107TH CONGRESS 2D SESSION

S. 2062

To provide fast-track trade negotiating authority to the President.

IN THE SENATE OF THE UNITED STATES

March 21, 2002

Mr. Durbin introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To provide fast-track trade negotiating authority to the President.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Comprehensive Trade Negotiating Authority Act of
- 6 2002".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is the following:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Negotiating objectives.
 - Sec. 3. Congressional trade advisers.
 - Sec. 4. Trade agreements authority.
 - Sec. 5. Commencement of negotiations.
 - Sec. 6. Congressional participation during negotiations.

- Sec. 7. Implementation of trade agreements.
- Sec. 8. Treatment of certain trade agreements.
- Sec. 9. Additional report and studies.
- Sec. 10. Additional implementation and enforcement requirements.
- Sec. 11. Technical and conforming amendments.
- Sec. 12. Definitions.

1 SEC. 2. NEGOTIATING OBJECTIVES.

- 2 (a) Overall Trade Negotiating Objectives.—
- 3 The overall trade negotiating objectives of the United
- 4 States for agreements subject to the provisions of section
- 5 4 are the following:
- 6 (1) To obtain clear and specific commitments
- 7 from trading partners of the United States to fulfill
- 8 existing international trade obligations according to
- 9 existing schedules.
- 10 (2) To obtain more open, equitable, and recip-
- 11 rocal market access for United States agricultural
- products, manufactured and other nonagricultural
- products, and services.
- 14 (3) To obtain the reduction or elimination of
- barriers to trade, including barriers that result from
- failure of governments to publish laws, rules, poli-
- 17 cies, practices, and administrative and judicial deci-
- sions.
- 19 (4) To ensure effective implementation of trade
- 20 commitments and obligations by strengthening the
- 21 effective operation of the rule of law by trading part-
- 22 ners of the United States.

- 1 (5) To oppose any attempts to weaken in any respect the trade remedy laws of the United States.
 - (6) To increase public access to international, regional, and bilateral trade organizations in which the United States is a member by developing such organizations and their underlying agreements in ways that make the resources of such organizations more accessible to, and their decisionmaking processes more open to participation by, workers, farmers, businesses, and nongovernmental organizations.
 - (7) To ensure that the dispute settlement mechanisms in multilateral, regional, and bilateral agreements lead to prompt and full compliance.
 - (8) To ensure that the benefits of trade extend broadly and fully to all segments of society.
 - (9) To pursue market access initiatives that benefit the world's least-developed countries.
 - (10) To ensure that trade rules take into account the special needs of least-developed countries.
 - (11) To promote enforcement of internationally recognized core labor standards by trading partners of the United States.
 - (12) To promote the ongoing improvement of environmental protections.

- 1 (13) To promote the compatibility of trade 2 rules with national environmental, health, and safety 3 standards and with multilateral environmental 4 agreements.
 - (14) To identify and pursue those areas of trade liberalization, such as trade in environmental technologies, that also promote protection of the environment.
 - (15) To ensure that existing and new rules of the WTO and of regional and bilateral trade agreements support sustainable development, protection of endangered species, and reduction of air and water pollution.
- 14 (16) To ensure that existing and new rules of 15 the WTO and of regional and bilateral agreements 16 are written, interpreted, and applied in such a way 17 as to facilitate the growth of electronic commerce.
- 18 (b) Principal Negotiating Objectives Under 19 The WTO.—The principal negotiating objectives of the 20 United States under the auspices of the WTO are the fol-21 lowing:
- 22 (1) RECIPROCAL TRADE IN AGRICULTURE.—
 23 The principal negotiating objective of the United
 24 States with respect to agriculture is to obtain com25 petitive opportunities for United States exports of

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- agricultural commodities in foreign markets equal to
 the competitive opportunities afforded foreign exports in United States markets and to achieve fairer
 and more open conditions of trade in bulk, specialty
 crop, and value-added commodities by doing the following:
 - (A) Reducing or eliminating, by a date certain, tariffs or other charges that decrease market opportunities for United States exports, giving priority to those products that are subject to significantly higher tariffs or subsidy regimes of major producing countries and providing reasonable adjustment periods for import sensitive products of the United States, in close consultation with the Congress.
 - (B) Eliminating disparities between applied and bound tariffs by reducing bound tariff levels.
 - (C) Enhancing the transparency of tariff regimes.
 - (D) Tightening disciplines governing the administration of tariff rate quotas.
 - (E) Eliminating export subsidies.
 - (F) Eliminating or reducing trade distorting domestic subsidies.

- (G) When negotiating reduction or elimination of export subsidies or trade distorting domestic subsidies with countries that maintain higher levels of such subsidies than the United States, obtaining reductions from other countries to United States subsidy levels before agreeing to reduce or eliminate United States subsidies.
 - (H) Preserving United States market development programs, including agriculture export credit programs that allow the United States to compete with other foreign export promotion efforts.
 - (I) Maintaining bona fide food aid programs.
 - (J) Allowing the preservation of programs that support family farms and rural communities but do not distort trade.
 - (K) Eliminating state trading enterprises, or, at a minimum, adopting rigorous disciplines that ensure transparency in the operations of such enterprises, including price transparency, competition, and the end of discriminatory policies and practices supporting cross-subsidization, price dis-

crimination, and price undercutting in export markets.

- (L) Eliminating practices that adversely affect trade in perishable or seasonal products, while improving import relief mechanisms to recognize the unique characteristics of perishable and seasonal agriculture. Before commencing negotiations with respect to agriculture, the Trade Representative, in consultation with the Congress, shall seek to develop a position on the treatment of perishable and seasonal food products to be employed in the negotiations in order to develop an international consensus on the treatment of such products in antidumping, countervailing duty, and safeguard actions and in any other relevant area.
- (M) Taking into account whether a party to the negotiations has failed to adhere to the provisions of already existing trade agreements with the United States or has circumvented obligations under those agreements.
- (N) Taking into account whether a product is subject to market distortions by reason of a failure of a major producing country to adhere to the provisions of already existing trade

1	agreements with the United States or by the
2	circumvention by that country of its obligations
3	under those agreements.
4	(O) Taking into account the impact that
5	agreements covering agriculture to which the
6	United States is a party, including NAFTA,
7	have had on the agricultural sector in the
8	United States.
9	(P) Ensuring that countries that accede to
10	the WTO have made meaningful market liberal-
11	ization commitments in agriculture.
12	(Q) Treating the negotiation of all issues
13	as a single undertaking, with implementation of
14	early agreements in particular sectors contin-
15	gent on an acceptable final package of agree-
16	ments on all issues.
17	(2) Trade in Services.—The principal negoti-
18	ating objective of the United States with respect to
19	trade in services is to further reduce or eliminate
20	barriers to, or other distortions of, international
21	trade in services by doing the following:
22	(A) Pursuing agreement by WTO members
23	to extend their commitments under the General
24	Agreement on Trade in Services (in this section

also referred to as "GATS") to—

1	(i) achieve maximum liberalization of
2	market access in all modes of supply, in-
3	cluding by removing restrictions on the
4	legal form of an investment or on the right
5	to own all or a majority share of a service
6	supplier, subject to national security excep-
7	tions;
8	(ii) remove regulatory and other bar-
9	riers that deny national treatment, or un-
10	reasonably restrict the establishment or op-
11	erations of service suppliers in foreign
12	markets;
13	(iii) reduce or eliminate any adverse
14	effects of existing government measures on
15	trade in services;
16	(iv) eliminate additional barriers to
17	trade in services, including restrictions on
18	access to services distribution networks
19	and information systems, unreasonable or
20	discriminatory licensing requirements, the
21	administration of cartels or toleration of
22	anticompetitive activity, unreasonable dele-

gation of regulatory powers to private enti-

ties, and similar government acts, meas-

ures, or policies affecting the sale, offering

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1	for sale, purchase, distribution, or use of
2	services that have the effect of restricting
3	access of services and service suppliers to
4	a foreign market; and
5	(v) grandfather existing concessions
6	and liberalization commitments.
7	(B) Strengthening requirements under
8	GATS to ensure that regulation of services and
9	service suppliers in all respects, including by
10	rulemaking, license-granting, standards-setting,
11	and through judicial, administrative, and arbi-
12	tral proceedings, is conducted in a transparent,
13	reasonable, objective, and impartial manner and
14	is otherwise consistent with principles of due
15	process.
16	(C) Continuing to oppose strongly cultural
17	exceptions to obligations under GATS, espe-
18	cially relating to audiovisual services and serv-
19	ice providers.
20	(D) Preventing discrimination against a
21	like service when delivered through electronic
22	means.
23	(E) Pursuing full market access and na-
24	tional treatment commitments for services sec-

1	tors essential to supporting electronic com-
2	merce.
3	(F) Broadening and deepening commit-
4	ments of other countries relating to basic and
5	value added telecommunications, including by—
6	(i) strengthening obligations and the
7	implementation of obligations to ensure
8	competitive, nondiscriminatory access to
9	public telecommunication networks and
10	services for Internet service providers and
11	other value-added service providers; and
12	(ii) preventing anticompetitive behav-
13	ior by major suppliers, including service
14	suppliers that are either government owned
15	or controlled or recently government owned
16	or controlled.
17	(G) Broadening and deepening commit-
18	ments of other countries relating to financial
19	services.
20	(3) Trade in manufactured and non-
21	AGRICULTURAL GOODS.—The principal negotiating
22	objectives of the United States with respect to trade
23	in manufactured and nonagricultural goods are the
24	following:

- 1 (A) To eliminate disparities between applied and bound tariffs by reducing bound tariff levels.
 - (B) To negotiate an agreement that includes reciprocal commitments to eliminate duties in sectors in which tariffs are currently approaching zero.
 - (C) To eliminate tariff and nontariff disparities remaining from previous rounds of multilateral trade negotiations that have put United States exports at a competitive disadvantage in world markets, especially tariff and nontariff barriers in foreign countries in those sectors where the United States imposes no significant barriers to imports and where foreign tariff and nontariff barriers are substantial.
 - (D) To obtain the reduction or elimination of tariffs on value-added products that provide a disproportionate level of protection compared to that provided to raw materials.
 - (E) To eliminate additional nontariff barriers to trade, including—

1	(i) anticompetitive restrictions on ac-
2	cess to product distribution networks and
3	information systems;
4	(ii) unreasonable or discriminatory in-
5	spection processes;
6	(iii) the administration of cartels, or
7	the promotion, enabling, or toleration of
8	anticompetitive activity;
9	(iv) unreasonable delegation of regu-
10	latory powers to private entities;
11	(v) unreasonable or discriminatory li-
12	censing requirements; and
13	(vi) similar government acts, meas-
14	ures, or policies affecting the sale, offering
15	for sale, purchase, transportation, distribu-
16	tion, or use of goods that have the effect
17	of restricting access of goods to a foreign
18	market.
19	(4) Trade in civil aircraft.—The principal
20	negotiating objectives of the United States with re-
21	spect to civil aircraft are those contained in section
22	135(c) of the Uruguay Round Agreements Act (19
23	U.S.C. $3555(e)$).
24	(5) Rules of origin.—The principal negoti-
25	ating objective of the United States with respect to

- rules of origin is to conclude the work program on rules of origin described in Article 9 of the Agreement on Rules of Origin.
 - (6) DISPUTE SETTLEMENT.—The principal negotiating objectives of the United States with respect to dispute settlement are the following:
 - (A) To improve enforcement of decisions of dispute settlement panels to ensure prompt compliance by foreign governments with their obligations under the WTO.
 - (B) To strengthen rules that promote cooperation by the governments of WTO members in producing evidence in connection with dispute settlement proceedings, including copies of laws, regulations, and other measures that are the subject of or are directly relevant to the dispute, other than evidence that is classified on the basis of national security, and evidence that is business confidential.
 - (C) To pursue rules for the management of translation-related issues.
 - (D) To require that all submissions by governments to dispute settlement panels and the Appellate Body be made available to the public upon submission, providing appropriate excep-

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tions for only that information included in a submission that is classified on the basis of national security or that is business confidential.

- (E) To require that meetings of dispute settlement panels and the Appellate Body with parties to a dispute are open to other WTO members and the public and provide for in camera treatment of only those portions of a proceeding dealing with evidence that is classified on the basis of national security or that is business confidential.
- (F) To require that transcripts of proceedings of dispute settlement panels and the Appellate Body be made available to the public promptly, providing appropriate exceptions for only that information included in the transcripts that is classified on the basis of national security or that is business confidential.
- (G) To establish rules allowing for the submission of amicus curiae briefs to dispute settlement panels and the Appellate Body, and to require that such briefs be made available to the public, providing appropriate exceptions for only that information included in the briefs

which is classified on the basis of national security or that is business confidential.

- (H) To strengthen rules protecting against conflicts of interest by members of dispute settlement panels and the Appellate Body, and promoting the selection of such members with the skills and time necessary to decide increasingly complex cases.
- (I) To pursue the establishment of formal procedures under which dispute settlement panels, the Appellate Body, and the Dispute Settlement Body seek advice from other for of competent jurisdiction, such as the International Court of Justice, the ILO, representative bodies established under international environmental agreements, and scientific experts.
- (J) To ensure application of the requirement that dispute settlement panels and the Appellate Body apply the standard of review established in Article 17.6 of the Antidumping Agreement and clarify that this standard of review should apply to cases under the Agreement on Subsidies and Countervailing Measures and the Agreement on Safeguards.

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- (7) Sanitary and Phytosanitary Measures.—The principal negotiating objectives of the United States with respect to sanitary and phytosanitary measures are the following:
 - (A) To oppose reopening of the Agreement on the Application of Sanitary and Phytosanitary Measures.
 - (B) To affirm the compatibility of trade rules with measures to protect human health, animal health, and the phytosanitary situation of each WTO member by doing the following:
 - (i) Reaffirming that a decision of a WTO member not to adopt an international standard for the basis of a sanitary or phytosanitary measure does not in itself create a presumption of inconsistency with the Agreement on the Application of Sanitary and Phytosanitary Measures, and that the initial burden of proof rests with the complaining party, as set forth in the determination of the Appellate Body in EC Measures Concerning Meat Meat Products (Hormones), AB-1997-4, WT/DS26/AB/R, January 16, 1998.

1	(ii) Reaffirming that WTO members
2	may take provisional sanitary or
3	phytosanitary measures where the relevant
4	scientific evidence is insufficient, so long as
5	such measures are based on available perti-
6	nent information, and members taking
7	such provisional measures seek to obtain
8	the additional information necessary to
9	complete a risk assessment within a rea-
10	sonable period of time. For purposes of
11	this clause, a reasonable period of time in-
12	cludes sufficient time to evaluate the po-
13	tential for adverse effects on human or
14	animal health arising from the presence of
15	additives, contaminants, toxins, or disease-
16	causing organisms in food, beverages, or
17	feedstuffs.
18	(8) TECHNICAL BARRIERS TO TRADE.—The
19	principal negotiating objectives of the United States
20	with respect to technical barriers to trade are the
21	following:
22	(A) To oppose reopening of the Agreement
23	on Technical Barriers to Trade.
24	(B) Recognizing the legitimate role of la-

beling that provides relevant information to

consumers, to ensure that labeling regulations and standards do not have the effect of creating an unnecessary obstacle to trade or are used as a disguised barrier to trade by increasing transparency in the preparation, adoption, and application of labeling regulations and standards.

- (9) Trade-related aspects of intellectual property rights are the following:
 - (A) To oppose extension of the date by which WTO members that are developing countries must implement their obligations under the Agreement on Trade Related Aspects of Intellectual Property Rights (in this section also referred to as the "TRIPs Agreement"), pursuant to paragraph 2 of Article 65 of that agreement.
 - (B) To oppose extension of the moratorium on the application of subparagraphs 1(b) and 1(c) of Article XXIII of the GATT 1994 to the settlement of disputes under the TRIPs Agreement, pursuant to paragraph 2 of Article 64 of the TRIPs Agreement.

- (C) To oppose any weakening of existing obligations of WTO members under the TRIPs Agreement.
 - (D) To ensure that standards of protection and enforcement keep pace with technological developments, including ensuring that rightholders have the legal and technological means to control the use of their works through the Internet and other global communication media, and to prevent the unauthorized use of their works.
 - (E) To prevent misuse of reference pricing classification systems by developed countries as a way to discriminate against innovative pharmaceutical products and innovative medical devices, without challenging legitimate reference pricing systems not used as a disguised restriction on trade.
 - (F)(i) To clarify that under Article 31 of the TRIPs Agreement WTO members are able to adopt measures necessary to protect the public health and to respond to situations of national emergency or extreme urgency, including by taking actions that have the effect of in-

1	creasing access to essential medicines and med-
2	ical technologies.
3	(ii) In situations involving infectious dis-
4	eases, to encourage WTO members that take
5	actions described under clause (i) to also imple-
6	ment policies—
7	(I) to address the underlying causes
8	necessitating the actions, including, in the
9	case of infectious diseases, encouraging
10	practices that will prevent further trans-
11	mission and infection;
12	(II) to take steps to stimulate the de-
13	velopment of the infrastructure necessary
14	to deliver adequate health care services, in-
15	cluding the essential medicines and medical
16	technologies at issue;
17	(III) to ensure the safety and efficacy
18	of the essential medicines and medical
19	technologies involved; and
20	(IV) to make reasonable efforts to ad-
21	dress the problems of supply of the essen-
22	tial medicines and medical technologies in-
23	volved (other than by compulsory licens-
24	ing), consistent with the obligation set

1	forth in Article 31 of the TRIPs Agree-
2	ment.
3	(iii) To encourage members of the Organi-
4	zation for Economic Cooperation and Develop-
5	ment and the private sectors in their countries
6	to work with the United Nations, the World
7	Health Organization, and other relevant inter-
8	national organizations, including humanitarian
9	relief organizations, to assist least-developed
10	and developing countries, in all possible ways,
11	in increasing access to essential medicines and
12	medical technologies including through dona-
13	tions, sales at cost, funding of global medicines
14	trust funds, and developing and implementing
15	prevention efforts and health care infrastruc-
16	ture projects.
17	(10) Transparency.—The principal negoti-
18	ating objectives of the United States with respect to
19	transparency are the following:
20	(A) To pursue the negotiation of an
21	agreement—
22	(i) requiring that government laws,
23	rules, and administrative and judicial deci-
24	sions be published and made available to
25	the public so that governments, businesses,

1	and the public have adequate notice of
2	them;
3	(ii) requiring adequate notice before
4	new rules are promulgated or existing rules
5	amended;
6	(iii) encouraging governments to open
7	rulemaking to public comment;
8	(iv) establishing that any administra-
9	tive proceeding conducted by the govern-
10	ment of any WTO member relating to any
11	of the WTO Agreements and applied to the
12	persons, goods, or services of any other
13	WTO member shall be conducted in a
14	manner that—
15	(I) gives persons of any other
16	WTO member affected by the pro-
17	ceeding reasonable notice, in accord-
18	ance with domestic procedures, of
19	when the proceeding is initiated, in-
20	cluding a description of the nature of
21	the proceeding, a statement of the
22	legal authority under which the pro-
23	ceeding is initiated, and a general de-
24	scription of any issues in controversy;

1	(II) gives such persons a reason-
2	able opportunity to present facts and
3	arguments in support of their posi-
4	tions prior to any final administrative
5	action, when time, the nature of the
6	proceeding, and the public interest
7	permit; and
8	(III) is in accordance with do-
9	mestic law; and
10	(v) requiring each WTO member—
11	(I) to establish or maintain judi-
12	cial, quasi-judicial, or administrative
13	tribunals (impartial and independent
14	of the office or authority entrusted
15	with administrative enforcement) or
16	procedures for the purpose of the
17	prompt review and, where warranted,
18	correction of final administrative ac-
19	tions regarding matters covered by
20	any of the WTO Agreements;
21	(II) to ensure that, in such tribu-
22	nals or procedures, parties to the pro-
23	ceeding are afforded a reasonable op-
24	portunity to support or defend their
25	respective positions; and

1	(III) to ensure that such tribu-
2	nals or procedures issue decisions
3	based on the evidence and submissions
4	of record or, where required by do-
5	mestic law, the record compiled by the
6	office or authority entrusted with ad-
7	ministrative enforcement.
8	(B) To pursue a commitment by all WTO
9	members to improve the public's understanding
10	of and access to the WTO and its related agree-
11	ments by—
12	(i) encouraging the Secretariat of the
13	WTO to enhance the WTO website by pro-
14	viding improved access to a wider array of
15	WTO documents and information on the
16	trade regimes of, and other relevant infor-
17	mation on, WTO members;
18	(ii) promoting public access to council
19	and committee meetings by ensuring that
20	agendas and meeting minutes continue to
21	be made available to the public;
22	(iii) ensuring that WTO documents
23	that are most informative of WTO activi-
24	ties are circulated on an unrestricted basis

1	or, if classified, are made available to the
2	public more quickly;
3	(iv) seeking the institution of regular
4	meetings between WTO officials and rep-
5	resentatives of nongovernmental organiza-
6	tions, businesses and business groups,
7	labor unions, consumer groups, and other
8	representatives of civil society; and
9	(v) supporting the creation of a com-
10	mittee within the WTO to oversee imple-
11	mentation of the agreement reached under
12	this paragraph.
13	(11) GOVERNMENT PROCUREMENT.—The prin-
14	cipal negotiating objectives of the United States with
15	respect to government procurement are the fol-
16	lowing:
17	(A) To seek to expand the membership of
18	the Agreement on Government Procurement.
19	(B) To seek conclusion of a WTO agree-
20	ment on transparency in government procure-
21	ment.
22	(C) To promote global use of electronic
23	publication of procurement information, includ-
24	ing notices of procurement opportunities.

1	(12) Trade remedy laws.—The principal ne-
2	gotiating objectives of the United States with respect
3	to trade remedy laws are the following:
4	(A) To preserve the ability of the United
5	States to enforce vigorously its trade laws, in-
6	cluding the antidumping, countervailing duty,
7	and safeguard laws, and not enter into agree-
8	ments that lessen in any respect the effective-
9	ness of domestic and international disciplines—
10	(i) on unfair trade, especially dumping
11	and subsidies, or
12	(ii) that address import increases or
13	surges, such as under the safeguard rem-
14	edy,
15	in order to ensure that United States workers,
16	farmers and agricultural producers, and firms
17	can compete fully on fair terms and enjoy the
18	benefits of reciprocal trade concessions.
19	(B) To eliminate the underlying causes of
20	unfair trade practices and import surges, in-
21	cluding closed markets, subsidization, govern-
22	ment practices promoting, enabling, or toler-
23	ating anticompetitive practices, and other forms
24	of government intervention that generate or

sustain excess, uneconomic capacity.

1	(13) Trade and labor market stand-
2	ARDS.—The principal negotiating objectives of the
3	United States with respect to trade and labor mar-
4	ket standards are the following:
5	(A) To achieve a framework of enforceable
6	multilateral rules as soon as practicable that
7	leads to the adoption and enforcement of core,
8	internationally recognized labor standards, in-
9	cluding in the WTO and, as appropriate, other
10	international organizations, including the ILO.
11	(B) To update Article XX of the GATT
12	1994, and Article XIV of the GATS in relation
13	to core internationally recognized worker rights,
14	including in regard to actions of WTO members
15	taken consistent with and in furtherance of rec-
16	ommendations made by the ILO under Article
17	33 of the Constitution of the ILO.
18	(C) To establish promptly a working group
19	on trade and labor issues—
20	(i) to explore the linkage between
21	international trade and investment and
22	internationally recognized worker rights
23	(as defined in section 502(a)(4) of the

Trade Act of 1974), taking into account

1	differences in the level of development
2	among countries;
3	(ii) to examine the effects on inter-
4	national trade and investment of the sys-
5	tematic denial of those worker rights;
6	(iii) to consider ways to address such
7	effects; and
8	(iv) to develop methods to coordinate
9	the work program of the working group
10	with the ILO.
11	(D) To provide for regular review of adher-
12	ence to core labor standards in the Trade Policy
13	Review Mechanism established in Annex 3 to
14	the WTO Agreement.
15	(E) To establish a working relationship be-
16	tween the WTO and the ILO—
17	(i) to identify opportunities in trade-
18	affected sectors of the economies of WTO
19	members to improve enforcement of inter-
20	nationally recognized core labor standards;
21	(ii) to provide WTO members with
22	technical and legal assistance in developing
23	and enforcing internationally recognized
24	core labor standards; and

1	(iii) to provide technical assistance to
2	the WTO to assist with the Trade Policy
3	Review Mechanism.
4	(14) Trade and the environment.—The
5	principal negotiating objectives of the United States
6	with respect to trade and the environment are the
7	following:
8	(A) To strengthen the role of the Com-
9	mittee on Trade and Environment of the WTO,
10	including providing that the Committee
11	would—
12	(i) review and comment on negotia-
13	tions; and
14	(ii) review potential effects on the en-
15	vironment of WTO Agreements and future
16	agreements of the WTO on liberalizing
17	trade in natural resource products.
18	(B) To provide for regular review of adher-
19	ence to environmental standards in the Trade
20	Policy Review Mechanism of the WTO.
21	(C) To clarify exceptions under Article XX
22	(b) and (g) of the GATT 1994 to ensure effec-
23	tive protection of human, animal, or plant life
24	or health, and conservation of exhaustible nat-
25	ural resources.

- 31 1 (D) To amend Article XX of the GATT 2 1994 and Article XIV of the GATS to include 3 an explicit exception for actions taken that are 4 in accordance with those obligations under any multilateral environmental agreement accepted 6 by both parties to a dispute. 7 (E) To amend Article XIV of the GATS to 8 include an exception for measures relating to 9
 - the conservation of exhaustible natural resources if such measures are made effective in conjunction with restrictions on domestic production or consumption.
 - (F) To give priority to trade liberalization measures that promote sustainable development, including eliminating duties on environmental goods, and obtaining commitments on environmental services.
 - (G) To reduce subsidies in natural resource sectors (including fisheries and forest products) and export subsidies in agriculture.
 - (H) To improve coordination between the WTO and relevant international environmental organizations in the development of multilaterally accepted principles for sustainable develop-

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1	ment, including sustainable forestry and fishery
2	practices.
3	(15) Institution building.—The principal
4	negotiating objectives of the United States with re-
5	spect to institution building are the following:
6	(A) To strengthen institutional mecha-
7	nisms within the WTO that facilitate dialogue
8	and coordinate activities between nongovern-
9	mental organizations and the WTO.
10	(B) To seek greater transparency of WTO
11	processes and procedures for all WTO members
12	by—
13	(i) promoting the improvement of in-
14	ternal communication between the Secre-
15	tariat and all WTO members; and
16	(ii) establishing points of contact to
17	facilitate communication between WTO
18	members on any matter covered by the
19	WTO Agreements.
20	(C) To improve coordination between the
21	WTO and other international organizations
22	such as the International Bank for Reconstruc-
23	tion and Development, the International Mone-
24	tary Fund, the ILO, the Organization for Eco-
25	nomic Cooperation and Development, the

1	United Nations Conference on Trade and De-
2	velopment, and the United Nations Environ-
3	ment Program to increase the effectiveness of
4	technical assistance programs.
5	(D) To increase the efforts of the WTO,
6	both on its own and through partnerships with
7	other institutions, to provide technical assist-
8	ance to developing countries, particularly least-
9	developed countries, to promote the rule of law,
10	to assist those countries in complying with their
11	obligations under the World Trade Organization
12	agreements, and to address the full range of
13	challenges arising from implementation of such
14	obligations.
15	(E) To improve the Trade Policy Review
16	Mechanism of the WTO to cover a wider array
17	of trade-related issues.
18	(16) Trade and investment.—The principal
19	negotiating objectives of the United States with re-
20	spect to trade and investment are the following:
21	(A) To pursue further reduction of trade-
22	distorting investment measures, including—
23	(i) by pursuing agreement to ensure
24	the free transfer of funds related to invest-
25	ments;

1	(ii) by pursuing reduction or elimi-
2	nation of the exceptions to the principle of
3	national treatment; and
4	(iii) by pursuing amendment of the il-
5	lustrative list annexed to the WTO Agree-
6	ment on Trade-Related Investment Meas-
7	ures (in this section also referred to as the
8	"TRIMs Agreement") to include forced
9	technology transfers, performance require-
10	ments, minimum investment levels, forced
11	licensing of intellectual property, or other
12	unreasonable barriers to the establishment
13	or operation of investments as measures
14	that are inconsistent with the obligation of
15	national treatment provided for in para-
16	graph 4 of Article III of the GATT 1994
17	or the obligation of general elimination of
18	quantitative restrictions provided for in
19	paragraph 1 of Article XI of the GATT
20	1994.
21	(B) To seek to strengthen the enforce-
22	ability of and compliance with the TRIMs
23	Agreement.

1	(17) Electronic commerce.—The principal
2	negotiating objectives of the United States with re-
3	spect to electronic commerce are the following:
4	(A) Make permanent and binding the mor-
5	atorium on customs duties on electronic trans-
6	missions declared in the WTO Ministerial Dec-
7	laration of May 20, 1998.
8	(B) Ensure that current obligations, rules,
9	disciplines, and commitments under the WTO
10	apply to electronically delivered goods and serv-
11	ices.
12	(C) Ensure that the classification of elec-
13	tronically delivered goods and services ensures
14	the most liberal trade treatment possible.
15	(D) Ensure that electronically delivered
16	goods and services receive no less favorable
17	treatment under WTO trade rules and commit-
18	ments than like products delivered in physical
19	form.
20	(E) Ensure that governments refrain from
21	implementing trade-related measures that im-
22	pede electronic commerce.
23	(F) Where legitimate policy objectives re-
24	quire domestic regulations that affect electronic
25	commerce, to obtain commitments that any

1	such regulations are nondiscriminatory, trans-
2	parent, and promote an open market environ-
3	ment.
4	(G) Pursue a procompetitive regulatory en-
5	vironment for basic and value-added tele-
6	communications services abroad, so as to facili-
7	tate the conduct of electronic commerce.
8	(H) Focus any future WTO work program
9	on electronic commerce on educating WTO
10	members regarding the benefits of electronic
11	commerce and on facilitating the liberalization
12	of trade barriers in areas that directly impede
13	the conduct of electronic commerce.
14	(18) Developing countries.—The principal
15	negotiating objectives of the United States with re-
16	spect to developing countries are the following:
17	(A) To enter into trade agreements that
18	promote the economic growth of both devel-
19	oping countries and the United States and the
20	mutual expansion of market opportunities.
21	(B) To ensure appropriate phase-in periods
22	with respect to the obligations of least-devel-
23	oped countries.
24	(C) To coordinate with the World Bank,
25	the International Monetary Fund, and other

- international institutions to provide debt relief and other assistance to promote the rule of law and sound and sustainable development.
 - (D) To accelerate tariff reductions that benefit least-developed countries.
 - (19) Current account surpluses.—The principal negotiating objective of the United States with respect to current account surpluses is to develop rules to address large and persistent global current account imbalances of countries, including imbalances that threaten the stability of the international trading system, by imposing greater responsibility on such countries to undertake policy changes aimed at restoring current account equilibrium, including expedited implementation of trade agreements where feasible and appropriate or by offering debt repayment on concessional terms.
 - (20) Trade and monetary coordination.—
 The principal negotiating objective of the United States with respect to trade and monetary coordination is to foster stability in international currency markets and develop mechanisms to assure greater coordination, consistency, and cooperation between international trade and monetary systems and institutions in order to protect against the trade con-

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1	sequences of significant and unanticipated currency
2	movements.
3	(21) Access to high technology.—The
4	principal negotiating objectives of the United States
5	with respect to access to high technology are the fol-
6	lowing:
7	(A) To obtain the elimination or reduction
8	of foreign barriers to, and of acts, policies, or
9	practices by foreign governments which limit,
10	equitable access by United States persons to
11	foreign-developed technology.
12	(B) To seek the elimination of tariffs on
13	all information technology products, infrastruc-
14	ture equipment, scientific instruments, and
15	medical equipment.
16	(C) To pursue the reduction of foreign bar-
17	riers to high technology products of the United
18	States.
19	(D) To enforce and promote the Agree-
20	ment on Technical Barriers to Trade, and en-
21	sure that standards, conformity assessments,
22	and technical regulations are not used as obsta-

cles to trade in information technology and

communications products.

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39 1 (E) To require all WTO members to sign 2 the Information Technology Agreement of the 3 WTO, and to expand and update product cov-4 erage under that agreement. 5 (22) Corruption.—The principal negotiating 6 objectives of the United States with respect to the 7 use of money or other things of value to influence 8 acts, decisions, or omissions of foreign governments 9 or officials or to secure any improper advantage in 10 a manner affecting trade are the following: 11 (A) To obtain standards applicable to per-12 sons from all countries participating in the ap-13 plicable trade agreement that are equivalent to, 14 or more restrictive than, the prohibitions appli-15 cable to issuers, domestic concerns, and other 16 persons under section 30A of the Securities and

20 (B) To implement mechanisms to ensure 21 effective enforcement of the standards described 22 in subparagraph (A).

Exchange Act of 1934 and sections 104 and

104A of the Foreign Corrupt Practices Act of

(23) Implementation of existing commitments and improvement of the wto and the wto agreements.—The principal negotiating ob-

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1	jectives of the United States with respect to imple-
2	mentation of existing commitments under the WTO
3	are the following:
4	(A) To ensure that all WTO members
5	comply fully with existing obligations under the
6	WTO according to existing commitments and
7	timetables.
8	(B) To strengthen the ability of the Trade
9	Policy Review Mechanism within the WTO to
10	review implementation by WTO members of
11	commitments under the WTO.
12	(C) To undertake diplomatic and, as ap-
13	propriate, dispute settlement efforts to promote
14	compliance with commitments under the WTO.
15	(D) To extend the coverage of the WTO
16	Agreements to products, sectors, and conditions
17	of trade not adequately covered.
18	(c) Negotiating Objectives for the FTAA.—
19	The principal negotiating objectives of the United States
20	in seeking a trade agreement establishing a Free Trade
21	Area for the Americas are the following:
22	(1) RECIPROCAL TRADE IN AGRICULTURE.—
23	The principal negotiating objective of the United
24	States with respect to agriculture is to obtain com-
25	petitive opportunities for United States exports of

- agricultural commodities in foreign markets equal to
 the competitive opportunities afforded foreign exports in United States markets and to achieve fairer
 and more open conditions of trade in bulk, specialty
 crop, and value-added commodities by doing the following:
 - (A) Reducing or eliminating, by a date certain, tariffs or other charges that decrease market opportunities for United States exports, giving priority to those products that are subject to significantly higher tariffs or subsidy regimes of major producing countries and providing reasonable adjustment periods for import sensitive products of the United States, in close consultation with Congress.
 - (B) Eliminating disparities between applied and bound tariffs by reducing bound tariff levels.
 - (C) Enhancing the transparency of tariff regimes.
 - (D) Tightening disciplines governing the administration of tariff rate quotas.
 - (E) Establishing mechanisms to prevent agricultural products from being exported to FTAA members by countries that are not

1	FTAA members with the aid of export sub-
2	sidies.
3	(F) Maintaining bona fide food aid pro-
4	grams.
5	(G) Allowing the preservation of programs
6	that support family farms and rural commu-
7	nities but do not distort trade.
8	(H) Eliminating state trading enterprises
9	or, at a minimum, adopting rigorous disciplines
10	that ensure transparency in the operations of
11	such enterprises, including price transparency,
12	competition, and the end of discriminatory
13	practices, including policies supporting cross-
14	subsidization, price discrimination, and price
15	undercutting in export markets.
16	(I) Eliminating technology-based discrimi-
17	nation against agricultural commodities, and
18	ensuring that the rules negotiated do not weak-
19	en rights and obligations under the Agreement
20	on the Application of Sanitary and
21	Phytosanitary Measures.
22	(J) Eliminating practices that adversely af-
23	fect trade in perishable or seasonal products,
24	while improving import relief mechanisms to

recognize the unique characteristics of perish-

able and seasonal agriculture. Before proceeding with negotiations with respect to agriculture, the Trade Representative, in consultation with the Congress, shall seek to develop a position on the treatment of perishable and seasonal food products to be employed in the negotiations in order to develop a consensus on the treatment of such products in dumping or safeguard actions and in any other relevant area.

- (K) Taking into account whether a party to the negotiations has failed to adhere to the provisions of already existing trade agreements with the United States or has circumvented obligations under those agreements.
- (L) Taking into account whether a product is subject to market distortions by reason of a failure of a major producing country to adhere to the provisions of already existing trade agreements with the United States or by the circumvention by that country of its obligations under those agreements.
- (M) Taking into account the impact that agreements covering agriculture to which the United States is a party, including NAFTA, have on the United States agricultural industry.

- 1 (2) TRADE IN SERVICES.—The principal negoti-2 ating objective of the United States with respect to 3 trade in services is to achieve, to the maximum ex-4 tent possible, the elimination of barriers to, or other 5 distortions of, trade in services in all modes of sup-6 ply and across the broadest range of service sectors 7 by doing the following:
 - (A) Pursuing agreement to treat negotiation of trade in services in a negative list manner whereby commitments will cover all services and all modes of supply unless particular services or modes of supply are expressly excluded.
 - (B) Achieving maximum liberalization of market access in all modes of supply, including by removing restrictions on the legal form of an investment or on the right to own all or a majority share of a service supplier, subject to national security exceptions.
 - (C) Removing regulatory and other barriers that deny national treatment, or unreasonably restrict the establishment or operations of service suppliers in foreign markets.
 - (D) Eliminating additional barriers to trade in services, including restrictions on access to services distribution networks and infor-

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mation systems, unreasonable or discriminatory licensing requirements, administration of cartels or toleration of anticompetitive activity, unreasonable delegation of regulatory powers to private entities, and similar government acts, measures, or policies affecting the sale, offering for sale, purchase, distribution, or use of services that have the effect of restricting access of services and service suppliers to a foreign market.

- (E) Grandfathering existing concessions and liberalization commitments.
- (F) Pursuing the strongest possible obligations to ensure that regulation of services and service suppliers in all respects, including by rulemaking, license-granting, standards-setting, and through judicial, administrative, and arbitral proceedings, is conducted in a transparent, reasonable, objective, and impartial manner and is otherwise consistent with principles of due process.
- (G) Strongly opposing cultural exceptions to services obligations, especially relating to audiovisual services and service providers.

1	(H) Preventing discrimination against a
2	like service when delivered through electronic
3	means.
4	(I) Pursuing full market access and na-
5	tional treatment commitments for services sec-
6	tors essential to supporting electronic com-
7	merce.
8	(J) Broadening and deepening existing
9	commitments by other countries relating to
10	basic and value-added telecommunications, in-
11	cluding by—
12	(i) strengthening obligations and the
13	implementation of obligations to ensure
14	competitive, nondiscriminatory access to
15	public telecommunication networks and
16	services for Internet service providers and
17	other value-added service providers; and
18	(ii) preventing anticompetitive behav-
19	ior by major suppliers, including service
20	suppliers that are either government owned
21	or controlled or recently government owned
22	or controlled.
23	(K) Broadening and deepening existing
24	commitments of other countries relating to fi-
25	nancial services.

- (3) Trade in Manufactured and Non-AGRICULTURAL GOODS.—The principal negotiating objectives of the United States with respect to trade in manufactured and nonagricultural goods are the following:
 - (A) To eliminate disparities between applied and bound tariffs by reducing bound tariff levels.
 - (B) To negotiate an agreement that includes reciprocal commitments to eliminate duties in sectors in which tariffs are currently approaching zero.
 - (C) To eliminate tariff and nontariff disparities remaining from previous rounds of multilateral trade negotiations that have put United States exports at a competitive disadvantage in world markets, especially tariff and nontariff barriers in foreign countries in those sectors where the United States imposes no significant barriers to imports and where foreign tariff and nontariff barriers are substantial.
 - (D) To obtain the reduction or elimination of tariffs on value-added products that provide

1	a disproportionate level of protection compared
2	to that provided to raw materials.
3	(E) To eliminate additional nontariff bar-
4	riers to trade, including—
5	(i) anticompetitive restrictions on ac-
6	cess to product distribution networks and
7	information systems;
8	(ii) unreasonable or discriminatory in-
9	spection processes;
10	(iii) the administration of cartels, or
11	the promotion, enabling, or toleration of
12	anticompetitive activity;
13	(iv) unreasonable delegation of regu-
14	latory powers to private entities;
15	(v) unreasonable or discriminatory li-
16	censing requirements; and
17	(vi) similar government acts, meas-
18	ures, or policies affecting the sale, offering
19	for sale, purchase, transportation, distribu-
20	tion, or use of goods that have the effect
21	of restricting access of goods to a foreign
22	market.
23	(4) DISPUTE SETTLEMENT.—The principal ne-
24	gotiating objectives of the United States with respect
25	to dispute settlement are the following:

- (A) To provide for a single effective and expeditious dispute settlement mechanism and set of procedures that applies to all FTAA agreements.
 - (B) To ensure that dispute settlement mechanisms enable effective enforcement of the rights of the United States, including by providing, in all contexts, for the use of all remedies that are demonstrably effective to promote prompt and full compliance with the decision of a dispute settlement panel.
 - (C) To provide rules that promote cooperation by the governments of FTAA members in producing evidence in connection with dispute settlement proceedings, including copies of laws, regulations, and other measures that are the subject of or are directly relevant to the dispute, other than evidence that is classified on the basis of national security, and evidence that is business confidential.
 - (D) To require that all submissions by governments to FTAA dispute panels and any appellate body be made available to the public upon submission, providing appropriate exceptions for only that information included in a

submission that is classified on the basis of national security or that is business confidential.

- (E) To require that meetings of FTAA dispute panels and any appellate body with the parties to a dispute are open to other FTAA members and the public and provide for in camera treatment of only those portions of a proceeding dealing with evidence that is classified on the basis of national security or that is business confidential.
- (F) To require that transcripts of proceedings of FTAA dispute panels and any appellate body be made available to the public promptly, providing appropriate exceptions for only that information included in the transcripts that is classified on the basis of national security or that is business confidential.
- (G) To establish rules allowing for the submission of amicus curiae briefs to FTAA dispute panels and any appellate body, and to require that such briefs be made available to the public, providing appropriate exceptions for only that information included in the briefs that is classified on the basis of national security or that is business confidential.

- (H) To pursue rules protecting against conflicts of interest by members of FTAA dis-pute panels and any appellate body, and pro-moting the selection of members for such panels and appellate body with the skills and time nec-essary to decide increasingly complex cases. (I) To pursue the establishment of formal procedures under which the FTAA dispute pan-
 - (I) To pursue the establishment of formal procedures under which the FTAA dispute panels and any appellate body seek advice from other fora of competent jurisdiction, such as the International Court of Justice, ILO, representative bodies established under international environmental agreements, and scientific experts.
 - (5) TRADE-RELATED ASPECTS OF INTELLECTUAL PROPERTY RIGHTS.—The principal negotiating objectives of the United States with respect to traderelated aspects of intellectual property rights are the following:
 - (A) To ensure that the provisions of a regional trade agreement governing intellectual property rights that is entered into by the United States reflects a standard of protection similar to that found in United States law.
 - (B) To provide strong protection for new and emerging technologies and new methods of

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1	transmitting and distributing products embody-
2	ing intellectual property.
3	(C) To prevent or eliminate discrimination
4	with respect to matters affecting the avail-
5	ability, acquisition, scope, maintenance, use,
6	and enforcement of intellectual property rights.
7	(D) To ensure that standards of protection
8	and enforcement keep pace with technological
9	developments, including ensuring that
10	rightholders have the legal and technological
11	means to control the use of their works through
12	the Internet and other global communication
13	media, and to prevent the unauthorized use of
14	their works.
15	(E) To provide strong enforcement of intel-
16	lectual property rights, including through acces-
17	sible, expeditious, and effective civil, adminis-
18	trative, and criminal enforcement mechanisms.
19	(F) To secure fair, equitable and non-
20	discriminatory market access opportunities for
21	United States persons that rely upon intellec-
22	tual property protection.
23	(G) To prevent misuse of reference pricing

classification systems by developed countries as

a way to discriminate against innovative phar-

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1	maceutical products and innovative medical de-
2	vices, without challenging valid reference pric-
3	ing systems not used as a disguised restriction
4	on trade.
5	(H)(i) To ensure that FTAA members are
6	able to adopt measures necessary to protect the
7	public health and to respond to situations of
8	national emergency or extreme urgency, includ-
9	ing taking actions that have the effect of in-
10	creasing access to essential medicines and med-
11	ical technologies, where such actions are con-
12	sistent with obligations set forth in Article 31
13	of the TRIPs Agreement.
14	(ii) In situations involving infectious dis-
15	eases, to encourage FTAA members that take
16	actions described under clause (i) to also imple-
17	ment policies—
18	(I) to address the underlying causes
19	necessitating the actions, including, in the
20	case of infectious diseases, encouraging
21	practices that will prevent further trans-
22	mission and infection;
23	(II) to take steps to stimulate the de-
24	velopment of the infrastructure necessary
25	to deliver adequate health care services, in-

1	cluding the essential medicines and medical
2	technologies at issue;
3	(III) to ensure the safety and efficacy

(III) to ensure the safety and efficacy of the essential medicines and medical technologies involved; and

(IV) to make reasonable efforts to address the problems of supply of the essential medicines and medical technologies involved (other than by compulsory licensing).

(iii) To encourage FTAA members and the private sectors in their countries to work with the United Nations, the World Health Organization, the Inter-American Development Bank, the Organization of American States, and other relevant international organizations, including humanitarian relief organizations, to assist least-developed and developing countries in the region in increasing access to essential medicines and medical technologies through donations, sales at cost, funding or global medicines trust funds, and developing and implementing prevention efforts and health care infrastructure projects.

1	(6) Transparency.—The principal negotiating
2	objectives of the United States with respect to trans-
3	parency are the following:
4	(A) To pursue the negotiation of an
5	agreement—
6	(i) requiring that government laws,
7	rules, and administrative and judicial deci-
8	sions be published and made available to
9	the public so that governments, businesses
10	and the public have adequate notice of
11	them;
12	(ii) requiring adequate notice before
13	new rules are promulgated or existing rules
14	amended;
15	(iii) encouraging governments to open
16	rulemaking to public comment;
17	(iv) establishing that any administra-
18	tive proceeding by any FTAA member re-
19	lating to any of the FTAA agreements and
20	applied to the persons, goods, or services of
21	any other FTAA member shall be con-
22	ducted in a manner that—
23	(I) gives persons of any other
24	FTAA member affected by the pro-
25	ceeding reasonable notice, in accord-

1	ance with domestic procedures, of
2	when the proceeding is initiated, in-
3	cluding a description of the nature of
4	the proceeding, a statement of the
5	legal authority under which the pro-
6	ceeding is initiated, and a general de-
7	scription of any issues in controversy;
8	(II) gives such persons a reason-
9	able opportunity to present facts and
10	arguments in support of their posi-
11	tions prior to any final administrative
12	action, when time, the nature of the
13	proceeding, and the public interest
14	permit; and
15	(III) is in accordance with do-
16	mestic law; and
17	(v) requiring each FTAA member—
18	(I) to establish or maintain judi-
19	cial, quasi-judicial, or administrative
20	tribunals (impartial and independent
21	of the office or authority entrusted
22	with administrative enforcement) or
23	procedures for the purpose of the
24	prompt review and, where warranted,
25	correction of final administrative ac-

1	tions regarding matters covered by
2	any of the FTAA agreements;
3	(II) to ensure that, in such tribu-
4	nals or procedures, parties to the pro-
5	ceeding are afforded a reasonable op-
6	portunity to support or defend their
7	respective positions; and
8	(III) to ensure that such tribu-
9	nals or procedures issue decisions
10	based on the evidence and submissions
11	of record or, where required by do-
12	mestic law, the record compiled by the
13	office or authority entrusted with ad-
14	ministrative enforcement.
15	(B) To require the institution of regular
16	meetings between officials of an FTAA secre-
17	tariat, if established, and representatives of
18	nongovernmental organizations, businesses and
19	business groups, labor unions, consumer
20	groups, and other representatives of civil soci-
21	ety.
22	(C) To continue to maintain, expand, and
23	update an official FTAA website in order to
24	disseminate a wide range of information on the
25	FTAA, including the draft texts of the agree-

1	ments negotiated pursuant to the FTAA, the
2	final text of such agreements, tariff informa-
3	tion, regional trade statistics, and links to
4	websites of FTAA member countries that pro-
5	vide further information on government regula-
6	tions, procedures, and related matters.
7	(7) Government procurement.—The prin-
8	cipal negotiating objectives for the United States
9	with respect to government procurement are the fol-
10	lowing:
11	(A) To seek the acceptance by all FTAA
12	members of the Agreement on Government Pro-
13	curement.
14	(B) To seek conclusion of an agreement on
15	transparency in government procurement.
16	(C) To promote global use of electronic
17	publication of procurement information, includ-
18	ing notices of procurement opportunities.
19	(8) Trade remedy laws.—The principal ne-
20	gotiating objectives for the United States with re-
21	spect to trade remedy laws are the following:
22	(A) To preserve the ability of the United
23	States to enforce vigorously its trade laws, in-
24	cluding the antidumping, countervailing duty,
25	and safeguard laws, and not enter into agree-

1	ments that lessen in any respect the effective-
2	ness of domestic and international disciplines—
3	(i) on unfair trade, especially dumping
4	and subsidies, or
5	(ii) that address import increases or
6	surges, such as under the safeguard rem-
7	edy,
8	in order to ensure that United States workers
9	farmers and agricultural producers, and firms
10	can compete fully on fair terms and enjoy the
11	benefits of reciprocal trade concessions.
12	(B) To eliminate the underlying causes of
13	unfair trade practices and import surges, in-
14	cluding closed markets, subsidization, pro-
15	moting, enabling, or tolerating anticompetitive
16	practices, and other forms of government inter-
17	vention that generate or sustain excess, uneco-
18	nomic capacity.
19	(9) Trade and labor market standards.—
20	The principal negotiating objectives of the United
21	States with respect to trade and labor market stand-
22	ards are the following:
23	(A) To include enforceable rules that pro-
24	vide for the adoption and enforcement of the
25	following core labor standards: the right of as-

1	sociation, the right to bargain collectively, and
2	prohibitions on employment discrimination,
3	child labor, and slave labor.
4	(B) To establish as the trigger for invoking
5	the dispute settlement process with respect to
6	the obligations under subparagraph (A)—
7	(i) an FTAA member's failure to ef-
8	fectively enforce its domestic labor stand-
9	ards through a sustained or recurring
10	course of action or inaction, in a manner
11	affecting trade or investment; or
12	(ii) an FTAA member's waiver or
13	other derogation from its domestic labor
14	standards for the purpose of attracting in-
15	vestment, inhibiting exports by other
16	FTAA members, or otherwise gaining a
17	competitive advantage,
18	recognizing that—
19	(I) FTAA members retain the right to
20	exercise discretion with respect to inves-
21	tigatory, prosecutorial, regulatory, and
22	compliance matters and to make decisions
23	regarding the allocation of resources to en-
24	forcement with respect to other labor mat-

1	ters determined to have higher priorities;
2	and
3	(II) FTAA members retain the right
4	to establish their own domestic labor
5	standards, and to adopt or modify accord-
6	ingly labor policies, laws, and regulations,
7	in a manner consistent with the core labor
8	standards identified in subparagraph (A).
9	(C) To provide for phased-in compliance
10	for least-developed countries comparable to
11	mechanisms utilized in other FTAA agree-
12	ments.
13	(D) To create an FTAA work program
14	that—
15	(i) will provide guidance and technical
16	assistance to FTAA members in
17	supplementing and strengthening their
18	labor laws and regulations, including, in
19	particular, laws and regulations relating to
20	the core labor standards identified in sub-
21	paragraph (A); and
22	(ii) includes commitments by FTAA
23	members to provide market access incen-
24	tives for the least-developed FTAA mem-
25	bers to improve adherence to and enforce-

1	ment of the core labor standards identified
2	in subparagraph (A), and to meet their
3	schedule for phased-in compliance on or
4	ahead of schedule.
5	(E) To provide for regular review of adher-
6	ence to core labor standards.
7	(F) To create exceptions from the obliga-
8	tions under the FTAA agreements for—
9	(i) products produced by prison labor
10	or slave labor, and products produced by
11	child labor proscribed by Convention 182
12	of the ILO; and
13	(ii) actions taken consistent with, and
14	in furtherance of, recommendations made
15	by the ILO.
16	(10) Trade and the environment.—The
17	principal negotiating objectives of the United States
18	with respect to trade and the environment are the
19	following:
20	(A) To obtain rules that provide for the
21	enforcement of environmental laws and regula-
22	tions relating to—
23	(i) the prevention, abatement, or con-
24	trol of the release, discharge, or emission

1	of pollutants or environmental contami-
2	nants;
3	(ii) the control of environmentally
4	hazardous or toxic chemicals, substances,
5	materials and wastes, and the dissemina-
6	tion of information related thereto; and
7	(iii) the protection of wild flora or
8	fauna, including endangered species, their
9	habitats, and specially protected natural
10	areas, in the territory of FTAA member
11	countries.
12	(B) To establish as the trigger for invoking
13	the dispute settlement process—
14	(i) an FTAA member's failure to ef-
15	fectively enforce such laws and regulations
16	through a sustained or recurring course of
17	action or inaction, in a manner affecting
18	trade or investment, or
19	(ii) an FTAA member's waiver or
20	other derogation from its domestic environ-
21	mental laws and regulations, for the pur-
22	pose of attracting investment, inhibiting
23	exports by other FTAA members, or other-
24	wise gaining a competitive advantage,
25	recognizing that—

1	(I) FTAA members retain the right to
2	exercise discretion with respect to inves-
3	tigatory, prosecutorial, regulatory, and
4	compliance matters and to make decisions
5	regarding the allocation of resources to en-
6	forcement with respect to other environ-
7	mental matters determined to have higher
8	priorities; and
9	(II) FTAA members retain the right
10	to establish their own levels of domestic
11	environmental protection and environ-
12	mental development policies and priorities,
13	and to adopt or modify accordingly envi-
14	ronmental policies, laws, and regulations.
15	(C) To provide for phased-in compliance
16	for least-developed countries, comparable to
17	mechanisms utilized in other FTAA agree-
18	ments.
19	(D) To create an FTAA work program
20	that—
21	(i) will provide guidance and technical
22	assistance to FTAA members in
23	supplementing and strengthening their en-
24	vironmental laws and regulations based
25	on—

1	(I) the standards in existing
2	international agreements that provide
3	adequate protection; or
4	(II) the standards in the laws of
5	other FTAA members if the standards
6	in international agreements standards
7	are inadequate or do not exist; and
8	(ii) includes commitments by FTAA
9	members to provide market access incen-
10	tives for the least-developed FTAA mem-
11	bers to strengthen environmental laws and
12	regulations.
13	(E) To provide for regular review of adher-
14	ence to environmental laws and regulations.
15	(F) To create exceptions from obligations
16	under the FTAA agreements for—
17	(i) measures taken to provide effective
18	protection of human, animal, or plant life
19	or health;
20	(ii) measures taken to conserve ex-
21	haustible natural resources if such meas-
22	ures are made effective in conjunction with
23	restrictions on domestic production or con-
24	sumption; and

1	(iii) measures taken that are in ac-
2	cordance with obligations under any multi-
3	lateral environmental agreement accepted
4	by both parties to a dispute.
5	(G) To give priority to trade liberalization
6	measures that promote sustainable develop-
7	ment, including eliminating duties on environ-
8	mental goods, and obtaining commitments on
9	environmental services.
10	(11) Institution building.—The principal
11	negotiating objectives of the United States with re-
12	spect to institution building are the following:
13	(A) To improve coordination between the
14	FTAA and other international organizations
15	such as the Organization of American States,
16	the ILO, the United Nations Environment Pro-
17	gram, and the Inter-American Development
18	Bank to increase the effectiveness of technical
19	assistance programs.
20	(B) To ensure that the agreements entered
21	into under the FTAA provide for technical as-
22	sistance to developing and, in particular, least-
23	developed countries that are members of the
24	FTAA to promote the rule of law, enable them

to comply with their obligations under the

1	FTAA agreements, and minimize disruptions
2	associated with trade liberalization.
3	(12) Trade and investment.—The principal
4	negotiating objectives of the United States with re-
5	spect to trade and investment are the following:
6	(A) To reduce or eliminate artificial or
7	trade-distorting barriers to foreign investment
8	by United States persons and, recognizing that
9	United States law on the whole provides a high
10	level of protection for investments, consistent
11	with or greater than the level required by inter-
12	national law, to secure for investors the rights
13	that would be available under United States
14	law, but no greater rights, by—
15	(i) ensuring national and most-favored
16	nation treatment for United States inves-
17	tors and investments;
18	(ii) freeing the transfer of funds relat-
19	ing to investments;
20	(iii) reducing or eliminating perform-
21	ance requirements, forced technology
22	transfers, and other unreasonable barriers
23	to the establishment and operation of in-
24	vestments;

1	(iv) establishing standards for expro-
2	priation and compensation for expropria-
3	tion, consistent with United States legal
4	principles and practice, including by clari-
5	fying that expropriation does not arise in
6	cases of mere diminution in value;
7	(v) codifying the clarifications made
8	on July 31, 2001, by the Free Trade Com-
9	mission established under Article 2001 of
10	the NAFTA with respect to the minimum
11	standard of treatment under Article 1105
12	of the NAFTA such that—
13	(I) any provisions included in an
14	investment agreement setting forth a
15	minimum standard of treatment pre-
16	scribe only that level of treatment re-
17	quired by customary international law;
18	and
19	(II) a determination that there
20	has been a breach of another provi-
21	sion of the FTAA, or of a separate
22	international agreement, does not es-
23	tablish that there has been a breach
24	of the minimum standard of treat-
25	ment;

1	(vi) ensuring, through clarifications
2	presumptions, exceptions, or other means
3	in the text of the agreement, that the in-
4	vestor protections do not interfere with an
5	FTAA member's exercise of its police pow-
6	ers under its local, State, and national
7	laws (for example legitimate health, safety,
8	environmental, consumer, and employment
9	opportunity laws and regulations), includ-
10	ing by a clarification that the standards in
11	an agreement do not require use of the
12	least trade restrictive regulatory alter-
13	native;
14	(vii) providing an exception for ac-
15	tions taken in accordance with obligations
16	under a multilateral environmental agree-
17	ment agreed to by both countries involved
18	in the dispute;
19	(viii) providing meaningful procedures
20	for resolving investment disputes;
21	(ix) ensuring that—
22	(I) no claim by an investor di-
23	rectly against a state may be brought
24	unless the investor first submits the

1	claim for approval to the home gov-
2	ernment of the investor;
3	(II) such approval is granted for
4	each claim which the investor dem-
5	onstrates is meritorious;
6	(III) such approval is considered
7	granted if the investor's home govern-
8	ment has not acted upon the submis-
9	sion within a defined reasonable pe-
10	riod of time; and
11	(IV) each FTAA member estab-
12	lishes or designates an independent
13	decisionmaker to determine whether
14	the standard for approval has been
15	satisfied; and
16	(x) providing a standing appellate
17	mechanism to correct erroneous interpreta-
18	tions of law.
19	(B) To ensure the fullest measure of trans-
20	parency in the dispute settlement mechanism
21	established, by—
22	(i) ensuring that all requests for dis-
23	pute settlement are promptly made public,
24	to the extent consistent with the need to

1	protect information that is classified or
2	business confidential;
3	(ii) ensuring that—
4	(I) all proceedings, submissions,
5	findings, and decisions, are promptly
6	made public; and
7	(II) all hearings are open to the
8	public, to the extent consistent with
9	need to protect information that is
10	classified or business confidential; and
11	(iii) establishing a mechanism for ac-
12	ceptance of amicus curiae submissions
13	from businesses, unions, and nongovern-
14	mental organizations.
15	(13) Electronic commerce.—The principal
16	negotiating objectives of the United States with re-
17	spect to electronic commerce are the following:
18	(A) To make permanent and binding on
19	FTAA members the moratorium on customs
20	duties on electronic transmissions declared in
21	the WTO Ministerial Declaration of May 20,
22	1998.
23	(B) To ensure that governments refrain
24	from implementing trade-related measures that
25	impede electronic commerce.

1	(C) To ensure that electronically delivered
2	goods and services receive no less favorable
3	treatment under trade rules and commitments
4	than like products delivered in physical form.
5	(D) To ensure that the classification of
6	electronically delivered goods and services en-
7	sures the most liberal trade treatment possible.
8	(E) Where legitimate policy objectives re-
9	quire domestic regulations that affect electronic
10	commerce, to obtain commitments that any
11	such regulations are nondiscriminatory, trans-
12	parent, and promote an open market environ-
13	ment.
14	(F) To pursue a regulatory environment
15	that encourages competition in basic tele-
16	communications services abroad, so as to facili-
17	tate the conduct of electronic commerce.
18	(14) Developing countries.—The principal
19	negotiating objectives of the United States with re-
20	spect to developing countries are the following:
21	(A) To enter into trade agreements that
22	promote the economic growth of both devel-
23	oping countries and the United States and the

mutual expansion of market opportunities.

- 1 (B) To ensure appropriate phase-in periods 2 with respect to the obligations of least-devel-3 oped countries.
 - (C) To coordinate with the Organization of American States, the Inter-American Development Bank, and other regional and international institutions to provide debt relief and other assistance to promote the rule of law and sound and sustainable development.
 - (D) To accelerate tariff reductions that benefit least-developed countries.
 - (15) Trade and monetary coordination.—
 The principal negotiating objective of the United States with respect to trade and monetary coordination is to foster stability in international currency markets and develop mechanisms to assure greater coordination, consistency, and cooperation between international trade and monetary systems and institutions in order to protect against the trade consequences of significant and unanticipated currency movements.
 - (16) Access to high technology.—The principal negotiating objectives of the United States with respect to access to high technology are the following:

1	(A) To obtain the elimination or reduction
2	of foreign barriers to, and of acts, policies, or
3	practices by foreign governments that limit, eq-
4	uitable access by United States persons to for-
5	eign-developed technology.
6	(B) To seek the elimination of tariffs on
7	all information technology products, infrastruc-
8	ture equipment, scientific instruments, and
9	medical equipment.
10	(C) To pursue the reduction of foreign bar-
11	riers to high technology products of the United
12	States.
13	(D) To enforce and promote the Agree-
14	ment on Technical Barriers to Trade, and en-
15	sure that standards, conformity assessment,
16	and technical regulations are not used as obsta-
17	cles to trade in information technology and
18	communications products.
19	(E) To require all parties to sign the In-
20	formation Technology Agreement of the WTO
21	and to expand and update product coverage
22	under such agreement.
23	(17) Corruption.—The principal negotiating
24	objectives of the United States with respect to the

use of money or other things of value to influence

acts, decisions, or omissions of foreign governments or officials or to secure any improper advantage are—

- (A) to obtain standards applicable to persons from all FTAA member countries that are equivalent to, or more restrictive than, the prohibitions applicable to issuers, domestic concerns, and other persons under section 30A of the Securities and Exchange Act of 1934 and sections 104 and 104A of the Foreign Corrupt Practices Act of 1977; and
- (B) to implement mechanisms to ensure effective enforcement of the standards described in subparagraph (A).

(d) Bilateral Agreements.—

- (1) Principal negotiating objectives of the United States in seeking bilateral trade agreements are those objectives set forth in subsection (c), except that in applying such subsection, any references to the FTAA or FTAA member countries shall be deemed to refer to the bilateral agreement, or party to the bilateral agreement, respectively.
- (2) Adherence to obligations under uruguay round agreements.—In determining wheth-

1	er to enter into negotiations with a particular coun-
2	try, the President shall take into account the extent
3	to which that country has implemented, or has accel-
4	erated the implementation of, its obligations under
5	the Uruguay Round Agreements.
6	(e) Domestic Objectives.—In pursuing the negoti-
7	ating objectives under subsections (a) through (d), United
8	States negotiators shall take into account legitimate
9	United States domestic (including State and local) objec-
10	tives, including, but not limited to, the protection of health
11	and safety, essential security, environmental, consumer,
12	and employment opportunity interests and the laws and
13	regulations related thereto.
14	SEC. 3. CONGRESSIONAL TRADE ADVISERS.
15	Section 161(a)(1) of the Trade Act of 1974 (19
16	U.S.C. 2211(a)(1)) is amended to read as follows:
17	"(1) At the beginning of each regular session of
18	Congress—
19	"(A) the Speaker of the House of Rep-
20	resentatives shall—
21	"(i) upon the recommendation of the
22	chairman and ranking member of the Com-
23	mittee on Ways and Means, select 5 mem-
24	bers (not more than 3 of whom are mem-

1	bers of the same political party) of such
2	committee,
3	"(ii) upon the recommendation of the
4	chairman and ranking member of the Com-
5	mittee on Agriculture, select 2 members
6	(from different political parties) of such
7	committee, and
8	"(iii) upon the recommendation of the
9	majority leader and minority leader of the
10	House of Representatives, select 2 mem-
11	bers of the House of Representatives (from
12	different political parties), and
13	"(B) the President pro tempore of the
14	Senate shall—
15	"(i) upon the recommendation of the
16	chairman and ranking member of the Com-
17	mittee on Finance, select 5 members (not
18	more than 3 of whom are members of the
19	same political party) of such committee,
20	"(ii) upon the recommendation of the
21	chairman and ranking member of the Com-
22	mittee on Agriculture, Nutrition, and For-
23	estry, select 2 members (from different po-
24	litical parties) of such committee, and

1	"(iii) upon the recommendation of the
2	majority leader and minority leader of the
3	Senate, select 2 members of the Senate
4	(from different political parties),
5	who shall be designated congressional advisers on
6	trade policy and negotiations. They shall provide ad-
7	vice on the development of trade policy and priorities
8	for the implementation thereof. They shall also be
9	accredited by the United States Trade Representa-
10	tive on behalf of the President as official advisers to
11	the United States delegations to international con-
12	ferences, meetings, dispute settlement proceedings,
13	and negotiating sessions relating to trade agree-
14	ments.".
15	SEC. 4. TRADE AGREEMENTS AUTHORITY.
16	(a) Agreements Regarding Tariff Barriers.—
17	(1) In General.—Whenever the President de-
18	termines that one or more existing duties or other
19	import restrictions of any foreign country or the
20	United States are unduly burdening and restricting
21	the foreign trade of the United States and that the
22	purposes, policies, and objectives of this Act will be
23	promoted thereby, the President—
24	(A) may enter into trade agreements with
25	foreign countries before—

1	(i) the date that is 5 years after the
2	date of the enactment of this Act, or
3	(ii) the date that is 7 years after such
4	date of enactment, if fast track procedures
5	are extended under subsection (c), and
6	(B) may, subject to paragraphs (2) and
7	(3), proclaim—
8	(i) such modification or continuance
9	of any existing duty,
10	(ii) such continuance of existing duty-
11	free or excise treatment, or
12	(iii) such additional duties,
13	as the President determines to be required or
14	appropriate to carry out any such trade agree-
15	ment.
16	The President shall notify the Congress of the Presi-
17	dent's intention to enter into an agreement under
18	this subsection.
19	(2) Limitations.—No proclamation may be
20	made under paragraph (1) that—
21	(A) reduces any rate of duty (other than a
22	rate of duty that does not exceed 5 percent ad
23	valorem on the date of the enactment of this
24	Act) to a rate of duty which is less than 50 per-

1	cent of the rate of such duty that applies on
2	such date of enactment; or
3	(B) increases any rate of duty above the
4	rate that applied on such date of enactment.
5	(3) Aggregate reduction; exemption from
6	STAGING.—
7	(A) Aggregate reduction.—Except as
8	provided in subparagraph (B), the aggregate re-
9	duction in the rate of duty on any article which
10	is in effect on any day pursuant to a trade
11	agreement entered into under paragraph (1)
12	shall not exceed the aggregate reduction which
13	would have been in effect on such day if—
14	(i) a reduction of 3 percent ad valo-
15	rem or a reduction of one-tenth of the total
16	reduction, whichever is greater, had taken
17	effect on the effective date of the first re-
18	duction proclaimed under paragraph (1) to
19	carry out such agreement with respect to
20	such article; and
21	(ii) a reduction equal to the amount
22	applicable under clause (i) had taken effect
23	at 1-year intervals after the effective date
24	of such first reduction.

- 1 (B) EXEMPTION FROM STAGING.—No 2 staging is required under subparagraph (A) 3 with respect to a duty reduction that is pro-4 claimed under paragraph (1) for an article of a 5 kind that is not produced in the United States. 6 The United States International Trade Com-7 mission shall advise the President of the iden-8 tity of articles that may be exempted from stag-9 ing under this subparagraph.
 - (4) ROUNDING.—If the President determines that such action will simplify the computation of reductions under paragraph (3), the President may round an annual reduction by an amount equal to the lesser of—
 - (A) the difference between the reduction without regard to this paragraph and the next lower whole number; or
 - (B) one-half of 1 percent ad valorem.
 - (5) OTHER LIMITATIONS.—A rate of duty reduction that may not be proclaimed by reason of paragraph (2) may take effect only if a provision authorizing such reduction is included within an implementing bill provided for under section 7 and that bill is enacted into law.

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1	(6) Other Tariff Modifications.—Notwith-
2	standing paragraphs (1)(B) and (2) through (5),
3	and subject to the consultation and layover require-
4	ments of section 115 of the Uruguay Round Agree-
5	ments Act, the President may proclaim the modifica-
6	tion of any duty or staged rate reduction of any duty
7	set forth in Schedule XX, as defined in section 2(5)
8	of that Act, if the United States agrees to such
9	modification or staged rate reduction in a negotia-
10	tion for the reciprocal elimination or harmonization
11	of duties under the auspices of the World Trade Or-
12	ganization or as part of an interim agreement lead-
13	ing to the formation of a regional free-trade area.
14	(7) Authority under uruguay round
15	AGREEMENTS ACT NOT AFFECTED.—Nothing in this
16	subsection shall limit the authority provided to the
17	President under section 111(b) of the Uruguay
18	Round Agreements Act (19 U.S.C. 3521(b)).
19	(b) Agreements Regarding Tariff and Non-
20	Tariff Barriers.—
21	(1) In General.—(A) Whenever the President
22	determines that—
23	(i) one or more existing duties or any other
24	import restriction of any foreign country or the
25	United States or any other barrier to, or other

1	distortion of, international trade unduly bur-
2	dens or restricts the foreign trade of the United
3	States or adversely affects the United States
4	economy, or
5	(ii) the imposition of any such barrier or
6	distortion is likely to result in such a burden,
7	restriction, or effect,
8	and that the purposes, policies, and objectives of this
9	Act will be promoted thereby, the President may
10	enter into a trade agreement described in subpara-
11	graph (B) during the period described in subpara-
12	graph (C).
13	(B) The President may enter into a trade
14	agreement under subparagraph (A) with foreign
15	countries providing for—
16	(i) the reduction or elimination of a duty,
17	restriction, barrier, or other distortion described
18	in subparagraph (A), or
19	(ii) the prohibition of, or limitation on the
20	imposition of, such barrier or other distortion.
21	(C) The President may enter into a trade
22	agreement under this paragraph before—
23	(i) the date that is 5 years after the date
24	of the enactment of this Act, or

1	(ii) the date that is 7 years after such date
2	of enactment, if fast track procedures are ex-
3	tended under subsection (e).
4	(2) Conditions.—A trade agreement may be
5	entered into under this subsection only if such
6	agreement substantially achieves the applicable ob-
7	jectives described in section 2 and the conditions set
8	forth in sections 5, 6, and 7 are met.
9	(3) Bills qualifying for fast track pro-
10	CEDURES.—(A) The provisions of section 151 of the
11	Trade Act of 1974 (in this Act referred to as "fast
12	track procedures") apply to a bill of either House of
13	Congress which contains provisions described in sub-
14	paragraph (B) to the same extent as such section
15	151 applies to implementing bills under that section
16	A bill to which this paragraph applies shall hereafter
17	in this Act be referred to as an "implementing bill"
18	(B) The provisions referred to in subparagraph
19	(A) are—
20	(i) a provision approving a trade agree-
21	ment entered into under this subsection and ap-
22	proving the statement of administrative action
23	if any, proposed to implement such trade agree-

ment;

1	(ii) if changes in existing laws or new state
2	utory authority are required to implement such
3	trade agreement, provisions, necessary or ap-
4	propriate to implement such trade agreement or
5	agreements, either repealing or amending exist
6	ing laws or providing new statutory authority
7	and
8	(iii) provisions to provide trade adjustment
9	assistance to workers, firms, and communities
10	(4) Limitations on fast track proce-
11	DURES.—Notwithstanding any other provision of
12	law, the provisions of section 151 of the Trade Act
13	of 1974 (fast track procedures) shall not apply to
14	any provision in an implementing bill that modifies
15	or amends, or requires a modification of, or ar
16	amendment to, any law of the United States relating
17	to title VII of the Tariff Act of 1930, title II of the
18	Trade Act of 1974, or any law that provides safe-
19	guards from unfair foreign trade practices to United

- 21 (c) Extension Disapproval Process for Con-
- 22 GRESSIONAL FAST TRACK PROCEDURES.—
 23 (1) IN GENERAL.—Except as provided in sub-

States businesses or workers.

24 section (b)(4) and section 5(c), 6(c), and 7(b)—

1	(A) the fast track procedures apply to im-
2	plementing bills submitted with respect to trade
3	agreements entered into under subsection (b)
4	before the date that is 5 years after the date of
5	the enactment of this Act; and
6	(B) the fast track procedures shall be ex-
7	tended to implementing bills submitted with re-
8	spect to trade agreements entered into under
9	subsection (b) on or after the date specified in
10	subparagraph (A) and before the date that is 7
11	years after the date of such enactment if (and
12	only if)—
13	(i) the President requests such exten-
14	sion under paragraph (2); and
15	(ii) neither House of the Congress
16	adopts an extension disapproval resolution
17	under paragraph (6) before the date speci-
18	fied in subparagraph (A).
19	(2) Report to congress by the presi-
20	DENT.—If the President is of the opinion that the
21	fast track procedures should be extended to imple-
22	menting bills to carry out trade agreements under
23	subsection (b), the President shall submit to the
24	Congress, not later than 3 months before the expira-

tion of the 5-year period specified in paragraph

- 1 (1)(A), a written report that contains a request for 2 such extension, together with—
 - (A) a description of all trade agreements that have been negotiated under subsection (b) and the anticipated schedule for submitting such agreements to the Congress for approval;
 - (B) a description of the progress that has been made in negotiations to achieve the purposes, policies, and objectives of this Act, and a statement that such progress justifies the continuation of negotiations; and
 - (C) a statement of the reasons why the extension is needed to complete the negotiations.
 - (3) Report to congress by the advisory Committee.—The President shall promptly inform the Advisory Committee for Trade Policy and Negotiations established under section 135 of the Trade Act of 1974 (19 U.S.C. 2155) of the President's decision to submit a report to the Congress under paragraph (2). The Advisory Committee shall submit to the Congress as soon as practicable, but not later than 2 months before the expiration of the 5-year period specified in paragraph (1)(A), a written report that contains—

1	(A) its views regarding the progress that
2	has been made in negotiations to achieve the
3	purposes, policies, and objectives of this Act;
4	and
5	(B) a statement of its views, and the rea-
6	sons therefor, regarding whether the extension
7	requested under paragraph (2) should be ap-
8	proved or disapproved.
9	(4) Report to congress by congressional
10	TRADE ADVISERS.—The President shall promptly in-
11	form the congressional trade advisers of the Presi-
12	dent's decision to submit a report to the Congress
13	under paragraph (2). The congressional trade advis-
14	ers shall submit to the Congress as soon as prac-
15	ticable, but not later than 2 months before the expi-
16	ration of the 5-year period specified in paragraph
17	(1)(A), a written report that contains—
18	(A) its views regarding the progress that
19	has been made in negotiations to achieve the
20	purposes, policies, and objectives of this Act;
21	and
22	(B) a statement of their views, and the
23	reasons therefor, regarding whether the exten-
24	sion requested under paragraph (2) should be

approved or disapproved.

- 1 (5) Reports May be classified.—The reports under paragraphs (2) and (3), or any portion of such reports, may be classified to the extent the President determines appropriate, and the report under paragraph (4), or any portion thereof, may be classified.
 - (A) For purposes of paragraph (1), the term "extension disapproval resolution" means a resolution of either House of the Congress, the sole matter after the resolving clause of which is as follows: "That the ____ disapproves the request of the President for the extension, under section 4(c)(1)(B)(i) of the Comprehensive Trade Negotiating Authority Act of 2002, of the fast track procedures under that Act to any implementing bill submitted with respect to any trade agreement entered into under section 4(b) of that Act after the date that is 5 years after the date of the enactment of that Act.", with the blank space being filled with the name of the resolving House of the Congress.
 - (B) Extension disapproval resolutions—
 - (i) may be introduced in either House of the Congress by any member of such House; and

1	(ii) shall be referred, in the House of Rep-
2	resentatives, to the Committee on Ways and
3	Means and, in addition, to the Committee on
4	Rules.
5	(C) The provisions of section 152 (d) and (e)
6	of the Trade Act of 1974 (19 U.S.C. 2192 (d) and
7	(e)) (relating to the floor consideration of certain
8	resolutions in the House and Senate) apply to exten-
9	sion disapproval resolutions.
10	(D) It is not in order for—
11	(i) the Senate to consider any extension
12	disapproval resolution not reported by the Com-
13	mittee on Finance;
14	(ii) the House of Representatives to con-
15	sider any extension disapproval resolution not
16	reported by the Committee on Ways and Means
17	and, in addition, by the Committee on Rules; or
18	(iii) either House of the Congress to con-
19	sider an extension disapproval resolution after
20	the date that is 5 years after the date of the
21	enactment of this Act.
22	SEC. 5. COMMENCEMENT OF NEGOTIATIONS.
23	(a) In General.—In order to contribute to the con-
24	tinued economic expansion of the United States and to
25	benefit United States workers, farmers, and businesses,

- 1 the President shall commence negotiations covering tariff
- 2 and nontariff barriers affecting any industry, product, or
- 3 service sector, in cases where the President determines
- 4 that such negotiations are feasible and timely and would
- 5 benefit the United States. The President shall commence
- 6 negotiations—
- 7 (1) to expand existing sectoral agreements to
- 8 countries that are not parties to those agreements;
- 9 and
- 10 (2) to promote growth, open global markets,
- and raise standards of living in the United States
- and other countries and promote sustainable devel-
- opment.
- 14 Such sectors include agriculture, commercial services, in-
- 15 tellectual property rights, industrial and capital goods,
- 16 government procurement, information technology prod-
- 17 ucts, environmental technology and services, medical
- 18 equipment and services, civil aircraft, and infrastructure
- 19 products.
- 20 (b) Consultation Regarding Negotiating Ob-
- 21 JECTIVES.—With respect to any negotiations for a trade
- 22 agreement under section 4(b), the following shall apply:
- 23 (1) The President shall, in developing strategies
- 24 for pursuing negotiating objectives set forth in sec-

- tion 2 and other relevant negotiating objectives to be
 pursued in negotiations, consult with—
- 3 (A) the Committee on Ways and Means of 4 the House of Representatives and the Com-5 mittee on Finance of the Senate;
 - (B) the congressional trade advisers; and
 - (C) other appropriate committees of Congress.

(2) The President shall assess whether United States tariffs on agricultural products that were bound under the Uruguay Round Agreements are lower than the tariffs bound by the country or countries with which the negotiations will be conducted. In addition, the President shall consider whether the tariff levels bound and applied throughout the world with respect to imports from the United States are higher than United States tariffs and whether the negotiation provides an opportunity to address any such disparity. The President shall consult with the Committee on Ways and Means and the Committee on Agriculture of the House of Representatives and the Committee on Finance and the Committee on Agriculture, Nutrition, and Forestry of the Senate concerning the results of the assessment, whether it is appropriate for the United States to agree to fur-

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ther tariff reductions based on the conclusions reached in the assessment, and how all applicable negotiating objectives will be met.

4 (c) Notice of Initiation; Disapproval Resolu-

(1) Notice.—The President shall—

(A) provide, at least 90 calendar days before initiating the proposed negotiations, written notice to the Congress of the President's intention to enter into the negotiations and set forth therein the date the President intends to initiate such negotiations, the specific negotiating objectives to be pursued in the negotiations, and whether the President intends to seek an agreement or changes to an existing agreement; and

(B) before and after submission of the notice, consult regarding the negotiations with the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives, the congressional trade advisers, and such other committees of the House of Representatives and the Senate as the President deems appropriate.

TIONS.—

1	(2)	RESOLUTIONS	DISAPPROVING	INITIATION
2	OF NEGO	TIATIONS —		

- (A) INAPPLICABILITY OF FAST TRACK PROCEDURES TO AGREEMENTS OF WHICH CERTAIN NOTICE GIVEN.—Fast track procedures shall not apply to any implementing bill submitted with respect to a trade agreement entered into under section 4(b) pursuant to negotiations with 2 or more countries of which notice is given under paragraph (1)(A) if, during the 90-day period referred to in that subsection, each House of Congress agrees to a disapproval resolution described in subparagraph (B) with respect to the negotiations.
- (B) DISAPPROVAL RESOLUTIONS.—For purposes of this paragraph, the term "disapproval resolution" means a resolution of either House of Congress, the sole matter after the resolving clause of which is as follows: "That the ____ disapproves the negotiations of which the President notified the Congress on ____, under section 5(c)(1) of the Comprehensive Trade Negotiating Authority Act of 2002 and, therefore, the fast track procedures under that Act shall not apply to any implementing

1	bill submitted with respect to any trade agree-
2	ment entered into pursuant to those negotia-
3	tions.", with the first blank space being filled
4	with the name of the resolving House of Con-
5	gress, and the second blank space being filled
6	with the appropriate date.
7	(3) Procedures for considering resolu-
8	TIONS.—(A) Disapproval resolutions to which para-
9	graph (2) applies—
10	(i) in the House of Representatives—
11	(I) shall be referred to the Committee
12	on Ways and Means and, in addition, to
13	the Committee on Rules; and
14	(II) may not be amended by either
15	Committee; and
16	(ii) in the Senate shall be referred to the
17	Committee on Finance.
18	(B) The provisions of section 152 (c), (d), and
19	(e) of the Trade Act of 1974 (19 U.S.C. 2192 (c),
20	(d), and (e)) (relating to the consideration of certain
21	resolutions in the House and Senate) apply to any
22	disapproval resolution to which paragraph (2) ap-
23	plies. In applying section 152(c)(1) of the Trade Act
24	of 1974, all calendar days shall be counted.
25	(C) It is not in order for—

1	(i) the Senate to consider any joint
2	resolution unless it has been reported by
3	the Committee on Finance or the com-
4	mittee has been discharged pursuant to
5	subparagraph (B); or
6	(ii) the House of Representatives to
7	consider any joint resolution unless it has
8	been reported by the Committee on Ways
9	and Means or the committee has been dis-
10	charged pursuant to subparagraph (B).
11	SEC. 6. CONGRESSIONAL PARTICIPATION DURING NEGO-
12	TIATIONS.
13	(a) Consultations With Congressional Trade
14	Advisers and Committees of Jurisdiction.—In the
15	course of negotiations conducted under this Act, the Trade
16	Representative shall—
17	(1) consult closely and on a timely basis with,
18	and keep fully apprised of the negotiations, the con-
19	gressional trade advisers, the Committee on Ways
20	and Means of the House of Representatives, and the
21	Committee on Finance of the Senate;
22	(2) with respect to any negotiations and agree-
23	ment relating to agriculture, also consult closely and
24	on a timely basis with, and keep fully apprised of
25	the perotiations the Committee on Agriculture of

1	the House of Representatives and the Committee on
2	Agriculture, Nutrition, and Forestry of the Senate;
3	and
4	(3) consult closely and on a timely basis with
5	other appropriate committees of Congress.
6	(b) Guidelines for Consultations.—
7	(1) Guidelines.—The Trade Representative,
8	in consultation with the chairmen and ranking mi-
9	nority members of the Committee on Ways and
10	Means of the House of Representatives, the Com-
11	mittee on Finance of the Senate, and the congres-
12	sional trade advisers—
13	(A) shall, within 120 days after the date of
14	the enactment of this Act, develop written
15	guidelines to facilitate the useful and timely ex-
16	change of information between the Trade Rep-
17	resentative, the committees referred to in sub-
18	section (a), and the congressional trade advis-
19	ers; and
20	(B) may make such revisions to the guide-
21	lines as may be necessary from time to time.
22	(2) Content.—The guidelines developed under
23	paragraph (1) shall provide for, among other
24	things—

- 1 (A) regular, detailed briefings of each com2 mittee referred to in subsection (a) and the con3 gressional trade advisers regarding negotiating
 4 objectives and positions and the status of nego5 tiations, with more frequent briefings as trade
 6 negotiations enter the final stages;
 7 (B) access by members of each such com-
 - (B) access by members of each such committee, the congressional trade advisers, and staff with proper security clearances, to pertinent documents relating to negotiations, including classified materials; and
 - (C) the closest practicable coordination between the Trade Representative, each such committee, and the congressional trade advisers at all critical periods during negotiations, including at negotiation sites.
- 17 (c) Disapproval Resolutions With Respect to 18 Ongoing Negotiations.—
 - (1) Negotiations of which notice given.—

 Fast track procedures shall not apply to any implementing bill submitted with respect to a trade agreement entered into under section 4(b) pursuant to negotiations of which notice is given under section 5(c)(1) if, at any time after the end of the 90-day period referred to in section 5(c)(1), during the

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- 120-day period beginning on the date that one House of Congress agrees to a disapproval resolution described in paragraph (3)(A) disapproving the negotiations, the other House separately agrees to a disapproval resolution described in paragraph (3)(A) disapproving those negotiations. The disapproval resolutions of the two Houses need not be in agree-ment with respect to disapproving any other negotia-tions.
 - (2) Prior Negotiations.—Fast track procedures shall not apply to any implementing bill submitted with respect to a trade agreement to which section 8(a) applies if, during the 120-day period beginning on the date that one House of Congress agrees to a disapproval resolution described in paragraph (3)(B) disapproving the negotiations for that agreement, the other House separately agrees to a disapproval resolution described in paragraph (3)(B) disapproving those negotiations. The disapproval resolutions of the two Houses need not be in agreement with respect to disapproving any other negotiations.
 - (3) DISAPPROVAL RESOLUTIONS.—(A) For purposes of paragraph (1), the term "disapproval resolution" means a resolution of either House of Con-

1 gress, the sole matter after the resolving clause of 2 which is as follows: "That the disapproves the 3 negotiations of which the President notified the Congress on $\underline{\hspace{1cm}}$, under section 5(c)(1) of the Com-4 5 prehensive Trade Negotiating Authority Act of 2002 6 and, therefore, the fast track procedures under that 7 Act shall not apply to any implementing bill sub-8 mitted with respect to any trade agreement entered 9 into pursuant to those negotiations.", with the first 10 blank space being filled with the name of the resolving House of Congress, and the second blank space 12 being filled with the appropriate date or dates (in 13 the case of more than 1 set of negotiations being 14 conducted).

(B) For purposes of paragraph (2), the term "disapproval resolution" means a resolution of either House of Congress, the sole matter after the resolving clause of which is as follows: "That the disapproves the negotiations with respect to , and, therefore, the fast track procedures under the Comprehensive Trade Negotiating Authority Act of 2002 shall not apply to any implementing bill submitted with respect to any trade agreement entered into pursuant to those negotiations.", with the first blank space being filled with the name of the resolv-

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1	ing House of Congress, and the second blank space
2	being filled with a description of the applicable trade
3	agreement or agreements.
4	(4) Procedures for considering resolu-
5	TIONS.—(A) Any disapproval resolution to which
6	paragraph (1) or (2) applies—
7	(i) in the House of Representatives—
8	(I) shall be referred to the Committee
9	on Ways and Means and, in addition, to
10	the Committee on Rules; and
11	(II) may not be amended by either
12	Committee; and
13	(ii) in the Senate shall be referred to the
14	Committee on Finance.
15	(B) The provisions of section 152 (c), (d), and
16	(e) of the Trade Act of 1974 (19 U.S.C. 2192 (c),
17	(d), and (e)) (relating to the consideration of certain
18	resolutions in the House and Senate) apply to any
19	disapproval resolution to which paragraph (1) or (2)
20	applies if—
21	(i) there are at least 145 cosponsors of the
22	resolution, in the case of a resolution of the
23	House of Representatives, and at least 34 co-
24	sponsors of the resolution, in the case of a reso-
25	lution of the Senate; and

1	(ii) no resolution that meets the require-
2	ments of clause (i) has previously been consid-
3	ered under such provisions of section 152 of the
4	Trade Act of 1974 in that House of Congress
5	during that Congress.
6	In applying section 152(c)(1) of the Trade Act of
7	1974, all calendar days shall be counted.
8	(C) It is not in order for—
9	(i) the Senate to consider any joint resolu-
10	tion unless it has been reported by the Com-
11	mittee on Finance or the committee has been
12	discharged pursuant to subparagraph (B); or
13	(ii) the House of Representatives to con-
14	sider any joint resolution unless it has been re-
15	ported by the Committee on Ways and Means
16	or the committee has been discharged pursuant
17	to subparagraph (B).
18	(5) Computation of Certain time Peri-
19	ods.—Each period of time referred to in paragraphs
20	(1) and (2) shall be computed without regard to—
21	(A) the days on which either House of
22	Congress is not in session because of an ad-
23	journment of more than 3 days to a day certain
24	or an adjournment of the Congress sine die;
25	and

1	(B) any Saturday and Sunday, not ex-
2	cluded under subparagraph (A), when either
3	House of Congress is not in session.
4	(d) Environmental Assessment.—
5	(1) Initiation of assessment.—Upon the
6	commencement of negotiations for a trade agree-
7	ment under section 4(b), the Trade Representative,
8	jointly with the Chair of the Council on Environ-
9	mental Quality, and in consultation with other ap-
10	propriate Federal agencies, shall commence an as-
11	sessment of the effects on the environment of the
12	proposed trade agreement.
13	(2) Content.—The assessment under para-
14	graph (1) shall include an examination of—
15	(A) the potential effects of the proposed
16	trade agreement on the environment, natural
17	resources, and public health;
18	(B) the extent to which the proposed trade
19	agreement may affect the laws, regulations,
20	policies, and international agreements of the
21	United States, including State and local laws,
22	regulations, and policies, relating to the envi-
23	ronment, natural resources, and public health;
24	(C) measures to implement, and alter-
25	native approaches to, the proposed trade agree-

1	ment that would minimize adverse effects and
2	maximize benefits identified under subpara-
3	graph (A); and
4	(D) a detailed summary of the manner in
5	which the results of the assessment were taken
6	into consideration in negotiation of the pro-
7	posed trade agreement, and in development of
8	measures and alternative means identified
9	under subparagraph (C).
10	(3) Procedures.—The Trade Representative
11	shall commence the assessment under paragraph (1)
12	by publishing notice thereof, and a request for com-
13	ments thereon, in the Federal Register and trans-
14	mitting notice thereof to the Congress. The notice
15	shall be given as soon as possible after sufficient in-
16	formation exists concerning the scope of the pro-
17	posed trade agreement, but in no case later than 30
18	calendar days before the applicable negotiations
19	begin. The notice shall contain—
20	(A) the principal negotiating objectives of
21	the United States to be pursued in the negotia-
22	tions;
23	(B) the elements and topics expected to be
24	under consideration for coverage by the pro-

posed trade agreement;

1	(C) the countries expected to participate in
2	the agreement; and
3	(D) the sectors of the United States econ-
4	omy likely to be affected by the agreement.
5	(4) Consultations with congress.—The
6	Trade Representative shall submit to the Congress—
7	(A) within 6 months after the onset of ne-
8	gotiations, a preliminary draft of the environ-
9	mental assessment conducted under this sub-
10	section; and
11	(B) not later than 90 calendar days before
12	the agreement is signed by the President, the
13	final version of the environmental assessment.
14	(5) Participation of other federal agen-
15	CIES AND DEPARTMENTS.—(A) In conducting the
16	assessment required under paragraph (1), the Trade
17	Representative and the Chair of the Council on En-
18	vironmental Quality shall draw upon the knowledge
19	of the departments and agencies with relevant exper-
20	tise in the subject matter under consideration, in-
21	cluding, but not limited to, the Environmental Pro-
22	tection Agency, the Departments of the Interior, Ag-
23	riculture, Commerce, Energy, State, the Treasury,
24	and Justice, the Agency for International Develop-

1	ment, the Council of Economic Advisors, and the
2	International Trade Commission.
3	(B)(i) The heads of the departments and agen-
4	cies identified in subparagraph (A), and the heads of
5	other departments and agencies with relevant exper-
6	tise shall provide such resources as are necessary to
7	conduct the assessment required under this sub-
8	section.
9	(ii) The President, in preparing the budget for
10	the United States Government each year for submis-
11	sion to the Congress, shall include adequate funds
12	for the departments and agencies identified in sub-
13	paragraph (A), and other departments and agencies
14	with relevant expertise referred to in that subpara-
15	graph, to carry out their responsibilities under this
16	subsection.
17	(6) Consultations with the advisory com-
18	MITTEE.—(A) Section 135(c)(1) of the Trade Act of
19	1974 (19 U.S.C. 2155(c)(1)) is amended in the first
20	sentence—
21	(i) by striking "may establish" and insert-
22	ing "shall establish"; and
23	(ii) by inserting "environmental issues,"
24	after "defense".

- 1 (B) In developing measures and alternatives 2 means identified under paragraph (2)(C), the Trade 3 Representative and the Chair of the Council on En-4 vironmental Quality shall consult with the environ-5 mental general policy advisory committee established 6 pursuant to section 135(c)(1) of the Trade Act of 7 1974 (19 U.S.C. 2155(c)(1)), as amended by sub-8 paragraph (A) of this paragraph.
 - (7) Public Participation.—The Trade Representative shall publish the preliminary and final environmental assessments in the Federal Register. The Trade Representative shall take into account comments received from the public pursuant to notices published under this subsection and shall include in the final assessment a discussion of the public comments reflected in the assessment.

(e) Labor Review.—

(1) Initiation of Review.—Upon the commencement of negotiations for a trade agreement under section 4(b), the Trade Representative, jointly with the Secretary of Labor and the Commissioners of the International Trade Commission, and in consultation with other appropriate Federal agencies, shall commence a review of the effects on workers in the United States of the proposed trade agreement.

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1	(2) Content.—The review under paragraph
2	(1) shall include an examination of—
3	(A) the extent to which the proposed trade
4	agreement may affect job creation, worker dis-
5	placement, wages, and the standard of living for
6	workers in the United States;
7	(B) the scope and magnitude of the effect
8	of the proposed trade agreement on the flow of
9	workers to and from the United States;
10	(C) the extent to which the proposed
11	agreement may affect the laws, regulations,
12	policies, and international agreements of the
13	United States relating to labor; and
14	(D) proposals to mitigate any negative ef-
15	fects of the proposed trade agreement on work-
16	ers, firms, and communities in the United
17	States, including proposals relating to trade ad-
18	justment assistance.
19	(3) Procedures.—The Trade Representative
20	shall commence the review under paragraph (1) by
21	publishing notice thereof, and a request for com-
22	ments thereon, in the Federal Register and trans-
23	mitting notice thereof to the Congress. The notice
24	shall be given not later than 30 calendar days before

1	the applicable negotiations begin. The notice shall
2	contain—
3	(A) the principal negotiating objectives of
4	the United States to be pursued in the negotia-
5	tions;
6	(B) the elements and topics expected to be
7	under consideration for coverage by the pro-
8	posed trade agreement;
9	(C) the countries expected to participate in
10	the agreement; and
11	(D) the sectors of the United States econ-
12	omy likely to be affected by the agreement.
13	(4) Consultations with congress.—The
14	Trade Representative shall submit to the Congress—
15	(A) within 6 months after the onset of ne-
16	gotiations, a preliminary draft of the labor re-
17	view conducted under this subsection; and
18	(B) not later than 90 calendar days before
19	the agreement is signed by the President, the
20	final version of the labor review.
21	(5) Participation of other departments
22	AND AGENCIES.—(A) In conducting the review re-
23	quired under paragraph (1), the Trade Representa-
24	tive, the Secretary of Labor, and the International
25	Trade Commission shall draw upon the knowledge of

- the departments and agencies with relevant expertise
 in the subject matter under consideration.
 - (B)(i) The heads of the departments and agencies referred to in subparagraph (A) shall provide such resources as are necessary to conduct the review required under this subsection.
 - (ii) The President, in preparing the budget of the United States Government each year for submission to the Congress, shall include adequate funds for the departments and agencies referred to in subparagraph (A) to carry out their responsibilities under this subsection.
 - (6) Consultation with the advisory com-MITTEE.—In developing proposals under paragraph (2)(D), the Trade Representative and the Secretary of Labor shall consult with the labor general policy advisory committee established pursuant to section 135(c)(1) of the Trade Act of 1974 (19 U.S.C. 2155(c)(1)), as amended by subsection (d)(6)(A) of this section.
 - (7) Public Participation.—The Trade Representative shall publish the preliminary and final labor reviews in the Federal Register. The Trade Representative shall take into account comments received from the public pursuant to notices published

- under this subsection and shall include in the final review a discussion of the public comments reflected in the review.
- 4 (f) Notice of Effect on United States Trade 5 Remedies.—
 - (1) Notice.—In any case in which negotiations being conducted to conclude a trade agreement under section 4(b) could affect the trade remedy laws of the United States or the rights or obligations of the United States under the Antidumping Agreement, the Agreement on Subsidies and Countervailing Measures, or the Agreement on Safeguards, except insofar as such negotiations are directly and exclusively related to perishable and seasonal agricultural products, the Trade Representative shall, at least 90 calendar days before the President signs the agreement, notify the Congress of the specific language that is the subject of the negotiations and the specific possible impact on existing United States laws and existing United States rights and obligations under those WTO Agreements.
 - (2) DEFINITION.—In this subsection, the term "trade remedy laws of the United States" means section 337 of the Tariff Act of 1930 (19 U.S.C. 1337), title VII of the Tariff Act of 1930 (19 U.S.C.

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- 1 1671 et seq.), chapter 1 of title II of the Trade Act
- of 1974 (19 U.S.C. 2251 et seq.), title III of the
- 3 Trade Act of 1974 (19 U.S.C. 2411 et seq.), section
- 4 406 of the Trade Act of 1974 (19 U.S.C. 2436), and
- 5 chapter 2 of title IV of the Trade Act of 1974 (19
- 6 U.S.C. 2451 et seq.).
- 7 (g) Report on Investment Dispute Settlement
- 8 Mechanism.—If any agreement concluded under section
- 9 4(b) with respect to trade and investment includes a dis-
- 10 pute settlement mechanism allowing an investor to bring
- 11 a claim directly against a country, the President shall sub-
- 12 mit a report to the Congress, not later than 90 calendar
- 13 days before the President signs the agreement, explaining
- 14 in detail the meaning of each standard included in the dis-
- 15 pute settlement mechanism, and explaining how the agree-
- 16 ment does not interfere with the exercise by a signatory
- 17 to the agreement of its police powers under its national
- 18 (including State and local) laws, including legitimate
- 19 health, safety, environmental, consumer, and employment
- 20 opportunity laws and regulations.
- 21 (h) Consultation With Congress Before
- 22 AGREEMENTS ENTERED INTO.—
- 23 (1) Consultation.—Before entering into any
- trade agreement under section 4(b), the President
- shall consult with—

1	(A) the Committee on Ways and Means of
2	the House of Representatives and the Com-
3	mittee on Finance of the Senate;
4	(B) the congressional trade advisers; and
5	(C) each other committee of the House and
6	the Senate, and each joint committee of the
7	Congress, which has jurisdiction over legislation
8	involving subject matters which would be af-
9	fected by the trade agreement.
10	(2) Scope.—The consultation described in
11	paragraph (1) shall include consultation with respect
12	to—
13	(A) the nature of the agreement;
14	(B) how and to what extent the agreement
15	will achieve the applicable purposes, policies,
16	and objectives of this Act; and
17	(C) the implementation of the agreement
18	under section 7, including the general effect of
19	the agreement on existing laws.
20	(i) Advisory Committee Reports.—The report re-
21	quired under section 135(e)(1) of the Trade Act of 1974
22	regarding any trade agreement entered into under section
23	4(a) or (b) of this Act shall be provided to the President,
24	the Congress, and the Trade Representative not later than
25	30 calendar days after the date on which the President

1 notifies the Congress under section 7(a)(1)(A) of the

2 President's intention to enter into the agreement.

(j) ITC Assessment.—

- (1) In General.—The President, at least 90 calendar days before the day on which the President enters into a trade agreement under section 4(b), shall provide the International Trade Commission (referred to in this subsection as "the Commission") with the details of the agreement as it exists at that time and request the Commission to prepare and submit an assessment of the agreement as described in paragraph (2). Between the time the President makes the request under this paragraph and the time the Commission submits the assessment, the President shall keep the Commission current with respect to the details of the agreement.
- (2) ITC ASSESSMENT.—Not later than 90 calendar days after the President enters into the agreement, the Commission shall submit to the President and the Congress a report assessing the likely impact of the agreement on the United States economy as a whole and on specific industry sectors, including the impact the agreement will have on the gross domestic product, exports and imports, aggregate employment and employment opportunities, the pro-

- duction, employment, and competitive position of industries likely to be significantly affected by the agreement, and the interests of United States con-
- 4 sumers.
- (3) Review of Empirical Literature.—In 6 preparing the assessment, the Commission shall re-7 view available economic assessments regarding the 8 agreement, including literature regarding any sub-9 stantially equivalent proposed agreement, and shall 10 provide in its assessment a description of the anal-11 yses used and conclusions drawn in such literature, 12 and a discussion of areas of consensus and diver-13 gence between the various analyses and conclusions, 14 including those of the Commission regarding the 15 agreement.
- 16 (k) RULES OF HOUSE OF REPRESENTATIVES AND 17 SENATE.—Section 4(c), section 5(c), and subsection (c) 18 of this section are enacted by the Congress—
- 19 (1) as an exercise of the rulemaking power of 20 the House of Representatives and the Senate, re-21 spectively, and as such are deemed a part of the 22 rules of each House, respectively, and such proce-23 dures supersede other rules only to the extent that 24 they are inconsistent with such other rules; and

1 (2) with the full recognition of the constitu2 tional right of either House to change the rules (so
3 far as relating to the procedures of that House) at
4 any time, in the same manner, and to the same ex5 tent as any other rule of that House.
6 SEC. 7. IMPLEMENTATION OF TRADE AGREEMENTS.
7 (a) IN GENERAL.—

- (1) Notification, submission, and enactment.—Any agreement entered into under section 4(b) shall enter into force with respect to the United States if (and only if)—
 - (A) the President, at least 120 calendar days before the day on which the President enters into the trade agreement, notifies the House of Representatives and the Senate of the President's intention to enter into the agreement, and promptly thereafter publishes notice of such intention in the Federal Register;
 - (B) the President, at least 90 calendar days before the day on which the President enters into the trade agreement, certifies to the Congress the trade agreement substantially achieves the principal negotiating objectives set forth in section 2 and those developed under section 5(b)(1);

1	(C) within 60 calendar days after entering
2	into the agreement, the President submits to
3	the Congress a description of those changes to
4	existing laws that the President considers would
5	be required in order to bring the United States
6	into compliance with the agreement;
7	(D) after entering into the agreement, the
8	President submits to the Congress a copy of the
9	final legal text of the agreement, together
10	with—
11	(i) a draft of an implementing bill;
12	(ii) a statement of any administrative
13	action proposed to implement the trade
14	agreement; and
15	(iii) the supporting information de-
16	scribed in paragraph (2); and
17	(E) the implementing bill is enacted into
18	law.
19	(2) Supporting information.—The sup-
20	porting information required under paragraph
21	(1)(D)(iii) consists of—
22	(A) an explanation as to how the imple-
23	menting bill and proposed administrative action
24	will change or affect existing law; and
25	(B) a statement—

1	(i) asserting that the agreement sub-
2	stantially achieves the applicable purposes,
3	policies, and objectives of this Act; and
4	(ii) setting forth the reasons of the
5	President regarding—
6	(I) how and to what extent the
7	agreement substantially achieves the
8	applicable purposes, policies, and ob-
9	jectives referred to in clause (i), and
10	why and to what extent the agreement
11	does not achieve other applicable pur-
12	poses, policies, and objectives;
13	(II) how the agreement serves
14	the interests of United States com-
15	merce; and
16	(III) why the implementing bill
17	and proposed administrative action is
18	required or appropriate to carry out
19	the agreement;
20	(iii) describing the efforts made by the
21	President to obtain international exchange
22	rate equilibrium and any effect the agree-
23	ment may have regarding increased inter-
24	national monetary stability; and

1	(iv) describing the extent, if any, to
2	which—
3	(I) each foreign country that is a
4	party to the agreement maintains
5	non-commercial state trading enter-
6	prises that may adversely affect, nul-
7	lify, or impair the benefits to the
8	United States under the agreement;
9	and
10	(II) the agreement applies to or
11	affects purchases and sales by such
12	enterprises.
13	(3) Reciprocal benefits.—In order to en-
14	sure that a foreign country that is not a party to a
15	trade agreement entered into under section 4(b)
16	does not receive benefits under the agreement unless
17	the country is also subject to the obligations under
18	the agreement, the implementing bill submitted with
19	respect to the agreement shall provide that the bene-
20	fits and obligations under the agreement apply only
21	to the parties to the agreement, if such application
22	is consistent with the terms of the agreement. The
23	implementing bill may also provide that the benefits
24	and obligations under the agreement do not apply
25	uniformly to all parties to the agreement, if such ap-

1	plication is consistent with the terms of the agree-
2	ment.
3	(b) Limitations on Fast Track Procedures
4	CONCURRENCE BY CONGRESSIONAL TRADE ADVISERS IN
5	President's Certification.—
6	(1) Concurrence by congressional trade
7	ADVISERS.—The fast track procedures shall not
8	apply to any implementing bill submitted with re-
9	spect to a trade agreement of which notice was pro-
10	vided under subsection (a)(1)(A) unless a majority
11	of the congressional trade advisers, by a vote held
12	not later than 30 days after the President submits
13	the certification to Congress under subsection
14	(a)(1)(B) with respect to the trade agreement, con-
15	cur in the President's certification. The failure of
16	the congressional trade advisers to hold a vote with-
17	in that 30-day period shall be considered to be con-
18	currence in the President's certification.
19	(2) Computation of time period.—The 30-
20	day period referred to in paragraph (1) shall be
21	computed without regard to—
22	(A) the days on which either House of
23	Congress is not in session because of an ad-

journment of more than 3 days to a day certain

1	or an adjournment of the Congress sine die;
2	and
3	(B) any Saturday and Sunday, not ex-
4	cluded under subparagraph (A), when either
5	House of Congress is not in session.
6	SEC. 8. TREATMENT OF CERTAIN TRADE AGREEMENTS.
7	(a) Certain Agreements.—Notwithstanding sec-
8	tion 4(b)(2), if an agreement to which section 4(b)
9	applies—
10	(1) is entered into under the auspices of the
11	World Trade Organization regarding the rules of ori-
12	gin work program described in article 9 of the
13	Agreement on Rules of Origin,
14	(2) is entered into otherwise under the auspices
15	of the World Trade Organization,
16	(3) is entered into with Chile,
17	(4) is entered into with Singapore, or
18	(5) establishes a Free Trade Area for the
19	Americas,
20	and results from negotiations that were commenced before
21	the date of the enactment of this Act, subsection (b) shall
22	apply.
23	(b) Treatment of Agreements.—In the case of
24	any agreement to which subsection (a) applies—

1	(1) the applicability of the fast track procedures
2	to implementing bills shall be determined without re-
3	gard to the requirements of section 5; and
4	(2) the President shall consult regarding the
5	negotiations described in subsection (a) with the
6	committees described in section $5(b)(1)$ and the con-
7	gressional trade advisers as soon as feasible after
8	the enactment of this Act.
9	(c) Applicability of Environmental Assess-
10	MENT.—
11	(1) Uruguay round agreements and
12	FTAA.—With respect to agreements identified in
13	paragraphs (2) and (5) of subsection (a)—
14	(A) the notice required under section
15	6(d)(3) shall be given not later than 30 days
16	after the date of the enactment of this Act; and
17	(B) the preliminary draft of the environ-
18	mental assessment required under section
19	6(d)(4) shall be submitted to the Congress not
20	later than 18 months after such date of enact-
21	ment.
22	(2) CHILE AND SINGAPORE.—With respect to
23	agreements identified in paragraphs (3) and (4) of
24	subsection (a), the Trade Representative shall con-
25	sult with the Committee on Ways and Means of the

- House of Representatives and the Committee on Finance of the Senate to determine the appropriate time frame for submission to the Congress of an environmental assessment meeting the requirements of section 6(d)(2).
 - (3) RULES OF ORIGIN.—The requirements of section 6(d)(1) shall not apply to an agreement identified in subsection (a)(1).

(d) Applicability of Labor Review.—

- (1) URUGUAY ROUND AGREEMENTS AND FTAA.—With respect to agreements identified in paragraphs (2) and (5) of subsection (a)—
 - (A) the notice required under section 6(e)(3) shall be given not later than 30 days after the date of the enactment of this Act; and
 - (B) the preliminary draft of the labor review required under section 6(e)(4) shall be submitted to the Congress not later than 18 months after such date of enactment.
- (2) CHILE AND SINGAPORE.—With respect to agreements identified in paragraphs (3) and (4) of subsection (a), the Trade Representative shall consult with the Committee on Ways and Means of the House of Representatives and the Committee on Finance of the Senate to determine the appropriate

1	time frame for submission to the Congress of an en-
2	vironmental assessment meeting the requirements of
3	section $6(e)(2)$.
4	(3) Rules of origin.—The requirements of
5	section 6(e)(1) shall not apply to an agreement iden-
6	tified in subsection $(a)(1)$.
7	SEC. 9. ADDITIONAL REPORT AND STUDIES.
8	(a) Report on Trade-Restrictive Practices.—
9	Not later than 1 year after the date of the enactment of
10	this Act, the President shall transmit to the Congress a
11	report on trade-restrictive practices of foreign countries
12	that are promoted, enabled, or facilitated by governmental
13	or private entities in those countries, or that involve the
14	delegation of regulatory powers to private entities.
15	(b) Annual Study on Fluctuations in Ex-
16	CHANGE RATE.—The Trade Representative shall prepare
17	and submit to the Congress, not later than of each
18	year, a study of how fluctuations in the exchange rate
19	caused by the monetary policies of the trading partners
20	of the United States affect trade.
21	SEC. 10. ADDITIONAL IMPLEMENTATION AND ENFORCE-
22	MENT REQUIREMENTS.
23	(a) In General.—At the time the President submits
24	to the Congress the final text of an agreement pursuant
25	to section 7(a)(1)(C), the President shall also submit a

- 1 plan for implementing and enforcing the agreement. The
- 2 implementation and enforcement plan shall include the fol-
- 3 lowing:
- 4 (1) Border Personnel required at bordescription of additional personnel required at border entry points, including a list of additional customs and agricultural inspectors.
- (2) AGENCY STAFFING REQUIREMENTS.—A de-8 9 scription of additional personnel required by Federal 10 agencies responsible for monitoring, implementing, 11 and enforcing the trade agreement, including per-12 sonnel required by the Office of the United States 13 Trade Representative, the Department of Commerce, 14 the Department of Agriculture (including additional 15 personnel required to evaluate sanitary and 16 phytosanitary measures in order to obtain market 17 access for United States exports), the Department of 18 the Treasury, the Environmental Protection Agency, 19 the Department of the Interior, the Department of 20 Labor, and such other departments and agencies as 21 may be necessary.
 - (3) Customs infrastructure requirements.—A description of the additional equipment and facilities needed by the United States Customs Service.

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1	(4) Impact on state and local govern-
2	MENTS.—A description of the impact the trade
3	agreement will have on State and local governments
4	as a result of increases in trade.
5	(5) Cost analysis.—An analysis of the costs
6	associated with each of the items listed in para-
7	graphs (1) through (4).
8	(b) Budget Submission.—The President shall in-
9	clude a request for the resources necessary to support the
10	plan described in subsection (a) in the first budget that
11	the President submits to the Congress after the submis-
12	sion of the plan.
13	SEC. 11. TECHNICAL AND CONFORMING AMENDMENTS.
14	(a) In General.—Title I of the Trade Act of 1974
15	(19 U.S.C. 2111 et seq.) is amended as follows:
16	(1) Implementing Bill.—
17	(A) Section 151(b)(1) (19 U.S.C.
18	2191(b)(1)) is amended by striking "section
19	1103(a)(1) of the Omnibus Trade and Competi-
20	tiveness Act of 1988, or section 282 of the Uru-
21	guay Round Agreements Act" and inserting
22	"section 282 of the Uruguay Round Agree-
23	ments Act, or section 7(a)(1) of the Com-
24	prehensive Trade Negotiating Authority Act of
25	2002".

1	(B) Section $151(c)(1)$ (19 U.S.C.
2	2191(c)(1)) is amended by striking "or section
3	282 of the Uruguay Round Agreements Act"
4	and inserting ", section 282 of the Uruguay
5	Round Agreements Act, or section 7(a)(1) of
6	the Comprehensive Trade Negotiating Authority
7	Act of 2002".
8	(2) Advice from international trade com-
9	MISSION.—Section 131 (19 U.S.C. 2151) is
10	amended—
11	(A) in subsection (a)—
12	(i) in paragraph (1), by striking "sec-
13	tion 123 of this Act or section 1102 (a) or
14	(c) of the Omnibus Trade and Competitive-
15	ness Act of 1988," and inserting "section
16	123 of this Act or section 4(a) or (b) of
17	the Comprehensive Trade Negotiating Au-
18	thority Act of 2002,"; and
19	(ii) in paragraph (2), by striking "sec-
20	tion 1102 (b) or (c) of the Omnibus Trade
21	and Competitiveness Act of 1988" and in-
22	serting "section 4(b) of the Comprehensive
23	Trade Negotiating Authority Act of 2002";
24	(B) in subsection (b), by striking "section
25	1102(a)(3)(A)" and inserting "section

1	4(a)(3)(A) of the Comprehensive Trade Negoti-
2	ating Authority Act of 2002" before the end pe-
3	riod; and
4	(C) in subsection (c), by striking "section
5	1102 of the Omnibus Trade and Competitive-
6	ness Act of 1988," and inserting "section 4 of
7	the Comprehensive Trade Negotiating Authority
8	Act of 2002,".
9	(3) Hearings and Advice.—Sections 132,
10	133(a), and 134(a) (19 U.S.C. 2152, 2153(a), and
11	2154(a)) are each amended by striking "section
12	1102 of the Omnibus Trade and Competitiveness
13	Act of 1988," each place it appears and inserting
14	"section 4 of the Comprehensive Trade Negotiating
15	Authority Act of 2002,".
16	(4) Prerequisites for offers.—Section
17	134(b) (19 U.S.C. 2154(b)) is amended by striking
18	"section 1102 of the Omnibus Trade and Competi-
19	tiveness Act of 1988" and inserting "section 4 of the
20	Comprehensive Trade Negotiating Authority Act of
21	2002".
22	(5) ADVICE FROM PRIVATE AND PUBLIC SEC-
23	TORS.—Section 135 (19 U.S.C. 2155) is amended—
24	(A) in subsection $(a)(1)(A)$, by striking
25	"section 1102 of the Omnibus Trade and Com-

1	petitiveness Act of 1988" and inserting "section
2	4 of the Comprehensive Trade Negotiating Au-
3	thority Act of 2002";
4	(B) in subsection (e)(1)—
5	(i) by striking "section 1102 of the
6	Omnibus Trade and Competitiveness Act
7	of 1988" each place it appears and insert-
8	ing "section 4 of the Comprehensive Trade
9	Negotiating Authority Act of 2002"; and
10	(ii) by striking "section 1103(a)(1)(A)
11	of such Act of 1988" and inserting "sec-
12	tion 7(a)(1)(A) of the Comprehensive
13	Trade Negotiating Authority Act of 2002";
14	and
15	(C) in subsection (e)(2), by striking "sec-
16	tion 1101 of the Omnibus Trade and Competi-
17	tiveness Act of 1988" and inserting "section 2
18	of the Comprehensive Trade Negotiating Au-
19	thority Act of 2002".
20	(6) Transmission of agreements to con-
21	GRESS.—Section 162(a) (19 U.S.C. 2212(a)) is
22	amended by striking "or under section 1102 of the
23	Omnibus Trade and Competitiveness Act of 1988"
24	and inserting "or under section 4 of the Comprehen-
25	sive Trade Negotiating Authority Act of 2002".

1	(b) Application of Certain Provisions.—For
2	purposes of applying sections 125, 126, and 127 of the
3	Trade Act of 1974 (19 U.S.C. 2135, 2136(a), and
4	2137)—
5	(1) any trade agreement entered into under sec-
6	tion 4 shall be treated as an agreement entered into
7	under section 101 or 102, as appropriate, of the
8	Trade Act of 1974 (19 U.S.C. 2111 or 2112); and
9	(2) any proclamation or Executive order issued
10	pursuant to a trade agreement entered into under
11	section 4 shall be treated as a proclamation or Exec-
12	utive order issued pursuant to a trade agreement en-
13	tered into under section 102 of the Trade Act of
14	1974.
15	SEC. 12. DEFINITIONS.
16	In this Act:
17	(1) AGREEMENTS.—Any reference to any of the
18	following agreements is a reference to that same
19	agreement referred to in section 101(d) of the Uru-
20	guay Round Agreements Act (19 U.S.C. 3511(d)):
21	(A) The Agreement on Agriculture.
22	(B) The Agreement on the Application of
23	Sanitary and Phytosanitary Measures.
24	(C) The Agreement on Technical Barriers
25	to Trade.

1	(D) The Agreement on Trade-Related In-
2	vestment Measures.
3	(E) The Agreement on Implementation of
4	Article VI of the General Agreement on Tariffs
5	and Trade 1994.
6	(F) The Agreement on Rules of Origin.
7	(G) The Agreement on Subsidies and
8	Countervailing Measures.
9	(H) The Agreement on Safeguards.
10	(I) The General Agreement on Trade in
11	Services.
12	(J) The Agreement on Trade-Related As-
13	pects of Intellectual Property Rights.
14	(K) The Agreement on Government Pro-
15	curement.
16	(2) Antidumping agreement.—The term
17	"Antidumping Agreement" means the Agreement on
18	Implementation of Article VI of the General Agree-
19	ment on Tariffs and Trade 1994.
20	(3) Appellate body; dispute settlement
21	BODY; DISPUTE SETTLEMENT PANEL; DISPUTE SET-
22	TLEMENT UNDERSTANDING.—The terms "Appellate
23	Body", "Dispute Settlement Body", "dispute settle-
24	ment panel", and "Dispute Settlement Under-
25	standing" have the meanings given those terms in

- section 121 of the Uruguay Round Agreements Act (35 U.S.C. 3531).
- 4 (4) Business confidential.—Information or evidence is "business confidential" if disclosure of the information or evidence is likely to cause substantial harm to the competitive position of the entity from which the information or evidence would be obtained.
 - (5) Congressional trade advisers.—The term "congressional trade advisers" means the congressional advisers for trade policy and negotiations designated under section 161(a)(1) of the Trade Act of 1974 (19 U.S.C. 2211(a)(1)).
 - (6) FTAA.—The term "FTAA" means the Free Trade Area of the Americas or comparable agreement reached between the United States and the countries in the Western Hemisphere.
 - (7) FTAA AGREEMENT.—The term "FTAA agreements" means any agreements entered into to establish or carry out the FTAA.
- 21 (8) FTAA MEMBER; FTAA MEMBER COUN-22 TRY.—The terms "FTAA member" and "FTAA 23 member country" mean a country that is a member 24 of the FTAA.

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1	(9) GATT 1994.—The term "GATT 1994" has
2	the meaning given that term in section 2 of the Uru-
3	guay Round Agreements Act (19 U.S.C. 3501).
4	(10) ILO.—The term "ILO" means the Inter-
5	national Labor Organization.
6	(11) Implementing bill.—The term "imple-
7	menting bill" has the meaning given that term in
8	section 151(b)(1) of the Trade Act of 1974 (19
9	U.S.C. 2191(b)(1)).
10	(12) NAFTA.—The term "NAFTA" means the
11	North American Free Trade Agreement.
12	(13) Trade representative.—The term
13	"Trade Representative" means the United States
14	Trade Representative.
15	(14) United States Person.—The term
16	"United States person" means—
17	(A) a United States citizen;
18	(B) a partnership, corporation, or other
19	legal entity organized under the laws of the
20	United States; and
21	(C) a partnership, corporation, or other
22	legal entity that is organized under the laws of
23	a foreign country and is controlled by entities
24	described in subparagraph (B) or United States
25	citizens, or both.

1	(15) Uruguay Round Agreements.—The
2	term "Uruguay Round Agreements" has the mean-
3	ing given that term in section 2(7) of the Uruguay
4	Round Agreements Act (19 U.S.C. 3501(7)).
5	(16) WTO.—The term "WTO" means the or-
6	ganization established pursuant to the WTO Agree-
7	ment.
8	(17) WTO AGREEMENT.—The term "WTO
9	Agreement" means the Agreement Establishing the
10	World Trade Organization entered into on April 15,
11	1994.

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