### 107TH CONGRESS 2D SESSION

# S. 2748

To authorize the formation of State and regional emergency telehealth network testbeds and, within the Department of Defense, a telehealth task force.

### IN THE SENATE OF THE UNITED STATES

July 17, 2002

Mr. Conrad (for himself and Mrs. Hutchison) introduced the following bill; which was read twice and referred to the Committee on Armed Services

# A BILL

To authorize the formation of State and regional emergency telehealth network testbeds and, within the Department of Defense, a telehealth task force.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "National Emergency
- 5 Telemedical Communications Act of 2002".
- 6 SEC. 2. PURPOSES.
- 7 The purposes of this Act are as follows:
- 8 (1) To form a task force and create testing net-
- 9 works to facilitate the development of a National

- Telemedical Network by integrating the peer-to-peer, specialist-to-patient, or disaster expert-to-scene real time interaction of telehealth, information technology, and disease surveillance systems in order to monitor, respond to, and manage the events of a biological or chemical terrorist attack and other public health emergencies.
  - (2) To take advantage of the existing telehealth infrastructure in the United States, and add surge capacity for disasters and provide knowledge on demand to support community readiness at a local level.
- 13 (3) To expand integrated telehealth models that 14 have demonstrated progress in promoting disaster 15 preparedness, telemedicine, helicopter rescue, 16 informatics, and public health, and that have a 17 record of teamwork among defense, emergency man-18 agement, public health, and law enforcement agen-19 cies.

## 20 SEC. 3. ESTABLISHMENT OF STATE AND REGIONAL TELE-

- 21 HEALTH NETWORKS.
- 22 (a) Program Authorized.—
- 23 (1) IN GENERAL.—The Secretary of Defense 24 (referred to in this Act as the "Secretary"), in con-25 sultation with the Secretary of Health and Human

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- Services shall carry out a pilot program for the development of statewide and regional telehealth network testbeds that securely link existing State and local telehealth initiatives to each of the following:

  (A) States within a regional consortium of States in the Southeast Region of the United
- States in the Southeast Region of the United
  States as such region is determined by the Secretary.
  - (B) States within a regional consortium of States in the North Central Region of the United States as such region is determined by the Secretary.
- 13 (2) CONTRACTS.—The Secretary shall enter 14 into contracts to carry out the program authorized 15 under paragraph (1).
- 16 (3) DURATION.—The Secretary shall enter into contracts under this section for a period not to exceed 3 years. Such contracts may be renewed.
- 19 (b) STATEWIDE NETWORKS.—A State awarded a 20 contract under subsection (a) shall develop a statewide 21 telehealth network that links established telehealth initia-22 tives within the State to provide medical services in co-23 operation with and in support of—
- 24 (1) the State health department;
- 25 (2) local health departments;

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1	(3) public health clinics;
2	(4) medical centers of the Department of De-
3	fense and the Department of Veterans' Affairs;
4	(5) community health clinics;
5	(6) rural health clinics;
6	(7) private clinics;
7	(8) hospitals;
8	(9) academic health centers;
9	(10) offices of rural health;
10	(11) home health care organizations;
11	(12) Indian Health Service clinics;
12	(13) veterinary clinics and hospitals;
13	(14) agrimedicine centers; and
14	(15) Federal agencies.
15	(c) Functions of the Networks.—A statewide
16	telehealth network established under this section shall test
17	the feasibility of recommendations (including the guide-
18	lines, guidance, and blueprint) described in paragraphs (5)
19	through (9) of section 4(b), and provide reports to the task
20	force established under section 4, on such network's abil-
21	ity, in preparation of and in response to a biological ter-
22	rorist attack and related medical disasters, to support
23	each of the following functions:
24	(1) Rapid emergency response.

1	(2) Real-time data collection for information
2	dissemination.
3	(3) Epidemiological surveillance.
4	(4) Situationally relevant expert consultative
5	services.
6	(5) Training of responders.
7	(6) Development of an advanced distributive
8	learning network.
9	(7) Distance learning for the purposes of med-
10	ical and clinical education, and simulation scenarios
11	for on-going training.
12	(d) Requirements.—In entering into contracts
13	under subsection (a), the Secretary shall—
14	(1) require that each statewide telehealth net-
15	work be standardized in order to connect existing
16	telehealth activities within the State as well as make
17	connections to other statewide telehealth networks to
18	form interoperable regional telehealth networks;
19	(2) encourage States to establish at the local
20	level interoperable and overlapping information and
21	operational capability response grids;
22	(3) require that each statewide network adopt
23	common administrative, physical, and technical ap-
24	proaches to protecting the network's confidentiality,
25	integrity, and availability following guidelines devel-

- oped by the task force established under section 4 and approved by the Secretary; and
- 4 (4) require that each statewide network inven-4 tory and report to the task force established under 5 section 4, the technology and technical infrastruc-6 ture available to such network and any changes to 7 such technology and technical infrastructure.
- 8 (e) Recommendations Relating to Stand-
- 9 ARDS.—In order to achieve national telehealth network
- 10 interoperability, the statewide and regional networks shall
- 11 test and provide feedback on recommendations relating to
- 12 the standard clinical information, operational capability
- 13 and associated technology and information standards cre-
- 14 ated or recognized by the task force established under sec-
- 15 tion 4.
- 16 (f) Testing.—The task force established under sec-
- 17 tion 4 shall work with the States to test the statewide and
- 18 regional telehealth networks for such networks' ability to
- 19 provide support for the existing and planned efforts of
- 20 State and local law enforcement, fire departments, health
- 21 facilities, and Federal and State health agencies, to re-
- 22 spond rapidly in times of crisis in each of the following
- 23 areas:
- 24 (1) Prevention and surveillance.
- 25 (2) Early detection.

1	(3) Crisis responses.
2	(4) Treatment.
3	(g) REPORT.—Not later than 1 year after the date
4	of enactment of this Act and annually thereafter during
5	the period in which contracts are awarded under this sec-
6	tion, the Secretary shall prepare and submit to the appro-
7	priate committees of Congress a report—
8	(1) describing the progress made in imple-
9	menting the statewide and regional telehealth net-
10	works; and
11	(2) specifying the extent to which recommenda-
12	tions made by the task force established under sec-
13	tion 4 contributed to the implementation of the
14	statewide and regional telehealth networks.
15	SEC. 4. TELEHEALTH TASK FORCE.
16	(a) Establishment.—The Secretary, in consulta-
17	tion with the Secretary of Health and Human Services.
18	shall establish a task force to be known as the "National
19	Emergency Telehealth Network Task Force" (referred to
20	in this section as the "Task Force") to inventory and im-
21	prove telehealth networks.
22	(b) Functions.—The Task Force shall—
23	(1) conduct an inventory of existing telehealth
24	initiatives, including—

1	(A) the specific location of network compo-
2	nents;
3	(B) the medical, technological, and commu-
4	nications capabilities of such components; and
5	(C) the functionality of such components;
6	(2) recommend to the Secretary acceptable
7	standard clinical information that could be uniformly
8	applied and available throughout the National Tele-
9	medical Network;
10	(3) make recommendations for use by the Sec-
11	retary in establishing regional interoperating and
12	overlapping information and operational capability
13	response grids in order to achieve coordinated capa-
14	bilities based responses among local, county, State,
15	military, Department of Veterans' Affairs, and other
16	Federal responders;
17	(4) recommend any changes necessary to inte-
18	grate technology and clinical practices;
19	(5) test the regional telehealth networks for the
20	ability described in section 3(f) and, if the regional
21	telehealth networks lack that ability, recommend to
22	the Secretary ways to improve these networks;
23	(6) study recommendations made during the
24	telehealth networking project described in section 3;

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- (7) research, develop, test, and evaluate administrative, physical, and technical guidelines for protecting the confidentiality, integrity, and availability of statewide networks and all associated information;
  - (8) provide overall guidance for the formation of a National Telemedical Network for the earliest identification of, and response to, a physical, chemical, radiological, or biological threat to or attack on the United States, as well as natural disasters;
  - (9) create a telehealth blueprint that makes recommendations for the interconnecting and interoperability of all individual telehealth networks resulting in a National Telemedical Network;
  - (10) develop policies for provisioning and prioritizing the use of a National Telemedical Network for bioterrorism and disaster response;
  - (11) make recommendations to the Secretary regarding technical assistance and program content for use in the national coordination of the regional networks described in section 3(d)(1);
  - (12) provide management for the development of training programs for responders and a mechanism for training via enhanced advanced distributive learning;

1	(13) provide project evaluation framework and
2	recommend tools for assessing—
3	(A) the selection and interaction of project
4	participants;
5	(B) educational training needs for an oper-
6	ational testbed;
7	(C) effectiveness of the project; and
8	(D) economic impact estimates; and
9	(14) advise the Secretary on issues of patient
10	data security, and compliance with all applicable reg-
11	ulations.
12	(c) Membership.—The Task Force established pur-
13	suant to subsection (a) shall include representation
14	from—
15	(1) relevant Federal agencies;
16	(2) relevant State and local government agen-
17	cies;
18	(3) professional associations specializing in
19	health care and veterinary medicine; and
20	(4) other relevant private sector organizations,
21	including public health and national telehealth orga-
22	nizations and representatives of academic and cor-
23	porate information management and information
24	technology organizations.

- (1) MEETINGS.—The Task Force shall meet as
   the Secretary may direct.
- 3 (2) Reports.—Not later than 120 days after
  4 the date of enactment of this Act the Task Force
  5 shall prepare a report and annually for each of the
  6 3 years thereafter, the Task Force shall prepare and
  7 submit a report to Congress regarding the Task
  8 Force's activities.
- 9 (3) INITIAL REPORT.—In addition to the infor10 mation required under paragraph (2), the initial re11 port required under such paragraph shall specify the
  12 information to be gathered from the statewide tele13 health networks established under section 3, and the
  14 form of such information.
- 15 (e) IMPLEMENTATION.—The Task Force may carry 16 out activities under this section in cooperation with other 17 entities, including national telehealth organizations.
- 18 (f) TERMINATION.—The Task Force shall terminate 19 upon submission of the final report required under sub-20 section (d)(2).

#### 21 SEC. 5. AUTHORIZATION OF APPROPRIATIONS.

22 (a) IN GENERAL.—There are authorized to be appro-23 priated to carry out this Act \$275,000,000, such sums to 24 remain available until expended.

- 1 (b) Limit on Administrative Expenses.—Not
- 2 more than 5 percent of the amount appropriated for each
- 3 fiscal year under subsection (a) shall be used for Task

4 Force administrative costs.

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