## S. 2233

To amend title XVIII of the Social Security Act to establish a medicare subvention demonstration project for veterans.

## IN THE SENATE OF THE UNITED STATES

APRIL 23, 2002

Mr. Thomas (for himself, Mr. Rockefeller, Mr. Jeffords, Mr. Specter, Mrs. Carnahan, Ms. Snowe, and Mr. Cleland) introduced the following bill; which was read twice and referred to the Committee on Finance

## A BILL

To amend title XVIII of the Social Security Act to establish a medicare subvention demonstration project for veterans.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Medicare Equity for
- 5 Veterans Act of 2002".

1	SEC. 2. ESTABLISHMENT OF MEDICARE SUBVENTION DEM-
2	ONSTRATION PROJECT FOR VETERANS.
3	Title XVIII of the Social Security Act (42 U.S.C.
4	1395 et seq.) is amended by adding at the end the fol-
5	lowing new section:
6	"MEDICARE SUBVENTION DEMONSTRATION PROJECT FOR
7	VETERANS
8	"Sec. 1897. (a) Definitions.—In this section:
9	"(1) Administering secretaries.—The term
10	'administering Secretaries' means the Secretary and
11	the Secretary of Veterans Affairs acting jointly.
12	"(2) Demonstration project.—The term
13	'demonstration project' means the demonstration
14	project carried out under this section.
15	"(3) Demonstration site.—
16	"(A) In General.—Subject to subpara-
17	graph (B), the term 'demonstration site' means
18	a Veterans Affairs medical facility that pro-
19	vides, alone or in conjunction with other facili-
20	ties under the jurisdiction of the Secretary of
21	Veterans Affairs and affiliated public or private
22	entities—
23	"(i) in the case of a coordinated care
24	health plan, the health care benefits pre-
25	scribed in subsection (c)(3) to targeted
26	medicare-eligible veterans residing within

1	the service area (as prescribed under regu-
2	lations for the Medicare+Choice program
3	under part C); and
4	"(ii) in the case of health care bene-
5	fits being provided on a preferred provider
6	basis, the health care benefits described in
7	subsection (d)(1) to targeted medicare-eli-
8	gible veterans.
9	"(B) Exclusion.—The term 'demonstra-
10	tion site' shall not include the entire catchment
11	area of a Veterans Integrated Services Network
12	(VISN).
13	"(4) Medicare health care services.—The
14	term 'medicare health care services' means items or
15	services covered under part A or part B.
16	"(5) Targeted medicare-eligible vet-
17	ERAN.—The term 'targeted medicare-eligible vet-
18	eran' means an individual who—
19	"(A) is a veteran (as defined in section
20	101 of title 38, United States Code) who is en-
21	rolled in the annual patient enrollment system
22	under section 1705(a)(7) of title 38, United
23	States Code;
24	"(B) has attained age 65;

1	"(C) is entitled to, or enrolled for, benefits
2	under part A;
3	"(D) is enrolled for benefits under part B;
4	and
5	"(E) did not receive medical care from a
6	Veterans Affairs medical facility based on the
7	individual's eligibility for care and services
8	under section 1710(a)(3) of title 38, United
9	States Code, during the period beginning on the
10	date that the individual attained age 65 and
11	ending on September 30, 1998.
12	"(6) Trust funds.—The term 'trust funds'
13	means the Federal Hospital Insurance Trust Fund
14	established in section 1817 and the Federal Supple-
15	mentary Medical Insurance Trust Fund established
16	in section 1841.
17	"(7) Veterans affairs medical facility.—
18	The term 'Veterans Affairs medical facility' means a
19	medical facility as defined in section 8101 of title
20	38, United States Code.
21	"(b) Demonstration Project.—
22	"(1) In general.—
23	"(A) ESTABLISHMENT.—The admin-
24	istering Secretaries are authorized to establish
25	a demonstration project (under agreements en-

tered into by the administering Secretaries)
under which the Secretary shall reimburse the
Secretary of Veterans Affairs, from the trust
funds, for medicare health care services furnished to targeted medicare-eligible veterans.

"(B) SEPARATE AGREEMENTS FOR CO-ORDINATED CARE AND PREFERRED PROVIDER MODELS.—The administering Secretaries shall enter into separate agreements with regard to demonstration sites operating under a coordinated care health plan model and a preferred provider model, and shall include in each agreement only such information that is applicable to that model.

## "(2) Number of Demonstration sites.—

"(A) IN GENERAL.—Subject to the succeeding provisions of this paragraph and subsection (k)(1)(B), the demonstration project shall be conducted in not more than 10 demonstration sites, designated jointly by the administering Secretaries.

"(B) AT LEAST 1 COORDINATED CARE AND
1 PREFERRED PROVIDER SITE.—The administrating Secretaries shall ensure that at least 1
of the demonstration sites is operated under a

1	coordinated care health plan model and at least
2	1 demonstration site is operated under a pre-
3	ferred provider model.
4	"(C) Restriction.—A demonstration site
5	may not operate under both a coordinated care
6	health plan model and a preferred provider
7	model.
8	"(D) Demonstration sites in rural
9	AREAS.—At least 3 demonstration sites shall be
10	sites that are located in geographically diverse
11	rural areas.
12	"(3) Restriction on New or expanded fa-
13	CILITIES.—No new Veterans Affairs medical facili-
14	ties may be built or expanded with funds from the
15	demonstration project.
16	"(4) Commencement of Project.—The ad-
17	ministering Secretaries shall commence the dem-
18	onstration project not later than 6 months after the
19	date of enactment of the Medicare Equity for Vet-
20	erans Act of 2002.
21	"(5) Duration.—Subject to subsection
22	(k)(1)(A), the authority of the administering Secre-
23	taries to conduct the demonstration project shall ter-

minate on the date that is 3 years after the date of

the commencement of the demonstration project.

24

1	"(c) Coordinated Care Health Plan Model.—
2	"(1) IN GENERAL.—The Secretary of Veterans
3	Affairs shall establish and operate coordinated care
4	health plans in order to provide the health care ben-
5	efits prescribed in paragraph (3) to targeted medi-
6	care-eligible veterans participating in the demonstra-
7	tion project consistent with part C.
8	"(2) Operation by or through a dem-
9	ONSTRATION SITE.—Any coordinated care health
10	plan established in accordance with paragraph (1)
11	shall be operated by or through a demonstration
12	site.
13	"(3) Health care benefits.—
14	"(A) In general.—Subject to subpara-
15	graph (B), the Secretary of Veterans Affairs
16	shall prescribe the health care benefits to be
17	provided to a targeted medicare-eligible veteran
18	enrolled in a coordinated care health plan under
19	the demonstration project.
20	"(B) MINIMUM BENEFITS.—The benefits
21	prescribed by the Secretary of Veterans Affairs

pursuant to subparagraph (A) shall include at

least all medicare health care services that are

22

1	"(4) Medicare requirements.—
2	"(A) In general.—
3	"(i) Requirements.—Except as pro-
4	vided in clause (ii), a coordinated care
5	health plan operating under the dem-
6	onstration project shall meet all require-
7	ments applicable to a Medicare+Choice
8	plan under part C and regulations per-
9	taining thereto, and any other require-
10	ments for receiving payments under this
11	title, except that the prohibition of pay-
12	ments to Federal providers of services
13	under sections 1814(c) and 1835(d), and
14	paragraphs (2) and (3) of section 1862(a)
15	shall not apply.
16	"(ii) WAIVER.—Except with respect to
17	any requirement described in subparagraph
18	(B), the Secretary is authorized to waive
19	any requirement described in clause (i), or
20	approve equivalent or alternative ways of
21	meeting such a requirement, but only is
22	such waiver or approval—
23	"(I) reflects the unique status of
24	the Department of Veterans Affairs as

1	an agency of the Federal Government;
2	and
3	"(II) is necessary to carry out, or
4	improve the efficiency of, the dem-
5	onstration project.
6	"(B) Beneficiary protections and
7	OTHER MATTERS.—A coordinated care health
8	plan shall comply with the requirements of part
9	C that relate to beneficiary protections and
10	other related matters, including such require-
11	ments relating to the following areas:
12	"(i) Enrollment and disenrollment.
13	"(ii) Nondiscrimination.
14	"(iii) Information provided to bene-
15	ficiaries.
16	"(iv) Cost-sharing limitations.
17	"(v) Appeal and grievance procedures.
18	"(vi) Provider participation.
19	"(vii) Access to services.
20	"(viii) Quality assurance and external
21	review.
22	"(ix) Advance directives.
23	"(x) Other areas of beneficiary protec-
24	tions that the Secretary determines are ap-

1	plicable to a coordinated health care plan
2	operating under the demonstration project.
3	"(d) Preferred Provider Model.—
4	"(1) In General.—The administering Secre-
5	taries shall contract with a private entity to establish
6	a preferred provider model under which—
7	"(A) targeted medicare-eligible veterans
8	participating in the project shall receive medi-
9	care health care services and additional health
10	care services determined appropriate by the ad-
11	ministering Secretaries; and
12	"(B) the Veterans Affairs medical facility
13	participating at the demonstration site is the
14	preferred provider under the plan.
15	"(2) Cost-sharing.—The administering Secre-
16	taries shall establish cost-sharing requirements for
17	targeted medicare-eligible veterans that receive medi-
18	care health care services under a preferred provider
19	model at the Veterans Affairs medical facility at the
20	demonstration site. Such cost-sharing requirements
21	may be different than the cost-sharing requirements
22	required under this title.
23	"(3) Medicare requirements.—
24	"(A) IN GENERAL.—Except as provided in
25	subparagraph (B), any entity or health care

1	provider that provides medicare health care
2	services under the demonstration project on a
3	preferred provider basis shall meet all of the re-
4	quirements under this title, except that the pro-
5	hibition of payments to Federal providers of
6	services under sections 1814(c) and 1835(d)
7	and paragraphs (2) and (3) of section 1862(a)
8	shall not apply.
9	"(B) WAIVER.—The Secretary is author-
10	ized to waive any requirement described under
11	subparagraph (A), or approve equivalent or al-
12	ternative ways of meeting such a requirement,
13	but only if such waiver or approval—
14	"(i) reflects the unique status of the
15	Department of Veterans Affairs as an
16	agency of the Federal Government; and
17	"(ii) is necessary to carry out, or im-
18	prove the efficiency of, the demonstration
19	project.
20	"(4) Verification of Eligibility.—
21	"(A) IN GENERAL.—The Secretary of Vet-
22	erans Affairs shall establish procedures for de-
23	termining whether an individual is eligible to re-

ceive medicare health care services on a pre-

ferred provider basis under the demonstration project.

- 3 "(B) RESTRICTION.—No payments shall
  4 be made under this section for any medicare
  5 health care service provided to an individual on
  6 a preferred provider basis under the demonstra7 tion project unless the individual has been de8 termined to be eligible for the service pursuant
  9 to the procedures established under subpara9 graph (A).
- 10 graph (A).

  11 "(e) CREDITING OF PAYMENTS.—A payment received
  12 by the Secretary of Veterans Affairs under the demonstra13 tion project shall be credited to the appropriation of the
  14 Department of Veterans Affairs for Medical Care.
  15 Amounts credited to that appropriation for services fur16 nished by a demonstration site shall be credited to
  17 amounts in the appropriation that are available for the
  18 demonstration site. Amounts so credited shall be available
- without fiscal year limitation.

  "(f) WAIVER OF CERTAIN VA REQUIREMENTS.—

  Notwithstanding any other provision of law, the Secretary

  Veterans Affairs shall furnish medicare health care

  services to targeted medicare-eligible veterans pursuant to

  the demonstration project.

1	"(g) Inspector General.—Nothing in any agree-
2	ment entered into under subsection (b)(1) shall limit the
3	Inspector General of the Department of Health and
4	Human Services from investigating any matters regarding
5	the expenditure of funds under this title for the dem-
6	onstration project, including compliance with the provi-
7	sions of this title and all other relevant laws.
8	"(h) Information Provided to Secretary To
9	Ensure Maintenance of Effort.—Prior to the com-
10	mencement of the demonstration project, the Secretary of
11	Veterans Affairs shall provide the Secretary with a list of
12	individuals who will not be eligible to receive benefits
13	under the demonstration project because of the application
14	of subsection $(a)(5)(E)$ .
15	"(i) Payments Based on Regular Medicare
16	PAYMENT RATES.—
17	"(1) Amount.—Subject to the succeeding pro-
18	visions of this subsection, the Secretary shall reim-
19	burse the Secretary of Veterans Affairs for health
20	care benefits provided under the demonstration
21	project at the following rates:
22	"(A) COORDINATED CARE HEALTH
23	PLANS.—In the case of health care benefits pro-
24	vided under the demonstration project to a tar-
25	geted medicare-eligible veteran enrolled in a co-

1 ordinated care health plan, at a rate equal to 2 percent of the 100 amount paid to Medicare+Choice organization under part C for 3 4 an enrollee in a Medicare+Choice plan offered 5 by such organization (as risk adjusted under 6 section 1853(a)(1)(B)). 7 "(B) Preferred Provider Model.—In

- "(B) Preferred provider model.—In the case of a medicare health care service that is provided at a demonstration site operating under a preferred provider model, at a rate equal to 95 percent of the amounts that otherwise would be payable under this title on a noncapitated basis for such service if the demonstration site was not part of this demonstration project, was participating in the medicare program, and imposed charges for such service.
- "(2) EXCLUSION OF CERTAIN AMOUNTS.—In computing the amount of payment under paragraph (1), the following amounts shall be excluded:
  - "(A) DISPROPORTIONATE SHARE HOS-PITAL ADJUSTMENT.—Any amount attributable to an adjustment under section 1886(d)(5)(F).
- "(B) DIRECT GRADUATE MEDICAL EDU-CATION PAYMENTS.—Any amount attributable to a payment under section 1886(h).

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	"(C) Indirect medical education ad-
2	JUSTMENT.—Any amount attributable to the
3	adjustment under section 1886(d)(5)(B).
4	"(D) PERCENTAGE OF CAPITAL PAY-
5	MENTS.—67 percent of any amounts attrib-
6	utable to payments for capital-related costs
7	under medicare payment policies under section
8	1886(g).
9	"(3) Periodic payments from medicare
10	TRUST FUNDS.—Payments under this subsection
11	shall be made—
12	"(A) on a periodic basis consistent with
13	the periodicity of payments under this title; and
14	"(B) in appropriate part, as determined by
15	the Secretary, from the trust funds.
16	"(4) Annual limit on medicare pay-
17	MENTS.—
18	"(A) COORDINATED CARE HEALTH PLAN
19	MODEL.—Subject to subparagraph (C), the ag-
20	gregate amount that may be paid to the De-
21	partment of Veterans Affairs under this sub-
22	section for enrollees in coordinated care health
23	plans for any of the 3 consecutive 12-month pe-
24	riods (the first of which begins on the date of
25	the commencement of the demonstration

1	project) shall be equal to an amount determined
2	appropriate by the administering Secretaries.
3	"(B) Preferred Provider Model.—
4	Subject to subparagraph (C), the aggregate
5	amount that may be paid to the Department of
6	Veterans Affairs under this subsection for
7	medicare health care services provided on a pre-
8	ferred provider basis at a demonstration site for
9	any of the 3 consecutive 12-month periods de-
10	scribed in subparagraph (A) shall be equal to
11	an amount determined appropriate by the ad-
12	ministering Secretaries.
13	"(C) CAP.—The aggregate amount to be
14	paid to the Department of Veterans Affairs
15	under this section—
16	"(i) during the first 12-month period
17	described in subparagraph (A) shall not
18	exceed \$75,000,000;
19	"(ii) during the second 12-month pe-
20	riod so described shall not exceed
21	\$75,000,000; and
22	"(iii) during the third 12-month pe-
23	riod so described shall not exceed
24	\$75,000,000.
25	"(j) GAO EVALUATION AND REPORTS.—

1	"(1) Evaluation.—
2	"(A) IN GENERAL.—The Comptroller Gen-
3	eral of the United States shall conduct an eval-
4	uation of the demonstration project
5	including—
6	"(i) an evaluation of demonstration
7	sites operating under a coordinated care
8	health plan model and under a preferred
9	provider model; and
10	"(ii) where appropriate, a comparison
11	of such models.
12	"(B) Contents.—Any evaluation con-
13	ducted under subparagraph (A) shall include ar
14	assessment, based on the agreements entered
15	into under subsection (b)(1), of the following:
16	"(i) Any savings or costs to the medi-
17	care program under this title resulting
18	from the demonstration project.
19	"(ii) Compliance of participating dem-
20	onstration sites with applicable measures
21	of quality of care, compared to such com-
22	pliance by other entities that participate in
23	medicare and are not Veterans Affairs
24	medical facilities.

1	"(iii) Compliance by the Department
2	of Veterans Affairs with the requirements
3	under this title.
4	"(iv) The number of targeted medi-
5	care-eligible veterans opting to receive
6	health care benefits under the demonstra-
7	tion project instead of receiving such bene-
8	fits through another health insurance plan
9	(including health care benefits under this
10	title).
11	"(v) A comparison of the costs of par-
12	ticipation of the demonstration sites in the
13	project with the reimbursements for health
14	care services provided by such sites.
15	"(vi) Any impact the demonstration
16	project has on the access to health care
17	services, or the quality of such services,
18	for—
19	"(I) targeted medicare-eligible
20	veterans receiving health care benefits
21	under the demonstration project; and
22	"(II) veterans (including targeted
23	medicare-eligible veterans) that are
24	not receiving health care benefits
25	under the demonstration project.

1	"(vii) Any impact the demonstration
2	project has on private health care providers
3	and on beneficiaries under this title that
4	are not receiving health care benefits under
5	the demonstration project.
6	"(viii) Any effect that the demonstra-
7	tion project has on the enrollment in
8	Medicare+Choice plans offered by
9	Medicare+Choice organizations under part
10	C in the established demonstration site
11	areas.
12	"(ix) Any impact that the exclusion of
13	the amounts described in subsection (i)(2)
14	from the reimbursement amounts under
15	the demonstration has on the Department
16	of Veterans Affairs or on targeted medi-
17	care-eligible veterans.
18	"(x) A description of the difficulties
19	(if any) experienced by—
20	"(I) the Department of Veterans
21	Affairs in managing the demonstra-
22	tion project; or
23	"(II) the Department of Health
24	and Human Services in overseeing the
25	demonstration project.

1	"(xi) The quality and precision of bill-
2	ing procedures utilized by demonstration
3	sites.
4	"(xii) The timeliness of billing at dem-
5	onstration sites.
6	"(xiii) The timeliness of reimburse-
7	ment by the Secretary under the dem-
8	onstration project.
9	"(xiv) The satisfaction level of tar-
10	geted medicare-eligible veterans partici-
11	pating in the demonstration project.
12	"(xv) The quality of the care provided
13	at demonstration sites.
14	"(xvi) The ability of targeted medi-
15	care-eligible veterans participating in the
16	demonstration project to access care, in-
17	cluding documentation of mean and me-
18	dium waiting periods.
19	"(xvii) Patient safety under the dem-
20	onstration project.
21	"(xviii) The ability of a demonstration
22	site to deliver totality of care in the local
23	service area.
24	"(xix) The percent of targeted medi-
25	care-eligible veterans participating in the

1	demonstration project that required refer-
2	ral for health care services and the cost of
3	such referrals relative to the cost of care
4	delivered locally.
5	"(xx) The satisfaction of Veterans Af-
6	fairs medical facilities participating in the
7	demonstration project with the operation
8	of the project.
9	"(xxi) The average pharmacy cost rel-
10	ative to matched Veterans Affairs popu-
11	lation.
12	"(xxii) The in-patient care cost com-
13	pared to a Veterans Affairs medical facility
14	not participating in the demonstration
15	project.
16	"(xxiii) Regional variations in the op-
17	eration of the demonstration project.
18	"(xxiv) Differences in demonstration
19	sites located in rural areas and demonstra-
20	tion sites located in urban areas.
21	"(xxv) The economic profile of tar-
22	geted medicare-eligible veterans partici-
23	pating in the demonstration.

1	"(xxvi) Any additional elements speci-
2	fied in the agreements entered into under
3	subsection (b)(1).
4	"(xxvii) Any additional elements that
5	the Comptroller General of the United
6	States determines are appropriate to as-
7	sess regarding the demonstration project.
8	"(2) Initial report.—
9	"(A) In General.—During the 6-month
10	period that begins on the 2-year anniversary of
11	the commencement of the demonstration
12	project, the Comptroller General of the United
13	States shall submit a report to the admin-
14	istering Secretaries and to the committees of
15	jurisdiction of Congress on the evaluation con-
16	ducted under paragraph (1), together with the
17	recommendations described in subparagraph
18	(B).
19	"(B) RECOMMENDATIONS.—The rec-
20	ommendations described in this subparagraph
21	are recommendations regarding—
22	"(i) how best to replicate the dem-
23	onstration sites operating under a coordi-
24	nated care health plan model and under a

1	preferred provider model in various demo-
2	graphic and geographic settings; and
3	"(ii) whether the administrating Sec-
4	retaries should extend and expand the
5	demonstration project, and if so, the con-
6	figuration and timing for the expansion
7	(broken down by demographic, geographic,
8	and care delivery model factors).
9	"(3) Subsequent reports if project is ex-
10	TENDED.—
11	"(A) In General.—If the administrating
12	Secretaries extend the demonstration project
13	pursuant to subsection (k)(1)(A), the Comp-
14	troller General of the United States, on the 4-
15	year, 6-year, and 8-year anniversary of the
16	commencement of the demonstration project,
17	shall submit a report to the administering Sec-
18	retaries and to the committees of jurisdiction of
19	Congress on the evaluation conducted under
20	paragraph (1), together with the recommenda-
21	tions described in paragraph (2)(B).
22	"(B) Reports not required if project
23	TERMINATED.—No report shall be required
24	under subparagraph (A) if the reporting date is

1	after the date that the demonstration project is
2	terminated by the administrating Secretaries.
3	"(k) Continuing Authority To Extend and Ex-
4	PAND THE DEMONSTRATION PROJECT.—
5	"(1) Authority.—If, after review of the oper-
6	ation of the demonstration project and the evalua-
7	tions and reports submitted by the Comptroller Gen-
8	eral of the United States under subsection (j), the
9	administrating Secretaries determine appropriate,
10	the administrating Secretaries may modify the
11	agreements entered into under subsection (b)(1) in
12	the following manner:
13	"(A) Notwithstanding subsection (b)(5),
14	the administering Secretaries may continue to
15	conduct the demonstration project beyond the
16	date described in such subsection.
17	"(B) Notwithstanding subsection
18	(b)(2)(A), the demonstration project may be
19	conducted at any demonstration site designated
20	jointly by the administering Secretaries.
21	"(C) Notwithstanding subsection (i)(4)(C),
22	the Administering Secretaries may establish a
23	cap for any 12-month period after the period
24	described in clause (iii) of such subsection that
25	is greater than the cap described in such clause.

1	"(2) Annual reports.—
2	"(A) In general.—If the administrating
3	Secretaries extend the demonstration project
4	pursuant to paragraph (1)(A), the admin-
5	istering Secretaries shall submit, for as long as
6	the demonstration project is being conducted
7	annual reports to the committees of jurisdiction
8	of Congress on the demonstration project.
9	"(B) REQUIRED ELEMENTS.—Each report
10	submitted under subparagraph (A) shall include
11	a detailed description of—
12	"(i) the administrating Secretaries
13	plans for future expansion and extension of
14	the demonstration project;
15	"(ii) justifications for such expansion
16	and extension; and
17	"(iii) performance measures under the
18	demonstration project.".

 $\bigcirc$