

Calendar No. 691

107TH CONGRESS
2^D SESSION**S. 2897****[Report No. 107-303]**

To assist in the conservation of marine turtles and the nesting habitats
of marine turtles in foreign countries.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 3, 2002

Mr. JEFFORDS (for himself and Mr. VOINOVICH) introduced the following bill;
which was read twice and referred to the Committee on Environment and
Public Works

OCTOBER 8, 2002

Reported by Mr. JEFFORDS, with an amendment

[Omit the part struck through and insert the part printed in *italie*]**A BILL**

To assist in the conservation of marine turtles and the
nesting habitats of marine turtles in foreign countries.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Marine Turtle Con-
5 servation Act of 2002”.

1 **SEC. 2. FINDINGS AND PURPOSES.**

2 (a) FINDINGS.—Congress finds that—

3 (1) marine turtle populations have declined to
4 the point that the long-term survival of the logger-
5 head, green, hawksbill, Kemp’s ridley, olive ridley,
6 and leatherback turtle in the wild is in serious jeop-
7 ardy;

8 (2) 6 of the 7 recognized species of marine tur-
9 tles are listed as threatened or endangered species
10 under the Endangered Species Act of 1973 (16
11 U.S.C. 1531 et seq.), and all 7 species have been in-
12 cluded in Appendix I of CITES;

13 (3) because marine turtles are long-lived, late-
14 maturing, and highly migratory, marine turtles are
15 particularly vulnerable to the impacts of human ex-
16 ploitation and habitat loss;

17 (4) illegal international trade seriously threat-
18 ens wild populations of some marine turtle species,
19 particularly the hawksbill turtle;

20 (5) the challenges facing marine turtles are im-
21 mense, and the resources available have not been
22 sufficient to cope with the continued loss of nesting
23 habitats caused by human activities and the con-
24 sequent diminution of marine turtle populations;

25 (6) because marine turtles are flagship species
26 for the ecosystems in which marine turtles are

1 found, sustaining healthy populations of marine tur-
2 tles provides benefits to many other species of wild-
3 life, including many other threatened or endangered
4 species;

5 (7) marine turtles are important components of
6 the ecosystems that they inhabit, and studies of wild
7 populations of marine turtles have provided impor-
8 tant biological insights;

9 (8) changes in marine turtle populations are
10 most reliably indicated by changes in the numbers of
11 nests and nesting females; and

12 (9) the reduction, removal, or other effective
13 addressing of the threats to the long-term viability
14 of populations of marine turtles will require the joint
15 commitment and effort of—

16 (A) countries that have within their bound-
17 aries marine turtle nesting habitats; and

18 (B) persons with expertise in the conserva-
19 tion of marine turtles.

20 (b) PURPOSE.—The purpose of this Act is to assist
21 in the conservation of marine turtles and the nesting habi-
22 tats of marine turtles in foreign countries by supporting
23 and providing financial resources for projects to conserve
24 the nesting habitats, conserve marine turtles in those habi-

1 tats, and address other threats to the survival of marine
2 turtles.

3 **SEC. 3. DEFINITIONS.**

4 In this Act:

5 (1) CITES.—The term “CITES” means the
6 Convention on International Trade in Endangered
7 Species of Wild Fauna and Flora (27 UST 1087;
8 TIAS 8249).

9 (2) CONSERVATION.—The term “conservation”
10 means the use of all methods and procedures nec-
11 essary to protect nesting habitats of marine turtles
12 in foreign countries and of marine turtles in those
13 habitats, including—

14 (A) protection, restoration, acquisition, and
15 management of nesting habitats;

16 (B) onsite research and monitoring of
17 nesting populations, nesting habitats, annual
18 reproduction, and species population trends;

19 (C) assistance in the development, imple-
20 mentation, and improvement of national and re-
21 gional management plans for nesting habitat
22 ranges;

23 (D) enforcement and implementation of
24 CITES and laws of foreign countries to—

1 (i) protect and manage nesting popu-
 2 lations and nesting habitats; and

3 (ii) prevent illegal trade of marine
 4 turtles;

5 (E) training of local law enforcement offi-
 6 cials in the interdiction and prevention of—

7 (i) the illegal killing of marine turtles
 8 on nesting habitat; and

9 (ii) illegal trade in marine turtles;

10 (F) initiatives to resolve conflicts between
 11 humans and marine turtles over habitat used by
 12 marine turtles for nesting;

13 (G) community outreach and education;
 14 and

15 (H) strengthening of the ability of local
 16 communities to implement nesting population
 17 and nesting habitat conservation programs.

18 (3) FUND.—The term “Fund” means the Ma-
 19 rine Turtle Conservation Fund established by section
 20 5.

21 (4) MARINE TURTLE.—

22 (A) IN GENERAL.—The term “marine tur-
 23 tle” means any member of the family
 24 Cheloniidae or Dermochelyidae.

1 (B) INCLUSIONS.—The term “marine tur-
2 tle” includes—

3 (i) any part, product, egg, or offspring
4 of a turtle described in subparagraph (A);
5 and

6 (ii) a carcass of such a turtle.

7 (5) MULTINATIONAL SPECIES CONSERVATION
8 FUND.—The term “Multinational Species Conserva-
9 tion Fund” means the fund established under the
10 heading “MULTINATIONAL SPECIES CONSERVATION
11 FUND” in title I of the Department of the Interior
12 and Related Agencies Appropriations Act, 1999 (16
13 U.S.C. 4246).

14 (6) SECRETARY.—The term “Secretary” means
15 the Secretary of the Interior.

16 **SEC. 4. MARINE TURTLE CONSERVATION ASSISTANCE.**

17 (a) IN GENERAL.—Subject to the availability of
18 funds and in consultation with other Federal officials, the
19 Secretary shall use amounts in the Fund to provide finan-
20 cial assistance for projects for the conservation of marine
21 turtles for which project proposals are approved by the
22 Secretary in accordance with this section.

23 (b) PROJECT PROPOSALS.—

1 (1) ELIGIBLE APPLICANTS.—A proposal for a
2 project for the conservation of marine turtles may be
3 submitted to the Secretary by—

4 (A) any wildlife management authority of
5 a foreign country that has within its boundaries
6 marine turtle nesting habitat if the activities of
7 the authority directly or indirectly affect marine
8 turtle conservation; or

9 (B) any other person or group with the
10 demonstrated expertise required for the con-
11 servation of marine turtles.

12 (2) REQUIRED ELEMENTS.—A project proposal
13 shall include—

14 (A) a statement of the purposes of the
15 project;

16 (B) the name of the individual with overall
17 responsibility for the project;

18 (C) a description of the qualifications of
19 the individuals that will conduct the project;

20 (D) a description of—

21 (i) methods for project implementa-
22 tion and outcome assessment;

23 (ii) staff and community management
24 for the project; and

25 (iii) the logistics of the project;

1 (E) an estimate of the funds and time re-
 2 quired to complete the project;

3 (F) evidence of support for the project by
 4 appropriate governmental entities of the coun-
 5 tries in which the project will be conducted, if
 6 the Secretary determines that such support is
 7 required for the success of the project;

8 (G) information regarding the source and
 9 amount of matching funding available for the
 10 project; and

11 (H) any other information that the Sec-
 12 retary considers to be necessary for evaluating
 13 the eligibility of the project for funding under
 14 this Act.

15 (c) PROJECT REVIEW AND APPROVAL.—

16 (1) IN GENERAL.—The Secretary shall—

17 (A) not later than 30 days after receiving
 18 a project proposal, provide a copy of the pro-
 19 posal to other Federal officials, as appropriate;
 20 and

21 (B) review each project proposal in a time-
 22 ly manner to determine whether the proposal
 23 meets the criteria specified in subsection (d).

24 (2) CONSULTATION; APPROVAL OR DIS-
 25 APPROVAL.—Not later than 180 days after receiving

1 a project proposal, and subject to the availability of
2 funds, the Secretary, after consulting with other
3 Federal officials, as appropriate, shall—

4 (A) consult on the proposal with the gov-
5 ernment of each country in which the project is
6 to be conducted;

7 (B) after taking into consideration any
8 comments resulting from the consultation, ap-
9 prove or disapprove the project proposal; and

10 (C) provide written notification of the ap-
11 proval or disapproval to the person that sub-
12 mitted the project proposal, other Federal offi-
13 cials, and each country described in subpara-
14 graph (A).

15 (d) CRITERIA FOR APPROVAL.—The Secretary may
16 approve a project proposal under this section if the project
17 will help recover and sustain viable populations of marine
18 turtles in the wild by assisting efforts in foreign countries
19 to implement marine turtle conservation programs.

20 (e) PROJECT SUSTAINABILITY.—To the maximum
21 extent practicable, in determining whether to approve
22 project proposals under this section, the Secretary shall
23 give preference to conservation projects that are designed
24 to ensure effective, long-term conservation of marine tur-
25 tles and their nesting habitats.

1 (f) MATCHING FUNDS.—In determining whether to
2 approve project proposals under this section, the Secretary
3 shall give preference to projects for which matching funds
4 are available.

5 (g) PROJECT REPORTING.—

6 (1) IN GENERAL.—Each person that receives
7 assistance under this section for a project shall sub-
8 mit to the Secretary periodic reports (at such inter-
9 vals as the Secretary may require) that include all
10 information that the Secretary, after consultation
11 with other government officials, determines is nec-
12 essary to evaluate the progress and success of the
13 project for the purposes of ensuring positive results,
14 assessing problems, and fostering improvements.

15 (2) AVAILABILITY TO THE PUBLIC.—Reports
16 under paragraph (1), and any other documents re-
17 lating to projects for which financial assistance is
18 provided under this Act, shall be made available to
19 the public.

20 **SEC. 5. MARINE TURTLE CONSERVATION FUND.**

21 (a) ESTABLISHMENT.—There is established in the
22 Multinational Species Conservation Fund a separate ac-
23 count to be known as the “Marine Turtle Conservation
24 Fund”, consisting of—

1 (1) amounts transferred to the Secretary of the
2 Treasury for deposit into the Fund under subsection
3 (e);

4 (2) amounts appropriated to the Fund under
5 section 6; and

6 (3) any interest earned on investment of
7 amounts in the Fund under subsection (c).

8 (b) EXPENDITURES FROM FUND.—

9 (1) IN GENERAL.—Subject to paragraph (2), on
10 request by the Secretary, the Secretary of the Treas-
11 ury shall transfer from the Fund to the Secretary,
12 without further appropriation, such amounts as the
13 Secretary determines are necessary to carry out sec-
14 tion 4.

15 (2) ADMINISTRATIVE EXPENSES.—Of the
16 amounts in the account available for each fiscal
17 year, the Secretary may expend not more than 3
18 percent, or up to \$80,000, whichever is greater, to
19 pay the administrative expenses necessary to carry
20 out this Act.

21 (c) INVESTMENT OF AMOUNTS.—

22 (1) IN GENERAL.—The Secretary of the Treas-
23 ury shall invest such portion of the Fund as is not,
24 in the judgment of the Secretary of the Treasury,
25 required to meet current withdrawals. Investments

1 may be made only in interest-bearing obligations of
2 the United States.

3 (2) ACQUISITION OF OBLIGATIONS.—For the
4 purpose of investments under paragraph (1), obliga-
5 tions may be acquired—

6 (A) on original issue at the issue price; or

7 (B) by purchase of outstanding obligations
8 at the market price.

9 (3) SALE OF OBLIGATIONS.—Any obligation ac-
10 acquired by the Fund may be sold by the Secretary of
11 the Treasury at the market price.

12 (4) CREDITS TO FUND.—The interest on, and
13 the proceeds from the sale or redemption of, any ob-
14 ligations held in the Fund shall be credited to and
15 form a part of the Fund.

16 (d) TRANSFERS OF AMOUNTS.—

17 (1) IN GENERAL.—The amounts required to be
18 transferred to the Fund under this section shall be
19 transferred at least monthly from the general fund
20 of the Treasury to the Fund on the basis of esti-
21 mates made by the Secretary of the Treasury.

22 (2) ADJUSTMENTS.—Proper adjustment shall
23 be made in amounts subsequently transferred to the
24 extent prior estimates were in excess of or less than
25 the amounts required to be transferred.

1 (e) ACCEPTANCE AND USE OF DONATIONS.—The
 2 Secretary may accept and use donations to provide assist-
 3 ance under section 4. Amounts received by the Secretary
 4 in the form of donations shall be transferred to the Sec-
 5 retary of the Treasury for deposit in the Fund.

6 **SEC. 6. ADVISORY GROUP.**

7 (a) *IN GENERAL.*—*To assist in carrying out this Act,*
 8 *the Secretary may convene an advisory group consisting*
 9 *of individuals representing public and private organiza-*
 10 *tions actively involved in the conservation of marine turtles.*

11 (b) *PUBLIC PARTICIPATION.*—

12 (1) *MEETINGS.*—*The Advisory Group shall—*

13 (A) *ensure that each meeting of the advisory*
 14 *group is open to the public; and*

15 (B) *provide, at each meeting, an oppor-*
 16 *tunity for interested persons to present oral or*
 17 *written statements concerning items on the agen-*
 18 *da.*

19 (2) *NOTICE.*—*The Secretary shall provide to the*
 20 *public timely notice of each meeting of the advisory*
 21 *group.*

22 (3) *MINUTES.*—*Minutes of each meeting of the*
 23 *advisory group shall be kept by the Secretary and*
 24 *shall be made available to the public.*

1 (c) *EXEMPTION FROM FEDERAL ADVISORY COM-*
2 *MITTEE ACT.—The Federal Advisory Committee Act (5*
3 *U.S.C. App.) shall not apply to the advisory group.*

4 **SEC. 6. 7. AUTHORIZATION OF APPROPRIATIONS.**

5 There are authorized to be appropriated to the Fund
6 \$5,000,000 for each of fiscal years 2004 through 2008.

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