

107TH CONGRESS  
2D SESSION

# S. 2196

To establish the National Mormon Pioneer Heritage Area in the State of Utah, and for other purposes.

---

IN THE SENATE OF THE UNITED STATES

APRIL 18, 2002

Mr. BENNETT introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

---

## A BILL

To establish the National Mormon Pioneer Heritage Area in the State of Utah, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “National Mormon Pio-  
5       neer Heritage Area Act”.

6       **SEC. 2. FINDINGS AND PURPOSE.**

7       (a) FINDINGS.—Congress finds that—

8               (1) the historical, cultural, and natural heritage  
9       legacies of Mormon colonization and settlement are  
10      nationally significant;

1           (2) in the area starting along the Highway 89  
2           corridor at the Arizona border, passing through  
3           Kane, Garfield, Piute, Sevier, Wayne, and Sanpete  
4           Counties in the State of Utah, and terminating in  
5           Fairview, Utah, there are a variety of heritage re-  
6           sources that demonstrate—

7                   (A) the colonization of the western United  
8           States; and

9                   (B) the expansion of the United States as  
10          a major world power;

11          (3) the great relocation to the western United  
12          States was facilitated by—

13                   (A) the 1,400 mile trek from Illinois to the  
14          Great Salt Lake by the Mormon pioneers; and

15                   (B) the subsequent colonization effort in  
16          Nevada, Utah, the southeast corner of Idaho,  
17          the southwest corner of Wyoming, large areas  
18          of southeastern Oregon, much of southern Cali-  
19          fornia, and areas along the eastern border of  
20          California;

21          (4) the 250-mile Highway 89 corridor from  
22          Kanab to Fairview, Utah, contains some of the best  
23          features of the Mormon colonization experience in  
24          the United States;

1           (5) the landscape, architecture, traditions, be-  
 2           liefs, folk life, products, and events along Highway  
 3           89 convey the heritage of the pioneer settlement;

4           (6) the Boulder Loop, Capitol Reef National  
 5           Park, Zion National Park, Bryce Canyon National  
 6           Park, and the Highway 89 area convey the compel-  
 7           ling story of how early settlers—

8                   (A) interacted with Native Americans; and

9                   (B) established towns and cities in a  
 10           harsh, yet spectacular, natural environment;

11           (7) the colonization and settlement of the Mor-  
 12           mon settlers opened up vast amounts of natural re-  
 13           sources, including coal, uranium, silver, gold, and  
 14           copper;

15           (8) the Mormon colonization played a signifi-  
 16           cant role in the history and progress of the develop-  
 17           ment and settlement of the western United States;  
 18           and

19           (9) the artisans, crafters, innkeepers, outfitters,  
 20           historic landscape, customs, national parks, and ar-  
 21           chitecture in the Heritage Area make the Heritage  
 22           Area unique.

23           (b) PURPOSE.—The purpose of this Act is to estab-  
 24           lish the Heritage Area to—

1           (1) foster a close working relationship with all  
2           levels of government, the private sector, residents,  
3           business interests, and local communities in the  
4           State;

5           (2) empower communities in the State to con-  
6           serve, preserve, and enhance the heritage of the  
7           communities while strengthening future economic  
8           opportunities;

9           (3) conserve, interpret, and develop the histor-  
10          ical, cultural, natural, and recreational resources  
11          within the Heritage Area; and

12          (4) expand, foster, and develop heritage busi-  
13          nesses and products relating to the cultural heritage  
14          of the Heritage Area.

15 **SEC. 3. DEFINITIONS.**

16       In this Act:

17           (1) **ALLIANCE.**—The term “Alliance” means  
18           the Utah Heritage Highway 89 Alliance.

19           (2) **BOARD.**—The term “Board” means the  
20           Board of Directors of the Alliance.

21           (3) **HERITAGE AREA.**—The term “Heritage  
22           Area” means the National Mormon Pioneer Herit-  
23           age Area established by section 4(a).

1           (4) MANAGEMENT PLAN.—The term “manage-  
2           ment plan” means the plan developed by the Board  
3           under section 6(a).

4           (5) SECRETARY.—The term “Secretary” means  
5           the Secretary of the Interior.

6           (6) STATE.—The term “State” means the State  
7           of Utah.

8   **SEC. 4. NATIONAL MORMON PIONEER HERITAGE AREA.**

9           (a) ESTABLISHMENT.—There is established the Na-  
10          tional Mormon Pioneer Heritage Area.

11          (b) BOUNDARIES.—

12               (1) IN GENERAL.—The boundaries of the Herit-  
13          age Area shall include areas in the State that are—

14                       (A) related to the corridors—

15                               (i) from the Arizona border northward  
16                               through Kanab, Utah, and to the intersec-  
17                               tion of Highway 89 and Highway 12, in-  
18                               cluding Highway 12 and Highway 24 as  
19                               those highways loop off Highway 89 and  
20                               rejoin Highway 89 at Sigurd;

21                               (ii) from Highway 89 at the intersec-  
22                               tion of Highway 12 through Panguitch,  
23                               Junction, Marysvale, and Sevier County to  
24                               Sigurd;

1 (iii) continuing northward along High-  
 2 way 89 through Axtell and Sterling,  
 3 Sanpete County, to Fairview, Sanpete  
 4 County, at the junction with Utah High-  
 5 way 31; and

6 (iv) continuing northward along High-  
 7 way 89 through Fairview and Thistle  
 8 Junction, to the junction with Highway 6;  
 9 and

10 (B) located in the following communities:

11 Kanab, Mt. Carmel, Orderville, Glendale, Alton,  
 12 Cannonville, Tropic, Henrieville, Escalante,  
 13 Boulder, Teasdale, Fruita, Hanksville, Torrey,  
 14 Bicknell, Loa, Hatch, Panquitch, Circleville,  
 15 Antimony, Junction, Marysvale, Koosharem,  
 16 Sevier, Joseph, Monroe, Elsinore, Richfield,  
 17 Glenwood, Sigurd, Aurora, Salina, Mayfield,  
 18 Sterling, Gunnison, Fayette, Manti, Ephraim,  
 19 Spring City, Mt. Pleasant, Moroni, Fountain  
 20 Green, and Fairview.

21 (2) MAP.—The Secretary shall prepare a map  
 22 of the Heritage Area, which shall be on file and  
 23 available for public inspection in the office of the Di-  
 24 rector of the National Park Service.

6 (c) ADMINISTRATION.—The Heritage Area shall be  
7 administered in accordance with this Act.

8 SEC. 5. DESIGNATION OF ALLIANCE AS MANAGEMENT  
9 ENTITY.

10 (a) IN GENERAL.—The Alliance shall be the manage-  
11 ment entity for the Heritage Area.

12 (b) FEDERAL FUNDING.—

(1) AUTHORIZATION TO RECEIVE FUNDS.—The Alliance may receive amounts made available to carry out this Act.

(2) DISQUALIFICATION.—If a management plan is not submitted to the Secretary as required under section 6 within the time period specified in that section, the Alliance may not receive Federal funding under this Act until a management plan is submitted to the Secretary.

(c) USE OF FEDERAL FUNDS.—The Alliance may, for the purposes of developing and implementing the management plan, use Federal funds made available under this Act—

1 (1) to make grants and loans to the State, po-  
 2 litical subdivisions of the State, nonprofit organiza-  
 3 tions, and other persons;

4 (2) to enter into cooperative agreements with or  
 5 provide technical assistance to the State, political  
 6 subdivisions of the State, nonprofit organizations,  
 7 and other organizations;

8 (3) to hire and compensate staff;

9 (4) to obtain funds from any source under any  
 10 program or law requiring the recipient of funds to  
 11 make a contribution in order to receive the funds;  
 12 and

13 (5) to contract for goods and services.

14 (d) PROHIBITION OF ACQUISITION OF REAL PROP-  
 15 erty.—The Alliance may not use Federal funds received  
 16 under this Act to acquire real property or any interest in  
 17 real property.

18 **SEC. 6. MANAGEMENT OF THE HERITAGE AREA.**

19 (a) HERITAGE AREA MANAGEMENT PLAN.—

20 (1) DEVELOPMENT AND SUBMISSION FOR RE-  
 21 VIEW.—Not later than 3 years after the date of en-  
 22 actment of this Act, the Board, with public partici-  
 23 pation, shall develop and submit for review to the  
 24 Secretary a management plan for the Heritage Area.

25 (2) CONTENTS.—The management plan shall—



1 (A) present comprehensive recommenda-  
2 tions for the conservation, funding, manage-  
3 ment, and development of the Heritage Area;

4 (B) take into consideration Federal, State,  
5 county, and local plans in effect on the date of  
6 enactment of this Act;

7 (C) involve residents, public agencies, and  
8 private organizations in the Heritage Area;

9 (D) include a description of actions that  
10 units of government and private organizations  
11 are recommended to take to protect the re-  
12 sources of the Heritage Area;

13 (E) specify existing and potential sources  
14 of Federal and non-Federal funding for the  
15 conservation, management, and development of  
16 the Heritage Area; and

17 (F) include—

18 (i) an inventory of resources in the  
19 Heritage Area that—

20 (I) includes a list of property in  
21 the Heritage Area that should be con-  
22 served, restored, managed, developed,  
23 or maintained because of the histor-  
24 ical, cultural, or natural significance  
25 of the property as the property relates

1 to the themes of the Heritage Area;  
2 and

3 (II) does not include any prop-  
4 erty that is privately owned unless the  
5 owner of the property consents in  
6 writing to the inclusion;

7 (ii) a recommendation of policies for  
8 resource management that consider the ap-  
9 plication of appropriate land and water  
10 management techniques, including policies  
11 for the development of intergovernmental  
12 cooperative agreements to manage the his-  
13 torical, cultural, and natural resources and  
14 recreational opportunities of the Heritage  
15 Area in a manner that is consistent with  
16 the support of appropriate and compatible  
17 economic viability;

18 (iii) a program for implementation of  
19 the management plan, including plans for  
20 restoration and construction;

21 (iv) a description of any commitments  
22 that have been made by persons interested  
23 in management of the Heritage Area;

24 (v) an analysis of means by which  
25 Federal, State, and local programs may

1 best be coordinated to promote the pur-  
 2 poses of this Act; and

3 (vi) an interpretive plan for the Herit-  
 4 age Area.

5 (3) APPROVAL OR DISAPPROVAL OF THE MAN-  
 6 AGEMENT PLAN.—

7 (A) IN GENERAL.—Not later than 180  
 8 days after submission of the management plan  
 9 by the Board, the Secretary shall approve or  
 10 disapprove the management plan.

11 (B) FAILURE TO ACT.—If the Secretary  
 12 fails to approve or disapprove the management  
 13 plan within 180 days after the date of submis-  
 14 sion under subparagraph (A), the management  
 15 plan shall be considered to be approved.

16 (C) DISAPPROVAL AND REVISIONS.—

17 (i) IN GENERAL.—If the Secretary  
 18 disapproves the management plan, the Sec-  
 19 retary shall—

20 (I) advise the Board, in writing,  
 21 of the reasons for the disapproval; and

22 (II) make recommendations for  
 23 revision of the management plan.

24 (ii) APPROVAL OR DISAPPROVAL.—

25 The Secretary shall approve or disapprove

1 proposed revisions to the management plan  
 2 not later than 60 days after receipt of the  
 3 revisions from the Board.

4 (iii) FAILURE TO ACT.—If the Sec-  
 5 retary fails to approve or disapprove the  
 6 proposed revisions within 60 days after the  
 7 date of receipt under clause (i), the man-  
 8 agement plan and revisions shall be consid-  
 9 ered to be approved.

10 (b) PRIORITIES.—The Alliance shall give priority to  
 11 the implementation of actions, goals, and policies set forth  
 12 in the management plan, including—

13 (1) assisting units of government, regional plan-  
 14 ning organizations, and nonprofit organizations in—

15 (A) conserving the historical, cultural, and  
 16 natural resources of the Heritage Area;

17 (B) establishing and maintaining interpre-  
 18 tive exhibits in the Heritage Area;

19 (C) developing recreational opportunities in  
 20 the Heritage Area;

21 (D) increasing public awareness of and ap-  
 22 preciation for the historical, cultural, and nat-  
 23 ural resources of the Heritage Area;

24 (E) restoring historic buildings that are—

1 (i) located within the boundaries of  
2 the Heritage Area; and

3 (ii) related to the theme of the Herit-  
4 age Area; and

5 (F) ensuring that clear, consistent, and en-  
6 vironmentally appropriate signs identifying ac-  
7 cess points and sites of interest are put in place  
8 throughout the Heritage Area; and

9 (2) consistent with the goals of the manage-  
10 ment plan, encouraging economic viability in the af-  
11 fected communities by appropriate means, including  
12 encouraging and soliciting the development of herit-  
13 age products.

14 (c) CONSIDERATION OF INTERESTS OF LOCAL  
15 GROUPS.—In developing and implementing the manage-  
16 ment plan, the Board shall consider the interests of di-  
17 verse units of government, businesses, private property  
18 owners, and nonprofit organizations in the Heritage Area.

19 (d) PUBLIC MEETINGS.—The Board shall conduct  
20 public meetings at least annually regarding the implemen-  
21 tation of the management plan.

22 (e) ANNUAL REPORTS.—For any fiscal year in which  
23 the Alliance receives Federal funds under this Act or in  
24 which a loan made by the Alliance with Federal funds

1 under section 5(c)(1) is outstanding, the Alliance shall  
2 submit to the Secretary an annual report that describes—

3 (1) the accomplishments of the Alliance;

4 (2) the expenses and income of the Alliance;

5 and

6 (3) the entities to which the Alliance made any  
7 loans or grants during the year for which the report  
8 is made.

9 (f) COOPERATION WITH AUDITS.—For any fiscal  
10 year in which the Alliance receives Federal funds under  
11 this Act or in which a loan made by the Alliance with Fed-  
12 eral funds under section 5(c)(1) is outstanding, the Alli-  
13 ance shall—

14 (1) make available for audit by Congress, the  
15 Secretary, and appropriate units of government all  
16 records and other information relating to the ex-  
17 penditure of the Federal funds and any matching  
18 funds; and

19 (2) require, with respect to all agreements au-  
20 thorizing expenditure of the Federal funds by other  
21 organizations, that the receiving organizations make  
22 available for audit all records and other information  
23 relating to the expenditure of the Federal funds.

24 (g) DELEGATION.—

1           (1) IN GENERAL.—The Alliance may delegate  
2           the responsibilities and actions under this section for  
3           each area identified in section 4(b)(1).

4           (2) REVIEW.—All delegated responsibilities and  
5           actions are subject to review and approval by the Al-  
6           liance.

7   **SEC. 7. DUTIES AND AUTHORITIES OF FEDERAL AGENCIES.**

8           (a) TECHNICAL ASSISTANCE AND GRANTS.—

9           (1) IN GENERAL.—The Secretary may provide  
10          technical assistance and, subject to the availability  
11          of appropriations, grants to—

12                   (A) units of government, nonprofit organi-  
13                   zations, and other persons, at the request of the  
14                   Alliance; and

15                   (B) the Alliance, for use in developing and  
16                   implementing the management plan.

17          (2) PROHIBITION OF CERTAIN REQUIRE-  
18          MENTS.—The Secretary may not, as a condition of  
19          the award of technical assistance or grants under  
20          this section, require any recipient of the technical  
21          assistance or a grant to enact or modify any land  
22          use restriction.

23          (3) DETERMINATIONS REGARDING ASSIST-  
24          ANCE.—The Secretary shall determine whether a  
25          unit of government, nonprofit organization, or other

1 person shall be awarded technical assistance or  
2 grants and the amount of technical assistance—

3 (A) based on the extent to which the  
4 assistance—

5 (i) fulfills the objectives of the man-  
6 agement plan; and

7 (ii) achieves the purposes of this Act;  
8 and

9 (B) after giving special consideration to  
10 projects that provide a greater leverage of Fed-  
11 eral funds.

12 (b) PROVISION OF INFORMATION.—In cooperation  
13 with other Federal agencies, the Secretary shall provide  
14 the public with information concerning the location and  
15 character of the Heritage Area.

16 (c) OTHER ASSISTANCE.—The Secretary may enter  
17 into cooperative agreements with public and private orga-  
18 nizations for the purposes of implementing this section.

19 (d) DUTIES OF OTHER FEDERAL AGENCIES.—A  
20 Federal entity conducting any activity directly affecting  
21 the Heritage Area shall—

22 (1) consider the potential effect of the activity  
23 on the management plan; and



1           (2) consult with the Alliance with respect to the  
 2           activity to minimize the adverse effects of the activ-  
 3           ity on the Heritage Area.

4 **SEC. 8. NO EFFECT ON LAND USE AUTHORITY AND PRI-**  
 5 **VATE PROPERTY.**

6           (a) NO EFFECT ON LAND USE AUTHORITY.—Noth-  
 7           ing in this Act modifies, enlarges, or diminishes any au-  
 8           thority of Federal, State, or local government to regulate  
 9           any use of land under any other law (including regula-  
 10          tions).

11          (b) NO ZONING OR LAND USE POWERS.—Nothing  
 12          in this Act grants powers of zoning or land use control  
 13          to the Alliance.

14          (c) LOCAL AUTHORITY AND PRIVATE PROPERTY  
 15          NOT AFFECTED.—Nothing in this Act affects or author-  
 16          izes the Alliance to interfere with—

17                (1) the right of any person with respect to pri-  
 18                vate property; or

19                (2) any local zoning ordinance or land use plan  
 20                of the State or a political subdivision of the State.

21 **SEC. 9. AUTHORIZATION OF APPROPRIATIONS.**

22          (a) IN GENERAL.—There is authorized to be appro-  
 23          priated to carry out this Act \$10,000,000, of which not  
 24          more than \$1,000,000 may be made available for any fis-  
 25          cal year.

1       (b) FEDERAL SHARE.—The Federal share of the cost  
2 of any activity carried out using funds made available  
3 under this Act shall not exceed 50 percent.

4 **SEC. 10. TERMINATION OF AUTHORITY.**

5       The Secretary may not make any grant or provide  
6 any assistance under this Act after September 30, 2020.

○