: "United States, or whose non-
- 19 immigrant visa (or other documentation au-
- 20 thorizing admission into the United States as
- 21 a nonimmigrant) has been revoked under sec-
- 22 tion 221(i), is".
- 23 (c) REVOCATION OF PETITIONS.—Section 205
- 24 of the Immigration and Nationality Act (8
- 25 **U.S.C. 1155**) is amended—

1	(1) by striking "Attorney General" and
2	inserting "Secretary of Homeland Secu-
3	rity"; and
4	(2) by striking the final two sentences.
5	(d) EFFECTIVE DATE.—The amendments
6	made by this section shall take effect on the
7	date of the enactment of this Act and shall
8	apply to revocations under sections 205 and
9	221(i) of the Immigration and Nationality Act
10	made before, on, or after such date.
11	SEC. 3009. JUDICIAL REVIEW OF ORDERS OF REMOVAL.
12	(a) In General.—Section 242 of the Immi-
13	gration and Nationality Act (8 U.S.C. 1252) is
14	amended—
15	(1) in subsection (a)—
16	(A) in paragraph (2)—
17	(i) in subparagraphs (A), (B),
18	and (C), by inserting "(statutory
19	and nonstatutory), including sec-
20	tion 2241 of title 28, United States
21	Code, or any other habeas corpus
22	provision, and sections 1361 and
23	1651 of title 28, United States
24	Code" after "Notwithstanding any
25	other provision of law"; and

1	(ii) by	adding	at	the	end	the
2	following:					

"(D) JUDICIAL REVIEW OF CERTAIN LEGAL CLAIMS.—Nothing in this paragraph shall be construed as precluding consideration by the circuit courts of appeals of constitutional claims or pure questions of law raised upon petitions for review filed in accordance with this section. Notwithstanding any other provision of law (statutory and nonstatutory), including section 2241 of title 28, United States Code, or, except as provided in subsection (e), any other habeas corpus provision, and sections 1361 and 1651 of title 28, United States Code, such petitions for review shall be the sole and exclusive means of raising any and all claims with respect to orders of removal entered or issued under any provision of this Act."; and

(B) by adding at the end the following:

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"(4) Claims under the united nations CONVENTION.—Notwithstanding any other provision of law (statutory and nonstatutory), including section 2241 of title 28, United States Code, or any other habeas corpus provision, and sections 1361 and 1651 of title 28, United States Code, a petition for review by the circuit courts of ap-peals filed in accordance with this section is the sole and exclusive means of judicial review of claims arising under the United Nations Convention Against Torture and Other Forms of Cruel, Inhuman, or De-grading Treatment or Punishment.

"(5) Exclusive means of review.—The judicial review specified in this subsection shall be the sole and exclusive means for review by any court of an order of removal entered or issued under any provision of this Act. For purposes of this title, in every provision that limits or eliminates judicial review or jurisdiction to review, the terms 'judicial review' and 'jurisdiction to review' include habeas corpus review pursuant to section 2241 of

title 28, United States Code, or any other 1 2 habeas corpus provision, sections 1361 and 1651 of title 28, United States Code, 3 and review pursuant to any other provi-4 5 sion of law."; (2) in subsection (b)— 6 7 (A) in paragraph (3)(B), by inserting "pursuant to subsection (f)" after 8 "unless": and 9 (B) in paragraph (9), by adding at 10 the end the following: "Except as oth-11 12 erwise provided in this subsection, no court shall have jurisdiction, by ha-13 beas corpus under section 2241 of title 14 28, United States Code, or any other 15 habeas corpus provision, by section 16 17 1361 or 1651 of title 28, United States 18 Code, or by any other provision of law 19 (statutory or nonstatutory), to hear any cause or claim subject to these 20 21 consolidation provisions."; 22 (3) in subsection (f)(2), by inserting "or stay, by temporary or permanent 23 order, including stays pending judicial re-24

view," after "no court shall enjoin"; and

1	(4) in subsection (g), by inserting
2	"(statutory and nonstatutory), including
3	section 2241 of title 28, United States
4	Code, or any other habeas corpus provi-
5	sion, and sections 1361 and 1651 of title
6	28, United States Code" after "notwith-
7	standing any other provision of law".
8	(b) EFFECTIVE DATE.—The amendments
9	made by subsection (a) shall take effect upon
10	the date of enactment of this Act and shall
11	apply to cases in which the final administra-
12	tive removal order was issued before, on, or
13	after the date of enactment of this Act.
14	CHAPTER 2—DEPORTATION OF TERROR-
15	ISTS AND SUPPORTERS OF TER-
16	RORISM
17	SEC. 3031. EXPANDED INAPPLICABILITY OF RESTRICTION
18	ON REMOVAL.
19	(a) In General.—Section $241(b)(3)(B)$ (8
20	$U.S.C.\ 1231(b)(3)(B))$ is amended—
21	(1) in the matter preceding clause (i),
22	by striking "section $237(a)(4)(D)$ " and in-
23	serting "paragraph (4)(B) or (4)(D) of sec-
24	tion 237(a)"; and
25	(2) in clause (iii), by striking "or":

1	(3) in clause (iv), by striking the pe-
2	riod and inserting "; or";
3	(4) by inserting after clause (iv) and
4	following:
5	"(v) the alien is described in
6	subclause (I), (II), (III), (IV), or
7	(VI) of section $212(a)(3)(B)(i)$ or
8	section 237(a)(4)(B), unless, in the
9	case only of an alien described in
10	subclause (IV) of section
11	212(a)(3)(B)(i), the Secretary of
12	Homeland Security determines, in
13	the Secretary's discretion, that
14	there are not reasonable grounds
15	for regarding the alien as a dan-
16	ger to the security of the United
17	States."; and
18	(5) by striking the last sentence.
19	(b) Exceptions.—Section $208(b)(2)(A)(v)$ of
20	the Immigration and Nationality Act (8 U.S.C.
21	1158(b)(2)(A)(v)) is amended—
22	(1) by striking "inadmissible under"
23	each place such term appears and insert-
24	ing "described in"; and
25	(2) by striking "removable under".

1	(c) EFFECTIVE DATE.—The amendments
2	made by this section shall take effect on the
3	date of the enactment of this Act and shall
4	apply to—
5	(1) removal proceedings instituted be-
6	fore, on, or after the date of the enactment
7	of this Act; and
8	(2) acts and conditions constituting a
9	ground for inadmissibility or removal oc-
10	curring or existing before, on, or after
11	such date.
12	SEC. 3032. EXCEPTION TO RESTRICTION ON REMOVAL FOR
13	TERRORISTS AND CRIMINALS.
14	(a) REGULATIONS.—
15	(1) REVISION DEADLINE.—Not later
16	than 120 days after the date of the enact-
17	ment of this Act, the Secretary of Home-
18	land Security shall revise the regulations
19	prescribed by the Secretary to implement
20	the United Nations Convention Against
21	Torture and Other Forms of Cruel, Inhu-
22	man or Degrading Treatment or Punish-
23	ment, done at New York on December 10,
2/	108/

1	(2) Exclusion of certain aliens.—The
2	revision—
3	(A) shall exclude from the protec-
4	tion of such regulations aliens de-
5	scribed in section $241(b)(3)(B)$ of the
6	Immigration and Nationality Act (8
7	U.S.C. $1231(b)(3)(B)$) (as amended by
8	this title), including rendering such
9	aliens ineligible for withholding or
10	deferral of removal under the Conven-
11	tion; and
12	(B) shall ensure that the revised
13	regulations operate so as to—
14	(i) allow for the reopening of
15	determinations made under the
16	regulations before the effective
17	date of the revision; and
18	(ii) apply to acts and condi-
19	tions constituting a ground for in-
20	eligibility for the protection of
21	such regulations, as revised, re-
22	gardless of when such acts or con-
23	ditions occurred.
24	(3) BURDEN OF PROOF.—The revision
25	shall also ensure that the burden of proof

1	is on the applicant for withholding or de-
2	ferral of removal under the Convention to
3	establish by clear and convincing evi-
4	dence that he or she would be tortured if
5	removed to the proposed country of re-
6	moval.
7	(b) JUDICIAL REVIEW.—Notwithstanding
8	any other provision of law, no court shall have
9	jurisdiction to review the regulations adopted
10	to implement this section, and nothing in this
11	section shall be construed as providing any
12	court jurisdiction to consider or review claims
13	raised under the Convention or this section,
14	except as part of the review of a final order of
15	removal pursuant to section 242 of the Immi-
16	$gration\ and\ Nationality\ Act\ (8\ U.S.C.\ 1252).$
17	SEC. 3033. ADDITIONAL REMOVAL AUTHORITIES.
18	(a) In General.—Section 241(b) of the Im-
19	migration and Nationality Act (8 U.S.C.
20	1231(b)) is amended—
21	(1) in paragraph (1)—
22	(A) in each of subparagraphs (A)
23	and (B), by striking the period at the
24	end and inserting "unless, in the opin-
25	ion of the Secretary of Homeland Se-

1	curity, removing the alien to such
2	country would be prejudicial to the
3	United States."; and
4	(B) by amending subparagraph
5	(C) to read as follows:
6	"(C) ALTERNATIVE COUNTRIES.—If
7	the alien is not removed to a country
8	designated in subparagraph (A) or
9	(B), the Secretary of Homeland Secu-
10	rity shall remove the alien to—
11	"(i) the country of which the
12	alien is a citizen, subject, or na-
13	tional, where the alien was born,
14	or where the alien has a resi-
15	dence, unless the country phys-
16	ically prevents the alien from en-
17	tering the country upon the alien's
18	removal there; or
19	"(ii) any country whose gov-
20	ernment will accept the alien into
21	that country."; and
22	(2) in paragraph (2)—
23	(A) by striking "Attorney General"
24	each place such term appears and in-

1	serting "Secretary of Homeland Secu-
2	rity";
3	(B) by amending subparagraph
4	(D) to read as follows:
5	"(D) ALTERNATIVE COUNTRIES.—If
6	the alien is not removed to a country
7	designated under subparagraph
8	(A)(i), the Secretary of Homeland Se-
9	curity shall remove the alien to a
10	country of which the alien is a sub-
11	ject, national, or citizen, or where the
12	alien has a residence, unless—
13	"(i) such country physically
14	prevents the alien from entering
15	the country upon the alien's re-
16	moval there; or
17	"(ii) in the opinion of the Sec-
18	retary of Homeland Security, re-
19	moving the alien to the country
20	would be prejudicial to the United
21	States."; and
22	(C) by amending subparagraph
23	(E)(vii) to read as follows:

1	"(vii) Any country whose gov-
2	ernment will accept the alien into
3	that country.".
4	(b) EFFECTIVE DATE.—The amendments
5	made by subsection (a) shall take effect on the
6	date of the enactment of this Act and shall
7	apply to any deportation, exclusion, or re-
8	moval on or after such date pursuant to any
9	deportation, exclusion, or removal order, re-
10	gardless of whether such order is administra-
11	tively final before, on, or after such date.
12	Subtitle B—Identity Management
13	Security
14	CHAPTER 1—IMPROVED SECURITY FOR
15	DRIVERS' LICENSES AND PERSONAL
16	IDENTIFICATION CARDS
17	SEC. 3051. DEFINITIONS.
18	In this chapter, the following definitions
19	apply:
20	(1) Driver's license.—The term "driv-
21	er's license" means a motor vehicle opera-
22	tor's license, as defined in section 30301 of
23	title 49, United States Code.
24	(2) IDENTIFICATION CARD.—The term
25	"identification card" means a personal

1	identification card, as defined in section
2	1028(d) of title 18, United States Code,
3	issued by a State.
4	(3) Secretary.—The term "Secretary"
5	means the Secretary of Homeland Secu-
6	rity.
7	(4) State.—The term "State" means a
8	State of the United States, the District of
9	Columbia, Puerto Rico, the Virgin Is-
10	lands, Guam, American Samoa, the
11	Northern Mariana Islands, the Trust Ter-
12	ritory of the Pacific Islands, and any
13	other territory or possession of the United
14	States.
15	SEC. 3052. MINIMUM DOCUMENT REQUIREMENTS AND
16	ISSUANCE STANDARDS FOR FEDERAL REC-
17	OGNITION.
18	(a) MINIMUM STANDARDS FOR FEDERAL
19	USE.—
20	(1) In GENERAL.—Beginning 3 years
21	after the date of enactment of this Act, a
22	Federal agency may not accept, for any of-
23	ficial purpose, a driver's license or identi-
24	fication card issued by a State to any per-

1	son unless the State is meeting the re-
2	quirements of this section.
3	(2) STATE CERTIFICATIONS.—The Sec-
4	retary shall determine whether a State is
5	meeting the requirements of this section
6	based on certifications made by the State
7	to the Secretary. Such certifications shall
8	be made at such times and in such man-
9	ner as the Secretary, in consultation with
10	the Secretary of Transportation, may pre-
11	scribe by regulation.
12	(b) MINIMUM DOCUMENT REQUIREMENTS.—
13	To meet the requirements of this section, a
14	State shall include, at a minimum, the fol-
15	lowing information and features on each driv-
16	er's license and identification card issued to a
17	person by the State:
18	(1) The person's full legal name.
19	(2) The person's date of birth.
20	(3) The person's gender.
21	(4) The person's driver license or iden-
22	tification card number.
23	(5) A photograph of the person.
24	(6) The person's address of principal
25	residence.

1	(7) The person's signature.
2	(8) Physical security features designed
3	to prevent tampering, counterfeiting, or
4	duplication of the document for fraudu-
5	lent purposes.
6	(9) A common machine-readable tech-
7	nology, with defined minimum data ele-
8	ments.
9	(c) MINIMUM ISSUANCE STANDARDS.—
10	(1) In General.—To meet the require-
11	ments of this section, a State shall re-
12	quire, at a minimum, presentation and
13	verification of the following information
14	before issuing a driver's license or identi-
15	fication card to a person:
16	(A) A photo identity document, ex-
17	cept that a non-photo identity docu-
18	ment is acceptable if it includes both
19	the person's full legal name and date
20	of birth.
21	(B) Documentation showing the
22	person's date of birth.
23	(C) Proof of the person's social se-
24	curity account number or verification

1	that the person is not eligible for a so-
2	cial security account number.
3	(D) Documentation showing the
4	person's name and address of prin-
5	cipal residence.
6	(2) VERIFICATION OF DOCUMENTS.—To
7	meet the requirements of this section, a
8	State shall implement the following proce-
9	dures:
10	(A) Before issuing a driver's li-
11	cense or identification card to a per-
12	son, the State shall verify, with the
13	issuing agency, the issuance, validity,
14	and completeness of each document
15	required to be presented by the person
16	under paragraph (1).
17	(B) The State shall not accept any
18	foreign document, other than an offi-
19	cial passport, to satisfy a requirement
20	of paragraph (1).
21	(d) Other Requirements.—To meet the re-
22	quirements of this section, a State shall adopt
23	the following practices in the issuance of driv-
24	ers' licenses and identification cards:

- 1 (1) Employ technology to capture dig-2 ital images of identity source documents 3 so that the images can be retained in elec-4 tronic storage in a transferable format.
 - (2) Retain paper copies of source documents for a minimum of 7 years or images of source documents presented for a minimum of 10 years.
 - (3) Subject each person applying for a driver's license or identification card to mandatory facial image capture.
 - (4) Establish an effective procedure to confirm or verify a renewing applicant's information.
 - (5) Confirm with the Social Security Administration a social security account number presented by a person using the full social security account number. In the event that a social security account number is already registered to or associated with another person to which any State has issued a driver's license or identification card, the State shall resolve the discrepancy and take appropriate action.

- 1 (6) Refuse to issue a driver's license or 2 identification card to a person holding a 3 driver's license issued by another State 4 without confirmation that the person is 5 terminating or has terminated the driv-6 er's license.
 - (7) Ensure the physical security of locations where drivers' licenses and identification cards are produced and the security of document materials and papers from which drivers' licenses and identification cards are produced.
 - (8) Subject all persons authorized to manufacture or produce drivers' licenses and identification cards to appropriate security clearance requirements.
- 17 (9) Establish fraudulent document 18 recognition training programs for appro-19 priate employees engaged in the issuance 20 of drivers' licenses and identification 21 cards.
- 22 SEC. 3053. LINKING OF DATABASES.
- 23 (a) In General.—To be eligible to receive 24 any grant or other type of financial assistance 25 made available under this subtitle, a State

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- 1 shall participate in the interstate compact re-
- 2 garding sharing of driver license data, known
- 3 as the "Driver License Agreement", in order to
- 4 provide electronic access by a State to infor-
- 5 mation contained in the motor vehicle data-
- 6 bases of all other States.
- 7 (b) REQUIREMENTS FOR INFORMATION.—A
- 8 State motor vehicle database shall contain, at
- 9 a minimum, the following information:
- 10 (1) All data fields printed on drivers'
- licenses and identification cards issued by
- 12 the State.
- 13 (2) Motor vehicle drivers' histories, in-
- 14 cluding motor vehicle violations, suspen-
- sions, and points on licenses.
- 16 SEC. 3054. TRAFFICKING IN AUTHENTICATION FEATURES
- 17 FOR USE IN FALSE IDENTIFICATION DOCU-
- 18 **MENTS**.
- 19 Section 1028(a)(8) of title 18, United States
- 20 Code, is amended by striking "false authen-
- 21 tication features" and inserting "false or ac-
- 22 tual authentication features".
- 23 SEC. 3055, GRANTS TO STATES.
- 24 (a) In General.—The Secretary may make
- 25 grants to a State to assist the State in con-

- 1 forming to the minimum standards set forth in
- 2 this chapter.
- 3 (b) AUTHORIZATION OF APPROPRIATIONS.—
- 4 There are authorized to be appropriated to the
- 5 Secretary for each of the fiscal years 2005
- 6 through 2009 such sums as may be necessary
- 7 to carry out this chapter.
- 8 SEC. 3056. AUTHORITY.
- 9 (a) Participation of Secretary of Trans-
- 10 PORTATION AND STATES.—All authority to issue
- 11 regulations, certify standards, and issue
- 12 grants under this chapter shall be carried out
- 13 by the Secretary, in consultation with the Sec-
- 14 retary of Transportation and the States.
- 15 (b) EXTENSIONS OF DEADLINES.—The Sec-
- 16 retary may grant to a State an extension of
- 17 time to meet the requirements of section
- 18 3052(a)(1) if the State provides adequate jus-
- 19 tification for noncompliance.
- 20 CHAPTER 2—IMPROVED SECURITY FOR
- 21 **BIRTH CERTIFICATES**
- 22 **SEC. 3061. DEFINITIONS.**
- 23 (a) APPLICABILITY OF DEFINITIONS.—Except
- 24 as otherwise specifically provided, the defini-

1	tions contained in section 3051 apply to this
2	chapter.
3	(b) Other Definitions.—In this chapter,
4	the following definitions apply:
5	(1) BIRTH CERTIFICATE.—The term
6	"birth certificate" means a certificate of
7	birth—
8	(A) for an individual (regardless
9	of where born)—
10	(i) who is a citizen or national
11	of the United States at birth; and
12	(ii) whose birth is registered
13	in the United States; and
14	(B) that—
15	(i) is issued by a Federal,
16	State, or local government agency
17	or authorized custodian of record
18	and produced from birth records
19	maintained by such agency or cus-
20	todian of record; or
21	(ii) is an authenticated copy,
22	issued by a Federal, State, or local
23	government agency or authorized
24	custodian of record, of an original

1	certificate of birth issued by such
2	agency or custodian of record.
3	(2) REGISTRANT.—The term "reg-
4	istrant" means, with respect to a birth
5	certificate, the person whose birth is reg-
6	istered on the certificate.
7	(3) STATE.—The term "State" shall
8	have the meaning given such term in sec-
9	tion 3051; except that New York City shall
10	be treated as a State separate from New
11	York.
12	SEC. 3062. APPLICABILITY OF MINIMUM STANDARDS TO
13	LOCAL GOVERNMENTS.
14	The minimum standards in this chapter
15	applicable to birth certificates issued by a
16	State shall also apply to birth certificates
17	issued by a local government in the State. It
18	shall be the responsibility of the State to en-
19	sure that local governments in the State com-
20	ply with the minimum standards.
21	SEC. 3063. MINIMUM STANDARDS FOR FEDERAL RECOGNI-
22	TION.
23	(a) Minimum Standards for Federal
24	USE.—

- 1 (1) In GENERAL.—Beginning 3 years
 2 after the date of enactment of this Act, a
 3 Federal agency may not accept, for any of4 ficial purpose, a birth certificate issued
 5 by a State to any person unless the State
 6 is meeting the requirements of this sec7 tion.
- (2) STATE CERTIFICATIONS.—The Sec-8 retary shall determine whether a State is 9 meeting the requirements of this section 10 based on certifications made by the State 11 to the Secretary. Such certifications shall 12 be made at such times and in such man-13 ner as the Secretary, in consultation with 14 the Secretary of Health and Human Serv-15 ices, may prescribe by regulation. 16
- 17 (b) MINIMUM DOCUMENT STANDARDS.—To
 18 meet the requirements of this section, a State
 19 shall include, on each birth certificate issued
 20 to a person by the State, the use of safety
 21 paper, the seal of the issuing custodian of
 22 record, and such other features as the Sec23 retary may determine necessary to prevent
 24 tampering, counterfeiting, and otherwise du25 plicating the birth certificate for fraudulent

1	purposes. The Secretary may not require a sin-
2	gle design to which birth certificates issued by
3	all States must conform.
4	(c) MINIMUM ISSUANCE STANDARDS.—
5	(1) In General.—To meet the require-
6	ments of this section, a State shall require
7	and verify the following information from
8	the requestor before issuing an authenti-
9	cated copy of a birth certificate:
10	(A) The name on the birth certifi-
11	cate.
12	(B) The date and location of the
13	birth.
14	(C) The mother's maiden name.
15	(D) Substantial proof of the re-
16	questor's identity.
17	(2) ISSUANCE TO PERSONS NOT NAMED
18	ON BIRTH CERTIFICATE.—To meet the re-
19	quirements of this section, in the case of a
20	request by a person who is not named on
21	the birth certificate, a State must require
22	the presentation of legal authorization to
23	request the birth certificate before
24	issuance.

- (3) Issuance to family members.—Not later than one year after the date of enactment of this Act, the Secretary, in con-sultation with the Secretary of Health and Human Services and the States, shall establish minimum standards for issuance of a birth certificate to specific family members, their authorized representa-tives, and others who demonstrate that the certificate is needed for the protection of the requestor's personal or property rights.
 - (4) Waivers.—A State may waive the requirements set forth in subparagraphs (A) through (C) of subsection (c)(1) in exceptional circumstances, such as the incapacitation of the registrant.
 - (5) APPLICATIONS BY ELECTRONIC MEANS.—To meet the requirements of this section, for applications by electronic means, through the mail or by phone or fax, a State shall employ third party verification, or equivalent verification, of the identity of the requestor.

1	(6) VERIFICATION OF DOCUMENTS.—To
2	meet the requirements of this section, a
3	State shall verify the documents used to
4	provide proof of identity of the requestor.
5	(d) Other Requirements.—To meet the re-
6	quirements of this section, a State shall adopt,
7	at a minimum, the following practices in the
8	issuance and administration of birth certifi-
9	cates:
10	(1) Establish and implement minimum
11	building security standards for State and
12	local vital record offices.
13	(2) Restrict public access to birth cer-
14	tificates and information gathered in the
15	issuance process to ensure that access is
16	restricted to entities with which the State
17	has a binding privacy protection agree-
18	ment.
19	(3) Subject all persons with access to
20	vital records to appropriate security
21	clearance requirements.
22	(4) Establish fraudulent document
23	recognition training programs for appro-
24	priate employees engaged in the issuance

process.

1	(5) Establish and implement internal
2	operating system standards for paper and
3	for electronic systems.

- (6) Establish a central database that can provide interoperative data exchange with other States and with Federal agencies, subject to privacy restrictions and confirmation of the authority and identity of the requestor.
- 10 (7) Ensure that birth and death
 11 records are matched in a comprehensive
 12 and timely manner, and that all elec13 tronic birth records and paper birth cer14 tificates of decedents are marked "de15 ceased".
- 16 **(8) Cooperate with the Secretary in**17 **the implementation of electronic**18 **verification of vital events under section**19 **3065.**
- 20 SEC. 3064. ESTABLISHMENT OF ELECTRONIC BIRTH AND
 21 DEATH REGISTRATION SYSTEMS.
- 22 In consultation with the Secretary of
- 23 Health and Human Services and the Commis-
- 24 sioner of Social Security, the Secretary shall
- 25 take the following actions:

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- 1 (1) Work with the States to establish a 2 common data set and common data ex-3 change protocol for electronic birth reg-4 istration systems and death registration 5 systems.
 - (2) Coordinate requirements for such systems to align with a national model.
 - (3) Ensure that fraud prevention is built into the design of electronic vital registration systems in the collection of vital event data, the issuance of birth certificates, and the exchange of data among government agencies.
 - (4) Ensure that electronic systems for issuing birth certificates, in the form of printed abstracts of birth records or digitized images, employ a common format of the certified copy, so that those requiring such documents can quickly confirm their validity.
 - (5) Establish uniform field requirements for State birth registries.
 - (6) Not later than 1 year after the date of enactment of this Act, establish a process with the Department of Defense that

- will result in the sharing of data, with the
 States and the Social Security Administration, regarding deaths of United States
 military personnel and the birth and
 death of their dependents.
 - (7) Not later than 1 year after the date of enactment of this Act, establish a process with the Department of State to improve registration, notification, and the sharing of data with the States and the Social Security Administration, regarding births and deaths of United States citizens abroad.
 - (8) Not later than 3 years after the date of establishment of databases provided for under this section, require States to record and retain electronic records of pertinent identification information collected from requestors who are not the registrants.
 - (9) Not later than 6 months after the date of enactment of this Act, submit to Congress, a report on whether there is a need for Federal laws to address penalties for fraud and misuse of vital records and

- 1 whether violations are sufficiently en-
- 2 forced.
- 3 SEC. 3065. ELECTRONIC VERIFICATION OF VITAL EVENTS.
- 4 (a) LEAD AGENCY.—The Secretary shall
- 5 lead the implementation of electronic
- 6 verification of a person's birth and death.
- 7 (b) REGULATIONS.—In carrying out sub-
- 8 section (a), the Secretary shall issue regula-
- 9 tions to establish a means by which authorized
- 10 Federal and State agency users with a single
- 11 interface will be able to generate an electronic
- 12 query to any participating vital records juris-
- 13 diction throughout the Nation to verify the
- 14 contents of a paper birth certificate. Pursuant
- 15 to the regulations, an electronic response from
- 16 the participating vital records jurisdiction as
- 17 to whether there is a birth record in their
- 18 database that matches the paper birth certifi-
- 19 cate will be returned to the user, along with
- 20 an indication if the matching birth record has
- 21 been flagged "deceased". The regulations shall
- 22 take effect not later than 5 years after the date
- 23 of enactment of this Act.

- 1 SEC. 3066. GRANTS TO STATES.
- 2 (a) In General.—The Secretary may make
- 3 grants to a State to assist the State in con-
- 4 forming to the minimum standards set forth in
- 5 this chapter.
- 6 (b) AUTHORIZATION OF APPROPRIATIONS.—
- 7 There are authorized to be appropriated to the
- 8 Secretary for each of the fiscal years 2005
- 9 through 2009 such sums as may be necessary
- 10 to carry out this chapter.
- 11 SEC. 3067. AUTHORITY.
- 12 (a) PARTICIPATION WITH FEDERAL AGENCIES
- 13 AND STATES.—All authority to issue regula-
- 14 tions, certify standards, and issue grants
- 15 under this chapter shall be carried out by the
- 16 Secretary, with the concurrence of the Sec-
- 17 retary of Health and Human Services and in
- 18 consultation with State vital statistics offices
- 19 and appropriate Federal agencies.
- 20 (b) Extensions of Deadlines.—The Sec-
- 21 retary may grant to a State an extension of
- 22 time to meet the requirements of section
- 23 3063(a)(1) if the State provides adequate jus-
- 24 tification for noncompliance.

1	CHAPTER 3—MEASURES TO ENHANCE PRI-
2	VACY AND INTEGRITY OF SOCIAL SE-
3	CURITY ACCOUNT NUMBERS
4	SEC. 3071. PROHIBITION OF THE DISPLAY OF SOCIAL SECU-
5	RITY ACCOUNT NUMBERS ON DRIVER'S LI-
6	CENSES OR MOTOR VEHICLE REGISTRA-
7	TIONS.
8	(a) In General.—Section 205(c)(2)(C)(vi)
9	of the Social Security Act (42 U.S.C.
10	405(c)(2)(C)(vi)) is amended—
11	(1) by inserting "(I)" after "(vi)"; and
12	(2) by adding at the end the following
13	new subclause:
14	"(II) Any State or political subdivision
15	thereof (and any person acting as an agent of
16	such an agency or instrumentality), in the ad-
17	ministration of any driver's license or motor
18	vehicle registration law within its jurisdic-
19	tion, may not display a social security account
20	number issued by the Commissioner of Social
21	Security (or any derivative of such number) on
22	any driver's license or motor vehicle registra-
23	tion or any other document issued by such
24	State or political subdivision to an individual
25	for nurnoses of identification of such indi-

- 1 vidual or include on any such licence, reg-
- 2 istration, or other document a magnetic strip,
- 3 bar code, or other means of communication
- 4 which conveys such number (or derivative
- 5 thereof).".
- 6 (b) EFFECTIVE DATE.—The amendments
- 7 made by this section shall apply with respect
- 8 to licenses, registrations, and other documents
- 9 issued or reissued after 1 year after the date
- 10 of the enactment of this Act.
- 11 SEC. 3072. INDEPENDENT VERIFICATION OF BIRTH
- 12 RECORDS PROVIDED IN SUPPORT OF APPLI-
- 13 CATIONS FOR SOCIAL SECURITY ACCOUNT
- 14 **NUMBERS.**
- 15 (a) APPLICATIONS FOR SOCIAL SECURITY AC-
- 16 COUNT NUMBERS.—Section 205(c)(2)(B)(ii) of
- 17 the Social Security Act (42 U.S.C.
- 18 405(c)(2)(B)(ii)) is amended—
- 19 **(1)** by inserting "(I)" after "(ii)"; and
- 20 (2) by adding at the end the following
- 21 **new subclause:**
- 22 "(II) With respect to an application for a
- 23 social security account number for an indi-
- 24 vidual, other than for purposes of enumera-
- 25 tion at birth, the Commissioner shall require

- 1 independent verification of any birth record
- 2 provided by the applicant in support of the ap-
- 3 plication. The Commissioner may provide by
- 4 regulation for reasonable exceptions from the
- 5 requirement for independent verification
- 6 under this subclause in any case in which the
- 7 Commissioner determines there is minimal op-
- 8 portunity for fraud.".
- 9 (b) Effective Date.—The amendment
- 10 made by subsection (a) shall apply with re-
- 11 spect to applications filed after 270 days after
- 12 the date of the enactment of this Act.
- 13 (c) STUDY REGARDING APPLICATIONS FOR RE-
- 14 PLACEMENT SOCIAL SECURITY CARDS.—
- 15 (1) In GENERAL.—As soon as prac-
- 16 ticable after the date of the enactment of
- 17 this Act, the Commissioner of Social Secu-
- 18 rity shall undertake a study to test the
- 19 feasibility and cost effectiveness of
- 20 verifying all identification documents
- submitted by an applicant for a replace-
- 22 ment social security card. As part of such
- 23 study, the Commissioner shall determine
- 24 the feasibility of, and the costs associated
- with, the development of appropriate elec-

- 1 processes for third tronic party verification of any such identification 2 documents which are issued by agencies 3 and instrumentalities of the Federal Gov-4 5 ernment and of the States (and political subdivisions thereof). 6
- 7 (2) Report.—Not later than 2 years after the date of the enactment of this Act, 8 the Commissioner shall report to the Com-9 mittee on Ways and Means of the House of 10 Representatives and the Committee on Fi-11 12 nance of the Senate regarding the results of the study undertaken under paragraph 13 (1). Such report shall contain such rec-14 ommendations for legislative changes as 15 the Commissioner considers necessary to 16 17 implement needed improvements in the 18 process for verifying identification docu-19 ments submitted by applicants for re-20 placement social security cards.
- 21 SEC. 3073. ENUMERATION AT BIRTH.
- 22 (a) IMPROVEMENT OF APPLICATION PROC-
- 23 **ESS.**—
- 24 (1) In GENERAL.—As soon as prac-25 ticable after the date of the enactment of

1	this Act, the Commissioner of Social Secu-
2	rity shall undertake to make improve-
3	ments to the enumeration at birth pro-
4	gram for the issuance of social security
5	account numbers to newborns. Such im-
6	provements shall be designed to prevent—
7	(A) the assignment of social secu-
8	rity account numbers to unnamed
9	children;
10	(B) the issuance of more than 1 so-
11	cial security account number to the
12	same child; and
13	(C) other opportunities for fraudu-
14	lently obtaining a social security ac-
15	count number.
16	(2) REPORT TO THE CONGRESS.—Not
17	later than 1 year after the date of the en-
18	actment of this Act, the Commissioner
19	shall transmit to each House of the Con-
20	gress a report specifying in detail the ex-
21	tent to which the improvements required
22	under paragraph (1) have been made.
23	(b) STUDY REGARDING PROCESS FOR ENU-
24	MEDATION AT RIDTH

(1) In GENERAL.—As soon as prac-ticable after the date of the enactment of this Act, the Commissioner of Social Security shall undertake a study to determine the most efficient options for ensuring the integrity of the process for enumeration at birth. Such study shall include an examination of available methods for recon-ciling hospital birth records with birth registrations submitted to agencies of States and political subdivisions thereof and with information provided to the Commissioner as part of the process for enumeration at birth.

(2) REPORT.—Not later than 18 months after the date of the enactment of this Act, the Commissioner shall report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate regarding the results of the study undertaken under paragraph (1). Such report shall contain such recommendations for legislative changes as the Commissioner considers necessary to

1	implement needed improvements in the
2	process for enumeration at birth.
3	SEC. 3074. STUDY RELATING TO USE OF PHOTOGRAPHIC
4	IDENTIFICATION IN CONNECTION WITH AP-
5	PLICATIONS FOR BENEFITS, SOCIAL SECU-
6	RITY ACCOUNT NUMBERS, AND SOCIAL SECU-
7	RITY CARDS.
8	(a) In General.—As soon as practicable
9	after the date of the enactment of this Act, the
10	Commissioner of Social Security shall under-
11	take a study to—
12	(1) determine the best method of re-
13	quiring and obtaining photographic iden-
14	tification of applicants for old-age, sur-
15	vivors, and disability insurance benefits
16	under title II of the Social Security Act,
17	for a social security account number, or
18	for a replacement social security card,
19	and of providing for reasonable excep-
20	tions to any requirement for photographic
21	identification of such applicants that may
22	be necessary to promote efficient and ef-
23	fective administration of such title, and
24	(2) evaluate the benefits and costs of
25	instituting such a requirement for photo-

- 1 graphic identification, including the de-
- 2 gree to which the security and integrity of
- 3 the old-age, survivors, and disability in-
- 4 surance program would be enhanced.
- 5 (b) REPORT.—Not later than 18 months
- 6 after the date of the enactment of this Act, the
- 7 Commissioner shall report to the Committee
- 8 on Ways and Means of the House of Represent-
- 9 atives and the Committee on Finance of the
- 10 Senate regarding the results of the study un-
- 11 dertaken under subsection (a). Such report
- 12 shall contain such recommendations for legis-
- 13 lative changes as the Commissioner considers
- 14 necessary relating to requirements for photo-
- 15 graphic identification of applicants described
- 16 in subsection (a).
- 17 SEC. 3075. RESTRICTIONS ON ISSUANCE OF MULTIPLE RE-
- 18 PLACEMENT SOCIAL SECURITY CARDS.
- 19 (a) In General.—Section 205(c)(2)(G) of
- 20 the Social Security Act (42 U.S.C. 405(c)(2)(G))
- 21 is amended by adding at the end the following
- 22 new sentence: "The Commissioner shall re-
- 23 strict the issuance of multiple replacement so-
- 24 cial security cards to any individual to 3 per
- 25 year and to 10 for the life of the individual, ex-

1	cept in any case in which the Commissioner
2	determines there is minimal opportunity for
3	fraud.".
4	(b) REGULATIONS AND EFFECTIVE DATE.—
5	The Commissioner of Social Security shall
6	issue regulations under the amendment made
7	by subsection (a) not later than 1 year after the
8	date of the enactment of this Act. Systems con-
9	trols developed by the Commissioner pursuant
10	to such amendment shall take effect upon the
11	earlier of the issuance of such regulations or
12	the end of such 1-year period.
13	SEC. 3076. STUDY RELATING TO MODIFICATION OF THE SO-
14	CIAL SECURITY ACCOUNT NUMBERING SYS-
15	TEM TO SHOW WORK AUTHORIZATION STA-
16	TUS.
17	(a) In General.—As soon as practicable
18	after the date of the enactment of this Act, the
19	Commissioner of Social Security, in consulta-
20	tion with the Secretary of Homeland Security,
21	shall undertake a study to examine the best
22	method of modifying the social security ac-
23	count number assigned to individuals who—
24	(1) are not citizens of the United
25	States

1	(2) have not been admitted for perma-
2	nent residence, and
3	(3) are not authorized by the Secretary
4	of Homeland Security to work in the
5	United States, or are so authorized sub-
6	ject to one or more restrictions,
7	so as to include an indication of such lack of
8	authorization to work or such restrictions on
9	such an authorization.
10	(b) Report.—Not later than 1 year after
11	the date of the enactment of this Act, the Com-
12	missioner shall report to the Committee on
13	Ways and Means of the House of Representa-
14	tives and the Committee on Finance of the Sen-
15	ate regarding the results of the study under-
16	taken under this section. Such report shall in-
17	clude the Commissioner's recommendations of
18	feasible options for modifying the social secu-
19	rity account number in the manner described
20	in subsection (a).

	2100
1	Subtitle C—Targeting Terrorist
2	Travel
3	SEC. 3081. STUDIES ON MACHINE-READABLE PASSPORTS
4	AND TRAVEL HISTORY DATABASE.
5	(a) In General.—Not later than May 31,
6	2005, the Comptroller General of the United
7	States, the Secretary of State, and the Sec-
8	retary of Homeland Security each shall submit
9	to the Committees on the Judiciary of the
10	House of Representatives and of the Senate,
11	the Committee on International Relations of
12	the House of Representatives, and the Com-
13	mittee on Foreign Relations of the Senate the
14	results of a separate study on the subjects de-
15	scribed in subsection (c).
16	(b) STUDY.—The study submitted by the
17	Secretary of State under subsection (a) shall
18	be completed by the Office of Visa and Pass-
19	port Control of the Department of State, in co-
20	ordination with the appropriate officials of
21	the Department of Homeland Security.
22	(c) CONTENTS.—The studies described in
23	subsection (a) shall examine the feasibility,

24 cost, potential benefits, and relative impor-

25 tance to the objectives of tracking suspected

- 1 terrorists' travel, and apprehending suspected
 2 terrorists, of each of the following:
- (1) Requiring nationals of all countries to present machine-readable, tamper-resistant passports that incorporate biometric and document authentication identifiers.
- (2) Creation of a database containing 8 information on the lifetime travel history 9 of each foreign national or United States 10 citizen who might seek to enter the United 11 States or another country at any time, in 12 order that border and visa issuance offi-13 cials may ascertain the travel history of a 14 prospective entrant by means other than a 15 16 passport.
- 17 (d) INCENTIVES.—The studies described in 18 subsection (a) shall also make recommenda-19 tions on incentives that might be offered to en-20 courage foreign nations to participate in the 21 initiatives described in paragraphs (1) and (2) 22 of subsection (c).

1	SEC. 3082. EXPANDED PREINSPECTION AT FOREIGN AIR-
2	PORTS.
3	(a) In General.—Section 235A(a)(4) of the
4	Immigration and Nationality Act (8 U.S.C.
5	1225(a)(4)) is amended—
6	(1) by striking "October 31, 2000," and
7	inserting "January 1, 2008,";
8	(2) by striking "5 additional" and in-
9	serting "up to 25 additional";
10	(3) by striking "number of aliens" and
11	inserting "number of inadmissible aliens,
12	especially aliens who are potential terror-
13	ists,";
14	(4) by striking "who are inadmissible
15	to the United States." and inserting a pe-
16	riod; and
17	(5) by striking "Attorney General"
18	each place such term appears and insert-
19	ing "Secretary of Homeland Security".
20	(b) REPORT.—Not later than June 30, 2006,
21	the Secretary of Homeland Security and the
22	Secretary of State shall report to the Commit-
23	tees on the Judiciary of the House of Rep-
24	resentatives and of the Senate, the Committee
25	on International Relations of the House of
26	Representatives, and the Committee on For-

1	eign Relations of the Senate on the progress
2	being made in implementing the amendments
3	made by subsection (a).
4	(c) AUTHORIZATION OF APPROPRIATIONS.—
5	There are authorized to be appropriated to the
6	Secretary of Homeland Security to carry out
7	the amendments made by subsection (a)—
8	(1) \$24,000,000 for fiscal year 2005;
9	(2) \$48,000,000 for fiscal year 2006;
10	and
11	(3) \$97,000,000 for fiscal year 2007.
12	SEC. 3083. IMMIGRATION SECURITY INITIATIVE.
13	(a) In General.—Section 235A(b) of the Im-
14	migration and Nationality Act (8 U.S.C.
15	1225(b)) is amended—
16	(1) in the subsection heading, by in-
17	serting "AND IMMIGRATION SECURITY INITIA-
18	TIVE" after "PROGRAM"; and
19	(2) by adding at the end the following:
20	"Beginning not later than December 31, 2006,
21	the number of airports selected for an assign-
22	ment under this subsection shall be at least
23	<i>50.</i> ".
24	(b) AUTHORIZATION OF APPROPRIATIONS.—
25	There are authorized to be appropriated to the

1	Secretary of Homeland Security to carry out
2	the amendments made by subsection (a)—
3	(1) \$25,000,000 for fiscal year 2005;
4	(2) \$40,000,000 for fiscal year 2006,
5	and
6	(3) \$40,000,000 for fiscal year 2007.
7	SEC. 3084. RESPONSIBILITIES AND FUNCTIONS OF CON-
8	SULAR OFFICERS.
9	(a) Increased Number of Consular Offi-
10	CERS.—The Secretary of State, in each of fiscal
11	years 2006 through 2009, may increase by 150
12	the number of positions for consular officers
13	above the number of such positions for which
14	funds were allotted for the preceding fiscal
15	year.
16	(b) Limitation on Use of Foreign Nation-
17	ALS FOR NONIMMIGRANT VISA SCREENING.—Sec-
18	tion 222(d) of the Immigration and Nation-
19	ality Act (8 U.S.C. 1202(d)) is amended by add-
20	ing at the end the following:
21	"All nonimmigrant visa applications shall be
22	reviewed and adjudicated by a consular offi-
23	cer.".
24	(a) TRAINING FOR CONSULAR OFFICERS IN

25 DETECTION OF FRAUDULENT DOCUMENTS.—Sec-

- 1 tion 305(a) of the Enhanced Border Security
- 2 and Visa Entry Reform Act of 2002 (8 U.S.C.
- 3 1734(a)) is amended by adding at the end the
- 4 following: "As part of the consular training
- 5 provided to such officers by the Secretary of
- 6 State, such officers shall also receive training
- 7 in detecting fraudulent documents and gen-
- 8 eral document forensics and shall be required
- 9 as part of such training to work with immigra-
- 10 tion officers conducting inspections of appli-
- 11 cants for admission into the United States at
- 12 ports of entry.".
- 13 (d) Assignment of Anti-Fraud Special-
- 14 *ISTS*.—
- 15 (1) SURVEY REGARDING DOCUMENT
- 16 FRAUD.—The Secretary of State, in coordi-
- 17 nation with the Secretary of Homeland
- 18 Security, shall conduct a survey of each
- 19 diplomatic and consular post at which
- visas are issued to assess the extent to
- 21 which fraudulent documents are pre-
- 22 sented by visa applicants to consular offi-
- 23 cers at such posts.
- 24 (2) PLACEMENT OF SPECIALIST.—Not
- 25 later than July 31, 2005, the Secretary

1	shall, in coordination with the Secretary
2	of Homeland Security, identify 100 of such
3	posts that experience the greatest fre-
4	quency of presentation of fraudulent doc-
5	uments by visa applicants. The Secretary
6	shall place in each such post at least one
7	full-time anti-fraud specialist employed by
8	the Department of State to assist the con-
9	sular officers at each such post in the de-
10	tection of such fraud.
11	SEC. 3085. INCREASE IN PENALTIES FOR FRAUD AND RE-
12	LATED ACTIVITY.
13	Section 1028 of title 18, United States Code,
14	relating to penalties for fraud and related ac-
15	tivity in connection with identification docu-
16	ments and information, is amended—
17	(1) in subsection $(b)(1)(A)(i)$, by strik-
18	ing "issued by or under the authority of
19	the United States" and inserting the fol-
20	lowing: "as described in subsection (d)";
21	(2) in subsection $(b)(2)$, by striking
22	"three years" and inserting "six years";
23	(3) in subsection $(b)(3)$, by striking "20
24	years" and inserting "25 years";

1	(4) in subsection (b)(4), by striking "25
2	years" and inserting "30 years"; and
3	(5) in subsection $(c)(1)$, by inserting
4	after "United States" the following: "Gov-
5	ernment, a State, political subdivision of
6	a State, a foreign government, political
7	subdivision of a foreign government, an
8	international governmental or an inter-
9	national quasi-governmental organiza-
10	tion,".
11	SEC. 3086. CRIMINAL PENALTY FOR FALSE CLAIM TO CITI-
12	ZENSHIP.
13	Section 1015 of title 18, United States Code,
14	is amended—
15	(1) by striking the dash at the end of
16	subsection (f) and inserting "; or"; and
17	(2) by inserting after subsection (f) the
18	following:
19	"(g) Whoever knowingly makes any false
20	statement or claim that he is a citizen of the
21	United States in order to enter into, or remain
22	in, the United States—".

1	SEC. 3087. ANTITERRORISM ASSISTANCE TRAINING OF THE
2	DEPARTMENT OF STATE.
3	(a) LIMITATION.—Notwithstanding any
4	other provision of law, the Secretary of State
5	shall ensure, subject to subsection (b), that the
6	Antiterrorism Assistance Training (ATA) pro-
7	gram of the Department of State (or any suc-
8	cessor or related program) under chapter 8 of
9	part II of the Foreign Assistance Act of 1961
10	(22 U.S.C. 2349aa et seq.) (or other relevant
11	provisions of law) is carried out primarily to
12	provide training to host nation security serv-
13	ices for the specific purpose of ensuring the
14	physical security and safety of United States
15	Government facilities and personnel abroad
16	(as well as foreign dignitaries and training re-
17	lated to the protection of such dignitaries), in
18	cluding security detail training and offenses
19	related to passport or visa fraud.
20	(b) Exception.—The limitation contained
21	in subsection (a) shall not apply, and the Sec-
22	retary of State may expand the ATA program
23	to include other types of antiterrorism assist-
24	ance training, if the Secretary first consults
25	with the Attorney General and provides writ-

1	ten notification of such proposed expansion to
2	$the\ appropriate\ congressional\ committees.$
3	(c) DEFINITION.—In this section, the term
4	"appropriate congressional committees"
5	means—
6	(1) the Committee on International
7	Relations and the Committee on the Judi-
8	ciary of the House of Representatives; and
9	(2) the Committee on Foreign Rela-
10	tions and the Committee on the Judiciary
11	of the Senate.
12	SEC. 3088. INTERNATIONAL AGREEMENTS TO TRACK AND
13	CURTAIL TERRORIST TRAVEL THROUGH THE
14	USE OF FRAUDULENTLY OBTAINED DOCU-
15	MENTS.
16	(a) FINDINGS.—Congress finds the fol-
17	lowing:
18	(1) International terrorists travel
19	across international borders to raise
20	funds, recruit members, train for oper-
21	ations, escape capture, communicate, and
22	plan and carry out attacks.
23	(2) The international terrorists who
24	planned and carried out the attack on the
25	World Trade Center on February 26 1993

- the attack on the embassies of the United States in Kenya and Tanzania on August 7, 1998, the attack on the USS Cole on Oc-tober 12, 2000, and the attack on the World Trade Center and the Pentagon on September 11, 2001, traveled across inter-national borders to plan and carry out these attacks.
 - (3) The international terrorists who planned other attacks on the United States, including the plot to bomb New York City landmarks in 1993, the plot to bomb the New York City subway in 1997, and the millennium plot to bomb Los Angeles International Airport on December 31, 1999, traveled across international borders to plan and carry out these attacks.
 - (4) Many of the international terrorists who planned and carried out large-scale attacks against foreign targets, including the attack in Bali, Indonesia, on October 11, 2002, and the attack in Madrid, Spain, on March 11, 2004, traveled

- across international borders to plan and
 carry out these attacks.
 - (5) Throughout the 1990s, international terrorists, including those involved in the attack on the World Trade Center on February 26, 1993, the plot to bomb New York City landmarks in 1993, and the millennium plot to bomb Los Angeles International Airport on December 31, 1999, traveled on fraudulent passports and often had more than one passport.
 - (6) Two of the September 11, 2001, hijackers were carrying passports that had been manipulated in a fraudulent manner and several other hijackers whose passports did not survive the attacks on the World Trade Center and Pentagon were likely to have carried passports that were similarly manipulated.
 - (7) The National Commission on Terrorist Attacks upon the United States, (commonly referred to as the 9/11 Commission), stated that "Targeting travel is at least as powerful a weapon against terrorists as targeting their money.".

1	(b) International Agreements to Track
2	AND CURTAIL TERRORIST TRAVEL.—
3	(1) INTERNATIONAL AGREEMENT ON
4	LOST, STOLEN, OR FALSIFIED DOCUMENTS.—
5	The President shall lead efforts to track
6	and curtail the travel of terrorists by sup-
7	porting the drafting, adoption, and imple-
8	mentation of international agreements,
9	and by supporting the expansion of exist-
10	ing international agreements, to track
11	and stop international travel by terrorists
12	and other criminals through the use of
13	lost, stolen, or falsified documents to aug-
14	ment existing United Nations and other
15	$international\ anti-terror is m\ efforts.$
16	(2) CONTENTS OF INTERNATIONAL AGREE-
17	MENT.—The President shall seek, in the
18	appropriate fora, the drafting, adoption,
19	and implementation of an effective inter-
20	national agreement requiring—
21	(A) the establishment of a system
22	to share information on lost, stolen,
23	and fraudulent passports and other
24	travel documents for the purposes of

preventing the undetected travel of

1	persons using such passports and
2	other travel documents that were ob-
3	$tained\ improperly;$
4	(B) the establishment and imple-
5	mentation of a real-time verification
6	system of passports and other travel
7	documents with issuing authorities;
8	(C) the assumption of an obliga-
9	tion by countries that are parties to
10	the agreement to share with officials
11	at ports of entry in any such country
12	information relating to lost, stolen,
13	and fraudulent passports and other
14	travel documents;
15	(D) the assumption of an obliga-
16	tion by countries that are parties to
17	the agreement—
18	(i) to criminalize—
19	(I) the falsification or
20	counterfeiting of travel docu-
21	ments or breeder documents
22	for any purpose;
23	(II) the use or attempted
24	use of false documents to ob-

1	tain a visa or cross a border
2	for any purpose;
3	(III) the possession of tools
4	or implements used to falsify
5	or counterfeit such documents;
6	(IV) the trafficking in
7	false or stolen travel docu-
8	ments and breeder documents
9	for any purpose;
10	(V) the facilitation of trav-
11	el by a terrorist; and
12	(VI) attempts to commit,
13	including conspiracies to com-
14	mit, the crimes specified
15	above;
16	(ii) to impose significant pen-
17	alties so as to appropriately pun-
18	ish violations and effectively deter
19	these crimes; and
20	(iii) to limit the issuance of
21	citizenship papers, passports,
22	identification documents, and the
23	like to persons whose identity is
24	proven to the issuing authority,
25	who have a bona fide entitlement

1	to or need for such documents,
2	and who are not issued such docu-
3	ments principally on account of a
4	disproportional payment made by
5	them or on their behalf to the
5	issuing authority;

- (E) the provision of technical assistance to State Parties to help them meet their obligations under the convention:
- (F) the establishment and implementation of a system of self-assessments and peer reviews to examine the degree of compliance with the convention; and
- (G) an agreement that would permit immigration and border officials to confiscate a lost, stolen, or falsified passport at ports of entry and permit the traveler to return to the sending country without being in possession of the lost, stolen, or falsified passport, and for the detention and investigation of such traveler upon the return of the traveler to the sending country.

(3) International civil aviation or-GANIZATION.—The United States shall lead efforts to track and curtail the travel of terrorists by supporting efforts at the International Civil Aviation Organization to continue to strengthen the security fea-tures of passports and other travel docu-ments.

(c) REPORT.—

- (1) In GENERAL.—Not later than one year after the date of the enactment of this Act, and at least annually thereafter, the President shall submit to the appropriate congressional committees a report on progress toward achieving the goals described in subsection (b).
- (2) TERMINATION.—Paragraph (1) shall cease to be effective when the President certifies to the Committee on International Relations of the House of Representatives and the Committee on Foreign Relations of the Senate that the goals described in subsection (b) have been fully achieved.

1	SEC. 3089. INTERNATIONAL STANDARDS FOR TRANSLATION
2	OF NAMES INTO THE ROMAN ALPHABET FOR
3	INTERNATIONAL TRAVEL DOCUMENTS AND
4	NAME-BASED WATCHLIST SYSTEMS.
5	(a) FINDINGS.—Congress finds that—
6	(1) the current lack of a single con-
7	vention for translating Arabic names en-
8	abled some of the 19 hijackers of aircraft
9	used in the terrorist attacks against the
10	United States that occurred on September
11	11, 2001, to vary the spelling of their
12	names to defeat name-based terrorist
13	watchlist systems and to make more dif-
14	ficult any potential efforts to locate them;
15	and
16	(2) although the development and uti-
17	lization of terrorist watchlist systems
18	using biometric identifiers will be helpful,
19	the full development and utilization of
20	such systems will take several years, and
21	name-based terrorist watchlist systems
22	will always be useful.
23	(b) Sense of Congress.—It is the sense of
24	Congress that the President should seek to
25	enter into an international agreement to mod-
26	ernize and improve standards for the trans-

1	lation of names into the Roman alphabet in
2	order to ensure one common spelling for such
3	names for international travel documents and
4	name-based watchlist systems.
5	SEC. 3090. BIOMETRIC ENTRY AND EXIT DATA SYSTEM.
6	(a) FINDINGS.—Consistent with the report
7	of the National Commission on Terrorist At-
8	tacks Upon the United States, Congress finds
9	that completing a biometric entry and exit
10	data system as expeditiously as possible is an
11	essential investment in efforts to protect the
12	United States by preventing the entry of terror-
13	ists.
14	(b) PLAN AND REPORT.—
15	(1) DEVELOPMENT OF PLAN.—The Sec-
16	retary of Homeland Security shall develop
17	a plan to accelerate the full implementa-
18	
	tion of an automated biometric entry and
19	exit data system required by applicable
19 20	
	exit data system required by applicable
20	exit data system required by applicable sections of—
20 21	exit data system required by applicable sections of— (A) the Illegal Immigration Re-
202122	exit data system required by applicable sections of— (A) the Illegal Immigration Reform and Immigrant Responsibility

1	Improvement Act of 2000 (Public Law
2	106–205);
3	(C) the Visa Waiver Permanent
4	Program Act (Public Law 106-396);
5	(D) the Enhanced Border Security
6	and Visa Entry Reform Act of 2002
7	(Public Law 107–173); and
8	(E) the Uniting and Strengthening
9	America by Providing Appropriate
10	Tools Required to Intercept and Ob-
11	struct Terrorism Act of 2001 (Public
12	Law 107–56).
13	(2) REPORT.—Not later than 180 days
14	after the date of the enactment of this Act,
15	the Secretary shall submit a report to
16	Congress on the plan developed under
17	paragraph (1), which shall contain—
18	(A) a description of the current
19	functionality of the entry and exit
20	data system, including—
21	(i) a listing of ports of entry
22	with biometric entry data systems
23	in use and whether such screening
24	systems are located at primary or
25	secondary inspection areas;

1	(ii) a listing of ports of entry
2	with biometric exit data systems
3	in use;
4	(iii) a listing of databases and
5	data systems with which the auto-
6	mated entry and exit data system
7	are interoperable;
8	(iv) a description of—
9	(I) identified deficiencies
10	concerning the accuracy or in-
11	tegrity of the information con-
12	tained in the entry and exit
13	data system;
14	(II) identified deficiencies
15	concerning technology associ-
16	ated with processing individ-
17	uals through the system; and
18	(III) programs or policies
19	planned or implemented to
20	correct problems identified in
21	subclause (I) or (II); and
22	(v) an assessment of the effec-
23	tiveness of the entry and exit data
24	system in fulfilling its intended
25	purposes, including preventing

1	terrorists from entering the
2	United States;
3	(B) a description of factors rel-
4	evant to the accelerated implementa-
5	tion of the biometric entry and exit
6	system, including—
7	(i) the earliest date on which
8	the Secretary estimates that full
9	implementation of the biometric
10	entry and exit data system can be
11	completed;
12	(ii) the actions the Secretary
13	will take to accelerate the full im-
14	plementation of the biometric
15	entry and exit data system at all
16	ports of entry through which all
17	aliens must pass that are legally
18	required to do so; and
19	(iii) the resources and au-
20	thorities required to enable the
21	Secretary to meet the implementa-
22	tion date described in clause (i);
23	(C) a description of any improve-
24	ments needed in the information tech-

1	nology employed for the entry and exit
2	data system; and
3	(D) a description of plans for im-
4	proved or added interoperability with
5	any other databases or data systems.
6	(c) Integration Requirement.—Not later
7	than 2 years after the date of the enactment of
8	this Act, the Secretary shall integrate the bio-
9	metric entry and exit data system with all
10	databases and data systems maintained by the
11	United States Citizenship and Immigration
12	Services that process or contain information
13	on aliens.
14	(d) Maintaining Accuracy and Integrity
15	OF ENTRY AND EXIT DATA SYSTEM.—
16	(1) In GENERAL.—The Secretary, in
17	consultation with other appropriate agen-
18	cies, shall establish rules, guidelines, poli-
19	cies, and operating and auditing proce-
20	dures for collecting, removing, and updat-
21	ing data maintained in, and adding in-
22	formation to, the entry and exit data sys-
23	tem, and databases and data systems
24	linked to the entry and exit data system.

1	that ensure the accuracy and integrity of
2	the data.
3	(2) REQUIREMENTS.—The rules, guide-
4	lines, policies, and procedures established
5	under paragraph (1) shall—
6	(A) incorporate a simple and time-
7	ly method for—
8	(i) correcting errors; and
9	(ii) clarifying information
10	known to cause false hits or
11	misidentification errors; and
12	(B) include procedures for individ-
13	uals to seek corrections of data con-
14	tained in the data systems.
15	(e) Expediting Registered Travelers
16	ACROSS INTERNATIONAL BORDERS.—
17	(1) FINDINGS.—Consistent with the re-
18	port of the National Commission on Ter-
19	rorist Attacks Upon the United States,
20	Congress finds that—
21	(A) expediting the travel of pre-
22	viously screened and known travelers
23	across the borders of the United States
24	should be a high priority; and

1	(B) the process of expediting
2	known travelers across the border can
3	permit inspectors to better focus on
4	identifying terrorists attempting to
5	enter the United States.
6	(2) DEFINITION.—The term "registered

(2) DEFINITION.—The term "registered traveler program" means any program designed to expedite the travel of previously screened and known travelers across the borders of the United States.

(3) REGISTERED TRAVEL PLAN.—

- (A) IN GENERAL.—As soon as is practicable, the Secretary shall develop and implement a plan to expedite the processing of registered travelers who enter and exit the United States through a single registered traveler program.
- (B) Integration.—The registered traveler program developed under this paragraph shall be integrated into the automated biometric entry and exit data system described in this section.

1	(C) REVIEW AND EVALUATION.—In
2	developing the program under this
3	paragraph, the Secretary shall—
4	(i) review existing programs or
5	pilot projects designed to expedite
6	the travel of registered travelers
7	across the borders of the United
8	States;
9	(ii) evaluate the effectiveness
10	of the programs described in
11	clause (i), the costs associated
12	with such programs, and the costs
13	to travelers to join such programs;
14	and
15	(iii) increase research and de-
16	velopment efforts to accelerate the
17	development and implementation
18	of a single registered traveler pro-
19	gram.
20	(4) Report.—Not later than 1 year
21	after the date of the enactment of this Act,
22	the Secretary shall submit to the Congress
23	a report describing the Department's
24	progress on the development and imple-

1	mentation of the plan required by this
2	subsection.
3	(f) AUTHORIZATION OF APPROPRIATIONS.—
4	There are authorized to be appropriated to the
5	Secretary, for each of the fiscal years 2005
6	through 2009, such sums as may be necessary
7	to carry out the provisions of this section.
8	SEC. 3091. ENHANCED RESPONSIBILITIES OF THE COORDI-
9	NATOR FOR counterterrorism.
10	(a) DECLARATION OF UNITED STATES POL-
11	ICY.—Congress declares that it shall be the pol-
12	icy of the United States to—
13	(1) make combating terrorist travel
14	and those who assist them a priority for
15	the United States counterterrorism policy;
16	and
17	(2) ensure that the information relat-
18	ing to individuals who help facilitate ter-
19	rorist travel by creating false passports,
20	visas, documents used to obtain such trav-
21	el documents, and other documents are
22	fully shared within the United States Gov-
23	ernment and, to the extent possible, with
24	and from foreign governments, in order to

- initiate United States and foreign pros-
- 2 ecutions of such individuals.
- 3 (b) AMENDMENT.—Section 1(e)(2) of the
- 4 State Department Basic Authorities Act of
- 5 1956 (22 U.S.C. 2651a(e)(2)) is amended by add-
- 6 ing at the end the following:

"(C) ADDITIONAL DUTIES RELATING 7 TO TERRORIST TRAVEL.—In addition to 8 the principal duties of the Coordi-9 nator described in subparagraph (B), 10 the Coordinator shall analyze meth-11 12 ods used by terrorists to travel internationally, develop policies with re-13 spect to curtailing terrorist travel, 14 and coordinate such policies with the 15 appropriate bureaus and other enti-16 17 ties of the Department of State, other 18 United States Government agencies, 19 the Human Trafficking and Smuggling Center, and foreign govern-20 ments.". 21

1	SEC. 3092. ESTABLISHMENT OF OFFICE OF VISA AND PASS-
2	PORT SECURITY IN THE DEPARTMENT OF
3	STATE.
4	(a) ESTABLISHMENT.—There is established
5	within the Bureau of Diplomatic Security of
6	the Department of State an Office of Visa and
7	Passport Security (in this section referred to
8	as the "Office").
9	(b) HEAD OF OFFICE.—
10	(1) In GENERAL.—Notwithstanding any
11	other provision of law, the head of the Of-
12	fice shall be an individual who shall have
13	the rank and status of Deputy Assistant
14	Secretary of State for Diplomatic Security
15	(in this section referred to as the "Deputy
16	Assistant Secretary").
17	(2) RECRUITMENT.—The Under Sec-
18	retary of State for Management shall
19	chose the Deputy Assistant Secretary from
20	among individuals who are Diplomatic
21	Security Agents.
22	(3) QUALIFICATIONS.—The Diplomatic
23	Security Agent chosen to serve as the Dep-
24	uty Assistant Secretary shall have exper-
25	tise and experience in investigating and
26	prosecuting visa and passport fraud.

1	(c) DUTIES.—
2	(1) PREPARATION OF STRATEGIC PLAN.—
3	(A) In GENERAL.—The Deputy As-
4	sistant Secretary, in coordination
5	with the appropriate officials of the
6	Department of Homeland Security,
7	shall ensure the preparation of a stra-
8	tegic plan to target and disrupt indi-
9	viduals and organizations at home
10	and in foreign countries that are in-
11	volved in the fraudulent production,
12	distribution, use, or other similar ac-
13	tivity—
14	(i) of a United States visa or
15	United States passport;
16	(ii) of documents intended to
17	help fraudulently procure a
18	United States visa or United
19	States passport, or other docu-
20	ments intended to gain unlawful
21	entry into the United States; or
22	(iii) of passports and visas
23	issued by foreign countries in-
24	tended to gain unlawful entry into
25	the United States

1	(B) Emphasis.—Such plan shall—
2	(i) focus particular emphasis
3	on individuals and organizations
4	that may have links to domestic
5	terrorist organizations or foreign
6	terrorist organizations (as such
7	term is defined in Section 219 of
8	the Immigration and Nationality
9	Act (8 U.S.C. 1189));
10	(ii) require the development of
11	a strategic training course under
12	the Antiterrorism Assistance
13	Training (ATA) program of the
14	Department of State (or any suc-
15	cessor or related program) under
16	chapter 8 of part II of the Foreign
17	Assistance Act of 1961 (22 U.S.C.
18	2349aa et seq.) (or other relevant
19	provisions of law) to train partici-
20	pants in the identification of
21	fraudulent documents and the fo-
22	rensic detection of such docu-
23	ments which may be used to ob-
24	tain unlawful entry into the
25	United States; and

(iii) determine the benefits and costs of providing technical assistance to foreign governments to ensure the security of passports, visas, and related documents and to investigate, arrest, and pros-ecute individuals who facilitate travel by the creation of false passports and visas, documents to obtain such passports and visas, and other types of travel docu-ments.

- (2) DUTIES OF OFFICE.—The Office shall have the following duties:
 - (A) ANALYSIS OF METHODS.—Analyze methods used by terrorists to travel internationally, particularly the use of false or altered travel documents to illegally enter foreign countries and the United States, and advise the Bureau of Consular Affairs on changes to the visa issuance process that could combat such methods, including the introduction of new technologies into such process.

(B) IDENTIFICATION OF INDIVIDUALS 1 AND DOCUMENTS.—Identify, in coopera-2 tion with the Human Trafficking and 3 Smuggling Center, individuals who 4 facilitate travel by the creation of 5 6 false passports and visas, documents used to obtain such passports and 7 visas, and other types of travel docu-8 ments, and ensure that the appro-9 10 priate agency is notified for further investigation and prosecution or, in 11 the case of such individuals abroad 12 for which no further investigation or 13 prosecution is initiated, ensure that 14 all appropriate information is shared 15 with foreign governments in order to 16 17 facilitate investigation, arrest, and 18 prosecution of such individuals.

(C) IDENTIFICATION OF FOREIGN COUNTRIES NEEDING ASSISTANCE.—Identify foreign countries that need technical assistance, such as law reform, administrative reform, prosecutorial training, or assistance to police and other investigative services, to ensure

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1	passport, visa, and related document
2	security and to investigate, arrest,
3	and prosecute individuals who facili-
4	tate travel by the creation of false
5	passports and visas, documents used
6	to obtain such passports and visas,
7	and other types of travel documents.
8	(D) Inspection of applications.—
9	Randomly inspect visa and passport
10	applications for accuracy, efficiency,
11	and fraud, especially at high terrorist
12	threat posts, in order to prevent a re-
13	currence of the issuance of visas to
14	those who submit incomplete, fraudu-
15	lent, or otherwise irregular or incom-
16	plete applications.
17	(3) Report.—Not later than 90 days
18	after the date of the enactment of this Act,
19	the Deputy Assistant Secretary shall sub-
20	mit to Congress a report containing—
21	(A) a description of the strategic
22	plan prepared under paragraph (1);
23	and
24	(B) an evaluation of the feasibility

of establishing civil service positions

1	in field offices of the Bureau of Diplo-
2	matic Security to investigate visa and
3	passport fraud, including an evalua-
4	tion of whether to allow diplomatic se-
5	curity agents to convert to civil service
6	officers to fill such positions.
7	Subtitle D—Terrorist Travel
8	SEC. 3101. INFORMATION SHARING AND COORDINATION.
9	The Secretary of Homeland Security shall
10	establish a mechanism to—
11	(1) ensure the coordination and dis-
12	semination of terrorist travel intelligence
13	and operational information among the
14	appropriate agencies within the Depart-
15	ment of Homeland Security, including the
16	Bureau of Customs and Border Protection,
17	the Bureau of Immigration and Customs
18	Enforcement, the Bureau of Citizenship
19	and Immigration Services, the Transpor-
20	tation Security Administration, the Coast
21	Guard, and other agencies as directed by
22	the Secretary; and
23	(2) ensure the sharing of terrorist
24	travel intelligence and operational infor-
25	mation with the Department of State, the

1	National counterterrorism Center, and
2	$other\ appropriate\ Federal\ agencies.$
3	SEC. 3102. TERRORIST TRAVEL PROGRAM.
4	The Secretary of Homeland Security shall
5	establish a program to—
6	(1) analyze and utilize information
7	and intelligence regarding terrorist travel
8	tactics, patterns, trends, and practices;
9	and
10	(2) disseminate that information to all
11	front-line Department of Homeland Secu-
12	rity personnel who are at ports of entry or
13	between ports of entry, to immigration
14	benefits offices, and, in coordination with
15	the Secretary of State, to appropriate in-
16	dividuals at United States embassies and
17	consulates.
18	SEC. 3103. TRAINING PROGRAM.
19	(a) REVIEW, EVALUATION, AND REVISION OF
20	Existing Training Programs.—The Secretary
21	of Homeland Security shall—
22	(1) review and evaluate the training
23	currently provided to Department of
24	Homeland Security personnel and, in con-
25	sultation with the Secretary of State, rel-

1	evant Department of State personnel with
2	respect to travel and identity documents,
3	and techniques, patterns, and trends asso-
4	ciated with terrorist travel; and
5	(2) develop and implement a revised
6	training program for border, immigra-
7	tion, and consular officials in order to
8	teach such officials how to effectively de-
9	tect, intercept, and disrupt terrorist trav-
10	el.
11	(b) REQUIRED TOPICS OF REVISED Pro-
12	GRAMS.—The training program developed
13	under subsection (a)(2) shall include training
14	in the following areas:
15	(1) Methods for identifying fraudulent
16	and genuine travel documents.
17	(2) Methods for detecting terrorist in-
18	dicators on travel documents and other
19	relevant identity documents.
20	(3) Recognizing travel patterns, tac-
21	tics, and behaviors exhibited by terrorists.
22	(4) Effectively utilizing information
23	contained in databases and data systems
24	available to the Department of Homeland

Security.

1	(5) Other topics determined to be ap-
2	propriate by the Secretary of Homeland
3	Security in consultation with the Sec-

- 4 retary of State or the National Intel-
- 5 ligence Director.
- 6 SEC. 3104. TECHNOLOGY ACQUISITION AND DISSEMINA-
- 7 TION PLAN.
- 8 (a) PLAN REQUIRED.—Not later than 180
- 9 days after the date of the enactment of this
- 10 Act, the Secretary of Homeland Security, in
- 11 consultation with the Secretary of State, shall
- 12 submit to the Congress a plan to ensure that
- 13 the Department of Homeland Security and the
- 14 Department of State acquire and deploy, to all
- 15 consulates, ports of entry, and immigration
- 16 benefits offices, technologies that facilitate
- 17 document authentication and the detection of
- 18 potential terrorist indicators on travel docu-
- 19 *ments*.
- 20 **(b)** Interoperability Requirement.—To
- 21 the extent possible, technologies to be acquired
- 22 and deployed under the plan shall be compat-
- 23 ible with current systems used by the Depart-
- 24 ment of Homeland Security to detect and iden-

1	tify fraudulent documents and genuine	e docu-
2	ments.	
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- 3 (c) Passport Screening.—The plan shall
- 4 address the feasibility of using such tech-
- 5 nologies to screen passports submitted for
- 6 identification purposes to a United States con-
- 7 sular, border, or immigration official.

8 Subtitle E—Maritime Security

9 **Requirements**

- 10 SEC. 3111. DEADLINES FOR IMPLEMENTATION OF MARI-
- 11 TIME SECURITY REQUIREMENTS.
- 12 (a) NATIONAL MARITIME TRANSPORTATION
- 13 SECURITY PLAN.—Section 70103(a) of the 46,
- 14 United States Code, is amended by striking
- 15 "The Secretary" and inserting "Not later than
- 16 December 31, 2004, the Secretary".
- 17 **(b)** FACILITY AND VESSEL VULNERABILITY AS-
- 18 SESSMENTS.—Section 70102(b)(1) of the 46,
- 19 United States Code, is amended by striking ",
- 20 the Secretary" and inserting "and by not later
- 21 than December 31, 2004, the Secretary".
- 22 (c) Transportation Security Card Regu-
- 23 LATIONS.—Section 70105(a) of the 46, United
- 24 States Code, is amended by striking "The Sec-

1	retary" and inserting "Not later than Decem-
2	ber 31, 2004, the Secretary".
3	TITLE IV—INTERNATIONAL CO-
4	OPERATION AND COORDINA-
5	TION
6	Subtitle A—Attack Terrorists and
7	Their Organizations
8	CHAPTER 1—PROVISIONS RELATING TO
9	TERRORIST SANCTUARIES
10	SEC. 4001. UNITED STATES POLICY ON TERRORIST SANC-
11	TUARIES.
12	It is the sense of Congress that it should
13	be the policy of the United States—
14	(1) to identify and prioritize foreign
15	countries that are or that could be used
16	as terrorist sanctuaries;
17	(2) to assess current United States re-
18	sources being provided to such foreign
19	countries;
20	(3) to develop and implement a coordi-
21	nated strategy to prevent terrorists from
22	using such foreign countries as sanc-
23	tuaries; and

1	(4) to work in bilateral and multilat-
2	eral fora to prevent foreign countries from
3	being used as terrorist sanctuaries.
4	SEC. 4002. REPORTS ON TERRORIST SANCTUARIES.
5	(a) INITIAL REPORT.—
6	(1) In GENERAL.—Not later than 90
7	days after the date of the enactment of
8	this Act, the President shall transmit to
9	Congress a report that describes a strat-
10	egy for addressing and, where possible,
11	eliminating terrorist sanctuaries.
12	(2) CONTENT.—The report required
13	under this subsection shall include the
14	following:
15	(A) A list that prioritizes each ac-
16	tual and potential terrorist sanctuary
17	and a description of activities in the
18	actual and potential sanctuaries.
19	(B) An outline of strategies for
20	preventing the use of, disrupting, or
21	ending the use of such sanctuaries.
22	(C) A detailed description of ef-
23	forts, including an assessment of suc-
24	cesses and setbacks, by the United
25	States to work with other countries in

1	bilateral and multilateral fora to ad-
2	dress or eliminate each actual or po-
3	tential terrorist sanctuary and dis-
4	rupt or eliminate the security pro-
5	vided to terrorists by each such sanc-
6	tuary.
7	(D) A description of long-term
8	goals and actions designed to reduce
9	the conditions that allow the forma-
10	tion of terrorist sanctuaries.
11	(b) Subsequent Reports.—
12	(1) REQUIREMENT OF REPORTS.—Section
13	140(a)(1) of the Foreign Relations Author-
14	ization Act, Fiscal Years 1988 and 1989
15	(22 U.S.C. 2656f(a)(1)) is amended—
16	(A) by striking "(1)" and inserting
17	"(1)(A)";
18	(B) by redesignating subpara-
19	graphs (A) through (C) as clauses (i)
20	through (iii), respectively;
21	(C) in subparagraph (A)(iii) (as
22	redesignated), by adding "and" at the
23	end; and
24	(D) by adding at the end the fol-
25	lowing.

1	"(B) detailed assessments with respect
2	to each foreign country whose territory is
3	being used or could potentially be used as
4	a sanctuary for terrorists or terrorist or-
5	ganizations;".
6	(2) Provisions to be included in re-
7	PORT.—Section 140(b) of such Act (22
8	$U.S.C.\ 2656f(b))$ is amended—
9	(A) in paragraph (1)—
10	(i) in the matter preceding
11	subparagraph (A), by striking
12	"subsection (a)(1)" and inserting
13	"subsection $(a)(1)(A)$ "; and
14	(ii) by striking "and" at the
15	end;
16	(B) by redesignating paragraph
17	(2) as paragraph (3);
18	(C) by inserting after paragraph
19	(1) the following:
20	"(2) with respect to subsection
21	(a)(1)(B)—
22	"(A) the extent of knowledge by the
23	government of the country with re-
24	spect to terrorist activities in the terri-
25	tory of the country: and

1	"(B) the actions by the country—
2	"(i) to eliminate each terrorist
3	sanctuary in the territory of the
4	country;
5	"(ii) to cooperate with United
6	States antiterrorism efforts; and
7	"(iii) to prevent the prolifera-
8	tion of and trafficking in weapons
9	of mass destruction in and
10	through the territory of the coun-
11	try;";
12	(D) by striking the period at the
13	end of paragraph (3) (as redesig-
14	nated) and inserting a semicolon; and
15	(E) by inserting after paragraph
16	(3) (as redesignated) the following:
17	"(4) a strategy for addressing and,
18	where possible, eliminating terrorist sanc-
19	tuaries that shall include—
20	"(A) a description of actual and
21	potential terrorist sanctuaries, to-
22	gether with an assessment of the pri-
23	orities of addressing and eliminating
24	such sanctuaries;

1	"(B) an outline of strategies for
2	disrupting or eliminating the security
3	provided to terrorists by such sanc-
4	tuaries;
5	"(C) a description of efforts by the
6	United States to work with other
7	countries in bilateral and multilat-
8	eral fora to address or eliminate ac-
9	tual or potential terrorist sanctuaries
10	and disrupt or eliminate the security
11	provided to terrorists by such sanc-
12	tuaries; and
13	"(D) a description of long-term
14	goals and actions designed to reduce
15	the conditions that allow the forma-
16	tion of terrorist sanctuaries;
17	"(5) an update of the information con-
18	tained in the report required to be trans-
19	mitted to Congress pursuant to section
20	4002(a)(2) of the 9/11 Recommendations
21	Implementation Act;
22	"(6) to the extent practicable, complete
23	statistical information on the number of
24	individuals, including United States citi-
25	zens and dual nationals, killed, injured,

1	or kidnapped by each terrorist group dur-
2	ing the preceding calendar year; and
3	"(7) an analysis, as appropriate, relat-
4	ing to trends in international terrorism,
5	including changes in technology used,
6	methods and targets of attacks, demo-
7	graphic information on terrorists, and
8	other appropriate information.".
9	(3) Definitions.—Section $140(d)$ of
10	such Act (22 U.S.C. 2656f(d)) is amended—
11	(A) in paragraph (2), by striking
12	"and" at the end;
13	(B) in paragraph (3), by striking
14	the period at the end and inserting a
15	semicolon; and
16	(C) by adding at the end the fol-
17	lowing:
18	"(4) the term 'territory' and 'territory
19	of the country' means the land, waters,
20	and airspace of the country; and
21	"(5) the term 'terrorist sanctuary' or
22	'sanctuary' means an area in the territory
23	of a country that is used by a terrorist
24	group with the express or implied consent
25	of the government of the country—

1	"(A) to carry out terrorist activi-
2	ties, including training, fundraising,
3	financing, recruitment, and education
4	activities; or
5	"(B) to provide transit through the
6	country.".
7	(4) EFFECTIVE DATE.—The amendments
8	made by paragraphs (1), (2), and (3) apply
9	with respect to the report required to be
10	transmitted under section 140 of the For-
11	eign Relations Authorization Act, Fiscal
12	Years 1988 and 1989, by April 30, 2006,
13	and by April 30 of each subsequent year.
14	SEC. 4003. AMENDMENTS TO EXISTING LAW TO INCLUDE
15	TERRORIST SANCTUARIES.
16	(a) AMENDMENTS.—Section 6(j) of the Ex-
17	port Administration Act of 1979 (50 U.S.C. App.
18	2405(j)) is amended—
19	(1) in paragraph (1)—
20	(A) by redesignating subpara-
21	graph (B) as subparagraph (C); and
22	(B) by inserting after subpara-
23	graph (A) the following:

1	"(B) Any part of the territory of the
2	country is being used as a sanctuary for
3	terrorists or terrorist organizations.";
4	(2) in paragraph (3), by striking
5	"paragraph (1)(A)" and inserting "sub-
6	paragraph (A) or (B) of paragraph (1)";
7	(3) by redesignating paragraph (5) as
8	paragraph (6);
9	(4) by inserting after paragraph (4)
10	the following:
11	"(5) A determination made by the Sec-
12	retary of State under paragraph (1)(B) may
13	not be rescinded unless the President submits
14	to the Speaker of the House of Representatives
15	and the chairman of the Committee on Bank-
16	ing, Housing, and Urban Affairs and the
17	chairman of the Committee on Foreign Rela-
18	tions of the Senate before the proposed rescis-
19	sion would take effect a report certifying that
20	the government of the country concerned —
21	"(A) is taking concrete, verifiable
22	steps to eliminate each terrorist sanctuary
23	in the territory of the country;
24	"(B) is cooperating with United States
25	antiterrorism efforts; and

1	"(C) is taking all appropriate actions
2	to prevent the proliferation of and traf-
3	ficking in weapons of mass destruction in
4	and through the territory of the country.";
5	and
6	(5) by inserting after paragraph (6)
7	(as redesignated) the following:
8	"(7) In this subsection—
9	"(A) the term 'territory of the country'
10	means the land, waters, and airspace of
11	the country; and
12	"(B) the term 'terrorist sanctuary' or
13	'sanctuary' means an area in the territory
14	of a country that is used by a terrorist
15	group with the express or implied consent
16	of the government of the country—
17	"(i) to carry out terrorist activi-
18	ties, including training, fundraising,
19	financing, recruitment, and education
20	activities; or
21	"(ii) to provide transit through the
22	country.".
23	(b) Implementation.—The President shall
24	implement the amendments made by sub-
25	section (a) by exercising the authorities the

1	President has under the International Emer-
2	gency Economic Powers Act (50 U.S.C. 1701 et
3	seq.).
4	CHAPTER 2—OTHER PROVISIONS
5	SEC. 4011. APPOINTMENTS TO FILL VACANCIES IN ARMS
6	CONTROL AND NONPROLIFERATION ADVI-
7	SORY BOARD.
8	(a) REQUIREMENT.—Not later than Decem-
9	ber 31, 2004, the Secretary of State shall ap-
10	point individuals to the Arms Control and
11	Nonproliferation Advisory Board to fill all va-
12	cancies in the membership of the Board that
13	exist on the date of the enactment of this Act.
14	(b) Consultation.—Appointments to the
15	Board under subsection (a) shall be made in
16	consultation with the Committee on Inter-
17	national Relations of the House of Representa-
18	tives and the Committee on Foreign Relations
19	of the Senate.
20	SEC. 4012. REVIEW OF UNITED STATES POLICY ON PRO-
21	LIFERATION OF WEAPONS OF MASS DESTRUC-
22	TION AND CONTROL OF STRATEGIC WEAP-
23	ONS.
24	(a) REVIEW.—

- (1) In General.—The Undersecretary of State for Arms Control and International Security shall instruct the Arms Control and Nonproliferation Advisory Board (in this section referred to as the "Advisory Board") to carry out a review of existing policies of the United States relating to the proliferation of weapons of mass destruction and the control of stra-tegic weapons.
 - (2) COMPONENTS.—The review required under this subsection shall contain at a minimum the following:
 - (A) An identification of all major deficiencies in existing United States policies relating to the proliferation of weapons of mass destruction and the control of strategic weapons.
 - (B) Proposals that contain a range of options that if implemented would adequately address any significant threat deriving from the deficiencies in existing United States policies described in subparagraph (A).
 - (b) REPORTS.—

- 1 (1) Interim report.—Not later than
 2 June 15, 2005, the Advisory Board shall
 3 prepare and submit to the Undersecretary
 4 of State for Arms Control and Inter5 national Security an interim report that
 6 contains the initial results of the review
 7 carried out pursuant to subsection (a).
- (2) Final report.—Not later than De-8 cember 1, 2005, the Advisory Board shall 9 prepare and submit to the Undersecretary 10 of State for Arms Control and Inter-11 12 national Security, and to the Committee on International Relations of the House of 13 Representatives and the Committee on 14 Foreign Relations of the Senate, a final 15 report that contains the comprehensive re-16 17 sults of the review carried out pursuant to 18 subsection (a).
- 19 (c) EXPERTS AND CONSULTANTS.—In car20 rying out this section, the Advisory Board may
 21 procure temporary and intermittent services of
 22 experts and consultants, including experts
 23 and consultants from nongovernmental orga24 nizations, under section 3109(b) of title 5,
 25 United States Code.

1	(d) Funding and Other Resources.—The
2	Secretary of State shall provide to the Advisory
3	Board an appropriate amount of funding and
4	other resources to enable the Advisory Board
5	to carry out this section.
6	SEC. 4013. INTERNATIONAL AGREEMENTS TO INTERDICT
7	ACTS OF INTERNATIONAL TERRORISM.
8	Section 1(e)(2) of the State Department
9	Basic Authorities Act of 1956 (22 U.S.C.
10	2651a(e)(2)), as amended by section $3091(b)$, is
11	further amended by adding at the end the fol-
12	lowing:
13	"(D) ADDITIONAL DUTIES RELATING
14	TO INTERNATIONAL AGREEMENTS TO
15	INTERDICT ACTS OF INTERNATIONAL TER-
16	RORISM.—
17	"(i) IN GENERAL.—In addition
18	to the principal duties of the Coor-
19	dinator described in subpara-
20	graph (B), the Coordinator, in
21	consultation with relevant United
22	States Government agencies, shall
23	seek to negotiate on a bilateral
24	basis international agreements
25	under which parties to an agree-

1	ment work in partnership to ad-
2	dress and interdict acts of inter-
3	national terrorism.
4	"(ii) TERMS OF INTERNATIONAL
5	AGREEMENT.—It is the sense of Con-
6	gress that—
7	"(I) each party to an inter-
8	national agreement referred to
9	in clause (i)—
10	"(aa) should be in full
11	$compliance \ \ with \ \ United$
12	Nations Security Council
13	Resolution 1373 (Sep-
14	tember 28, 2001), other ap-
15	propriate international
16	agreements relating to
17	antiterrorism measures,
18	and such other appro-
19	priate criteria relating to
20	antiterrorism measures;
21	"(bb) should sign and
22	adhere to a 'counter-
23	terrorism Pledge' and a
24	list of Interdiction Prin-
25	ciples', to be determined by

1	the parties to the agree-
2	ment;
3	"(cc) should identify
4	assets and agree to multi-
5	lateral efforts that maxi-
6	mizes the country's
7	strengths and resources to
8	address and interdict acts
9	$of\ international\ terrorism$
10	or the financing of such
11	acts;
12	"(dd) should agree to
13	joint training exercises
14	among the other parties to
15	the agreement; and
16	"(ee) should agree to
17	the negotiation and imple-
18	mentation of other rel-
19	evant international agree-
20	ments and consensus-
21	based international stand-
22	ards; and
23	"(II) an international
24	agreement referred to in
25	clause (i) should contain pro-

1	visions that require the par-
2	ties to the agreement—
3	"(aa) to identify re-
4	gions throughout the
5	world that are emerging
6	terrorist threats;
7	"(bb) to establish ter-
8	rorism interdiction centers
9	in such regions and other
10	regions, as appropriate;
11	"(cc) to deploy ter-
12	rorism prevention teams to
13	such regions, including
14	United States-led teams;
15	and
16	"(dd) to integrate in-
17	telligence, military, and
18	${\it law enforcement personnel}$
19	from countries that are
20	parties to the agreement
21	in order to work directly
22	with the regional centers
23	described in item (bb) and
24	regional teams described
25	in item (cc).".

1	SEC. 4014. EFFECTIVE COALITION APPROACH TOWARD DE-
2	TENTION AND HUMANE TREATMENT OF CAP-
3	TURED TERRORISTS.
4	It is the sense of Congress that the Presi-
5	dent should pursue by all appropriate diplo-
6	matic means with countries that are partici-
7	pating in the Coalition to fight terrorism the
8	development of an effective approach toward
9	the detention and humane treatment of cap-
10	tured terrorists. The effective approach re-
11	ferred to in this section may, as appropriate,
12	draw on Article 3 of the Convention Relative
13	to the Treatment of Prisoners of War, done at
14	Geneva on August 12, 1949 (6 UST 3316).
15	SEC. 4015. SENSE OF CONGRESS AND REPORT REGARDING
16	COUNTER-DRUG EFFORTS IN AFGHANISTAN.
17	(a) Sense of Congress.—It is the sense of
18	Congress that—
19	(1) the President should make the sub-
20	stantial reduction of illegal drug produc-
21	tion and trafficking in Afghanistan a pri-
22	ority in the Global War on Terrorism;
23	(2) the Secretary of Defense, in coordi-
24	nation with the Secretary of State and the
25	heads of other appropriate Federal agen-
26	cies, should expand cooperation with the

1	Government of Afghanistan and inter-
2	national organizations involved in
3	counter-drug activities to assist in pro-
4	viding a secure environment for counter-
5	drug personnel in Afghanistan, and

- (3) the United States, in conjunction with the Government of Afghanistan and coalition partners, should undertake additional efforts to reduce illegal drug trafficking and related activities that provide financial support for terrorist organizations in Afghanistan and neighboring countries.
- 14 **(b)** REPORT REQUIRED.—(1) The Secretary 15 of Defense and the Secretary of State shall 16 jointly prepare a report that describes—
- 17 (A) the progress made towards sub-18 stantially reducing poppy cultivation and 19 heroin production capabilities in Afghan-20 istan; and
- 21 (B) the extent to which profits from il-22 legal drug activity in Afghanistan are 23 used to financially support terrorist orga-24 nizations and groups seeking to under-25 mine the Government of Afghanistan.

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1	(2) The report required by this subsection
2	shall be submitted to Congress not later than
3	120 days after the date of the enactment of this
4	Act.
5	Subtitle B—Prevent the Continued
6	Growth of Terrorism
7	CHAPTER 1—UNITED STATES PUBLIC
8	DIPLOMACY
9	SEC. 4021. ANNUAL REVIEW AND ASSESSMENT OF PUBLIC
10	DIPLOMACY STRATEGY.
11	(a) In General.—The Secretary of State, in
12	coordination with all appropriate Federal
13	agencies, shall submit to the Committee on
14	International Relations of the House of Rep-
15	resentatives and the Committee on Foreign Re-
16	lations of the Senate an annual assessment of
17	the impact of public diplomacy efforts on tar-
18	get audiences. Each assessment shall review
19	the United States public diplomacy strategy
20	worldwide and by region, including an exam-
21	ination of the allocation of resources and an
22	evaluation and assessment of the progress in,
23	and barriers to, achieving the goals set forth
24	under previous plans submitted under this sec-
25	tion. Not later than March 15 of every year, the

- 1 Secretary shall submit the assessment re-
- 2 quired by this subsection.
- 3 (b) FURTHER ACTION.— On the basis of such
- 4 review, the Secretary, in coordination with all
- 5 appropriate Federal agencies, shall submit, as
- 6 part of the annual budget submission, a public
- 7 diplomacy strategy plan which specifies goals,
- 8 agency responsibilities, and necessary re-
- 9 sources and mechanisms for achieving such
- 10 goals during the next fiscal year. The plan
- 11 may be submitted in classified form.
- 12 SEC. 4022. PUBLIC DIPLOMACY TRAINING.
- 13 (a) STATEMENT OF POLICY.—It should be the 14 policy of the United States:
- 15 (1) The Foreign Service should recruit 16 individuals with expertise and profes-17 sional experience in public diplomacy.
- 18 (2) United States chiefs of mission 19 should have a prominent role in the for-20 mulation of public diplomacy strategies 21 for the countries and regions to which 22 they are assigned and should be account-23 able for the operation and success of pub-
- 24 lic diplomacy efforts at their posts.

1 (3) Initial and subsequent training of
2 Foreign Service officers should be en3 hanced to include information and train4 ing on public diplomacy and the tools and
5 technology of mass communication.

(b) PERSONNEL.—

- (1) QUALIFICATIONS.—In the recruitment, training, and assignment of members of the Foreign Service, the Secretary of State shall emphasize the importance of public diplomacy and applicable skills and techniques. The Secretary shall consider the priority recruitment into the Foreign Service, at middle-level entry, of individuals with expertise and professional experience in public diplomacy, mass communications, or journalism. The Secretary shall give special consideration to individuals with language facility and experience in particular countries and regions.
- (2) Languages of special interest.—
 The Secretary of State shall seek to increase the number of Foreign Service officers proficient in languages spoken in

- 1 predominantly Muslim countries. Such in-
- 2 crease shall be accomplished through the
- 3 recruitment of new officers and incentives
- 4 for officers in service.
- 5 SEC. 4023. PROMOTING DIRECT EXCHANGES WITH MUSLIM
- 6 **COUNTRIES.**
- 7 (a) DECLARATION OF POLICY.—Congress de-
- 8 clares that the United States should commit to
- 9 a long-term and sustainable investment in
- 10 promoting engagement with people of all lev-
- 11 els of society in countries with predominantly
- 12 Muslim populations, particularly with youth
- 13 and those who influence youth. Such an invest-
- 14 ment should make use of the talents and re-
- 15 sources in the private sector and should in-
- 16 clude programs to increase the number of peo-
- 17 ple who can be exposed to the United States
- 18 and its fundamental ideas and values in order
- 19 to dispel misconceptions. Such programs
- 20 should include youth exchange programs,
- 21 young ambassadors programs, international
- 22 visitor programs, academic and cultural ex-
- 23 change programs, American Corner programs,
- 24 library programs, journalist exchange pro-

- 1 grams, sister city programs, and other pro-
- 2 grams related to people-to-people diplomacy.
- 3 (b) Sense of Congress.—It is the sense of
- 4 Congress that the United States should signifi-
- 5 cantly increase its investment in the people-to-
- 6 people programs described in subsection (a).
- 7 SEC. 4024. PUBLIC DIPLOMACY REQUIRED FOR PROMOTION
- 8 IN FOREIGN SERVICE.
- 9 (a) In General.—Section 603(b) of the For-
- 10 eign Service Act of 1980 (22 U.S.C. 4003(b)) is
- 11 amended by adding at the end the following
- 12 new sentences: "The precepts for such selection
- 13 boards shall also consider whether the mem-
- 14 ber of the Service or the member of the Senior
- 15 Foreign Service, as the case may be, has served
- 16 in at least one position in which the primary
- 17 responsibility of such member was related to
- 18 public diplomacy. A member may not be pro-
- 19 moted into or within the Senior Foreign Serv-
- 20 ice if such member has not served in at least
- 21 one such position.".
- 22 **(b)** Effective Date.—The amendment
- 23 made by subsection (a) shall take effect on
- 24 January 1, 2009.

1	CHAPTER 2—UNITED STATES
2	MULTILATERAL DIPLOMACY
3	SEC. 4031. PURPOSE.
4	It is the purpose of this chapter to
5	strengthen United States leadership and effec-
6	tiveness at international organizations and
7	multilateral institutions.
8	SEC. 4032. SUPPORT AND EXPANSION OF DEMOCRACY CAU
9	CUS.
10	(a) In GENERAL.—The President, acting
11	through the Secretary of State and the rel-
12	evant United States chiefs of mission, shall-
13	(1) continue to strongly support and
14	seek to expand the work of the democracy
15	caucus at the United Nations General As-
16	sembly and the United Nations Human
17	Rights Commission; and
18	(2) seek to establish a democracy cau-
19	cus at the United Nations Conference on
20	Disarmament and at other broad-based
21	$international\ organizations.$
22	(b) PURPOSES OF THE CAUCUS.—A democ-
23	racy caucus at an international organization
24	ah ard d

1	(1) forge common positions, including,
2	as appropriate, at the ministerial level, on
3	matters of concern before the organiza-
4	tion and work within and across regional
5	lines to promote agreed positions;
6	(2) work to revise an increasingly out-
7	moded system of membership selection, re-
8	gional voting, and decision making; and
9	(3) establish a rotational leadership
10	agreement to provide member countries
11	an opportunity, for a set period of time, to
12	serve as the designated president of the
13	caucus, responsible for serving as its voice
14	in each organization.
15	SEC. 4033. LEADERSHIP AND MEMBERSHIP OF INTER-
16	NATIONAL ORGANIZATIONS.
17	(a) United States Policy.—The President,
18	acting through the Secretary of State, the rel-
19	evant United States chiefs of mission, and,
20	where appropriate, the Secretary of the Treas-
21	ury, shall use the voice, vote, and influence of
22	the United States to—
23	(1) where appropriate, reform the cri-
24	teria for leadership and, in appropriate
25	cases, for membership, at all United Na-

- tions bodies and at other international organizations and multilateral institutions to which the United States is a member so as to exclude countries that violate the principles of the specific organization;
 - (2) make it a policy of the United Nations and other international organizations and multilateral institutions of which the United States is a member that a member country may not stand in nomination for membership or in nomination or in rotation for a leadership position in such bodies if the member country is subject to sanctions imposed by the United Nations Security Council; and
 - (3) work to ensure that no member country stand in nomination for membership, or in nomination or in rotation for a leadership position in such organizations, or for membership on the United Nations Security Council, if the member country is subject to a determination under section 6(j)(1)(A) of the Export Administration Act of 1979 (50 U.S.C. App. 2405(j)(1)(A)), section 620A(a) of the Foreign Assistance

- 1 Act of 1961 (22 U.S.C. 2371(a)), or section
- 2 40(d) of the Arms Export Control Act (22)
- 3 *U.S.C.* 2780(d)).
- 4 (b) REPORT TO CONGRESS.—Not later than
- 5 15 days after a country subject to a determina-
- 6 tion under one or more of the provisions of law
- 7 specified in subsection (a)(3) is selected for
- 8 membership or a leadership post in an inter-
- 9 national organization of which the United
- 10 States is a member or for membership on the
- 11 United Nations Security Council, the Secretary
- 12 of State shall submit to the Committee on
- 13 International Relations of the House of Rep-
- 14 resentatives and the Committee on Foreign Re-
- 15 lations of the Senate a report on any steps
- 16 taken pursuant to subsection (a)(3).
- 17 SEC. 4034. INCREASED TRAINING IN MULTILATERAL DIPLO-
- 18 *MACY*.
- 19 (a) Training Programs.—Section 708 of
- 20 the Foreign Service Act of 1980 (22 U.S.C. 4028)
- 21 is amended by adding at the end the following
- 22 new subsection:
- 23 "(c) Training in Multilateral Diplo-
- 24 *MACY*.—

"(1) In general.—The Secretary shall establish a series of training courses for officers of the Service, including appropriate chiefs of mission, on the conduct of diplomacy at international organizations and other multilateral institutions and at broad-based multilateral negotiations of international instruments.

"(2) Particular programs.—The Secretary shall ensure that the training described in paragraph (1) is provided at various stages of the career of members of the service. In particular, the Secretary shall ensure that after January 1, 2006—

"(A) officers of the Service receive training on the conduct of diplomacy at international organizations and other multilateral institutions and at broad-based multilateral negotiations of international instruments as part of their training upon entry into the Service; and

"(B) officers of the Service, including chiefs of mission, who are assigned to United States missions rep-

resenting the United States to inter-1 2 national organizations and other multilateral institutions or who are 3 assigned in Washington, D.C., to posi-4 tions that have as their primary re-5 sponsibility formulation of policy to-6 7 wards such organizations and institutions or towards participation in 8 broad-based multilateral negotiations 9 of international instruments, receive 10 specialized training in the areas de-11 scribed in paragraph (1) prior to be-12 ginning of service for such assignment 13 or, if receiving such training at that 14 time is not practical, within the first 15 year of beginning such assignment.". 16

17 (b) Training for Civil Service Employ18 EES.—The Secretary shall ensure that employ19 ees of the Department of State who are mem20 bers of the civil service and who are assigned
21 to positions described in section 708(c) of the
22 Foreign Service Act of 1980 (as amended by
23 subsection (a)) receive training described in
24 such section.

1	(c) Conforming Amendments.—Section 708
2	of such Act is further amended—
3	(1) in subsection (a), by striking "(a)
4	The" and inserting "(a) TRAINING ON
5	HUMAN RIGHTS.—The"; and
6	(2) in subsection (b), by striking "(b)
7	The" and inserting "(b) TRAINING ON REF-
8	UGEE LAW AND RELIGIOUS PERSECUTION.—
9	The".
10	SEC. 4035. IMPLEMENTATION AND ESTABLISHMENT OF OF-
11	FICE ON MULTILATERAL NEGOTIATIONS.
12	(a) ESTABLISHMENT OF OFFICE.—The Sec-
13	retary of State is authorized to establish, with-
14	$in\ the\ Bureau\ of\ International\ Organizational$
15	Affairs, an Office on Multilateral Negotiations
16	to be headed by a Special Representative for
17	Multilateral Negotiations (in this section re-
18	ferred to as the "Special Representative").
19	(b) APPOINTMENT.—The Special Represent-
20	ative shall be appointed by the President and
21	shall have the rank of Ambassador-at-Large.
22	At the discretion of the President another offi-
23	cial at the Department may serve as the Spe-
24	cial Representative.

- 1 (c) STAFFING.—The Special Representative 2 shall have a staff of Foreign Service and civil 3 service officers skilled in multilateral diplo-4 macy.
- 5 (d) DUTIES.—The Special Representative 6 shall have the following responsibilities:
- (1) In General.—The primary respon-7 sibility of the Special Representative shall 8 9 be to assist in the organization of, and preparation for, United States participa-10 tion in multilateral negotiations, includ-11 ing advocacy efforts undertaken by the 12 Department of State and other United 13 States Government agencies. 14
 - (2) Consultations.—The Special Representative shall consult with Congress, international organizations, nongovernmental organizations, and the private sector on matters affecting multilateral negotiations.
 - (3) ADVISORY ROLE.—The Special Representative shall advise the Assistant Secretary for International Organizational Affairs and, as appropriate, the Secretary of State, regarding advocacy at inter-

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1	national organizations, multilateral insti-
2	tutions, and negotiations, and shall make
3	recommendations regarding—
4	(A) effective strategies (and tac-
5	tics) to achieve United States policy
6	objectives at multilateral negotia-
7	tions;
8	(B) the need for and timing of
9	high level intervention by the Presi-
10	dent, the Secretary of State, the Dep-
11	uty Secretary of State, and other
12	United States officials to secure sup-
13	port from key foreign government offi-
14	cials for United States positions at
15	such organizations, institutions, and
16	negotiations; and
17	(C) the composition of United
18	States delegations to multilateral ne-
19	gotiations.
20	(4) ANNUAL DIPLOMATIC MISSIONS OF
21	MULTILATERAL ISSUES.—The Special Rep-
22	resentative, in coordination with the As-
23	sistant Secretary for International Orga-
24	nizational Affairs, shall organize annual

diplomatic missions to appropriate for-

- eign countries to conduct consultations 1 between principal officers responsible for 2 advising the Secretary of State on inter-3 national organizations and high-level 4 representatives of the governments of such 5 6 foreign countries to promote the United 7 States agenda at the United Nations General Assembly and other key international 8 fora (such as the United Nations Human 9 Rights Commission). 10
 - (5) Leadership and membership of international organizations as described in section 4033.
 - (6) Participation in multilateral ne-GOTIATIONS.—The Secretary of State may direct the Special Representative to serve as a member of a United States delegation to any multilateral negotiation.

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1	(7) COORDINATION WITH THE DEPART-
2	MENT OF THE TREASURY.—
3	(A) COORDINATION AND CONSULTA-
4	TION.—The Special Representative
5	shall coordinate and consult with the
6	relevant staff at the Department of the
7	Treasury in order to prepare rec-
8	ommendations for the Secretary of
9	State regarding multilateral negotia-
10	tions involving international finan-
11	cial institutions and other multilat-
12	eral financial policymaking bodies.
13	(B) NEGOTIATING AUTHORITY CLARI-
14	FIED.—Notwithstanding any other pro-
15	vision of law, the Secretary of the
16	Treasury shall remain the lead rep-
17	resentative and lead negotiator for
18	the United States within the inter-
19	national financial institutions and
20	other multilateral financial policy-
21	making bodies.
22	(C) DEFINITIONS.—In this para-
23	graph:
24	(i) International financial
25	INSTITUTIONS.—The term "inter-

1	national financial institutions"
2	has the meaning given in section
3	1701(c)(2) of the International Fi-
4	$nancial\ Institutions\ Act.$
5	(ii) Other multilateral fi-
6	NANCIAL POLICYMAKING BODIES.—
7	The term "other multilateral fi-
8	nancial policymaking bodies"
9	means—
10	(I) the Financial Action
11	Task Force at the Organiza-
12	tion for Economic Cooperation
13	and Development;
14	(II) the international net-
15	work of financial intelligence
16	units known as the "Egmont
17	Group";
18	(III) the United States,
19	Canada, the United Kingdom,
20	France, Germany, Italy,
21	Japan, and Russia, when
22	meeting as the Group of Eight;
23	and
24	(IV) any other multilateral
25	financial policymaking group

1	in which the Secretary of the
2	Treasury represents the
3	United States.
4	(iii) Financial action task
5	FORCE.—The term "Financial Ac-
6	tion Task Force" means the inter-
7	national grouping of countries
8	that meets periodically to address
9	issues related to money laun-
10	dering, terrorist financing, and
11	other financial crimes.
12	CHAPTER 3—OTHER PROVISIONS
13	SEC. 4041. PILOT PROGRAM TO PROVIDE GRANTS TO AMER-
14	ICAN-SPONSORED SCHOOLS IN PREDOMI-
15	NANTLY MUSLIM COUNTRIES TO PROVIDE
16	SCHOLARSHIPS.
17	(a) FINDINGS.—Congress finds the fol-
18	lowing:
19	(1) During the 2003-2004 school year,
20	the Office of Overseas Schools of the De-
21	partment of State is financially assisting
22	189 elementary and secondary schools in
23	foreign countries.
24	(2) American-sponsored elementary
25	and secondary schools are located in more

1	than 20 countries with significant Muslim
2	populations in the Near East, Africa,
3	South Asia, Central Asia, and East Asia.
4	(3) American-sponsored elementary
5	and secondary schools provide an Amer-
6	ican-style education in English, with cur-
7	ricula that typically include an emphasis
8	on the development of critical thinking
9	and analytical skills.
10	(b) Purpose.—The United States has an in-
11	terest in increasing the level of financial sup-
12	port provided to American-sponsored elemen-
13	tary and secondary schools in predominantly
14	Muslim countries, in order to—
15	(1) increase the number of students in
16	such countries who attend such schools;
17	(2) increase the number of young peo-
18	ple who may thereby gain at any early age
19	an appreciation for the culture, society,
20	and history of the United States; and
21	(3) increase the number of young peo-
22	ple who may thereby improve their pro-
23	ficiency in the English language.
24	(c) PILOT PROGRAM AUTHORIZED.—The Sec-

25 retary of State, acting through the Director of

- 1 the Office of Overseas Schools of the Depart-
- 2 ment of State, may conduct a pilot program to
- 3 make grants to American-sponsored elemen-
- 4 tary and secondary schools in predominantly
- 5 Muslim countries for the purpose of providing
- 6 full or partial merit-based scholarships to stu-
- 7 dents from lower- and middle-income families
- 8 of such countries to attend such schools.
- 9 (d) DETERMINATION OF ELIGIBLE STU-
- 10 DENTS.—For purposes of expending grant
- 11 funds, an American-sponsored elementary and
- 12 secondary school that receives a grant under
- 13 subsection (c) is authorized to establish cri-
- 14 teria to be implemented by such school to de-
- 15 termine what constitutes lower- and middle-
- 16 income families in the country (or region of the
- 17 country, if regional variations in income levels
- 18 in the country are significant) in which such
- 19 school is located.
- 20 (e) RESTRICTION ON USE OF FUNDS.—
- 21 Amounts appropriated to the Secretary of
- 22 State pursuant to the authorization of appro-
- 23 priations in subsection (h) shall be used for
- 24 the sole purpose of making grants under this
- 25 section, and may not be used for the adminis-

- 1 tration of the Office of Overseas Schools of the
- 2 Department of State or for any other activity
- 3 of the Office.
- 4 (f) VOLUNTARY PARTICIPATION.—Nothing in
- 5 this section shall be construed to require par-
- 6 ticipation in the pilot program by an Amer-
- 7 ican-sponsored elementary or secondary
- 8 school in a predominantly Muslim country.
- 9 (g) REPORT.—Not later than April 15, 2006,
- 10 the Secretary shall submit to the Committee on
- 11 International Relations of the House of Rep-
- 12 resentatives and the Committee on Foreign Re-
- 13 lations of the Senate a report on the pilot pro-
- 14 gram. The report shall assess the success of the
- 15 program, examine any obstacles encountered
- 16 in its implementation, and address whether it
- 17 should be continued, and if so, provide rec-
- 18 ommendations to increase its effectiveness.
- 19 (h) FUNDING.—There are authorized to be
- 20 appropriated to the Secretary of State such
- 21 sums as may be necessary for each of fiscal
- 22 years 2005, 2006, and 2007 to carry out this sec-
- 23 tion.

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1	SEC. 4042. ENHANCING FREE AND INDEPENDENT MEDIA.
2	(a) FINDINGS.—Congress makes the fol-
3	lowing findings:
4	(1) Freedom of speech and freedom of
5	the press are fundamental human rights.
6	(2) The United States has a national
7	interest in promoting these freedoms by
8	supporting free media abroad, which is
9	essential to the development of free and
10	democratic societies consistent with our
11	own.
12	(3) Free media is undermined, endan-
13	gered, or nonexistent in many repressive
14	and transitional societies around the
15	world, including in Eurasia, Africa, and
16	the Middle East.
17	(4) Individuals lacking access to a
18	plurality of free media are vulnerable to
19	misinformation and propaganda and are
20	potentially more likely to adopt anti-
21	American views.
22	(5) Foreign governments have a re-
23	sponsibility to actively and publicly dis-
24	courage and rebut unprofessional and un-

ethical media while respecting journal-

istic integrity and editorial independence.

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1	(b) STATEMENTS OF POLICY.—It shall be the
2	policy of the United States, acting through the
3	Secretary of State, to—
4	(1) ensure that the promotion of press
5	freedoms and free media worldwide is a
6	priority of United States foreign policy
7	and an integral component of United
8	States public diplomacy;
9	(2) respect the journalistic integrity
10	and editorial independence of free media
11	worldwide; and
12	(3) ensure that widely accepted stand-
13	ards for professional and ethical journal-
14	istic and editorial practices are employed
15	when assessing international media.
16	(c) GRANTS TO PRIVATE SECTOR GROUP TO
17	ESTABLISH MEDIA NETWORK.—
18	(1) In GENERAL.—Grants made avail-
19	able to the National Endowment for De-
20	mocracy (NED) pursuant to paragraph (3)
21	shall be used by NED to provide funding
22	to a private sector group to establish and
23	manage a free and independent media
24	network in accordance with paragraph
25	(2).

1	(2) Purpose.—The purpose of the net-
2	work shall be to provide an effective
3	forum to convene a broad range of indi-
4	viduals, organizations, and governmental
5	participants involved in journalistic ac-
6	tivities and the development of free and
7	independent media to—
8	(A) fund a clearinghouse to collect
9	and share information concerning
10	international media development and
11	training;
12	(B) improve research in the field
13	of media assistance and program
14	evaluation to better inform decisions
15	regarding funding and program de-
16	sign for government and private do-
17	nors;
18	(C) explore the most appropriate
19	use of existing means to more effec-
20	tively encourage the involvement of
21	the private sector in the field of media
22	assistance; and
23	(D) identify effective methods for
24	the development of a free and inde-

1	pendent media in societies in transi-
2	tion.
3	(3) FUNDING.—For grants made by the
4	Department of State to NED as authorized
5	by the National Endowment for Democ-
6	racy Act (Public Law 98-164, 97 Stat.
7	1039), there are authorized to be appro-
8	priated to the Secretary of State such
9	sums as may be necessary for each of fis-
10	cal years 2005, 2006, and 2007 to carry out
11	this section.
12	SEC. 4043. COMBATING BIASED OR FALSE FOREIGN MEDIA
13	COVERAGE OF THE UNITED STATES.
14	(a) FINDINGS.—Congress finds the fol-
15	lowing:
16	(1) Biased or false media coverage of
17	the United States and its allies is a sig-
18	nificant factor encouraging terrorist acts
19	against the people of the United States.
20	(2) Public diplomacy efforts designed
21	to encourage an accurate understanding
22	of the people of the United States and the
23	policies of the United States are unlikely
24	to succeed if foreign publics are subjected

1	to unrelenting biased or false local media
2	coverage of the United States.
3	(3) Where freedom of the press exists
4	in foreign countries the United States can
5	combat biased or false media coverage by
6	responding in the foreign media or by
7	communicating directly to foreign publics
8	in such countries.
9	(4) Foreign governments which en-
10	courage biased or false media coverage of
11	the United States bear a significant de-
12	gree of responsibility for creating a cli-
13	mate within which terrorism can flourish.
14	Such governments are responsible for en-
15	couraging biased or false media coverage
16	if they—
17	(A) issue direct or indirect in-
18	structions to the media to publish bi-
19	ased or false information regarding
20	the United States;
21	(B) make deliberately biased or
22	false charges expecting that such
23	charges will be disseminated; or
24	(C) so severely constrain the abil-

ity of the media to express criticism of

1	any such government that one of the
2	few means of political expression
3	available is criticism of the United
4	States.
5	(b) STATEMENTS OF POLICY.—
6	(1) FOREIGN GOVERNMENTS.—It shall be
7	the policy of the United States to regard
8	foreign governments as knowingly en-
9	gaged in unfriendly acts toward the
10	United States if such governments—
11	(A) instruct their state-owned or
12	influenced media to include content
13	that is anti-American or prejudicial
14	to the foreign and security policies of
15	the United States; or
16	(B) make deliberately false
17	charges regarding the United States
18	or permit false or biased charges
19	against the United States to be made
20	while constraining normal political
21	discourse.
22	(2) Seeking media access; responding
23	TO FALSE CHARGES.—It shall be the policy
24	of the United States to

1	(A) seek access to the media in for-
2	eign countries on terms no less favor-
3	able than those afforded any other
4	foreign entity or on terms available to
5	the foreign country in the United
6	States; and

- (B) combat biased or false media coverage in foreign countries of the United States and its allies by responding in the foreign media or by communicating directly to foreign publics.
- 13 (c) Responsibilities Regarding Biased or 14 False Media Coverage.—
 - (1) Secretary of State.—The Secretary of State shall instruct chiefs of mission to report on and combat biased or false media coverage originating in or received in foreign countries to which such chiefs are posted. Based on such reports and other information available to the Secretary, the Secretary shall prioritize efforts to combat such media coverage, giving special attention to audiences where fostering popular opposition to ter-

- rorism is most important and such media
 coverage is most prevalent.
- 3 (2) CHIEFS OF MISSION.—Chiefs of mis-4 sion shall have the following responsibil-5 ities:
 - (A) Chiefs of mission shall give strong priority to combatting biased or false media reports in foreign countries to which such chiefs are posted regarding the United States.
 - (B) Chiefs of mission posted to foreign countries in which freedom of the press exists shall inform the governments of such countries of the policies of the United States regarding biased or false media coverage of the United States, and shall make strong efforts to persuade such governments to change policies that encourage such media coverage.
- 21 (d) REPORTS.—Not later than 120 days 22 after the date of the enactment of this Act and 23 at least annually thereafter until January 1, 24 2015, the Secretary shall submit to the Com-25 mittee on International Relations of the House

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1	of Representatives and the Committee on For-
2	eign Relations of the Senate a report regard-
3	ing the major themes of biased or false media
4	coverage of the United States in foreign coun-
5	tries, the actions taken to persuade foreign
6	governments to change policies that encourage
7	such media coverage (and the results of such
8	actions), and any other actions taken to com-
9	bat such media coverage in foreign countries.
10	SEC. 4044. REPORT ON BROADCAST OUTREACH STRATEGY.
11	(a) Report.—Not later than 180 days after
12	the date of the enactment of this Act, the Presi-
13	dent shall transmit to the Committee on Inter-
14	national Relations of the House of Representa-
15	tives and the Committee on Foreign Relations
16	of the Senate a report on the strategy of the
17	United States to expand its outreach to foreign
18	Muslim audiences through broadcast media.
19	(b) CONTENT.—The report required under
20	subsection (a) shall contain the following:

21 (1) An assessment of the Broadcasting 22 Board of Governors and the public diplo-23 macy activities of the Department of State 24 with respect to outreach to foreign Muslim 25 audiences through broadcast media.

- 1 (2) An outline of recommended actions 2 that the United States should take to regularly andcomprehensively 3 more present a United States point of view 4 5 through indigenous broadcast media in countries with sizeable Muslim popu-6 lations, including increasing appearances 7 by United States Government officials, ex-8 perts, and citizens. 9
- 10 (3) An assessment of potential incentives for, and costs associated with, en-11 couraging United States broadcasters to 12 dub or subtitle into Arabic and other rel-13 evant languages their news and public af-14 fairs programs broadcast in Muslim coun-15 tries in order to present those programs to 16 17 a much broader Muslim audience than is 18 currently reached.
- 19 (4) An assessment of providing a 20 training program in media and press af-21 fairs for members of the Foreign Service.
- 22 SEC. 4045. OFFICE RELOCATION.
- As soon as practicable after the date of the 24 enactment of this Act, the Secretary of State 25 shall take such actions as are necessary to

1	consolidate	within	the	Harry	S.	Truman

- 2 Building all offices of the Department of State
- 3 that are responsible for the conduct of public
- 4 diplomacy, including the Bureau of Edu-
- 5 cational and Cultural Affairs.
- 6 SEC. 4046. STRENGTHENING THE COMMUNITY OF DEMOC-
- 7 RACIES FOR MUSLIM COUNTRIES.
- 8 (a) SENSE OF CONGRESS.—It is the sense of
- 9 Congress that the United States—
- 10 (1) should work with the Community 11 of Democracies to discuss, develop, and re-12 fine policies and assistance programs to 13 support and promote political, economic, 14 judicial, educational, and social reforms
- 15 in Muslim countries;
- (2) should, as part of that effort, se-16 17 cure support to require countries seeking 18 membership in the Community of Democ-19 racies to be in full compliance with the Community's criteria for participation, as 20 21 established by the Community's Convening 22 Group, should work to ensure that the criteria are part of a legally binding docu-23 ment, and should urge other donor coun-24

tries to use compliance with the criteria

- as a basis for determining diplomatic and
- 2 economic relations (including assistance
- 3 programs) with such participating coun-
- 4 tries; and
- 5 (3) should seek support for inter-
- 6 national contributions to the Community
- 7 of Democracies and should seek authority
- 8 for the Community's Convening Group to
- 9 oversee adherence and compliance of par-
- 10 ticipating countries with the criteria.
- 11 (b) MIDDLE EAST PARTNERSHIP INITIATIVE
- 12 AND BROADER MIDDLE EAST AND NORTH AFRICA
- 13 Initiative .—Amounts made available to carry
- 14 out the Middle East Partnership Initiative and
- 15 the Broader Middle East and North Africa Ini-
- 16 tiative may be made available to the Commu-
- 17 nity of Democracies in order to strengthen and
- 18 expand its work with Muslim countries.
- 19 (c) REPORT.—The Secretary of State shall
- 20 include in the annual report entitled "Sup-
- 21 porting Human Rights and Democracy: The
- 22 U.S. Record" a description of efforts by the
- 23 Community of Democracies to support and
- 24 promote political, economic, judicial, edu-
- 25 cational, and social reforms in Muslim coun-

1	tries and the extent to which such countries
2	meet the criteria for participation in the Com-
3	munity of Democracies.
4	Subtitle C—Reform of Designation
5	of Foreign Terrorist Organizations
6	SEC. 4051. DESIGNATION OF FOREIGN TERRORIST ORGANI-
7	ZATIONS.
8	(a) PERIOD OF DESIGNATION.—Section
9	219(a)(4) of the Immigration and Nationality
10	Act (8 U.S.C. 1189(a)(4)) is amended—
11	(1) in subparagraph (A)—
12	(A) by striking "Subject to para-
13	graphs (5) and (6), a" and inserting
14	"A"; and
15	(B) by striking "for a period of 2
16	years beginning on the effective date
17	of the designation under paragraph
18	(2)(B)" and inserting "until revoked
19	under paragraph (5) or (6) or set
20	aside pursuant to subsection (c) ";
21	(2) by striking subparagraph (B) and
22	inserting the following:
23	"(B) REVIEW OF DESIGNATION UPON
24	PETITION.—

"(i) IN GENERAL.—The S	ec-
retary shall review the design	ıa-
tion of a foreign terrorist orga	ni-
zation under the procedures	set
forth in clauses (iii) and (iv) if t	the
designated organization files a	pe-
tition for revocation within the	pe-
tition period described in clas	ıse
(ii).	
"(ii) Petition period.—I	or
purposes of clause (i)—	
"(I) if the designated org	gа-
nization has not previou	sly
filed a petition for revocati	on
under this subparagraph, t	the
petition period begins 2 year	ırs
after the date on which t	the
designation was made; or	
"(II) if the designated	or-
ganization has previou	sly
filed a petition for revocati	on
under this subparagraph, t	the
petition period begins 2 year	ırs
after the date of the det	er-

1	mination made under clause
2	(iv) on that petition.
3	"(iii) Procedures.—Any for-
4	eign terrorist organization that
5	submits a petition for revocation
6	under this subparagraph must
7	provide evidence in that petition
8	that the relevant circumstances
9	described in paragraph (1) have
10	changed in such a manner as to
11	warrant revocation with respect to
12	$the\ organization.$
13	"(iv) Determination.—
14	"(I) In general.—Not later
15	than 180 days after receiving
16	a petition for revocation sub-
17	mitted under this subpara-
18	graph, the Secretary shall
19	make a determination as to
20	$such\ revocation.$
21	"(II) CLASSIFIED INFORMA-
22	TION.—The Secretary may con-
23	sider classified information in
24	making a determination in re-
25	sponse to a petition for revoca-

1	tion. Classified information
2	shall not be subject to disclo-
3	sure for such time as it re-
4	mains classified, except that
5	such information may be dis-
6	closed to a court ex parte and
7	in camera for purposes of ju-
8	dicial review under subsection
9	(c).
10	"(III) PUBLICATION OF DE-
11	TERMINATION.—A determina-
12	tion made by the Secretary
13	under this clause shall be pub-
14	lished in the Federal Register.
15	"(IV) PROCEDURES.—Any
16	revocation by the Secretary
17	shall be made in accordance
18	with paragraph (6)."; and
19	(3) by adding at the end the following:
20	"(C) OTHER REVIEW OF DESIGNA-
21	TION.—
22	"(i) In GENERAL.—If in a 6-year
23	period no review has taken place
24	under subparagraph (B), the Sec-
25	retary shall review the designa-

1	tion of the foreign terrorist orga-
2	nization in order to determine
3	whether such designation should
4	be revoked pursuant to paragraph
5	<i>(6)</i> .
6	"(ii) Procedures.—If a review
7	does not take place pursuant to
8	subparagraph (B) in response to a
9	petition for revocation that is filed
10	in accordance with that subpara-
11	graph, then the review shall be
12	conducted pursuant to procedures
13	established by the Secretary. The
14	results of such review and the ap-
15	plicable procedures shall not be
16	reviewable in any court.
17	"(iii) Publication of results
18	OF REVIEW.—The Secretary shall
19	publish any determination made
20	pursuant to this subparagraph in
21	the Federal Register.".
22	(b) Aliases.—Section 219 of the Immigra-
23	tion and Nationality Act (8 U.S.C. 1189) is
24	amended—

1	(1) by redesignating subsections (b)
2	and (c) as subsections (c) and (d), respec-
3	tively; and

- (2) by inserting after subsection (a) the following new subsection (b):
- "(b) Amendments to a Designation.—
 - "(1) In GENERAL.—The Secretary may amend a designation under this subsection if the Secretary finds that the organization has changed its name, adopted a new alias, dissolved and then reconstituted itself under a different name or names, or merged with another organization.
 - "(2) PROCEDURE.—Amendments made to a designation in accordance with paragraph (1) shall be effective upon publication in the Federal Register. Subparagraphs (B) and (C) of subsection (a)(2) shall apply to an amended designation upon such publication. Paragraphs (2)(A)(i), (4), (5), (6), (7), and (8) of subsection (a) shall also apply to an amended designation.

1	"(3) ADMINISTRATIVE RECORD.—The ad-
2	ministrative record shall be corrected to
3	include the amendments as well as any
4	additional relevant information that sup-
5	ports those amendments.
6	"(4) CLASSIFIED INFORMATION.—The
7	Secretary may consider classified infor-
8	mation in amending a designation in ac-
9	cordance with this subsection. Classified
10	information shall not be subject to disclo-
11	sure for such time as it remains classified,
12	except that such information may be dis-
13	closed to a court ex parte and in camera
14	for purposes of judicial review under sub-
15	section (c).".
16	(c) TECHNICAL AND CONFORMING AMEND-
17	MENTS.—Section 219 of the Immigration and
18	Nationality Act (8 U.S.C. 1189) is amended—
19	(1) in subsection (a)—
20	(A) in paragraph (3)(B), by strik-
21	ing "subsection (b)" and inserting
22	"subsection (c) ";
23	(B) in paragraph $(6)(A)$ —
24	(i) in the matter preceding
25	clause (i), by striking "or a redes-

1	ignation made under paragraph
2	(4)(B)" and inserting "at any time,
3	and shall revoke a designation
4	upon completion of a review con-
5	ducted pursuant to subpara-
6	graphs (B) and (C) of paragraph
7	(4)"; and
8	(ii) in clause (i), by striking
9	$"or\ redesignation";$
10	(C) in paragraph (7), by striking ",
11	or the revocation of a redesignation
12	under paragraph (6),"; and
13	(D) in paragraph (8)—
14	(i) by striking ", or if a redes-
15	ignation under this subsection has
16	become effective under paragraph
17	(4)(B),"; and
18	(ii) by striking "or redesigna-
19	tion"; and
20	(2) in subsection (c), as so redesig-
21	nated—
22	(A) in paragraph (1), by striking
23	"of the designation in the Federal
24	Register," and all that follows
25	through "review of the designation"

1	and inserting "in the Federal Register
2	of a designation, an amended des-
3	ignation, or a determination in re-
4	sponse to a petition for revocation, the
5	designated organization may seek ju-
6	dicial review";
7	(B) in paragraph (2), by inserting
8	", amended designation, or determina-
9	tion in response to a petition for rev-
10	ocation" after "designation";
11	(C) in paragraph (3), by inserting
12	", amended designation, or determina-
13	tion in response to a petition for rev-
14	ocation" after "designation"; and
15	(D) in paragraph (4), by inserting
16	", amended designation, or determina-
17	tion in response to a petition for rev-
18	ocation" after "designation" each
19	place that term appears.
20	(d) SAVINGS PROVISION.—For purposes of
21	applying section 219 of the Immigration and
22	Nationality Act on or after the date of enact-
23	ment of this Act, the term "designation", as
24	used in that section, includes all redesigna-
25	tions made pursuant to section 219(a)(4)(B) of

1	the Immigration and Nationality Act (8 U.S.C.
2	1189(a)(4)(B)) prior to the date of enactment of
3	this Act, and such redesignations shall con-
4	tinue to be effective until revoked as provided
5	in paragraph (5) or (6) of section 219(a) of the
6	Immigration and Nationality Act (8 U.S.C.
7	1189(a)).
8	SEC. 4052. INCLUSION IN ANNUAL DEPARTMENT OF STATE
9	COUNTRY REPORTS ON TERRORISM OF IN-
10	FORMATION ON TERRORIST GROUPS THAT
11	SEEK WEAPONS OF MASS DESTRUCTION AND
12	GROUPS THAT HAVE BEEN DESIGNATED AS
13	FOREIGN TERRORIST ORGANIZATIONS.
14	(a) Inclusion in Reports.—Section 140 of
15	the Foreign Relations Authorization Act, Fis-
16	cal Years 1988 and 1989 (22 U.S.C. 2656f) is
17	amended—
18	(1) in subsection $(a)(2)$ —
19	(A) by inserting "any terrorist
20	group known to have obtained or de-
21	veloped, or to have attempted to ob-
22	tain or develop, weapons of mass de-
23	struction," after "during the pre-
24	ceding five years " and

1	(B) by inserting "any group des-
2	ignated by the Secretary as a foreign
3	terrorist organization under section
4	219 of the Immigration and Nation-
5	ality Act (8 U.S.C. 1189)," after "Ex-
6	port Administration Act of 1979,";
7	(2) in subsection $(b)(1)(C)(iii)$, by
8	striking "and" at the end;
9	(3) in subsection $(b)(1)(C)$ —
10	(A) by redesignating clause (iv) as
11	clause (v); and
12	(B) by inserting after clause (iii)
13	the following new clause:
14	"(iv) providing weapons of
15	mass destruction, or assistance in
16	obtaining or developing such
17	weapons, to terrorists or terrorist
18	groups; and"; and
19	(4) in subsection $(b)(3)$ (as redesig-
20	$nated\ by\ section\ 4002(b)(2)(B)\ of\ this$
21	Act)—
22	(A) by redesignating subpara-
23	graphs (C), (D), and (E) as (D), (E),
24	and (F), respectively; and

1	(B) by inserting after subpara-
2	graph (B) the following new subpara-
3	graph:
4	"(C) efforts by those groups to ob-
5	tain or develop weapons of mass de-
6	struction;".
7	(b) EFFECTIVE DATE.—The amendments
8	made by subsection (a) shall apply beginning
9	with the first report under section 140 of the
10	Foreign Relations Authorization Act, Fiscal
11	Years 1988 and 1989 (22 U.S.C. 2656f), sub-
12	mitted more than one year after the date of the
13	enactment of this Act.
14	Subtitle D—Afghanistan Freedom
15	Support Act Amendments of 2004
16	SEC. 4061. SHORT TITLE.
17	This subtitle may be cited as the "Afghani-
18	stan Freedom Support Act Amendments of
19	2004".
20	SEC. 4062. COORDINATION OF ASSISTANCE FOR AFGHANI-
21	STAN.
22	(a) FINDINGS.—Congress finds that—
23	(1) the Final Report of the National
24	Commission on Terrorist Attacks Upon
25	the United States criticized the provision

1	of United States assistance to Afghanistan
2	for being too inflexible; and

- (2) the Afghanistan Freedom Support 3 Act of 2002 (Public Law 107-327; 22 U.S.C. 4 7501 et seq.) contains provisions that pro-5 vide for flexibility in the provision of as-6 sistance for Afghanistan and are not sub-7 8 ject to the requirements of typical foreign assistance programs and provide for the 9 designation of a coordinator to oversee 10
- 11 United States assistance for Afghanistan.
- 12 **(b) DESIGNATION OF COORDINATOR.—Section**
- 13 104(a) of the Afghanistan Freedom Support
- 14 Act of 2002 (22 U.S.C. 7514(a)) is amended in
- 15 the matter preceding paragraph (1) by strik-
- 16 ing "is strongly urged to" and inserting
- 17 "shall".
- 18 (c) Other Matters.—Section 104 of such
- 19 Act (22 U.S.C. 7514) is amended by adding at
- 20 the end the following:
- 21 "(c) Program Plan.—The coordinator des-
- 22 ignated under subsection (a) shall annually
- 23 submit to the Committees on International Re-
- 24 lations and Appropriations of the House of
- 25 Representatives and the Committees on For-

- 1 eign Relations and Appropriations of the Sen-
- 2 ate the Administration's plan for assistance to
- 3 Afghanistan together with a description of
- 4 such assistance in prior years.
- 5 "(d) COORDINATION WITH INTERNATIONAL
- 6 COMMUNITY.—The coordinator designated
- 7 under subsection (a) shall work with the inter-
- 8 national community and the Government of
- 9 Afghanistan to ensure that assistance to Af-
- 10 ghanistan is implemented in a coherent, con-
- 11 sistent, and efficient manner to prevent dupli-
- 12 cation and waste. The coordinator designated
- 13 under subsection (a) shall work through the
- 14 Secretary of the Treasury and the United
- 15 States Executive Directors at the international
- 16 financial institutions in order to effectuate
- 17 these responsibilities within the international
- 18 financial institutions. The term 'international
- 19 financial institution' has the meaning given in
- 20 section 1701(c)(2) of the International Finan-
- 21 cial Institutions Act.".
- 22 SEC. 4063. GENERAL PROVISIONS RELATING TO THE AF-
- 23 GHANISTAN FREEDOM SUPPORT ACT OF 2002.
- 24 (a) Assistance to Promote Economic, Po-
- 25 LITICAL AND SOCIAL DEVELOPMENT.—

1	(1) DECLARATION OF POLICY.—Congress
2	reaffirms the authorities contained in
3	title I of the Afghanistan Freedom Sup-
4	port Act of 2002 (22 U.S.C. 7501 et seq.; re-
5	lating to economic and democratic devel-
6	opment assistance for Afghanistan).

- 7 (2) PROVISION OF ASSISTANCE.—Section
 8 103(a) of such Act (22 U.S.C. 7513(a)) is
 9 amended in the matter preceding para10 graph (1) by striking "section 512 of Pub11 lic Law 107-115 or any other similar" and
 12 inserting "any other".
- **(b)** DECLARATIONS OF POLICY.—Congress 14 makes the following declarations:
 - (1) The United States reaffirms the support that it and other countries expressed for the report entitled "Securing Afghanistan's Future" in their Berlin Declaration of April 2004. The United States should help enable the growth needed to create an economically sustainable Afghanistan capable of the poverty reduction and social development foreseen in the report.

- 1 (2) The United States supports the
 2 parliamentary elections to be held in Af3 ghanistan by April 2005 and will help en4 sure that such elections are not under5 mined by warlords or narcotics traf6 fickers.
 - (3)(A) The United States continues to urge North Atlantic Treaty Organization members and other friendly countries to make much greater military contributions toward securing the peace in Afghanistan.
 - (B) The United States should continue to lead in the security domain by, among other things, providing logistical support to facilitate those contributions.
 - (C) In coordination with the Government of Afghanistan, the United States should urge others, and act itself, to increase efforts to promote disarmament, demobilization, and reintegration efforts, to enhance counternarcotics activities, to expand deployments of Provincial Reconstruction Teams, and to increase training

- of Afghanistan's National Army and its police and border security forces.
- 3 (c) Long-Term Strategy.—
- 4 (1) STRATEGY.—Title III of such Act (22 5 U.S.C. 7551 et seq.) is amended by adding 6 at the end the following:
- 7 "SEC. 304 FORMULATION OF LONG-TERM STRATEGY FOR 8 AFGHANISTAN.
- 9 **"(a) STRATEGY.**—
- "(1) In General.—Not later than 180 10 11 days after the date of the enactment of the Afghanistan Freedom Support Act Amend-12 ments of 2004, the President shall formu-13 late and transmit to the Committee on 14 International Relations of the House of 15 Representatives and the Committee on 16 17 Foreign Relations of the Senate a 5-year 18 strategy for Afghanistan that includes 19 specific and measurable goals, timeframes for accomplishing such goals, and 20 21 specific resource levels necessary for ac-22 complishing such goals for addressing the long-term development and security needs 23 of Afghanistan, including sectors such as 24 agriculture and irrigation, parliamentary 25

- and democratic development, the judicial 1 system and rule of law, human rights, 2 education, health, telecommunications, 3 electricity. women's 4 rights, counternarcotics, police, border security, anti-cor-5 ruption, and other law-enforcement ac-6 7 tivities.
- "(2) ADDITIONAL REQUIREMENT.—The
 strategy shall also delineate responsibilities for achieving such goals and identify
 and address possible external factors that
 could significantly affect the achievement
 of such goals.
- "(b) IMPLEMENTATION.—Not later than 30
 15 days after the date of the transmission of the
 16 strategy required by subsection (a), the Sec17 retary of State, the Administrator of the
 18 United States Agency for International Devel19 opment, and the Secretary of Defense shall
 20 submit to the Committee on International Re21 lations of the House of Representatives and the
 22 Committee on Foreign Relations of the Senate
 23 a written 5-year action plan to implement the
 24 strategy developed pursuant to subsection (a).
 25 Such action plan shall include a description

1	and schedule of the program evaluations that
2	will monitor progress toward achieving the
3	goals described in subsection (a).
4	"(c) Review.—The Secretary of State, the
5	Administrator of the United States Agency for
6	International Development, and the Secretary
7	of Defense shall carry out an annual review of
8	the strategy required by subsection (a) and the
9	action plan required by subsection (b).
10	"(d) Monitoring.—The report required by
11	$section\ 206(c)(2)\ of\ this\ Act\ shall\ include-$
12	"(1) a description of progress toward
13	implementation of both the strategy re-
14	quired by subsection (a) and the action
15	plan required by subsection (b); and
16	"(2) a description of any changes to
17	the strategy or action plan since the date
18	of the submission of the last report re-
19	quired by such section.".
20	(2) CLERICAL AMENDMENT.—The table
21	of contents for such Act (22 U.S.C. 7501
22	note) is amended by adding after the item
23	relating to section 303 the following:

"Sec. 304. Formulation of long-term strategy for Afghanistan.".

1	SEC. 4064. RULE OF LAW AND RELATED ISSUES.
2	Section $103(a)(5)(A)$ of the Afghanistan
3	Freedom Support Act of 2002 (22 U.S.C.
4	7513(a)(5)(A)) is amended—
5	(1) in clause (v), to read as follows:
6	"(v) support for the activities
7	of the Government of Afghanistan
8	to develop modern legal codes and
9	court rules, to provide for the cre-
10	ation of legal assistance pro-
11	grams, and other initiatives to
12	promote the rule of law in Afghan-
13	istan;";
14	(2) in clause (xii), to read as follows:
15	"(xii) support for the effective
16	administration of justice at the
17	national, regional, and local lev-
18	els, including programs to im-
19	prove penal institutions and the
20	rehabilitation of prisoners, to es-
21	tablish a responsible and commu-
22	nity-based police force, and to re-
23	habilitate or construct court-
24	houses and detention facilities;";
25	and

1	(3) in clause (xiii), by striking "and"
2	at the end;
3	(4) in clause (xiv), by striking the pe-
4	riod at the end and inserting "; and"; and
5	(5) by adding at the end the following:
6	"(xv) assistance for the protec-
7	tion of Afghanistan's culture, his-
8	tory, and national identity, in-
9	cluding with the rehabilitation of
10	Afghanistan's museums and sites
11	of cultural significance.".
12	SEC. 4065. MONITORING OF ASSISTANCE.
13	Section 108 of the Afghanistan Freedom
14	Support Act of 2002 (22 U.S.C. 7518) is amend-
15	ed by adding at the end the following:
16	"(c) MONITORING OF ASSISTANCE FOR AF-
17	GHANISTAN.—
18	"(1) Report.—Not later than January
19	15, 2005, and every six months thereafter,
20	the Secretary of State, in consultation
21	with the Administrator for the United
22	States Agency for International Develop-
23	ment, shall submit to the Committee on
24	International Relations of the House of
25	Representatives and the Committee on

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25 DISARMAMENT OF PRIVATE MILITIAS.—

23 adding at the end the following:

22 port Act of 2002 (22 U.S.C. 7513) is amended by

"(d) United States Policy Relating to

- 1 "(1) IN GENERAL.—It shall be the policy 2 of the United States to take immediate steps to provide active support for the dis-3 armament, demobilization, and reintegra-4 5 tion of armed soldiers, particularly child soldiers, in Afghanistan, in close con-6 7 sultation with the President of Afghani-8 stan.
- 9 "(2) REPORT.—The report required by 10 section 206(c)(2) of this Act shall include 11 a description of the progress to implement 12 paragraph (1).".
- 13 (b) International Peacekeeping and Se-14 Curity Operations.—Section 103 of such Act 15 (22 U.S.C. 7513(d)), as amended by subsection 16 (a), is further amended by adding at the end 17 the following:
- "(e) United States Policy Relating to
 19 International Peacekeeping and Security
 20 Operations.—It shall be the policy of the
 21 United States to make every effort to support
 22 the expansion of international peacekeeping
 23 and security operations in Afghanistan in
 24 order to—

1	"(1) increase the area in which secu-
2	rity is provided and undertake vital tasks
3	related to promoting security, such as dis-
4	arming warlords, militias, and
5	irregulars, and disrupting opium produc-
6	tion; and
7	"(2) safeguard highways in order to
8	allow the free flow of commerce and to
9	allow material assistance to the people of
10	Afghanistan, and aid personnel in Af-
11	ghanistan, to move more freely.".
12	SEC. 4067. EFFORTS TO EXPAND INTERNATIONAL PEACE-
13	KEEPING AND SECURITY OPERATIONS IN AF-
14	GHANISTAN.
15	Section $206(d)(1)$ of the Afghanistan Free-
16	dom Support Act of 2002 (22 U.S.C. 7536(d)(1))
17	is amended to read as follows:
18	"(1) EFFORTS TO EXPAND INTER-
19	NATIONAL PEACEKEEPING AND SECURITY OP-
20	ERATIONS IN AFGHANISTAN.—
21	"(A) EFFORTS.—The President
22	shall encourage, and, as authorized
23	by law, enable other countries to ac-
24	tively participate in expanded inter-
25	national peacekeeping and security

operations in Afghanistan, especially through the provision of military personnel for extended periods of time.

"(**B**) REPORTS.—The President shall prepare and transmit to the Committee on International Relations 6 of the House of Representatives and 7 the Committee on Foreign Relations of 8 the Senate a report on efforts carried 9 out pursuant to subparagraph (A). 10 11 The first report under this subpara-12 graph shall be transmitted not later 13 than 60 days after the date of the enactment of the Afghanistan Freedom 14 Support Act Amendments of 2004 and 15 subsequent reports shall be trans-16 17 mitted every six months thereafter and may be included in the report re-18 19 quired by section 206(c)(2) of this 20 Act.".

21 SEC. 4068. PROVISIONS RELATING TO counternarcotics EF-

22 FORTS IN AFGHANISTAN.

23 (a) COUNTERNARCOTICS EFFORTS.—The Af-24 ghanistan Freedom Support Act of 2002 (22)

25 **U.S.C. 7501** et seq.) is amended—

1	(1) by redesignating—
2	(A) title III as title IV; and
3	(B) sections 301 through 304 as
4	sections 401 through 404, respectively;
5	and
6	(2) by inserting after title II the fol-
7	lowing:
8	"TITLE III—PROVISIONS RELAT-
9	ING TO counternarcotics EF-
10	FORTS IN AFGHANISTAN
11	"SEC. 301. ASSISTANCE FOR counternarcotics EFFORTS.
12	"In addition to programs established pur-
13	suant to section 103(a)(3) of this Act or other
14	similar programs, the President is authorized
15	and encouraged to implement specific initia-
16	tives to assist in the eradication of poppy cul-
17	tivation and the disruption of heroin produc-
18	tion in Afghanistan, such as—
19	"(1) promoting alternatives to poppy
20	cultivation, including the introduction of
21	high value crops that are suitable for ex-
22	port and the provision of appropriate
23	technical assistance and credit mecha-
24	nisms for farmers;

1	"(2) enhancing the ability of farmers
2	to bring legitimate agricultural goods to
3	market;
4	"(3) notwithstanding section 660 of
5	the Foreign Assistance Act of 1961 (22
6	U.S.C. 2420), assistance, including non-
7	lethal equipment, training (including
8	training in internationally recognized
9	standards of human rights, the rule of
10	law, anti-corruption, and the promotion
11	of civilian police roles that support de-
12	mocracy), and payments, during fiscal
13	years 2006 through 2008, for salaries for
14	special counternarcotics police and sup-
15	porting units;
16	"(4) training the Afghan National
17	Army in counternarcotics activities; and
18	"(5) creating special counternarcotics
19	courts, prosecutors, and places of incar-
20	ceration.".
21	(b) CLERICAL AMENDMENTS.—The table of
22	contents for such Act (22 U.S.C. 7501 note) is
23	amended—
24	(1) by redesignating—

1	(A) the item relating to title III as
2	the item relating to title IV; and
3	(B) the items relating to sections
4	301 through 304 as the items relating
5	to sections 401 through 404; and
6	(2) by inserting after the items relat-
7	ing to title II the following:
	"TITLE III—PROVISIONS RELATING TO COUNTERNARCOTICS EFFORTS IN AFGHANISTAN
	"Sec. 301. Assistance for counternarcotics efforts.".
8	SEC. 4069. ADDITIONAL AMENDMENTS TO THE AFGHANI-
9	STAN FREEDOM SUPPORT ACT OF 2002.
10	(a) TECHNICAL AMENDMENT.—Section
11	103(a)(7)(A)(xii) of the Afghanistan Freedom
12	Support Act of 2002 (22 U.S.C.
13	7513(a)(7)(A)(xii)) is amended by striking "Na-
14	tional" and inserting "Afghan Independent".
15	(b) REPORTING REQUIREMENT.—Section
16	206(c)(2) of such Act (22 U.S.C. 7536(c)(2)) is
17	amended in the matter preceding subpara-
18	graph (A) by striking "2007" and inserting
19	<i>"2012"</i> .
20	SEC. 4070. REPEAL.
21	Section 620D of the Foreign Assistance Act
22	of 1961 (22 U.S.C. 2374; relating to prohibition

1	on assistance to Afghanistan) is hereby re-
2	pealed.
3	Subtitle E—Provisions Relating to
4	Saudi Arabia and Pakistan
5	SEC. 4081. NEW UNITED STATES STRATEGY FOR RELATION-
6	SHIP WITH SAUDI ARABIA.
7	(a) Sense of Congress.—It is the sense of
8	Congress that the relationship between the
9	United States and Saudi Arabia should in-
10	clude a more robust dialogue between the peo-
11	ple and Government of the United States and
12	the people and Government of Saudi Arabia in
13	order to provide for a reevaluation of, and im-
14	provements to, the relationship by both sides.
15	(b) Report.—
16	(1) In general.— Not later than one
17	year after the date of the enactment of
18	this Act, the President shall transmit to
19	the Committee on International Relations
20	of the House of Representatives and the
21	Committee on Foreign Relations of the
22	Senate a strategy for collaboration with
23	the people and Government of Saudi Ara-
24	bia on subjects of mutual interest and im-

portance to the United States.

1	(2) CONTENTS.—The strategy required
2	under paragraph (1) shall include the fol-
3	lowing provisions:
4	(A) A framework for security co-
5	operation in the fight against ter-
6	rorism, with special reference to com-
7	bating terrorist financing and an ex-
8	amination of the origins of modern
9	terrorism.
10	(B) A framework for political and
11	economic reform in Saudi Arabia and
12	throughout the Middle East.
13	(C) An examination of steps that
14	should be taken to reverse the trend
15	toward extremism in Saudi Arabia
16	and other Muslim countries and
17	throughout the Middle East.
18	(D) A framework for promoting
19	greater tolerance and respect for cul-
20	tural and religious diversity in Saudi
21	Arabia and throughout the Middle

East.

1	SEC. 4082. UNITED STATES COMMITMENT TO THE FUTURE
2	OF PAKISTAN.
3	(a) Sense of Congress.—It is the sense of
4	Congress that the United States should, over a
5	long-term period, help to ensure a promising,
6	stable, and secure future for Pakistan, and
7	should in particular provide assistance to en-
8	courage and enable Pakistan—
9	(1) to continue and improve upon its
10	commitment to combating extremists;
11	(2) to seek to resolve any outstanding
12	difficulties with its neighbors and other
13	countries in its region;
14	(3) to continue to make efforts to fully
15	control its territory and borders;
16	(4) to progress towards becoming a
17	more effective and participatory democ-
18	racy;
19	(5) to participate more vigorously in
20	the global marketplace and to continue to
21	modernize its economy;
22	(6) to take all necessary steps to halt
23	the spread of weapons of mass destruc-
24	tion;
25	(7) to continue to reform its education
26	system; and

1	(8) to, in other ways, implement a gen-
2	eral strategy of moderation.
3	(b) Strategy.—Not later than 180 days
4	after the date of the enactment of this Act, the
5	President shall transmit to Congress a de-
6	tailed proposed strategy for the future, long-
7	term, engagement of the United States with
8	Pakistan.
9	SEC. 4083. EXTENSION OF PAKISTAN WAIVERS.
10	The Act entitled "An Act to authorize the
11	President to exercise waivers of foreign assist-
12	ance restrictions with respect to Pakistan
13	through September 30, 2003, and for other pur-
14	poses", approved October 27, 2001 (Public Law
15	107-57; 115 Stat. 403), as amended by section
16	2213 of the Emergency Supplemental Appro-
17	priations Act for Defense and for the Recon-
18	struction of Iraq and Afghanistan, 2004 (Pub-
19	lic Law 108-106; 117 Stat. 1232), is further
20	amended—
21	(1) in section $1(b)$ —
22	(A) in the heading, by striking
23	"FISCAL YEAR 2004" and inserting
24	"FISCAL YEARS 2005 AND 2006"; and

1	(B) in paragraph (1), by striking
2	"2004" and inserting "2005 or 2006";
3	(2) in section 3(2), by striking "and
4	2004," and inserting "2004, 2005, and
5	2006"; and
6	(3) in section 6, by striking "2004" and
7	inserting "2006".
8	Subtitle F—Oversight Provisions
9	SEC. 4091. CASE-ZABLOCKI ACT REQUIREMENTS.
10	(a) AVAILABILITY OF TREATIES AND INTER-
11	NATIONAL AGREEMENTS.—Section 112a of title 1,
12	United States Code, is amended by adding at
13	the end the following:
14	"(d) The Secretary of State shall cause to
15	be published in slip form or otherwise made
16	publicly available through the Internet
17	website of the Department of State each treaty
18	or international agreement proposed to be
19	published in the compilation entitled 'United
20	States Treaties and Other International
21	Agreements' not later than 180 days after the
22	date on which the treaty or agreement enters
23	into force.".
24	(b) Transmission to Congress.—Section
25	112b(a) of title 1, United States Code (com-

1	monly referred to as the "Case-Zablocki Act"),
2	is amended—
3	(1) in the first sentence, by striking
4	"has entered into force" and inserting
5	"has been signed or entered into force";
6	and
7	(2) in the second sentence, by striking
8	"Committee on Foreign Affairs" and in-
9	serting "Committee on International Rela-
10	tions".
11	(c) Report.—Section 112b of title 1, United
12	States Code, is amended—
13	(1) by redesignating subsections (d)
14	and (e) as subsections (e) and (f), respec-
15	tively; and
16	(2) by inserting after subsection (c)
17	the following:
18	" $(d)(1)$ The Secretary of State shall submit
19	to Congress on an annual basis a report that
20	contains an index of all international agree-
21	ments (including oral agreements), listed by
22	country, date, title, and summary of each such
23	agreement (including a description of the du-
24	ration of activities under the agreement and
25	the agreement itself), that the United States—

1	"(A) has signed, proclaimed, or with
2	reference to which any other final for-
3	mality has been executed, or that has been
4	extended or otherwise modified, during
5	the preceding calendar year; and
6	"(B) has not been published, or is not
7	proposed to be published, in the compila-
8	tion entitled 'United States Treaties and
9	Other International Agreements'.
10	"(2) The report described in paragraph (1)
11	may be submitted in classified form.".
12	(d) DETERMINATION OF INTERNATIONAL
13	AGREEMENT.—Subsection (e) of section 112b of
14	title 1, United States Code, (as redesignated)
15	is amended—
16	(1) by striking "(e) The Secretary of
17	State" and inserting "(e)(1) Subject to
18	paragraph (2), the Secretary of State";
19	and
20	(2) by adding at the end the following:
21	"(2)(A) An arrangement shall constitute
22	an international agreement within the mean-
23	ing of this section (other than subsection (c) of
24	this section) irrespective of the duration of ac-

- 1 tivities under the arrangement or the arrange-
- 2 ment itself.
- 3 "(B) Arrangements that constitute an
- 4 international agreement within the meaning
- 5 of this section (other than subsection (c) of this
- 6 section) include, but are not limited to, the fol-
- 7 lowing:
- 8 "(i) A bilateral or multilateral
- 9 counterterrorism agreement.
- 10 "(ii) A bilateral agreement with a
- country that is subject to a determination
- 12 under section 6(j)(1)(A) of the Export Ad-
- ministration Act of 1979 (50 U.S.C. App.
- 14 **2405**(j)(1)(A)), section 620A(a) of the For-
- 15 eign Assistance Act of 1961 (22 U.S.C.
- 16 2371(a)), or section 40(d) of the Arms Ex-
- 17 port Control Act (22 U.S.C. 2780(d)).".
- 18 (e) Enforcement of Requirements.—Sec-
- 19 tion 139(b) of the Foreign Relations Authoriza-
- 20 tion Act, Fiscal Years 1988 and 1989 is amend-
- 21 ed to read as follows:
- 22 "(b) Effective Date.—Subsection (a) shall
- 23 take effect 60 days after the date of the enact-
- 24 ment of the 9/11 Recommendations Implemen-

1	tation Act and shall apply during fiscal years
2	2005, 2006, and 2007.".
3	Subtitle G—Additional Protections
4	of United States Aviation System
5	from Terrorist Attacks
6	SEC. 4101. INTERNATIONAL AGREEMENTS TO ALLOW MAX-
7	IMUM DEPLOYMENT OF FEDERAL FLIGHT
8	DECK OFFICERS.
9	The President is encouraged to pursue ag-
10	gressively international agreements with for-
11	eign governments to allow the maximum de-
12	ployment of Federal air marshals and Federal
13	flight deck officers on international flights.
14	SEC. 4102. FEDERAL AIR MARSHAL TRAINING.
15	Section 44917 of title 49, United States
16	Code, is amended by adding at the end the fol-
17	lowing:
18	"(d) Training for Foreign Law Enforce-
19	MENT PERSONNEL.—
20	"(1) In GENERAL.—The Assistant Sec-
21	retary for Immigration and Customs En-
22	forcement of the Department of Homeland
23	Security, after consultation with the Sec-
24	retary of State, may direct the Federal Air
25	Marshal Service to provide appropriate

- air marshal training to law enforcement
 personnel of foreign countries.
- "(2) WATCHLIST SCREENING.—The Federal Air Marshal Service may only provide appropriate air marshal training to law enforcement personnel of foreign coun-tries after comparing the identifying in-formation and records of law enforcement personnel of foreign countries against ap-propriate records in the consolidated and integrated terrorist watchlists of the Fed-eral Government.
 - "(3) FEES.—The Assistant Secretary shall establish reasonable fees and charges to pay expenses incurred in carrying out this subsection. Funds collected under this subsection shall be credited to the account in the Treasury from which the expenses were incurred and shall be available to the Assistant Secretary for purposes for which amounts in such account are available.".

1	SEC. 4103. MAN-PORTABLE AIR DEFENSE SYSTEMS
2	(MANPADS).
3	(a) United States Policy on Non-
4	PROLIFERATION AND EXPORT CONTROL.—
5	(1) TO LIMIT AVAILABILITY AND TRANS-
6	FER OF MANPADS.—The President shall
7	pursue, on an urgent basis, further strong
8	international diplomatic and cooperative
9	efforts, including bilateral and multilat-
10	eral treaties, in the appropriate forum to
11	limit the availability, transfer, and pro-
12	liferation of MANPADSs worldwide.
13	(2) TO LIMIT THE PROLIFERATION OF
14	MANPADS.—The President is encouraged to
15	seek to enter into agreements with the
16	governments of foreign countries that, at
17	a minimum, would—
18	(A) prohibit the entry into force of
19	a MANPADS manufacturing license
20	agreement and MANPADS co-produc-
21	tion agreement, other than the entry
22	into force of a manufacturing license
23	or co-production agreement with a
24	country that is party to such an agree-
25	ment:

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1	(B) prohibit, except pursuant to
2	transfers between governments, the ex-
3	port of a MANPADS, including any
4	component, part, accessory, or attach-
5	ment thereof, without an individual
6	validated license; and
7	(C) prohibit the reexport or re-
8	transfer of a MANPADS, including
9	any component, part, accessory, or at-
10	tachment thereof, to a third person,
11	organization, or government unless
12	the written consent of the government
13	that approved the original export or
14	transfer is first obtained.
15	(3) TO ACHIEVE DESTRUCTION OF
16	MANPADS.—The President should continue
17	to pursue further strong international

- diplomatic and cooperative efforts, including bilateral and multilateral treaties, in the appropriate forum to assure the destruction of excess, obsolete, and il $licit\ stocks\ of\ MANPADSs\ worldwide.$
- (4) REPORTING AND BRIEFING REQUIRE-23 24 MENT.—

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1 (A)President's REPORT.—Not 2 later than 180 days after the date of 3 enactment of this Act, the President shall transmit to the appropriate con-4 5 gressional committees a report that contains a detailed description of the 6 status of diplomatic efforts under 7 paragraphs (1), (2), and (3) and of ef-8 forts by the appropriate United States 9 agencies to comply with the rec-10 ommendations of the General Ac-11 counting Office set forth in its report 12 GAO-04-519, entitled "Nonprolifera-13 14 tion: Further Improvements Needed in U.S. Efforts to Counter Threats from 15 Man-Portable Air Defense Systems". 16

(B) Annual Briefings.—Annually after the date of submission of the report under subparagraph (A) and until completion of the diplomatic and compliance efforts referred to in subparagraph (A), the Secretary of State shall brief the appropriate congressional committees on the status of such efforts.

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- 1 (b) FAA AIRWORTHINESS CERTIFICATION OF 2 MISSILE DEFENSE SYSTEMS FOR COMMERCIAL 3 AIRCRAFT.—
- 4 (1) In GENERAL.—As soon as prac-5 ticable, but not later than the date of completion of Phase II of the Department of 6 7 Homeland Security's counter-man-port-8 able air defense system (MANPADS) development and demonstration program, the 9 Administrator of the Federal Aviation Ad-10 ministration shall establish a process for 11 conducting airworthiness and safety cer-12 tification of missile defense systems for 13 14 commercial aircraft certified as effective and functional by the Department of 15 Homeland Security. The process shall re-16 17 quire a certification by the Administrator 18 that such systems can be safely integrated 19 into aircraft systems and ensure airworthiness and aircraft system integrity. 20
 - (2) CERTIFICATION ACCEPTANCE.—Under the process, the Administrator shall accept the certification of the Department of Homeland Security that a missile defense system is effective and functional to de-

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- fend commercial aircraft against
 MANPADSs.
- 3 (3) EXPEDITIOUS CERTIFICATION.—
 4 Under the process, the Administrator
 5 shall expedite the airworthiness and safe6 ty certification of missile defense systems
 7 for commercial aircraft certified by the
 8 Department of Homeland Security.
 - (4) Reports.—Not later than 90 days after the first airworthiness and safety certification for a missile defense system for commercial aircraft is issued by the Administrator, and annually thereafter until December 31, 2008, the Federal Aviation Administration shall transmit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report that contains a detailed description of each airworthiness and safety certification issued for a missile defense system for commercial aircraft.
- 24 (c) PROGRAMS TO REDUCE MANPADS.—

- 1 (1) In GENERAL.—The President is en-2 couraged to pursue strong programs to re-3 duce the number of MANPADSs worldwide 4 so that fewer MANPADSs will be available 5 for trade, proliferation, and sale.
- 6 (2) REPORTING AND BRIEFING REQUIRE-7 MENTS.—Not later than 180 days after the date of enactment of this Act, the Presi-8 dent shall transmit to the appropriate 9 congressional committees a report that 10 contains a detailed description of the sta-11 tus of the programs being pursued under 12 subsection (a). Annually thereafter until 13 the programs are no longer needed, the 14 Secretary of State shall brief the appro-15 priate congressional committees on the 16 17 status of programs.
- 18 (3) FUNDING.—There are authorized to 19 be appropriated such sums as may be nec-20 essary to carry out this section.
- 21 (d) MANPADS VULNERABILITY ASSESS-22 MENTS REPORT.—
- 23 (1) In GENERAL.—Not later than one 24 year after the date of enactment of this 25 Act, the Secretary of Homeland Security

1	shall transmit to the Committee on Trans-
2	portation and Infrastructure of the House
3	of Representatives and the Committee on
4	Commerce, Science, and Transportation
5	of the Senate a report describing the De-
6	partment of Homeland Security's plans to
7	secure airports and the aircraft arriving
8	and departing from airports against
9	MANPADSs attacks.
10	(2) MATTERS TO BE ADDRESSED.—The

- (2) MATTERS TO BE ADDRESSED.—The Secretary's report shall address, at a minimum, the following:
 - (A) The status of the Department's efforts to conduct MANPADSs vulnerability assessments at United States airports at which the Department is conducting assessments.
 - (B) How intelligence is shared between the United States intelligence agencies and Federal, State, and local law enforcement to address the MANPADS threat and potential ways to improve such intelligence sharing.
 - (C) Contingency plans that the Department has developed in the event

1	that it receives intelligence indicating
2	a high threat of a MANPADS attack
3	on aircraft at or near United States
4	airports.
5	(D) The feasibility and effective-
6	ness of implementing public education
7	and neighborhood watch programs in
8	areas surrounding United States air-
9	ports in cases in which intelligence re-
10	ports indicate there is a high risk of
11	MANPADS attacks on aircraft.
12	(E) Any other issues that the Sec-
13	retary deems relevant.
14	(3) FORMAT.—The report required by
15	this subsection may be submitted in a
16	classified format.
17	(e) DEFINITIONS.—In this section, the fol-
18	lowing definitions apply:
19	(1) APPROPRIATE CONGRESSIONAL COM-
20	MITTEES.—The term "appropriate congres-
21	sional committees" means—
22	(A) the Committee on Armed Serv-
23	ices, the Committee on International
24	Relations, and the Committee on

1	Transportation and Infrastructure of
2	the House of Representatives; and
3	(B) the Committee on Armed Serv-
4	ices, the Committee on Foreign Rela-
5	tions, and the Committee on Com-
6	merce, Science, and Transportation of
7	the Senate.
8	(2) MANPADS.—The term
9	"MANPADS" means—
10	(A) a surface-to-air missile system
11	designed to be man-portable and car-
12	ried and fired by a single individual;
13	and
14	(B) any other surface-to-air mis-
15	sile system designed to be operated
16	and fired by more than one individual
17	acting as a crew and portable by sev-
18	eral individuals.

1	Subtitle H—Improving Inter-
2	national Standards and Co-
3	operation to Fight Terrorist Fi-
4	nancing
5	SEC. 4111. SENSE OF THE CONGRESS REGARDING SUCCESS
6	IN MULTILATERAL ORGANIZATIONS.
7	(a) FINDINGS.—The Congress finds as fol-
8	lows:
9	(1) The global war on terrorism and
10	cutting off terrorist financing is a policy
11	priority for the United States and its part-
12	ners, working bilaterally and multilater-
13	ally through the United Nations (UN), the
14	UN Security Council and its Committees,
15	such as the 1267 and 1373 Committees, the
16	Financial Action Task Force (FATF) and
17	various international financial institu-
18	tions, such as the International Monetary
19	Fund (IMF), the International Bank for
20	Reconstruction and Development (IBRD),
21	and the regional multilateral develop-
22	ment banks, and other multilateral fora.
23	(2) The Secretary of the Treasury has
24	engaged the international financial com-
25	munity in the global fight against ter-

rorist financing. Specifically, the Depart-1 ment of the Treasury helped redirect the 2 3 focus of the Financial Action Task Force on the new threat posed by terrorist fi-4 5 nancing to the international financial system, resulting in the establishment of 6 7 the FATF's Eight Special Recommendations on Terrorist Financing as the inter-8 national standard on combating terrorist 9 financing. The Secretary of the Treasury 10 has engaged the Group of Seven and the 11 Group of Twenty Finance Ministers to de-12 velop action plans to curb the financing 13 14 of terror. In addition, other economic and regional fora, such as the Asia-Pacific 15 Economic Cooperation (APEC) Forum, the 16 17 Western Hemisphere Financial Ministers, 18 have been used to marshal political will 19 and actions in support of countering the 20 financing of terrorism (CFT) standards.

> (3) FATF's Forty Recommendations on Money Laundering and the Eight Special Recommendations on Terrorist Financing are the recognized global standards for fighting money laundering and terrorist

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financing. The FATF has engaged in an assessment process for jurisdictions based on their compliance with these standards.

(4) In March 2004, the IMF and IBRD Boards agreed to make permanent a pilot program of collaboration with the FATF to assess global compliance with the FATF Forty Recommendations on Money Laundering and the Eight Special Recommendations on Terrorist Financing. As a result, anti-money laundering (AML) and combating the financing of terrorism (CFT) assessments are now a regular part of their Financial Sector Assessment Progam (FSAP) and Offshore Financial Center assessments, which provide for a comprehensive analysis of the strength of a jurisdiction's financial system. These reviews potential systemic assess vulnerabilities, consider sectoral development needs and priorities, and review the state of implementation of and compliance with key financial codes and regulatory standards, among them the AML and CFT standards.

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(5) To date, 70 FSAPs have been con-ducted, with over 24 of those incor-porating AML and CFT assessments. The international financial institutions (IFIs), the FATF, and the FATF-style regional bodies together are expected to assess AML and CFT regimes in up to 40 countries or jurisdictions per year. This will help countries and jurisdictions identify deficiencies in their AML and CFT re-gimes and help focus technical assistance (TA) efforts.

(6) TA programs from the United States and other nations, coordinated with the Department of State and other departments and agencies, are playing an important role in helping countries and jurisdictions address shortcomings in their AML and CFT regimes and bringing their regimes into conformity with international standards. Training is coordinated within the United States Government, which leverages multilateral organizations and bodies and international fi-

- nancial institutions to internationalize
 the conveyance of technical assistance.
- (7) In fulfilling its duties in advanc-3 ing incorporation of AML and CFT stand-4 5 ards into the IFIs as part of the IFIs' work on protecting the integrity of the inter-6 national monetary system, the Depart-7 ment of the Treasury, under the guidance 8 of the Secretary of the Treasury, has effec-9 tively brought together all of the key 10 United States Government agencies. In 11 particular, United States Government 12 agencies continue to work together to fos-13 ter broad support for this important un-14 dertaking in various multilateral fora, 15 and United States Government agencies 16 17 recognize the need for close coordination 18 and communication within our own gov-19 ernment.
- 20 (b) SENSE OF THE CONGRESS.—It is the sense 21 of the Congress that the Secretary of the Treas-22 ury should continue to promote the dissemina-23 tion of international AML and CFT standards, 24 and to press for full implementation of the 25 FATF 40 + 8 Recommendations by all countries

1	in order to curb financial risks and hinder ter-
2	rorist financing around the globe.
3	SEC. 4112. EXPANDED REPORTING AND TESTIMONY RE-
4	QUIREMENTS FOR THE SECRETARY OF THE
5	TREASURY.
6	(a) REPORTING REQUIREMENTS.—Section
7	1503(a) of the International Financial Institu-
8	tions Act (22 U.S.C. 2620-2(a)) is amended by
9	adding at the end the following new para-
10	graph:
11	"(15) Work with the International
12	Monetary Fund to—
13	"(A) foster strong global anti-
14	money laundering (AML) and combat
15	the financing of terrorism (CFT) re-
16	gimes;
17	"(B) ensure that country perform-
18	ance under the Financial Action Task
19	Force anti-money laundering and
20	counter-terrorist financing standards
21	is effectively and comprehensively
22	monitored;
23	"(C) ensure note is taken of AML
24	and CFT issues in Article IV reports,
25	International Monetary Fund pro-

1	grams, and other regular reviews of
2	country progress;
3	"(D) ensure that effective AML
4	and CFT regimes are considered to be
5	indispensable elements of sound fi-
6	nancial systems; and
7	"(E) emphasize the importance of
8	sound AML and CFT regimes to global
9	growth and development.".
10	(b) Testimony.—Section 1705(b) of such
11	Act (22 U.S.C. 262r-4(b)) is amended—
12	(1) by striking "and" at the end of
13	paragraph (2);
14	(2) by striking the period at the end of
15	paragraph (3) and inserting "; and" and
16	(3) by adding at the end the following:
17	"(4) the status of implementation of
18	international anti-money laundering and
19	counter-terrorist financing standards by
20	the International Monetary Fund, the
21	multilateral development banks, and
22	other multilateral financial policymaking
23	bodies.".

1	SEC. 4113. COORDINATION OF UNITED STATES GOVERN-
2	MENT EFFORTS.
3	The Secretary of the Treasury, or the des-
4	ignee of the Secretary as the lead United
5	States Government official to the Financial
6	Action Task Force (FATF), shall continue to
7	convene the interagency United States Govern-
8	ment FATF working group. This group, which
9	includes representatives from all relevant fed-
10	eral agencies, shall meet at least once a year
11	to advise the Secretary on policies to be pur-
12	sued by the United States regarding the devel-
13	opment of common international AML and
14	CFT standards, to assess the adequacy and im-
15	plementation of such standards, and to rec-
16	ommend to the Secretary improved or new
17	standards as necessary.
18	SEC. 4114. DEFINITIONS.
19	In this subtitle:
20	(1) International financial institu-
21	TIONS.—The term "international financial
22	institutions" has the meaning given in
23	section $1701(c)(2)$ of the International Fi-
24	nancial Institutions Act.
25	(2) FINANCIAL ACTION TASK FORCE.—
26	The term "Financial Action Task Force"

1	means the international policy-making
2	and standard-setting body dedicated to
3	combating money laundering and ter-
4	rorist financing that was created by the
5	Group of Seven in 1989.
6	TITLE V—GOVERNMENT
7	RESTRUCTURING
8	Subtitle A—Faster and Smarter
9	Funding for First Responders
10	SEC. 5001. SHORT TITLE.
11	This subtitle may be cited as the "Faster
12	and Smarter Funding for First Responders Act
13	of 2004".
14	SEC. 5002. FINDINGS.
15	The Congress finds the following:
16	(1) In order to achieve its objective of
17	minimizing the damage, and assisting in
18	the recovery, from terrorist attacks, the
19	Department of Homeland Security must
20	play a leading role in assisting commu-
21	nities to reach the level of preparedness
22	they need to respond to a terrorist attack.
23	(2) First responder funding is not
24	reaching the men and women of our Na-

- tion's first response teams quickly enough,
 and sometimes not at all.
 - (3) To reform the current bureaucratic process so that homeland security dollars reach the first responders who need it most, it is necessary to clarify and consolidate the authority and procedures of the Department of Homeland Security that support first responders.
 - (4) Ensuring adequate resources for the new national mission of homeland security, without degrading the ability to address effectively other types of major disasters and emergencies, requires a discrete and separate grant making process for homeland security funds for first response to terrorist acts, on the one hand, and for first responder programs designed to meet pre-September 11 priorities, on the other.
 - (5) While a discrete homeland security grant making process is necessary to ensure proper focus on the unique aspects of terrorism prevention, preparedness, and response, it is essential that State and

- local strategies for utilizing such grants
 be integrated, to the greatest extent practicable, with existing State and local
 emergency management plans.
 - (6) Homeland security grants to first responders must be based on the best intelligence concerning the capabilities and intentions of our terrorist enemies, and that intelligence must be used to target resources to the Nation's greatest threats, vulnerabilities, and consequences.
 - (7) The Nation's first response capabilities will be improved by sharing resources, training, planning, personnel, and equipment among neighboring jurisdictions through mutual aid agreements and regional cooperation. Such regional cooperation should be supported, where appropriate, through direct grants from the Department of Homeland Security.
 - (8) An essential prerequisite to achieving the Nation's homeland security objectives for first responders is the establishment of well-defined national goals for terrorism preparedness. These goals

- should delineate the essential capabilities that every jurisdiction in the United States should possess or to which it should have access.
 - (9) A national determination of essential capabilities is needed to identify levels of State and local government terrorism preparedness, to determine the nature and extent of State and local first responder needs, to identify the human and financial resources required to fulfill them, and to direct funding to meet those needs and to measure preparedness levels on a national scale.
 - (10) To facilitate progress in achieving, maintaining, and enhancing essential capabilities for State and local first responders, the Department of Homeland Security should seek to allocate homeland security funding for first responders to meet nationwide needs.
 - (11) Private sector resources and citizen volunteers can perform critical functions in assisting in preventing and responding to terrorist attacks, and should

- be integrated into State and local planning efforts to ensure that their capabilities and roles are understood, so as to provide enhanced State and local operational capability and surge capacity.
 - (12) Public-private partnerships, such as the partnerships between the Business Executives for National Security and the States of New Jersey and Georgia, can be useful to identify and coordinate private sector support for State and local first responders. Such models should be expanded to cover all States and territories.
 - (13) An important aspect of essential capabilities is measurability, so that it is possible to determine how prepared a State or local government is now, and what additional steps it needs to take, in order to respond to acts of terrorism.
 - (14) The Department of Homeland Security should establish, publish, and regularly update national voluntary consensus standards for both equipment and training, in cooperation with both public and private sector standard setting organiza-

1	tions, to assist State and local govern-
2	ments in obtaining the equipment and
3	training to attain the essential capabili-
4	ties for first response to acts of terrorism,
5	and to ensure that first responder funds
6	are spent wisely.
7	SEC. 5003. FASTER AND SMARTER FUNDING FOR FIRST RE-
8	SPONDERS.
9	(a) In General.—The Homeland Security
10	Act of 2002 (Public Law 107-296; 6 U.S.C. 361
11	et seq.) is amended—
12	(1) in section 1(b) in the table of con-
13	tents by adding at the end the following:
	"TITLE XVIII—FUNDING FOR FIRST RESPONDERS
	 "Sec. 1801. Definitions. "Sec. 1802. Faster and smarter funding for first responders. "Sec. 1803. Essential capabilities for first responders. "Sec. 1804. Task Force on Essential Capabilities for First Responders. "Sec. 1805. Covered grant eligibility and criteria. "Sec. 1806. Use of funds and accountability requirements. "Sec. 1807. National standards for first responder equipment and training.";
14	and
15	(2) by adding at the end the following:
16	"TITLE XVIII—FUNDING FOR
17	FIRST RESPONDERS
18	"SEC. 1801. DEFINITIONS.
19	"In this title:

1	"(1) Board.—The term 'Board' means
2	the First Responder Grants Board estab-
3	$lished\ under\ section\ 1805 (f).$
4	"(2) COVERED GRANT.—The term 'cov-
5	ered grant' means any grant to which this
6	title applies under section 1802.
7	"(3) DIRECTLY ELIGIBLE TRIBE.—The
8	term 'directly eligible tribe' means any In-
9	dian tribe or consortium of Indian tribes
10	that—
11	"(A) meets the criteria for inclu-
12	sion in the qualified applicant pool
13	for Self-Governance that are set forth
14	in section 402(c) of the Indian Self-De-
15	termination and Education Assistance
16	Act~(25~U.S.C.~458bb(c));
17	"(B) employs at least 10 full-time
18	personnel in a law enforcement or
19	emergency response agency with the
20	capacity to respond to calls for law
21	enforcement or emergency services;
22	and
23	" $(C)(i)$ is located on, or within 5
24	miles of, an international border or
25	waterway;

1	"(ii) is located within 5 miles of a
2	facility within a critical infrastruc-
3	ture sector identified in section
4	1803(c)(2);
5	"(iii) is located within or contig-
6	uous to one of the 50 largest metro-
7	politan statistical areas in the United
8	States; or
9	"(iv) has more than 1,000 square
10	miles of Indian country, as that term
11	is defined in section 1151 of title 18,
12	United States Code.
13	"(4) Elevations in the threat alert
14	LEVEL.—The term 'elevations in the threat
15	alert level' means any designation (in-
16	cluding those that are less than national
17	in scope) that raises the homeland secu-
18	rity threat level to either the highest or
19	second highest threat level under the
20	Homeland Security Advisory System re-
21	ferred to in section $201(d)(7)$.
22	"(5) EMERGENCY PREPAREDNESS.—The
23	term 'emergency preparedness' shall have
24	the same meaning that term has under

section 602 of the Robert T. Stafford Dis-

- aster Relief and Emergency Assistance Act
 (42 U.S.C. 5195a).
- 3 "(6) ESSENTIAL CAPABILITIES.—The term 'essential capabilities' means the lev-4 els, availability, and competence of emer-5 gency personnel, planning, training, and 6 equipment across a variety of disciplines 7 needed to effectively and efficiently pre-8 vent, prepare for, and respond to acts of 9 consistent with established terrorism 10 11 practices.
 - "(7) FIRST RESPONDER.—The term 'first responder' shall have the same meaning as the term 'emergency response provider'.
 - "(8) Indian tribe.—The term 'Indian tribe' means any Indian tribe, band, nation, or other organized group or community, including any Alaskan Native village or regional or village corporation as defined in or established pursuant to the Alaskan Native Claims Settlement Act (43 U.S.C. 1601 et seq.), which is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indians.

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1	"(9)	REGION.—The	term	'region'
2	means—			

"(A) any geographic area consisting of all or parts of 2 or more contiguous States, counties, municipalities, or other local governments that have a combined population of at least 1,650,000 or have an area of not less than 20,000 square miles, and that, for purposes of an application for a covered grant, is represented by 1 or more governments or governmental agencies within such geographic area, and that is established by law or by agreement of 2 or more such governments or governmental agencies in a mutual aid agreement; or

"(B) any other combination of contiguous local government units (including such a combination established by law or agreement of two or more governments or governmental agencies in a mutual aid agreement) that is formally certified by the Sec-

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1	retary as a region for purposes of this
2	Act with the consent of—
3	"(i) the State or States in
4	which they are located, including
5	a multi-State entity established by
6	a compact between two or more
7	States; and
8	"(ii) the incorporated munici-
9	palities, counties, and parishes
10	that they encompass.
11	"(10) Task force.—The term 'Task
12	Force' means the Task Force on Essential
13	Capabilities for First Responders estab-
14	lished under section 1804.
15	"SEC. 1802. FASTER AND SMARTER FUNDING FOR FIRST RE-
16	SPONDERS.
17	"(a) COVERED GRANTS.—This title applies
18	to grants provided by the Department to
19	States, regions, or directly eligible tribes for
20	the primary purpose of improving the ability
21	of first responders to prevent, prepare for, re-
22	spond to, or mitigate threatened or actual ter-
23	rorist attacks, especially those involving weap-
24	ons of mass destruction, administered under
25	the following:

1	"(1) STATE HOMELAND SECURITY GRANT
2	PROGRAM.—The State Homeland Security
3	Grant Program of the Department, or any
4	successor to such grant program.
5	"(2) Urban area security initiative.—
6	The Urban Area Security Initiative of the
7	Department, or any successor to such
8	grant program.
9	"(3) Law enforcement terrorism pre-
10	VENTION PROGRAM.—The Law Enforcement
11	Terrorism Prevention Program of the De-
12	partment, or any successor to such grant
13	program.
14	"(4) CITIZEN CORPS PROGRAM.—The Cit-
15	izen Corps Program of the Department, or
16	any successor to such grant program.
17	"(b) EXCLUDED PROGRAMS.—This title does
18	not apply to or otherwise affect the following
19	Federal grant programs or any grant under
20	such a program:
21	"(1) NONDEPARTMENT PROGRAMS.—Any
22	Federal grant program that is not admin-
23	istered by the Department.
24	"(2) FIRE GRANT PROGRAMS.—The fire
25	grant programs authorized by sections 33

1	and 34 of the Federal Fire Prevention and
2	Control Act of 1974 (15 U.S.C. 2229,
3	2229a).
4	"(3) EMERGENCY MANAGEMENT PLANNING
5	AND ASSISTANCE ACCOUNT GRANTS.—The
6	Emergency Management Performance
7	Grant program and the Urban Search
8	and Rescue Grants program authorized
9	by title VI of the Robert T. Stafford Dis-
10	aster Relief and Emergency Assistance Act
11	(42 U.S.C. 5195 et seq.); the Departments
12	of Veterans Affairs and Housing and
13	Urban Development, and Independent
14	Agencies Appropriations Act, 2000 (113
15	Stat. 1047 et seq.); and the Earthquake
16	Hazards Reduction Act of 1977 (42 U.S.C.
17	7701 et seq.).
18	"SEC. 1803. ESSENTIAL CAPABILITIES FOR FIRST RESPOND
19	ERS.
20	"(a) ESTABLISHMENT OF ESSENTIAL CAPA-
21	BILITIES.—
22	"(1) In General.—For purposes of cov-
23	ered grants, the Secretary shall establish
24	clearly defined essential canabilities for

1	State and local government preparedness
2	for terrorism, in consultation with—
3	"(A) the Task Force on Essential
4	Capabilities for First Responders es-
5	tablished under section 1804;
6	"(B) the Under Secretaries for
7	Emergency Preparedness and Re-
8	sponse, Border and Transportation
9	Security, Information Analysis and In-
10	frastructure Protection, and Science
11	and Technology, and the Director of
12	the Office for Domestic Preparedness;
13	"(C) the Secretary of Health and
14	Human Services;
15	$ extit{``(D)}$ other appropriate Federal
16	agencies;
17	"(E) State and local first re-
18	sponder agencies and officials; and
19	$\it ``(F) consensus-based standard"$
20	making organizations responsible for
21	setting standards relevant to the first
22	responder community.
23	"(2) DEADLINES.—The Secretary
24	shall—

1	"(A) establish essential capabili-
2	ties under paragraph (1) within 30
3	days after receipt of the report under
4	$section \ 1804(b); \ and$
5	"(B) regularly update such essen-
6	tial capabilities as necessary, but not
7	less than every 3 years.
8	"(3) Provision of essential capabili-
9	TIES.—The Secretary shall ensure that a
10	detailed description of the essential capa-
11	bilities established under paragraph (1) is
12	provided promptly to the States and to the
13	Congress. The States shall make the es-
14	sential capabilities available as necessary
15	and appropriate to local governments
16	within their jurisdictions.
17	"(b) Objectives.—The Secretary shall en-
18	sure that essential capabilities established
19	under subsection (a)(1) meet the following ob-
20	jectives:
21	"(1) Specificity.—The determination
22	of essential capabilities specifically shall
23	describe the training, planning, per-
24	sonnel, and equipment that different types
25	of communities in the Nation should pos-

I	sess, or to which they should have access,
2	in order to meet the Department's goals
3	for terrorism preparedness based upon—
4	"(A) the most current risk assess-
5	ment available by the Directorate for
6	Information Analysis and Infrastruc-
7	ture Protection of the threats of ter-
8	rorism against the United States;
9	"(B) the types of threats,
10	vulnerabilities, geography, size, and
11	other factors that the Secretary has
12	determined to be applicable to each
13	different type of community; and
14	"(C) the principles of regional co-
15	ordination and mutual aid among
16	State and local governments.
17	"(2) FLEXIBILITY.—The establishment
18	of essential capabilities shall be suffi-
19	ciently flexible to allow State and local
20	government officials to set priorities
21	based on particular needs, while reaching
22	nationally determined terrorism pre-
23	paredness levels within a specified time
24	period

- "(3) MEASURABILITY.—The establishment of essential capabilities shall be designed to enable measurement of progress
 towards specific terrorism preparedness
 goals.
 - "(4) COMPREHENSIVENESS.—The determination of essential capabilities for terrorism preparedness shall be made within the context of a comprehensive State emergency management system.

"(c) Factors To Be Considered.—

"(1) IN GENERAL.—In establishing essential capabilities under subsection (a)(1), the Secretary specifically shall consider the variables of threat, vulnerability, and consequences with respect to the Nation's population (including transient commuting and tourist populations) and critical infrastructure. Such consideration shall be based upon the most current risk assessment available by the Directorate for Information Analysis and Infrastructure Protection of the threats of terrorism against the United States.

1	"(2) Critical infrastructure sec-
2	TORS.—The Secretary specifically shall
3	consider threats of terrorism against the
4	following critical infrastructure sectors in
5	all areas of the Nation, urban and rural:
6	"(A) Agriculture.
7	"(B) Banking and finance.
8	"(C) Chemical industries.
9	"(D) The defense industrial base.
10	"(E) Emergency services.
11	"(F) Energy.
12	"(G) Food.
13	"(H) Government.
14	"(I) Postal and shipping.
15	"(J) Public health.
16	"(K) Information and tele-
17	$communications\ networks.$
18	"(L) Transportation.
19	"(M) Water.
20	The order in which the critical infrastruc-
21	ture sectors are listed in this paragraph
22	shall not be construed as an order of pri-
23	ority for consideration of the importance
24	of such sectors.

1	"(3) Types of threat.—The Secretary
2	specifically shall consider the following
3	types of threat to the critical infrastruc-
4	ture sectors described in paragraph (2),
5	and to populations in all areas of the Na-
6	tion, urban and rural:
7	"(A) Biological threats.
8	"(B) Nuclear threats.
9	"(C) Radiological threats.
10	"(D) Incendiary threats.
11	"(E) Chemical threats.
12	"(F) Explosives.
13	"(G) Suicide bombers.
14	"(H) Cyber threats.
15	"(I) Any other threats based on
16	proximity to specific past acts of ter-
17	rorism or the known activity of any
18	terrorist group.
19	The order in which the types of threat are
20	listed in this paragraph shall not be con-
21	strued as an order of priority for consider-
22	ation of the importance of such threats.
23	"(4) Consideration of additional
24	FACTORS.—In establishing essential capa-
25	bilities under subsection (a)(1), the Sec-

1	retary shall take into account any other
2	specific threat to a population (including
3	a transient commuting or tourist popu-
4	lation) or critical infrastructure sector
5	that the Secretary has determined to exist.
6	"SEC. 1804. TASK FORCE ON ESSENTIAL CAPABILITIES FOR
7	FIRST RESPONDERS.
8	"(a) ESTABLISHMENT.—To assist the Sec-
9	retary in establishing essential capabilities
10	under section 1803(a)(1), the Secretary shall
11	establish an advisory body pursuant to section
12	871(a) not later than 60 days after the date of
13	the enactment of this section, which shall be
14	known as the Task Force on Essential Capa-
15	bilities for First Responders.
16	"(b) REPORT.—
17	"(1) IN GENERAL.—The Task Force
18	shall submit to the Secretary, not later
19	than 9 months after its establishment by
20	the Secretary under subsection (a) and
21	every 3 years thereafter, a report on its
22	recommendations for essential capabili-

"(2) CONTENTS.—The report shall— 24

ties for preparedness for terrorism.

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1	"(A) include a priority ranking of
2	essential capabilities in order to pro-
3	vide guidance to the Secretary and to
4	the Congress on determining the ap-
5	propriate allocation of, and funding
6	levels for, first responder needs;
7	"(B) set forth a methodology by
8	which any State or local government
9	will be able to determine the extent to
10	which it possesses or has access to the
11	essential capabilities that States and
12	local governments having similar
13	risks should obtain;
14	"(C) describe the availability of
15	national voluntary consensus stand-
16	ards, and whether there is a need for
17	new national voluntary consensus
18	standards, with respect to first re-
19	sponder training and equipment;
20	"(D) include such additional mat-
21	ters as the Secretary may specify in
22	order to further the terrorism pre-
23	paredness capabilities of first re-

sponders; and

"(E) include such revisions to the
contents of past reports as are necessary to take into account changes in
the most current risk assessment
available by the Directorate for Information Analysis and Infrastructure
Protection or other relevant information as determined by the Secretary.

- "(3) Consistency with federal work-Ing group.—The Task Force shall ensure that its recommendations for essential capabilities are, to the extent feasible, consistent with any preparedness goals or recommendations of the Federal working group established under section 319F(a) of the Public Health Service Act (42 U.S.C. 247d-6(a)).
- "(4) COMPREHENSIVENESS.—The Task Force shall ensure that its recommendations regarding essential capabilities for terrorism preparedness are made within the context of a comprehensive State emergency management system.
- "(5) PRIOR MEASURES.—The Task Force
 shall ensure that its recommendations re-

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garding essential capabilities for terrorism preparedness take into account
any capabilities that State or local officials have determined to be essential and
have undertaken since September 11,
2001, to prevent or prepare for terrorist
attacks.

"(c) Membership.—

"(1) In GENERAL.—The Task Force shall consist of 25 members appointed by the Secretary, and shall, to the extent practicable, represent a geographic and substantive cross section of governmental and nongovernmental first responder disciplines from the State and local levels, including as appropriate—

"(A) members selected from the emergency response field, including fire service and law enforcement, hazardous materials response, emergency medical services, and emergency management personnel (including public works personnel routinely engaged in emergency response);

1 "(B) health scientists, emergency 2 and inpatient medical providers, and public health professionals, including 3 experts in emergency health care re-4 5 sponse to chemical, biological, radiological, and nuclear terrorism, and 6 experts in providing mental health 7 8 care during emergency response operations: 9

> "(C) experts from Federal, State, and local governments, and the private sector, representing standardssetting organizations, including representation from the voluntary consensus codes and standards development community, particularly those with expertise in first responder disciplines; and

> "(D) State and local officials with expertise in terrorism preparedness, subject to the condition that if any such official is an elected official representing one of the two major political parties, an equal number of elect-

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- ed officials shall be selected from each
 such party.
- 3 "(2) COORDINATION WITH THE DEPART-MENT OF HEALTH AND HEALTH SERVICES.—In 4 5 the selection of members of the Task Force who are health professionals, including 6 emergency medical professionals, the Sec-7 retary shall coordinate the selection with 8 the Secretary of Health and Human Serv-9 10 ices.
- "(3) Ex officio members.—The Sec-11 12 retary and the Secretary of Health and Human Services shall each designate one 13 14 or more officers of their respective Departments to serve as ex officio members of the 15 Task Force. One of the ex officio members 16 17 from the Department of Homeland Secu-18 rity shall be the designated officer of the 19 Federal Government for purposes of sub-20 section (e) of section 10 of the Federal Advisory Committee Act (5 App. U.S.C.). 21
- "(d) APPLICABILITY OF FEDERAL ADVISORY
 COMMITTEE ACT.—Notwithstanding section
 4 871(a), the Federal Advisory Committee Act (5
 U.S.C. App.), including subsections (a), (b),

1	and (d) of section 10 of such Act, and section
2	552b(c) of title 5, United States Code, shall
3	apply to the Task Force.
4	"SEC. 1805. COVERED GRANT ELIGIBILITY AND CRITERIA.
5	"(a) GRANT ELIGIBILITY.—Any State, region,
6	or directly eligible tribe shall be eligible to
7	apply for a covered grant.
8	"(b) GRANT CRITERIA.—In awarding cov-
9	ered grants, the Secretary shall assist States
10	and local governments in achieving, main-
11	taining, and enhancing the essential capabili-
12	ties for first responders established by the Sec-
13	retary under section 1803.
14	"(c) State Homeland Security Plans.—
15	"(1) SUBMISSION OF PLANS.—The Sec-
16	retary shall require that any State apply-
17	ing to the Secretary for a covered grant
18	must submit to the Secretary a 3-year
19	State homeland security plan that—
20	"(A) demonstrates the extent to
21	which the State has achieved the es-
22	sential capabilities that apply to the
23	State;
24	"(B) demonstrates the needs of the
25	State necessary to achieve maintain

1	or enhance the essential capabilities
2	that apply to the State;
3	"(C) includes a prioritization of
4	such needs based on threat, vulner-
5	ability, and consequence assessment
6	factors applicable to the State;
7	"(D) describes how the State in-
8	tends—
9	"(i) to address such needs at
10	the city, county, regional, tribal,
11	State, and interstate level, includ-
12	ing a precise description of any re-
13	gional structure the State has es-
14	tablished for the purpose of orga-
15	nizing homeland security pre-
16	paredness activities funded by cov-
17	ered grants;
18	"(ii) to use all Federal, State,
19	and local resources available for
20	the purpose of addressing such
21	needs; and
22	"(iii) to give particular em-
23	phasis to regional planning and
24	cooperation, including the activi-
25	ties of multijurisdictional plan-

1	ning agencies governed by local
2	officials, both within its jurisdic-
3	tional borders and with neigh-
4	boring States;
5	"(E) is developed in consultation
6	with and subject to appropriate com-
7	ment by local governments within the
8	State; and
9	"(F) with respect to the emergency
10	preparedness of first responders, ad-
11	dresses the unique aspects of ter-
12	rorism as part of a comprehensive
13	State emergency management plan.
14	"(2) APPROVAL BY SECRETARY.—The
15	Secretary may not award any covered
16	grant to a State unless the Secretary has
17	approved the applicable State homeland
18	security plan.
19	"(d) Consistency With State Plans.—The
20	Secretary shall ensure that each covered grant
21	is used to supplement and support, in a con-
22	sistent and coordinated manner, the applica-
23	ble State homeland security plan or plans.
24	"(e) APPLICATION FOR GRANT.—

"(1) In GENERAL.—Except as otherwise provided in this subsection, any State, re-gion, or directly eligible tribe may apply for a covered grant by submitting to the Secretary an application at such time, in such manner, and containing such infor-mation as is required under this subsection, or as the Secretary may reason-ably require.

- "(2) Deadlines for applications for covered grants must be submitted at such time as the Secretary may reasonably require for the fiscal year for which they are submitted. The Secretary shall award covered grants pursuant to all approved applications for such fiscal year as soon as practicable, but not later than March 1 of such year.
- "(3) AVAILABILITY OF FUNDS.—All funds awarded by the Secretary under covered grants in a fiscal year shall be available for obligation through the end of the subsequent fiscal year.

1	"(4) MINIMUM CONTENTS OF APPLICA-
2	TION.—The Secretary shall require that
3	each applicant include in its application,
4	at a minimum—
5	"(A) the purpose for which the ap-
6	plicant seeks covered grant funds and
7	the reasons why the applicant needs
8	the covered grant to meet the essential
9	capabilities for terrorism prepared-
10	ness within the State, region, or di-
11	rectly eligible tribe to which the appli-
12	cation pertains;
13	"(B) a description of how, by ref-
14	erence to the applicable State home-
15	land security plan or plans under sub-
16	section (c), the allocation of grant
17	funding proposed in the application,
18	including, where applicable, the
19	amount not passed through under sec-
20	tion $1806(g)(1)$, would assist in ful-
21	filling the essential capabilities speci-
22	fied in such plan or plans;
23	"(C) a statement of whether a mu-
24	tual aid agreement applies to the use

1	of all or any portion of the covered
2	grant funds;
3	"(D) if the applicant is a State, a
4	description of how the State plans to
5	allocate the covered grant funds to re-
6	gions, local governments, and Indian
7	tribes;
8	"(E) if the applicant is a region—
9	"(i) a precise geographical de-
10	scription of the region and a spec-
11	ification of all participating and
12	nonparticipating local govern-
13	ments within the geographical
14	area comprising that region;
15	"(ii) a specification of what
16	governmental entity within the re-
17	gion will administer the expendi-
18	ture of funds under the covered
19	grant; and
20	"(iii) a designation of a spe-
21	cific individual to serve as re-
22	gional liaison;
23	"(F) a capital budget showing how
24	the applicant intends to allocate and
25	expend the covered grant funds:

1	"(G) if the applicant is a directly
2	eligible tribe, a designation of a spe-
3	cific individual to serve as the tribal
4	liaison; and
5	"(H) a statement of how the appli-
6	cant intends to meet the matching re-
7	quirement, if any, that applies under
8	section $1806(g)(2)$.
9	"(5) REGIONAL APPLICATIONS.—
10	"(A) RELATIONSHIP TO STATE APPLI-
11	CATIONS.—A regional application—
12	"(i) shall be coordinated with
13	an application submitted by the
14	State or States of which such re-
15	gion is a part;
16	"(ii) shall supplement and
17	avoid duplication with such State
18	$application;\ and$
19	"(iii) shall address the unique
20	regional aspects of such region's
21	terrorism preparedness needs be-
22	yond those provided for in the ap-
23	plication of such State or States.
24	"(B) STATE REVIEW AND SUBMIS-
25	SION —To ensure the consistency re-

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quired under subsection (d) and the coordination required under subparagraph (A) of this paragraph, an applicant that is a region must submit its application to each State of which any part is included in the region for review and concurrence prior to the submission of such application to the Secretary. The regional application shall be transmitted to the Secretary through each such State within 30 days of its receipt, unless the Governor of such a State notifies the Secretary, in writing, that such regional application is inconsistent with the State's homeland security plan and provides an explanation of the reasons therefor.

"(C) DISTRIBUTION OF REGIONAL AWARDS.—If the Secretary approves a regional application, then the Secretary shall distribute a regional award to the State or States submitting the applicable regional application under subparagraph (B), and

each such State shall, not later than the end of the 45-day period beginning on the date after receiving a regional award, pass through to the region all covered grant funds or resources purchased with such funds, except those funds necessary for the State to carry out its responsibilities with respect to such regional application: Provided, That in no such case shall the State or States pass through to the region less than 80 percent of the regional award.

"(D) CERTIFICATIONS REGARDING DISTRIBUTION OF GRANT FUNDS TO REGIONS.—Any State that receives a regional award under subparagraph (C) shall certify to the Secretary, by not later than 30 days after the expiration of the period described in subparagraph (C) with respect to the grant, that the State has made available to the region the required funds and resources in accordance with subparagraph (C).

1	"(E) DIRECT PAYMENTS TO RE-
2	GIONS.—If any State fails to pass
3	through a regional award to a region
4	as required by subparagraph (C) with-
5	in 45 days after receiving such award
6	and does not request or receive an ex-
7	tension of such period under section
8	1806(h)(2), the region may petition the
9	Secretary to receive directly the por-
10	tion of the regional award that is re-
11	quired to be passed through to such
12	region under subparagraph (C).
13	"(F) REGIONAL LIAISONS.—A re-
14	gional liaison designated under para-
15	graph (4)(E)(iii) shall—
16	"(i) coordinate with Federal,
17	State, local, regional, and private
18	officials within the region con-
19	$cerning\ terror is m\ preparedness;$
20	"(ii) develop a process for re-
21	ceiving input from Federal, State,
22	local, regional, and private sector
23	officials within the region to as-
24	sist in the development of the re-
25	gional application and to improve

1	the region's access to covered
2	grants; and
3	"(iii) administer, in consulta-
4	tion with State, local, regional,
5	and private officials within the re-
6	gion, covered grants awarded to
7	the region.
8	"(6) Tribal applications.—
9	"(A) SUBMISSION TO THE STATE OR
10	STATES.—To ensure the consistency re-
11	quired under subsection (d), an appli-
12	cant that is a directly eligible tribe
13	must submit its application to each
14	State within the boundaries of which
15	any part of such tribe is located for
16	direct submission to the Department
17	along with the application of such
18	State or States.
19	"(B) OPPORTUNITY FOR STATE COM-
20	MENT.—Before awarding any covered
21	grant to a directly eligible tribe, the
22	Secretary shall provide an oppor-
23	tunity to each State within the bound-

aries of which any part of such tribe

is located to comment to the Secretary

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1	on the consistency of the tribe's appli-
2	cation with the State's homeland secu-
3	rity plan. Any such comments shall be
4	submitted to the Secretary concur-
5	rently with the submission of the State
6	and tribal applications.
7	"(C) FINAL AUTHORITY.—The Sec-
8	retary shall have final authority to
9	determine the consistency of any ap-
10	plication of a directly eligible tribe
11	with the applicable State homeland
12	security plan or plans, and to approve
13	any application of such tribe. The Sec-
14	retary shall notify each State within
15	the boundaries of which any part of
16	such tribe is located of the approval of
17	an application by such tribe.
18	"(D) Tribal liai-
19	son designated under paragraph
20	(4)(G) shall—
21	"(i) coordinate with Federal,
22	State, local, regional, and private
23	officials concerning terrorism pre-

paredness;

1	"(ii) develop a process for re-
2	ceiving input from Federal, State,
3	local, regional, and private sector
4	officials to assist in the develop-
5	ment of the application of such
6	tribe and to improve the tribe's ac-
7	cess to covered grants; and
8	"(iii) administer, in consulta-
9	tion with State, local, regional,
10	and private officials, covered
11	grants awarded to such tribe.
12	"(E) LIMITATION ON THE NUMBER OF
13	DIRECT GRANTS.—The Secretary may
14	make covered grants directly to not
15	more than 20 directly eligible tribes
16	per fiscal year.
17	"(F) Tribes not receiving direct
18	GRANTS.—An Indian tribe that does
19	not receive a grant directly under this
20	section is eligible to receive funds
21	under a covered grant from the State
22	or States within the boundaries of
23	which any part of such tribe is lo-
24	cated, consistent with the homeland

security plan of the State as described

1	in subsection (c). If a State fails to
2	comply with section $1806(g)(1)$, the
3	tribe may request payment under sec-
4	tion $1806(h)(3)$ in the same manner as
5	a local government.
6	"(7) EQUIPMENT STANDARDS.—If an ap-
7	plicant for a covered grant proposes to
8	upgrade or purchase, with assistance pro-
9	vided under the grant, new equipment or
10	systems that do not meet or exceed any ap-
11	plicable national voluntary consensus
12	standards established by the Secretary
13	under section 1807(a), the applicant shall
14	include in the application an explanation
15	of why such equipment or systems will
16	serve the needs of the applicant better
17	than equipment or systems that meet or
18	exceed such standards.
19	"(f) First Responder Grants Board.—
20	"(1) ESTABLISHMENT OF BOARD.—The
21	Secretary shall establish a First Re-
22	sponder Grants Board, consisting of—
23	"(A) the Secretary;
24	"(B) the Under Secretary for Emer-
25	gency Preparedness and Response;

1	"(C) the Under Secretary for Bor-
2	der and Transportation Security;
3	"(D) the Under Secretary for Infor-
4	mation Analysis and Infrastructure
5	Protection;
6	"(E) the Under Secretary for
7	Science and Technology; and
8	"(F) the Director of the Office for
9	Domestic Preparedness.
10	"(2) CHAIRMAN.—
11	"(A) IN GENERAL.—The Secretary
12	shall be the Chairman of the Board.
13	"(B) EXERCISE OF AUTHORITIES BY
14	DEPUTY SECRETARY.—The Deputy Sec-
15	retary of Homeland Security may exer-
16	cise the authorities of the Chairman,
17	if the Secretary so directs.
18	"(3) RANKING OF GRANT APPLICATIONS.—
19	"(A) PRIORITIZATION OF GRANTS.—
20	The Board—
21	"(i) shall evaluate and annu-
22	ally prioritize all pending appli-
23	cations for covered grants based
24	upon the degree to which they
25	would, by achieving, maintaining,

1	or enhancing the essential capa-
2	bilities of the applicants on a na-
3	tionwide basis, lessen the threat
4	to, vulnerability of, and con-
5	sequences for persons and critical
6	$in frastructure; \ and$
7	"(ii) in evaluating the threat
8	to persons and critical infrastruc-
9	ture for purposes of prioritizing
10	covered grants, shall give greater
11	weight to threats of terrorism
12	based on their specificity and
13	credibility, including any pattern
14	$of\ repetition.$
15	"(B) MINIMUM AMOUNTS.—After
16	evaluating and prioritizing grant ap-
17	plications under subparagraph (A),
18	the Board shall ensure that, for each
19	fiscal year—
20	"(i) each of the States, other
21	than the Virgin Islands, American
22	Samoa, Guam, and the Northern
23	Mariana Islands, that has an ap-
24	proved State homeland security
25	plan receives no less than 0.95

1	percent of the funds available for
2	covered grants for that fiscal year
3	for purposes of implementing its
4	homeland security plan in accord-
5	ance with the prioritization of
6	$needs\ under\ subsection\ (c)(1)(C);$
7	"(ii) each of the States, other
8	than the Virgin Islands, American
9	Samoa, Guam, and the Northern
10	Mariana Islands, that has an ap-
11	proved State homeland security
12	plan and that meets one or both of
13	the additional high-risk quali-
14	fying criteria under subpara-
15	graph (C) receives no less than
16	0.45 percent of the funds available
17	for covered grants for that fiscal
18	year for purposes of implementing
19	its homeland security plan in ac-
20	cordance with the prioritization of
21	$needs\ under\ subsection\ (c)(1)(C);$
22	"(iii) the Virgin Islands, Amer-
23	ican Samoa, Guam, and the
24	Northern Mariana Islands each
25	receives no less than 0.08 percent

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of the funds available for covered grants for that fiscal year for purposes of implementing its approved State homeland security plan in accordance with the prioritization of needs under subsection (c)(1)(C); and

"(iv) directly eligible tribes collectively receive no less than 0.08 percent of the funds available for covered grants for such fiscal year for purposes of addressing the needs identified in the applications of such tribes, consistent with the homeland security plan of each State within the boundaries of which any part of any such tribe is located, except that this clause shall not apply with respect to funds available for a fiscal year if the Secretary receives less than 5 applications for such fiscal year from such tribes under subsection (e)(6)(A) or does

1	not approve at least one such ap-
2	plication.
3	"(C) ADDITIONAL HIGH-RISK QUALI-
4	FYING CRITERIA.—For purposes of sub-
5	paragraph (B)(ii), additional high-
6	risk qualifying criteria consist of—
7	"(i) having a significant inter-
8	national land border; or
9	"(ii) adjoining a body of water
10	within North America through
11	which an international boundary
12	line extends.
13	"(4) EFFECT OF REGIONAL AWARDS ON
14	STATE MINIMUM.—Any regional award, or
15	portion thereof, provided to a State under
16	subsection $(e)(5)(C)$ $shall$ not be $consid-$
17	ered in calculating the minimum State
18	award under paragraph (3)(B) of this
19	subsection.
20	"(5) FUNCTIONS OF UNDER SECRE-
21	TARIES.—The Under Secretaries referred to
22	in paragraph (1) shall seek to ensure that
23	the relevant expertise and input of the
24	staff of their directorates are available to
25	and considered by the Board.

1	"SEC. 1806. USE OF FUNDS AND ACCOUNTABILITY REQUIRE-
2	MENTS.
3	"(a) In General.—A covered grant may be
4	used for—
5	"(1) purchasing or upgrading equip-
6	ment, including computer software, to en-
7	hance terrorism preparedness and re-
8	sponse;
9	"(2) exercises to strengthen terrorism
10	preparedness and response;
11	"(3) training for prevention (includ-
12	ing detection) of, preparedness for, or re-
13	sponse to attacks involving weapons of
14	mass destruction, including training in
15	the use of equipment and computer soft-
16	ware;
17	"(4) developing or updating response
18	plans;
19	"(5) establishing or enhancing mecha-
20	nisms for sharing terrorism threat infor-
21	mation;
22	"(6) systems architecture and engi-
23	neering, program planning and manage-
24	ment, strategy formulation and strategic
25	planning, life-cycle systems design, prod-
26	uct and technology evaluation, and proto-

1	type development for terrorism prepared-
2	ness and response purposes;
3	"(7) additional personnel costs result-
4	ing from—
5	"(A) elevations in the threat alert
6	level of the Homeland Security Advi-
7	sory System by the Secretary, or a
8	similar elevation in threat alert level
9	issued by a State, region, or local gov-
10	ernment with the approval of the Sec-
11	retary;
12	"(B) travel to and participation in
13	exercises and training in the use of
14	equipment and on prevention activi-
15	ties; and
16	"(C) the temporary replacement of
17	personnel during any period of travel
18	to and participation in exercises and
19	training in the use of equipment and
20	on prevention activities;
21	"(8) the costs of equipment (including
22	software) required to receive, transmit,
23	handle, and store classified information;
24	"(9) protecting critical infrastructure
25	against potential attack by the addition

1	of barriers, fences, gates, and other such
2	devices, except that the cost of such meas-
3	ures may not exceed the greater of—
4	"(A) \$1,000,000 per project; or
5	"(B) such greater amount as may
6	be approved by the Secretary, which
7	may not exceed 10 percent of the total
8	amount of the covered grant;
9	"(10) the costs of commercially avail-
10	able interoperable communications equip-
11	ment (which, where applicable, is based
12	on national, voluntary consensus stand-
13	ards) that the Secretary, in consultation
14	with the Chairman of the Federal Com-
15	munications Commission, deems best suit-
16	ed to facilitate interoperability, coordina-
17	tion, and integration between and among
18	emergency communications systems, and
19	that complies with prevailing grant guid-
20	ance of the Department for interoperable
21	communications;
22	"(11) educational curricula develop-
23	ment for first responders to ensure that
24	they are prepared for terrorist attacks;

1	"(12) training and exercises to assist
2	public elementary and secondary schools
3	in developing and implementing pro-
4	grams to instruct students regarding age-
5	appropriate skills to prepare for and re-
6	spond to an act of terrorism;
7	"(13) paying of administrative ex-
8	penses directly related to administration
9	of the grant, except that such expenses
10	may not exceed 3 percent of the amount of
11	the grant; and
12	"(14) other appropriate activities as
13	determined by the Secretary.
14	"(b) PROHIBITED USES.—Funds provided as
15	a covered grant may not be used—
16	"(1) to supplant State or local funds;
17	"(2) to construct buildings or other
18	physical facilities;
19	"(3) to acquire land; or
20	"(4) for any State or local government
21	cost sharing contribution.
22	"(c) Multiple-Purpose Funds.—Nothing
23	in this section shall be construed to preclude
24	State and local governments from using cov-
25	ered grant funds in a manner that also en-

- 1 hances first responder preparedness for emer-
- 2 gencies and disasters unrelated to acts of ter-
- 3 rorism, if such use assists such governments in
- 4 achieving essential capabilities for terrorism
- 5 preparedness established by the Secretary
- 6 under section 1803.
- 7 "(d) REIMBURSEMENT OF COSTS.—In addi-
- 8 tion to the activities described in subsection
- 9 (a), a covered grant may be used to provide a
- 10 reasonable stipend to paid-on-call or volunteer
- 11 first responders who are not otherwise com-
- 12 pensated for travel to or participation in
- 13 training covered by this section. Any such re-
- 14 imbursement shall not be considered com-
- 15 pensation for purposes of rendering such a
- 16 first responder an employee under the Fair
- 17 Labor Standards Act of 1938 (29 U.S.C. 201 et
- 18 **seq.).**
- 19 "(e) Assistance Requirement.—The Sec-
- 20 retary may not request that equipment paid
- 21 for, wholly or in part, with funds provided as
- 22 a covered grant be made available for re-
- 23 sponding to emergencies in surrounding
- 24 States, regions, and localities, unless the Sec-
- 25 retary undertakes to pay the costs directly at-

- 1 tributable to transporting and operating such
- 2 equipment during such response.
- 3 "(f) FLEXIBILITY IN UNSPENT HOMELAND SE-
- 4 CURITY GRANT FUNDS.—Upon request by the re-
- 5 cipient of a covered grant, the Secretary may
- 6 authorize the grantee to transfer all or part of
- 7 funds provided as the covered grant from uses
- 8 specified in the grant agreement to other uses
- 9 authorized under this section, if the Secretary
- 10 determines that such transfer is in the inter-
- 11 ests of homeland security.
- 12 "(g) STATE, REGIONAL, AND TRIBAL RESPON-
- 13 **SIBILITIES.**—
- 14 "(1) Pass-through.—The Secretary
- shall require a recipient of a covered
- grant that is a State to obligate or other-
- wise make available to local governments,
- 18 first responders, and other local groups,
- 19 to the extent required under the State
- 20 homeland security plan or plans specified
- in the application for the grant, not less
- 22 than 80 percent of the grant funds, re-
- 23 sources purchased with the grant funds
- 24 having a value equal to at least 80 per-
- 25 cent of the amount of the grant, or a com-

bination thereof, by not later than the end of the 45-day period beginning on the date the grant recipient receives the grant funds.

"(2) Cost sharing.—

"(A) IN GENERAL.—The Federal share of the costs of an activity carried out with a covered grant to a State, region, or directly eligible tribe awarded after the 2-year period beginning on the date of the enactment of this section shall not exceed 75 percent.

"(B) INTERIM RULE.—The Federal share of the costs of an activity carried out with a covered grant awarded before the end of the 2-year period beginning on the date of the enactment of this section shall be 100 percent.

"(C) IN-KIND MATCHING.—Each recipient of a covered grant may meet the matching requirement under subparagraph (A) by making in-kind contributions of goods or services that are

directly linked with the purpose for
which the grant is made, including,
but not limited to, any necessary personnel overtime, contractor services,
administrative costs, equipment fuel
and maintenance, and rental space.

"(3) CERTIFICATIONS REGARDING DISTRIBUTION OF GRANT FUNDS TO LOCAL GOVERNMENTS.—Any State that receives a covered grant shall certify to the Secretary, by not later than 30 days after the expiration of the period described in paragraph (1) with respect to the grant, that the State has made available for expenditure by local governments, first responders, and other local groups the required amount of grant funds pursuant to paragraph (1).

"(4) QUARTERLY REPORT ON HOMELAND SECURITY SPENDING.—The Federal share described in paragraph (2)(A) may be increased by up to 2 percent for any State, region, or directly eligible tribe that, not later than 30 days after the end of each fiscal quarter, submits to the Secretary a

1	report on that fiscal quarter. Each such
2	report must include, for each recipient of
3	a covered grant or a pass-through under
4	paragraph (1)—
5	"(A) the amount obligated to that
6	recipient in that quarter;
7	"(B) the amount expended by that
8	recipient in that quarter; and
9	"(C) a summary description of the
10	items purchased by such recipient
11	with such amount.
12	"(5) ANNUAL REPORT ON HOMELAND SE-
13	CURITY SPENDING.—Each recipient of a cov-
14	ered grant shall submit an annual report
15	to the Secretary not later than 60 days
16	after the end of each fiscal year. Each re-
17	cipient of a covered grant that is a region
18	must simultaneously submit its report to
19	each State of which any part is included
20	in the region. Each recipient of a covered
21	grant that is a directly eligible tribe must
22	simultaneously submit its report to each
23	State within the boundaries of which any
24	part of such tribe is located. Each report
25	must include the following:

1	"(A) The amount, ultimate recipi-
2	ents, and dates of receipt of all funds
3	received under the grant during the
4	previous fiscal year.
5	"(B) The amount and the dates of
6	disbursements of all such funds ex-
7	pended in compliance with paragraph
8	(1) or pursuant to mutual aid agree-
9	ments or other sharing arrangements
10	that apply within the State, region, or
11	directly eligible tribe, as applicable,
12	during the previous fiscal year.
13	"(C) How the funds were utilized
14	by each ultimate recipient or bene-
15	ficiary during the preceding fiscal
16	year.
17	"(D) The extent to which essential
18	capabilities identified in the applica-
19	ble State homeland security plan or
20	plans were achieved, maintained, or
21	enhanced as the result of the expendi-
22	ture of grant funds during the pre-
23	ceding fiscal year.
24	"(E) The extent to which essential

capabilities identified in the applica-

1	ble State homeland security plan or
2	plans remain unmet.
3	"(6) INCLUSION OF RESTRICTED AN-
4	NEXES.—A recipient of a covered grant
5	may submit to the Secretary an annex to
6	the annual report under paragraph (5)
7	that is subject to appropriate handling re-
8	strictions, if the recipient believes that
9	discussion in the report of unmet needs
10	would reveal sensitive but unclassified in-
11	formation.
12	"(7) Provision of Reports.—The Sec-
13	retary shall ensure that each annual re-
14	port under paragraph (5) is provided to
15	the Under Secretary for Emergency Pre-
16	paredness and Response and the Director
17	of the Office for Domestic Preparedness.
18	"(h) Incentives to Efficient Administra-
19	TION OF HOMELAND SECURITY GRANTS.—
20	"(1) PENALTIES FOR DELAY IN PASSING
21	THROUGH LOCAL SHARE.—If a recipient of a
22	covered grant that is a State fails to pass
23	through to local governments, first re-

sponders, and other local groups funds or

resources required by subsection (g)(1)

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1	within 45 days after receiving funds
2	under the grant, the Secretary may—
3	"(A) reduce grant payments to the
4	grant recipient from the portion of
5	grant funds that is not required to be
6	passed through under subsection
7	(g)(1);
8	"(B) terminate payment of funds
9	under the grant to the recipient, and
10	transfer the appropriate portion of
11	those funds directly to local first re-
12	sponders that were intended to receive
13	funding under that grant; or
14	"(C) impose additional restric-
15	tions or burdens on the recipient's use
16	of funds under the grant, which may
17	include—
18	"(i) prohibiting use of such
19	funds to pay the grant recipient's
20	grant-related overtime or other ex-
21	penses;
22	"(ii) requiring the grant re-
23	cipient to distribute to local gov-
24	ernment beneficiaries all or a por-
25	tion of grant funds that are not

1	required	to	be	passed	through
2	under sub	seci	tion	(g)(1); or	r

"(iii) for each day that the grant recipient fails to pass through funds or resources in accordance with subsection (g)(1), reducing grant payments to the grant recipient from the portion of grant funds that is not required to be passed through under subsection (g)(1), except that the total amount of such reduction may not exceed 20 percent of the total amount of the grant.

"(2) Extension of Period.—The Governor of a State may request in writing that the Secretary extend the 45-day period under section 1805(e)(5)(E) or paragraph (1) for an additional 15-day period. The Secretary may approve such a request, and may extend such period for additional 15-day periods, if the Secretary determines that the resulting delay in providing grant funding to the local government entities that will receive funding

1	under the grant will not have a signifi-
2	cant detrimental impact on such entities'
3	$terrorism\ preparedness\ efforts.$
4	"(3) Provision of non-local share to
5	LOCAL GOVERNMENT.—
6	"(A) IN GENERAL.—The Secretary
7	may upon request by a local govern-
8	ment pay to the local government a
9	portion of the amount of a covered
10	grant awarded to a State in which the
11	local government is located, if—
12	"(i) the local government will
13	use the amount paid to expedite
14	planned enhancements to its ter-
15	rorism preparedness as described
16	in any applicable State homeland
17	security plan or plans;
18	"(ii) the State has failed to
19	pass through funds or resources in
20	$accordance\ with\ subsection\ (g)(1);$
21	and
22	"(iii) the local government
23	complies with subparagraphs (B)
24	and (C).

1	"(B) SHOWING REQUIRED.—To re-
2	ceive a payment under this para-
3	graph, a local government must dem-
4	onstrate that—
5	"(i) it is identified explicitly as
6	an ultimate recipient or intended
7	beneficiary in the approved grant
8	application;
9	"(ii) it was intended by the
10	grantee to receive a severable por-
11	tion of the overall grant for a spe-
12	cific purpose that is identified in
13	the grant application;
14	"(iii) it petitioned the grantee
15	for the funds or resources after ex-
16	piration of the period within
17	which the funds or resources were
18	required to be passed through
19	$under\ subsection\ (g)(1);\ and$
20	"(iv) it did not receive the por-
21	tion of the overall grant that was
22	earmarked or designated for its
23	use or henefit

1	"(C) EFFECT OF PAYMENT.—Pay-
2	ment of grant funds to a local govern-
3	ment under this paragraph—
4	"(i) shall not affect any pay-
5	ment to another local government
6	under this paragraph; and
7	"(ii) shall not prejudice con-
8	sideration of a request for pay-
9	ment under this paragraph that is
10	submitted by another local govern-
11	ment.
12	"(D) DEADLINE FOR ACTION BY SEC-
13	RETARY.—The Secretary shall approve
14	or disapprove each request for pay-
15	ment under this paragraph by not
16	later than 15 days after the date the
17	request is received by the Department.
18	"(i) Reports to Congress.—The Secretary
19	shall submit an annual report to the Congress
20	by December 31 of each year—
21	"(1) describing in detail the amount of
22	Federal funds provided as covered grants
23	that were directed to each State, region,
24	and directly eligible tribe in the preceding
25	fiscal year;

1	"(2) containing information on the use
2	of such grant funds by grantees; and
3	"(3) describing—
4	"(A) the Nation's progress in
5	achieving, maintaining, and enhanc-
6	ing the essential capabilities estab-
7	lished under section 1803(a) as a re-
8	sult of the expenditure of covered
9	grant funds during the preceding fis-
10	cal year; and
11	"(B) an estimate of the amount of
12	expenditures required to attain across
13	the United States the essential capa-
14	bilities established under section
15	1803(a).
16	"SEC. 1807. NATIONAL STANDARDS FOR FIRST RESPONDER
17	EQUIPMENT AND TRAINING.
18	"(a) EQUIPMENT STANDARDS.—
19	"(1) In GENERAL.—The Secretary, in
20	consultation with the Under Secretaries
21	for Emergency Preparedness and Re-
22	sponse and Science and Technology and
23	the Director of the Office for Domestic
24	Preparedness, shall, not later than 6
25	months after the date of enactment of this

1	section, support the development of, pro-
2	mulgate, and update as necessary na-
3	tional voluntary consensus standards for
4	the performance, use, and validation of
5	first responder equipment for purposes of
6	$section\ 1805 (e) (7).\ Such\ standards-$
7	"(A) shall be, to the maximum ex-
8	tent practicable, consistent with any
9	existing voluntary consensus stand-
10	ards;
11	"(B) shall take into account, as
12	appropriate, new types of terrorism
13	threats that may not have been con-
14	templated when such existing stand-
15	ards were developed;
16	"(C) shall be focused on maxi-
17	mizing interoperability, interchange-
18	ability, durability, flexibility, effi-
19	ciency, efficacy, portability, sustain-
20	ability, and safety; and
21	"(D) shall cover all appropriate
22	uses of the equipment.
23	"(2) REQUIRED CATEGORIES.—In car-
24	rving out paragraph (1), the Secretary

1	shall specifically consider the following
2	categories of first responder equipment:
3	"(A) Thermal imaging equipment.
4	"(B) Radiation detection and
5	analysis equipment.
6	"(C) Biological detection and
7	analysis equipment.
8	"(D) Chemical detection and anal-
9	ysis equipment.
10	"(E) Decontamination and steri-
11	lization equipment.
12	"(F) Personal protective equip-
13	ment, including garments, boots,
14	gloves, and hoods and other protective
15	clothing.
16	"(G) Respiratory protection equip-
17	ment.
18	"(H) Interoperable communica-
19	tions, including wireless and wireline
20	voice, video, and data networks.
21	"(I) Explosive mitigation devices
22	and explosive detection and analysis
23	equipment.
24	"(J) Containment vessels

1	"(K) Contaminant-resistant vehi-
2	cles.
3	"(L) Such other equipment for
4	which the Secretary determines that
5	national voluntary consensus stand-
6	ards would be appropriate.
7	"(b) Training Standards.—
8	"(1) In GENERAL.—The Secretary, in
9	consultation with the Under Secretaries
10	for Emergency Preparedness and Re-
11	sponse and Science and Technology and
12	the Director of the Office for Domestic
13	Preparedness, shall support the develop-
14	ment of, promulgate, and regularly up-
15	date as necessary national voluntary con-
16	sensus standards for first responder
17	training carried out with amounts pro-
18	vided under covered grant programs, that
19	will enable State and local government
20	first responders to achieve optimal levels
21	of terrorism preparedness as quickly as
22	practicable. Such standards shall give
23	priority to providing training to—
24	"(A) enable first responders to pre-
25	vent, prepare for, respond to, and

1	mitigate terrorist threats, including
2	threats from chemical, biological, nu-
3	clear, and radiological weapons and
4	explosive devices capable of inflicting
5	significant human casualties; and
6	"(B) familiarize first responders
7	with the proper use of equipment, in-
8	cluding software, developed pursuant
9	to the standards established under
10	subsection (a).
11	"(2) REQUIRED CATEGORIES.—In car-
12	rying out paragraph (1), the Secretary
13	specifically shall include the following
14	categories of first responder activities:
15	"(A) Regional planning.
16	"(B) Joint exercises.
17	"(C) Intelligence collection, anal-
18	ysis, and sharing.
19	"(D) Emergency notification of af-
20	fected populations.
21	"(E) Detection of biological, nu-
22	clear, radiological, and chemical
23	weapons of mass destruction.
24	"(F) Such other activities for
25	which the Secretary determines that

1	national voluntary consensus training
2	standards would be appropriate.
3	"(3) Consistency.—In carrying out
4	this subsection, the Secretary shall ensure
5	that such training standards are con-
6	sistent with the principles of emergency
7	preparedness for all hazards.
8	"(c) Consultation With Standards Orga-
9	NIZATIONS.—In establishing national vol-
10	untary consensus standards for first re-
11	sponder equipment and training under this
12	section, the Secretary shall consult with rel-
13	evant public and private sector groups, includ-
14	ing—
15	"(1) the National Institute of Stand-
16	ards and Technology;
17	"(2) the National Fire Protection Asso-
18	ciation;
19	"(3) the National Association of Coun-
20	ty and City Health Officials;
21	"(4) the Association of State and Ter-
22	ritorial Health Officials;
23	"(5) the American National Standards
24	Institute;
25	"(6) the National Institute of Justice:

1	"(7) the Inter-Agency Board for Equip-
2	ment Standardization and Interoper-
3	ability;
4	"(8) the National Public Health Per-
5	formance Standards Program;
6	"(9) the National Institute for Occupa-
7	tional Safety and Health;
8	"(10) ASTM International;
9	"(11) the International Safety Equip-
10	ment Association;
11	"(12) the Emergency Management Ac-
12	creditation Program; and
13	"(13) to the extent the Secretary con-
14	siders appropriate, other national vol-
15	untary consensus standards development
16	organizations, other interested Federal,
17	State, and local agencies, and other inter-
18	ested persons.
19	"(d) COORDINATION WITH SECRETARY OF
20	HHS.—In establishing any national voluntary
21	consensus standards under this section for
22	first responder equipment or training that in-
23	volve or relate to health professionals, includ-
24	ing emergency medical professionals, the Sec-
25	retary shall coordinate activities under this

1	section with the Secretary of Health and
2	Human Services.".
3	(b) DEFINITION OF EMERGENCY RESPONSE
4	PROVIDERS.—Paragraph (6) of section 2 of the
5	Homeland Security Act of 2002 (Public Law
6	107-296; 6 U.S.C. 101(6)) is amended by strik-
7	ing "includes" and all that follows and insert-
8	ing "includes Federal, State, and local govern-
9	mental and nongovernmental emergency pub-
10	lic safety, law enforcement, fire, emergency re-
11	sponse,emergencymedical(includinghospital
12	emergency facilities), and related personnel,
13	organizations, agencies, and authorities.".
14	(c) TEMPORARY LIMITATIONS ON APPLICA-
15	TION.—
16	(1) 1-YEAR DELAY IN APPLICATION.—The
17	following provisions of title XVIII of the
18	Homeland Security Act of 2002, as amend-
19	ed by subsection (a), shall not apply dur-
20	ing the 1-year period beginning on the
21	date of the enactment of this Act:
22	(A) Subsections (b), (c), and
23	(e)(4)(A) and (B) of section 1805.

1	(B) In section $1805(f)(3)(A)$, the
2	phrase ", by enhancing the essential
3	capabilities of the applicants,".
4	(2) 2-YEAR DELAY IN APPLICATION.—The
5	following provisions of title XVIII of the
6	Homeland Security Act of 2002, as amend-
7	ed by subsection (a), shall not apply dur-
8	ing the 2-year period beginning on the
9	date of the enactment of this Act:
10	(A) Subparagraphs (D) and (E) of sec-
11	tion $1806(g)(5)$.
12	(B) Section $1806(i)(3)$.
13	SEC. 5004. MODIFICATION OF HOMELAND SECURITY ADVI-
14	SORY SYSTEM.
15	(a) In General.—Subtitle A of title II of the
16	Homeland Security Act of 2002 (Public Law
17	107-296; 6 U.S.C. 121 et seq.) is amended by
18	adding at the end the following:
19	"SEC. 203. HOMELAND SECURITY ADVISORY SYSTEM.
20	"(a) In General.—The Secretary shall re-
21	vise the Homeland Security Advisory System
22	referred to in section $201(d)(7)$ to require that
23	any designation of a threat level or other
24	warning shall be accompanied by a designa-

- 1 tion of the geographic regions or economic sec-
- 2 tors to which the designation applies.
- 3 "(b) Reports.—The Secretary shall report
- 4 to the Congress annually by not later than De-
- 5 cember 31 each year regarding the geographic
- 6 region-specific warnings and economic sector-
- 7 specific warnings issued during the preceding
- 8 fiscal year under the Homeland Security Advi-
- 9 sory System referred to in section 201(d)(7),
- 10 and the bases for such warnings. The report
- 11 shall be submitted in unclassified form and
- 12 may, as necessary, include a classified
- 13 **annex.".**
- 14 (b) CLERICAL AMENDMENT.—The table of
- 15 contents in section 1(b) of the Homeland Secu-
- 16 rity Act of 2002 (6 U.S.C. 101 et seq.) is amend-
- 17 ed by inserting after the item relating to sec-
- 18 tion 202 the following:
 - "203. Homeland Security Advisory System.".
- 19 SEC. 5005. COORDINATION OF INDUSTRY EFFORTS.
- 20 Section 102(f) of the Homeland Security
- 21 Act of 2002 (Public Law 107-296; 6 U.S.C.
- 22 112(f)) is amended by striking "and" after the
- 23 semicolon at the end of paragraph (6), by
- 24 striking the period at the end of paragraph (7)

1	and inserting "; and", and by adding at the
2	end the following:
3	"(8) coordinating industry efforts,
4	with respect to functions of the Depart-
5	ment of Homeland Security, to identify
6	private sector resources and capabilities
7	that could be effective in supplementing
8	Federal, State, and local government
9	agency efforts to prevent or respond to a
10	terrorist attack.".
11	SEC. 5006. SUPERSEDED PROVISION.
12	This subtitle supersedes section 1014 of
13	Public Law 107-56.
14	SEC. 5007. SENSE OF CONGRESS REGARDING INTEROPER-
15	ABLE COMMUNICATIONS.
16	(a) FINDING.—The Congress finds that—
17	(1) many first responders working in
18	the same jurisdiction or in different juris-
19	dictions cannot effectively and efficiently
20	communicate with one another; and
21	(2) their inability to do so threatens
22	the public's safety and may result in un-
23	necessary loss of lives and property.
24	(b) Sense of Congress.—It is the sense of
25	the Congress that interoperable emergency

- 1 communications systems and radios should
- 2 continue to be deployed as soon as practicable
- 3 for use by the first responder community, and
- 4 that upgraded and new digital communica-
- 5 tions systems and new digital radios must
- 6 meet prevailing national, voluntary consensus
- 7 standards for interoperability.
- 8 SEC. 5008. SENSE OF CONGRESS REGARDING CITIZEN
- 9 *CORPS COUNCILS.*
- 10 (a) FINDING.—The Congress finds that Cit-
- 11 izen Corps councils help to enhance local cit-
- 12 izen participation in terrorism preparedness
- 13 by coordinating multiple Citizen Corps pro-
- 14 grams, developing community action plans,
- 15 assessing possible threats, and identifying
- 16 local resources.
- 17 (b) SENSE OF CONGRESS.—It is the sense of
- 18 the Congress that individual Citizen Corps
- 19 councils should seek to enhance the prepared-
- 20 ness and response capabilities of all organiza-
- 21 tions participating in the councils, including
- 22 by providing funding to as many of their par-
- 23 ticipating organizations as practicable to pro-
- 24 mote local terrorism preparedness programs.

1	SEC. 5009. STUDY REGARDING NATIONWIDE EMERGENCY
2	NOTIFICATION SYSTEM.
3	(a) STUDY.—The Secretary of Homeland Se-
4	curity, in consultation with the heads of other
5	appropriate Federal agencies and representa-
6	tives of providers and participants in the tele-
7	communications industry, shall conduct a
8	study to determine whether it is cost-effective,
9	efficient, and feasible to establish and imple-
10	ment an emergency telephonic alert notifica-
11	tion system that will—
12	(1) alert persons in the United States
13	of imminent or current hazardous events
14	caused by acts of terrorism; and
15	(2) provide information to individuals
16	regarding appropriate measures that may
17	be undertaken to alleviate or minimize
18	threats to their safety and welfare posed
19	by such events.
20	(b) Technologies to Consider.—In con-
21	ducting the study, the Secretary shall consider
22	the use of the telephone, wireless communica-
23	tions, and other existing communications net-
24	works to provide such notification.
25	(c) REPORT.—Not later than 9 months after
26	the date of the enactment of this Act, the Sec-

1	retary shall submit to the Congress a report re-
2	garding the conclusions of the study.
3	SEC. 5010. REQUIRED COORDINATION.
4	The Secretary of Homeland Security shall
5	ensure that there is effective and ongoing co-
6	ordination of Federal efforts to prevent, pre-
7	pare for, and respond to acts of terrorism and
8	other major disasters and emergencies among
9	the divisions of the Department of Homeland
10	Security, including the Directorate of Emer-
11	gency Preparedness and Response and the Of-
12	fice for State and Local Government Coordina-
13	tion and Preparedness.
14	Subtitle B—Government
15	Reorganization Authority
16	SEC. 5021. AUTHORIZATION OF INTELLIGENCE COMMUNITY
17	REORGANIZATION PLANS.
18	(a) REORGANIZATION PLANS.—Section
19	903(a)(2) of title 5, United States Code, is
20	amended to read as follows:
21	"(2) the abolition of all or a part of
22	the functions of an agency;".
23	(b) Repeal of Limitations.—Section 905 of
24	title 5, United States Code, is amended to read

25 as follows:

1	"§ 905. Limitation on authority.
2	"The authority to submit reorganization
3	plans under this chapter is limited to the fol-
4	lowing organizational units:
5	"(1) The Office of the National Intel-
6	ligence Director.
7	"(2) The Central Intelligence Agency.
8	"(3) The National Security Agency.
9	"(4) The Defense Intelligence Agency.
10	"(5) The National Geospatial-Intel-
11	ligence Agency.
12	"(6) The National Reconnaissance Of-
13	fice.
14	"(7) Other offices within the Depart-
15	ment of Defense for the collection of spe-
16	cialized national intelligence through re-
17	connaissance programs.
18	"(8) The intelligence elements of the
19	Army, the Navy, the Air Force, the Marine
20	Corps, the Federal Bureau of Investiga-
21	tion, and the Department of Energy.
22	"(9) The Bureau of Intelligence and
23	Research of the Department of State.
24	"(10) The Office of Intelligence Anal-
25	ysis of the Department of Treasury.

1	"(11) The elements of the Department
2	of Homeland Security concerned with the
3	analysis of intelligence information, in-
4	cluding the Office of Intelligence of the
5	Coast Guard.
6	"(12) Such other elements of any other
7	department or agency as may be des-
8	ignated by the President, or designated
9	jointly by the National Intelligence Direc-
10	tor and the head of the department or
11	agency concerned, as an element of the in-
12	telligence community.".
13	(c) Reorganization Plans.—Section $903(a)$
14	of title 5, United States Code, is amended—
15	(1) in paragraph (5), by striking "or"
16	after the semicolon;
17	(2) in paragraph (6), by striking the
18	period and inserting "; or"; and
19	(3) by inserting after paragraph (6)
20	the following:
21	"(7) the creation of an agency.".
22	(d) Application of Chapter.—Chapter 9 of
23	title 5, United States Code, is amended by add-
24	ing at the end the following:

1	"§ 913. Application of chapter
2	"This chapter shall apply to any reorga-
3	nization plan transmitted to Congress in ac-
4	cordance with section 903(b) on or after the
5	date of enactment of this section.".
6	(e) TECHNICAL AND CONFORMING AMEND-
7	MENTS.—
8	(1) Table of sections.—The table of
9	sections for chapter 9 of title 5, United
10	States Code, is amended by adding after
11	the item relating to section 912 the fol-
12	lowing:
	"913. Application of chapter.".
13	(2) References.—Chapter 9 of title 5,
14	United States Code, is amended—
15	(A) in section 908(1), by striking
16	"on or before December 31, 1984"; and
17	(B) in section 910, by striking
18	"Government Operations" each place
19	it appears and inserting "Government
20	Reform".
21	(3) Date modification.—Section 909 of
22	title 5, United States Code, is amended in
23	the first sentence by striking "19" and in-
24	serting "20".

- 1 Subtitle C—Restructuring Relating
- to the Department of Homeland
- 3 Security and Congressional
- 4 **Oversight**
- 5 SEC. 5025. RESPONSIBILITIES OF counternarcotics OFFICE.
- 6 (a) AMENDMENT.—Section 878 of the Home-
- 7 land Security Act of 2002 (6 U.S.C. 458) is
- 8 amended to read as follows:
- 9 "SEC. 878. OFFICE OF counternarcotics ENFORCEMENT.
- 10 "(a) Office.—There shall be in the Depart-
- 11 ment an Office of counternarcotics Enforce-
- 12 ment, which shall be headed by a Director ap-
- 13 pointed by the President, by and with the ad-
- 14 vice and consent of the Senate.
- 15 "(b) Assignment of Personnel.—(1) The
- 16 Secretary shall assign to the Office permanent
- 17 staff and other appropriate personnel detailed
- 18 from other subdivisions of the Department to
- 19 carry out responsibilities under this section.
- 20 "(2) The Secretary shall designate senior
- 21 employees from each appropriate subdivision
- 22 of the Department that has significant
- 23 counternarcotics responsibilities to act as a li-
- 24 aison between that subdivision and the Office
- 25 of counternarcotics Enforcement.

1	"(c) Limitation on Concurrent Employ-
2	MENT.—Except as provided in subsection (d),
3	the Director of the Office of counternarcotics
4	Enforcement shall not be employed by, as-
5	signed to, or serve as the head of, any other
6	branch of the Federal Government, any State
7	or local government, or any subdivision of the
8	Department other than the Office of counter-
9	narcotics Enforcement.
10	"(d) Eligibility To Serve as the United
11	STATES INTERDICTION COORDINATOR.—The Di-
12	rector of the Office of counternarcotics En-
13	forcement may be appointed as the United
14	States Interdiction Coordinator by the Direc-
15	tor of the Office of National Drug Control Pol-
16	icy, and shall be the only person at the Depart-
17	ment eligible to be so appointed.
18	"(e) RESPONSIBILITIES.—The Secretary
19	shall direct the Director of the Office of
20	counternarcotics Enforcement—
21	"(1) to coordinate policy and oper-
22	ations within the Department, between the
23	Department and other Federal depart-
24	ments and agencies, and between the De-

25 partment and State and local agencies

1	with respect to stopping the entry of ille-
2	gal drugs into the United States;
3	"(2) to ensure the adequacy of re-
4	sources within the Department for stop-
5	ping the entry of illegal drugs into the
6	United States;
7	"(3) to recommend the appropriate fi-
8	nancial and personnel resources nec-
9	essary to help the Department better ful-
10	fill its responsibility to stop the entry of il-
11	legal drugs into the United States;
12	"(4) to track and sever connections be-
13	tween illegal drug trafficking and ter-
14	rorism; and
15	"(5) to be a representative of the De-
16	partment on all task forces, committees,
17	or other entities whose purpose is to co-
18	ordinate the counternarcotics enforce-
19	ment activities of the Department and
20	other Federal, state or local agencies.
21	"(f) Reports to Congress.—
22	"(1) ANNUAL BUDGET REVIEW.—The Di-
23	rector of the Office of counternarcotics
24	Enforcement shall, not later than 30 days

after the submission by the President to

1	Congress of any request for expenditures
2	for the Department, submit to the Commit-
3	tees on Appropriations and the author-
4	izing committees of jurisdiction of the
5	House of Representatives and the Senate a
6	review and evaluation of such request.
7	The review and evaluation shall—
8	"(A) identify any request or sub-
9	part of any request that affects or may
10	affect the counternarcotics activities
11	of the Department or any of its sub-
12	divisions, or that affects the ability of
13	the Department or any subdivision of
14	the Department to meet its responsi-
15	bility to stop the entry of illegal drugs
16	into the United States;
17	"(B) describe with particularity
18	how such requested funds would be or
19	could be expended in furtherance of
20	counternarcotics activities; and
21	"(C) compare such requests with
22	requests for expenditures and
23	amounts appropriated by Congress in
24	the previous fiscal year

"(2) EVALUATION OF COUNTERNARCOTICS
ACTIVITIES.—The Director of the Office of
counternarcotics Enforcement shall, not
later than February 1 of each year, submit
to the Committees on Appropriations and
the authorizing committees of jurisdiction
of the House of Representatives and the
Senate a review and evaluation of the
counternarcotics activities of the Department for the previous fiscal year. The review and evaluation shall—

"(A) describe the counternarcotics activities of the Department and each subdivision of the Department (whether individually or in cooperation with other subdivisions of the Department, or in cooperation with other branches of the Federal Government or with State or local agencies), including the methods, procedures, and systems (including computer systems) for collecting, analyzing, sharing, and disseminating information concerning narcotics activity within the Department and between the Department

1	and other Federal, State, and local
2	agencies;
3	"(B) describe the results of those
4	activities, using quantifiable data
5	whenever possible;
6	"(C) state whether those activities
7	were sufficient to meet the responsi-
8	bility of the Department to stop the
9	entry of illegal drugs into the United
10	States, including a description of the
11	performance measures of effectiveness
12	that were used in making that deter-
13	mination; and
14	"(D) recommend, where appro-
15	priate, changes to those activities to
16	improve the performance of the De-
17	partment in meeting its responsibility
18	to stop the entry of illegal drugs into
19	the United States.
20	"(3) Classified or law enforcement
21	SENSITIVE INFORMATION.—Any content of a
22	review and evaluation described in the re-
23	ports required in this subsection that in-
24	volves information classified under cri-

teria established by an Executive order, or

1	whose public disclosure, as determined by
2	the Secretary, would be detrimental to the
3	law enforcement or national security ac-
4	tivities of the Department or any other
5	Federal, State, or local agency, shall be
6	presented to Congress separately from the
7	rest of the review and evaluation.".
8	(b) CONFORMING AMENDMENT.—Section
9	103(a) of the Homeland Security Act of 2002 (6
10	U.S.C. 113(a)) is amended—
11	(1) by redesignating paragraphs (8)
12	and (9) as paragraphs (9) and (10), re-
13	spectively; and
14	(2) by inserting after paragraph (7)
15	the following new paragraph (8):
16	"(8) A Director of the Office of
17	$counternar cotics\ Enforcement.".$
18	(c) Authorization of Appropriations.—Of
19	the amounts appropriated for the Department
20	of Homeland Security for Departmental man-
21	agement and operations for fiscal year 2005,
22	there is authorized up to \$6,000,000 to carry
23	out section 878 of the Department of Homeland
24	Security Act of 2002 (as amended by this sec-
25	tion).

1	SEC. 5026. USE OF counternarcotics ENFORCEMENT ACTIVI-
2	TIES IN CERTAIN EMPLOYEE PERFORMANCE
3	APPRAISALS.
4	(a) In General.—Subtitle E of title VIII of
5	the Homeland Security Act of 2002 (6 U.S.C.
6	411 and following) is amended by adding at
7	the end the following:
8	"SEC. 843. USE OF counternarcotics ENFORCEMENT ACTIVI-
9	TIES IN CERTAIN EMPLOYEE PERFORMANCE
10	APPRAISALS.
11	"(a) In General.—Each subdivision of the
12	Department that is a National Drug Control
13	Program Agency shall include as one of the
14	criteria in its performance appraisal system,
15	for each employee directly or indirectly in-
16	volved in the enforcement of Federal, State, or
17	local narcotics laws, the performance of that
18	employee with respect to the enforcement of
19	Federal, State, or local narcotics laws, relying
20	to the greatest extent practicable on objective
21	performance measures, including—
22	"(1) the contribution of that employee
23	to seizures of narcotics and arrests of vio-
24	lators of Federal, State, or local narcotics
25	laws: and

1	"(2) the degree to which that employee
2	cooperated with or contributed to the ef-
3	forts of other employees, either within the
4	Department or other Federal, State, or
5	local agencies, in counternarcotics en-
6	forcement.
7	"(b) DEFINITIONS.—For purposes of this sec-
8	tion—
9	"(1) the term 'National Drug Control
10	Program Agency' means—
11	"(A) a National Drug Control Pro-
12	gram Agency, as defined in section
13	702(7) of the Office of National Drug
14	Control Policy Reauthorization Act of
15	1998 (as last in effect); and
16	"(B) any subdivision of the De-
17	partment that has a significant
18	counternarcotics responsibility, as de-
19	termined by—
20	"(i) the counternarcotics offi-
21	cer, appointed under section 878;
22	or
23	"(ii) if applicable, the counter-
24	narcotics officer's successor in

1	function (as determined by the
2	Secretary); and
3	"(2) the term 'performance appraisal
4	system' means a system under which peri-
5	odic appraisals of job performance of em-
6	ployees are made, whether under chapter
7	43 of title 5, United States Code, or other-
8	wise.".
9	(b) CLERICAL AMENDMENT.—The table of
10	contents for the Homeland Security Act of 2002
11	is amended by inserting after the item relating
12	to section 842 the following:
	"Sec. 843. Use of counternarcotics enforcement activities in certain employee performance appraisals.".
13	SEC. 5027. SENSE OF THE HOUSE OF REPRESENTATIVES ON
14	ADDRESSING HOMELAND SECURITY FOR THE
15	AMERICAN PEOPLE.
16	(a) FINDINGS.—The House of Representa-
17	tives finds that—
18	(1) the House of Representatives cre-
19	ated a Select Committee on Homeland Se-
20	curity at the start of the 108th Congress to
21	provide for vigorous congressional over-
22	sight for the implementation and oper-
23	ation of the Department of Homeland Se-
24	curity;

- (2) the House of Representatives also charged the Select Committee on Home-land Security, including its Subcommittee on Rules, with undertaking a thorough and complete study of the operation and implementation of the rules of the House, including the rule governing committee jurisdiction, with respect to the issue of homeland security and to make their rec-ommendations to the Committee on Rules:
 - (3) on February 11, 2003, the Committee on Appropriations of the House of Representatives created a new Subcommittee on Homeland Security with jurisdiction over the Transportation Security Administration, the Coast Guard, and other entities within the Department of Homeland Security to help address the integration of the Department of Homeland Security's 22 legacy agencies; and
 - (4) during the 108th Congress, the House of Representatives has taken several steps to help ensure its continuity in the event of a terrorist attack, including—

- (A) adopting H.R. 2844, the Con-tinuity of Representation Act, a bill to require States to hold expedited spe-cial elections to fill vacancies in the House of Representatives not later than 45 days after the vacancy is an-nounced by the Speaker in extraor-dinary circumstances;
 - (B) granting authority for jointleadership recalls from a period of adjournment to an alternate place;
 - (C) allowing for anticipatory consent with the Senate to assemble in an alternate place;
 - (D) establishing the requirement that the Speaker submit to the Clerk a list of Members in the order in which each shall act as Speaker pro tempore in the case of a vacancy in the Office of Speaker (including physical inability of the Speaker to discharge his duties) until the election of a Speaker or a Speaker pro tempore, exercising such authorities of the Speaker as

1	may be necessary and appropriate to
2	that end;
3	(E) granting authority for the
4	Speaker to declare an emergency re-
5	cess of the House subject to the call of
6	the Chair when notified of an immi-
7	nent threat to the safety of the House;
8	(F) granting authority for the
9	Speaker, during any recess or ad-
10	journment of not more than three
11	days, in consultation with the Minor-
12	ity Leader, to postpone the time for re-
13	convening or to reconvene before the
14	time previously appointed solely to de-
15	clare the House in recess, in each case
16	within the constitutional three-day
17	limit;
18	(G) establishing the authority for
19	the Speaker to convene the House in
20	an alternate place within the seat of
21	Government; and
22	(H) codifying the long-standing
23	practice that the death, resignation,
24	expulsion, disqualification, or re-
25	moval of a Member results in an ad-

1	justment of the quorum of the House,
2	which the Speaker shall announce to
3	the House and which shall not be sub-
4	ject to appeal.
5	(b) Sense of the House.—It is the sense of
6	the House of Representatives that the Com-
7	mittee on Rules should act upon the rec-
8	ommendations provided by the Select Com-
9	mittee on Homeland Security, and other com-
10	mittees of existing jurisdiction, regarding the
11	jurisdiction over proposed legislation, mes-
12	sages, petitions, memorials and other matters
13	relating to homeland security prior to or at the
14	start of the 109th Congress.
15	Subtitle D—Improvements to
16	Information Security
17	SEC. 5031. AMENDMENTS TO CLINGER-COHEN PROVISIONS
18	TO ENHANCE AGENCY PLANNING FOR INFOR-
19	MATION SECURITY NEEDS.
20	Chapter 113 of title 40, United States Code,
21	is amended—
22	(1) in section 11302(b), by inserting
23	"security," after "use,";

1	(2) in section 11302(c), by inserting ",
2	including information security risks,"
3	after "risks" both places it appears;
4	(3) in section $11312(b)(1)$, by striking
5	"information technology investments" and
6	inserting "investments in information
7	technology (including information secu-
8	rity needs)"; and
9	(4) in section $11315(b)(2)$, by inserting
10	", secure," after "sound".
11	Subtitle E—Personnel Management
12	Improvements
13	CHAPTER 1—APPOINTMENTS PROCESS
14	REFORM
15	SEC. 5041. APPOINTMENTS TO NATIONAL SECURITY POSI-
16	TIONS.
17	(a) DEFINITION OF NATIONAL SECURITY POSI-
18	TION.—For purposes of this section, the term
19	"national security position" shall include—
20	(1) those positions that involve activi-
21	ties of the United States Government that
22	are concerned with the protection of the
23	Nation from foreign aggression, terrorism,
24	or espionage, including development of
25	defense plans or policies, intelligence or

	1	counterintelligence	activities,	and	related
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- 2 activities concerned with the preservation
- 3 of military strength of the United States
- 4 and protection of the homeland; and
- 5 (2) positions that require regular use
- 6 of, or access to, classified information.
- 7 (b) Publication in the Federal Reg-
- 8 ISTER.—Not later than 60 days after the effec-
- 9 tive date of this section, the Director of the Of-
- 10 fice of Personnel Management shall publish in
- 11 the Federal Register a list of offices that con-
- 12 stitute national security positions under sec-
- 13 tion (a) for which Senate confirmation is re-
- 14 quired by law, and the Director shall revise
- 15 such list from time to time as appropriate.
- 16 (c) Presidential Appointments.—(1) With
- 17 respect to appointment of individuals to of-
- 18 fices identified under section (b) and listed in
- 19 sections 5315 or 5316 of title 5, United States
- 20 Code, which shall arise after the publication
- 21 of the list required by section (b), and notwith-
- 22 standing any other provision of law, the advice
- 23 and consent of the Senate shall not be re-
- 24 quired, but rather such appointment shall be
- 25 made by the President alone.

1	(2) With respect to appointment of individ
2	uals to offices identified under section (b) and
3	listed in sections 5313 or 5314 of title 5, United
4	States Code, which shall arise after the public
5	cation of the list required by section (b), and
6	notwithstanding any other provision of law,
7	the advice and consent of the Senate shall be
8	required, except that if 30 legislative days
9	shall have expired from the date on which a
10	nomination is submitted to the Senate without
11	a confirmation vote occurring in the Senate,
12	such appointment shall be made by the Presi-
13	dent alone.
14	(3) For the purposes of this subsection, the
15	term "legislative day" means a day on which
16	the Senate is in session.
17	SEC. 5042. PRESIDENTIAL INAUGURAL TRANSITIONS.
18	Subsections (a) and (b) of section 3349a of
19	title 5, United States Code, are amended to
20	read as follows:
21	"(a) As used in this section—
22	"(1) the term 'inauguration day
23	means the date on which any person

swears or affirms the oath of office as

President; and

24

1	"(2) the term 'specified national secu-
2	rity position' shall mean not more than 20
3	positions requiring Senate confirmation,
4	not to include more than 3 heads of Exec-
5	utive Departments, which are designated
6	by the President on or after an inaugura-
7	tion day as positions for which the duties
8	involve substantial responsibility for na-
9	tional security.
10	"(b) With respect to any vacancy that exists
11	during the 60-day period beginning on an in-
12	auguration day, except where the person
13	swearing or affirming the oath of office was
14	the President on the date preceding the date
15	of swearing or affirming such oath of office,
16	the 210-day period under section 3346 or 3348
17	shall be deemed to begin on the later of the
18	date occurring—
19	"(1) 90 days after such transitional in-
20	auguration day; or
21	"(2) 90 days after the date on which
22	the vacancy occurs.
23	"(c) With respect to any vacancy in any
24	specified national security position that exists
25	during the 60-day period beginning on an in-

- 1 auguration day, the requirements of subpara-
- 2 graphs (A) and (B) of section 3345(a)(3) shall
- 3 not apply.".
- 4 SEC. 5043. PUBLIC FINANCIAL DISCLOSURE FOR THE IN-
- 5 TELLIGENCE COMMUNITY.
- 6 (a) In General.—The Ethics in Govern-
- 7 ment Act of 1978 (5 U.S.C. App.) is amended by
- 8 inserting before title IV the following:
- 9 "TITLE III—INTELLIGENCE PER-
- 10 **SONNEL FINANCIAL DISCLO-**
- 11 SURE REQUIREMENTS
- 12 "SEC. 301. PERSONS REQUIRED TO FILE.
- "(a) Within 30 days of assuming the posi-
- 14 tion of an officer or employee described in sub-
- 15 section (e), an individual shall file a report
- 16 containing the information described in sec-
- 17 tion 302(b) unless the individual has left an-
- 18 other position described in subsection (e) with-
- 19 in 30 days prior to assuming such new position
- 20 or has already filed a report under this title
- 21 with respect to nomination for the new posi-
- 22 tion or as a candidate for the position.
- 23 "(b)(1) Within 5 days of the transmittal by
- 24 the President to the Senate of the nomination
- 25 of an individual to a position in the executive

- 1 branch, appointment to which requires the ad-
- 2 vice and consent of the Senate, such indi-
- 3 vidual shall file a report containing the infor-
- 4 mation described in section 302(b). Such indi-
- 5 vidual shall, not later than the date of the first
- 6 hearing to consider the nomination of such in-
- 7 dividual, make current the report filed pursu-
- 8 ant to this paragraph by filing the informa-
- 9 tion required by section 302(a)(1)(A) with re-
- 10 spect to income and honoraria received as of
- 11 the date which occurs 5 days before the date
- 12 of such hearing. Nothing in this Act shall pre-
- 13 vent any congressional committee from re-
- 14 questing, as a condition of confirmation, any
- 15 additional financial information from any
- 16 Presidential nominee whose nomination has
- 17 been referred to that committee.
- 18 "(2) An individual whom the President or
- 19 the President-elect has publicly announced he
- 20 intends to nominate to a position may file the
- 21 report required by paragraph (1) at any time
- 22 after that public announcement, but not later
- 23 than is required under the first sentence of
- 24 such paragraph.

- 1 "(c) Any individual who is an officer or
- 2 employee described in subsection (e) during
- 3 any calendar year and performs the duties of
- 4 his position or office for a period in excess of
- 5 60 days in that calendar year shall file on or
- 6 before May 15 of the succeeding year a report
- 7 containing the information described in sec-
- 8 tion 302(a).
- 9 "(d) Any individual who occupies a posi-
- 10 tion described in subsection (e) shall, on or be-
- 11 fore the 30th day after termination of employ-
- 12 ment in such position, file a report containing
- 13 the information described in section 302(a)
- 14 covering the preceding calendar year if the re-
- 15 port required by subsection (c) has not been
- 16 filed and covering the portion of the calendar
- 17 year in which such termination occurs up to
- 18 the date the individual left such office or posi-
- 19 tion, unless such individual has accepted em-
- 20 ployment in or takes the oath of office for an-
- 21 other position described in subsection (e) or
- 22 section 101(f).
- 23 "(e) The officers and employees referred to
- 24 in subsections (a), (c), and (d) are those em-
- 25 ployed in or under—

1	"(1) the Office of the National Intel-
2	ligence Director; or
3	"(2) an element of the intelligence
4	community, as defined in section $3(4)$ of
5	the National Security Act of 1947 (50
6	$U.S.C. \ 401a(4)).$
7	"(f)(1) Reasonable extensions of time for
8	filing any report may be granted under proce-
9	dures prescribed by the Office of Government
10	Ethics, but the total of such extensions shall
11	not exceed 90 days.
12	"(2)(A) In the case of an individual who is
13	serving in the Armed Forces, or serving in sup-
14	port of the Armed Forces, in an area while that
15	area is designated by the President by Execu-
16	tive order as a combat zone for purposes of sec-
17	tion 112 of the Internal Revenue Code of 1986,
18	the date for the filing of any report shall be
19	extended so that the date is 180 days after the
20	later of—
21	"(i) the last day of the individual's
22	service in such area during such des-
23	ignated period; or
24	"(ii) the last day of the individual's
25	hospitalization as a result of injury re-

1	ceived or disease contracted while serving
2	in such area.
3	"(B) The Office of Government Ethics, in
4	consultation with the Secretary of Defense,
5	may prescribe procedures under this para-
6	graph.
7	"(g) The Director of the Office of Govern-
8	ment Ethics may grant a publicly available re-
9	quest for a waiver of any reporting require-
10	ment under this title with respect to an indi-
11	vidual if the Director determines that—
12	"(1) such individual is not a full-time
13	employee of the Government;
14	"(2) such individual is able to provide
15	special services needed by the Govern-
16	ment;
17	"(3) it is unlikely that such individ-
18	ual's outside employment or financial in-
19	terests will create a conflict of interest,
20	and
21	"(4) public financial disclosure by
22	such individual is not necessary in the
23	circumstances.
24	"(h)(1) The Director of the Office of Gov-
25	ernment Ethics may establish procedures

- 1 under which an incoming individual can take
- 2 actions to avoid conflicts of interest while in
- 3 office if the individual has holdings or other
- 4 financial interests that raise conflict con-
- 5 cerns.
- 6 "(2) The actions referenced in paragraph
- 7 (1) may include, but are not limited to, signed
- 8 agreements with the individual's employing
- 9 agency, the establishment of blind trusts, or re-
- 10 quirements for divesting interests or holdings
- 11 while in office.
- 12 "SEC. 302. CONTENTS OF REPORTS.
- "(a) Each report filed pursuant to section
- 14 301 (c) and (d) shall include a full and com-
- 15 plete statement with respect to the following:
- 16 "(1)(A) The source, description, and
- 17 category of value of income (other than
- income referred to in subparagraph (B))
- 19 from any source (other than from current
- 20 employment by the United States Govern-
- 21 ment), received during the preceding cal-
- 22 endar year, aggregating more than \$500
- in value, except that honoraria received
- 24 during Government service by an officer
- or employee shall include, in addition to

1	the source, the exact amount and the date
2	it was received.
3	"(B) The source and description of in-
4	vestment income which may include but is
5	not limited to dividends, rents, interest,
6	and capital gains, received during the
7	preceding calendar year which exceeds
8	\$500 in amount or value.
9	"(C) The categories for reporting the
10	amount for income covered in subpara-
11	graphs (A) and (B) are—
12	"(i) greater than \$500 but not
13	more than \$20,000;
14	"(ii) greater than \$20,000 but not
15	more than \$100,000;
16	"(iii) greater than \$100,000 but
17	not more than \$1,000,000;
18	"(iv) greater than \$1,000,000 but
19	not more than \$2,500,000; and
20	"(v) greater than \$2,500,000.
21	" $(2)(A)$ The identity of the source, a
22	brief description, and the value of all gifts
23	aggregating more than the minimal value
24	as established by section $7342(a)(5)$ of title
25	5. United States Code. or \$250. whichever

is greater, received from any source other than a relative of the reporting individual during the preceding calendar year, except that any food, lodging, or entertainment received as personal hospitality of an individual need not be reported, and any gift with a fair market value of \$100 or less, as adjusted at the same time and by the same percentage as the minimal value is adjusted, need not be aggregated for purposes of this subparagraph.

- "(B) The identity of the source and a brief description (including dates of travel and nature of expenses provided) of reimbursements received from any source aggregating more than the minimal value as established by section 7342(a)(5) of title 5, United States Code, or \$250, whichever is greater and received during the preceding calendar year.
- "(3) The identity and category of value of any interest in property held during the preceding calendar year in a trade or business, or for investment or the production of income, which has a fair market

value which exceeds \$5,000 as of the close of the preceding calendar year, excluding any personal liability owed to the reporting individual by a spouse, or by a parent, brother, sister, or child of the reporting individual or of the reporting individual's spouse, or any deposit accounts aggre-gating \$100,000 or less in a financial in-stitution, or any Federal Government se-curities aggregating \$100,000 or less.

"(4) The identity and category of value of the total liabilities owed to any creditor other than a spouse, or a parent, brother, sister, or child of the reporting individual or of the reporting individual's spouse which exceed \$20,000 at any time during the preceding calendar year, excluding—

"(A) any mortgage secured by real property which is a personal residence of the reporting individual or his spouse; and

"(B) any loan secured by a personal motor vehicle, household furniture, or appliances, which loan does

1	not exceed the purchase price of the
2	item which secures it.
3	With respect to revolving charge accounts,
4	only those with an outstanding liability
5	which exceeds \$20,000 as of the close of
6	the preceding calendar year need be re-
7	ported under this paragraph. Notwith-
8	standing the preceding sentence, individ-
9	uals required to file pursuant to section
10	301(b) shall also report the aggregate sum
11	of the outstanding balances of all revolv-
12	ing charge accounts as of any date that is
13	within 30 days of the date of filing if the
14	aggregate sum of those balances exceeds
15	<i>\$20,000.</i>
16	"(5) Except as provided in this para-
17	graph, a brief description of any real
18	property, other than property used solely
19	as a personal residence of the reporting
20	individual or his spouse, or stocks, bonds,
21	commodities futures, and other forms of
22	securities, if—
23	"(A) purchased, sold, or ex-
24	changed during the preceding cal-
25	endar year;

1	"(B) the value of the transaction
2	exceeded \$5,000; and

"(C) the property or security is not already required to be reported as a source of income pursuant to paragraph (1)(B) or as an asset pursuant to paragraph (3).

"(6)(A) The identity of all positions held on or before the date of filing during the current calendar year (and, for the first report filed by an individual, during the 1-year period preceding such calendar year) as an officer, director, trustee, partner, proprietor, representative, employee, or consultant of any corporation, company, firm, partnership, or other business enterprise, any nonprofit organization, any labor organization, or any educational or other institution other than the United States Government. This subparagraph shall not require the reporting of positions held in any religious, social, fraternal, or political entity and positions solely of an honorary nature.

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1	"(B) If any person, other than a per-
2	son reported as a source of income under
3	paragraph (1)(A) or the United States
4	Government, paid a nonelected reporting
5	individual compensation in excess of
6	\$25,000 in the calendar year in which, or
7	the calendar year prior to the calendar
8	year in which, the individual files his
9	first report under this title, the individual
10	shall include in the report—
11	"(i) the identity of each source of
12	such compensation; and
13	"(ii) a brief description of the na-
14	ture of the duties performed or serv-
15	ices rendered by the reporting indi-
16	vidual for each such source.
17	The preceding sentence shall not require
18	any individual to include in such report
19	any information which is considered con-
20	fidential as a result of a privileged rela-
21	tionship, established by law, between such
22	individual and any person or any infor-
23	mation which the person for whom the
24	services are provided has a reasonable ex-
25	pectation of privacy, nor shall it require

- an individual to report any information
 with respect to any person for whom services were provided by any firm or association of which such individual was a member, partner, or employee unless such individual was directly involved in the provision of such services.
 - "(7) A description of parties to and terms of any agreement or arrangement with respect to (A) future employment; (B) a leave of absence during the period of the reporting individual's Government service; (C) continuation of payments by a former employer other than the United States Government; and (D) continuing participation in an employee welfare or benefit plan maintained by a former employer. The description of any formal agreement for future employment shall include the date on which that agreement was entered into.
 - "(8) The category of the total cash value of any interest of the reporting individual in a qualified blind trust.

1	"(b)(1) Each report filed pursuant to sub-
2	sections (a) and (b) of section 301 shall include
3	a full and complete statement with respect to
4	the information required by—
5	"(A) paragraphs (1) and (6) of sub-
6	section (a) for the year of filing and the
7	preceding calendar year,
8	"(B) paragraphs (3) and (4) of sub-
9	section (a) as of the date specified in the
10	report but which is less than 31 days be-
11	fore the filing date, and
12	"(C) paragraph (7) of subsection (a)
13	as of the filing date but for periods de-
14	scribed in such paragraph.
15	"(2)(A) In lieu of filling out 1 or more
16	schedules of a financial disclosure form, an
17	individual may supply the required informa-
18	tion in an alternative format, pursuant to ei-
19	ther rules adopted by the Office of Government
20	Ethics or pursuant to a specific written deter-
21	mination by the Director of the Office of Gov-
22	ernment Ethics for a reporting individual.
23	"(B) In lieu of indicating the category of
24	amount or value of any item contained in any
25	report filed under this title, a reporting indi-

1	vidual may indicate the exact dollar amount
2	of such item.
3	" $(c)(1)$ In the case of any individual re-
4	ferred to in section 301(c), the Office of Govern-
5	ment Ethics may by regulation require a re-
6	porting period to include any period in which
7	the individual served as an officer or employee
8	described in section 301(e) and the period
9	would not otherwise be covered by any public
10	report filed pursuant to this title.
11	"(2) In the case of any individual referred
12	to in section 301(d), any reference to the pre-
13	ceding calendar year shall be considered also
14	to include that part of the calendar year of fil-
15	ing up to the date of the termination of employ-
16	ment.
17	" $(d)(1)$ The categories for reporting the
18	amount or value of the items covered in sub-
19	section (a)(3) are—
20	"(A) greater than \$5,000 but not more
21	than \$15,000;
22	"(B) greater than \$15,000 but not more
23	than \$100,000;
24	"(C) greater than \$100,000 but not
25	more than \$1.000.000:

1	"(D) greater than \$1,000,000 but not
2	more than \$2,500,000; and
3	"(E) greater than \$2,500,000.
4	"(2) For the purposes of subsection $(a)(3)$
5	if the current value of an interest in real prop-
6	erty (or an interest in a real estate partner-
7	ship) is not ascertainable without an ap-
8	praisal, an individual may list (A) the date of
9	purchase and the purchase price of the inter-
10	est in the real property, or (B) the assessed
11	value of the real property for tax purposes, ad-
12	justed to reflect the market value of the prop-
13	erty used for the assessment if the assessed
14	value is computed at less than 100 percent of
15	such market value, but such individual shall
16	include in his report a full and complete de-
17	scription of the method used to determine such
18	assessed value, instead of specifying a cat-
19	egory of value pursuant to paragraph (1). If
20	the current value of any other item required to
21	be reported under subsection (a)(3) is not as-
22	certainable without an appraisal, such indi-
23	vidual may list the book value of a corporation
24	whose stock is not publicly traded, the net
25	worth of a business partnership, the equity

1	value of an individually owned business, or
2	with respect to other holdings, any recognized
3	indication of value, but such individual shall
4	include in his report a full and complete de-
5	scription of the method used in determining
6	such value. In lieu of any value referred to in
7	the preceding sentence, an individual may list
8	the assessed value of the item for tax purposes,
9	adjusted to reflect the market value of the item
10	used for the assessment if the assessed value
11	is computed at less than 100 percent of such
12	market value, but a full and complete descrip-
13	tion of the method used in determining such
14	assessed value shall be included in the report.
15	"(3) The categories for reporting the
16	amount or value of the items covered in para-
17	graphs (4) and (8) of subsection (a) are—
18	"(A) greater than \$20,000 but not more
19	than \$100,000;
20	"(B) greater than \$100,000 but not
21	more than \$500,000;
22	"(C) greater than \$500,000 but not
23	more than \$1,000,000; and
24	"(D) greater than \$1,000,000.

- "(e)(1) Except as provided in subparagraph (F), each report required by section 301 shall also contain information listed in paragraphs (1) through (5) of subsection (a) respecting the spouse or dependent child of the reporting individual as follows:
 - "(A) The sources of earned income earned by a spouse including honoraria which exceed \$500 except that, with respect to earned income if the spouse is self-employed in business or a profession, only the nature of such business or profession need be reported.
 - "(B) All information required to be reported in subsection (a)(1)(B) with respect to investment income derived by a spouse or dependent child.
 - "(C) In the case of any gifts received by a spouse or dependent child which are not received totally independent of the relationship of the spouse or dependent child to the reporting individual, the identity of the source and a brief description of gifts of transportation, lodging,

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- food, or entertainment and a brief de scription and the value of other gifts.
- "(D) In the case of any reimbursements received by a spouse or dependent child which are not received totally independent of the relationship of the spouse or dependent child to the reporting individual, the identity of the source and a brief description of each such reimburse-ment.
 - "(E) In the case of items described in paragraphs (3) through (5) of subsection (a), all information required to be reported under these paragraphs other than items which the reporting individual certifies (i) represent the spouse's or dependent child's sole financial interest or responsibility and which the reporting individual has no knowledge of, (ii) are not in any way, past or present, derived from the income, assets, or activities of the reporting individual, and (iii) that he neither derives, nor expects to derive, any financial or economic benefit.

- 1 "(F) Reports required by subsections
- 2 (a), (b), and (c) of section 301 shall, with
- 3 respect to the spouse and dependent child
- 4 of the reporting individual, only contain
- 5 information listed in paragraphs (1), (3),
- 6 and (4) of subsection (a).
- 7 "(2) No report shall be required with re-
- 8 spect to a spouse living separate and apart
- 9 from the reporting individual with the inten-
- 10 tion of terminating the marriage or providing
- 11 for permanent separation, or with respect to
- 12 any income or obligations of an individual
- 13 arising from the dissolution of his marriage or
- 14 the permanent separation from his spouse.
- 15 "(f)(1) Except as provided in paragraph
- 16 (2), each reporting individual shall report the
- 17 information required to be reported pursuant
- 18 to subsections (a), (b), and (c) with respect to
- 19 the holdings of and the income from a trust or
- 20 other financial arrangement from which in-
- 21 come is received by, or with respect to which
- 22 a beneficial interest in principal or income is
- 23 held by, such individual, his spouse, or any de-
- 24 pendent child.

1	"(2) A reporting individual need not report
2	the holdings of or the source of income from
3	any of the holdings of—
4	"(A) any qualified blind trust (as de-
5	fined in paragraph (3));
6	"(B) a trust—
7	"(i) which was not created directly
8	by such individual, his spouse, or any
9	dependent child, and
10	"(ii) the holdings or sources of in-
11	come of which such individual, his
12	spouse, and any dependent child have
13	no knowledge; or
14	"(C) an entity described under the
15	provisions of paragraph (8), but such in-
16	dividual shall report the category of the
17	amount of income received by him, his
18	spouse, or any dependent child from the
19	entity under subsection $(a)(1)(B)$.
20	"(3) For purposes of this subsection, the
21	term 'qualified blind trust' includes any trust
22	in which a reporting individual, his spouse, or
23	any minor or dependent child has a beneficial
24	interest in the principal or income, and which
25	meets the following requirements:

1	" $(A)(i)$ The trustee of the trust and
2	any other entity designated in the trust
3	instrument to perform fiduciary duties is
4	a financial institution, an attorney, a cer-
5	tified public accountant, a broker, or an
6	investment advisor who—
7	"(I) is independent of and not as-
8	sociated with any interested party so
9	that the trustee or other person can-
10	not be controlled or influenced in the
11	administration of the trust by any in-
12	terested party;
13	"(II) is not and has not been an
14	employee of or affiliated with any in-
15	terested party and is not a partner of,
16	or involved in any joint venture or
17	other investment with, any interested
18	party; and
19	"(III) is not a relative of any inter-
20	ested party.
21	"(ii) Any officer or employee of a trust-
22	ee or other entity who is involved in the
23	management or control of the trust—
24	"(I) is independent of and not as-
25	sociated with any interested party so

1	that such officer or employee cannot
2	be controlled or influenced in the ad-
3	ministration of the trust by any inter-
4	ested party;
5	"(II) is not a partner of, or in-
6	volved in any joint venture or other
7	investment with, any interested party;
8	and
9	"(III) is not a relative of any inter-
10	ested party.
11	"(B) Any asset transferred to the trust
12	by an interested party is free of any re-
13	striction with respect to its transfer or
14	sale unless such restriction is expressly
15	approved by the Office of Government Eth-
16	ics.
17	"(C) The trust instrument which es-
18	tablishes the trust provides that—
19	"(i) except to the extent provided
20	in subparagraph (B), the trustee in
21	the exercise of his authority and dis-
22	cretion to manage and control the as-
23	sets of the trust shall not consult or
24	notify any interested party:

1	"(ii) the trust shall not contain
2	any asset the holding of which by an
3	interested party is prohibited by any
4	law or regulation;
5	"(iii) the trustee shall promptly
6	notify the reporting individual and
7	the Office of Government Ethics when
8	the holdings of any particular asset
9	transferred to the trust by any inter-
10	ested party are disposed of or when
11	the value of such holding is less than
12	<i>\$1,000</i> ;
13	"(iv) the trust tax return shall be
14	prepared by the trustee or his des-
15	ignee, and such return and any infor-
16	mation relating thereto (other than
17	the trust income summarized in ap-
18	propriate categories necessary to com-
19	plete an interested party's tax return),
20	shall not be disclosed to any inter-
21	ested party;
22	"(v) an interested party shall not
23	receive any report on the holdings and
24	sources of income of the trust, except a

report at the end of each calendar

quarter with respect to the total cash value of the interest of the interested party in the trust or the net income or loss of the trust or any reports necessary to enable the interested party to complete an individual tax return required by law or to provide the information required by subsection (a)(1) of this section, but such report shall not identify any asset or holding;

"(vi) except for communications which solely consist of requests for distributions of cash or other unspecified assets of the trust, there shall be no direct or indirect communication between the trustee and an interested party with respect to the trust unless such communication is in writing and unless it relates only (I) to the general financial interest and needs of the interested party (including, but not limited to, an interest in maximizing income or long-term capital gain), (II) to the notification of the trustee of a law or regulation subsequently appli-

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cable the reporting individual to which prohibits the interested party from holding an asset, which notification directs that the asset not be held by the trust, or (III) to directions to the trustee to sell all of an asset initially placed in the trust by an interested party which in the determination of the reporting individual creates a conflict of interest or the appearance thereof due to the subsequent assumption of duties by the reporting individual (but nothing herein shall require any such direction); and

> "(vii) the interested parties shall make no effort to obtain information with respect to the holdings of the trust, including obtaining a copy of any trust tax return filed or any information relating thereto except as otherwise provided in this subsection.

"(D) The proposed trust instrument and the proposed trustee is approved by the Office of Government Ethics.

1	"(E) For purposes of this subsection,
2	'interested party' means a reporting indi-
3	vidual, his spouse, and any minor or de-
4	pendent child; 'broker' has the meaning
5	set forth in section $3(a)(4)$ of the Securi-
6	ties and Exchange Act of 1934 (15 U.S.C.
7	78c(a)(4); and 'investment adviser' in-
8	cludes any investment adviser who, as de-
9	termined under regulations prescribed by
10	the supervising ethics office, is generally
11	involved in his role as such an adviser in
12	the management or control of trusts.
13	"(4)(A) An asset placed in a trust by an in-
14	terested party shall be considered a financial
15	interest of the reporting individual, for the
16	purposes of any applicable conflict of interest
17	statutes, regulations, or rules of the Federal
18	Government (including section 208 of title 18,
19	United States Code), until such time as the re-
20	porting individual is notified by the trustee
21	that such asset has been disposed of, or has a
22	value of less than \$1,000.
23	"(B)(i) The provisions of subparagraph (A)
24	shall not apply with respect to a trust created
25	for the benefit of a reporting individual, or the

1	spouse, dependent child, or minor child of
2	such a person, if the Office of Government Eth-
3	ics finds that—
4	"(I) the assets placed in the trust con-
5	sist of a well-diversified portfolio of read-
6	ily marketable securities;
7	"(II) none of the assets consist of secu-
8	rities of entities having substantial activi-
9	ties in the area of the reporting individ-
10	ual's primary area of responsibility;
11	"(III) the trust instrument prohibits
12	the trustee, notwithstanding the provi-
13	sions of paragraph (3)(C) (iii) and (iv),
14	from making public or informing any in-
15	terested party of the sale of any securities;
16	"(IV) the trustee is given power of at-
17	torney, notwithstanding the provisions of
18	paragraph $(3)(C)(v)$, to prepare on behalf
19	of any interested party the personal in-
20	come tax returns and similar returns
21	which may contain information relating
22	to the trust; and
23	"(V) except as otherwise provided in
24	this paragraph, the trust instrument pro-
25	vides (or in the case of a trust which by its

- 1 terms does not permit amendment, the
- 2 trustee, the reporting individual, and any
- 3 other interested party agree in writing)
- 4 that the trust shall be administered in ac-
- 5 cordance with the requirements of this
- 6 subsection and the trustee of such trust
- 7 meets the requirements of paragraph
- 8 (3)(A).
- 9 "(ii) In any instance covered by subpara-
- 10 graph (B) in which the reporting individual is
- 11 an individual whose nomination is being con-
- 12 sidered by a congressional committee, the re-
- 13 porting individual shall inform the congres-
- 14 sional committee considering his nomination
- 15 before or during the period of such individ-
- 16 ual's confirmation hearing of his intention to
- 17 comply with this paragraph.
- 18 "(5)(A) The reporting individual shall,
- 19 within 30 days after a qualified blind trust is
- 20 approved by the Office of Government Ethics,
- 21 file with such office a copy of—
- 22 "(i) the executed trust instrument of
- 23 such trust (other than those provisions
- 24 which relate to the testamentary disposi-
- 25 tion of the trust assets), and

- 1 "(ii) a list of the assets which were
- 2 transferred to such trust, including the
- 3 category of value of each asset as deter-
- 4 mined under subsection (d).
- 5 This subparagraph shall not apply with re-
- 6 spect to a trust meeting the requirements for
- 7 being considered a qualified blind trust under
- 8 paragraph (7).
- 9 "(B) The reporting individual shall, with-
- 10 in 30 days of transferring an asset (other than
- 11 cash) to a previously established qualified
- 12 blind trust, notify the Office of Government
- 13 Ethics of the identity of each such asset and
- 14 the category of value of each asset as deter-
- 15 mined under subsection (d) of this section.
- 16 "(C) Within 30 days of the dissolution of a
- 17 qualified blind trust, a reporting individual
- 18 shall notify the Office of Government Ethics of
- 19 such dissolution.
- 20 "(D) Documents filed under subpara-
- 21 graphs (A), (B), and (C) and the lists provided
- 22 by the trustee of assets placed in the trust by
- 23 an interested party which have been sold shall
- 24 be made available to the public in the same
- 25 manner as a report is made available under

- 1 section 305 and the provisions of that section
- 2 shall apply with respect to such documents
- 3 and lists.
- 4 "(E) A copy of each written communication
- 5 with respect to the trust under paragraph
- 6 (3)(C)(vi) shall be filed by the person initiating
- 7 the communication with the Office of Govern-
- 8 ment Ethics within 5 days of the date of the
- 9 communication.
- 10 "(6)(A) A trustee of a qualified blind trust
- 11 shall not knowingly and willfully, or neg-
- 12 ligently, (i) disclose any information to an in-
- 13 terested party with respect to such trust that
- 14 may not be disclosed under paragraph (3); (ii)
- 15 acquire any holding the ownership of which is
- 16 prohibited by the trust instrument; (iii) solicit
- 17 advice from any interested party with respect
- 18 to such trust, which solicitation is prohibited
- 19 by paragraph (3) or the trust agreement; or
- 20 (iv) fail to file any document required by this
- 21 subsection.
- 22 "(B) A reporting individual shall not
- 23 knowingly and willfully, or negligently, (i) so-
- 24 licit or receive any information with respect to
- 25 a qualified blind trust of which he is an inter-

- 1 ested party that may not be disclosed under
- 2 paragraph (3)(C) or (ii) fail to file any docu-
- 3 ment required by this subsection.
- 4 "(C)(i) The Attorney General may bring a
- 5 civil action in any appropriate United States
- 6 district court against any individual who
- 7 knowingly and willfully violates the provisions
- 8 of subparagraph (A) or (B). The court in which
- 9 such action is brought may assess against
- 10 such individual a civil penalty in any amount
- 11 *not to exceed \$10,000*.
- 12 "(ii) The Attorney General may bring a
- 13 civil action in any appropriate United States
- 14 district court against any individual who neg-
- 15 ligently violates the provisions of subpara-
- 16 graph (A) or (B). The court in which such ac-
- 17 tion is brought may assess against such indi-
- 18 vidual a civil penalty in any amount not to ex-
- 19 *ceed* \$5,000.
- 20 "(7) Any trust may be considered to be a
- 21 qualified blind trust if—
- 22 "(A) the trust instrument is amended
- 23 to comply with the requirements of para-
- 24 graph (3) or, in the case of a trust instru-
- 25 ment which does not by its terms permit

amendment, the trustee, the reporting individual, and any other interested party agree in writing that the trust shall be administered in accordance with the requirements of this subsection and the trustee of such trust meets the requirements of paragraph (3)(A); except that in the case of any interested party who is a dependent child, a parent or guardian of such child may execute the agreement referred to in this subparagraph;

"(B) a copy of the trust instrument (except testamentary provisions) and a copy of the agreement referred to in subparagraph (A), and a list of the assets held by the trust at the time of approval by the Office of Government Ethics, including the category of value of each asset as determined under subsection (d), are filed with such office and made available to the public as provided under paragraph (5)(D); and

"(C) the Director of the Office of Government Ethics determines that approval of the trust arrangement as a qualified

1	blind trust is in the particular case ap-
2	propriate to assure compliance with ap-
3	plicable laws and regulations.
4	"(8) A reporting individual shall not be re-
5	quired to report the financial interests held by
6	a widely held investment fund (whether such
7	fund is a mutual fund, regulated investment
8	company, pension or deferred compensation
9	plan, or other investment fund), if—
10	"(A)(i) the fund is publicly traded; or
11	"(ii) the assets of the fund are widely
12	diversified; and
13	"(B) the reporting individual neither
14	exercises control over nor has the ability
15	to exercise control over the financial in-
16	terests held by the fund.
17	"(9)(A)(i) A reporting individual described
18	in subsection (a) or (b) of section 301 shall not
19	be required to report the holdings or sources
20	of income of any trust or investment fund
21	where—
22	"(I) reporting would result in the dis-
23	closure of assets or sources of income of
24	another nerson whose interests are not re-

1	quired to be reported by the reporting in-
2	dividual under this title;
3	"(II) the disclosure of such assets and
4	sources of income is prohibited by con-
5	tract or the assets and sources of income
6	are not otherwise publicly available; and
7	"(III) the reporting individual has ex-
8	ecuted a written ethics agreement which
9	contains a general description of the trust
10	or investment fund and a commitment to
11	divest the interest in the trust or invest-
12	ment fund not later than 90 days after the
13	date of the agreement.
14	"(ii) An agreement described under clause
15	(i)(III) shall be attached to the public finan-
16	cial disclosure which would otherwise include
17	a listing of the holdings or sources of income
18	from this trust or investment fund.
19	"(B)(i) The provisions of subparagraph (A)
20	shall apply to an individual described in sub-
21	section (c) or (d) of section 301 if—
22	"(I) the interest in the trust or invest-
23	ment fund is acquired involuntarily dur-
24	ing the period to be covered by the report,

- such as through marriage or inheritance,
- 2 **and**
- 3 "(II) for an individual described in
- 4 subsection (c), the individual executes a
- 5 written ethics agreement containing a
- 6 commitment to divest the interest no later
- 7 than 90 days after the date on which the
- 8 report is due.
- 9 "(ii) An agreement described under clause
- 10 (i)(II) shall be attached to the public financial
- 11 disclosure which would otherwise include a
- 12 listing of the holdings or sources of income
- 13 from this trust or investment fund.
- 14 "(iii) Failure to divest within the time
- 15 specified or after an extension granted by the
- 16 Director of the Office of Government Ethics for
- 17 good cause shown shall result in an immediate
- 18 requirement to report as specified in para-
- 19 **graph (1).**
- 20 "(g) Political campaign funds, including
- 21 campaign receipts and expenditures, need not
- 22 be included in any report filed pursuant to
- 23 this title.
- 24 "(h) A report filed pursuant to subsection
- 25 (a), (c), or (d) of section 301 need not contain

1	the information described in subparagraphs
2	(A), (B), and (C) of subsection (a)(2) with re-
3	spect to gifts and reimbursements received in
4	a period when the reporting individual was
5	not an officer or employee of the Federal Gov-
6	ernment.
7	"(i) A reporting individual shall not be re-
8	quired under this title to report—
9	"(1) financial interests in or income
10	derived from—
11	"(A) any retirement system under
12	title 5, United States Code (including
13	the Thrift Savings Plan under sub-
14	chapter III of chapter 84 of such title);
15	or
16	"(B) any other retirement system
17	maintained by the United States for
18	officers or employees of the United
19	States, including the President, or for
20	members of the uniformed services; or
21	"(2) benefits received under the Social
22	Security Act (42 U.S.C. 301 et seq.).
23	"(j)(1) Every month, each designated agen-
24	cy ethics officer shall submit to the Office of
25	Government Ethics notification of any waiver

- 1 of criminal conflict of interest laws granted to
- 2 any individual in the preceding month with
- 3 respect to a filing under this title that is not
- 4 confidential.
- 5 "(2) Every month, the Office of Government
- 6 Ethics shall make publicly available on the
- 7 Internet—
- 8 "(A) all notifications of waivers sub-
- 9 mitted under paragraph (1) in the pre-
- 10 ceding month; and
- "(B) notification of all waivers grant-
- 12 ed by the Office of Government Ethics in
- 13 the preceding month.
- 14 "(k) A full copy of any waiver of criminal
- 15 conflict of interest laws granted shall be in-
- 16 cluded with any filing required under this
- 17 title with respect to the year in which the waiv-
- 18 er is granted.
- 19 "(l) The Office of Government Ethics shall
- 20 provide upon request any waiver on file for
- 21 which notice has been published.
- 22 "SEC. 303. FILING OF REPORTS.
- 23 "(a) Except as otherwise provided in this
- 24 section, the reports required under this title
- 25 shall be filed by the reporting individual with

- 1 the designated agency ethics official at the
- 2 agency by which he is employed (or in the case
- 3 of an individual described in section 301(d),
- 4 was employed) or in which he will serve. The
- 5 date any report is received (and the date of re-
- 6 ceipt of any supplemental report) shall be
- 7 noted on such report by such official.
- 8 "(b) Reports required to be filed under this
- 9 title by the Director of the Office of Govern-
- 10 ment Ethics shall be filed in the Office of Gov-
- 11 ernment Ethics and, immediately after being
- 12 filed, shall be made available to the public in
- 13 accordance with this title.
- 14 "(c) Reports required of members of the
- 15 uniformed services shall be filed with the Sec-
- 16 retary concerned.
- 17 "(d) The Office of Government Ethics shall
- 18 develop and make available forms for report-
- 19 ing the information required by this title.
- 20 "SEC. 304. FAILURE TO FILE OR FILING FALSE REPORTS.
- 21 "(a) The Attorney General may bring a
- 22 civil action in any appropriate United States
- 23 district court against any individual who
- 24 knowingly and willfully falsifies or who know-
- 25 ingly and willfully fails to file or report any

- 1 information that such individual is required
- 2 to report pursuant to section 302. The court in
- 3 which such action is brought may assess
- 4 against such individual a civil penalty in any
- 5 amount, not to exceed \$10,000.
- 6 "(b) The head of each agency, each Sec-
- 7 retary concerned, or the Director of the Office
- 8 of Government Ethics, as the case may be,
- 9 shall refer to the Attorney General the name
- 10 of any individual which such official has rea-
- 11 sonable cause to believe has willfully failed to
- 12 file a report or has willfully falsified or will-
- 13 fully failed to file information required to be
- 14 reported.
- 15 "(c) The President, the Vice President, the
- 16 Secretary concerned, or the head of each agen-
- 17 cy may take any appropriate personnel or
- 18 other action in accordance with applicable
- 19 law or regulation against any individual fail-
- 20 ing to file a report or falsifying or failing to
- 21 report information required to be reported.
- 22 "(d)(1) Any individual who files a report
- 23 required to be filed under this title more than
- 24 30 days after the later of—

"(A) the date such report is required to be filed pursuant to the provisions of this title and the rules and regulations promulgated thereunder; or

"(B) if a filing extension is granted to such individual under section 301(g), the last day of the filing extension period, shall, at the direction of and pursuant to regulations issued by the Office of Government Ethics, pay a filing fee of \$500. All such fees shall be deposited in the miscellaneous receipts of the Treasury. The authority under this paragraph to direct the payment of a filing fee may be delegated by the Office of Government Ethics to other agencies in the executive branch. "(2) The Office of Government Ethics may

- 17 **"(2) The Office of Government Ethics may** 18 **waive the filing fee under this subsection for** 19 **good cause shown.**
- 20 "SEC. 305. CUSTODY OF AND PUBLIC ACCESS TO REPORTS.
- 21 "Any report filed with or transmitted to an
- 22 agency or the Office of Government Ethics pur-
- 23 suant to this title shall be retained by such
- 24 agency or Office, as the case may be, for a pe-
- 25 riod of 6 years after receipt of the report. After

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- 1 such 6-year period the report shall be de-
- 2 stroyed unless needed in an ongoing investiga-
- 3 tion, except that in the case of an individual
- 4 who filed the report pursuant to section 301(b)
- 5 and was not subsequently confirmed by the
- 6 Senate, such reports shall be destroyed 1 year
- 7 after the individual is no longer under consid-
- 8 eration by the Senate, unless needed in an on-
- 9 going investigation.
- 10 "SEC. 306. REVIEW OF REPORTS.
- "(a) Each designated agency ethics official
- 12 or Secretary concerned shall make provisions
- 13 to ensure that each report filed with him
- 14 under this title is reviewed within 60 days
- 15 after the date of such filing, except that the Di-
- 16 rector of the Office of Government Ethics shall
- 17 review only those reports required to be trans-
- 18 mitted to him under this title within 60 days
- 19 after the date of transmittal.
- 20 "(b)(1) If after reviewing any report under
- 21 subsection (a), the Director of the Office of
- 22 Government Ethics, the Secretary concerned,
- 23 or the designated agency ethics official, as the
- 24 case may be, is of the opinion that on the basis
- 25 of information contained in such report the in-

- 1 dividual submitting such report is in compli-
- 2 ance with applicable laws and regulations, he
- 3 shall state such opinion on the report, and
- 4 shall sign such report.
- 5 "(2) If the Director of the Office of Govern-
- 6 ment Ethics, the Secretary concerned, or the
- 7 designated agency ethics official after review-
- 8 ing any report under subsection (a)—
- "(A) believes additional information is required to be submitted to complete the form or to perform a conflict of interest analysis, he shall notify the individual submitting such report what additional information is required and the time by
- 15 which it must be submitted, or
- "(B) is of the opinion, on the basis of 16 17 information submitted, that the indi-18 vidual is not in compliance with applica-19 ble laws and regulations, he shall notify 20 the individual, afford a reasonable opportunity for a written or oral response, and 21 22 after consideration of such response, reach an opinion as to whether or not, on 23 the basis of information submitted, the in-24

1	dividual is in compliance with such laws
2	and regulations.
3	"(3) If the Director of the Office of Govern-
4	ment Ethics, the Secretary concerned, or the
5	designated agency ethics official reaches an
6	opinion under paragraph (2)(B) that an indi-
7	vidual is not in compliance with applicable
8	laws and regulations, the official shall notify
9	the individual of that opinion and, after an
10	opportunity for personal consultation (if prac-
11	ticable), determine and notify the individual
12	of which steps, if any, would in the opinion of
13	such official be appropriate for assuring com-
14	pliance with such laws and regulations and
15	the date by which such steps should be taken.
16	Such steps may include, as appropriate—
17	"(A) divestiture,
18	"(B) restitution,
19	"(C) the establishment of a blind
20	trust,
21	"(D) request for an exemption under
22	section 208(b) of title 18, United States
23	Code, or

1 "(E) voluntary reques	f for	transfer,	re-
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- 2 assignment, limitation of duties, or res-
- 3 **ignation**.
- 4 The use of any such steps shall be in accord-
- 5 ance with such rules or regulations as the Of-
- 6 fice of Government Ethics may prescribe.
- 7 "(4) If steps for assuring compliance with
- 8 applicable laws and regulations are not taken
- 9 by the date set under paragraph (3) by a mem-
- 10 ber of the Foreign Service or the uniformed
- 11 services, the Secretary concerned shall take
- 12 appropriate action.
- 13 "(5) If steps for assuring compliance with
- 14 applicable laws and regulations are not taken
- 15 by the date set under paragraph (3) by any
- 16 other officer or employee, the matter shall be
- 17 referred to the head of the appropriate agency
- 18 for appropriate action.
- 19 "(6) The Office of Government Ethics may
- 20 render advisory opinions interpreting this
- 21 title. Notwithstanding any other provision of
- 22 law, the individual to whom a public advisory
- 23 opinion is rendered in accordance with this
- 24 paragraph, and any other individual covered
- 25 by this title who is involved in a fact situation

- 1 which is indistinguishable in all material as-
- 2 pects, and who acts in good faith in accord-
- 3 ance with the provisions and findings of such
- 4 advisory opinion shall not, as a result of such
- 5 act, be subject to any penalty or sanction pro-
- 6 vided by this title.
- 7 "SEC. 307. CONFIDENTIAL REPORTS AND OTHER ADDI-
- 8 TIONAL REQUIREMENTS.
- 9 "(a)(1) The Office of Government Ethics
- 10 may require officers and employees of the exec-
- 11 utive branch (including special Government
- 12 employees as defined in section 202 of title 18,
- 13 United States Code) to file confidential finan-
- 14 cial disclosure reports, in such form as it may
- 15 prescribe. The information required to be re-
- 16 ported under this subsection by the officers
- 17 and employees of any department or agency
- 18 listed in section 301(e) shall be set forth in
- 19 rules or regulations prescribed by the Office of
- 20 Government Ethics, and may be less extensive
- 21 than otherwise required by this title, or more
- 22 extensive when determined by the Office of
- 23 Government Ethics to be necessary and appro-
- 24 priate in light of sections 202 through 209 of
- 25 title 18, United States Code, regulations pro-

- 1 mulgated thereunder, or the authorized activi-
- 2 ties of such officers or employees. Any indi-
- 3 vidual required to file a report pursuant to
- 4 section 301 shall not be required to file a con-
- 5 fidential report pursuant to this subsection,
- 6 except with respect to information which is
- 7 more extensive than information otherwise re-
- 8 quired by this title. Section 305 shall not apply
- 9 with respect to any such report.
- 10 "(2) Any information required to be pro-
- 11 vided by an individual under this subsection
- 12 shall be confidential and shall not be dis-
- 13 closed to the public.
- 14 "(3) Nothing in this subsection exempts
- 15 any individual otherwise covered by the re-
- 16 quirement to file a public financial disclosure
- 17 report under this title from such requirement.
- 18 "(b) The provisions of this title requiring
- 19 the reporting of information shall supersede
- 20 any general requirement under any other pro-
- 21 vision of law or regulation with respect to the
- 22 reporting of information required for purposes
- 23 of preventing conflicts of interest or apparent
- 24 conflicts of interest. Such provisions of this

1	title shall not supersede the requirements of
2	section 7342 of title 5, United States Code.
3	"(c) Nothing in this Act requiring report-
4	ing of information shall be deemed to author-
5	ize the receipt of income, gifts, or reimburse-
6	ments; the holding of assets, liabilities, or posi-
7	tions; or the participation in transactions that
8	are prohibited by law, Executive order, rule, or
9	regulation.
10	"SEC. 308. AUTHORITY OF COMPTROLLER GENERAL.
11	"The Comptroller General shall have ac-
12	cess to financial disclosure reports filed under
13	this title for the purposes of carrying out his
14	statutory responsibilities.
15	"SEC. 309. DEFINITIONS.
16	"For the purposes of this title—
17	"(1) the term 'dependent child' means,
18	when used with respect to any reporting
19	individual, any individual who is a son,
20	daughter, stepson, or stepdaughter and
21	who—
22	"(A) is unmarried and under age
23	21 and is living in the household of
24	such reporting individual: or

1	"(B) is a dependent of such report-
2	ing individual within the meaning of
3	section 152 of the Internal Revenue
4	Code of 1986 (26 U.S.C. 152);
5	"(2) the term 'designated agency ethics
6	official' means an officer or employee who
7	is designated to administer the provisions
8	of this title within an agency;
9	"(3) the term 'executive branch' in-
10	cludes—
11	"(A) each Executive agency (as de-
12	fined in section 105 of title 5, United
13	States Code), other than the General
14	Accounting Office; and
15	"(B) any other entity or adminis-
16	trative unit in the executive branch;
17	"(4) the term 'gift' means a payment,
18	advance, forbearance, rendering, or de-
19	posit of money, or any thing of value, un-
20	less consideration of equal or greater
21	value is received by the donor, but does
22	not include—
23	"(A) bequests and other forms of
24	inheritance;

1	"(B) suitable mementos of a func-
2	tion honoring the reporting indi-
3	vidual;
4	"(C) food, lodging, transportation,
5	and entertainment provided by a for-
6	eign government within a foreign
7	country or by the United States Gov-
8	ernment, the District of Columbia, or
9	a State or local government or polit-
10	ical subdivision thereof;
11	"(D) food and beverages which are
12	not consumed in connection with a
13	$gift\ of\ overnight\ lodging;$
14	"(E) communications to the offices
15	of a reporting individual, including
16	subscriptions to newspapers and peri-
17	odicals; or
18	"(F) items that are accepted pur-
19	suant to or are required to be reported
20	by the reporting individual under sec-
21	tion 7342 of title 5, United States
22	Code.
23	"(5) the term 'honorarium' means a
24	payment of money or anything of value for
25	an appearance, speech, or article;

"(6) the term 'income' means all income from whatever source derived, including but not limited to the following items: compensation for services, including fees, commissions, and similar items; gross income derived from business (and net income if the individual elects to include it); gains derived from dealings in property; interest; rents; royalties; prizes and awards; dividends; annuities; income from life insurance and endowment contracts; pensions; income from discharge of indebtedness; distributive share of partnership income; and income from an interest in an estate or trust;

"(7) the term 'personal hospitality of any individual' means hospitality extended for a nonbusiness purpose by an individual, not a corporation or organization, at the personal residence of that individual or his family or on property or facilities owned by that individual or his family;

"(8) the term 'reimbursement' means any payment or other thing of value re-

1	ceived by the reporting individual, other
2	than gifts, to cover travel-related expenses
3	of such individual other than those which
4	are—
5	"(A) provided by the United States
6	Government, the District of Columbia,
7	or a State or local government or po-
8	litical subdivision thereof;
9	"(B) required to be reported by the
10	reporting individual under section
11	7342 of title 5, United States Code; or
12	"(C) required to be reported under
13	section 304 of the Federal Election
14	Campaign Act of 1971 (2 U.S.C. 434);
15	"(9) the term 'relative' means an indi-
16	vidual who is related to the reporting in-
17	dividual, as father, mother, son, daughter,
18	brother, sister, uncle, aunt, great aunt,
19	great uncle, first cousin, nephew, niece,
20	husband, wife, grandfather, grandmother,
21	$grands on, \ grand daughter, \ father-in-law,$
22	mother-in-law, son-in-law, daughter-in-
23	law, brother-in-law, sister-in-law, step-
24	father, stepmother, stepson, stepdaughter,
25	stepbrother, stepsister, half brother, half

1	sister, or who is the granafather or grana-
2	mother of the spouse of the reporting indi-
3	vidual, and shall be deemed to include

the fiancé or fiancée of the reporting indi-

5 vidual:

4

9

15

and

- "(10) the term 'Secretary concerned'
 has the meaning set forth in section
 101(a)(9) of title 10, United States Code;
- "(11) the term 'value' means a good
 faith estimate of the dollar value if the
 exact value is neither known nor easily
 obtainable by the reporting individual.
- 14 "SEC. 310. NOTICE OF ACTIONS TAKEN TO COMPLY WITH

ETHICS AGREEMENTS.

- "(a) In any case in which an individual agrees with that individual's designated agen18 cy ethics official, the Office of Government Ethics, or a Senate confirmation committee, to
- 20 take any action to comply with this Act or any
- 21 other law or regulation governing conflicts of
- 22 interest of, or establishing standards of con-
- 23 duct applicable with respect to, officers or em-
- 24 ployees of the Government, that individual
- 25 shall notify in writing the designated agency

- 1 ethics official, the Office of Government Eth-
- 2 ics, or the appropriate committee of the Sen-
- 3 ate, as the case may be, of any action taken by
- 4 the individual pursuant to that agreement.
- 5 Such notification shall be made not later than
- 6 the date specified in the agreement by which
- 7 action by the individual must be taken, or not
- 8 later than 3 months after the date of the agree-
- 9 ment, if no date for action is so specified. If all
- 10 actions agreed to have not been completed by
- 11 the date of this notification, such notification
- 12 shall continue on a monthly basis thereafter
- 13 until the individual has met the terms of the
- 14 agreement.
- 15 "(b) If an agreement described in sub-
- 16 section (a) requires that the individual recuse
- 17 himself or herself from particular categories
- 18 of agency or other official action, the indi-
- 19 vidual shall reduce to writing those subjects
- 20 regarding which the recusal agreement will
- 21 apply and the process by which it will be deter-
- 22 mined whether the individual must recuse
- 23 himself or herself in a specific instance. An in-
- 24 dividual shall be considered to have complied
- 25 with the requirements of subsection (a) with

- 1 respect to such recusal agreement if such indi-
- 2 vidual files a copy of the document setting
- 3 forth the information described in the pre-
- 4 ceding sentence with such individual's des-
- 5 ignated agency ethics official or the Office of
- 6 Government Ethics within the time prescribed
- 7 in the penultimate sentence of subsection (a).
- 8 "SEC. 311. ADMINISTRATION OF PROVISIONS.
- 9 "The Office of Government Ethics shall
- 10 issue regulations, develop forms, and provide
- 11 such guidance as is necessary to implement
- 12 and interpret this title.".
- 13 (b) Exemption From Public Access to Fi-
- 14 NANCIAL DISCLOSURES.—Section 105(a)(1) of
- 15 such Act is amended by inserting "the Office
- 16 of the National Intelligence Director," before
- 17 "the Central Intelligence Agency".
- 18 (c) Conforming Amendment.—Section
- 19 101(f) of such Act is amended—
- 20 (1) in paragraph (12), by striking the
- 21 period at the end and inserting a semi-
- 22 colon; and
- 23 **(2) by adding at the end the following:**

1	"but do not include any officer or employee of
2	any department or agency listed in section
3	301(e).".
4	SEC. 5044. REDUCTION OF POSITIONS REQUIRING APPOINT-
5	MENT WITH SENATE CONFIRMATION.
6	(a) DEFINITION.—In this section, the term
7	"agency" means an Executive agency, as de-
8	fined under section 105 of title 5, United States
9	Code.
10	(b) REDUCTION PLAN.—
11	(1) In General.—Not later than 180
12	days after the date of enactment of this
13	Act, the head of each agency shall submit
14	a Presidential appointment reduction
15	plan to—
16	(A) the President;
17	(B) the Committee on Govern-
18	mental Affairs of the Senate; and
19	(C) the Committee on Government
20	Reform of the House of Representa-
21	tives.
22	(2) CONTENT.—The plan under this
23	subsection shall provide for the reduction
24	of—

1	(A) the number of positions within
2	that agency that require an appoint-
3	ment by the President, by and with the
4	advice and consent of the Senate; and
5	(B) the number of levels of such
6	positions within that agency.
7	SEC. 5045. EFFECTIVE DATES.
8	(a) Section 5043.—
9	(1) In GENERAL.—Subject to paragraph
10	(2), the amendments made by section 5043
11	shall take effect on January 1 of the year
12	following the year in which occurs the
13	date of enactment of this Act.
14	(2) LATER DATE.—If this Act is enacted
15	on or after July 1 of a year, the amend-
16	ments made by section 301 shall take ef-
17	fect on July 1 of the following year.
18	(b) Section 5044.—Section 5044 shall take
19	effect on the date of enactment of this Act.
20	CHAPTER 2—FEDERAL BUREAU OF
21	INVESTIGATION REVITALIZATION
22	SEC. 5051. MANDATORY SEPARATION AGE.
23	(a) CIVIL SERVICE RETIREMENT SYSTEM.—
24	Section 8335(b) of title 5, United States Code,
25	is amended—

1	(1) by striking "(b)" and inserting
2	"(b)(1)"; and
3	(2) by adding at the end the following:
4	"(2) In the case of employees of the Federal
5	Bureau of Investigation, the second sentence of
6	paragraph (1) shall be applied by substituting
7	'65 years of age' for '60 years of age'. The au-
8	thority to grant exemptions in accordance
9	with the preceding sentence shall cease to be
10	available after December 31, 2009.".
11	(b) FEDERAL EMPLOYEES' RETIREMENT SYS-
12	TEM.—Section 8425(b) of title 5, United States
13	Code, is amended—
14	(1) by striking "(b)" and inserting
15	"(b)(1)"; and
16	(2) by adding at the end the following:
17	"(2) In the case of employees of the Federal
18	Bureau of Investigation, the second sentence of
19	paragraph (1) shall be applied by substituting
20	'65 years of age' for '60 years of age'. The au-
21	thority to grant exemptions in accordance
22	with the preceding sentence shall cease to be
23	available after December 31, 2009.".

1	SEC. 5052. RETENTION AND RELOCATION BONUSES.
2	(a) In General.—Subchapter IV of chapter
3	57 of title 5, United States Code, is amended
4	by adding at the end the following:
5	"§ 5759. Retention and relocation bonuses for the Fed-
6	eral Bureau of Investigation
7	"(a) AUTHORITY.—The Director of the Fed-
8	eral Bureau of Investigation, after consulta-
9	tion with the Director of the Office of Per-
10	sonnel Management, may pay, on a case-by-
11	case basis, a bonus under this section to an
12	employee of the Bureau if—
13	"(1)(A) the unusually high or unique
14	qualifications of the employee or a special
15	need of the Bureau for the employee's serv-
16	ices makes it essential to retain the em-
17	ployee; and
18	"(B) the Director of the Federal Bu-
19	reau of Investigation determines that, in
20	the absence of such a bonus, the employee
21	would be likely to leave—
22	"(i) the Federal service; or
23	"(ii) for a different position in the
24	Federal service; or
25	"(2) the individual is transferred to a
26	different geographic area with a higher

1	cost of	living	(as	determined	by	the	Direc-

- 2 tor of the Federal Bureau of Investiga-
- 3 *tion*).
- 4 "(b) Service Agreement.—Payment of a
- 5 bonus under this section is contingent upon
- 6 the employee entering into a written service
- 7 agreement with the Bureau to complete a pe-
- 8 riod of service with the Bureau. Such agree-
- 9 ment shall include—
- 10 "(1) the period of service the indi-
- vidual shall be required to complete in re-
- 12 turn for the bonus; and
- 13 "(2) the conditions under which the
- 14 agreement may be terminated before the
- 15 agreed-upon service period has been com-
- 16 pleted, and the effect of the termination.
- 17 "(c) LIMITATION ON AUTHORITY.—A bonus
- 18 paid under this section may not exceed 50 per-
- 19 cent of the employee's basic pay.
- 20 "(d) IMPACT ON BASIC PAY.—A retention
- 21 bonus is not part of the basic pay of an em-
- 22 ployee for any purpose.
- 23 "(e) TERMINATION OF AUTHORITY.—The au-
- 24 thority to grant bonuses under this section

1	shall cease to be available after December 31,
2	2009.".
3	(b) CLERICAL AMENDMENT.—The analysis
4	for chapter 57 of title 5, United States Code, is
5	amended by adding at the end the following:
	"5759. Retention and relocation bonuses for the Federal Bureau of Investigation.".
6	SEC. 5053. FEDERAL BUREAU OF INVESTIGATION RESERVE
7	SERVICE.
8	(a) In General.—Chapter 35 of title 5,
9	United States Code, is amended by adding at
10	the end the following:
11	"SUBCHAPTER VII—RETENTION OF RE-
12	TIRED SPECIALIZED EMPLOYEES AT
13	THE FEDERAL BUREAU OF INVESTIGA-
14	TION
15	"§ 3598. Federal Bureau of Investigation Reserve Serv-
16	ice
17	"(a) ESTABLISHMENT.—The Director of the
18	Federal Bureau of Investigation may provide
19	for the establishment and training of a Fed-
20	eral Bureau of Investigation Reserve Service
21	(hereinafter in this section referred to as the
22	'FBI Reserve Service') for temporary reemploy-
23	ment of employees in the Bureau during peri-

- 1 ods of emergency, as determined by the Direc-
- 2 *tor*.
- 3 "(b) MEMBERSHIP.—Membership in the FBI
- 4 Reserve Service shall be limited to individuals
- 5 who previously served as full-time employees of
- 6 the Bureau.
- 7 "(c) Annuitants.—If an individual receiv-
- 8 ing an annuity from the Civil Service Retire-
- 9 ment and Disability Fund on the basis of such
- 10 individual's service becomes temporarily reem-
- 11 ployed pursuant to this section, such annuity
- 12 shall not be discontinued thereby. An indi-
- 13 vidual so reemployed shall not be considered
- 14 an employee for the purposes of chapter 83 or
- 15 **84**.
- 16 "(d) NO IMPACT ON BUREAU PERSONNEL
- 17 Ceiling.—FBI Reserve Service members reem-
- 18 ployed on a temporary basis pursuant to this
- 19 section shall not count against any personnel
- 20 ceiling applicable to the Bureau.
- 21 "(e) Expenses.—The Director may provide
- 22 members of the FBI Reserve Service transpor-
- 23 tation and per diem in lieu of subsistence, in
- 24 accordance with applicable provisions of this
- 25 title, for the purpose of participating in any

1	training that relates to service as a member of
2	the FBI Reserve Service.
3	"(f) Limitation on Membership.—Member-
4	ship of the FBI Reserve Service is not to exceed
5	500 members at any given time.".
6	(b) CLERICAL AMENDMENT.—The analysis
7	for chapter 35 of title 5, United States Code, is
8	amended by adding at the end the following:
	"SUBCHAPTER VII—RETENTION OF RETIRED SPECIALIZED EMPLOYEES AT THE FEDERAL BUREAU OF INVESTIGATION
	"3598. Federal Bureau of Investigation Reserve Service.".
9	SEC. 5054. CRITICAL POSITIONS IN THE FEDERAL BUREAU
10	OF INVESTIGATION INTELLIGENCE DIREC-
11	TORATE.
12	Section 5377(a)(2) of title 5, United States
13	Code, is amended—
14	(1) by striking "and" at the end of sub-
15	paragraph (E);
16	(2) by striking the period at the end of
17	subparagraph (F) and inserting "; and";
18	and
19	(3) by inserting after subparagraph
20	(F) the following:
21	"(G) a position at the Federal Bu-
22	reau of Investigation, the primary du-
23	ties and responsibilities of which re-

1	late to intelligence functions (as deter-
2	mined by the Director of the Federal
3	Bureau of Investigation).".
4	CHAPTER 3—MANAGEMENT AUTHORITY
5	SEC. 5061. MANAGEMENT AUTHORITY.
6	(a) MANAGEMENT AUTHORITY.—Section
7	7103(b)(1)(A) of title 5, United States Code, is
8	amended by adding "homeland security," after
9	"investigative,".
10	(b) Exclusionary Authority.—Section 842
11	of the Homeland Security Act (Public Law 107-
12	296; 6 U.S.C. 412) is repealed.
13	Subtitle F—Security Clearance
14	${\it Modernization}$
15	SEC. 5071. DEFINITIONS.
16	In this subtitle:
17	(1) The term "Director" means the Na-
18	tional Intelligence Director.
19	(2) The term "agency" means—
20	(A) an executive agency, as de-
21	fined in section 105 of title 5, United
22	States Code;
23	(B) a military department, as de-
24	fined in section 102 of title 5, United
25	States Code; and

1	(C) elements of the intelligence
2	community, as defined in section $3(4)$
3	of the National Security Act of 1947
4	(50 U.S.C. 401a(4)).
5	(3) The term "authorized investigative
6	agency" means an agency authorized by
7	law, regulation or direction of the Direc-
8	tor to conduct a counterintelligence inves-
9	tigation or investigation of persons who
10	are proposed for access to classified infor-
11	mation to ascertain whether such persons
12	satisfy the criteria for obtaining and re-
13	taining access to such information.
14	(4) The term "authorized adjudicative
15	agency" means an agency authorized by
16	law, regulation or direction of the Direc-
17	tor to determine eligibility for access to
18	classified information in accordance with
19	Executive Order 12968.
20	(5) The term "highly sensitive pro-
21	gram" means—
22	(A) a government program des-
23	ignated as a Special Access Program
24	(as defined by section 4.1(h) of Execu-

tive Order 12958); and

1	(B) a government program that
2	applies restrictions required for—
3	(i) Restricted Data (as defined
4	by section 11 y. of the Atomic En-
5	ergy Act of 1954 (42 U.S.C.
6	2014(y)); or
7	(ii) other information com-
8	monly referred to as "Sensitive
9	$Compartmented\ Information".$
10	(6) The term "current investigation
11	file" means, with respect to a security
12	clearance, a file on an investigation or
13	adjudication that has been conducted
14	during—
15	(A) the 5-year period beginning on
16	the date the security clearance was
17	granted, in the case of a Top Secret
18	Clearance, or the date access was
19	granted to a highly sensitive program;
20	(B) the 10-year period beginning
21	on the date the security clearance was
22	granted in the case of a Secret Clear-
23	ance; and
24	(C) the 15-year period beginning
25	on the date the security clearance was

1	granted in the case of a Confidential
2	Clearance.
3	(7) The term "personnel security inves-
4	tigation" means any investigation re-
5	quired for the purpose of determining the
6	eligibility of any military, civilian, or gov-
7	ernment contractor personnel to access
8	$classified\ information.$
9	(8) The term "periodic reinvestiga-
10	tions" means—
11	(A) investigations conducted for
12	the purpose of updating a previously
13	completed background investigation—
14	(i) every five years in the case
15	of a Top Secret Clearance or ac-
16	cess to a highly sensitive program;
17	(ii) every 10 years in the case
18	of a Secret Clearance; and
19	(iii) every 15 years in the case
20	of a Confidential Clearance;
21	(B) on-going investigations to
22	identify personnel security risks as
23	they develop, pursuant to section
24	105(c).

1	(9) The term "appropriate committees
2	of Congress" means—
3	(A) the Permanent Select Com-
4	mittee on Intelligence and the Com-
5	mittees on Armed Services, Judiciary,
6	and Government Reform of the House
7	of Representatives; and
8	(B) the Select Committee on Intel-
9	ligence and the Committees on Armed
10	Services, Judiciary, and Govern-
11	mental Affairs of the Senate.
12	SEC. 5072. SECURITY CLEARANCE AND INVESTIGATIVE PRO-
13	GRAMS OVERSIGHT AND ADMINISTRATION.
14	The Deputy National Intelligence Director
15	for Community Management and Resources
16	shall have responsibility for the following:
17	(1) Directing day-to-day oversight of
18	investigations and adjudications for per-
19	sonnel security clearances to highly sen-
20	sitive programs throughout the Federal
21	Government.
22	(2) Developing and implementing uni-
23	form and consistent policies and proce-
24	dures to ensure the effective, efficient, and
25	timely completion of security clearances

- and determinations for access to highly sensitive programs, including the standardization of security questionnaires, financial disclosure requirements for security clearance applicants, and polygraph policies and procedures.
 - (3) Serving as the final authority to designate an authorized investigative agency or authorized adjudicative agency pursuant to section 5074(d).
 - (4) Ensuring reciprocal recognition of access to classified information among agencies, including acting as the final authority to arbitrate and resolve disputes involving the reciprocity of security clearances and access to highly sensitive programs.
 - (5) Ensuring, to the maximum extent practicable, that sufficient resources are available in each agency to achieve clearance and investigative program goals.
 - (6) Reviewing and coordinating the development of tools and techniques for enhancing the conduct of investigations and granting of clearances.

1	SEC. 507	73. RECIPROCITY	OF	SECURITY	CLEARANCE	AND	AC

- 2 CESS DETERMINATIONS.
- 3 (a) REQUIREMENT FOR RECIPROCITY.—(1) All
- 4 security clearance background investigations
- 5 and determinations completed by an author-
- 6 ized investigative agency or authorized adju-
- 7 dicative agency shall be accepted by all agen-
- 8 cies.
- 9 (2) All security clearance background in-
- 10 vestigations initiated by an authorized inves-
- 11 tigative agency shall be transferable to any
- 12 other authorized investigative agency.
- 13 **(b)** Prohibition on Establishing Addi-
- 14 TIONAL REQUIREMENTS.—(1) An authorized in-
- 15 vestigative agency or authorized adjudicative
- 16 agency may not establish additional investiga-
- 17 tive or adjudicative requirements (other than
- 18 requirements for the conduct of a polygraph
- 19 examination) that exceed requirements speci-
- 20 fied in Executive Orders establishing security
- 21 requirements for access to classified informa-
- 22 *tion*.
- 23 (2) Notwithstanding the paragraph (1),
- 24 the Director may establish additional require-
- 25 ments as needed for national security pur-
- 26 *poses*.

- 1 (c) Prohibition on Duplicative Investiga-
- 2 TIONS.—An authorized investigative agency or
- 3 authorized adjudicative agency may not con-
- 4 duct an investigation for purposes of deter-
- 5 mining whether to grant a security clearance
- 6 to an individual where a current investigation
- 7 or clearance of equal level already exists or
- 8 has been granted by another authorized adju-
- 9 dicative agency.
- 10 SEC. 5074. ESTABLISHMENT OF NATIONAL DATABASE.
- 11 (a) ESTABLISHMENT.—Not later than 12
- 12 months after the date of the enactment of this
- 13 Act, the Director of the Office of Personnel
- 14 Management, in cooperation with the Director,
- 15 shall establish, and begin operating and
- 16 maintaining, an integrated, secure, national
- 17 database into which appropriate data rel-
- 18 evant to the granting, denial, or revocation of
- 19 a security clearance or access pertaining to
- 20 military, civilian, or government contractor
- 21 personnel shall be entered from all authorized
- 22 investigative and adjudicative agencies.
- 23 **(b)** Integration.—The national database
- 24 established under subsection (a) shall func-
- 25 tion to integrate information from existing

- 1 Federal clearance tracking systems from other
- 2 authorized investigative and adjudicative
- 3 agencies into a single consolidated database.
- 4 (c) REQUIREMENT TO CHECK DATABASE.—
- 5 Each authorized investigative or adjudicative
- 6 agency shall check the national database es-
- 7 tablished under subsection (a) to determine
- 8 whether an individual the agency has identi-
- 9 fied as requiring a security clearance has al-
- 10 ready been granted or denied a security clear-
- 11 ance, or has had a security clearance revoked,
- 12 by any other authorized investigative or adju-
- 13 dicative agency.
- 14 (d) CERTIFICATION OF AUTHORIZED INVES-
- 15 TIGATIVE AGENCIES OR AUTHORIZED ADJUDICA-
- 16 TIVE AGENCIES.—The Director shall evaluate
- 17 the extent to which an agency is submitting in-
- 18 formation to, and requesting information
- 19 from, the national database established under
- 20 subsection (a) as part of a determination of
- 21 whether to certify the agency as an authorized
- 22 investigative agency or authorized adjudica-
- 23 tive agency.
- 24 (e) Exclusion of Certain Intelligence
- 25 Operatives.—The Director may authorize an

- 1 agency to withhold information about certain
- 2 individuals from the database established
- 3 under subsection (a) if the Director determines
- 4 it is necessary for national security purposes.
- 5 (f) Compliance.—The Director shall estab-
- 6 lish a review procedure by which agencies can
- 7 seek review of actions required under section
- 8 **5073.**
- 9 (g) AUTHORIZATION OF APPROPRIATIONS.—
- 10 There is authorized to be appropriated such
- 11 sums as may be necessary for fiscal year 2005
- 12 and each subsequent fiscal year for the imple-
- 13 mentation, maintenance and operation of the
- 14 database established in subsection (a).
- 15 SEC. 5075. USE OF AVAILABLE TECHNOLOGY IN CLEARANCE
- 16 *INVESTIGATIONS*.
- 17 (a) Investigations.—Not later than 12
- 18 months after the date of the enactment of this
- 19 Act, each authorized investigative agency that
- 20 conducts personnel security clearance inves-
- 21 tigations shall use, to the maximum extent
- 22 practicable, available information technology
- 23 and databases to expedite investigative proc-
- 24 esses and to verify standard information sub-

- 1 mitted as part of an application for a security
- 2 clearance.
- 3 (b) Interim Clearance.—If the application
- 4 of an applicant for an interim clearance has
- 5 been processed using the technology under
- 6 subsection (a), the interim clearances for the
- 7 applicant at the secret, top secret, and special
- 8 access program levels may be granted before
- 9 the completion of the appropriate investiga-
- 10 tion. Any request to process an interim clear-
- 11 ance shall be given priority, and the authority
- 12 granting the interim clearance shall ensure
- 13 that final adjudication on the application is
- 14 made within 90 days after the initial clear-
- 15 ance is granted.
- 16 (c) On-Going Monitoring of Individuals
- 17 WITH SECURITY CLEARANCES.—(1) Authorized
- 18 investigative agencies and authorized adju-
- 19 dicative agencies shall establish procedures
- 20 for the regular, ongoing verification of per-
- 21 sonnel with security clearances in effect for
- 22 continued access to classified information.
- 23 Such procedures shall include the use of avail-
- 24 able technology to detect, on a regularly recur-
- 25 ring basis, any issues of concern that may

- 1 arise involving such personnel and such ac-2 cess.
- 3 (2) Such regularly recurring verification
- 4 may be used as a basis for terminating a secu-
- 5 rity clearance or access and shall be used in
- 6 periodic reinvestigations to address emerging
- 7 threats and adverse events associated with in-
- 8 dividuals with security clearances in effect to
- 9 the maximum extent practicable.
- 10 (3) If the Director certifies that the na-
- 11 tional security of the United States is not
- 12 harmed by the discontinuation of periodic re-
- 13 investigations, the regularly recurring
- 14 verification under this section may replace
- 15 periodic reinvestigations.
- 16 SEC. 5076. REDUCTION IN LENGTH OF PERSONNEL SECU-
- 17 RITY CLEARANCE PROCESS.
- 18 (a) 60-DAY PERIOD FOR DETERMINATION ON
- 19 CLEARANCES.—Each authorized adjudicative
- 20 agency shall make a determination on an ap-
- 21 plication for a personnel security clearance
- 22 within 60 days after the date of receipt of the
- 23 completed application for a security clearance
- 24 by an authorized investigative agency. The 60-
- 25 day period shall include—

- (1) a period of not longer than 40 days
 to complete the investigative phase of the
 clearance review; and
 - (2) a period of not longer than 20 days to complete the adjudicative phase of the clearance review.
 - (b) Effective Date and Phase-in.—
 - (1) EFFECTIVE DATE.—Subsection (a) shall take effect 5 years after the date of the enactment of this Act.
 - (2) Phase-in.—During the period beginning on a date not later than 2 years after the date after the enactment of this Act and ending on the date on which subsection (a) takes effect as specified in paragraph (1), each authorized adjudicative agency shall make a determination on an application for a personnel security clearance pursuant to this title within 120 days after the date of receipt of the application for a security clearance by an authorized investigative agency. The 120-day period shall include—

1	(A) a period of not longer than 90
2	days to complete the investigative
3	phase of the clearance review; and
4	(B) a period of not longer than 30
5	days to complete the adjudicative
6	phase of the clearance review.
7	SEC. 5077. SECURITY CLEARANCES FOR PRESIDENTIAL
8	TRANSITION.
9	(a) CANDIDATES FOR NATIONAL SECURITY
10	Positions.—(1) The President-elect shall sub-
11	$mit\ to\ the\ Director\ the\ names\ of\ candidates\ for$
12	high-level national security positions, for posi-
13	tions at the level of under secretary of execu-
14	tive departments and above, as soon as pos-
15	sible after the date of the general elections
16	held to determine the electors of President and
17	Vice President under section 1 or 2 of title 3,
18	United States Code.
19	(2) The Director shall be responsible for
20	the expeditious completion of the background
21	investigations necessary to provide appro-
22	priate security clearances to the individuals
23	who are candidates described under para-
24	graph (1) before the date of the inauguration
25	of the President-elect as President and the in-

- 1 auguration of the Vice-President-elect as Vice
- 2 President.
- 3 (b) SECURITY CLEARANCES FOR TRANSITION
- 4 TEAM MEMBERS.—(1) In this section, the term
- 5 "major party" has the meaning provided
- 6 under section 9002(6) of the Internal Revenue
- 7 Code of 1986.
- 8 (2) Each major party candidate for Presi-
- 9 dent, except a candidate who is the incumbent
- 10 President, shall submit, before the date of the
- 11 general presidential election, requests for se-
- 12 curity clearances for prospective transition
- 13 team members who will have a need for access
- 14 to classified information to carry out their re-
- 15 sponsibilities as members of the President-
- 16 elect's transition team.
- 17 (3) Necessary background investigations
- 18 and eligibility determinations to permit ap-
- 19 propriate prospective transition team mem-
- 20 bers to have access to classified information
- 21 shall be completed, to the fullest extent prac-
- 22 ticable, by the day after the date of the general
- 23 presidential election.

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2	Not later than February 15, 2006, and an
3	nually thereafter through 2016, the Director
4	shall submit to the appropriate committees of
5	Congress a report on the progress made during
6	the preceding year toward meeting the re-
7	quirements specified in this Act. The report
8	shall include—
9	(1) the periods of time required by the
10	authorized investigative agencies and au-
11	thorized adjudicative agencies during the
12	year covered by the report for conducting
13	investigations, adjudicating cases, and
14	granting clearances, from date of submis-
15	sion to ultimate disposition and notifica-
16	tion to the subject and the subject's em-
17	ployer;
18	(2) a discussion of any impediments to

- (2) a discussion of any impediments to the smooth and timely functioning of the implementation of this title; and
- 21 (3) such other information or rec-22 ommendations as the Deputy Director 23 deems appropriate.

1	Subtitle G—Emergency Financial
2	Preparedness
3	CHAPTER 1—EMERGENCY PREPAREDNESS
4	FOR FISCAL AUTHORITIES
5	SEC. 5081. DELEGATION AUTHORITY OF THE SECRETARY OF
6	THE TREASURY.
7	Subsection (d) of section 306 of title 31,
8	United States Code, is amended by inserting
9	"or employee" after "another officer".
10	SEC. 5081A. TREASURY SUPPORT FOR FINANCIAL SERVICES
11	INDUSTRY PREPAREDNESS AND RESPONSE.
12	(a) CONGRESSIONAL FINDING.—The Con-
13	gress finds that the Secretary of the Treas-
14	ury—
15	(1) has successfully communicated
16	and coordinated with the private-sector fi-
17	nancial services industry about counter-
18	terrorist financing activities and pre-
19	paredness;
20	(2) has successfully reached out to
21	State and local governments and regional
22	public-private partnerships, such as
23	ChicagoFIRST, that protect employees
24	and critical infrastructure by enhancing
25	communication and coordinating plans

1	for disaster	preparedness	and	business
2	continuity; a	nd		

- 3 (3) has set an example for the Depart4 ment of Homeland Security and other
 5 Federal agency partners, whose active
 6 participation is vital to the overall suc7 cess of the activities described in para8 graphs (1) and (2).
- 9 (b) FURTHER EDUCATION AND PREPARATION
 10 EFFORTS.—It is the sense of Congress that the
 11 Secretary of the Treasury, in consultation with
 12 the Secretary of Homeland Security and other
 13 Federal agency partners, should—
- (1) furnish sufficient personnel and 14 technological and financial resources to 15 foster the formation of public-private sec-16 17 tor coalitions, similar to ChicagoFIRST, 18 that, in collaboration with the Depart-19 ment of Treasury, the Department of 20 Homeland Security, and other Federal 21 agency partners, would educate consumers and employees of the financial 22 services industry about domestic counter-23 terrorist financing activities, including— 24

1	(A) how the public and private
2	sector organizations involved in
3	counter-terrorist financing activities
4	can help to combat terrorism and si-
5	multaneously protect and preserve the
6	lives and civil liberties of consumers
7	and employees of the financial serv-
8	ices industry; and
9	(B) how consumers and employees

- (B) how consumers and employees of the financial services industry can assist the public and private sector organizations involved in counter-terrorist financing activities; and
- (2) submit annual reports to the Congress on Federal efforts, in conjunction with public-private sector coalitions, to educate consumers and employees of the financial services industry about domestic counter-terrorist financing activities.

1	CHAPTER 2—MARKET PREPAREDNESS
2	Subchapter A—Netting of Financial
3	Contracts
4	SEC. 5082. SHORT TITLE.
5	This subchapter may be cited as the "Fi-
6	nancial Contracts Bankruptcy Reform Act of
7	2004".
8	SEC. 5082A. TREATMENT OF CERTAIN AGREEMENTS BY
9	CONSERVATORS OR RECEIVERS OF INSURED
10	DEPOSITORY INSTITUTIONS.
11	(a) DEFINITION OF QUALIFIED FINANCIAL
12	CONTRACT.—
13	(1) FDIC-insured depository institu-
14	TIONS.—Section $11(e)(8)(D)$ of the Federal
15	Deposit Insurance Act (12 U.S.C.
16	1821(e)(8)(D)) is amended—
17	(A) by striking "subsection—" and
18	inserting "subsection, the following
19	definitions shall apply:"; and
20	(B) in clause (i), by inserting ",
21	resolution, or order" after "any simi-
22	lar agreement that the Corporation
23	determines by regulation".

1	(2) Insured credit unions.—Section
2	207(c)(8)(D) of the Federal Credit Union
3	Act (12 U.S.C. 1787(c)(8)(D)) is amended—
4	(A) by striking "subsection—" and
5	inserting "subsection, the following
6	definitions shall apply:"; and
7	(B) in clause (i), by inserting ",
8	resolution, or order" after "any simi-
9	lar agreement that the Board deter-
10	mines by regulation".
11	(b) DEFINITION OF SECURITIES CONTRACT.—
12	(1) FDIC-insured depository institu-
13	TIONS.—Section 11(e)(8)(D)(ii) of the Fed-
14	eral Deposit Insurance Act (12 U.S.C.
15	1821(e)(8)(D)(ii)) is amended to read as
16	follows:
17	"(ii) SECURITIES CONTRACT.—
18	The term 'securities contract'—
19	"(I) means a contract for
20	the purchase, sale, or loan of a
21	security, a certificate of de-
22	posit, a mortgage loan, or any
23	interest in a mortgage loan, a
24	group or index of securities,
25	certificates of deposit, or mort-

1	gage loans or interests therein
2	(including any interest therein
3	or based on the value thereof)
4	or any option on any of the
5	foregoing, including any op-
6	tion to purchase or sell any
7	such security, certificate of de-
8	posit, mortgage loan, interest,
9	group or index, or option, and
10	including any repurchase or
11	reverse repurchase trans-
12	action on any such security,
13	certificate of deposit, mort-
14	gage loan, interest, group or
15	index, or option;
16	"(II) does not include any
17	purchase, sale, or repurchase
18	obligation under a participa-
19	tion in a commercial mortgage
20	loan unless the Corporation
21	determines by regulation, reso-
22	lution, or order to include any
23	such agreement within the
24	meaning of such term;

1	"(III) means any option en-
2	tered into on a national secu-
3	rities exchange relating to for-
4	eign currencies;
5	"(IV) means the guarantee
6	by or to any securities clearing
7	agency of any settlement of
8	cash, securities, certificates of
9	deposit, mortgage loans or in-
10	terests therein, group or index
11	of securities, certificates of de-
12	posit, or mortgage loans or in-
13	terests therein (including any
14	interest therein or based on
15	the value thereof) or option on
16	any of the foregoing, including
17	any option to purchase or sell
18	any such security, certificate
19	of deposit, mortgage loan, in-
20	terest, group or index, or op-
21	tion;
22	"(V) means any margin
23	loan;
24	"(VI) means any other
25	agreement or transaction that

1	is similar to any agreement or
2	transaction referred to in this
3	clause;
4	"(VII) means any combina-
5	tion of the agreements or
6	transactions referred to in
7	this clause;
8	"(VIII) means any option
9	to enter into any agreement or
10	transaction referred to in this
11	clause;
12	"(IX) means a master
13	agreement that provides for
14	an agreement or transaction
15	referred to in subclause (I),
16	(III), (IV), (V), (VI), (VII), or
17	(VIII), together with all sup-
18	plements to any such master
19	agreement, without regard to
20	whether the master agreement
21	provides for an agreement or
22	transaction that is not a secu-
23	rities contract under this
24	clause, except that the master
25	agreement shall be considered

1	to be a securities contract
2	under this clause only with re-
3	spect to each agreement or
4	transaction under the master
5	agreement that is referred to
6	in subclause (I), (III), (IV), (V),
7	(VI), (VII), or (VIII); and
8	"(X) means any security
9	agreement or arrangement or
10	other credit enhancement re-
11	lated to any agreement or
12	transaction referred to in this
13	clause, including any guar-
14	antee or reimbursement obli-
15	gation in connection with any
16	agreement or transaction re-
17	ferred to in this clause.".
18	(2) Insured credit unions.—Section
19	207(c)(8)(D)(ii) of the Federal Credit
20	Union Act (12 U.S.C. $1787(c)(8)(D)(ii)$) is
21	amended to read as follows:
22	"(ii) SECURITIES CONTRACT.—
23	The term 'securities contract'—
24	"(I) means a contract for
25	the purchase, sale, or loan of a

1	security, a certificate of de-
2	posit, a mortgage loan, or any
3	interest in a mortgage loan, a
4	group or index of securities,
5	certificates of deposit, or mort-
6	gage loans or interests therein
7	(including any interest therein
8	or based on the value thereof)
9	or any option on any of the
10	foregoing, including any op-
11	tion to purchase or sell any
12	such security, certificate of de-
13	posit, mortgage loan, interest,
14	group or index, or option, and
15	including any repurchase or
16	reverse repurchase trans-
17	action on any such security,
18	certificate of deposit, mort-
19	gage loan, interest, group or
20	index, or option;
21	"(II) does not include any
22	purchase, sale, or repurchase
23	obligation under a participa-
24	tion in a commercial mortgage
25	loan unless the Board deter-

1	mines by regulation, resolu-
2	tion, or order to include any
3	such agreement within the
4	meaning of such term;
5	"(III) means any option en-
6	tered into on a national secu-
7	rities exchange relating to for-
8	eign currencies;
9	"(IV) means the guarantee
10	by or to any securities clearing
11	agency of any settlement of
12	cash, securities, certificates of
13	deposit, mortgage loans or in-
14	terests therein, group or index
15	of securities, certificates of de-
16	posit, or mortgage loans or in-
17	terests therein (including any
18	interest therein or based on
19	the value thereof) or option on
20	any of the foregoing, including
21	any option to purchase or sell
22	any such security, certificate
23	of deposit, mortgage loan, in-
24	terest, group or index, or op-
25	tion;

1	"(V) means any margin
2	loan;
3	"(VI) means any other
4	agreement or transaction that
5	is similar to any agreement or
6	transaction referred to in this
7	clause;
8	"(VII) means any combina-
9	tion of the agreements or
10	transactions referred to in
11	this clause;
12	"(VIII) means any option
13	to enter into any agreement or
14	transaction referred to in this
15	clause;
16	"(IX) means a master
17	agreement that provides for
18	an agreement or transaction
19	referred to in subclause (I),
20	(III), (IV), (V), (VI), (VII), or
21	(VIII), together with all sup-
22	plements to any such master
23	agreement, without regard to
24	whether the master agreement
25	provides for an agreement or

1	transaction that is not a secu-
2	rities contract under this
3	clause, except that the master
4	agreement shall be considered
5	to be a securities contract
6	under this clause only with re-
7	spect to each agreement or
8	transaction under the master
9	agreement that is referred to
10	in subclause (I), (III), (IV), (V),
11	(VI), (VII), or (VIII); and
12	"(X) means any security
13	agreement or arrangement or
14	other credit enhancement re-
15	lated to any agreement or
16	transaction referred to in this
17	clause, including any guar-
18	antee or reimbursement obli-
19	gation in connection with any
20	agreement or transaction re-
21	ferred to in this clause.".
22	(c) DEFINITION OF COMMODITY CONTRACT.—
23	(1) FDIC-insured depository institu-
24	TIONS.—Section 11(e)(8)(D)(iii) of the Fed-
25	eral Deposit Insurance Act (12 U.S.C.

1	1821(e)(8)(D)(iii)) is amended to read as
2	follows:
3	"(iii) COMMODITY CONTRACT.—
4	The term 'commodity contract'
5	means—
6	"(I) with respect to a fu-
7	tures commission merchant, a
8	contract for the purchase or
9	sale of a commodity for future
10	delivery on, or subject to the
11	rules of, a contract market or
12	board of trade;
13	"(II) with respect to a for-
14	eign futures commission mer-
15	chant, a foreign future;
16	"(III) with respect to a le-
17	verage transaction merchant,
18	a leverage transaction;
19	"(IV) with respect to a
20	clearing organization, a con-
21	tract for the purchase or sale
22	of a commodity for future de-
23	livery on, or subject to the
24	rules of, a contract market or
25	board of trade that is cleared

1	by such clearing organization,
2	or commodity option traded
3	on, or subject to the rules of, a
4	contract market or board of
5	trade that is cleared by such
6	clearing organization;
7	"(V) with respect to a com-
8	modity options dealer, a com-
9	modity option;
10	"(VI) any other agreement
11	or transaction that is similar
12	to any agreement or trans-
13	action referred to in this
14	clause;
15	"(VII) any combination of
16	the agreements or trans-
17	actions referred to in this
18	clause;
19	"(VIII) any option to enter
20	into any agreement or trans-
21	action referred to in this
22	clause;
23	"(IX) a master agreement
24	that provides for an agree-
25	ment or transaction referred

1	to in subclause (I), (II), (III),
2	(IV), (V), (VI), (VII), or (VIII),
3	together with all supplements
4	to any such master agreement,
5	without regard to whether the
6	master agreement provides for
7	an agreement or transaction
8	that is not a commodity con-
9	tract under this clause, except
10	that the master agreement
11	shall be considered to be a
12	commodity contract under this
13	clause only with respect to
14	each agreement or transaction
15	under the master agreement
16	that is referred to in subclause
17	(I), (II), (III), (IV), (V), (VI),
18	(VII), or (VIII); or
19	"(X) any security agree-
20	ment or arrangement or other
21	credit enhancement related to
22	any agreement or transaction
23	referred to in this clause, in-
24	cluding any guarantee or re-
25	imbursement obligation in

1	connection with any agree-
2	ment or transaction referred
3	to in this clause.".
4	(2) Insured credit unions.—Section
5	207(c)(8)(D)(iii) of the Federal Credit
6	Union Act (12 U.S.C. 1787(c)(8)(D)(iii)) is
7	amended to read as follows:
8	"(iii) COMMODITY CONTRACT.—
9	The term 'commodity contract'
10	means—
11	"(I) with respect to a fu-
12	tures commission merchant, a
13	contract for the purchase or
14	sale of a commodity for future
15	delivery on, or subject to the
16	rules of, a contract market or
17	board of trade;
18	"(II) with respect to a for-
19	eign futures commission mer-
20	chant, a foreign future;
21	"(III) with respect to a le-
22	verage transaction merchant,
23	a leverage transaction;
24	"(IV) with respect to a
25	clearing organization, a con-

1	tract for the purchase or sale
2	of a commodity for future de-
3	livery on, or subject to the
4	rules of, a contract market or
5	board of trade that is cleared
6	by such clearing organization,
7	or commodity option traded
8	on, or subject to the rules of, a
9	contract market or board of
10	trade that is cleared by such
11	clearing organization;
12	"(V) with respect to a com-
13	modity options dealer, a com-
14	modity option;
15	"(VI) any other agreement
16	or transaction that is similar
17	to any agreement or trans-
18	action referred to in this
19	clause;
20	"(VII) any combination of
21	the agreements or trans-
22	actions referred to in this
23	clause;
24	"(VIII) any option to enter
25	into any agreement or trans-

1	action referred to in this
2	clause;
3	"(IX) a master agreement
4	that provides for an agree-
5	ment or transaction referred
6	to in subclause (I), (II), (III),
7	(IV), (V), (VI), (VII), or (VIII),
8	together with all supplements
9	to any such master agreement,
10	without regard to whether the
11	master agreement provides for
12	an agreement or transaction
13	that is not a commodity con-
14	tract under this clause, except
15	that the master agreement
16	shall be considered to be a
17	commodity contract under this
18	clause only with respect to
19	each agreement or transaction
20	under the master agreement
21	that is referred to in subclause
22	(I), (II), (III), (IV), (V), (VI),
23	(VII), or (VIII); or
24	"(X) any security agree-
25	ment or arrangement or other

credit enhancement related to	1
any agreement or transaction	2
referred to in this clause, in	3
cluding any guarantee or re	4
imbursement obligation in	5
connection with any agree	6
ment or transaction referred	7
to in this clause.".	8
(d) DEFINITION OF FORWARD CONTRACT.—	9
(1) FDIC-INSURED DEPOSITORY INSTITU	10
TIONS.—Section 11(e)(8)(D)(iv) of the Fed	11
eral Deposit Insurance Act (12 U.S.C	12
1821(e)(8)(D)(iv)) is amended to read as	13
follows:	14
"(iv) FORWARD CONTRACT.—The	15
term 'forward contract' means—	16
"(I) a contract (other than	17
a commodity contract) for the	18
purchase, sale, or transfer of a	19
commodity or any similar	20
good, article, service, right, or	21
interest which is presently or	22
in the future becomes the sub	23
ject of dealing in the forward	24
contract trade, or product or	25

1	by-product thereof, with a ma-
2	turity date more than 2 days
3	after the date the contract is
4	entered into, including, a re-
5	purchase transaction, reverse
6	repurchase transaction, con-
7	signment, lease, swap, hedge
8	transaction, deposit, loan, op-
9	tion, allocated transaction,
10	unallocated transaction, or
11	any other similar agreement;
12	"(II) any combination of
13	agreements or transactions re-
14	ferred to in subclauses (I) and
15	(III);
16	"(III) any option to enter
17	into any agreement or trans-
18	action referred to in subclause
19	(I) or (II);
20	"(IV) a master agreement
21	that provides for an agree-
22	ment or transaction referred
23	to in subclauses (I), (II), or
24	(III), together with all supple-
25	ments to any such master

1	agreement, without regard to
2	whether the master agreement
3	provides for an agreement or
4	transaction that is not a for-
5	ward contract under this
6	clause, except that the master
7	agreement shall be considered
8	to be a forward contract under
9	this clause only with respect to
10	each agreement or transaction
11	under the master agreement
12	that is referred to in subclause
13	(I), (II), or (III); or
14	"(V) any security agree-
15	ment or arrangement or other
16	credit enhancement related to
17	any agreement or transaction
18	referred to in subclause (I),
19	(II), (III), or (IV), including
20	any guarantee or reimburse-
21	ment obligation in connection
22	with any agreement or trans-
23	action referred to in any such
24	subclause.".

1	(2) Insured credit unions.—Section
2	207(c)(8)(D)(iv) of the Federal Credit
3	Union Act (12 U.S.C. $1787(c)(8)(D)(iv)$) is
4	amended to read as follows:
5	"(iv) FORWARD CONTRACT.—The
6	term 'forward contract' means—
7	"(I) a contract (other than
8	a commodity contract) for the
9	purchase, sale, or transfer of a
10	commodity or any similar
11	good, article, service, right, or
12	interest which is presently or
13	in the future becomes the sub-
14	ject of dealing in the forward
15	contract trade, or product or
16	by-product thereof, with a ma-
17	turity date more than 2 days
18	after the date the contract is
19	entered into, including, a re-
20	purchase transaction, reverse
21	repurchase transaction, con-
22	signment, lease, swap, hedge
23	transaction, deposit, loan, op-
24	tion, allocated transaction.

1	unallocated transaction, or
2	any other similar agreement;
3	"(II) any combination of
4	agreements or transactions re-
5	ferred to in subclauses (I) and
6	(III);
7	"(III) any option to enter
8	into any agreement or trans-
9	action referred to in subclause
10	(I) or (II);
11	"(IV) a master agreement
12	that provides for an agree-
13	ment or transaction referred
14	to in subclauses (I), (II), or
15	(III), together with all supple-
16	ments to any such master
17	agreement, without regard to
18	whether the master agreement
19	provides for an agreement or
20	transaction that is not a for-
21	ward contract under this
22	clause, except that the master
23	agreement shall be considered
24	to be a forward contract under
25	this clause only with respect to

1	each agreement or transaction
2	under the master agreement
3	that is referred to in subclause
4	(I), (II), or (III); or
5	"(V) any security agree-
6	ment or arrangement or other
7	credit enhancement related to
8	any agreement or transaction
9	referred to in subclause (I),
10	(II), (III), or (IV), including
11	any guarantee or reimburse-
12	ment obligation in connection
13	with any agreement or trans-
14	action referred to in any such
15	subclause.".
16	(e) DEFINITION OF REPURCHASE AGREE-
17	MENT.—
18	(1) FDIC-insured depository institu-
19	TIONS.—Section $11(e)(8)(D)(v)$ of the Fed-
20	eral Deposit Insurance Act (12 U.S.C.
21	1821(e)(8)(D)(v)) is amended to read as
22	follows:
23	"(v) REPURCHASE AGREEMENT.—
24	The term 'repurchase agreement'

(which definition also applies to a	1
reverse repurchase agreement)—	2
"(I) means an agreement	3
including related terms, which	4
provides for the transfer o	5
one or more certificates of de	6
posit, mortgage-related securi	7
ties (as such term is defined in	8
the Securities Exchange Act o	9
1934), mortgage loans, inter	10
ests in mortgage-related secu	11
rities or mortgage loans, eligi	12
ble bankers' acceptances	13
qualified foreign governmen	14
securities or securities tha	15
are direct obligations of, or	16
that are fully guaranteed by	17
the United States or any agen	18
cy of the United States agains	19
the transfer of funds by the	20
transferee of such certificates	21
of deposit, eligible bankers' ac	22
ceptances, securities, mort	23
gage loans, or interests with o	24
simultaneous agreement by	25

1	such transferee to transfer to
2	the transferor thereof certifi-
3	cates of deposit, eligible bank-
4	ers' acceptances, securities,
5	mortgage loans, or interests as
6	described above, at a date cer-
7	tain not later than 1 year
8	after such transfers or on de-
9	mand, against the transfer of
10	funds, or any other similar
11	agreement;
12	"(II) does not include any
13	repurchase obligation under a
14	participation in a commercial
15	mortgage loan unless the Cor-
16	poration determines by regula-
17	tion, resolution, or order to in-
18	clude any such participation
19	within the meaning of such
20	term;
21	"(III) means any combina-
22	tion of agreements or trans-
23	actions referred to in sub-
24	clauses (I) and (IV);

1	"(IV) means any option to
2	enter into any agreement or
3	transaction referred to in sub-
4	clause (I) or (III);
5	"(V) means a master
6	agreement that provides for
7	an agreement or transaction
8	referred to in subclause (I),
9	(III), or (IV), together with all
10	supplements to any such mas-
11	ter agreement, without regard
12	to whether the master agree-
13	ment provides for an agree-
14	ment or transaction that is
15	not a repurchase agreement
16	under this clause, except that
17	the master agreement shall be
18	considered to be a repurchase
19	agreement under this sub-
20	clause only with respect to
21	each agreement or transaction
22	under the master agreement
23	that is referred to in subclause
24	(I), (III), or (IV); and

1	"(VI) means any security
2	agreement or arrangement or
3	other credit enhancement re-
4	lated to any agreement or
5	transaction referred to in sub-
6	clause (I), (III), (IV), or (V), in-
7	cluding any guarantee or re-
8	imbursement obligation in
9	connection with any agree-
10	ment or transaction referred
11	to in any such subclause.
12	For purposes of this clause, the
13	term 'qualified foreign govern-
14	ment security' means a security
15	that is a direct obligation of, or
16	that is fully guaranteed by, the
17	central government of a member
18	of the Organization for Economic
19	Cooperation and Development (as
20	determined by regulation or order
21	adopted by the appropriate Fed-
22	eral banking authority).".
23	(2) Insured credit unions.—Section
24	207(c)(8)(D)(v) of the Federal Credit

1	Union Act (12 U.S.C. 1787(c)(8)(D)(v)) is
2	amended to read as follows:
3	"(v) REPURCHASE AGREEMENT.—
4	The term 'repurchase agreement'
5	(which definition also applies to a
6	reverse repurchase agreement)—
7	"(I) means an agreement,
8	including related terms, which
9	provides for the transfer of
10	one or more certificates of de-
11	posit, mortgage-related securi-
12	ties (as such term is defined in
13	the Securities Exchange Act of
14	1934), mortgage loans, inter-
15	ests in mortgage-related secu-
16	rities or mortgage loans, eligi-
17	ble bankers' acceptances,
18	qualified foreign government
19	securities or securities that
20	are direct obligations of, or
21	that are fully guaranteed by,
22	the United States or any agen-
23	cy of the United States against
24	the transfer of funds by the
25	transferee of such certificates

1	of deposit, eligible bankers' ac-
2	ceptances, securities, mort-
3	gage loans, or interests with a
4	simultaneous agreement by
5	such transferee to transfer to
6	the transferor thereof certifi-
7	cates of deposit, eligible bank-
8	ers' acceptances, securities,
9	mortgage loans, or interests as
10	described above, at a date cer-
11	tain not later than 1 year
12	after such transfers or on de-
13	mand, against the transfer of
14	funds, or any other similar
15	agreement;
16	"(II) does not include any
17	repurchase obligation under a
18	participation in a commercial
19	mortgage loan unless the
20	Board determines by regula-
21	tion, resolution, or order to in-
22	clude any such participation
23	within the meaning of such
24	term;

"(III) means any combina-	1
tion of agreements or trans-	2
actions referred to in sub-	3
clauses (I) and (IV);	4
"(IV) means any option to	5
enter into any agreement or	6
transaction referred to in sub-	7
clause (I) or (III);	8
"(V) means a master	9
agreement that provides for	10
an agreement or transaction	11
referred to in subclause (I),	12
(III), or (IV), together with all	13
supplements to any such mas-	14
ter agreement, without regard	15
to whether the master agree-	16
ment provides for an agree-	17
ment or transaction that is	18
not a repurchase agreement	19
under this clause, except that	20
the master agreement shall be	21
considered to be a repurchase	22
agreement under this sub-	23
clause only with respect to	24
each agreement or transaction	25

1	under the master agreement
2	that is referred to in subclause
3	(I), (III), or (IV); and
4	"(VI) means any security
5	agreement or arrangement or
6	other credit enhancement re-
7	lated to any agreement or
8	transaction referred to in sub-
9	clause (I), (III), (IV), or (V), in-
10	cluding any guarantee or re-
11	imbursement obligation in
12	connection with any agree-
13	ment or transaction referred
14	to in any such subclause.
15	For purposes of this clause, the
16	term 'qualified foreign govern-
17	ment security' means a security
18	that is a direct obligation of, or
19	that is fully guaranteed by, the
20	central government of a member
21	of the Organization for Economic
22	Cooperation and Development (as
23	determined by regulation or order
24	adopted by the appropriate Fed-
25	eral banking authority).".

1	(f) DEFINITION OF SWAP AGREEMENT.—
2	(1) FDIC-insured depository institu-
3	TIONS.—Section 11(e)(8)(D)(vi) of the Fed-
4	eral Deposit Insurance Act (12 U.S.C.
5	1821(e)(8)(D)(vi)) is amended to read as
6	follows:
7	"(vi) SWAP AGREEMENT.—The
8	term 'swap agreement' means—
9	"(I) any agreement, includ-
10	ing the terms and conditions
11	incorporated by reference in
12	any such agreement, which is
13	an interest rate swap, option,
14	future, or forward agreement,
15	including a rate floor, rate
16	cap, rate collar, cross-cur-
17	rency rate swap, and basis
18	swap; a spot, same day-tomor-
19	row, tomorrow-next, forward,
20	or other foreign exchange or
21	precious metals agreement; a
22	currency swap, option, future,
23	or forward agreement; an eq-
24	uity index or equity swap, op-
25	tion, future, or forward agree-

ment; a debt index or debt swap, option, future, or for-ward agreement; a total return, credit spread or credit swap, option, future, or for-ward agreement; a commodity index or commodity swap, option, future, or forward agree-ment; or a weather swap, weather derivative, or weather option; any agreement

"(II) any agreement or transaction that is similar to any other agreement or transaction referred to in this clause and that is of a type that has been, is presently, or in the future becomes, the subject of recurrent dealings in the swap markets (including terms and conditions incorporated by reference in such agreement) and that is a forward, swap, future, or option on one or more rates, cur-

1	rencies, commodities, equity
2	securities or other equity in-
3	struments, debt securities or
4	other debt instruments, quan-
5	titative measures associated
6	with an occurrence, extent of
7	an occurrence, or contingency
8	associated with a financial,
9	commercial, or economic con-
10	sequence, or economic or fi-
11	nancial indices or measures of
12	economic or financial risk or
13	value;
14	"(III) any combination of
15	agreements or transactions re-
16	ferred to in this clause;
17	"(IV) any option to enter
18	into any agreement or trans-
19	action referred to in this
20	clause;
21	"(V) a master agreement
22	that provides for an agree-
23	ment or transaction referred
24	to in subclause (I), (II), (III),
25	or (IV), together with all sun-

1	plements to any such master
2	agreement, without regard to
3	whether the master agreement
4	contains an agreement or
5	transaction that is not a swap
6	agreement under this clause,
7	except that the master agree-
8	ment shall be considered to be
9	a swap agreement under this
10	clause only with respect to
11	each agreement or transaction
12	under the master agreement
13	that is referred to in subclause
14	(I), (II), (III), or (IV); and
15	"(VI) any security agree-
16	ment or arrangement or other
17	credit enhancement related to
18	any agreements or trans-
19	actions referred to in sub-
20	clause (I), (II), (III), (IV), or
21	(V), including any guarantee
22	or reimbursement obligation
23	in connection with any agree-
24	ment or transaction referred
25	to in any such subclause.

Such term is applicable for pur-1 poses of this subsection only and 2 shall not be construed or applied 3 so as to challenge or affect the 4 5 characterization, definition, treatment of any swap agreement 6 under any other statute, regula-7 tion, or rule, including the Securi-8 ties Act of 1933, the Securities Ex-9 change Act of 1934, the Public 10 Utility Holding Company Act of 11 1935, the Trust Indenture Act of 12 1939, the Investment Company Act 13 14 of 1940, the Investment Advisers Act of 1940, the Securities Investor 15 Protection Act of 1970, the Com-16 modity Exchange Act, the Gramm-17 18 Leach-Bliley Act, and the Legal 19 Certainty for Bank Products Act 20 of 2000.". 21

(2) Insured Credit Unions.—Section 207(c)(8)(D) of the Federal Credit Union Act (12 U.S.C. 1787(c)(8)(D)) is amended by adding at the end the following new clause:

25 clause:

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1 "(vi) SWAF	AGREEMENT.—The
2 term 'swap agr	eement' means—
3 "(I) any	agreement, includ-
4 ing the ter	rms and conditions
5 incorporate	ed by reference in
6 any such a	greement, which is
7 an interest	rate swap, option,
8 future, or j	forward agreement,
9 including	a rate floor, rate
10 cap, rate	collar, cross-cur-
11 rency rate	swap, and basis
swap; a spe	ot, same day-tomor-
13 row, tomor	rrow-next, forward,
or other fo	oreign exchange or
15 precious m	etals agreement; a
16 currency su	vap, option, future,
or forward	agreement; an eq-
18 uity index	or equity swap, op-
19 tion, future	e, or forward agree-
20 ment ; a d	ebt index or debt
21 swap, opti	on, future, or for-
22 ward agre	ement; a total re-
23 turn, credi	t spread or credit
swap, optic	on, future, or for-
25 ward agree	ement; a commodity

index or commodity swap, option, future, or forward agreement; or a weather swap,
weather derivative, or weather
option;

"(II) any agreement or

"(II) any agreement transaction that is similar to any other agreement or transaction referred to in this clause and that is of a type that has been, is presently, or in the future becomes, the subject of recurrent dealings in the swap markets (including terms and conditions incorporated by reference in such agreement) and that is a forward, swap, future, or option on one or more rates, currencies, commodities, equity securities or other equity instruments, debt securities or other debt instruments, quantitative measures associated with an occurrence, extent of

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1	an occurrence, or contingency
2	associated with a financial,
3	commercial, or economic con-
4	sequence, or economic or fi-
5	nancial indices or measures of
6	economic or financial risk or
7	value;
8	"(III) any combination of
9	agreements or transactions re-
10	ferred to in this clause;
11	"(IV) any option to enter
12	into any agreement or trans-
13	action referred to in this
14	clause;
15	"(V) a master agreement
16	that provides for an agree-
17	ment or transaction referred
18	to in subclause (I), (II), (III),
19	or (IV), together with all sup-
20	plements to any such master
21	agreement, without regard to
22	whether the master agreement
23	contains an agreement or
24	transaction that is not a swap
25	agreement under this clause.

1	except that the master agree-
2	ment shall be considered to be
3	a swap agreement under this
4	clause only with respect to
5	each agreement or transaction
6	under the master agreement
7	that is referred to in subclause
8	(I), (II), (III), or (IV); and
9	"(VI) any security agree-
10	ment or arrangement or other
11	credit enhancement related to
12	any agreements or trans-
13	actions referred to in sub-
14	clause (I), (II), (III), (IV), or
15	(V), including any guarantee
16	or reimbursement obligation
17	in connection with any agree-
18	ment or transaction referred
19	to in any such subclause.
20	Such term is applicable for pur-
21	poses of this subsection only and
22	shall not be construed or applied
23	so as to challenge or affect the
24	characterization, definition, or
25	treatment of any swap agreement

under any other statute, regula-1 tion, or rule, including the Securi-2 ties Act of 1933, the Securities Ex-3 change Act of 1934, the Public 4 Utility Holding Company Act of 5 1935, the Trust Indenture Act of 6 7 1939, the Investment Company Act 8 of 1940, the Investment Advisers Act of 1940, the Securities Investor 9 Protection Act of 1970, the Com-10 11 modity Exchange Act, the Gramm-12 Leach-Bliley Act, and the Legal Certainty for Bank Products Act 13 14 of 2000.". (g) DEFINITION OF TRANSFER.— 15 (1) FDIC-insured depository institu-16 17 TIONS.—Section 11(e)(8)(D)(viii)of the Federal Deposit Insurance Act (12 U.S.C. 18 1821(e)(8)(D)(viii)) is amended to read as 19 20 follows: TRANSFER.—The 21 "(viii) 22 'transfer' means every mode, direct or indirect, absolute or condi-23 tional, voluntary or involuntary, 24

of disposing of or parting with

1	property or with an interest in
2	property, including retention of
3	title as a security interest and
4	foreclosure of the depository insti-
5	tution's equity of redemption.".
6	(2) Insured credit unions.—Section
7	207(c)(8)(D) of the Federal Credit Union
8	$Act\ (12\ U.S.C.\ 1787(c)(8)(D))\ (as\ amended$
9	by subsection (f) of this section) is amend-
10	ed by adding at the end the following new
11	clause:
12	"(viii) Transfer.—The term
13	'transfer' means every mode, direct
14	or indirect, absolute or condi-
15	tional, voluntary or involuntary,
16	of disposing of or parting with
17	property or with an interest in
18	property, including retention of
19	title as a security interest and
20	foreclosure of the depository insti-
21	tution's equity of redemption.".
22	(h) TREATMENT OF QUALIFIED FINANCIAL
23	CONTRACTS.—
24	(1) FDIC-INSURED DEPOSITORY INSTITU-
25	TIONS.—Section 11(e)(8) of the Federal De-

1	posit Insurance Act (12 U.S.C. $1821(e)(8)$)
2	is amended—
3	(A) in subparagraph (A)—
4	(i) by striking "paragraph
5	(10)" and inserting "paragraphs
6	(9) and (10)";
7	(ii) in clause (i), by striking
8	"to cause the termination or liq-
9	uidation" and inserting "such per-
10	son has to cause the termination,
11	liquidation, or acceleration"; and
12	(iii) by striking clause (ii) and
13	inserting the following new
14	clause:
15	"(ii) any right under any secu-
16	rity agreement or arrangement or
17	other credit enhancement related
18	to one or more qualified financial
19	contracts described in clause (i);";
20	and
21	(B) in subparagraph (E), by strik-
22	ing clause (ii) and inserting the fol-
23	lowing:
24	"(ii) any right under any secu-
25	rity agreement or arrangement or

1	other credit enhancement related
2	to one or more qualified financial
3	contracts described in clause (i);".
4	(2) Insured credit unions.—Section
5	207(c)(8) of the Federal Credit Union Act
6	(12 U.S.C. 1787(c)(8)) is amended—
7	(A) in subparagraph (A)—
8	(i) by striking "paragraph
9	(12)" and inserting "paragraphs
10	(9) and (10)";
11	(ii) in clause (i), by striking
12	"to cause the termination or liq-
13	uidation" and inserting "such per-
14	son has to cause the termination,
15	liquidation, or acceleration"; and
16	(iii) by striking clause (ii) and
17	inserting the following new
18	clause:
19	"(ii) any right under any secu-
20	rity agreement or arrangement or
21	other credit enhancement related
22	to 1 or more qualified financial
23	contracts described in clause (i);";
24	and

1	(B) in subparagraph (E), by strik-
2	ing clause (ii) and inserting the fol-
3	lowing new clause:
4	"(ii) any right under any secu-
5	rity agreement or arrangement or
6	other credit enhancement related
7	to 1 or more qualified financial
8	contracts described in clause (i);".
9	(i) Avoidance of Transfers.—
10	(1) FDIC-insured depository institu-
11	TIONS.—Section $11(e)(8)(C)(i)$ of the Fed-
12	eral Deposit Insurance Act (12 U.S.C.
13	1821(e)(8)(C)(i)) is amended by inserting
14	"section 5242 of the Revised Statutes of
15	the United States or any other Federal or
16	State law relating to the avoidance of
17	preferential or fraudulent transfers," be-
18	fore "the Corporation".
19	(2) Insured credit unions.—Section
20	207(c)(8)(C)(i) of the Federal Credit Union
21	Act (12 U.S.C. 1787(c)(8)(C)(i)) is amended
22	by inserting "section 5242 of the Revised
23	Statutes of the United States or any other
24	Federal or State law relating to the avoid-

1	ance of preferential or fraudulent trans-
2	fers," before "the Board".
3	SEC. 5082B. AUTHORITY OF THE FDIC AND NCUAB WITH RE-
4	SPECT TO FAILED AND FAILING INSTITU-
5	TIONS.
6	(a) FEDERAL DEPOSIT INSURANCE CORPORA-
7	TION.—
8	(1) In general.—Section 11(e)(8) of the
9	Federal Deposit Insurance Act (12 U.S.C.
10	1821(e)(8)) is amended—
11	(A) in subparagraph (E), by strik-
12	ing "other than paragraph (12) of this
13	subsection, subsection $(d)(9)$ " and in-
14	serting "other than subsections $(d)(9)$
15	and (e)(10)"; and
16	(B) by adding at the end the fol-
17	lowing new subparagraphs:
18	"(F) CLARIFICATION.—No provision
19	of law shall be construed as limiting
20	the right or power of the Corporation,
21	or authorizing any court or agency to
22	limit or delay, in any manner, the
23	right or power of the Corporation to
24	transfer any qualified financial con-
25	tract in accordance with paragraphs

1	(9) and (10) of this subsection or to
2	disaffirm or repudiate any such con-
3	tract in accordance with subsection
4	(e)(1) of this section.
5	"(G) WALKAWAY CLAUSES NOT EFFEC-
6	TIVE.—
7	"(i) IN GENERAL.—Notwith-
8	standing the provisions of sub-
9	paragraphs (A) and (E), and sec-
10	tions 403 and 404 of the Federal
11	Deposit Insurance Corporation
12	Improvement Act of 1991, no
13	walkaway clause shall be enforce-
14	able in a qualified financial con-
15	tract of an insured depository in-
16	stitution in default.
17	"(ii) Walkaway clause de-
18	FINED.—For purposes of this sub-
19	paragraph, the term 'walkaway
20	clause' means a provision in a
21	qualified financial contract that,
22	after calculation of a value of a
23	party's position or an amount due
24	to or from 1 of the parties in ac-
25	cordance with its terms upon ter-

1	mination, liquidation, or accelera-
2	tion of the qualified financial con-
3	tract, either does not create a pay-
4	ment obligation of a party or ex-
5	tinguishes a payment obligation of
6	a party in whole or in part solely
7	because of such party's status as a
8	nondefaulting party.".
9	(2) TECHNICAL AND CONFORMING AMEND-
10	MENT.—Section 11(e)(12)(A) of the Federal
11	Deposit Insurance Act (12 U.S.C.
12	1821(e)(12)(A)) is amended by inserting
13	"or the exercise of rights or powers by"
14	after "the appointment of".
15	(b) NATIONAL CREDIT UNION ADMINISTRA-
16	TION BOARD.—
17	(1) In General.—Section $207(c)(8)$ of
18	the Federal Credit Union Act (12 U.S.C.
19	1787(c)(8)) is amended—
20	(A) in subparagraph (E) (as
21	amended by section 2(h)), by striking
22	"other than paragraph (12) of this
23	subsection, subsection (b)(9)" and in-
24	serting "other than subsections (b)(9)
25	and $(c)(10)$ ": and

1	(B) by adding at the end the fol-
2	lowing new subparagraphs:
3	"(F) CLARIFICATION.—No provision
4	of law shall be construed as limiting
5	the right or power of the Board, or au-
6	thorizing any court or agency to limit
7	or delay, in any manner, the right or
8	power of the Board to transfer any
9	qualified financial contract in ac-
10	cordance with paragraphs (9) and
11	(10) of this subsection or to disaffirm
12	or repudiate any such contract in ac-
13	$cordance\ with\ subsection\ (c)(1)\ of\ this$
14	section.
15	"(G) WALKAWAY CLAUSES NOT EFFEC-
16	TIVE.—
17	"(i) IN GENERAL.—Notwith-
18	standing the provisions of sub-
19	paragraphs (A) and (E), and sec-
20	tions 403 and 404 of the Federal
21	Deposit Insurance Corporation
22	Improvement Act of 1991, no
23	walkaway clause shall be enforce-
24	able in a qualified financial con-

1	tract of an	insured	credit	union	in
2	default.				

"(ii) WALKAWAY **CLAUSE** DE-FINED.—For purposes of this subparagraph, the term 'walkaway clause' means a provision in a qualified financial contract that, after calculation of a value of a party's position or an amount due to or from 1 of the parties in accordance with its terms upon termination, liquidation, or acceleration of the qualified financial contract, either does not create a payment obligation of a party or extinguishes a payment obligation of a party in whole or in part solely because of such party's status as a nondefaulting party.".

(2) TECHNICAL AND CONFORMING AMEND-MENT.—Section 207(c)(12)(A) of the Federal Credit Union Act (12 U.S.C. 1787(c)(12)(A)) is amended by inserting "or the exercise of rights or powers by" after "the appointment of".

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1	SEC. 5082C. AMENDMENTS RELATING TO TRANSFERS OF
2	QUALIFIED FINANCIAL CONTRACTS.
3	(a) FDIC-Insured Depository Institu-
4	TIONS.—
5	(1) Transfers of qualified financial
6	CONTRACTS TO FINANCIAL INSTITUTIONS.—
7	Section 11(e)(9) of the Federal Deposit In-
8	$surance \ Act \ (12 \ U.S.C. \ 1821(e)(9)) \ is$
9	amended to read as follows:
10	"(9) Transfer of qualified financial
11	CONTRACTS.—
12	"(A) IN GENERAL.—In making any
13	transfer of assets or liabilities of a de-
14	pository institution in default which
15	includes any qualified financial con-
16	tract, the conservator or receiver for
17	such depository institution shall ei-
18	ther—
19	"(i) transfer to one financial
20	institution, other than a financial
21	institution for which a conser-
22	vator, receiver, trustee in bank-
23	ruptcy, or other legal custodian
24	has been appointed or which is
25	otherwise the subject of a bank-
26	ruptcy or insolvency proceeding—

1	"(I) all qualified financial
2	contracts between any person
3	or any affiliate of such person
4	and the depository institution
5	in default;
6	"(II) all claims of such
7	person or any affiliate of such
8	person against such deposi-
9	tory institution under any
10	such contract (other than any
11	claim which, under the terms
12	of any such contract, is subor-
13	dinated to the claims of gen-
14	eral unsecured creditors of
15	<pre>such institution);</pre>
16	"(III) all claims of such
17	depository institution against
18	such person or any affiliate of
19	such person under any such
20	contract; and
21	"(IV) all property securing
22	or any other credit enhance-
23	ment for any contract de-
24	scribed in subclause (I) or any
25	claim described in subclause

1	(II) or (III) under any such
2	contract; or
3	"(ii) transfer none of the
4	qualified financial contracts,
5	claims, property or other credit
6	enhancement referred to in clause
7	(i) (with respect to such person
8	and any affiliate of such person).
9	"(B) TRANSFER TO FOREIGN BANK,
10	FOREIGN FINANCIAL INSTITUTION, OR
11	BRANCH OR AGENCY OF A FOREIGN BANK
12	OR FINANCIAL INSTITUTION.—In trans-
13	ferring any qualified financial con-
14	tracts and related claims and prop-
15	erty under subparagraph (A)(i), the
16	conservator or receiver for the deposi-
17	tory institution shall not make such
18	transfer to a foreign bank, financial
19	institution organized under the laws
20	of a foreign country, or a branch or
21	agency of a foreign bank or financial
22	institution unless, under the law ap-
23	plicable to such bank, financial insti-
24	tution, branch or agency, to the quali-
25	fied financial contracts and to any

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netting contract, any security agreement or arrangement or other credit enhancement related to one or more qualified financial contracts, the contractual rights of the parties to such qualified financial contracts, netting contracts, security agreements or arrangements, or other credit enhancements are enforceable substantially to the same extent as permitted under this section.

"(C) Transfer of contracts sub-Ject to the rules of a clearing or-Ganization.—In the event that a conservator or receiver transfers any qualified financial contract and related claims, property, and credit enhancements pursuant to subparagraph (A)(i) and such contract is cleared by or subject to the rules of a clearing organization, the clearing organization shall not be required to accept the transferee as a member by virtue of the transfer.

"(D) DEFINITIONS.—For purposes of this paragraph, the term 'financial in-stitution' means a broker or dealer, a depository institution, a futures com-mission merchant, or any other institution, as determined by the Corpora-tion by regulation to be a financial in-stitution, and the term 'clearing organization' has the same meaning as in section 402 of the Federal Deposit In-surance Corporation Improvement Act of 1991.".

(2) Notice to Qualified financial contract counterparties.—Section 11(e)(10)(A) of the Federal Deposit Insurance Act (12 U.S.C. 1821(e)(10)(A)) is amended in the material immediately following clause (ii) by striking "the conservator" and all that follows through the period and inserting the following: "the conservator or receiver shall notify any person who is a party to any such contract of such transfer by 5:00 p.m. (eastern time) on the business day following the date of the appointment of the receiver in

1	the case of a receivership, or the business
2	day following such transfer in the case of
3	$a\ conservatorship.".$
4	(3) RIGHTS AGAINST RECEIVER AND CON-
5	SERVATOR AND TREATMENT OF BRIDGE
6	BANKS.—Section 11(e)(10) of the Federal
7	Deposit Insurance Act (12 U.S.C.
8	1821(e)(10)) is amended—
9	(A) by redesignating subpara-
10	graph (B) as subparagraph (D); and
11	(B) by inserting after subpara-
12	graph (A) the following new subpara-
13	graphs:
14	"(B) CERTAIN RIGHTS NOT ENFORCE-
15	ABLE.—
16	"(i) RECEIVERSHIP.—A person
17	who is a party to a qualified fi-
18	nancial contract with an insured
19	depository institution may not ex-
20	ercise any right that such person
21	has to terminate, liquidate, or net
22	such contract under paragraph
23	(8)(A) of this subsection or section
24	403 or 404 of the Federal Deposit
25	Insurance Corporation Improve-

1	ment Act of 1991, solely by reason
2	of or incidental to the appoint-
3	ment of a receiver for the deposi-
4	tory institution (or the insolvency
5	or financial condition of the de-
6	pository institution for which the
7	receiver has been appointed)—
8	"(I) until 5:00 p.m. (east-
9	ern time) on the business day
10	following the date of the ap-
11	pointment of the receiver; or
12	"(II) after the person has
13	received notice that the con-
14	tract has been transferred
15	pursuant to paragraph $(9)(A)$.
16	"(ii) Conservatorship.—A per-
17	son who is a party to a qualified
18	financial contract with an in-
19	sured depository institution may
20	not exercise any right that such
21	person has to terminate, liquidate,
22	or net such contract under para-
23	graph (8)(E) of this subsection or
24	section 403 or 404 of the Federal
25	Deposit Insurance Corporation

Improvement Act of 1991, solely by 1 reason of or incidental to the ap-2 pointment of a conservator for the 3 depository institution (or the in-4 solvency or financial condition of depository institution 6 the 7 which the conservator has been 8 appointed).

"(iii) Notice.—For purposes of this paragraph, the Corporation as receiver or conservator of an insured depository institution shall be deemed to have notified a person who is a party to a qualified financial contract with such depository institution if the Corporation has taken steps reasonably calculated to provide notice to such person by the time specified in subparagraph (A).

"(C) TREATMENT OF BRIDGE BANKS.—The following institutions shall not be considered to be a financial institution for which a conservator, receiver, trustee in bankruptcy,

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1	or other legal custodian has been ap-
2	pointed or which is otherwise the sub-
3	ject of a bankruptcy or insolvency pro-
4	ceeding for purposes of paragraph (9):
5	"(i) A bridge bank.
6	"(ii) A depository institution
7	organized by the Corporation, for
8	which a conservator is appointed
9	either—
10	"(I) immediately upon the
11	organization of the institu-
12	tion; or
13	"(II) at the time of a pur-
14	chase and assumption trans-
15	action between the depository
16	institution and the Corpora-
17	tion as receiver for a deposi-
18	tory institution in default.".
19	(b) Insured Credit Unions.—
20	(1) Transfers of qualified financial
21	CONTRACTS TO FINANCIAL INSTITUTIONS.—
22	Section 207(c)(9) of the Federal Credit
23	Union Act (12 U.S.C. 1787(c)(9)) is amend-
24	ed to read as follows:

1	"(9) Transfer of qualified financial
2	CONTRACTS.—
3	"(A) IN GENERAL.—In making any
4	transfer of assets or liabilities of a
5	credit union in default which includes
6	any qualified financial contract, the
7	conservator or liquidating agent for
8	such credit union shall either—
9	"(i) transfer to 1 financial in-
10	stitution, other than a financial
11	institution for which a conser-
12	vator, receiver, trustee in bank-
13	ruptcy, or other legal custodian
14	has been appointed or which is
15	otherwise the subject of a bank-
16	ruptcy or insolvency proceeding—
17	"(I) all qualified financial
18	contracts between any person
19	or any affiliate of such person
20	and the credit union in de-
21	fault;
22	"(II) all claims of such
23	person or any affiliate of such
24	person against such credit
25	union under any such con-

1	tract (other than any claim
2	which, under the terms of any
3	such contract, is subordinated
4	to the claims of general unse-
5	cured creditors of such credit
6	union);
7	"(III) all claims of such
8	credit union against such per-
9	son or any affiliate of such
10	person under any such con-
11	tract; and
12	"(IV) all property securing
13	or any other credit enhance-
14	ment for any contract de-
15	scribed in subclause (I) or any
16	claim described in subclause
17	(II) or (III) under any such
18	contract; or
19	"(ii) transfer none of the
20	qualified financial contracts,
21	claims, property or other credit
22	enhancement referred to in clause
23	(i) (with respect to such person
24	and any affiliate of such person).

1 "(B) Transfer to foreign bank, 2 FOREIGN FINANCIAL INSTITUTION, OR BRANCH OR AGENCY OF A FOREIGN BANK 3 OR FINANCIAL INSTITUTION.—In trans-4 5 ferring any qualified financial contracts and related claims and prop-6 7 erty under subparagraph (A)(i), the 8 conservator or liquidating agent for the credit union shall not make such 9 transfer to a foreign bank, financial 10 institution organized under the laws 11 of a foreign country, or a branch or 12 agency of a foreign bank or financial 13 14 institution unless, under the law applicable to such bank, financial insti-15 tution, branch or agency, to the quali-16 17 fied financial contracts, and to any 18 netting contract, any security agree-19 ment or arrangement or other credit 20 enhancement related to 1 or more 21 qualified financial contracts, the con-22 tractual rights of the parties to such qualified financial contracts, netting 23 24 contracts, security agreements or arrangements, or other credit enhance-25

ments are enforceable substantially to
the same extent as permitted under
this section.
"(C) Transfer of contracts sub-
JECT TO THE RULES OF A CLEARING OR-
GANIZATION.—In the event that a con-
servator or liquidating agent trans-
fers any qualified financial contract
and related claims, property, and
credit enhancements pursuant to sub-
paragraph (A)(i) and such contract is
cleared by or subject to the rules of a
clearing organization, the clearing or-
ganization shall not be required to ac-
cept the transferee as a member by
virtue of the transfer.
"(D) DEFINITIONS.—For purposes of
this paragraph—
"(i) the term 'financial institu-
tion' means a broker or dealer, a
depository institution, a futures

commission merchant, a credit

union, or any other institution, as

determined by the Board by regu-

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1	lation to be a financial institu-
2	tion; and
3	"(ii) the term 'clearing organi-
4	zation' has the same meaning as
5	in section 402 of the Federal De-
6	posit Insurance Corporation Im-
7	provement Act of 1991.".
8	(2) NOTICE TO QUALIFIED FINANCIAL
9	CONTRACT COUNTERPARTIES.—Section
10	207(c)(10)(A) of the Federal Credit Union
11	Act (12 U.S.C. 1787(c)(10)(A)) is amended
12	in the material immediately following
13	clause (ii) by striking "the conservator"

and all that follows through the period

and inserting the following: "the conser-

vator or liquidating agent shall notify

any person who is a party to any such

contract of such transfer by 5:00 p.m.

(eastern time) on the business day fol-

lowing the date of the appointment of the

liquidating agent in the case of a liquida-

tion, or the business day following such

transfer in the case of a conservator-

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1	(3) RIGHTS AGAINST LIQUIDATING AGENT
2	AND CONSERVATOR AND TREATMENT OF
3	BRIDGE BANKS.—Section 207(c)(10) of the
4	Federal Credit Union Act (12 U.S.C.
5	1787(c)(10)) is amended—
6	(A) by redesignating subpara-
7	graph (B) as subparagraph (D); and
8	(B) by inserting after subpara-
9	graph (A) the following new subpara-
10	graphs:
11	"(B) CERTAIN RIGHTS NOT ENFORCE-
12	ABLE.—
13	"(i) LIQUIDATION.—A person
14	who is a party to a qualified fi-
15	nancial contract with an insured
16	credit union may not exercise any
17	right that such person has to ter-
18	minate, liquidate, or net such con-
19	tract under paragraph (8)(A) of
20	this subsection or section 403 or
21	404 of the Federal Deposit Insur-
22	ance Corporation Improvement
23	Act of 1991, solely by reason of or
24	incidental to the appointment of a
25	liquidating agent for the credit

1 union institution (or the insolu
2 vency or financial condition of th
3 credit union for which the liqui
4 dating agent has been ap
5 pointed) —
6 "(I) until 5:00 p.m. (east
7 ern time) on the business da
8 following the date of the ap
9 pointment of the liquidating
0 agent; or
"(II) after the person ha
2 received notice that the con
3 tract has been transferred
4 pursuant to paragraph (9)(A)
5 "(ii) Conservatorship.—A per
son who is a party to a qualified
7 financial contract with an in
8 sured credit union may not exer
9 cise any right that such person
has to terminate, liquidate, or ne
such contract under paragraph
(8)(E) of this subsection or section
3 403 or 404 of the Federal Deposi
4 Insurance Corporation Improve
5 ment Act of 1991 solely by reason

1	of or incidental to the appoint-
2	ment of a conservator for the cred-
3	it union or the insolvency or fi-
4	nancial condition of the credit
5	union for which the conservator
6	$has\ been\ appointed).$
7	"(iii) NOTICE.—For purposes of
8	this paragraph, the Board as con-
9	servator or liquidating agent of
10	an insured credit union shall be
11	deemed to have notified a person
12	who is a party to a qualified fi-
13	nancial contract with such credit
14	union if the Board has taken steps
15	reasonably calculated to provide
16	notice to such person by the time
17	specified in subparagraph (A).
18	"(C) TREATMENT OF BRIDGE
19	BANKS.—The following institutions
20	shall not be considered to be a finan-
21	cial institution for which a conser-
22	vator, receiver, trustee in bankruptcy,

or other legal custodian has been ap-

pointed or which is otherwise the sub-

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1	ject of a bankruptcy or insolvency pro-
2	ceeding for purposes of paragraph (9):
3	"(i) A bridge bank.
4	"(ii) A credit union organized
5	by the Board, for which a conser-
6	vator is appointed either—
7	"(I) immediately upon the
8	organization of the credit
9	union; or
10	"(II) at the time of a pur-
11	chase and assumption trans-
12	action between the credit
13	union and the Board as re-
14	ceiver for a credit union in de-
15	fault.".
16	SEC. 5082D. AMENDMENTS RELATING TO DISAFFIRMANCE
17	OR REPUDIATION OF QUALIFIED FINANCIAL
18	CONTRACTS.
19	(a) FDIC-Insured Depository Institu-
20	TIONS.—Section 11(e) of the Federal Deposit In-
21	surance Act (12 U.S.C. 1821(e)) is amended—
22	(1) by redesignating paragraphs (11)
23	through (15) as paragraphs (12) through
24	(16), respectively;

1	(2) by inserting after paragraph (10)
2	the following new paragraph:
3	"(11) DISAFFIRMANCE OR REPUDIATION
4	OF QUALIFIED FINANCIAL CONTRACTS.—In ex-
5	ercising the rights of disaffirmance or re-
6	pudiation of a conservator or receiver
7	with respect to any qualified financial
8	contract to which an insured depository
9	institution is a party, the conservator or
10	receiver for such institution shall either—
11	"(A) disaffirm or repudiate all
12	qualified financial contracts be-
13	tween—
14	"(i) any person or any affiliate
15	of such person; and
16	"(ii) the depository institution
17	in default; or
18	"(B) disaffirm or repudiate none
19	of the qualified financial contracts re-
20	ferred to in subparagraph (A) (with
21	respect to such person or any affiliate
22	of such person)."; and
23	(3) by adding at the end the following
24	new paragraph:

1	"(17) SAVINGS CLAUSE.—The meanings
2	of terms used in this subsection are appli-
3	cable for purposes of this subsection only,
4	and shall not be construed or applied so
5	as to challenge or affect the characteriza-
6	tion, definition, or treatment of any simi-
7	lar terms under any other statute, regula-
8	tion, or rule, including the Gramm-Leach-
9	Bliley Act, the Legal Certainty for Bank
10	Products Act of 2000, the securities laws
11	(as that term is defined in section $3(a)(47)$
12	of the Securities Exchange Act of 1934),
13	and the Commodity Exchange Act.".
14	(b) Insured Credit Unions.—Section
15	207(c) of the Federal Credit Union Act (12
16	U.S.C. 1787(c)) is amended—
17	(1) by redesignating paragraphs (11),
18	(12), and (13) as paragraphs (12), (13),
19	and (14), respectively;
20	(2) by inserting after paragraph (10)
21	the following new paragraph:
22	"(11) DISAFFIRMANCE OR REPUDIATION
23	OF QUALIFIED FINANCIAL CONTRACTS.—In ex-
24	ercising the rights of disaffirmance or re-
25	pudiation of a conservator or liquidating

1	agent with respect to any qualified finan-
2	cial contract to which an insured credit
3	union is a party, the conservator or liqui-
4	dating agent for such credit union shall
5	either—
6	"(A) disaffirm or repudiate all
7	qualified financial contracts be-
8	tween—
9	"(i) any person or any affiliate
10	of such person; and
11	"(ii) the credit union in de-
12	fault; or
13	"(B) disaffirm or repudiate none
14	of the qualified financial contracts re-
15	ferred to in subparagraph (A) (with
16	respect to such person or any affiliate
17	of such person)."; and
18	(3) by adding at the end the following
19	new paragraph:
20	"(15) SAVINGS CLAUSE.—The meanings
21	of terms used in this subsection are appli-
22	cable for purposes of this subsection only,
23	and shall not be construed or applied so
24	as to challenge or affect the characteriza-
25	tion definition or treatment of any simi-

1	lar terms under any other statute, regula-
2	tion, or rule, including the Gramm-Leach-
3	Bliley Act, the Legal Certainty for Bank
4	Products Act of 2000, the securities laws
5	(as that term is defined in section $(a)(47)$
6	of the Securities Exchange Act of 1934),
7	and the Commodity Exchange Act.".
8	SEC. 5082E. CLARIFYING AMENDMENT RELATING TO MAS-
9	TER AGREEMENTS.
10	(a) FDIC-Insured Depository Institu-
11	TIONS.—Section 11(e)(8)(D)(vii) of the Federal
12	Deposit Insurance Act (12 U.S.C.
13	1821(e)(8)(D)(vii)) is amended to read as fol-
14	lows:
15	"(vii) Treatment of master
16	AGREEMENT AS ONE AGREEMENT.—
17	Any master agreement for any
18	contract or agreement described
19	in any preceding clause of this
20	subparagraph (or any master
21	agreement for such master agree-
22	ment or agreements), together
23	with all supplements to such mas-
24	ter agreement, shall be treated as
25	a single agreement and a single

qualified financial contract. If a 1 master agreement contains provi-2 sions relating to agreements or 3 transactions that are not them-4 qualified financial con-6 tracts, the master agreement shall be deemed to be a qualified finan-7 cial contract only with respect to 8 those transactions that are them-9 selves qualified financial con-10 tracts.". 11 **(b)** 12 Insured CREDIT Unions.—Section 13 207(c)(8)(D) of the Federal Credit Union Act 14 (12 U.S.C. 1787(c)(8)(D)) is amended by insert-15 ing after clause (vi) (as added by section 16 **5082A(f) of this subchapter) the following new** 17 *clause*: 18 "(vii) Treatment of master 19 AGREEMENT AS ONE AGREEMENT.— 20 Any master agreement for any 21 contract or agreement described in any preceding clause of this 22 23 subparagraph (or any master 24 agreement for such master agreeor agreements), together 25 ment

1	with all supplements to such mas-
2	ter agreement, shall be treated as
3	a single agreement and a single
4	qualified financial contract. If a
5	master agreement contains provi-
6	sions relating to agreements or
7	transactions that are not them-
8	selves qualified financial con-
9	tracts, the master agreement shall
10	be deemed to be a qualified finan-
11	cial contract only with respect to
12	those transactions that are them-
13	selves qualified financial con-
14	tracts.".
15	SEC. 5082F. FEDERAL DEPOSIT INSURANCE CORPORATION
16	IMPROVEMENT ACT OF 1991.
17	(a) DEFINITIONS.—Section 402 of the Fed-
18	eral Deposit Insurance Corporation Improve-
19	ment Act of 1991 (12 U.S.C. 4402) is amended—
20	(1) in paragraph (2)—
21	(A) in subparagraph (A)(ii), by in-
22	serting before the semicolon ", or is ex-
23	empt from such registration by order
24	of the Securities and Exchange Com-
25	mission": and

1	(B) in subparagraph (B), by in-
2	serting before the period ", that has
3	been granted an exemption under sec-
4	tion $4(c)(1)$ of the Commodity Ex-
5	change Act, or that is a multilateral
6	clearing organization (as defined in
7	section 408 of this Act)";
8	(2) in paragraph (6)—
9	(A) by redesignating subpara-
10	graphs (B) through (D) as subpara-
11	graphs (C) through (E), respectively;
12	(B) by inserting after subpara-
13	graph (A) the following new subpara-
14	graph:
15	"(B) an uninsured national bank
16	or an uninsured State bank that is a
17	member of the Federal Reserve Sys-
18	tem, if the national bank or State
19	member bank is not eligible to make
20	application to become an insured
21	bank under section 5 of the Federal
22	Deposit Insurance Act;"; and
23	(C) by amending subparagraph
24	(C) (as redesignated) to read as fol-
25	lows

1	"(C) a branch or agency of a for-
2	eign bank, a foreign bank and any
3	branch or agency of the foreign bank,
4	or the foreign bank that established
5	the branch or agency, as those terms
6	are defined in section 1(b) of the Inter-
7	national Banking Act of 1978;";
8	(3) in paragraph (11), by inserting be-
9	fore the period "and any other clearing
10	organization with which such clearing or-
11	ganization has a netting contract";
12	(4) by amending paragraph $(14)(A)(i)$
13	to read as follows:
14	"(i) means a contract or agree-
15	ment between 2 or more financial
16	institutions, clearing organiza-
17	tions, or members that provides
18	for netting present or future pay-
19	ment obligations or payment enti-
20	tlements (including liquidation or
21	close out values relating to such
22	obligations or entitlements)
23	among the parties to the agree-
24	ment; and"; and

1	(5) by adding at the end the following
2	new paragraph:
3	"(15) PAYMENT.—The term 'payment'
4	means a payment of United States dollars,
5	another currency, or a composite cur-
6	rency, and a noncash delivery, including
7	a payment or delivery to liquidate an
8	unmatured obligation.".
9	(b) Enforceability of Bilateral Netting
10	CONTRACTS.—Section 403 of the Federal De-
11	posit Insurance Corporation Improvement Act
12	of 1991 (12 U.S.C. 4403) is amended—
13	(1) by striking subsection (a) and in-
14	serting the following:
15	"(a) GENERAL RULE.—Notwithstanding any
16	other provision of State or Federal law (other
17	than paragraphs $(8)(E)$, $(8)(F)$, and $(10)(B)$ of
18	section 11(e) of the Federal Deposit Insurance
19	Act, paragraphs $(8)(E)$, $(8)(F)$, and $(10)(B)$ of
20	section 207(c) of the Federal Credit Union Act,
21	or any order authorized under section $5(b)(2)$
22	of the Securities Investor Protection Act of
23	1970), the covered contractual payment obliga-
24	tions and the covered contractual payment en-
25	titlements between any 2 financial institutions

- 1 shall be netted in accordance with, and sub-
- 2 ject to the conditions of, the terms of any appli-
- 3 cable netting contract (except as provided in
- 4 section 561(b)(2) of title 11, United States
- 5 *Code*)."; and
- 6 (2) by adding at the end the following
- 7 new subsection:
- 8 "(f) Enforceability of Security Agree-
- 9 MENTS.—The provisions of any security agree-
- 10 ment or arrangement or other credit enhance-
- 11 ment related to one or more netting contracts
- 12 between any 2 financial institutions shall be
- 13 enforceable in accordance with their terms
- 14 (except as provided in section 561(b)(2) of title
- 15 11, United States Code), and shall not be
- 16 stayed, avoided, or otherwise limited by any
- 17 State or Federal law (other than paragraphs
- 18 (8)(E), (8)(F), and (10)(B) of section 11(e) of the
- 19 Federal Deposit Insurance Act, paragraphs
- 20 (8)(E), (8)(F), and (10)(B) of section 207(c) of
- 21 the Federal Credit Union Act, and section
- 22 5(b)(2) of the Securities Investor Protection Act
- 23 *of 1970*).".
- 24 (c) Enforceability of Clearing Organiza-
- 25 TION NETTING CONTRACTS.—Section 404 of the

1	reaeral Deposit Insurance Corporation Im-
2	provement Act of 1991 (12 U.S.C. 4404) is
3	amended—
4	(1) by striking subsection (a) and in-
5	serting the following:
6	"(a) GENERAL RULE.—Notwithstanding any
7	other provision of State or Federal law (other
8	than paragraphs $(8)(E)$, $(8)(F)$, and $(10)(B)$ of
9	section 11(e) of the Federal Deposit Insurance
10	Act, paragraphs $(8)(E)$, $(8)(F)$, and $(10)(B)$ of
11	section 207(c) of the Federal Credit Union Act,
12	and any order authorized under section
13	5(b)(2) of the Securities Investor Protection Act
14	of 1970), the covered contractual payment obli-
15	gations and the covered contractual payment
16	entitlements of a member of a clearing organi-
17	zation to and from all other members of a
18	clearing organization shall be netted in ac-
19	cordance with and subject to the conditions of
20	any applicable netting contract (except as pro-
21	vided in section 561(b)(2) of title 11, United
22	States Code)."; and
23	(2) by adding at the end the following
24	new subsection:

1 "(h) Enforceability of Security Agree	1	"(h)	ENFORCEABILITY	OF	SECURITY	AGREE
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- 2 MENTS.—The provisions of any security agree-
- 3 ment or arrangement or other credit enhance-
- 4 ment related to one or more netting contracts
- 5 between any 2 members of a clearing organiza-
- 6 tion shall be enforceable in accordance with
- 7 their terms (except as provided in section
- 8 561(b)(2) of title 11, United States Code), and
- 9 shall not be stayed, avoided, or otherwise lim-
- 10 ited by any State or Federal law (other than
- 11 paragraphs (8)(E), (8)(F), and (10)(B) of sec-
- 12 tion 11(e) of the Federal Deposit Insurance
- 13 Act, paragraphs (8)(E), (8)(F), and (10)(B) of
- 14 section 207(c) of the Federal Credit Union Act,
- 15 and section 5(b)(2) of the Securities Investor
- 16 Protection Act of 1970).".
- 17 (d) Enforceability of Contracts With
- 18 Uninsured National Banks, Uninsured Fed-
- 19 ERAL BRANCHES AND AGENCIES, CERTAIN UNIN-
- 20 SURED STATE MEMBER BANKS, AND EDGE ACT
- 21 Corporations.—The Federal Deposit Insur-
- 22 ance Corporation Improvement Act of 1991 (12
- 23 **U.S.C. 4401** et seq.) is amended—
- 24 (1) by redesignating section 407 as sec-
- 25 *tion 407A; and*

1	(2) by inserting after section 406 the
2	following new section:
3	"SEC. 407. TREATMENT OF CONTRACTS WITH UNINSURED
4	NATIONAL BANKS, UNINSURED FEDERAL
5	BRANCHES AND AGENCIES, CERTAIN UNIN-
6	SURED STATE MEMBER BANKS, AND EDGE
7	ACT CORPORATIONS.
8	"(a) In GENERAL.—Notwithstanding any
9	other provision of law, paragraphs (8), (9),
10	(10),and(11)ofsection11(e)oftheFederalDe-
11	posit Insurance Act shall apply to an unin-
12	sured national bank or uninsured Federal
13	branch or Federal agency, a corporation char-
14	tered under section 25A of the Federal Reserve
15	Act, or an uninsured State member bank
16	which operates, or operates as, a multilateral
17	clearing organization pursuant to section 409
18	of this Act, except that for such purpose—
19	"(1) any reference to the 'Corporation
20	as receiver' or 'the receiver or the Cor-
21	poration' shall refer to the receiver ap-
22	pointed by the Comptroller of the Cur-
23	rency in the case of an uninsured na-
24	tional bank or uninsured Federal branch
25	or agency or to the receiver annointed by

the Board of Governors of the Federal Reserve System in the case of a corporation chartered under section 25A of the Federal Reserve Act or an uninsured State member bank:

"(2) any reference to the 'Corporation' (other than in section 11(e)(8)(D) of such Act), the 'Corporation, whether acting as such or as conservator or receiver', a 'receiver', or a 'conservator' shall refer to the receiver or conservator appointed by the Comptroller of the Currency in the case of an uninsured national bank or uninsured Federal branch or agency, or to the receiver or conservator appointed by the Board of Governors of the Federal Reserve System in the case of a corporation chartered under section 25A of the Federal Reserve Act or an uninsured State member bank; and

"(3) any reference to an 'insured depository institution' or 'depository institution' shall refer to an uninsured national bank, an uninsured Federal branch or Federal agency, a corporation chartered

- 1 under section 25A of the Federal Reserve
- 2 Act, or an uninsured State member bank
- 3 which operates, or operates as, a multilat-
- 4 eral clearing organization pursuant to
- 5 section 409 of this Act.
- 6 "(b) Liability of a receiver
- 7 or conservator of an uninsured national bank,
- 8 uninsured Federal branch or agency, a cor-
- 9 poration chartered under section 25A of the
- 10 Federal Reserve Act, or an uninsured State
- 11 member bank which operates, or operates as,
- 12 a multilateral clearing organization pursuant
- 13 to section 409 of this Act, shall be determined
- 14 in the same manner and subject to the same
- 15 limitations that apply to receivers and con-
- 16 servators of insured depository institutions
- 17 under section 11(e) of the Federal Deposit In-
- 18 surance Act.
- 19 "(c) REGULATORY AUTHORITY.—
- 20 "(1) In General.—The Comptroller of
- 21 the Currency in the case of an uninsured
- 22 national bank or uninsured Federal
- 23 branch or agency and the Board of Gov-
- 24 ernors of the Federal Reserve System in
- 25 the case of a corporation chartered under

section 25A of the Federal Reserve Act, or 1 an uninsured State member bank that op-2 erates, or operates as, a multilateral 3 clearing organization pursuant to section 4 5 409 of this Act, in consultation with the 6 Federal Deposit Insurance Corporation, may each promulgate regulations solely to 7 implement this section. 8

- "(2) Specific requirement.—In promulgating regulations, limited solely to implementing paragraphs (8), (9), (10), and (11) of section 11(e) of the Federal Deposit Insurance Act, the Comptroller of the Currency and the Board of Governors of the Federal Reserve System each shall ensure that the regulations generally are consistent with the regulations and policies of the Federal Deposit Insurance Corporation adopted pursuant to the Federal Deposit Insurance Act.
- "(d) DEFINITIONS.—For purposes of this 22 section, the terms 'Federal branch', 'Federal 23 agency', and 'foreign bank' have the same 24 meanings as in section 1(b) of the Inter-25 national Banking Act of 1978.".

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1	SEC. 5082G. BANKRUPTCY CODE AMENDMENTS.
2	(a) DEFINITIONS OF FORWARD CONTRACT,
3	REPURCHASE AGREEMENT, SECURITIES CLEARING
4	AGENCY, SWAP AGREEMENT, COMMODITY CON-
5	TRACT, AND SECURITIES CONTRACT.—Title 11,
6	United States Code, is amended—
7	(1) in section 101—
8	(A) in paragraph (25)—
9	(i) by striking "means a con-
10	tract" and inserting "means—
11	"(A) a contract";
12	(ii) by striking ", or any com-
13	bination thereof or option there-
14	on;" and inserting ", or any other
15	similar agreement;"; and
16	(iii) by adding at the end the
17	following:
18	"(B) any combination of agree-
19	ments or transactions referred to in
20	subparagraphs (A) and (C);
21	"(C) any option to enter into an
22	agreement or transaction referred to
23	in subparagraph (A) or (B);
24	"(D) a master agreement that pro-
25	vides for an agreement or transaction
26	referred to in subparagraph (A), (B),

or (C), together with all supplements to any such master agreement, without regard to whether such master agreement provides for an agreement or transaction that is not a forward contract under this paragraph, except that such master agreement shall be considered to be a forward contract under this paragraph only with respect to each agreement or transaction under such master agreement that is referred to in subparagraph (A), (B), or (C); or

"(E) any security agreement or arrangement, or other credit enhancement related to any agreement or transaction referred to in subparagraph (A), (B), (C), or (D), including any guarantee or reimbursement obligation by or to a forward contract merchant or financial participant in connection with any agreement or transaction referred to in any such subparagraph, but not to exceed the damages in connection with any such

1	agreement or transaction, measured
2	in accordance with section 562 of this
3	title;";
4	(B) in paragraph (46), by striking
5	"on any day during the period begin-
6	ning 90 days before the date of" and
7	inserting "at any time before";
8	(C) by amending paragraph (47)
9	to read as follows:
10	"(47) 'repurchase agreement' (which
11	definition also applies to a reverse repur-
12	chase agreement)—
13	"(A) means—
14	"(i) an agreement, including
15	related terms, which provides for
16	the transfer of one or more certifi-
17	cates of deposit, mortgage related
18	securities (as defined in section 3
19	of the Securities Exchange Act of
20	1934), mortgage loans, interests in
21	mortgage related securities or
22	mortgage loans, eligible bankers'
23	acceptances, qualified foreign gov-
24	ernment securities (defined as a
25	security that is a direct obligation

1	of, or that is fully guaranteed by,
2	the central government of a mem-
3	ber of the Organization for Eco-
4	nomic Cooperation and Develop-
5	ment), or securities that are direct
6	obligations of, or that are fully
7	guaranteed by, the United States
8	or any agency of the United States
9	against the transfer of funds by
10	the transferee of such certificates
11	of deposit, eligible bankers' ac-
12	ceptances, securities, mortgage
13	loans, or interests, with a simulta-
14	neous agreement by such trans-
15	feree to transfer to the transferor
16	thereof certificates of deposit, eli-
17	gible bankers' acceptance, securi-
18	ties, mortgage loans, or interests
19	of the kind described in this
20	clause, at a date certain not later
21	than 1 year after such transfer or
22	on demand, against the transfer
23	of funds;

1	"(ii) any combination of agree-
2	ments or transactions referred to
3	in clauses (i) and (iii);
4	"(iii) an option to enter into
5	an agreement or transaction re-
6	ferred to in clause (i) or (ii);
7	"(iv) a master agreement that
8	provides for an agreement or
9	transaction referred to in clause
10	(i), (ii), or (iii), together with all
11	supplements to any such master
12	agreement, without regard to
13	whether such master agreement
14	provides for an agreement or
15	transaction that is not a repur-
16	chase agreement under this para-
17	graph, except that such master
18	agreement shall be considered to
19	be a repurchase agreement under
20	this paragraph only with respect
21	to each agreement or transaction
22	under the master agreement that
23	is referred to in clause (i), (ii), or
24	(iii); or

1	"(v) any security agreement or
2	arrangement or other credit en-
3	hancement related to any agree-
4	ment or transaction referred to in
5	clause (i), (ii), (iii), or (iv), includ-
6	ing any guarantee or reimburse-
7	ment obligation by or to a repo
8	participant or financial partici-
9	pant in connection with any
10	agreement or transaction referred
11	to in any such clause, but not to
12	exceed the damages in connection
13	with any such agreement or trans-
14	action, measured in accordance
15	with section 562 of this title; and
16	"(B) does not include a repurchase
17	obligation under a participation in a
18	commercial mortgage loan;";
19	(D) in paragraph (48), by insert-
20	ing ", or exempt from such registra-
21	tion under such section pursuant to
22	an order of the Securities and Ex-
23	change Commission," after "1934";
24	and

1	(E) by amending paragraph (53B)
2	to read as follows:
3	"(53B) 'swap agreement'—
4	"(A) means—
5	"(i) any agreement, including
6	the terms and conditions incor-
7	porated by reference in such
8	agreement, which is—
9	"(I) an interest rate swap,
10	option, future, or forward
11	agreement, including a rate
12	floor, rate cap, rate collar,
13	cross-currency rate swap, and
14	basis swap;
15	"(II) a spot, same day-to-
16	morrow, tomorrow-next, for-
17	ward, or other foreign ex-
18	change or precious metals
19	agreement;
20	"(III) a currency swap, op-
21	tion, future, or forward agree-
22	ment;
23	"(IV) an equity index or
24	equity swap, option, future, or
25	forward agreement;

1	"(V) a debt index or debt
2	swap, option, future, or for-
3	ward agreement;
4	"(VI) a total return, credit
5	spread or credit swap, option,
6	future, or forward agreement;
7	"(VII) a commodity index
8	or a commodity swap, option,
9	future, or forward agreement;
10	or
11	"(VIII) a weather swap,
12	weather derivative, or weather
13	option;
14	"(ii) any agreement or trans-
15	action that is similar to any other
16	agreement or transaction referred
17	to in this paragraph and that—
18	"(I) is of a type that has
19	been, is presently, or in the fu-
20	ture becomes, the subject of re-
21	current dealings in the swap
22	markets (including terms and
23	conditions incorporated by ref-
24	erence therein); and

1	"(II) is a forward, swap,
2	future, or option on one or
3	more rates, currencies, com-
4	modities, equity securities, or
5	other equity instruments, debt
6	securities or other debt instru-
7	ments, quantitative measures
8	associated with an occurrence,
9	extent of an occurrence, or
10	contingency associated with a
11	financial, commercial, or eco-
12	nomic consequence, or eco-
13	nomic or financial indices or
14	measures of economic or fi-
15	nancial risk or value;
16	"(iii) any combination of
17	agreements or transactions re-
18	ferred to in this subparagraph;
19	"(iv) any option to enter into
20	an agreement or transaction re-
21	ferred to in this subparagraph;
22	"(v) a master agreement that
23	provides for an agreement or
24	transaction referred to in clause
25	(i), (ii), (iii), or (iv), together with

1	all supplements to any such mas-
2	ter agreement, and without regard
3	to whether the master agreement
4	contains an agreement or trans-
5	action that is not a swap agree-
6	ment under this paragraph, ex-
7	cept that the master agreement
8	shall be considered to be a swap
9	agreement under this paragraph
10	only with respect to each agree-
11	ment or transaction under the
12	master agreement that is referred
13	to in clause (i), (ii), (iii), or (iv); or
14	"(vi) any security agreement
15	or arrangement or other credit en-
16	hancement related to any agree-
17	ments or transactions referred to
18	in clause (i) through (v), includ-
19	ing any guarantee or reimburse-
20	ment obligation by or to a swap
21	participant or financial partici-
22	pant in connection with any
23	agreement or transaction referred
24	to in any such clause, but not to
25	exceed the damages in connection

1	with any such agreement or trans-
2	action, measured in accordance
3	with section 562 of this title; and
4	"(B) is applicable for purposes of
5	this title only, and shall not be con-
6	strued or applied so as to challenge or
7	affect the characterization, definition,
8	or treatment of any swap agreement
9	under any other statute, regulation, or
10	rule, including the Securities Act of
11	1933, the Securities Exchange Act of
12	1934, the Public Utility Holding Com-
13	pany Act of 1935, the Trust Indenture
14	Act of 1939, the Investment Company
15	Act of 1940, the Investment Advisers
16	Act of 1940, the Securities Investor
17	Protection Act of 1970, the Commodity
18	Exchange Act, the Gramm-Leach-Bli-
19	ley Act, and the Legal Certainty for
20	Bank Products Act of 2000;";
21	(2) in section 741(7), by striking para-
22	graph (7) and inserting the following:
23	"(7) 'securities contract'—
24	"(A) means—

1	"(i) a contract for the pur-
2	chase, sale, or loan of a security, a
3	certificate of deposit, a mortgage
4	loan or any interest in a mortgage
5	loan, a group or index of securi-
6	ties, certificates of deposit, or
7	mortgage loans or interests there-
8	in (including an interest therein
9	or based on the value thereof), or
10	option on any of the foregoing, in-
11	cluding an option to purchase or
12	sell any such security, certificate
13	of deposit, mortgage loan, interest,
14	group or index, or option, and in-
15	cluding any repurchase or reverse
16	repurchase transaction on any
17	such security, certificate of de-
18	posit, mortgage loan, interest,
19	group or index, or option;
20	"(ii) any option entered into
21	on a national securities exchange
22	relating to foreign currencies;
23	"(iii) the guarantee by or to
24	any securities clearing agency of a
25	settlement of cash, securities, cer-

1	tificates of deposit, mortgage
2	loans or interests therein, group
3	or index of securities, or mortgage
4	loans or interests therein (includ-
5	ing any interest therein or based
6	on the value thereof), or option on
7	any of the foregoing, including an
8	option to purchase or sell any
9	such security, certificate of de-
10	posit, mortgage loan, interest,
11	group or index, or option;
12	"(iv) any margin loan;
13	"(v) any other agreement or
14	transaction that is similar to an
15	agreement or transaction referred
16	to in this subparagraph;
17	"(vi) any combination of the
18	agreements or transactions re-
19	ferred to in this subparagraph;
20	"(vii) any option to enter into
21	any agreement or transaction re-
22	ferred to in this subparagraph;
23	"(viii) a master agreement
24	that provides for an agreement or
25	transaction referred to in clause

(i), (ii), (iii), (iv), (v), (vi), or (vii),1 together with all supplements to 2 any such master agreement, with-3 out regard to whether the master 4 agreement provides for an agreement or transaction that is not a 6 7 securities contract under this sub-8 paragraph, except that such master agreement shall be considered 9 10 to be a securities contract under this subparagraph only with re-11 12 spect to each agreement or transaction under such master agree-13 14 ment that is referred to in clause (i), (ii), (iii), (iv), (v), (vi), or (vii);15 16 or 17 "(ix) any security agreement 18 or arrangement or other credit en-19 hancement related to any agree-20 ment or transaction referred to in 21 this subparagraph, including any 22 guarantee or reimbursement obli-

gation by or to a stockbroker, se-

curities clearing agency, financial

institution, or financial partici-

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1	pant in connection with any
2	agreement or transaction referred
3	to in this subparagraph, but not
4	to exceed the damages in connec-
5	tion with any such agreement or
6	transaction, measured in accord-
7	ance with section 562 of this title;
8	and
9	"(B) does not include any pur-
10	chase, sale, or repurchase obligation
11	under a participation in a commer-
12	cial mortgage loan;"; and
13	(3) in section 761(4)—
14	(A) by striking "or" at the end of
15	subparagraph (D); and
16	(B) by adding at the end the fol-
17	lowing:
18	"(F) any other agreement or trans-
19	action that is similar to an agreement
20	or transaction referred to in this
21	paragraph;
22	"(G) any combination of the agree-
23	ments or transactions referred to in
24	this paragraph;

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"(H) any option to enter into an agreement or transaction referred to in this paragraph;

"(I) a master agreement that provides for an agreement or transaction referred to in subparagraph (A), (B), (C), (D), (E), (F), (G), or (H), together with all supplements to such master agreement, without regard to whether the master agreement provides for an agreement or transaction that is not a commodity contract under this paragraph, except that the master agreement shall be considered to be a commodity contract under this paragraph only with respect to each agreement or transaction under the master agreement that is referred to in subparagraph(A), (B), (C), (D), (E), (F), (G), or(H); or

"(J) any security agreement or arrangement or other credit enhancement related to any agreement or transaction referred to in this paragraph, including any guarantee or re-

1	imbursement obligation by or to a
2	commodity broker or financial partic-
3	ipant in connection with any agree-
4	ment or transaction referred to in this
5	paragraph, but not to exceed the dam-
6	ages in connection with any such
7	agreement or transaction, measured
8	in accordance with section 562 of this
9	title;".

- 10 (b) DEFINITIONS OF FINANCIAL INSTITUTION, 11 FINANCIAL PARTICIPANT, AND FORWARD CON-12 TRACT MERCHANT.—Section 101 of title 11, 13 United States Code, is amended—
- 14 (1) by striking paragraph (22) and in-15 serting the following:
- 16 "(22) 'financial institution' means—

"(A) a Federal reserve bank, or an 17 18 entity (domestic or foreign) that is a commercial or savings bank, indus-19 trial savings bank, savings and loan 20 association, trust company, federally-21 22 insured credit union, or receiver or conservator for such entity and, when 23 any such Federal reserve bank, re-24 ceiver, conservator or entity is acting 25

1	as agent or custodian for a customer
2	in connection with a securities con-
3	tract (as defined in section 741) such
4	customer; or
5	"(B) in connection with a securi-
6	ties contract (as defined in section
7	741) an investment company reg-
8	istered under the Investment Company
9	Act of 1940;";
10	(2) by inserting after paragraph (22)
11	the following:
12	"(22A) 'financial participant' means—
13	"(A) an entity that, at the time it
14	enters into a securities contract, com-
15	modity contract, swap agreement, re-
16	purchase agreement, or forward con-
17	tract, or at the time of the filing of the
18	petition, has one or more agreements

graph (1), (2), (3), (4), (5), or (6) of section 561(a) with the debtor or any other entity (other than an affiliate) of a total gross dollar value of not less

or transactions described in para-

than \$1,000,000,000 in notional or ac-

25 tual principal amount outstanding on

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any day during the previous 15-month period, or has gross mark-to-market positions of not less than \$100,000,000 (aggregated across counterparties) in one or more such agreements or trans-actions with the debtor or any other entity (other than an affiliate) on any day during the previous 15-month pe-riod: or

- "(B) a clearing organization (as defined in section 402 of the Federal Deposit Insurance Corporation Improvement Act of 1991);"; and
- (3) by striking paragraph (26) and inserting the following:
- "(26) 'forward contract merchant'
 means a Federal reserve bank, or an entity the business of which consists in whole
 or in part of entering into forward contracts as or with merchants in a commodity (as defined in section 761) or any
 similar good, article, service, right, or interest which is presently or in the future
 becomes the subject of dealing in the forward contract trade;".

1	(c) Definition of Master Netting Agree-
2	MENT AND MASTER NETTING AGREEMENT PARTIC-
3	IPANT.—Section 101 of title 11, United States
4	Code, is amended by inserting after paragraph
5	(38) the following new paragraphs:
6	"(38A) 'master netting agreement'—
7	"(A) means an agreement pro-
8	viding for the exercise of rights, in-
9	cluding rights of netting, setoff, liq-
10	uidation, termination, acceleration, or
11	close out, under or in connection with
12	one or more contracts that are de-
13	scribed in any one or more of para-
14	graphs (1) through (5) of section
15	561(a), or any security agreement or
16	arrangement or other credit enhance-
17	ment related to one or more of the
18	foregoing, including any guarantee or
19	reimbursement obligation related to 1
20	or more of the foregoing; and
21	"(B) if the agreement contains
22	provisions relating to agreements or
23	transactions that are not contracts
24	described in paragraphs (1) through
25	(5) of section 561(a), shall be deemed

1	to be a master netting agreement only
2	with respect to those agreements or
3	transactions that are described in any
4	one or more of paragraphs (1)
5	through (5) of section 561(a);
6	"(38B) 'master netting agreement par-
7	ticipant' means an entity that, at any time
8	before the filing of the petition, is a party
9	to an outstanding master netting agree-
10	ment with the debtor;".
11	(d) SWAP AGREEMENTS, SECURITIES CON-
12	TRACTS, COMMODITY CONTRACTS, FORWARD CON-
13	TRACTS, REPURCHASE AGREEMENTS, AND MASTER
14	NETTING AGREEMENTS UNDER THE AUTOMATIC-
15	STAY.—
16	(1) In General.—Section 362(b) of title
17	11, United States Code, is amended—
18	(A) in paragraph (6), by inserting
19	", pledged to, under the control of,"
20	after "held by";
21	(B) in paragraph (7), by inserting
22	", pledged to, under the control of,"
23	after "held by";
24	(C) by striking paragraph (17)
25	and inserting the following:

1	"(17) under subsection (a), of the
2	setoff by a swap participant or financial
3	participant of a mutual debt and claim
4	under or in connection with one or more
5	swap agreements that constitutes the
6	setoff of a claim against the debtor for
7	any payment or other transfer of property
8	due from the debtor under or in connec-
9	tion with any swap agreement against
10	any payment due to the debtor from the
11	swap participant or financial participant
12	under or in connection with any swap
13	agreement or against cash, securities, or
14	other property held by, pledged to, under
15	the control of, or due from such swap par-
16	ticipant or financial participant to mar-
17	gin, guarantee, secure, or settle any swap
18	agreement;";
19	(D) in paragraph (18) by striking
20	the period at the end and inserting
21	"; or"; and
22	(E) by inserting after paragraph
23	(18) the following new paragraph:
24	"(19) under subsection (a), of the
25	setoff by a master netting agreement par-

ticipant of a mutual debt and claim 1 2 under or in connection with one or more 3 master netting agreements or any contract or agreement subject to such agree-4 5 ments that constitutes the setoff of a claim against the debtor for any payment 6 or other transfer of property due from the 7 debtor under or in connection with such 8 agreements or any contract or agreement 9 10 subject to such agreements against any payment due to the debtor from such mas-11 12 ter netting agreement participant under or in connection with such agreements or 13 14 any contract or agreement subject to such agreements or against cash, securities, or 15 other property held by, pledged to, under 16 17 the control of, or due from such master 18 netting agreement participant to margin, 19 guarantee, secure, or settle such agree-20 ments or any contract or agreement sub-21 ject to such agreements, to the extent that 22 such participant is eligible to exercise such offset rights under paragraph (6), 23 (7), or (17) for each individual contract 24

1	covered by the master netting agreement
2	in issue.".
3	(2) Limitation.—Section 362 of title 11,
4	United States Code, is amended by adding
5	at the end the following:
6	"(i) The exercise of rights not subject to the
7	stay arising under subsection (a) pursuant to
8	paragraph (6), (7), (17), or (19) of subsection
9	(b) shall not be stayed by any order of a court
10	or administrative agency in any proceeding
11	under this title.".
12	(e) Limitation of Avoidance Powers
13	Under Master Netting Agreement.—Section
14	546 of title 11, United States Code, is amend-
15	ed—
16	(1) in subsection (g) (as added by sec-
17	tion 103 of Public Law 101–311)—
18	(A) by striking "under a swap
19	agreement";
20	(B) by striking "in connection with
21	a swap agreement" and inserting
22	"under or in connection with any
23	swap agreement"; and

1	(C) by inserting "or financial par-
2	ticipant" after "swap participant"
3	each place such term appears; and
4	(2) by adding at the end the following:
5	"(i) Notwithstanding sections 544, 545, 547,
6	548(a)(1)(B), and $548(b)$ the trustee may not
7	avoid a transfer made by or to a master net-
8	ting agreement participant under or in con-
9	nection with any master netting agreement or
10	any individual contract covered thereby that
11	is made before the commencement of the case,
12	except under section $548(a)(1)(A)$ and except to
13	the extent that the trustee could otherwise
14	avoid such a transfer made under an indi-
15	vidual contract covered by such master netting
16	agreement.".
17	(f) Fraudulent Transfers of Master Net-
18	TING AGREEMENTS.—Section 548(d)(2) of title
19	11, United States Code, is amended—
20	(1) in subparagraph (C), by striking
21	"and" at the end;
22	(2) in subparagraph (D), by striking
23	the period and inserting "; and"; and
24	(3) by adding at the end the following
25	new subparagraph:

1	"(E) a master netting agreement par-
2	ticipant that receives a transfer in con-
3	nection with a master netting agreement
4	or any individual contract covered there-
5	by takes for value to the extent of such
6	transfer, except that, with respect to a
7	transfer under any individual contract
8	covered thereby, to the extent that such
9	master netting agreement participant oth-
10	erwise did not take (or is otherwise not
11	deemed to have taken) such transfer for
12	value.".
13	(g) TERMINATION OR ACCELERATION OF SE-
14	CURITIES CONTRACTS.—Section 555 of title 11,
15	United States Code, is amended—
16	(1) by amending the section heading
17	to read as follows:
18	"§ 555. Contractual right to liquidate, terminate, or
19	accelerate a securities contract";
20	(2) in the first sentence, by striking
21	"liquidation" and inserting "liquidation,
22	termination, or acceleration".
23	(h) TERMINATION OR ACCELERATION OF COM-
24	MODITIES OR FORWARD CONTRACTS.—Section

1	556 of title 11, United States Code, is amend-
2	ed—
3	(1) by amending the section heading
4	to read as follows:
5	"§ 556. Contractual right to liquidate, terminate, or
6	accelerate a commodities contract or for-
7	ward contract";
8	(2) in the first sentence, by striking
9	"liquidation" and inserting "liquidation,
10	termination, or acceleration"; and
11	(3) in the second sentence, by striking
12	"As used" and all that follows through
13	"right," and inserting "As used in this sec-
14	tion, the term 'contractual right' includes
15	a right set forth in a rule or bylaw of a de-
16	rivatives clearing organization (as de-
17	fined in the Commodity Exchange Act), a
18	multilateral clearing organization (as de-
19	fined in the Federal Deposit Insurance
20	Corporation Improvement Act of 1991), a
21	national securities exchange, a national
22	securities association, a securities clear-
23	ing agency, a contract market designated
24	under the Commodity Exchange Act, a de-
25	rivatives transaction execution facility

1	registered under the Commodity Exchange
2	Act, or a board of trade (as defined in the
3	Commodity Exchange Act) or in a resolu-
4	tion of the governing board thereof and a
5	right,".
6	(i) TERMINATION OR ACCELERATION OF RE-
7	PURCHASE AGREEMENTS.—Section 559 of title 11,
8	United States Code, is amended—
9	(1) by amending the section heading
10	to read as follows:
11	"§ 559. Contractual right to liquidate, terminate, or
12	accelerate a repurchase agreement";
13	(2) in the first sentence, by striking
14	"liquidation" and inserting "liquidation,
15	termination, or acceleration"; and
16	(3) in the third sentence, by striking
17	"As used" and all that follows through
18	"right," and inserting "As used in this sec-
19	tion, the term 'contractual right' includes
20	a right set forth in a rule or bylaw of a de-
21	rivatives clearing organization (as de-
22	fined in the Commodity Exchange Act), a
23	multilateral clearing organization (as de-
24	fined in the Federal Deposit Insurance
25	Corporation Improvement Act of 1991), a

1	national securities exchange, a national
2	securities association, a securities clear-
3	ing agency, a contract market designated
4	under the Commodity Exchange Act, a de-
5	rivatives transaction execution facility
6	registered under the Commodity Exchange
7	Act, or a board of trade (as defined in the
8	Commodity Exchange Act) or in a resolu-
9	tion of the governing board thereof and a
10	right,".
11	(j) LIQUIDATION, TERMINATION, OR ACCEL-
12	ERATION OF SWAP AGREEMENTS.—Section 560 of
13	title 11, United States Code, is amended—
14	(1) by amending the section heading
15	to read as follows:
16	"§ 560. Contractual right to liquidate, terminate, or
17	accelerate a swap agreement";
18	(2) in the first sentence, by striking
19	"termination of a swap agreement" and
20	inserting "liquidation, termination, or ac-
21	celeration of one or more swap agree-
22	ments";
23	(3) by striking "in connection with any
24	swap agreement" and inserting "in con-
25	nection with the termination liquidation

- or acceleration of one or more swap agreements"; and
- (4) in the second sentence, by striking 3 "As used" and all that follows through 4 "right," and inserting "As used in this sec-5 tion, the term 'contractual right' includes 6 7 a right set forth in a rule or bylaw of a derivatives clearing organization (as de-8 fined in the Commodity Exchange Act), a 9 multilateral clearing organization (as de-10 fined in the Federal Deposit Insurance 11 Corporation Improvement Act of 1991), a 12 national securities exchange, a national 13 14 securities association, a securities clearing agency, a contract market designated 15 under the Commodity Exchange Act, a de-16 17 rivatives transaction execution facility 18 registered under the Commodity Exchange 19 Act, or a board of trade (as defined in the 20 Commodity Exchange Act) or in a resolution of the governing board thereof and a 21 22 right,".
- 23 (k) LIQUIDATION, TERMINATION, ACCELERA-
- 24 TION, OR OFFSET UNDER A MASTER NETTING
- 25 AGREEMENT AND ACROSS CONTRACTS.—

1	(1) IN GENERAL.—Title 11, United
2	States Code, is amended by inserting after
3	section 560 the following:
4	"§ 561. Contractual right to terminate, liquidate, ac-
5	celerate, or offset under a master netting
6	agreement and across contracts; pro-
7	ceedings under section 304
8	"(a) Subject to subsection (b), the exercise
9	of any contractual right, because of a condi-
10	tion of the kind specified in section $365(e)(1)$,
11	$to\ cause\ the\ termination,\ liquidation,\ or\ accel-$
12	eration of or to offset or net termination val-
13	ues, payment amounts, or other transfer obli-
14	gations arising under or in connection with
15	one or more (or the termination, liquidation,
16	or acceleration of one or more)—
17	"(1) securities contracts, as defined in
18	section 741(7);
19	"(2) commodity contracts, as defined
20	in section 761(4);
21	"(3) forward contracts;
22	"(4) repurchase agreements;
23	"(5) swap agreements; or
24	"(6) master netting agreements,

- 1 shall not be stayed, avoided, or otherwise lim-
- 2 ited by operation of any provision of this title
- 3 or by any order of a court or administrative
- 4 agency in any proceeding under this title.
- 5 "(b)(1) A party may exercise a contractual
- 6 right described in subsection (a) to terminate,
- 7 liquidate, or accelerate only to the extent that
- 8 such party could exercise such a right under
- 9 **section 555, 556, 559, or 560 for each individual**
- 10 contract covered by the master netting agree-
- 11 ment in issue.
- 12 "(2) If a debtor is a commodity broker sub-
- 13 ject to subchapter IV of chapter 7—
- 14 "(A) a party may not net or offset an
- obligation to the debtor arising under, or
- in connection with, a commodity contract
- 17 traded on or subject to the rules of a con-
- 18 tract market designated under the Com-
- 19 modity Exchange Act or a derivatives
- 20 transaction execution facility registered
- 21 under the Commodity Exchange Act
- 22 against any claim arising under, or in
- 23 connection with, other instruments, con-
- 24 tracts, or agreements listed in subsection
- 25 (a) except to the extent that the party has

positive net equity in the commodity accounts at the debtor, as calculated under such subchapter; and

"(B) another commodity broker may not net or offset an obligation to the debtor arising under, or in connection with, a commodity contract entered into or held on behalf of a customer of the debtor and traded on or subject to the rules of a contract market designated under the Commodity Exchange Act or a derivatives transaction execution facility registered under the Commodity Exchange Act against any claim arising under, or in connection with, other instruments, contracts, or agreements listed in subsection (a).

18 "(3) No provision of subparagraph (A) or 19 (B) of paragraph (2) shall prohibit the offset 20 of claims and obligations that arise under—

"(A) a cross-margining agreement or similar arrangement that has been approved by the Commodity Futures Trading Commission or submitted to the Commodity Futures Trading Commission

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- 1 under paragraph (1) or (2) of section 5c(c)
- 2 of the Commodity Exchange Act and has
- 3 not been abrogated or rendered ineffective
- 4 by the Commodity Futures Trading Com-
- 5 mission; or
- 6 "(B) any other netting agreement be-
- 7 tween a clearing organization (as defined
- 8 in section 761) and another entity that
- 9 has been approved by the Commodity Fu-
- 10 tures Trading Commission.
- "(c) As used in this section, the term 'con-
- 12 tractual right' includes a right set forth in a
- 13 rule or bylaw of a derivatives clearing organi-
- 14 zation (as defined in the Commodity Exchange
- 15 Act), a multilateral clearing organization (as
- 16 defined in the Federal Deposit Insurance Cor-
- 17 poration Improvement Act of 1991), a national
- 18 securities exchange, a national securities asso-
- 19 ciation, a securities clearing agency, a con-
- 20 tract market designated under the Commodity
- 21 Exchange Act, a derivatives transaction execu-
- 22 tion facility registered under the Commodity
- 23 Exchange Act, or a board of trade (as defined
- 24 in the Commodity Exchange Act) or in a reso-
- 25 lution of the governing board thereof, and a

- 1 right, whether or not evidenced in writing,
- 2 arising under common law, under law mer-
- 3 chant, or by reason of normal business prac-
- 4 *tice*.
- 5 "(d) Any provisions of this title relating to
- 6 securities contracts, commodity contracts, for-
- 7 ward contracts, repurchase agreements, swap
- 8 agreements, or master netting agreements
- 9 shall apply in a case under section 304, so that
- 10 enforcement of contractual provisions of such
- 11 contracts and agreements in accordance with
- 12 their terms will not be stayed or otherwise lim-
- 13 ited by operation of any provision of this title
- 14 or by order of a court in any case under this
- 15 title, and to limit avoidance powers to the
- 16 same extent as in a proceeding under chapter
- 17 7 or 11 of this title (such enforcement not to
- 18 be limited based on the presence or absence of
- 19 assets of the debtor in the United States).".
- 20 (2) CONFORMING AMENDMENT.—The
- 21 table of sections for chapter 5 of title 11,
- 22 United States Code, is amended by insert-
- 23 ing after the item relating to section 560
- 24 the following:

"561. Contractual right to terminate, liquidate, accelerate, or offset under a master netting agreement and across contracts; proceedings under section 304.".

1	(1) COMMODITY BROKER LIQUIDATIONS.—
2	Title 11, United States Code, is amended by in-
3	serting after section 766 the following:
4	"§ 767. Commodity broker liquidation and forward
5	contract merchants, commodity brokers,
6	stockbrokers, financial institutions, fi-
7	nancial participants, securities clearing
8	agencies, swap participants, repo partici-
9	pants, and master netting agreement par-
10	ticipants
11	"Notwithstanding any other provision of
12	this title, the exercise of rights by a forward
13	contract merchant, commodity broker, stock-
14	broker, financial institution, financial partic-
15	ipant, securities clearing agency, swap partic-
16	ipant, repo participant, or master netting
17	agreement participant under this title shall
18	not affect the priority of any unsecured claim
19	it may have after the exercise of such rights.".
20	(m) STOCKBROKER LIQUIDATIONS.—Title 11,
21	United States Code, is amended by inserting
22	after section 759 the following:

1	"§ 753. Stockbroker liquidation and forward contract
2	merchants, commodity brokers, stock-
3	brokers, financial institutions, financial
4	participants, securities clearing agencies,
5	swap participants, repo participants, and
6	master netting agreement participants
7	"Notwithstanding any other provision of
8	this title, the exercise of rights by a forward
9	contract merchant, commodity broker, stock-
10	broker, financial institution, securities clear-
11	ing agency, swap participant, repo partici-
12	pant, financial participant, or master netting
13	agreement participant under this title shall
14	not affect the priority of any unsecured claim
15	it may have after the exercise of such rights.".
16	(n) Setoff.—Section 553 of title 11, United
17	States Code, is amended—
18	(1) in subsection $(a)(2)(B)(ii)$, by in-
19	serting before the semicolon the following:
20	"(except for a setoff of a kind described in
21	section 362(b)(6), 362(b)(7), 362(b)(17),
22	362(b)(19), 555, 556, 559, 560, or 561)";
23	(2) in subsection $(a)(3)(C)$, by insert-
24	ing before the period the following: "(ex-
25	cept for a setoff of a kind described in sec-
26	tion $362(b)(6)$, $362(b)(7)$, $362(b)(17)$,

1	362(b)(19), 555, 556, 559, 560, or 561 of this
2	title)"; and
3	(3) in subsection $(b)(1)$, by striking
4	"362(b)(14)," and inserting "362(b)(17),
5	362(b)(19), 555, 556, 559, 560, 561,".
6	(o) SECURITIES CONTRACTS, COMMODITY
7	CONTRACTS, AND FORWARD CONTRACTS.—Title
8	11, United States Code, is amended—
9	(1) in section 362(b)(6), by striking "fi-
10	nancial institutions," each place such
11	term appears and inserting "financial in-
12	stitution, financial participant,";
13	(2) in sections 362(b)(7) and 546(f), by
14	inserting "or financial participant" after
15	"repo participant" each place such term
16	appears;
17	(3) in section 546(e), by inserting "fi-
18	nancial participant," after "financial in-
19	stitution,";
20	(4) in section $548(d)(2)(B)$, by inserting
21	"financial participant," after "financial
22	institution,";
23	(5) in section $548(d)(2)(C)$, by inserting
24	"or financial participant" after "repo par-
25	ticipant";

1 (6) in section 548(d)(2)(D), by insert-2 ing "or financial participant" after "swap 3 participant";

(7) in section 555—

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- (A) by inserting "financial participant," after "financial institution,"; and
- (B) by striking the second sentence and inserting the following: "As used in this section, the term 'contractual right' includes a right set forth in a rule or bylaw of a derivatives clearing organization (as defined in the Commodity Exchange Act), a multilateral clearing organization (as defined in the Federal Deposit Insurance Corporation Improvement Act of 1991), a national securities exchange, a national securities association, a securities clearing agency, a contract market designated under the Commodity Exchange Act, a derivatives transaction execution facility registered under the Commodity Exchange Act, or a board of trade (as defined in the

1	Commodity Exchange Act), or in a res-
2	olution of the governing board there-
3	of, and a right, whether or not in writ-
4	ing, arising under common law, under
5	law merchant, or by reason of normal
6	business practice";
7	(8) in section 556, by inserting ", fi-
8	nancial participant," after "commodity
9	broker";
10	(9) in section 559, by inserting "or fi-
11	nancial participant" after "repo partici-
12	pant" each place such term appears; and
13	(10) in section 560, by inserting "or fi-
14	nancial participant" after "swap partici-
15	pant".
16	(p) Conforming Amendments.—Title 11,
17	United States Code, is amended—
18	(1) in the table of sections for chapter
19	<i>5</i> —
20	(A) by amending the items relat-
21	ing to sections 555 and 556 to read as
22	follows:
	"555. Contractual right to liquidate, terminate, or accelerate a securities contract.
	"556. Contractual right to liquidate, terminate, or accelerate a commodities contract or forward contract.";
23	and

1	(B) by amending the items relat-
2	ing to sections 559 and 560 to read as
3	follows:
	 "559. Contractual right to liquidate, terminate, or accelerate a repurchase agreement. "560. Contractual right to liquidate, terminate, or accelerate a swap agreement.";
4	and
5	(2) in the table of sections for chapter
6	7—
7	(A) by inserting after the item re-
8	lating to section 766 the following:
	"767. Commodity broker liquidation and forward contract merchants, commodity brokers, stockbrokers, financial institutions, financial participants, securities clearing agencies, swap participants, repo participants, and master netting agreement participants.";
9	and
10	(B) by inserting after the item re-
11	lating to section 752 the following:
	"753. Stockbroker liquidation and forward contract merchants, commodity brokers, stockbrokers, financial institutions, financial participants, securities clearing agencies, swap participants, repo participants, and master netting agreement participants.".
12	SEC. 5082H. RECORDKEEPING REQUIREMENTS.
13	(a) FDIC-Insured Depository Institu-
14	TIONS.—Section 11(e)(8) of the Federal Deposit
15	Insurance Act (12 U.S.C. 1821(e)(8)) is amend-
16	ed by adding at the end the following new sub-
17	paragraph:

RECORDKEEPING "(H)1 REQUIRE-MENTS.—The Corporation, in consulta-2 tion with the appropriate Federal 3 banking agencies and the National 4 Credit Union Administration Board. 5 may prescribe regulations requiring 6 7 more detailed recordkeeping by any insured depository institution with re-8 spect to qualified financial contracts 9 (including market valuations) only if 10 such insured depository institution is 11 in a troubled condition (as such term 12 is defined by the Corporation pursu-13 14 ant to section 32).".

15 **(b)** Insured Credit Unions.—Section 16 **207(c)(8)** of the Federal Credit Union Act (12 17 U.S.C. 1787(c)(8)) is amended by adding at the 18 end the following new subparagraph:

19 "(H)RECORDKEEPING REQUIRE-20 MENTS.—The Board, in consultation 21 with the appropriate Federal banking 22 agencies, may prescribe regulations detailed 23 requiring more record-24 keeping by any insured credit union with respect to qualified financial 25

1	contracts (including market valu-
2	ations) only if such insured credit
3	union is in a troubled condition (as
4	such term is defined by the Board pur-
5	suant to section 212).".
6	SEC. 5082I. EXEMPTIONS FROM CONTEMPORANEOUS EXE-
7	CUTION REQUIREMENT.
8	Section 13(e)(2) of the Federal Deposit In-
9	surance Act (12 U.S.C. 1823(e)(2)) is amended
10	to read as follows:
11	"(2) EXEMPTIONS FROM CONTEMPORA-
12	NEOUS EXECUTION REQUIREMENT.—An
13	agreement to provide for the lawful
14	collateralization of—
15	"(A) deposits of, or other credit ex-
16	tension by, a Federal, State, or local
17	governmental entity, or of any deposi-
18	tor referred to in section 11(a)(2), in-
19	cluding an agreement to provide col-
20	lateral in lieu of a surety bond;
21	"(B) bankruptcy estate funds pur-
22	suant to section $345(b)(2)$ of title 11,
23	United States Code;
24	"(C) extensions of credit, includ-
25	ing any overdraft, from a Federal re-

serve bank or Federal home loan
bank; or
"(D) one or more qualified finan-
cial contracts, as defined in section
11(e)(8)(D),
shall not be deemed invalid pursuant to
paragraph (1)(B) solely because such
agreement was not executed contempora-
neously with the acquisition of the collat-
eral or because of pledges, delivery, or
substitution of the collateral made in ac-
cordance with such agreement.".
SEC. 5082J. DAMAGE MEASURE.
(a) In General.—Title 11, United States
Code, is amended—
(1) by inserting after section 561, as
added by section $5082G(k)(1)$ of this sub-
chapter, the following:
"§ 562. Timing of damage measurement in connection
with swap agreements, securities con-
tracts, forward contracts, commodity con-
tracts, repurchase agreements, and mas-
ter netting agreements
"(a) If the trustee rejects a swap agree-
ment, securities contract (as defined in section

- 1 741), forward contract, commodity contract
- 2 (as defined in section 761), repurchase agree-
- 3 ment, or master netting agreement pursuant to
- 4 section 365(a), or if a forward contract mer-
- 5 chant, stockbroker, financial institution, secu-
- 6 rities clearing agency, repo participant, finan-
- 7 cial participant, master netting agreement
- 8 participant, or swap participant liquidates,
- 9 terminates, or accelerates such contract or
- 10 agreement, damages shall be measured as of
- 11 the earlier of—
- "(1) the date of such rejection; or
- 13 "(2) the date or dates of such liquida-
- 14 tion, termination, or acceleration.
- 15 "(b) If there are not any commercially rea-
- 16 sonable determinants of value as of any date
- 17 referred to in paragraph (1) or (2) of sub-
- 18 section (a), damages shall be measured as of
- 19 the earliest subsequent date or dates on which
- 20 there are commercially reasonable deter-
- 21 minants of value.
- 22 "(c) For the purposes of subsection (b), if
- 23 damages are not measured as of the date or
- 24 dates of rejection, liquidation, termination, or
- 25 acceleration, and the forward contract mer-

- chant, stockbroker, financial institution, securities clearing agency, repo participant, financial participant, master netting agreement
 participant, or swap participant or the trustee
 objects to the timing of the measurement of
- "(1) the trustee, in the case of an objection by a forward contract merchant,
 stockbroker, financial institution, securities clearing agency, repo participant, financial participant, master netting agreement participant, or swap participant; or
 - "(2) the forward contract merchant, stockbroker, financial institution, securities clearing agency, repo participant, financial participant, master netting agreement participant, or swap participant, in the case of an objection by the trustee,
- 19 has the burden of proving that there were no 20 commercially reasonable determinants of 21 value as of such date or dates."; and
- 22 **(2)** in the table of sections for chapter 23 **5,** by inserting after the item relating to 24 section **561** (as added by section

6 damages—

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1	5082G(k)(2) of this subchapter) the fol-
2	lowing new item:
	"562. Timing of damage measure in connection with swap agreements, securities contracts, forward contracts, commodity contracts, repurchase agreements, or master netting agreements.".
3	(b) Claims Arising From Rejection.—Sec-
4	tion 502(g) of title 11, United States Code, is
5	amended—
6	(1) by inserting "(1)" after "(g)"; and
7	(2) by adding at the end the following:
8	"(2) A claim for damages calculated in ac-
9	cordance with section 562 of this title shall be
10	allowed under subsection (a), (b), or (c), or dis-
11	allowed under subsection (d) or (e), as if such
12	claim had arisen before the date of the filing
13	of the petition.".
14	SEC. 5082K. SIPC STAY.
15	Section 5(b)(2) of the Securities Investor
16	Protection Act of 1970 (15 U.S.C. 78eee(b)(2)) is
17	amended by adding at the end the following
18	new subparagraph:
19	"(C) EXCEPTION FROM STAY.—
20	"(i) Notwithstanding section
21	362 of title 11, United States Code,
22	neither the filing of an applica-
23	tion under subsection (a)(3) nor

any order or decree obtained by 1 SIPC from the court shall operate 2 as a stay of any contractual rights 3 of a creditor to liquidate, termi-4 nate, or accelerate a securities 6 contract, commodity contract, forward contract, repurchase agree-7 8 ment, swap agreement, or master netting agreement, as those terms 9 are defined in sections 101, 741, 10 and 761 of title 11, United States 11 12 Code, to offset or net termination 13 values, payment amounts, or other 14 transfer obligations arising under or in connection with one or more 15 of such contracts or agreements, 16 17 or to foreclose on any cash collat-18 eral pledged by the debtor, whether or not with respect to one or 19 more of such contracts or agree-20 21 ments. 22 "(ii) Notwithstanding clause

"(ii) Notwithstanding clause (i), such application, order, or decree may operate as a stay of the foreclosure on, or disposition of,

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securities collateral pledged by
the debtor, whether or not with respect to one or more of such contracts or agreements, securities
sold by the debtor under a repurchase agreement, or securities lent
under a securities lending agreement.

"(iii) As used in this subparagraph, the term 'contractual right' includes a right set forth in a rule or bylaw of a national securities exchange, a national securities association, or a securities clearing agency, a right set forth in a bylaw of a clearing organization or contract market or in a resolution of the governing board thereof, and a right, whether or not in writing, arising under common law, under law merchant, or by reason of normal business practice."

1	SEC. 5082L. APPLICABILITY OF OTHER SECTIONS TO CHAP-
2	TER 9.
3	Section 901(a) of title 11, United States
4	Code, is amended—
5	(1) by inserting "555, 556," after
6	"553,"; and
7	(2) by inserting "559, 560, 561, 562"
8	after "557,".
9	SEC. 5082M. EFFECTIVE DATE; APPLICATION OF AMEND-
10	MENTS.
11	(a) EFFECTIVE DATE.—This subchapter
12	shall take effect on the date of enactment of
13	this Act.
14	(b) APPLICATION OF AMENDMENTS.—The
15	amendments made by this subchapter shall
16	apply with respect to cases commenced or ap-
17	pointments made under any Federal or State
18	law on or after the date of enactment of this
19	Act, but shall not apply with respect to cases
20	commenced or appointments made under any
21	Federal or State law before the date of enact-
22	ment of this Act.
23	SEC. 5082N. SAVINGS CLAUSE.
24	The meanings of terms used in this sub-
25	chapter are applicable for purposes of this
26	subchapter only, and shall not be construed or

1	applied so as to challenge or affect the charac-
2	terization, definition, or treatment of any simi-
3	lar terms under any other statute, regulation,
4	or rule, including the Gramm-Leach-Bliley
5	Act, the Legal Certainty for Bank Products Act
6	of 2000, the securities laws (as that term is de-
7	fined in section 3(a)(47) of the Securities Ex-
8	change Act of 1934), and the Commodity Ex-
9	change Act.
10	Subchapter B—Emergency Securities
11	Response
12	SEC. 5086. SHORT TITLE.
13	This subchapter may be cited as the
14	"Emergency Securities Response Act of 2004".
15	SEC. 5087. EXTENSION OF EMERGENCY ORDER AUTHORITY
16	OF THE SECURITIES AND EXCHANGE COMMIS-
17	SION.
18	(a) Extension of Authority.—Paragraph
19	(2) of section 12(k) of the Securities Exchange
20	Act of 1934 (15 U.S.C. $78l(k)(2)$) is amended to
21	read as follows:
22	"(2) Emergency.—(A) The Commission,
23	in an emergency, may by order summarily
24	take such action to alter, supplement, sus-
25	pend. or impose requirements or restric-

1	tions with respect to any matter or action
2	subject to regulation by the Commission
3	or a self-regulatory organization under
4	the securities laws, as the Commission de-
5	termines is necessary in the public inter-
6	est and for the protection of investors—
7	"(i) to maintain or restore fair
8	and orderly securities markets (other
9	than markets in exempted securities);
10	"(ii) to ensure prompt, accurate,
11	and safe clearance and settlement of
12	transactions in securities (other than
13	exempted securities); or
14	"(iii) to reduce, eliminate, or pre-
15	vent the substantial disruption by the
16	emergency of (I) securities markets
17	(other than markets in exempted secu-
18	rities), investment companies, or any
19	other significant portion or segment of
20	such markets, or (II) the transmission
21	or processing of securities trans-
22	actions (other than transactions in ex-
23	$empted\ securities).$
24	"(B) An order of the Commission
25	under this paragraph (2) shall continue

in effect for the period specified by the
Commission, and may be extended. Except
as provided in subparagraph (C), the
Commission's action may not continue in
effect for more than 30 business days, including extensions.

"(C) An order of the Commission under this paragraph (2) may be extended to continue in effect for more than 30 business days if, at the time of the extension, the Commission finds that the emergency still exists and determines that the continuation of the order beyond 30 business days is necessary in the public interest and for the protection of investors to attain an objective described in clause (i), (ii), or (iii) of subparagraph (A). In no event shall an order of the Commission under this paragraph (2) continue in effect for more than 90 calendar days.

"(D) If the actions described in subparagraph (A) involve a security futures product, the Commission shall consult with and consider the views of the Commodity Futures Trading Commission. In

- exercising its authority under this paragraph, the Commission shall not be required to comply with the provisions of section 553 of title 5, United States Code,
- or with the provisions of section 19(c) of this title.
- "(E) Notwithstanding the exclusion of 7 exempted securities (and markets therein) 8 from the Commission's authority under 9 subparagraph (A), the Commission may 10 use such authority to take action to alter, 11 supplement, suspend, or impose require-12 ments or restrictions with respect to clear-13 ing agencies for transactions in such ex-14 empted securities. In taking any action 15 under this subparagraph, the Commission 16 17 shall consult with and consider the views 18 of the Secretary of the Treasury.".
- 19 (b) Consultation; Definition of Emer20 Gency.—Section 12(k) of the Securities Ex21 change Act of 1934 (15 U.S.C. 78l(k)) is further
 22 amended by striking paragraph (6) and insert23 ing the following:
- 24 "(6) CONSULTATION.—Prior to taking 25 any action described in paragraph (1)(B),

1	the Commission shall consult with and
2	consider the views of the Secretary of the
3	Treasury, Board of Governors of the Fed-
4	eral Reserve System, and the Commodity
5	Futures Trading Commission, unless such
6	consultation is impracticable in light of
7	the emergency.
8	"(7) DEFINITIONS.—
9	"(A) EMERGENCY.—For purposes of
10	this subsection, the term 'emergency'
11	means—
12	"(i) a major market disturb-
13	ance characterized by or consti-
14	tuting—
15	"(I) sudden and excessive
16	fluctuations of securities
17	prices generally, or a substan-
18	tial threat thereof, that threat-
19	en fair and orderly markets;
20	or
21	"(II) a substantial disrup-
22	tion of the safe or efficient op-
23	eration of the national system
24	for clearance and settlement
25	of transactions in securities.

1	or a substantial threat there-
2	of; or
3	"(ii) a major disturbance that
4	substantially disrupts, or threat-
5	ens to substantially disrupt—
6	"(I) the functioning of se-
7	curities markets, investment
8	companies, or any other sig-
9	nificant portion or segment of
10	the securities markets; or
11	"(II) the transmission or
12	processing of securities trans-
13	actions.
14	"(B) SECURITIES LAWS.—Notwith-
15	standing section $3(a)(47)$, for purposes
16	of this subsection, the term 'securities
17	laws' does not include the Public Util-
18	ity Holding Company Act of 1935 (15
19	U.S.C. 79a et seq.).".
20	SEC. 5088. PARALLEL AUTHORITY OF THE SECRETARY OF
21	THE TREASURY WITH RESPECT TO GOVERN-
22	MENT SECURITIES.
23	Section 15C of the Securities Exchange Act
24	of 1934 (15 U.S.C. 780-5) is amended by adding
25	at the end the following new subsection:

1	"(h) EMERGENCY AUTHORITY.—The Sec-
2	retary may by order take any action with re-
3	spect to a matter or action subject to regula-

- 4 tion by the Secretary under this section, or the
- 5 rules of the Secretary thereunder, involving a
- 6 government security or a market therein (or
- 7 significant portion or segment of that market),
- 8 that the Commission may take under section
- 9 12(k)(2) of this title with respect to trans-
- 10 actions in securities (other than exempted se-
- 11 curities) or a market therein (or significant
- 12 portion or segment of that market).".
- 13 SEC. 5089. JOINT REPORT ON IMPLEMENTATION OF FINAN-
- 14 CIAL SYSTEM RESILIENCE RECOMMENDA-
- 15 TIONS.
- 16 (a) REPORT REQUIRED.—Not later than
- 17 April 30, 2006, the Board of Governors of the
- 18 Federal Reserve System, the Comptroller of the
- 19 Currency, and the Securities and Exchange
- 20 Commission shall prepare and submit to the
- 21 Committee on Financial Services of the House
- 22 of Representatives and the Committee on
- 23 Banking, Housing, and Urban Affairs of the
- 24 Senate a joint report on the efforts of the pri-
- 25 vate sector to implement the Interagency

1	Paper on Sound Practices to Strengthen the
2	Resilience of the U.S. Financial System.
3	(b) Contents of Report.—The report re-
4	quired by subsection (a) shall—
5	(1) examine the efforts to date of cov-
6	ered private sector financial services
7	firms to implement enhanced business
8	continuity plans;
9	(2) examine the extent to which the
10	implementation of business continuity
11	plans has been done in a geographically
12	dispersed manner, including an analysis
13	of the extent to which such firms have lo-
14	cated their main and backup facilities in
15	separate electrical networks, in different
16	watersheds, in independent transpor-
17	tation systems, and using separate tele-
18	communications centers;
19	(3) examine the need to cover more fi-
20	nancial services entities than those cov-
21	ered by the Interagency Paper; and
22	(4) recommend legislative and regu-
23	latory changes that will—
24	(A) expedite the effective imple-
25	mentation of the Interagency Paper by

1	all covered financial services entities;
2	and
3	(B) maximize the effective imple-
4	mentation of business continuity plan-
5	ning by all participants in the finan-
6	cial services industry.
7	(c) CONFIDENTIALITY.—Any information
8	provided to the Federal Reserve Board, the
9	Comptroller of the Currency, or the Securities
10	and Exchange Commission for the purposes of
11	the preparation and submission of the report
12	required by subsection (a) shall be treated as
13	privileged and confidential. For purposes of
14	section 552 of title 5, United States Code, this
15	subsection shall be considered a statute de-
16	scribed in subsection $(b)(3)(B)$ of such section
17	<i>552.</i>
18	(d) DEFINITION.—The Interagency Paper on
19	Sound Practices to Strengthen the Resilience
20	of the U.S. Financial System is the interagency
21	paper prepared by the Board of Governors of
22	the Federal Reserve System, the Comptroller of
23	the Currency, and the Securities and Ex-
24	change Commission that was announced in
25	the Federal Register on April 8, 2003.

1	SEC. 5	089A. I	PRIVATE	SECTOR	PREPAR	EDNESS.
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- 2 It is the sense of the Congress that the in-
- 3 surance industry and credit-rating agencies,
- 4 where relevant, should carefully consider a
- 5 company's compliance with standards for pri-
- 6 vate sector disaster and emergency prepared-
- 7 ness in assessing insurability and credit-
- 8 worthiness, to ensure that private sector in-
- 9 vestment in disaster and emergency prepared-
- 10 ness is appropriately encouraged.
- 11 SEC. 5089B. REPORT ON PUBLIC/PRIVATE PARTNERSHIPS.
- 12 Before the end of the 6-month period begin-
- 13 ning on the date of the enactment of this Act,
- 14 the Secretary of the Treasury shall submit a
- 15 report to the Committee on Financial Services
- 16 of the House of Representatives and the Com-
- 17 mittee on Banking, Housing, and Urban Af-
- 18 fairs of the Senate containing—
- 19 (1) information on the efforts the De-
- 20 partment of the Treasury has made to en-
- 21 courage the formation of public/private
- 22 partnerships to protect critical financial
- 23 infrastructure and the type of support
- 24 that the Department has provided to these
- 25 partnerships; and

1	(2) recommendations for administra-
2	tive or legislative action regarding these
3	partnerships as the Secretary may deter-
4	mine to be appropriate.
5	Subtitle H—Other Matters
6	CHAPTER 1—PRIVACY MATTERS
7	SEC. 5091. REQUIREMENT THAT AGENCY RULEMAKING
8	TAKE INTO CONSIDERATION IMPACTS ON IN-
9	DIVIDUAL PRIVACY.
10	(a) SHORT TITLE.—This section may be
11	cited as the "Federal Agency Protection of Pri-
12	vacy Act of 2004".
13	(b) In General.—Title 5, United States
14	Code, is amended by adding after section 553
15	the following new section:
16	"§ 553a. Privacy impact assessment in rulemaking
17	"(a) Initial Privacy Impact Assessment.—
18	"(1) In GENERAL.—Whenever an agency
19	is required by section 553 of this title, or
20	any other law, to publish a general notice
21	of proposed rulemaking for a proposed
22	rule, or publishes a notice of proposed
23	rulemaking for an interpretative rule in-
24	volving the internal revenue laws of the
25	United States, and such rule or proposed

rulemaking pertains to the collection, 1 2 maintenance, use, or disclosure of person-3 ally identifiable information from 10 or more individuals, other than agencies, in-4 5 strumentalities, or employees of the Federal government, the agency shall prepare 6 and make available for public comment 7 an initial privacy impact assessment that 8 describes the impact of the proposed rule 9 on the privacy of individuals. Such assess-10 ment or a summary thereof shall be 11 signed by the senior agency official with 12 primary responsibility for privacy policy 13 14 and be published in the Federal Register at the time of the publication of a general 15 notice of proposed rulemaking for the 16 17 rule.

"(2) CONTENTS.—Each initial privacy impact assessment required under this subsection shall contain the following:

"(A) A description and analysis of the extent to which the proposed rule will impact the privacy interests of individuals, including the extent to which the proposed rule—

18

19

20

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24

1	"(i) provides notice of the col-
2	lection of personally identifiable
3	information, and specifies what
4	personally identifiable informa-
5	tion is to be collected and how it is
6	to be collected, maintained, used,
7	and disclosed;
8	"(ii) allows access to such in-
9	formation by the person to whom
10	the personally identifiable infor-
11	mation pertains and provides an
12	opportunity to correct inaccura-
13	cies;
14	"(iii) prevents such informa-
15	tion, which is collected for one
16	purpose, from being used for an-
17	other purpose; and
18	"(iv) provides security for such
19	in formation.
20	"(B) A description of any signifi-
21	cant alternatives to the proposed rule
22	which accomplish the stated objec-
23	tives of applicable statutes and which
24	minimize any significant privacy im-

1	pact of the proposed rule on individ-
2	uals.
3	"(b) Final Privacy Impact Assessment.—
4	"(1) In GENERAL.—Whenever an agency
5	promulgates a final rule under section
6	553 of this title, after being required by
7	that section or any other law to publish a
8	general notice of proposed rulemaking, or
9	promulgates a final interpretative rule in-
10	volving the internal revenue laws of the
11	United States, and such rule or proposed
12	rulemaking pertains to the collection,
13	maintenance, use, or disclosure of person-
14	ally identifiable information from 10 or
15	more individuals, other than agencies, in-
16	strumentalities, or employees of the Fed-
17	eral government, the agency shall prepare
18	a final privacy impact assessment, signed
19	by the senior agency official with primary
20	responsibility for privacy policy.
21	"(2) CONTENTS.—Each final privacy
22	impact assessment required under this
23	subsection shall contain the following:
24	"(A) A description and analysis of
25	the extent to which the final rule will

1	impact the privacy interests of indi-
2	viduals, including the extent to which
3	such rule—
4	"(i) provides notice of the col-
5	lection of personally identifiable
6	information, and specifies what
7	personally identifiable informa-
8	tion is to be collected and how it is
9	to be collected, maintained, used,
10	and disclosed;
11	"(ii) allows access to such in-
12	formation by the person to whom
13	the personally identifiable infor-
14	mation pertains and provides an
15	opportunity to correct inaccura-
16	cies;
17	"(iii) prevents such informa-
18	tion, which is collected for one
19	purpose, from being used for an-
20	other purpose; and
21	"(iv) provides security for such
22	in formation.
23	"(B) A summary of any significant
24	issues raised by the public comments
25	in response to the initial privacy im-

pact assessment, a summary of the analysis of the agency of such issues, and a statement of any changes made in such rule as a result of such issues.

- "(C) A description of the steps the agency has taken to minimize the significant privacy impact on individuals consistent with the stated objectives of applicable statutes, including a statement of the factual, policy, and legal reasons for selecting the alternative adopted in the final rule and why each one of the other significant alternatives to the rule considered by the agency which affect the privacy interests of individuals was rejected.
- "(3) AVAILABILITY TO PUBLIC.—The agency shall make copies of the final privacy impact assessment available to members of the public and shall publish in the Federal Register such assessment or a summary thereof.
- **"(c) WAIVERS.**—
- "(1) EMERGENCIES.—An agency head
 may waive or delay the completion of

1	some or all of the requirements of sub-
2	sections (a) and (b) to the same extent as
3	the agency head may, under section 608,
4	waive or delay the completion of some or
5	all of the requirements of sections 603 and
6	604, respectively.
7	"(2) NATIONAL SECURITY.—An agency
8	head may, for national security reasons,
9	or to protect from disclosure classified in-
10	formation, confidential commercial infor-
11	mation, or information the disclosure of
12	which may adversely affect a law enforce-
13	ment effort, waive or delay the completion
14	of some or all of the following require-
15	ments:
16	"(A) The requirement of subsection
17	(a)(1) to make an assessment avail-
18	able for public comment.
19	"(B) The requirement of sub-
20	section (a)(1) to have an assessment or
21	summary thereof published in the Fed-
22	eral Register.
23	"(C) The requirements of sub-

section (b)(3).

1	"(d) PROCEDURES FOR GATHERING COM-
2	MENTS.—When any rule is promulgated which
3	may have a significant privacy impact on indi-
4	viduals, or a privacy impact on a substantial
5	number of individuals, the head of the agency
6	promulgating the rule or the official of the
7	agency with statutory responsibility for the
8	promulgation of the rule shall assure that in-
9	dividuals have been given an opportunity to
10	participate in the rulemaking for the rule
11	through techniques such as—
12	"(1) the inclusion in an advance no-
13	tice of proposed rulemaking, if issued, of
14	a statement that the proposed rule may
15	have a significant privacy impact on indi-
16	viduals, or a privacy impact on a substan-
17	tial number of individuals;
18	"(2) the publication of a general no-
19	tice of proposed rulemaking in publica-
20	tions of national circulation likely to be
21	obtained by individuals;
22	"(3) the direct notification of inter-
23	ested individuals;
24	"(4) the conduct of open conferences
25	or public hearings concerning the rule for

individuals, including soliciting and receiving comments over computer networks; and

> "(5) the adoption or modification of agency procedural rules to reduce the cost or complexity of participation in the rulemaking by individuals.

"(e) PERIODIC REVIEW OF RULES.—

"(1) IN GENERAL.—Each agency shall carry out a periodic review of the rules promulgated by the agency that have a significant privacy impact on individuals, or a privacy impact on a substantial number of individuals. Under such periodic review, the agency shall determine, for each such rule, whether the rule can be amended or rescinded in a manner that minimizes any such impact while remaining in accordance with applicable statutes. For each such determination, the agency shall consider the following factors:

23 "(A) The continued need for the rule.

1	"(B) The nature of complaints or					
2	comments received from the public					
3	concerning the rule.					
4	"(C) The complexity of the rule.					
5	"(D) The extent to which the rule					
6	overlaps, duplicates, or conflicts with					
7	other Federal rules, and, to the extent					
8	feasible, with State and local govern-					
9	mental rules.					
10	"(E) The length of time since the					
11	rule was last reviewed under this sub-					
12	section.					
13	"(F) The degree to which tech-					
14	nology, economic conditions, or other					
15	factors have changed in the area af-					
16	fected by the rule since the rule was					
17	last reviewed under this subsection.					
18	"(2) PLAN REQUIRED.—Each agency					
19	shall carry out the periodic review re-					
	<u>-</u>					
20	quired by paragraph (1) in accordance					
21	with a plan published by such agency in					
22	the Federal Register. Each such plan					
23	shall provide for the review under this					
24	subsection of each rule promulgated by					

the agency not later than 10 years after

- the date on which such rule was published as the final rule and, thereafter, not later than 10 years after the date on which such rule was last reviewed under this subsection. The agency may amend such plan at any time by publishing the revision in the Federal Register.
 - "(3) ANNUAL PUBLICATION.—Each year, each agency shall publish in the Federal Register a list of the rules to be reviewed by such agency under this subsection during the following year. The list shall include a brief description of each such rule and the need for and legal basis of such rule and shall invite public comment upon the determination to be made under this subsection with respect to such rule. "(f) Judicial Review.—
 - "(1) In GENERAL.—For any rule subject to this section, an individual who is adversely affected or aggrieved by final agency action is entitled to judicial review of agency compliance with the requirements of subsections (b) and (c) in accordance with chapter 7. Agency com-

pliance with subsection (d) shall be judicially reviewable in connection with judicial review of subsection (b).

"(2) JURISDICTION.—Each court having jurisdiction to review such rule for compliance with section 553, or under any other provision of law, shall have jurisdiction to review any claims of noncompliance with subsections (b) and (c) in accordance with chapter 7. Agency compliance with subsection (d) shall be judicially reviewable in connection with judicial review of subsection (b).

"(3) LIMITATIONS.—

"(A) An individual may seek such review during the period beginning on the date of final agency action and ending 1 year later, except that where a provision of law requires that an action challenging a final agency action be commenced before the expiration of 1 year, such lesser period shall apply to an action for judicial review under this subsection.

1	"(B) In the case where an agency
2	delays the issuance of a final privacy
3	impact assessment pursuant to sub-
4	section (c), an action for judicial re-
5	view under this section shall be filed
6	not later than—
7	"(i) 1 year after the date the
8	assessment is made available to
9	the public; or
10	"(ii) where a provision of law
11	requires that an action chal-
12	lenging a final agency regulation
13	be commenced before the expira-
14	tion of the 1-year period, the num-
15	ber of days specified in such provi-
16	sion of law that is after the date
17	the assessment is made available
18	to the public.
19	"(4) Relief.—In granting any relief in
20	an action under this subsection, the court
21	shall order the agency to take corrective
22	action consistent with this section and
23	chapter 7, including, but not limited to—
24	"(A) remanding the rule to the
25	agency; and

- "(B) deferring the enforcement of the rule against individuals, unless the court finds that continued enforcement of the rule is in the public interest.
 - "(5) RULE OF CONSTRUCTION.—Nothing in this subsection shall be construed to limit the authority of any court to stay the effective date of any rule or provision thereof under any other provision of law or to grant any other relief in addition to the requirements of this subsection.
 - "(6) RECORD OF AGENCY ACTION.—In an action for the judicial review of a rule, the privacy impact assessment for such rule, including an assessment prepared or corrected pursuant to paragraph (4), shall constitute part of the entire record of agency action in connection with such review.
 - "(7) EXCLUSIVITY.—Compliance or noncompliance by an agency with the provisions of this section shall be subject to judicial review only in accordance with this subsection.

1	"(8) SAVINGS CLAUSE.—Nothing in this						
2	subsection bars judicial review of any						
3	other impact statement or similar assess-						
4	ment required by any other law if judicial						
5	review of such statement or assessment is						
6	otherwise permitted by law.						
7	"(g) DEFINITION.—For purposes of this sec-						
8	$tion,theterm\'{}personallyidentifiableinforma-$						
9	tion' means information that can be used to						
10	identify an individual, including such individ-						
11	ual's name, address, telephone number, photo-						
12	graph, social security number or other identi-						
13	fying information. It includes information						
14	about such individual's medical or financial						
15	condition.".						
16	(c) PERIODIC REVIEW TRANSITION PROVI-						
17	SIONS.—						
18	(1) Initial plan.—For each agency, the						
19	plan required by subsection (e) of section						
20	553a of title 5, United States Code (as						
21	added by subsection (a)), shall be pub-						
22	lished not later than 180 days after the						
23	date of the enactment of this Act.						
24	(2) In the case of a rule promulgated						
25	by an agency before the date of the enact-						

1	ment of this Act, such plan shall provide
2	for the periodic review of such rule before
3	the expiration of the 10-year period begin-
4	ning on the date of the enactment of this
5	Act. For any such rule, the head of the
6	agency may provide for a 1-year extension
7	of such period if the head of the agency,
8	before the expiration of the period, cer-
9	tifies in a statement published in the Fed-
10	eral Register that reviewing such rule be-
11	fore the expiration of the period is not fea-
12	sible. The head of the agency may provide
13	for additional 1-year extensions of the pe-
14	riod pursuant to the preceding sentence,
15	but in no event may the period exceed 15
16	years.
17	(d) CONGRESSIONAL REVIEW.—Section
18	801(a)(1)(B) of title 5, United States Code, is
19	amended—
20	(1) by redesignating clauses (iii) and
21	(iv) as clauses (iv) and (v), respectively;
22	and
23	(2) by inserting after clause (ii) the

24 following new clause:

1	"(iii) the agency's actions relevant to				
2	$section\ 553a;".$				
3	(e) CLERICAL AMENDMENT.—The table of				
4	sections at the beginning of chapter 5 of title				
5	5, United States Code, is amended by adding				
6	after the item relating to section 553 the fol-				
7	lowing new item:				
	"553a. Privacy impact assessment in rulemaking.".				
8	SEC. 5092. CHIEF PRIVACY OFFICERS FOR AGENCIES WITH				
9	LAW ENFORCEMENT OR ANTI-TERRORISM				
10	FUNCTIONS.				
11	(a) In General.—There shall be within				
12	each Federal agency with law enforcement or				
13	anti-terrorism functions a chief privacy offi-				
14	cer, who shall have primary responsibility				
15	within that agency for privacy policy. The				
16	agency chief privacy officer shall be des-				
17	ignated by the head of the agency.				
18	(b) RESPONSIBILITIES.—The responsibilities				
19	of each agency chief privacy officer shall in-				
20	clude—				
21	(1) ensuring that the use of tech-				
22	nologies sustains, and does not erode, pri-				
23	vacy protections relating to the use, col-				
24	lection, and disclosure of personally iden-				
25	tifiable information;				

- (2) ensuring that personally identifiable information contained in systems of records is handled in full compliance with fair information practices as set out in section 552a of title 5, United States Code;
 - (3) evaluating legislative and regulatory proposals involving collection, use, and disclosure of personally identifiable information by the Federal Government;
 - (4) conducting a privacy impact assessment of proposed rules of the agency on the privacy of personally identifiable information, including the type of personally identifiable information collected and the number of people affected;
 - (5) preparing and submitting a report to Congress on an annual basis on activities of the agency that affect privacy, including complaints of privacy violations, implementation of section 552a of title 5, United States Code, internal controls, and other relevant matters;
 - (6) ensuring that the agency protects personally identifiable information and

1	information systems from unauthorized
2	access, use, disclosure, disruption, modi-
3	fication, or destruction in order to pro-
4	vide—
5	(A) integrity, which means guard-
6	ing against improper information
7	modification or destruction, and in-
8	cludes ensuring information non-
9	repudiation and authenticity;
10	(B) confidentially, which means
11	preserving authorized restrictions on
12	access and disclosure, including
13	means for protecting personal privacy
14	and proprietary information;
15	(C) availability, which means en-
16	suring timely and reliable access to
17	and use of that information; and
18	(D) authentication, which means
19	utilizing digital credentials to assure
20	the identity of users and validate
21	their access; and
22	(7) advising the head of the agency
23	and the Director of the Office of Manage-
24	ment and Budget on information security

1	and privacy issues pertaining to Federal
2	Government information systems.
3	CHAPTER 2—MUTUAL AID AND
4	LITIGATION MANAGEMENT
5	SEC. 5101. SHORT TITLE.
6	This chapter may be cited as the "Mutual
7	Aid and Litigation Management Authoriza-
8	tion Act of 2004".
9	SEC. 5102. MUTUAL AID AUTHORIZED.
10	(a) AUTHORIZATION TO ENTER INTO AGREE-
11	MENTS.—
12	(1) In GENERAL.—The authorized rep-
13	resentative of a State, locality, or the Fed-
14	eral Government may enter into an inter-
15	state mutual aid agreement or a mutual
16	aid agreement with the Federal Govern-
17	ment on behalf of the State, locality, or
18	Federal Government under which, at the
19	request of any party to the agreement, the
20	other party to the agreement may—
21	(A) provide law enforcement, fire,
22	rescue, emergency health and medical
23	services, transportation, communica-
24	tions, public works and engineering,
25	mass care and resource support in an

1	emergency or public service event oc-
2	curring in the jurisdiction of the re-
3	questing party;

- (B) provide other services to prepare for, mitigate, manage, respond to, or recover from an emergency or public service event occurring in the jurisdiction of the requesting party; and
- (C) participate in training events occurring in the jurisdiction of the requesting party.

(b) LIABILITY AND ACTIONS AT LAW.—

(1) Liability.—A responding party or its officers or employees shall be liable on account of any act or omission occurring while providing assistance or participating in a training event in the jurisdiction of a requesting party under a mutual aid agreement (including any act or omission arising from the maintenance or use of any equipment, facilities, or supplies in connection therewith), but only to the extent permitted under and in accordance with the laws and procedures of the State

1	of the responding party and subject to this
2	chapter.
3	(2) Jurisdiction of courts.—
4	(A) In general.—Subject to sub-
5	paragraph (B) and section 3, any ac-
6	tion brought against a responding
7	party or its officers or employees on
8	account of an act or omission de-
9	scribed in $subsection$ $(b)(1)$ may be
10	brought only under the laws and pro-
11	cedures of the State of the responding
12	party and only in the State courts or
13	United States District Courts located
14	therein.
15	(B) United states as party.—If
16	the United States is the party against
17	whom an action described in para-
18	graph (1) is brought, the action may
19	be brought only in a United States
20	District Court.
21	(c) Workers' Compensation and Death
22	BENEFITS.—
23	(1) PAYMENT OF BENEFITS.—A respond-
24	ing party shall provide for the payment of
25	workers' compensation and death benefits

- with respect to officers or employees of the 1 party who sustain injuries or are killed 2 3 while providing assistance or participating in a training event under a mu-4 5 tual aid agreement in the same manner and on the same terms as if the injury or 6 7 death were sustained within the jurisdic-8 tion of the responding party.
- (2) Liability for benefits.—No party 9 shall be liable under the law of any State 10 other than its own (or, in the case of the 11 12 Federal Government, under any law other than Federal law) for the payment of 13 workers' compensation and death benefits 14 with respect to injured officers or employ-15 ees of the party who sustain injuries or 16 17 are killed while providing assistance or 18 participating in a training event under a 19 mutual aid agreement.
- 20 (d) LICENSES AND PERMITS.—Whenever any 21 person holds a license, certificate, or other per-22 mit issued by any responding party evidencing 23 the meeting of qualifications for professional, 24 mechanical, or other skills, such person will 25 be deemed licensed, certified, or permitted by

- 1 the requesting party to provide assistance in-
- 2 volving such skill under a mutual aid agree-
- 3 *ment*.
- 4 (e) Scope.—Except to the extent provided
- in this section, the rights and responsibilities
- 6 of the parties to a mutual aid agreement shall
- 7 be as described in the mutual aid agreement.
- 8 (f) Effect on Other Agreements.—Noth-
- 9 ing in this section precludes any party from
- 10 entering into supplementary mutual aid
- 11 agreements with fewer than all the parties, or
- 12 with another, or affects any other agreements
- 13 already in force among any parties to such an
- 14 agreement, including the Emergency Manage-
- 15 ment Assistance Compact (EMAC) under Pub-
- 16 *lic Law 104-321*.
- 17 (g) FEDERAL GOVERNMENT.—Nothing in this
- 18 section may be construed to limit any other ex-
- 19 pressed or implied authority of any entity of
- 20 the Federal Government to enter into mutual
- 21 aid agreements.
- 22 (h) Consistency With State Law.—A party
- 23 may enter into a mutual aid agreement under
- 24 this chapter only insofar as the agreement is
- 25 in accord with State law.

1	SEC.	5103.	LITIGATION	MANAGEMENT	AGREEMENTS.
_	. DII.	O I O O .			

- 2 (a) AUTHORIZATION TO ENTER INTO LITIGA-
- 3 TION MANAGEMENT AGREEMENTS.—The author-
- 4 ized representative of a State or locality may
- 5 enter into a litigation management agreement
- 6 on behalf of the State or locality. Such litiga-
- 7 tion management agreements may provide
- 8 that all claims against such Emergency Re-
- 9 sponse Providers arising out of, relating to, or
- 10 resulting from an act of terrorism when Emer-
- 11 gency Response Providers from more than 1
- 12 State have acted in defense against, in re-
- 13 sponse to, or recovery from such act shall be
- 14 governed by the following provisions.
- 15 **(b)** FEDERAL CAUSE OF ACTION.—
- 16 (1) In General.—There shall exist a
- 17 Federal cause of action for claims against
- 18 Emergency Response Providers arising out
- of, relating to, or resulting from an act of
- 20 terrorism when Emergency Response Pro-
- viders from more than 1 State have acted
- in defense against, in response to, or re-
- 23 covery from such act. As determined by
- 24 the parties to a litigation management
- 25 agreement, the substantive law for deci-
- sion in any such action shall be—

- 1 (A) derived from the law, includ2 ing choice of law principles, of the
 3 State in which such acts of terrorism
 4 occurred, unless such law is incon5 sistent with or preempted by Federal
 6 law; or
 - (B) derived from the choice of law principles agreed to by the parties to a litigation management agreement as described in the litigation management agreement, unless such principles are inconsistent with or preempted by Federal law.
 - (2) JURISDICTION.—Such appropriate district court of the United States shall have original and exclusive jurisdiction over all actions for any claim against Emergency Response Providers for loss of property, personal injury, or death arising out of, relating to, or resulting from an act of terrorism when Emergency Response Providers from more than 1 State have acted in defense against, in response to, or recovery from an act of terrorism.

	2592
1	(3) Special Rules.—In an action
2	brought for damages that is governed by a
3	litigation management agreement, the fol-
4	lowing provisions apply:
5	(A) PUNITIVE DAMAGES.—No puni-
6	tive damages intended to punish or
7	deter, exemplary damages, or other

- tive damages intended to punish or deter, exemplary damages, or other damages not intended to compensate a plaintiff for actual losses may be awarded, nor shall any party be liable for interest prior to the judgment.
 - (B) Collateral sources.—Any recovery by a plaintiff in an action governed by a litigation management agreement shall be reduced by the amount of collateral source compensation, if any, that the plaintiff has received or is entitled to receive as a result of such acts of terrorism.
 - (4) Exclusions.—Nothing in this section shall in any way limit the ability of any person to seek any form of recovery from any person, government, or other entity that—

1	(A) attempts to commit, knowingly
2	participates in, aids and abets, or
3	commits any act of terrorism, or any
4	criminal act related to or resulting
5	from such act of terrorism; or
6	(B) participates in a conspiracy to
7	commit any such act of terrorism or
8	any such criminal act.
9	SEC. 5104. ADDITIONAL PROVISIONS.
10	(a) NO ABROGATION OF OTHER IMMUNI-
11	TIES.—Nothing in this chapter shall abrogate
12	any other immunities from liability that any
13	party may have under any other State or Fed-
14	eral law.
15	(b) Exception for Certain Federal Law
16	ENFORCEMENT ACTIVITIES.—A mutual aid
17	agreement or a litigation management agree-
18	ment may not apply to law enforcement secu-
19	rity operations at special events of national
20	significance under section 3056(e) of title 18,
21	United States Code, or to other law enforce-
22	ment functions of the United States Secret

23 Service.

1	(c) Secret Service.—Section 3056 of title
2	18, United States Code, is amended by adding
3	at the end the following new subsection:
4	"(g) The Secret Service shall be main-
5	tained as a distinct entity within the Depart-
6	ment of Homeland Security and shall not be
7	merged with any other department function.
8	All personnel and operational elements of the
9	United States Secret Service shall report to the
10	Director of the Secret Service, who shall report
11	directly to the Secretary of Homeland Security
12	without being required to report through any
13	other official of the Department.".
14	SEC. 5105. DEFINITIONS.
15	For purposes of this chapter, the following
16	definitions apply:
17	(1) AUTHORIZED REPRESENTATIVE.—The
18	term "authorized representative" means—
19	(A) in the case of the Federal Gov-
20	ernment, any individual designated by
21	the President with respect to the exec-
22	utive branch, the Chief Justice of the
23	United States with respect to the judi-
24	cial branch, or the President pro Tem-
25	nore of the Senate and Speaker of the

- House of Representatives with respect to the Congress, or their designees, to enter into a mutual aid agreement;
 - (B) in the case of a locality, the official designated by law to declare an emergency in and for the locality, or the official's designee;
 - (C) in the case of a State, the Governor or the Governor's designee.
 - (2) EMERGENCY.—The term "emergency" means a major disaster or emergency declared by the President, or a State of Emergency declared by an authorized representative of a State or locality, in response to which assistance may be provided under a mutual aid agreement.
 - (3) EMERGENCY RESPONSE PROVIDER.—
 The term "Emergency Response Provider"
 means State or local emergency public
 safety, law enforcement, emergency response, emergency medical (including hospital emergency facilities), and related
 personnel, agencies, and authorities that

- 1 are a party to a litigation management
 2 agreement.
- 3 (4) EMPLOYEE.—The term "employee"
 4 means, with respect to a party to a mutual
 5 aid agreement, the employees of the party,
 6 including its agents or authorized volun7 teers, who are committed to provide assist8 ance under the agreement.
 - (5) LITIGATION MANAGEMENT AGREE-MENT.—The term "litigation management agreement" means an agreement entered into pursuant to the authority granted under section 5103.
 - (6) LOCALITY.—The term "locality" means a county, city, or town.
 - (7) MUTUAL AID AGREEMENT.—The term "mutual aid agreement" means an agreement entered into pursuant to the authority granted under section 5102.
 - (8) Public Service event.—The term "public service event" means any undeclared emergency, incident, or situation in preparation for or response to which assistance may be provided under a mutual aid agreement.

- 1 (9) REQUESTING PARTY.—The term "re2 questing party" means, with respect to a
 3 mutual aid agreement, the party in whose
 4 jurisdiction assistance is provided, or a
 5 training event is held, under the agree6 ment.
 - (10) RESPONDING PARTY.—The term "responding party" means, with respect to a mutual aid agreement, the party providing assistance, or participating in a training event, under the agreement, but does not include the requesting party.
 - each of the several States of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands, and any other territory or possession of the United States, and any political subdivision of any such place.
 - (12) TRAINING EVENT.—The term "training event" means an emergency and public service event-related exercise, test, or other activity using equipment and per-

1	sonnel to prepare for or simulate perform-
2	ance of any aspect of the giving or receiv-
3	ing of assistance during emergencies or
4	public service events, but does not include
5	an actual emergency or public service
6	event.
7	CHAPTER 3—MISCELLANEOUS MATTERS
8	SEC. 5131. ENHANCEMENT OF PUBLIC SAFETY COMMUNICA-
9	TIONS INTEROPERABILITY.
10	(a) COORDINATION OF PUBLIC SAFETY INTER-
11	OPERABLE COMMUNICATIONS PROGRAMS.—
12	(1) Program.—The Secretary of Home-
13	land Security, in consultation with the
14	Secretary of Commerce and the Chairman
15	of the Federal Communications Commis-
16	sion, shall establish a program to en-
17	hance public safety interoperable commu-
18	nications at all levels of government.
19	Such program shall—
20	(A) establish a comprehensive na-
21	tional approach to achieving public
22	safety interoperable communications;
23	(B) coordinate with other Federal
24	agencies in carrying out subpara-
25	graph(A);

1	(C) develop, in consultation with
2	other appropriate Federal agencies
3	and State and local authorities, ap-
4	propriate minimum capabilities for
5	communications interoperability for
6	Federal, State, and local public safety
7	agencies;
8	(D) accelerate, in consultation
9	with other Federal agencies, includ-

- (D) accelerate, in consultation with other Federal agencies, including the National Institute of Standards and Technology, the private sector, and nationally recognized standards organizations as appropriate, the development of national voluntary consensus standards for public safety interoperable communications;
- (E) encourage the development and implementation of flexible and open architectures, with appropriate levels of security, for short-term and long-term solutions to public safety communications interoperability;
- (F) assist other Federal agencies in identifying priorities for research, development, and testing and evalua-

1	tion with regard to public safety inter-
2	$operable\ communications;$
3	(G) identify priorities within the
4	Department of Homeland Security for
5	research, development, and testing
6	and evaluation with regard to public
7	$safety\ interoperable\ communications;$
8	(H) establish coordinated guid-
9	ance for Federal grant programs for
10	public safety interoperable commu-
11	nications;
12	(I) provide technical assistance to
13	State and local public safety agencies
14	regarding planning, acquisition strat-
15	egies, interoperability architectures,
16	training, and other functions nec-
17	essary to achieve public safety commu-
18	$nications\ interoperability;$
19	(J) develop and disseminate best
20	practices to improve public safety
21	communications interoperability; and
22	(K) develop appropriate perform-
23	ance measures and milestones to sys-
24	tematically measure the Nation's
25	progress towards achieving public

1	safety communications interoper-
2	ability, including the development of
3	national voluntary consensus stand-
4	ards.
5	(2) OFFICE FOR INTEROPERABILITY AND
6	COMPATIBILITY.—
7	(A) ESTABLISHMENT OF OFFICE.—
8	The Secretary may establish an Office
9	for Interoperability and Compatibility
10	to carry out this subsection.
11	(B) Functions.—If the Secretary
12	establishes such office, the Secretary
13	shall, through such office—
14	(i) carry out Department of
15	Homeland Security responsibil-
16	ities and authorities relating to
17	the SAFECOM Program; and
18	(ii) carry out subsection (c)
19	(relating to rapid interoperable
20	communications capabilities for
21	high risk jurisdictions).
22	(3) Applicability of federal advisory
23	COMMITTEE ACT.—The Federal Advisory
24	Committee Act (5 U.S.C. App.) shall not
25	apply to advisory groups established and

- 1 maintained by the Secretary for purposes
- 2 of carrying out this subsection.
- 3 (b) REPORT.—Not later than 120 days after
- 4 the date of the enactment of this Act, the Sec-
- 5 retary shall report to the Congress on Depart-
- 6 ment of Homeland Security plans for accel-
- 7 erating the development of national voluntary
- 8 consensus standards for public safety inter-
- 9 operable communications, a schedule of mile-
- 10 stones for such development, and achieve-
- 11 ments of such development.
- 12 (c) RAPID INTEROPERABLE COMMUNICATIONS
- 13 CAPABILITIES FOR HIGH RISK JURISDICTIONS.—
- 14 The Secretary, in consultation with other rel-
- 15 evant Federal, State, and local government
- 16 agencies, shall provide technical, training,
- 17 and other assistance as appropriate to support
- 18 the rapid establishment of consistent, secure,
- 19 and effective interoperable communications
- 20 capabilities for emergency response providers
- 21 in jurisdictions determined by the Secretary to
- 22 be at consistently high levels of risk of terrorist
- 23 attack.
- 24 (d) DEFINITIONS.—In this section:

1	(1) Interoperable communications.—
2	The term "interoperable communications"
3	means the ability of emergency response
4	providers and relevant Federal, State,
5	and local government agencies to commu-
6	nicate with each other as necessary,
7	through a dedicated public safety network
8	utilizing information technology systems
9	and radio communications systems, and
10	to exchange voice, data, or video with one
11	another on demand, in real time, as nec-
12	essary.
13	(2) Emergency response providers.—
14	The term "emergency response providers"
15	has the meaning that term has under sec-
16	tion 2 of the Homeland Security Act of
17	2002 (6 U.S.C. 101)
18	(e) Clarification of Responsibility for
19	Interoperable Communications.—
20	(1) Under secretary for emergency
21	PREPAREDNESS AND RESPONSE.—Section
22	502(7) of the Homeland Security Act of
23	2002 (6 U.S.C. 312(7)) is amended—
24	(A) by striking "developing com-
25	prehensive programs for developing

1	interoperative communications tech-
2	nology, and"; and
3	(B) by striking "such" and insert-
4	ing "interoperable communications".
5	(2) Office for domestic prepared-
6	NESS.—Section 430(c) of such Act (6 U.S.C.
7	238(c)) is amended—
8	(A) in paragraph (7) by striking
9	"and" after the semicolon;
10	(B) in paragraph (8) by striking
11	the period and inserting "; and"; and
12	(C) by adding at the end the fol-
13	lowing:
14	"(9) helping to ensure the acquisition
15	of interoperable communication tech-
16	nology by State and local governments
17	and emergency response providers.".
18	SEC. 5132. SENSE OF CONGRESS REGARDING THE INCIDENT
19	COMMAND SYSTEM.
20	(a) FINDINGS.—The Congress finds that—
21	(1) in Homeland Security Presidential
22	Directive-5, the President directed the
23	Secretary of Homeland Security to develop
24	an incident command system to be known
25	as the National Incident Management

- System (NIMS), and directed all Federal agencies to make the adoption of NIMS a condition for the receipt of Federal emergency preparedness assistance by States,
- 5 territories, tribes, and local governments
- 6 beginning in fiscal year 2005;
- (2) in March 2004, the Secretary of 7 Homeland Security established NIMS, 8 which provides a unified structural 9 10 framework for Federal, State, territorial, tribal, and local governments to ensure 11 12 coordination of command, operations, planning, logistics, finance, and adminis-13 tration during emergencies involving mul-14 tiple jurisdictions or agencies; and 15
 - (3) the National Commission on Terrorist Attacks Upon the United States strongly supports the adoption of NIMS by emergency response agencies nationwide, and the decision by the President to condition Federal emergency preparedness assistance upon the adoption of NIMS.
- 23 (b) Sense of Congress.—It is the sense of 24 the Congress that all levels of government 25 should adopt NIMS, and that the regular use

17

18

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21

- 1 of and training in NIMS by States, territories,
- 2 tribes, and local governments should be a con-
- 3 dition for receiving Federal preparedness as-
- 4 sistance.
- 5 SEC. 5133. SENSE OF CONGRESS REGARDING UNITED
- 6 STATES NORTHERN COMMAND PLANS AND
- 7 STRATEGIES.
- 8 It is the sense of Congress that the Sec-
- 9 retary of Defense should regularly assess the
- 10 adequacy of United States Northern Com-
- 11 mand's plans and strategies with a view to en-
- 12 suring that the United States Northern Com-
- 13 mand is prepared to respond effectively to all
- 14 military and paramilitary threats within the
- 15 United States.
- 16 **[SECTION 1. SHORT TITLE.**
- 17 [This Act may be cited as the "9/11 Rec-
- 18 ommendations Implementation Act".
- 19 ISEC. 2. TABLE OF CONTENTS.
- 20 [The table of contents for this Act is as fol-
- 21 **lows**:

[TITLE I—REFORM OF THE INTELLIGENCE COMMUNITY [Sec. 1001. Short title.

[Subtitle A-Establishment of National Intelligence Director

[Sec. 1011. Reorganization and improvement of management of intelligence community.

[Sec. 1012. Revised definition of national intelligence.

- [Sec. 1013. Joint procedures for operational coordination between Department of Defense and Central Intelligence Agency.
- [Sec. 1014. Role of National Intelligence Director in appointment of certain officials responsible for intelligence-related activities.
- [Sec. 1015. Initial appointment of the National Intelligence Director.
- [Sec. 1016. Executive schedule matters.

[Subtitle B—National counterterrorism Center and Civil Liberties Protections

- [Sec. 1021. National counterterrorism Center.
- [Sec. 1022. Civil Liberties Protection Officer.

[Subtitle C—Joint Intelligence Community Council

- [Sec. 1031. Joint Intelligence Community Council.
 - [Subtitle D—Improvement of Human Intelligence (HUMINT)
- [Sec. 1041. Human intelligence as an increasingly critical component of the intelligence community.
- [Sec. 1042. Improvement of human intelligence capacity.

[Subtitle E—Improvement of Education for the Intelligence Community

- [Sec. 1051. Modification of obligated service requirements under National Security Education Program.
- [Sec. 1052. Improvements to the National Flagship Language Initiative.
- [Sec. 1053. Establishment of scholarship program for English language studies for heritage community citizens of the United States within the National Security Education Program.
- [Sec. 1054. Sense of Congress with respect to language and education for the intelligence community; reports.
- [Sec. 1055. Advancement of foreign languages critical to the intelligence community.
- [Sec. 1056. Pilot project for Civilian Linguist Reserve Corps.
- [Sec. 1057. Codification of establishment of the National Virtual Translation Center.
- [Sec. 1058. Report on recruitment and retention of qualified instructors of the Defense Language Institute.

[Subtitle F—Additional Improvements of Intelligence Activities

- [Sec. 1061. Permanent extension of Central Intelligence Agency Voluntary Separation Incentive Program.
- [Sec. 1062. National Security Agency Emerging Technologies Panel.

[Subtitle G—Conforming and Other Amendments

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- [Sec. 1071. Conforming amendments relating to roles of National Intelligence Director and Director of the Central Intelligence Agency.
- [Sec. 1072. Other conforming amendments.
- [Sec. 1073. Elements of intelligence community under National Security Act of 1947.
- [Sec. 1074. Redesignation of National Foreign Intelligence Program as National Intelligence Program.
- [Sec. 1075. Repeal of superseded authorities.
- [Sec. 1076. Clerical amendments to National Security Act of 1947.
- [Sec. 1077. Conforming amendments relating to prohibiting dual service of the Director of the Central Intelligence Agency.
- [Sec. 1078. Access to Inspector General protections.
- [Sec. 1079. General references.
- [Sec. 1080. Application of other laws.

[Subtitle H—Transfer, Termination, Transition and Other Provisions

- [Sec. 1091. Transfer of community management staff.
- [Sec. 1092. Transfer of terrorist threat integration center.
- [Sec. 1093. Termination of positions of Assistant Directors of Central Intelligence.
- [Sec. 1094. Implementation plan.
- [Sec. 1095. Transitional authorities.
- [Sec. 1096. Effective dates.

[TITLE II—TERRORISM PREVENTION AND PROSECUTION

[Subtitle A—Individual Terrorists as Agents of Foreign Powers

[Sec. 2001. Presumption that certain non-United States persons engaging in international terrorism are agents of foreign powers for purposes of the Foreign Intelligence Surveillance Act of 1978.

[Subtitle B-Stop Terrorist and Military Hoaxes Act of 2004

- [Sec. 2021. Short title.
- [Sec. 2022. Hoaxes and recovery costs.
- [Sec. 2023. Obstruction of justice and false statements in terrorism cases.
- [Sec. 2024. Clarification of definition.

[Subtitle C—Material Support to Terrorism Prohibition Enhancement Act of 2004

- [Sec. 2041. Short title.
- [Sec. 2042. Receiving military-type training from a foreign terrorist organization.
- [Sec. 2043. Providing material support to terrorism.
- [Sec. 2044. Financing of terrorism.

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[Subtitle D—Weapons of Mass Destruction Prohibition Improvement Act of 2004

- [Sec. 2051. Short title.
- [Sec. 2052. Weapons of mass destruction.
- [Sec. 2053. Participation in nuclear and weapons of mass destruction threats to the United States.
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- [Sec. 2055. Sense of Congress regarding international counterproliferation efforts.
- [Sec. 2056. Removal of potential nuclear weapons materials from vulnerable sites worldwide.

[Subtitle E-Money Laundering and Terrorist Financing

- [CHAPTER 1—FUNDING TO COMBAT FINANCIAL CRIMES INCLUDING TERRORIST FINANCING
- [Sec. 2101. Additional authorization for FinCEN.
- [Sec. 2102. Money laundering and financial crimes strategy reauthorization.

[CHAPTER 2—ENFORCEMENT TOOLS TO COMBAT FINANCIAL CRIMES INCLUDING TERRORIST FINANCING

- [SUBCHAPTER A—MONEY LAUNDERING ABATEMENT AND FINANCIAL ANTITERRORISM TECHNICAL CORRECTIONS
- [Sec. 2111. Short title.
- [Sec. 2112. Technical corrections to Public Law 107-56.
- [Sec. 2113. Technical corrections to other provisions of law.
- [Sec. 2114. Repeal of review.
- [Sec. 2115. Effective date.

SUBCHAPTER B—ADDITIONAL ENFORCEMENT TOOLS

- [Sec. 2121. Bureau of Engraving and Printing security printing.
- [Sec. 2122. Conduct in aid of counterfeiting.

[Subtitle F—Criminal History Background Checks

- [Sec. 2141. Short title.
- [Sec. 2142. Criminal history background checks.
- [Sec. 2143. Protect Act.
- [Sec. 2144. Reviews of criminal records of applicants for private security officer employment.
- [Sec. 2145. Task force on clearinghouse for IAFIS criminal history records.
- [Subtitle G—Protection of United States Aviation System from Terrorist Attacks
- [Sec. 2171. Provision for the use of biometric or other technology.
- [Sec. 2172. Transportation security strategic planning.
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- [Sec. 2174. Deployment and use of explosive detection equipment at airport screening checkpoints.
- [Sec. 2175. Pilot program to evaluate use of blast-resistant cargo and baggage containers.
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- [Sec. 2177. Airport checkpoint screening explosive detection.
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- [Sec. 2179. Penalty for failure to secure cockpit door.
- [Sec. 2180. Federal air marshal anonymity.
- [Sec. 2181. Federal law enforcement counterterrorism training.
- [Sec. 2182. Federal flight deck officer weapon carriage pilot program.
- [Sec. 2183. Registered traveler program.
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- [Sec. 2188. Extremely hazardous materials transportation security.
- [Sec. 2189. Definitions.

Subtitle H—Other Matters

- [Sec. 2191. Grand jury information sharing.
- [Sec. 2192. Interoperable law enforcement and intelligence data system.
- [Sec. 2193. Improvement of intelligence capabilities of the Federal Bureau of Investigation.
- [Sec. 2194. Nuclear facility threats.
- [Sec. 2195. Authorization and Change of COPS Program to single Grant Program.

[Subtitle I—Police Badges

- [Sec. 2201. Short title.
- [Sec. 2202. Police badges.

[TITLE III—BORDER SECURITY AND TERRORIST TRAVEL

[Subtitle A—Immigration Reform in the National Interest

[CHAPTER 1—GENERAL PROVISIONS

- [Sec. 3001. Eliminating the "Western Hemisphere" exception for citizens.
- [Sec. 3002. Modification of waiver authority with respect to documentation requirements for nationals of foreign contiguous territories and adjacent islands.
- [Sec. 3003. Increase in full-time border patrol agents.
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- [Sec. 3005. Alien identification standards.
- [Sec. 3006. Expedited removal.
- [Sec. 3007. Preventing terrorists from obtaining asylum.
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[CHAPTER 2—DEPORTATION OF TERRORISTS AND SUPPORTERS OF TERRORISM

- [Sec. 3031. Expanded inapplicability of restriction on removal.
- [Sec. 3032. Exception to restriction on removal for terrorists and criminals.
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[CHAPTER 3—PREVENTING COMMERCIAL ALIEN SMUGGLING

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[Subtitle B—Identity Management Security

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- [Sec. 3051. Definitions.
- [Sec. 3052. Minimum document requirements and issuance standards for Federal recognition.
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- [Sec. 3055. Grants to States.
- [Sec. 3056. Authority.

[CHAPTER 2—IMPROVED SECURITY FOR BIRTH CERTIFICATES

- [Sec. 3061. Definitions.
- [Sec. 3062. Applicability of minimum standards to local governments.
- [Sec. 3063. Minimum standards for Federal recognition.
- [Sec. 3064. Establishment of electronic birth and death registration systems.
- [Sec. 3065. Electronic verification of vital events.
- [Sec. 3066. Grants to States.
- [Sec. 3067. Authority.

[CHAPTER 3—MEASURES TO ENHANCE PRIVACY AND INTEGRITY OF SOCIAL SECURITY ACCOUNT NUMBERS

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- [Sec. 3072. Independent verification of birth records provided in support of applications for social security account numbers.
- [Sec. 3073. Enumeration at birth.
- [Sec. 3074. Study relating to use of photographic identification in connection with applications for benefits, social security account numbers, and social security cards.
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- [Sec. 3082. Expanded preinspection at foreign airports.
- [Sec. 3083. Immigration security initiative.
- [Sec. 3084. Responsibilities and functions of consular officers.
- [Sec. 3085. Increase in penalties for fraud and related activity.
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- [Sec. 3087. Antiterrorism assistance training of the Department of State.
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- [Sec. 3090. Biometric entry and exit data system.
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- [Sec. 3092. Enhanced responsibilities of the Coordinator for counterterrorism.
- [Sec. 3093. Establishment of Office of Visa and Passport Security in the Department of State.

[Subtitle D—Terrorist Travel

- [Sec. 3101. Information sharing and coordination.
- [Sec. 3102. Terrorist travel program.
- [Sec. 3103. Training program.
- [Sec. 3104. Technology acquisition and dissemination plan.

[Subtitle E-Maritime Security Requirements

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[TITLE IV—INTERNATIONAL COOPERATION AND COORDINATION

[Subtitle A-Attack Terrorists and Their Organizations

[CHAPTER 1—Provisions Relating to Terrorist Sanctuaries

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[Subtitle B—Prevent the Continued Growth of Terrorism

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- [Sec. 4042. Enhancing free and independent media.
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- [Sec. 4052. Inclusion in annual Department of State country reports on terrorism of information on terrorist groups that seek weapons of mass destruction and groups that have been designated as foreign terrorist organizations.

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- [Sec. 4068. Provisions relating to counternarcotics efforts in Afghanistan.
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- [Sec. 5021. Authorization of intelligence community reorganization plans.
- [Sec. 5022. Authority to enter into contracts and issue Federal loan guarantees.
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[Subtitle D—Improvements to Information Security

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- [Sec. 5041. Appointments to national security positions.
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- [Sec. 5051. Mandatory separation age.
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[Subtitle H—Other Matters

ICHAPTER 1—PRIVACY MATTERS

- [Sec. 5091. Requirement that agency rulemaking take into consideration impacts on individual privacy.
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[CHAPTER 2—MUTUAL AID AND LITIGATION MANAGEMENT

- [Sec. 5101. Short title.
- [Sec. 5102. Mutual aid authorized.
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- [Sec. 5105. Definitions.

[CHAPTER 3—MISCELLANEOUS MATTERS

- [Sec. 5131. Enhancement of public safety communications interoperability.
- [Sec. 5132. Sense of Congress regarding the incident command system.
- [Sec. 5133. Sense of Congress regarding United States Northern Command plans and strategies.

1 [TITLE I—REFORM OF THE 2 INTELLIGENCE COMMUNITY

- 3 [SEC. 1001. SHORT TITLE.
- 4 [This title may be cited as the "National
- 5 Security Intelligence Improvement Act of
- 6 **2004".**

7 [Subtitle A—Establishment of

8 National Intelligence Director

- 9 [SEC. 1011. REORGANIZATION AND IMPROVEMENT OF MAN-
- 10 AGEMENT OF INTELLIGENCE COMMUNITY.
- [(a) IN GENERAL.—Title I of the National
- 12 Security Act of 1947 (50 U.S.C. 402 et seq.) is
- 13 amended by striking sections 102 through 104
- 14 and inserting the following new sections:
- 15 **["NATIONAL INTELLIGENCE DIRECTOR**
- 16 ["Sec. 102. (a) NATIONAL INTELLIGENCE DI-
- 17 RECTOR.—(1) There is a National Intelligence
- 18 Director who shall be appointed by the Presi-
- 19 dent, by and with the advice and consent of
- 20 the Senate.
- 21 ["(2) The National Intelligence Director
- 22 shall not be located within the Executive Of-
- 23 fice of the President.
- 24 ["(b) Principal Responsibility.—Subject
- 25 to the authority, direction, and control of the

1	President, the National Intelligence Director
2	shall—
3	["(1) serve as head of the intelligence
4	community;
5	["(2) act as the principal adviser to
6	the President, to the National Security
7	Council, and the Homeland Security
8	Council for intelligence matters related
9	to the national security; and
10	["(3) through the heads of the depart-
11	ments containing elements of the intel-
12	ligence community, and the Central Intel-
13	ligence Agency, manage and oversee the
14	execution of the National Intelligence
15	Program and direct the National Intel-
16	ligence Program.
17	["(c) Prohibition on Dual Service.—The
18	individual serving in the position of National
19	Intelligence Director shall not, while so serv-
20	ing, also serve as the Director of the Central
21	Intelligence Agency or as the head of any
22	other element of the intelligence community.
23	["RESPONSIBILITIES AND AUTHORITIES OF THE
24	NATIONAL INTELLIGENCE DIRECTOR
25	["Sec. 102A. (a) Provision of Intel-
26	LIGENCE.—(1) Under the direction of the Presi-

1	dent, the National Intelligence Director shall
2	be responsible for ensuring that national in-
3	telligence is provided—
4	["(A) to the President;
5	["(B) to the heads of departments and
6	agencies of the executive branch;
7	["(C) to the Chairman of the Joint
8	Chiefs of Staff and senior military com-
9	manders;
10	["(D) where appropriate, to the Sen-
11	ate and House of Representatives and the
12	committees thereof; and
13	["(E) to such other persons as the Na-
14	tional Intelligence Director determines to
15	be appropriate.
16	["(2) Such national intelligence should be
17	timely, objective, independent of political
18	considerations, and based upon all sources
19	available to the intelligence community and
20	other appropriate entities.
21	["(b) Access to Intelligence.—To the ex-
22	tent approved by the President, the National
23	Intelligence Director shall have access to all
24	national intelligence and intelligence related
25	to the national security which is collected by

- 1 any Federal department, agency, or other en-
- 2 tity, except as otherwise provided by law or,
- 3 as appropriate, under guidelines agreed upon
- 4 by the Attorney General and the National In-
- 5 telligence Director.
- 6 ["(c) BUDGET AUTHORITIES.—(1)(A) The Na-
- 7 tional Intelligence Director shall develop and
- 8 present to the President on an annual basis
- 9 a budget for intelligence and intelligence-re-
- 10 lated activities of the United States.
- 11 ["(B) In carrying out subparagraph (A) for
- 12 any fiscal year for the components of the
- 13 budget that comprise the National Intel-
- 14 ligence Program, the National Intelligence Di-
- 15 rector shall provide guidance to the heads of
- 16 departments containing elements of the intel-
- 17 ligence community, and to the heads of the
- 18 elements of the intelligence community, for
- 19 development of budget inputs to the National
- 20 Intelligence Director.
- 21 ["(2)(A) The National Intelligence Direc-
- 22 tor shall participate in the development by
- 23 the Secretary of Defense of the annual budg-
- 24 ets for the Joint Military Intelligence Pro-

- 1 gram and for Tactical Intelligence and Re-
- 2 lated Activities.
- 3 ["(B) The National Intelligence Director
- 4 shall provide guidance for the development of
- 5 the annual budget for each element of the in-
- 6 telligence community that is not within the
- 7 National Intelligence Program.
- 8 ["(3) In carrying out paragraphs (1) and
- 9 (2), the National Intelligence Director may, as
- 10 appropriate, obtain the advice of the Joint In-
- 11 telligence Community Council.
- 12 ["(4) The National Intelligence Director
- 13 shall ensure the effective execution of the an-
- 14 nual budget for intelligence and intelligence-
- 15 related activities.
- 16 ["(5)(A) The National Intelligence Direc-
- 17 tor shall facilitate the management and exe-
- 18 cution of funds appropriated for the National
- 19 **Intelligence Program.**
- 20 ["(B) Notwithstanding any other provi-
- 21 sion of law, in receiving funds pursuant to rel-
- 22 evant appropriations Acts for the National In-
- 23 telligence Program, the Office of Management
- 24 and Budget shall apportion funds appro-
- 25 priated for the National Intelligence Program

- 1 to the National Intelligence Director for allo-
- 2 cation to the elements of the intelligence com-
- 3 munity through the host executive depart-
- 4 ments that manage programs and activities
- 5 that are part of the National Intelligence Pro-
- 6 gram.
- 7 ["(C) The National Intelligence Director
- 8 shall monitor the implementation and execu-
- 9 tion of the National Intelligence Program by
- 10 the heads of the elements of the intelligence
- 11 community that manage programs and activi-
- 12 ties that are part of the National Intelligence
- 13 Program, which may include audits and eval-
- 14 uations, as necessary and feasible.
- 15 ["(6) Apportionment and allotment of
- 16 funds under this subsection shall be subject
- 17 to chapter 13 and section 1517 of title 31,
- 18 United States Code, and the Congressional
- 19 Budget and Impoundment Control Act of 1974
- 20 **(2 U.S.C. 621 et seq.).**
- 21 ["(7)(A) The National Intelligence Direc-
- 22 tor shall provide a quarterly report, begin-
- 23 ning April 1, 2005, and ending April 1, 2007,
- 24 to the President and the Congress regarding
- 25 implementation of this section.

- 1 ["(B) The National Intelligence Director
- 2 shall report to the President and the Congress
- 3 not later than 5 days after learning of any in-
- 4 stance in which a departmental comptroller
- 5 acts in a manner inconsistent with the law
- 6 (including permanent statutes, authorization
- 7 Acts, and appropriations Acts), or the direc-
- 8 tion of the National Intelligence Director, in
- 9 carrying out the National Intelligence Pro-
- 10 gram.
- 11 ["(d) ROLE OF NATIONAL INTELLIGENCE DI-
- 12 RECTOR IN REPROGRAMMING.—(1) No funds
- 13 made available under the National Intel-
- 14 ligence Program may be transferred or repro-
- 15 grammed without the prior approval of the
- 16 National Intelligence Director, except in ac-
- 17 cordance with procedures prescribed by the
- 18 National Intelligence Director.
- 19 ["(2) The Secretary of Defense shall con-
- 20 sult with the National Intelligence Director
- 21 before transferring or reprogramming funds
- 22 made available under the Joint Military Intel-
- 23 ligence Program.
- 24 ["(e) Transfer of Funds or Personnel
- 25 WITHIN NATIONAL INTELLIGENCE PROGRAM.—(1)

- 1 In addition to any other authorities available
- 2 under law for such purposes, the National In-
- 3 telligence Director, with the approval of the
- 4 Director of the Office of Management and
- 5 Budget—
- 6 ["(A) may transfer funds appro-
- 7 priated for a program within the Na-
- 8 tional Intelligence Program to another
- 9 such program; and
- 10 ["(B) in accordance with procedures
- to be developed by the National Intel-
- ligence Director and the heads of the de-
- partments and agencies concerned, may
- transfer personnel authorized for an ele-
- ment of the intelligence community to an-
- other such element for periods up to one
- 17 **year.**
- 18 **["(2) The amounts available for transfer**
- 19 in the National Intelligence Program in any
- 20 given fiscal year, and the terms and condi-
- 21 tions governing such transfers, are subject to
- 22 the provisions of annual appropriations Acts
- 23 and this subsection.
- 24 ["(3)(A) A transfer of funds or personnel
- 25 may be made under this subsection only if—

1	["(i) the funds or personnel are being
2	transferred to an activity that is a higher
3	priority intelligence activity;
4	["(ii) the need for funds or personnel
5	for such activity is based on unforeseen
6	requirements;
7	["(iii) the transfer does not involve a
8	transfer of funds to the Reserve for Con-
9	tingencies of the Central Intelligence
10	Agency;
11	["(iv) in the case of a transfer of
12	funds, the transfer results in a cumu-
13	lative transfer of funds out of any depart-
14	ment or agency, as appropriate, funded
15	in the National Intelligence Program in a
16	single fiscal year—
17	["(I) that is less than \$100,000,000,
18	and
19	["(II) that is less than 5 percent of
20	amounts available to a department or
21	agency under the National Intel-
22	ligence Program; and
23	["(v) the transfer does not terminate
24	a program.

- 1 ["(B) A transfer may be made without re-
- 2 gard to a limitation set forth in clause (iv) or
- 3 (v) of subparagraph (A) if the transfer has the
- 4 concurrence of the head of the department or
- 5 agency involved. The authority to provide
- 6 such concurrence may only be delegated by
- 7 the head of the department or agency in-
- 8 volved to the deputy of such officer.
- 9 ["(4) Funds transferred under this sub-
- 10 section shall remain available for the same
- 11 period as the appropriations account to
- 12 which transferred.
- 13 ["(5) Any transfer of funds under this sub-
- 14 section shall be carried out in accordance
- 15 with existing procedures applicable to re-
- 16 programming notifications for the appro-
- 17 priate congressional committees. Any pro-
- 18 posed transfer for which notice is given to the
- 19 appropriate congressional committees shall
- 20 be accompanied by a report explaining the
- 21 nature of the proposed transfer and how it
- 22 satisfies the requirements of this subsection.
- 23 In addition, the congressional intelligence
- 24 committees shall be promptly notified of any
- 25 transfer of funds made pursuant to this sub-

- 1 section in any case in which the transfer
- 2 would not have otherwise required re-
- 3 programming notification under procedures
- 4 in effect as of the date of the enactment of this
- 5 subsection.
- 6 ["(6)(A) The National Intelligence Direc-
- 7 tor shall promptly submit to—
- 8 ["(i) the congressional intelligence
- 9 **committees**,
- 10 ["(ii) in the case of the transfer of
- personnel to or from the Department of
- 12 Defense, the Committee on Armed Serv-
- ices of the Senate and the Committee on
- 14 Armed Services of the House of Rep-
- 15 **resentatives, and**
- 16 ["(iii) in the case of the transfer of
- personnel to or from the Department of
- Justice, to the Committees on the Judici-
- 19 ary of the Senate and the House of Rep-
- 20 resentatives,
- 21 a report on any transfer of personnel made
- 22 pursuant to this subsection.
- 23 ["(B) The Director shall include in any
- 24 such report an explanation of the nature of

1	the transfer and how it satisfies the require-
2	ments of this subsection.
3	["(f) TASKING AND OTHER AUTHORITIES.—
4	(1)(A) The National Intelligence Director
5	shall—
6	["(i) develop collection objectives,
7	priorities, and guidance for the intel-
8	ligence community to ensure timely and
9	effective collection, processing, analysis,
10	and dissemination (including access by
11	users to collected data consistent with
12	applicable law and, as appropriate, the
13	guidelines referred to in subsection (b)
14	and analytic products generated by or
15	within the intelligence community) of na-
16	tional intelligence;
17	["(ii) determine and establish re-
18	quirements and priorities for, and man-
19	age and direct the tasking of, collection,
20	analysis, production, and dissemination
21	of national intelligence by elements of
22	the intelligence community, including—
23	["(I) approving requirements for
24	collection and analysis, and

1	["(II) resolving conflicts in collec-
2	tion requirements and in the tasking
3	of national collection assets of the
4	elements of the intelligence commu-
5	nity; and
6	["(iii) provide advisory tasking to in-
7	telligence elements of those agencies and
8	departments not within the National In-
9	telligence Program.
10	["(B) The authority of the National Intel-
11	ligence Director under subparagraph (A) shall
12	not apply—
13	["(i) insofar as the President so di-
14	rects;
15	["(ii) with respect to clause (ii) of
16	subparagraph (A), insofar as the Sec-
17	retary of Defense exercises tasking au-
18	thority under plans or arrangements
19	agreed upon by the Secretary of Defense
20	and the National Intelligence Director; or
21	["(iii) to the direct dissemination of
22	information to State government and
23	local government officials and private
24	sector entities pursuant to sections 201

1	and 892 of the Homeland Security Act of
2	2002 (6 U.S.C. 121, 482).
3	["(2) The National Intelligence Director
4	shall oversee the National counterterrorism
5	Center and may establish such other national
6	intelligence centers as the Director deter-
7	mines necessary.
8	["(3)(A) The National Intelligence Direc-
9	tor shall prescribe community-wide personnel
10	policies that—
11	["(i) facilitate assignments across
12	community elements and to the intel-
13	ligence centers;
14	["(ii) establish overarching standards
15	for intelligence education and training;
16	and
17	["(iii) promote the most effective
18	analysis and collection of intelligence by
19	ensuring a diverse workforce, including
20	the recruitment and training of women,
21	minorities, and individuals with diverse,
22	ethnic, and linguistic backgrounds.
23	["(B) In developing the policies pre-
24	scribed under subparagraph (A), the National
25	Intelligence Director shall consult with the

- 1 heads of the departments containing the ele-
- 2 ments of the intelligence community.
- 3 ["(C) Policies prescribed under subpara-
- 4 graph (A) shall not be inconsistent with the
- 5 personnel policies otherwise applicable to
- 6 members of the uniformed services.
- 7 ["(4) The National Intelligence Director
- 8 shall ensure compliance with the Constitution
- 9 and laws of the United States by the Central
- 10 Intelligence Agency and shall ensure such
- 11 compliance by other elements of the intel-
- 12 ligence community through the host execu-
- 13 tive departments that manage the programs
- 14 and activities that are part of the National In-
- 15 **telligence Program.**
- 16 ["(5) The National Intelligence Director
- 17 shall ensure the elimination of waste and un-
- 18 necessary duplication within the intelligence
- 19 community.
- 20 ["(6) The National Intelligence Director
- 21 shall perform such other functions as the
- 22 President may direct.
- 23 Nothing in this Act shall be construed as af-
- 24 fecting the role of the Department of Justice
- 25 or the Attorney General with respect to appli-

1	cations under the Foreign Intelligence Sur-
2	veillance Act of 1978.
3	["(g) Intelligence Information Shar-
4	ING.—(1) The National Intelligence Director
5	shall have principal authority to ensure max-
6	imum availability of and access to intelligence
7	information within the intelligence commu-
8	nity consistent with national security require-
9	ments. The National Intelligence Director
10	shall—
11	["(A) establish uniform security
12	standards and procedures;
13	["(B) establish common information
14	technology standards, protocols, and
15	interfaces;
16	["(C) ensure development of informa-
17	tion technology systems that include
18	multi-level security and intelligence inte-
19	gration capabilities; and
20	["(D) establish policies and proce-
21	dures to resolve conflicts between the
22	need to share intelligence information
23	and the need to protect intelligence
24	sources and methods.

- 1 **["(2)** The President shall ensure that the
- 2 National Intelligence Director has all nec-
- 3 essary support and authorities to fully and ef-
- 4 fectively implement paragraph (1).
- 5 ["(3) Except as otherwise directed by the
- 6 President or with the specific written agree-
- 7 ment of the head of the department or agency
- 8 in question, a Federal agency or official shall
- 9 not be considered to have met any obligation
- 10 to provide any information, report, assess-
- 11 ment, or other material (including
- 12 unevaluated intelligence information) to that
- 13 department or agency solely by virtue of hav-
- 14 ing provided that information, report, assess-
- 15 ment, or other material to the National Intel-
- 16 ligence Director or the National counter-
- 17 terrorism Center.
- 18 ["(4) Not later than February 1 of each
- 19 year, the National Intelligence Director shall
- 20 submit to the President and to the Congress
- 21 an annual report that identifies any statute,
- 22 regulation, policy, or practice that the Direc-
- 23 tor believes impedes the ability of the Direc-
- 24 tor to fully and effectively implement para-
- 25 **graph** (1).

1	["(h) Analysis.—(1) The National Intel-
2	ligence Director shall ensure that all elements
3	of the intelligence community strive for the
4	most accurate analysis of intelligence derived
5	from all sources to support national security
6	needs.
7	["(2) The National Intelligence Director
8	shall ensure that intelligence analysis gen-
9	erally receives the highest priority when dis-
10	tributing resources within the intelligence
11	community and shall carry out duties under
12	this subsection in a manner that—
13	["(A) develops all-source analysis
14	techniques;
15	["(B) ensures competitive analysis;
16	["(C) ensures that differences in judg-
17	ment are fully considered and brought to
18	the attention of policymakers; and
19	["(D) builds relationships between in-
20	telligence collectors and analysts to fa-
21	cilitate greater understanding of the
22	needs of analysts.
23	["(i) PROTECTION OF INTELLIGENCE
24	Sources and Methods.—(1) In order to pro-
25	tect intelligence sources and methods from

- 1 unauthorized disclosure and, consistent with
- 2 that protection, to maximize the dissemina-
- 3 tion of intelligence, the National Intelligence
- 4 Director shall establish and implement guide-
- 5 lines for the intelligence community for the
- 6 **following purposes:**
- 7 ["(A) Classification of information.
- 8 ["(B) Access to and dissemination of 9 intelligence, both in final form and in the
- 10 **form when initially gathered.**
- 11 ["(C) Preparation of intelligence
- products in such a way that source infor-
- mation is removed to allow for dissemina-
- tion at the lowest level of classification
- possible or in unclassified form to the ex-
- tent practicable.
- 17 ["(2) The Director may only delegate a
- 18 duty or authority given the Director under
- 19 this subsection to the Deputy National Intel-
- 20 ligence Director.
- 21 ["(j) Uniform Procedures for Sensitive
- 22 COMPARTMENTED INFORMATION.—The Presi-
- 23 dent, acting through the National Intelligence
- 24 Director, shall—

["(1) establish uniform standards and procedures for the grant of access to sensitive compartmented information to any officer or employee of any agency or department of the United States and to employees of contractors of those agencies or departments;

["(2) ensure the consistent implementation of those standards and procedures throughout such agencies and departments;

["(3) ensure that security clearances granted by individual elements of the intelligence community are recognized by all elements of the intelligence community, and under contracts entered into by those agencies; and

["(4) ensure that the process for investigation and adjudication of an application for access to sensitive compartmented information is performed in the most expeditious manner possible consistent with applicable standards for national security.

1	["(k) COORDINATION WITH FOREIGN GOV-
2	ERNMENTS.—Under the direction of the Presi-
3	dent and in a manner consistent with section
4	207 of the Foreign Service Act of 1980 (22
5	U.S.C. 3927), the National Intelligence Direc-
6	tor shall oversee the coordination of the rela-
7	tionships between elements of the intel-
8	ligence community and the intelligence or se-
9	curity services of foreign governments on all
10	matters involving intelligence related to the
11	national security or involving intelligence ac-
12	quired through clandestine means.
13	["(1) ENHANCED PERSONNEL MANAGE-
14	MENT.—(1)(A) The National Intelligence Direc-
15	tor shall, under regulations prescribed by the
16	Director, provide incentives for personnel of
17	elements of the intelligence community to
18	serve—
19	["(i) on the staff of the National Intel-
20	ligence Director;
21	["(ii) on the staff of the national intel-
22	ligence centers;
23	["(iii) on the staff of the National
24	counterterrorism Center: and

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- 2 the intelligence community management
- 3 **functions of the Director.**
- 4 ["(B) Incentives under subparagraph (A)
- 5 may include financial incentives, bonuses,
- 6 and such other awards and incentives as the
- 7 Director considers appropriate.
- 8 ["(2)(A) Notwithstanding any other provi-
- 9 sion of law, the personnel of an element of the
- 10 intelligence community who are assigned or
- 11 detailed under paragraph (1)(A) to service
- 12 under the National Intelligence Director shall
- 13 be promoted at rates equivalent to or better
- 14 than personnel of such element who are not
- 15 so assigned or detailed.
- 16 ["(B) The Director may prescribe regula-
- 17 tions to carry out this section.
- 18 ["(3)(A) The National Intelligence Direc-
- 19 tor shall prescribe mechanisms to facilitate
- 20 the rotation of personnel of the intelligence
- 21 community through various elements of the
- 22 intelligence community in the course of their
- 23 careers in order to facilitate the widest pos-
- 24 sible understanding by such personnel of the

- 1 variety of intelligence requirements, methods,
- 2 users, and capabilities.
- 3 ["(B) The mechanisms prescribed under
- 4 subparagraph (A) may include the following:
- 5 ["(i) The establishment of special oc-
- 6 cupational categories involving service,
- 7 over the course of a career, in more than
- 8 one element of the intelligence commu-
- 9 **nity.**
- 10 ["(ii) The provision of rewards for
- service in positions undertaking analysis
- and planning of operations involving two
- or more elements of the intelligence com-
- 14 munity.
- 15 ["(iii) The establishment of require-
- ments for education, training, service,
- and evaluation that involve service in
- 18 more than one element of the intelligence
- 19 **community.**
- 20 ["(C) It is the sense of Congress that the
- 21 mechanisms prescribed under this subsection
- 22 should, to the extent practical, seek to dupli-
- 23 cate for civilian personnel within the intel-
- 24 ligence community the joint officer manage-
- 25 ment policies established by chapter 38 of

- 1 title 10, United States Code, and the other
- 2 amendments made by title IV of the Gold-
- 3 water-Nichols Department of Defense Reorga-
- 4 nization Act of 1986 (Public Law 99-433).
- 5 ["(4)(A)] This subsection shall not apply
- 6 with respect to personnel of the elements of
- 7 the intelligence community who are members
- 8 of the uniformed services or law enforcement
- 9 officers (as that term is defined in section
- 10 5541(3) of title 5, United States Code).
- ["(B) Assignment to the Office of the Na-
- 12 tional Intelligence Director of commissioned
- 13 officers of the Armed Forces shall be consid-
- 14 ered a joint-duty assignment for purposes of
- 15 the joint officer management policies pre-
- 16 scribed by chapter 38 of title 10, United States
- 17 Code, and other provisions of that title.
- 18 ["(m) ADDITIONAL AUTHORITY WITH RE-
- 19 SPECT TO PERSONNEL.—(1) In addition to the
- 20 authorities under subsection (f)(3), the Na-
- 21 tional Intelligence Director may exercise with
- 22 respect to the personnel of the Office of the
- 23 National Intelligence Director any authority
- 24 of the Director of the Central Intelligence
- 25 Agency with respect to the personnel of the

- 1 Central Intelligence Agency under the Cen-
- 2 tral Intelligence Agency Act of 1949 (50 U.S.C.
- 3 403a et seq.), and other applicable provisions
- 4 of law, as of the date of the enactment of this
- 5 subsection to the same extent, and subject to
- 6 the same conditions and limitations, that the
- 7 Director of the Central Intelligence Agency
- 8 may exercise such authority with respect to
- 9 personnel of the Central Intelligence Agency.
- 10 ["(2) Employees and applicants for em-
- 11 ployment of the Office of the National Intel-
- 12 ligence Director shall have the same rights
- 13 and protections under the Office of the Na-
- 14 tional Intelligence Director as employees of
- 15 the Central Intelligence Agency have under
- 16 the Central Intelligence Agency Act of 1949,
- 17 and other applicable provisions of law, as of
- 18 the date of the enactment of this subsection.
- 19 ["(n) Acquisition Authorities.—(1) In
- 20 carrying out the responsibilities and authori-
- 21 ties under this section, the National Intel-
- 22 ligence Director may exercise the acquisition
- 23 authorities referred to in the Central Intel-
- 24 ligence Agency Act of 1949 (50 U.S.C. 403a et
- 25 **seq.).**

- 1 ["(2) For the purpose of the exercise of
- 2 any authority referred to in paragraph (1), a
- 3 reference to the head of an agency shall be
- 4 deemed to be a reference to the National In-
- 5 telligence Director or the Deputy National In-
- 6 telligence Director.
- 7 ["(3)(A) Any determination or decision to
- 8 be made under an authority referred to in
- 9 paragraph (1) by the head of an agency may
- 10 be made with respect to individual purchases
- 11 and contracts or with respect to classes of
- 12 purchases or contracts, and shall be final.
- 13 ["(B) Except as provided in subparagraph
- 14 (C), the National Intelligence Director or the
- 15 Deputy National Intelligence Director may, in
- 16 such official's discretion, delegate to any offi-
- 17 cer or other official of the Office of the Na-
- 18 tional Intelligence Director any authority to
- 19 make a determination or decision as the head
- 20 of the agency under an authority referred to
- 21 in paragraph (1).
- 22 ["(C) The limitations and conditions set
- 23 forth in section 3(d) of the Central Intel-
- 24 ligence Agency Act of 1949 (50 U.S.C. 403c(d))
- 25 shall apply to the exercise by the National In-

- 1 telligence Director of an authority referred to
- 2 in paragraph (1).
- 3 ["(D) Each determination or decision re-
- 4 quired by an authority referred to in the sec-
- 5 ond sentence of section 3(d) of the Central In-
- 6 telligence Agency Act of 1949 shall be based
- 7 upon written findings made by the official
- 8 making such determination or decision,
- 9 which findings shall be final and shall be
- 10 available within the Office of the National In-
- 11 telligence Director for a period of at least six
- 12 years following the date of such determina-
- 13 tion or decision.
- 14 ["(o) Consideration of Views of Ele-
- 15 MENTS OF THE INTELLIGENCE COMMUNITY.—In
- 16 carrying out the duties and responsibilities
- 17 under this section, the National Intelligence
- 18 Director shall take into account the views of
- 19 a head of a department containing an element
- 20 of the intelligence community and of the Di-
- 21 rector of the Central Intelligence Agency.
- 22 ["OFFICE OF THE NATIONAL INTELLIGENCE
- 23 DIRECTOR
- 24 ["Sec. 103. (a) Establishment of Office;
- 25 FUNCTION.—(1) There is an Office of the Na-
- 26 tional Intelligence Director. The Office of the

- 1 National Intelligence Director shall not be lo-
- 2 cated within the Executive Office of the Presi-
- 3 **dent.**
- 4 ["(2) The function of the Office is to assist
- 5 the National Intelligence Director in carrying
- 6 out the duties and responsibilities of the Di-
- 7 rector under this Act and to carry out such
- 8 other duties as may be prescribed by the
- 9 President or by law.
- 10 ["(3) Any authority, power, or function
- 11 vested by law in any officer, employee, or part
- 12 of the Office of the National Intelligence Di-
- 13 rector is vested in, or may be exercised by, the
- 14 National Intelligence Director.
- 15 ["(4) Exemptions, exceptions, and exclu-
- 16 sions for the Central Intelligence Agency or
- 17 for personnel, resources, or activities of such
- 18 Agency from otherwise applicable laws, other
- 19 than the exception contained in section
- 20 104A(c)(1) shall apply in the same manner to
- 21 the Office of the National Intelligence Direc-
- 22 tor and the personnel, resources, or activities
- 23 **of such Office.**
- 24 ["(b) Office of National Intelligence
- 25 DIRECTOR.—(1) The Office of the National In-

1	telligence Director is composed of the fol-
2	lowing:
3	["(A) The National Intelligence Direc-
4	tor.
5	["(B) The Deputy National Intel-
6	ligence Director.
7	["(C) The Deputy National Intel-
8	ligence Director for Operations.
9	["(D) The Deputy National Intel-
10	ligence Director for Community Manage-
11	ment and Resources.
12	["(E) The Associate National Intel-
13	ligence Director for Military Support.
14	["(F) The Associate National Intel-
15	ligence Director for Domestic Security.
16	["(G) The Associate National Intel-
17	ligence Director for Diplomatic Affairs.
18	["(H) The National Intelligence Coun-
19	cil.
20	["(I) The General Counsel to the Na-
21	tional Intelligence Director.
22	["(J) Such other offices and officials
23	as may be established by law or the Na-
24	tional Intelligence Director may establish
25	or designate in the Office.

- 1 ["(2) To assist the National Intelligence
- 2 Director in fulfilling the duties and respon-
- 3 sibilities of the Director, the Director shall
- 4 employ and utilize in the Office of the Na-
- 5 tional Intelligence Director a staff having ex-
- 6 pertise in matters relating to such duties and
- 7 responsibilities and may establish permanent
- 8 positions and appropriate rates of pay with
- 9 respect to such staff.
- 10 ["(c) DEPUTY NATIONAL INTELLIGENCE DI-
- 11 RECTOR.—(1) There is a Deputy National Intel-
- 12 ligence Director who shall be appointed by
- 13 the President, by and with the advice and
- 14 consent of the Senate.
- 15 ["(2) The Deputy National Intelligence Di-
- 16 rector shall assist the National Intelligence
- 17 Director in carrying out the responsibilities
- 18 of the National Intelligence Director under
- 19 this Act.
- 20 ["(3) The Deputy National Intelligence Di-
- 21 rector shall act for, and exercise the powers
- 22 of, the National Intelligence Director during
- 23 the absence or disability of the National Intel-
- 24 ligence Director or during a vacancy in the
- 25 position of the National Intelligence Director.

1	["(4) The Deputy National Intelligence Di-
2	rector takes precedence in the Office of the
3	National Intelligence Director immediately
4	after the National Intelligence Director.
5	["(d) DEPUTY NATIONAL INTELLIGENCE DI-
6	RECTOR FOR OPERATIONS.—(1) There is a Dep-
7	uty National Intelligence Director for Oper-
8	ations.
9	["(2) The Deputy National Intelligence Di-
10	rector for Operations shall—
11	["(A) assist the National Intelligence
12	Director in all aspects of intelligence op-
13	erations, including intelligence tasking,
14	requirements, collection, and analysis;
15	["(B) assist the National Intelligence
16	Director in overseeing the national intel-
17	ligence centers; and
18	["(C) perform such other duties and
19	exercise such powers as National Intel-
20	ligence Director may prescribe.
21	["(e) DEPUTY NATIONAL INTELLIGENCE DI-
22	RECTOR FOR COMMUNITY MANAGEMENT AND RE-
23	SOURCES.—(1) There is a Deputy National In-
24	telligence Director for Community Manage-
25	ment and Resources.

1	["(2) The Deputy National Intelligence Di-
2	rector for Community Management and Re-
3	sources shall—
4	["(A) assist the National Intelligence
5	Director in all aspects of management
6	and resources, including administration,
7	budgeting, information security, per-
8	sonnel, training, and programmatic func-
9	tions; and
10	["(B) perform such other duties and
11	exercise such powers as the National In-
12	telligence Director may prescribe.
13	["(f) Associate National Intelligence Di-
14	RECTOR FOR MILITARY SUPPORT.—(1) There is
15	an Associate National Intelligence Director
16	for Military Support who shall be appointed
17	by the National Intelligence Director, in con-
18	sultation with the Secretary of Defense.
19	["(2) The Associate National Intelligence
20	Director for Military Support shall—
21	["(A) ensure that the intelligence
22	needs of the Department of Defense are
23	met: and

1	["(B) perform such other duties and
2	exercise such powers as the National In-
3	telligence Director may prescribe.
4	["(g) ASSOCIATE NATIONAL INTELLIGENCE
5	DIRECTOR FOR DOMESTIC SECURITY.—(1) There
6	is an Associate National Intelligence Director
7	for Domestic Security who shall be appointed
8	by the National Intelligence Director in con-
9	sultation with the Attorney General and the
10	Secretary of Homeland Security.
11	["(2) The Associate National Intelligence
12	Director for Domestic Security shall—
13	["(A) ensure that the intelligence
14	needs of the Department of Justice, the
15	Department of Homeland Security, and
16	other relevant executive departments
17	and agencies are met; and
18	["(B) perform such other duties and
19	exercise such powers as the National In-
20	telligence Director may prescribe, except
21	that the National Intelligence Director
22	may not make such officer responsible
23	for disseminating any domestic or home-
24	land security information to State gov-

1	ernment or local government officials or
2	any private sector entity.
3	["(h) ASSOCIATE NATIONAL INTELLIGENCE
4	DIRECTOR FOR DIPLOMATIC AFFAIRS.—(1) There
5	is an Associate National Intelligence Director
6	for Diplomatic Affairs who shall be appointed
7	by the National Intelligence Director in con-
8	sultation with the Secretary of State.
9	["(2) The Associate National Intelligence
10	Director for Diplomatic Affairs shall—
11	["(A) ensure that the intelligence
12	needs of the Department of State are met;
13	and
14	["(B) perform such other duties and
15	exercise such powers as the National In-
16	telligence Director may prescribe.
17	["(i) MILITARY STATUS OF DIRECTOR AND
18	DEPUTY DIRECTORS.—(1) Not more than one of
19	the individuals serving in the positions speci-
20	fied in paragraph (2) may be a commissioned
21	officer of the Armed Forces in active status.
22	["(2) The positions referred to in this
23	paragraph are the following:
24	["(A) The National Intelligence Direc-
25	tor

1	["(B) The Deputy National Intel-
2	ligence Director.
3	["(3) It is the sense of Congress that,
4	under ordinary circumstances, it is desirable
5	that one of the individuals serving in the posi-
6	tions specified in paragraph (2)—
7	["(A) be a commissioned officer of the
8	Armed Forces, in active status; or
9	["(B) have, by training or experience,
10	an appreciation of military intelligence
11	activities and requirements.
12	["(4) A commissioned officer of the Armed
13	Forces, while serving in a position specified
14	in paragraph (2)—
15	["(A) shall not be subject to super-
16	vision or control by the Secretary of De-
17	fense or by any officer or employee of the
18	Department of Defense;
19	["(B) shall not exercise, by reason of
20	the officer's status as a commissioned of-
21	ficer, any supervision or control with re-
22	spect to any of the military or civilian
23	personnel of the Department of Defense
24	except as otherwise authorized by law;
25	and

- 1 ["(C) shall not be counted against the 2 numbers and percentages of commis-3 sioned officers of the rank and grade of 4 such officer authorized for the military 5 department of that officer.
- ["(5) Except as provided in subparagraph
 (A) or (B) of paragraph (4), the appointment
 of an officer of the Armed Forces to a position
 specified in paragraph (2) shall not affect the
 status, position, rank, or grade of such officer
 in the Armed Forces, or any emolument, perquisite, right, privilege, or benefit incident to
 or arising out of such status, position, rank,
- 15 ["(6) A commissioned officer of the Armed
 16 Forces on active duty who is appointed to a
 17 position specified in paragraph (2), while
 18 serving in such position and while remaining
 19 on active duty, shall continue to receive mili20 tary pay and allowances and shall not receive
 21 the pay prescribed for such position. Funds
 22 from which such pay and allowances are paid
 23 shall be reimbursed from funds available to
 24 the National Intelligence Director.

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1	["(j) NATIONAL INTELLIGENCE COUNCIL.—(1)
2	Within the Office of the Deputy National In-
3	telligence Director for Operations, there is a
4	National Intelligence Council.
5	["(2)(A) The National Intelligence Council
6	shall be composed of senior analysts within
7	the intelligence community and substantive
8	experts from the public and private sector,
9	who shall be appointed by and report to the
10	Deputy National Intelligence Director for Op-
11	erations.
12	["(B) The Director shall prescribe appro-
13	priate security requirements for personnel
14	appointed from the private sector as a condi-
15	tion of service on the Council, or as contrac-
16	tors of the Council or employees of such con-
17	tractors, to ensure the protection of intel-
18	ligence sources and methods while avoiding,
19	wherever possible, unduly intrusive require-
20	ments which the Director considers to be un-
21	necessary for this purpose.
22	["(3) The National Intelligence Council

["(A) produce national intelligence estimates for the United States Govern-

23 **shall**—

- ment, which shall include as a part of such estimates in their entirety, alternative views, if any, held by elements of
- the intelligence community;
 Γ"(B) evaluate community
- ["(B) evaluate community-wide collection and production of intelligence by the intelligence community and the requirements and resources of such collection and production; and
- 10 ["(C) otherwise assist the National In-11 telligence Director in carrying out the re-12 sponsibility of the National Intelligence 13 Director to provide national intelligence.
- 14 ["(4) Within their respective areas of ex-
- 15 pertise and under the direction of the Deputy
- 16 National Intelligence Director for Operations,
- 17 the members of the National Intelligence
- 18 Council shall constitute the senior intel-
- 19 ligence advisers of the intelligence commu-
- 20 nity for purposes of representing the views of
- 21 the intelligence community within the United
- 22 States Government.
- 23 ["(5) Subject to the direction and control
- 24 of the Deputy National Intelligence Director
- 25 for Operations, the National Intelligence

- 1 Council may carry out its responsibilities
- 2 under this section by contract, including con-
- 3 tracts for substantive experts necessary to as-
- 4 sist the Council with particular assessments
- 5 under this subsection.
- 6 ["(6) The Deputy National Intelligence Di-
- 7 rector for Operations shall make available to
- 8 the National Intelligence Council such per-
- 9 sonnel as may be necessary to permit the
- 10 Council to carry out its responsibilities under
- 11 this section.
- 12 ["(7) The heads of the elements of the in-
- 13 telligence community shall, as appropriate,
- 14 furnish such support to the National Intel-
- 15 ligence Council, including the preparation of
- 16 intelligence analyses, as may be required by
- 17 the National Intelligence Director.
- 18 ["(k) GENERAL COUNSEL TO THE NATIONAL
- 19 INTELLIGENCE DIRECTOR.—(1) There is a Gen-
- 20 eral Counsel to the National Intelligence Di-
- 21 rector.
- 22 ["(2) The individual serving in the posi-
- 23 tion of General Counsel to the National Intel-
- 24 ligence Director may not, while so serving,

- 1 also serve as the General Counsel of any other
- 2 agency or department of the United States.
- **["(3) The General Counsel to the National**
- 4 Intelligence Director is the chief legal officer
- 5 for the National Intelligence Director.
- 6 ["(4) The General Counsel to the National
- 7 Intelligence Director shall perform such func-
- 8 tions as the National Intelligence Director
- 9 may prescribe.
- 10 ["(1) INTELLIGENCE COMMUNITY INFORMA-
- 11 TION TECHNOLOGY OFFICER.—(1) There is an In-
- 12 telligence Community Information Tech-
- 13 nology Officer who shall be appointed by the
- 14 National Intelligence Director.
- 15 ["(2) The mission of the Intelligence Com-
- 16 munity Information Technology Officer is to
- 17 assist the National Intelligence Director in en-
- 18 suring the sharing of information in the full-
- 19 est and most prompt manner between and
- 20 among elements of the intelligence commu-
- 21 nity consistent with section 102A(g).
- 22 ["(3) The Intelligence Community Infor-
- 23 mation Technology Officer shall—
- 24 ["(A) assist the Deputy National Intel-
- 25 ligence Director for Community Manage-

ment and Resources in developing and implementing an integrated information technology network;

["(B) develop an enterprise architecture for the intelligence community and assist the Deputy National Intelligence Director for Community Management and Resources in ensuring that elements of the intelligence community comply with such architecture;

["(C) have procurement approval authority over all enterprise architecturerelated information technology items funded in the National Intelligence Program;

["(D) ensure that all such elements have the most direct and continuous electronic access to all information (including unevaluated intelligence consistent with existing laws and the guidelines referred to in section 102A(b)) necessary for appropriately cleared analysts to conduct comprehensive all-source analysis and for appropriately cleared policymakers to perform their duties—

1	["(i) directly, in the case of the
2	elements of the intelligence commu-
3	nity within the National Intelligence
4	Program, and
5	["(ii) in conjunction with the Sec-
6	retary of Defense and other applica-
7	ble heads of departments with intel-
8	ligence elements outside the National
9	Intelligence Program;
10	["(E) review and provide rec-
11	ommendations to the Deputy National In-
12	telligence Director for Community Man-
13	agement and Resources on National Intel-
14	ligence Program budget requests for in-
15	formation technology and national secu-
16	rity systems;
17	["(F) assist the Deputy National Intel-
18	ligence Director for Community Manage-
19	ment and Resources in promulgating and
20	enforcing standards on information tech-
21	nology and national security systems that
22	apply throughout the elements of the in-
23	telligence community;
24	["(G) ensure that within and between
25	the elements of the National Intelligence

1	Program, duplicative and unnecessary in-
2	formation technology and national secu-
3	rity systems are eliminated; and

["(H) pursuant to the direction of the National Intelligence Director, consult with the Director of the Office of Management and Budget to ensure that the Office of the National Intelligence Director coordinates and complies with national security requirements consistent with applicable law, Executive orders, and guidance; and

["(I) perform such other duties with respect to the information systems and information technology of the Office of the National Intelligence Director as may be prescribed by the Deputy National Intelligence Director for Community Management and Resources or specified by law.

- **["CENTRAL INTELLIGENCE AGENCY**
- 22 ["Sec. 104. (a) CENTRAL INTELLIGENCE
- 23 AGENCY.—There is a Central Intelligence
- **Agency.**

- 25 ["(b) FUNCTION.—The function of the Cen-
- 26 tral Intelligence Agency is to assist the Direc-

1	tor of the Central Intelligence Agency in car-
2	rying out the responsibilities specified in sec-
3	tion 104A(c).
4	["DIRECTOR OF THE CENTRAL INTELLIGENCE
5	AGENCY
6	["Sec. 104A. (a) DIRECTOR OF CENTRAL IN-
7	TELLIGENCE AGENCY.—There is a Director of
8	the Central Intelligence Agency who shall be
9	appointed by the President, by and with the
10	advice and consent of the Senate. The Direc-
11	tor shall be under the authority, direction,
12	and control of the National Intelligence Direc-
13	tor, except as otherwise determined by the
14	President.
15	["(b) DUTIES.—In the capacity as Director
16	of the Central Intelligence Agency, the Direc-
17	tor of the Central Intelligence Agency shall—
18	["(1) carry out the responsibilities
19	specified in subsection (c); and
20	["(2) serve as the head of the Central
21	Intelligence Agency.
22	["(c) RESPONSIBILITIES.—The Director of
23	the Central Intelligence Agency shall—
24	["(1) collect intelligence through
25	human sources and by other appropriate
26	means, except that the Director of the

Central Intelligence Agency shall have no police, subpoena, or law enforcement powers or internal security functions;

["(2) provide overall direction for the collection of national intelligence overseas or outside of the United States through human sources by elements of the intelligence community authorized to undertake such collection and, in coordination with other agencies of the Government which are authorized to undertake such collection, ensure that the most effective use is made of resources and that the risks to the United States and those involved in such collection are minimized;

["(3) correlate and evaluate intelligence related to the national security and provide appropriate dissemination of such intelligence;

["(4) perform such additional services as are of common concern to the elements of the intelligence community, which services the National Intelligence

- Director determines can be more efficiently accomplished centrally; and
- 3 ["(5) perform such other functions
- 4 and duties related to intelligence affect-
- 5 ing the national security as the President
- 6 or the National Intelligence Director may
- 7 **direct.**
- 8 ["(d) DEPUTY DIRECTOR OF THE CENTRAL IN-
- 9 TELLIGENCE AGENCY.—There is a Deputy Direc-
- 10 tor of the Central Intelligence Agency who
- 11 shall be appointed by the President. The Dep-
- 12 uty Director shall perform such functions as
- 13 the Director may prescribe and shall perform
- 14 the duties of the Director during the Direc-
- 15 tor's absence or disability or during a vacancy
- 16 in the position of the Director of the Central
- 17 Intelligence Agency.
- 18 ["(e) TERMINATION OF EMPLOYMENT OF CIA
- 19 EMPLOYEES.—(1) Notwithstanding the provi-
- 20 sions of any other law, the Director of the
- 21 Central Intelligence Agency may, in the dis-
- 22 cretion of the Director, terminate the employ-
- 23 ment of any officer or employee of the Central
- 24 Intelligence Agency whenever the Director
- 25 considers the termination of employment of

- 1 such officer or employee necessary or advis-
- 2 able in the interests of the United States.
- 3 ["(2) Any termination of employment of
- 4 an officer or employee under paragraph (1)
- 5 shall not affect the right of the officer or em-
- 6 ployee to seek or accept employment in any
- 7 other department, agency, or element of the
- 8 United States Government if declared eligible
- 9 for such employment by the Office of Per-
- 10 sonnel Management.".
- 11 **[(b) FIRST DIRECTOR.—(1) When the Senate**
- 12 receives the nomination of a person for the
- 13 initial appointment by the President for the
- 14 position of National Intelligence Director, it
- 15 shall consider and dispose of such nomination
- 16 within a period of 30 legislative days.
- 17 [(2) If the Senate does not dispose of such
- 18 nomination referred to in paragraph (1) with-
- 19 **in such period—**
- 20 [(A) Senate confirmation is not re-
- 21 quired; and
- [(B) the appointment of such nomi-
- 23 nee as National Intelligence Director
- takes effect upon administration of the
- 25 **oath of office.**

1	[(3) For the purposes of this subsection,
2	the term "legislative day" means a day on
3	which the Senate is in session.
4	[SEC. 1012. REVISED DEFINITION OF NATIONAL INTEL-
5	LIGENCE.
6	[Paragraph (5) of section 3 of the National
7	Security Act of 1947 (50 U.S.C. 401a) is amend-
8	ed to read as follows:
9	["(5) The terms 'national intelligence'
10	and 'intelligence related to national secu-
11	rity' refer to all intelligence, regardless of
12	the source from which derived and in-
13	cluding information gathered within or
14	outside the United States, that—
15	["(A) pertains, as determined con-
16	sistent with any guidance issued by
17	the President, to more than one
18	United States Government agency;
19	and
20	["(B) that involves—
21	["(i) threats to the United
22	States, its people, property, or in-
23	terests:

1	["(ii) the development, pro-
2	liferation, or use of weapons of
3	mass destruction; or
4	["(iii) any other matter bear-
5	ing on United States national or
6	homeland security.".
7	[SEC. 1013. JOINT PROCEDURES FOR OPERATIONAL CO-
8	ORDINATION BETWEEN DEPARTMENT OF DE-
9	FENSE AND CENTRAL INTELLIGENCE AGEN-
10	CY.
11	[(a) DEVELOPMENT OF PROCEDURES.—The
12	National Intelligence Director, in consulta-
13	tion with the Secretary of Defense and the Di-
14	rector of the Central Intelligence Agency,
15	shall develop joint procedures to be used by
16	the Department of Defense and the Central
17	Intelligence Agency to improve the coordina-
18	tion and deconfliction of operations that in-
19	volve elements of both the Armed Forces and
20	the Central Intelligence Agency consistent
21	with national security and the protection of
22	human intelligence sources and methods.
23	Those procedures shall, at a minimum, pro-
24	vide the following:

1	[(1) Methods by which the Director of
2	the Central Intelligence Agency and the
3	Secretary of Defense can improve com-
4	munication and coordination in the plan-
5	ning, execution, and sustainment of oper-
6	ations, including, as a minimum—
7	[(A) information exchange be-
8	tween senior officials of the Central
9	Intelligence Agency and senior offi-
10	cers and officials of the Department
11	of Defense when planning for such an
12	operation commences by either orga-
13	nization; and
14	[(B) exchange of information be-
15	tween the Secretary and the Director
16	of the Central Intelligence Agency to
17	ensure that senior operational offi-
18	cials in both the Department of De-
19	fense and the Central Intelligence
20	Agency have knowledge of the exist-
21	ence of the ongoing operations of the
22	other.
23	[(2) When appropriate, in cases

where the Department of Defense and the

Central Intelligence Agency are con-

24

1	ducting separate missions in the same
2	geographical area, mutual agreement on
3	the tactical and strategic objectives for
4	the region and a clear delineation of
5	operational responsibilities to prevent
6	conflict and duplication of effort.
7	[(b) IMPLEMENTATION REPORT.—Not later
8	than 180 days after the date of the enactment
9	of the Act, the National Intelligence Director
10	shall submit to the congressional defense
11	committees (as defined in section 101 of title
12	10, United States Code) and the congressional
13	intelligence committees (as defined in section
14	3(7) of the National Security Act of 1947 (50
15	U.S.C. 401a(7))) a report describing the proce-
16	dures established pursuant to subsection (a)
17	and the status of the implementation of those
18	procedures.
19	[SEC. 1014. ROLE OF NATIONAL INTELLIGENCE DIRECTOR
20	IN APPOINTMENT OF CERTAIN OFFICIALS RE-
21	SPONSIBLE FOR INTELLIGENCE-RELATED AC-
22	TIVITIES.
23	[Section 106 of the National Security Act
24	of 1947 (50 U.S.C. 403-6) is amended by strik-

- 1 ing all after the heading and inserting the fol-
- 2 lowing:
- 3 ["(a) RECOMMENDATION OF NID IN CERTAIN
- 4 APPOINTMENTS.—(1) In the event of a vacancy
- 5 in a position referred to in paragraph (2), the
- 6 National Intelligence Director shall rec-
- 7 ommend to the President an individual for
- 8 nomination to fill the vacancy.
- 9 ["(2) Paragraph (1) applies to the fol-
- 10 **lowing positions:**
- 11 ["(A) The Deputy National Intel-
- 12 **ligence Director.**
- 13 ["(B) The Director of the Central In-
- 14 **telligence Agency.**
- 15 ["(b) CONCURRENCE OF NID IN APPOINT-
- 16 MENTS TO POSITIONS IN THE INTELLIGENCE COM-
- 17 MUNITY.—(1) In the event of a vacancy in a po-
- 18 sition referred to in paragraph (2), the head
- 19 of the department or agency having jurisdic-
- 20 tion over the position shall obtain the concur-
- 21 rence of the National Intelligence Director be-
- 22 fore appointing an individual to fill the va-
- 23 cancy or recommending to the President an
- 24 individual to be nominated to fill the vacancy.
- 25 If the Director does not concur in the rec-

- 1 ommendation, the head of the department or
- 2 agency concerned may not fill the vacancy or
- 3 make the recommendation to the President
- 4 (as the case may be).
- 5 ["(2) Paragraph (1) applies to the fol-
- 6 **lowing positions:**
- 7 ["(A) The Director of the National Se-
- 8 curity Agency.
- 9 ["(B) The Director of the National Re-
- 10 **connaissance Office.**
- 11 ["(C) The Director of the National
- 12 Geospatial-Intelligence Agency.
- 13 ["(c) Consultation With National Intel-
- 14 LIGENCE DIRECTOR IN CERTAIN POSITIONS.—(1)
- 15 In the event of a vacancy in a position re-
- 16 ferred to in paragraph (2), the head of the de-
- 17 partment or agency having jurisdiction over
- 18 the position shall consult with the National
- 19 Intelligence Director before appointing an in-
- 20 dividual to fill the vacancy or recommending
- 21 to the President an individual to be nomi-
- 22 **nated to fill the vacancy.**
- 23 ["(2) Paragraph (1) applies to the fol-
- 24 **lowing positions:**

1	["(A) The Director of the Defense In-
2	telligence Agency.
3	["(B) The Assistant Secretary of State
4	for Intelligence and Research.
5	["(C) The Director of the Office of In-
6	telligence of the Department of Energy.
7	["(D) The Director of the Office of
8	counterintelligence of the Department of
9	Energy.
10	["(E) The Assistant Secretary for In-
11	telligence and Analysis of the Depart-
12	ment of the Treasury.
13	["(F) The Executive Assistant Direc-
14	tor for Intelligence of the Federal Bureau
15	of Investigation or that officer's suc-
16	cessor.
17	["(G) The Under Secretary of Home-
18	land Security for Information Analysis
19	and Infrastructure Protection.
20	["(H) The Deputy Assistant Com-
21	mandant of the Coast Guard for Intel-
22	liganca

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1	[SEC. 1015. INITIAL APPOINTMENT OF THE NATIONAL IN-
2	TELLIGENCE DIRECTOR.
3	[(a) INITIAL APPOINTMENT OF THE NATIONAL
4	INTELLIGENCE DIRECTOR.—Notwithstanding
5	section 102(a)(1) of the National Security Act
6	of 1947, as added by section 1011(a), the indi-
7	vidual serving as the Director of Central In-
8	telligence on the date immediately preceding
9	the date of the enactment of this Act may, at
10	the discretion of the President, become the
11	National Intelligence Director as of the date
12	of the enactment of this Act.
13	[(b) GENERAL REFERENCES.—(1) Any ref-
14	erence to the Director of Central Intelligence
15	in the Director's capacity as the head of the
16	intelligence community in any law, regula-
17	tion, document, paper, or other record of the
18	United States shall be deemed to be a ref-
19	erence to the National Intelligence Director.
20	[(2) Any reference to the Director of Cen-
2.1	tral Intelligence in the Director's capacity as

22 the head of the Central Intelligence Agency in 23 any law, regulation, document, paper, or 24 other record of the United States shall be 25 deemed to be a reference to the Director of 26 the Central Intelligence Agency.

- 1 [(3) Any reference to the Deputy Director
- 2 of Central Intelligence in the Deputy Direc-
- 3 tor's capacity as deputy to the head of the in-
- 4 telligence community in any law, regulation,
- 5 document, paper, or other record of the
- 6 United States shall be deemed to be a ref-
- 7 erence to the Deputy National Intelligence Di-
- 8 rector.
- 9 (4) Any reference to the Deputy Director
- 10 of Central Intelligence for Community Man-
- 11 agement in any law, regulation, document,
- 12 paper, or other record of the United States
- 13 shall be deemed to be a reference to the Dep-
- 14 uty National Intelligence Director for Com-
- 15 munity Management and Resources.
- 16 [SEC. 1016. EXECUTIVE SCHEDULE MATTERS.
- 17 [(a) EXECUTIVE SCHEDULE LEVEL I.—Sec-
- 18 tion 5312 of title 5, United States Code, is
- 19 amended by adding the end the following new
- 20 item:
- 21 ["National Intelligence Director.".
- [(b) EXECUTIVE SCHEDULE LEVEL II.—Sec-
- 23 tion 5313 of title 5, United States Code, is
- 24 amended by adding at the end the following
- 25 **new items:**

1	["Deputy National Intelligence Direc-
2	tor.
3	["Director of the National counter-
4	terrorism Center.".
5	[(c) EXECUTIVE SCHEDULE LEVEL IV.—Sec-
6	tion 5315 of title 5, United States Code, is
7	amended by striking the item relating to the
8	Assistant Directors of Central Intelligence.
9	[Subtitle B—National counter-
10	terrorism Center and Civil Lib-
11	erties Protections
12	[SEC. 1021. NATIONAL counterterrorism CENTER.
13	[(a) In General.—Title I of the National
14	Security Act of 1947 (50 U.S.C. 402 et seq.) is
15	amended by adding at the end the following
16	new section:
17	["NATIONAL COUNTERTERRORISM CENTER
18	["Sec. 119. (a) Establishment of Cen-
19	TER.—There is within the Office of the Na-
20	tional Intelligence Director a National
21	counterterrorism Center.
22	["(b) DIRECTOR OF NATIONAL COUNTER-
23	TERRORISM CENTER.—There is a Director of the
24	National counterterrorism Center, who shall

25 be the head of the National counterterrorism

1	Center, who shall be appointed by National
2	Intelligence Director.
3	["(c) Supervision.—The Director of the
4	National counterterrorism Center shall re-
5	port to the National Intelligence Director on—
6	["(1) the budget and programs of the
7	National counterterrorism Center;
8	["(2) the activities of the Directorate
9	of Intelligence of the National counter-
10	terrorism Center under subsection (h);
11	["(3) the conduct of intelligence oper-
12	ations implemented by other elements of
13	the intelligence community; and
14	["(4) the planning and progress of
15	joint counterterrorism operations (other
16	than intelligence operations).
17	The National Intelligence Director shall carry
18	out this section through the Deputy National
19	Intelligence Director for Operations.
20	["(d) PRIMARY MISSIONS.—The primary
21	missions of the National counterterrorism
22	Center shall be as follows:
23	["(1) To serve as the primary organi-
24	zation in the United States Government
25	for analyzing and integrating all intel-

- ligence possessed or acquired by the
 United States Government pertaining to
 terrorism and counterterrorism, excepting intelligence pertaining exclusively to
 domestic counterterrorism.
 - ["(2) To conduct strategic operational planning for counterterrorism activities, integrating all instruments of national power, including diplomatic, financial, military, intelligence, homeland security, and law enforcement activities within and among agencies.
 - ["(3) To support operational responsibilities assigned to lead agencies for counterterrorism activities by ensuring that such agencies have access to and receive intelligence needed to accomplish their assigned activities.
 - ["(4) To ensure that agencies, as appropriate, have access to and receive all-source intelligence support needed to execute their counterterrorism plans or perform independent, alternative analysis.

1	["(e) Domestic counterterrorism Intel-
2	LIGENCE.—(1) The Center may, consistent with
3	applicable law, the direction of the President,
4	and the guidelines referred to in section
5	102A(b), receive intelligence pertaining exclu-
6	sively to domestic counterterrorism from any
7	Federal, State, or local government or other
8	source necessary to fulfill its responsibilities
9	and retain and disseminate such intelligence.
10	["(2) Any agency authorized to conduct
11	counterterrorism activities may request infor-
12	mation from the Center to assist it in its re-
13	sponsibilities, consistent with applicable law
14	and the guidelines referred to in section
15	102A(b).
16	["(f) DUTIES AND RESPONSIBILITIES OF DI-
17	RECTOR.—The Director of the National
18	counterterrorism Center shall—
19	["(1) serve as the principal adviser to
20	the National Intelligence Director on in-
21	telligence operations relating to counter-
22	terrorism;
23	["(2) provide strategic guidance and
24	plans for the civilian and military
25	counterterrorism efforts of the United

- States Government and for the effective integration of counterterrorism intelligence and operations across agency boundaries, both inside and outside the United States;
 - ["(3) advise the National Intelligence Director on the extent to which the counterterrorism program recommendations and budget proposals of the departments, agencies, and elements of the United States Government conform to the priorities established by the President;
 - ["(4) disseminate terrorism information, including current terrorism threat analysis, to the President, the Vice President, the Secretaries of State, Defense, and Homeland Security, the Attorney General, the Director of the Central Intelligence Agency, and other officials of the executive branch as appropriate, and to the appropriate committees of Congress;

["(5) support the Department of Justice and the Department of Homeland Security, and other appropriate agencies, in fulfillment of their responsibilities to dis-

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- seminate terrorism information, con-
- 2 sistent with applicable law, guidelines re-
- ferred to in section 102A(b), Executive
- 4 Orders and other Presidential guidance,
- 5 to State and local government officials,
- and other entities, and coordinate dis-
- 7 semination of terrorism information to
- 8 foreign governments as approved by the
- 9 National Intelligence Director;
- 10 ["(6) consistent with priorities ap-
- proved by the President, assist the Na-
- 12 tional Intelligence Director in estab-
- lishing requirements for the intelligence
- community for the collection of terrorism
- 15 **information; and**
- 16 ["(7) perform such other duties as the
- 17 National Intelligence Director may pre-
- scribe or are prescribed by law.
- 19 ["(g) LIMITATION.—The Director of the Na-
- 20 tional counterterrorism Center may not di-
- 21 rect the execution of counterterrorism oper-
- 22 ations.
- 23 ["(h) RESOLUTION OF DISPUTES.—The Na-
- 24 tional Intelligence Director shall resolve dis-
- 25 agreements between the National counter-

- 1 terrorism Center and the head of a depart-
- 2 ment, agency, or element of the United States
- 3 Government on designations, assignments,
- 4 plans, or responsibilities. The head of such a
- 5 department, agency, or element may appeal
- 6 the resolution of the disagreement by the Na-
- 7 tional Intelligence Director to the President.
- 8 ["(i) DIRECTORATE OF INTELLIGENCE.—The
- 9 Director of the National counterterrorism
- 10 Center shall establish and maintain within
- 11 the National counterterrorism Center a Direc-
- 12 torate of Intelligence which shall have pri-
- 13 mary responsibility within the United States
- 14 Government for analysis of terrorism and ter-
- 15 rorist organizations (except for purely domes-
- 16 tic terrorism and domestic terrorist organiza-
- 17 tions) from all sources of intelligence, wheth-
- 18 er collected inside or outside the United
- 19 **States.**
- 20 ["(i) DIRECTORATE OF STRATEGIC PLAN-
- 21 NING.—The Director of the National counter-
- 22 terrorism Center shall establish and maintain
- 23 within the National counterterrorism Center
- 24 a Directorate of Strategic Planning which
- 25 shall provide strategic guidance and plans for

- 2 the United States Government.".
- 3 [(b) CLERICAL AMENDMENT.—The table of
- 4 sections for the National Security Act of 1947
- 5 is amended by inserting after the item relat-
- 6 ing to section 118 the following new item:

["Sec. 119. National counterterrorism Center.".

- 7 [SEC. 1022. CIVIL LIBERTIES PROTECTION OFFICER.
- 8 [(a) Civil Liberties Protection Offi-
- 9 CER.—(1) Within the Office of the National In-
- 10 telligence Director, there is a Civil Liberties
- 11 Protection Officer who shall be appointed by
- 12 the National Intelligence Director.
- 13 **[(2) The Civil Liberties Protection Officer**
- 14 shall report directly to the National Intel-
- 15 ligence Director.
- 16 **[(b) DUTIES.—The Civil Liberties Protec-**
- 17 tion Officer shall—
- 18 **[(1) ensure that the protection of civil**
- liberties and privacy is appropriately in-
- corporated in the policies and procedures
- 21 developed for and implemented by the
- Office of the National Intelligence Direc-
- tor and the elements of the intelligence
- 24 community within the National Intel-
- 25 **ligence Program**;

- [(2) oversee compliance by the Office and the National Intelligence Director with requirements under the Constitution and all laws, regulations, Executive orders, and implementing guidelines relating to civil liberties and privacy;
 - [(3) review and assess complaints and other information indicating possible abuses of civil liberties and privacy in the administration of the programs and operations of the Office and the National Intelligence Director and, as appropriate, investigate any such complaint or information;
 - [(4) ensure that the use of technologies sustain, and do not erode, privacy protections relating to the use, collection, and disclosure of personal information;
 - [(5) ensure that personal information contained in a system of records subject to section 552a of title 5, United States Code (popularly referred to as the 'Privacy Act'), is handled in full compliance

1	with fair information practices as set out
2	in that section;
3	[(6) conduct privacy impact assess-
4	ments when appropriate or as required
5	by law; and
6	[(7) perform such other duties as may
7	be prescribed by the National Intel-
8	ligence Director or specified by law.
9	[(c) USE OF AGENCY INSPECTORS GEN-
10	ERAL.—When appropriate, the Civil Liberties
11	Protection Officer may refer complaints to
12	the Office of Inspector General having re-
13	sponsibility for the affected element of the de-
14	partment or agency of the intelligence com-
15	munity to conduct an investigation under
16	paragraph (3) of subsection (b).
17	Subtitle C—Joint Intelligence
18	Community Council
	[SEC. 1031. JOINT INTELLIGENCE COMMUNITY COUNCIL.
20	[(a) ESTABLISHMENT.—There is hereby es-
	tablished a Joint Intelligence Community
	Council.
23	
	ligence Community Council shall provide ad-
∠ ¬†	insolice community council shall provide au-

1	vice to the National Intelligence Director as
2	appropriate.
3	[(2) The National Intelligence Director
4	shall consult with the Joint Intelligence Com-
5	munity Council in developing guidance for
6	the development of the annual National Intel-
7	ligence Program budget.
8	[(c) Membership.—The Joint Intelligence
9	Community Council shall consist of the fol-
10	lowing:
11	[(1) The National Intelligence Direc-
12	tor, who shall chair the Council.
13	[(2) The Secretary of State.
14	[(3) The Secretary of the Treasury.
15	[(4) The Secretary of Defense.
16	[(5) The Attorney General.
17	[(6) The Secretary of Energy.
18	[(7) The Secretary of Homeland Secu-
19	rity.
20	[(8) Such other officials of the execu-
21	tive branch as the President may des-
22	ignate.

1	[Subtitle D—Improvement of
2	Human Intelligence (HUMINT)
3	[SEC. 1041. HUMAN INTELLIGENCE AS AN INCREASINGLY
4	CRITICAL COMPONENT OF THE INTEL-
5	LIGENCE COMMUNITY.
6	[It is a sense of Congress that—
7	[(1) the human intelligence officers of
8	the intelligence community have per-
9	formed admirably and honorably in the
10	face of great personal dangers;
11	[(2) during an extended period of un-
12	precedented investment and improve-
13	ments in technical collection means, the
14	human intelligence capabilities of the
15	United States have not received the nec-
16	essary and commensurate priorities;
17	[(3) human intelligence is becoming
18	an increasingly important capability to
19	provide information on the asymmetric
20	threats to the national security of the
21	United States;
22	[(4) the continued development and
23	improvement of a robust and empowered
24	and flexible human intelligence work
25	force is critical to identifying, under-

1	standing, and countering the plan	ıs and
2	intentions of the adversaries of	of the
3	United States; and	

- [(5) an increased emphasis on, and resources applied to, enhancing the depth and breadth of human intelligence capabilities of the United States intelligence community must be among the top priorities of the National Intelligence

 Director.
- 11 [SEC. 1042. IMPROVEMENT OF HUMAN INTELLIGENCE CA-
- PACITY.
- 13 [Not later than 6 months after the date of 14 the enactment of this Act, the National Intel-15 ligence Director shall submit to Congress a re-16 port on existing human intelligence 17 (HUMINT) capacity which shall include a 18 plan to implement changes, as necessary, to 19 accelerate improvements to, and increase the 20 capacity of, HUMINT across the intelligence

1	[Subtitle E—Improvement of Edu-
2	cation for the Intelligence Com-
3	munity
4	[SEC. 1051. MODIFICATION OF OBLIGATED SERVICE RE-
5	QUIREMENTS UNDER NATIONAL SECURITY
6	EDUCATION PROGRAM.
7	[(a) In General.—(1) Subsection (b)(2) of
8	section 802 of the David L. Boren National Se-
9	curity Education Act of 1991 (50 U.S.C. 1902)
10	is amended to read as follows:
11	["(2) will meet the requirements for
12	obligated service described in subsection
13	(j); and".
14	[(2) Such section is further amended by
15	adding at the end the following new sub-
16	section:
17	["(j) REQUIREMENTS FOR OBLIGATED SERV-
18	ICE IN THE GOVERNMENT.—(1) Each recipient of
19	a scholarship or a fellowship under the pro-
20	gram shall work in a specified national secu-
21	rity position. In this subsection, the term
22	'specified national security position' means a
23	position of a department or agency of the
24	United States that the Secretary certifies is
25	appropriate to use the unique language and

- 1 region expertise acquired by the recipient
- 2 pursuant to the study for which scholarship
- 3 or fellowship assistance (as the case may be)
- 4 was provided under the program.
- 5 ["(2) Each such recipient shall commence
- 6 work in a specified national security position
- 7 as soon as practicable but in no case later
- 8 than two years after the completion by the re-
- 9 cipient of the study for which scholarship or
- 10 fellowship assistance (as the case may be) was
- 11 provided under the program.
- 12 ["(3) Each such recipient shall work in a
- 13 specified national security position for a pe-
- 14 riod specified by the Secretary, which period
- 15 **shall include**—
- 16 ["(A) in the case of a recipient of a
- scholarship, one year of service for each
- year, or portion thereof, for which such
- scholarship assistance was provided, and
- 20 ["(B) in the case of a recipient of a
- fellowship, not less than one nor more
- 22 than three years for each year, or portion
- thereof, for which such fellowship assist-
- 24 ance was provided.

1	["(4) Recipients shall seek specified na-
2	tional security positions as follows:
3	["(A) In the Department of Defense or
4	in any element of the intelligence com-
5	munity.
6	["(B) In the Department of State or in
7	the Department of Homeland Security, if
8	the recipient demonstrates to the Sec-
9	retary that no position is available in the
10	Department of Defense or in any element
11	of the intelligence community.
12	["(C) In any other Federal depart-
13	ment or agency not referred to in sub-
14	paragraphs (A) and (B), if the recipient
15	demonstrates to the Secretary that no po-
16	sition is available in a Federal depart-
17	ment or agency specified in such para-
18	graphs.".
19	[(b) REGULATIONS.—The Secretary of De-
20	fense shall prescribe regulations to carry out
21	subsection (j) of section 802 of the David L.
22	Boren National Security Education Act of
23	1991, as added by subsection (a). In pre-
24	scribing such regulations, the Secretary shall

25 establish standards that recipients of scholar-

- 1 ship and fellowship assistance under the pro-
- 2 gram under section 802 of the David L. Boren
- 3 National Security Education Act of 1991 are
- 4 required to demonstrate in order to satisfy
- 5 the requirement of a good faith effort to gain
- 6 employment as required under such sub-
- 7 section.
- 8 [(c) APPLICABILITY.—(1) The amendments
- 9 made by subsection (a) shall apply with re-
- 10 spect to service agreements entered into
- 11 under the David L. Boren National Security
- 12 Education Act of 1991 on or after the date of
- 13 the enactment of this Act.
- 14 [(2) The amendments made by subsection
- 15 (a) shall not affect the force, validity, or terms
- 16 of any service agreement entered into under
- 17 the David L. Boren National Security Edu-
- 18 cation Act of 1991 before the date of the enact-
- 19 ment of this Act that is in force as of that date.
- 20 [SEC. 1052. IMPROVEMENTS TO THE NATIONAL FLAGSHIP
- 21 LANGUAGE INITIATIVE.
- [(a) Increase in Annual Authorization
- 23 OF APPROPRIATIONS.—(1) Title VIII of the Intel-
- 24 ligence Authorization Act for Fiscal Year 1992
- 25 (Public Law 102–183; 105 Stat. 1271), as

- 1 amended by section 311(c) of the Intelligence
- 2 Authorization Act for Fiscal Year 1994 (Public
- 3 Law 103-178; 107 Stat. 2037) and by section
- 4 333(b) of the Intelligence Authorization Act
- 5 for Fiscal Year 2003 (Public Law 107-306; 116
- 6 Stat. 2397), is amended in subsection (a) of
- 7 section 811 by striking "there is authorized to
- 8 be appropriated to the Secretary for each fis-
- 9 cal year, beginning with fiscal year 2003,
- 10 \$10,000,000," and inserting "there is author-
- 11 ized to be appropriated to the Secretary for
- 12 each of fiscal years 2003 and 2004, \$10,000,000,
- 13 and for fiscal year 2005 and each subsequent
- 14 **fiscal year, \$12,000,000,".**
- 15 **[(2) Subsection (b) of such section is**
- 16 amended by inserting "for fiscal years 2003
- 17 and 2004 only" after "authorization of appro-
- 18 priations under subsection (a)".
- 19 **[(b) REQUIREMENT** FOR **EMPLOYMENT**
- 20 AGREEMENTS.—(1) Section 802(i) of the David
- 21 L. Boren National Security Education Act of
- 22 **1991** (**50 U.S.C. 1902**(i)) is amended by adding
- 23 at the end the following new paragraph:
- 24 ["(5)(A) In the case of an undergraduate
- 25 or graduate student that participates in train-

- 1 ing in programs under paragraph (1), the stu-
- 2 dent shall enter into an agreement described
- 3 in subsection (b), other than such a student
- 4 who has entered into such an agreement pur-
- 5 suant to subparagraph (A)(ii) or (B)(ii) of sec-
- 6 tion 802(a)(1).
- 7 ["(B) In the case of an employee of an
- 8 agency or department of the Federal Govern-
- 9 ment that participates in training in pro-
- 10 grams under paragraph (1), the employee
- 11 **shall agree in writing**—
- 12 ["(i) to continue in the service of the
- agency or department of the Federal Gov-
- ernment employing the employee for the
- 15 **period of such training**;
- 16 ["(ii) to continue in the service of
- such agency or department employing
- the employee following completion of
- such training for a period of two years
- for each year, or part of the year, of such
- 21 **training**;
- 22 ["(iii) to reimburse the United States
- for the total cost of such training (exclud-
- ing the employee's pay and allowances)
- 25 provided to the employee if, before the

completion by the employee of the training, the employment of the employee by the agency or department is terminated due to misconduct by the employee or by the employee voluntarily; and

["(iv) to reimburse the United States if, after completing such training, the employment of the employee by the agency or department is terminated either by the agency or department due to misconduct by the employee or by the employee voluntarily, before the completion by the employee of the period of service required in clause (ii), in an amount that bears the same ratio to the total cost of the training (excluding the employee's pay and allowances) provided to the employee as the unserved portion of such period of service bears to the total period of service under clause (ii).

["(C) Subject to subparagraph (D), the obligation to reimburse the United States under an agreement under subparagraph (A) is for all purposes a debt owing the United States.

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- 1 ["(D) The head of an element of the intel-
- 2 ligence community may release an employee,
- 3 in whole or in part, from the obligation to re-
- 4 imburse the United States under an agree-
- 5 ment under subparagraph (A) when, in the
- 6 discretion of the head of the element, the
- 7 head of the element determines that equity or
- 8 the interests of the United States so require.".
- 9 **[(2) The amendment made by paragraph**
- 10 (1) shall apply to training that begins on or
- 11 after the date that is 90 days after the date of
- 12 the enactment of this Act.
- 13 **[(c)** Increase in the Number of Partici-
- 14 PATING EDUCATIONAL INSTITUTIONS.—The Sec-
- 15 retary of Defense shall take such steps as the
- 16 Secretary determines will increase the num-
- 17 ber of qualified educational institutions that
- 18 receive grants under the National Flagship
- 19 Language Initiative to establish, operate, or
- 20 improve activities designed to train students
- 21 in programs in a range of disciplines to
- 22 achieve advanced levels of proficiency in
- 23 those foreign languages that the Secretary
- 24 identifies as being the most critical in the in-

1	terests of the national security of the United
2	States.
3	[(d) CLARIFICATION OF AUTHORITY TO SUP-
4	PORT STUDIES ABROAD.—Educational institu-
5	tions that receive grants under the National
6	Flagship Language Initiative may support
7	students who pursue total immersion foreign
8	language studies overseas of foreign lan-
9	guages that are critical to the national secu-
10	rity of the United States.
11	[SEC. 1053. ESTABLISHMENT OF SCHOLARSHIP PROGRAM
12	FOR ENGLISH LANGUAGE STUDIES FOR HER-
13	ITAGE COMMUNITY CITIZENS OF THE UNITED
14	STATES WITHIN THE NATIONAL SECURITY
15	EDUCATION PROGRAM.
16	[(a) SCHOLARSHIP PROGRAM FOR ENGLISH
17	LANGUAGE STUDIES FOR HERITAGE COMMUNITY
18	CITIZENS OF THE UNITED STATES.—(1) Sub-
19	section (a)(1) of section 802 of the David L.
20	Boren National Security Education Act of
21	1991 (50 U.S.C. 1902) is amended—
22	[(A) by striking "and" at the end of
23	suhnaragranh (C)•

1	[(B) by striking the period at the end
2	of subparagraph (D) and inserting ";
3	and"; and
4	[(C) by adding at the end the fol-
5	lowing new subparagraph:
6	["(E) awarding scholarships to
7	students who—
8	["(i) are United States citizens
9	who—
10	["(I) are native speakers
11	(commonly referred to as her-
12	itage community residents) of
13	a foreign language that is
14	identified as critical to the na-
15	tional security interests of the
16	United States who should be
17	actively recruited for employ-
18	ment by Federal security
19	agencies with a need for lin-
20	guists; and
21	["(II) are not proficient at
22	a professional level in the
23	English language with respect
24	to reading, writing, and inter-
25	nersonal skills required to

1	carry out the national secu-
2	rity interests of the United
3	States, as determined by the
4	Secretary,
5	to enable such students to pursue
6	English language studies at an in-
7	stitution of higher education of
8	the United States to attain pro-
9	ficiency in those skills; and
10	["(ii) enter into an agreement
11	to work in a national security po-
12	sition or work in the field of edu-
13	cation in the area of study for
14	which the scholarship was award-
15	ed in a similar manner (as deter-
16	mined by the Secretary) as agree-
17	ments entered into pursuant to
18	subsection (b)(2)(A).".
19	[(2) The matter following subsection $(a)(2)$
20	of such section is amended—
21	[(A) in the first sentence, by inserting
22	"or for the scholarship program under
23	paragraph (1)(E)" after "under paragraph
24	(1)(D) for the National Flagship Language

- 1 Initiative described in subsection (i)";
- 2 and
- 3 [(B) by adding at the end the fol-
- 4 lowing: "For the authorization of appro-
- 5 priations for the scholarship program
- 6 under paragraph (1)(E), see section 812.".
- 7 [(3) Section 803(d)(4)(E) of such Act (50)
- 8 U.S.C. 1903(d)(4)(E)) is amended by inserting
- 9 before the period the following: "and section
- 10 802(a)(1)(E) (relating to scholarship programs
- 11 for advanced English language studies by her-
- 12 itage community residents)".
- 13 **[(b) FUNDING.—The David L. Boren Na-**
- 14 tional Security Education Act of 1991 (50
- 15 U.S.C. 1901 et seq.) is amended by adding at
- 16 the end the following new section:
- 17 ["SEC. 812. FUNDING FOR SCHOLARSHIP PROGRAM FOR
- 18 CERTAIN HERITAGE COMMUNITY RESIDENTS.
- 19 ["There is authorized to be appropriated
- 20 to the Secretary for each fiscal year, begin-
- 21 ning with fiscal year 2005, \$4,000,000, to carry
- 22 out the scholarship programs for English lan-
- 23 guage studies by certain heritage community
- 24 residents under section 802(a)(1)(E).

1	[SEC. 1054. SENSE OF CONGRESS WITH RESPECT TO LAN-
2	GUAGE AND EDUCATION FOR THE INTEL-
3	LIGENCE COMMUNITY; REPORTS.
4	[(a) SENSE OF CONGRESS.—It is the sense of
5	Congress that there should be within the Of-
6	fice of the National Intelligence Director a
7	senior official responsible to assist the Na-
8	tional Intelligence Director in carrying out
9	the Director's responsibilities for establishing
10	policies and procedure for foreign language
11	education and training of the intelligence
12	community. The duties of such official should
13	include the following:
14	[(1) Overseeing and coordinating re-
15	quirements for foreign language edu-
16	cation and training of the intelligence
17	community.
18	[(2) Establishing policy, standards,
19	and priorities relating to such require-
20	ments.
21	[(3) Identifying languages that are
22	critical to the capability of the intel-
23	ligence community to carry out national
24	security activities of the United States.
25	[(4) Monitoring the allocation of re-
26	sources for foreign language education

1	and training in order to ensure the re-
2	quirements of the intelligence community
3	with respect to foreign language pro-
4	ficiency are met.
5	[(b) REPORTS.—Not later than one year
6	after the date of the enactment of this Act, the
7	National Intelligence Director shall submit to
8	Congress the following reports:
9	[(1) A report that identifies—
10	[(A) skills and processes involved
11	in learning a foreign language; and
12	[(B) characteristics and teaching
13	techniques that are most effective in
14	teaching foreign languages.
15	[(2)(A) A report that identifies foreign
16	language heritage communities, particu-
17	larly such communities that include
18	speakers of languages that are critical to
19	the national security of the United States.
20	[(B) For purposes of subparagraph
21	(A), the term "foreign language heritage
22	community" means a community of resi-
23	dents or citizens of the United States—

1	[(i) who are native speakers of, or
2	who have fluency in, a foreign lan-
3	guage; and
4	[(ii) who should be actively re-
5	cruited for employment by Federal
6	security agencies with a need for lin-
7	guists.
8	[(3) A report on—
9	[(A) the estimated cost of estab-
10	lishing a program under which the
11	heads of elements of the intelligence
12	community agree to repay employees
13	of the intelligence community for any
14	student loan taken out by that em-
15	ployee for the study of foreign lan-
16	guages critical for the national secu-
17	rity of the United States; and
18	[(B) the effectiveness of such a
19	program in recruiting and retaining
20	highly qualified personnel in the in-
21	telligence community.
22	[SEC. 1055. ADVANCEMENT OF FOREIGN LANGUAGES CRIT-
23	ICAL TO THE INTELLIGENCE COMMUNITY.
24	[(a) IN GENERAL.—Title X of the National
25	Security Act of 1947 (50 U.S.C.) is amended—

1	[(1) by inserting before section 1001
2	(50 U.S.C. 441g) the following:
3	["Subtitle A—Science and
4	Technology";
5	and
6	[(2) by adding at the end the fol-
7	lowing new subtitles:
8	["Subtitle B—Foreign Languages
9	Program
10	["PROGRAM ON ADVANCEMENT OF FOREIGN LAN-
11	GUAGES CRITICAL TO THE INTELLIGENCE
12	COMMUNITY
13	["Sec. 1011. (a) Establishment of Pro-
14	GRAM.—The Secretary of Defense and the Na-
15	tional Intelligence Director may jointly estab-
16	lish a program to advance foreign languages
17	skills in languages that are critical to the ca-
18	pability of the intelligence community to
19	carry out national security activities of the
20	United States (hereinafter in this subtitle re-
21	ferred to as the 'Foreign Languages Pro-
22	gram').
23	["(b) IDENTIFICATION OF REQUISITE AC-
24	TIONS.—In order to carry out the Foreign Lan-
25	guages Program, the Secretary of Defense and

- 1 the National Intelligence Director shall joint-
- 2 ly determine actions required to improve the
- 3 education of personnel in the intelligence
- 4 community in foreign languages that are crit-
- 5 ical to the capability of the intelligence com-
- 6 munity to carry out national security activi-
- 7 ties of the United States to meet the long-term
- 8 intelligence needs of the United States.
- 9 **["EDUCATION PARTNERSHIPS**
- 10 ["Sec. 1012. (a) In General.—In carrying
- 11 out the Foreign Languages Program, the head
- 12 of a department or agency containing an ele-
- 13 ment of an intelligence community entity may
- 14 enter into one or more education partnership
- 15 agreements with educational institutions in
- 16 the United States in order to encourage and
- 17 enhance the study of foreign languages that
- 18 are critical to the capability of the intel-
- 19 ligence community to carry out national secu-
- 20 rity activities of the United States in edu-
- 21 cational institutions.
- 22 ["(b) Assistance Provided Under Edu-
- 23 CATIONAL PARTNERSHIP AGREEMENTS.—Under
- 24 an educational partnership agreement en-
- 25 tered into with an educational institution
- 26 pursuant to this section, the head of an ele-

1	ment of an intelligence community entity may
2	provide the following assistance to the edu-
3	cational institution:
4	["(1) The loan of equipment and in-
5	structional materials of the element of
6	the intelligence community entity to the
7	educational institution for any purpose
8	and duration that the head determines to
9	be appropriate.
10	["(2) Notwithstanding any other pro-
11	vision of law relating to transfers of sur-
12	plus property, the transfer to the edu-
13	cational institution of any computer
14	equipment, or other equipment, that is-
15	["(A) commonly used by edu-
16	cational institutions;
17	["(B) surplus to the needs of the
18	entity; and
19	["(C) determined by the head of
20	the element to be appropriate for
21	support of such agreement.
22	["(3) The provision of dedicated per-
23	sonnel to the educational institution—
24	["(A) to teach courses in foreign
25	languages that are critical to the ca-

1	pability of the intelligence commu-
2	nity to carry out national security ac-
3	tivities of the United States; or
4	["(B) to assist in the development
5	of such courses and materials for the
6	institution.
7	["(4) The involvement of faculty and
8	students of the educational institution in
9	research projects of the element of the in-
10	telligence community entity.
11	["(5) Cooperation with the edu-
12	cational institution in developing a pro-
13	gram under which students receive aca-
14	demic credit at the educational institu-
15	tion for work on research projects of the
16	element of the intelligence community
17	entity.
18	["(6) The provision of academic and
19	career advice and assistance to students
20	of the educational institution.
21	["(7) The provision of cash awards
22	and other items that the head of the ele-
23	ment of the intelligence community enti-

ty determines to be appropriate.

24

1	L"VOLUNTARY SERVICES
2	["Sec. 1013. (a) AUTHORITY TO ACCEPT
3	SERVICES.—Notwithstanding section 1342 of
4	title 31, United States Code, and subject to
5	subsection (b), the Foreign Languages Pro-
6	gram under section 1011 shall include author-
7	ity for the head of an element of an intel-
8	ligence community entity to accept from any
9	individual who is dedicated personnel (as de-
10	fined in section 1016(3)) voluntary services in
11	support of the activities authorized by this
12	subtitle.
13	["(b) REQUIREMENTS AND LIMITATIONS.—(1)
14	In accepting voluntary services from an indi-
15	vidual under subsection (a), the head of the
16	element shall—
17	["(A) supervise the individual to the
18	same extent as the head of the element
19	would supervise a compensated employee
20	of that element providing similar serv-
21	ices; and
22	["(B) ensure that the individual is li-
23	censed, privileged, has appropriate edu-

- 1 otherwise qualified under applicable law
- 2 or regulations to provide such services.
- 3 ["(2) In accepting voluntary services from
- 4 an individual under subsection (a), the head
- 5 of an element of the intelligence community
- 6 entity may not—
- 7 ["(A) place the individual in a policy-
- 8 making position, or other position per-
- 9 forming inherently government func-
- 10 tions; or
- 11 ["(B) compensate the individual for
- the provision of such services.
- 13 ["(c) AUTHORITY TO RECRUIT AND TRAIN IN-
- 14 DIVIDUALS PROVIDING SERVICES.—The head of
- 15 an element of an intelligence community enti-
- 16 ty may recruit and train individuals to pro-
- 17 vide voluntary services accepted under sub-
- 18 section (a).
- 19 ["(d) STATUS OF INDIVIDUALS PROVIDING
- 20 SERVICES.—(1) Subject to paragraph (2), while
- 21 providing voluntary services accepted under
- 22 subsection (a) or receiving training under
- 23 subsection (c), an individual shall be consid-
- 24 ered to be an employee of the Federal Govern-

- 1 ment only for purposes of the following provi-
- 2 sions of law:
- 3 ["(A) Section 552a of title 5, United
- 4 States Code (relating to maintenance of
- 5 records on individuals).
- 6 ["(B) Chapter 11 of title 18, United
- 7 States Code (relating to conflicts of inter-
- 8 **est**).
- 9 ["(2)(A) With respect to voluntary services
- 10 accepted under paragraph (1) provided by an
- 11 individual that are within the scope of the
- 12 services so accepted, the individual is deemed
- 13 to be a volunteer of a governmental entity or
- 14 nonprofit institution for purposes of the Vol-
- 15 **unteer Protection Act of 1997 (42 U.S.C. 14501**
- 16 **et seq.).**
- 17 ["(B) In the case of any claim against such
- 18 an individual with respect to the provision of
- 19 such services, section 4(d) of such Act (42
- 20 U.S.C. 14503(d)) shall not apply.
- 21 ["(3) Acceptance of voluntary services
- 22 under this section shall have no bearing on
- 23 the issuance or renewal of a security clear-
- 24 ance.

- 1 ["(e) REIMBURSEMENT OF INCIDENTAL EX-
- 2 PENSES.—(1) The head of an element of the in-
- 3 telligence community entity may reimburse
- 4 an individual for incidental expenses in-
- 5 curred by the individual in providing vol-
- 6 untary services accepted under subsection
- 7 (a). The head of an element of the intelligence
- 8 community entity shall determine which ex-
- 9 penses are eligible for reimbursement under
- 10 this subsection.
- 11 ["(2) Reimbursement under paragraph (1)
- 12 may be made from appropriated or non-
- 13 appropriated funds.
- 14 ["(f) AUTHORITY TO INSTALL EQUIPMENT.—
- 15 (1) The head of an element of the intelligence
- 16 community may install telephone lines and
- 17 any necessary telecommunication equipment
- 18 in the private residences of individuals who
- 19 provide voluntary services accepted under
- 20 subsection (a).
- 21 ["(2) The head of an element of the intel-
- 22 ligence community may pay the charges in-
- 23 curred for the use of equipment installed
- 24 under paragraph (1) for authorized purposes.

1	["(3) Notwithstanding section 1348 of title
2	31, United States Code, the head of an element
3	of the intelligence community entity may use
4	appropriated funds or nonappropriated funds
5	of the element in carrying out this subsection.
6	["REGULATIONS
7	["Sec. 1014. (a) In General.—The Sec-
8	retary of Defense and the National Intel-
9	ligence Director jointly shall promulgate reg-
10	ulations necessary to carry out the Foreign
11	Languages Program authorized under this
12	subtitle.
13	["(b) ELEMENTS OF THE INTELLIGENCE COM-
14	MUNITY.—Each head of an element of an intel-
15	ligence community entity shall prescribe reg-
16	ulations to carry out sections 1012 and 1013
17	with respect to that element including the fol-
18	lowing:
19	["(1) Procedures to be utilized for the
20	acceptance of voluntary services under
21	section 1013.
22	["(2) Procedures and requirements
23	relating to the installation of equipment
24	under section 1013(g).
25	["DEFINITIONS
26	["Sec. 1015. In this subtitle:

1	["(1) The term 'intelligence commu-
2	nity entity' means an agency, office, bu-
3	reau, or element referred to in subpara-
4	graphs (B) through (K) of section 3(4).
5	["(2) The term 'educational institu-
6	tion' means—
7	["(A) a local educational agency
8	(as that term is defined in section
9	9101(26) of the Elementary and Sec-
10	ondary Education Act of 1965 (20
11	U.S.C. 7801(26))),
12	["(B) an institution of higher edu-
13	cation (as defined in section 102 of
14	the Higher Education Act of 1965 (20
15	U.S.C. 1002) other than institutions
16	referred to in subsection (a)(1)(C) of
17	such section), or
18	["(C) any other nonprofit institu-
19	tion that provides instruction of for-
20	eign languages in languages that are
21	critical to the capability of the intel-
22	ligence community to carry out na-
23	tional security activities of the United
24	States.

1	["(3) The term 'dedicated personnel'
2	means employees of the intelligence com-
3	munity and private citizens (including
4	former civilian employees of the Federal
5	Government who have been voluntarily
6	separated, and members of the United
7	States Armed Forces who have been hon-
8	orably discharged or generally dis-
9	charged under honorable circumstances,
10	and rehired on a voluntary basis specifi-
11	cally to perform the activities authorized
12	under this subtitle).
13	["Subtitle C—Additional Education
14	Provisions
15	["ASSIGNMENT OF INTELLIGENCE COMMUNITY
16	PERSONNEL AS LANGUAGE STUDENTS
17	["Sec. 1021. (a) In General.—(1) The Na-
18	tional Intelligence Director, acting through
19	the heads of the elements of the intelligence
20	community, may provide for the assignment
21	of military and civilian personnel described
22	in paragraph (2) as students at accredited
23	professional, technical, or other institutions
24	of higher education for training at the grad-
25	uate or undergraduate level in foreign lan-

- 1 guages required for the conduct of duties and
- 2 responsibilities of such positions.
- 3 ["(2) Personnel referred to in paragraph
- 4 (1) are personnel of the elements of the intel-
- 5 ligence community who serve in analysts po-
- 6 sitions in such elements and who require for-
- 7 eign language expertise required for the con-
- 8 duct of duties and responsibilities of such po-
- 9 sitions.
- 10 ["(b) AUTHORITY FOR REIMBURSEMENT OF
- 11 Costs of Tuition and Training.—(1) The Di-
- 12 rector may reimburse an employee assigned
- 13 under subsection (a) for the total cost of the
- 14 training described in subsection (a), including
- 15 costs of educational and supplementary read-
- 16 ing materials.
- 17 **["(2) The authority under paragraph (1)**
- 18 shall apply to employees who are assigned on
- 19 a full-time or part-time basis.
- 20 ["(3) Reimbursement under paragraph (1)
- 21 may be made from appropriated or non-
- 22 appropriated funds.
- 23 ["(c) RELATIONSHIP TO COMPENSATION AS AN
- 24 ANALYST.—Reimbursement under this section
- 25 to an employee who is an analyst is in addi-

- 1 tion to any benefits, allowances, travels, or
- 2 other compensation the employee is entitled
- 3 to by reason of serving in such an analyst po-
- 4 sition.".
- 5 [(b) CLERICAL AMENDMENT.—The table of
- 6 contents for the National Security Act of 1947
- 7 is amended by striking the item relating to
- 8 section 1001 and inserting the following new
- 9 items:

["Subtitle A—Science and Technology

["Sec. 1001. Scholarships and work-study for pursuit of graduate degrees in science and technology.

["Subtitle B—Foreign Languages Program

- ["Sec. 1011. Program on advancement of foreign languages critical to the intelligence community.
- ["Sec. 1012. Education partnerships.
- ["Sec. 1013. Voluntary services.
- ["Sec. 1014. Regulations.
- ["Sec. 1015. Definitions.

["Subtitle C—Additional Education Provisions

- ["Sec. 1021. Assignment of intelligence community personnel as language students.".
- 10 [SEC. 1056. PILOT PROJECT FOR CIVILIAN LINGUIST RE-
- 11 SERVE CORPS.
- 12 [(a) PILOT PROJECT.—The National Intel-
- 13 ligence Director shall conduct a pilot project
- 14 to establish a Civilian Linguist Reserve Corps
- 15 comprised of United States citizens with ad-
- 16 vanced levels of proficiency in foreign lan-
- 17 guages who would be available upon a call of

- 1 the President to perform such service or du-
- 2 ties with respect to such foreign languages in
- 3 the Federal Government as the President may
- 4 specify.
- 5 [(b) CONDUCT OF PROJECT.—Taking into
- 6 account the findings and recommendations
- 7 contained in the report required under sec-
- 8 tion 325 of the Intelligence Authorization Act
- 9 for Fiscal Year 2003 (Public Law 107-306; 116
- 10 Stat. 2393), in conducting the pilot project
- 11 under subsection (a) the National Intelligence
- 12 Director shall—
- 13 [(1) identify several foreign lan-
- guages that are critical for the national
- security of the United States;
- 16 [(2) identify United States citizens
- with advanced levels of proficiency in
- those foreign languages who would be
- 19 available to perform the services and du-
- 20 ties referred to in subsection (a); and
- [(3) implement a call for the perform-
- 22 ance of such services and duties.
- 23 [(c) DURATION OF PROJECT.—The pilot
- 24 project under subsection (a) shall be con-
- 25 ducted for a three-year period.

- 1 [(d) AUTHORITY TO ENTER INTO CON-
- 2 TRACTS.—The National Intelligence Director
- 3 may enter into contracts with appropriate
- 4 agencies or entities to carry out the pilot
- 5 project under subsection (a).
- 6 [(e) REPORTS.—(1) The National Intel-
- 7 ligence Director shall submit to Congress an
- 8 initial and a final report on the pilot project
- 9 conducted under subsection (a).
- 10 [(2) Each report required under para-
- 11 graph (1) shall contain information on the op-
- 12 eration of the pilot project, the success of the
- 13 pilot project in carrying out the objectives of
- 14 the establishment of a Civilian Linguist Re-
- 15 serve Corps, and recommendations for the
- 16 continuation or expansion of the pilot project.
- 17 [(3) The final report shall be submitted
- 18 not later than 6 months after the completion
- 19 of the project.
- 20 [(f) AUTHORIZATION OF APPROPRIATIONS.—
- 21 There are authorized to be appropriated to
- 22 the National Intelligence Director such sums
- 23 as are necessary for each of fiscal years 2005,
- 24 2006, and 2007 in order to carry out the pilot
- 25 project under subsection (a).

1	[SEC. 1057. CODIFICATION OF ESTABLISHMENT OF THE NA
2	TIONAL VIRTUAL TRANSLATION CENTER.
3	[(a) In General.—Title I of the National
4	Security Act of 1947 (50 U.S.C. 402 et seq.), as
5	amended by section 1021(a), is further amended
6	ed by adding at the end the following new sec
7	tion:
8	["NATIONAL VIRTUAL TRANSLATION CENTER
9	["Sec. 120. (a) In General.—There is an
10	element of the intelligence community known
11	as the National Virtual Translation Center
12	under the direction of the National Intel-
13	ligence Director.
14	["(b) Function.—The National Virtual
15	Translation Center shall provide for timely
16	and accurate translations of foreign intele
17	ligence for all other elements of the intele
18	ligence community.
19	["(c) FACILITATING ACCESS TO TRANS
20	LATIONS.—In order to minimize the need for a
21	central facility for the National Virtual Trans
22	lation Center, the Center shall—
23	["(1) use state-of-the-art communica-
24	tions tochnology:

1	["(2) integrate existing translation ca-
2	pabilities in the intelligence community;
3	and
4	["(3) use remote-connection capac-
5	ities.
6	["(d) USE OF SECURE FACILITIES.—Per-
7	sonnel of the National Virtual Translation
8	Center may carry out duties of the Center at
9	any location that—
10	["(1) has been certified as a secure fa-
11	cility by an agency or department of the
12	United States; and
13	["(2) the National Intelligence Direc-
14	tor determines to be appropriate for such
15	purpose.".
16	[(b) CLERICAL AMENDMENT.—The table of
17	sections for that Act, as amended by section
18	1021(b), is further amended by inserting after
19	the item relating to section 119 the following
20	new item:
	["Sec. 120. National Virtual Translation Center.".
21	[SEC. 1058. REPORT ON RECRUITMENT AND RETENTION OF
22	QUALIFIED INSTRUCTORS OF THE DEFENSE
23	LANGUAGE INSTITUTE.
24	[(a) STUDY.—The Secretary of Defense
25	shall conduct a study on methods to improve

- 1 the recruitment and retention of qualified for-
- 2 eign language instructors at the Foreign Lan-
- 3 guage Center of the Defense Language Insti-
- 4 tute. In conducting the study, the Secretary
- 5 shall consider, in the case of a foreign lan-
- 6 guage instructor who is an alien, to expedi-
- 7 tiously adjust the status of the alien from a
- 8 temporary status to that of an alien lawfully
- 9 admitted for permanent residence.
- 10 **[(b) Report.—(1) Not later than one year**
- 11 after the date of the enactment of this Act, the
- 12 Secretary of Defense shall submit to the ap-
- 13 propriate congressional committees a report
- 14 on the study conducted under subsection (a),
- 15 and shall include in that report recommenda-
- 16 tions for such changes in legislation and regu-
- 17 lation as the Secretary determines to be ap-
- 18 propriate.
- 19 **[(2) DEFINITION.—In this subsection, the**
- 20 term "appropriate congressional committees"
- 21 means the following:
- [(A) The Select Committee on Intel-
- 23 ligence and the Committee on Armed
- 24 Services of the Senate.

1	[(B) The Permanent Select Com-
2	mittee on Intelligence and the Committee
3	on Armed Services of the House of Rep-
4	resentatives.
5	[Subtitle F—Additional Improve-
6	ments of Intelligence Activities
7	[SEC. 1061. PERMANENT EXTENSION OF CENTRAL INTEL-
8	LIGENCE AGENCY VOLUNTARY SEPARATION
9	INCENTIVE PROGRAM.
10	[(a) EXTENSION OF PROGRAM.—Section 2 of
11	the Central Intelligence Agency Voluntary
12	Separation Pay Act (50 U.S.C. 403-4 note) is
13	amended—
14	[(1) by striking subsection (f); and
15	[(2) by redesignating subsections (g)
16	and (h) as subsections (f) and (g), respec-
17	tively.
18	[(b) TERMINATION OF FUNDS REMITTANCE
19	REQUIREMENT.—(1) Section 2 of such Act (50
20	U.S.C. 403–4 note) is further amended by strik-
21	ing subsection (i).
22	[(2) Section $4(a)(2)(B)(ii)$ of the Federal
23	Workforce Restructuring Act of 1994 (5 U.S.C.
24	8331 note) is amended by striking ", or section
25	2 of the Central Intelligence Agency Vol-

- 1 untary Separation Pay Act (Public Law 103-
- 2 **36; 107 Stat. 104)".**
- 3 [SEC. 1062. NATIONAL SECURITY AGENCY EMERGING
- 4 TECHNOLOGIES PANEL.
- 5 [The National Security Agency Act of 1959
- 6 (50 U.S.C. 402 note) is amended by adding at
- 7 the end the following new section:
- 8 ["Sec. 19. (a) There is established the Na-
- 9 tional Security Agency Emerging Tech-
- 10 nologies Panel. The panel is a standing panel
- 11 of the National Security Agency. The panel
- 12 shall be appointed by, and shall report di-
- 13 rectly to, the Director.
- 14 ["(b) The National Security Agency
- 15 Emerging Technologies Panel shall study and
- 16 assess, and periodically advise the Director
- 17 on, the research, development, and applica-
- 18 tion of existing and emerging science and
- 19 technology advances, advances on
- 20 encryption, and other topics.
- 21 ["(c) The Federal Advisory Committee Act
- 22 (5 U.S.C. App.) shall not apply with respect to
- 23 the National Security Agency Emerging Tech-
- 24 nologies Panel.".

1	[Subtitle G—Conforming and
2	Other Amendments
3	[SEC. 1071. CONFORMING AMENDMENTS RELATING TO
4	ROLES OF NATIONAL INTELLIGENCE DIREC-
5	TOR AND DIRECTOR OF THE CENTRAL INTEL-
6	LIGENCE AGENCY.
7	[(a) NATIONAL SECURITY ACT OF 1947.—(1)
8	The National Security Act of 1947 (50 U.S.C.
9	401 et seq.) is amended by striking "Director
10	of Central Intelligence" each place it appears
11	in the following provisions and inserting "Na-
12	tional Intelligence Director":
13	[(A) Section $3(5)(B)$ (50 U.S.C.
14	401a(5)(B)).
15	[(B) Section $101(h)(2)(A)$ (50 U.S.C.
16	402(h)(2)(A)).
17	[(C) Section 101(h)(5) (50 U.S.C.
18	402(h)(5)).
19	[(D) Section $101(i)(2)(A)$ (50 U.S.C.
20	402(i)(2)(A)).
21	[(E) Section 101(j) (50 U.S.C. 402(j)).
22	[(F) Section 105(a) (50 U.S.C. 403-
23	5(a)).
24	[(G) Section $105(b)(6)(A)$ (50 U.S.C.
25	403-5(b)(6)(A)).

```
(H) Section 105B(a)(1) (50 U.S.C. 403-
 1
 2
        5b(a)(1).
            I(I) Section 105B(b) (50 U.S.C. 403-
 3
        5b(b)), the first place it appears.
 4
            [(J) Section 110(b) (50 U.S.C. 404e(b)).
 5
            (K) Section 110(c) (50 U.S.C. 404e(c)).
 6
 7
            \Gamma(\mathbf{L})
                   Section
                              112(a)(1)
                                          (50)
                                                U.S.C.
       404g(a)(1)).
 8
 9
            (M) Section
                              112(d)(1)
                                          (50)
                                                U.S.C.
        404g(d)(1)).
10
            [(N) Section 113(b)(2)(A) (50 U.S.C.
11
        404h(b)(2)(A).
12
            \Gamma(0) Section
                              114(a)(1)
13
                                          (50)
                                                U.S.C.
14
        404i(a)(1)).
            (P) Section
                              114(b)(1)
                                          (50)
                                                U.S.C.
15
        404i(b)(1)).
16
17
            \Gamma(\mathbf{Q}) Section
                              115(a)(1)
                                                U.S.C.
                                          (50)
18
        404j(a)(1).
19
            [(R) Section 115(b) (50 U.S.C. 404j(b)).
20
            [(S) Section 115(c)(1)(B) (50 U.S.C.
        404i(c)(1)(B)).
21
22
            [T] Section 116(a) (50 U.S.C. 404k(a)).
23
            \Gamma(\mathbf{U})
                   Section
                              117(a)(1)
                                          (50)
                                                U.S.C.
        404l(a)(1)).
24
```

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1
            [(V) Section 303(a) (50 U.S.C. 405(a)),
 2
       both places it appears.
 3
            [W] Section 501(d) (50 U.S.C. 413(d)).
            [(X) Section 502(a) (50 U.S.C. 413a(a)).
 4
 5
            (Y) Section 502(c) (50 U.S.C. 413a(c)).
            [(Z) Section 503(b) (50 U.S.C. 413b(b)).
 6
 7
            (AA) Section 504(a)(3)(C) (50 U.S.C.
       414(a)(3)(C).
 8
 9
            [(BB) Section 504(d)(2)
                                          (50
                                              U.S.C.
       414(d)(2)).
10
            [(CC) Section 506A(a)(1) (50 U.S.C.
11
       415a-1(a)(1).
12
                     Section
                                603(a)
13
            \Gamma(\mathbf{DD})
                                         (50)
                                               U.S.C.
14
       423(a)).
                    Section 702(a)(1) (50)
                                              U.S.C.
15
            (\mathbf{EE})
       432(a)(1)).
16
17
                    Section 702(a)(6)(B)(viii)
            \Gamma(\mathbf{FF})
                                                  (50)
18
       U.S.C. 432(a)(6)(B)(viii)).
19
            [(GG)] Section 702(b)(1) (50 U.S.C.
20
       432(b)(1), both places it appears.
21
            [(HH) Section 703(a)(1) (50 U.S.C.
22
       432a(a)(1).
                   Section
                              703(a)(6)(B)(viii)
23
            \Gamma(II)
                                                  (50)
       U.S.C. 432a(a)(6)(B)(viii)).
24
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Section 703(b)(1) (50 U.S.C.
 1
           \Gamma(JJ)
 2
       432a(b)(1), both places it appears.
 3
           [(KK)] Section 704(a)(1) (50 U.S.C.
       432b(a)(1)).
 4
           [(LL) Section 704(f)(2)(H) (50 U.S.C.
 5
       432b(f)(2)(H)).
 6
           [(MM) Section 704(g)(1)) (50 U.S.C.
 7
       432b(g)(1)), both places it appears.
 8
                   Section 1001(a)
 9
           (NN)
                                       (50)
                                            U.S.C.
10
       441g(a)).
           [(00) Section 1102(a)(1) (50 U.S.C.
11
       442a(a)(1)).
12
           [(PP) Section 1102(b)(1) (50 U.S.C.
13
14
       442a(b)(1)).
           [(QQ) Section 1102(c)(1) (50 U.S.C.
15
       442a(c)(1)).
16
17
           (RR) Section
                            1102(d)
                                           U.S.C.
                                      (50)
18
       442a(d)).
19
       [(2) That Act is further amended by strik-
20 ing "of Central Intelligence" each place it ap-
21 pears in the following provisions:
22
           [(A) Section 105(a)(2) (50 U.S.C. 403–
23
       5(a)(2)).
           (B) Section 105B(a)(2) (50 U.S.C. 403-
24
       5b(a)(2)).
25
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(C) Section 105B(b) (50 U.S.C. 403-
 1
 2
       5b(b)), the second place it appears.
 3
       [(3) That Act is further amended by strik-
   ing "Director" each place it appears in the fol-
   lowing provisions and inserting "National In-
   telligence Director":
 7
            (A) Section 114(c) (50 U.S.C. 404i(c)).
            [(B) Section 116(b) (50 U.S.C. 404k(b)).
 8
 9
            \Gamma(\mathbf{C})
                   Section
                              1001(b)
                                         (50)
                                               U.S.C.
       441g(b)).
10
11
            \Gamma(\mathbf{D})
                   Section
                              1001(c)
                                         (50)
                                               U.S.C.
       441g(c)), the first place it appears.
12
            (E) Section 1001(d)(1)(B) (50 U.S.C.
13
       441g(d)(1)(B).
14
                   Section
            \Gamma(\mathbf{F})
                              1001(e)
                                         (50)
                                               U.S.C.
15
       441g(e)), the first place it appears.
16
17
       [(4) Section 114A of that Act (50 U.S.C.
   404i-1) is amended by striking "Director of
   Central Intelligence" and inserting "National
20 Intelligence Director, the Director of the Cen-
   tral Intelligence Agency"
21
       [(5) Section 504(a)(2) of that Act (50 U.S.C.
22
   414(a)(2)) is amended by striking "Director of
   Central Intelligence" and inserting "Director
25 of the Central Intelligence Agency".
```

1	[(6) Section 701 of that Act (50 U.S.C. 431)
2	is amended—
3	[(A) in subsection (a), by striking
4	"Operational files of the Central Intel-
5	ligence Agency may be exempted by the
6	Director of Central Intelligence" and in-
7	serting "The Director of the Central Intel-
8	ligence Agency, with the coordination of
9	the National Intelligence Director, may
10	exempt operational files of the Central
11	Intelligence Agency"; and
12	[(B) in subsection $(g)(1)$, by striking
13	"Director of Central Intelligence" and in-
14	serting "Director of the Central Intel-
15	ligence Agency and the National Intel-
16	ligence Director".
17	[(7) The heading for section 114 of that
18	Act (50 U.S.C. 404i) is amended to read as fol-
19	lows:
20	["ADDITIONAL ANNUAL REPORTS FROM THE
21	NATIONAL INTELLIGENCE DIRECTOR".
22	[(b) CENTRAL INTELLIGENCE AGENCY ACT OF
23	1949.—(1) The Central Intelligence Agency Act
24	of 1949 (50 U.S.C. 403a et seq.) is amended by
25	striking "Director of Central Intelligence"
26	each place it appears in the following provi-

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sions and inserting "National Intelligence Di-
   rector":
 3
            [(A) Section 6 (50 U.S.C. 403g).
            [(B) Section 17(f) (50 U.S.C. 403q(f)),
 4
       both places it appears.
 5
       [(2) That Act is further amended by strik-
 6
   ing "of Central Intelligence" in each of the fol-
   lowing provisions:
 9
            \Gamma(A) Section 2 (50 U.S.C. 403b).
                                          (50
10
            [(B) Section 16(c)(1)(B)
                                               U.S.C.
11
       403p(c)(1)(B).
12
            \Gamma(\mathbf{C})
                   Section
                              17(d)(1)
                                         (50)
                                               U.S.C.
       403q(d)(1)).
13
14
            (D) Section 20(c) (50 U.S.C. 403t(c)).
       (3) That Act is further amended by strik-
15
16 ing "Director of Central Intelligence" each
   place it appears in the following provisions
18 and inserting "Director of the Central Intel-
19 ligence Agency":
20
            I(A) Section 14(b) (50 U.S.C. 403n(b)).
21
            \Gamma(\mathbf{B})
                   Section
                              16(b)(2)
                                         (50)
                                                U.S.C.
       403p(b)(2)).
22
            \Gamma(\mathbf{C})
                   Section
                                               U.S.C.
23
                              16(b)(3)
                                         (50)
       403p(b)(3)), both places it appears.
24
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1	$\Gamma(\mathbf{D})$	Section	21(g)(1)	(50	HSC
			21(g)(1)	(90	0.5.0
2	403u(g)(1)).			
3	[(E)	Section	21(g)(2)	(50	U.S.C.
4	403u(g)(2)).			
5	[(c) CENI	RAL INTE	LLIGENCE	AGEN	CY RE-
6	TIREMENT ACT	.—Section	101 of th	e Cen	tral In
7	telligence Age	ency Reti	rement A	ct (50	U.S.C.
8	2001) is amen	nded by	striking p	aragr	aph (2)
9	and inserting	the foll	owing nev	w par	agraph
10	(2):				
11	["(2)	DIRECTOR	.—The ter	m 'D	irector
12	means the	e Directo	r of the C	entra	l Intel
13	ligence Ag	gency.".			
14	[(d) CIA	Volunt	ARY SEPA	RATIO	n Pay
15	ACT.—Subsect	ion (a)(1)	of section	2 of t	he Cen-
16	tral Intellige	nce Agen	cy Volun	tary S	Separa-
17	tion Pay Act	(50 U.S.C.	2001 note) is ar	nended
18	to read as foll	ows:			
19	["(1) t	he term 'l	Director' n	neans	the Di-
20	rector of	the Cent	ral Intelli	igence	Agen-
21	cy;".				
		IGN INTEL	LIGENCE S	SURVEI	LLANCE
	ACT OF 1978.				
	Surveillance		_		

25 seq.) is amended by striking "Director of Cen-

- 1 tral Intelligence" each place it appears and in-
- 2 serting "National Intelligence Director".
- 3 [(f) CLASSIFIED INFORMATION PROCEDURES
- 4 Act.—Section 9(a) of the Classified Informa-
- 5 tion Procedures Act (5 U.S.C. App.) is amend-
- 6 ed by striking "Director of Central Intel-
- 7 ligence" and inserting "National Intelligence
- 8 Director".
- 9 **[(g) INTELLIGENCE AUTHORIZATION ACTS.—**
- 10 **[(1) PUBLIC LAW 103-359.—Section**
- 11 811(c)(6)(C) of the counterintelligence
- and Security Enhancements Act of 1994
- 13 (title VIII of Public Law 103–359) is
- 14 amended by striking "Director of Central
- 15 Intelligence" and inserting "National In-
- 16 **telligence Director**".
- 17 **[(2) Public Law 107–306.—(A) The Intel-**
- 18 ligence Authorization Act for Fiscal Year
- 19 **2003** (Public Law 107–306) is amended by
- 20 striking "Director of Central Intelligence,
- 21 acting as the head of the intelligence
- community," each place it appears in the
- following provisions and inserting "Na-
- 24 tional Intelligence Director":

1	[(i) Section 313(a) (50 U.S.C.
2	404n(a)).
3	[(ii) Section 343(a)(1) (50 U.S.C.
4	404n-2(a)(1)
5	[(B) That Act is further amended by
6	striking "Director of Central Intelligence"
7	each place it appears in the following
8	provisions and inserting "National Intel-
9	ligence Director":
10	[(i) Section 902(a)(2) (50 U.S.C.
11	402b(a)(2)).
12	[(ii) Section 904(e)(4) (50 U.S.C.
13	402c (e)(4)).
14	[(iii) Section 904(e)(5) (50 U.S.C.
15	402c(e)(5)).
16	[(iv) Section 904(h) (50 U.S.C.
17	402c(h)), each place it appears.
18	[(v) Section 904(m) (50 U.S.C.
19	402c(m)).
20	[(C) Section 341 of that Act (50 U.S.C.
21	404n-1) is amended by striking "Director
22	of Central Intelligence, acting as the head
23	of the intelligence community, shall es-
24	tablish in the Central Intelligence Agen-
25	cy" and inserting "National Intelligence

1	Director shall establish within the Cen-
2	tral Intelligence Agency".
3	[(D) Section 352(b) of that Act (50
4	U.S.C. 404-3 note) is amended by striking
5	"Director" and inserting "National Intel-
6	ligence Director".
7	[(3) PUBLIC LAW 108-177.—(A) The Intel-
8	ligence Authorization Act for Fiscal Year
9	2004 (Public Law 108-177) is amended by
10	striking "Director of Central Intelligence"
11	each place it appears in the following
12	provisions and inserting "National Intel-
13	ligence Director":
14	[(i) Section 317(a) (50 U.S.C. 403-
15	3 note).
16	[(ii) Section 317(h)(1).
17	[(iii) Section 318(a) (50 U.S.C.
18	441g note).
19	[(iv) Section 319(b) (50 U.S.C. 403
20	note).
21	[(v) Section 341(b) (28 U.S.C. 519
22	note).
23	[(vi) Section 357(a) (50 U.S.C. 403
24	note).

Section 504(a) (117 Stat. 1 (vii) 2 2634), both places it appears. (B) Section 319(f)(2) of that Act (50 3 U.S.C. 403 note) is amended by striking 4 "Director" the first place it appears and 5 inserting "National Intelligence Direc-6 7 tor". [(C) Section 404 of that Act (18 U.S.C. 8 4124 note) is amended by striking "Direc-9 tor of Central Intelligence" and inserting 10 11 "Director of the Central Intelligence 12 Agency". **ISEC. 1072. OTHER CONFORMING AMENDMENTS** (a) NATIONAL SECURITY ACT OF 1947.—(1) 14 Section 101(j) of the National Security Act of 1947 (50 U.S.C. 402(j)) is amended by striking "Deputy Director of Central Intelligence" and 18 inserting "Deputy National Intelligence Direc-19 **tor".** 20 (2) Section 112(d)(1) of that Act (50 U.S.C. 21 404g(d)(1)) is amended by striking "section 103(c)(6) of this Act" and inserting "section 102A(g) of this Act". 24 [(3) Section 116(b) of that Act (50 U.S.C.

25 404k(b)) is amended by striking "to the Dep-

- 1 uty Director of Central Intelligence, or with
- 2 respect to employees of the Central Intel-
- 3 ligence Agency, the Director may delegate
- 4 such authority to the Deputy Director for Op-
- 5 erations" and inserting "to the Deputy Na-
- 6 tional Intelligence Director, or with respect to
- 7 employees of the Central Intelligence Agency,
- 8 to the Director of the Central Intelligence
- 9 Agency".
- 10 [(4) Section 506A(b)(1) of that Act (50)
- 11 U.S.C. 415a-1(b)(1) is amended by striking
- 12 "Office of the Deputy Director of Central In-
- 13 telligence" and inserting "Office of the Na-
- 14 tional Intelligence Director".
- 15 **[(5) Section 701(c)(3) of that Act (50 U.S.C.**
- 16 431(c)(3)) is amended by striking "Office of
- 17 the Director of Central Intelligence" and in-
- 18 serting "Office of the National Intelligence Di-
- 19 rector".
- 20 [(6) Section 1001(b) of that Act (50 U.S.C.
- 21 441g(b)) is amended by striking "Assistant Di-
- 22 rector of Central Intelligence for Administra-
- 23 tion" and inserting "Office of the National In-
- 24 telligence Director".

- 1 [(b) CENTRAL INTELLIGENCE ACT OF 1949.—
- 2 Section 6 of the Central Intelligence Agency
- 3 Act of 1949 (50 U.S.C. 403g) is amended by
- 4 striking "section 103(c)(7) of the National Se-
- 5 curity Act of 1947 (50 U.S.C. 403-3(c)(7))" and
- 6 inserting "section 102A(g) of the National Se-
- 7 **curity Act of 1947**".
- 8 [(c) CENTRAL INTELLIGENCE AGENCY RE-
- 9 TIREMENT ACT.—Section 201(c) of the Central
- 10 Intelligence Agency Retirement Act (50 U.S.C.
- 11 2011(c)) is amended by striking "paragraph
- 12 (6) of section 103(c) of the National Security
- 13 Act of 1947 (50 U.S.C. 403-3(c)) that the Direc-
- 14 tor of Central Intelligence" and inserting "sec-
- 15 tion 102A(g) of the National Security Act of
- 16 **1947** (50 U.S.C. 403-3(c)(1)) that the National
- 17 Intelligence Director".
- 18 **[(d) Intelligence Authorization Acts.—**
- 19 **[(1) PUBLIC LAW 107–306.—(A) Section**
- 20 **343(c) of the Intelligence Authorization**
- 21 Act for Fiscal Year 2003 (Public Law 107–
- 22 **306**; **50** U.S.C. **404**n**-2**(c)) is amended by
- striking "section 103(c)(6) of the National
- 24 Security Act of 1947 (50 U.S.C. 403-
- 3((c)(6))" and inserting "section 102A(g) of

1	the National Security Act of 1947 (50
2	U.S.C. 403-3(c)(1))".
3	[(B) Section 904 of that Act (50 U.S.C.
4	402c) is amended—
5	[(i) in subsection (c), by striking
6	"Office of the Director of Central In-
7	telligence" and inserting "Office of
8	the National Intelligence Director";
9	and
10	[(ii) in subsection (l), by striking
11	"Office of the Director of Central In-
12	telligence" and inserting "Office of
13	the National Intelligence Director".
14	[(2) PUBLIC LAW 108-177.—Section 317
15	of the Intelligence Authorization Act for
16	Fiscal Year 2004 (Public Law 108-177; 50
17	U.S.C. 403-3 note) is amended—
18	[(A) in subsection (g), by striking
19	"Assistant Director of Central Intel-
20	ligence for Analysis and Production"
21	and inserting "Deputy National Intel-
22	ligence Director"; and
23	[(B) in subsection $(h)(2)(C)$, by
24	striking "Assistant Director" and in-

1	serting "Deputy National Intelligence
2	Director".
3	[SEC. 1073. ELEMENTS OF INTELLIGENCE COMMUNITY
4	UNDER NATIONAL SECURITY ACT OF 1947.
5	[Paragraph (4) of section 3 of the National
6	Security Act of 1947 (50 U.S.C. 401a) is amend-
7	ed to read as follows:
8	["(4) The term 'intelligence commu-
9	nity' includes the following:
10	["(A) The Office of the National
11	Intelligence Director.
12	["(B) The Central Intelligence
13	Agency.
14	["(C) The National Security Agen-
15	cy.
16	["(D) The Defense Intelligence
17	Agency.
18	["(E) The National Geospatial-In-
19	telligence Agency.
20	["(F) The National Reconnais-
21	sance Office.
22	["(G) Other offices within the De-
23	partment of Defense for the collection
24	of specialized national intelligence
25	through reconnaissance programs

	_, , ,
1	["(H) The intelligence elements of
2	the Army, the Navy, the Air Force,
3	the Marine Corps, the Federal Bureau
4	of Investigation, and the Department
5	of Energy.
6	["(I) The Bureau of Intelligence
7	and Research of the Department of
8	State.
9	["(J) The Office of Intelligence
10	and Analysis of the Department of the
11	Treasury.
12	["(K) The elements of the Depart-
13	ment of Homeland Security con-
14	cerned with the analysis of intel-
15	ligence information, including the Of-
16	fice of Intelligence of the Coast
17	Guard.
18	["(L) Such other elements of any
19	other department or agency as may
20	be designated by the President, or
21	designated jointly by the National In-
22	telligence Director and the head of
23	the department or agency concerned,
24	as an element of the intelligence com-

25

munity.".

- 1 [SEC. 1074. REDESIGNATION OF NATIONAL FOREIGN IN-
- 2 TELLIGENCE PROGRAM AS NATIONAL INTEL-
- 3 LIGENCE PROGRAM.
- 4 [(a) REDESIGNATION.—Paragraph (6) of
- 5 section 3 of the National Security Act of 1947
- 6 (50 U.S.C. 401a) is amended by striking "For-
- 7 **eign".**
- 8 [(b) CONFORMING AMENDMENTS.—(1) Sec-
- 9 tion 506(a) of the National Security Act of
- 10 **1947** (**50** U.S.C. **415a**(a)) is amended by striking
- 11 "National Foreign Intelligence Program" and
- 12 inserting "National Intelligence Program".
- 13 [(2) Section 17(f) of the Central Intel-
- 14 ligence Agency Act of 1949 (50 U.S.C. 403q(f))
- 15 is amended by striking "National Foreign In-
- 16 telligence Program" and inserting "National
- 17 Intelligence Program".
- 18 **[(c) HEADING AMENDMENT.—The heading of**
- 19 section 506 of that Act is amended by striking
- 20 **"FOREIGN".**
- 21 [SEC. 1075. REPEAL OF SUPERSEDED AUTHORITIES.
- 22 **[(a) APPOINTMENT OF CERTAIN INTEL-**
- 23 LIGENCE OFFICIALS.—Section 106 of the Na-
- 24 tional Security Act of 1947 (50 U.S.C. 403-6) is
- 25 repealed.

1	[(b) COLLECTION TASKING AUTHORITY.—
2	Section 111 of the National Security Act of
3	1947 (50 U.S.C. 404f) is repealed.
4	[SEC. 1076. CLERICAL AMENDMENTS TO NATIONAL SECU-
5	RITY ACT OF 1947.
6	[The table of contents for the National Se-
7	curity Act of 1947 is amended—
8	[(1) by striking the items relating to
9	sections 102 through 104 and inserting
10	the following new items:
	["Sec. 102. National Intelligence Director. ["Sec. 102A. Responsibilities and authorities of National Intel-
	ligence Director. ["Sec. 103. Office of the National Intelligence Director. ["Sec. 104. Central Intelligence Agency. ["Sec. 104A. Director of the Central Intelligence Agency."; and
11	[(2) by striking the item relating to
12	section 114 and inserting the following
13	new item:
	["Sec. 114. Additional annual reports from the National Intelligence Director.";
14	[and
15	[(3) by striking the item relating to
16	section 506 and inserting the following
17	new item:
	["Sec. 506. Specificity of National Intelligence Program budget amounts for counterterrorism, counterproliferation, counternarcotics, and counterintelligence".

1	[SEC. 1077. CONFORMING AMENDMENTS RELATING TO
2	PROHIBITING DUAL SERVICE OF THE DIREC-
3	TOR OF THE CENTRAL INTELLIGENCE AGEN-
4	CY.
5	[Section 1 of the Central Intelligence
6	Agency Act of 1949 (50 U.S.C. 403a) is amend-
7	ed—
8	[(1) by redesignating paragraphs (a),
9	(b), and (c) as paragraphs (1), (2), and (3),
10	respectively; and
11	[(2) by striking paragraph (2), as so
12	redesignated, and inserting the following
13	new paragraph (2):
14	["(2) 'Director' means the Director of the
15	Central Intelligence Agency; and".
16	[SEC. 1078. ACCESS TO INSPECTOR GENERAL PROTEC-
17	TIONS.
18	[Section 17(a)(1) of the Central Intel-
19	ligence Agency Act of 1949 (50 U.S.C.
20	403q(a)(1)) is amended by inserting before the
21	semicolon at the end the following: "and to
22	programs and operations of the Office of the
23	National Intelligence Director".
24	[SEC. 1079. GENERAL REFERENCES.
25	[(a) DIRECTOR OF CENTRAL INTELLIGENCE
26	AS HEAD OF INTELLIGENCE COMMUNITY.—Any

- 1 reference to the Director of Central Intel-
- 2 ligence or the Director of the Central Intel-
- 3 ligence Agency in the Director's capacity as
- 4 the head of the intelligence community in any
- 5 law, regulation, document, paper, or other
- 6 record of the United States shall be deemed
- 7 to be a reference to the National Intelligence
- 8 Director.
- 9 **[(b) Director of Central Intelligence**
- 10 AS HEAD OF CIA.—Any reference to the Direc-
- 11 tor of Central Intelligence or the Director of
- 12 the Central Intelligence Agency in the Direc-
- 13 tor's capacity as the head of the Central Intel-
- 14 ligence Agency in any law, regulation, docu-
- 15 ment, paper, or other record of the United
- 16 States shall be deemed to be a reference to the
- 17 Director of the Central Intelligence Agency.
- 18 **[(c) COMMUNITY MANAGEMENT STAFF.—Any**
- 19 reference to the Community Management
- 20 Staff in any law, regulation, document, paper,
- 21 or other record of the United States shall be
- 22 deemed to be a reference to the staff of the
- 23 Office of the National Intelligence Director.

1	[SEC. 1080. APPLICATION OF OTHER LAWS.
2	[(a) POLITICAL SERVICE OF PERSONNEL.—
3	Section 7323(b)(2)(B)(i) of title 5, United
4	States Code, is amended—
5	[(1) in subclause (XII), by striking
6	"or" at the end; and
7	[(2) by inserting after subclause
8	(XIII) the following new subclause:
9	["(XIV) the Office of the National
10	Intelligence Director; or".
11	[(b) DELETION OF INFORMATION ABOUT FOR-
12	EIGN GIFTS.—Section 7342(f)(4) of title 5,
13	United States Code, is amended—
14	[(1) by inserting "(A)" after "(4)";
15	[(2) in subparagraph (A), as so des-
16	ignated, by striking "the Director of Cen-
17	tral Intelligence" and inserting "the Di-
18	rector of the Central Intelligence Agen-
19	cy"; and
20	[(3) by adding at the end the fol-
21	lowing new subparagraph:
22	["(B) In transmitting such listings for the
23	Office of the National Intelligence Director,
24	the National Intelligence Director may delete
25	the information described in subparagraphs
26	(A) and (C) of paragraphs (2) and (3) if the Di-

- 1 rector certifies in writing to the Secretary of
- 2 State that the publication of such information
- 3 could adversely affect United States intel-
- 4 ligence sources.".
- 5 [(c) EXEMPTION FROM FINANCIAL DISCLO-
- 6 SURES.—Section 105(a)(1) of the Ethics in Gov-
- 7 ernment Act (5 U.S.C. App.) is amended by in-
- 8 serting "the Office of the National Intelligence
- 9 Director," before "the Central Intelligence
- 10 **Agency**".
- 11 [Subtitle H—Transfer, Termi-
- nation, Transition and Other
- 13 **Provisions**
- 14 [SEC. 1091. TRANSFER OF COMMUNITY MANAGEMENT
- 15 STAFF.
- 16 [(a) TRANSFER.—There shall be trans-
- 17 ferred to the Office of the National Intel-
- 18 ligence Director the staff of the Community
- 19 Management Staff as of the date of the enact-
- 20 ment of this Act, including all functions and
- 21 activities discharged by the Community Man-
- 22 agement Staff as of that date.
- 23 **[(b) ADMINISTRATION.—The National Intel-**
- 24 ligence Director shall administer the Commu-
- 25 nity Management Staff after the date of the

- 1 enactment of this Act as a component of the
- 2 Office of the National Intelligence Director
- 3 under section 103(b) of the National Security
- 4 Act of 1947, as amended by section 1011(a).
- 5 [SEC. 1092. TRANSFER OF TERRORIST THREAT INTEGRA-
- 6 TION CENTER.
- 7 [(a) Transfer.—There shall be trans-
- 8 ferred to the National counterterrorism Cen-
- 9 ter the Terrorist Threat Integration Center
- 10 (TTIC), including all functions and activities
- 11 discharged by the Terrorist Threat Integra-
- 12 tion Center as of the date of the enactment of
- 13 this Act.
- 14 **[(b) ADMINISTRATION.—The Director of the**
- 15 National counterterrorism Center shall ad-
- 16 minister the Terrorist Threat Integration
- 17 Center after the date of the enactment of this
- 18 Act as a component of the Directorate of Intel-
- 19 ligence of the National counterterrorism Cen-
- 20 ter under section 119(i) of the National Secu-
- 21 rity Act of 1947, as added by section 1021(a).

1	[SEC. 1093. TERMINATION OF POSITIONS OF ASSISTANT DI-
2	RECTORS OF CENTRAL INTELLIGENCE.
3	[(a) TERMINATION.—The positions within
4	the Central Intelligence Agency referred to in
5	subsection (b) are hereby abolished.
6	[(b) COVERED POSITIONS.—The positions
7	within the Central Intelligence Agency re-
8	ferred to in this subsection are as follows:
9	[(1) The Assistant Director of Central
10	Intelligence for Collection.
11	[(2) The Assistant Director of Central
12	Intelligence for Analysis and Production.
13	[(3) The Assistant Director of Central
14	Intelligence for Administration.
15	[SEC. 1094. IMPLEMENTATION PLAN.
16	[(a) SUBMISSION OF PLAN.—The President
17	shall transmit to Congress a plan for the im-
18	plementation of this title and the amend-
19	ments made by this title. The plan shall ad-
20	dress, at a minimum, the following:
21	[(1) The transfer of personnel, assets,
22	and obligations to the National Intel-
23	ligence Director pursuant to this title.
24	[(2) Any consolidation, reorganiza-
25	tion, or streamlining of activities trans-

1	ferred to the National Intelligence Direc-
2	tor pursuant to this title.

- [(3) The establishment of offices within the Office of the National Intelligence
 Director to implement the duties and responsibilities of the National Intelligence
 Director as described in this title.
- [(4) Specification of any proposed disposition of property, facilities, contracts, records, and other assets and obligations to be transferred to the National Intelligence Director.
- 13 **[(5) Recommendations for additional** 14 **legislative or administrative action as the** 15 **Director considers appropriate.**
- 16 [(b) SENSE OF CONGRESS.—It is the sense of 17 Congress that the permanent location for the
- 18 headquarters for the Office of the National In-
- 19 telligence Director, should be at a location
- 20 other than the George Bush Center for Intel-
- 21 ligence in Langley, Virginia.
- 22 [SEC. 1095. TRANSITIONAL AUTHORITIES.
- 23 [Upon the request of the National Intel-
- 24 ligence Director, the head of any executive
- 25 agency may, on a reimbursable basis, provide

- 1 services or detail personnel to the National
- 2 Intelligence Director.
- 3 **[SEC. 1096. EFFECTIVE DATES.**
- 4 [(a) In General.—Except as otherwise ex-
- 5 pressly provided in this Act, this title and the
- 6 amendments made by this title shall take ef-
- 7 fect on the date of the enactment of this Act.
- 8 [(b) Specific Effective Dates.—(1)(A) Not
- 9 later than 60 days after the date of the enact-
- 10 ment of this Act, the National Intelligence Di-
- 11 rector shall first appoint individuals to posi-
- 12 tions within the Office of the National Intel-
- 13 ligence Director.
- [(B) Subparagraph (A) shall not apply
- 15 with respect to the Deputy National Intel-
- 16 ligence Director.
- 17 **[(2) Not later than 180 days after the date**
- 18 of the enactment of this Act, the President
- 19 shall transmit to Congress the implementa-
- 20 tion plan required under section 1904.
- [(3) Not later than one year after the date
- 22 of the enactment of this Act, the National In-
- 23 telligence Director shall prescribe regula-
- 24 tions, policies, procedures, standards, and
- 25 guidelines required under section 102A of the

1	National Security Act of 1947, as amended by
2	section 1011(a).
3	[TITLE II—TERRORISM PREVEN-
4	TION AND PROSECUTION
5	[Subtitle A—Individual Terrorists
6	as Agents of Foreign Powers
7	[SEC. 2001. PRESUMPTION THAT CERTAIN NON-UNITED
8	STATES PERSONS ENGAGING IN INTER-
9	NATIONAL TERRORISM ARE AGENTS OF FOR-
10	EIGN POWERS FOR PURPOSES OF THE FOR-
11	EIGN INTELLIGENCE SURVEILLANCE ACT OF
12	1978.
13	[(a) Presumption.—(1) The Foreign Intel-
14	ligence Surveillance Act of 1978 (50 U.S.C.
15	1801 et seq.) is amended by inserting after sec-
16	tion 101 the following new section:
17	["PRESUMPTION OF TREATMENT OF CERTAIN NON-
18	UNITED STATES PERSONS ENGAGED IN INTER-
19	NATIONAL TERRORISM AS AGENTS OF FOR-
20	EIGN POWERS
21	["Sec. 101A. Upon application by the Fed-
22	eral official applying for an order under this
23	Act, the court may presume that a non-United
24	States person who is knowingly engaged in
25	sabotage or international terrorism, or activi-
26	ties that are in preparation therefor, is an

- 1 agent of a foreign power under section
- 2 **101(b)(2)(C).".**
- 3 [(2) The table of contents for that Act is
- 4 amended by inserting after the item relating
- 5 to section 101 the following new item:
 - ["Sec. 101A. Presumption of treatment of certain non-United States persons engaged in international terrorism as agents of foreign powers.".
- 6 [(b) SUNSET.—The amendments made by
- 7 subsection (a) shall be subject to the sunset
- 8 provision in section 224 of the USA PATRIOT
- 9 Act of 2001 (Public Law 107-56; 115 Stat. 295),
- 10 including the exception provided in sub-
- 11 section (b) of such section 224.
- 12 [Subtitle B—Stop Terrorist and
- 13 Military Hoaxes Act of 2004
- 14 [SEC. 2021. SHORT TITLE.
- 15 [This subtitle may be cited as the "Stop
- 16 Terrorist and Military Hoaxes Act of 2004".
- 17 [SEC. 2022, HOAXES AND RECOVERY COSTS.
- 18 [(a) Prohibition on Hoaxes.—Chapter 47
- 19 of title 18, United States Code, is amended by
- 20 inserting after section 1037 the following:
- 21 ["§ 1038. False information and hoaxes
- 22 ["(a) CRIMINAL VIOLATION.—
- 23 ["(1) IN GENERAL.—Whoever engages
- in any conduct with intent to convey

1	false or misleading information under
2	circumstances where such information
3	may reasonably be believed and where
4	such information indicates that an activ-
5	ity has taken, is taking, or will take place
6	that would constitute a violation of chap-
7	ter 2, 10, 11B, 39, 40, 44, 111, or 113B of
8	this title, section 236 of the Atomic En-
9	ergy Act of 1954 (42 U.S.C. 2284), or sec-
10	tion 46502, the second sentence of section
11	46504, section 46505 (b)(3) or (c), section
12	46506 if homicide or attempted homicide
13	is involved, or section 60123(b) of title 49
14	shall—
15	["(A) be fined under this title or
16	imprisoned not more than 5 years, or
17	both;
18	["(B) if serious bodily injury re-
19	sults, be fined under this title or im-
20	prisoned not more than 25 years, or
21	both; and
22	["(C) if death results, be fined
23	under this title or imprisoned for any
24	number of years up to life, or both

1	["(2) ARMED FORCES.—Whoever, with-
2	out lawful authority, makes a false state-
3	ment, with intent to convey false or mis-
4	leading information, about the death, in-
5	jury, capture, or disappearance of a mem-
6	ber of the Armed Forces of the United
7	States during a war or armed conflict in
8	which the United States is engaged,
9	shall—
10	["(A) be fined under this title or
11	imprisoned not more than 5 years, or
12	both;
13	["(B) if serious bodily injury re-
14	sults, be fined under this title or im-
15	prisoned not more than 25 years, or
16	both; and
17	["(C) if death results, be fined
18	under this title or imprisoned for any
19	number of years up to life, or both.
20	["(b) CIVIL ACTION.—Whoever knowingly
21	engages in any conduct with intent to convey
22	false or misleading information under cir-
23	cumstances where such information may rea-
24	sonably be believed and where such informa-
25	tion indicates that an activity has taken, is

- 1 taking, or will take place that would con-
- 2 stitute a violation of chapter 2, 10, 11B, 39, 40,
- 3 **44, 111, or 113B of this title, section 236 of the**
- 4 Atomic Energy Act of 1954 (42 U.S.C. 2284), or
- 5 section 46502, the second sentence of section
- 6 46504, section 46505 (b)(3) or (c), section 46506
- 7 if homicide or attempted homicide is in-
- 8 volved, or section 60123(b) of title 49 is liable
- 9 in a civil action to any party incurring ex-
- 10 penses incident to any emergency or inves-
- 11 tigative response to that conduct, for those
- 12 expenses.

13 **["(c) REIMBURSEMENT.—**

- ["(1) IN GENERAL.—The court, in im-14 posing a sentence on a defendant who 15 has been convicted of an offense under 16 17 subsection (a), shall order the defendant 18 to reimburse any state or local govern-19 ment, or private not-for-profit organiza-20 tion that provides fire or rescue service 21 incurring expenses incident to any emer-22 gency or investigative response to that
- 24 ["(2) LIABILITY.—A person ordered to 25 make reimbursement under this sub-

conduct, for those expenses.

section shall be jointly and severally	lia-
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- 2 ble for such expenses with each other
- 3 person, if any, who is ordered to make re-
- 4 imbursement under this subsection for
- 5 the same expenses.
- 6 ["(3) CIVIL JUDGMENT.—An order of re-
- 7 imbursement under this subsection shall,
- 8 for the purposes of enforcement, be treat-
- 9 ed as a civil judgment.
- 10 ["(d) ACTIVITIES OF LAW ENFORCEMENT.—
- 11 This section does not prohibit any lawfully
- 12 authorized investigative, protective, or intel-
- 13 ligence activity of a law enforcement agency
- 14 of the United States, a State, or political sub-
- 15 division of a State, or of an intelligence agen-
- 16 cy of the United States.".
- 17 **[(b)** CLERICAL AMENDMENT.—The table of
- 18 sections as the beginning of chapter 47 of title
- 19 18, United States Code, is amended by adding
- 20 after the item for section 1037 the following: ["1038. False information and hoaxes.".
- 21 [SEC. 2023. OBSTRUCTION OF JUSTICE AND FALSE STATE-
- 22 MENTS IN TERRORISM CASES.
- [(a) ENHANCED PENALTY.—Section 1001(a)
- 24 and the third undesignated paragraph of sec-
- 25 tion 1505 of title 18, United States Code, are

- 1 amended by striking "be fined under this title
- 2 or imprisoned not more than 5 years, or both"
- 3 and inserting "be fined under this title, im-
- 4 prisoned not more than 5 years or, if the mat-
- 5 ter relates to international or domestic ter-
- 6 rorism (as defined in section 2331), impris-
- 7 oned not more than 10 years, or both".
- 8 **[(b) SENTENCING GUIDELINES.—Not later**
- 9 than 30 days of the enactment of this section,
- 10 the United States Sentencing Commission
- 11 shall amend the Sentencing Guidelines to pro-
- 12 vide for an increased offense level for an of-
- 13 fense under sections 1001(a) and 1505 of title
- 14 18, United States Code, if the offense involves
- 15 a matter relating to international or domestic
- 16 terrorism, as defined in section 2331 of such
- 17 title.
- 18 [SEC. 2024. CLARIFICATION OF DEFINITION.
- 19 [Section 1958 of title 18, United States
- 20 Code, is amended—
- [(1) in subsection (a), by striking "fa-
- cility in" and inserting "facility of"; and
- [(2) in subsection (b)(2), by inserting
- 24 "or foreign" after "interstate".

1 Number of Madellal Nappole	Subtitle	C—Material	Support	to
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- 2 Terrorism Prohibition Enhance-
- 3 ment Act of 2004
- 4 [SEC. 2041. SHORT TITLE.
- 5 [This subtitle may be cited as the "Mate-
- 6 rial Support to Terrorism Prohibition En-
- 7 hancement Act of 2004".
- 8 [SEC. 2042. RECEIVING MILITARY-TYPE TRAINING FROM A
- 9 FOREIGN TERRORIST ORGANIZATION.
- 10 [Chapter 113B of title 18, United States
- 11 Code, is amended by adding after section
- 12 **2339C** the following new section:
- 13 ["§ 2339D. Receiving military-type training from a
- 14 foreign terrorist organization
- 15 ["(a) Offense.—Whoever knowingly re-
- 16 ceives military-type training from or on be-
- 17 half of any organization designated at the
- 18 time of the training by the Secretary of State
- 19 under section 219(a)(1) of the Immigration
- 20 and Nationality Act as a foreign terrorist or-
- 21 ganization shall be fined under this title or
- 22 imprisoned for ten years, or both. To violate
- 23 this subsection, a person must have knowl-
- 24 edge that the organization is a designated ter-
- 25 rorist organization (as defined in subsection

1	(c)(4)), that the organization has engaged or
2	engages in terrorist activity (as defined in
3	section 212 of the Immigration and Nation-
4	ality Act), or that the organization has en-
5	gaged or engages in terrorism (as defined in
6	section 140(d)(2) of the Foreign Relations Au-
7	thorization Act, Fiscal Years 1988 and 1989).
8	["(b) Extraterritorial Jurisdiction.—
9	There is extraterritorial Federal jurisdiction
10	over an offense under this section. There is ju-
11	risdiction over an offense under subsection
12	(a) if —
13	["(1) an offender is a national of the
14	United States (as defined in 101(a)(22) of
15	the Immigration and Nationality Act) or
16	an alien lawfully admitted for permanent
17	residence in the United States (as defined
18	in section 101(a)(20) of the Immigration
19	and Nationality Act);
20	["(2) an offender is a stateless person
21	whose habitual residence is in the United
22	States;
23	["(3) after the conduct required for

the offense occurs an offender is brought

into or found in the United States, even if

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1	the conduct required for the offense oc-
2	curs outside the United States;
3	["(4) the offense occurs in whole or in
4	part within the United States;
5	["(5) the offense occurs in or affects
6	interstate or foreign commerce;
7	["(6) an offender aids or abets any
8	person over whom jurisdiction exists
9	under this paragraph in committing an
10	offense under subsection (a) or conspires
11	with any person over whom jurisdiction
12	exists under this paragraph to commit an
13	offense under subsection (a).
14	["(c) DEFINITIONS.—As used in this sec-
15	tion—
16	["(1) the term 'military-type training'
17	includes training in means or methods
18	that can cause death or serious bodily in-
19	jury, destroy or damage property, or dis-
20	rupt services to critical infrastructure, or
21	training on the use, storage, production,
22	or assembly of any explosive, firearm or
23	other weapon, including any weapon of
24	mass destruction (as defined in section

2232a(c)(2));

1 ["(2) the term 'serious bodily injury'
2 has the meaning given that term in sec3 tion 1365(h)(3);

I"(3) the term 'critical infrastructure' means systems and assets vital to national defense, national security, economic security, public health or safety including both regional and national infrastructure. Critical infrastructure may be publicly or privately owned; examples of critical infrastructure include gas and oil production, storage, or delivery systems, systems, telecommuniwater supply cations networks, electrical power generation or delivery systems, financing and banking systems, emergency services (including medical, police, fire, and rescue services), and transportation systems and services (including highways, mass transit, airlines, and airports); and

["(4) the term 'foreign terrorist organization' means an organization designated as a terrorist organization under section 219(a)(1) of the Immigration and Nationality Act.".

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1	[SEC. 2043. PROVIDING MATERIAL SUPPORT TO TER-
2	RORISM.
3	[(a) Additions to Offense of Providing
4	MATERIAL SUPPORT TO TERRORISTS.—Section
5	2339A(a) of title 18, United States Code, is
6	amended—
7	[(1) by designating the first sentence
8	as paragraph (1);
9	[(2) by designating the second sen-
10	tence as paragraph (3);
11	[(3) by inserting after paragraph (1)
12	as so designated by this subsection the
13	following:
14	["(2) (A) Whoever in a circumstance
15	described in subparagraph (B) provides
16	material support or resources or conceals
17	or disguises the nature, location, source,
18	or ownership of material support or re-
19	sources, knowing or intending that they
20	are to be used in preparation for, or in
21	carrying out, an act of international or
22	domestic terrorism (as defined in section
23	2331), or in preparation for, or in car-
24	rying out, the concealment or escape
25	from the commission of any such act, or

attempts or conspires to do so, shall be

1	punished as provided under paragraph
2	(1) for an offense under that paragraph.
3	["(B) The circumstances referred to
4	in subparagraph (A) are any of the fol-
5	lowing:
6	["(i) The offense occurs in or af-
7	fects interstate or foreign commerce.
8	["(ii) The act of terrorism is an
9	act of international or domestic ter-
10	rorism that violates the criminal law
11	of the United States.
12	["(iii) The act of terrorism is an
13	act of domestic terrorism that ap-
14	pears to be intended to influence the
15	policy, or affect the conduct, of the
16	Government of the United States or a
17	foreign government.
18	["(iv) An offender, acting within
19	the United States or outside the terri-
20	torial jurisdiction of the United
21	States, is a national of the United
22	States (as defined in section
23	101(a)(22) of the Immigration and Na-
24	tionality Act), an alien lawfully ad-

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the United States (as defined in section 101(a)(20) of the Immigration and Nationality Act), or a stateless person whose habitual residence is in the United States, and the act of terrorism is an act of international terrorism that appears to be intended to influence the policy, or affect the conduct, of the Government of the United States or a foreign government.

["(v) An offender, acting within the United States, is an alien, and the act of terrorism is an act of international terrorism that appears to be intended to influence the policy, or affect the conduct, of the Government of the United States or a foreign government.

["(vi) An offender, acting outside the territorial jurisdiction of the United States, is an alien and the act of terrorism is an act of international terrorism that appears to be intended to influence the policy of, or affect

1	the conduct of, the Government of the
2	United States.
3	["(vii) An offender aids or abets
4	any person over whom jurisdiction
5	exists under this paragraph in com-
6	mitting an offense under this para-
7	graph or conspires with any person
8	over whom jurisdiction exists under
9	this paragraph to commit an offense
10	under this paragraph."; and
11	[(4) by inserting "act or" after "un-
12	derlying".
13	[(b) DEFINITIONS.—Section 2339A(b) of
14	title 18, United States Code, is amended—
15	[(1) by striking "In this" and insert-
16	ing "(1) In this";
17	[(2) by inserting "any property, tan-
18	gible or intangible, or service, including"
19	after "means";
20	[(3) by inserting "(one or more indi-
21	viduals who may be or include oneself)"
22	after "personnel";
23	[(4) by inserting "and" before "trans-
24	portation";

1	[(5) by striking "and other physical
2	assets"; and
3	[(6) by adding at the end the fol-
4	lowing:
5	["(2) As used in this subsection, the term
6	'training' means instruction or teaching de-
7	signed to impart a specific skill, as opposed to
8	general knowledge, and the term 'expert ad-
9	vice or assistance' means advice or assistance
10	derived from scientific, technical or other
11	specialized knowledge.".
12	[(c) Addition to Offense of Providing
13	MATERIAL SUPPORT TO TERRORIST ORGANIZA-
14	TIONS.—Section 2339B(a)(1) of title 18, United
15	States Code, is amended—
16	[(1) by striking ", within the United
17	States or subject to the jurisdiction of the
18	United States," and inserting "in a cir-
19	cumstance described in paragraph (2)";
20	and
21	[(2) by adding at the end the fol-
22	lowing: "To violate this paragraph, a per-
23	son must have knowledge that the orga-
24	nization is a designated terrorist organi-
25	zation (as defined in subsection (g)(6)),

1	that the organization has engaged or en-
2	gages in terrorist activity (as defined in
3	section 212(a)(3)(B) of the Immigration
4	and Nationality Act, or that the organiza-
5	tion has engaged or engages in terrorism
6	(as defined in section 140(d)(2) of the For-
7	eign Relations Authorization Act, Fiscal
8	Years 1988 and 1989.".
9	[(d) FEDERAL AUTHORITY.—Section
10	2339B(d) of title 18 is amended—
11	[(1) by inserting "(1)" before "There";
12	and
13	[(2) by adding at the end the fol-
14	lowing:
15	["(2) The circumstances referred to in
16	paragraph (1) are any of the following:
17	["(A) An offender is a national of the
18	United States (as defined in section
19	101(a)(22) of the Immigration and Nation-
20	ality Act (8 U.S.C. 1101(a)(22)) or an alien
21	lawfully admitted for permanent resi-
22	dence in the United States (as defined in
23	section 101(a)(20) of the Immigration and
24	Nationality Act.

1	["(B) An offender is a stateless person
2	whose habitual residence is in the United
3	States.
4	["(C) After the conduct required for
5	the offense occurs an offender is brought
6	into or found in the United States, even if
7	the conduct required for the offense oc-
8	curs outside the United States.
9	["(D) The offense occurs in whole or
10	in part within the United States.
11	["(E) The offense occurs in or affects
12	interstate or foreign commerce.
13	["(F) An offender aids or abets any
14	person over whom jurisdiction exists
15	under this paragraph in committing an
16	offense under subsection (a) or conspires
17	with any person over whom jurisdiction
18	exists under this paragraph to commit an
19	offense under subsection (a).".
20	[(e) DEFINITION.—Paragraph (4) of section
21	2339B(g) of title 18, United States Code, is
22	amended to read as follows:
23	["(4) the term 'material support or re-
24	sources' has the same meaning given that
25	term in section 2339A;".

- 1 [(f) ADDITIONAL PROVISIONS.—Section
- 2 2339B of title 18, United States Code, is
- 3 amended by adding at the end the following:
- 4 ["(h) Provision of Personnel.—No per-
- 5 son may be prosecuted under this section in
- 6 connection with the term 'personnel' unless
- 7 that person has knowingly provided, at-
- 8 tempted to provide, or conspired to provide a
- 9 foreign terrorist organization with one or
- 10 more individuals (who may be or include him-
- 11 self) to work under that terrorist organiza-
- 12 tion's direction or control or to organize, man-
- 13 age, supervise, or otherwise direct the oper-
- 14 ation of that organization. Individuals who
- 15 act entirely independently of the foreign ter-
- 16 rorist organization to advance its goals or ob-
- 17 jectives shall not be considered to be working
- 18 under the foreign terrorist organization's di-
- 19 rection and control.
- 20 ["(i) RULE OF CONSTRUCTION.—Nothing in
- 21 this section shall be construed or applied so
- 22 as to abridge the exercise of rights guaran-
- 23 teed under the First Amendment to the Con-
- 24 stitution of the United States.".

1	[SEC. 2044. FINANCING OF TERRORISM.
2	[(a) FINANCING TERRORISM.—Section
3	2339c(c)(2) of title 18, United States Code, is
4	amended—
5	[(1) by striking ", resources, or funds"
6	and inserting "or resources, or any funds
7	or proceeds of such funds";
8	[(2) in subparagraph (A), by striking
9	"were provided" and inserting "are to be
10	provided, or knowing that the support or
11	resources were provided,"; and
12	[(3) in subparagraph (B)—
13	[(A) by striking "or any proceeds
14	of such funds"; and
15	[(B) by striking "were provided
16	or collected" and inserting "are to be
17	provided or collected, or knowing
18	that the funds were provided or col-
19	lected,".
20	[(b) DEFINITIONS.—Section 2339c(e) of title
21	18, United States Code, is amended—
22	[(1) by striking "and" at the end of
23	paragraph (12);
24	[(2) by redesignating paragraph (13)
25	as paragraph (14); and

1	[(3) by inserting after paragraph (12)
2	the following:
3	["(13) the term 'material support or
4	resources' has the same meaning given
5	that term in section 2339B(g)(4) of this
6	title; and".
7	[Subtitle D—Weapons of Mass De-
8	struction Prohibition Improve-
9	ment Act of 2004
10	[SEC. 2051. SHORT TITLE.
11	[This subtitle may be cited as the "Weap-
12	ons of Mass Destruction Prohibition Improve-
13	ment Act of 2004".
14	[SEC. 2052. WEAPONS OF MASS DESTRUCTION.
15	[(a) Expansion of Jurisdictional Bases
16	AND SCOPE.—Section 2332a of title 18, United
17	States Code, is amended—
18	[(1) so that paragraph (2) of sub-
19	section (a) reads as follows:
20	["(2) against any person or property
21	within the United States, and
22	["(A) the mail or any facility of
23	interstate or foreign commerce is
24	used in furtherance of the offense;

1	["(B) such property is used in
2	interstate or foreign commerce or in
3	an activity that affects interstate or
4	foreign commerce;
5	["(C) any perpetrator travels in
6	or causes another to travel in inter-
7	state or foreign commerce in further-
8	ance of the offense; or
9	["(D) the offense, or the results of
10	the offense, affect interstate or for-
11	eign commerce, or, in the case of a
12	threat, attempt, or conspiracy, would
13	have affected interstate or foreign
14	commerce;";
15	[(2) in paragraph (3) of subsection
16	(a), by striking the comma at the end and
17	inserting "; or";
18	[(3) in subsection (a), by adding the
19	following at the end:
20	["(4) against any property within the
21	United States that is owned, leased, or
22	used by a foreign government,";
23	[(4) at the end of subsection (c)(1), by
24	striking "and";

1	[(5) in subsection $(c)(2)$, by striking
2	the period at the end and inserting ";
3	and"; and
4	[(6) in subsection (c), by adding at
5	the end the following:
6	["(3) the term 'property' includes all
7	real and personal property.".
8	[(b) RESTORATION OF THE COVERAGE OF
9	CHEMICAL WEAPONS.—Section 2332a of title 18,
10	United States Code, as amended by subsection
11	(a), is further amended—
12	[(1) in the section heading, by strik-
13	ing "certain";
14	[(2) in subsection (a), by striking
15	"(other than a chemical weapon as that
16	term is defined in section 229F)"; and
17	[(3) in subsection (b), by striking
18	"(other than a chemical weapon (as that
19	term is defined in section 229F))".
20	[(c) Expansion of Categories of Re-
21	STRICTED PERSONS SUBJECT TO PROHIBITIONS
22	RELATING TO SELECT AGENTS.—Section
23	175b(d)(2) of title 18, United States Code, is
24	amended—
25	[(1) in subparagraph (G) by—

1	[(A) inserting "(i)" after "(G)";
2	[(B) inserting ", or (ii) acts for or
3	on behalf of, or operates subject to
4	the direction or control of, a govern-
5	ment or official of a country de-
6	scribed in this subparagraph" after
7	"terrorism"; and
8	[(C) striking "or" after the semi-
9	colon.
10	[(2) in subparagraph (H) by striking
11	the period and inserting "; or"; and
12	[(3) by adding at the end the fol-
13	lowing new subparagraph:
14	["(I) is a member of, acts for or on
15	behalf of, or operates subject to the
16	direction or control of, a terrorist or-
17	ganization as defined in section
18	212(a)(3)(B)(vi) of the Immigration
19	and Nationality Act (8 U.S.C.
20	1182(a)(3)(B)(vi)).".
21	[(d) Conforming Amendment to Regula-
22	TIONS.—
23	[(1) Section $175b(a)(1)$ of title 18,
24	United States Code, is amended by strik-
25	ing "as a select agent in Appendix A" and

- all that follows and inserting the fol-
- 2 lowing: "as a non-overlap or overlap se-
- 3 lect biological agent or toxin in sections
- 4 73.4 and 73.5 of title 42, Code of Federal
- 5 Regulations, pursuant to section 351A of
- 6 the Public Health Service Act, and is not
- 7 excluded under sections 73.4 and 73.5 or
- 8 exempted under section 73.6 of title 42,
- 9 Code of Federal Regulations.".
- 10 [(2) The amendment made by para-
- graph (1) shall take effect at the same
- 12 time that sections 73.4, 73.5, and 73.6 of
- title 42, Code of Federal Regulations, be-
- 14 **come effective.**
- 15 **[(e) Enhancing Prosecution of Weapons**
- 16 OF MASS DESTRUCTION OFFENSES.—Section
- 17 1961(1)(B) of title 18, United States Code, is
- 18 amended by adding at the end the following:
- 19 "sections 175-178 (relating to biological weap-
- 20 ons), sections 229-229F (relating to chemical
- 21 weapons), section 831 (relating to nuclear ma-
- 22 **terials**),".

1	[SEC. 2053. PARTICIPATION IN NUCLEAR AND WEAPONS OF
2	MASS DESTRUCTION THREATS TO THE
3	UNITED STATES.
4	[(a) Section 57(b) of the Atomic Energy
5	Act of 1954 (42 U.S.C. 2077(b)) is amended by
6	striking "in the production of any special nu-
7	clear material" and inserting "or participate
8	in the development or production of any spe-
9	cial nuclear material or atomic weapon".
10	[(b) Title 18, United States Code, is
11	amended—
12	[(1) in the table of sections at the be-
13	ginning of chapter 39, by inserting after
14	the item relating to section 831 the fol-
15	lowing:
	["832. Participation in nuclear and weapons of mass destruc- tion threats to the United States.";
16	[(2) by inserting after section 831 the
17	following:
18	["§832. Participation in nuclear and weapons of
19	mass destruction threats to the United
20	States
21	["(a) Whoever, within the United States or
22	subject to the jurisdiction of the United
23	States, willfully participates in or provides
24	material support or resources (as defined in

- 1 section 2339A) to a nuclear weapons program
- 2 or other weapons of mass destruction pro-
- 3 gram of a foreign terrorist power, or attempts
- 4 or conspires to do so, shall be imprisoned for
- 5 **not more than 20 years.**
- 6 ["(b) There is extraterritorial Federal ju-
- 7 risdiction over an offense under this section.
- 8 ["(c) Whoever without lawful authority
- 9 develops, possesses, or attempts or conspires
- 10 to develop or possess a radiological weapon,
- 11 or threatens to use or uses a radiological
- 12 weapon against any person within the United
- 13 States, or a national of the United States
- 14 while such national is outside the United
- 15 States or against any property that is owned,
- 16 leased, funded or used by the United States,
- 17 whether that property is within or outside the
- 18 United States, shall be imprisoned for any
- 19 term of years or for life, and if death results,
- 20 shall be punished by death or imprisoned for
- 21 any term of years or for life.
- 22 ["(d) As used in this section—
- 23 ["(1) 'nuclear weapons program'
- 24 means a program or plan for the develop-

1	ment, acquisition, or production of any
2	nuclear weapon or weapons;

- ["(2) 'weapons of mass destruction program' means a program or plan for the development, acquisition, or production of any weapon or weapons of mass destruction (as defined in section 2332a(c));
- ["(3) 'foreign terrorist power' means a terrorist organization designated under section 219 of the Immigration and Nationality Act, or a state sponsor of terrorism designated under section 6(j) of the Export Administration Act of 1979 or section 620A of the Foreign Assistance Act of 1961; and
- ["(4) 'nuclear weapon' means any weapon that contains or uses nuclear material as defined in section 831(f)(1)."; and
- [(3) in section 2332b(g)(5)(B)(i), by inserting after "nuclear materials)," the following: "832 (relating to participation in nuclear and weapons of mass destruction threats to the United States)".

1	[SEC. 2054. PROLIFERATION OF WEAPONS OF MASS DE-
2	STRUCTION.
3	[(a) FINDINGS.—Consistent with the report
4	of the National Commission on Terrorist At-
5	tacks Upon the United States, Congress
6	makes the following findings:
7	[(1) Al Qaeda has tried to acquire or
8	make weapons of mass destruction since
9	1994 or earlier.
10	[(2) The United States doubtless
11	would be a prime target for use of any
12	such weapon by al Qaeda.
13	[(3) Although the United States Gov-
14	ernment has redoubled its international
15	commitments to supporting the programs
16	for Cooperative Threat Reduction and
17	other nonproliferation assistance pro-
18	grams, nonproliferation experts continue
19	to express deep concern about the United
20	States Government's commitment and ap-
21	proach to securing the weapons of mass
22	destruction and related highly dangerous
23	materials that are still scattered among
24	Russia and other countries of the former

Soviet Union.

- (4) The cost of increased investment in the prevention of proliferation of weapons of mass destruction and related dangerous materials is greatly weighed by the potentially catastrophic cost to the United States of use of weap-ons of mass destruction or related dan-gerous materials by the terrorists who are so eager to acquire them.
- **[(b) SENSE OF CONGRESS.—It is the sense of Congress that—**
 - [(1) maximum effort to prevent the proliferation of weapons of mass destruction, wherever such proliferation may occur, is warranted; and
 - [(2) the programs of the United States Government to prevent or counter the proliferation of weapons of mass destruction, including the Proliferation Security Initiative, the programs for Cooperative Threat Reduction, and other non-proliferation assistance programs, should be expanded, improved, and better funded to address the global dimensions of the proliferation threat.

1	[(c) REQUIREMENT FOR STRATEGY.—Not
2	later than 180 days after the date of the enact-
3	ment of this Act, the President shall submit to
4	Congress—
5	[(1) a strategy for expanding and
6	strengthening the Proliferation Security
7	Initiative, the programs for Cooperative
8	Threat Reduction, and other non-
9	proliferation assistance programs; and
10	[(2) an estimate of the funding nec-
11	essary to execute that strategy.
12	[(d) REPORT ON REFORMING THE COOPERA-
13	TIVE THREAT REDUCTION PROGRAM AND OTHER
14	Non-proliferation Assistance Programs.—
15	Not later than 180 days after the date of the
16	enactment of this Act, the President shall sub-
17	mit to Congress a report evaluating whether
18	the United States could more effectively ad-
19	dress the global threat of nuclear prolifera-
20	tion by—
21	[(1) establishing a central coordi-
22	nator for the programs for Cooperative
23	Threat Reduction;
24	[(2) eliminating the requirement that
25	the President spend no more than

- \$50,000,000 annually on programs for Co-
- 2 operative Threat Reduction and other
- 3 non-proliferation assistance programs
- 4 carried out outside the former Soviet
- 5 Union; or
- 6 [(3) repealing the provisions of the
- 7 Soviet Nuclear Threat Reduction Act of
- 8 1991 (22 U.S.C. 2551 note) that place con-
- 9 ditions on assistance to the former Soviet
- 10 Union unrelated to bilateral cooperation
- on weapons dismantlement.
- 12 [SEC. 2055. SENSE OF CONGRESS REGARDING INTER-
- 13 NATIONAL counterproliferation EFFORTS.
- 14 [It is the sense of Congress that the
- 15 United States should work with the inter-
- 16 national community to develop laws and an
- 17 international legal regime with universal ju-
- 18 risdiction to enable the interdiction of nu-
- 19 clear material and technology, and the cap-
- 20 ture, interdiction, and prosecution of individ-
- 21 uals or entities involved in the smuggling or
- 22 transfer of nuclear material or technology to
- 23 any state in the world where they do not fully
- 24 disclose the nature of their nuclear program.

1	[SEC. 2056. REMOVAL OF POTENTIAL NUCLEAR WEAPONS
2	MATERIALS FROM VULNERABLE SITES
3	WORLDWIDE.
4	[(a) SENSE OF CONGRESS.—It is the sense of
5	Congress that removing potential nuclear
6	weapons materials from vulnerable sites
7	around the world would reduce the possi-
8	bility that such materials could fall into the
9	hands of al Qaeda or other groups and states
10	hostile to the United States, and should be a
11	top priority for achieving the national secu-
12	rity of the United States. Several actions may
13	be taken to reduce the risk that nuclear weap-
14	ons materials may end up in terrorist hands,
15	including—
16	[(1) transporting such materials from
17	such sites to secure facilities;
18	[(2) providing interim security up-
19	grades for such materials pending their
20	removal from their current sites;
21	[(3) managing such materials after
22	their arrival at secure facilities;
23	[(4) purchasing such materials;
24	[(5) converting such sites to the use
25	of low-enriched uranium fuels;

1	[(6) assisting in the closure and de-
2	commissioning of such sites;

- [(7) providing incentives to facilitate the removal of such materials from vulnerable facilities;
- [(8) arranging for the shipment of potential nuclear weapons materials to the United States, or to other countries willing to accept such materials and able to provide high levels of security for such materials, and dispose of such materials, in order to ensure that United States national security objectives are accomplished as quickly and effectively as possible; and
- [(9) providing funds to upgrade security and accounting at sites where potential nuclear weapons materials will remain for an extended period in order to ensure that such materials are secure against plausible potential threats, and will remain so in the future.

(b) REPORT.—

[(1) Not later than 30 days after the submittal to Congress of the budget of

- the President for fiscal year 2006 pursuant to section 1105(a) of title 31, United States Code, the administration shall submit to Congress a report that includes the following:
 - [(A) A list of the sites determined to be of the highest priorities for removal of potential nuclear weapons materials, based on the quantity and attractiveness of such materials at such sites and the risk of theft or diversion of such materials for weapons purposes.
 - [(B) An inventory of all sites worldwide where highly-enriched uranium or separated plutonium is located, including, to the extent practicable, a prioritized assessment of the terrorism and proliferation risk posed by such materials at each such site, based on the quantity of such materials, the attractiveness of such materials for use in nuclear weapons, the current level of security and accounting for such materials, and the

1	level of threat (including the effects
2	of terrorist or criminal activity and
3	the pay and morale of personnel and
4	guards) in the country or region
5	where such sites are located.
6	[(C) A strategic plan, including
7	measurable milestones and metrics.
8	[(D) An estimate of the funds re-
9	quired to secure these materials.
10	[(E) The recommendations of the
11	Administration on whether any fur-
12	ther legislative actions or inter-
13	national agreements are necessary to
14	facilitate the accomplishment of the
15	objective.
16	[(2) The report shall be submitted in
17	unclassified form, but may include a clas-
18	sified annex.
19	[(c) POTENTIAL NUCLEAR WEAPONS MATE-
20	RIAL DEFINED.—In this section, the term "po-
21	tential nuclear weapons material" means plu-
22	tonium, highly-enriched uranium, or other
23	material capable of sustaining an explosive
24	nuclear chain reaction, including irradiated

25 materials if the radiation field from such ma-

1	terials is not sufficient to prevent the theft
2	and use of such materials for an explosive nu-
3	clear chain reaction.
4	[Subtitle E—Money Laundering
5	and Terrorist Financing
6	[CHAPTER 1—FUNDING TO COMBAT FI-
7	NANCIAL CRIMES INCLUDING TER-
8	RORIST FINANCING
9	[SEC. 2101. ADDITIONAL AUTHORIZATION FOR FINCEN.
10	[Subsection (d) of section 310 of title 31,
11	United States Code, is amended—
12	[(1) by striking "APPROPRIATIONS.—
13	There are authorized" and inserting "AP-
14	PROPRIATIONS.—
15	["(1) In general.—There are author-
16	ized"; and
17	[(2) by adding at the end the fol-
18	lowing new paragraph:
19	["(2) AUTHORIZATION FOR FUNDING KEY
20	TECHNOLOGICAL IMPROVEMENTS IN MISSION-
21	CRITICAL FINCEN SYSTEMS.—There are au-
22	thorized to be appropriated for fiscal
23	year 2005 the following amounts, which
24	are authorized to remain available until
25	expended:

["(A) BSA DIRECT.—For techno-1 logical improvements to provide au-2 3 thorized law enforcement and financial regulatory agencies with Web-4 based access to FinCEN data, to fully develop and implement the highly se-6 7 cure network required under section 362 of Public Law 107–56 to expedite 8 9 the filing of, and reduce the filing costs for, financial institution reports, 10 including suspicious activity reports, 11 collected by FinCEN under chapter 12 53 and related provisions of law, and 13 enable FinCEN to immediately alert 14 financial institutions about 15 S11Spicious activities that warrant imme-16 17 diate and enhanced scrutiny, and to provide and upgrade advanced infor-18 mation-sharing technologies to mate-19 20 rially improve the Government's ability to exploit the information in the 21 22 FinCEN databanks \$16,500,000. 23 I"(B) ADVANCED ANALYTICAL TECH-

I"(B) ADVANCED ANALYTICAL TECH-NOLOGIES.—To provide advanced analytical tools needed to ensure that the

24

1	data collected by FinCEN under
2	chapter 53 and related provisions of
3	law are utilized fully and appro-
4	priately in safeguarding financial in-
5	stitutions and supporting the war on
6	terrorism, \$5,000,000.
7	["(C) DATA NETWORKING MOD-
8	ERNIZATION.—To improve the tele-
9	communications infrastructure to
10	support the improved capabilities of
11	the FinCEN systems, \$3,000,000.
12	["(D) ENHANCED COMPLIANCE CAPA-
13	BILITY.—To improve the effectiveness
14	of the Office of Compliance in
15	FinCEN, \$3,000,000.
16	["(E) DETECTION AND PREVENTION
17	OF FINANCIAL CRIMES AND TERRORISM.—
18	To provide development of, and train-
19	ing in the use of, technology to detect
20	and prevent financial crimes and ter-
21	rorism within and without the United

States, \$8,000,000.".

1	[SEC. 2102. MONEY LAUNDERING AND FINANCIAL CRIMES
2	STRATEGY REAUTHORIZATION.
3	[(a) Program.—Section 5341(a)(2) of title
4	31, United States Code, is amended by strik-
5	ing "and 2003," and inserting "2003, and
6	2005,".
7	[(b) REAUTHORIZATION OF APPROPRIA-
8	TIONS.—Section 5355 of title 31, United States
9	Code, is amended by adding at the end the fol-
10	lowing:
	["Fiscal year 2004
11	[CHAPTER 2—ENFORCEMENT TOOLS TO
12	COMBAT FINANCIAL CRIMES INCLUD-
13	ING TERRORIST FINANCING
14	[Subchapter A-Money Laundering Abate-
15	ment and Financial Antiterrorism Tech-
16	nical Corrections
17	[SEC. 2111. SHORT TITLE.
18	[This subtitle may be cited as the "Money
19	Laundering Abatement and Financial
20	Antiterrorism Technical Corrections Act of
21	2004".

1	[SEC. 2112. TECHNICAL CORRECTIONS TO PUBLIC LAW 107-
2	56.
3	[(a) The heading of title III of Public Law
4	107–56 is amended to read as follows:
5	["TITLE III—INTERNATIONAL
6	MONEY LAUNDERING ABATE-
7	MENT AND FINANCIAL
8	ANTITERRORISM ACT OF
9	2001".
10	[(b) The table of contents of Public Law
11	107-56 is amended by striking the item relat-
12	ing to title III and inserting the following new
13	item:
	["TITLE III—INTERNATIONAL MONEY LAUNDERING ABATEMENT AND FINANCIAL ANTITERRORISM ACT OF 2001".
14	[(c) Section 302 of Public Law 107-56 is
15	amended—
16	[(1) in subsection (a)(4), by striking
17	the comma after "movement of criminal
18	funds";
19	[(2) in subsection (b)(7), by inserting
20	"or types of accounts" after "classes of
21	international transactions"; and
22	[(3) in subsection (b)(10), by striking
23	"subchapters II and III" and inserting
24	"subchapter II".

1	[(d) Section 303(a) of Public Law 107-56 is
2	amended by striking "Anti-Terrorist Financ-
3	ing Act" and inserting "Financial
4	Antiterrorism Act".
5	[(e) The heading for section 311 of Public
6	Law 107-56 is amended by striking "OR INTER-
7	NATIONAL TRANSACTIONS" and inserting "INTER-
8	NATIONAL TRANSACTIONS, OR TYPES OF AC-
9	COUNTS".
10	[(f) Section 314 of Public Law 107-56 is
11	amended—
12	[(1) in paragraph (1)—
13	[(A) by inserting a comma after
14	"organizations engaged in"; and
15	[(B) by inserting a comma after
16	"credible evidence of engaging in";
17	[(2) in paragraph (2)(A)—
18	[(A) by striking "and" after "non-
19	governmental organizations,"; and
20	[(B) by inserting a comma after
21	"unwittingly involved in such fi-
22	nances";
23	[(3) in paragraph (3)(A)—

1	[(A) by striking "to monitor ac-
2	counts of" and inserting "monitor ac-
3	counts of,"; and
4	[(B) by striking the comma after
5	"organizations identified"; and
6	[(4) in paragraph (3)(B), by inserting
7	"financial" after "size, and nature of the".
8	[(g) Section 321 of Public Law 107-56 is
9	amended by striking "5312(2)" and inserting
10	"5312(a)(2)".
11	[(h) Section 325 of Public Law 107-56 is
12	amended by striking "as amended by section
13	202 of this title," and inserting "as amended
14	by section 352,".
15	[(i) Subsections (a)(2) and (b)(2) of section
16	327 of Public Law 107-56 are each amended
17	by inserting a period after "December 31,
18	2001" and striking all that follows through the
19	period at the end of each such subsection.
20	[(j) Section $356(c)(4)$ of Public Law 107–56
21	is amended by striking "or business or other
22	grantor trust" and inserting ", business trust,
23	or other grantor trust".
24	[(k) Section 358(e) of Public Law 107-56 is
25	amended—

1	[(1) by striking "Section 123(a)" and
2	inserting "That portion of section 123(a)";
3	[(2) by striking "is amended to read"
4	and inserting "that precedes paragraph
5	(1) of such section is amended to read";
6	and
7	[(3) by striking ".'." at the end of such
8	section and inserting "—'".
9	[(l) Section 360 of Public Law 107-56 is
10	amended—
11	[(1) in subsection (a), by inserting
12	"the" after "utilization of the funds of";
13	and
14	[(2) in subsection (b), by striking "at
15	such institutions" and inserting "at such
16	institution".
17	[(m) Section 362(a)(1) of Public Law 107-
18	56 is amended by striking "subchapter II or
19	III" and inserting "subchapter II".
20	[(n) Section 365 of Public Law 107-56 is
21	amended —
22	[(1) by redesignating the 2nd of the 2
23	subsections designated as subsection (c)
24	(relating to a clerical amendment) as sub-
25	section (d): and

1	[(2) by redesignating subsection (f) as
2	subsection (e).
3	[(o) Section 365(d) of Public Law 107-56
4	(as so redesignated by subsection (n) of this
5	section) is amended by striking "section 5332
6	(as added by section 112 of this title)" and in-
7	serting "section 5330".
8	[SEC. 2113. TECHNICAL CORRECTIONS TO OTHER PROVI-
9	SIONS OF LAW.
10	[(a) Section 310(c) of title 31, United
11	States Code, is amended by striking "the Net-
12	work" each place such term appears and in-
13	serting "FinCEN".
14	[(b) Section $5312(a)(3)(C)$ of title 31,
15	United States Code, is amended by striking
16	"sections 5333 and 5316" and inserting "sec-
17	tions 5316 and 5331".
18	[(c) Section 5318(i) of title 31, United
19	States Code, is amended—
20	[(1) in paragraph (3)(B), by inserting
21	a comma after "foreign political figure"
22	the 2nd place such term appears; and
23	[(2) in the heading of paragraph (4),
24	by striking "DEFINITION" and inserting
25	"DEFINITIONS".

1	[(d) Section $5318(k)(1)(B)$ of title 31,
2	United States Code, is amended by striking
3	"section $5318A(f)(1)(B)$ " and inserting "section
4	5318A(e)(1)(B)".
5	[(e) The heading for section 5318A of title
6	31, United States Code, is amended to read as
7	follows:
8	["§ 5318A Special measures for jurisdictions, finan-
9	cial institutions, international trans-
10	actions, or types of accounts of primary
11	money laundering concern".
12	[(f) Section 5318A of title 31, United States
13	Code, is amended—
14	[(1) in subsection $(a)(4)(A)$, by strik-
15	ing ", as defined in section 3 of the Fed-
16	eral Deposit Insurance Act," and insert-
17	ing " (as defined in section 3 of the Fed-
18	eral Deposit Insurance Act)";
19	[(2) in subsection (a)(4)(B)(iii), by
20	striking "or class of transactions" and in-
21	serting "class of transactions, or type of
22	account";
23	[(3) in subsection $(b)(1)(A)$, by strik-
24	ing "or class of transactions to be" and

	_ • • •
1	inserting "class of transactions, or type of
2	account to be"; and
3	[(4) in subsection (e)(3), by inserting
4	"or subsection (i) or (j) of section 5318"
5	after "identification of individuals under
6	this section".
7	[(g) Section 5324(b) of title 31, United
8	States Code, is amended by striking "5333"
9	each place such term appears and inserting
10	"5331".
11	[(h) Section 5332 of title 31, United States
12	Code, is amended—
13	[(1) in subsection (b)(2), by striking ",
14	subject to subsection (d) of this section";
15	and
16	[(2) in subsection (c)(1), by striking ",
17	subject to subsection (d) of this section,".
18	[(i) The table of sections for subchapter II
19	of chapter 53 of title 31, United States Code,
20	is amended by striking the item relating to
21	section 5318A and inserting the following new
22	item:
	["5318A. Special measures for jurisdictions, financial institu- tions, international transactions, or types of ac- counts of primary money laundering concern.".

- [(j) Section 18(w)(3) of the Federal De-23

- 1 amended by inserting a comma after "agent of
- 2 such institution".
- 3 [(k) Section 21(a)(2) of the Federal De-
- 4 posit Insurance Act (12 U.S.C. 1829b(a)(2)) is
- 5 amended by striking "recognizes that" and in-
- 6 serting "recognizing that".
- 7 [(1) Section 626(e) of the Fair Credit Re-
- 8 porting Act (15 U.S.C. 1681v(e)) is amended by
- 9 striking "governmental agency" and inserting
- 10 **"government agency".**
- 11 **[SEC. 2114. REPEAL OF REVIEW.**
- 12 **[Title III of Public Law 107–56 is amended**
- 13 by striking section 303 (31 U.S.C. 5311 note).
- 14 **ISEC. 2115. EFFECTIVE DATE.**
- 15 [The amendments made by this subtitle to
- 16 Public Law 107-56, the United States Code,
- 17 the Federal Deposit Insurance Act, and any
- 18 other provision of law shall take effect as if
- 19 such amendments had been included in Pub-
- 20 lic Law 107–56, as of the date of the enactment
- 21 of such Public Law, and no amendment made
- 22 by such Public Law that is inconsistent with
- 23 an amendment made by this subtitle shall be
- 24 deemed to have taken effect.

1	[Subchapter B—Additional Enforcement
2	Tools
3	[SEC. 2121. BUREAU OF ENGRAVING AND PRINTING SECU-
4	RITY PRINTING.
5	[(a) PRODUCTION OF DOCUMENTS.—Section
6	5114(a) of title 31, United States Code (relat-
7	ing to engraving and printing currency and
8	security documents), is amended—
9	[(1) by striking "(a) The Secretary of
10	the Treasury" and inserting:
11	["(a) AUTHORITY TO ENGRAVE AND PRINT.—
12	["(1) In General.—The Secretary of
13	the Treasury"; and
14	[(2) by adding at the end the fol-
15	lowing new paragraphs:
16	["(2) ENGRAVING AND PRINTING FOR
17	OTHER GOVERNMENTS.—The Secretary of
18	the Treasury may produce currency,
19	postage stamps, and other security docu-
20	ments for foreign governments if—
21	["(A) the Secretary of the Treas-
22	ury determines that such production
23	will not interfere with engraving and
24	printing needs of the United States;
25	and

1	["(B) the Secretary of State deter-
2	mines that such production would be
3	consistent with the foreign policy of
4	the United States.
5	["(3) PROCUREMENT GUIDELINES.—Arti-
6	cles, material, and supplies procured for
7	use in the production of currency, post-
8	age stamps, and other security docu-
9	ments for foreign governments pursuant
10	to paragraph (2) shall be treated in the
11	same manner as articles, material, and
12	supplies procured for public use within
13	the United States for purposes of title III
14	of the Act of March 3, 1933 (41 U.S.C. 10a
15	et seq.; commonly referred to as the Buy
16	American Act).".
17	[(b) REIMBURSEMENT.—Section 5143 of title
18	31, United States Code (relating to payment
19	for services of the Bureau of Engraving and
20	Printing), is amended—
21	[(1) in the first sentence, by inserting
22	"or to a foreign government under sec-
23	tion 5114" after "agency";

1	[(2) in the second sentence, by insert-
2	ing "and other" after "including adminis-
3	trative"; and

- [(3) in the last sentence, by inserting 4 ", and the Secretary shall take such action, in coordination with the Secretary 6 of State, as may be appropriate to ensure 7 prompt payment by a foreign government 8 of any invoice or statement of account 9 10 submitted by the Secretary with respect to services rendered under section 5114" 11 12 before the period at the end.
- 13 [SEC. 2122. CONDUCT IN AID OF COUNTERFEITING.
- 14 [(a) In General.—Section 474(a) of title
- 15 18, United States Code, is amended by insert-
- 16 ing after the paragraph beginning "Whoever
- 17 has in his control, custody, or possession any
- 18 plate" the following:
- 19 ["Whoever, with intent to defraud, has in
- 20 his custody, control, or possession any mate-
- 21 rial that can be used to make, alter, forge or
- 22 counterfeit any obligations and other securi-
- 23 ties of the United States or any part of such
- 24 securities and obligations, except under the

- 1 authority of the Secretary of the Treasury;
- 2 **or".**
- 3 [(b) FOREIGN OBLIGATIONS AND SECURI-
- 4 TIES.—Section 481 of title 18, United States
- 5 Code, is amended by inserting after the para-
- 6 graph beginning "Whoever, with intent to de-
- 7 fraud" the following:
- 8 ["Whoever, with intent to defraud, has in
- 9 his custody, control, or possession any mate-
- 10 rial that can be used to make, alter, forge or
- 11 counterfeit any obligation or other security of
- 12 any foreign government, bank or corporation;
- 13 **or".**
- 14 [(c) COUNTERFEIT ACTS.—Section 470 of
- 15 title 18, United States Code, is amended by
- 16 striking "or 474" and inserting "474, or 474A".
- 17 **[(d) Materials Used in Counterfeiting.—**
- 18 Section 474A(b) of title 18, United States Code,
- 19 is amended by striking "any essentially iden-
- 20 tical" and inserting "any thing or material
- 21 made after or in the similitude of any".

1	[Subtitle F—Criminal History
2	Background Checks
3	[SEC. 2141. SHORT TITLE.
4	[This subtitle may be cited as the "Crimi-
5	nal History Access Means Protection of Infra-
6	structures and Our Nation Act".
7	[SEC. 2142. CRIMINAL HISTORY BACKGROUND CHECKS.
8	[(a) In General.—Section 534 of title 28,
9	United States Code, is amended by adding at
10	the end the following:
11	["(f)(1) Under rules prescribed by the At-
12	torney General, the Attorney General shall,
13	within 60 days after the date of enactment,
14	initiate a pilot program to establish and main-
15	tain a system for providing to an employer
16	criminal history information that—
17	["(A) is in the possession of the Attor-
18	ney General; and
19	["(B) is requested by an employer as
20	part of an employee criminal history in-
21	vestigation that has been authorized by
22	the State where the employee works or
23	where the employer has their principal
24	place of business;

1	in order to ensure that a prospective em-
2	ployee is suitable for certain employment po-
3	sitions.
4	["(2) The Attorney General shall require
5	that an employer seeking criminal history in-
6	formation of an employee request such infor-
7	mation and submit fingerprints or other bio-
8	metric identifiers as approved by the Attor-
9	ney General to provide a positive and reliable
10	identification of such prospective employee.
11	["(3) The Director of the Federal Bureau
12	of Investigation may require an employer to
13	pay a reasonable fee for such information.
14	["(4) Upon receipt of fingerprints or other
15	biometric identifiers, the Attorney General
16	shall conduct an Integrated Fingerprint Iden-
17	tification System of the Federal Bureau of In-
18	vestigation (IAFIS) check and provide the re-
19	sults of such check to the requester.
20	["(5) As used in this subsection,
21	["(A) the term 'criminal history infor-
22	mation' and 'criminal history records' in-
23	cludes—
24	["(i) an identifying description of
25	the individual to whom it pertains;

1	["(ii) notations of arrests, deten-
2	tions, indictments, or other formal
3	criminal charges pertaining to such
4	individual; and
5	["(iii) any disposition to a nota-
6	tion revealed in subparagraph (B), in-
7	cluding acquittal, sentencing, correc-
8	tional supervision, or release.
9	["(B) the term 'Integrated Automated
10	Fingerprint Identification System of the
11	Federal Bureau of Investigation (IAFIS)'
12	means the national depository for finger-
13	print, biometric, and criminal history in-
14	formation, through which fingerprints
15	are processed electronically.
16	["(6) Nothing in this subsection shall pre-
17	clude the Attorney General from authorizing
18	or requiring criminal history record checks
19	on individuals employed or seeking employ-
20	ment in positions vital to the Nation's critical
21	infrastructure or key resources as those
22	terms are defined in section 1016(e) of Public
23	Law 107-56 (42 U.S.C. 5195c(e)) and section
24	2(9) of the Homeland Security Act of 2002 (6

1 U.S.C. 101(9)), if pursuant to a law or execu2 tive order.".

(b) REPORT TO CONGRESS.—

- [(1) IN GENERAL.—Not later than 60 days after the conclusion of the pilot program, the Attorney General shall report to the appropriate committees of Congress regarding all statutory requirements for criminal history record checks that are required to be conducted by the Department of Justice or any of its components.
- [(2) IDENTIFICATION OF INFORMATION.— The Attorney General shall identify the number of records requested, including the type of information requested, usage of different terms and definitions regarding criminal history information, and the variation in fees charged for such information and who pays such fees.
- [(3) RECOMMENDATIONS.—The Attorney General shall make recommendations for consolidating the existing procedures into a unified procedure consistent with that provided in section 534(f) of title 28,

1	United States Code, as amended by this
2	subtitle. In making the recommendations
3	to Congress, the Attorney General shall
4	consider—
5	[(A) the effectiveness of utilizing
6	commercially available databases as a
7	supplement to IAFIS criminal history
8	information checks;
9	[(B) the effectiveness of utilizing
10	State databases as a supplement to
11	IAFIS criminal history information
12	checks;
13	[(C) any feasibility studies by the
14	Department of Justice of the FBI's re-
15	sources and structure to establish a
16	system to provide criminal history in-
17	formation; and
18	[(D) privacy rights and other em-
19	ployee protections to include em-
20	ployee consent, access to the records
21	used if employment was denied, an
22	appeal mechanism, and penalties for
23	misuse of the information.
24	[SEC. 2143. PROTECT ACT.
25	[Public Law 108-21 is amended—

1	[(1) in section 108(a)(2)(A) by striking
2	"an 18 month" and inserting "a 30-
3	month"; and
4	[(2) in section 108(a)(3)(A) by striking
5	"an 18-month" and inserting "a 30-
6	month".
7	[SEC. 2144. REVIEWS OF CRIMINAL RECORDS OF APPLI-
8	CANTS FOR PRIVATE SECURITY OFFICER EM-
9	PLOYMENT.
10	[(a) SHORT TITLE.—This section may be
11	cited as the "Private Security Officer Employ-
12	ment Authorization Act of 2004".
13	[(b) FINDINGS.—Congress finds that—
14	[(1) employment of private security
15	officers in the United States is growing
16	rapidly;
17	[(2) private security officers function
18	as an adjunct to, but not a replacement
19	for, public law enforcement by helping to
20	reduce and prevent crime;
21	[(3) such private security officers
22	protect individuals, property, and propri-
23	etary information, and provide protec-
24	tion to such diverse operations as banks,
25	hospitals, research and development cen-

- ters, manufacturing facilities, defense and aerospace contractors, high tech-nology businesses, nuclear power plants, chemical companies, oil and gas refin-eries, airports, communication facilities and operations, office complexes, schools, residential properties, apartment com-plexes, gated communities, and others;
 - [(4) sworn law enforcement officers provide significant services to the citizens of the United States in its public areas, and are supplemented by private security officers;
 - [(5) the threat of additional terrorist attacks requires cooperation between public and private sectors and demands professional, reliable, and responsible security officers for the protection of people, facilities, and institutions;
 - [(6) the trend in the Nation toward growth in such security services has accelerated rapidly;
 - [(7) such growth makes available more public sector law enforcement offi-

1	cers to combat serious and violent
2	crimes, including terrorism;
3	[(8) the American public deserves the
4	employment of qualified, well-trained pri-
5	vate security personnel as an adjunct to
6	sworn law enforcement officers; and
7	[(9) private security officers and ap-
8	plicants for private security officer posi-
9	tions should be thoroughly screen and
10	trained.
11	[(c) DEFINITIONS.—In this Act:
12	[(1) EMPLOYEE.—The term "employee"
13	includes both a current employee and an
14	applicant for employment as a private se-
15	curity officer.
16	[(2) AUTHORIZED EMPLOYER.—The term
17	"authorized employer" means any person
18	that—
19	[(A) employs private security offi-
20	cers; and
21	[(B) is authorized by regulations
22	promulgated by the Attorney General
23	to request a criminal history record
24	information search of an employee

1	through a State identification bureau
2	pursuant to this section.
3	[(3) PRIVATE SECURITY OFFICER.—The
4	term "private security officer'—
5	[(A) means an individual other
6	than an employee of a Federal, State,
7	or local government, whose primary
8	duty is to perform security services,
9	full- or part-time, for consideration,
10	whether armed or unarmed and in
11	uniform or plain clothes (except for
12	services excluded from coverage
13	under this Act if the Attorney Gen-
14	eral determines by regulation that
15	such exclusion would serve the public
16	interest); but
17	[(B) does not include—
18	[(i) employees whose duties
19	are primarily internal audit or
20	credit functions;
21	[(ii) employees of electronic
22	security system companies acting
23	as technicians or monitors; or

1	[(iii) employees whose duties
2	primarily involve the secure
3	movement of prisoners.
4	[(4) SECURITY SERVICES.—The term
5	"security services" means acts to protect
6	people or property as defined by regula-
7	tions promulgated by the Attorney Gen-
8	eral.
9	[(5) STATE IDENTIFICATION BUREAU.—
10	The term "State identification bureau"
11	means the State entity designated by the
12	Attorney General for the submission and
13	receipt of criminal history record infor-
14	mation.
15	[(d) CRIMINAL HISTORY RECORD INFORMA-
16	TION SEARCH.—
17	[(1) IN GENERAL.—
18	[(A) SUBMISSION OF FINGER-
19	PRINTS.—An authorized employer may
20	submit to the State identification bu-
21	reau of a participating State, finger-
22	prints or other means of positive
23	identification, as determined by the
24	Attorney General, of an employee of
25	such employer for nurnoses of a

1	criminal history record information
2	search pursuant to this Act.
3	[(B) EMPLOYEE RIGHTS.—
4	[(i) PERMISSION.—An author-
5	ized employer shall obtain writ-
6	ten consent from an employee to
7	submit to the State identification
8	bureau of a participating State
9	the request to search the criminal
10	history record information of the
11	employee under this Act.
12	[(ii) Access.—An authorized
13	employer shall provide to the em-
14	ployee confidential access to any
15	information relating to the em-
16	ployee received by the authorized
17	employer pursuant to this Act.
18	[(C) Providing information to
19	THE STATE IDENTIFICATION BUREAU.—
20	Upon receipt of a request for a crimi-
21	nal history record information search
22	from an authorized employer pursu-
23	ant to this Act, submitted through the
24	State identification bureau of a nar-

1	ticipating State, the Attorney General
2	shall—
3	(i) search the appropriate
4	records of the Criminal Justice
5	Information Services Division of
6	the Federal Bureau of Investiga-
7	tion; and
8	[(ii) promptly provide any re-
9	sulting identification and crimi-
10	nal history record information to
11	the submitting State identifica-
12	tion bureau requesting the infor-
13	mation.
14	[(D) Use of information.—
15	[(i) In general.—Upon receipt
16	of the criminal history record in-
17	formation from the Attorney Gen-
18	eral by the State identification
19	bureau, the information shall be
20	used only as provided in clause
21	(ii).
22	[(ii) TERMS.—In the case of—
23	[(I) a participating State
24	that has no State standards
25	for qualification to be a pri-

vate security officer, the State	1
shall notify an authorized em-	2
ployer as to the fact of wheth-	3
er an employee has been—	4
[(aa) convicted of a	5
felony, an offense involv-	6
ing dishonesty or a false	7
statement if the convic-	8
tion occurred during the	9
previous 10 years, or an	10
offense involving the use	11
or attempted use of phys-	12
ical force against the per-	13
son of another if the con-	14
viction occurred during	15
the previous 10 years; or	16
[(bb) charged with a	17
criminal felony for which	18
there has been no resolu-	19
tion during the preceding	20
365 days; or	21
[(II) a participating State	22
that has State standards for	23
qualification to be a private	24
security officer, the State	25

1	shall use the information re-
2	ceived pursuant to this Act in
3	applying the State standards
4	and shall only notify the em-
5	ployer of the results of the ap-
6	plication of the State stand-
7	ards.
8	[(E) FREQUENCY OF REQUESTS.—An
9	authorized employer may request a
10	criminal history record information
11	search for an employee only once
12	every 12 months of continuous em-
13	ployment by that employee unless the
14	authorized employer has good cause
15	to submit additional requests.
16	[(2) REGULATIONS.—Not later than 180
17	days after the date of enactment of this
18	Act, the Attorney General shall issue such
19	final or interim final regulations as may
20	be necessary to carry out this Act, includ-
21	ing—
22	[(A) measures relating to the se-
23	curity, confidentiality, accuracy, use,

submission, dissemination, destruc-

1	tion of information and audits, and
2	record keeping;
3	[(B) standards for qualification as
4	an authorized employer; and
5	[(C) the imposition of reasonable
6	fees necessary for conducting the
7	background checks.
8	[(3) CRIMINAL PENALTIES FOR USE OF
9	INFORMATION.—Whoever knowingly and
10	intentionally uses any information ob-
11	tained pursuant to this Act other than for
12	the purpose of determining the suit-
13	ability of an individual for employment
14	as a private security officer shall be fined
15	under title 18, United States Code, or im-
16	prisoned for not more than 2 years, or
17	both.
18	[(4) USER FEES.—
19	[(A) IN GENERAL.—The Director of
20	the Federal Bureau of Investigation
21	may—
22	[(i) collect fees to process
23	background checks provided for
24	by this Act; and

1	[(ii) establish such fees at a
2	level to include an additional
3	amount to defray expenses for the
4	automation of fingerprint identi-
5	fication and criminal justice in-
6	formation services and associated
7	costs.
8	[(B) LIMITATIONS.—Any fee col-
9	lected under this subsection—
10	[(i) shall, consistent with Pub-
11	lic Law 101-515 and Public Law
12	104-99, be credited to the appro-
13	priation to be used for salaries
14	and other expenses incurred
15	through providing the services
16	described in such Public Laws
17	and in subparagraph (A);
18	[(ii) shall be available for ex-
19	penditure only to pay the costs of
20	such activities and services; and
21	[(iii) shall remain available
22	until expended.
23	[(C) STATE COSTS.—Nothing in this
24	Act shall be construed as restricting
25	the right of a State to assess a reason-

1	able fee on an authorized employer
2	for the costs to the State of admin-
3	istering this Act.

[(5) STATE OPT OUT.—A State may decline to participate in the background check system authorized by this Act by enacting a law or issuing an order by the Governor (if consistent with State law) providing that the State is declining to participate pursuant to this subsection.

11 [SEC. 2145. TASK FORCE ON CLEARINGHOUSE FOR IAFIS
12 CRIMINAL HISTORY RECORDS.

13 [Not later than 60 days after the date of 14 enactment of this Act, the Attorney General 15 shall establish a task force to examine the es-16 tablishment of a national clearinghouse to 17 process IAFIS criminal history record re-18 quests received directly from employers pro-19 viding private security guard services with 20 respect to critical infrastructure (as defined 21 in section 1016(e) of Public Law 107-56 (42 22 U.S.C. 5195c(e))) and other private security 23 guard services. Members of this task force 24 shall include representatives of the Depart-25 ment of Justice and the Federal Bureau of In-

1	vestigation, in consultation with representa-
2	tives of the security guard industry. Not later
3	than 90 days after the establishment of the
4	task force, the Attorney General shall submit
5	to Congress a report outlining how the na-
6	tional clearinghouse shall be established, and
7	specifying a date certain (within one year of
8	the enactment of this Act) by which the na-
9	tional clearinghouse will begin operations.
10	[Subtitle G—Protection of United
11	States Aviation System From
12	Terrorist Attacks
13	[SEC. 2171. PROVISION FOR THE USE OF BIOMETRIC OR
14	OTHER TECHNOLOGY.
15	[(a) USE OF BIOMETRIC TECHNOLOGY.—Sec-
16	tion 44903(h) of title 49, United States Code,
17	is amended—
18	[(1) in paragraph $(4)(E)$ by striking
19	"may provide for" and inserting "shall
20	issue, not later than 120 days after the
21	date of enactment of paragraph (5), guid-
22	ance for"; and
23	[(2) by adding at the end the fol-

1	["(5) Use of biometric technology in
2	AIRPORT ACCESS CONTROL SYSTEMS.—In
3	issuing guidance under paragraph (4)(E),
4	the Assistant Secretary of Homeland Se-
5	curity (Transportation Security Adminis-
6	tration), in consultation with the Attor-
7	ney General, representatives of the avia-
8	tion industry, the biometrics industry,
9	and the National Institute of Standards
10	and Technology, shall establish, at a min-
11	imum—
12	["(A) comprehensive technical
13	and operational system requirements
14	and performance standards for the
15	use of biometrics in airport access
16	control systems (including airport pe-
17	rimeter access control systems) to en-
18	sure that the biometric systems are
19	effective, reliable, and secure;
20	["(B) a list of products and ven-
21	dors that meet such requirements
22	and standards;
23	["(C) procedures for imple-
24	menting biometric systems—

1	["(i) to ensure that individ-
2	uals do not use an assumed iden-
3	tity to enroll in a biometric sys-
4	tem; and
5	["(ii) to resolve failures to en-
6	roll, false matches, and false non-
7	matches; and
8	["(D) best practices for incor-
9	porating biometric technology into
10	airport access control systems in the
11	most effective manner, including a
12	process to best utilize existing airport
13	access control systems, facilities, and
14	equipment and existing data net-
15	works connecting airports.
16	["(6) USE OF BIOMETRIC TECHNOLOGY
17	FOR LAW ENFORCEMENT OFFICER TRAVEL.—
18	["(A) IN GENERAL.—Not later than
19	120 days after the date of enactment
20	of this paragraph, the Assistant Sec-
21	retary in consultation with the Attor-
22	ney General shall—
23	["(i) establish a law enforce-
24	ment officer travel credential that
25	incorporates biometrics and is

1	uniform across all Federal, State,
2	and local government law en-
3	forcement agencies;
4	["(ii) establish a process by
5	which the travel credential will
6	be used to verify the identity of a
7	Federal, State, or local govern-
8	ment law enforcement officer
9	seeking to carry a weapon on
10	board an aircraft, without unnec-
11	essarily disclosing to the public
12	that the individual is a law en-
13	forcement officer;
14	["(iii) establish procedures—
15	["(I) to ensure that only
16	Federal, State, and local gov-
17	ernment law enforcement offi-
18	cers are issued the travel cre-
19	dential;
20	["(II) to resolve failures to
21	enroll, false matches, and
22	false non-matches relating to
23	use of the travel credential;
24	and

1	["(III) to invalidate any
2	travel credential that is lost,
3	stolen, or no longer author-
4	ized for use;
5	["(iv) begin issuance of the
6	travel credential to each Federal,
7	State, and local government law
8	enforcement officer authorized by
9	the Assistant Secretary to carry a
10	weapon on board an aircraft; and
11	["(v) take such other actions
12	with respect to the travel creden-
13	tial as the Secretary considers ap-
14	propriate.
15	["(B) FUNDING.—There are author-
16	ized to be appropriated such sums as
17	may be necessary to carry out this
18	paragraph.
19	["(7) DEFINITIONS.—In this subsection,
20	the following definitions apply:
21	["(A) BIOMETRIC INFORMATION.—
22	The term 'biometric information'
23	means the distinct physical or behav-
24	ioral characteristics that are used for

L	identification, or verification of the
2	identity, of an individual.

["(B) BIOMETRICS.—The term 'biometrics' means a technology that enables the automated identification, or verification of the identity, of an individual based on biometric information.

F"(C) FAILURE TO ENROLL.—The term 'failure to enroll' means the inability of an individual to enroll in a biometric system due to an insufficiently distinctive biometric sample, the lack of a body part necessary to provide the biometric sample, a system design that makes it difficult to provide consistent biometric information, or other factors.

["(D) FALSE MATCH.—The term 'false match' means the incorrect matching of one individual's biometric information to another individual's biometric information by a biometric system.

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1	["(E) FALSE NON-MATCH.—The term
2	'false non-match' means the rejection
3	of a valid identity by a biometric sys-
4	tem.
5	["(F) SECURE AREA OF AN AIR-
6	PORT.—The term 'secure area of an
7	airport' means the sterile area and
8	the Secure Identification Display
9	Area of an airport (as such terms are
10	defined in section 1540.5 of title 49,
11	Code of Federal Regulations, or any
12	successor regulation to such sec-
13	tion).".
14	[(b) Funding for Use of Biometric Tech-
15	NOLOGY IN AIRPORT ACCESS CONTROL SYS-
16	TEMS.—
17	[(1) GRANT AUTHORITY.—Section
18	44923(a)(4) of title 49, United States Code,
19	is amended—
20	[(A) by striking "and" at the end
21	of paragraph (3);
22	[(B) by redesignating paragraph
23	(4) as paragraph (5); and
24	[(C) by inserting after paragraph
25	(3) the following:

1	["(4) for projects to implement bio-
2	metric technologies in accordance with
3	guidance issued under section
4	44903(h)(4)(E); and".
5	[(2) AUTHORIZATION OF APPROPRIA-
6	TIONS.—Section 44923(i)(1) of such title is
7	amended by striking "\$250,000,000 for
8	each of fiscal years 2004 through 2007"
9	and inserting "\$250,000,000 for fiscal year
10	2004, \$345,000,000 for fiscal year 2005, and
11	\$250,000,000 for each of fiscal years 2006
12	and 2007".
13	[SEC. 2172. TRANSPORTATION SECURITY STRATEGIC PLAN-
14	NING.
15	[Section 44904 of title 49, United States
16	Code, is amended—
17	[(1) by redesignating subsection (c)
18	as subsection (e); and
19	[(2) by inserting after subsection (b)
20	the following:
21	["(c) Transportation Security Strategic
22	PLANNING.—
23	["(1) In general.—The Secretary of
24	Homeland Security in consultation with
25	the Attorney General, shall prepare and

1	update, as needed, a transportation sec-
2	tor specific plan and transportation
3	modal security plans in accordance with
4	this section.
5	["(2) CONTENTS.—At a minimum, the
6	modal security plan for aviation pre-
7	pared under paragraph (1) shall—
8	["(A) set risk-based priorities for
9	defending aviation assets;
10	["(B) select the most practical
11	and cost-effective methods for de-
12	fending aviation assets;
13	["(C) assign roles and missions to
14	Federal, State, regional, and local au-
15	thorities and to stakeholders;
16	["(D) establish a damage mitiga-
17	tion and recovery plan for the avia-
18	tion system in the event of a terrorist
19	attack; and
20	["(E) include a threat matrix doc-
21	ument that outlines each threat to
22	the United States civil aviation sys-
23	tem and the corresponding layers of
24	security in place to address such
25	threat.

["(3) REPORTS.—Not later than 180 1 2 days after the date of enactment of the subsection and annually thereafter, the 3 Secretary shall submit to the Committee 4 Transportation and Infrastructure 5 and the Committee on the Judiciary of 6 7 the House of Representatives and the Committee on Commerce, Science, and 8 Transportation of the Senate a report 9 containing the plans prepared under 10 11 paragraph (1), including any updates to 12 the plans. The report may be submitted in a classified format. 13 14 ["(d) OPERATIONAL CRITERIA.—Not later than 90 days after the date of submission of 16 the report under subsection (c)(3), the Assist-17 ant Secretary of Homeland Security (Trans-18 portation Security Administration) in con-19 sultation with the Attorney General shall 20 issue operational criteria to protect airport 21 infrastructure and operations against the 22 threats identified in the plans prepared under 23 subsection (c)(1) and shall approve best prac-24 tices guidelines for airport assets.".

1	[SEC. 2173. NEXT GENERATION AIRLINE PASSENGER
2	PRESCREENING.
3	[(a) In General.—Section 44903(j)(2) of
4	title 49, United States Code, is amended by
5	adding at the end the following:
6	["(C) NEXT GENERATION AIRLINE
7	PASSENGER PRESCREENING.—
8	["(i) COMMENCEMENT OF TEST-
9	ING.—Not later than November 1,
10	2004, the Assistant Secretary of
11	Homeland Security (Transpor-
12	tation Security Administration),
13	or the designee of the Assistant
14	Secretary, shall commence testing
15	of a next generation passenger
16	prescreening system that will
17	allow the Department of Home-
18	land Security to assume the per-
19	formance of comparing passenger
20	name records to the automatic se-
21	lectee and no fly lists, utilizing all
22	appropriate records in the con-
23	solidated and integrated terrorist
24	watchlist maintained by the Fed-
25	eral Government.

1	["(ii) Assumption of func-
2	TION.—Not later than 180 days
3	after completion of testing under
4	clause (i), the Assistant Secretary,
5	or the designee of the Assistant
6	Secretary, shall assume the per-
7	formance of the passenger
8	prescreening function of com-
9	paring passenger name records to
10	the automatic selectee and no fly
11	lists and utilize all appropriate
12	records in the consolidated and
13	integrated terrorist watchlist
14	maintained by the Federal Gov-
15	ernment in performing that func-
16	tion.
17	["(iii) REQUIREMENTS.—In as-
18	suming performance of the func-
19	tion under clause (i), the Assist-
20	ant Secretary shall—
21	["(I) establish a procedure
22	to enable airline passengers,
23	who are delayed or prohibited
24	from boarding a flight be-
25	cause the next generation

1	passenger prescreening sys-
2	tem determined that they
3	might pose a security threat,
4	to appeal such determination
5	and correct information con-
6	tained in the system;
7	["(II) ensure that Federal
8	Government databases that
9	will be used to establish the
10	identity of a passenger under
11	the system will not produce a
12	large number of false
13	positives;
14	["(III) establish an inter-
15	nal oversight board to oversee
16	and monitor the manner in
17	which the system is being im-
18	plemented;
19	["(IV) establish sufficient
20	operational safeguards to re-
21	duce the opportunities for
22	abuse;
23	["(V) implement substan-
24	tial security measures to pro-

1	tect the system from unau-
2	thorized access;
3	["(VI) adopt policies es-
4	tablishing effective oversight
5	of the use and operation of
6	the system; and
7	["(VII) ensure that there
8	are no specific privacy con-
9	cerns with the technological
10	architecture of the system.
11	["(iv) PASSENGER NAME
12	RECORDS.—Not later than 60 days
13	after the completion of the testing
14	of the next generation passenger
15	prescreening system, the Assist-
16	ant Secretary shall require air
17	carriers to supply to the Assistant
18	Secretary the passenger name
19	records needed to begin imple-
20	menting the next generation pas-
21	senger prescreening system.
22	["(D) SCREENING OF EMPLOYEES
23	AGAINST WATCHLIST.—The Assistant
24	Secretary of Homeland Security
25	(Transportation Security Administra-

1	tion), in coordination with the Sec-
2	retary of Transportation and the Ad-
3	ministrator of the Federal Aviation
4	Administration, shall ensure that in-
5	dividuals are screened against all ap-
6	propriate records in the consolidated
7	and integrated terrorist watchlist
8	maintained by the Federal Govern-
9	ment before—
10	["(i) being certificated by the
11	Federal Aviation Administration;
12	["(ii) being issued a credential
13	for access to the secure area of an
14	airport; or
15	["(iii) being issued a creden-
16	tial for access to the air oper-
17	ations area (as defined in section
18	1540.5 of title 49, Code of Federal
19	Regulations, or any successor reg-
20	ulation to such section) of an air-
21	port.
22	["(E) APPEAL PROCEDURES.—The
23	Assistant Secretary shall establish a
24	timely and fair process for individ-
25	uals identified as a threat under sub-

paragraph (D) to appeal the determination and correct any erroneous information.

["(F) DEFINITION.—In this paragraph, the term 'secure area of an airport' means the sterile area and the Secure Identification Display Area of an airport (as such terms are defined in section 1540.5 of title 49, Code of Federal Regulations, or any successor regulation to such section).".

(b) GAO REPORT.—

[(1) In GENERAL.—Not later than 90 days after the date on which the Assistant Secretary of Homeland Security (Transportation Security Administration) assumes performance of the passenger prescreening function under section 44903(j)(2)(C)(ii) of title 49, United States Code, the Comptroller General shall submit to the appropriate congressional committees a report on the assumption of such function. The report may be submitted in a classified format.

1	[(2) CONTENTS.—The report under
2	paragraph (1) shall address—
3	[(A) whether a system exists in
4	the next generation passenger
5	prescreening system whereby avia-
6	tion passengers, determined to pose a
7	threat and either delayed or prohib-
8	ited from boarding their scheduled
9	flights by the Transportation Security
10	Administration, may appeal such a
11	decision and correct erroneous infor-
12	mation;
13	[(B) the sufficiency of identifying
14	information contained in passenger
15	name records and any government
16	databases for ensuring that a large
17	number of false positives will not re-
18	sult under the next generation pas-
19	senger prescreening system in a sig-
20	nificant number of passengers being
21	treated as a threat mistakenly or in
22	security resources being diverted;
23	[(C) whether the Transportation
24	Security Administration stress tested

1	the next generation passenger
2	prescreening system;
3	[(D) whether an internal over-
4	sight board has been established in
5	the Department of Homeland Secu-
6	rity to monitor the next generation
7	passenger prescreening system;
8	[(E) whether sufficient oper-
9	ational safeguards have been estab-
10	lished to prevent the opportunities
11	for abuse of the system;
12	[(F) whether substantial security
13	measures are in place to protect the
14	passenger prescreening database
15	from unauthorized access;
16	[(G) whether policies have been
17	adopted for the effective oversight of
18	the use and operation of the system;
19	[(H) whether specific privacy con-
20	cerns still exist with the system; and
21	[(I) whether appropriate life
22	cycle cost estimates have been devel-
23	oped, and a benefit and cost analysis
24	has been performed, for the system.

1	[SEC. 2174. DEPLOYMENT AND USE OF EXPLOSIVE DETEC-
2	TION EQUIPMENT AT AIRPORT SCREENING
3	CHECKPOINTS.
4	[(a) NONMETALLIC WEAPONS AND EXPLO-
5	SIVES.—In order to improve security, the As-
6	sistant Secretary of Homeland Security
7	(Transportation Security Administration)
8	shall give priority to developing, testing, im-
9	proving, and deploying technology at screen-
10	ing checkpoints at airports that will detect
11	nonmetallic weapons and explosives on the
12	person of individuals, in their clothing, or in
13	their carry-on baggage or personal property
14	and shall ensure that the equipment alone, or
15	as part of an integrated system, can detect
16	under realistic operating conditions the types
17	of nonmetallic weapons and explosives that
18	terrorists would likely try to smuggle aboard
19	an air carrier aircraft.
20	[(b) STRATEGIC PLAN FOR DEPLOYMENT AND
21	USE OF EXPLOSIVE DETECTION EQUIPMENT AT
22	AIRPORT SCREENING CHECKPOINTS.—
23	[(1) IN GENERAL.—Not later than 90
24	days after the date of enactment of this
25	Act, the Assistant Secretary shall trans-
26	mit to the appropriate congressional

committees a strategic plan to promote the optimal utilization and deployment of explosive detection systems at airports to screen individuals and their carry-on baggage or personal property, including walk-through explosive detection portals, document scanners, shoe scanners, and any other explosive detection equipment for use at a screening checkpoint. The plan may be transmitted in a classified format.

[(2) CONTENTS.—The strategic plan shall include descriptions of the operational applications of explosive detection equipment at airport screening checkpoints, a deployment schedule and quantities of equipment needed to implement the plan, and funding needs for implementation of the plan, including a financing plan that provides for leveraging non-Federal funding.

1	[SEC. 2175. PILOT PROGRAM TO EVALUATE USE OF BLAST-
2	RESISTANT CARGO AND BAGGAGE CON-
3	TAINERS.
4	[(a) In GENERAL.—Beginning not later
5	than 180 days after the date of enactment of
6	this Act, the Assistant Secretary of Homeland
7	Security (Transportation Security Adminis-
8	tration) shall carry out a pilot program to
9	evaluate the use of blast-resistant containers
10	for cargo and baggage on passenger aircraft
11	to minimize the potential effects of detonation
12	of an explosive device.
13	[(b) INCENTIVES FOR PARTICIPATION IN
14	PILOT PROGRAM.—
15	[(1) IN GENERAL.—As part of the pilot
16	program, the Assistant Secretary shall
17	provide incentives to air carriers to vol-
18	unteer to test the use of blast-resistant
19	containers for cargo and baggage on pas-
20	senger aircraft.
21	[(2) APPLICATIONS.—To volunteer to
22	participate in the incentive program, an
23	air carrier shall submit to the Assistant
24	Secretary an application that is in such
25	form and contains such information as
26	the Assistant Secretary requires.

1	[(3) Types of Assistance.—Assistance
2	provided by the Assistant Secretary to air
3	carriers that volunteer to participate in
4	the pilot program shall include the use of
5	blast-resistant containers and financial
6	assistance to cover increased costs to the
7	carriers associated with the use and
8	maintenance of the containers, including
9	increased fuel costs.

- [(c) REPORT.—Not later than one year after the date of enactment of this Act, the Assistant Secretary shall submit to appropriate congressional committees a report on the results of the pilot program.
- [(d) AUTHORIZATION OF APPROPRIATIONS.—

 16 There are authorized to be appropriated to

 17 carry out this section \$2,000,000. Such sums

 18 shall remain available until expended.
- 19 [SEC. 2176. AIR CARGO SCREENING TECHNOLOGY.
- 20 [The Transportation Security Administra-
- 21 tion shall develop technology to better iden-
- 22 tify, track, and screen air cargo.

1	[SEC. 2177. AIRPORT CHECKPOINT SCREENING EXPLOSIVE
2	DETECTION.
3	[Section 44940 of title 49, United States
4	Code, is amended by adding at the end the fol-
5	lowing:
6	["(i) CHECKPOINT SCREENING SECURITY
7	FUND.—
8	["(1) ESTABLISHMENT.—There is estab-
9	lished in the Department of Homeland
10	Security a fund to be known as the
11	'Checkpoint Screening Security Fund'.
12	["(2) DEPOSITS.—In each of fiscal
13	years 2005 and 2006, after amounts are
14	made available under section 44923(h),
15	the next \$30,000,000 derived from fees re-
16	ceived under subsection (a)(1) shall be
17	available to be deposited in the Fund.
18	["(3) FEES.—The Secretary of Home-
19	land Security shall impose the fee author-
20	ized by subsection (a)(1) so as to collect
21	at least \$30,000,000 in each of fiscal years
22	2005 and 2006 for deposit into the Fund.
23	["(4) AVAILABILITY OF AMOUNTS.—
24	Amounts in the Fund shall be available
25	for the purchase, deployment, and instal-
26	lation of equipment to improve the abil-

1	ity of security screening personnel at
2	screening checkpoints to detect explo-
3	sives.".
4	[SEC. 2178. NEXT GENERATION SECURITY CHECKPOINT.
5	[(a) PILOT PROGRAM.—The Transportation
6	Security Administration shall develop, not
7	later than 120 days after the date of enact-
8	ment of this Act, and conduct a pilot program
9	to test, integrate, and deploy next generation
10	security checkpoint screening technology at
11	not less than 5 airports in the United States.
12	[(b) HUMAN FACTOR STUDIES.— The Admin-
13	istration shall conduct human factors studies
14	to improve screener performance as part of
15	the pilot program under subsection (a).
16	[SEC. 2179. PENALTY FOR FAILURE TO SECURE COCKPIT
17	DOOR.
18	[(a) CIVIL PENALTY.—Section 46301(a) of
19	title 49, United States Code, is amended by
20	adding at the end the following:
21	["(6) PENALTY FOR FAILURE TO SECURE

FLIGHT DECK DOOR.—Any person holding a

part 119 certificate under part of title 14,

Code of Federal Regulations, is liable to

the Government for a civil penalty of not

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1	more than \$25,000 for each violation, by
2	the pilot in command of an aircraft
3	owned or operated by such person, of any
4	Federal regulation that requires that the
5	flight deck door be closed and locked
6	when the aircraft is being operated.".
7	[(b) TECHNICAL CORRECTIONS.—
8	[(1) COMPROMISE AND SETOFF FOR
9	FALSE INFORMATION.—Section 46302(b) of
10	such title is amended by striking "Sec-
11	retary of Transportation" and inserting
12	"Secretary of the Department of Home-
13	land Security and, for a violation relating
14	to section 46504, the Secretary of Trans-
15	portation,".
16	[(2) CARRYING A WEAPON.—Section
17	46303 of such title is amended—
18	[(A) in subsection (b) by striking
19	"Secretary of Transportation" and in-
20	serting "Secretary of Homeland Secu-
21	rity"; and
22	[(B) in subsection $(c)(2)$ by strik-
23	ing "Under Secretary of Transpor-
24	tation for Security" and inserting
25	"Secretary of Homeland Security".

1	[(3) ADMINISTRATIVE IMPOSITION OF
2	PENALTIES.—Section 46301(d) of such title
3	is amended—
4	[(A) in the first sentence of para-
5	graph (2) by striking "46302, 46303,"
6	and inserting "46302 (for a violation
7	relating to section 46504),"; and
8	[(B) in the second sentence of
9	paragraph (2)—
10	[(i) by striking "Under Sec-
11	retary of Transportation for Secu-
12	rity" and inserting "Secretary of
13	Homeland Security"; and
14	[(ii) by striking "44909)" and
15	inserting "44909), 46302 (except
16	for a violation relating to section
17	46504), 46303,";
18	[(C) in each of paragraphs (2), (3),
19	and (4) by striking "Under Secretary
20	or" and inserting "Secretary of Home-
21	land Security"; and
22	[(D) in paragraph (4)(A) by mov-
23	ing clauses (i), (ii), and (iii) 2 ems to
24	the left.

- 1 [SEC. 2180. FEDERAL AIR MARSHAL ANONYMITY.
- 2 [The Director of the Federal Air Marshal
- 3 Service of the Department of Homeland Secu-
- 4 rity shall continue to develop operational ini-
- 5 tiatives to protect the anonymity of Federal
- 6 air marshals.
- 7 [SEC. 2181. FEDERAL LAW ENFORCEMENT counterterrorism
- 8 TRAINING.
- 9 [(a) The Assistant Secretary for Immigra-
- 10 tion and Customs Enforcement and the Direc-
- 11 tor of Federal Air Marshal Service of the De-
- 12 partment of Homeland Security, in coordina-
- 13 tion with the Assistant Secretary of Homeland
- 14 Security (Transportation Security Adminis-
- 15 tration), shall make available appropriate in-
- 16 flight counterterrorism and weapons han-
- 17 dling procedures and tactics training to Fed-
- 18 eral law enforcement officers who fly while on
- 19 **duty.**
- 20 [(b) The Assistant Secretary for Immigra-
- 21 tion and Customs Enforcement and the Direc-
- 22 tor of Federal Air Marshal Service of the De-
- 23 partment of Homeland Security, in coordina-
- 24 tion with the Assistant Secretary of Homeland
- 25 Security (Transportation Security Adminis-
- 26 tration), shall ensure that Transportation Se-

- 1 curity Administration screeners and Federal
- 2 Air Marshals receive training in identifying
- 3 fraudulent identification documents, includ-
- 4 ing fraudulent or expired Visas and Pass-
- 5 ports. Such training shall also be made avail-
- 6 able to other Federal law enforcement agen-
- 7 cies and local law enforcement agencies lo-
- 8 cated in border states.
- 9 [SEC. 2182. FEDERAL FLIGHT DECK OFFICER WEAPON CAR-
- 10 RIAGE PILOT PROGRAM.
- [(a) In General.—Not later than 90 days
- 12 after the date of enactment of this Act, the As-
- 13 sistant Secretary of Homeland Security
- 14 (Transportation Security Administration),
- 15 with the concurrence of the Attorney General,
- 16 shall implement a pilot program to allow pi-
- 17 lots participating in the Federal flight deck
- 18 officer program to transport their firearms on
- 19 their persons. The Assistant Secretary, in con-
- 20 sultation with the Attorney General, may pre-
- 21 scribe any training, equipment, or procedures
- 22 including procedures for reporting of missing,
- 23 lost or stolen firearms, that the Assistant Sec-
- 24 retary determines necessary to ensure safety
- 25 and maximize weapon retention.

- 1 [(b) REVIEW.—Not later than 1 year after
- 2 the date of initiation of the pilot program, the
- 3 Assistant Secretary shall conduct a review of
- 4 the safety record of the pilot program and
- 5 transmit a report on the results of the review
- 6 to the appropriate congressional committees.
- 7 [(c) OPTION.—If the Assistant Secretary as
- 8 part of the review under subsection (b) deter-
- 9 mines that the safety level obtained under the
- 10 pilot program is comparable to the safety
- 11 level determined under existing methods of
- 12 pilots carrying firearms on aircraft, the As-
- 13 sistant Secretary shall allow all pilots partici-
- 14 pating in the Federal flight deck officer pro-
- 15 gram the option of carrying their firearm on
- 16 their person subject to such requirements as
- 17 the Assistant Secretary determines appro-
- 18 **priate.**
- 19 ISEC. 2183. REGISTERED TRAVELER PROGRAM.
- 20 [The Transportation Security Administra-
- 21 tion shall expedite implementation of the reg-
- 22 istered traveler program.
- 23 [SEC. 2184. WIRELESS COMMUNICATION.
- [(a) STUDY.—The Transportation Security
- 25 Administration, in consultation with the Fed-

- 1 eral Aviation Administration, shall conduct a
- 2 study to determine the viability of providing
- 3 devices or methods, including wireless meth-
- 4 ods, to enable a flight crew to discreetly notify
- 5 the pilot in the case of a security breach or
- 6 safety issue occurring in the cabin.
- 7 [(b) MATTERS TO BE CONSIDERED.—In con-
- 8 ducting the study, the Transportation Secu-
- 9 rity Administration and the Federal Aviation
- 10 Administration shall consider technology that
- 11 is readily available and can be quickly inte-
- 12 grated and customized for use aboard aircraft
- 13 for flight crew communication.
- 14 [(c) REPORT.—Not later than 180 days
- 15 after the date of enactment of this Act, the
- 16 Transportation Security Administration shall
- 17 submit to the appropriate congressional com-
- 18 mittees a report on the results of the study.
- 19 [SEC. 2185. SECONDARY FLIGHT DECK BARRIERS.
- 20 [Not later than 6 months after the date of
- 21 enactment of this Act, the Assistant Secretary
- 22 of Homeland Security (Transportation Secu-
- 23 rity Administration) shall transmit to the ap-
- 24 propriate congressional committees a report
- 25 on the costs and benefits associated with the

- 1 use of secondary flight deck barriers and
- 2 whether the use of such barriers should be
- 3 mandated for all air carriers. The Assistant
- 4 Secretary may transmit the report in a classi-
- 5 fied format.
- 6 [SEC. 2186. EXTENSION.
- 7 [Section 48301(a) of title 49, United States
- 8 Code, is amended by striking "and 2005" and
- 9 inserting "2005, and 2006".
- 10 [SEC. 2187. PERIMETER SECURITY.
- [(a) REPORT.—Not later than 180 days
- 12 after the date of enactment of this Act, the As-
- 13 sistant Secretary of Homeland Security
- 14 (Transportation Security Administration), in
- 15 consultation with airport operators and law
- 16 enforcement authorities, shall develop and
- 17 submit to the appropriate congressional com-
- 18 mittee a report on airport perimeter security.
- 19 The report may be submitted in a classified
- 20 format.
- 21 **[(b) CONTENTS.—The report shall in-**
- 22 **clude**—
- [(1) an examination of the feasibility
- of access control technologies and proce-
- dures, including the use of biometrics

- and other methods of positively identifying individuals prior to entry into secure areas of airports, and provide best practices for enhanced perimeter access control techniques; and
- [(2) an assessment of the feasibility of
 physically screening all individuals prior
 to entry into secure areas of an airport
 and additional methods for strengthening
 the background vetting process for all individuals credentialed to gain access to
 secure areas of airports.
- 13 [SEC. 2188. EXTREMELY HAZARDOUS MATERIALS TRANS-
- 14 PORTATION SECURITY.

15 **[(a) RULEMAKING.—**

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[(1) IN GENERAL.—Not later than 180 days after the date of enactment of this Act, the Secretary of Homeland Security, in consultation with the Attorney General and the heads of other appropriate Federal, State, and local government entities, security experts, representatives of the hazardous materials shipping industry and labor unions representing persons who work in the hazardous materials

- rials shipping industry, and other interested persons, shall issue, after notice and opportunity for public comment, regulations concerning the shipping of extremely hazardous materials.
 - [(2) PURPOSES OF REGULATIONS.—The regulations shall be consistent, to the extent the Secretary determines appropriate, with and not duplicative of other Federal regulations and international agreements relating to the shipping of extremely hazardous materials and shall require—
 - [(A) physical security measures for such shipments, such as the use of passive secondary containment of tanker valves, additional security force personnel, and surveillance technologies and barriers;
 - [(B) concerned Federal, State, and local law enforcement authorities (including, if applicable, transit, railroad, or port authority police agencies) to be informed before an extremely hazardous material is trans-

l	ported	within,	through,	or	near	an
2	area of	concern	;			

- [(C) coordination with Federal, State, and local law enforcement authorities to create response plans for a terrorist attack on a shipment of extremely hazardous materials;
- [(D) the use of currently available technologies and systems to ensure effective and immediate communication between transporters of extremely hazardous materials, law enforcement authorities and first responders;

[(E) comprehensive and appropriate training in the area of extremely hazardous materials transportation security for all individuals who transport, load, unload, or are otherwise involved in the shipping of extremely hazardous materials or who would respond to an accident or incident involving a shipment of extremely hazardous material or would have to repair transportation equip-

ment and facilities in the event of such an accident or incident; and

[(F) for the transportation of extremely hazardous materials through or near an area of concern, the Secretary to determine whether or not the transportation could be made by one or more alternate routes at lower security risk and, if the Secretary determines the transportation could be made by an alternate route, the use of such alternate route, except when the origination or destination of the shipment is located within the area of concern.

[(b) Judicial Relief.—A person (other than an individual) who transports, loads, unloads, or is otherwise involved in the shipping of hazardous materials and violates or fails to comply with a regulation issued by the Secterary under subsection (a) may be subject, in a civil action brought in United States district court, for each shipment with respect to which the violation occurs—

1	[(1) to an order for injunctive relief;
2	or
3	[(2) to a civil penalty of not more
4	than \$100,000.
5	[(c) ADMINISTRATIVE PENALTIES.—
6	[(1) PENALTY ORDERS.—The Secretary
7	may issue an order imposing an adminis-
8	trative penalty of not more than
9	\$1,000,000 for failure by a person (other
10	than an individual) who transports,
11	loads, unloads, or is otherwise involved
12	in the shipping of hazardous materials to
13	comply with a regulation issued by the
14	Secretary under subsection (a).
15	[(2) NOTICE AND HEARING.—Before
16	issuing an order described in paragraph
17	(1), the Secretary shall provide to the
18	person against whom the penalty is to be
19	assessed—
20	[(A) written notice of the pro-
21	posed order; and
22	[(B) the opportunity to request,
23	not later than 30 days after the date
24	on which the person receives the no-
25	tice, a hearing on the proposed order.

[(3) PROCEDURES.—The Secretary may issue regulations establishing procedures for administrative hearings and appropriate review of penalties issued under this subsection, including necessary deadlines.

[(d) WHISTLEBLOWER PROTECTION.—

[(1) IN GENERAL.—No person involved in the shipping of extremely hazardous materials may be discharged, demoted, suspended, threatened, harassed, or in any other manner discriminated against because of any lawful act done by the person—

[(A) to provide information, cause information to be provided, or otherwise assist in an investigation regarding any conduct which the person reasonably believes constitutes a violation of any law, rule or regulation related to the security of shipments of extremely hazardous materials, or any other threat to the security of shipments of extremely hazardous materials, when the information or

1	assistance is provided to or the inves-
2	tigation is conducted by—
3	[(i) a Federal regulatory or
4	law enforcement agency;
5	[(ii) any Member of Congress
6	or any committee of Congress; or
7	[(iii) a person with super-
8	visory authority over the person
9	(or such other person who has the
10	authority to investigate, discover,
11	or terminate misconduct); or
12	[(B) to file, cause to be filed, tes-
13	tify, participate in, or otherwise as-
14	sist in a proceeding or action filed or
15	about to be filed relating to a viola-
16	tion of any law, rule or regulation re-
17	lated to the security of shipments of
18	extremely hazardous materials or any
19	other threat to the security of ship-
20	ments of extremely hazardous mate-
21	rials.
22	[(C) to refuse to violate or assist
23	in the violation of any law, rule, or
24	regulation related to the security of

1	shipments of extremely hazardous
2	materials.
3	[(2) ENFORCEMENT ACTION.—
4	[(A) IN GENERAL.—A person who
5	alleges discharge or other discrimina-
6	tion by any person in violation of
7	paragraph (1) may seek relief under
8	paragraph (3), by—
9	[(i) filing a complaint with
10	the Secretary of Labor; or
11	[(ii) if the Secretary has not
12	issued a final decision within 180
13	days of the filing of the complaint
14	and there is no showing that such
15	delay is due to the bad faith of
16	the claimant, bringing an action
17	at law or equity for de novo re-
18	view in the appropriate district
19	court of the United States, which
20	shall have jurisdiction over such
21	an action without regard to the
22	amount in controversy.
23	[(B) Procedure.—
24	[(i) IN GENERAL.— An action
25	under subparagraph (A)(i) shall

1	be governed under the rules and
2	procedures set forth in section
3	42121(b) of title 49, United States
4	Code.
5	[(ii) Exception.—Notification
6	made under section 42121(b)(1) of
7	title 49, United States Code, shall
8	be made to the person named in
9	the complaint and to the person's
10	employer.
11	[(iii) BURDENS OF PROOF.—An
12	action brought under subpara-
13	graph (A)(ii) shall be governed by
14	the legal burdens of proof set
15	forth in section 42121(b) of title
16	49, United States Code.
17	[(iv) STATUTE OF LIMITA-
18	TIONS.—An action under subpara-
19	graph (A) shall be commenced not
20	later than 90 days after the date
21	on which the violation occurs.
22	[(3) Remedies.—
23	[(A) In general.—A person pre-
24	vailing in any action under para-
25	graph (2)(A) shall be entitled to all re-

1	lief necessary to make the person
2	whole.
3	[(B) COMPENSATORY DAMAGES.—Re-
4	lief for any action under subpara-
5	graph (A) shall include—
6	[(i) reinstatement with the
7	same seniority status that the
8	person would have had, but for
9	the discrimination;
10	[(ii) the amount of any back
11	pay, with interest; and
12	[(iii) compensation for any
13	special damages sustained as a re-
14	sult of the discrimination, includ-
15	ing litigation costs, expert witness
16	fees, and reasonable attorney
17	fees.
18	[(4) RIGHTS RETAINED BY PERSON.—
19	Nothing in this subsection shall be
20	deemed to diminish the rights, privileges,
21	or remedies of any person under any Fed-
22	eral or State law, or under any collective
23	bargaining agreement.
24	[(e) DEFINITIONS.—In this section, the fol-
25	lowing definitions apply:

1	[(1) EXTREMELY HAZARDOUS MATE-
2	RIAL.—The term "extremely hazardous
3	material" means—
4	[(A) a material that is toxic by in-
5	halation;
6	[(B) a material that is extremely
7	flammable;
8	[(C) a material that is highly ex-
9	plosive; and
10	[(D) any other material des-
11	ignated by the Secretary to be ex-
12	tremely hazardous.
13	[(2) AREA OF CONCERN.—The term
14	"area of concern" means an area that the
15	Secretary determines could pose a par-
16	ticular interest to terrorists.
17	[SEC. 2189. DEFINITIONS.
18	[In this title, the following definitions
19	apply:
20	[(1) APPROPRIATE CONGRESSIONAL COM-
21	MITTEE.—The term "appropriate congres-
22	sional committees" means the Committee
23	on Transportation and Infrastructure
24	and the Committee on the Judiciary of
25	the House of Representatives and the

1	Committee on Commerce, Science, and
2	Transportation of the Senate.
3	[(2) AIR CARRIER.—The term "air car-
4	rier" has the meaning such term has
5	under section 40102 of title 49, United
6	States Code.
7	[(3) SECURE AREA OF AN AIRPORT.—The
8	term "secure area of an airport" means
9	the sterile area and the Secure Identifica-
10	tion Display Area of an airport (as such
11	terms are defined in section 1540.5 of title
12	49, Code of Federal Regulations, or any
13	successor regulation to such section).
14	[Subtitle H—Other Matters
15	[SEC. 2191. GRAND JURY INFORMATION SHARING.
16	[(a) RULE AMENDMENTS.—Rule 6(e) of the
17	Federal Rules of Criminal Procedure is
18	amended—
19	[(1) in paragraph (3)—
20	[(A) in subparagraph (A)(ii), by
21	striking "or state subdivision or of an
22	Indian tribe" and inserting ", state
23	subdivision, Indian tribe, or foreign
24	government";
25	(B) in subparagraph (D)—

1	(i) by inserting after the first
2	sentence the following: "An attor-
3	ney for the government may also
4	disclose any grand-jury matter in-
5	volving a threat of actual or po-
6	tential attack or other grave hos-
7	tile acts of a foreign power or an
8	agent of a foreign power, domes-
9	tic or international sabotage, do-
10	mestic or international terrorism,
11	or clandestine intelligence gath-
12	ering activities by an intelligence
13	service or network of a foreign
14	power or by an agent of a foreign
15	power, within the United States
16	or elsewhere, to any appropriate
17	Federal, State, state subdivision,
18	Indian tribal, or foreign govern-
19	ment official for the purpose of
20	preventing or responding to such
21	a threat."; and
22	[(ii) in clause (i)—
23	[(I) by striking "federal";
24	and

1	[(II) by adding at the end
2	the following: "Any State,
3	state subdivision, Indian trib-
4	al, or foreign government offi-
5	cial who receives information
6	under Rule 6(e)(3)(D) may use
7	the information only con-
8	sistent with such guidelines
9	as the Attorney General and
10	the National Intelligence Di-
11	rector shall jointly issue.";
12	and
13	[(C) in subparagraph (E)—
14	[(i) by redesignating clauses
15	(iii) and (iv) as clauses (iv) and
16	(v), respectively;
17	[(ii) by inserting after clause
18	(ii) the following:
19	["(iii) at the request of the
20	government, when sought by a
21	foreign court or prosecutor for
22	use in an official criminal inves-
23	tigation;"; and
24	[(iii) in clause (iv), as redesig-
25	nated—

1	[(I) by striking "state or
2	Indian tribal" and inserting
3	"State, Indian tribal, or for-
4	eign"; and
5	[(II) by striking "or In-
6	dian tribal official" and in-
7	serting "Indian tribal, or for-
8	eign government official"; and
9	[(2) in paragraph (7), by inserting ",
10	or of guidelines jointly issued by the At-
11	torney General and Director of Central
12	Intelligence pursuant to Rule 6," after
13	"Rule 6".
14	[(b) CONFORMING AMENDMENT.—Section
15	203(c) of Public Law 107-56 (18 U.S.C. 2517
16	note) is amended by striking "Rule
17	6(e)(3)(C)(i)(V) and (VI)" and inserting "Rule
18	6(e)(3)(D)".
19	[SEC. 2192. INTEROPERABLE LAW ENFORCEMENT AND IN-
20	TELLIGENCE DATA SYSTEM.
21	[(a) FINDINGS.—The Congress finds as fol-
22	lows:
23	[(1) The interoperable electronic data
24	system know as the "Chimera system",
25	and required to be developed and imple-

- mented by section 202(a)(2) of the Enhanced Border Security and Visa Entry Reform Act of 2002 (8 U.S.C. 1722(a)(2)),
- 4 has not in any way been implemented.
 - [(2) Little progress has been made since the enactment of such Act with regard to establishing a process to connect existing trusted systems operated independently by the respective intelligence agencies.
 - [(3) It is advisable, therefore, to assign such responsibility to the National Intelligence Director.
 - [(4) The National Intelligence Director should, pursuant to the amendments made by subsection (c), begin systems planning immediately upon assuming office to deliver an interim system not later than 1 year after the date of the enactment of this Act, and to deliver the fully functional Chimera system not later than September 11, 2007.
 - [(5) Both the interim system, and the fully functional Chimera system, should be designed so that intelligence officers,

- 1 Federal law enforcement agencies (as de-
- 2 fined in section 2 of such Act (8 U.S.C.
- 3 1701)), operational counter-terror sup-
- 4 port center personnel, consular officers,
- 5 and Department of Homeland Security
- 6 enforcement officers have access to them.
- 7 [(b) PURPOSES.—The purposes of this sec-

8 tion are as follows:

- 9 [(1) To provide the National Intel-
- ligence Director with the necessary au-
- thority and resources to establish both an
- interim data system and, subsequently, a
- 13 fully functional Chimera system, to col-
- lect and share intelligence and oper-
- ational information with the intelligence
- community (as defined in section 3(4) of
- the National Security Act of 1947 (50
- 18 **U.S.C. 401a(4)).**
- 19 **[(2) To require the National Intel-**
- 20 ligence Director to establish a state-of-
- 21 the-art Chimera system with both biomet-
- 22 ric identification and linguistic capabili-
- 23 ties satisfying the best technology stand-
- 24 ards.

1	[(3) To ensure that the National Intel-
2	ligence Center will have a fully func-
3	tional capability, not later than Sep-
4	tember 11, 2007, for interoperable data
5	and intelligence exchange with the agen-
6	cies of the intelligence community (as so
7	defined).
8	[(c) AMENDMENTS.—
9	[(1) IN GENERAL.—Title II of the En-
10	hanced Border Security and Visa Entry
11	Reform Act of 2002 (8 U.S.C. 1721 et seq.)
12	is amended—
13	[(A) in section 202(a)—
14	[(i) by amending paragraphs
15	(1) and (2) to read as follows:
16	["(1) INTERIM INTEROPERABLE INTEL-
17	LIGENCE DATA EXCHANGE SYSTEM.—Not
18	later than 1 year after assuming office,
19	the National Intelligence Director shall
20	establish an interim interoperable intel-
21	ligence data exchange system that will
22	connect the data systems operated inde-
23	pendently by the entities in the intel-
24	ligence community and by the National

counterterrorism Center, so as to permit

1	automated data exchange among all of
2	these entities. Immediately upon assum-
3	ing office, the National Intelligence Di-
4	rector shall begin the plans necessary to
5	establish such interim system.
6	["(2) CHIMERA SYSTEM.—Not later than
7	September 11, 2007, the National Intel-
8	ligence Director shall establish a fully
9	functional interoperable law enforcement
10	and intelligence electronic data system
11	within the National counterterrorism
12	Center to provide immediate access to in-
13	formation in databases of Federal law en-
14	forcement agencies and the intelligence
15	community that is necessary to identify
16	terrorists, and organizations and individ-
17	uals that support terrorism. The system
18	established under this paragraph shall
19	referred to as the 'Chimera system'.";
20	[(ii) in paragraph (3)—
21	[(I) by striking "Presi-
22	dent" and inserting "National
23	Intelligence Director"; and
24	[(II) by striking "the data

system" and inserting "the in-

1	terim system described in
2	paragraph (1) and the Chi-
3	mera system described in
4	paragraph (2)";
5	[(iii) in paragraph (4)(A), by
6	striking "The data system" and all
7	that follows through "(2)," and in-
8	serting "The interim system de-
9	scribed in paragraph (1) and the
10	Chimera system described in
11	paragraph (2)";
12	[(iv) in paragraph (5)—
13	[(I) in the matter pre-
14	ceding subparagraph (A), by
15	striking "data system under
16	this subsection" and inserting
17	"Chimera system described in
18	paragraph (2)";
19	[(II) in subparagraph (B),
20	by striking "and" at the end;
21	[(III) in subparagraph (C),
22	by striking the period at the
23	end and inserting "; and"; and
24	[(IV) by adding at the end
25	the following:

1	["(D) to any Federal law enforce-
2	ment or intelligence officer author-
3	ized to assist in the investigation,
4	identification, or prosecution of ter-
5	rorists, alleged terrorists, individuals
6	supporting terrorist activities, and in-
7	dividuals alleged to support terrorist
8	activities. "; and
9	[(v) in paragraph (6)—
10	[(I) by striking "Presi-
11	dent" and inserting "National
12	Intelligence Director";
13	[(II) by striking "the data
14	system" and all that follows
15	through "(2)," and inserting
16	"the interim system described
17	in paragraph (1) and the Chi-
18	mera system described in
19	paragraph (2)";
20	[(B) in section 202(b)—
21	[(i) in paragraph (1), by strik-
22	ing "The interoperable" and all
23	that follows through "subsection
24	(a)" and inserting "the Chimera

1	system described in subsection
2	(a)(2)";
3	[(ii) in paragraph (2), by strik-
4	ing "interoperable electronic
5	database" and inserting "Chimera
6	system described in subsection
7	(a)(2)"; and
8	[(iii) by amending paragraph
9	(4) to read as follows:
10	["(4) INTERIM REPORTS.—Not later
11	than 6 months after assuming office, the
12	National Intelligence Director shall sub-
13	mit a report to the appropriate commit-
14	tees of Congress on the progress in imple-
15	menting each requirement of this sec-
16	tion.";
17	[(C) in section 204—
18	[(i) by striking "Attorney Gen-
19	eral" each place such term ap-
20	pears and inserting "National In-
21	telligence Director";
22	[(ii) in subsection $(d)(1)$, by
23	striking "Attorney General's" and
24	inserting "National Intelligence
25	Director's"; and

1	[(D) by striking section 203 and
2	redesignating section 204 as section
3	203.
4	[(2) CLERICAL AMENDMENT.—The table
5	of contents for the Enhanced Border Se-
6	curity and Visa Entry Reform Act of 2002
7	(8 U.S.C. 1701 et seq.) is amended—
8	[(A) by striking the item relating
9	to section 203; and
10	[(B) by redesignating the item re-
11	lating to section 204 as relating to
12	section 203.
13	[SEC. 2193. IMPROVEMENT OF INTELLIGENCE CAPABILI-
14	TIES OF THE FEDERAL BUREAU OF INVES-
15	TIGATION.
16	[(a) FINDINGS.—Consistent with the report
17	of the National Commission on Terrorist At-
18	tacks Upon the United States and to meet the
19	intelligence needs of the United States, Con-
20	gress makes the following findings:
21	[(1) The Federal Bureau of Investiga-
22	tion has made significant progress in im-
23	proving its intelligence capabilities.
24	[(2) The Federal Bureau of Investiga-
25	tion must further enhance and fully insti-

- tutionalize its ability to prevent, preempt, and disrupt terrorist threats to our homeland, our people, our allies, and our interests.
 - [(3) The Federal Bureau of Investigation must collect, process, share, and disseminate, to the greatest extent permitted by applicable law, to the President, the Vice President, and other officials in the Executive Branch, all terrorism information and other information necessary to safeguard our people and advance our national and homeland security interests.
 - [(4) The Federal Bureau of Investigation must move towards full and seamless coordination and cooperation with all other elements of the Intelligence Community, including full participation in, and support to, the National counterterrorism Center.
 - [(5) The Federal Bureau of Investigation must strengthen its pivotal role in coordination and cooperation with Federal, State, tribal, and local law enforce-

- ment agencies to ensure the necessary sharing of information for counterterrorism and criminal law enforcement purposes.
- [(6) The Federal Bureau of Investigation must perform its vital intelligence functions in a manner consistent with both with national intelligence priorities and respect for privacy and other civil liberties under the Constitution and laws of the United States.
- [(b) IMPROVEMENT OF INTELLIGENCE CAPA-13 BILITIES.—The Director of the Federal Bureau 14 of Investigation shall establish a comprehen-15 sive intelligence program for—
- [(1) intelligence analysis, including recruitment and hiring of analysts, analyst training, priorities and status for analysis, and analysis performance measures;
- [(2) intelligence production, including product standards, production priorities, information sharing and dissemination, and customer satisfaction measures;

1	[(3) production of intelligence that is
2	responsive to national intelligence re-
3	quirements and priorities, including
4	measures of the degree to which each
5	FBI headquarters and field component is
6	collecting and providing such intel-
7	ligence;

- [(4) intelligence sources, including source validation, new source development, and performance measures;
- [(5) field intelligence operations, including staffing and infrastructure, management processes, priorities, and performance measures;
- [(6) full and seamless coordination and cooperation with the other components of the Intelligence Community, consistent with their responsibilities; and
- [(7) sharing of FBI intelligence and information across Federal, state, and local governments, with the private sector, and with foreign partners as provided by law or by guidelines of the Attorney General.

1	[(c) Intelligence Directorate.—The Di-
2	rector of the Federal Bureau of Investigation
3	shall establish an Intelligence Directorate
4	within the FBI. The Intelligence Directorate
5	shall have the authority to manage and direct
6	the intelligence operations of all FBI head-
7	quarters and field components. The Intel-
8	ligence Directorate shall have responsibility
9	for all components and functions of the FBI
10	necessary for—
11	[(1) oversight of FBI field intelligence
12	operations;
13	[(2) FBI human source development
14	and management;
15	[(3) FBI collection against nationally-
16	determined intelligence requirements;
17	[(4) language services;
18	[(5) strategic analysis;
19	[(6) intelligence program and budget
20	management; and
21	[(7) the intelligence workforce.
22	[(d) NATIONAL SECURITY WORKFORCE.—The
23	Director of the Federal Bureau of Investiga-
24	tion shall establish a specialized, integrated
25	intelligence cadre composed of Special

1	Agents, analysts, linguists, and surveillance
2	specialists in a manner which creates and sus-
3	tains within the FBI a workforce with sub-
4	stantial expertise in, and commitment to, the
5	intelligence mission of the FBI. The Director
6	shall—
7	[(1) ensure that these FBI employees
8	may make their career, including pro-
9	motion to the most senior positions in the
10	FBI, within this career track;
11	[(2) establish intelligence cadre re-
12	quirements for—
13	[(A) training;
14	[(B) career development and cer-
15	tification;
16	[(C) recruitment, hiring, and se-
17	lection;
18	[(D) integrating field intelligence
19	teams; and
20	[(E) senior level field manage-
21	ment;
22	[(3) establish intelligence officer cer-
23	tification requirements, including re-
24	quirements for training courses and as-
25	signments to other intelligence national

- security, or homeland security components of the Executive branch, in order to advance to senior operational management positions in the FBI;
 - [(4) ensure that the FBI's recruitment and training program enhances its ability to attract individuals with educational and professional backgrounds in intelligence, international relations, language, technology, and other skills relevant to the intelligence mission of the FBI;
 - [(5) ensure that all Special Agents and analysts employed by the FBI after the date of the enactment of this Act shall receive basic training in both criminal justice matters and intelligence matters;
 - [(6) ensure that all Special Agents employed by the FBI after the date of the enactment of this Act, to the maximum extent practicable, be given an opportunity to undergo, during their early service with the FBI, meaningful assignments in criminal justice matters and in intelligence matters;

1	[(7) ensure that, to the maximum ex-
2	tent practical, Special Agents who spe-
3	cialize in intelligence are afforded the op-
4	portunity to work on intelligence matters
5	over the remainder of their career with
6	the FBI; and
7	[(8) ensure that, to the maximum ex-
8	tent practical, analysts are afforded FBI
9	training and career opportunities com-
10	mensurate with the training and career
11	opportunities afforded analysts in other
12	elements of the intelligence community.
13	[(e) FIELD OFFICE MATTERS.—The Director
14	of the Federal Bureau of Investigation shall
15	take appropriate actions to ensure the inte-
16	gration of analysis, Special Agents, linguists,
17	and surveillance personnel in FBI field intel-
18	ligence components and to provide effective
19	leadership and infrastructure to support FBI
20	field intelligence components. The Director
21	shall—
22	[(1) ensure that each FBI field office
23	has an official at the level of Assistant

Special Agent in Charge or higher with

1	responsibility for the FBI field intel-
2	ligence component; and
3	[(2) to the extent practicable, provide
4	for such expansion of special compart-
5	mented information facilities in FBI field
6	offices as is necessary to ensure the dis-
7	charge by the field intelligence compo-
8	nents of the national security and crimi-
9	nal intelligence mission of the FBI.
10	[(f) BUDGET MATTERS.—The Director of the
11	Federal Bureau of Investigation shall, in con-
12	sultation with the Director of the Office of
13	Management and Budget, modify the budget
14	structure of the FBI in order to organize the
15	budget according to its four main programs as
16	follows:
17	[(1) Intelligence.
18	[(2) counterterrorism and counter-
19	intelligence.
20	[(3) Criminal enterprise/Federal
21	crimes.
22	[(4) Criminal justice services.
23	[(g) Reports.—
24	[(1)(A) Not later than 180 days after
25	the date of the enactment of this Act. and

1	every twelve months thereafter, the Di-
2	rector of the Federal Bureau of Investiga-
3	tion shall submit to Congress a report on
4	the progress made as of the date of such
5	report in carrying out the requirements
6	of this section.
7	[(B) The Director shall include in the
8	first report required by subparagraph (A)

- [(B) The Director shall include in the first report required by subparagraph (A) an estimate of the resources required to complete the expansion of special compartmented information facilities to carry out the intelligence mission of FBI field intelligence components.
- [(2) In each annual report required by paragraph (1)(A) the director shall include—
 - [(A) a report on the progress made by each FBI field office during the period covered by such review in addressing FBI and national intelligence priorities;
 - [(B) a report assessing the qualifications, status, and roles of analysts at FBI headquarters and in FBI field offices; and

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1	[(C) a report on the progress of
2	the FBI in implementing information-
3	sharing principles.
4	[(3) A report required by this sub-
5	section shall be submitted—
6	[(A) to each committee of Con-
7	gress that has jurisdiction over the
8	subject matter of such report; and
9	[(B) in unclassified form, but may
10	include a classified annex.
11	[SEC. 2194. NUCLEAR FACILITY THREATS.
12	[(a) STUDY.—The President, in consulta-
13	tion with the Nuclear Regulatory Commission
14	and other appropriate Federal, State, and
15	local agencies and private entities, shall con-
16	duct a study to identify the types of threats
17	that pose an appreciable risk to the security
18	of the various classes of facilities licensed by
19	the Nuclear Regulatory Commission under
20	the Atomic Energy Act of 1954. Such study
21	shall take into account, but not be limited to—
22	[(1) the events of September 11, 2001;
23	[(2) an assessment of physical, cyber,
24	biochemical, and other terrorist threats;

1	[(3) the potential for attack on facili-
2	ties by multiple coordinated teams of a
3	large number of individuals;
4	[(4) the potential for assistance in an
5	attack from several persons employed at
6	the facility;
7	[(5) the potential for suicide attacks;
8	[(6) the potential for water-based and
9	air-based threats;
10	[(7) the potential use of explosive de-
11	vices of considerable size and other mod-
12	ern weaponry;
13	[(8) the potential for attacks by per-
14	sons with a sophisticated knowledge of
15	facility operations;
16	[(9) the potential for fires, especially
17	fires of long duration; and
18	[(10) the potential for attacks on
19	spent fuel shipments by multiple coordi-
20	nated teams of a large number of individ-
21	uals.
22	[(b) SUMMARY AND CLASSIFICATION RE-
23	PORT.—Not later than 180 days after the date
24	of the enactment of this Act, the President

1	shall transmit to the Congress and the Nu-
2	clear Regulatory Commission a report—
3	[(1) summarizing the types of threats
4	identified under subsection (a); and
5	[(2) classifying each type of threat
6	identified under subsection (a), in accord-
7	ance with existing laws and regulations,
8	as either—
9	[(A) involving attacks and de-
10	structive acts, including sabotage, di-
11	rected against the facility by an
12	enemy of the United States, whether
13	a foreign government or other per-
14	son, or otherwise falling under the re-
15	sponsibilities of the Federal Govern-
16	ment; or
17	[(B) involving the type of risks
18	that Nuclear Regulatory Commission
19	licensees should be responsible for
20	guarding against.
21	[(c) FEDERAL ACTION REPORT.—Not later
22	than 90 days after the date on which a report
23	is transmitted under subsection (b), the Presi-
24	dent shall transmit to the Congress a report
25	on actions taken, or to be taken, to address

- 1 the types of threats identified under sub-
- 2 section (b)(2)(A). Such report may include a
- 3 classified annex as appropriate.
- 4 [(d) REGULATIONS.—Not later than 270
- 5 days after the date on which a report is trans-
- 6 mitted under subsection (b), the Nuclear Reg-
- 7 ulatory Commission shall issue regulations,
- 8 including changes to the design basis threat,
- 9 to ensure that licensees address the threats
- 10 identified under subsection (b)(2)(B).
- 11 [(e) PHYSICAL SECURITY PROGRAM.—The
- 12 Nuclear Regulatory Commission shall estab-
- 13 lish an operational safeguards response eval-
- 14 uation program that ensures that the physical
- 15 protection capability and operational safe-
- 16 guards response for sensitive nuclear facili-
- 17 ties, as determined by the Commission con-
- 18 sistent with the protection of public health
- 19 and the common defense and security, shall
- 20 be tested periodically through Commission
- 21 designed, observed, and evaluated force-on-
- 22 force exercises to determine whether the abil-
- 23 ity to defeat the design basis threat is being
- 24 maintained. The exercises shall be conducted
- 25 by a mock terrorist team consisting of Com-

- 1 mission personnel with advanced knowledge
- 2 of special weapons and tactics comparable to
- **3 special operations forces of the Armed Forces.**
- 4 For purposes of this subsection, the term
- 5 "sensitive nuclear facilities" includes at a
- 6 minimum commercial nuclear power plants,
- 7 including associated spent fuel storage facili-
- 8 ties, spent fuel storage pools and dry cask
- 9 storage at closed reactors, independent spent
- 10 fuel storage facilities and geologic repository
- 11 operations areas, category I fuel cycle facili-
- 12 ties, and gaseous diffusion plants. There are
- 13 authorized to be appropriated to the Nuclear
- 14 Regulatory Commission \$3,000,000 for the
- 15 purposes of carrying out this subsection.
- 16 **[(f) CONTROL OF INFORMATION.—In car-**
- 17 rying out this section, the President and the
- 18 Nuclear Regulatory Commission shall control
- 19 the dissemination of restricted data, safe-
- 20 guards information, and other classified na-
- 21 tional security information in a manner so as
- 22 to ensure the common defense and security,
- 23 consistent with chapter 12 of the Atomic En-
- 24 ergy Act of 1954.

1	[SEC. 2195. AUTHORIZATION AND CHANGE OF COPS PRO-
2	GRAM TO SINGLE GRANT PROGRAM.
3	[(a) In General.—Section 1701 of title I of
4	the Omnibus Crime Control and Safe Streets
5	Act of 1968 (42 U.S.C. 3796dd) is amended—
6	[(1) by amending subsection (a) to
7	read as follows:
8	["(a) GRANT AUTHORIZATION.—The Attor-
9	ney General shall carry out a single grant pro-
10	gram under which the Attorney General
11	makes grants to States, units of local govern-
12	ment, Indian tribal governments, other public
13	and private entities, and multi-jurisdictional
14	or regional consortia for the purposes de-
15	scribed in subsection (b).";
16	[(2) by striking subsections (b) and
17	(c);
18	[(3) by redesignating subsection (d)
19	as subsection (b), and in that sub-
20	section—
21	[(A) by striking "ADDITIONAL
22	GRANT PROJECTS.—Grants made
23	under subsection (a) may include pro-
24	grams, projects, and other activities
25	to—" and inserting "USES OF GRANT
26	Amounts.—The purposes for which

1	grants made under subsection (a)
2	may be made are—";
3	[(B) by redesignating paragraphs
4	(1) through (12) as paragraphs (6)
5	through (17), respectively;
6	[(C) by inserting before para-
7	graph (5) (as so redesignated) the fol-
8	lowing new paragraphs:
9	["(1) rehire law enforcement officers
10	who have been laid off as a result of State
11	and local budget reductions for deploy-
12	ment in community-oriented policing;
13	["(2) hire and train new, additional
14	career law enforcement officers for de-
15	ployment in community-oriented policing
16	across the Nation;
17	["(3) procure equipment, technology,
18	or support systems, or pay overtime, to
19	increase the number of officers deployed
20	in community-oriented policing;
21	["(4) improve security at schools and
22	on school grounds in the jurisdiction of
23	the grantee through—

1	["(A) placement and use of metal
2	detectors, locks, lighting, and other
3	deterrent measures;
4	["(B) security assessments;
5	["(C) security training of per-
6	sonnel and students;
7	["(D) coordination with local law
8	enforcement; and
9	["(E) any other measure that, in
10	the determination of the Attorney
11	General, may provide a significant
12	improvement in security;
13	["(5) pay for officers hired to perform
14	intelligence, anti-terror, or homeland se-
15	curity duties exclusively;"; and
16	[(D) by amending paragraph (9)
17	(as so redesignated) to read as fol-
18	lows:
19	["(8) develop new technologies, in-
20	cluding interoperable communications
21	technologies, modernized criminal record
22	technology, and forensic technology, to
23	assist State and local law enforcement
24	agencies in reorienting the emphasis of
25	their activities from reacting to crime to

1	preventing crime and to train law en-
2	forcement officers to use such tech-
3	nologies;";
4	[(4) by redesignating subsections (e)
5	through (k) as subsections (c) through (i),
6	respectively;
7	[(5) in subsection (c) (as so redesig-
8	nated) by striking "subsection (i)" and in-
9	serting "subsection (g)"; and
10	[(6) by adding at the end the fol-
11	lowing new subsection:
12	["(j) MATCHING FUNDS FOR SCHOOL SECU-
13	RITY GRANTS.—Notwithstanding subsection (i),
14	in the case of a grant under subsection (a) for
15	the purposes described in subsection (b)(4)—
16	["(1) the portion of the costs of a pro-
17	gram provided by that grant may not ex-
18	ceed 50 percent;
19	["(2) any funds appropriated by Con-
20	gress for the activities of any agency of
21	an Indian tribal government or the Bu-
22	reau of Indian Affairs performing law en-
23	forcement functions on any Indian lands
24	may be used to provide the non-Federal

1	share of a matching requirement funded
2	under this subsection; and
3	["(3) the Attorney General may pro-
4	vide, in the guidelines implementing this
5	section, for the requirement of paragraph
6	(1) to be waived or altered in the case of
7	a recipient with a financial need for such
8	a waiver or alteration.".
9	[(b) CONFORMING AMENDMENT.—Section
10	1702 of title I of such Act (42 U.S.C. 3796dd-
11	1) is amended in subsection (d)(2) by striking
12	"section 1701(d)" and inserting "section
13	1701(b)".
14	[(c) AUTHORIZATION OF APPROPRIATIONS.—
15	Section 1001(a)(11) of title I of such Act (42
16	U.S.C. 3793(a)(11)) is amended—
17	[(1) in subparagraph (A) by striking
18	clause (i) and all that follows through the
19	period at the end and inserting the fol-
20	lowing:
21	["(i) \$1,007,624,000 for fiscal year
22	2005;
23	["(ii) \$1,027,176,000 for fiscal year
24	2006; and

1	["(iii) \$1,047,119,000 for fiscal year
2	2007."; and
3	[(2) in subparagraph (B)—
4	[(A) by striking "section 1701(f)"
5	and inserting "section 1701(d)"; and
6	[(B) by striking the third sen-
7	tence.
8	[Subtitle I—Police Badges
9	[SEC. 2201. SHORT TITLE.
10	[This subtitle may be cited as the "Badge
11	Security Enhancement Act of 2004".
12	[SEC. 2202. POLICE BADGES.
13	[Section 716 of title 18, United States
14	Code, is amended in subsection (b)—
15	[(1) by striking paragraphs (2) and
16	(4); and
17	[(2) by redesignating paragraph (3) as
18	paragraph (2).

1	[TITLE III—BORDER SECURITY
2	AND TERRORIST TRAVEL
3	[Subtitle A—Immigration Reform
4	in the National Interest
5	[CHAPTER 1—GENERAL PROVISIONS
6	[SEC. 3001. ELIMINATING THE "WESTERN HEMISPHERE"
7	EXCEPTION FOR CITIZENS.
8	[(a) In General.—
9	[(1) In GENERAL.—Section 215(b) of
10	the Immigration and Nationality Act (8
11	U.S.C. 1185(b)) is amended to read as fol-
12	lows:
13	["(b)(1) Except as otherwise provided in
14	this subsection, it shall be unlawful for any
15	citizen of the United States to depart from or
16	enter, or attempt to depart from or enter, the
17	United States unless the citizen bears a valid
18	United States passport.
19	["(2) Subject to such limitations and ex-
20	ceptions as the President may authorize and
21	prescribe, the President may waive the appli-
22	cation of paragraph (1) in the case of a citizen
23	departing the United States to, or entering
24	the United States from, foreign contiguous
25	territory.

1	["(3) The President, if waiving the appli
2	cation of paragraph (1) pursuant to para
3	graph (2), shall require citizens departing the
4	United States to, or entering the United
5	States from, foreign contiguous territory to
6	bear a document (or combination of docu
7	ments) designated by the Secretary of Home
8	land Security under paragraph (4).
9	["(4) The Secretary of Homeland Secu
10	rity—
11	["(A) shall designate documents that
12	are sufficient to denote identity and citi
13	zenship in the United States such that
14	they may be used, either individually or
15	in conjunction with another document, to
16	establish that the bearer is a citizen or
17	national of the United States for pur
18	poses of lawfully departing from or enter
19	ing the United States; and
20	["(B) shall publish a list of those doc
21	uments in the Federal Register.

["(5) A document may not be designated under paragraph (4) (whether alone or in combination with other documents) unless

1	the Secretary of Homeland Security deter-
2	mines that the document—
3	["(A) may be relied upon for the pur-
4	poses of this subsection; and
5	["(B) may not be issued to an alien
6	unlawfully present in the United States.".
7	[(2) EFFECTIVE DATE.—The amend-
8	ment made by paragraph (1) shall take ef-
9	fect on October 1, 2006.
10	[(b) INTERIM RULE.—
11	[(1) IN GENERAL.—Not later than 60
12	days after the date of the enactment of
13	this Act, the Secretary of Homeland Secu-
14	rity—
15	[(A) shall designate documents
16	that are sufficient to denote identity
17	and citizenship in the United States
18	such that they may be used, either in-
19	dividually or in conjunction with an-
20	other document, to establish that the
21	bearer is a citizen or national of the
22	United States for purposes of lawfully
23	departing from or entering the
24	United States: and

1	[(B) shall publish a list of those
2	documents in the Federal Register.
3	[(2) LIMITATION ON PRESIDENTIAL AU-
4	THORITY.—Beginning on the date that is
5	90 days after the publication described in
6	paragraph (1)(B), the President, notwith-
7	standing section 215(b) of the Immigra-
8	tion and Nationality Act (8 U.S.C.
9	1185(b)), may not exercise the President's
10	authority under such section so as to per-
11	mit any citizen of the United States to de-
12	part from or enter, or attempt to depart
13	from or enter, the United States from any
14	country other than foreign contiguous
15	territory, unless the citizen bears a docu-
16	ment (or combination of documents) des-
17	ignated under paragraph (1)(A).
18	[(3) CRITERIA FOR DESIGNATION.—A
19	document may not be designated under
20	paragraph (1)(A) (whether alone or in
21	combination with other documents) un-
22	less the Secretary of Homeland Security
23	determines that the document—
24	[(A) may be relied upon for the
25	purposes of this subsection; and

1	[(B) may not be issued to an alien
2	unlawfully present in the United
3	States.
4	[(4) EFFECTIVE DATE.—This subsection
5	shall take effect on the date of the enact-
6	ment of this Act and shall cease to be ef-
7	fective on September 30, 2006.
8	[SEC. 3002. MODIFICATION OF WAIVER AUTHORITY WITH
9	RESPECT TO DOCUMENTATION REQUIRE-
10	MENTS FOR NATIONALS OF FOREIGN CON-
11	TIGUOUS TERRITORIES AND ADJACENT IS-
12	LANDS.
13	[(a) In General.—Section 212(d)(4) of the
14	Immigration and Nationality Act (8 U.S.C.
15	1182(d)(4)) is amended—
16	[(1) by striking "Attorney General"
17	and inserting "Secretary of Homeland Se-
18	curity";
19	[(2) by striking "on the basis of reci-
20	procity" and all that follows through "or
21	(C)"; and
22	[(3) by adding at the end the fol-
23	lowing:
24	"Either or both of the requirements of
25	such naragraph may also he waived by

- 1 the Secretary of Homeland Security and
- 2 the Secretary of State, acting jointly and
- on the basis of reciprocity, with respect
- 4 to nationals of foreign contiguous terri-
- 5 tory or of adjacent islands, but only if
- 6 such nationals are required, in order to
- 7 be admitted into the United States, to be
- 8 in possession of identification deemed by
- 9 the Secretary of Homeland Security to be
- 10 **secure.".**
- 11 **[(b) EFFECTIVE DATE.—The amendment**
- 12 made by subsection (a) shall take effect on De-
- 13 **cember 31, 2006.**
- 14 [SEC. 3003. INCREASE IN FULL-TIME BORDER PATROL
- 15 AGENTS.
- 16 [The Secretary of Homeland Security, in
- 17 each of fiscal years 2006 through 2010, shall
- 18 increase by not less than 2,000 the number of
- 19 positions for full-time active-duty border pa-
- 20 trol agents within the Department of Home-
- 21 land Security above the number of such posi-
- 22 tions for which funds were allotted for the
- 23 preceding fiscal year.

- 1 [SEC. 3004. INCREASE IN FULL-TIME IMMIGRATION AND
- 2 CUSTOMS ENFORCEMENT INVESTIGATORS.
- 3 [The Secretary of Homeland Security, in
- 4 each of fiscal years 2006 through 2010, shall
- 5 increase by not less than 800 the number of
- 6 positions for full-time active-duty investiga-
- 7 tors within the Department of Homeland Se-
- 8 curity investigating violations of immigration
- 9 laws (as defined in section 101(a)(17) of the
- 10 Immigration and Nationality Act (8 U.S.C.
- 11 1101(a)(17)) above the number of such posi-
- 12 tions for which funds were allotted for the
- 13 preceding fiscal year. At least half of these ad-
- 14 ditional investigators shall be designated to
- 15 investigate potential violations of section
- 16 274A of the Immigration and Nationality Act
- 17 (8 U.S.C 1324a). Each State shall be allotted at
- 18 least 3 of these additional investigators.
- 19 [SEC. 3005. ALIEN IDENTIFICATION STANDARDS.
- 20 [Section 211 of the Immigration and Na-
- 21 tionality Act (8 U.S.C. 1181) is amended by
- 22 adding at the end the following:
- 23 ["(d) For purposes of establishing identity
- 24 to any Federal employee, an alien present in
- 25 the United States may present any document
- 26 issued by the Attorney General or the Sec-

- 1 retary of Homeland Security under the au-
- 2 thority of one of the immigration laws (as de-
- 3 fined in section 101(a)(17)), or an unexpired
- 4 lawfully issued foreign passport. Subject to
- the limitations and exceptions in immigration
- 6 laws (as defined in section 101(a)(17) of the
- 7 Immigration and Nationality Act (8 U.S.C.
- 8 1101(a)(17)), no other document may be pre-
- 9 sented for those purposes.".
- 10 ISEC. 3006. EXPEDITED REMOVAL.
- 11 [Section 235(b)(1)(A) of the Immigration
- 12 and Nationality Act (8 U.S.C. 1225(b)(1)(A)) is
- 13 amended by striking clauses (i) through (iii)
- 14 and inserting the following:
- 15 ["(i) IN GENERAL.—If an immi-
- 16 gration officer determines that an
- 17 alien (other than an alien de-
- scribed in subparagraph (F)) who
- is arriving in the United States,
- or who has not been admitted or
- 21 paroled into the United States
- 22 and has not been physically
- present in the United States con-
- 24 tinuously for the 5-year period
- 25 immediately prior to the date of

1	the determination of inadmis-
2	sibility under this paragraph, is
3	inadmissible under section
4	212(a)(6)(C) or $212(a)(7)$, the offi-
5	cer shall order the alien removed
6	from the United States without
7	further hearing or review, un-
8	less—
9	["(I) the alien has been
10	charged with a crime, is in
11	criminal proceedings, or is
12	serving a criminal sentence;
13	or
14	["(II) the alien indicates
15	an intention to apply for asy-
16	lum under section 208 or a
17	fear of persecution and the of-
18	ficer determines that the
19	alien has been physically
20	present in the United States
21	for less than 1 year.
22	["(ii) CLAIMS FOR ASYLUM.—If
23	an immigration officer deter-
24	mines that an alien (other than
25	an alien described in subpara-

1	graph (F)) who is arriving in the
2	United States, or who has not
3	been admitted or paroled into the
4	United States and has not been
5	physically present in the United
6	States continuously for the 5-year
7	period immediately prior to the
8	date of the determination of inad-
9	missibility under this paragraph,
10	is inadmissible under section
11	212(a)(6)(C) or $212(a)(7)$, and the
12	alien indicates either an intention
13	to apply for asylum under section
14	208 or a fear of persecution, the
15	officer shall refer the alien for an
16	interview by an asylum officer
17	under subparagraph (B) if the of-
18	ficer determines that the alien
19	has been physically present in the
20	United States for less than 1
21	year.".

1	[SEC. 3007. PREVENTING TERRORISTS FROM OBTAINING
2	ASYLUM.
3	[(a) CONDITIONS FOR GRANTING ASYLUM.—
4	Section 208(b) of the Immigration and Nation-
5	ality Act (8 U.S.C. 1158(b)) is amended—
6	[(1) in paragraph (1), by striking "The
7	Attorney General" and inserting the fol-
8	lowing:
9	["(A) ELIGIBILITY.—The Secretary
10	of Homeland Security or the Attorney
11	General"; and
12	[(2) by adding at the end the fol-
13	lowing:
14	["(B) BURDEN OF PROOF.—The bur-
15	den of proof is on the applicant to es-
16	tablish that the applicant is a refugee
17	within the meaning of section
18	101(a)(42)(A). To establish that the ap-
19	plicant is a refugee within the mean-
20	ing of this Act, the applicant must es-
21	tablish that race, religion, nation-
22	ality, membership in a particular so-
23	cial group, or political opinion was or
24	will be the central motive for perse-
25	cuting the applicant. The testimony
26	of the applicant may be sufficient to

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sustain such burden without corroboration, but only if it is credible, is persuasive, and refers to specific facts that demonstrate that the applicant is a refugee. Where the trier of fact finds that it is reasonable to expect corroborating evidence for certain alleged facts pertaining to the specifics of the applicant's claim, such evidence must be provided unless a reasonable explanation is given as to why such information is not provided. The credibility determination of the trier of fact may be based, in addition to other factors, on the demeanor, candor, or responsiveness of the applicant or witness, the consistency between the applicant's or witness's written and oral statements. whether or not under oath, made at any time to any officer, agent, or employee of the United States, the internal consistency of each such statement, the consistency of such statements with the country conditions in

- the country from which the applicant claims asylum (as presented by the Department of State) and any inaccuracies or falsehoods in such statements. These factors may be considered individually or cumulatively.".
- [(b) STANDARD OF REVIEW FOR ORDERS OF REMOVAL.—Section 242(b)(4) of the Immigration and Nationality Act (8 U.S.C. 1252(b)(4)) is amended by adding after subparagraph (D) the following flush language: "No court shall reverse a determination made by an adjudicator with respect to the availability of corroborating evidence as described in section 208(b)(1)(B), unless the court finds that a reasonable adjudicator is compelled to conclude that such corroborating evidence is unavailable.".
- [(c) EFFECTIVE DATE.—The amendment made by subsection (b) shall take effect upon the date of enactment of this Act and shall apply to cases in which the final administrative removal order was issued before, on, or after the date of enactment of this Act.

1	[SEC. 3008. REVOCATION OF VISAS AND OTHER TRAVEL
2	DOCUMENTATION.
3	[(a) LIMITATION ON REVIEW.—Section 221(i)
4	of the Immigration and Nationality Act (8
5	U.S.C. 1201(i)) is amended by adding at the
6	end the following: "There shall be no means
7	of administrative or judicial review of a rev-
8	ocation under this subsection, and no court or
9	other person otherwise shall have jurisdiction
10	to consider any claim challenging the validity
11	of such a revocation.".
12	[(b) Classes of Deportable Aliens.—Sec-
13	tion $237(a)(1)(B)$ of the Immigration and Na-
14	tionality Act (8 U.S.C. $1227(a)(1)(B)$) is amend-
15	ed by striking "United States is" and inserting
16	the following: "United States, or whose non-
17	immigrant visa (or other documentation au-
18	thorizing admission into the United States as
19	a nonimmigrant) has been revoked under sec-
20	tion 221(i), is".
21	[(c) REVOCATION OF PETITIONS.—Section
22	205 of the Immigration and Nationality Act (8
23	U.S.C. 1155) is amended—
24	[(1) by striking "Attorney General"
25	and inserting "Secretary of Homeland Se-
26	curity": and

1	[(2) by striking the final two sen-
2	tences.
3	[(d) EFFECTIVE DATE.—The amendments
4	made by this section shall take effect on the
5	date of the enactment of this Act and shall
6	apply to revocations under sections 205 and
7	221(i) of the Immigration and Nationality Act
8	made before, on, or after such date.
9	[SEC. 3009. JUDICIAL REVIEW OF ORDERS OF REMOVAL.
10	[(a) In General.—Section 242 of the Immi-
11	gration and Nationality Act (8 U.S.C. 1252) is
12	amended—
13	[(1) in subsection (a)—
14	[(A) in paragraph (2)—
15	[(i) in subparagraphs (A), (B),
16	and (C), by inserting "(statutory
17	and nonstatutory), including sec-
18	tion 2241 of title 28, United States
19	Code, or any other habeas corpus
20	provision, and sections 1361 and
21	1651 of title 28, United States
22	Code" after "Notwithstanding any
23	other provision of law"; and
24	[(ii) by adding at the end the
25	following:

1	["(D) JUDICIAL REVIEW OF CERTAIN
2	LEGAL CLAIMS.—Nothing in this para-
3	graph shall be construed as pre-
4	cluding consideration by the circuit
5	courts of appeals of constitutional
6	claims or pure questions of law raised
7	upon petitions for review filed in ac-
8	cordance with this section. Notwith-
9	standing any other provision of law
10	(statutory and nonstatutory), includ-
11	ing section 2241 of title 28, United
12	States Code, or, except as provided in
13	subsection (e), any other habeas cor-
14	pus provision, and sections 1361 and
15	1651 of title 28, United States Code,
16	such petitions for review shall be the
17	sole and exclusive means of raising
18	any and all claims with respect to or-
19	ders of removal entered or issued
20	under any provision of this Act."; and
21	[(B) by adding at the end the fol-
22	lowing:
23	["(4) CLAIMS UNDER THE UNITED NA-
24	TIONS CONVENTION.—Notwithstanding any
25	other provision of law (statutory and

nonstatutory), including section 2241 of title 28, United States Code, or any other habeas corpus provision, and sections 1361 and 1651 of title 28, United States Code, a petition for review by the circuit courts of appeals filed in accordance with this section is the sole and exclusive means of judicial review of claims arising under the United Nations Convention Against Torture and Other Forms of Cruel, Inhuman, or Degrading Treatment or Punishment.

["(5) EXCLUSIVE MEANS OF REVIEW.— The judicial review specified in this subsection shall be the sole and exclusive means for review by any court of an order of removal entered or issued under any provision of this Act. For purposes of this title, in every provision that limits or eliminates judicial review or jurisdiction to review, the terms 'judicial review' and 'jurisdiction to review' include habeas corpus review pursuant to section 2241 of title 28, United States Code, or any other habeas corpus provision, sections 1361

1	and 1651 of title 28, United States Code,
2	and review pursuant to any other provi-
3	sion of law.";
4	[(2) in subsection (b)—
5	[(A) in paragraph (3)(B), by in-
6	serting "pursuant to subsection (f)"
7	after "unless"; and
8	[(B) in paragraph (9), by adding
9	at the end the following: "Except as
10	otherwise provided in this sub-
11	section, no court shall have jurisdic-
12	tion, by habeas corpus under section
13	2241 of title 28, United States Code, or
14	any other habeas corpus provision,
15	by section 1361 or 1651 of title 28,
16	United States Code, or by any other
17	provision of law (statutory or non-
18	statutory), to hear any cause or claim
19	subject to these consolidation provi-
20	sions.";
21	[(3) in subsection $(f)(2)$, by inserting
22	"or stay, by temporary or permanent
23	order, including stays pending judicial

review," after "no court shall enjoin"; and

1	[(4) in subsection (g), by inserting
2	"(statutory and nonstatutory), including
3	section 2241 of title 28, United States
4	Code, or any other habeas corpus provi-
5	sion, and sections 1361 and 1651 of title
6	28, United States Code" after "notwith-
7	standing any other provision of law".
8	[(b) EFFECTIVE DATE.—The amendments
9	made by subsection (a) shall take effect upon
10	the date of enactment of this Act and shall
11	apply to cases in which the final administra-
12	tive removal order was issued before, on, or
13	after the date of enactment of this Act.
14	[CHAPTER 2—DEPORTATION OF TERROR-
15	ISTS AND SUPPORTERS OF TER-
16	RORISM
17	[SEC. 3031. EXPANDED INAPPLICABILITY OF RESTRICTION
18	ON REMOVAL.
19	[(a) In General.—Section 241(b)(3)(B) (8
20	U.S.C. 1231(b)(3)(B)) is amended—
21	[(1) in the matter preceding clause
22	(i), by striking "section 237(a)(4)(D)" and
23	inserting "paragraph (4)(B) or (4)(D) of
24	section 237(a)"; and
25	(2) in clause (iii) by striking "or":

1	[(3) in clause (iv), by striking the pe-
2	riod and inserting "; or";
3	[(4) by inserting after clause (iv) and
4	following:
5	["(v) the alien is described in
6	subclause (I), (II), (III), (IV), or
7	(VI) of section $212(a)(3)(B)(i)$ or
8	section 237(a)(4)(B), unless, in the
9	case only of an alien described in
10	subclause (IV) of section
11	212(a)(3)(B)(i), the Secretary of
12	Homeland Security determines, in
13	the Secretary's discretion, that
14	there are not reasonable grounds
15	for regarding the alien as a dan-
16	ger to the security of the United
17	States."; and
18	[(5) by striking the last sentence.
19	[(b) Exceptions.—Section $208(b)(2)(A)(v)$
20	of the Immigration and Nationality Act (8
21	U.S.C. 1158(b)(2)(A)(v)) is amended—
22	[(1) by striking "inadmissible under"
23	each place such term appears and insert-
24	ing "described in"; and
25	[(2) by striking "removable under".

1	[(c) Effective Date.—The amendments
2	made by this section shall take effect on the
3	date of the enactment of this Act and shall
4	apply to—
5	[(1) removal proceedings instituted
6	before, on, or after the date of the enact-
7	ment of this Act; and
8	[(2) acts and conditions constituting
9	a ground for inadmissibility or removal
10	occurring or existing before, on, or after
11	such date.
12	[SEC. 3032. EXCEPTION TO RESTRICTION ON REMOVAL FOR
13	TERRORISTS AND CRIMINALS.
14	[(a) REGULATIONS.—
15	[(1) REVISION DEADLINE.—Not later
16	than 120 days after the date of the enact-
17	ment of this Act, the Secretary of Home-
18	land Security shall revise the regulations
19	prescribed by the Secretary to implement
20	the United Nations Convention Against
21	Torture and Other Forms of Cruel, Inhu-
22	man or Degrading Treatment or Punish-
23	ment, done at New York on December 10,
24	1984.

1	[(2) EXCLUSION OF CERTAIN ALIENS.—
2	The revision—
3	[(A) shall exclude from the pro-
4	tection of such regulations aliens de-
5	scribed in section 241(b)(3)(B) of the
6	Immigration and Nationality Act (8
7	U.S.C. 1231(b)(3)(B)) (as amended by
8	this title), including rendering such
9	aliens ineligible for withholding or
10	deferral of removal under the Con-
11	vention; and
12	[(B) shall ensure that the revised
13	regulations operate so as to—
14	[(i) allow for the reopening of
15	determinations made under the
16	regulations before the effective
17	date of the revision; and
18	[(ii) apply to acts and condi-
19	tions constituting a ground for in-
20	eligibility for the protection of
21	such regulations, as revised, re-
22	gardless of when such acts or con-
23	ditions occurred.
24	[(3) BURDEN OF PROOF.—The revision
25	shall also ensure that the burden of proof

1	is on the applicant for withholding or de-
2	ferral of removal under the Convention
3	to establish by clear and convincing evi-
4	dence that he or she would be tortured if
5	removed to the proposed country of re-
6	moval.
7	[(b) JUDICIAL REVIEW.—Notwithstanding
8	any other provision of law, no court shall
9	have jurisdiction to review the regulations
10	adopted to implement this section, and noth-
11	ing in this section shall be construed as pro-
12	viding any court jurisdiction to consider or
13	review claims raised under the Convention or
14	this section, except as part of the review of a
15	final order of removal pursuant to section 242
16	of the Immigration and Nationality Act (8
17	U.S.C. 1252).
18	[SEC. 3033. ADDITIONAL REMOVAL AUTHORITIES.
19	[(a) In GENERAL.—Section 241(b) of the Im-
20	migration and Nationality Act (8 U.S.C.
21	1231(b)) is amended—
22	[(1) in paragraph (1)—
23	[(A) in each of subparagraphs (A)
24	and (B), by striking the period at the
25	end and inserting "unless, in the

1	opinion of the Secretary of Homeland
2	Security, removing the alien to such
3	country would be prejudicial to the
4	United States."; and
5	[(B) by amending subparagraph
6	(C) to read as follows:
7	["(C) ALTERNATIVE COUNTRIES.—If
8	the alien is not removed to a country
9	designated in subparagraph (A) or
10	(B), the Secretary of Homeland Secu-
11	rity shall remove the alien to—
12	["(i) the country of which the
13	alien is a citizen, subject, or na-
14	tional, where the alien was born,
15	or where the alien has a resi-
16	dence, unless the country phys-
17	ically prevents the alien from en-
18	tering the country upon the
19	alien's removal there; or
20	["(ii) any country whose gov-
21	ernment will accept the alien into
22	that country."; and
23	[(2) in paragraph (2)—
24	[(A) by striking "Attorney Gen-
25	eral" each nlace such term annears

1	and inserting "Secretary of Homeland
2	Security";
3	[(B) by amending subparagraph
4	(D) to read as follows:
5	["(D) ALTERNATIVE COUNTRIES.—If
6	the alien is not removed to a country
7	designated under subparagraph
8	(A)(i), the Secretary of Homeland Se-
9	curity shall remove the alien to a
10	country of which the alien is a sub-
11	ject, national, or citizen, or where the
12	alien has a residence, unless—
13	["(i) such country physically
14	prevents the alien from entering
15	the country upon the alien's re-
16	moval there; or
17	["(ii) in the opinion of the
18	Secretary of Homeland Security,
19	removing the alien to the country
20	would be prejudicial to the
21	United States."; and
22	[(C) by amending subparagraph
23	(E)(vii) to read as follows:

1	["(vii) Any country whose
2	government will accept the alien
3	into that country.".
4	[(b) EFFECTIVE DATE.—The amendments
5	made by subsection (a) shall take effect on the
6	date of the enactment of this Act and shall
7	apply to any deportation, exclusion, or re-
8	moval on or after such date pursuant to any
9	deportation, exclusion, or removal order, re-
10	gardless of whether such order is administra-
11	tively final before, on, or after such date.
12	[CHAPTER 3—PREVENTING COMMERCIAL
13	ALIEN SMUGGLING
14	[SEC. 3041. BRINGING IN AND HARBORING CERTAIN
15	ALIENS.
16	[(a) Criminal Penalties.—Section 274(a)
17	of the Immigration and Nationality Act (8
18	U.S.C. 1324(a)) is amended by adding at the
19	end the following:
20	["(4) In the case of a person who has
21	brought aliens into the United States in viola-
22	tion of this subsection, the sentence otherwise
23	provided for may be increased by up to 10
24	years if—

1	["(A) the offense was part of an ongo-
2	ing commercial organization or enter-
3	prise;
4	["(B) aliens were transported in
5	groups of 10 or more;
6	["(C) aliens were transported in a
7	manner that endangered their lives; or
8	["(D) the aliens presented a life-
9	threatening health risk to people in the
10	United States.".
11	[(b) OUTREACH PROGRAM.—Section 274 of
12	the Immigration and Nationality Act (8 U.S.C.
13	1324), as amended by subsection (a), is further
14	amended by adding at the end the following:
15	["(f) OUTREACH PROGRAM.—The Secretary
16	of Homeland Security, in consultation as ap-
17	propriate with the Attorney General and the
18	Secretary of State, shall develop and imple-
19	ment an outreach program to educate the
20	public in the United States and abroad about
21	the penalties for bringing in and harboring
22	aliens in violation of this section.

1	[Subtitle B—Identity Management
2	Security
3	[CHAPTER 1—IMPROVED SECURITY FOR
4	DRIVERS' LICENSES AND PERSONAL
5	IDENTIFICATION CARDS
6	[SEC. 3051. DEFINITIONS.
7	[In this chapter, the following definitions
8	apply:
9	[(1) Driver's LICENSE.—The term
10	"driver's license" means a motor vehicle
11	operator's license, as defined in section
12	30301 of title 49, United States Code.
13	[(2) IDENTIFICATION CARD.—The term
14	"identification card" means a personal
15	identification card, as defined in section
16	1028(d) of title 18, United States Code,
17	issued by a State.
18	[(3) SECRETARY.—The term "Sec-
19	retary" means the Secretary of Homeland
20	Security.
21	[(4) STATE.—The term "State" means a
22	State of the United States, the District of
23	Columbia, Puerto Rico, the Virgin Is-
24	lands, Guam, American Samoa, the North-
25	ern Mariana Islands, the Trust Territory

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1	of the Pacific Islands, and any other ter-
2	ritory or possession of the United States
3	[SEC. 3052. MINIMUM DOCUMENT REQUIREMENTS AND
4	ISSUANCE STANDARDS FOR FEDERAL REC
5	OGNITION.
6	[(a) MINIMUM STANDARDS FOR FEDERAL
7	Use.—
8	[(1) In GENERAL.—Beginning 3 years
9	after the date of enactment of this Act, a
10	Federal agency may not accept, for any
11	official purpose, a driver's license or
12	identification card issued by a State to
13	any person unless the State is meeting
14	the requirements of this section.
15	[(2) STATE CERTIFICATIONS.—The Sec-
16	retary shall determine whether a State is
17	meeting the requirements of this section
18	based on certifications made by the State
19	to the Secretary. Such certifications shall
20	be made at such times and in such man-
21	ner as the Secretary, in consultation with
22	the Secretary of Transportation, may pre-
23	scribe by regulation.
24	[(b) MINIMUM DOCUMENT REQUIREMENTS.—

25 To meet the requirements of this section, a

1	State shall include, at a minimum, the fol-
2	lowing information and features on each driv-
3	er's license and identification card issued to
4	a person by the State:
5	[(1) The person's full legal name.
6	[(2) The person's date of birth.
7	[(3) The person's gender.
8	[(4) The person's driver license or
9	identification card number.
10	[(5) A photograph of the person.
11	[(6) The person's address of principal
12	residence.
13	[(7) The person's signature.
14	[(8) Physical security features de-
15	signed to prevent tampering, counter-
16	feiting, or duplication of the document
17	for fraudulent purposes.
18	[(9) A common machine-readable
19	technology, with defined minimum data
20	elements.
21	[(c) MINIMUM ISSUANCE STANDARDS.—
22	[(1) In GENERAL.—To meet the re-
23	quirements of this section, a State shall
24	require, at a minimum, presentation and
25	verification of the following information

1	before issuing a driver's license or identi-
2	fication card to a person:
3	[(A) A photo identity document,
4	except that a non-photo identity doc-
5	ument is acceptable if it includes
6	both the person's full legal name and
7	date of birth.
8	[(B) Documentation showing the
9	person's date of birth.
10	[(C) Proof of the person's social
11	security account number or
12	verification that the person is not eli-
13	gible for a social security account
14	number.
15	[(D) Documentation showing the
16	person's name and address of prin-
17	cipal residence.
18	[(2) VERIFICATION OF DOCUMENTS.—To
19	meet the requirements of this section, a
20	State shall implement the following pro-
21	cedures:
22	[(A) Before issuing a driver's li-
23	cense or identification card to a per-
24	son, the State shall verify, with the
25	issuing agency, the issuance, validity,

1	and completeness of each document
2	required to be presented by the per-
3	son under paragraph (1).
4	[(B) The State shall not accept
5	any foreign document, other than an
6	official passport, to satisfy a require-
7	ment of paragraph (1).
8	[(d) OTHER REQUIREMENTS.—To meet the
9	requirements of this section, a State shall
10	adopt the following practices in the issuance
11	of drivers' licenses and identification cards:
12	[(1) Employ technology to capture
13	digital images of identity source docu-
14	ments so that the images can be retained
15	in electronic storage in a transferable
16	format.
17	[(2) Retain paper copies of source
18	documents for a minimum of 7 years or
19	images of source documents presented
20	for a minimum of 10 years.
21	[(3) Subject each person applying for
22	a driver's license or identification card to
23	mandatory facial image capture.

- [(4) Establish an effective procedure to confirm or verify a renewing applicant's information.
 - [(5) Confirm with the Social Security
 Administration a social security account
 number presented by a person using the
 full social security account number. In
 the event that a social security account
 number is already registered to or associated with another person to which any
 State has issued a driver's license or
 identification card, the State shall resolve the discrepancy and take appropriate action.
 - [(6) Refuse to issue a driver's license or identification card to a person holding a driver's license issued by another State without confirmation that the person is terminating or has terminated the driver's license.
 - [(7) Ensure the physical security of locations where drivers' licenses and identification cards are produced and the security of document materials and pa-

- pers from which drivers' licenses and
 identification cards are produced.
- [(8) Subject all persons authorized to manufacture or produce drivers' licenses and identification cards to appropriate security clearance requirements.
- [(9) Establish fraudulent document recognition training programs for appropriate employees engaged in the issuance of drivers' licenses and identification cards.
- 12 [SEC. 3053. LINKING OF DATABASES.
- 13 **[(a) In General.—To be eligible to receive**
- 14 any grant or other type of financial assistance
- 15 made available under this subtitle, a State
- 16 shall participate in the interstate compact re-
- 17 garding sharing of driver license data, known
- 18 as the "Driver License Agreement", in order
- 19 to provide electronic access by a State to in-
- 20 formation contained in the motor vehicle
- 21 databases of all other States.
- [(b) REQUIREMENTS FOR INFORMATION.—A
- 23 State motor vehicle database shall contain, at
- 24 a minimum, the following information:

1	[(1) All data fields printed on drivers'
2	licenses and identification cards issued
3	by the State.
4	[(2) Motor vehicle drivers' histories,
5	including motor vehicle violations, sus-
6	pensions, and points on licenses.
7	[SEC. 3054. TRAFFICKING IN AUTHENTICATION FEATURES
8	FOR USE IN FALSE IDENTIFICATION DOCU-
9	MENTS.
10	[Section 1028(a)(8) of title 18, United
11	States Code, is amended by striking "false au-
12	thentication features" and inserting "false or
13	actual authentication features".
14	[SEC. 3055. GRANTS TO STATES.
15	[(a) In General.—The Secretary may
16	make grants to a State to assist the State in
17	conforming to the minimum standards set
18	forth in this chapter.
19	[(b) AUTHORIZATION OF APPROPRIATIONS.—
20	There are authorized to be appropriated to
21	the Secretary for each of the fiscal years 2005
22	through 2009 such sums as may be necessary
23	to carry out this chapter.

1	[SEC. 3056. AUTHORITY.
2	[(a) PARTICIPATION OF SECRETARY OF
3	TRANSPORTATION AND STATES.—All authority to
4	issue regulations, certify standards, and issue
5	grants under this chapter shall be carried out
6	by the Secretary, in consultation with the Sec-
7	retary of Transportation and the States.
8	[(b) EXTENSIONS OF DEADLINES.—The Sec-
9	retary may grant to a State an extension of
10	time to meet the requirements of section
11	3052(a)(1) if the State provides adequate jus-
12	tification for noncompliance.
13	[CHAPTER 2—IMPROVED SECURITY FOR
14	BIRTH CERTIFICATES
15	[SEC. 3061. DEFINITIONS.
16	[(a) APPLICABILITY OF DEFINITIONS.—Ex-
	cept as otherwise specifically provided, the
	definitions contained in section 3051 apply to
	this chapter.
	[(b) OTHER DEFINITIONS.—In this chapter,
	the following definitions apply:
22	[(1) BIRTH CERTIFICATE.—The term
23	"birth certificate" means a certificate of
24	birth—
25	[(A) for an individual (regardless
26	of where born)—

1	[(i) who is a citizen or na-
2	tional of the United States at
3	birth; and
4	[(ii) whose birth is registered
5	in the United States; and
6	[(B) that—
7	[(i) is issued by a Federal,
8	State, or local government agency
9	or authorized custodian of record
10	and produced from birth records
11	maintained by such agency or
12	custodian of record; or
13	[(ii) is an authenticated copy,
14	issued by a Federal, State, or
15	local government agency or au-
16	thorized custodian of record, of
17	an original certificate of birth
18	issued by such agency or custo-
19	dian of record.
20	[(2) REGISTRANT.—The term "reg-
21	istrant" means, with respect to a birth
22	certificate, the person whose birth is reg-
23	istered on the certificate.
24	[(3) STATE.—The term "State" shall
25	have the meaning given such term in sec-

1	tion 3051; except that New York City
2	shall be treated as a State separate from
3	New York.
4	[SEC. 3062. APPLICABILITY OF MINIMUM STANDARDS TO
5	LOCAL GOVERNMENTS.
6	[The minimum standards in this chapter
7	applicable to birth certificates issued by a
8	State shall also apply to birth certificates
9	issued by a local government in the State. It
10	shall be the responsibility of the State to en-
11	sure that local governments in the State com-
12	ply with the minimum standards.
13	[SEC. 3063. MINIMUM STANDARDS FOR FEDERAL RECOGNI-
14	TION.
15	[(a) MINIMUM STANDARDS FOR FEDERAL
16	USE.—
17	[(1) IN GENERAL.—Beginning 3 years
18	after the date of enactment of this Act, a
19	Federal agency may not accept, for any
20	official purpose, a birth certificate issued
21	by a State to any person unless the State
22	is meeting the requirements of this sec-
23	tion.
24	[(2) STATE CERTIFICATIONS.—The Sec-
25	retary shall determine whether a State is

- 1 meeting the requirements of this section
- 2 based on certifications made by the State
- 3 to the Secretary. Such certifications shall
- 4 be made at such times and in such man-
- 5 ner as the Secretary, in consultation with
- 6 the Secretary of Health and Human Serv-
- 7 ices, may prescribe by regulation.
- 8 [(b) MINIMUM DOCUMENT STANDARDS.—To
- 9 meet the requirements of this section, a State
- 10 shall include, on each birth certificate issued
- 11 to a person by the State, the use of safety
- 12 paper, the seal of the issuing custodian of
- 13 record, and such other features as the Sec-
- 14 retary may determine necessary to prevent
- 15 tampering, counterfeiting, and otherwise du-
- 16 plicating the birth certificate for fraudulent
- 17 purposes. The Secretary may not require a
- 18 single design to which birth certificates
- 19 issued by all States must conform.
- 20 **[(c) MINIMUM ISSUANCE STANDARDS.—**
- 21 [(1) IN GENERAL.—To meet the re-
- quirements of this section, a State shall
- 23 require and verify the following informa-
- 24 tion from the requestor before issuing an
- 25 authenticated copy of a birth certificate:

1	[(A) The name on the birth cer-
2	tificate.
3	[(B) The date and location of the
4	birth.
5	[(C) The mother's maiden name.
6	[(D) Substantial proof of the re-
7	questor's identity.
8	[(2) ISSUANCE TO PERSONS NOT NAMED
9	ON BIRTH CERTIFICATE.—To meet the re-
10	quirements of this section, in the case of
11	a request by a person who is not named
12	on the birth certificate, a State must re-
13	quire the presentation of legal authoriza-
14	tion to request the birth certificate be-
15	fore issuance.
16	[(3) ISSUANCE TO FAMILY MEMBERS.—
17	Not later than one year after the date of
18	enactment of this Act, the Secretary, in
19	consultation with the Secretary of Health
20	and Human Services and the States, shall
21	establish minimum standards for
22	issuance of a birth certificate to specific
23	family members, their authorized rep-
24	recentatives and others who demonstrate

that the certificate is needed for the pro-

- tection of the requestor's personal or property rights.
- [(4) WAIVERS.—A State may waive the requirements set forth in subparagraphs (A) through (C) of subsection (c)(1) in exceptional circumstances, such as the incapacitation of the registrant.
- 8 $\Gamma(5)$ **APPLICATIONS** BY **ELECTRONIC** 9 MEANS.—To meet the requirements of this section, for applications by electronic 10 means, through the mail or by phone or 11 fax, a State shall employ third party 12 verification, or equivalent verification, of 13 the identity of the requestor. 14
- [(6) VERIFICATION OF DOCUMENTS.—To meet the requirements of this section, a State shall verify the documents used to provide proof of identity of the requestor.
- [(d) OTHER REQUIREMENTS.—To meet the requirements of this section, a State shall adopt, at a minimum, the following practices
- 22 in the issuance and administration of birth
- 23 **certificates:**

- [(1) Establish and implement minimum building security standards for State and local vital record offices.
 - [(2) Restrict public access to birth certificates and information gathered in the issuance process to ensure that access is restricted to entities with which the State has a binding privacy protection agreement.
 - [(3) Subject all persons with access to vital records to appropriate security clearance requirements.
 - [(4) Establish fraudulent document recognition training programs for appropriate employees engaged in the issuance process.
 - [(5) Establish and implement internal operating system standards for paper and for electronic systems.
 - [(6) Establish a central database that can provide interoperative data exchange with other States and with Federal agencies, subject to privacy restrictions and confirmation of the authority and identity of the requestor.

1	[(7) Ensure that birth and death
2	records are matched in a comprehensive
3	and timely manner, and that all elec-
4	tronic birth records and paper birth cer-
5	tificates of decedents are marked "de-
6	ceased".
7	[(8) Cooperate with the Secretary in
8	the implementation of electronic
9	verification of vital events under section
10	3065.
11	[SEC. 3064. ESTABLISHMENT OF ELECTRONIC BIRTH AND
12	DEATH REGISTRATION SYSTEMS.
13	[In consultation with the Secretary of
14	Health and Human Services and the Commis-
15	sioner of Social Security, the Secretary shall
16	take the following actions:
17	[(1) Work with the States to establish
18	a common data set and common data ex-
19	change protocol for electronic birth reg-
20	istration systems and death registration
21	systems.
22	[(2) Coordinate requirements for
23	such systems to align with a national

model.

- [(3) Ensure that fraud prevention is built into the design of electronic vital registration systems in the collection of vital event data, the issuance of birth certificates, and the exchange of data among government agencies.
 - [(4) Ensure that electronic systems for issuing birth certificates, in the form of printed abstracts of birth records or digitized images, employ a common format of the certified copy, so that those requiring such documents can quickly confirm their validity.
 - [(5) Establish uniform field requirements for State birth registries.
 - [(6) Not later than 1 year after the date of enactment of this Act, establish a process with the Department of Defense that will result in the sharing of data, with the States and the Social Security Administration, regarding deaths of United States military personnel and the birth and death of their dependents.
 - [(7) Not later than 1 year after the date of enactment of this Act, establish a

- process with the Department of State to improve registration, notification, and the sharing of data with the States and the Social Security Administration, re-
- 5 garding births and deaths of United
- 6 States citizens abroad.
- [(8) Not later than 3 years after the
 date of establishment of databases provided for under this section, require
 States to record and retain electronic
 records of pertinent identification information collected from requestors who are
 not the registrants.
- [(9) Not later than 6 months after the
 date of enactment of this Act, submit to
 Congress, a report on whether there is a
 need for Federal laws to address penalties for fraud and misuse of vital
 records and whether violations are sufficiently enforced.
- 21 [SEC. 3065. ELECTRONIC VERIFICATION OF VITAL EVENTS.
- [(a) LEAD AGENCY.—The Secretary shall
- 23 lead the implementation of electronic
- 24 verification of a person's birth and death.

- 1 [(b) REGULATIONS.—In carrying out sub-
- 2 section (a), the Secretary shall issue regula-
- 3 tions to establish a means by which author-
- 4 ized Federal and State agency users with a
- 5 single interface will be able to generate an
- 6 electronic query to any participating vital
- 7 records jurisdiction throughout the Nation to
- 8 verify the contents of a paper birth certifi-
- 9 cate. Pursuant to the regulations, an elec-
- 10 tronic response from the participating vital
- 11 records jurisdiction as to whether there is a
- 12 birth record in their database that matches
- 13 the paper birth certificate will be returned to
- 14 the user, along with an indication if the
- 15 matching birth record has been flagged "de-
- 16 ceased". The regulations shall take effect not
- 17 later than 5 years after the date of enactment
- 18 of this Act.
- 19 ISEC. 3066. GRANTS TO STATES.
- 20 [(a) In General.—The Secretary may
- 21 make grants to a State to assist the State in
- 22 conforming to the minimum standards set
- 23 forth in this chapter.
- [(b) AUTHORIZATION OF APPROPRIATIONS.—
- 25 There are authorized to be appropriated to

- 1 the Secretary for each of the fiscal years 2005
- 2 through 2009 such sums as may be necessary
- 3 to carry out this chapter.
- 4 **ISEC. 3067. AUTHORITY.**
- 5 [(a) PARTICIPATION WITH FEDERAL AGEN-
- 6 CIES AND STATES.—All authority to issue regu-
- 7 lations, certify standards, and issue grants
- 8 under this chapter shall be carried out by the
- 9 Secretary, with the concurrence of the Sec-
- 10 retary of Health and Human Services and in
- 11 consultation with State vital statistics offices
- 12 and appropriate Federal agencies.
- 13 **[(b) EXTENSIONS OF DEADLINES.—The Sec-**
- 14 retary may grant to a State an extension of
- 15 time to meet the requirements of section
- 16 3063(a)(1) if the State provides adequate jus-
- 17 tification for noncompliance.

1	[CHAPTER 3—MEASURES TO ENHANCE
2	PRIVACY AND INTEGRITY OF SOCIAL
3	SECURITY ACCOUNT NUMBERS
4	[SEC. 3071. PROHIBITION OF THE DISPLAY OF SOCIAL SE-
5	CURITY ACCOUNT NUMBERS ON DRIVER'S LI-
6	CENSES OR MOTOR VEHICLE REGISTRA-
7	TIONS.
8	[(a) In General.—Section 205(c)(2)(C)(vi)
9	of the Social Security Act (42 U.S.C.
10	405(c)(2)(C)(vi)) is amended—
11	[(1) by inserting "(I)" after "(vi)"; and
12	[(2) by adding at the end the fol-
13	lowing new subclause:
14	["(II) Any State or political subdivision
15	thereof (and any person acting as an agent of
16	such an agency or instrumentality), in the ad-
17	ministration of any driver's license or motor
18	vehicle registration law within its jurisdic-
19	tion, may not display a social security account
20	number issued by the Commissioner of Social
21	Security (or any derivative of such number)
22	on any driver's license or motor vehicle reg-
23	istration or any other document issued by
24	such State or political subdivision to an indi-
25	vidual for purposes of identification of such

- 1 individual or include on any such license, reg-
- 2 istration, or other document a magnetic strip,
- 3 bar code, or other means of communication
- 4 which conveys such number (or derivative
- 5 thereof).".
- 6 [(b) EFFECTIVE DATE.—The amendments
- 7 made by this section shall apply with respect
- 8 to licenses, registrations, and other docu-
- 9 ments issued or reissued after 1 year after the
- 10 date of the enactment of this Act.
- 11 [SEC. 3072. INDEPENDENT VERIFICATION OF BIRTH
- 12 RECORDS PROVIDED IN SUPPORT OF APPLI-
- 13 CATIONS FOR SOCIAL SECURITY ACCOUNT
- 14 NUMBERS.
- 15 [(a) APPLICATIONS FOR SOCIAL SECURITY
- 16 ACCOUNT NUMBERS.—Section 205(c)(2)(B)(ii) of
- 17 the Social Security Act (42 U.S.C.
- 18 405(c)(2)(B)(ii)) is amended—
- 19 [(1) by inserting "(I)" after "(ii)"; and
- 20 [(2) by adding at the end the fol-
- 21 **lowing new subclause:**
- 22 ["(II) With respect to an application for a
- 23 social security account number for an indi-
- 24 vidual, other than for purposes of enumera-
- 25 tion at birth, the Commissioner shall require

- 1 independent verification of any birth record
- 2 provided by the applicant in support of the
- 3 application. The Commissioner may provide
- 4 by regulation for reasonable exceptions from
- 5 the requirement for independent verification
- 6 under this subclause in any case in which the
- 7 Commissioner determines there is minimal
- 8 opportunity for fraud.".
- 9 **[(b) Effective Date.—The amendment**
- 10 made by subsection (a) shall apply with re-
- 11 spect to applications filed after 270 days after
- 12 the date of the enactment of this Act.
- 13 **[(c) STUDY REGARDING APPLICATIONS FOR**
- 14 REPLACEMENT SOCIAL SECURITY CARDS.—
- 15 [(1) IN GENERAL.—As soon as prac-
- ticable after the date of the enactment of
- this Act, the Commissioner of Social Se-
- curity shall undertake a study to test the
- 19 feasibility and cost effectiveness of
- 20 verifying all identification documents
- submitted by an applicant for a replace-
- 22 ment social security card. As part of such
- study, the Commissioner shall determine
- 24 the feasibility of, and the costs associated
- with, the development of appropriate

electronic processes for third party verification of any such identification documents which are issued by agencies and instrumentalities of the Federal Government and of the States (and political

subdivisions thereof).

- [(2) REPORT.—Not later than 2 years 7 after the date of the enactment of this 8 Act, the Commissioner shall report to the 9 Committee on Ways and Means of the 10 11 House of Representatives and the Com-12 mittee on Finance of the Senate regarding the results of the study undertaken 13 under paragraph (1). Such report shall 14 contain such recommendations for legis-15 lative changes as the Commissioner con-16 17 siders necessary to implement needed im-18 provements in the process for verifying 19 identification documents submitted by applicants for replacement social secu-20 rity cards. 21
- 22 [SEC. 3073. ENUMERATION AT BIRTH.
- [(a) IMPROVEMENT OF APPLICATION PROC-
- 24 ESS.—

1	[(1) In general.—As soon as prac-
2	ticable after the date of the enactment of
3	this Act, the Commissioner of Social Se-
4	curity shall undertake to make improve-
5	ments to the enumeration at birth pro-
6	gram for the issuance of social security
7	account numbers to newborns. Such im-
8	provements shall be designed to pre-
9	vent—
10	[(A) the assignment of social secu-
11	rity account numbers to unnamed
12	children;
13	[(B) the issuance of more than 1
14	social security account number to the
15	same child; and
16	[(C) other opportunities for
17	fraudulently obtaining a social secu-
18	rity account number.
19	[(2) REPORT TO THE CONGRESS.—Not
20	later than 1 year after the date of the en-
21	actment of this Act, the Commissioner
22	shall transmit to each House of the Con-
23	gress a report specifying in detail the ex-
24	tent to which the improvements required

under paragraph (1) have been made.

1	[(b)]	STUDY	REGARDING	PROCESS	FOR	ENU-
2	MERATION	ат Вп	RTH.—			

- [(1) In GENERAL.—As soon as practicable after the date of the enactment of this Act, the Commissioner of Social Security shall undertake a study to determine the most efficient options for ensuring the integrity of the process for enumeration at birth. Such study shall include an examination of available methods for reconciling hospital birth records with birth registrations submitted to agencies of States and political subdivisions thereof and with information provided to the Commissioner as part of the process for enumeration at birth.
 - [(2) REPORT.—Not later than 18 months after the date of the enactment of this Act, the Commissioner shall report to the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate regarding the results of the study undertaken under paragraph (1). Such report shall contain such recommendations for legis-

1	lative changes as the Commissioner con-
2	siders necessary to implement needed im-
3	provements in the process for enumera-
4	tion at birth.
5	[SEC. 3074. STUDY RELATING TO USE OF PHOTOGRAPHIC
6	IDENTIFICATION IN CONNECTION WITH AP-
7	PLICATIONS FOR BENEFITS, SOCIAL SECU-
8	RITY ACCOUNT NUMBERS, AND SOCIAL SECU-
9	RITY CARDS.
10	[(a) In General.—As soon as practicable
11	after the date of the enactment of this Act, the
12	Commissioner of Social Security shall under-
13	take a study to—
14	[(1) determine the best method of re-
15	quiring and obtaining photographic iden-
16	tification of applicants for old-age, sur-
17	vivors, and disability insurance benefits
18	under title II of the Social Security Act,
19	for a social security account number, or
20	for a replacement social security card,
21	and of providing for reasonable excep-
22	tions to any requirement for photo-

graphic identification of such applicants

that may be necessary to promote effi-

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1	cient and effective administration of such
2	title, and

- [(2) evaluate the benefits and costs of instituting such a requirement for photographic identification, including the degree to which the security and integrity of the old-age, survivors, and disability insurance program would be enhanced.
- [(b) REPORT.—Not later than 18 months
 after the date of the enactment of this Act, the
 Commissioner shall report to the Committee
 on Ways and Means of the House of Representatives and the Committee on Finance of
 the Senate regarding the results of the study
 undertaken under subsection (a). Such report
 shall contain such recommendations for legislative changes as the Commissioner considers
 necessary relating to requirements for photographic identification of applicants described
 in subsection (a).
- 21 [SEC. 3075. RESTRICTIONS ON ISSUANCE OF MULTIPLE RE-
- 22 PLACEMENT SOCIAL SECURITY CARDS.
- [(a) In General.—Section 205(c)(2)(G) of
- 24 the Social Security Act (42 U.S.C. 405(c)(2)(G))
- 25 is amended by adding at the end the following

- 1 new sentence: "The Commissioner shall re-
- 2 strict the issuance of multiple replacement so-
- 3 cial security cards to any individual to 3 per
- 4 year and to 10 for the life of the individual,
- 5 except in any case in which the Commissioner
- 6 determines there is minimal opportunity for
- 7 fraud.".
- 8 [(b) REGULATIONS AND EFFECTIVE DATE.—
- 9 The Commissioner of Social Security shall
- 10 issue regulations under the amendment made
- 11 by subsection (a) not later than 1 year after
- 12 the date of the enactment of this Act. Systems
- 13 controls developed by the Commissioner pur-
- 14 suant to such amendment shall take effect
- 15 upon the earlier of the issuance of such regu-
- 16 lations or the end of such 1-year period.
- 17 [SEC. 3076. STUDY RELATING TO MODIFICATION OF THE
- 18 SOCIAL SECURITY ACCOUNT NUMBERING
- 19 SYSTEM TO SHOW WORK AUTHORIZATION
- 20 STATUS.
- 21 [(a) In General.—As soon as practicable
- 22 after the date of the enactment of this Act, the
- 23 Commissioner of Social Security, in consulta-
- 24 tion with the Secretary of Homeland Security,
- 25 shall undertake a study to examine the best

1	method	of	modifying	the	social	security	ac-
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- 2 count number assigned to individuals who—
- 3 [(1) are not citizens of the United
- 4 States,
- 5 [(2) have not been admitted for per-
- 6 manent residence, and
- 7 [(3) are not authorized by the Sec-
- 8 retary of Homeland Security to work in
- 9 the United States, or are so authorized
- subject to one or more restrictions,
- 11 so as to include an indication of such lack of
- 12 authorization to work or such restrictions on
- 13 such an authorization.
- 14 [(b) REPORT.—Not later than 1 year after
- 15 the date of the enactment of this Act, the Com-
- 16 missioner shall report to the Committee on
- 17 Ways and Means of the House of Representa-
- 18 tives and the Committee on Finance of the
- 19 Senate regarding the results of the study un-
- 20 dertaken under this section. Such report shall
- 21 include the Commissioner's recommendations
- 22 of feasible options for modifying the social se-
- 23 curity account number in the manner de-
- 24 scribed in subsection (a).

1	[Subtitle	C –	-Targeting	Terrorist
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2	Travel
3	[SEC. 3081. STUDIES ON MACHINE-READABLE PASSPORTS
4	AND TRAVEL HISTORY DATABASE.
5	[(a) IN GENERAL.—Not later than May 31,
6	2005, the Comptroller General of the United
7	States, the Secretary of State, and the Sec-
8	retary of Homeland Security each shall sub-
9	mit to the Committees on the Judiciary of the
10	House of Representatives and of the Senate,
11	the Committee on International Relations of
12	the House of Representatives, and the Com-
13	mittee on Foreign Relations of the Senate the
14	results of a separate study on the subjects de-
15	scribed in subsection (c).
16	[(b) STUDY.—The study submitted by the
17	Secretary of State under subsection (a) shall
18	be completed by the Office of Visa and Pass-
19	port Control of the Department of State, in co-
20	ordination with the appropriate officials of
21	the Department of Homeland Security.
22	[(c) CONTENTS.—The studies described in
23	subsection (a) shall examine the feasibility,
24	cost, potential benefits, and relative impor-
25	tance to the objectives of tracking suspected

- 1 terrorists' travel, and apprehending sus-2 pected terrorists, of each of the following:
- [(1) Requiring nationals of all countries to present machine-readable, tamper-resistant passports that incorporate biometric and document authentication identifiers.
- (2) Creation of a database containing 8 information on the lifetime travel history 9 of each foreign national or United States 10 citizen who might seek to enter the 11 12 United States or another country at any time, in order that border and visa 13 14 issuance officials may ascertain the travel history of a prospective entrant by 15 means other than a passport. 16
- [(d) INCENTIVES.—The studies described in subsection (a) shall also make recommendations on incentives that might be offered to encourage foreign nations to participate in the initiatives described in paragraphs (1) and (2) of subsection (c).

1	[SEC. 3082. EXPANDED PREINSPECTION AT FOREIGN AIR-
2	PORTS.
3	[(a) In General.—Section 235A(a)(4) of
4	the Immigration and Nationality Act (8 U.S.C.
5	1225(a)(4)) is amended—
6	[(1) by striking "October 31, 2000,"
7	and inserting "January 1, 2008,";
8	[(2) by striking "5 additional" and in-
9	serting "up to 25 additional";
10	[(3) by striking "number of aliens"
11	and inserting "number of inadmissible
12	aliens, especially aliens who are potential
13	terrorists,";
14	[(4) by striking "who are inadmissible
15	to the United States." and inserting a pe-
16	riod; and
17	[(5) by striking "Attorney General"
18	each place such term appears and insert-
19	ing "Secretary of Homeland Security".
20	[(b) REPORT.—Not later than June 30,
21	2006, the Secretary of Homeland Security and
22	the Secretary of State shall report to the Com-
23	mittees on the Judiciary of the House of Rep-
24	resentatives and of the Senate, the Committee
25	on International Relations of the House of
26	Representatives, and the Committee on For-

1	eign Relations of the Senate on the progress
2	being made in implementing the amendments
3	made by subsection (a).
4	[(c) AUTHORIZATION OF APPROPRIATIONS.—
5	There are authorized to be appropriated to
6	the Secretary of Homeland Security to carry
7	out the amendments made by subsection (a)—
8	[(1) \$24,000,000 for fiscal year 2005;
9	[(2) \$48,000,000 for fiscal year 2006;
10	and
11	[(3) \$97,000,000 for fiscal year 2007.
12	[SEC. 3083. IMMIGRATION SECURITY INITIATIVE.
13	[(a) In General.—Section 235A(b) of the
14	Immigration and Nationality Act (8 U.S.C.
15	1225(b)) is amended—
16	[(1) in the subsection heading, by in-
17	serting "AND IMMIGRATION SECURITY INI-
18	TIATIVE" after "PROGRAM"; and
19	[(2) by adding at the end the fol-
20	lowing:
21	"Beginning not later than December 31, 2006,
22	the number of airports selected for an assign-
23	ment under this subsection shall be at least

50.".

1	[(b) AUTHORIZATION OF APPROPRIATIONS.—
2	There are authorized to be appropriated to
3	the Secretary of Homeland Security to carry
4	out the amendments made by subsection (a)—
5	[(1) \$25,000,000 for fiscal year 2005;
6	[(2) \$40,000,000 for fiscal year 2006;
7	and
8	[(3) \$40,000,000 for fiscal year 2007.
9	[SEC. 3084. RESPONSIBILITIES AND FUNCTIONS OF CON-
10	SULAR OFFICERS.
11	[(a) INCREASED NUMBER OF CONSULAR OFFI-
12	CERS.—The Secretary of State, in each of fiscal
13	years 2006 through 2009, may increase by 150
14	the number of positions for consular officers
15	above the number of such positions for which
16	funds were allotted for the preceding fiscal
17	year.
18	[(b) Limitation on Use of Foreign Na-
19	TIONALS FOR NONIMMIGRANT VISA SCREENING.—
20	Section 222(d) of the Immigration and Nation-
21	ality Act (8 U.S.C. 1202(d)) is amended by add-
22	ing at the end the following:
23	"All nonimmigrant visa applications shall be
24	reviewed and adjudicated by a consular offi-
25	cer.".

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1	[(c) Training for Consular Officers in
2	DETECTION OF FRAUDULENT DOCUMENTS.—Sec-
3	tion 305(a) of the Enhanced Border Security
4	and Visa Entry Reform Act of 2002 (8 U.S.C.
5	1734(a)) is amended by adding at the end the
6	following: "As part of the consular training
7	provided to such officers by the Secretary of
8	State, such officers shall also receive training
9	in detecting fraudulent documents and gen-
10	eral document forensics and shall be required
11	as part of such training to work with immi-
12	gration officers conducting inspections of ap-
13	plicants for admission into the United States
14	at ports of entry.".
15	[(d) Assignment of Anti-Fraud Special-
16	ISTS.—
17	[(1) SURVEY REGARDING DOCUMENT

[(1) SURVEY REGARDING DOCUMENT FRAUD.—The Secretary of State, in coordination with the Secretary of Homeland Security, shall conduct a survey of each diplomatic and consular post at which visas are issued to assess the extent to which fraudulent documents are presented by visa applicants to consular officers at such posts.

1	[(2) PLACEMENT OF SPECIALIST.—Not
2	later than July 31, 2005, the Secretary
3	shall, in coordination with the Secretary
4	of Homeland Security, identify 100 of
5	such posts that experience the greatest
6	frequency of presentation of fraudulent
7	documents by visa applicants. The Sec-
8	retary shall place in each such post at
9	least one full-time anti-fraud specialist
10	employed by the Department of State to
11	assist the consular officers at each such
12	post in the detection of such fraud.
13	[SEC. 3085. INCREASE IN PENALTIES FOR FRAUD AND RE-
14	LATED ACTIVITY.
15	[Section 1028 of title 18, United States
16	Code, relating to penalties for fraud and re-
17	lated activity in connection with identifica-
18	tion documents and information, is amend-
19	ed—
20	[(1) in subsection $(b)(1)(A)(i)$, by strik-
21	ing "issued by or under the authority of
22	the United States" and inserting the fol-
23	lowing: "as described in subsection (d)";
24	[(2) in subsection $(b)(2)$, by striking
25	"three years" and inserting "six years";

1	[(3) in subsection $(b)(3)$, by striking
2	"20 years" and inserting "25 years";
3	[(4) in subsection $(b)(4)$, by striking
4	"25 years" and inserting "30 years"; and
5	[(5) in subsection $(c)(1)$, by inserting
6	after "United States" the following: "Gov-
7	ernment, a State, political subdivision of
8	a State, a foreign government, political
9	subdivision of a foreign government, an
10	international governmental or an inter-
11	national quasi-governmental organiza-
12	tion,".
13	[SEC. 3086. CRIMINAL PENALTY FOR FALSE CLAIM TO CITI-
14	ZENSHIP.
15	[Section 1015 of title 18, United States
16	Code, is amended—
17	[(1) by striking the dash at the end of
18	subsection (f) and inserting "; or"; and
19	[(2) by inserting after subsection (f)
20	the following:
21	["(g) Whoever knowingly makes any false
22	statement or claim that he is a citizen of the
23	United States in order to enter into, or remain
24	in, the United States—".

- 1 [SEC. 3087. ANTITERRORISM ASSISTANCE TRAINING OF
- 2 THE DEPARTMENT OF STATE.
- 3 [(a) LIMITATION.—Notwithstanding any
- 4 other provision of law, the Secretary of State
- 5 shall ensure, subject to subsection (b), that
- 6 the Antiterrorism Assistance Training (ATA)
- 7 program of the Department of State (or any
- 8 successor or related program) under chapter
- 9 8 of part II of the Foreign Assistance Act of
- 10 **1961** (22 U.S.C. 2349aa et seq.) (or other rel-
- 11 evant provisions of law) is carried out pri-
- 12 marily to provide training to host nation secu-
- 13 rity services for the specific purpose of ensur-
- 14 ing the physical security and safety of United
- 15 States Government facilities and personnel
- 16 abroad (as well as foreign dignitaries and
- 17 training related to the protection of such dig-
- 18 nitaries), including security detail training
- 19 and offenses related to passport or visa fraud.
- 20 **[(b) EXCEPTION.—The limitation contained**
- 21 in subsection (a) shall not apply, and the Sec-
- 22 retary of State may expand the ATA program
- 23 to include other types of antiterrorism assist-
- 24 ance training, if the Secretary first obtains
- 25 the approval of the Attorney General and pro-
- 26 vides written notification of such proposed

1	expansion to the appropriate congressional
2	committees.
3	[(c) DEFINITION.—In this section, the term
4	"appropriate congressional committees"
5	means—
6	[(1) the Committee on International
7	Relations and the Committee on the Judi-
8	ciary of the House of Representatives;
9	and
10	[(2) the Committee on Foreign Rela-
11	tions and the Committee on the Judiciary
12	of the Senate.
13	[SEC. 3088. INTERNATIONAL AGREEMENTS TO TRACK AND
14	CURTAIL TERRORIST TRAVEL THROUGH THE
15	USE OF FRAUDULENTLY OBTAINED DOCU-
16	MENTS.
17	[(a) FINDINGS.—Congress finds the fol-
18	lowing:
19	[(1) International terrorists travel
20	across international borders to raise
21	funds, recruit members, train for oper-
22	ations, escape capture, communicate, and
23	plan and carry out attacks.
24	[(2) The international terrorists who
25	nlanned and carried out the attack on

- the World Trade Center on February 26, 1993, the attack on the embassies of the United States in Kenya and Tanzania on August 7, 1998, the attack on the USS Cole on October 12, 2000, and the attack on the World Trade Center and the Pen-tagon on September 11, 2001, traveled across international borders to plan and carry out these attacks.
 - [(3) The international terrorists who planned other attacks on the United States, including the plot to bomb New York City landmarks in 1993, the plot to bomb the New York City subway in 1997, and the millennium plot to bomb Los Angeles International Airport on December 31, 1999, traveled across international borders to plan and carry out these attacks.
 - [(4) Many of the international terrorists who planned and carried out large-scale attacks against foreign targets, including the attack in Bali, Indonesia, on October 11, 2002, and the attack in Madrid, Spain, on March 11, 2004, traveled

- across international borders to plan and carry out these attacks.
- Throughout the 1990s, inter-national terrorists, including those in-volved in the attack on the World Trade Center on February 26, 1993, the plot to bomb New York City landmarks in 1993, and the millennium plot to bomb Los An-geles International Airport on December 31, 1999, traveled on fraudulent passports and often had more than one passport.
 - [(6) Two of the September 11, 2001, hijackers were carrying passports that had been manipulated in a fraudulent manner and several other hijackers whose passports did not survive the attacks on the World Trade Center and Pentagon were likely to have carried passports that were similarly manipulated.
 - [(7) The National Commission on Terrorist Attacks upon the United States, (commonly referred to as the 9/11 Commission), stated that "Targeting travel is

1	at least as powerful a weapon against ter-
2	rorists as targeting their money.".
3	[(b) International Agreements to Track
4	AND CURTAIL TERRORIST TRAVEL.—
5	[(1) INTERNATIONAL AGREEMENT ON
6	LOST, STOLEN, OR FALSIFIED DOCUMENTS.—
7	The President shall lead efforts to track
8	and curtail the travel of terrorists by sup-
9	porting the drafting, adoption, and imple-
10	mentation of international agreements,
11	and by supporting the expansion of exist-
12	ing international agreements, to track
13	and stop international travel by terror-
14	ists and other criminals through the use
15	of lost, stolen, or falsified documents to
16	augment existing United Nations and
17	other international anti-terrorism efforts.
18	[(2) CONTENTS OF INTERNATIONAL
19	AGREEMENT.—The President shall seek, in
20	the appropriate fora, the drafting, adop-
21	tion, and implementation of an effective
22	international agreement requiring—
23	[(A) the establishment of a system
24	to share information on lost, stolen,
25	and fraudulent passports and other

1	travel documents for the purposes of
2	preventing the undetected travel of
3	persons using such passports and
4	other travel documents that were ob-
5	tained improperly;
6	[(B) the establishment and imple-
7	mentation of a real-time verification
8	system of passports and other travel
9	documents with issuing authorities;
10	[(C) the assumption of an obliga-
11	tion by countries that are parties to
12	the agreement to share with officials
13	at ports of entry in any such country
14	information relating to lost, stolen,
15	and fraudulent passports and other
16	travel documents;
17	[(D) the assumption of an obliga-
18	tion by countries that are parties to
19	the agreement—
20	[(i) to criminalize—
21	[(I) the falsification or
22	counterfeiting of travel docu-
23	ments or breeder documents
24	for any purpose:

1	[(II) the use or attempted
2	use of false documents to ob-
3	tain a visa or cross a border
4	for any purpose;
5	[(III) the possession of
6	tools or implements used to
7	falsify or counterfeit such
8	documents;
9	[(IV) the trafficking in
10	false or stolen travel docu-
11	ments and breeder documents
12	for any purpose;
13	[(V) the facilitation of
14	travel by a terrorist; and
15	[(VI) attempts to commit,
16	including conspiracies to com-
17	mit, the crimes specified
18	above;
19	[(ii) to impose significant pen-
20	alties so as to appropriately pun-
21	ish violations and effectively
22	deter these crimes; and
23	[(iii) to limit the issuance of
24	citizenship papers, passports,
25	identification documents, and the

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1	like to persons whose identity is
2	proven to the issuing authority,
3	who have a bona fide entitlement
4	to or need for such documents,
5	and who are not issued such doc-
6	uments principally on account of
7	a disproportional payment made
8	by them or on their behalf to the
9	issuing authority;
10	[(E) the provision of technical as-
11	sistance to State Parties to help them
12	meet their obligations under the con-
13	vention;

[(F) the establishment and implementation of a system of self-assessments and peer reviews to examine the degree of compliance with the convention; and

[(G) an agreement that would permit immigration and border officials to confiscate a lost, stolen, or falsified passport at ports of entry and permit the traveler to return to the sending country without being in possession of the lost, stolen, or fal-

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- sified passport, and for the detention and investigation of such traveler upon the return of the traveler to the sending country.
 - [(3) International civil aviation or-Ganization.—The United States shall lead efforts to track and curtail the travel of terrorists by supporting efforts at the International Civil Aviation Organization to continue to strengthen the security features of passports and other travel documents.

[(c) REPORT.—

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- [(1) IN GENERAL.—Not later than one year after the date of the enactment of this Act, and at least annually thereafter, the President shall submit to the appropriate congressional committees a report on progress toward achieving the goals described in subsection (b).
- [(2) TERMINATION.—Paragraph (1) shall cease to be effective when the President certifies to the Committee on International Relations of the House of Representatives and the Committee on For-

1	eign Relations of the Senate that the
2	goals described in subsection (b) have
3	been fully achieved.
4	[SEC. 3089. INTERNATIONAL STANDARDS FOR TRANS-
5	LATION OF NAMES INTO THE ROMAN ALPHA-
6	BET FOR INTERNATIONAL TRAVEL DOCU-
7	MENTS AND NAME-BASED WATCHLIST SYS-
8	TEMS.
9	[(a) FINDINGS.—Congress finds that—
10	[(1) the current lack of a single con-
11	vention for translating Arabic names en-
12	abled some of the 19 hijackers of aircraft
13	used in the terrorist attacks against the
14	United States that occurred on Sep-
15	tember 11, 2001, to vary the spelling of
16	their names to defeat name-based ter-
17	rorist watchlist systems and to make
18	more difficult any potential efforts to lo-
19	cate them; and
20	[(2) although the development and
21	utilization of terrorist watchlist systems
22	using biometric identifiers will be help-
23	ful, the full development and utilization

of such systems will take several years,

1	and name-based terrorist watchlist sys-
2	tems will always be useful.
3	[(b) SENSE OF CONGRESS.—It is the sense of
4	Congress that the President should seek to
5	enter into an international agreement to mod-
6	ernize and improve standards for the trans-
7	lation of names into the Roman alphabet in
8	order to ensure one common spelling for such
9	names for international travel documents and
10	name-based watchlist systems.
11	[SEC. 3090. BIOMETRIC ENTRY AND EXIT DATA SYSTEM.
12	[(a) FINDINGS.—Consistent with the report
13	of the National Commission on Terrorist At-
14	tacks Upon the United States, Congress finds
15	that completing a biometric entry and exit
16	data system as expeditiously as possible is an
17	essential investment in efforts to protect the
18	United States by preventing the entry of ter-
19	rorists.
20	[(b) PLAN AND REPORT.—
21	[(1) DEVELOPMENT OF PLAN.—The Sec-

retary of Homeland Security shall de-

velop a plan to accelerate the full imple-

mentation of an automated biometric

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1	entry and exit data system required by
2	applicable sections of—
3	[(A) the Illegal Immigration Re-
4	form and Immigrant Responsibility
5	Act of 1996 (Public Law 104-208);
6	[(B) the Immigration and Natu-
7	ralization Service Data Management
8	Improvement Act of 2000 (Public Law
9	106–205);
10	[(C) the Visa Waiver Permanent
11	Program Act (Public Law 106-396);
12	[(D) the Enhanced Border Secu-
13	rity and Visa Entry Reform Act of
14	2002 (Public Law 107-173); and
15	[(E) the Uniting and Strength-
16	ening America by Providing Appro-
17	priate Tools Required to Intercept
18	and Obstruct Terrorism Act of 2001
19	(Public Law 107-56).
20	[(2) REPORT.—Not later than 180 days
21	after the date of the enactment of this
22	Act, the Secretary shall submit a report
23	to Congress on the plan developed under
24	paragraph (1), which shall contain—

1 [(A) a description of the	he current
2 functionality of the entry	and exit
3 data system, including—	
4 [(i) a listing of port	ts of entry
5 with biometric entry da	ta systems
6 in use and whether su	ch screen-
7 ing systems are locate	ed at pri-
8 mary or secondary	inspection
9 areas;	
10 [(ii) a listing of por	ts of entry
with biometric exit day	ta systems
12 in use;	
13 [(iii) a listing of	databases
and data systems with	which the
automated entry and	exit data
system are interoperable	e;
17 [(iv) a description o	f —
18 [(I) identified d	eficiencies
concerning the ac	curacy or
20 integrity of the in	nformation
contained in the	entry and
exit data system;	
23 [(II) identifie	ed defi-
24 ciencies concerni	ng tech-
25 nology associated v	with proc-

1	essing individuals through
2	the system; and
3	[(III) programs or policies
4	planned or implemented to
5	correct problems identified in
6	subclause (I) or (II); and
7	[(v) an assessment of the ef-
8	fectiveness of the entry and exit
9	data system in fulfilling its in-
10	tended purposes, including pre-
11	venting terrorists from entering
12	the United States;
13	[(B) a description of factors rel-
14	evant to the accelerated implementa-
15	tion of the biometric entry and exit
16	system, including—
17	[(i) the earliest date on which
18	the Secretary estimates that full
19	implementation of the biometric
20	entry and exit data system can be
21	completed;
22	[(ii) the actions the Secretary
23	will take to accelerate the full im-
24	plementation of the biometric
25	entry and exit data system at all

1	ports of entry through which all
2	aliens must pass that are legally
3	required to do so; and
4	[(iii) the resources and au-
5	thorities required to enable the
6	Secretary to meet the implemen-
7	tation date described in clause (i);
8	[(C) a description of any improve-
9	ments needed in the information
10	technology employed for the entry
11	and exit data system; and
12	[(D) a description of plans for im-
13	proved or added interoperability with
14	any other databases or data systems.
15	[(c) Integration Requirement.—Not later
16	than 2 years after the date of the enactment
17	of this Act, the Secretary shall integrate the
18	biometric entry and exit data system with all
19	databases and data systems maintained by
20	the United States Citizenship and Immigra-
21	tion Services that process or contain informa-
22	tion on aliens.
23	[(d) Maintaining Accuracy and Integrity
24	OF ENTRY AND EXIT DATA SYSTEM.—

1	(1) IN GENERAL.—The Secretary, in
2	consultation with other appropriate
3	agencies, shall establish rules, guidelines,
4	policies, and operating and auditing pro-
5	cedures for collecting, removing, and up-
6	dating data maintained in, and adding in-
7	formation to, the entry and exit data sys-
8	tem, and databases and data systems
9	linked to the entry and exit data system,
10	that ensure the accuracy and integrity of
11	the data.
12	[(2) REQUIREMENTS.—The rules, guide-
13	lines, policies, and procedures estab-
14	lished under paragraph (1) shall—
15	[(A) incorporate a simple and
16	timely method for—
17	[(i) correcting errors; and
18	[(ii) clarifying information
19	known to cause false hits or
20	misidentification errors; and
21	[(B) include procedures for indi-
22	viduals to seek corrections of data
23	contained in the data systems.
24	[(e) Expediting Registered Travelers
25	ACROSS INTERNATIONAL BORDERS.—

1	[(1) FINDINGS.—Consistent with the
2	report of the National Commission on
3	Terrorist Attacks Upon the United States,
4	Congress finds that—
5	[(A) expediting the travel of pre-
6	viously screened and known travelers
7	across the borders of the United
8	States should be a high priority; and
9	[(B) the process of expediting
10	known travelers across the border
11	can permit inspectors to better focus
12	on identifying terrorists attempting
13	to enter the United States.
14	[(2) DEFINITION.—The term "reg-
15	istered traveler program" means any pro-
16	gram designed to expedite the travel of
17	previously screened and known travelers
18	across the borders of the United States.
19	[(3) REGISTERED TRAVEL PLAN.—
20	[(A) IN GENERAL.—As soon as is
21	practicable, the Secretary shall de-
22	velop and implement a plan to expe-
23	dite the processing of registered trav-

elers who enter and exit the United

1	States through a single registered
2	traveler program.
3	[(B) Integration.—The registered
4	traveler program developed under
5	this paragraph shall be integrated
6	into the automated biometric entry
7	and exit data system described in this
8	section.
9	[(C) REVIEW AND EVALUATION.—In
10	developing the program under this
11	paragraph, the Secretary shall—
12	[(i) review existing programs
13	or pilot projects designed to expe-
14	dite the travel of registered trav-
15	elers across the borders of the
16	United States;
17	[(ii) evaluate the effectiveness
18	of the programs described in
19	clause (i), the costs associated
20	with such programs, and the costs
21	to travelers to join such pro-
22	grams; and
23	[(iii) increase research and
24	development efforts to accelerate
25	the development and implementa-

1	tion of a single registered traveler
2	program.
3	[(4) REPORT.—Not later than 1 year
4	after the date of the enactment of this
5	Act, the Secretary shall submit to the
6	Congress a report describing the Depart-
7	ment's progress on the development and
8	implementation of the plan required by
9	this subsection.
10	[(f) AUTHORIZATION OF APPROPRIATIONS.—
11	There are authorized to be appropriated to
12	the Secretary, for each of the fiscal years 2005
13	through 2009, such sums as may be necessary
14	to carry out the provisions of this section.
15	[SEC. 3091. BIOMETRIC ENTRY-EXIT SCREENING SYSTEM.
16	[(a) INTEGRATED BIOMETRIC ENTRY-EXIT
17	SCREENING SYSTEM.—With respect to the bio-
18	metric entry/exit data system referred to in
19	subsections (a) and (b), such systems shall—
20	[(1) Ensure that the system's tracking
21	capabilities encompass data related to all
22	immigration benefits processing, includ-
23	ing visa applications with the Depart-
24	ment of State, immigration related filings
25	with the Department of Labor, cases

- pending before the Executive Office for Immigration review, and matters pending or under investigation before the Department of Homeland Security.
 - [(2) Utilize a biometric based identity number tied to an applicant's biometric algorithm established under the entry/exit system to track all immigration related matters concerning the applicant.
 - [(3) Provide that all information about an applicant's immigration related history, including entry/exit history, can be queried through electronic means. Database access and usage guidelines shall include stringent safeguards to prevent misuse of data.
 - [(4) Provide real time updates to the database described in paragraph (3) including pertinent data from all agencies referenced in paragraph (1).
 - [(5) Limit access to the database described in paragraph (4) (and any other database used for tracking immigration related processing and/or entry/exit) to personnel explicitly authorized to do so,

1	and that any such	access	may	be
2	ascertained by authoriz	ed pers	ons by	re-
3	view of the person's acc	ess autl	horiza	tion
4	code or number.			

- [(6) Provide continuing education in counterterrorism techniques, tools, and methods for all Federal personnel employed in the evaluation of immigration documents and immigration-related policy.
- [(b) Entry-Exit System Goals.—The Department of Homeland Security shall continue to implement the system described in subsections (a) and (b), in such a way that it fulfills the following goals:
- 16 **[(1) Serves as a vital counter-**17 **terrorism tool.**
- 18 **[(2) Screens travelers efficiently and** 19 **in a welcoming manner.**
- 20 **[(3) Provides inspectors and related** 21 **personnel with adequate real-time infor-**22 **mation.**
- 23 **[(4) Ensures flexibility of training** 24 **and security protocols to most effectively** 25 **comply with security mandates.**

1	[(5) Integrates relevant databases
2	and plans for database modifications to
3	address volume increase and database
4	usage.
5	[(6) Improves database search capac-
6	ities by utilizing language algorithms to
7	detect alternate names.
8	[(c) DEDICATED SPECIALISTS AND FRONT
9	LINE PERSONNEL TRAINING.—In implementing
10	the provisions of subsections (a), (b), and (c),
11	the Department of Homeland Security and the
12	Department of State shall—
13	[(1) develop cross-training programs
14	that focus on the scope and procedures of
15	the entry/exit system;
16	[(2) provide extensive community
17	outreach and education on the entry/exit
18	system procedures;
19	[(3) provide clear and consistent eli-
20	gibility guidelines for applicants in low-
21	risk traveler programs; and
22	[(4) establish ongoing training mod-
23	ules on immigration law to improve adju-
24	dications at our ports of entry, con-
25	sulates, and embassies.

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- [(d) Information Accuracy Standards.—
- [(1) Any information placed in the entry/exit database shall be entered by authorized officers in compliance with established procedures, as set forth in section 407 of this Act, that guarantee the identification of the person making the database entry.
 - [(2) The Secretary of Homeland Security, the Secretary of State, and the Attorney General, after consultation with directors of the relevant intelligence agencies, shall standardize the information and data collected from foreign nationals as well as the procedures utilized to collect such data to ensure that the information is consistent and of value to officials accessing that data across multiple agencies.
- [(e) Accessibility.—The Secretary of Homeland Security, the Secretary of State, the Attorney General, and the head of any other department or agency that possesses authority to enter data related to the immigration status of foreign nationals, including

1	lawful permanent resident aliens, or where
2	such information could serve to impede law-
3	ful admission of United States citizens to the
4	United States, shall each establish guidelines
5	related to data entry procedures. Such guide-
6	lines shall—
7	[(1) strictly limit the agency per-
8	sonnel authorized to enter data into the
9	system;
10	[(2) identify classes of information to
11	be designated as temporary or permanent
12	entries, with corresponding expiration
13	dates for temporary entries; and
14	[(3) identify classes of prejudicial in-
15	formation requiring additional authority
16	of supervisory personnel prior to entry.
17	[(f) System Adaptability.—
18	[(1) Each agency authorized to enter
19	data related to the immigration status of
20	any persons identified in subsection (b)
21	above shall develop and implement sys-
22	tem protocols to—
23	[(A) correct erroneous data en-
24	tries in a timely and effective man-
25	ner:

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1	[(B) clarify information known to
2	cause false hits or misidentification
3	errors; and
4	[(C) update all relevant informa-
5	tion that is dispositive to the adju-
6	dicatory or admission process.
7	[(2) The President or agency director
8	so designated by the President shall es-
9	tablish a clearinghouse bureau as part of
10	the Department of Homeland Security to
11	centralize and streamline the process
12	through which members of the public can
13	seek corrections to erroneous or inac-
14	curate information related to immigra-
15	tion status, or which otherwise impedes
16	lawful admission to the United States
17	contained in agency databases. Such
18	process shall include specific time sched-
19	ules for reviewing data correction re-
20	quests, rendering decisions on such re-
21	quests, and implementing appropriate

[(g) TRAINING.—Agency personnel author-24 ized to enter data pursuant to subsection

corrective action in a timely manner.

- 1 (b)(1) shall undergo extensive training in im-
- 2 migration law and procedure.
- 3 [(h) IMPLEMENTATION AUDIT.—The Sec-
- 4 retary of the Department of Homeland Secu-
- 5 rity shall issue a report to Congress within 6
- 6 months of enactment of this Act that details
- 7 activities undertaken to date to develop an
- 8 entry-exit system, areas in which the system
- 9 currently does not achieve the mandates set
- 10 forth by this section, and the funding, infra-
- 11 structure, technology and other factors need-
- 12 ed to complete the system, as well as a de-
- 13 tailed time frame in which the completion of
- 14 the system will be achieved.
- 15 **[(i) Reports.—**
- 16 [(1) The Secretaries of the Depart-
- ments of State and Homeland Security
- jointly shall report biannually to Con-
- 19 gress on: Current infrastructure and
- staffing at each port of entry and each
- consular post, numbers of immigrant and
- 22 nonimmigrant visas issued, specify the
- 23 numbers of individuals subject to expe-
- 24 dited removal at the ports of entry as
- well as within 100 miles of the United

1 States border, the plan for enhanced 2 database review at entry, the number of 3 suspected terrorists and criminals intercepted utilizing the entry/exit system and 4 5 the moneys spent in the preceding fiscal vear to achieve the mandates of this sec-6 7 tion, areas in which they failed to achieve these mandates, and the steps 8 they are taking to address these defi-9 ciencies. For ports of entry, similar infor-10 mation shall be provided including the 11 number of I-94s issued, immigrant visa 12 admissions made, and nonimmigrant ad-13 missions. 14

[(2) No later than 120 days after enactment of this Act, the Secretary of Homeland Security and the Secretary of State, after consultation with the Director of the National Institute of Standards and Technology and the Commission on Interoperable Data Sharing, shall issue a report addressing the following areas:

[(A) The status of agency compliance with the mandates set forth in section 202 ("Interoperable Law En-

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1	forcement and Intelligence Data Sys-
2	tem with Name-Matching Capacity
3	and Training") of the Enhanced Bor-
4	der Security and Visa Entry Reform
5	Act (Public Law 107-173).

- [(B) The status of agency compliance with section 201(c)(3) ("Protections Regarding Information and Uses Thereof") of the Enhanced Border Security and Visa Entry Reform Act (Public Law 107–173).
- [(3) No later than 1 year after enactment of this Act, the Secretary of Homeland Security, the Secretary of State, the Attorney General, and the head of any other department or agency bound by the mandates in this Act, shall issue both individual status reports and a joint status report detailing compliance with each mandate contained in this section.
- [(j) AUTHORIZATION OF APPROPRIATIONS.—
 22 There are authorized to be appropriated such
 23 sums as may be necessary to carry out this
 24 section.

1	[SEC. 3092. ENHANCED RESPONSIBILITIES OF THE COORDI-
2	NATOR FOR counterterrorism.
3	[(a) DECLARATION OF UNITED STATES POL-
4	ICY.—Congress declares that it shall be the
5	policy of the United States to—
6	[(1) make combating terrorist travel
7	and those who assist them a priority for
8	the United States counterterrorism pol-
9	icy; and
10	[(2) ensure that the information relat-
11	ing to individuals who help facilitate ter-
12	rorist travel by creating false passports,
13	visas, documents used to obtain such
14	travel documents, and other documents
15	are fully shared within the United States
16	Government and, to the extent possible,
17	with and from foreign governments, in
18	order to initiate United States and for-
19	eign prosecutions of such individuals.
20	[(b) AMENDMENT.—Section 1(e)(2) of the
21	State Department Basic Authorities Act of
22	1956 (22 U.S.C. 2651a(e)(2)) is amended by
23	adding at the end the following:
24	["(C) ADDITIONAL DUTIES RELATING
25	TO TERRORIST TRAVEL.—In addition to
26	the principal duties of the Coordi-

1	nator described in subparagraph (B),
2	the Coordinator shall analyze meth-
3	ods used by terrorists to travel inter-
4	nationally, develop policies with re-
5	spect to curtailing terrorist travel,
6	and coordinate such policies with the
7	appropriate bureaus and other enti-
8	ties of the Department of State, other
9	United States Government agencies,
10	the Human Trafficking and Smug-
11	gling Center, and foreign govern-
12	ments.".

- 13 [SEC. 3093. ESTABLISHMENT OF OFFICE OF VISA AND PASS-
- 14 PORT SECURITY IN THE DEPARTMENT OF
- 15 **STATE.**
- [(a) ESTABLISHMENT.—There is established within the Bureau of Diplomatic Security of the Department of State an Office of Visa and Passport Security (in this section referred to as the "Office").
- 21 **[(b) HEAD OF OFFICE.—**
- [(1) IN GENERAL.—Notwithstanding any other provision of law, the head of the Office shall be an individual who shall have the rank and status of Deputy

1	Assistant Secretary of State for Diplo-
2	matic Security (in this section referred to
3	as the "Deputy Assistant Secretary").

- [(2) RECRUITMENT.—The Under Secretary of State for Management shall chose the Deputy Assistant Secretary from among individuals who are Diplomatic Security Agents.
- [(3) QUALIFICATIONS.—The Diplomatic Security Agent chosen to serve as the Deputy Assistant Secretary shall have expertise and experience in investigating and prosecuting visa and passport fraud. [(c) Duties.—
- [(1) PREPARATION OF STRATEGIC PLAN.—

[(A) In GENERAL.—The Deputy Assistant Secretary, in coordination with the appropriate officials of the Department of Homeland Security, shall ensure the preparation of a strategic plan to target and disrupt individuals and organizations at home and in foreign countries that are involved in the fraudulent production,

1	distribution, use, or other similar ac-
2	tivity—
3	[(i) of a United States visa or
4	United States passport ;
5	[(ii) of documents intended to
6	help fraudulently procure a
7	United States visa or United
8	States passport, or other docu-
9	ments intended to gain unlawful
10	entry into the United States; or
11	[(iii) of passports and visas
12	issued by foreign countries in-
13	tended to gain unlawful entry
14	into the United States.
15	[(B) EMPHASIS.—Such plan shall—
16	[(i) focus particular emphasis
17	on individuals and organizations
18	that may have links to domestic
19	terrorist organizations or foreign
20	terrorist organizations (as such
21	term is defined in Section 219 of
22	the Immigration and Nationality
23	Act (8 U.S.C. 1189));
24	[(ii) require the development
25	of a strategic training course

under the Antiterrorism Assist-1 ance Training (ATA) program of the Department of State (or any 3 successor or related program) under chapter 8 of part II of the Foreign Assistance Act of 1961 (22) 6 7 U.S.C. 2349aa et seg.) (or other relevant provisions of law) to 8 train participants in the identi-9 fication of fraudulent documents 10 and the forensic detection of such 11 documents which may be used to 12 obtain unlawful entry into the 13 14 **United States: and** (iii) determine the benefits 15 and costs of providing technical 16 17 assistance to foreign governments 18 to ensure the security of pass-19 ports, visas, and related docu-20 ments and to investigate, arrest, and prosecute individuals who fa-21 22 cilitate travel by the creation of 23 false passports and visas, docu-

ments to obtain such passports

1	and visas, and other types of trav-
2	el documents.
3	[(2) DUTIES OF OFFICE.—The Office
4	shall have the following duties:
5	[(A) ANALYSIS OF METHODS.—Ana-
6	lyze methods used by terrorists to
7	travel internationally, particularly
8	the use of false or altered travel docu-
9	ments to illegally enter foreign coun-
10	tries and the United States, and ad-
11	vise the Bureau of Consular Affairs
12	on changes to the visa issuance proc-
13	ess that could combat such methods,
14	including the introduction of new
15	technologies into such process.
16	[(B) IDENTIFICATION OF INDIVID-
17	UALS AND DOCUMENTS.—Identify, in co-
18	operation with the Human Traf-
19	ficking and Smuggling Center, indi-
20	viduals who facilitate travel by the
21	creation of false passports and visas,
22	documents used to obtain such pass-
23	ports and visas, and other types of

travel documents, and ensure that

the appropriate agency is notified for

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further investigation and prosecution or, in the case of such individuals abroad for which no further investigation or prosecution is initiated, ensure that all appropriate information is shared with foreign governments in order to facilitate investigation, arrest, and prosecution of such individuals.

[(C) IDENTIFICATION OF FOREIGN COUNTRIES NEEDING ASSISTANCE.—Identify foreign countries that need technical assistance, such as law reform, administrative reform, prosecutorial training, or assistance to police and other investigative services, to ensure passport, visa, and related document security and to investigate, arrest, and prosecute individuals who facilitate travel by the creation of false passports and visas, documents used to obtain such passports and visas, and other types of travel documents.

[(D) INSPECTION OF APPLICATIONS.—Randomly inspect visa and

1	passport applications for accuracy,
2	efficiency, and fraud, especially at
3	high terrorist threat posts, in order to
4	prevent a recurrence of the issuance
5	of visas to those who submit incom-
6	plete, fraudulent, or otherwise irreg-
7	ular or incomplete applications.
8	[(3) REPORT.—Not later than 90 days
9	after the date of the enactment of this
10	Act, the Deputy Assistant Secretary shall
11	submit to Congress a report containing—
12	[(A) a description of the strategic
13	plan prepared under paragraph (1);
14	and
15	[(B) an evaluation of the feasi-
16	bility of establishing civil service po-
17	sitions in field offices of the Bureau
18	of Diplomatic Security to investigate
19	visa and passport fraud, including an
20	evaluation of whether to allow diplo-
21	matic security agents to convert to
22	civil service officers to fill such posi-

tions.

1 [Subtitle D—Terrorist Travel

- 2 [SEC. 3101. INFORMATION SHARING AND COORDINATION.
- 3 [The Secretary of Homeland Security
- 4 shall establish a mechanism to—
- 5 **I**(1) ensure the coordination and dis-6 semination of terrorist travel intelligence 7 and operational information among the appropriate agencies within the Depart-8 ment of Homeland Security, including the 9 Bureau of Customs and Border Protec-10 tion, the Bureau of Immigration and Cus-11 toms Enforcement, the Bureau of Citizen-12 13 and Immigration Services, Transportation Security Administration, 14 the Coast Guard, and other agencies as 15 directed by the Secretary; and 16
 - [(2) ensure the sharing of terrorist travel intelligence and operational information with the Department of State, the National counterterrorism Center, and other appropriate Federal agencies.
- 22 [SEC. 3102. TERRORIST TRAVEL PROGRAM.
- 23 [The Secretary of Homeland Security
- 24 shall establish a program to—

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1	[(1) analyze and utilize information
2	and intelligence regarding terrorist trav-
3	el tactics, patterns, trends, and practices;
4	and

- 5 $\Gamma(2)$ disseminate that information to all front-line Department of Homeland 6 Security personnel who are at ports of 7 8 entry or between ports of entry, to immigration benefits offices, and, in coordina-9 tion with the Secretary of State, to appro-10 priate individuals at United States embassies and consulates. 12
- **ISEC. 3103. TRAINING PROGRAM.**

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- (a) REVIEW, EVALUATION, AND REVISION OF 14 EXISTING TRAINING PROGRAMS.—The Secretary 16 of Homeland Security shall—
 - [(1) review and evaluate the training currently provided to Department of Homeland Security personnel and, in consultation with the Secretary of State, relevant Department of State personnel with respect to travel and identity documents, and techniques, patterns, and trends associated with terrorist travel; and

1	[(2) develop and implement a revised
2	training program for border, immigra-
3	tion, and consular officials in order to
4	teach such officials how to effectively de-
5	tect, intercept, and disrupt terrorist trav-
6	el.
7	[(b) REQUIRED TOPICS OF REVISED Pro-
8	GRAMS.—The training program developed
9	under subsection (a)(2) shall include training
10	in the following areas:
11	[(1) Methods for identifying fraudu-
12	lent and genuine travel documents.
13	[(2) Methods for detecting terrorist
14	indicators on travel documents and other
15	relevant identity documents.
16	[(3) Recognizing travel patterns, tac-
17	tics, and behaviors exhibited by terror-
18	ists.
19	[(4) Effectively utilizing information
20	contained in databases and data systems
21	available to the Department of Homeland
22	Security.
23	[(5) Other topics determined to be ap-
24	propriate by the Secretary of Homeland
25	Society in consultation with the Society

- 1 retary of State or the National Intel-
- 2 **ligence Director.**
- 3 [SEC. 3104. TECHNOLOGY ACQUISITION AND DISSEMINA-
- 4 TION PLAN.
- 5 [(a) PLAN REQUIRED.—Not later than 180
- 6 days after the date of the enactment of this
- 7 Act, the Secretary of Homeland Security, in
- 8 consultation with the Secretary of State, shall
- 9 submit to the Congress a plan to ensure that
- 10 the Department of Homeland Security and the
- 11 Department of State acquire and deploy, to all
- 12 consulates, ports of entry, and immigration
- 13 benefits offices, technologies that facilitate
- 14 document authentication and the detection of
- 15 potential terrorist indicators on travel docu-
- 16 ments.
- 17 **[(b) INTEROPERABILITY REQUIREMENT.—To**
- 18 the extent possible, technologies to be ac-
- 19 quired and deployed under the plan shall be
- 20 compatible with current systems used by the
- 21 Department of Homeland Security to detect
- 22 and identify fraudulent documents and gen-
- 23 uine documents.
- [(c) PASSPORT SCREENING.—The plan shall
- 25 address the feasibility of using such tech-

- 1 nologies to screen passports submitted for
- 2 identification purposes to a United States
- 3 consular, border, or immigration official.

4 [Subtitle E—Maritime Security

5 **Requirements**

- 6 [SEC. 3111. DEADLINES FOR IMPLEMENTATION OF MARI-
- 7 TIME SECURITY REQUIREMENTS.
- 8 (a) NATIONAL MARITIME TRANSPORTATION
- 9 SECURITY PLAN.—Section 70103(a) of the 46,
- 10 United States Code, is amended by striking
- 11 "The Secretary" and inserting "Not later than
- 12 December 31, 2004, the Secretary".
- 13 **[(b) FACILITY AND VESSEL VULNERABILITY**
- 14 ASSESSMENTS.—Section 70102(b)(1) of the 46,
- 15 United States Code, is amended by striking ",
- 16 the Secretary" and inserting "and by not later
- 17 than December 31, 2004, the Secretary".
- 18 **[(c) Transportation Security Card Reg-**
- 19 ULATIONS.—Section 70105(a) of the 46, United
- 20 States Code, is amended by striking "The Sec-
- 21 retary" and inserting "Not later than Decem-
- 22 **ber 31, 2004, the Secretary".**

1	[TITLE IV—INTERNATIONAL CO-
2	OPERATION AND COORDINA-
3	TION
4	[Subtitle A—Attack Terrorists and
5	Their Organizations
6	[CHAPTER 1—PROVISIONS RELATING TO
7	TERRORIST SANCTUARIES
8	[SEC. 4001. UNITED STATES POLICY ON TERRORIST SANC-
9	TUARIES.
10	[It is the sense of Congress that it should
11	be the policy of the United States—
12	[(1) to identify and prioritize foreign
13	countries that are or that could be used
14	as terrorist sanctuaries;
15	[(2) to assess current United States
16	resources being provided to such foreign
17	countries;
18	[(3) to develop and implement a co-
19	ordinated strategy to prevent terrorists
20	from using such foreign countries as
21	sanctuaries; and
22	[(4) to work in bilateral and multilat-
23	eral fora to prevent foreign countries
24	from being used as terrorist sanctuaries.

1	[SEC. 4002. REPORTS ON TERRORIST SANCTUARIES.
2	[(a) INITIAL REPORT.—
3	[(1) IN GENERAL.—Not later than 90
4	days after the date of the enactment of
5	this Act, the President shall transmit to
6	Congress a report that describes a strat-
7	egy for addressing and, where possible,
8	eliminating terrorist sanctuaries.
9	[(2) CONTENT.—The report required
10	under this subsection shall include the
11	following:
12	[(A) A list that prioritizes each
13	actual and potential terrorist sanc-
14	tuary and a description of activities
15	in the actual and potential sanc-
16	tuaries.
17	[(B) An outline of strategies for
18	preventing the use of, disrupting, or
19	ending the use of such sanctuaries.
20	[(C) A detailed description of ef-
21	forts, including an assessment of suc-
22	cesses and setbacks, by the United
23	States to work with other countries
24	in bilateral and multilateral fora to
25	address or eliminate each actual or

potential terrorist sanctuary and dis-

1	rupt or eliminate the security pro-
2	vided to terrorists by each such sanc-
3	tuary.
4	[(D) A description of long-term
5	goals and actions designed to reduce
6	the conditions that allow the forma-
7	tion of terrorist sanctuaries.
8	[(b) Subsequent Reports.—
9	[(1) REQUIREMENT OF REPORTS.—Sec-
10	tion 140(a)(1) of the Foreign Relations
11	Authorization Act, Fiscal Years 1988 and
12	1989 (22 U.S.C. 2656f(a)(1)) is amended—
13	[(A) by striking "(1)" and insert-
14	ing "(1)(A)";
15	[(B) by redesignating subpara-
16	graphs (A) through (C) as clauses (i)
17	through (iii), respectively;
18	[(C) in subparagraph (A)(iii) (as
19	redesignated), by adding "and" at the
20	end; and
21	[(D) by adding at the end the fol-
22	lowing:
23	["(B) detailed assessments with re-
24	spect to each foreign country whose ter-
25	ritory is being used or could potentially

1	be used as a sanctuary for terrorists or
2	terrorist organizations;".
3	[(2) Provisions to be included in re-
4	PORT.—Section 140(b) of such Act (22
5	U.S.C. 2656f(b)) is amended—
6	[(A) in paragraph (1)—
7	[(i) in the matter preceding
8	subparagraph (A), by striking
9	"subsection (a)(1)" and inserting
10	"subsection (a)(1)(A)"; and
11	[(ii) by striking "and" at the
12	end;
13	[(B) by redesignating paragraph
14	(2) as paragraph (3);
15	[(C) by inserting after paragraph
16	(1) the following:
17	["(2) with respect to subsection
18	(a)(1)(B)—
19	["(A) the extent of knowledge by
20	the government of the country with
21	respect to terrorist activities in the
22	territory of the country; and
23	["(B) the actions by the country—

1	["(i) to eliminate each ter-
2	rorist sanctuary in the territory
3	of the country;
4	["(ii) to cooperate with United
5	States antiterrorism efforts; and
6	["(iii) to prevent the prolifera-
7	tion of and trafficking in weapons
8	of mass destruction in and
9	through the territory of the coun-
10	try;";
11	[(D) by striking the period at the
12	end of paragraph (3) (as redesig-
13	nated) and inserting a semicolon; and
14	[(E) by inserting after paragraph
15	(3) (as redesignated) the following:
16	["(4) a strategy for addressing and,
17	where possible, eliminating terrorist
18	sanctuaries that shall include—
19	["(A) a description of actual and
20	potential terrorist sanctuaries, to-
21	gether with an assessment of the pri-
22	orities of addressing and eliminating
23	such sanctuaries;
24	["(B) an outline of strategies for
25	disrupting or eliminating the security

1	provided to terrorists by such sanc-
2	tuaries;
3	["(C) a description of efforts by
4	the United States to work with other
5	countries in bilateral and multilateral
6	fora to address or eliminate actual or
7	potential terrorist sanctuaries and
8	disrupt or eliminate the security pro-
9	vided to terrorists by such sanc-
10	tuaries; and
11	["(D) a description of long-term
12	goals and actions designed to reduce
13	the conditions that allow the forma-
14	tion of terrorist sanctuaries;
15	["(5) an update of the information
16	contained in the report required to be
17	transmitted to Congress pursuant to sec-
18	tion 4002(a)(2) of the 9/11 Recommenda-
19	tions Implementation Act;
20	["(6) to the extent practicable, com-
21	plete statistical information on the num-
22	ber of individuals, including United
23	States citizens and dual nationals, killed,
24	injured, or kidnapped by each terrorist

1	group during the preceding calendar
2	year; and
3	["(7) an analysis, as appropriate, re-
4	lating to trends in international ter-
5	rorism, including changes in technology
6	used, methods and targets of attacks, de-
7	mographic information on terrorists, and
8	other appropriate information.".
9	[(3) DEFINITIONS.—Section 140(d) of
10	such Act (22 U.S.C. 2656f(d)) is amended—
11	[(A) in paragraph (2), by striking
12	"and" at the end;
13	[(B) in paragraph (3), by striking
14	the period at the end and inserting a
15	semicolon; and
16	[(C) by adding at the end the fol-
17	lowing:
18	["(4) the term 'territory' and 'terri-
19	tory of the country' means the land, wa-
20	ters, and airspace of the country; and
21	["(5) the term 'terrorist sanctuary' or
22	'sanctuary' means an area in the territory
23	of a country that is used by a terrorist
24	group with the express or implied con-
25	sent of the government of the country—

1	["(A) to carry out terrorist activi-
2	ties, including training, fundraising,
3	financing, recruitment, and education
4	activities; or
5	["(B) to provide transit through
6	the country.".
7	[(4) EFFECTIVE DATE.—The amend-
8	ments made by paragraphs (1), (2), and
9	(3) apply with respect to the report re-
10	quired to be transmitted under section
11	140 of the Foreign Relations Authoriza-
12	tion Act, Fiscal Years 1988 and 1989, by
13	April 30, 2006, and by April 30 of each
14	subsequent year.
15	[SEC. 4003. AMENDMENTS TO EXISTING LAW TO INCLUDE
16	TERRORIST SANCTUARIES.
17	[(a) AMENDMENTS.—Section 6(j) of the Ex-
18	port Administration Act of 1979 (50 U.S.C.
19	App. $2405(j)$) is amended—
20	[(1) in paragraph (1)—
21	[(A) by redesignating subpara-
22	graph (B) as subparagraph (C); and
23	[(B) by inserting after subpara-
24	graph (A) the following:

1	["(B) Any part of the territory of the
2	country is being used as a sanctuary for
3	terrorists or terrorist organizations.";
4	[(2) in paragraph (3), by striking
5	"paragraph (1)(A)" and inserting "sub-
6	paragraph (A) or (B) of paragraph (1)";
7	[(3) by redesignating paragraph (5) as
8	paragraph (6);
9	[(4) by inserting after paragraph (4)
10	the following:
11	["(5) A determination made by the Sec-
12	retary of State under paragraph (1)(B) may
13	not be rescinded unless the President submits
14	to the Speaker of the House of Representa-
15	tives and the chairman of the Committee on
16	Banking, Housing, and Urban Affairs and the
17	chairman of the Committee on Foreign Rela-
18	tions of the Senate before the proposed rescis-
19	sion would take effect a report certifying that
20	the government of the country concerned —
21	["(A) is taking concrete, verifiable
22	steps to eliminate each terrorist sanc-
23	tuary in the territory of the country;
24	["(B) is cooperating with United
25	States antiterrorism efforts; and

1	["(C) is taking all appropriate actions
2	to prevent the proliferation of and traf-
3	ficking in weapons of mass destruction in
4	and through the territory of the coun-
5	try."; and
6	[(5) by inserting after paragraph (6)
7	(as redesignated) the following:
8	["(7) In this subsection—
9	["(A) the term 'territory of the coun-
10	try' means the land, waters, and airspace
11	of the country; and
12	["(B) the term 'terrorist sanctuary' or
13	'sanctuary' means an area in the territory
14	of a country that is used by a terrorist
15	group with the express or implied con-
16	sent of the government of the country—
17	["(i) to carry out terrorist activi-
18	ties, including training, fundraising,
19	financing, recruitment, and education
20	activities; or
21	["(ii) to provide transit through
22	the country.".
23	[(b) IMPLEMENTATION.—The President
24	shall implement the amendments made by
25	subsection (a) by exercising the authorities

1	the President has under the International
2	Emergency Economic Powers Act (50 U.S.C.
3	1701 et seq.).
4	[CHAPTER 2—OTHER PROVISIONS
5	[SEC. 4011. APPOINTMENTS TO FILL VACANCIES IN ARMS
6	CONTROL AND NONPROLIFERATION ADVI-
7	SORY BOARD.
8	[(a) REQUIREMENT.—Not later than Decem-
9	ber 31, 2004, the Secretary of State shall ap-
10	point individuals to the Arms Control and
11	Nonproliferation Advisory Board to fill all va-
12	cancies in the membership of the Board that
13	exist on the date of the enactment of this Act
14	[(b) CONSULTATION.—Appointments to the
15	Board under subsection (a) shall be made in
16	consultation with the Committee on Inter-
17	national Relations of the House of Represent-
18	atives and the Committee on Foreign Rela-
19	tions of the Senate.
20	[SEC. 4012. REVIEW OF UNITED STATES POLICY ON PRO-
21	LIFERATION OF WEAPONS OF MASS DE-
22	STRUCTION AND CONTROL OF STRATEGIC
23	WEAPONS.
24	Γ(a) Review.—

1	[(1) IN GENERAL.—The Undersecretary
2	of State for Arms Control and Inter-
3	national Security shall instruct the Arms
4	Control and Nonproliferation Advisory
5	Board (in this section referred to as the
6	"Advisory Board") to carry out a review
7	of existing policies of the United States
8	relating to the proliferation of weapons
9	of mass destruction and the control of
10	strategic weapons.

- [(2) COMPONENTS.—The review required under this subsection shall contain at a minimum the following:
 - [(A) An identification of all major deficiencies in existing United States policies relating to the proliferation of weapons of mass destruction and the control of strategic weapons.
 - [(B) Proposals that contain a range of options that if implemented would adequately address any significant threat deriving from the deficiencies in existing United States policies described in subparagraph (A).

[(b) REPORTS.—

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- [(1) Interim report.—Not later than
 June 15, 2005, the Advisory Board shall
 prepare and submit to the Undersecretary of State for Arms Control and International Security an interim report that
 contains the initial results of the review
 carried out pursuant to subsection (a).
 - [(2) FINAL REPORT.—Not later than December 1, 2005, the Advisory Board shall prepare and submit to the Undersecretary of State for Arms Control and International Security, and to the Committee on International Relations of the House of Representatives and the Committee on Foreign Relations of the Senate, a final report that contains the comprehensive results of the review carried out pursuant to subsection (a).
- [(c) EXPERTS AND CONSULTANTS.—In car-21 rying out this section, the Advisory Board 22 may procure temporary and intermittent 23 services of experts and consultants, including 24 experts and consultants from nongovern-

1	mental organizations, under section 3109(b) of
2	title 5, United States Code.
3	[(d) FUNDING AND OTHER RESOURCES.—The
4	Secretary of State shall provide to the Advi-
5	sory Board an appropriate amount of funding
6	and other resources to enable the Advisory
7	Board to carry out this section.
8	[SEC. 4013. INTERNATIONAL AGREEMENTS TO INTERDICT
9	ACTS OF INTERNATIONAL TERRORISM.
10	[Section 1(e)(2) of the State Department
11	Basic Authorities Act of 1956 (22 U.S.C.
12	2651a(e)(2)), as amended by section 3091(b), is
13	further amended by adding at the end the fol-
14	lowing:
15	["(D) ADDITIONAL DUTIES RELATING
16	TO INTERNATIONAL AGREEMENTS TO
17	INTERDICT ACTS OF INTERNATIONAL TER-
18	RORISM.—
19	["(i) IN GENERAL.—In addition
20	to the principal duties of the Co-
21	ordinator described in subpara-
22	graph (B), the Coordinator, in
23	consultation with relevant United
24	States Government agencies, shall
25	seek to negotiate on a bilateral

basis international agreements	1
under which parties to an agree-	2
ment work in partnership to ad-	3
dress and interdict acts of inter-	4
national terrorism.	5
6 ["(ii) TERMS OF INTERNATIONAL	6
AGREEMENT.—It is the sense of	7
8 Congress that—	8
["(I) each party to an	9
international agreement re-	10
ferred to in clause (i)—	11
["(aa) should be in full	12
compliance with United	13
Nations Security Council	14
Resolution 1373 (Sep-	15
tember 28, 2001), other ap-	16
propriate international	17
agreements relating to	18
antiterrorism measures,	19
and such other appro-	20
priate criteria relating to	21
antiterrorism measures;	22
["(bb) should sign and	23
adhere to a 'counter-	24
terrorism Pledge' and a	25

1	list of Interdiction Prin-
2	ciples', to be determined
3	by the parties to the
4	agreement;
5	["(cc) should identify
6	assets and agree to multi-
7	lateral efforts that maxi-
8	mizes the country's
9	strengths and resources to
10	address and interdict acts
11	of international terrorism
12	or the financing of such
13	acts;
14	["(dd) should agree to
15	joint training exercises
16	among the other parties to
17	the agreement; and
18	["(ee) should agree to
19	the negotiation and imple-
20	mentation of other rel-
21	evant international agree-
22	ments and consensus-
23	based international stand-
24	ards; and

1 ["(II) an international
2 agreement referred to in
3 clause (i) should contain pro-
4 visions that require the par-
5 ties to the agreement—
6 ["(aa) to identify re-
7 gions throughout the
8 world that are emerging
9 terrorist threats ;
0 ["(bb) to establish tere
1 rorism interdiction cen
ters in such regions and
other regions, as appro-
4 priate ;
5 ["(cc) to deploy ter
6 rorism prevention teams
7 to such regions, including
8 United States-led teams
9 and
["(dd) to integrate in
telligence, military, and
law enforcement per
sonnel from countries that
are parties to the agree
ment in order to work di

1	rectly with the regional
2	centers described in item
3	(bb) and regional teams
4	described in item (cc).".
5	[SEC. 4014. EFFECTIVE COALITION APPROACH TOWARD DE-
6	TENTION AND HUMANE TREATMENT OF CAP-
7	TURED TERRORISTS.
8	[It is the sense of Congress that the Presi-
9	dent should pursue by all appropriate diplo-
10	matic means with countries that are partici-
11	pating in the Coalition to fight terrorism the
12	development of an effective approach toward
13	the detention and humane treatment of cap-
14	tured terrorists. The effective approach re-
15	ferred to in this section may, as appropriate,
16	draw on Article 3 of the Convention Relative
17	to the Treatment of Prisoners of War, done at
18	Geneva on August 12, 1949 (6 UST 3316).
19	[SEC. 4015. SENSE OF CONGRESS AND REPORT REGARDING
20	COUNTER-DRUG EFFORTS IN AFGHANISTAN.
21	[(a) SENSE OF CONGRESS.—It is the sense of
22	Congress that—
23	[(1) the President should make the
24	substantial reduction of illegal drug pro-

1	duction and trafficking in Afghanistan a
2	priority in the Global War on Terrorism;

- [(2) the Secretary of Defense, in coordination with the Secretary of State, Attorney General, and the heads of other appropriate Federal agencies, should expand cooperation with the Government of Afghanistan and international organizations involved in counter-drug activities to assist in providing a secure environment for counter-drug personnel in Afghanistan; and
 - [(3) the United States, in conjunction with the Government of Afghanistan and coalition partners, should undertake additional efforts to reduce illegal drug trafficking and related activities that provide financial support for terrorist organizations in Afghanistan and neighboring countries.
- [(b) REPORT REQUIRED.—(1) The Secretary
 of Defense and the Secretary of State shall
 jointly prepare a report that describes—
- [(A) the progress made towards substantially reducing poppy cultivation and

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1	heroin production capabilities in Afghan-
2	istan; and
3	[(B) the extent to which profits from
4	illegal drug activity in Afghanistan are
5	used to financially support terrorist orga-
6	nizations and groups seeking to under-
7	mine the Government of Afghanistan.
8	[(2) The report required by this sub-
9	section shall be submitted to Congress not
10	later than 120 days after the date of the enact-
11	ment of this Act.
12	[Subtitle B—Prevent the
13	Continued Growth of Terrorism
14	[CHAPTER 1—UNITED STATES PUBLIC
15	DIPLOMACY
16	[SEC. 4021. ANNUAL REVIEW AND ASSESSMENT OF PUBLIC
17	DIPLOMACY STRATEGY.
18	[(a) In General.—The Secretary of State,
19	in coordination with all appropriate Federal
20	agencies, shall submit to the Committee on
21	International Relations of the House of Rep-
22	resentatives and the Committee on Foreign
23	Relations of the Senate an annual assessment
24	of the impact of public diplomacy efforts on
25	target audiences. Each assessment shall re-

- 1 view the United States public diplomacy
- 2 strategy worldwide and by region, including
- 3 an examination of the allocation of resources
- 4 and an evaluation and assessment of the
- 5 progress in, and barriers to, achieving the
- 6 goals set forth under previous plans sub-
- 7 mitted under this section. Not later than
- 8 March 15 of every year, the Secretary shall
- 9 submit the assessment required by this sub-
- 10 section.
- [(b) FURTHER ACTION.— On the basis of
- 12 such review, the Secretary, in coordination
- 13 with all appropriate Federal agencies, shall
- 14 submit, as part of the annual budget submis-
- 15 sion, a public diplomacy strategy plan which
- 16 specifies goals, agency responsibilities, and
- 17 necessary resources and mechanisms for
- 18 achieving such goals during the next fiscal
- 19 year. The plan may be submitted in classified
- 20 **form.**
- 21 [SEC. 4022. PUBLIC DIPLOMACY TRAINING.
- [(a) STATEMENT OF POLICY.—It should be
- 23 the policy of the United States:

- [(1) The Foreign Service should recruit individuals with expertise and professional experience in public diplomacy.
 - [(2) United States chiefs of mission should have a prominent role in the formulation of public diplomacy strategies for the countries and regions to which they are assigned and should be accountable for the operation and success of public diplomacy efforts at their posts.
 - [(3) Initial and subsequent training of Foreign Service officers should be enhanced to include information and training on public diplomacy and the tools and technology of mass communication.

(b) Personnel.—

[(1) QUALIFICATIONS.—In the recruitment, training, and assignment of members of the Foreign Service, the Secretary of State shall emphasize the importance of public diplomacy and applicable skills and techniques. The Secretary shall consider the priority recruitment into the Foreign Service, at middle-level entry, of individuals with expertise and profes-

- sional experience in public diplomacy, mass communications, or journalism. The Secretary shall give special consideration to individuals with language facility and experience in particular countries and regions.
- 7 (2) Languages of special interest.— The Secretary of State shall seek to in-8 crease the number of Foreign Service of-9 ficers proficient in languages spoken in 10 predominantly Muslim countries. Such 11 12 increase shall be accomplished through the recruitment of new officers and in-13 centives for officers in service. 14
- 15 [SEC. 4023. PROMOTING DIRECT EXCHANGES WITH MUS-
- 16 LIM COUNTRIES.
- [(a) DECLARATION OF POLICY.—Congress declares that the United States should commit to a long-term and sustainable investment in promoting engagement with people of all levels of society in countries with predominantly Muslim populations, particularly with youth and those who influence youth. Such an investment should make use of the talents and resources in the private sector and should in-

- 1 clude programs to increase the number of
- 2 people who can be exposed to the United
- 3 States and its fundamental ideas and values
- 4 in order to dispel misconceptions. Such pro-
- 5 grams should include youth exchange pro-
- 6 grams, young ambassadors programs, inter-
- 7 national visitor programs, academic and cul-
- 8 tural exchange programs, American Corner
- 9 programs, library programs, journalist ex-
- 10 change programs, sister city programs, and
- 11 other programs related to people-to-people di-
- 12 plomacy.
- 13 **[(b) SENSE OF CONGRESS.—It is the sense of**
- 14 Congress that the United States should sig-
- 15 nificantly increase its investment in the peo-
- 16 ple-to-people programs described in sub-
- 17 section (a).
- 18 [SEC. 4024. PUBLIC DIPLOMACY REQUIRED FOR PRO-
- 19 MOTION IN FOREIGN SERVICE.
- 20 [(a) In General.—Section 603(b) of the
- 21 Foreign Service Act of 1980 (22 U.S.C. 4003(b))
- 22 is amended by adding at the end the following
- 23 new sentences: "The precepts for such selec-
- 24 tion boards shall also consider whether the
- 25 member of the Service or the member of the

- 1 Senior Foreign Service, as the case may be,
- 2 has served in at least one position in which
- 3 the primary responsibility of such member
- 4 was related to public diplomacy. A member
- 5 may not be promoted into or within the Sen-
- 6 ior Foreign Service if such member has not
- 7 served in at least one such position.".
- 8 **[(b) EFFECTIVE DATE.—The amendment**
- 9 made by subsection (a) shall take effect on
- 10 **January 1, 2009.**
- 11 **[CHAPTER 2—UNITED STATES**
- 12 **MULTILATERAL DIPLOMACY**
- 13 **ISEC. 4031. PURPOSE.**
- 14 [It is the purpose of this chapter to
- 15 strengthen United States leadership and ef-
- 16 fectiveness at international organizations and
- 17 multilateral institutions.
- 18 [SEC. 4032. SUPPORT AND EXPANSION OF DEMOCRACY
- 19 CAUCUS.
- 20 [(a) In General.—The President, acting
- 21 through the Secretary of State and the rel-
- 22 evant United States chiefs of mission, shall—
- [(1) continue to strongly support and
- seek to expand the work of the democ-
- 25 racy caucus at the United Nations Gen-

1	eral Assembly and the United Nations
2	Human Rights Commission; and
3	[(2) seek to establish a democracy
4	caucus at the United Nations Conference
5	on Disarmament and at other broad-
6	based international organizations.
7	[(b) Purposes of the Caucus.—A democ-
8	racy caucus at an international organization
9	should—
10	[(1) forge common positions, includ-
11	ing, as appropriate, at the ministerial
12	level, on matters of concern before the
13	organization and work within and across
14	regional lines to promote agreed posi-
15	tions;
16	[(2) work to revise an increasingly
17	outmoded system of membership selec-
18	tion, regional voting, and decision mak-
19	ing; and
20	[(3) establish a rotational leadership
21	agreement to provide member countries
22	an opportunity, for a set period of time,
23	to serve as the designated president of
24	the caucus, responsible for serving as its

voice in each organization.

1	[SEC. 4033. LEADERSHIP AND MEMBERSHIP OF INTER-
2	NATIONAL ORGANIZATIONS.
3	[(a) UNITED STATES POLICY.—The Presi-
4	dent, acting through the Secretary of State
5	and the relevant United States chiefs of mis-
6	sion, shall use the voice, vote, and influence
7	of the United States to—
8	[(1) where appropriate, reform the
9	criteria for leadership and, in appro-
10	priate cases, for membership, at all
11	United Nations bodies and at other inter-
12	national organizations and multilateral
13	institutions to which the United States is
14	a member so as to exclude countries that
15	violate the principles of the specific orga-
16	nization;
17	[(2) make it a policy of the United Na-
18	tions and other international organiza-
19	tions and multilateral institutions of
20	which the United States is a member that
21	a member country may not stand in nom-
22	ination for membership or in nomination
23	or in rotation for a leadership position in
24	such bodies if the member country is sub-
25	iect to sanctions imposed by the United

Nations Security Council; and

1	(3) work to ensure that no member
2	country stand in nomination for member-
3	ship, or in nomination or in rotation for
4	a leadership position in such organiza-
5	tions, or for membership on the United
6	Nations Security Council, if the member
7	country is subject to a determination
8	under section 6(j)(1)(A) of the Export Ad-
9	ministration Act of 1979 (50 U.S.C. App.
10	2405(j)(1)(A)), section 620A(a) of the For-
11	eign Assistance Act of 1961 (22 U.S.C.
12	2371(a)), or section 40(d) of the Arms Ex-
13	port Control Act (22 U.S.C. 2780(d)).
14	[(b) REPORT TO CONGRESS.—Not later than
15	15 days after a country subject to a deter-
16	mination under one or more of the provisions
17	of law specified in subsection (a)(3) is selected
18	for membership or a leadership post in an
19	international organization of which the
20	United States is a member or for membership
21	on the United Nations Security Council, the
22	Secretary of State shall submit to the Com-
23	mittee on International Relations of the
24	House of Representatives and the Committee

1	on Foreign Relations of the Senate a report on
2	any steps taken pursuant to subsection (a)(3).
3	[SEC. 4034. INCREASED TRAINING IN MULTILATERAL DI-
4	PLOMACY.
5	[(a) Training Programs.—Section 708 of
6	the Foreign Service Act of 1980 (22 U.S.C.
7	4028) is amended by adding at the end the fol-
8	lowing new subsection:
9	["(c) Training in Multilateral Diplo-
10	MACY.—
11	["(1) In GENERAL.—The Secretary
12	shall establish a series of training
13	courses for officers of the Service, includ-
14	ing appropriate chiefs of mission, on the
15	conduct of diplomacy at international or-
16	ganizations and other multilateral insti-
17	tutions and at broad-based multilateral
18	negotiations of international instru-
19	ments.
20	["(2) PARTICULAR PROGRAMS.—The
21	Secretary shall ensure that the training
22	described in paragraph (1) is provided at
23	various stages of the career of members

of the service. In particular, the Sec-

1	retary	shall	ensure	that	after	January	1
2	2006—						

["(A) officers of the Service receive training on the conduct of diplomacy at international organizations and other multilateral institutions and at broad-based multilateral negotiations of international instruments as part of their training upon entry into the Service; and

["(B) officers of the Service, including chiefs of mission, who are assigned to United States missions representing the United States to international organizations and other multilateral institutions or who are assigned in Washington, D.C., to positions that have as their primary responsibility formulation of policy towards such organizations and institutions or towards participation in broad-based multilateral negotiations of international instruments, receive specialized training in the areas described in paragraph (1) prior to be-

1	ginning of service for such assign-
2	ment or, if receiving such training at
3	that time is not practical, within the
4	first year of beginning such assign-
5	ment.".
6	[(b) Training for Civil Service Employ-
7	EES.—The Secretary shall ensure that employ-
8	ees of the Department of State who are mem-
9	bers of the civil service and who are assigned
10	to positions described in section 708(c) of the
11	Foreign Service Act of 1980 (as amended by
12	subsection (a)) receive training described in
13	such section.
14	[(c) CONFORMING AMENDMENTS.—Section
15	708 of such Act is further amended—
16	[(1) in subsection (a), by striking "(a)
17	The" and inserting "(a) TRAINING ON
18	HUMAN RIGHTS.—The"; and
19	[(2) in subsection (b), by striking "(b)
20	The" and inserting "(b) TRAINING ON REF-
21	UGEE LAW AND RELIGIOUS PERSECUTION.—
22	The".

1	[SEC. 4035. IMPLEMENTATION AND ESTABLISHMENT OF
2	OFFICE ON MULTILATERAL NEGOTIATIONS.
3	[(a) ESTABLISHMENT OF OFFICE.—The Sec-
4	retary of State is authorized to establish,
5	within the Bureau of International Organiza-
6	tional Affairs, an Office on Multilateral Nego-
7	tiations to be headed by a Special Representa-
8	tive for Multilateral Negotiations (in this sec-
9	tion referred to as the "Special Representa-
10	tive").
11	[(b) APPOINTMENT.—The Special Rep-
12	resentative shall be appointed by the Presi-
13	dent and shall have the rank of Ambassador-
14	at-Large. At the discretion of the President
15	another official at the Department may serve
16	as the Special Representative.
17	[(c) STAFFING.—The Special Representa-
18	tive shall have a staff of Foreign Service and
19	civil service officers skilled in multilateral di-
20	plomacy.
21	[(d) Duties.—The Special Representative
22	shall have the following responsibilities:
23	[(1) In GENERAL.—The primary re-
24	sponsibility of the Special Representative
25	shall be to assist in the organization of,

and preparation for, United States par-

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1	ticipation in multilateral negotiations, in-
2	cluding advocacy efforts undertaken by
3	the Department of State and other United
4	States Government agencies.
5	[(2) CONSULTATIONS.—The Special
6	Representative shall consult with Con-
7	gress, international organizations, non-
8	governmental organizations, and the pri-
9	vate sector on matters affecting multilat-
10	eral negotiations.
11	[(3) Advisory role.—The Special Rep-
12	resentative shall advise the Assistant Sec-
13	retary for International Organizational
14	Affairs and, as appropriate, the Secretary
15	of State, regarding advocacy at inter-
16	national organizations, multilateral insti-
17	tutions, and negotiations, and shall make
18	recommendations regarding—
19	[(A) effective strategies (and tac-
20	tics) to achieve United States policy
21	objectives at multilateral negotia-
22	tions;

[(B) the need for and timing of high level intervention by the President, the Secretary of State, the Dep-

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1 uty Secretary of State, and other
2 United States officials to secure sup3 port from key foreign government of4 ficials for United States positions at
5 such organizations, institutions, and
6 negotiations; and

[(C) the composition of United States delegations to multilateral negotiations.

I(4) ANNUAL DIPLOMATIC MISSIONS OF MULTILATERAL ISSUES.—The Special Representative, in coordination with the Assistant Secretary for International Organizational Affairs, shall organize annual diplomatic missions to appropriate foreign countries to conduct consultations between principal officers responsible for advising the Secretary of State on international organizations and high-level representatives of the governments of such foreign countries to promote the United States agenda at the United Nations General Assembly and other key international fora (such as the United Nations Human Rights Commission).

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1	[(5) LEADERSHIP AND MEMBERSHIP OF
2	INTERNATIONAL ORGANIZATIONS.—The Spe-
3	cial Representative, in coordination with
4	the Assistant Secretary of International
5	Organizational Affairs, shall direct the ef-
6	forts of the United States to reform the
7	criteria for leadership of and member-
8	ship in international organizations as de-
9	scribed in section 4033.
10	[(6) PARTICIPATION IN MULTILATERAL
11	NEGOTIATIONS.—The Secretary of State
12	may direct the Special Representative to
13	serve as a member of a United States del-
14	egation to any multilateral negotiation.
15	[CHAPTER 3—OTHER PROVISIONS
16	[SEC. 4041. PILOT PROGRAM TO PROVIDE GRANTS TO
17	AMERICAN-SPONSORED SCHOOLS IN PRE-
18	DOMINANTLY MUSLIM COUNTRIES TO PRO-
19	VIDE SCHOLARSHIPS.
20	[(a) FINDINGS.—Congress finds the fol-
21	lowing:
22	[(1) During the 2003-2004 school year,
23	the Office of Overseas Schools of the De-
24	partment of State is financially assisting

- 1 189 elementary and secondary schools in 2 foreign countries.
- [(2) American-sponsored elementary and secondary schools are located in more than 20 countries with significant Muslim populations in the Near East, Africa, South Asia, Central Asia, and East Asia.
- [(3) American-sponsored elementary and secondary schools provide an American-style education in English, with curricula that typically include an emphasis on the development of critical thinking and analytical skills.
- [(b) Purpose.—The United States has an interest in increasing the level of financial support provided to American-sponsored elementary and secondary schools in predominantly Muslim countries, in order to—
- [(1) increase the number of students in such countries who attend such schools;
- [(2) increase the number of young people who may thereby gain at any early age an appreciation for the culture,

- society, and history of the United States;
- 2 and
- 3 [(3) increase the number of young
- 4 people who may thereby improve their
- 5 proficiency in the English language.
- 6 [(c) PILOT PROGRAM AUTHORIZED.—The
- 7 Secretary of State, acting through the Direc-
- 8 tor of the Office of Overseas Schools of the De-
- 9 partment of State, may conduct a pilot pro-
- 10 gram to make grants to American-sponsored
- 11 elementary and secondary schools in pre-
- 12 dominantly Muslim countries for the purpose
- 13 of providing full or partial merit-based schol-
- 14 arships to students from lower- and middle-
- 15 income families of such countries to attend
- 16 such schools.
- 17 **[(d) DETERMINATION OF ELIGIBLE STU-**
- 18 DENTS.—For purposes of expending grant
- 19 funds, an American-sponsored elementary
- 20 and secondary school that receives a grant
- 21 under subsection (c) is authorized to establish
- 22 criteria to be implemented by such school to
- 23 determine what constitutes lower- and mid-
- 24 dle-income families in the country (or region
- 25 of the country, if regional variations in in-

- 1 come levels in the country are significant) in
- 2 which such school is located.
- 3 **[(e) RESTRICTION ON USE OF FUNDS.—**
- 4 Amounts appropriated to the Secretary of
- 5 State pursuant to the authorization of appro-
- 6 priations in subsection (h) shall be used for
- 7 the sole purpose of making grants under this
- 8 section, and may not be used for the adminis-
- 9 tration of the Office of Overseas Schools of
- 10 the Department of State or for any other ac-
- 11 tivity of the Office.
- 12 [(f) VOLUNTARY PARTICIPATION.—Nothing
- 13 in this section shall be construed to require
- 14 participation in the pilot program by an
- 15 American-sponsored elementary or secondary
- 16 school in a predominantly Muslim country.
- 17 [(g) REPORT.—Not later than April 15,
- 18 2006, the Secretary shall submit to the Com-
- 19 mittee on International Relations of the
- 20 House of Representatives and the Committee
- 21 on Foreign Relations of the Senate a report on
- 22 the pilot program. The report shall assess the
- 23 success of the program, examine any obsta-
- 24 cles encountered in its implementation, and
- 25 address whether it should be continued, and

1	if so, provide recommendations to increase its
2	effectiveness.
3	[(h) FUNDING.—There are authorized to be
4	appropriated to the Secretary of State such
5	sums as may be necessary for each of fiscal
6	years 2005, 2006, and 2007 to carry out this
7	section.
8	[SEC. 4042. ENHANCING FREE AND INDEPENDENT MEDIA.
9	[(a) FINDINGS.—Congress makes the following
10	lowing findings:
11	[(1) Freedom of speech and freedom
12	of the press are fundamental human
13	rights.
14	[(2) The United States has a national
15	interest in promoting these freedoms by
16	supporting free media abroad, which is
17	essential to the development of free and
18	democratic societies consistent with our
19	own.
20	[(3) Free media is undermined, en
21	dangered, or nonexistent in many repres

sive and transitional societies around the

world, including in Eurasia, Africa, and

the Middle East.

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1	[(4) Individuals lacking access to a
2	plurality of free media are vulnerable to
3	misinformation and propaganda and are
4	potentially more likely to adopt anti-
5	American views.
6	[(5) Foreign governments have a re-
7	sponsibility to actively and publicly dis-
8	courage and rebut unprofessional and
9	unethical media while respecting journal-
10	istic integrity and editorial independ-
11	ence.
12	[(b) STATEMENTS OF POLICY.—It shall be
13	the policy of the United States, acting through
14	the Secretary of State, to—
15	[(1) ensure that the promotion of
16	press freedoms and free media worldwide
17	is a priority of United States foreign pol-
18	icy and an integral component of United
19	States public diplomacy;
20	[(2) respect the journalistic integrity
21	and editorial independence of free media
22	worldwide; and
23	[(3) ensure that widely accepted

standards for professional and ethical

journalistic and editorial practices are

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1	employed when assessing international
2	media.
3	[(c) Grants to Private Sector Group to
4	ESTABLISH MEDIA NETWORK.—
5	[(1) IN GENERAL.—Grants made avail-
6	able to the National Endowment for De-
7	mocracy (NED) pursuant to paragraph (3)
8	shall be used by NED to provide funding
9	to a private sector group to establish and
10	manage a free and independent media
11	network in accordance with paragraph
12	(2).
13	[(2) Purpose.—The purpose of the
14	network shall be to provide an effective
15	forum to convene a broad range of indi-
16	viduals, organizations, and governmental
17	participants involved in journalistic ac-
18	tivities and the development of free and
19	independent media to—
20	[(A) fund a clearinghouse to col-
21	lect and share information con-
22	cerning international media develop-
23	ment and training;
24	[(B) improve research in the field
25	of media assistance and program

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1	evaluation to better inform decisions
2	regarding funding and program de-
3	sign for government and private do-
4	nors;
5	[(C) explore the most appropriate
6	use of existing means to more effec-
7	tively encourage the involvement of
8	the private sector in the field of
9	media assistance; and
10	[(D) identify effective methods for
11	the development of a free and inde-
12	pendent media in societies in transi-
13	tion.
14	[(3) FUNDING.—For grants made by
15	the Department of State to NED as au-
16	thorized by the National Endowment for
17	Democracy Act (Public Law 98-164, 97
18	Stat. 1039), there are authorized to be ap-
19	propriated to the Secretary of State such

sums as may be necessary for each of fis-

cal years 2005, 2006, and 2007 to carry out

this section.

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1	[SEC. 4043. COMBATING BIASED OR FALSE FOREIGN MEDIA
2	COVERAGE OF THE UNITED STATES.
3	[(a) FINDINGS.—Congress finds the fol-
4	lowing:
5	[(1) Biased or false media coverage of
6	the United States and its allies is a sig-
7	nificant factor encouraging terrorist acts
8	against the people of the United States.
9	[(2) Public diplomacy efforts de-
10	signed to encourage an accurate under-
11	standing of the people of the United
12	States and the policies of the United
13	States are unlikely to succeed if foreign
14	publics are subjected to unrelenting bi-
15	ased or false local media coverage of the
16	United States.
17	[(3) Where freedom of the press exists
18	in foreign countries the United States
19	can combat biased or false media cov-
20	erage by responding in the foreign media
21	or by communicating directly to foreign
22	publics in such countries.
23	[(4) Foreign governments which en-
24	courage biased or false media coverage of
25	the United States bear a significant de-

gree of responsibility for creating a cli-

1	mate within which terrorism can flour-
2	ish. Such governments are responsible
3	for encouraging biased or false media
4	coverage if they—
5	[(A) issue direct or indirect in-
6	structions to the media to publish bi-
7	ased or false information regarding
8	the United States;
9	[(B) make deliberately biased or
10	false charges expecting that such
11	charges will be disseminated; or
12	[(C) so severely constrain the
13	ability of the media to express criti-
14	cism of any such government that one
15	of the few means of political expres-
16	sion available is criticism of the
17	United States.
18	[(b) STATEMENTS OF POLICY.—
19	[(1) FOREIGN GOVERNMENTS.—It shall
20	be the policy of the United States to re-
21	gard foreign governments as knowingly
22	engaged in unfriendly acts toward the
23	United States if such governments—
24	[(A) instruct their state-owned or
25	influenced modic to include content

1	that is anti-American or prejudicial
2	to the foreign and security policies of
3	the United States; or
4	[(B) make deliberately false
5	charges regarding the United States
6	or permit false or biased charges
7	against the United States to be made
8	while constraining normal political
9	discourse.
10	[(2) SEEKING MEDIA ACCESS; RESPOND-
11	ING TO FALSE CHARGES.—It shall be the
12	policy of the United States to—
13	[(A) seek access to the media in
14	foreign countries on terms no less fa-
15	vorable than those afforded any other
16	foreign entity or on terms available
17	to the foreign country in the United
18	States; and
19	[(B) combat biased or false media
20	coverage in foreign countries of the
21	United States and its allies by re-
22	sponding in the foreign media or by
23	communicating directly to foreign
24	publics.

1	[(c) RESPONSIBILITIES REGARDING BIASED
2	or False Media Coverage.—
3	[(1) SECRETARY OF STATE.—The Sec-
4	retary of State shall instruct chiefs of
5	mission to report on and combat biased
6	or false media coverage originating in or
7	received in foreign countries to which
8	such chiefs are posted. Based on such re-
9	ports and other information available to
10	the Secretary, the Secretary shall
11	prioritize efforts to combat such media
12	coverage, giving special attention to audi-
13	ences where fostering popular opposition
14	to terrorism is most important and such
15	media coverage is most prevalent.
16	[(2) CHIEFS OF MISSION.—Chiefs of mis-
17	sion shall have the following responsibil-
18	ities:
19	[(A) Chiefs of mission shall give
20	strong priority to combatting biased
21	or false media reports in foreign
22	countries to which such chiefs are
23	posted regarding the United States.
24	[(B) Chiefs of mission posted to

foreign countries in which freedom of

the press exists shall inform the governments of such countries of the policies of the United States regarding biased or false media coverage of the United States, and shall make strong efforts to persuade such governments to change policies that encourage such media coverage.

9 (d) REPORTS.—Not later than 120 days after the date of the enactment of this Act and at least annually thereafter until January 1, 12 2015, the Secretary shall submit to the Com-13 mittee on International Relations of the 14 House of Representatives and the Committee 15 on Foreign Relations of the Senate a report 16 regarding the major themes of biased or false 17 media coverage of the United States in for-18 eign countries, the actions taken to persuade 19 foreign governments to change policies that 20 encourage such media coverage (and the re-21 sults of such actions), and any other actions 22 taken to combat such media coverage in for-23 eign countries.

1	[SEC. 4044.	REPORT	ON B	ROADCAST	OUTREACH	STRATEGY.

- 2 [(a) REPORT.—Not later than 180 days
- 3 after the date of the enactment of this Act, the
- 4 President shall transmit to the Committee on
- 5 International Relations of the House of Rep-
- 6 resentatives and the Committee on Foreign
- 7 Relations of the Senate a report on the strat-
- 8 egy of the United States to expand its out-
- 9 reach to foreign Muslim audiences through
- 10 broadcast media.
- 11 **[(b) CONTENT.—The report required under**
- 12 subsection (a) shall contain the following:
- $\Gamma(1)$ An assessment of the Broad-
- casting Board of Governors and the pub-
- lic diplomacy activities of the Depart-
- ment of State with respect to outreach to
- 17 foreign Muslim audiences through broad-
- 18 cast media.
- 19 [(2) An outline of recommended ac-
- 20 tions that the United States should take
- to more regularly and comprehensively
- 22 present a United States point of view
- through indigenous broadcast media in
- 24 countries with sizeable Muslim popu-
- 25 lations, including increasing appearances

- by United States Government officials,
 experts, and citizens.
- (3) An assessment of potential incen-3 tives for, and costs associated with, en-4 couraging United States broadcasters to 5 dub or subtitle into Arabic and other rel-6 evant languages their news and public af-7 fairs programs broadcast in Muslim coun-8 tries in order to present those programs 9 to a much broader Muslim audience than 10 11 is currently reached.
- [(4) An assessment of providing a training program in media and press affairs for members of the Foreign Service.
- 15 [SEC. 4045. OFFICE RELOCATION.
- 16 [As soon as practicable after the date of
- 17 the enactment of this Act, the Secretary of
- 18 State shall take such actions as are necessary
- 19 to consolidate within the Harry S. Truman
- 20 Building all offices of the Department of State
- 21 that are responsible for the conduct of public
- 22 diplomacy, including the Bureau of Edu-
- 23 cational and Cultural Affairs.

1	[SEC. 4046. STRENGTHENING THE COMMUNITY OF DEMOC-
2	RACIES FOR MUSLIM COUNTRIES.
3	[(a) SENSE OF CONGRESS.—It is the sense of
4	Congress that the United States—
5	[(1) should work with the Community
6	of Democracies to discuss, develop, and
7	refine policies and assistance programs
8	to support and promote political, eco-
9	nomic, judicial, educational, and social
10	reforms in Muslim countries;
11	[(2) should, as part of that effort, se-
12	cure support to require countries seeking
13	membership in the Community of Democ-
14	racies to be in full compliance with the
15	Community's criteria for participation, as
16	established by the Community's Con-
17	vening Group, should work to ensure
18	that the criteria are part of a legally
19	binding document, and should urge other
20	donor countries to use compliance with
21	the criteria as a basis for determining
22	diplomatic and economic relations (in-
23	cluding assistance programs) with such
24	participating countries; and
25	[(3) should seek support for inter-
26	national contributions to the Community

- of Democracies and should seek author-
- 2 ity for the Community's Convening
- 3 Group to oversee adherence and compli-
- 4 ance of participating countries with the
- 5 criteria.
- 6 [(b) MIDDLE EAST PARTNERSHIP INITIATIVE
- 7 AND BROADER MIDDLE EAST AND NORTH AFRICA
- 8 Initiative.—Amounts made available to carry
- 9 out the Middle East Partnership Initiative
- 10 and the Broader Middle East and North Africa
- 11 Initiative may be made available to the Com-
- 12 munity of Democracies in order to strengthen
- 13 and expand its work with Muslim countries.
- 14 **[(c) REPORT.—The Secretary of State shall**
- 15 include in the annual report entitled "Sup-
- 16 porting Human Rights and Democracy: The
- 17 U.S. Record" a description of efforts by the
- 18 Community of Democracies to support and
- 19 promote political, economic, judicial, edu-
- 20 cational, and social reforms in Muslim coun-
- 21 tries and the extent to which such countries
- 22 meet the criteria for participation in the Com-
- 23 munity of Democracies.

1	[Subtitle C—Reform of Designation
2	of Foreign Terrorist Organizations
3	[SEC. 4051. DESIGNATION OF FOREIGN TERRORIST ORGA-
4	NIZATIONS.
5	[(a) Period of Designation.—Section
6	219(a)(4) of the Immigration and Nationality
7	Act (8 U.S.C. 1189(a)(4)) is amended—
8	[(1) in subparagraph (A)—
9	[(A) by striking "Subject to para-
10	graphs (5) and (6), a" and inserting
11	"A"; and
12	[(B) by striking "for a period of 2
13	years beginning on the effective date
14	of the designation under paragraph
15	(2)(B)" and inserting "until revoked
16	under paragraph (5) or (6) or set
17	aside pursuant to subsection (c)";
18	[(2) by striking subparagraph (B) and
19	inserting the following:
20	["(B) REVIEW OF DESIGNATION UPON
21	PETITION.—
22	["(i) IN GENERAL.—The Sec-
23	retary shall review the designa-
24	tion of a foreign terrorist organi-
25	zation under the procedures set

1	forth in clauses (iii) and (iv) if the
2	designated organization files a
3	petition for revocation within the
4	petition period described in
5	clause (ii).
6	["(ii) PETITION PERIOD.—For
7	purposes of clause (i)—
8	["(I) if the designated or-
9	ganization has not previously
10	filed a petition for revocation
11	under this subparagraph, the
12	petition period begins 2 years
13	after the date on which the
14	designation was made; or
15	["(II) if the designated or-
16	ganization has previously
17	filed a petition for revocation
18	under this subparagraph, the
19	petition period begins 2 years
20	after the date of the deter-
21	mination made under clause
22	(iv) on that petition.
23	["(iii) PROCEDURES.—Any for-
24	eign terrorist organization that
25	submits a netition for revocation

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1	under this subparagraph must
2	provide evidence in that petition
3	that the relevant circumstances
4	described in paragraph (1) have
5	changed in such a manner as to
6	warrant revocation with respect
7	to the organization.
8	["(iv) DETERMINATION.—
9	["(I) IN GENERAL.—Not
10	later than 180 days after re-
11	ceiving a petition for revoca-
12	tion submitted under this sub-
13	paragraph, the Secretary
14	shall make a determination as
15	to such revocation.
16	["(II) CLASSIFIED INFORMA-
17	TION.—The Secretary may con-
18	sider classified information in
19	making a determination in re-
20	sponse to a petition for rev-
21	ocation. Classified informa-
22	tion shall not be subject to
23	disclosure for such time as it
24	remains classified, except that

such information may be dis-

1	closed to a court ex parte and
2	in camera for purposes of ju-
3	dicial review under sub-
4	section (c).
5	["(III) PUBLICATION OF DE-
6	TERMINATION.—A determina-
7	tion made by the Secretary
8	under this clause shall be
9	published in the Federal Reg-
10	ister.
11	["(IV) PROCEDURES.—Any
12	revocation by the Secretary
13	shall be made in accordance
14	with paragraph (6)."; and
15	[(3) by adding at the end the fol-
16	lowing:
17	["(C) OTHER REVIEW OF DESIGNA-
18	TION.—
19	["(i) IN GENERAL.—If in a 6-
20	year period no review has taken
21	place under subparagraph (B),
22	the Secretary shall review the
23	designation of the foreign ter-
24	rorist organization in order to de-
25	termine whether such designation

1	should be revoked pursuant to
2	paragraph (6).
3	["(ii) Procedures.—If a re-
4	view does not take place pursuant
5	to subparagraph (B) in response
6	to a petition for revocation that is
7	filed in accordance with that sub-
8	paragraph, then the review shall
9	be conducted pursuant to proce-
10	dures established by the Sec-
11	retary. The results of such review
12	and the applicable procedures
13	shall not be reviewable in any
14	court.
15	["(iii) Publication of results
16	of review.—The Secretary shall
17	publish any determination made
18	pursuant to this subparagraph in
19	the Federal Register.".
20	[(b) ALIASES.—Section 219 of the Immigra-
21	tion and Nationality Act (8 U.S.C. 1189) is
22	amended—
23	[(1) by redesignating subsections (b)
24	and (c) as subsections (c) and (d), respec-
25	tively; and

1	[(2) by inserting after subsection (a)
2	the following new subsection (b):
3	["(b) AMENDMENTS TO A DESIGNATION.—
4	["(1) IN GENERAL.—The Secretary may
5	amend a designation under this sub-
6	section if the Secretary finds that the or-
7	ganization has changed its name, adopted
8	a new alias, dissolved and then reconsti-
9	tuted itself under a different name or
10	names, or merged with another organiza-
11	tion.
12	["(2) PROCEDURE.—Amendments made
13	to a designation in accordance with para-
14	graph (1) shall be effective upon publica-
15	tion in the Federal Register. Subpara-
16	graphs (B) and (C) of subsection (a)(2)
17	shall apply to an amended designation
18	upon such publication. Paragraphs
19	(2)(A)(i), (4), (5), (6), (7), and (8) of sub-
20	section (a) shall also apply to an amended
21	designation.
22	["(3) Administrative record.—The
23	administrative record shall be corrected

to include the amendments as well as any

I	additional relevant information that sup-
2	ports those amendments.
3	["(4) CLASSIFIED INFORMATION.—The
4	Secretary may consider classified infor-
5	mation in amending a designation in ac-
6	cordance with this subsection. Classified
7	information shall not be subject to disclo-
8	sure for such time as it remains classi-
9	fied, except that such information may be
10	disclosed to a court ex parte and in cam-
11	era for purposes of judicial review under
12	subsection (c).".
13	[(c) TECHNICAL AND CONFORMING AMEND-
14	MENTS.—Section 219 of the Immigration and
15	Nationality Act (8 U.S.C. 1189) is amended—
16	[(1) in subsection (a)—
17	[(A) in paragraph (3)(B), by strik-
18	ing "subsection (b)" and inserting
19	"subsection (c)";
20	[(B) in paragraph (6)(A)—
21	[(i) in the matter preceding
22	clause (i), by striking "or a redes-
23	ignation made under paragraph
24	(4)(B)" and inserting "at any time,
25	and shall revoke a designation

1	upon completion of a review con-
2	ducted pursuant to subpara-
3	graphs (B) and (C) of paragraph
4	(4)"; and
5	[(ii) in clause (i), by striking
6	"or redesignation";
7	[(C) in paragraph (7), by striking
8	", or the revocation of a redesignation
9	under paragraph (6),"; and
10	[(D) in paragraph (8)—
11	[(i) by striking ", or if a redes-
12	ignation under this subsection
13	has become effective under para-
14	graph (4)(B),"; and
15	[(ii) by striking "or redesigna-
16	tion"; and
17	[(2) in subsection (c), as so redesig-
18	nated—
19	[(A) in paragraph (1), by striking
20	"of the designation in the Federal
21	Register," and all that follows
22	through "review of the designation"
23	and inserting "in the Federal Register
24	of a designation, an amended des-
25	ignation, or a determination in re-

1	sponse to a petition for revocation,
2	the designated organization may seek
3	judicial review";
4	[(B) in paragraph (2), by inserting
5	", amended designation, or deter-
6	mination in response to a petition for
7	revocation" after "designation";
8	[(C) in paragraph (3), by inserting
9	", amended designation, or deter-
10	mination in response to a petition for
11	revocation" after "designation"; and
12	[(D) in paragraph (4), by inserting
13	", amended designation, or deter-
14	mination in response to a petition for
15	revocation" after "designation" each
16	place that term appears.
17	[(d) SAVINGS PROVISION.—For purposes of
18	applying section 219 of the Immigration and
19	Nationality Act on or after the date of enact-
20	ment of this Act, the term "designation", as
21	used in that section, includes all redesigna-
22	tions made pursuant to section $219(a)(4)(B)$ of
23	the Immigration and Nationality Act (8 U.S.C.
24	1189(a)(4)(B)) prior to the date of enactment
25	of this Act, and such redesignations shall con-

1	tinue to be effective until revoked as provided
2	in paragraph (5) or (6) of section 219(a) of the
3	Immigration and Nationality Act (8 U.S.C.
4	1189(a)).
5	[SEC. 4052. INCLUSION IN ANNUAL DEPARTMENT OF STATE
6	COUNTRY REPORTS ON TERRORISM OF IN-
7	FORMATION ON TERRORIST GROUPS THAT
8	SEEK WEAPONS OF MASS DESTRUCTION AND
9	GROUPS THAT HAVE BEEN DESIGNATED AS
10	FOREIGN TERRORIST ORGANIZATIONS.
11	[(a) Inclusion in Reports.—Section 140 of
12	the Foreign Relations Authorization Act, Fis-
13	cal Years 1988 and 1989 (22 U.S.C. 2656f) is
14	amended—
15	[(1) in subsection $(a)(2)$ —
16	[(A) by inserting "any terrorist
17	group known to have obtained or de-
18	veloped, or to have attempted to ob-
19	tain or develop, weapons of mass de-
20	struction," after "during the pre-
21	ceding five years,"; and
22	[(B) by inserting "any group des-
23	ignated by the Secretary as a foreign
24	terrorist organization under section
25	219 of the Immigration and Nation-

1	ality Act (8 U.S.C. 1189)," after "Ex-
2	port Administration Act of 1979,";
3	[(2) in subsection $(b)(1)(C)(iii)$, by
4	striking "and" at the end;
5	[(3) in subsection $(b)(1)(C)$ —
6	[(A) by redesignating clause (iv)
7	as clause (v); and
8	[(B) by inserting after clause (iii)
9	the following new clause:
10	["(iv) providing weapons of
11	mass destruction, or assistance in
12	obtaining or developing such
13	weapons, to terrorists or terrorist
14	groups; and"; and
15	[(4) in subsection (b)(3) (as redesig-
16	nated by section 4002(b)(2)(B) of this
17	Act)—
18	[(A) by redesignating subpara-
19	graphs (C), (D), and (E) as (D), (E),
20	and (F), respectively; and
21	[(B) by inserting after subpara-
22	graph (B) the following new subpara-
23	graph:

1	["(C) efforts by those groups to
2	obtain or develop weapons of mass
3	destruction;".
4	[(b) EFFECTIVE DATE.—The amendments
5	made by subsection (a) shall apply beginning
6	with the first report under section 140 of the
7	Foreign Relations Authorization Act, Fiscal
8	Years 1988 and 1989 (22 U.S.C. 2656f), sub-
9	mitted more than one year after the date of
10	the enactment of this Act.
11	[Subtitle D—Afghanistan Freedom
12	Support Act Amendments of 2004
13	[SEC. 4061. SHORT TITLE.
14	[This subtitle may be cited as the "Af-
15	ghanistan Freedom Support Act Amendments
16	of 2004".
17	[SEC. 4062. COORDINATION OF ASSISTANCE FOR AFGHANI-
18	STAN.
19	[(a) FINDINGS.—Congress finds that—
20	[(1) the Final Report of the National
21	Commission on Terrorist Attacks Upon
22	the United States criticized the provision
23	of United States assistance to Afghani-
24	stan for being too inflexible; and

- [(2) the Afghanistan Freedom Sup-1 port Act of 2002 (Public Law 107-327; 22 2 U.S.C. 7501 et seq.) contains provisions 3 that provide for flexibility in the provi-4 sion of assistance for Afghanistan and are 5 not subject to the requirements of typical 6 foreign assistance programs and provide 7 for the designation of a coordinator to 8 oversee United States assistance for Af-9 10 ghanistan.
- [(b) Designation of Coordinator.—Section 104(a) of the Afghanistan Freedom Support Act of 2002 (22 U.S.C. 7514(a)) is amended in the matter preceding paragraph (1) by striking "is strongly urged to" and inserting "shall".
- [(c) OTHER MATTERS.—Section 104 of such Act (22 U.S.C. 7514) is amended by adding at the end the following:
- ["(c) PROGRAM PLAN.—The coordinator designated under subsection (a) shall annually submit to the Committees on International Relations and Appropriations of the House of Representatives and the Committees on Foreign Relations and Appropriations of

1	the Senate the Administration's plan for as-
2	sistance to Afghanistan together with a de-
3	scription of such assistance in prior years.
4	["(d) COORDINATION WITH INTERNATIONAL
5	COMMUNITY.—The coordinator designated
6	under subsection (a) shall work with the
7	international community, including multilat-
8	eral organizations and international financial
9	institutions, and the Government of Afghani-
10	stan to ensure that assistance to Afghanistan
11	is implemented in a coherent, consistent, and

14 ISEC. 4063. GENERAL PROVISIONS RELATING TO THE AF-

12 efficient manner to prevent duplication and

- 15 GHANISTAN FREEDOM SUPPORT ACT OF 2002.
- 16 [(a) ASSISTANCE TO PROMOTE ECONOMIC,
- 17 POLITICAL AND SOCIAL DEVELOPMENT.—
- [(1) DECLARATION OF POLICY.—Congress reaffirms the authorities contained in title I of the Afghanistan Freedom Support Act of 2002 (22 U.S.C. 7501 et seq.; relating to economic and democratic development assistance for Afghanistan).
- 24 **[(2) Provision of Assistance.—Sec-**25 **tion 103(a) of such Act (22 U.S.C. 7513(a))**

13 **waste.".**

1	is amended in the matter preceding para-
2	graph (1) by striking "section 512 of Pub-
3	lic Law 107-115 or any other similar" and
4	inserting "any other".
5	[(b) DECLARATIONS OF POLICY.—Congress
6	makes the following declarations:
7	[(1) The United States reaffirms the
8	support that it and other countries ex-
9	pressed for the report entitled "Securing
10	Afghanistan's Future" in their Berlin
11	Declaration of April 2004. The United
12	States should help enable the growth
13	needed to create an economically sustain-
14	able Afghanistan capable of the poverty
15	reduction and social development fore-
16	seen in the report.
17	[(2) The United States supports the
18	parliamentary elections to be held in Af-
19	ghanistan by April 2005 and will help en-
20	sure that such elections are not under-
21	mined by warlords or narcotics traf-
22	fickers.
23	[(3)(A) The United States continues to
24	urge North Atlantic Treaty Organization

members and other friendly countries to

1	make much greater military contribu-
2	tions toward securing the peace in Af-
3	ghanistan.
4	[(B) The United States should con-

tinue to lead in the security domain by, among other things, providing logistical support to facilitate those contributions.

[(C) In coordination with the Government of Afghanistan, the United States should urge others, and act itself, to increase efforts to promote disarmament, demobilization, and reintegration efforts, to enhance counternarcotics activities, to expand deployments of Provincial Reconstruction Teams, and to increase training of Afghanistan's National Army and its police and border security forces.

- [(c) LONG-TERM STRATEGY.—
- [(1) STRATEGY.—Title III of such Act
 20 (22 U.S.C. 7551 et seq.) is amended by
 adding at the end the following:
- 22 ["SEC. 304 FORMULATION OF LONG-TERM STRATEGY FOR
- 23 AFGHANISTAN.
- **["(a) STRATEGY.—**

["(1) IN GENERAL.—Not later than 180 1 2 days after the date of the enactment of 3 the Afghanistan Freedom Support Act Amendments of 2004, the President shall 4 5 formulate and transmit to the Committee on International Relations of the House 6 7 of Representatives and the Committee on Foreign Relations of the Senate a 5-year 8 strategy for Afghanistan that includes 9 specific and measurable goals, time-10 11 frames for accomplishing such goals, and specific resource levels necessary for ac-12 complishing such goals for addressing 13 the long-term development and security 14 needs of Afghanistan, including sectors 15 such as agriculture and irrigation, par-16 liamentary and democratic development, 17 18 the judicial system and rule of law, human rights, education, health, tele-19 20 communications, electricity, women's rights, counternarcotics, police, border 21 22 security, anti-corruption, and other lawenforcement activities. 23

["(2) ADDITIONAL REQUIREMENT.—The strategy shall also delineate responsibil-

24

- 1 ities for achieving such goals and identify
- 2 and address possible external factors that
- 3 could significantly affect the achievement
- 4 of such goals.
- 5 ["(b) IMPLEMENTATION.—Not later than 30
- 6 days after the date of the transmission of the
- 7 strategy required by subsection (a), the Sec-
- 8 retary of State, the Administrator of the
- 9 United States Agency for International Devel-
- 10 opment, and the Secretary of Defense shall
- 11 submit to the Committee on International Re-
- 12 lations of the House of Representatives and
- 13 the Committee on Foreign Relations of the
- 14 Senate a written 5-year action plan to imple-
- 15 ment the strategy developed pursuant to sub-
- 16 section (a). Such action plan shall include a
- 17 description and schedule of the program eval-
- 18 uations that will monitor progress toward
- 19 achieving the goals described in subsection
- 20 **(a).**
- 21 ["(c) REVIEW.—The Secretary of State, the
- 22 Administrator of the United States Agency for
- 23 International Development, and the Secretary
- 24 of Defense shall carry out an annual review

1	of the strategy required by subsection (a) and
2	the action plan required by subsection (b).
3	["(d) MONITORING.—The report required
4	by section 206(c)(2) of this Act shall include—
5	["(1) a description of progress toward
6	implementation of both the strategy re-
7	quired by subsection (a) and the action
8	plan required by subsection (b); and
9	["(2) a description of any changes to
10	the strategy or action plan since the date
11	of the submission of the last report re-
12	quired by such section.".
13	[(2) CLERICAL AMENDMENT.—The table
14	of contents for such Act (22 U.S.C. 7501
15	note) is amended by adding after the
16	item relating to section 303 the following:
	["Sec. 304. Formulation of long-term strategy for Afghanistan.".
17	[SEC. 4064. RULE OF LAW AND RELATED ISSUES.
18	[Section 103(a)(5)(A) of the Afghanistan
19	Freedom Support Act of 2002 (22 U.S.C.
20	7513(a)(5)(A)) is amended—
21	[(1) in clause (v), to read as follows:
22	["(v) support for the activities
23	of the Government of Afghanistan
24	to develop modern legal codes

1	and court rules, to provide for the
2	creation of legal assistance pro-
3	grams, and other initiatives to
4	promote the rule of law in Af-
5	ghanistan;";
6	[(2) in clause (xii), to read as follows:
7	["(xii) support for the effec-
8	tive administration of justice at
9	the national, regional, and local
10	levels, including programs to im-
11	prove penal institutions and the
12	rehabilitation of prisoners, to es-
13	tablish a responsible and commu-
14	nity-based police force, and to re-
15	habilitate or construct court-
16	houses and detention facilities;";
17	and
18	[(3) in clause (xiii), by striking "and"
19	at the end;
20	[(4) in clause (xiv), by striking the pe-
21	riod at the end and inserting "; and"; and
22	[(5) by adding at the end the fol-
23	lowing:
24	["(xv) assistance for the pro-
25	tection of Afghanistan's culture.

1	history, and national identity, in-
2	cluding with the rehabilitation of
3	Afghanistan's museums and sites
4	of cultural significance.".
5	[SEC. 4065. MONITORING OF ASSISTANCE.
6	[Section 108 of the Afghanistan Freedom
7	Support Act of 2002 (22 U.S.C. 7518) is amend-
8	ed by adding at the end the following:
9	["(c) Monitoring of Assistance for Af-
10	GHANISTAN.—
11	["(1) REPORT.—Not later than Janu-
12	ary 15, 2005, and every six months there-
13	after, the Secretary of State, in consulta-
14	tion with the Administrator for the
15	United States Agency for International
16	Development, shall submit to the Com-
17	mittee on International Relations of the
18	House of Representatives and the Com-
19	mittee on Foreign Relations of the Senate
20	a report on the obligations and expendi-
21	tures of United States assistance for Af-
22	ghanistan from all United States Govern-
23	ment agencies.
24	["(2) Submission of information for
25	REPORT.—The head of each United States

1	Government agency referred to in para-
2	graph (1) shall provide on a timely basis
3	to the Secretary of State such informa-
4	tion as the Secretary may reasonably re-
5	quire to allow the Secretary to prepare
6	and submit the report required by such
7	paragraph.".
8	[SEC. 4066. UNITED STATES POLICY TO SUPPORT DISAR-
9	MAMENT OF PRIVATE MILITIAS AND TO SUP-
10	PORT EXPANSION OF INTERNATIONAL
11	PEACEKEEPING AND SECURITY OPERATIONS
12	IN AFGHANISTAN.
13	[(a) DISARMAMENT OF PRIVATE MILITIAS.—
14	Section 103 of the Afghanistan Freedom Sup-
15	port Act of 2002 (22 U.S.C. 7513) is amended
16	by adding at the end the following:
17	["(d) UNITED STATES POLICY RELATING TO
18	DISARMAMENT OF PRIVATE MILITIAS.—
19	["(1) IN GENERAL.—It shall be the pol-
20	icy of the United States to take imme-
21	diate steps to provide active support for
22	the disarmament, demobilization, and re-
23	integration of armed soldiers, particu-
24	larly child soldiers in Afghanistan in

1	close consultation with the President of
2	Afghanistan.
3	["(2) Report.—The report required
4	by section 206(c)(2) of this Act shall in-
5	clude a description of the progress to im-
6	plement paragraph (1).".
7	[(b) International Peacekeeping and Se-
8	CURITY OPERATIONS.—Section 103 of such Act
9	(22 U.S.C. 7513(d)), as amended by subsection
10	(a), is further amended by adding at the end
11	the following:
12	["(e) United States Policy Relating to
13	INTERNATIONAL PEACEKEEPING AND SECURITY
14	OPERATIONS.—It shall be the policy of the
15	United States to make every effort to support
16	the expansion of international peacekeeping
17	and security operations in Afghanistan in
18	order to—
19	["(1) increase the area in which secu-
20	rity is provided and undertake vital tasks
21	related to promoting security, such as
22	disarming warlords, militias, and
23	irregulars, and disrupting opium produc-
24	tion; and

1	["(2) safeguard highways in order to
2	allow the free flow of commerce and to
3	allow material assistance to the people of
4	Afghanistan, and aid personnel in Af-
5	ghanistan, to move more freely.".
6	[SEC. 4067. EFFORTS TO EXPAND INTERNATIONAL PEACE-
7	KEEPING AND SECURITY OPERATIONS IN AF-
8	GHANISTAN.
9	[Section 206(d)(1) of the Afghanistan
10	Freedom Support Act of 2002 (22 U.S.C.
11	7536(d)(1)) is amended to read as follows:
12	["(1) EFFORTS TO EXPAND INTER-
13	NATIONAL PEACEKEEPING AND SECURITY OP-
14	ERATIONS IN AFGHANISTAN.—
15	["(A) EFFORTS.—The President
16	shall encourage, and, as authorized
17	by law, enable other countries to ac-
18	tively participate in expanded inter-
19	national peacekeeping and security
20	operations in Afghanistan, especially
21	through the provision of military per-
22	sonnel for extended periods of time.
23	["(B) REPORTS.—The President
24	shall prepare and transmit to the
25	Committee on International Relations

1	of the House of Representatives and
2	the Committee on Foreign Relations
3	of the Senate a report on efforts car-
4	ried out pursuant to subparagraph
5	(A). The first report under this sub-
6	paragraph shall be transmitted not
7	later than 60 days after the date of
8	the enactment of the Afghanistan
9	Freedom Support Act Amendments of
10	2004 and subsequent reports shall be
11	transmitted every six months there-
12	after and may be included in the re-
13	port required by section $206(c)(2)$ of
14	this Act.".
15	[SEC. 4068. PROVISIONS RELATING TO counternarcotics EF-
16	FORTS IN AFGHANISTAN.
17	[(a) COUNTERNARCOTICS EFFORTS.—The Af-
18	ghanistan Freedom Support Act of 2002 (22
19	U.S.C. 7501 et seq.) is amended—
20	[(1) by redesignating—
21	[(A) title III as title IV; and
22	[(B) sections 301 through 304 as
23	sections 401 through 404, respec-
24	tively: and

1	[(2) by inserting after title II the fol-
2	lowing:
3	["TITLE III—PROVISIONS RELAT-
4	ING TO counternarcotics EF-
5	FORTS IN AFGHANISTAN
6	["SEC. 301. ASSISTANCE FOR counternarcotics EFFORTS.
7	["In addition to programs established
8	pursuant to section 103(a)(3) of this Act or
9	other similar programs, the President is au-
10	thorized and encouraged to implement spe-
11	cific initiatives to assist in the eradication of
12	poppy cultivation and the disruption of her-
13	oin production in Afghanistan, such as—
14	["(1) promoting alternatives to poppy
15	cultivation, including the introduction of
16	high value crops that are suitable for ex-
17	port and the provision of appropriate
18	technical assistance and credit mecha-
19	nisms for farmers;
20	["(2) enhancing the ability of farmers
21	to bring legitimate agricultural goods to
22	market;
23	["(3) notwithstanding section 660 of
24	the Foreign Assistance Act of 1961 (22
25	U.S.C. 2420), assistance, including non-

1	lethal equipment, training (including
2	training in internationally recognized
3	standards of human rights, the rule of
4	law, anti-corruption, and the promotion
5	of civilian police roles that support de-
6	mocracy), and payments, during fiscal
7	years 2006 through 2008, for salaries for
8	special counternarcotics police and sup-
9	porting units;
10	["(4) training the Afghan National
11	Army in counternarcotics activities; and
12	["(5) creating special counter-
13	narcotics courts, prosecutors, and places
14	of incarceration.".
15	[(b) CLERICAL AMENDMENTS.—The table of
16	contents for such Act (22 U.S.C. 7501 note) is
17	amended—
18	[(1) by redesignating—
19	[(A) the item relating to title III
20	as the item relating to title IV; and
21	[(B) the items relating to sections
22	301 through 304 as the items relating
23	to sections 401 through 404; and
24	[(2) by inserting after the items relat-
25	ing to title II the following:

["TITLE III—PROVISIONS RELATING TO COUNTERNARCOTICS EFFORTS IN AFGHANISTAN

["Sec. 301. Assistance for counternarcotics efforts.".

	["Sec. 301. Assistance for counternarcotics efforts.".
1	[SEC. 4069. ADDITIONAL AMENDMENTS TO THE AFGHANI
2	STAN FREEDOM SUPPORT ACT OF 2002.
3	[(a) TECHNICAL AMENDMENT.—Section
4	103(a)(7)(A)(xii) of the Afghanistan Freedom
5	Support Act of 2002 (22 U.S.C.
6	7513(a)(7)(A)(xii)) is amended by striking "Na-
7	tional" and inserting "Afghan Independent".
8	[(b) REPORTING REQUIREMENT.—Section
9	206(c)(2) of such Act (22 U.S.C. 7536(c)(2)) is
10	amended in the matter preceding subpara-
11	graph (A) by striking "2007" and inserting
12	"2012".
13	[SEC. 4070. REPEAL.
14	[Section 620D of the Foreign Assistance
15	Act of 1961 (22 U.S.C. 2374; relating to prohibi-
16	tion on assistance to Afghanistan) is hereby
17	repealed.
18	[Subtitle E—Provisions Relating to
19	Saudi Arabia and Pakistan
20	[SEC. 4081. NEW UNITED STATES STRATEGY FOR RELA-
21	TIONSHIP WITH SAUDI ARABIA.
22	[(a) SENSE OF CONGRESS.—It is the sense of

23 Congress that the relationship between the

1	United States and Saudi Arabia should in-
2	clude a more robust dialogue between the
3	people and Government of the United States
4	and the people and Government of Saudi Ara-
5	bia in order to provide for a reevaluation of,
6	and improvements to, the relationship by
7	both sides.
8	[(b) REPORT.—
9	[(1) IN GENERAL.— Not later than one
10	year after the date of the enactment of
11	this Act, the President shall transmit to
12	the Committee on International Relations
13	of the House of Representatives and the
14	Committee on Foreign Relations of the
15	Senate a strategy for collaboration with
16	the people and Government of Saudi Ara-
17	bia on subjects of mutual interest and im-
18	portance to the United States.
19	[(2) CONTENTS.—The strategy re-
20	quired under paragraph (1) shall include
21	the following provisions:
22	[(A) A framework for security co-
23	operation in the fight against ter-
24	rorism, with special reference to com-

bating terrorist financing and an ex-

1	amination of the origins of modern
2	terrorism.
3	[(B) A framework for political
4	and economic reform in Saudi Arabia
5	and throughout the Middle East.
6	[(C) An examination of steps that
7	should be taken to reverse the trend
8	toward extremism in Saudi Arabia
9	and other Muslim countries and
10	throughout the Middle East.
11	[(D) A framework for promoting
12	greater tolerance and respect for cul-
13	tural and religious diversity in Saudi
14	Arabia and throughout the Middle
15	East.
16	[SEC. 4082. UNITED STATES COMMITMENT TO THE FUTURE
17	OF PAKISTAN.
18	[(a) SENSE OF CONGRESS.—It is the sense of
19	Congress that the United States should, over
20	a long-term period, help to ensure a prom-
21	ising, stable, and secure future for Pakistan,
22	and should in particular provide assistance to
23	encourage and enable Pakistan—
24	[(1) to continue and improve upon its
25	commitment to combating extremists:

1	[(2) to seek to resolve any out-
2	standing difficulties with its neighbors
3	and other countries in its region;
4	[(3) to continue to make efforts to
5	fully control its territory and borders;
6	[(4) to progress towards becoming a
7	more effective and participatory democ-
8	racy;
9	[(5) to participate more vigorously in
10	the global marketplace and to continue to
11	modernize its economy;
12	[(6) to take all necessary steps to halt
13	the spread of weapons of mass destruc-
14	tion;
15	[(7) to continue to reform its edu-
16	cation system; and
17	[(8) to, in other ways, implement a
18	general strategy of moderation.
19	[(b) STRATEGY.—Not later than 180 days
20	after the date of the enactment of this Act, the
21	President shall transmit to Congress a de-
22	tailed proposed strategy for the future, long-
23	term, engagement of the United States with
24	Pakistan.

1 [SEC. 4083. EXTENSION OF PAKISTAN WAIVERS.

2	[The Act entitled "An Act to authorize the
3	President to exercise waivers of foreign as-
4	sistance restrictions with respect to Pakistan
5	through September 30, 2003, and for other
6	purposes", approved October 27, 2001 (Public
7	Law 107-57; 115 Stat. 403), as amended by sec-
8	tion 2213 of the Emergency Supplemental Ap-
9	propriations Act for Defense and for the Re-
10	construction of Iraq and Afghanistan, 2004
11	(Public Law 108–106; 117 Stat. 1232), is further
12	amended—
13	[(1) in section 1(b)—
14	[(A) in the heading, by striking
15	"FISCAL YEAR 2004" and inserting
16	"FISCAL YEARS 2005 AND 2006"; and
17	[(B) in paragraph (1), by striking
18	"2004" and inserting "2005 or 2006";
19	[(2) in section 3(2), by striking "and
20	2004," and inserting "2004, 2005, and
21	2006"; and
22	[(3) in section 6, by striking "2004"
23	and inserting "2006".

1 [Subtitle F—Oversight Provisions

- 2 [SEC. 4091. CASE-ZABLOCKI ACT REQUIREMENTS.
- 3 [(a) AVAILABILITY OF TREATIES AND INTER-
- 4 NATIONAL AGREEMENTS.—Section 112a of title
- 5 1, United States Code, is amended by adding
- 6 at the end the following:
- 7 ["(d) The Secretary of State shall cause to
- 8 be published in slip form or otherwise made
- 9 publicly available through the Internet
- 10 website of the Department of State each trea-
- 11 ty or international agreement proposed to be
- 12 published in the compilation entitled 'United
- 13 States Treaties and Other International
- 14 Agreements' not later than 180 days after the
- 15 date on which the treaty or agreement enters
- 16 into force.".
- 17 **[(b)** Transmission to Congress.—Section
- 18 112b(a) of title 1, United States Code (com-
- 19 monly referred to as the "Case-Zablocki Act"),
- 20 is amended—
- 21 **[(1) in the first sentence, by striking**
- 22 "has entered into force" and inserting
- 23 "has been signed or entered into force";
- 24 **and**

1	[(2) in the second sentence, by strik-
2	ing "Committee on Foreign Affairs" and
3	inserting "Committee on International
4	Relations".
5	[(c) REPORT.—Section 112b of title 1,
6	United States Code, is amended—
7	[(1) by redesignating subsections (d)
8	and (e) as subsections (e) and (f), respec-
9	tively; and
10	[(2) by inserting after subsection (c)
11	the following:
12	["(d)(1) The Secretary of State shall sub-
13	mit to Congress on an annual basis a report
14	that contains an index of all international
15	agreements (including oral agreements), list-
16	ed by country, date, title, and summary of
17	each such agreement (including a description
18	of the duration of activities under the agree-
19	ment and the agreement itself), that the
20	United States—
21	["(A) has signed, proclaimed, or with
22	reference to which any other final for-
23	mality has been executed, or that has
24	been extended or otherwise modified,
25	during the preceding calendar year and

1	["(B) has not been published, or is
2	not proposed to be published, in the com-
3	pilation entitled 'United States Treaties
4	and Other International Agreements'.
5	["(2) The report described in paragraph
6	(1) may be submitted in classified form.".
7	[(d) DETERMINATION OF INTERNATIONAL
8	AGREEMENT.—Subsection (e) of section 112b of
9	title 1, United States Code, (as redesignated)
10	is amended—
11	[(1) by striking "(e) The Secretary of
12	State" and inserting "(e)(1) Subject to
13	paragraph (2), the Secretary of State";
14	and
15	[(2) by adding at the end the fol-
16	lowing:
17	["(2)(A) An arrangement shall constitute
18	an international agreement within the mean-
19	ing of this section (other than subsection (c)
20	of this section) irrespective of the duration of
21	activities under the arrangement or the ar-
22	rangement itself.
23	["(B) Arrangements that constitute an
24	international agreement within the meaning
	of this section (other than subsection (c) of

- 1 this section) include, but are not limited to,2 the following:
- ["(i) A bilateral or multilateral
 counterterrorism agreement.
- 5 ["(ii) A bilateral agreement with a
- 6 country that is subject to a determination
- 7 under section 6(j)(1)(A) of the Export Ad-
- 8 ministration Act of 1979 (50 U.S.C. App.
- 9 2405(j)(1)(A), section 620A(a) of the For-
- eign Assistance Act of 1961 (22 U.S.C.
- 2371(a)), or section 40(d) of the Arms Ex-
- 12 **port Control Act (22 U.S.C. 2780(d)).".**
- 13 **[(e) Enforcement of Requirements.—**
- 14 Section 139(b) of the Foreign Relations Au-
- 15 thorization Act, Fiscal Years 1988 and 1989 is
- 16 amended to read as follows:
- 17 ["(b) EFFECTIVE DATE.—Subsection (a)
- 18 shall take effect 60 days after the date of the
- 19 enactment of the 9/11 Recommendations Im-
- 20 plementation Act and shall apply during fis-
- 21 cal years 2005, 2006, and 2007.".

1	[Subtitle G—Additional Protec-
2	tions of United States Aviation
3	System from Terrorist Attacks
4	[SEC. 4101. INTERNATIONAL AGREEMENTS TO ALLOW MAX-
5	IMUM DEPLOYMENT OF FEDERAL FLIGHT
6	DECK OFFICERS.
7	[The President is encouraged to pursue
8	aggressively international agreements with
9	foreign governments to allow the maximum
10	deployment of Federal air marshals and Fed-
11	eral flight deck officers on international
12	flights.
13	[SEC. 4102. FEDERAL AIR MARSHAL TRAINING.
14	[Section 44917 of title 49, United States
15	Code, is amended by adding at the end the fol-
16	lowing:
17	["(d) Training for Foreign Law Enforce-
18	MENT PERSONNEL.—
19	["(1) IN GENERAL.—The Assistant Sec-
20	retary for Immigration and Customs En-
21	forcement of the Department of Home-
22	land Security, after consultation with the
23	Secretary of State, may direct the Fed-
24	eral Air Marshal Service to provide ap-

propriate air marshal training to law enforcement personnel of foreign countries.

["(2) WATCHLIST SCREENING.—The Federal Air Marshal Service may only provide appropriate air marshal training to law enforcement personnel of foreign countries after comparing the identifying information and records of law enforcement personnel of foreign countries against appropriate records in the consolidated and integrated terrorist watchlists of the Federal Government.

["(3) FEES.—The Assistant Secretary shall establish reasonable fees and charges to pay expenses incurred in carrying out this subsection. Funds collected under this subsection shall be credited to the account in the Treasury from which the expenses were incurred and shall be available to the Assistant Secretary for purposes for which amounts in such account are available.".

1	[SEC. 4103. MAN-PORTABLE AIR DEFENSE SYSTEMS
2	(MANPADS).
3	[(a) United States Policy on Non-
4	PROLIFERATION AND EXPORT CONTROL.—
5	[(1) TO LIMIT AVAILABILITY AND TRANS-
6	FER OF MANPADS.—The President shall
7	pursue, on an urgent basis, further
8	strong international diplomatic and coop-
9	erative efforts, including bilateral and
10	multilateral treaties, in the appropriate
11	forum to limit the availability, transfer,
12	and proliferation of MANPADSs world-
13	wide.
14	[(2) TO LIMIT THE PROLIFERATION OF
15	MANPADS.—The President is encouraged
16	to seek to enter into agreements with the
17	governments of foreign countries that, at
18	a minimum, would—
19	[(A) prohibit the entry into force
20	of a MANPADS manufacturing license
21	agreement and MANPADS co-produc-
22	tion agreement, other than the entry
23	into force of a manufacturing license
24	or co-production agreement with a
25	country that is party to such an
26	agreement;

1	[(B) prohibit, except pursuant to
2	transfers between governments, the
3	export of a MANPADS, including any
4	component, part, accessory, or attach-
5	ment thereof, without an individual
6	validated license; and
7	[(C) prohibit the reexport or re-
8	transfer of a MANPADS, including
9	any component, part, accessory, or at-
10	tachment thereof, to a third person,
11	organization, or government unless
12	the written consent of the govern-
13	ment that approved the original ex-
14	port or transfer is first obtained.
15	[(3) TO ACHIEVE DESTRUCTION OF
16	MANPADS.—The President should continue
17	to pursue further strong international
18	diplomatic and cooperative efforts, in-
19	cluding bilateral and multilateral trea-
20	ties, in the appropriate forum to assure
21	the destruction of excess, obsolete, and il-
22	licit stocks of MANPADSs worldwide.
23	(4) Reporting and briefing require-

MENT.—

 $\Gamma(\mathbf{A})$ President's REPORT.—Not 1 later than 180 days after the date of 2 enactment of this Act, the President 3 shall transmit to the appropriate con-4 gressional committees a report that contains a detailed description of the 6 7 status of diplomatic efforts under paragraphs (1), (2), and (3) and of ef-8 9 forts by the appropriate United States agencies to comply with the 10 recommendations of the General Ac-11 12 counting Office set forth in its report GAO-04-519, entitled "Nonprolifera-13 14 tion: Further Improvements Needed in U.S. Efforts to Counter Threats 15 from Man-Portable Air Defense Sys-16 17 tems". 18 (B) ANNUAL BRIEFINGS.—Annually 19 after the date of submission of the re-

[(B) ANNUAL BRIEFINGS.—Annually after the date of submission of the report under subparagraph (A) and until completion of the diplomatic and compliance efforts referred to in subparagraph (A), the Secretary of State shall brief the appropriate con-

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1	gressional committees on the status
2	of such efforts.

- 3 **[(b) FAA AIRWORTHINESS CERTIFICATION OF**
- 4 MISSILE DEFENSE SYSTEMS FOR COMMERCIAL
- 5 AIRCRAFT.—
- 6 [(1) IN GENERAL.—As soon as prac-7 ticable, but not later than the date of completion of Phase II of the Department 8 of Homeland Security's counter-man-9 10 portable air defense system (MANPADS) 11 development and demonstration pro-12 gram, the Administrator of the Federal Aviation Administration shall establish a 13 process for conducting airworthiness and 14 safety certification of missile defense sys-15 tems for commercial aircraft certified as 16 17 effective and functional by the Depart-18 ment of Homeland Security. The process 19 shall require a certification by the Administrator that such systems can be 20 21 safely integrated into aircraft systems 22 and ensure airworthiness and aircraft 23 system integrity.
- 24 **[(2)** CERTIFICATION ACCEPTANCE.— 25 **Under the process, the Administrator**

- shall accept the certification of the Department of Homeland Security that a missile defense system is effective and functional to defend commercial aircraft against MANPADSs.
 - [(3) EXPEDITIOUS CERTIFICATION.—
 Under the process, the Administrator shall expedite the airworthiness and safety certification of missile defense systems for commercial aircraft certified by the Department of Homeland Security.
 - [(4) REPORTS.—Not later than 90 days after the first airworthiness and safety certification for a missile defense system for commercial aircraft is issued by the Administrator, and annually thereafter until December 31, 2008, the Federal Aviation Administration shall transmit to the Committee on Transportation and Infrastructure of the House of Representatives and the Committee on Commerce, Science, and Transportation of the Senate a report that contains a detailed description of each airworthiness and safe-

- ty certification issued for a missile defense system for commercial aircraft.
 - [(c) PROGRAMS TO REDUCE MANPADS.—

- [(1) IN GENERAL.—The President is encouraged to pursue strong programs to reduce the number of MANPADSs worldwide so that fewer MANPADSs will be available for trade, proliferation, and sale.
 - [(2) REPORTING AND BRIEFING REQUIRE-MENTS.—Not later than 180 days after the date of enactment of this Act, the President shall transmit to the appropriate congressional committees a report that contains a detailed description of the status of the programs being pursued under subsection (a). Annually thereafter until the programs are no longer needed, the Secretary of State shall brief the appropriate congressional committees on the status of programs.
- [(3) FUNDING.—There are authorized to be appropriated such sums as may be necessary to carry out this section.

1	[(d) MANPADS VULNERABILITY ASSESS-
2	MENTS REPORT.—
3	[(1) IN GENERAL.—Not later than one
4	year after the date of enactment of this
5	Act, the Secretary of Homeland Security
6	shall transmit to the Committee on
7	Transportation and Infrastructure of the
8	House of Representatives and the Com-
9	mittee on Commerce, Science, and Trans-
10	portation of the Senate a report describ-
11	ing the Department of Homeland Secu-
12	rity's plans to secure airports and the air-
13	craft arriving and departing from air-
14	ports against MANPADSs attacks.
15	[(2) MATTERS TO BE ADDRESSED.—The
16	Secretary's report shall address, at a min-
17	imum, the following:
18	[(A) The status of the Depart-
19	ment's efforts to conduct MANPADSs
20	vulnerability assessments at United
21	States airports at which the Depart-
22	ment is conducting assessments.
23	[(B) How intelligence is shared
24	between the United States intel-
25	ligence agencies and Federal, State,

1	and local law enforcement to address
2	the MANPADS threat and potential
3	ways to improve such intelligence
4	sharing.
5	[(C) Contingency plans that the
6	Department has developed in the
7	event that it receives intelligence in-
8	dicating a high threat of a MANPADS
9	attack on aircraft at or near United
10	States airports.
11	[(D) The feasibility and effective-
12	ness of implementing public edu-
13	cation and neighborhood watch pro-
14	grams in areas surrounding United
15	States airports in cases in which in-
16	telligence reports indicate there is a
17	high risk of MANPADS attacks on air-
18	craft.
19	[(E) Any other issues that the
20	Secretary deems relevant.
21	[(3) FORMAT.—The report required by
22	this subsection may be submitted in a
23	classified format.
24	[(e) DEFINITIONS.—In this section, the fol-
25	lowing definitions apply:

1	[(1) APPROPRIATE CONGRESSIONAL COM-
2	MITTEES.—The term "appropriate congres-
3	sional committees" means—
4	[(A) the Committee on Armed
5	Services, the Committee on Inter-
6	national Relations, and the Com-
7	mittee on Transportation and Infra-
8	structure of the House of Representa-
9	tives; and
10	[(B) the Committee on Armed
11	Services, the Committee on Foreign
12	Relations, and the Committee on
13	Commerce, Science, and Transpor-
14	tation of the Senate.
15	[(2) MANPADS.—The term
16	"MANPADS" means—
17	[(A) a surface-to-air missile sys-
18	tem designed to be man-portable and
19	carried and fired by a single indi-
20	vidual; and
21	[(B) any other surface-to-air mis-
22	sile system designed to be operated
23	and fired by more than one indi-
24	vidual acting as a crew and portable
25	by several individuals.

1	[Subtitle H—Improving Inter-
2	national Standards and Co-
3	operation to Fight Terrorist Fi-
4	nancing
5	[SEC. 4111. SENSE OF THE CONGRESS REGARDING SUC-
6	CESS IN MULTILATERAL ORGANIZATIONS.
7	[(a) COMMENDATION.—The Congress com-
8	mends the Secretary of the Treasury for suc-
9	cess and leadership in establishing inter-
10	national standards for fighting terrorist fi-
11	nance through multilateral organizations, in-
12	cluding the Financial Action Task Force
13	(FATF) at the Organization for Economic Co-
14	operation and Development, the International
15	Monetary Fund, the International Bank for
16	Reconstruction and Development, and the re-
17	gional multilateral development banks.
18	[(b) POLICY GUIDANCE.—The Congress en-
19	courages the Secretary of the Treasury to di-
20	rect the United States Executive Director at
21	each international financial institution to use
22	the voice and vote of the United States to urge
23	the institution, and encourages the Secretary

24 of the Treasury to use the voice and vote of

1	the United States in other multilateral finan-
2	cial policymaking bodies, to—
3	[(1) provide funding for the imple-
4	mentation of FATF anti-money laun-
5	dering and anti-terrorist financing stand-
6	ards; and
7	[(2) promote economic development
8	in the Middle East.
9	[SEC. 4112. EXPANDED REPORTING REQUIREMENT FOR
10	THE SECRETARY OF THE TREASURY.
11	[(a) In General.—Section 1701(b) of the
12	International Financial Institutions Act (22
13	U.S.C. 262r(b)) is amended—
14	[(1) by striking "and" at the end of
15	paragraph (10); and
16	[(2) by redesignating paragraph (11)
17	as paragraph (12) and inserting after
18	paragraph (10) the following:
19	["(11) an assessment of—
20	["(A) the progress made by the
21	International Terrorist Finance Co-
22	ordinating Council in developing
23	policies to be pursued with the inter-
24	national financial institutions and
25	other multilateral financial policy-

1	making bodies regarding anti-ter-
2	rorist financing initiatives;
3	["(B) the progress made by the
4	United States in negotiations with the
5	international financial institutions
6	and other multilateral financial pol-
7	icymaking bodies to set common anti-
8	terrorist financing standards;
9	["(C) the extent to which the
10	international financial institutions
11	and other multilateral financial pol-
12	icymaking bodies have adopted anti-
13	terrorist financing standards advo-
14	cated by the United States; and
15	["(D) whether and how the inter-
16	national financial institutions are
17	contributing to the fight against the
18	financing of terrorist activities; and".
19	[(b) OTHER MULTILATERAL POLICYMAKING
20	BODIES DEFINED.—Section 1701(c) of such Act
21	(22 U.S.C. 262r(c)) is amended by adding at
22	the end the following:
23	["(5) OTHER MULTILATERAL FINANCIAL
24	POLICYMAKING BODIES.—The term 'other

1	multilateral financial policymaking bod-
2	ies' means—
3	["(A) the Financial Action Task
4	Force at the Organization for Eco-
5	nomic Cooperation and Development;
6	["(B) the international network of
7	financial intelligence units known as
8	the 'Egmont Group';
9	["(C) the United States, Canada,
10	the United Kingdom, France, Ger-
11	many, Italy, Japan, and Russia, when
12	meeting as the Group of Eight; and
13	["(D) any other multilateral finan-
14	cial policymaking group in which the
15	Secretary of the Treasury represents
16	the United States.".
17	[SEC. 4113. INTERNATIONAL TERRORIST FINANCE COORDI-
18	NATING COUNCIL.
19	[(a) ESTABLISHMENT.—The Secretary of the
20	Treasury shall establish and convene an
21	interagency council, to be known as the
22	"International Terrorist Finance Coordi-
23	nating Council" (in this section referred to as
24	the "Council"), which shall advise the Sec-
25	retary on policies to be pursued by the United

1	States at meetings of the international finan-
2	cial institutions and other multilateral finan-
3	cial policymaking bodies, regarding the devel-
4	opment of international anti-terrorist financ-
5	ing standards.
6	[(b) MEETINGS.—
7	[(1) ATTENDEES.—
8	[(A) GENERAL ATTENDEES.—The
9	Secretary of the Treasury (or a rep-
10	resentative of the Secretary of the
11	Treasury) and the Secretary of State
12	(or a representative of the Secretary
13	of State) shall attend each Council
14	meeting.
15	[(B) OTHER ATTENDEES.—The Sec-
16	retary of the Treasury shall deter-
17	mine which other officers of the Fed-
18	eral Government shall attend a Coun-
19	cil meeting, on the basis of the issues
20	to be raised for consideration at the
21	meeting. The Secretary shall include

in the meeting representatives from

all relevant Federal agencies with au-

thority to address the issues.

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1	[(2) SCHEDULE.—Not less frequently
2	than annually, the Secretary of the Treas-
3	ury shall convene Council meetings at
4	such times as the Secretary deems appro-
5	priate, based on the notice, schedule, and
6	agenda items of the international finan-
7	cial institutions and other multilateral fi-
8	nancial policymaking bodies.
9	[SEC. 4114. DEFINITIONS.
10	[In this subtitle:
11	[(1) International financial institu-
12	TIONS.—The term "international financial
13	institutions" has the meaning given in
14	section 1701(c)(2) of the International Fi-
15	nancial Institutions Act.
16	[(2) OTHER MULTILATERAL FINANCIAL
17	POLICYMAKING BODIES.—The term "other
18	multilateral financial policymaking bod-
19	ies" means—
20	[(A) the Financial Action Task
21	Force at the Organization for Eco-
22	nomic Cooperation and Development;
23	[(B) the international network of
24	financial intelligence units known as
25	the "Egmont Group":

1	[(C) the United States, Canada,
2	the United Kingdom, France, Ger-
3	many, Italy, Japan, and Russia, when
4	meeting as the Group of Eight; and
5	[(D) any other multilateral finan-
6	cial policymaking group in which the
7	Secretary of the Treasury represents
8	the United States.
9	[TITLE V—GOVERNMENT
10	RESTRUCTURING
11	[Subtitle A—Faster and Smarter
12	Funding for First Responders
13	[SEC. 5001. SHORT TITLE.
14	[This subtitle may be cited as the "Faster
15	and Smarter Funding for First Responders
16	Act of 2004".
17	[SEC. 5002. FINDINGS.
18	[The Congress finds the following:
19	[(1) In order to achieve its objective
20	of minimizing the damage, and assisting
21	in the recovery, from terrorist attacks,
22	the Department of Homeland Security
23	must play a leading role in assisting com-
24	munities to reach the level of prepared-

- ness they need to respond to a terrorist attack.
 - [(2) First responder funding is not reaching the men and women of our Nation's first response teams quickly enough, and sometimes not at all.
 - [(3) To reform the current bureaucratic process so that homeland security dollars reach the first responders who need it most, it is necessary to clarify and consolidate the authority and procedures of the Department of Homeland Security that support first responders.
 - [(4) Ensuring adequate resources for the new national mission of homeland security, without degrading the ability to address effectively other types of major disasters and emergencies, requires a discrete and separate grant making process for homeland security funds for first response to terrorist acts, on the one hand, and for first responder programs designed to meet pre-September 11 priorities, on the other.

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- rity grant making process is necessary to ensure proper focus on the unique aspects of terrorism prevention, preparedness, and response, it is essential that State and local strategies for utilizing such grants be integrated, to the greatest extent practicable, with existing State and local emergency management plans.
 - [(6) Homeland security grants to first responders must be based on the best intelligence concerning the capabilities and intentions of our terrorist enemies, and that intelligence must be used to target resources to the Nation's greatest threats, vulnerabilities, and consequences.
 - [(7) The Nation's first response capabilities will be improved by sharing resources, training, planning, personnel, and equipment among neighboring jurisdictions through mutual aid agreements and regional cooperation. Such regional cooperation should be supported, where appropriate, through direct grants from the Department of Homeland Security.

- [(8) An essential prerequisite to achieving the Nation's homeland security objectives for first responders is the establishment of well-defined national goals for terrorism preparedness. These goals should delineate the essential capabilities that every jurisdiction in the United States should possess or to which it should have access.
 - [(9) A national determination of essential capabilities is needed to identify levels of State and local government terrorism preparedness, to determine the nature and extent of State and local first responder needs, to identify the human and financial resources required to fulfill them, and to direct funding to meet those needs and to measure preparedness levels on a national scale.
 - [(10) To facilitate progress in achieving, maintaining, and enhancing essential capabilities for State and local first responders, the Department of Homeland Security should seek to allocate home-

- land security funding for first responders
 to meet nationwide needs.
- [(11) Private sector resources and cit-izen volunteers can perform critical func-tions in assisting in preventing and re-sponding to terrorist attacks, and should be integrated into State and local planning efforts to ensure that their capabili-ties and roles are understood, so as to provide enhanced State and local oper-ational capability and surge capacity.
 - [(12) Public-private partnerships, such as the partnerships between the Business Executives for National Security and the States of New Jersey and Georgia, can be useful to identify and coordinate private sector support for State and local first responders. Such models should be expanded to cover all States and territories.
 - [(13) An important aspect of essential capabilities is measurability, so that it is possible to determine how prepared a State or local government is now, and

1	what additional steps it needs to take, in
2	order to respond to acts of terrorism.

- 3 [(14) The Department of Homeland Security should establish, publish, and 4 regularly update national voluntary con-5 sensus standards for both equipment and 6 7 training, in cooperation with both public 8 and private sector standard setting organizations, to assist State and local gov-9 ernments in obtaining the equipment and 10 11 training to attain the essential capabili-12 ties for first response to acts of terrorism, 13 and to ensure that first responder funds are spent wisely. 14
- [SEC. 5003. FASTER AND SMARTER FUNDING FOR FIRST 16

RESPONDERS.

- 17 (a) IN GENERAL.—The Homeland Security 18 Act of 2002 (Public Law 107–296; 6 U.S.C. 361 et seq.) is amended—
- 20 $\Gamma(1)$ in section 1(b) in the table of con-21 tents by adding at the end the following:

["TITLE XVIII—FUNDING FOR FIRST RESPONDERS

["Sec. 1801. Definitions.

["Sec. 1802. Faster and smarter funding for first respond-

["Sec. 1803. Essential capabilities for first responders.

["Sec. 1804. Task Force on Essential Capabilities for First Responders.

["Sec. 1805. Covered grant eligibility and criteria.

["Sec. 1806. Use of funds and accountability requirements. ["Sec. 1807. National standards for first responder equipment and training.";

1	[and
2	[(2) by adding at the end the fol-
3	lowing:
4	["TITLE XVIII—FUNDING FOR
5	FIRST RESPONDERS
6	["SEC. 1801. DEFINITIONS.
7	["In this title:
8	["(1) BOARD.—The term 'Board' means
9	the First Responder Grants Board estab-
10	lished under section 1805(f).
11	["(2) COVERED GRANT.—The term 'cov-
12	ered grant' means any grant to which
13	this title applies under section 1802.
14	["(3) DIRECTLY ELIGIBLE TRIBE.—The
15	term 'directly eligible tribe' means any
16	Indian tribe or consortium of Indian
17	tribes that—
18	["(A) meets the criteria for inclu-
19	sion in the qualified applicant pool
20	for Self-Governance that are set forth
21	in section 402(c) of the Indian Self-
22	Determination and Education Assist-
23	ance Act (25 U.S.C. 458bb(c));

1	["(B) employs at least 10 full-time
2	personnel in a law enforcement or
3	emergency response agency with the
4	capacity to respond to calls for law
5	enforcement or emergency services;
6	and
7	["(C)(i) is located on, or within 5
8	miles of, an international border or
9	waterway;
10	["(ii) is located within 5 miles of a
11	facility within a critical infrastruc-
12	ture sector identified in section
13	1803(c)(2);
14	["(iii) is located within or contig-
15	uous to one of the 50 largest metro-
16	politan statistical areas in the United
17	States; or
18	["(iv) has more than 1,000 square
19	miles of Indian country, as that term
20	is defined in section 1151 of title 18,
21	United States Code.
22	["(4) ELEVATIONS IN THE THREAT ALERT
23	LEVEL.—The term 'elevations in the threat
24	alert level' means any designation (in-
25	cluding those that are less than national

- in scope) that raises the homeland security threat level to either the highest or second highest threat level under the Homeland Security Advisory System referred to in section 201(d)(7).
 - ["(5) EMERGENCY PREPAREDNESS.—The term 'emergency preparedness' shall have the same meaning that term has under section 602 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act (42 U.S.C. 5195a).
 - ["(6) ESSENTIAL CAPABILITIES.—The term 'essential capabilities' means the levels, availability, and competence of emergency personnel, planning, training, and equipment across a variety of disciplines needed to effectively and efficiently prevent, prepare for, and respond to acts of terrorism consistent with established practices.
 - ["(7) FIRST RESPONDER.—The term 'first responder' shall have the same meaning as the term 'emergency response provider'.

["(8) Indian Tribe.—The term 'Indian tribe' means any Indian tribe, band, na-tion, or other organized group or community, including any Alaskan Native village or regional or village corporation as de-fined in or established pursuant to the Alaskan Native Claims Settlement Act (43) U.S.C. 1601 et seq.), which is recognized as eligible for the special programs and services provided by the United States to Indians because of their status as Indi-ans.

["(9) REGION.—The term 'region' means—

["(A) any geographic area consisting of all or parts of 2 or more contiguous States, counties, municipalities, or other local governments that have a combined population of at least 1,650,000 or have an area of not less than 20,000 square miles, and that, for purposes of an application for a covered grant, is represented by 1 or more governments or governmental agencies within such geo-

1	graphic area, and that is established
2	by law or by agreement of 2 or more
3	such governments or governmental
4	agencies in a mutual aid agreement;
5	or
6	["(B) any other combination of
7	contiguous local government units
8	(including such a combination estab-
9	lished by law or agreement of two or
10	more governments or governmental
11	agencies in a mutual aid agreement)
12	that is formally certified by the Sec-
13	retary as a region for purposes of this
14	Act with the consent of—
15	["(i) the State or States in
16	which they are located, including
17	a multi-State entity established
18	by a compact between two or
19	more States; and
20	["(ii) the incorporated mu-
21	nicipalities, counties, and par-
22	ishes that they encompass.
23	["(10) TASK FORCE.—The term 'Task
24	Force' moons the Task Force on Essential

1	Capabilities for First Responders estab-
2	lished under section 1804.
3	["SEC. 1802. FASTER AND SMARTER FUNDING FOR FIRST
4	RESPONDERS.
5	["(a) COVERED GRANTS.—This title applies
6	to grants provided by the Department to
7	States, regions, or directly eligible tribes for
8	the primary purpose of improving the ability
9	of first responders to prevent, prepare for, re-
10	spond to, or mitigate threatened or actual ter-
11	rorist attacks, especially those involving
12	weapons of mass destruction, administered
13	under the following:
14	["(1) STATE HOMELAND SECURITY GRANT
15	PROGRAM.—The State Homeland Security
16	Grant Program of the Department, or any
17	successor to such grant program.
18	["(2) Urban area security initia-
19	TIVE.—The Urban Area Security Initiative
20	of the Department, or any successor to
21	such grant program.
22	["(3) LAW ENFORCEMENT TERRORISM
23	PREVENTION PROGRAM.—The Law Enforce-
24	ment Terrorism Prevention Program of

1	the Department, or any successor to such
2	grant program.
3	["(4) CITIZEN CORPS PROGRAM.—The
4	Citizen Corps Program of the Depart-
5	ment, or any successor to such grant pro-
6	gram.
7	["(b) EXCLUDED PROGRAMS.—This title
8	does not apply to or otherwise affect the fol-
9	lowing Federal grant programs or any grant
10	under such a program:
11	["(1) Nondepartment programs.—
12	Any Federal grant program that is not
13	administered by the Department.
14	["(2) FIRE GRANT PROGRAMS.—The fire
15	grant programs authorized by sections 33
16	and 34 of the Federal Fire Prevention
17	and Control Act of 1974 (15 U.S.C. 2229,
18	2229a).
19	["(3) EMERGENCY MANAGEMENT PLAN-
20	NING AND ASSISTANCE ACCOUNT GRANTS.—
21	The Emergency Management Perform-
22	ance Grant program and the Urban
23	Search and Rescue Grants program au-
24	thorized by title VI of the Robert T. Staf-

ford Disaster Relief and Emergency As-

1	sistance Act (42 U.S.C. 5195 et seq.); the
2	Departments of Veterans Affairs and
3	Housing and Urban Development, and
4	Independent Agencies Appropriations
5	Act, 2000 (113 Stat. 1047 et seq.); and the
6	Earthquake Hazards Reduction Act of
7	1977 (42 U.S.C. 7701 et seq.).
8	["SEC. 1803. ESSENTIAL CAPABILITIES FOR FIRST RE-
9	SPONDERS.
10	["(a) ESTABLISHMENT OF ESSENTIAL CAPA-
11	BILITIES.—
12	["(1) IN GENERAL.—For purposes of
13	covered grants, the Secretary shall estab-
14	lish clearly defined essential capabilities
15	for State and local government prepared-
16	ness for terrorism, in consultation with—
17	["(A) the Task Force on Essential
18	Capabilities for First Responders es-
19	tablished under section 1804;
20	["(B) the Under Secretaries for
21	Emergency Preparedness and Re-
22	sponse, Border and Transportation
23	Security, Information Analysis and
24	Infrastructure Protection, and
25	Science and Technology, and the Di-

1	rector of the Office for Domestic Pre-
2	paredness;
3	["(C) the Secretary of Health and
4	Human Services;
5	["(D) other appropriate Federal
6	agencies;
7	["(E) State and local first re-
8	sponder agencies and officials; and
9	["(F) consensus-based standard
10	making organizations responsible for
11	setting standards relevant to the first
12	responder community.
13	["(2) DEADLINES.—The Secretary
14	shall—
15	["(A) establish essential capabili-
16	ties under paragraph (1) within 30
17	days after receipt of the report under
18	section 1804(b); and
19	["(B) regularly update such essen-
20	tial capabilities as necessary, but not
21	less than every 3 years.
22	["(3) Provision of essential capabili-
23	TIES.—The Secretary shall ensure that a
24	detailed description of the essential capa-
25	bilities established under paragraph (1)

1	is provided promptly to the States and to
2	the Congress. The States shall make the
3	essential capabilities available as nec-
4	essary and appropriate to local govern-
5	ments within their jurisdictions.
6	["(b) OBJECTIVES.—The Secretary shall en-
7	sure that essential capabilities established
8	under subsection $(a)(1)$ meet the following ob-
9	jectives:
10	["(1) Specificity.—The determination
11	of essential capabilities specifically shall
12	describe the training, planning, per-
13	sonnel, and equipment that different
14	types of communities in the Nation
15	should possess, or to which they should
16	have access, in order to meet the Depart-
17	ment's goals for terrorism preparedness
18	based upon—
19	["(A) the most current risk assess-
20	ment available by the Directorate for
21	Information Analysis and Infrastruc-
22	ture Protection of the threats of ter-
23	rorism against the United States;
24	["(B) the types of threats,
25	vulnerabilities, geography, size, and

1	other factors that the Secretary has
2	determined to be applicable to each
3	different type of community; and
4	["(C) the principles of regional
5	coordination and mutual aid among
6	State and local governments.
7	["(2) FLEXIBILITY.—The establishment
8	of essential capabilities shall be suffi-
9	ciently flexible to allow State and local
10	government officials to set priorities
11	based on particular needs, while reach-
12	ing nationally determined terrorism pre-
13	paredness levels within a specified time
14	period.
15	["(3) Measurability.—The establish-
16	ment of essential capabilities shall be de-
17	signed to enable measurement of
18	progress towards specific terrorism pre-
19	paredness goals.
20	["(4) Comprehensiveness.—The deter-
21	mination of essential capabilities for ter-
22	rorism preparedness shall be made with-
23	in the context of a comprehensive State
24	emergency management system.

["(c) FACTORS TO BE CONSIDERED.—

["(1) IN GENERAL.—In establishing es-1 2 capabilities under subsection sential 3 (a)(1), the Secretary specifically shall consider the variables of threat, vulner-4 5 ability, and consequences with respect to the Nation's population (including tran-6 7 sient commuting and tourist populations) and critical infrastructure. Such consid-8 9 eration shall be based upon the most current risk assessment available by the Di-10 rectorate for Information Analysis and 11 Infrastructure Protection of the threats 12 of terrorism against the United States. 13 14 ["(2) Critical infrastructure sec-TORS.—The Secretary specifically shall 15 consider threats of terrorism against the 16 17 following critical infrastructure sectors 18 in all areas of the Nation, urban and 19 rural: 20 ["(A) Agriculture. ["(B) Banking and finance. 21 **I**"(C) Chemical industries. 22 **I**"(D) The defense industrial base. 23 ["(E) Emergency services. 24

["(F) Energy.

1	["(G) Food.
2	["(H) Government.
3	["(I) Postal and shipping.
4	["(J) Public health.
5	["(K) Information and tele-
6	communications networks.
7	["(L) Transportation.
8	["(M) Water.
9	The order in which the critical infra-
10	structure sectors are listed in this para-
11	graph shall not be construed as an order
12	of priority for consideration of the impor-
13	tance of such sectors.
14	["(3) Types of threat.—The Sec-
15	retary specifically shall consider the fol-
16	lowing types of threat to the critical in-
17	frastructure sectors described in para-
18	graph (2), and to populations in all areas
19	of the Nation, urban and rural:
20	["(A) Biological threats.
21	["(B) Nuclear threats.
22	["(C) Radiological threats.
23	["(D) Incendiary threats.
24	["(E) Chemical threats.
25	["(F) Explosives.

1	["(G) Suicide bombers.
2	["(H) Cyber threats.
3	["(I) Any other threats based on
4	proximity to specific past acts of ter-
5	rorism or the known activity of any
6	terrorist group.
7	The order in which the types of threat
8	are listed in this paragraph shall not be
9	construed as an order of priority for con-
10	sideration of the importance of such
11	threats.
12	["(4) Consideration of additional
13	FACTORS.—In establishing essential capa-
14	bilities under subsection (a)(1), the Sec-
15	retary shall take into account any other
16	specific threat to a population (including
17	a transient commuting or tourist popu-
18	lation) or critical infrastructure sector
19	that the Secretary has determined to
20	exist.
21	["SEC. 1804. TASK FORCE ON ESSENTIAL CAPABILITIES
22	FOR FIRST RESPONDERS.
23	["(a) ESTABLISHMENT.—To assist the Sec-
24	retary in establishing essential capabilities
25	under section 1803(a)(1), the Secretary shall

1 establish an advisory body pursuant to section 871(a) not later than 60 days after the date of the enactment of this section, which shall be known as the Task Force on Essential Capabilities for First Responders. **I**"(b) **R**EPORT.— 6 7 ["(1) IN GENERAL.—The Task Force 8 shall submit to the Secretary, not later 9 than 9 months after its establishment by the Secretary under subsection (a) and 10 11 every 3 years thereafter, a report on its recommendations for essential capabili-12 ties for preparedness for terrorism. 13 ["(2) CONTENTS.—The report shall— 14 ["(A) include a priority ranking of 15 essential capabilities in order to pro-16 17 vide guidance to the Secretary and to 18 the Congress on determining the appropriate allocation of, and funding 19 20 levels for, first responder needs; ["(B) set forth a methodology by 21 22 which any State or local government will be able to determine the extent 23 24 to which it possesses or has access to

the essential capabilities that States

1	and local governments having similar
2	risks should obtain;
3	["(C) describe the availability of
4	national voluntary consensus stand-
5	ards, and whether there is a need for
6	new national voluntary consensus
7	standards, with respect to first re-
8	sponder training and equipment;
9	["(D) include such additional mat-
10	ters as the Secretary may specify in
11	order to further the terrorism pre-
12	paredness capabilities of first re-
13	sponders; and
14	["(E) include such revisions to the
15	contents of past reports as are nec-
16	essary to take into account changes
17	in the most current risk assessment
18	available by the Directorate for Infor-
19	mation Analysis and Infrastructure
20	Protection or other relevant informa-
21	tion as determined by the Secretary.
22	["(3) Consistency with federal
23	WORKING GROUP.—The Task Force shall
24	ensure that its recommendations for es-

sential capabilities are, to the extent fea-

- sible, consistent with any preparedness goals or recommendations of the Federal working group established under section 319F(a) of the Public Health Service Act (42 U.S.C. 247d-6(a)).
 - ["(4) COMPREHENSIVENESS.—The Task
 Force shall ensure that its recommendations regarding essential capabilities for
 terrorism preparedness are made within
 the context of a comprehensive State
 emergency management system.
 - ["(5) PRIOR MEASURES.—The Task Force shall ensure that its recommendations regarding essential capabilities for terrorism preparedness take into account any capabilities that State or local officials have determined to be essential and have undertaken since September 11, 2001, to prevent or prepare for terrorist attacks.

["(c) MEMBERSHIP.—

["(1) IN GENERAL.—The Task Force shall consist of 25 members appointed by the Secretary, and shall, to the extent practicable, represent a geographic and

substantive cross section of governmental and nongovernmental first responder disciplines from the State and local levels, including as appropriate—

["(A) members selected from the emergency response field, including fire service and law enforcement, hazardous materials response, emergency medical services, and emergency management personnel (including public works personnel routinely engaged in emergency response);

["(B) health scientists, emergency and inpatient medical providers, and public health professionals, including experts in emergency health care response to chemical, biological, radiological, and nuclear terrorism, and experts in providing mental health care during emergency response operations:

["(C) experts from Federal, State, and local governments, and the private sector, representing standardssetting organizations, including rep-

resentation from the voluntary consensus codes and standards development community, particularly those with expertise in first responder disciplines; and

["(D) State and local officials with expertise in terrorism preparedness, subject to the condition that if any such official is an elected official representing one of the two major political parties, an equal number of elected officials shall be selected from each such party.

["(2) COORDINATION WITH THE DEPART-MENT OF HEALTH AND HEALTH SERVICES.—In the selection of members of the Task Force who are health professionals, including emergency medical professionals, the Secretary shall coordinate the selection with the Secretary of Health and Human Services.

["(3) Ex OFFICIO MEMBERS.—The Secretary and the Secretary of Health and Human Services shall each designate one or more officers of their respective De-

- partments to serve as ex officio members
- of the Task Force. One of the ex officio
- 3 members from the Department of Home-
- 4 land Security shall be the designated offi-
- 5 cer of the Federal Government for pur-
- 6 poses of subsection (e) of section 10 of the
- 7 Federal Advisory Committee Act (5 App.
- 8 **U.S.C.**).
- 9 ["(d) APPLICABILITY OF FEDERAL ADVISORY
- 10 COMMITTEE ACT.—Notwithstanding section
- 11 871(a), the Federal Advisory Committee Act (5
- 12 U.S.C. App.), including subsections (a), (b),
- 13 and (d) of section 10 of such Act, and section
- 14 552b(c) of title 5, United States Code, shall
- 15 **apply to the Task Force.**
- 16 ["SEC. 1805. COVERED GRANT ELIGIBILITY AND CRITERIA.
- 17 ["(a) GRANT ELIGIBILITY.—Any State, re-
- 18 gion, or directly eligible tribe shall be eligible
- 19 to apply for a covered grant.
- 20 ["(b) Grant Criteria.—In awarding cov-
- 21 ered grants, the Secretary shall assist States
- 22 and local governments in achieving, main-
- 23 taining, and enhancing the essential capabili-
- 24 ties for first responders established by the
- 25 Secretary under section 1803.

1	["(c) STATE HOMELAND SECURITY PLANS.—
2	["(1) SUBMISSION OF PLANS.—The Sec-
3	retary shall require that any State apply-
4	ing to the Secretary for a covered grant
5	must submit to the Secretary a 3-year
6	State homeland security plan that—
7	["(A) demonstrates the extent to
8	which the State has achieved the es-
9	sential capabilities that apply to the
10	State;
11	["(B) demonstrates the needs of
12	the State necessary to achieve, main-
13	tain, or enhance the essential capa-
14	bilities that apply to the State;
15	["(C) includes a prioritization of
16	such needs based on threat, vulner-
17	ability, and consequence assessment
18	factors applicable to the State;
19	["(D) describes how the State in-
20	tends—
21	["(i) to address such needs at
22	the city, county, regional, tribal,
23	State, and interstate level, includ-
24	ing a precise description of any
25	regional structure the State has

1	established for the purpose of or-
2	ganizing homeland security pre-
3	paredness activities funded by
4	covered grants;
5	["(ii) to use all Federal, State,
6	and local resources available for
7	the purpose of addressing such
8	needs; and
9	["(iii) to give particular em-
10	phasis to regional planning and
11	cooperation, including the activi-
12	ties of multijurisdictional plan-
13	ning agencies governed by local
14	officials, both within its jurisdic-
15	tional borders and with neigh-
16	boring States;
17	["(E) is developed in consultation
18	with and subject to appropriate com-
19	ment by local governments within the
20	State; and
21	["(F) with respect to the emer-
22	gency preparedness of first respond-
23	ers, addresses the unique aspects of
24	terrorism as part of a comprehensive
25	State emergency management plan.

1	["(2) APPROVAL BY SECRETARY.—The
2	Secretary may not award any covered
3	grant to a State unless the Secretary has
4	approved the applicable State homeland
5	security plan.
6	["(d) Consistency With State Plans.—
7	The Secretary shall ensure that each covered
8	grant is used to supplement and support, in
9	a consistent and coordinated manner, the ap-
10	plicable State homeland security plan or
11	plans.
12	["(e) APPLICATION FOR GRANT.—
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13	["(1) In general.—Except as other-
13	["(1) In GENERAL.—Except as otherwise provided in this subsection, any
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14	wise provided in this subsection, any
14 15	wise provided in this subsection, any State, region, or directly eligible tribe
141516	wise provided in this subsection, any State, region, or directly eligible tribe may apply for a covered grant by submit-
14151617	wise provided in this subsection, any State, region, or directly eligible tribe may apply for a covered grant by submit- ting to the Secretary an application at
14 15 16 17 18	wise provided in this subsection, any State, region, or directly eligible tribe may apply for a covered grant by submit- ting to the Secretary an application at such time, in such manner, and con-

["(2) DEADLINES FOR APPLICATIONS AND AWARDS.—All applications for covered grants must be submitted at such time as the Secretary may reasonably require for

may reasonably require.

- the fiscal year for which they are submitted. The Secretary shall award covered grants pursuant to all approved applications for such fiscal year as soon as practicable, but not later than March 1 of such year.
 - ["(3) AVAILABILITY OF FUNDS.—All funds awarded by the Secretary under covered grants in a fiscal year shall be available for obligation through the end of the subsequent fiscal year.
 - ["(4) MINIMUM CONTENTS OF APPLICA-TION.—The Secretary shall require that each applicant include in its application, at a minimum—
 - ["(A) the purpose for which the applicant seeks covered grant funds and the reasons why the applicant needs the covered grant to meet the essential capabilities for terrorism preparedness within the State, region, or directly eligible tribe to which the application pertains;
 - ["(B) a description of how, by reference to the applicable State home-

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1	land security plan or plans under
2	subsection (c), the allocation of grant
3	funding proposed in the application,
4	including, where applicable, the
5	amount not passed through under
6	section 1806(g)(1), would assist in ful-
7	filling the essential capabilities speci-
8	fied in such plan or plans;
9	["(C) a statement of whether a
10	mutual aid agreement applies to the
11	use of all or any portion of the cov-
12	ered grant funds;
13	["(D) if the applicant is a State, a
14	description of how the State plans to
15	allocate the covered grant funds to
16	regions, local governments, and In-
17	dian tribes;
18	["(E) if the applicant is a region—
19	["(i) a precise geographical
20	description of the region and a
21	specification of all participating
22	and nonparticipating local gov-
23	ernments within the geographical
24	area comprising that region;

1	["(ii) a specification of what
2	governmental entity within the
3	region will administer the ex-
4	penditure of funds under the cov-
5	ered grant; and
6	["(iii) a designation of a spe-
7	cific individual to serve as re-
8	gional liaison;
9	["(F) a capital budget showing
10	how the applicant intends to allocate
11	and expend the covered grant funds;
12	["(G) if the applicant is a directly
13	eligible tribe, a designation of a spe-
14	cific individual to serve as the tribal
15	liaison; and
16	["(H) a statement of how the ap-
17	plicant intends to meet the matching
18	requirement, if any, that applies
19	under section $1806(g)(2)$.
20	["(5) REGIONAL APPLICATIONS.—
21	["(A) RELATIONSHIP TO STATE AP-
22	PLICATIONS.—A regional application—
23	["(i) shall be coordinated with
24	an application submitted by the

1	State or States of which such re-
2	gion is a part;
3	["(ii) shall supplement and
4	avoid duplication with such State
5	application; and
6	["(iii) shall address the
7	unique regional aspects of such
8	region's terrorism preparedness
9	needs beyond those provided for
10	in the application of such State or
11	States.
12	["(B) STATE REVIEW AND SUBMIS-
13	SION.—To ensure the consistency re-
14	quired under subsection (d) and the
15	coordination required under subpara-
16	graph (A) of this paragraph, an appli-
17	cant that is a region must submit its
18	application to each State of which
19	any part is included in the region for
20	review and concurrence prior to the
21	submission of such application to the
22	Secretary. The regional application
23	shall be transmitted to the Secretary
24	through each such State within 30

days of its receipt, unless the Gov-

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ernor of such a State notifies the Secretary, in writing, that such regional application is inconsistent with the State's homeland security plan and provides an explanation of the reasons therefor.

["(C) DISTRIBUTION OF REGIONAL AWARDS.—If the Secretary approves a regional application, then the Secretary shall distribute a regional award to the State or States submitting the applicable regional application under subparagraph (B), and each such State shall, not later than the end of the 45-day period beginning on the date after receiving a regional award, pass through to the region all covered grant funds or resources purchased with such funds, except those funds necessary for the State to carry out its responsibilities with respect to such regional application: Provided, That in no such case shall the State or States pass through

to the region less than 80 percent of the regional award.

["(D) CERTIFICATIONS REGARDING DISTRIBUTION OF GRANT FUNDS TO REGIONS.—Any State that receives a regional award under subparagraph (C) shall certify to the Secretary, by not later than 30 days after the expiration of the period described in subparagraph (C) with respect to the grant, that the State has made available to the region the required funds and resources in accordance with subparagraph (C).

["(E) DIRECT PAYMENTS TO REGIONS.—If any State fails to pass through a regional award to a region as required by subparagraph (C) within 45 days after receiving such award and does not request or receive an extension of such period under section 1806(h)(2), the region may petition the Secretary to receive directly the portion of the regional award that is required to be passed

1	through to such region under sub-
2	paragraph (C).
3	["(F) REGIONAL LIAISONS.—A re-
4	gional liaison designated under para-
5	graph (4)(E)(iii) shall—
6	["(i) coordinate with Federal,
7	State, local, regional, and private
8	officials within the region con-
9	cerning terrorism preparedness;
10	["(ii) develop a process for re-
11	ceiving input from Federal, State,
12	local, regional, and private sector
13	officials within the region to as-
14	sist in the development of the re-
15	gional application and to improve
16	the region's access to covered
17	grants; and
18	["(iii) administer, in consulta-
19	tion with State, local, regional,
20	and private officials within the
21	region, covered grants awarded
22	to the region.
23	["(6) Tribal applications.—
24	["(A) SUBMISSION TO THE STATE OR
25	STATES—To ensure the consistency

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required under subsection (d), an applicant that is a directly eligible tribe must submit its application to each State within the boundaries of which any part of such tribe is located for direct submission to the Department along with the application of such State or States.

["(B) OPPORTUNITY FOR STATE COM-MENT.—Before awarding any covered grant to a directly eligible tribe, the Secretary shall provide an opportunity to each State within the boundaries of which any part of such tribe is located to comment to the Secretary on the consistency of the tribe's application with the State's homeland security plan. Any such comments shall be submitted to the Secretary concurrently with the submission of the State and tribal applications.

["(C) FINAL AUTHORITY.—The Secretary shall have final authority to determine the consistency of any ap-

1	plication of a directly eligible tribe
2	with the applicable State homeland
3	security plan or plans, and to ap-
4	prove any application of such tribe.
5	The Secretary shall notify each State
6	within the boundaries of which any
7	part of such tribe is located of the ap-
8	proval of an application by such
9	tribe.
10	["(D) TRIBAL LIAISON.—A tribal li-
11	aison designated under paragraph
12	(4)(G) shall—
13	["(i) coordinate with Federal,
14	State, local, regional, and private
15	officials concerning terrorism
16	preparedness;
17	["(ii) develop a process for re-
18	ceiving input from Federal, State,
19	local, regional, and private sector
20	officials to assist in the develop-
21	ment of the application of such
22	tribe and to improve the tribe's
23	access to covered grants; and
24	["(iii) administer, in consulta-
25	tion with State local regional.

1	and	private	officials,	covered
2	gran	ts awarde	d to such t	ribe.

["(E) LIMITATION ON THE NUMBER OF DIRECT GRANTS.—The Secretary may make covered grants directly to not more than 20 directly eligible tribes per fiscal year.

["(F) Tribes not receiving direct GRANTS.—An Indian tribe that does not receive a grant directly under this section is eligible to receive funds under a covered grant from the State or States within the boundaries of which any part of such tribe is located, consistent with the homeland security plan of the State as described in subsection (c). If a State fails to comply with section 1806(g)(1), the tribe may request payment under section 1806(h)(3) in the same manner as a local government.

["(7) EQUIPMENT STANDARDS.—If an applicant for a covered grant proposes to upgrade or purchase, with assistance provided under the grant, new equip-

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1	ment or systems that do not meet or ex-
2	ceed any applicable national voluntary
3	consensus standards established by the
4	Secretary under section 1807(a), the ap-
5	plicant shall include in the application an
6	explanation of why such equipment or
7	systems will serve the needs of the appli-
8	cant better than equipment or systems
9	that meet or exceed such standards.
10	["(f) FIRST RESPONDER GRANTS BOARD.—
11	["(1) ESTABLISHMENT OF BOARD.—The
12	Secretary shall establish a First Re-
13	sponder Grants Board, consisting of—
14	["(A) the Secretary;
15	["(B) the Under Secretary for
16	Emergency Preparedness and Re-
17	sponse;
18	["(C) the Under Secretary for
19	Border and Transportation Security;
20	["(D) the Under Secretary for In-
21	formation Analysis and Infrastruc-
22	ture Protection;
23	["(E) the Under Secretary for
24	Science and Technology; and

1	["(F) the Director of the Office for
2	Domestic Preparedness.
3	["(2) CHAIRMAN.—
4	["(A) IN GENERAL.—The Secretary
5	shall be the Chairman of the Board.
6	["(B) EXERCISE OF AUTHORITIES BY
7	DEPUTY SECRETARY.—The Deputy Sec-
8	retary of Homeland Security may ex-
9	ercise the authorities of the Chair-
10	man, if the Secretary so directs.
11	["(3) RANKING OF GRANT APPLICA-
12	TIONS.—
13	["(A) PRIORITIZATION OF GRANTS.—
14	The Board—
15	["(i) shall evaluate and annu-
16	ally prioritize all pending applica-
17	tions for covered grants based
18	upon the degree to which they
19	would, by achieving, maintaining,
20	or enhancing the essential capa-
21	bilities of the applicants on a na-
22	tionwide basis, lessen the threat
23	to, vulnerability of, and con-
24	sequences for persons and critical
25	infrastructure; and

1 ["(ii) in evaluating the threat
2 to persons and critical infrastruc3 ture for purposes of prioritizing
4 covered grants, shall give greater
5 weight to threats of terrorism
6 based on their specificity and
7 credibility, including any pattern
8 of repetition.

["(B) MINIMUM AMOUNTS.—After evaluating and prioritizing grant applications under subparagraph (A), the Board shall ensure that, for each fiscal year—

["(i) each of the States, other than the Virgin Islands, American Samoa, Guam, and the Northern Mariana Islands, that has an approved State homeland security plan receives no less than 0.25 percent of the funds available for covered grants for that fiscal year for purposes of implementing its homeland security plan in accordance with the prioritization of needs under subsection (c)(1)(C):

["(ii) each of the States, other 1 than the Virgin Islands, American 2 Samoa, Guam, and the Northern 3 Mariana Islands, that has an ap-4 proved State homeland security 6 plan and that meets one or both 7 of the additional high-risk quali-8 fying criteria under subpara-9 graph (C) receives no less than 0.45 percent of the funds available 10 for covered grants for that fiscal 11 for purposes of imple-12 year menting its homeland security 13 14 plan in accordance with the prioritization of needs under sub-15 section (c)(1)(C); 16 17 the Virgin **f**"(iii) Islands, 18 American Samoa, Guam, and the 19 Northern Mariana Islands each 20 receives no less than 0.08 percent of the funds available for covered 21 22 grants for that fiscal year for purposes of implementing its ap-23

proved State homeland security

the

plan in accordance with

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1	prioritization of needs under sub-
2	section $(c)(1)(C)$; and
3	["(iv) directly eligible tribes
4	collectively receive no less than
5	0.08 percent of the funds available
6	for covered grants for such fiscal
7	year for purposes of addressing
8	the needs identified in the appli-
9	cations of such tribes, consistent
10	with the homeland security plan
11	of each State within the bound-
12	aries of which any part of any
13	such tribe is located, except that
14	this clause shall not apply with
15	respect to funds available for a
16	fiscal year if the Secretary re-
17	ceives less than 5 applications for
18	such fiscal year from such tribes
19	under subsection (e)(6)(A) or does
20	not approve at least one such ap-
21	plication.
22	["(C) Additional high-risk quali-
23	FYING CRITERIA.—For purposes of sub-
24	paragraph (B)(ii), additional high-risk
25	qualifying criteria consist of—

1	["(i) having a significant
2	international land border; or
3	["(ii) adjoining a body of
4	water within North America
5	through which an international
6	boundary line extends.
7	["(4) EFFECT OF REGIONAL AWARDS ON
8	STATE MINIMUM.—Any regional award, or
9	portion thereof, provided to a State
10	under subsection (e)(5)(C) shall not be
11	considered in calculating the minimum
12	State award under paragraph (3)(B) of
13	this subsection.
14	["(5) FUNCTIONS OF UNDER SECRE-
15	TARIES.—The Under Secretaries referred
16	to in paragraph (1) shall seek to ensure
17	that the relevant expertise and input of
18	the staff of their directorates are avail-
19	able to and considered by the Board.
20	["SEC. 1806. USE OF FUNDS AND ACCOUNTABILITY RE-
21	QUIREMENTS.
22	["(a) IN GENERAL.—A covered grant may
23	be used for—
24	["(1) purchasing or upgrading equip-
25	ment, including computer software, to en-

1	hance terrorism preparedness and re-
2	sponse;
3	["(2) exercises to strengthen ter-
4	rorism preparedness and response;
5	["(3) training for prevention (includ-
6	ing detection) of, preparedness for, or re-
7	sponse to attacks involving weapons of
8	mass destruction, including training in
9	the use of equipment and computer soft-
10	ware;
11	["(4) developing or updating response
12	plans;
13	["(5) establishing or enhancing mech-
14	anisms for sharing terrorism threat infor-
15	mation;
16	["(6) systems architecture and engi-
17	neering, program planning and manage-
18	ment, strategy formulation and strategic
19	planning, life-cycle systems design, prod-
20	uct and technology evaluation, and proto-
21	type development for terrorism prepared-
22	ness and response purposes;
23	["(7) additional personnel costs re-
24	sulting from—

1	["(A) elevations in the threat alert
2	level of the Homeland Security Advi-
3	sory System by the Secretary, or a
4	similar elevation in threat alert level
5	issued by a State, region, or local gov-
6	ernment with the approval of the Sec-
7	retary;
8	["(B) travel to and participation
9	in exercises and training in the use of
10	equipment and on prevention activi-
11	ties;
12	["(C) the temporary replacement
13	of personnel during any period of
14	travel to and participation in exer-
15	cises and training in the use of equip-
16	ment and on prevention activities;
17	and
18	["(D) personnel engaged exclu-
19	sively in counterterrorism and intel-
20	ligence activities notwithstanding the
21	date such personnel were hired;
22	["(8) the costs of equipment (includ-
23	ing software) required to receive, trans-
24	mit, handle, and store classified informa-
25	tion;

1	["(9) protecting critical infrastruc-
2	ture against potential attack by the addi-
3	tion of barriers, fences, gates, and other
4	such devices, except that the cost of such
5	measures may not exceed the greater of—
6	["(A) \$1,000,000 per project; or
7	["(B) such greater amount as may
8	be approved by the Secretary, which
9	may not exceed 10 percent of the
10	total amount of the covered grant;
11	["(10) the costs of commercially avail-
12	able interoperable communications
13	equipment (which, where applicable, is
14	based on national, voluntary consensus
15	standards) that the Secretary, in con-
16	sultation with the Chairman of the Fed-
17	eral Communications Commission, deems
18	best suited to facilitate interoperability,
19	coordination, and integration between
20	and among emergency communications
21	systems, and that complies with pre-
22	vailing grant guidance of the Department
23	for interoperable communications:

1	["(11) educational curricula develop-
2	ment for first responders to ensure that
3	they are prepared for terrorist attacks;
4	["(12) training and exercises to assist
5	public elementary and secondary schools
6	in developing and implementing pro-
7	grams to instruct students regarding age-
8	appropriate skills to prepare for and re-
9	spond to an act of terrorism;
10	["(13) paying of administrative ex-
11	penses directly related to administration
12	of the grant, except that such expenses
13	may not exceed 3 percent of the amount
14	of the grant;
15	["(14) reimbursement for overtime
16	and other fixed costs incurred for home-
17	land security purposes after September
18	11, 2001; and
19	["(15) other appropriate activities as
20	determined by the Secretary.
21	["(b) PROHIBITED USES.—Funds provided
22	as a covered grant may not be used—
23	["(1) to supplant State or local funds;
24	["(2) to construct buildings or other
25	physical facilities;

1	["(3) to acquire land; or
2	["(4) for any State or local govern-
3	ment cost sharing contribution.
4	["(c) Multiple-Purpose Funds.—Nothing
5	in this section shall be construed to preclude
6	State and local governments from using cov-
7	ered grant funds in a manner that also en-
8	hances first responder preparedness for
9	emergencies and disasters unrelated to acts of
10	terrorism, if such use assists such govern-
11	ments in achieving essential capabilities for
12	terrorism preparedness established by the
13	Secretary under section 1803.
14	["(d) REIMBURSEMENT OF COSTS.—In addi-
15	tion to the activities described in subsection
16	(a), a covered grant may be used to provide
17	a reasonable stipend to paid-on-call or volun-
18	teer first responders who are not otherwise
19	compensated for travel to or participation in
20	training covered by this section. Any such re-
21	imbursement shall not be considered com-
22	pensation for purposes of rendering such a
23	first responder an employee under the Fair
24	Labor Standards Act of 1938 (29 U.S.C. 201 et
25	seq.).

- 1 ["(e) Assistance Requirement.—The Sec-
- 2 retary may not request that equipment paid
- 3 for, wholly or in part, with funds provided as
- 4 a covered grant be made available for re-
- 5 sponding to emergencies in surrounding
- 6 States, regions, and localities, unless the Sec-
- 7 retary undertakes to pay the costs directly at-
- 8 tributable to transporting and operating such
- 9 equipment during such response.
- 10 ["(f) FLEXIBILITY IN UNSPENT HOMELAND
- 11 SECURITY GRANT FUNDS.—Upon request by the
- 12 recipient of a covered grant, the Secretary
- 13 may authorize the grantee to transfer all or
- 14 part of funds provided as the covered grant
- 15 from uses specified in the grant agreement to
- 16 other uses authorized under this section, if
- 17 the Secretary determines that such transfer is
- 18 in the interests of homeland security.
- 19 ["(g) STATE, REGIONAL, AND TRIBAL RE-
- 20 SPONSIBILITIES.—
- 21 ["(1) PASS-THROUGH.—The Secretary
- shall require a recipient of a covered
- grant that is a State to obligate or other-
- 24 wise make available to local govern-
- 25 ments, first responders, and other local

State homeland security plan or plans specified in the application for the grant, not less than 80 percent of the grant funds, resources purchased with the grant funds having a value equal to at least 80 percent of the amount of the grant, or a combination thereof, by not later than the end of the 45-day period beginning on the date the grant recipient receives the grant funds.

["(2) COST SHARING.—

["(A) IN GENERAL.—The Federal share of the costs of an activity carried out with a covered grant to a State, region, or directly eligible tribe awarded after the 2-year period beginning on the date of the enactment of this section shall not exceed 75 percent.

["(B) INTERIM RULE.—The Federal share of the costs of an activity carried out with a covered grant awarded before the end of the 2-year period beginning on the date of the enact-

ment of this section shall be 100 percent.

["(C) IN-KIND MATCHING.—Each recipient of a covered grant may meet the matching requirement under subparagraph (A) by making in-kind contributions of goods or services that are directly linked with the purpose for which the grant is made, including, but not limited to, any necessary personnel overtime, contractor services, administrative costs, equipment fuel and maintenance, and rental space.

["(3) CERTIFICATIONS REGARDING DISTRIBUTION OF GRANT FUNDS TO LOCAL GOVERNMENTS.—Any State that receives a covered grant shall certify to the Secretary, by not later than 30 days after the expiration of the period described in paragraph (1) with respect to the grant, that the State has made available for expenditure by local governments, first responders, and other local groups the required

1	amount of grant funds pursuant to para-
2	graph (1).
3	["(4) QUARTERLY REPORT ON HOMELAND
4	SECURITY SPENDING.—The Federal share
5	described in paragraph (2)(A) may be in-
6	creased by up to 2 percent for any State,
7	region, or directly eligible tribe that, not
8	later than 30 days after the end of each
9	fiscal quarter, submits to the Secretary a
10	report on that fiscal quarter. Each such
11	report must include, for each recipient of
12	a covered grant or a pass-through under
13	paragraph (1)—
14	["(A) the amount obligated to that
15	recipient in that quarter;
16	["(B) the amount expended by
17	that recipient in that quarter; and
18	["(C) a summary description of
19	the items purchased by such recipi-
20	ent with such amount.
21	["(5) ANNUAL REPORT ON HOMELAND SE-
22	CURITY SPENDING.—Each recipient of a
23	covered grant shall submit an annual re-
24	port to the Secretary not later than 60
25	days after the end of each fiscal year.

1	Each recipient of a covered grant that is
2	a region must simultaneously submit its
3	report to each State of which any part is
4	included in the region. Each recipient of
5	a covered grant that is a directly eligible
6	tribe must simultaneously submit its re-
7	port to each State within the boundaries
8	of which any part of such tribe is located.
9	Each report must include the following:
10	["(A) The amount, ultimate recipi-
11	ents, and dates of receipt of all funds
12	received under the grant during the
13	previous fiscal year.
14	["(B) The amount and the dates of
15	disbursements of all such funds ex-
16	pended in compliance with para-
17	graph (1) or pursuant to mutual aid
18	agreements or other sharing arrange-
19	ments that apply within the State, re-
20	gion, or directly eligible tribe, as ap-
21	plicable, during the previous fiscal
22	year.
23	["(C) How the funds were utilized

by each ultimate recipient or bene-

1	ficiary	during	the	preceding	fiscal
2	year.				

- ["(D) The extent to which essential capabilities identified in the applicable State homeland security plan or plans were achieved, maintained, or enhanced as the result of the expenditure of grant funds during the preceding fiscal year.
 - ["(E) The extent to which essential capabilities identified in the applicable State homeland security plan or plans remain unmet.
- ["(6) INCLUSION OF RESTRICTED ANNEXES.—A recipient of a covered grant may submit to the Secretary an annex to the annual report under paragraph (5) that is subject to appropriate handling restrictions, if the recipient believes that discussion in the report of unmet needs would reveal sensitive but unclassified information.
- ["(7) PROVISION OF REPORTS.—The Secretary shall ensure that each annual report under paragraph (5) is provided to

1	the Under Secretary for Emergency Pre-
2	paredness and Response and the Director
3	of the Office for Domestic Preparedness.
4	["(h) INCENTIVES TO EFFICIENT ADMINISTRA-
5	TION OF HOMELAND SECURITY GRANTS.—
6	["(1) PENALTIES FOR DELAY IN PASSING
7	THROUGH LOCAL SHARE.—If a recipient of a
8	covered grant that is a State fails to pass
9	through to local governments, first re-
10	sponders, and other local groups funds or
11	resources required by subsection (g)(1)
12	within 45 days after receiving funds
13	under the grant, the Secretary may—
14	["(A) reduce grant payments to
15	the grant recipient from the portion
16	of grant funds that is not required to
17	be passed through under subsection
18	(g)(1);
19	["(B) terminate payment of funds
20	under the grant to the recipient, and
21	transfer the appropriate portion of
22	those funds directly to local first re-
23	sponders that were intended to re-
24	ceive funding under that grant: or

1	["(C) impose additional restric-
2	tions or burdens on the recipient's
3	use of funds under the grant, which
4	may include—
5	["(i) prohibiting use of such
6	funds to pay the grant recipient's
7	grant-related overtime or other
8	expenses;
9	["(ii) requiring the grant re-
10	cipient to distribute to local gov-
11	ernment beneficiaries all or a por-
12	tion of grant funds that are not
13	required to be passed through
14	under subsection (g)(1); or
15	["(iii) for each day that the
16	grant recipient fails to pass
17	through funds or resources in ac-
18	cordance with subsection (g)(1),
19	reducing grant payments to the
20	grant recipient from the portion
21	of grant funds that is not re-
22	quired to be passed through
23	under subsection $(g)(1)$, except
24	that the total amount of such re-
25	duction may not exceed 20 per-

1	cent of the total amount of the
2	grant.
3	["(2) EXTENSION OF PERIOD.—The Gov-
4	ernor of a State may request in writing
5	that the Secretary extend the 45-day pe-
6	riod under section 1805(e)(5)(E) or para-
7	graph (1) for an additional 15-day period.
8	The Secretary may approve such a re-
9	quest, and may extend such period for
10	additional 15-day periods, if the Sec-
11	retary determines that the resulting
12	delay in providing grant funding to the
13	local government entities that will re-
14	ceive funding under the grant will not
15	have a significant detrimental impact on
16	such entities' terrorism preparedness ef-
17	forts.
18	["(3) Provision of non-local share
19	TO LOCAL GOVERNMENT.—
20	["(A) IN GENERAL.—The Secretary
21	may upon request by a local govern-
22	ment pay to the local government a
23	portion of the amount of a covered
24	grant awarded to a State in which the
25	local government is located, if—

1	["(i) the local government will
2	use the amount paid to expedite
3	planned enhancements to its ter-
4	rorism preparedness as described
5	in any applicable State homeland
6	security plan or plans;
7	["(ii) the State has failed to
8	pass through funds or resources
9	in accordance with subsection
10	(g)(1); and
11	["(iii) the local government
12	complies with subparagraphs (B)
13	and (C).
14	["(B) SHOWING REQUIRED.—To re-
15	ceive a payment under this para-
16	graph, a local government must dem-
17	onstrate that—
18	["(i) it is identified explicitly
19	as an ultimate recipient or in-
20	tended beneficiary in the ap-
21	proved grant application;
22	["(ii) it was intended by the
23	grantee to receive a severable
24	nortion of the overall grant for a

1	specific purpose that is identified
2	in the grant application;
3	["(iii) it petitioned the grant-
4	ee for the funds or resources after
5	expiration of the period within
6	which the funds or resources
7	were required to be passed
8	through under subsection (g)(1);
9	and
10	["(iv) it did not receive the
11	portion of the overall grant that
12	was earmarked or designated for
13	its use or benefit.
14	["(C) EFFECT OF PAYMENT.—Pay-
15	ment of grant funds to a local govern-
16	ment under this paragraph—
17	["(i) shall not affect any pay-
18	ment to another local government
19	under this paragraph; and
20	["(ii) shall not prejudice con-
21	sideration of a request for pay-
22	ment under this paragraph that is
23	submitted by another local gov-
24	ernment.

1	["(D) DEADLINE FOR ACTION BY SEC-
2	RETARY.—The Secretary shall approve
3	or disapprove each request for pay-
4	ment under this paragraph by not
5	later than 15 days after the date the
6	request is received by the Depart-
7	ment.
8	["(i) REPORTS TO CONGRESS.—The Sec-
9	retary shall submit an annual report to the
10	Congress by December 31 of each year—
11	["(1) describing in detail the amount
12	of Federal funds provided as covered
13	grants that were directed to each State,
14	region, and directly eligible tribe in the
15	preceding fiscal year;
16	["(2) containing information on the
17	use of such grant funds by grantees; and
18	["(3) describing—
19	["(A) the Nation's progress in
20	achieving, maintaining, and enhanc-
21	ing the essential capabilities estab-
22	lished under section 1803(a) as a re-
23	sult of the expenditure of covered
24	grant funds during the preceding fis-
25	cal year; and

1	["(B) an estimate of the amount of
2	expenditures required to attain
3	across the United States the essential
4	capabilities established under section
5	1803(a).
6	["SEC. 1807. NATIONAL STANDARDS FOR FIRST RE-
7	SPONDER EQUIPMENT AND TRAINING.
8	["(a) EQUIPMENT STANDARDS.—
9	["(1) IN GENERAL.—The Secretary, in
10	consultation with the Under Secretaries
11	for Emergency Preparedness and Re-
12	sponse and Science and Technology and
13	the Director of the Office for Domestic
14	Preparedness, shall, not later than 6
15	months after the date of enactment of
16	this section, support the development of,
17	promulgate, and update as necessary na-
18	tional voluntary consensus standards for
19	the performance, use, and validation of
20	first responder equipment for purposes
21	of section 1805(e)(7). Such standards—
22	["(A) shall be, to the maximum ex-
23	tent practicable, consistent with any
24	existing voluntary consensus stand-
25	ards:

1	["(B) shall take into account, as
2	appropriate, new types of terrorism
3	threats that may not have been con-
4	templated when such existing stand-
5	ards were developed;
6	["(C) shall be focused on maxi-
7	mizing interoperability, interchange-
8	ability, durability, flexibility, effi-
9	ciency, efficacy, portability, sustain-
10	ability, and safety; and
11	["(D) shall cover all appropriate
12	uses of the equipment.
13	["(2) REQUIRED CATEGORIES.—In car-
14	rying out paragraph (1), the Secretary
15	shall specifically consider the following
16	categories of first responder equipment:
17	["(A) Thermal imaging equip-
18	ment.
19	["(B) Radiation detection and
20	analysis equipment.
21	["(C) Biological detection and
22	analysis equipment.
23	["(D) Chemical detection and
24	analysis equipment.

1	["(E) Decontamination and steri-
2	lization equipment.
3	["(F) Personal protective equip-
4	ment, including garments, boots,
5	gloves, and hoods and other protec-
6	tive clothing.
7	["(G) Respiratory protection
8	equipment.
9	["(H) Interoperable communica-
10	tions, including wireless and wireline
11	voice, video, and data networks.
12	["(I) Explosive mitigation devices
13	and explosive detection and analysis
14	equipment.
15	["(J) Containment vessels.
16	["(K) Contaminant-resistant vehi-
17	cles.
18	["(L) Such other equipment for
19	which the Secretary determines that
20	national voluntary consensus stand-
21	ards would be appropriate.
22	["(b) Training Standards.—
23	["(1) IN GENERAL.—The Secretary, in
24	consultation with the Under Secretaries
25	for Emergency Preparedness and Re-

sponse and Science and Technology and 1 2 the Director of the Office for Domestic Preparedness, shall support the develop-3 ment of, promulgate, and regularly up-4 5 date as necessary national voluntary constandards for first responder 6 sensus 7 training carried out with amounts provided under covered grant programs, 8 that will enable State and local govern-9 ment first responders to achieve optimal 10 of terrorism preparedness 11 levels quickly as practicable. Such standards 12 shall give priority to providing training 13 14 to—

> ["(A) enable first responders to prevent, prepare for, respond to, and mitigate terrorist threats, including threats from chemical, biological, nuclear, and radiological weapons and explosive devices capable of inflicting significant human casualties; and

> ["(B) familiarize first responders with the proper use of equipment, including software, developed pursuant

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1	to the standards established under
2	subsection (a).
3	["(2) REQUIRED CATEGORIES.—In car-
4	rying out paragraph (1), the Secretary
5	specifically shall include the following
6	categories of first responder activities:
7	["(A) Regional planning.
8	["(B) Joint exercises.
9	["(C) Intelligence collection, anal-
10	ysis, and sharing.
11	["(D) Emergency notification of
12	affected populations.
13	["(E) Detection of biological, nu-
14	clear, radiological, and chemical
15	weapons of mass destruction.
16	["(F) Such other activities for
17	which the Secretary determines that
18	national voluntary consensus train-
19	ing standards would be appropriate.
20	["(3) Consistency.—In carrying out
21	this subsection, the Secretary shall en-
22	sure that such training standards are
23	consistent with the principles of emer-
24	gency preparedness for all hazards.

1	["(c) Consultation With Standards Or-
2	GANIZATIONS.—In establishing national vol-
3	untary consensus standards for first re-
4	sponder equipment and training under this
5	section, the Secretary shall consult with rel-
6	evant public and private sector groups, in-
7	cluding—
8	["(1) the National Institute of Stand-
9	ards and Technology;
10	["(2) the National Fire Protection As-
11	sociation;
12	["(3) the National Association of
13	County and City Health Officials;
14	["(4) the Association of State and Ter-
15	ritorial Health Officials;
16	["(5) the American National Stand-
17	ards Institute;
18	["(6) the National Institute of Justice;
19	["(7) the Inter-Agency Board for
20	Equipment Standardization and Inter-
21	operability;
22	["(8) the National Public Health Per-
23	formance Standards Program;
24	["(9) the National Institute for Occu-
25	pational Safety and Health:

1	["(10) ASTM International;
2	["(11) the International Safety Equip-
3	ment Association;
4	["(12) the Emergency Management
5	Accreditation Program; and
6	["(13) to the extent the Secretary con-
7	siders appropriate, other national vol-
8	untary consensus standards development
9	organizations, other interested Federal,
10	State, and local agencies, and other inter-
11	ested persons.
12	["(d) COORDINATION WITH SECRETARY OF
13	HHS.—In establishing any national voluntary
14	consensus standards under this section for
15	first responder equipment or training that in-
16	volve or relate to health professionals, includ-
17	ing emergency medical professionals, the Sec-
18	retary shall coordinate activities under this
19	section with the Secretary of Health and
20	Human Services.".
21	[(b) DEFINITION OF EMERGENCY RESPONSE
22	PROVIDERS.—Paragraph (6) of section 2 of the
23	Homeland Security Act of 2002 (Public Law
24	107-296; 6 U.S.C. 101(6)) is amended by strik-
25	ing "includes" and all that follows and insert-

1	ing "includes Federal, State, and local govern-
2	mental and nongovernmental emergency pub-
3	lic safety, law enforcement, fire, emergency
4	response, emergency medical (including hos-
5	pital emergency facilities), and related per-
6	sonnel, organizations, agencies, and authori-
7	ties.".
8	[(c) TEMPORARY LIMITATIONS ON APPLICA-
9	TION.—
10	[(1) 1-YEAR DELAY IN APPLICATION.—
11	The following provisions of title XVIII of
12	the Homeland Security Act of 2002, as
13	amended by subsection (a), shall not
14	apply during the 1-year period beginning
15	on the date of the enactment of this Act:
16	[(A) Subsections (b), (c), and
17	(e)(4)(A) and (B) of section 1805.
18	[(B) In section $1805(f)(3)(A)$, the
19	phrase ", by enhancing the essential
20	capabilities of the applicants,".
21	[(2) 2-YEAR DELAY IN APPLICATION.—
22	The following provisions of title XVIII of
23	the Homeland Security Act of 2002, as
24	amended by subsection (a), shall not

- apply during the 2-year period beginning
- 2 on the date of the enactment of this Act:
- 3 [(A) Subparagraphs (D) and (E) of
- 4 section 1806(g)(5).
- 5 [(B) Section 1806(i)(3).
- 6 [SEC. 5004. MODIFICATION OF HOMELAND SECURITY ADVI-
- 7 SORY SYSTEM.
- 8 [(a) In General.—Subtitle A of title II of
- 9 the Homeland Security Act of 2002 (Public
- 10 Law 107-296; 6 U.S.C. 121 et seq.) is amended
- 11 by adding at the end the following:
- 12 I"SEC. 203. HOMELAND SECURITY ADVISORY SYSTEM.
- 13 ["(a) IN GENERAL.—The Secretary shall re-
- 14 vise the Homeland Security Advisory System
- 15 referred to in section 201(d)(7) to require that
- 16 any designation of a threat level or other
- 17 warning shall be accompanied by a designa-
- 18 tion of the geographic regions or economic
- 19 sectors to which the designation applies.
- 20 ["(b) REPORTS.—The Secretary shall re-
- 21 port to the Congress annually by not later
- 22 than December 31 each year regarding the ge-
- 23 ographic region-specific warnings and eco-
- 24 nomic sector-specific warnings issued during
- 25 the preceding fiscal year under the Homeland

- 1 Security Advisory System referred to in sec-
- 2 tion 201(d)(7), and the bases for such warn-
- 3 ings. The report shall be submitted in unclas-
- 4 sified form and may, as necessary, include a
- 5 classified annex.".
- 6 [(b) CLERICAL AMENDMENT.—The table of
- 7 contents in section 1(b) of the Homeland Secu-
- 8 rity Act of 2002 (6 U.S.C. 101 et seq.) is amend-
- 9 ed by inserting after the item relating to sec-
- 10 tion 202 the following:

["203. Homeland Security Advisory System.".

- 11 [SEC. 5005. COORDINATION OF INDUSTRY EFFORTS.
- 12 [Section 102(f) of the Homeland Security
- 13 Act of 2002 (Public Law 107-296; 6 U.S.C.
- 14 112(f)) is amended by striking "and" after the
- 15 semicolon at the end of paragraph (6), by
- 16 striking the period at the end of paragraph (7)
- 17 and inserting "; and", and by adding at the
- 18 end the following:
- 19 ["(8) coordinating industry efforts,
- with respect to functions of the Depart-
- 21 ment of Homeland Security, to identify
- 22 private sector resources and capabilities
- that could be effective in supplementing
- 24 Federal, State, and local government

1	agency efforts to prevent or respond to a
2	terrorist attack.".
3	[SEC. 5006. SUPERSEDED PROVISION.
4	[This subtitle supersedes section 1014 of
5	Public Law 107-56.
6	[SEC. 5007. SENSE OF CONGRESS REGARDING INTEROPER-
7	ABLE COMMUNICATIONS.
8	[(a) FINDING.—The Congress finds that—
9	[(1) many first responders working in
10	the same jurisdiction or in different juris-
11	dictions cannot effectively and efficiently
12	communicate with one another; and
13	[(2) their inability to do so threatens
14	the public's safety and may result in un-
15	necessary loss of lives and property.
16	[(b) SENSE OF CONGRESS.—It is the sense of
17	the Congress that interoperable emergency
18	communications systems and radios should
19	continue to be deployed as soon as prac-
20	ticable for use by the first responder commu-
21	nity, and that upgraded and new digital com-
22	munications systems and new digital radios
23	must meet prevailing national, voluntary con-
24	sensus standards for interoperability.

1	[SEC.	5008.	SENSE	\mathbf{OF}	CONGRESS	REGARDING	CITIZEN

- 2 CORPS COUNCILS.
- 3 [(a) FINDING.—The Congress finds that
- 4 Citizen Corps councils help to enhance local
- 5 citizen participation in terrorism prepared-
- 6 ness by coordinating multiple Citizen Corps
- 7 programs, developing community action
- 8 plans, assessing possible threats, and identi-
- 9 fying local resources.
- 10 **[(b) SENSE OF CONGRESS.—It is the sense of**
- 11 the Congress that individual Citizen Corps
- 12 councils should seek to enhance the prepared-
- 13 ness and response capabilities of all organiza-
- 14 tions participating in the councils, including
- 15 by providing funding to as many of their par-
- 16 ticipating organizations as practicable to pro-
- 17 mote local terrorism preparedness programs.
- 18 [SEC. 5009. STUDY REGARDING NATIONWIDE EMERGENCY
- 19 NOTIFICATION SYSTEM.
- 20 [(a) STUDY.—The Secretary of Homeland
- 21 Security, in consultation with the heads of
- 22 other appropriate Federal agencies and rep-
- 23 resentatives of providers and participants in
- 24 the telecommunications industry, shall con-
- 25 duct a study to determine whether it is cost-
- 26 effective, efficient, and feasible to establish

- 1 and implement an emergency telephonic alert
- 2 notification system that will—
- 3 [(1) alert persons in the United States
- 4 of imminent or current hazardous events
- 5 caused by acts of terrorism; and
- 6 [(2) provide information to individ-
- 7 uals regarding appropriate measures that
- 8 may be undertaken to alleviate or mini-
- 9 mize threats to their safety and welfare
- posed by such events.
- [(b) TECHNOLOGIES TO CONSIDER.—In con-
- 12 ducting the study, the Secretary shall con-
- 13 sider the use of the telephone, wireless com-
- 14 munications, and other existing communica-
- 15 tions networks to provide such notification.
- 16 **[(c) REPORT.—Not later than 9 months**
- 17 after the date of the enactment of this Act, the
- 18 Secretary shall submit to the Congress a re-
- 19 port regarding the conclusions of the study.
- 20 [SEC. 5010. REQUIRED COORDINATION.
- 21 [The Secretary of Homeland Security
- 22 shall ensure that there is effective and ongo-
- 23 ing coordination of Federal efforts to prevent,
- 24 prepare for, and respond to acts of terrorism
- 25 and other major disasters and emergencies

1	among the divisions of the Department of
2	Homeland Security, including the Directorate
3	of Emergency Preparedness and Response
4	and the Office for State and Local Govern-
5	ment Coordination and Preparedness.
6	[Subtitle B—Government
7	Reorganization Authority
8	[SEC. 5021. AUTHORIZATION OF INTELLIGENCE COMMU-
9	NITY REORGANIZATION PLANS.
10	[(a) REORGANIZATION PLANS.—Section
11	903(a)(2) of title 5, United States Code, is
12	amended to read as follows:
13	["(2) the abolition of all or a part of
14	the functions of an agency;".
15	[(b) REPEAL OF LIMITATIONS.—Section 905
16	of title 5, United States Code, is amended to
17	read as follows:
18	["§ 905. Limitation on authority.
19	["The authority to submit reorganization
20	plans under this chapter is limited to the fol-
21	lowing organizational units:
22	["(1) The Office of the National Intel-
23	ligence Director.
24	["(2) The Central Intelligence Agency.
25	["(3) The National Security Agency

1	["(4) The Defense Intelligence Agen-
2	cy.
3	["(5) The National Geospatial-Intel-
4	ligence Agency.
5	["(6) The National Reconnaissance
6	Office.
7	["(7) Other offices within the Depart-
8	ment of Defense for the collection of spe-
9	cialized national intelligence through re-
10	connaissance programs.
11	["(8) The intelligence elements of the
12	Army, the Navy, the Air Force, the Ma-
13	rine Corps, the Federal Bureau of Inves-
14	tigation, and the Department of Energy.
15	["(9) The Bureau of Intelligence and
16	Research of the Department of State.
17	["(10) The Office of Intelligence Anal-
18	ysis of the Department of Treasury.
19	["(11) The elements of the Depart-
20	ment of Homeland Security concerned
21	with the analysis of intelligence informa-
22	tion, including the Office of Intelligence
23	of the Coast Guard.
24	["(12) Such other elements of any
25	other department or agency as may be

1	designated by the President, or des
2	ignated jointly by the National Intel
3	ligence Director and the head of the de
4	partment or agency concerned, as an ele
5	ment of the intelligence community.".
6	[(c) REORGANIZATION PLANS.—Section
7	903(a) of title 5, United States Code, is amend
8	ed—
9	[(1) in paragraph (5), by striking "or"
10	after the semicolon;
11	[(2) in paragraph (6), by striking the
12	period and inserting "; or"; and
13	[(3) by inserting after paragraph (6)
14	the following:
15	["(7) the creation of an agency.".
16	[(d) APPLICATION OF CHAPTER.—Chapter S
17	of title 5, United States Code, is amended by
18	adding at the end the following:
19	["§ 913. Application of chapter
20	["This chapter shall apply to any reorga-
21	nization plan transmitted to Congress in ac
22	cordance with section 903(b) on or after the

25 **MENTS.**—

24

23 date of enactment of this section.".

[(e) TECHNICAL AND CONFORMING AMEND-

1	[(1) TABLE OF SECTIONS.—The table of
2	sections for chapter 9 of title 5, United
3	States Code, is amended by adding after
4	the item relating to section 912 the fol-
5	lowing:
	["913. Application of chapter.".
6	[(2) REFERENCES.—Chapter 9 of title 5,
7	United States Code, is amended—
8	[(A) in section 908(1), by striking
9	"on or before December 31, 1984"; and
10	[(B) in section 910, by striking
11	"Government Operations" each place
12	it appears and inserting "Government
13	Reform".
14	[(3) DATE MODIFICATION.—Section 909
15	of title 5, United States Code, is amended
16	in the first sentence by striking "19" and
17	inserting "20".
18	[SEC. 5022. AUTHORITY TO ENTER INTO CONTRACTS AND
19	ISSUE FEDERAL LOAN GUARANTEES.
20	[(a) FINDING.—Congress finds that there is
21	a public interest in protecting high-risk non-
22	profit organizations from international ter-
23	rorist attacks that would disrupt the vital
24	services such organizations provide to the
25	people of the United States and threaten the

1 li	ives a	and	well-be	ing of	United	States	citizens
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- 2 who operate, utilize, and live or work in prox-
- 3 imity to such organizations.

- 4 [(b) PURPOSES.—The purposes of this sec-5 tion are to—
 - [(1) establish within the Department of Homeland Security a program to protect United States citizens at or near high-risk nonprofit organizations from international terrorist attacks through loan guarantees and Federal contracts for security enhancements and technical assistance;
 - [(2) establish a program within the Department of Homeland Security to provide grants to local governments to assist with incremental costs associated with law enforcement in areas in which there are a high concentration of high-risk nonprofit organizations vulnerable to international terrorist attacks; and
 - [(3) establish an Office of Community Relations and Civic Affairs within the Department of Homeland Security to focus on security needs of high-risk nonprofit

1	organizations with respect to inter-
2	national terrorist threats.
3	[(c) AUTHORITY.—The Homeland Security
4	Act of 2002 (6 U.S.C. 101 et seq.), as amended
5	by this Act, is further amended by adding at
6	the end the following:
7	["TITLE XIX—PROTECTION OF
8	CITIZENS AT HIGH-RISK NON-
9	PROFIT ORGANIZATIONS
10	["SEC. 1901. DEFINITIONS.
11	[" In this title:
12	["(1) CONTRACT.—The term 'contract
13	means a contract between the Federal
14	Government and a contractor selected
15	from the list of certified contractors to
16	perform security enhancements or pro-
17	vide technical assistance approved by the
18	Secretary under this title.
19	["(2) FAVORABLE REPAYMENT TERMS.—
20	The term 'favorable repayment terms
21	means the repayment terms of loans of
22	fered to nonprofit organizations under
23	this title that—
24	["(A) are determined by the Sec-
25	retary, in consultation with the Sec-

1	retary of the Treasury, to be favor-
2	able under current market condi-
3	tions;
4	["(B) have interest rates at least 1
5	full percentage point below the mar-
6	ket rate; and
7	["(C) provide for repayment over
8	a term not less than 25 years.
9	["(3) Nonprofit organization.—The
10	term 'nonprofit organization' means an
11	organization that—
12	["(A) is described under section
13	501(c)(3) of the Internal Revenue
14	Code of 1986 and exempt from tax-
15	ation under section 501(a) of such
16	Code; and
17	["(B) is designated by the Sec-
18	retary under section 1903(a).
19	["(4) SECURITY ENHANCEMENTS.—The
20	term 'security enhancements'—
21	["(A) means the purchase and in-
22	stallation of security equipment in
23	real property (including buildings
24	and improvements), owned or leased
25	hy a nonprofit organization specifi-

1	cally in response to the risk of attack
2	at a nonprofit organization by an
3	international terrorist organization;
4	["(B) includes software security
5	measures; and
6	["(C) does not include enhance-
7	ments that would otherwise have
8	been reasonably necessary due to
9	nonterrorist threats.
10	["(5) TECHNICAL ASSISTANCE.—The
11	term 'technical assistance'—
12	["(A) means guidance, assess-
13	ment, recommendations, and any
14	other provision of information or ex-
15	pertise which assists nonprofit orga-
16	nizations in—
17	["(i) identifying security
18	needs;
19	["(ii) purchasing and install-
20	ing security enhancements;
21	["(iii) training employees to
22	use and maintain security en-
23	hancements; or

1	["(iv) training employees to
2	recognize and respond to inter-
3	national terrorist threats; and
4	["(B) does not include technical
5	assistance that would otherwise have
6	been reasonably necessary due to
7	nonterrorist threats.
8	["SEC. 1902. AUTHORITY TO ENTER INTO CONTRACTS AND
9	ISSUE FEDERAL LOAN GUARANTEES.
10	["(a) IN GENERAL.—The Secretary may—
11	["(1) enter into contracts with cer-
12	tified contractors for security enhance-
13	ments and technical assistance for non-
14	profit organizations; and
15	["(2) issue Federal loan guarantees to
16	financial institutions in connection with
17	loans made by such institutions to non-
18	profit organizations for security enhance-
19	ments and technical assistance.
20	["(b) Loans.—The Secretary may guar-
21	antee loans under this title—
22	["(1) only to the extent provided for
23	in advance by appropriations Acts; and
24	["(2) only to the extent such loans
25	have favorable repayment terms.

1	["SEC.	1903.	ELIGIBILITY	CRITERIA.
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- 2 ["(a) IN GENERAL.—The Secretary shall
- designate nonprofit organizations as high-
- 4 risk nonprofit organizations eligible for con-
- 5 tracts or loans under this title based on the
- 6 vulnerability of the specific site of the non-
- 7 profit organization to international terrorist
- 8 attacks.
- 9 ["(b) VULNERABILITY DETERMINATION.—In
- 10 determining vulnerability to international
- 11 terrorist attacks and eligibility for security
- 12 enhancements or technical assistance under
- 13 this title, the Secretary shall consider—
- 14 ["(1) threats of international terrorist
- organizations (as designated by the State
- 16 Department) against any group of United
- 17 States citizens who operate or are the
- principal beneficiaries or users of the
- 19 **nonprofit organization**;
- 20 ["(2) prior attacks, within or outside
- the United States, by international ter-
- 22 rorist organizations against the nonprofit
- organization or entities associated with
- or similarly situated as the nonprofit or-
- 25 **ganization**;

1	["(3) the symbolic value of the site as
2	a highly recognized United States cul-
3	tural or historical institution that ren-
4	ders the site a possible target of inter-
5	national terrorism;
6	["(4) the role of the nonprofit organi-
7	zation in responding to international ter-
8	rorist attacks; and
9	["(5) any recommendations of the ap-
10	plicable State Homeland Security Author-
11	ity established under section 1906 or Fed-
12	eral, State, and local law enforcement au-
13	thorities.
14	["(c) DOCUMENTATION.—In order to be eli-
15	gible for security enhancements, technical as-
16	sistance or loan guarantees under this title,
17	the nonprofit organization shall provide the
18	Secretary with documentation that—
19	["(1) the nonprofit organization
20	hosted a gathering of at least 100 or more
21	persons at least once each month at the
22	nonprofit organization site during the
23	preceding 12 months; or

1	["(2)	the	nonprofit	organization	pro-
-	L (—/		11011P1 0111	018011111111111	P-0

- 2 vides services to at least 500 persons each
- year at the nonprofit organization site.
- 4 ["(d) TECHNICAL ASSISTANCE ORGANIZA-
- 5 TIONS.—If 2 or more nonprofit organizations
- 6 establish another nonprofit organization to
- 7 provide technical assistance, that established
- 8 organization shall be eligible to receive secu-
- 9 rity enhancements and technical assistance
- 10 under this title based upon the collective risk
- 11 of the nonprofit organizations it serves.
- 12 ["SEC. 1904, USE OF LOAN GUARANTEES.
- 13 ["Funds borrowed from lending institu-
- 14 tions, which are guaranteed by the Federal
- 15 Government under this title, may be used for
- 16 technical assistance and security enhance-
- 17 ments.
- 18 ["SEC. 1905. NONPROFIT ORGANIZATION APPLICATIONS.
- 19 ["(a) In General.—A nonprofit organiza-
- 20 tion desiring assistance under this title shall
- 21 submit a separate application for each spe-
- 22 cific site needing security enhancements or
- 23 technical assistance.
- 24 ["(b) CONTENT.—Each application shall in-
- 25 **clude**—

1	["(1) a detailed request for security
2	enhancements and technical assistance,
3	from a list of approved enhancements
4	and assistance issued by the Secretary
5	under this title;
6	["(2) a description of the intended
7	uses of funds to be borrowed under Fed-
8	eral loan guarantees; and
9	["(3) such other information as the
10	Secretary shall require.
11	["(c) JOINT APPLICATION.—Two or more
12	nonprofit organizations located on contig-
13	uous sites may submit a joint application.
14	["SEC. 1906. REVIEW BY STATE HOMELAND SECURITY AU-
15	THORITIES.
16	["(a) ESTABLISHMENT OF STATE HOMELAND
17	SECURITY AUTHORITIES.—In accordance with
18	regulations prescribed by the Secretary, each
19	State may establish a State Homeland Secu-
20	rity Authority to carry out this title.
21	["(b) APPLICATIONS.—
22	["(1) Submission.—Applications shall
23	be submitted to the applicable State
24	Homeland Security Authority.

["(2) EVALUATION.—After consultation 1 2 with Federal, State, and local law en-3 forcement authorities, the State Homeland Security Authority shall evaluate all 4 applications using the criteria under sec-5 tion 1903 and transmit all qualifying ap-6 7 plications to the Secretary ranked by severity of risk of international terrorist at-8 tack. 9

- ["(3) APPEAL.—An applicant may appeal the finding that an application is not a qualifying application to the Secretary under procedures that the Secretary shall issue by regulation not later than 90 days after the date of enactment of this title.
- 17 ["SEC. 1907. SECURITY ENHANCEMENT AND TECHNICAL AS-
- 18 SISTANCE CONTRACTS AND LOAN GUARAN-
- 19 **TEES.**

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- 20 ["(a) In General.—Upon receipt of the ap-
- 21 plications, the Secretary shall select applica-
- 22 tions for execution of security enhancement
- 23 and technical assistance contracts, or
- 24 issuance of loan guarantees, giving pref-
- 25 erence to the nonprofit organizations deter-

- 1 mined to be at greatest risk of international
- 2 terrorist attack based on criteria under sec-
- 3 tion 1903.
- 4 ["(b) SECURITY ENHANCEMENTS AND TECH-
- 5 NICAL ASSISTANCE; FOLLOWED BY LOAN GUARAN-
- 6 TEES.—The Secretary shall execute security
- 7 enhancement and technical assistance con-
- 8 tracts for the highest priority applicants until
- 9 available funds are expended, after which
- 10 loan guarantees shall be made available for
- 11 additional applicants determined to be at
- 12 high risk, up to the authorized amount of loan
- 13 guarantees. The Secretary may provide with
- 14 respect to a single application a combination
- 15 of such contracts and loan guarantees.
- 16 ["(c) JOINT APPLICATIONS.—Special pref-
- 17 erence shall be given to joint applications
- 18 submitted on behalf of multiple nonprofit or-
- 19 ganizations located in contiguous settings.
- 20 ["(d) MAXIMIZING AVAILABLE FUNDS.—Sub-
- 21 ject to subsection (b), the Secretary shall exe-
- 22 cute security enhancement and technical as-
- 23 sistance contracts in such amounts as to
- 24 maximize the number of high-risk applicants

1	nationwide receiving assistance under this
2	title.
3	["(e) APPLICANT NOTIFICATION.—Upon se-
4	lecting a nonprofit organization for assist-
5	ance under this title, the Secretary shall no-
6	tify the nonprofit organization that the Fed-
7	eral Government is prepared to enter into a
8	contract with certified contractors to install
9	specified security enhancements or provide
10	specified technical assistance at the site of
11	the nonprofit organization.
12	["(f) CERTIFIED CONTRACTORS.—
13	["(1) IN GENERAL.—Upon receiving a
14	notification under subsection (e), the
15	nonprofit organization shall select a cer-
16	tified contractor to perform the specified
17	security enhancements, from a list of cer-
18	tified contractors issued and maintained
19	by the Secretary under subsection (j).
20	["(2) List.—The list referred to in
21	paragraph (1) shall be comprised of con-
22	tractors selected on the basis of—
23	["(A) technical expertise;

1	["(B) performance record includ-
2	ing quality and timeliness of work
3	performed;
4	["(C) adequacy of employee crimi-
5	nal background checks; and
6	["(D) price competitiveness.
7	["(3) OTHER CERTIFIED CONTRACTORS.—
8	The Secretary shall include on the list of
9	certified contractors additional contrac-
10	tors selected by senior officials at State
11	Homeland Security Authorities and the
12	chief executives of county and other local
13	jurisdictions. Such additional certified
14	contractors shall be selected on the basis
15	of the criteria under paragraph (2).
16	["(g) Ensuring the Availability of Con-
17	TRACTORS.—If the list of certified contractors
18	under this section does not include any con-
19	tractors who can begin work on the security
20	enhancements or technical assistance within
21	60 days after applicant notification, the non-
22	profit organization may submit a contractor
23	not currently on the list to the Secretary for
24	the Secretary's review. If the Secretary does
25	not include the submitted contractor on the

- 1 list of certified contractors within 60 days
- 2 after the submission and does not place an al-
- 3 ternative contractor on the list within the
- 4 same time period (who would be available to
- 5 begin the specified work within that 60-day
- 6 period), the Secretary shall immediately place
- 7 the submitted contractor on the list of cer-
- 8 tified contractors and such contractor shall
- 9 remain on such list until—
- 10 ["(1) the specified work is completed;
- 11 **or**
- 12 ["(2) the Secretary can show cause
- why such contractor may not retain cer-
- tification, with such determinations sub-
- ject to review by the Comptroller General
- of the United States.
- 17 ["(h) CONTRACTS.—Upon selecting a cer-
- 18 tified contractor to provide security enhance-
- 19 ments and technical assistance approved by
- 20 the Secretary under this title, the nonprofit
- 21 organization shall notify the Secretary of
- 22 such selection. The Secretary shall deliver a
- 23 contract to such contractor within 10 busi-
- 24 ness days after such notification.

1	["(i) CONTRACTS FOR ADDITIONAL WORK OR
2	UPGRADES.—A nonprofit organization, using
3	its own funds, may enter into an additional
4	contract with the certified contractor, for ad-
5	ditional or upgraded security enhancements
6	or technical assistance. Such additional con-
7	tracts shall be separate contracts between the
8	nonprofit organization and the contractor.
9	["(j) Expediting Assistance.—In order to
10	expedite assistance to nonprofit organiza-
11	tions, the Secretary shall—
12	["(1) compile a list of approved tech-
13	nical assistance and security enhance-
14	ment activities within 45 days after the
15	date of enactment of this title;
16	["(2) publish in the Federal Register
17	within 60 days after such date of enact-
18	ment a request for contractors to submit
19	applications to be placed on the list of
20	certified contractors under this section;
21	["(3) after consultation with the Sec-
22	retary of the Treasury, publish in the
23	Federal Register within 60 days after
24	such date of enactment, prescribe regula-

tions setting forth the conditions under

- which loan guarantees shall be issued under this title, including application procedures, expeditious review of applications, underwriting criteria, assignment of loan guarantees, modifications, commercial validity, defaults, and fees; and
- ["(4) publish in the Federal Register 8 within 120 days after such date of enact-9 ment (and every 30 days thereafter) a list 10 of certified contractors, including those 11 12 selected by State Homeland Security Authorities, county, and local officials, with 13 coverage of all 50 States, the District of 14 Columbia, and the territories. 15
- 16 ["SEC. 1908. LOCAL LAW ENFORCEMENT ASSISTANCE GRANTS.
- 18 **["(a)** In General.—The Secretary may 19 provide grants to units of local government to 20 offset incremental costs associated with law 21 enforcement in areas where there is a high 22 concentration of nonprofit organizations.
- 23 ["(b) USE.—Grant funds received under 24 this section may be used only for personnel

1	costs or for equipment needs specifically re-
2	lated to such incremental costs.
3	["(c) MAXIMIZATION OF IMPACT.—The Sec-
4	retary shall award grants in such amounts as
5	to maximize the impact of available funds in
6	protecting nonprofit organizations nation-
7	wide from international terrorist attacks.
8	["SEC. 1909. OFFICE OF COMMUNITY RELATIONS AND CIVIC
9	AFFAIRS.
10	["(a) In General.—There is established
11	within the Department, the Office of Commu-
12	nity Relations and Civic Affairs to administer
13	grant programs for nonprofit organizations
14	and local law enforcement assistance.
15	["(b) ADDITIONAL RESPONSIBILITIES.—The
16	Office of Community Relations and Civic Af-
17	fairs shall—
18	["(1) coordinate community relations
19	efforts of the Department;
20	["(2) serve as the official liaison of
21	the Secretary to the nonprofit, human
22	and social services, and faith-based com-
23	munities: and

1	["(3)	assist	in	coordinating	the	needs
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- of those communities with the Citizen
- 3 Corps program.
- 4 ["SEC. 1910. AUTHORIZATION OF APPROPRIATIONS AND
- 5 LOAN GUARANTEES.
- 6 ["(a) Nonprofit Organizations Pro-
- 7 GRAM.—There are authorized to be appro-
- 8 priated to the Department to carry out the
- 9 nonprofit organization program under this
- 10 title, \$100,000,000 for fiscal year 2005 and such
- 11 sums as may be necessary for fiscal years 2006
- 12 and **2007**.
- 13 ["(b) Local Law Enforcement Assistance
- 14 GRANTS.—There are authorized to be appro-
- 15 priated to the Department for local law en-
- 16 forcement assistance grants under section
- 17 **1908**, \$50,000,000 for fiscal year 2005 and such
- 18 sums as may be necessary for fiscal years 2006
- 19 and **2007**.
- 20 ["(c) Office of Community Relations and
- 21 CIVIC AFFAIRS.—There are authorized to be
- 22 appropriated to the Department for the Office
- 23 of Community Relations and Civic Affairs
- 24 under section 1909, \$5,000,000 for fiscal year

- 1 2005 and such sums as may be necessary for 2 fiscal years 2006 and 2007.
- 3 ["(d) Loan Guarantees.—
- 4 ["(1) AUTHORIZATION OF APPROPRIA-TIONS.—There are authorized to be appro-5 priated in each of fiscal years 2005, 2006, 6 7 and 2007, such amounts as may be required under the Federal Credit Act with 8 respect to Federal loan guarantees au-9 thorized by this title, which shall remain 10 11 available until expended.
- 12 ["(2) LIMITATION.—The aggregate 13 value of all loans for which loan guaran-14 tees are issued under this title by the 15 Secretary may not exceed \$250,000,000 in 16 each of fiscal years 2005, 2006, and 2007.".
- [(d) CLERICAL AMENDMENT.—The table of the contents under section 1(b) of the Homeland
- 19 **Security Act of 2002 (6 U.S.C. 101(b)) is amend-**
- 20 ed by adding at the end the following:

["TITLE XIX—PROTECTION OF CITIZENS AT HIGH-RISK NONPROFIT ORGANIZATIONS

- ["Sec. 1901. Definitions.
- ["Sec. 1902. Authority to enter into contracts and issue Federal loan guarantees.
- ["Sec. 1903. Eligibility criteria.
- ["Sec. 1904. Use of loan guarantees.
- ["Sec. 1905. Nonprofit organization applications.
- ["Sec. 1906. Review by State Homeland Security Authorities.

- ["Sec. 1907. Security enhancement and technical assistance contracts and loan guarantees.
- ["Sec. 1908. Local law enforcement assistance grants.
- ["Sec. 1909. Office of Community Relations and Civic Affairs.
- ["Sec. 1910. Authorization of appropriations and loan guarantees.".

| [Subtitle C—Restructuring Relat-

- 2 ing to the Department of Home-
- 3 land Security and Congressional
- 4 Oversight
- 5 [SEC. 5025. RESPONSIBILITIES OF counternarcotics OFFICE.
- 6 [(a) AMENDMENT.—Section 878 of the
- 7 Homeland Security Act of 2002 (6 U.S.C. 458)
- 8 is amended to read as follows:
- 9 ["SEC. 878. OFFICE OF counternarcotics ENFORCEMENT.
- 10 ["(a) Office.—There shall be in the De-
- 11 partment an Office of counternarcotics En-
- 12 forcement, which shall be headed by a Direc-
- 13 tor appointed by the President, by and with
- 14 the advice and consent of the Senate.
- 15 ["(b) ASSIGNMENT OF PERSONNEL.—(1) The
- 16 Secretary shall assign to the Office perma-
- 17 nent staff and other appropriate personnel
- 18 detailed from other subdivisions of the De-
- 19 partment to carry out responsibilities under
- 20 this section.
- 21 ["(2) The Secretary shall designate senior
- 22 employees from each appropriate subdivision

- 1 of the Department that has significant
- 2 counternarcotics responsibilities to act as a li-
- aison between that subdivision and the Office
- 4 of counternarcotics Enforcement.
- 5 ["(c) LIMITATION ON CONCURRENT EMPLOY-
- 6 MENT.—Except as provided in subsection (d),
- 7 the Director of the Office of counternarcotics
- 8 Enforcement shall not be employed by, as-
- 9 signed to, or serve as the head of, any other
- 10 branch of the Federal Government, any State
- 11 or local government, or any subdivision of the
- 12 Department other than the Office of counter-
- 13 narcotics Enforcement.
- 14 ["(d) ELIGIBILITY TO SERVE AS THE UNITED
- 15 STATES INTERDICTION COORDINATOR.—The Di-
- 16 rector of the Office of counternarcotics En-
- 17 forcement may be appointed as the United
- 18 States Interdiction Coordinator by the Direc-
- 19 tor of the Office of National Drug Control Pol-
- 20 icy, and shall be the only person at the De-
- 21 partment eligible to be so appointed.
- 22 ["(e) RESPONSIBILITIES.—The Secretary
- 23 shall direct the Director of the Office of
- 24 counternarcotics Enforcement—

1	["(1) to coordinate policy and oper-
2	ations within the Department, between
3	the Department and other Federal de-
4	partments and agencies, and between the
5	Department and State and local agencies
6	with respect to stopping the entry of ille-
7	gal drugs into the United States;
R	["(2) to ensure the adequacy of re-

- ["(2) to ensure the adequacy of resources within the Department for stopping the entry of illegal drugs into the United States;
- ["(3) to recommend the appropriate financial and personnel resources necessary to help the Department better fulfill its responsibility to stop the entry of illegal drugs into the United States;
- ["(4) within the JTTF construct to track and sever connections between illegal drug trafficking and terrorism; and
- ["(5) to be a representative of the Department on all task forces, committees, or other entities whose purpose is to coordinate the counternarcotics enforcement activities of the Department and other Federal, state or local agencies.

["(f) REPORTS TO	CONGRESS.—
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["(1) Annual budget review.—The Director of the Office of counternarcotics Enforcement shall, not later than 30 days after the submission by the President to Congress of any request for expenditures for the Department, submit to the Committees on Appropriations and the authorizing committees of jurisdiction of the House of Representatives and the Senate a review and evaluation of such request. The review and evaluation shall—

["(A) identify any request or subpart of any request that affects or may affect the counternarcotics activities of the Department or any of its subdivisions, or that affects the ability of the Department or any subdivision of the Department to meet its responsibility to stop the entry of illegal drugs into the United States;

["(B) describe with particularity how such requested funds would be

1	or could be expended in furtherance
2	of counternarcotics activities; and
3	["(C) compare such requests with
4	requests for expenditures and
5	amounts appropriated by Congress in
6	the previous fiscal year.
7	["(2) EVALUATION OF COUNTER-
8	NARCOTICS ACTIVITIES.—The Director of
9	the Office of counternarcotics Enforce-
10	ment shall, not later than February 1 of
11	each year, submit to the Committees on
12	Appropriations and the authorizing com-
13	mittees of jurisdiction of the House of
14	Representatives and the Senate a review
15	and evaluation of the counternarcotics
16	activities of the Department for the pre-
17	vious fiscal year. The review and evalua-
18	tion shall—
19	["(A) describe the counter-
20	narcotics activities of the Department
21	and each subdivision of the Depart-
22	ment (whether individually or in co-
23	operation with other subdivisions of
24	the Department, or in cooperation

with other branches of the Federal

1	Government or with State or local
2	agencies), including the methods, pro-
3	cedures, and systems (including com-
4	puter systems) for collecting, ana-
5	lyzing, sharing, and disseminating in-
6	formation concerning narcotics activ-
7	ity within the Department and be-
8	tween the Department and other Fed-
9	eral, State, and local agencies;
10	["(B) describe the results of those
11	activities, using quantifiable data
12	whenever possible;
13	["(C) state whether those activi-
14	ties were sufficient to meet the re-
15	sponsibility of the Department to stop
16	the entry of illegal drugs into the
17	United States, including a description
18	of the performance measures of effec-
19	tiveness that were used in making
20	that determination; and
21	["(D) recommend, where appro-
22	priate, changes to those activities to
23	improve the performance of the De-

partment in meeting its responsibility

1	to stop the entry of illegal drugs into
2	the United States.
3	["(3) CLASSIFIED OR LAW ENFORCEMENT
4	SENSITIVE INFORMATION.—Any content of a
5	review and evaluation described in the
6	reports required in this subsection that
7	involves information classified under cri-
8	teria established by an Executive order,
9	or whose public disclosure, as deter-
10	mined by the Secretary, would be detri-
11	mental to the law enforcement or na-
12	tional security activities of the Depart-
13	ment or any other Federal, State, or local
14	agency, shall be presented to Congress
15	separately from the rest of the review
16	and evaluation.".
17	[(b) CONFORMING AMENDMENT.—Section
18	103(a) of the Homeland Security Act of 2002
19	(6 U.S.C. 113(a)) is amended—
20	[(1) by redesignating paragraphs (8)
21	and (9) as paragraphs (9) and (10), respec-
22	tively; and
23	[(2) by inserting after paragraph (7)
24	the following new paragraph (8):

1	["(8) A Director of the Office of
2	counternarcotics Enforcement.".
3	[(c) AUTHORIZATION OF APPROPRIATIONS.—
4	Of the amounts appropriated for the Depart-
5	ment of Homeland Security for Departmental
6	management and operations for fiscal year
7	2005, there is authorized up to \$6,000,000 to
8	carry out section 878 of the Department of
9	Homeland Security Act of 2002 (as amended
10	by this section).
11	[SEC. 5026. USE OF counternarcotics ENFORCEMENT ACTIVI-
12	TIES IN CERTAIN EMPLOYEE PERFORMANCE
13	APPRAISALS.
14	[(a) IN GENERAL.—Subtitle E of title VIII of
15	the Homeland Security Act of 2002 (6 U.S.C.
16	411 and following) is amended by adding at
17	the end the following:
18	["SEC. 843. USE OF counternarcotics ENFORCEMENT ACTIVI-
19	TIES IN CERTAIN EMPLOYEE PERFORMANCE
20	APPRAISALS.
21	["(a) IN GENERAL.—Each subdivision of
22	the Department that is a National Drug Con-
23	trol Program Agency shall include as one of
24	the criteria in its performance appraisal sys-
25	tem, for each employee directly or indirectly

1	involved in the enforcement of Federal, State,
2	or local narcotics laws, the performance of
3	that employee with respect to the enforce-
4	ment of Federal, State, or local narcotics laws,
5	relying to the greatest extent practicable on
6	objective performance measures, including—
7	["(1) the contribution of that em-
8	ployee to seizures of narcotics and ar-
9	rests of violators of Federal, State, or
10	local narcotics laws; and
11	["(2) the degree to which that em-
12	ployee cooperated with or contributed to
13	the efforts of other employees, either
14	within the Department or other Federal,
15	State, or local agencies, in counter-
16	narcotics enforcement.
17	["(b) DEFINITIONS.—For purposes of this
18	section—
19	["(1) the term 'National Drug Control
20	Program Agency' means—
21	["(A) a National Drug Control
22	Program Agency, as defined in sec-
23	tion 702(7) of the Office of National
24	Drug Control Policy Reauthorization
25	Act of 1998 (as last in effect): and

1	["(B) any subdivision of the De-
2	partment that has a significant
3	counternarcotics responsibility, as
4	determined by—
5	["(i) the counternarcotics offi-
6	cer, appointed under section 878;
7	or
8	["(ii) if applicable, the
9	counternarcotics officer's suc-
10	cessor in function (as determined
11	by the Secretary); and
12	["(2) the term 'performance appraisal
13	system' means a system under which
14	periodic appraisals of job performance of
15	employees are made, whether under
16	chapter 43 of title 5, United States Code,
17	or otherwise.".
18	[(b) CLERICAL AMENDMENT.—The table of
19	contents for the Homeland Security Act of
20	2002 is amended by inserting after the item
21	relating to section 842 the following:

["Sec. 843. Use of counternarcotics enforcement activities in certain employee performance appraisals.".

1	[SEC. 5027. SENSE OF THE HOUSE OF REPRESENTATIVES
2	ON ADDRESSING HOMELAND SECURITY FOR
3	THE AMERICAN PEOPLE.
4	[(a) FINDINGS.—The House of Representa-
5	tives finds that—
6	[(1) the House of Representatives cre-
7	ated a Select Committee on Homeland Se-
8	curity at the start of the 108th Congress
9	to provide for vigorous congressional
10	oversight for the implementation and op-
11	eration of the Department of Homeland
12	Security;
13	[(2) the House of Representatives also
14	charged the Select Committee on Home-
15	land Security, including its Sub-
16	committee on Rules, with undertaking a
17	thorough and complete study of the oper-
18	ation and implementation of the rules of
19	the House, including the rule governing
20	committee jurisdiction, with respect to
21	the issue of homeland security and to
22	make their recommendations to the Com-
23	mittee on Rules;
24	[(3) on February 11, 2003, the Com-
25	mittee on Appropriations of the House of
26	Representatives created a new Sub-

1	committee on Homeland Security with ju-
2	risdiction over the Transportation Secu-
3	rity Administration, the Coast Guard, and
4	other entities within the Department of
5	Homeland Security to help address the
6	integration of the Department of Home-
7	land Security's 22 legacy agencies; and
8	[(4) during the 108th Congress, the
9	House of Representatives has taken sev-
10	eral steps to help ensure its continuity in
11	the event of a terrorist attack, includ-
12	ing—
13	[(A) adopting H.R. 2844, the Con-
14	tinuity of Representation Act, a bill to
15	require States to hold expedited spe-
16	cial elections to fill vacancies in the
17	House of Representatives not later
18	than 45 days after the vacancy is an-
19	nounced by the Speaker in extraor-
20	dinary circumstances;
21	[(B) granting authority for joint-
22	leadership recalls from a period of

adjournment to an alternate place;

1	[(C) allowing for anticipatory
2	consent with the Senate to assemble
3	in an alternate place;
4	Γ(D) establishing the requirement

- that the Speaker submit to the Clerk a list of Members in the order in which each shall act as Speaker protempore in the case of a vacancy in the Office of Speaker (including physical inability of the Speaker to discharge his duties) until the election of a Speaker or a Speaker protempore, exercising such authorities of the Speaker as may be necessary and appropriate to that end;
- [(E) granting authority for the Speaker to declare an emergency recess of the House subject to the call of the Chair when notified of an imminent threat to the safety of the House;
- [(F) granting authority for the Speaker, during any recess or adjournment of not more than three days, in consultation with the Minor-

ity Leader, to postpone the time for reconvening or to reconvene before the time previously appointed solely to declare the House in recess, in each case within the constitutional three-day limit;

> [(G) establishing the authority for the Speaker to convene the House in an alternate place within the seat of Government; and

> [(H) codifying the long-standing practice that the death, resignation, expulsion, disqualification, or removal of a Member results in an adjustment of the quorum of the House, which the Speaker shall announce to the House and which shall not be subject to appeal.

19 **[(b)** SENSE OF THE HOUSE.—It is the sense 20 of the House of Representatives that the Com-21 mittee on Rules should act upon the rec-22 ommendations provided by the Select Com-23 mittee on Homeland Security, and other com-24 mittees of existing jurisdiction, regarding the 25 jurisdiction over proposed legislation, mes-

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1	sages, petitions, memorials and other matters
2	relating to homeland security prior to or at
3	the start of the 109th Congress.
4	[Subtitle D—Improvements to
5	Information Security
6	[SEC. 5031. AMENDMENTS TO CLINGER-COHEN PROVISIONS
7	TO ENHANCE AGENCY PLANNING FOR INFOR-
8	MATION SECURITY NEEDS.
9	[Chapter 113 of title 40, United States
10	Code, is amended—
11	[(1) in section 11302(b), by inserting
12	"security," after "use,";
13	[(2) in section 11302(c), by inserting ",
14	including information security risks,"
15	after "risks" both places it appears;
16	[(3) in section 11312(b)(1), by striking
17	"information technology investments"
18	and inserting "investments in informa-
19	tion technology (including information
20	security needs)"; and
21	[(4) in section 11315(b)(2), by insert-
22	ing ". secure." after "sound".

1	[Subtitle E—Personnel
2	Management Improvements
3	[CHAPTER 1—APPOINTMENTS PROCESS
4	REFORM
5	[SEC. 5041. APPOINTMENTS TO NATIONAL SECURITY POSI-
6	TIONS.
7	[(a) DEFINITION OF NATIONAL SECURITY PO-
8	SITION.—For purposes of this section, the term
9	"national security position" shall include—
10	[(1) those positions that involve ac-
11	tivities of the United States Government
12	that are concerned with the protection of
13	the Nation from foreign aggression, ter-
14	rorism, or espionage, including develop-
15	ment of defense plans or policies, intel-
16	ligence or counterintelligence activities,
17	and related activities concerned with the
18	preservation of military strength of the
19	United States and protection of the home-
20	land; and
21	[(2) positions that require regular use
22	of, or access to, classified information.
23	[(b) Publication in the Federal Reg-
24	ISTER.—Not later than 60 days after the effec-
25	tive date of this section, the Director of the

- 1 Office of Personnel Management shall publish
- 2 in the Federal Register a list of offices that
- 3 constitute national security positions under
- 4 section (a) for which Senate confirmation is
- 5 required by law, and the Director shall revise
- 6 such list from time to time as appropriate.
- 7 **[(c)** Presidential Appointments.—(1)
- 8 With respect to appointment of individuals to
- 9 offices identified under section (b) and listed
- 10 in sections 5315 or 5316 of title 5, United
- 11 States Code, which shall arise after the publi-
- 12 cation of the list required by section (b), and
- 13 notwithstanding any other provision of law,
- 14 the advice and consent of the Senate shall not
- 15 be required, but rather such appointment
- 16 shall be made by the President alone.
- [(2) With respect to appointment of indi-
- 18 viduals to offices identified under section (b)
- 19 and listed in sections 5313 or 5314 of title 5,
- 20 United States Code, which shall arise after
- 21 the publication of the list required by section
- 22 (b), and notwithstanding any other provision
- 23 of law, the advice and consent of the Senate
- 24 shall be required, except that if 30 legislative
- 25 days shall have expired from the date on

- 1 which a nomination is submitted to the Sen-
- 2 ate without a confirmation vote occurring in
- 3 the Senate, such appointment shall be made
- 4 by the President alone.
- 5 [(3) For the purposes of this subsection,
- 6 the term "legislative day" means a day on
- 7 which the Senate is in session.
- 8 [SEC. 5042. PRESIDENTIAL INAUGURAL TRANSITIONS.
- 9 [Subsections (a) and (b) of section 3349a
- 10 of title 5, United States Code, are amended to
- 11 read as follows:
- 12 ["(a) As used in this section—
- 13 ["(1) the term 'inauguration day'
- means the date on which any person
- swears or affirms the oath of office as
- 16 **President**; and
- 17 ["(2) the term 'specified national se-
- curity position' shall mean not more than
- 19 **20** positions requiring Senate confirma-
- tion, not to include more than 3 heads of
- 21 Executive Departments, which are des-
- ignated by the President on or after an
- 23 inauguration day as positions for which
- 24 the duties involve substantial responsi-
- 25 **bility for national security.**

1	["(b) With respect to any vacancy that ex-
2	ists during the 60-day period beginning on an
3	inauguration day, except where the person
4	swearing or affirming the oath of office was
5	the President on the date preceding the date
6	of swearing or affirming such oath of office
7	the 210-day period under section 3346 or 3348
8	shall be deemed to begin on the later of the
9	date occurring—
10	["(1) 90 days after such transitional
11	inauguration day; or
12	["(2) 90 days after the date on which
13	the vacancy occurs.
14	["(c) With respect to any vacancy in any
15	specified national security position that exists
16	during the 60-day period beginning on an in-
17	auguration day, the requirements of subpara-
18	graphs (A) and (B) of section 3345(a)(3) shall
19	not apply.".
20	[SEC. 5043. PUBLIC FINANCIAL DISCLOSURE FOR THE IN
21	TELLIGENCE COMMUNITY.
22	[(a) In General.—The Ethics in Govern-

23 ment Act of 1978 (5 U.S.C. App.) is amended

24 by inserting before title IV the following:

["TITLE III—INTELLIGENCE PER-

2 SONNEL FINANCIAL DISCLO-

3 SURE REQUIREMENTS

- 4 ["SEC. 301. PERSONS REQUIRED TO FILE.
- 5 ["(a) Within 30 days of assuming the posi-
- 6 tion of an officer or employee described in
- 7 subsection (e), an individual shall file a report
- 8 containing the information described in sec-
- 9 tion 302(b) unless the individual has left an-
- 10 other position described in subsection (e)
- 11 within 30 days prior to assuming such new po-
- 12 sition or has already filed a report under this
- 13 title with respect to nomination for the new
- 14 position or as a candidate for the position.
- 15 ["(b)(1) Within 5 days of the transmittal
- 16 by the President to the Senate of the nomina-
- 17 tion of an individual to a position in the exec-
- 18 utive branch, appointment to which requires
- 19 the advice and consent of the Senate, such in-
- 20 dividual shall file a report containing the in-
- 21 formation described in section 302(b). Such
- 22 individual shall, not later than the date of the
- 23 first hearing to consider the nomination of
- 24 such individual, make current the report filed
- 25 pursuant to this paragraph by filing the infor-

- 1 mation required by section 302(a)(1)(A) with
- 2 respect to income and honoraria received as
- 3 of the date which occurs 5 days before the
- 4 date of such hearing. Nothing in this Act shall
- 5 prevent any congressional committee from re-
- 6 questing, as a condition of confirmation, any
- 7 additional financial information from any
- 8 Presidential nominee whose nomination has
- 9 been referred to that committee.
- 10 ["(2) An individual whom the President or
- 11 the President-elect has publicly announced he
- 12 intends to nominate to a position may file the
- 13 report required by paragraph (1) at any time
- 14 after that public announcement, but not later
- 15 than is required under the first sentence of
- 16 such paragraph.
- 17 ["(c) Any individual who is an officer or
- 18 employee described in subsection (e) during
- 19 any calendar year and performs the duties of
- 20 his position or office for a period in excess of
- 21 60 days in that calendar year shall file on or
- 22 before May 15 of the succeeding year a report
- 23 containing the information described in sec-
- 24 tion 302(a).

1	["(d) Any individual who occupies a posi-
2	tion described in subsection (e) shall, on or
3	before the 30th day after termination of em-
4	ployment in such position, file a report con-
5	taining the information described in section
6	302(a) covering the preceding calendar year if
7	the report required by subsection (c) has not
8	been filed and covering the portion of the cal-
9	endar year in which such termination occurs
10	up to the date the individual left such office
11	or position, unless such individual has accept-
12	ed employment in or takes the oath of office
13	for another position described in subsection
14	(e) or section 101(f).
15	["(e) The officers and employees referred
16	to in subsections (a), (c), and (d) are those em-
17	ployed in or under—
18	["(1) the Office of the National Intel-
19	ligence Director; or
20	["(2) an element of the intelligence
21	community, as defined in section 3(4) of
22	the National Security Act of 1947 (50
23	U.S.C. 401a(4)).
24	["(f)(1) Reasonable extensions of time for
25	filing any report may be granted under proce-

- 1 dures prescribed by the Office of Government
- 2 Ethics, but the total of such extensions shall
- 3 not exceed 90 days.
- 4 ["(2)(A) In the case of an individual who
- 5 is serving in the Armed Forces, or serving in
- 6 support of the Armed Forces, in an area while
- 7 that area is designated by the President by
- 8 Executive order as a combat zone for pur-
- 9 poses of section 112 of the Internal Revenue
- 10 Code of 1986, the date for the filing of any re-
- 11 port shall be extended so that the date is 180
- 12 days after the later of—
- 13 ["(i) the last day of the individual's
- service in such area during such des-
- ignated period; or
- 16 ["(ii) the last day of the individual's
- 17 hospitalization as a result of injury re-
- ceived or disease contracted while serv-
- ing in such area.
- 20 ["(B) The Office of Government Ethics, in
- 21 consultation with the Secretary of Defense,
- 22 may prescribe procedures under this para-
- 23 graph.
- 24 ["(g) The Director of the Office of Govern-
- 25 ment Ethics may grant a publicly available re-

- 1 quest for a waiver of any reporting require-
- 2 ment under this title with respect to an indi-
- 3 vidual if the Director determines that—
- 4 ["(1) such individual is not a full-time
 5 employee of the Government;
- ["(2) such individual is able to provide special services needed by the Government;
- 9 ["(3) it is unlikely that such individ-10 ual's outside employment or financial in-11 terests will create a conflict of interest; 12 and
- 13 **["(4) public financial disclosure by** 14 **such individual is not necessary in the** 15 **circumstances.**
- ["(h)(1) The Director of the Office of Government Ethics may establish procedures under which an incoming individual can take actions to avoid conflicts of interest while in office if the individual has holdings or other financial interests that raise conflict con-
- ["(2) The actions referenced in paragraph (1) may include, but are not limited to, signed agreements with the individual's employing

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cerns.

- 1 agency, the establishment of blind trusts, or
- 2 requirements for divesting interests or hold-
- 3 ings while in office.
- 4 **I"SEC. 302. CONTENTS OF REPORTS.**
- 5 ["(a) Each report filed pursuant to section
- 6 301 (c) and (d) shall include a full and com-
- 7 plete statement with respect to the following:
- 8 ["(1)(A) The source, description, and
- 9 category of value of income (other than
- income referred to in subparagraph (B))
- from any source (other than from current
- employment by the United States Govern-
- ment), received during the preceding cal-
- endar year, aggregating more than \$500
- in value, except that honoraria received
- during Government service by an officer
- or employee shall include, in addition to
- the source, the exact amount and the
- 19 date it was received.
- 20 ["(B) The source and description of
- 21 investment income which may include
- but is not limited to dividends, rents, in-
- 23 terest, and capital gains, received during
- 24 the preceding calendar year which ex-
- 25 ceeds \$500 in amount or value.

1	["(C) The categories for reporting the
2	amount for income covered in subpara-
3	graphs (A) and (B) are—
4	["(i) greater than \$500 but not
5	more than \$20,000;
6	["(ii) greater than \$20,000 but not
7	more than \$100,000;
8	["(iii) greater than \$100,000 but
9	not more than \$1,000,000;
10	["(iv) greater than \$1,000,000 but
11	not more than \$2,500,000; and
12	["(v) greater than \$2,500,000.
13	["(2)(A) The identity of the source, a
14	brief description, and the value of all
15	gifts aggregating more than the minimal
16	value as established by section 7342(a)(5)
17	of title 5, United States Code, or \$250,
18	whichever is greater, received from any
19	source other than a relative of the report-
20	ing individual during the preceding cal-
21	endar year, except that any food, lodging,
22	or entertainment received as personal
23	hospitality of an individual need not be
24	reported, and any gift with a fair market
25	value of \$100 or less, as adjusted at the

same time and by the same percentage as the minimal value is adjusted, need not be aggregated for purposes of this subparagraph.

["(B) The identity of the source and a brief description (including dates of travel and nature of expenses provided) of reimbursements received from any source aggregating more than the minimal value as established by section 7342(a)(5) of title 5, United States Code, or \$250, whichever is greater and received during the preceding calendar year.

["(3) The identity and category of value of any interest in property held during the preceding calendar year in a trade or business, or for investment or the production of income, which has a fair market value which exceeds \$5,000 as of the close of the preceding calendar year, excluding any personal liability owed to the reporting individual by a spouse, or by a parent, brother, sister, or child of the reporting individual or of the reporting individual or of the

posit accounts aggregating \$100,000 or less in a financial institution, or any Federal Government securities aggregating \$100,000 or less.

["(4) The identity and category of value of the total liabilities owed to any creditor other than a spouse, or a parent, brother, sister, or child of the reporting individual or of the reporting individual's spouse which exceed \$20,000 at any time during the preceding calendar year, excluding—

["(A) any mortgage secured by real property which is a personal residence of the reporting individual or his spouse; and

["(B) any loan secured by a personal motor vehicle, household furniture, or appliances, which loan does not exceed the purchase price of the item which secures it.

With respect to revolving charge accounts, only those with an outstanding liability which exceeds \$20,000 as of the close of the preceding calendar year need

1	be reported under this paragraph. Not-
2	withstanding the preceding sentence, in-
3	dividuals required to file pursuant to sec-
4	tion 301(b) shall also report the aggregate
5	sum of the outstanding balances of all re-
6	volving charge accounts as of any date
7	that is within 30 days of the date of filing
8	if the aggregate sum of those balances ex-
9	ceeds \$20,000.
10	["(5) Except as provided in this para-
11	graph, a brief description of any real
12	property, other than property used solely
13	as a personal residence of the reporting
14	individual or his spouse, or stocks, bonds,
15	commodities futures, and other forms of
16	securities, if—
17	["(A) purchased, sold, or ex-
18	changed during the preceding cal-
19	endar year;
20	["(B) the value of the transaction
21	exceeded \$5,000; and
22	["(C) the property or security is
23	not already required to be reported

as a source of income pursuant to

paragraph (1)(B) or as an asset pursuant to paragraph (3).

> ["(6)(A) The identity of all positions held on or before the date of filing during the current calendar year (and, for the first report filed by an individual, during the 1-year period preceding such calendar year) as an officer, director, trustee, partner, proprietor, representative, employee, or consultant of any corporation, company, firm, partnership, or other business enterprise, any nonprofit organization, any labor organization, or any educational or other institution other than the United States Government. This subparagraph shall not require the reporting of positions held in any religious, social, fraternal, or political entity and positions solely of an honorary nature.

> ["(B) If any person, other than a person reported as a source of income under paragraph (1)(A) or the United States Government, paid a nonelected reporting individual compensation in excess of \$25,000 in the calendar year in which, or

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1	the calendar year prior to the calendar
2	year in which, the individual files his
3	first report under this title, the indi-
4	vidual shall include in the report—

["(i) the identity of each source of such compensation; and

["(ii) a brief description of the nature of the duties performed or services rendered by the reporting individual for each such source.

The preceding sentence shall not require any individual to include in such report any information which is considered confidential as a result of a privileged relationship, established by law, between such individual and any person or any information which the person for whom the services are provided has a reasonable expectation of privacy, nor shall it require an individual to report any information with respect to any person for whom services were provided by any firm or association of which such individual was a member, partner, or employee un-

less such individual was directly involved in the provision of such services.

["(7) A description of parties to and terms of any agreement or arrangement with respect to (A) future employment; (B) a leave of absence during the period of the reporting individual's Government service; (C) continuation of payments by a former employer other than the United States Government; and (D) continuing participation in an employee welfare or benefit plan maintained by a former employer. The description of any formal agreement for future employment shall include the date on which that agreement was entered into.

["(8) The category of the total cash value of any interest of the reporting individual in a qualified blind trust.

20 ["(b)(1) Each report filed pursuant to sub-21 sections (a) and (b) of section 301 shall in-22 clude a full and complete statement with re-

23 spect to the information required by—

1	["(A) paragraphs (1) and (6) of sub-
2	section (a) for the year of filing and the
3	preceding calendar year,
4	["(B) paragraphs (3) and (4) of sub-
5	section (a) as of the date specified in the
6	report but which is less than 31 days be-
7	fore the filing date, and
8	["(C) paragraph (7) of subsection (a)
9	as of the filing date but for periods de-
10	scribed in such paragraph.
11	["(2)(A) In lieu of filling out 1 or more
12	schedules of a financial disclosure form, an
13	individual may supply the required informa-
14	tion in an alternative format, pursuant to ei-
15	ther rules adopted by the Office of Govern-
16	ment Ethics or pursuant to a specific written
17	determination by the Director of the Office of
18	Government Ethics for a reporting individual.
19	["(B) In lieu of indicating the category of
20	amount or value of any item contained in any
21	report filed under this title, a reporting indi-
22	vidual may indicate the exact dollar amount
23	of such item.
24	[" $(c)(1)$ In the case of any individual re-
25	ferred to in section 301(c), the Office of Gov-

1	ernment Ethics may by regulation require a
2	reporting period to include any period in
3	which the individual served as an officer or
4	employee described in section 301(e) and the
5	period would not otherwise be covered by any
6	public report filed pursuant to this title.
7	["(2) In the case of any individual referred
8	to in section 301(d), any reference to the pre-
9	ceding calendar year shall be considered also
10	to include that part of the calendar year of fil-
11	ing up to the date of the termination of em-
12	ployment.
13	["(d)(1) The categories for reporting the
14	amount or value of the items covered in sub-
15	section (a)(3) are—
16	["(A) greater than \$5,000 but not
17	more than \$15,000;
18	["(B) greater than \$15,000 but not
19	more than \$100,000;
20	["(C) greater than \$100,000 but not
21	more than \$1,000,000;
22	["(D) greater than \$1,000,000 but not
23	more than \$2,500,000; and
24	["(E) greater than \$2,500,000.

["(2) For the purposes of subsection (a)(3) if the current value of an interest in real property (or an interest in a real estate partnership) is not ascertainable without an appraisal, an individual may list (A) the date of purchase and the purchase price of the interest in the real property, or (B) the assessed value of the real property for tax purposes, adjusted to reflect the market value of the 10 property used for the assessment if the assessed value is computed at less than 100 per-12 cent of such market value, but such indi-13 vidual shall include in his report a full and 14 complete description of the method used to determine such assessed value, instead of 16 specifying a category of value pursuant to 17 paragraph (1). If the current value of any 18 other item required to be reported under sub-19 section (a)(3) is not ascertainable without an 20 appraisal, such individual may list the book value of a corporation whose stock is not pub-22 licly traded, the net worth of a business part-23 nership, the equity value of an individually 24 owned business, or with respect to other hold-25 ings, any recognized indication of value, but

- 1 such individual shall include in his report a
- 2 full and complete description of the method
- 3 used in determining such value. In lieu of any
- 4 value referred to in the preceding sentence,
- 5 an individual may list the assessed value of
- 6 the item for tax purposes, adjusted to reflect
- 7 the market value of the item used for the as-
- 8 sessment if the assessed value is computed at
- 9 less than 100 percent of such market value,
- 10 but a full and complete description of the
- 11 method used in determining such assessed
- 12 value shall be included in the report.
- 13 **["(3) The categories for reporting the**
- 14 amount or value of the items covered in para-
- 15 graphs (4) and (8) of subsection (a) are—
- 16 ["(A) greater than \$20,000 but not
- 17 **more than \$100,000**;
- 18 **["(B) greater than \$100,000 but not**
- 19 **more than \$500,000**;
- 20 **["(C) greater than \$500,000 but not**
- 21 **more than \$1,000,000; and**
- 22 **["(D)** greater than \$1,000,000.
- 23 ["(e)(1) Except as provided in subpara-
- 24 graph (F), each report required by section 301
- 25 shall also contain information listed in para-

- 1 graphs (1) through (5) of subsection (a) re-2 specting the spouse or dependent child of the 3 reporting individual as follows:
 - ["(A) The sources of earned income earned by a spouse including honoraria which exceed \$500 except that, with respect to earned income if the spouse is self-employed in business or a profession, only the nature of such business or profession need be reported.
 - ["(B) All information required to be reported in subsection (a)(1)(B) with respect to investment income derived by a spouse or dependent child.
 - ["(C) In the case of any gifts received by a spouse or dependent child which are not received totally independent of the relationship of the spouse or dependent child to the reporting individual, the identity of the source and a brief description of gifts of transportation, lodging, food, or entertainment and a brief description and the value of other gifts.
 - ["(D) In the case of any reimbursements received by a spouse or dependent

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child which are not received totally independent of the relationship of the spouse or dependent child to the reporting individual, the identity of the source and a brief description of each such reimbursement.

["(E) In the case of items described in paragraphs (3) through (5) of subsection (a), all information required to be reported under these paragraphs other than items which the reporting individual certifies (i) represent the spouse's or dependent child's sole financial interest or responsibility and which the reporting individual has no knowledge of, (ii) are not in any way, past or present, derived from the income, assets, or activities of the reporting individual, and (iii) that he neither derives, nor expects to derive, any financial or economic benefit.

["(F) Reports required by subsections (a), (b), and (c) of section 301 shall, with respect to the spouse and dependent child of the reporting individual, only

- contain information listed in paragraphs
- 2 (1), (3), and (4) of subsection (a).
- 3 ["(2) No report shall be required with re-
- 4 spect to a spouse living separate and apart
- 5 from the reporting individual with the inten-
- 6 tion of terminating the marriage or providing
- 7 for permanent separation, or with respect to
- 8 any income or obligations of an individual
- 9 arising from the dissolution of his marriage or
- 10 the permanent separation from his spouse.
- 11 ["(f)(1) Except as provided in paragraph
- 12 (2), each reporting individual shall report the
- 13 information required to be reported pursuant
- 14 to subsections (a), (b), and (c) with respect to
- 15 the holdings of and the income from a trust
- 16 or other financial arrangement from which
- 17 income is received by, or with respect to
- 18 which a beneficial interest in principal or in-
- 19 come is held by, such individual, his spouse,
- 20 or any dependent child.
- 21 ["(2) A reporting individual need not re-
- 22 port the holdings of or the source of income
- 23 from any of the holdings of—
- 24 ["(A) any qualified blind trust (as de-
- 25 **fined in paragraph (3));**

1	["(B) a trust—
2	["(i) which was not created di-
3	rectly by such individual, his spouse,
4	or any dependent child, and
5	["(ii) the holdings or sources of
6	income of which such individual, his
7	spouse, and any dependent child have
8	no knowledge; or
9	["(C) an entity described under the
10	provisions of paragraph (8), but such in-
11	dividual shall report the category of the
12	amount of income received by him, his
13	spouse, or any dependent child from the
14	entity under subsection (a)(1)(B).
15	["(3) For purposes of this subsection, the
16	term 'qualified blind trust' includes any trust
17	in which a reporting individual, his spouse, or
18	any minor or dependent child has a beneficial
19	interest in the principal or income, and which
20	meets the following requirements:
21	["(A)(i) The trustee of the trust and
22	any other entity designated in the trust
23	instrument to perform fiduciary duties is
24	a financial institution, an attorney, a cer-

1	tified public accountant, a broker, or an
2	investment advisor who—
3	["(I) is independent of and not as-
4	sociated with any interested party so
5	that the trustee or other person can-
6	not be controlled or influenced in the
7	administration of the trust by any in-
8	terested party;
9	["(II) is not and has not been an
10	employee of or affiliated with any in-
11	terested party and is not a partner of,
12	or involved in any joint venture or
13	other investment with, any interested
14	party; and
15	["(III) is not a relative of any in-
16	terested party.
17	["(ii) Any officer or employee of a
18	trustee or other entity who is involved in
19	the management or control of the trust—
20	["(I) is independent of and not as-
21	sociated with any interested party so
22	that such officer or employee cannot
23	be controlled or influenced in the ad-
24	ministration of the trust by any inter-
25	ested party;

1	["(II) is not a partner of, or in-
2	volved in any joint venture or other
3	investment with, any interested
4	party; and
5	["(III) is not a relative of any in-
6	terested party.
7	["(B) Any asset transferred to the
8	trust by an interested party is free of any
9	restriction with respect to its transfer or
10	sale unless such restriction is expressly
11	approved by the Office of Government
12	Ethics.
13	["(C) The trust instrument which es-
14	tablishes the trust provides that—
15	["(i) except to the extent provided
16	in subparagraph (B), the trustee in
17	the exercise of his authority and dis-
18	cretion to manage and control the as-
19	sets of the trust shall not consult or
20	notify any interested party;
21	["(ii) the trust shall not contain
22	any asset the holding of which by an
23	interested party is prohibited by any
24	law or regulation;

["(iii) the trustee shall promptly notify the reporting individual and the Office of Government Ethics when the holdings of any particular asset transferred to the trust by any interested party are disposed of or when the value of such holding is less than \$1,000;

["(iv) the trust tax return shall be prepared by the trustee or his designee, and such return and any information relating thereto (other than the trust income summarized in appropriate categories necessary to complete an interested party's tax return), shall not be disclosed to any interested party;

["(v) an interested party shall not receive any report on the holdings and sources of income of the trust, except a report at the end of each calendar quarter with respect to the total cash value of the interest of the interested party in the trust or the net income or loss of the trust or any

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reports necessary to enable the interested party to complete an individual tax return required by law or to provide the information required by subsection (a)(1) of this section, but such report shall not identify any asset or holding;

["(vi) except for communications which solely consist of requests for distributions of cash or other unspecified assets of the trust, there shall be no direct or indirect communication between the trustee and an interested party with respect to the trust unless such communication is in writing and unless it relates only (I) to the general financial interest and needs of the interested party (including, but not limited to, an interest in maximizing income or long-term capital gain), (II) to the notification of the trustee of a law or regulation subsequently applicable to the reporting individual which prohibits the interested party from holding an asset,

which notification directs that the asset not be held by the trust, or (III) to directions to the trustee to sell all of an asset initially placed in the trust by an interested party which in the determination of the reporting individual creates a conflict of interest or the appearance thereof due to the subsequent assumption of duties by the reporting individual (but nothing herein shall require any such direction); and

["(vii) the interested parties shall make no effort to obtain information with respect to the holdings of the trust, including obtaining a copy of any trust tax return filed or any information relating thereto except as otherwise provided in this subsection.

["(D) The proposed trust instrument and the proposed trustee is approved by the Office of Government Ethics.

["(E) For purposes of this subsection, 'interested party' means a reporting indi-

- 1 vidual, his spouse, and any minor or de-
- 2 pendent child; 'broker' has the meaning
- 3 set forth in section 3(a)(4) of the Securi-
- 4 ties and Exchange Act of 1934 (15 U.S.C.
- 5 78c(a)(4); and 'investment adviser' in-
- 6 cludes any investment adviser who, as
- 7 determined under regulations prescribed
- 8 by the supervising ethics office, is gen-
- 9 erally involved in his role as such an ad-
- viser in the management or control of
- 11 trusts.
- 12 ["(4)(A) An asset placed in a trust by an
- 13 interested party shall be considered a finan-
- 14 cial interest of the reporting individual, for
- 15 the purposes of any applicable conflict of in-
- 16 terest statutes, regulations, or rules of the
- 17 Federal Government (including section 208 of
- 18 title 18, United States Code), until such time
- 19 as the reporting individual is notified by the
- 20 trustee that such asset has been disposed of,
- 21 or has a value of less than \$1,000.
- 22 ["(B)(i) The provisions of subparagraph
- 23 (A) shall not apply with respect to a trust cre-
- 24 ated for the benefit of a reporting individual,
- 25 or the spouse, dependent child, or minor child

1	of such a person, if the Office of Government
2	Ethics finds that—
3	["(I) the assets placed in the trust
4	consist of a well-diversified portfolio of
5	readily marketable securities;
6	["(II) none of the assets consist of se-
7	curities of entities having substantial ac-
8	tivities in the area of the reporting indi-
9	vidual's primary area of responsibility;
10	["(III) the trust instrument prohibits
11	the trustee, notwithstanding the provi-
12	sions of paragraph (3)(C) (iii) and (iv),
13	from making public or informing any in-
14	terested party of the sale of any securi-
15	ties;
16	["(IV) the trustee is given power of
17	attorney, notwithstanding the provisions
18	of paragraph (3)(C)(v), to prepare on be-
19	half of any interested party the personal
20	income tax returns and similar returns
21	which may contain information relating
22	to the trust; and
23	["(V) except as otherwise provided in
24	this paragraph, the trust instrument pro-

vides (or in the case of a trust which by

- its terms does not permit amendment, the
- 2 trustee, the reporting individual, and any
- 3 other interested party agree in writing)
- 4 that the trust shall be administered in ac-
- 5 cordance with the requirements of this
- 6 subsection and the trustee of such trust
- 7 meets the requirements of paragraph
- 8 **(3)(A).**
- 9 ["(ii) In any instance covered by subpara-
- 10 graph (B) in which the reporting individual is
- 11 an individual whose nomination is being con-
- 12 sidered by a congressional committee, the re-
- 13 porting individual shall inform the congres-
- 14 sional committee considering his nomination
- 15 before or during the period of such individ-
- 16 ual's confirmation hearing of his intention to
- 17 comply with this paragraph.
- 18 ["(5)(A) The reporting individual shall,
- 19 within 30 days after a qualified blind trust is
- 20 approved by the Office of Government Ethics,
- 21 file with such office a copy of—
- ["(i) the executed trust instrument of
- such trust (other than those provisions
- 24 which relate to the testamentary disposi-
- 25 tion of the trust assets), and

- ["(ii) a list of the assets which were
- 2 transferred to such trust, including the
- 3 category of value of each asset as deter-
- 4 mined under subsection (d).
- 5 This subparagraph shall not apply with re-
- 6 spect to a trust meeting the requirements for
- 7 being considered a qualified blind trust under
- 8 paragraph (7).
- 9 ["(B) The reporting individual shall, with-
- 10 in 30 days of transferring an asset (other than
- 11 cash) to a previously established qualified
- 12 blind trust, notify the Office of Government
- 13 Ethics of the identity of each such asset and
- 14 the category of value of each asset as deter-
- 15 mined under subsection (d) of this section.
- 16 ["(C) Within 30 days of the dissolution of
- 17 a qualified blind trust, a reporting individual
- 18 shall notify the Office of Government Ethics
- 19 of such dissolution.
- 20 ["(D) Documents filed under subpara-
- 21 graphs (A), (B), and (C) and the lists provided
- 22 by the trustee of assets placed in the trust by
- 23 an interested party which have been sold
- 24 shall be made available to the public in the
- 25 same manner as a report is made available

- 1 under section 305 and the provisions of that
- 2 section shall apply with respect to such docu-
- 3 ments and lists.
- 4 ["(E) A copy of each written communica-
- 5 tion with respect to the trust under para-
- 6 graph (3)(C)(vi) shall be filed by the person
- 7 initiating the communication with the Office
- 8 of Government Ethics within 5 days of the
- 9 date of the communication.
- 10 ["(6)(A) A trustee of a qualified blind trust
- 11 shall not knowingly and willfully, or neg-
- 12 ligently, (i) disclose any information to an in-
- 13 terested party with respect to such trust that
- 14 may not be disclosed under paragraph (3); (ii)
- 15 acquire any holding the ownership of which
- 16 is prohibited by the trust instrument; (iii) so-
- 17 licit advice from any interested party with re-
- 18 spect to such trust, which solicitation is pro-
- 19 hibited by paragraph (3) or the trust agree-
- 20 ment; or (iv) fail to file any document re-
- 21 quired by this subsection.
- 22 ["(B) A reporting individual shall not
- 23 knowingly and willfully, or negligently, (i) so-
- 24 licit or receive any information with respect
- 25 to a qualified blind trust of which he is an in-

- 1 terested party that may not be disclosed
- 2 under paragraph (3)(C) or (ii) fail to file any
- 3 document required by this subsection.
- 4 ["(C)(i) The Attorney General may bring a
- 5 civil action in any appropriate United States
- 6 district court against any individual who
- 7 knowingly and willfully violates the provi-
- 8 sions of subparagraph (A) or (B). The court in
- 9 which such action is brought may assess
- 10 against such individual a civil penalty in any
- 11 amount not to exceed \$10,000.
- 12 ["(ii) The Attorney General may bring a
- 13 civil action in any appropriate United States
- 14 district court against any individual who neg-
- 15 ligently violates the provisions of subpara-
- 16 graph (A) or (B). The court in which such ac-
- 17 tion is brought may assess against such indi-
- 18 vidual a civil penalty in any amount not to ex-
- 19 **ceed \$5,000.**
- 20 ["(7) Any trust may be considered to be a
- 21 qualified blind trust if—
- 22 ["(A) the trust instrument is amended
- to comply with the requirements of para-
- graph (3) or, in the case of a trust instru-
- 25 ment which does not by its terms permit

amendment, the trustee, the reporting individual, and any other interested party agree in writing that the trust shall be administered in accordance with the requirements of this subsection and the trustee of such trust meets the requirements of paragraph (3)(A); except that in the case of any interested party who is a dependent child, a parent or guardian of such child may execute the agreement referred to in this subparagraph;

["(B) a copy of the trust instrument (except testamentary provisions) and a copy of the agreement referred to in subparagraph (A), and a list of the assets held by the trust at the time of approval by the Office of Government Ethics, including the category of value of each asset as determined under subsection (d), are filed with such office and made available to the public as provided under paragraph (5)(D); and

["(C) the Director of the Office of Government Ethics determines that approval of the trust arrangement as a

1	qualified blind trust is in the particular
2	case appropriate to assure compliance
3	with applicable laws and regulations.
4	["(8) A reporting individual shall not be
5	required to report the financial interests held
6	by a widely held investment fund (whether
7	such fund is a mutual fund, regulated invest-
8	ment company, pension or deferred com-
9	pensation plan, or other investment fund), if—
10	["(A)(i) the fund is publicly traded; or
11	["(ii) the assets of the fund are widely
12	diversified; and
13	["(B) the reporting individual neither
14	exercises control over nor has the ability
15	to exercise control over the financial in-
16	terests held by the fund.
17	["(9)(A)(i) A reporting individual de-
18	scribed in subsection (a) or (b) of section 301
19	shall not be required to report the holdings or
20	sources of income of any trust or investment
21	fund where—
22	["(I) reporting would result in the
23	disclosure of assets or sources of income
24	of another person whose interests are not

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1	required to be reported by the reporting
2	individual under this title;
3	["(II) the disclosure of such assets
4	and sources of income is prohibited by
5	contract or the assets and sources of in-
6	come are not otherwise publicly avail-
7	able; and
8	["(III) the reporting individual has
9	executed a written ethics agreement
10	which contains a general description of
11	the trust or investment fund and a com-
12	mitment to divest the interest in the trust
13	or investment fund not later than 90 days
14	after the date of the agreement.
15	["(ii) An agreement described under
16	clause (i)(III) shall be attached to the public
17	financial disclosure which would otherwise
18	include a listing of the holdings or sources of
19	income from this trust or investment fund.
20	["(B)(i) The provisions of subparagraph
21	(A) shall apply to an individual described in
22	subsection (c) or (d) of section 301 if—
23	["(I) the interest in the trust or in-

vestment fund is acquired involuntarily

- report, such as through marriage or in-
- 2 **heritance, and**
- 3 ["(II) for an individual described in
- 4 subsection (c), the individual executes a
- 5 written ethics agreement containing a
- 6 commitment to divest the interest no
- 7 later than 90 days after the date on
- 8 which the report is due.
- 9 ["(ii) An agreement described under
- 10 clause (i)(II) shall be attached to the public fi-
- 11 nancial disclosure which would otherwise in-
- 12 clude a listing of the holdings or sources of in-
- 13 come from this trust or investment fund.
- 14 ["(iii) Failure to divest within the time
- 15 specified or after an extension granted by the
- 16 Director of the Office of Government Ethics
- 17 for good cause shown shall result in an imme-
- 18 diate requirement to report as specified in
- 19 paragraph (1).
- 20 ["(g) Political campaign funds, including
- 21 campaign receipts and expenditures, need not
- 22 be included in any report filed pursuant to
- 23 this title.
- 24 ["(h) A report filed pursuant to subsection
- 25 (a), (c), or (d) of section 301 need not contain

1	the information described in subparagraphs
2	(A), (B), and (C) of subsection (a)(2) with re-
3	spect to gifts and reimbursements received in
4	a period when the reporting individual was
5	not an officer or employee of the Federal Gov-
6	ernment.
7	["(i) A reporting individual shall not be
8	required under this title to report—
9	["(1) financial interests in or income
10	derived from—
11	["(A) any retirement system
12	under title 5, United States Code (in-
13	cluding the Thrift Savings Plan under
14	subchapter III of chapter 84 of such
15	title); or
16	["(B) any other retirement system
17	maintained by the United States for
18	officers or employees of the United
19	States, including the President, or for
20	members of the uniformed services;
21	or
22	["(2) benefits received under the So-
23	cial Security Act (42 U.S.C. 301 et seq.).
24	["(j)(1) Every month, each designated
25	agency ethics officer shall submit to the Of-

- 1 fice of Government Ethics notification of any
- 2 waiver of criminal conflict of interest laws
- 3 granted to any individual in the preceding
- 4 month with respect to a filing under this title
- 5 that is not confidential.
- 6 ["(2) Every month, the Office of Govern-
- 7 ment Ethics shall make publicly available on
- 8 the Internet—
- 9 ["(A) all notifications of waivers sub-
- mitted under paragraph (1) in the pre-
- 11 ceding month; and
- 12 ["(B) notification of all waivers grant-
- ed by the Office of Government Ethics in
- 14 the preceding month.
- 15 ["(k) A full copy of any waiver of criminal
- 16 conflict of interest laws granted shall be in-
- 17 cluded with any filing required under this
- 18 title with respect to the year in which the
- 19 waiver is granted.
- 20 ["(1) The Office of Government Ethics
- 21 shall provide upon request any waiver on file
- 22 for which notice has been published.
- 23 ["SEC. 303. FILING OF REPORTS.
- 24 ["(a) Except as otherwise provided in this
- 25 section, the reports required under this title

- 1 shall be filed by the reporting individual with
- 2 the designated agency ethics official at the
- 3 agency by which he is employed (or in the
- 4 case of an individual described in section
- 5 301(d), was employed) or in which he will
- 6 serve. The date any report is received (and
- 7 the date of receipt of any supplemental re-
- 8 port) shall be noted on such report by such of-
- 9 ficial.
- 10 ["(b) Reports required to be filed under
- 11 this title by the Director of the Office of Gov-
- 12 ernment Ethics shall be filed in the Office of
- 13 Government Ethics and, immediately after
- 14 being filed, shall be made available to the
- 15 public in accordance with this title.
- 16 ["(c) Reports required of members of the
- 17 uniformed services shall be filed with the Sec-
- 18 retary concerned.
- 19 ["(d) The Office of Government Ethics
- 20 shall develop and make available forms for re-
- 21 porting the information required by this title.
- 22 ["SEC. 304. FAILURE TO FILE OR FILING FALSE REPORTS.
- 23 ["(a) The Attorney General may bring a
- 24 civil action in any appropriate United States
- 25 district court against any individual who

- 1 knowingly and willfully falsifies or who know-
- 2 ingly and willfully fails to file or report any
- 3 information that such individual is required
- 4 to report pursuant to section 302. The court
- 5 in which such action is brought may assess
- 6 against such individual a civil penalty in any
- 7 amount, not to exceed \$10,000.
- 8 ["(b) The head of each agency, each Sec-
- 9 retary concerned, or the Director of the Office
- 10 of Government Ethics, as the case may be,
- 11 shall refer to the Attorney General the name
- 12 of any individual which such official has rea-
- 13 sonable cause to believe has willfully failed to
- 14 file a report or has willfully falsified or will-
- 15 fully failed to file information required to be
- 16 reported.
- 17 ["(c) The President, the Vice President,
- 18 the Secretary concerned, or the head of each
- 19 agency may take any appropriate personnel
- 20 or other action in accordance with applicable
- 21 law or regulation against any individual fail-
- 22 ing to file a report or falsifying or failing to
- 23 report information required to be reported.

1	["(d)(1) Any individual who files a report
2	required to be filed under this title more than
3	30 days after the later of—

["(A) the date such report is required to be filed pursuant to the provisions of this title and the rules and regulations promulgated thereunder; or

["(B) if a filing extension is granted to such individual under section 301(g), the last day of the filing extension period, shall, at the direction of and pursuant to regulations issued by the Office of Government Ethics, pay a filing fee of \$500. All such fees shall be deposited in the miscellaneous receipts of the Treasury. The authority under this paragraph to direct the payment of a filing fee may be delegated by the Office of Government Ethics to other agencies in the executive branch.

["(2) The Office of Government Ethics 22 may waive the filing fee under this subsection 23 for good cause shown.

- 1 ["SEC. 305. CUSTODY OF AND PUBLIC ACCESS TO REPORTS.
- 2 ["Any report filed with or transmitted to
- 3 an agency or the Office of Government Ethics
- 4 pursuant to this title shall be retained by such
- 5 agency or Office, as the case may be, for a pe-
- 6 riod of 6 years after receipt of the report.
- 7 After such 6-year period the report shall be
- 8 destroyed unless needed in an ongoing inves-
- 9 tigation, except that in the case of an indi-
- 10 vidual who filed the report pursuant to sec-
- 11 tion 301(b) and was not subsequently con-
- 12 firmed by the Senate, such reports shall be de-
- 13 stroyed 1 year after the individual is no
- 14 longer under consideration by the Senate, un-
- 15 less needed in an ongoing investigation.
- 16 ["SEC. 306. REVIEW OF REPORTS.
- 17 ["(a) Each designated agency ethics offi-
- 18 cial or Secretary concerned shall make provi-
- 19 sions to ensure that each report filed with
- 20 him under this title is reviewed within 60
- 21 days after the date of such filing, except that
- 22 the Director of the Office of Government Eth-
- 23 ics shall review only those reports required to
- 24 be transmitted to him under this title within
- 25 60 days after the date of transmittal.

1	["(b)(1) If after reviewing any report
2	under subsection (a), the Director of the Of-
3	fice of Government Ethics, the Secretary con-
4	cerned, or the designated agency ethics offi-
5	cial, as the case may be, is of the opinion that
6	on the basis of information contained in such
7	report the individual submitting such report
8	is in compliance with applicable laws and reg-
9	ulations, he shall state such opinion on the re-
10	port, and shall sign such report.
11	["(2) If the Director of the Office of Gov-
12	ernment Ethics, the Secretary concerned, or
13	the designated agency ethics official after re-
14	viewing any report under subsection (a)—
15	["(A) believes additional information
16	is required to be submitted to complete
17	the form or to perform a conflict of inter-
18	est analysis, he shall notify the individual
19	submitting such report what additional
20	information is required and the time by
21	which it must be submitted, or
22	["(B) is of the opinion, on the basis of
23	information submitted, that the indi-
24	vidual is not in compliance with applica-
25	ble laws and regulations, he shall notify

- the individual, afford a reasonable oppor-
- 2 tunity for a written or oral response, and
- 3 after consideration of such response,
- 4 reach an opinion as to whether or not, on
- 5 the basis of information submitted, the
- 6 individual is in compliance with such
- 7 laws and regulations.
- 8 ["(3) If the Director of the Office of Gov-
- 9 ernment Ethics, the Secretary concerned, or
- 10 the designated agency ethics official reaches
- 11 an opinion under paragraph (2)(B) that an in-
- 12 dividual is not in compliance with applicable
- 13 laws and regulations, the official shall notify
- 14 the individual of that opinion and, after an
- 15 opportunity for personal consultation (if
- 16 practicable), determine and notify the indi-
- 17 vidual of which steps, if any, would in the
- 18 opinion of such official be appropriate for as-
- 19 suring compliance with such laws and regula-
- 20 tions and the date by which such steps should
- 21 be taken. Such steps may include, as appro-
- 22 **priate**—
- 23 ["(A) divestiture,
- 24 **["(B) restitution,**

1	["(C) the establishment of a blind
2	trust,
3	["(D) request for an exemption under
4	section 208(b) of title 18, United States
5	Code, or
6	["(E) voluntary request for transfer
7	reassignment, limitation of duties, or res-
8	ignation.
9	The use of any such steps shall be in accord-
10	ance with such rules or regulations as the Of-
11	fice of Government Ethics may prescribe.
12	["(4) If steps for assuring compliance with
13	applicable laws and regulations are not taken
14	by the date set under paragraph (3) by a mem-
15	ber of the Foreign Service or the uniformed
16	services, the Secretary concerned shall take
17	appropriate action.
18	["(5) If steps for assuring compliance with
19	applicable laws and regulations are not taken
20	by the date set under paragraph (3) by any
21	other officer or employee, the matter shall be
22	referred to the head of the appropriate agen-
23	cy for appropriate action.

["(6) The Office of Government Ethics 25 may render advisory opinions interpreting

- 1 this title. Notwithstanding any other provi-
- 2 sion of law, the individual to whom a public
- 3 advisory opinion is rendered in accordance
- 4 with this paragraph, and any other individual
- 5 covered by this title who is involved in a fact
- 6 situation which is indistinguishable in all ma-
- 7 terial aspects, and who acts in good faith in
- 8 accordance with the provisions and findings
- 9 of such advisory opinion shall not, as a result
- 10 of such act, be subject to any penalty or sanc-
- 11 tion provided by this title.
- 12 ["SEC. 307. CONFIDENTIAL REPORTS AND OTHER ADDI-
- 13 TIONAL REQUIREMENTS.
- 14 ["(a)(1) The Office of Government Ethics
- 15 may require officers and employees of the ex-
- 16 ecutive branch (including special Govern-
- 17 ment employees as defined in section 202 of
- 18 title 18, United States Code) to file confiden-
- 19 tial financial disclosure reports, in such form
- 20 as it may prescribe. The information required
- 21 to be reported under this subsection by the of-
- 22 ficers and employees of any department or
- 23 agency listed in section 301(e) shall be set
- 24 forth in rules or regulations prescribed by the
- 25 Office of Government Ethics, and may be less

- 1 extensive than otherwise required by this
- 2 title, or more extensive when determined by
- 3 the Office of Government Ethics to be nec-
- 4 essary and appropriate in light of sections 202
- 5 through 209 of title 18, United States Code,
- 6 regulations promulgated thereunder, or the
- 7 authorized activities of such officers or em-
- 8 ployees. Any individual required to file a re-
- 9 port pursuant to section 301 shall not be re-
- 10 quired to file a confidential report pursuant
- 11 to this subsection, except with respect to in-
- 12 formation which is more extensive than infor-
- 13 mation otherwise required by this title. Sec-
- 14 tion 305 shall not apply with respect to any
- 15 such report.
- 16 ["(2) Any information required to be pro-
- 17 vided by an individual under this subsection
- 18 shall be confidential and shall not be dis-
- 19 closed to the public.
- 20 ["(3) Nothing in this subsection exempts
- 21 any individual otherwise covered by the re-
- 22 quirement to file a public financial disclosure
- 23 report under this title from such requirement.
- 24 ["(b) The provisions of this title requiring
- 25 the reporting of information shall supersede

- 1 any general requirement under any other pro-
- 2 vision of law or regulation with respect to the
- 3 reporting of information required for pur-
- 4 poses of preventing conflicts of interest or ap-
- 5 parent conflicts of interest. Such provisions of
- 6 this title shall not supersede the requirements
- 7 of section 7342 of title 5, United States Code.
- 8 ["(c) Nothing in this Act requiring report-
- 9 ing of information shall be deemed to author-
- 10 ize the receipt of income, gifts, or reimburse-
- 11 ments; the holding of assets, liabilities, or po-
- 12 sitions; or the participation in transactions
- 13 that are prohibited by law, Executive order,
- 14 rule, or regulation.
- 15 ["SEC. 308. AUTHORITY OF COMPTROLLER GENERAL.
- 16 ["The Comptroller General shall have ac-
- 17 cess to financial disclosure reports filed
- 18 under this title for the purposes of carrying
- 19 out his statutory responsibilities.
- 20 ["SEC. 309. DEFINITIONS.
- 21 ["For the purposes of this title—
- 22 ["(1) the term 'dependent child'
- 23 means, when used with respect to any re-
- 24 porting individual, any individual who is

1	a son, daughter, stepson, or stepdaughter
2	and who—
3	["(A) is unmarried and under age
4	21 and is living in the household of
5	such reporting individual; or
6	["(B) is a dependent of such re-
7	porting individual within the mean-
8	ing of section 152 of the Internal Rev-
9	enue Code of 1986 (26 U.S.C. 152);
10	["(2) the term 'designated agency eth-
11	ics official' means an officer or employee
12	who is designated to administer the pro-
13	visions of this title within an agency;
14	["(3) the term 'executive branch' in-
15	cludes—
16	["(A) each Executive agency (as
17	defined in section 105 of title 5,
18	United States Code), other than the
19	General Accounting Office; and
20	["(B) any other entity or adminis-
21	trative unit in the executive branch;
22	["(4) the term 'gift' means a payment,
23	advance, forbearance, rendering, or de-
24	posit of money, or any thing of value, un-
25	less consideration of equal or greater

1	value is received by the donor, but does
2	not include—
3	["(A) bequests and other forms of
4	inheritance;
5	["(B) suitable mementos of a func-
6	tion honoring the reporting indi-
7	vidual;
8	["(C) food, lodging, transpor-
9	tation, and entertainment provided
10	by a foreign government within a for-
11	eign country or by the United States
12	Government, the District of Colum-
13	bia, or a State or local government or
14	political subdivision thereof;
15	["(D) food and beverages which
16	are not consumed in connection with
17	a gift of overnight lodging;
18	["(E) communications to the of-
19	fices of a reporting individual, includ-
20	ing subscriptions to newspapers and
21	periodicals; or
22	["(F) items that are accepted pur-
23	suant to or are required to be re-
24	norted by the reporting individual

1	under	section	7342	of	title	5 ,	United
2	States	Code.					

["(5) the term 'honorarium' means a payment of money or anything of value for an appearance, speech, or article;

["(6) the term 'income' means all income from whatever source derived, including but not limited to the following items: compensation for services, including fees, commissions, and similar items; gross income derived from business (and net income if the individual elects to include it); gains derived from dealings in property; interest; rents; royalties; prizes and awards; dividends; annuities; income from life insurance and endowment contracts; pensions; income from discharge of indebtedness; distributive share of partnership income; and income from an interest in an estate or trust;

["(7) the term 'personal hospitality of any individual' means hospitality extended for a nonbusiness purpose by an individual, not a corporation or organization, at the personal residence of that in-

1	dividual or his family or on property or
2	facilities owned by that individual or his
3	family;
4	["(8) the term 'reimbursement' means
5	any payment or other thing of value re-
6	ceived by the reporting individual, other
7	than gifts, to cover travel-related ex-
8	penses of such individual other than
9	those which are—
10	["(A) provided by the United
11	States Government, the District of
12	Columbia, or a State or local govern-
13	ment or political subdivision thereof;
14	["(B) required to be reported by
15	the reporting individual under sec-
16	tion 7342 of title 5, United States
17	Code; or
18	["(C) required to be reported
19	under section 304 of the Federal Elec-
20	tion Campaign Act of 1971 (2 U.S.C.
21	434);
22	["(9) the term 'relative' means an in-
23	dividual who is related to the reporting
24	individual, as father, mother, son, daugh-
25	ter, brother, sister, uncle, aunt, great

1	aunt, great uncle, first cousin, nephew,
2	niece, husband, wife, grandfather, grand-
3	mother, grandson, granddaughter, father-
4	in-law, mother-in-law, son-in-law, daugh-
5	ter-in-law, brother-in-law, sister-in-law,
6	stepfather, stepmother, stepson, step-
7	daughter, stepbrother, stepsister, half
8	brother, half sister, or who is the grand-
9	father or grandmother of the spouse of
10	the reporting individual, and shall be
11	deemed to include the fiancé or fiancée
12	of the reporting individual;
13	["(10) the term 'Secretary concerned'
14	has the meaning set forth in section
15	101(a)(9) of title 10, United States Code;
16	and
17	["(11) the term 'value' means a good
18	faith estimate of the dollar value if the
19	exact value is neither known nor easily
20	obtainable by the reporting individual.
21	["SEC. 310. NOTICE OF ACTIONS TAKEN TO COMPLY WITH
22	ETHICS AGREEMENTS.
23	["(a) In any case in which an individual
24	agrees with that individual's designated agen-

25 cy ethics official, the Office of Government

- 1 Ethics, or a Senate confirmation committee,
- 2 to take any action to comply with this Act or
- 3 any other law or regulation governing con-
- 4 flicts of interest of, or establishing standards
- 5 of conduct applicable with respect to, officers
- 6 or employees of the Government, that indi-
- 7 vidual shall notify in writing the designated
- 8 agency ethics official, the Office of Govern-
- 9 ment Ethics, or the appropriate committee of
- 10 the Senate, as the case may be, of any action
- 11 taken by the individual pursuant to that
- 12 agreement. Such notification shall be made
- 13 not later than the date specified in the agree-
- 14 ment by which action by the individual must
- 15 be taken, or not later than 3 months after the
- 16 date of the agreement, if no date for action is
- 17 so specified. If all actions agreed to have not
- 18 been completed by the date of this notifica-
- 19 tion, such notification shall continue on a
- 20 monthly basis thereafter until the individual
- 21 has met the terms of the agreement.
- 22 ["(b) If an agreement described in sub-
- 23 section (a) requires that the individual recuse
- 24 himself or herself from particular categories
- 25 of agency or other official action, the indi-

- 1 vidual shall reduce to writing those subjects
- 2 regarding which the recusal agreement will
- 3 apply and the process by which it will be de-
- 4 termined whether the individual must recuse
- 5 himself or herself in a specific instance. An in-
- 6 dividual shall be considered to have complied
- 7 with the requirements of subsection (a) with
- 8 respect to such recusal agreement if such in-
- 9 dividual files a copy of the document setting
- 10 forth the information described in the pre-
- 11 ceding sentence with such individual's des-
- 12 ignated agency ethics official or the Office of
- 13 Government Ethics within the time pre-
- 14 scribed in the penultimate sentence of sub-
- 15 section (a).
- 16 ["SEC. 311. ADMINISTRATION OF PROVISIONS.
- 17 ["The Office of Government Ethics shall
- 18 issue regulations, develop forms, and provide
- 19 such guidance as is necessary to implement
- 20 and interpret this title.".
- 21 **[(b) EXEMPTION FROM PUBLIC ACCESS TO FI-**
- 22 NANCIAL DISCLOSURES.—Section 105(a)(1) of
- 23 such Act is amended by inserting "the Office
- 24 of the National Intelligence Director," before
- 25 "the Central Intelligence Agency".

1	[(c) CONFORMING AMENDMENT.—Section
2	101(f) of such Act is amended—
3	[(1) in paragraph (12), by striking the
4	period at the end and inserting a semi-
5	colon; and
6	[(2) by adding at the end the fol-
7	lowing:
8	"but do not include any officer or employee of
9	any department or agency listed in section
10	301(e).".
11	[SEC. 5044. REDUCTION OF POSITIONS REQUIRING AP-
12	POINTMENT WITH SENATE CONFIRMATION.
13	[(a) DEFINITION.—In this section, the term
14	"agency" means an Executive agency, as de-
15	fined under section 105 of title 5, United
16	States Code.
17	[(b) REDUCTION PLAN.—
18	[(1) IN GENERAL.—Not later than 180
19	days after the date of enactment of this
20	Act, the head of each agency shall submit
21	a Presidential appointment reduction
22	plan to—
23	[(A) the President;
24	[(B) the Committee on Govern-
25	mental Affairs of the Senate: and

1	[(C) the Committee on Govern-
2	ment Reform of the House of Rep-
3	resentatives.
4	[(2) CONTENT.—The plan under this
5	subsection shall provide for the reduc-
6	tion of—
7	[(A) the number of positions with-
8	in that agency that require an ap-
9	pointment by the President, by and
10	with the advice and consent of the
11	Senate; and
12	[(B) the number of levels of such
13	positions within that agency.
14	[SEC. 5045. EFFECTIVE DATES.
15	[(a) Section 5043.—
16	[(1) In GENERAL.—Subject to para-
17	graph (2), the amendments made by sec-
18	tion 5043 shall take effect on January 1 of
19	the year following the year in which oc-
20	curs the date of enactment of this Act.
21	[(2) LATER DATE.—If this Act is en-
22	acted on or after July 1 of a year, the
23	amendments made by section 301 shall
24	take effect on July 1 of the following
25	year.

1	[(b) Section 5044.—Section 5044 shall
2	take effect on the date of enactment of this
3	Act.
4	[CHAPTER 2—FEDERAL BUREAU OF
5	INVESTIGATION REVITALIZATION
6	[SEC. 5051. MANDATORY SEPARATION AGE.
7	[(a) CIVIL SERVICE RETIREMENT SYSTEM.—
8	Section 8335(b) of title 5, United States Code,
9	is amended—
10	[(1) by striking "(b)" and inserting
11	"(b)(1)"; and
12	[(2) by adding at the end the fol-
13	lowing:
14	["(2) In the case of employees of the Fed-
15	eral Bureau of Investigation, the second sen-
16	tence of paragraph (1) shall be applied by sub-
17	stituting '65 years of age' for '60 years of age'.
18	The authority to grant exemptions in accord-
19	ance with the preceding sentence shall cease
20	to be available after December 31, 2009.".
21	[(b) FEDERAL EMPLOYEES' RETIREMENT SYS-
22	TEM.—Section 8425(b) of title 5, United States
23	Code, is amended—
24	[(1) by striking "(b)" and inserting
25	"(b)(1)"; and

1	[(2) by adding at the end the fol-
2	lowing:
3	["(2) In the case of employees of the Fed-
4	eral Bureau of Investigation, the second sen-
5	tence of paragraph (1) shall be applied by sub-
6	stituting '65 years of age' for '60 years of age'.
7	The authority to grant exemptions in accord-
8	ance with the preceding sentence shall cease
9	to be available after December 31, 2009.".
10	[SEC. 5052. RETENTION AND RELOCATION BONUSES.
11	[(a) IN GENERAL.—Subchapter IV of chap-
12	ter 57 of title 5, United States Code, is amend-
13	ed by adding at the end the following:
14	["§ 5759. Retention and relocation bonuses for the
15	Federal Bureau of Investigation
16	["(a) AUTHORITY.—The Director of the Fed-
17	eral Bureau of Investigation, after consulta-
18	tion with the Director of the Office of Per-
19	sonnel Management, may pay, on a case-by-
20	case basis, a bonus under this section to an
21	employee of the Bureau if—
22	["(1)(A) the unusually high or unique
23	qualifications of the employee or a spe-
24	cial need of the Bureau for the employ-

1	ee's services makes it essential to retain
2	the employee; and
3	["(B) the Director of the Federal Bu-
4	reau of Investigation determines that, in
5	the absence of such a bonus, the em-
6	ployee would be likely to leave—
7	["(i) the Federal service; or
8	["(ii) for a different position in
9	the Federal service; or
10	["(2) the individual is transferred to a
11	different geographic area with a higher
12	cost of living (as determined by the Di-
13	rector of the Federal Bureau of Investiga-
14	tion).
15	["(b) SERVICE AGREEMENT.—Payment of a
16	bonus under this section is contingent upon
17	the employee entering into a written service
18	agreement with the Bureau to complete a pe-
19	riod of service with the Bureau. Such agree-
20	ment shall include—
21	["(1) the period of service the indi-
22	vidual shall be required to complete in
23	return for the bonus; and
24	["(2) the conditions under which the
25	agreement may be terminated before the

- 1 agreed-upon service period has been
- 2 completed, and the effect of the termi-
- 3 **nation.**
- 4 ["(c) LIMITATION ON AUTHORITY.—A bonus
- 5 paid under this section may not exceed 50
- 6 percent of the employee's basic pay.
- 7 ["(d) IMPACT ON BASIC PAY.—A retention
- 8 bonus is not part of the basic pay of an em-
- 9 ployee for any purpose.
- 10 ["(e) TERMINATION OF AUTHORITY.—The au-
- 11 thority to grant bonuses under this section
- 12 shall cease to be available after December 31,
- 13 **2009.".**
- 14 [(b) CLERICAL AMENDMENT.—The analysis
- 15 for chapter 57 of title 5, United States Code,
- 16 is amended by adding at the end the fol-
- 17 **lowing:**
 - ["5759. Retention and relocation bonuses for the Federal Bureau of Investigation.".
- 18 [SEC. 5053. FEDERAL BUREAU OF INVESTIGATION RE-
- 19 SERVE SERVICE.
- 20 [(a) In General.—Chapter 35 of title 5,
- 21 United States Code, is amended by adding at
- 22 the end the following:

1 DODOIMH IDIU VII IUDIUNIION OI	1	["SUBCHAPTER	VII-	-RETENTION	\mathbf{OF}	\mathbf{RE}
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- 2 TIRED SPECIALIZED EMPLOYEES AT
- 3 THE FEDERAL BUREAU OF INVESTIGA-
- 4 TION
- 5 ["§ 3598. Federal Bureau of Investigation Reserve
- 6 Service
- 7 ["(a) ESTABLISHMENT.—The Director of the
- 8 Federal Bureau of Investigation may provide
- 9 for the establishment and training of a Fed-
- 10 eral Bureau of Investigation Reserve Service
- 11 (hereinafter in this section referred to as the
- 12 'FBI Reserve Service') for temporary reem-
- 13 ployment of employees in the Bureau during
- 14 periods of emergency, as determined by the
- 15 Director.
- 16 ["(b) MEMBERSHIP.—Membership in the
- 17 FBI Reserve Service shall be limited to indi-
- 18 viduals who previously served as full-time em-
- 19 ployees of the Bureau.
- 20 ["(c) ANNUITANTS.—If an individual receiv-
- 21 ing an annuity from the Civil Service Retire-
- 22 ment and Disability Fund on the basis of such
- 23 individual's service becomes temporarily re-
- 24 employed pursuant to this section, such annu-
- 25 ity shall not be discontinued thereby. An indi-

- 1 vidual so reemployed shall not be considered
- 2 an employee for the purposes of chapter 83 or
- 3 **84.**
- 4 ["(d) NO IMPACT ON BUREAU PERSONNEL
- 5 CEILING.—FBI Reserve Service members re-
- 6 employed on a temporary basis pursuant to
- 7 this section shall not count against any per-
- 8 sonnel ceiling applicable to the Bureau.
- 9 ["(e) Expenses.—The Director may pro-
- 10 vide members of the FBI Reserve Service
- 11 transportation and per diem in lieu of subsist-
- 12 ence, in accordance with applicable provi-
- 13 sions of this title, for the purpose of partici-
- 14 pating in any training that relates to service
- 15 as a member of the FBI Reserve Service.
- 16 ["(f) LIMITATION ON MEMBERSHIP.—Mem-
- 17 bership of the FBI Reserve Service is not to
- 18 exceed 500 members at any given time.".
- 19 [(b) CLERICAL AMENDMENT.—The analysis
- 20 for chapter 35 of title 5, United States Code,
- 21 is amended by adding at the end the fol-
- 22 **lowing:**

["SUBCHAPTER VII—RETENTION OF RETIRED SPECIALIZED EMPLOYEES AT THE FEDERAL BUREAU OF INVESTIGATION

["3598. Federal Bureau of Investigation Reserve Service.".

1	[SEC. 5054. CRITICAL POSITIONS IN THE FEDERAL BUREAU
2	OF INVESTIGATION INTELLIGENCE DIREC-
3	TORATE.
4	[Section 5377(a)(2) of title 5, United States
5	Code, is amended—
6	[(1) by striking "and" at the end of
7	subparagraph (E);
8	[(2) by striking the period at the end
9	of subparagraph (F) and inserting "; and";
10	and
11	[(3) by inserting after subparagraph
12	(F) the following:
13	["(G) a position at the Federal
14	Bureau of Investigation, the primary
15	duties and responsibilities of which
16	relate to intelligence functions (as de-
17	termined by the Director of the Fed-
18	eral Bureau of Investigation).".
19	[CHAPTER 3—MANAGEMENT AUTHORITY
20	[SEC. 5061. MANAGEMENT AUTHORITY.
21	[(a) MANAGEMENT AUTHORITY.—Section
22	7103(b)(1)(A) of title 5, United States Code, is
23	amended by adding "homeland security,"
24	after "investigative.".

1	[(b) EXCLUSIONARY AUTHORITY.—Section
2	842 of the Homeland Security Act (Public Law
3	107-296; 6 U.S.C. 412) is repealed.
4	[Subtitle F—Security Clearance
5	Modernization
6	[SEC. 5071. DEFINITIONS.
7	[In this subtitle:
8	[(1) The term "Director" means the
9	National Intelligence Director.
10	[(2) The term "agency" means—
11	[(A) an executive agency, as de-
12	fined in section 105 of title 5, United
13	States Code;
14	[(B) a military department, as de-
15	fined in section 102 of title 5, United
16	States Code; and
17	[(C) elements of the intelligence
18	community, as defined in section 3(4)
19	of the National Security Act of 1947
20	(50 U.S.C. 401a(4)).
21	[(3) The term "authorized investiga-
22	tive agency" means an agency authorized
23	by law, regulation or direction of the Di-
24	rector to conduct a counterintelligence
25	investigation or investigation of persons

1	who are proposed for access to classified
2	information to ascertain whether such
3	persons satisfy the criteria for obtaining
4	and retaining access to such information.
5	[(4) The term "authorized adjudica-
6	tive agency" means an agency authorized
7	by law, regulation or direction of the Di-
8	rector to determine eligibility for access
9	to classified information in accordance
10	with Executive Order 12968.
11	[(5) The term "highly sensitive pro-
12	gram" means—
13	[(A) a government program des-
14	ignated as a Special Access Program
15	(as defined by section 4.1(h) of Execu-
16	tive Order 12958); and
17	[(B) a government program that
18	applies restrictions required for—
19	[(i) Restricted Data (as de-
20	fined by section 11 y. of the Atom-
21	ic Energy Act of 1954 (42 U.S.C.
22	2014 (y)); or
23	[(ii) other information com-
24	monly referred to as "Sensitive
25	Compartmented Information".

1	[(6) The term "current investigation
2	file" means, with respect to a security
3	clearance, a file on an investigation or
4	adjudication that has been conducted
5	during—
6	[(A) the 5-year period beginning
7	on the date the security clearance
8	was granted, in the case of a Top Se-
9	cret Clearance, or the date access was
10	granted to a highly sensitive pro-
11	gram;
12	[(B) the 10-year period beginning
13	on the date the security clearance
14	was granted in the case of a Secret
15	Clearance; and
16	[(C) the 15-year period beginning
17	on the date the security clearance
18	was granted in the case of a Con-
19	fidential Clearance.
20	[(7) The term "personnel security in-
21	vestigation" means any investigation re-
22	quired for the purpose of determining the
23	eligibility of any military, civilian, or gov-
24	arnment contractor parsonnal to access

25

classified information.

1	[(8) The term "periodic reinvestiga-
2	tions" means—
3	[(A) investigations conducted for
4	the purpose of updating a previously
5	completed background investiga-
6	tion—
7	[(i) every five years in the
8	case of a Top Secret Clearance or
9	access to a highly sensitive pro-
10	gram;
11	[(ii) every 10 years in the case
12	of a Secret Clearance; and
13	[(iii) every 15 years in the
14	case of a Confidential Clearance;
15	[(B) on-going investigations to
16	identify personnel security risks as
17	they develop, pursuant to section
18	105(c).
19	[(9) The term "appropriate commit-
20	tees of Congress" means—
21	[(A) the Permanent Select Com-
22	mittee on Intelligence and the Com-
23	mittees on Armed Services, Judiciary,
24	and Government Reform of the House
25	of Representatives: and

1	[(B) the Select Committee on In-
2	telligence and the Committees on
3	Armed Services, Judiciary, and Gov-
4	ernmental Affairs of the Senate.
5	[SEC. 5072. SECURITY CLEARANCE AND INVESTIGATIVE
6	PROGRAMS OVERSIGHT AND ADMINISTRA-
7	TION.
8	[The Deputy National Intelligence Direc-
9	tor for Community Management and Re-
10	sources shall have responsibility for the fol-
11	lowing:
12	[(1) Directing day-to-day oversight of
13	investigations and adjudications for per-
14	sonnel security clearances to highly sen-
15	sitive programs throughout the Federal
16	Government.
17	[(2) Developing and implementing
18	uniform and consistent policies and pro-
19	cedures to ensure the effective, efficient,
20	and timely completion of security clear-
21	ances and determinations for access to
22	highly sensitive programs, including the
23	standardization of security question-
24	naires, financial disclosure requirements

- for security clearance applicants, and polygraph policies and procedures.
 - [(3) Serving as the final authority to designate an authorized investigative agency or authorized adjudicative agency pursuant to section 5074(d).
 - [(4) Ensuring reciprocal recognition of access to classified information among agencies, including acting as the final authority to arbitrate and resolve disputes involving the reciprocity of security clearances and access to highly sensitive programs.
 - [(5) Ensuring, to the maximum extent practicable, that sufficient resources are available in each agency to achieve clearance and investigative program goals.
- [(6) Reviewing and coordinating the development of tools and techniques for enhancing the conduct of investigations and granting of clearances.
- 22 [SEC. 5073. RECIPROCITY OF SECURITY CLEARANCE AND
- 23 ACCESS DETERMINATIONS.
- 24 [(a) REQUIREMENT FOR RECIPROCITY.—(1)
- 25 All security clearance background investiga-

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- 1 tions and determinations completed by an au-
- 2 thorized investigative agency or authorized
- 3 adjudicative agency shall be accepted by all
- 4 agencies.
- 5 [(2) All security clearance background in-
- 6 vestigations initiated by an authorized inves-
- 7 tigative agency shall be transferable to any
- 8 other authorized investigative agency.
- 9 [(b) Prohibition on Establishing Addi-
- 10 TIONAL REQUIREMENTS.—(1) An authorized in-
- 11 vestigative agency or authorized adjudicative
- 12 agency may not establish additional inves-
- 13 tigative or adjudicative requirements (other
- 14 than requirements for the conduct of a poly-
- 15 graph examination) that exceed requirements
- 16 specified in Executive Orders establishing se-
- 17 curity requirements for access to classified in-
- 18 formation.
- 19 [(2) Notwithstanding the paragraph (1),
- 20 the Director may establish additional require-
- 21 ments as needed for national security pur-
- 22 **poses.**
- 23 **[(c) Prohibition on Duplicative Inves-**
- 24 TIGATIONS.—An authorized investigative agen-
- 25 cy or authorized adjudicative agency may not

- 1 conduct an investigation for purposes of de-
- 2 termining whether to grant a security clear-
- 3 ance to an individual where a current inves-
- 4 tigation or clearance of equal level already ex-
- 5 ists or has been granted by another author-
- 6 ized adjudicative agency.
- 7 [SEC. 5074. ESTABLISHMENT OF NATIONAL DATABASE.
- 8 [(a) ESTABLISHMENT.—Not later than 12
- 9 months after the date of the enactment of this
- 10 Act, the Director of the Office of Personnel
- 11 Management, in cooperation with the Direc-
- 12 tor, shall establish, and begin operating and
- 13 maintaining, an integrated, secure, national
- 14 database into which appropriate data rel-
- 15 evant to the granting, denial, or revocation of
- 16 a security clearance or access pertaining to
- 17 military, civilian, or government contractor
- 18 personnel shall be entered from all author-
- 19 ized investigative and adjudicative agencies.
- 20 **[(b) INTEGRATION.—The national database**
- 21 established under subsection (a) shall func-
- 22 tion to integrate information from existing
- 23 Federal clearance tracking systems from
- 24 other authorized investigative and adjudica-

- 1 tive agencies into a single consolidated data-
- 2 base.
- 3 [(c) REQUIREMENT TO CHECK DATABASE.—
- 4 Each authorized investigative or adjudicative
- 5 agency shall check the national database es-
- 6 tablished under subsection (a) to determine
- 7 whether an individual the agency has identi-
- 8 fied as requiring a security clearance has al-
- 9 ready been granted or denied a security clear-
- 10 ance, or has had a security clearance revoked,
- 11 by any other authorized investigative or adju-
- 12 dicative agency.
- 13 **[(d) CERTIFICATION OF AUTHORIZED INVES-**
- 14 TIGATIVE AGENCIES OR AUTHORIZED ADJUDICA-
- 15 TIVE AGENCIES.—The Director shall evaluate
- 16 the extent to which an agency is submitting
- 17 information to, and requesting information
- 18 from, the national database established under
- 19 subsection (a) as part of a determination of
- 20 whether to certify the agency as an author-
- 21 ized investigative agency or authorized adju-
- 22 dicative agency.
- [(e) EXCLUSION OF CERTAIN INTELLIGENCE
- 24 OPERATIVES.—The Director may authorize an
- 25 agency to withhold information about certain

- 1 individuals from the database established
- 2 under subsection (a) if the Director deter-
- 3 mines it is necessary for national security
- 4 purposes.
- 5 [(f) COMPLIANCE.—The Director shall es-
- 6 tablish a review procedure by which agencies
- 7 can seek review of actions required under
- 8 **section 5073.**
- 9 (g) AUTHORIZATION OF APPROPRIATIONS.—
- 10 There is authorized to be appropriated such
- 11 sums as may be necessary for fiscal year 2005
- 12 and each subsequent fiscal year for the imple-
- 13 mentation, maintenance and operation of the
- 14 database established in subsection (a).
- 15 [SEC. 5075. USE OF AVAILABLE TECHNOLOGY IN CLEAR-
- 16 ANCE INVESTIGATIONS.
- [(a) Investigations.—Not later than 12
- 18 months after the date of the enactment of this
- 19 Act, each authorized investigative agency
- 20 that conducts personnel security clearance
- 21 investigations shall use, to the maximum ex-
- 22 tent practicable, available information tech-
- 23 nology and databases to expedite investiga-
- 24 tive processes and to verify standard informa-

- 1 tion submitted as part of an application for a
- 2 security clearance.
- 3 [(b) Interim Clearance.—If the applica-
- 4 tion of an applicant for an interim clearance
- 5 has been processed using the technology
- 6 under subsection (a), the interim clearances
- 7 for the applicant at the secret, top secret, and
- 8 special access program levels may be granted
- 9 before the completion of the appropriate in-
- 10 vestigation. Any request to process an interim
- 11 clearance shall be given priority, and the au-
- 12 thority granting the interim clearance shall
- 13 ensure that final adjudication on the applica-
- 14 tion is made within 90 days after the initial
- 15 clearance is granted.
- 16 **[(c) On-Going Monitoring of Individuals**
- 17 WITH SECURITY CLEARANCES.—(1) Authorized
- 18 investigative agencies and authorized adju-
- 19 dicative agencies shall establish procedures
- 20 for the regular, ongoing verification of per-
- 21 sonnel with security clearances in effect for
- 22 continued access to classified information.
- 23 Such procedures shall include the use of
- 24 available technology to detect, on a regularly
- 25 recurring basis, any issues of concern that

- 1 may arise involving such personnel and such
- 2 access.
- 3 [(2) Such regularly recurring verification
- 4 may be used as a basis for terminating a secu-
- 5 rity clearance or access and shall be used in
- 6 periodic reinvestigations to address emerging
- 7 threats and adverse events associated with in-
- 8 dividuals with security clearances in effect to
- 9 the maximum extent practicable.
- 10 [(3) If the Director certifies that the na-
- 1 tional security of the United States is not
- 12 harmed by the discontinuation of periodic re-
- 13 investigations, the regularly recurring
- 14 verification under this section may replace
- 15 periodic reinvestigations.
- 16 [SEC. 5076. REDUCTION IN LENGTH OF PERSONNEL SECU-
- 17 RITY CLEARANCE PROCESS.
- 18 **[(a) 60-DAY PERIOD FOR DETERMINATION ON**
- 19 CLEARANCES.—Each authorized adjudicative
- 20 agency shall make a determination on an ap-
- 21 plication for a personnel security clearance
- 22 within 60 days after the date of receipt of the
- 23 completed application for a security clear-
- 24 ance by an authorized investigative agency.
- 25 The 60-day period shall include—

- [(1) a period of not longer than 40 days to complete the investigative phase of the clearance review; and
 - [(2) a period of not longer than 20 days to complete the adjudicative phase of the clearance review.
 - (b) Effective Date and Phase-in.—
 - [(1) EFFECTIVE DATE.—Subsection (a) shall take effect 5 years after the date of the enactment of this Act.
 - [(2) Phase-In.—During the period beginning on a date not later than 2 years after the date after the enactment of this Act and ending on the date on which subsection (a) takes effect as specified in paragraph (1), each authorized adjudicative agency shall make a determination on an application for a personnel security clearance pursuant to this title within 120 days after the date of receipt of the application for a security clearance by an authorized investigative agency. The 120-day period shall include—

1	[(A) a period of not longer than
2	90 days to complete the investigative
3	phase of the clearance review; and
4	[(B) a period of not longer than
5	30 days to complete the adjudicative
6	phase of the clearance review.
7	[SEC. 5077. SECURITY CLEARANCES FOR PRESIDENTIAL
8	TRANSITION.
9	[(a) CANDIDATES FOR NATIONAL SECURITY
10	Positions.—(1) The President-elect shall sub-
11	mit to the Director the names of candidates
12	for high-level national security positions, for
13	positions at the level of under secretary of ex-
14	ecutive departments and above, as soon as
15	possible after the date of the general elections
16	held to determine the electors of President
17	and Vice President under section 1 or 2 of
18	title 3, United States Code.
19	[(2) The Director shall be responsible for
20	the expeditious completion of the background
21	investigations necessary to provide appro-
22	priate security clearances to the individuals
23	who are candidates described under para-
24	graph (1) before the date of the inauguration
25	of the President-elect as President and the in-

- 1 auguration of the Vice-President-elect as Vice
- 2 President.
- 3 **[(b) SECURITY CLEARANCES FOR TRANSITION**
- 4 TEAM MEMBERS.—(1) In this section, the term
- 5 "major party" has the meaning provided
- 6 under section 9002(6) of the Internal Revenue
- 7 Code of 1986.
- 8 [(2) Each major party candidate for Presi-
- 9 dent, except a candidate who is the incum-
- 10 bent President, shall submit, before the date
- 11 of the general presidential election, requests
- 12 for security clearances for prospective transi-
- 13 tion team members who will have a need for
- 14 access to classified information to carry out
- 15 their responsibilities as members of the Presi-
- 16 dent-elect's transition team.
- 17 **[(3) Necessary background investigations**
- 18 and eligibility determinations to permit ap-
- 19 propriate prospective transition team mem-
- 20 bers to have access to classified information
- 21 shall be completed, to the fullest extent prac-
- 22 ticable, by the day after the date of the gen-
- 23 eral presidential election.

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	ISEC.	5078.	REPORTS	١.

1	ISEC. 5078. REPORTS.
2	[Not later than February 15, 2006, and an
3	nually thereafter through 2016, the Director
4	shall submit to the appropriate committees of
5	Congress a report on the progress made dur
6	ing the preceding year toward meeting the re-
7	quirements specified in this Act. The report
8	shall include—
9	[(1) the periods of time required by
10	the authorized investigative agencies and
11	authorized adjudicative agencies during
12	the year covered by the report for con-
13	ducting investigations, adjudicating
14	cases, and granting clearances, from date
15	of submission to ultimate disposition and
16	notification to the subject and the sub-
17	ject's employer;
18	[(2) a discussion of any impediments
19	to the smooth and timely functioning of
20	the implementation of this title; and
21	[(3) such other information or rec
22	ommendations as the Deputy Director

ommendations as the Deputy Director deems appropriate.

1	Subtitle G—Emergency Financial
2	Preparedness
3	[SEC. 5081. DELEGATION AUTHORITY OF THE SECRETARY
4	OF THE TREASURY.
5	[Subsection (d) of section 306 of title 31,
6	United States Code, is amended by inserting
7	"or employee" after "another officer".
8	[SEC. 5082. EXTENSION OF EMERGENCY ORDER AUTHOR-
9	ITY OF THE SECURITIES AND EXCHANGE
10	COMMISSION.
11	[(a) EXTENSION OF AUTHORITY.—Paragraph
12	(2) of section 12(k) of the Securities Exchange
13	Act of 1934 (15 U.S.C. $78l(k)(2)$) is amended to
14	read as follows:
15	["(2) EMERGENCY ORDERS.—(A) The
16	Commission, in an emergency, may by
17	order summarily take such action to
18	alter, supplement, suspend, or impose re-
19	quirements or restrictions with respect to
20	any matter or action subject to regula-
21	tion by the Commission or a self-regu-
22	latory organization under the securities
23	laws, as the Commission determines is
24	necessary in the public interest and for
25	the protection of investors—

1	["(i) to maintain or restore fair
2	and orderly securities markets (other
3	than markets in exempted securities);
4	["(ii) to ensure prompt, accurate,
5	and safe clearance and settlement of
6	transactions in securities (other than
7	exempted securities); or
8	["(iii) to reduce, eliminate, or pre-
9	vent the substantial disruption by the
10	emergency of (I) securities markets
11	(other than markets in exempted se-
12	curities), investment companies, or
13	any other significant portion or seg-
14	ment of such markets, or (II) the
15	transmission or processing of securi-
16	ties transactions (other than trans-
17	actions in exempted securities).
18	["(B) An order of the Commission
19	under this paragraph (2) shall continue
20	in effect for the period specified by the
21	Commission, and may be extended. Ex-
22	cept as provided in subparagraph (C), the
23	Commission's action may not continue in
24	effect for more than 30 business days, in-

cluding extensions.

["(C) An order of the Commission under this paragraph (2) may be extended to continue in effect for more than 30 business days if, at the time of the extension, the Commission finds that the emergency still exists and determines that the continuation of the order beyond 30 business days is necessary in the public interest and for the protection of investors to attain an objective described in clause (i), (ii), or (iii) of subparagraph (A). In no event shall an order of the Commission under this paragraph (2) continue in effect for more than 90 calendar days.

["(D) If the actions described in subparagraph (A) involve a security futures product, the Commission shall consult with and consider the views of the Commodity Futures Trading Commission. In exercising its authority under this paragraph, the Commission shall not be required to comply with the provisions of section 553 of title 5, United States Code, or with the provisions of section 19(c) of this title.

["(E) Notwithstanding the exclusion of exempted securities (and markets therein) from the Commission's authority under subparagraph (A), the Commission may use such authority to take action to alter, supplement, suspend, or impose requirements or restrictions with respect to clearing agencies for transactions in such exempted securities. In taking any action under this subparagraph, the Commission shall consult with and consider the views of the Secretary of the Treasury.".

[(b) Consultation; Definition of Emergency.—Section 12(k) of the Securities Exchange Act of 1934 (15 U.S.C. 78l(k)) is further

["(6) CONSULTATION.—Prior to taking any action described in paragraph (1)(B), the Commission shall consult with and consider the views of the Secretary of the Treasury, Board of Governors of the Federal Reserve System, and the Commodity

amended by striking paragraph (6) and in-

serting the following:

1	Futures Trading Commission, unless such
2	consultation is impracticable in light of
3	the emergency.
4	["(7) DEFINITIONS.—
5	["(A) EMERGENCY.—For purposes
6	of this subsection, the term 'emer-
7	gency' means—
8	["(i) a major market disturb-
9	ance characterized by or consti-
10	tuting—
11	["(I) sudden and excessive
12	fluctuations of securities
13	prices generally, or a substan-
14	tial threat thereof, that
15	threaten fair and orderly mar-
16	kets; or
17	["(II) a substantial disrup-
18	tion of the safe or efficient op-
19	eration of the national system
20	for clearance and settlement
21	of transactions in securities,
22	or a substantial threat there-
23	of; or

1	["(ii) a major disturbance that
2	substantially disrupts, or threat-
3	ens to substantially disrupt—
4	["(I) the functioning of se-
5	curities markets, investment
6	companies, or any other sig-
7	nificant portion or segment of
8	the securities markets; or
9	["(II) the transmission or
10	processing of securities trans-
11	actions.
12	["(B) SECURITIES LAWS.—Notwith-
13	standing section 3(a)(47), for pur-
14	poses of this subsection, the term 'se-
15	curities laws' does not include the
16	Public Utility Holding Company Act
17	of 1935 (15 U.S.C. 79a et seq.).".
18	[SEC. 5083. PARALLEL AUTHORITY OF THE SECRETARY OF
19	THE TREASURY WITH RESPECT TO GOVERN-
20	MENT SECURITIES.
21	[Section 15C of the Securities Exchange
22	Act of 1934 (15 U.S.C. 780-5) is amended by
23	adding at the end the following new sub-
24	section:

1	["(h) EMERGENCY AUTHORITY.—The Sec-
2	retary may by order take any action with re-
3	spect to a matter or action subject to regula
4	tion by the Secretary under this section, or
5	the rules of the Secretary thereunder, involve
6	ing a government security or a market there-
7	in (or significant portion or segment of that
8	market), that the Commission may take under
9	section 12(k)(2) of this title with respect to
10	transactions in securities (other than exempt
11	ed securities) or a market therein (or signific
12	cant portion or segment of that market).".
13	[Subtitle H—Other Matters
14	[CHAPTER 1—PRIVACY MATTERS
15	[SEC. 5091. REQUIREMENT THAT AGENCY RULEMAKING
16	TAKE INTO CONSIDERATION IMPACTS ON IN
17	DIVIDUAL PRIVACY.
18	[(a) SHORT TITLE.—This section may be
19	cited as the "Federal Agency Protection of
20	Privacy Act of 2004".
21	[(b) In General.—Title 5, United States
22	Code, is amended by adding after section 553
23	the following new section:

- 1 ["§ 553a. Privacy impact assessment in rulemaking
- 2 ["(a) INITIAL PRIVACY IMPACT ASSESS-
- 3 **MENT.**—

["(1) IN GENERAL.—Whenever an agen-4 cy is required by section 553 of this title, 5 or any other law, to publish a general no-6 tice of proposed rulemaking for a pro-7 posed rule, or publishes a notice of pro-8 9 posed rulemaking for an interpretative rule involving the internal revenue laws 10 of the United States, and such rule or 11 12 proposed rulemaking pertains to the collection, maintenance, use, or disclosure 13 14 of personally identifiable information from 10 or more individuals, other than 15 16 agencies, instrumentalities, or employees 17 of the Federal government, the agency 18 shall prepare and make available for pub-19 lic comment an initial privacy impact as-20 sessment that describes the impact of the 21 proposed rule on the privacy of individ-22 uals. Such assessment or a summary thereof shall be signed by the senior 23 24 agency official with primary responsibility for privacy policy and be published 25 in the Federal Register at the time of the 26

1	publication of a general notice of pro-
2	posed rulemaking for the rule.
3	["(2) CONTENTS.—Each initial privacy
4	impact assessment required under this
5	subsection shall contain the following:
6	["(A) A description and analysis
7	of the extent to which the proposed
8	rule will impact the privacy interests
9	of individuals, including the extent to
10	which the proposed rule—
11	["(i) provides notice of the
12	collection of personally identifi-
13	able information, and specifies
14	what personally identifiable in-
15	formation is to be collected and
16	how it is to be collected, main-
17	tained, used, and disclosed;
18	["(ii) allows access to such in-
19	formation by the person to whom
20	the personally identifiable infor-
21	mation pertains and provides an
22	opportunity to correct inaccura-
23	cies;
24	["(iii) prevents such informa-
25	tion, which is collected for one

1	purpose, from being used for an-
2	other purpose; and
3	["(iv) provides security for
4	such information.
5	["(B) A description of any signifi-
6	cant alternatives to the proposed rule
7	which accomplish the stated objec-
8	tives of applicable statutes and which
9	minimize any significant privacy im-
10	pact of the proposed rule on individ-
11	uals.
12	["(b) FINAL PRIVACY IMPACT ASSESSMENT.—
13	["(1) IN GENERAL.—Whenever an agen-
14	cy promulgates a final rule under section
15	553 of this title, after being required by
16	that section or any other law to publish a
17	general notice of proposed rulemaking,
18	or promulgates a final interpretative rule
19	involving the internal revenue laws of
20	the United States, and such rule or pro-
21	posed rulemaking pertains to the collec-
22	tion, maintenance, use, or disclosure of
23	personally identifiable information from
24	10 or more individuals, other than agen-

cies, instrumentalities, or employees of

1	the Federal government, the agency shall
2	prepare a final privacy impact assess-
3	ment, signed by the senior agency official
4	with primary responsibility for privacy
5	policy.
6	["(2) CONTENTS.—Each final privacy
7	impact assessment required under this
8	subsection shall contain the following:
9	["(A) A description and analysis
10	of the extent to which the final rule
11	will impact the privacy interests of
12	individuals, including the extent to
13	which such rule—
14	["(i) provides notice of the
15	collection of personally identifi-
16	able information, and specifies
17	what personally identifiable in-
18	formation is to be collected and
19	how it is to be collected, main-
20	tained, used, and disclosed;
21	["(ii) allows access to such in-
22	formation by the person to whom
23	the personally identifiable infor-
24	mation pertains and provides an

1	opportunity to correct inaccura-
2	cies;
3	["(iii) prevents such informa-
4	tion, which is collected for one
5	purpose, from being used for an-
6	other purpose; and
7	["(iv) provides security for
8	such information.
9	["(B) A summary of any signifi-
10	cant issues raised by the public com-
11	ments in response to the initial pri-
12	vacy impact assessment, a summary
13	of the analysis of the agency of such
14	issues, and a statement of any
15	changes made in such rule as a result
16	of such issues.
17	["(C) A description of the steps
18	the agency has taken to minimize the
19	significant privacy impact on individ-
20	uals consistent with the stated objec-
21	tives of applicable statutes, including
22	a statement of the factual, policy, and
23	legal reasons for selecting the alter-
24	native adopted in the final rule and

why each one of the other significant

alternatives to the rule considered by the agency which affect the privacy interests of individuals was rejected.

["(3) AVAILABILITY TO PUBLIC.—The agency shall make copies of the final privacy impact assessment available to members of the public and shall publish in the Federal Register such assessment or a summary thereof.

["(c) WAIVERS.—

["(1) EMERGENCIES.—An agency head may waive or delay the completion of some or all of the requirements of subsections (a) and (b) to the same extent as the agency head may, under section 608, waive or delay the completion of some or all of the requirements of sections 603 and 604, respectively.

["(2) NATIONAL SECURITY.—An agency head may, for national security reasons, or to protect from disclosure classified information, confidential commercial information, or information the disclosure of which may adversely affect a law enforcement effort, waive or delay the com-

1	pletion of some or all of the following re-
2	quirements:
3	["(A) The requirement of sub-
4	section (a)(1) to make an assessment
5	available for public comment.
6	["(B) The requirement of sub-
7	section (a)(1) to have an assessment
8	or summary thereof published in the
9	Federal Register.
10	["(C) The requirements of sub-
11	section $(b)(3)$.
12	["(d) PROCEDURES FOR GATHERING COM-
13	MENTS.—When any rule is promulgated which
14	may have a significant privacy impact on in-
15	dividuals, or a privacy impact on a substan-
16	tial number of individuals, the head of the
17	agency promulgating the rule or the official of
18	the agency with statutory responsibility for
19	the promulgation of the rule shall assure that
20	individuals have been given an opportunity to
21	participate in the rulemaking for the rule
22	through techniques such as—
23	["(1) the inclusion in an advance no-
24	tice of proposed rulemaking, if issued, of
25	a statement that the proposed rule may

have a significant privacy impact on indi-
viduals, or a privacy impact on a substan-
tial number of individuals;
["(2) the publication of a general no-
tice of proposed rulemaking in publica-
tions of national circulation likely to be
obtained by individuals;
["(3) the direct notification of inter-
ested individuals;
["(4) the conduct of open conferences
or public hearings concerning the rule
for individuals, including soliciting and
receiving comments over computer net-
works; and
["(5) the adoption or modification of
agency procedural rules to reduce the
cost or complexity of participation in the
rulemaking by individuals.
["(e) PERIODIC REVIEW OF RULES.—
["(1) IN GENERAL.—Each agency shall
carry out a periodic review of the rules
promulgated by the agency that have a
significant privacy impact on individuals,
or a privacy impact on a substantial num-

ber of individuals. Under such periodic

1	review, the agency shall determine, for
2	each such rule, whether the rule can be
3	amended or rescinded in a manner that
4	minimizes any such impact while remain-
5	ing in accordance with applicable stat-
6	utes. For each such determination, the
7	agency shall consider the following fac-
8	tors:
9	["(A) The continued need for the
10	rule.
11	["(B) The nature of complaints or
12	comments received from the public
13	concerning the rule.
14	["(C) The complexity of the rule.
15	["(D) The extent to which the rule
16	overlaps, duplicates, or conflicts with
17	other Federal rules, and, to the extent
18	feasible, with State and local govern-
19	mental rules.
20	["(E) The length of time since the
21	rule was last reviewed under this
22	subsection.
23	["(F) The degree to which tech-
24	nology, economic conditions, or other
25	factors have changed in the area af-

fected by the rule since the rule was
last reviewed under this subsection.

["(2) PLAN REQUIRED.—Each agency shall carry out the periodic review required by paragraph (1) in accordance with a plan published by such agency in the Federal Register. Each such plan shall provide for the review under this subsection of each rule promulgated by the agency not later than 10 years after the date on which such rule was published as the final rule and, thereafter, not later than 10 years after the date on which such rule was last reviewed under this subsection. The agency may amend such plan at any time by publishing the revision in the Federal Register.

["(3) Annual Publication.—Each year, each agency shall publish in the Federal Register a list of the rules to be reviewed by such agency under this subsection during the following year. The list shall include a brief description of each such rule and the need for and legal basis of such rule and shall invite public

comment upon the determination to be made under this subsection with respect to such rule.

["(f) JUDICIAL REVIEW.—

["(1) IN GENERAL.—For any rule subject to this section, an individual who is adversely affected or aggrieved by final agency action is entitled to judicial review of agency compliance with the requirements of subsections (b) and (c) in accordance with chapter 7. Agency compliance with subsection (d) shall be judicially reviewable in connection with judicial review of subsection (b).

["(2) JURISDICTION.—Each court having jurisdiction to review such rule for compliance with section 553, or under any other provision of law, shall have jurisdiction to review any claims of noncompliance with subsections (b) and (c) in accordance with chapter 7. Agency compliance with subsection (d) shall be judicially reviewable in connection with judicial review of subsection (b).

["(3) LIMITATIONS.—

1	["(A) An individual may seek such
2	review during the period beginning
3	on the date of final agency action and
4	ending 1 year later, except that
5	where a provision of law requires
6	that an action challenging a final
7	agency action be commenced before
8	the expiration of 1 year, such lesser
9	period shall apply to an action for ju-
10	dicial review under this subsection.
11	["(B) In the case where an agency
12	delays the issuance of a final privacy
13	impact assessment pursuant to sub-
14	section (c), an action for judicial re-
15	view under this section shall be filed
16	not later than—
17	["(i) 1 year after the date the
18	assessment is made available to
19	the public; or
20	["(ii) where a provision of law
21	requires that an action chal-
22	lenging a final agency regulation
23	be commenced before the expira-
24	tion of the 1-year period, the
	<i> </i>

number of days specified in such

1	provision of law that is after the
2	date the assessment is made
3	available to the public.
4	["(4) Relief.—In granting any relief
5	in an action under this subsection, the
6	court shall order the agency to take cor-
7	rective action consistent with this section
8	and chapter 7, including, but not limited
9	to—
10	["(A) remanding the rule to the
11	agency; and
12	["(B) deferring the enforcement
13	of the rule against individuals, unless
14	the court finds that continued en-
15	forcement of the rule is in the public
16	interest.
17	["(5) RULE OF CONSTRUCTION.—Noth-
18	ing in this subsection shall be construed
19	to limit the authority of any court to stay
20	the effective date of any rule or provision
21	thereof under any other provision of law
22	or to grant any other relief in addition to
23	the requirements of this subsection.
24	["(6) RECORD OF AGENCY ACTION.—In
25	an action for the judicial review of a rule,

- the privacy impact assessment for such rule, including an assessment prepared or corrected pursuant to paragraph (4), shall constitute part of the entire record of agency action in connection with such review.
 - ["(7) EXCLUSIVITY.—Compliance or noncompliance by an agency with the provisions of this section shall be subject to judicial review only in accordance with this subsection.
 - ["(8) SAVINGS CLAUSE.—Nothing in this subsection bars judicial review of any other impact statement or similar assessment required by any other law if judicial review of such statement or assessment is otherwise permitted by law.
- ["(g) DEFINITION.—For purposes of this section, the term 'personally identifiable information' means information that can be used to identify an individual, including such individual's name, address, telephone number, photograph, social security number or other identifying information. It includes in-

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- 1 formation about such individual's medical or
- 2 financial condition.".
- 3 [(c) Periodic Review Transition Provi-
- 4 SIONS.—

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[(1) Initial Plan.—For each agency, the plan required by subsection (e) of section 553a of title 5, United States Code (as added by subsection (a)), shall be published not later than 180 days after the

date of the enactment of this Act.

[(2) In the case of a rule promulgated by an agency before the date of the enactment of this Act, such plan shall provide for the periodic review of such rule before the expiration of the 10-year period beginning on the date of the enactment of this Act. For any such rule, the head of the agency may provide for a 1-year extension of such period if the head of the agency, before the expiration of the period, certifies in a statement published in the Federal Register that reviewing such rule before the expiration of the period is not feasible. The head of the agency may provide for additional 1-year extensions

1	of the period pursuant to the preceding
2	sentence, but in no event may the period
3	exceed 15 years.
4	[(d) CONGRESSIONAL REVIEW.—Section
5	801(a)(1)(B) of title 5, United States Code, is
6	amended—
7	[(1) by redesignating clauses (iii) and
8	(iv) as clauses (iv) and (v), respectively;
9	and
10	[(2) by inserting after clause (ii) the
11	following new clause:
12	["(iii) the agency's actions relevant to
13	section 553a;".
14	[(e) CLERICAL AMENDMENT.—The table of
15	sections at the beginning of chapter 5 of title
16	5, United States Code, is amended by adding
17	after the item relating to section 553 the fol-
18	lowing new item:
	["553a. Privacy impact assessment in rulemaking.".
19	[SEC. 5092. CHIEF PRIVACY OFFICERS FOR AGENCIES WITH
20	LAW ENFORCEMENT OR ANTI-TERRORISM
21	FUNCTIONS.
22	[(a) In General.—There shall be within
23	each Federal agency with law enforcement or
24	anti-terrorism functions a chief privacy offi-
25	cer, who shall have primary responsibility

- 1 within that agency for privacy policy. The
- 2 agency chief privacy officer shall be des-
- 3 ignated by the head of the agency.
- 4 [(b) RESPONSIBILITIES.—The responsibil-
- 5 ities of each agency chief privacy officer shall
- 6 include—
- 7 [(1) ensuring that the use of tech-
- 8 nologies sustains, and does not erode, pri-
- 9 vacy protections relating to the use, col-
- lection, and disclosure of personally iden-
- 11 **tifiable information**;
- 12 **[(2) ensuring that personally identifi-**
- able information contained in systems of
- records is handled in full compliance
- with fair information practices as set out
- in section 552a of title 5, United States
- 17 **Code:**
- 18 [(3) evaluating legislative and regu-
- latory proposals involving collection, use,
- and disclosure of personally identifiable
- 21 information by the Federal Government;
- [(4) conducting a privacy impact as-
- 23 sessment of proposed rules of the agency
- on the privacy of personally identifiable
- 25 information, including the type of person-

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1	ally identifiable information collected
2	and the number of people affected;
3	[(5) preparing and submitting a re-
4	port to Congress on an annual basis on
5	activities of the agency that affect pri-
6	vacy, including complaints of privacy vio-
7	lations, implementation of section 552a of
8	title 5, United States Code, internal con-
9	trols, and other relevant matters;
10	[(6) ensuring that the agency protects
11	personally identifiable information and
12	information systems from unauthorized

[(6) ensuring that the agency protects personally identifiable information and information systems from unauthorized access, use, disclosure, disruption, modification, or destruction in order to provide—

[(A) integrity, which means guarding against improper information modification or destruction, and includes ensuring information nonrepudiation and authenticity;

[(B) confidentially, which means preserving authorized restrictions on access and disclosure, including means for protecting personal privacy and proprietary information;

1	[(C) availability, which means en-
2	suring timely and reliable access to
3	and use of that information; and
4	[(D) authentication, which means
5	utilizing digital credentials to assure
6	the identity of users and validate
7	their access; and
8	[(7) advising the head of the agency
9	and the Director of the Office of Manage-
10	ment and Budget on information security
11	and privacy issues pertaining to Federal
12	Government information systems.
13	[SEC. 5093. DATA-MINING REPORT.
14	[(a) DEFINITIONS.—In this section:
15	[(1) DATA-MINING.—The term "data-
16	mining" means a query or search or other
17	analysis of 1 or more electronic data-
18	bases, where—
19	[(A) at least 1 of the databases
20	was obtained from or remains under
21	the control of a non-Federal entity, or
22	the information was acquired ini-
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23	tially by another department or agen-

1	purposes other than intelligence or
2	law enforcement;
3	[(B) the search does not use a
4	specific individual's personal identi-
5	fiers to acquire information con-
6	cerning that individual; and
7	[(C) a department or agency of
8	the Federal Government is con-
9	ducting the query or search or other
10	analysis to find a pattern indicating
11	terrorist or other criminal activity.
12	[(2) DATABASE.—The term "database"
13	does not include telephone directories,
14	information publicly available via the
15	Internet or available by any other means
16	to any member of the public without pay-
17	ment of a fee, or databases of judicial and
18	administrative opinions.
19	[(b) REPORTS ON DATA-MINING ACTIVI-
20	TIES.—
21	[(1) REQUIREMENT FOR REPORT.—The
22	head of each department or agency of the
23	Federal Government that is engaged in
24	any activity to use or develop data-min-
25	ing technology shall each submit a public

1	report to Congress on all such activities
2	of the department or agency under the
3	jurisdiction of that official.
4	[(2) CONTENT OF REPORT.—A report
5	submitted under paragraph (1) shall in-
6	clude, for each activity to use or develop
7	data-mining technology that is required
8	to be covered by the report, the following
9	information:
10	[(A) A thorough description of the
11	data-mining technology and the data
12	that will be used.
13	[(B) A thorough discussion of the
14	plans for the use of such technology
15	and the target dates for the deploy-
16	ment of the data-mining technology.
17	[(C) An assessment of the likely
18	efficacy of the data-mining tech-
19	nology in providing accurate and val-
20	uable information consistent with the
21	stated plans for the use of the tech-
22	nology.
23	[(D) An assessment of the likely

impact of the implementation of the

1	data-mining technology on privacy
2	and civil liberties.
3	[(E) A list and analysis of the
4	laws and regulations that govern the
5	information to be collected, reviewed,
6	gathered, and analyzed with the data-
7	mining technology and a description
8	of any modifications of such laws that
9	will be required to use the informa-
10	tion in the manner proposed under
11	such program.
12	[(F) A thorough discussion of the
13	policies, procedures, and guidelines
14	that are to be developed and applied
15	in the use of such technology for
16	data-mining in order to—
17	[(i) protect the privacy and
18	due process rights of individuals;
19	and
20	[(ii) ensure that only accurate
21	information is collected and used.
22	[(G) A thorough discussion of the
23	procedures allowing individuals
24	whose personal information will be
25	used in the data-mining technology to

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1	be informed of the use of their per-
2	sonal information and what proce-
3	dures are in place to allow for indi-
4	viduals to opt out of the technology,
5	and, if no such procedures are in
6	place, a thorough explanation as to
7	why not.
8	[(H) Any necessary classified in-
9	formation in an annex that shall be
10	available to the Committee on Gov-
11	ernmental Affairs, the Committee on
12	the Judiciary, and the Committee on
13	Appropriations of the Senate and the
14	Committee on Homeland Security,
15	the Committee on the Judiciary, and
16	the Committee on Appropriations of
17	the House of Representatives.
18	[(3) TIME FOR REPORT.—Each report
19	required under paragraph (1) shall be—
20	[(A) submitted not later than 90
21	days after the date of the enactment
22	of this Act; and
23	[(B) updated once a year and in-
24	clude any new data-mining tech-

nologies.

1	[SEC. 5094. PRIVACY AND CIVIL LIBERTIES OVERSIGHT
2	BOARD.
3	[(a) In General.—There is established
4	within the Executive Branch an Independent
5	Privacy and Civil Liberties Oversight Board
6	(referred to in this section as the "Board").
7	[(b) FINDINGS.—Consistent with the report
8	of the National Commission on Terrorist At-
9	tacks Upon the United States, Congress
10	makes the following findings:
11	[(1) In conducting the war on ter-
12	rorism, the Government may need addi-
13	tional powers and may need to enhance
14	the use of its existing powers.
15	[(2) This shift of power and authority
16	to the Government calls for an enhanced
17	system of checks and balances to protect
18	the precious liberties that are vital to our
19	way of life and to ensure that the Govern-
20	ment uses its powers for the purposes for
21	which the powers were given.
22	[(c) PURPOSE.—The Board shall—
23	[(1) analyze and review actions the
24	Executive Branch takes to protect the
25	Nation from terrorism as such actions
26	pertain to privacy or civil liberties; and

(2) ensure that privacy and civil lib-1 2 erties concerns are appropriately considered in the development and implementa-3 tion of laws, regulations, and policies re-4 lated to efforts to protect the Nation 5 against terrorism. 6 (d) Functions.— 7 8 (1) Advice and counsel on policy DEVELOPMENT AND IMPLEMENTATION.—The 9 **Board shall—** 10 [(A) review the privacy and civil 11 12 liberties implications of proposed legislation, regulations, and policies re-13 lated to efforts to protect the Nation 14 from terrorism, including the devel-15 opment and adoption of information 16 17 sharing guidelines under section 892 18 of the Homeland Security Act; 19 (B) review the privacy and civil liberties implications of the imple-20 mentation of new and existing legisla-21 22 tion, regulations, and policies related to efforts to protect the Nation from 23

terrorism, including the implementa-

tion of information sharing guide-

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1	lines under section 892 of the Home-
2	land Security Act;
3	[(C) advise the President and
4	Federal executive departments and
5	agencies to ensure that privacy and
6	civil liberties are appropriately con-
7	sidered in the development and im-
8	plementation of such legislation, reg-
9	ulations, policies, and guidelines; and
10	[(D) in providing advice on pro-
11	posals to retain or enhance a par-
12	ticular governmental power, consider
13	whether the executive department or
14	agency has explained—
15	[(i) that the power actually
16	materially enhances security; and
17	[(ii) that there is adequate su-
18	pervision of the executive's use of
19	the power to ensure protection of
20	privacy and civil liberties.
21	[(2) OVERSIGHT.—The Board shall con-
22	tinually review—
23	[(A) the regulations, policies, and
24	procedures and the implementation
25	of the regulations, policies, proce-

1	dures, and related laws of Federal ex-
2	ecutive departments and agencies to
3	ensure that privacy and civil liberties
4	are protected;
5	[(B) the information sharing
6	practices of Federal executive depart-
7	ments and agencies to determine
8	whether they appropriately protect
9	privacy and civil liberties and adhere
10	to the information sharing guidelines
11	promulgated under section 892 of the
12	Homeland Security Act and to other
13	governing laws, regulations, and poli-
14	cies regarding privacy and civil lib-
15	erties; and
16	[(C) other actions by the Execu-
17	tive Branch related to efforts to pro-
18	tect the Nation from terrorism to de-
19	termine whether such actions—
20	[(i) appropriately protect pri-
21	vacy and civil liberties; and
22	[(ii) are consistent with gov-
23	erning laws, regulations, and poli-
24	cies regarding privacy and civil
25	liberties.

1	[(3) RELATIONSHIP WITH PRIVACY OFFI-
2	CERS.—The Board shall—
3	[(A) review and assess reports
4	and other information from privacy
5	officers described in section 5092;
6	[(B) when appropriate, make rec-
7	ommendations to such privacy offi-
8	cers regarding their activities; and
9	[(C) when appropriate, coordi-
10	nate the activities of such privacy of-
11	ficers on relevant interagency mat-
12	ters.
13	[(4) TESTIMONY.—The Members of the
14	Board shall appear and testify before
15	Congress upon request.
16	[(e) REPORTS.—
17	[(1) IN GENERAL.—The Board shall—
18	[(A) receive and review reports
19	from privacy and civil liberties offi-
20	cers described in section 5092(b)(5);
21	and
22	[(B) periodically submit, not less
23	than semiannually, reports to Con-
24	gress and the President.

1	[(2) CONTENTS.—Not less than 2 re-
2	ports submitted each year under para-
3	graph (1)(B) shall include—
4	[(A) a description of the major ac-
5	tivities of the Board during the rel-
6	evant period; and
7	[(B) information on the findings,
8	conclusions, and recommendations of
9	the Board resulting from its advice
10	and oversight functions under sub-
11	section (d).
12	[(f) Informing the Public.—The Board
13	shall hold public hearings, release public re-
14	ports, and otherwise inform the public of its
15	activities, as appropriate and in a manner
16	consistent with the protection of classified in-
17	formation, applicable law, and national secu-
18	rity.
19	[(g) Access to Information.—
20	[(1) AUTHORIZATION.—If determined
21	by the Board to be necessary to carry out
22	its responsibilities under this section, the
23	Board may—
24	[(A) secure directly from any Fed-
25	eral executive department or agency.

1	or any Federal officer or employee,
2	all relevant records, reports, audits,
3	reviews, documents, papers, or rec-
4	ommendations, including classified
5	information consistent with applica-
6	ble law;
7	[(B) interview, take statements
8	from, or take public testimony from
9	personnel of any Federal executive
10	department or agency or any Federal
11	officer or employee; and
12	[(C) request information or assist-
13	ance from any State, tribal, or local
14	government.
15	[(2) OBTAINING OFFICIAL INFORMA-
16	TION.—
17	[(A) REQUIREMENT TO FURNISH.—
18	Except as provided in subparagraph
19	(B), if the Board submits a request to
20	a Federal department or agency for
21	information necessary to enable the
22	Board to carry out this section, the
23	head of such department or agency
24	shall furnish that information to the
25	Board.

(B) EXCEPTION FOR NATIONAL SE-**CURITY.—If the National Intelligence** Director, in consultation with the At-torney General, determines that it is necessary to withhold requested information from disclosure to protect the national security interests of the United States, the department or agency head shall not furnish that information to the Board.

(h) MEMBERSHIP.—

- [(1) MEMBERS.—The Board shall be composed of a chairman and 4 additional members, who shall be appointed by the President, by and with the advice and consent of the Senate.
- [(2) POLITICAL AFFILIATION.—Not more than 3 members of the Board shall be of the same political party.
- [(3) QUALIFICATIONS.—Members of the Board shall be selected solely on the basis of their professional qualifications, achievements, public stature, and relevant experience, and without regard to political affiliation. Members of the

1	Board shall also have extensive experi-
2	ence in the areas of privacy and civil
3	rights and liberties.

- [(4) Incompatible office.—An individual appointed to the Board may not, while serving on the Board, be an elected official, an officer, or an employee of the Federal Government, other than in the capacity as a member of the Board.
- [(5) TERM.—Each member of the Board shall serve a term of six years, except that—
 - [(A) a member appointed to a term of office after the commencement of such term may serve under such appointment only for the remainder of such term;
 - [(B) upon the expiration of the term of office of a member, the member shall continue to serve until the member's successor has been appointed and qualified, except that no member may serve under this subparagraph—

1	[(i) for more than 60 days
2	when Congress is in session un-
3	less a nomination to fill the va-
4	cancy shall have been submitted
5	to the Senate; or
6	[(ii) after the adjournment
7	sine die of the session of the Sen-
8	ate in which such nomination is
9	submitted; and
10	[(C) the members initially ap-
11	pointed under this subsection shall
12	serve terms of two, three, four, five,
13	and six years, respectively, from the
14	effective date of this Act, with the
15	term of each such member to be des-
16	ignated by the President.
17	[(i) QUORUM AND MEETINGS.—After its ini-
18	tial meeting, the Board shall meet upon the
19	call of the chairman or a majority of its mem-
20	bers. Three members of the Board shall con-
21	stitute a quorum.
22	[(j) COMPENSATION AND TRAVEL EX-
23	PENSES.—
24	I(1) COMPENSATION.—

 $\Gamma(\mathbf{A})$ CHAIRMAN.—The chairman 1 shall be compensated at a rate equal 2 to the daily equivalent of the annual 3 rate of basic pay in effect for a posi-4 tion at level III of the Executive Schedule under section 5314 of title 5, 6 7 United States Code, for each day dur-8 ing which the chairman is engaged in 9 the actual performance of the duties of the Board. 10

[(B) Members.—Each member of the Board shall be compensated at a rate equal to the daily equivalent of the annual rate of basic pay in effect for a position at level IV of the Executive Schedule under section 5315 of title 5, United States Code, for each day during which that member is engaged in the actual performance of the duties of the Board.

[(2) TRAVEL EXPENSES.—Members of the Board shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for persons employed intermittently by the Govern-

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- 1 ment under section 5703(b) of title 5,
- 2 United States Code, while away from
- 3 their homes or regular places of business
- 4 in the performance of services for the
- 5 **Board.**
- 6 **[(k) STAFF.—**
- 7 [(1) APPOINTMENT AND COMPENSA-
- 8 TION.—The Chairman, in accordance with
- 9 rules agreed upon by the Board, shall ap-
- point and fix the compensation of an ex-
- 11 ecutive director and such other per-
- sonnel as may be necessary to enable the
- 13 Board to carry out its functions, without
- regard to the provisions of title 5, United
- 15 States Code, governing appointments in
- the competitive service, and without re-
- gard to the provisions of chapter 51 and
- subchapter III of chapter 53 of such title
- 19 relating to classification and General
- 20 Schedule pay rates, except that no rate of
- 21 pay fixed under this subsection may ex-
- ceed the equivalent of that payable for a
- position at level V of the Executive
- Schedule under section 5316 of title 5.
- 25 United States Code.

- [(2) DETAILEES.—Any Federal employee may be detailed to the Board without reimbursement from the Board, and such detailee shall retain the rights, status, and privileges of the detailee's regular employment without interruption.
- 7 $\Gamma(3)$ CONSULTANT **SERVICES.—The** Board may procure the temporary or 8 intermittent services of experts and con-9 sultants in accordance with section 3109 10 of title 5, United States Code, at rates 11 that do not exceed the daily rate paid a 12 person occupying a position at level IV of 13 the Executive Schedule under section 14 5315 of such title. 15
- [(1) SECURITY CLEARANCES.—The appropriate Federal executive departments and agencies shall cooperate with the Board to expeditiously provide the Board members and staff with appropriate security clearances to the extent possible under existing procedures and requirements, except that no person shall be provided with access to classified information under this section without the appropriate security clearances.

1	[(m) TREATMENT AS AGENCY, NOT AS ADVI-
2	SORY COMMITTEE.—The Board—
3	[(1) is an agency (as defined in sec-
4	tion 551(1) of title 5, United States Code);
5	and
6	[(2) is not an advisory committee (as
7	defined in section 3(2) of the Federal Ad-
8	visory Committee Act (5 U.S.C. App.)).
9	[(n) AUTHORIZATION OF APPROPRIATIONS.—
10	There are authorized to be appropriated such
11	sums as may be necessary to carry out this
12	section.
13	[CHAPTER 2—MUTUAL AID AND
14	LITIGATION MANAGEMENT
15	[SEC. 5101. SHORT TITLE.
16	[This chapter may be cited as the "Mutual
17	Aid and Litigation Management Authoriza-
18	tion Act of 2004".
19	[SEC. 5102. MUTUAL AID AUTHORIZED.
20	[(a) AUTHORIZATION TO ENTER INTO AGREE-
21	MENTS.—
22	[(1) In GENERAL.—The authorized rep-
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24	Federal Government may enter into an
25	interstate mutual aid agreement or a mu-

1	tual aid agreement with the Federal Gov-
2	ernment on behalf of the State, locality,
3	or Federal Government under which, at
4	the request of any party to the agree-
5	ment, the other party to the agreement
6	may—
7	[(A) provide law enforcement,
8	fire, rescue, emergency health and
9	medical services, transportation, com-
10	munications, public works and engi-
11	neering, mass care, and resource sup-
12	port in an emergency or public serv-
13	ice event occurring in the jurisdiction
14	of the requesting party;
15	[(B) provide other services to pre-
16	pare for, mitigate, manage, respond
17	to, or recover from an emergency or
18	public service event occurring in the
19	jurisdiction of the requesting party;
20	and
21	[(C) participate in training events
22	occurring in the jurisdiction of the
23	requesting party.

[(b) LIABILITY AND ACTIONS AT LAW.—

[(1) LIABILITY.—A responding party or its officers or employees shall be liable on account of any act or omission occurring while providing assistance or participating in a training event in the jurisdiction of a requesting party under a mutual aid agreement (including any act or omission arising from the maintenance or use of any equipment, facilities, or supplies in connection therewith), but only to the extent permitted under and in accordance with the laws and procedures of the State of the responding party and subject to this chapter.

[(2) JURISDICTION OF COURTS.—

[(A) IN GENERAL.—Subject to subparagraph (B) and section 5103, any action brought against a responding party or its officers or employees on account of an act or omission described in subsection (b)(1) may be brought only under the laws and procedures of the State of the responding party and only in the State courts

1	or United States District Courts lo-
2	cated therein.

- [(B) UNITED STATES AS PARTY.—If
 the United States is the party against
 whom an action described in paragraph (1) is brought, the action may
 be brought only in a United States
 District Court.
- **[(c) Workers' Compensation and Death**10 **Benefits.**
 - [(1) PAYMENT OF BENEFITS.—A responding party shall provide for the payment of workers' compensation and death benefits with respect to officers or employees of the party who sustain injuries or are killed while providing assistance or participating in a training event under a mutual aid agreement in the same manner and on the same terms as if the injury or death were sustained within the jurisdiction of the responding party.
 - [(2) LIABILITY FOR BENEFITS.—No party shall be liable under the law of any State other than its own (or, in the case of the Federal Government, under any law

- other than Federal law) for the payment
- 2 of workers' compensation and death ben-
- 3 efits with respect to injured officers or
- 4 employees of the party who sustain inju-
- 5 ries or are killed while providing assist-
- 6 ance or participating in a training event
- 7 under a mutual aid agreement.
- 8 [(d) LICENSES AND PERMITS.—Whenever
- 9 any person holds a license, certificate, or
- 10 other permit issued by any responding party
- 11 evidencing the meeting of qualifications for
- 12 professional, mechanical, or other skills, such
- 13 person will be deemed licensed, certified, or
- 14 permitted by the requesting party to provide
- 15 assistance involving such skill under a mu-
- 16 tual aid agreement.
- [(e) Scope.—Except to the extent pro-
- 18 vided in this section, the rights and respon-
- 19 sibilities of the parties to a mutual aid agree-
- 20 ment shall be as described in the mutual aid
- 21 agreement.
- 22 **[(f) EFFECT ON OTHER AGREEMENTS.—Noth-**
- 23 ing in this section precludes any party from
- 24 entering into supplementary mutual aid
- 25 agreements with fewer than all the parties, or

- 1 with another, or affects any other agreements
- 2 already in force among any parties to such an
- 3 agreement, including the Emergency Manage-
- 4 ment Assistance Compact (EMAC) under Pub-
- 5 lic Law 104-321.
- 6 [(g) FEDERAL GOVERNMENT.—Nothing in
- 7 this section may be construed to limit any
- 8 other expressed or implied authority of any
- 9 entity of the Federal Government to enter
- 10 into mutual aid agreements.
- 11 [(h) CONSISTENCY WITH STATE LAW.—A
- 12 party may enter into a mutual aid agreement
- 13 under this chapter only insofar as the agree-
- 14 ment is in accord with State law.
- 15 [SEC. 5103. LITIGATION MANAGEMENT AGREEMENTS.
- 16 **[(a) AUTHORIZATION TO ENTER INTO LITIGA-**
- 17 TION MANAGEMENT AGREEMENTS.—The author-
- 18 ized representative of a State or locality may
- 19 enter into a litigation management agreement
- 20 on behalf of the State or locality. Such litiga-
- 21 tion management agreements may provide
- 22 that all claims against such Emergency Re-
- 23 sponse Providers arising out of, relating to, or
- 24 resulting from an act of terrorism when Emer-
- 25 gency Response Providers from more than 1

1	State have acted in defense against, in re-
2	sponse to, or recovery from such act shall be
3	governed by the following provisions.
4	[(b) FEDERAL CAUSE OF ACTION.—
5	[(1) IN GENERAL.—There shall exist a
6	Federal cause of action for claims against
7	Emergency Response Providers arising
8	out of, relating to, or resulting from an
9	act of terrorism when Emergency Re-
10	sponse Providers from more than 1 State
11	have acted in defense against, in re-
12	sponse to, or recovery from such act. As
13	determined by the parties to a litigation
14	management agreement, the substantive
15	law for decision in any such action shall
16	be—
17	[(A) derived from the law, includ-
18	ing choice of law principles, of the
19	State in which such acts of terrorism
20	occurred, unless such law is incon-
21	sistent with or preempted by Federal
22	law; or
23	[(B) derived from the choice of
24	law principles agreed to by the par-

ties to a litigation management agree-

ment as described in the litigation management agreement, unless such principles are inconsistent with or preempted by Federal law.

- [(2) JURISDICTION.—Such appropriate district court of the United States shall have original and exclusive jurisdiction over all actions for any claim against Emergency Response Providers for loss of property, personal injury, or death arising out of, relating to, or resulting from an act of terrorism when Emergency Response Providers from more than 1 State have acted in defense against, in response to, or recovery from an act of terrorism.
- [(3) SPECIAL RULES.—In an action brought for damages that is governed by a litigation management agreement, the following provisions apply:
- [(A) PUNITIVE DAMAGES.—No punitive damages intended to punish or deter, exemplary damages, or other damages not intended to compensate a plaintiff for actual losses may be

1	awarded, nor shall any party be liable
2	for interest prior to the judgment.
3	[(B) COLLATERAL SOURCES.—Any
4	recovery by a plaintiff in an action
5	governed by a litigation management
6	agreement shall be reduced by the
7	amount of collateral source com-
8	pensation, if any, that the plaintiff
9	has received or is entitled to receive
10	as a result of such acts of terrorism.
11	[(4) EXCLUSIONS.—Nothing in this sec-
12	tion shall in any way limit the ability of
13	any person to seek any form of recovery
14	from any person, government, or other
15	entity that—
16	[(A) attempts to commit, know-
17	ingly participates in, aids and abets,
18	or commits any act of terrorism, or
19	any criminal act related to or result-
20	ing from such act of terrorism; or
21	[(B) participates in a conspiracy
22	to commit any such act of terrorism
23	or any such criminal act.

- 1 **[SEC. 5104. ADDITIONAL PROVISIONS.**
- 2 [(a) No Abrogation of Other Immuni-
- 3 TIES.—Nothing in this chapter shall abrogate
- 4 any other immunities from liability that any
- 5 party may have under any other State or Fed-
- 6 eral law.
- 7 **[(b) Exception for Certain Federal Law**
- 8 Enforcement Activities.—A mutual aid
- 9 agreement or a litigation management agree-
- 10 ment may not apply to law enforcement secu-
- 11 rity operations at special events of national
- 12 significance under section 3056(e) of title 18,
- 13 United States Code, or to other law enforce-
- 14 ment functions of the United States Secret
- 15 Service.
- 16 **[(c) SECRET SERVICE.—Section 3056 of title**
- 17 18, United States Code, is amended by adding
- 18 at the end the following new subsection:
- 19 ["(g) The Secret Service shall be main-
- 20 tained as a distinct entity within the Depart-
- 21 ment of Homeland Security and shall not be
- 22 merged with any other department function.
- 23 All personnel and operational elements of the
- 24 United States Secret Service shall report to
- 25 the Director of the Secret Service, who shall
- 26 report directly to the Secretary of Homeland

1	Security without being required to report
2	through any other official of the Depart-
3	ment.".
4	[SEC. 5105. DEFINITIONS.
5	[For purposes of this chapter, the fol-
6	lowing definitions apply:
7	[(1) AUTHORIZED REPRESENTATIVE.—
8	The term "authorized representative"
9	means—
10	[(A) in the case of the Federal
11	Government, any individual des-
12	ignated by the President with respect
13	to the executive branch, the Chief
14	Justice of the United States with re-
15	spect to the judicial branch, or the
16	President pro Tempore of the Senate
17	and Speaker of the House of Rep-
18	resentatives with respect to the Con-
19	gress, or their designees, to enter into
20	a mutual aid agreement;
21	[(B) in the case of a locality, the
22	official designated by law to declare
23	an emergency in and for the locality

or the official's designee;

- [(C) in the case of a State, the Governor or the Governor's designee.
 - [(2) EMERGENCY.—The term "emergency" means a major disaster or emergency declared by the President, or a State of Emergency declared by an authorized representative of a State or locality, in response to which assistance may be provided under a mutual aid agreement.
 - [(3) EMERGENCY RESPONSE PROVIDER.—
 The term "Emergency Response Provider" means State or local emergency public safety, law enforcement, emergency response, emergency medical (including hospital emergency facilities), and related personnel, agencies, and authorities that are a party to a litigation management agreement.
 - [(4) EMPLOYEE.—The term "employee" means, with respect to a party to a mutual aid agreement, the employees of the party, including its agents or authorized volunteers, who are committed to provide assistance under the agreement.

- [(5) LITIGATION MANAGEMENT AGREE-MENT.—The term "litigation management agreement" means an agreement entered into pursuant to the authority granted under section 5103.
 - [(6) LOCALITY.—The term "locality" means a county, city, or town.
 - [(7) MUTUAL AID AGREEMENT.—The term "mutual aid agreement" means an agreement entered into pursuant to the authority granted under section 5102.
 - [(8) Public service event.—The term "public service event" means any undeclared emergency, incident, or situation in preparation for or response to which assistance may be provided under a mutual aid agreement.
 - [(9) REQUESTING PARTY.—The term "requesting party" means, with respect to a mutual aid agreement, the party in whose jurisdiction assistance is provided, or a training event is held, under the agreement.
- [(10) RESPONDING PARTY.—The term 25 "responding party" means, with respect

- to a mutual aid agreement, the party providing assistance, or participating in a training event, under the agreement, but does not include the requesting party.
 - [(11) STATE.—The term "State" includes each of the several States of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Islands, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands, and any other territory or possession of the United States, and any political subdivision of any such place.
 - (12) TRAINING EVENT.—The term "training event" means an emergency and public service event-related exercise, test, or other activity using equipment and personnel to prepare for or simulate performance of any aspect of the giving or receiving of assistance during emergencies or public service events, but does not include an actual emergency or public service event.

1	[CHAPTER 3—MISCELLANEOUS MATTERS
2	[SEC. 5131. ENHANCEMENT OF PUBLIC SAFETY COMMU-
3	NICATIONS INTEROPERABILITY.
4	[(a) COORDINATION OF PUBLIC SAFETY
5	Interoperable Communications Programs.—
6	[(1) PROGRAM.—The Secretary of
7	Homeland Security, in consultation with
8	the Secretary of Commerce and the
9	Chairman of the Federal Communica-
10	tions Commission, shall establish a pro-
11	gram to enhance public safety interoper-
12	able communications at all levels of gov-
13	ernment. Such program shall—
14	[(A) establish a comprehensive
15	national approach to achieving public
16	safety interoperable communications;
17	[(B) coordinate with other Fed-
18	eral agencies in carrying out sub-
19	paragraph (A);
20	[(C) develop, in consultation with
21	other appropriate Federal agencies
22	and State and local authorities, ap-
23	propriate minimum capabilities for
24	communications interoperability for

1	Federal, State, and local public safety
2	agencies;
3	[(D) accelerate, in consultation
4	with other Federal agencies, includ-
5	ing the National Institute of Stand-
6	ards and Technology, the private sec-
7	tor, and nationally recognized stand-
8	ards organizations as appropriate,
9	the development of national vol-
10	untary consensus standards for pub-
11	lic safety interoperable communica-
12	tions;
13	[(E) encourage the development
14	and implementation of flexible and
15	open architectures, with appropriate
16	levels of security, for short-term and
17	long-term solutions to public safety
18	communications interoperability;
19	[(F) assist other Federal agencies
20	in identifying priorities for research,
21	development, and testing and evalua-
22	tion with regard to public safety
23	interoperable communications;
24	[(G) identify priorities within the
25	Department of Homeland Security for

1	research, development, and testing
2	and evaluation with regard to public
3	safety interoperable communications;
4	[(H) establish coordinated guid-
5	ance for Federal grant programs for
6	public safety interoperable commu-
7	nications;
8	[(I) provide technical assistance
9	to State and local public safety agen-
10	cies regarding planning, acquisition
11	strategies, interoperability architec-
12	tures, training, and other functions
13	necessary to achieve public safety
14	communications interoperability;
15	[(J) develop and disseminate best
16	practices to improve public safety
17	communications interoperability; and
18	[(K) develop appropriate per-
19	formance measures and milestones to
20	systematically measure the Nation's
21	progress towards achieving public
22	safety communications interoper-
23	ability, including the development of
24	national voluntary consensus stand-

ards.

1	[(2) OFFICE FOR INTEROPERABILITY AND
2	COMPATIBILITY.—
3	[(A) ESTABLISHMENT OF OFFICE.—
4	The Secretary may establish an Office
5	for Interoperability and Compat-
6	ibility to carry out this subsection.
7	[(B) FUNCTIONS.—If the Secretary
8	establishes such office, the Secretary
9	shall, through such office—
10	[(i) carry out Department of
11	Homeland Security responsibil-
12	ities and authorities relating to
13	the SAFECOM Program; and
14	[(ii) carry out subsection (c)
15	(relating to rapid interoperable
16	communications capabilities for
17	high risk jurisdictions).
18	[(3) APPLICABILITY OF FEDERAL ADVI-
19	SORY COMMITTEE ACT.—The Federal Advi-
20	sory Committee Act (5 U.S.C. App.) shall
21	not apply to advisory groups established
22	and maintained by the Secretary for pur-
23	poses of carrying out this subsection.
24	[(b) REPORT.—Not later than 120 days
25	after the date of the enactment of this Act. the

- 1 Secretary shall report to the Congress on De-
- 2 partment of Homeland Security plans for ac-
- 3 celerating the development of national vol-
- 4 untary consensus standards for public safety
- 5 interoperable communications, a schedule of
- 6 milestones for such development, and
- 7 achievements of such development.
- 8 [(c) RAPID INTEROPERABLE COMMUNICA-
- 9 TIONS CAPABILITIES FOR HIGH RISK JURISDIC-
- 10 TIONS.—The Secretary, in consultation with
- 11 other relevant Federal, State, and local gov-
- 12 ernment agencies, shall provide technical,
- 13 training, and other assistance as appropriate
- 14 to support the rapid establishment of con-
- 15 sistent, secure, and effective interoperable
- 16 communications capabilities for emergency
- 17 response providers in jurisdictions deter-
- 18 mined by the Secretary to be at consistently
- 19 high levels of risk of terrorist attack.
- 20 **[(d) DEFINITIONS.—In this section:**
- 21 **[(1) INTEROPERABLE COMMUNICA-**
- 22 TIONS.—The term "interoperable commu-
- 23 nications" means the ability of emer-
- 24 gency response providers and relevant
- 25 Federal, State, and local government

1	agencies to communicate with each other
2	as necessary, through a dedicated public
3	safety network utilizing information
4	technology systems and radio commu-
5	nications systems, and to exchange voice,
6	data, or video with one another on de-
7	mand, in real time, as necessary.
8	[(2) EMERGENCY RESPONSE PRO-
9	VIDERS.—The term "emergency response
10	providers" has the meaning that term has
11	under section 2 of the Homeland Security
12	Act of 2002 (6 U.S.C. 101)
13	[(e) CLARIFICATION OF RESPONSIBILITY FOR
14	Interoperable Communications.—
15	[(1) Under secretary for emergency
16	PREPAREDNESS AND RESPONSE.—Section
17	502(7) of the Homeland Security Act of
18	2002 (6 U.S.C. 312(7)) is amended—
19	[(A) by striking "developing com-
20	prehensive programs for developing
21	interoperative communications tech-
22	nology, and"; and
23	[(B) by striking "such" and insert-
24	ing "interoperable communications".

1	[(2) OFFICE FOR DOMESTIC PREPARED-
2	NESS.—Section 430(c) of such Act (6 U.S.C.
3	238(c)) is amended—
4	[(A) in paragraph (7) by striking
5	"and" after the semicolon;
6	[(B) in paragraph (8) by striking
7	the period and inserting "; and"; and
8	[(C) by adding at the end the fol-
9	lowing:
10	["(9) helping to ensure the acquisi-
11	tion of interoperable communication
12	technology by State and local govern-
13	ments and emergency response pro-
14	viders.".
15	[SEC. 5132. SENSE OF CONGRESS REGARDING THE INCI-
16	DENT COMMAND SYSTEM.
17	[(a) FINDINGS.—The Congress finds that—
18	[(1) in Homeland Security Presi-
19	dential Directive-5, the President di-
20	rected the Secretary of Homeland Secu-
21	rity to develop an incident command sys-
22	tem to be known as the National Incident
23	Management System (NIMS), and di-
24	rected all Federal agencies to make the
25	adoption of NIMS a condition for the re-

- ceipt of Federal emergency preparedness assistance by States, territories, tribes, and local governments beginning in fiscal
- 4 **year 2005**;

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- [(2) in March 2004, the Secretary of Homeland Security established NIMS. 6 7 which provides a unified structural framework for Federal, State, territorial, 8 tribal, and local governments to ensure 9 coordination of command, operations, 10 11 planning, logistics, finance, and administration during emergencies involving 12 multiple jurisdictions or agencies; and 13
 - [(3) the National Commission on Terrorist Attacks Upon the United States strongly supports the adoption of NIMS by emergency response agencies nationwide, and the decision by the President to condition Federal emergency preparedness assistance upon the adoption of NIMS.
- [(b) SENSE OF CONGRESS.—It is the sense of the Congress that all levels of government should adopt NIMS, and that the regular use of and training in NIMS by States, territories.

- 1 tribes, and local governments should be a con-
- 2 dition for receiving Federal preparedness as-
- 3 sistance.
- 4 [SEC. 5133. SENSE OF CONGRESS REGARDING UNITED
- 5 STATES NORTHERN COMMAND PLANS AND
- 6 STRATEGIES.
- 7 [It is the sense of Congress that the Sec-
- 8 retary of Defense should regularly assess the
- 9 adequacy of United States Northern Com-
- 10 mand's plans and strategies with a view to en-
- 11 suring that the United States Northern Com-
- 12 mand is prepared to respond effectively to all
- 13 military and paramilitary threats within the
- 14 United States.]

Union Calendar No. 453

108TH CONGRESS
2D SESSION

H. R. 10

[Report No. 108–724, Parts I, II, III, IV, and V]

A BILL

To provide for reform of the intelligence community, terrorism prevention and prosecution, border security, and international cooperation and coordination, and for other purposes.

OCTOBER 4, 2004

Reported from the Permanent Select Committee on Intelligence with an amendment; Reported from the Committee on Armed Services with amendments; Reported from the Committee on Financial Services with an amendment; Referral to the Committees on Education and the Workforce, Energy and Commerce, Government Reform, International Relations, the Judiciary, Rules, Science, Transportation and Infrastructure, Ways and Means, and the Select Committee on Homeland Security extended for a period ending not later than October 5, 2004

OCTOBER 5, 2004

Reported from the Committee on Government Reform with an amendment; Reported from the Committee on the Judiciary with an amendment; Committees on Education and the Workforce, Energy and Commerce, International Relations, Rules, Science, Transportation and Infrastructure, Ways and Means, and the Select Committee on Homeland Security discharged; committed to the Committee of the Whole House on the State of the Union and ordered to be printed