#### 107TH CONGRESS 2D SESSION

# S. 2855

To amend title XIX of the Social Security Act to improve the qualified medicare beneficiary (QMB) and special low-income medicare beneficiary (SLMB) programs within the medicaid program.

### IN THE SENATE OF THE UNITED STATES

August 1, 2002

Mr. BINGAMAN (for himself, Mr. ROCKEFELLER, and Mr. GRAHAM) introduced the following bill; which was read twice and referred to the Committee on Finance

# A BILL

- To amend title XIX of the Social Security Act to improve the qualified medicare beneficiary (QMB) and special low-income medicare beneficiary (SLMB) programs within the medicaid program.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Medicare Beneficiary Assistance Improvement Act of
- 6 2002".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:

- Sec. 1. Short title; table of contents.
- Sec. 2. Renaming program to eliminate confusion.
- Sec. 3. Expanding protections by increasing SLMB eligibility income level to 135 percent of poverty.
- Sec. 4. Eliminating barriers to enrollment.
- Sec. 5. Elimination of asset test.
- Sec. 6. Improving assistance with out-of-pocket costs.
- Sec. 7. Improving program information and coordination with State, local, and other partners.
- Sec. 8. Notices to certain new medicare beneficiaries.

#### 1 SEC. 2. RENAMING PROGRAM TO ELIMINATE CONFUSION.

- 2 The programs of benefits for lower income medicare
- 3 beneficiaries provided under section 1902(a)(10)(E) of the
- 4 Social Security Act (42 U.S.C. 1396a(a)(10)(E)) shall be
- 5 known as the "Medicare Savings Programs".
- 6 SEC. 3. EXPANDING PROTECTIONS BY INCREASING SLMB
- 7 ELIGIBILITY INCOME LEVEL TO 135 PERCENT
- 8 **OF POVERTY.**
- 9 (a) IN GENERAL.—Section 1902(a)(10)(E)(iii) of the
- 10 Social Security Act (42 U.S.C. 1396a(a)(10)(E)(iii)) is
- 11 amended by striking "120 percent in 1995 and years
- 12 thereafter" and inserting "120 percent in 1995 through
- 13 2002 and 135 percent in 2003 and years thereafter".
- 14 (b) Conforming Removal of QI-1 and QI-2 Pro-
- 15 VISIONS.—
- 16 (1) Section 1902(a)(10)(E) of such Act (42)
- U.S.C. 1396a(a)(10)(E)) is further amended—
- (A) by adding "and" at the end of clause
- 19 (ii);

1	(B) by striking "and" at the end of clause
2	(iii); and
3	(C) by striking clause (iv).
4	(2) Section 1933 of such Act (42 U.S.C.
5	1396u-3) is repealed.
6	(3) The amendments made by this subsection
7	shall take effect as of January 1, 2003.
8	(c) Application of CHIP Enhanced Matching
9	RATE FOR SLMB ASSISTANCE.—
10	(1) In general.—Section 1905(b)(4) of such
11	Act (42 U.S.C. 1396d(b)(4)) is amended by insert-
12	ing "or section 1902(a)(10)(E)(iii)" after "section
13	1902(a)(10)(A)(ii)(XVIII)".
14	(2) Effective date.—The amendment made
15	by paragraph (1) shall apply to medical assistance
16	for medicare cost-sharing for months beginning with
17	January 2003.
18	SEC. 4. ELIMINATING BARRIERS TO ENROLLMENT.
19	(a) Automatic Eligibility for SSI Recipients in
20	209(b) STATES AND SSI CRITERIA STATES.—Section
21	1905(p) of the Social Security Act (42 U.S.C. 1396d(p))
22	is amended—
23	(1) by redesignating paragraph (6) as para-
24	graph (11); and

1 (2) by adding at the end the following new 2 paragraph: 3 "(6) In the case of a State which has elected treatment under section 1902(f) for aged, blind, and disabled 5 individuals, individuals with respect to whom supplemental security income payments are being paid under title XVI 6 7 are deemed for purposes of this title to be qualified medi-8 care beneficiaries.". 9 SELF-CERTIFICATION OFIncome.—Section 10 1905(p) of the Social Security Act (42 U.S.C. 1396d(p)), as amended by subsection (a), is further amended by in-11 12 serting after paragraph (6) the following new paragraph: 13 "(7) In determining whether an individual qualifies as a qualified medicare beneficiary or is eligible for bene-14 15 fits under section 1902(a)(10)(E)(iii), the State shall permit individuals to qualify on the basis of self-certifications 16 of income without the need to provide additional docu-18 mentation.". 19 (c) AUTOMATIC REENROLLMENT WITHOUT NEED TO 20 Reapply.— 21 (1) In General.—Section 1905(p) of the So-22 cial Security Act (42 U.S.C. 1396d(p)), as amended 23 by subsections (a) and (b), is further amended by in-24 serting after paragraph (7) the following new para-

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graph:

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- 1 "(8) In the case of an individual who has been deter-
- 2 mined to qualify as a qualified medicare beneficiary or to
- 3 be eligible for benefits under section 1902(a)(10)(E)(iii),
- 4 the individual shall be deemed to continue to be so quali-
- 5 fied or eligible without the need for any annual or periodic
- 6 application unless and until the individual notifies the
- 7 State that the individual's eligibility conditions have
- 8 changed so that the individual is no longer so qualified
- 9 or eligible.".
- 10 (2) Conforming Amendment.—Section
- 11 1902(e)(8) of the Social Security Act (42 U.S.C.
- 1396a(e)(8)) is amended by striking the second sen-
- tence.
- 14 (d) Use of Simplified Application Process.—
- 15 Section 1905(p) of the Social Security Act (42 U.S.C.
- 16 1396d(p)), as amended by subsections (a), (b), and (c),
- 17 is further amended by inserting after paragraph (8) the
- 18 following new paragraph:
- 19 "(9) A State shall permit individuals to apply to qual-
- 20 ify as a qualified medicare beneficiary or for benefits
- 21 under section 1902(a)(10)(E)(iii) through the use of the
- 22 simplified application form developed under section
- 23 1905(p)(5)(A) and shall permit such an application to be
- 24 made over the telephone or by mail, without the need for

an interview in person by the applicant or a representative 1 2 of the applicant.". 3 (e) Role of Social Security Offices.— 4 (1) Enrollment and Provision of Informa-5 OFFICES.—Section SOCIAL SECURITY 6 1905(p) of the Social Security Act (42 U.S.C. 7 1396d(p)), as amended by subsections (a), (b), (c), 8 and (d) is further amended by inserting after para-9 graph (9) the following new paragraph: 10 "(10) The Commissioner of Social Security shall pro-11 vide, through local offices of the Social Security Administration— 12 "(A) for the enrollment under State plans 13 14 under this title for appropriate medicare cost-shar-15 ing benefits for individuals who qualify as a qualified 16 medicare beneficiary or for benefits under section 17 1902(a)(10)(E)(iii); and 18 "(B) for providing oral and written notice of 19 the availability of such benefits.". 20 (2)AMENDMENT.—Section CLARIFYING 21 1902(a)(5) of such Act (42 U.S.C. 1396a(a)(5)) is amended by inserting "as provided in section 22 1905(p)(10)" after "except". 23

1 (f) Outstationing of State Eligibility Work-2 ERS AT SSA FIELD OFFICES.—Section 1902(a)(55) of 3 such Act (42 U.S.C. 1396a(a)(55)) is amended— 4 (1) in the matter preceding subparagraph (A), 5 by "subsection striking (a)(10)(A)(i)(IV),6 (a)(10)(A)(i)(VI),(a)(10)(A)(i)(VII),7 (a)(10)(A)(ii)(IX)"and inserting "paragraph 8 (10)(A)(i)(IV),(10)(A)(i)(VI),(10)(A)(i)(VII),9 (10)(A)(ii)(IX), or (10)(E)"; and 10 (2)in subparagraph (A)by striking 11 "1905(1)(2)(B)" and inserting "1905(1)(2)(B), and 12 in the case of applications of individuals for medical 13 assistance under paragraph (10)(E), at locations 14 that include field offices of the Social Security Ad-15 ministration". 16 SEC. 5. ELIMINATION OF ASSET TEST. 17 (a) IN GENERAL.—Section 1905(p)(1) of the Social 18 Security Act (42 U.S.C. 1396d(p)(1)) is amended— 19 (1) by adding "and" at the end of subpara-20 graph (A); (2) by striking ", and" at the end of subpara-21 22 graph (B) and inserting a period; and 23 (3) by striking subparagraph (C). 24 (b) Effective Date.—The amendments made by subsection (a) shall apply to eligibility determinations for

medicare cost-sharing furnished for periods beginning on 2 or after January 1, 2003. 3 SEC. 6. IMPROVING ASSISTANCE WITH OUT-OF-POCKET 4 COSTS. 5 (a) Eliminating Application of Estate Recov-ERY PROVISIONS.—Section 1917(b)(1)(B)(ii) of the Social 6 7 Security Act (42 U.S.C. 1396p(b)(1)(B)(ii)) is amended 8 by inserting "(but not including medical assistance for medicare cost-sharing or for benefits described in section 10 1902(a)(10)(E)" before the period at the end. 11 (b) Providing for 3-Months Retroactive Eligi-12 BILITY.— 13 (1) IN GENERAL.—Section 1905(a) of such Act 14 (42 U.S.C. 1396d(a)) is amended, in the matter be-15 fore paragraph (1), by striking "described in sub-16 section (p)(1), if provided after the month" and in-17 serting "described in subsection (p)(1), if provided 18 in or after the third month before the month". 19 (2) Conforming amendments.—(A) The first 20 sentence of section 1902(e)(8) of such Act (42 21 U.S.C. 1396a(e)(8), as amended by section 4(c)(2), 22 is amended by striking "(8)" and the first sentence. 23 (B) Section 1848(g)(3) of such Act (42 U.S.C. 24 1395w-4(g)(3)) is amended by adding at the end 25 the following new subparagraph:

1 "(C) Treatment of retroactive eligi-2 BILITY.—In the case of an individual who is de-3 termined to be eligible for medical assistance 4 described in subparagraph (A) retroactively, the Secretary shall provide a process whereby 6 claims previously for services furnished during 7 the period of retroactive eligibility which were 8 not submitted in accordance with such subpara-9 graph are resubmitted and re-processed in ac-10 cordance with such subparagraph.".

#### SEC. 7. IMPROVING PROGRAM INFORMATION AND COORDI-

12 NATION WITH STATE, LOCAL, AND OTHER
13 PARTNERS.

# (a) Data Match Demonstration Project.—

(1) IN GENERAL.—The Secretary of Health and Human Services (acting through the Administrator of the Centers for Medicare & Medicaid Services), the Secretary of the Treasury, and the Commissioner of Social Security shall enter into an arrangement under which a demonstration is conducted, consistent with this subsection, for the exchange between the Centers for Medicare & Medicaid Services, the Internal Revenue Service, and the Social Security Administration of information in order to identity individuals who are medicare beneficiaries and

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- 1 who, based on data from the Internal Revenue Serv-2 ice that (such as their not filing tax returns or other 3 appropriate filters) are likely to be qualified medicare beneficiaries or individuals otherwise eligible for 5 medical assistance under section 1902(a)(10)(E) of 6 the Social Security Act (42)U.S.C. 7 1396a(a)(10)(E)).
  - (2) LIMITATION ON USE OF INFORMATION.—
    Notwithstanding any other provision of law, specific information on income or related matters exchanged under paragraph (1) may be disclosed only as required to carry out subsection (b) and for related Federal and State outreach efforts.
    - (3) PERIOD.—The project under this subsection shall be for an initial period of 3 years and may be extended for additional periods (not to exceed 3 years each) after such an extension is recommended in a report under subsection (d).

## 19 (b) STATE DEMONSTRATION GRANTS.—

(1) IN GENERAL.—The Secretary of Health and Human Services shall enter into a demonstration project with States (as defined for purposes of title XIX of the Social Security Act (42 U.S..C 1396 et seq.) to provide funds to States to use information identified under subsection (a), and other appro-

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- 1 priate information, in order to do ex parte deter-
- 2 minations or other methods for identifying and en-
- 3 rolling individuals who are potentially eligible to be
- 4 qualified medicare beneficiaries or otherwise eligible
- 5 for medical assistance described in section
- 6 1902(a)(10)(E) of the Social Security Act (42
- 7 U.S.C. 1396a(a)(10)(E)).
- 8 (2) Authorization of appropriations.—
- 9 There are authorized to be appropriated such sums
- as may be necessary to the Secretary of Health and
- Human Services for the purpose of making grants
- under this subsection.
- 13 (c) Additional CMS Funding for Outreach and
- 14 Enrollment Projects.—There are hereby appro-
- 15 priated, out of any funds in the Treasury not otherwise
- 16 appropriated, to the Secretary of Health and Human
- 17 Services through the Administrator of the Centers for
- 18 Medicare & Medicaid Services, \$100,000,000 which shall
- 19 be used only for the purpose of providing grants to States
- 20 to fund projects to improve outreach and increase enroll-
- 21 ment in Medicare Savings Programs. Such projects may
- 22 include cooperative grants and contracts with community
- 23 groups and other groups (such as the Department of Vet-
- 24 erans' Affairs and the Indian Health Service) to assist in
- 25 the enrollment of eligible individuals.

- 1 (d) Reports.—The Secretary of Health and Human
- 2 Services shall submit to Congress periodic reports on the
- 3 projects conducted under this section. Such reports shall
- 4 include such recommendations for extension of such
- 5 projects, and changes in laws based on based projects, as
- 6 the Secretary deems appropriate.

#### 7 SEC. 8. NOTICES TO CERTAIN NEW MEDICARE BENE-

- 8 FICIARIES.
- 9 (a) SSA NOTICE.—At the time that the Commis-
- 10 sioner of Social Security sends a notice to individuals that
- 11 they have been determined to be eligible for benefits under
- 12 part A or B of title XVIII of the Social Security Act (42)
- 13 U.S.C. 1395 et seq., 1395j et seq.), the Commissioner
- 14 shall send a notice and application for benefits under title
- 15 XIX of the Social Security Act (42 U.S.C. 1396 et seq.)
- 16 to those individuals the Commissioner identifies as being
- 17 likely to be eligible for benefits under clause (i), (ii), or
- 18 (iii) of section 1902(a)(10)(E) of such Act (42 U.S.C.
- 19 1396a(a)(10)(E)). Such notice and application shall be ac-
- 20 companied by information on how to submit such an appli-
- 21 cation and on where to obtain more information (including
- 22 answers to questions) on the application process.
- 23 (b) Including Information in Medicare & You
- 24 Handbook.—The Secretary of Health and Human Serv-
- 25 ices shall include in the annual handbook distributed

- 1 under section 1804(a) of the Social Security Act (42
- 2 U.S.C. 1395b–2(a)) information on the availability of
- 3 Medicare Savings Programs and a toll-free telephone num-
- 4 ber that medicare beneficiaries may use to obtain addi-

5 tional information about the program.

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