## Calendar No. 732

107TH CONGRESS 2D SESSION

# S. 1850

[Report No. 107-316]

To amend the Solid Waste Disposal Act to bring underground storage tanks into compliance with subtitle I of that Act, to promote cleanup of leaking underground storage tanks, to provide sufficient resources for such compliance and cleanup, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

DECEMBER 19 (legislative day, DECEMBER 18), 2001

Mr. Chafee (for himself, Mr. Carper, Mr. Smith of New Hampshire, Mr. Jeffords, Mr. Inhofe, Mr. Reed, Mr. Warner, and Mr. Leahy) introduced the following bill; which was read twice and referred to the Committee on Environment and Public Works

OCTOBER 16, 2002

Reported by Mr. JEFFORDS, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

## A BILL

To amend the Solid Waste Disposal Act to bring underground storage tanks into compliance with subtitle I of that Act, to promote cleanup of leaking underground storage tanks, to provide sufficient resources for such compliance and cleanup, and for other purposes.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE.
4	This Act may be cited as the "Underground Storage
5	Tank Compliance Act of 2001".
6	SEC. 2. LEAKING UNDERGROUND STORAGE TANKS.
7	Section 9004 of the Solid Waste Disposal Act (42
8	U.S.C. 6991c) is amended by adding at the end the fol-
9	lowing:
10	"(f) Trust Fund Distribution.—
11	"(1) IN GENERAL.
12	"(A) Amount and Permitted uses of
13	DISTRIBUTION.—The Administrator shall dis-
14	tribute to States not less than 80 percent of the
15	funds from the Trust Fund that are made
16	available to the Administrator under section
17	9013(2)(A) for each fiscal year for use in pay-
18	ing the reasonable costs, incurred under a coop-
19	erative agreement with any State, of—
20	"(i) actions taken by the State under
21	section $9003(h)(7)(\Lambda)$ ;
22	<del>"(ii)</del> necessary administrative ex-
23	penses, as determined by the Adminis-
24	trator, that are directly related to correc-

1	tive action and compensation programs
2	under subsection $(e)(1)$ ;
3	"(iii) any corrective action and com-
4	pensation program carried out under sub-
5	section (e)(1) for a release from an under-
6	ground storage tank regulated under this
7	subtitle to the extent that, as determined
8	by the State in accordance with guidelines
9	developed jointly by the Administrator and
10	the State, the financial resources of the
11	owner or operator of the underground stor-
12	age tank (including resources provided by
13	a program in accordance with subsection
14	(c)(1) are not adequate to pay the cost of
15	a corrective action without significantly im-
16	pairing the ability of the owner or operator
17	to continue in business;
18	"(iv) enforcement by the State or a
19	local government of—
20	"(I) the State program approved
21	under this section; or
22	"(II) State or local requirements
23	concerning underground storage tanks
24	that are similar or identical to the re-
25	quirements of this subtitle; or

1 "(v) State or local corrective actions
2 carried out under regulations promulgated
3 under section 9003(c)(4).

"(B) USE OF FUNDS FOR ENFORCE-MENT.—In addition to the uses of funds authorized under subparagraph (A), the Administrator may use funds from the Trust Fund that are not distributed to States under subparagraph (A) for enforcement of any regulation promulgated by the Administrator under this subtitle.

"(C) PROHIBITED USES.—Except as provided in subparagraph (A)(iii), under any similar requirement of a State program approved under this section, or in any similar State or local provision as determined by the Administrator, funds provided to a State by the Administrator under subparagraph (A) shall not be used by the State to provide financial assistance to an owner or operator to meet any requirement relating to underground storage tanks under part 280 of title 40, Code of Federal Regulations (as in effect on the date of enactment of this subsection).

"(2) ALLOCATION.—

1	"(A) Process.—Subject to subparagraph
2	(B), in the case of a State with which the Ad-
3	ministrator has entered into a cooperative
4	agreement under section 9003(h)(7)(A), the
5	Administrator shall distribute funds from the
6	Trust Fund to the State using the allocation
7	process developed by the Administrator under
8	the cooperative agreement.
9	"(B) REVISIONS TO PROCESS.—The Ad-
10	ministrator may revise the allocation process re-
11	ferred to in subparagraph (A) with respect to a
12	State only after—
13	"(i) consulting with—
14	"(I) State agencies responsible
15	for overseeing corrective action for re-
16	leases from underground storage
17	<del>tanks;</del>
18	"(H) owners; and
19	"(III) operators; and
20	"(ii) taking into consideration, at a
21	minimum—
22	"(I) the total tax revenue con-
23	tributed to the Trust Fund from all
24	sources within the State;

1	"(II) the number of confirmed
2	releases from leaking underground
3	storage tanks in the State;
4	"(III) the number of petroleum
5	storage tanks in the State;
6	"(IV) the percentage of the popu-
7	lation of the State that uses ground-
8	water for any beneficial purpose;
9	"(V) the performance of the
10	State in implementing and enforcing
11	the program;
12	"(VI) the financial needs of the
13	State; and
14	"(VII) the ability of the State to
15	use the funds referred to in subpara-
16	graph (A) in any year.
17	"(3) Distributions to state agencies.—
18	"(A) In General.—Distributions from the
19	Trust Fund under this subsection shall be made
20	directly to a State agency that—
21	"(i) enters into a cooperative agree-
22	ment referred to in paragraph (2)(A); or
23	"(ii) is enforcing a State program ap-
24	proved under this section.

1	"(B) Administrative expenses.—A
2	State agency that receives funds under this sub-
3	section shall limit the proportion of those funds
4	that are used to pay administrative expenses to
5	such percentage as the State may establish by
6	<del>law.</del>
7	"(4) Cost recovery prohibition.—Funds
8	from the Trust Fund provided by States to owners
9	or operators for programs under subsection (c)(1)
10	relating to releases from underground storage tanks
11	shall not be subject to cost recovery by the Adminis-
12	trator under section 9003(h)(6).".
13	SEC. 3. INSPECTION OF UNDERGROUND STORAGE TANKS.
14	Section 9005 of the Solid Waste Disposal Act (42
15	U.S.C. 6991d) is amended—
16	(1) by redesignating subsections (a) and (b) as
17	subsections (b) and (e), respectively; and
18	(2) by inserting before subsection (b) (as redes-
19	ignated by paragraph (1)) the following:
20	"(a) Inspection Requirements.—Not later than 2
21	years after the date of enactment of the Underground
22	Storage Tank Compliance Act of 2001, and at least once
23	every 2 years thereafter, the Administrator or a State with
24	a program approved under section 9004, as appropriate,
25	shall require that all underground storage tanks regulated

1	under this subtitle be inspected for compliance with regu
2	lations promulgated under section 9003(e).".
3	SEC. 4. OPERATOR TRAINING.
4	Subtitle I of the Solid Waste Disposal Act (42 U.S.C
5	6991 et seq.) is amended by striking section 9010 and
6	inserting the following:
7	"SEC. 9010. OPERATOR TRAINING.
8	"(a) Guidelines.—
9	"(1) In GENERAL.—Not later than 18 months
10	after the date of enactment of the Underground
11	Storage Tank Compliance Act of 2001, in coopera
12	tion with States, owners, and operators, the Admin
13	istrator shall publish in the Federal Register, after
14	public notice and opportunity for comment, guide
15	lines that specify methods for training operators o
16	underground storage tanks.
17	"(2) Considerations.—The guidelines de
18	scribed in paragraph (1) shall take into account—
19	"(A) State training programs in existence
20	as of the date of publication of the guidelines
21	"(B) training programs that are being em
22	ployed by owners and operators as of the date
23	of enactment of this paragraph;
24	"(C) the high turnover rate of operators;

1	"(D) the frequency of improvement in un-
2	derground storage tank equipment technology;
3	"(E) the nature of the businesses in which
4	the operators are engaged; and
5	"(F) such other factors as the Adminis-
6	trator determines to be necessary to carry out
7	this section.
8	"(b) STATE PROGRAMS.—
9	"(1) In General.—Not later than 2 years
10	after the date on which the Administrator publishes
11	the guidelines under subsection (a)(1), each State
12	shall develop and implement a strategy for the train-
13	ing of operators of underground storage tanks that
14	is consistent with paragraph (2).
15	"(2) Requirements.—A State strategy de-
16	scribed in paragraph (1) shall—
17	"(A) be consistent with subsection (a);
18	"(B) be developed in cooperation with own-
19	ers and operators; and
20	"(C) take into consideration training pro-
21	grams implemented by owners and operators as
22	of the date of enactment of this subsection.
23	"(3) Financial incentive.—The Adminis-
24	trator may award to a State that develops and im-
25	plements a strategy described in paragraph (1), in

1	addition to any funds that the State is entitled to
2	receive under this subtitle, not more than \$50,000,
3	to be used to carry out the strategy.".
4	SEC. 5. REMEDIATION OF MTBE CONTAMINATION.
5	Section 9003(h) of the Solid Waste Disposal Act (42
6	U.S.C. 6991b(h)) is amended—
7	(1) in paragraph $(7)(A)$ —
8	(A) by striking "paragraphs (1) and (2) of
9	this subsection" and inserting "paragraphs (1),
10	(2), and (12)"; and
11	(B) by striking ", and including the au-
12	thorities of paragraphs (4), (6), and (8) of this
13	subsection" and inserting "and the authority
14	under section 9011 and paragraphs (4), (6),
15	and (8),"; and
16	(2) by adding at the end the following:
17	"(12) Remediation of MTBE Contamina-
18	TION.—
19	"(A) IN GENERAL.—The Administrator
20	and the States may use funds made available
21	under section 9013(2)(B) to earry out correc-
22	tive actions with respect to a release of methyl
23	tertiary butyl ether that presents a threat to
24	human health or welfare or the environment.

1	"(B) APPLICABLE AUTHORITY.—The Ad-
2	ministrator or a State shall carry out subpara-
3	$\frac{\text{graph }(\Lambda)}{}$
4	"(i) in accordance with paragraph (2);
5	and
6	"(ii) in the ease of a State, in accord-
7	ance with a cooperative agreement entered
8	into by the Administrator and the State
9	under paragraph (7).".
10	SEC. 6. RELEASE PREVENTION, COMPLIANCE, AND EN-
11	FORCEMENT.
12	(a) Release Prevention and Compliance.—Sub-
13	title I of the Solid Waste Disposal Act (42 U.S.C. 6991
14	et seq.) (as amended by section 4) is amended by adding
15	at the end the following:
16	"SEC. 9011. RELEASE PREVENTION AND COMPLIANCE.
17	"Funds made available under section 9013(2)(D)
18	from the Trust Fund may be used to conduct inspections,
19	issue orders, or bring actions under this subtitle—
20	"(1) by a State, in accordance with section
21	9003(h)(7), acting under—
22	"(A) a program approved under section
23	9004; or
24	"(B) any State requirement concerning the
25	regulation of underground storage tanks that is

1	similar or identical to a requirement under this
2	subtitle, as determined by the Administrator;
3	and
4	"(2) by the Administrator, under this subtitle
5	(including under a State program approved under
6	section 9004).".
7	(b) Government-Owned Tanks.—Section 9003 of
8	the Solid Waste Disposal Act (42 U.S.C. 6991b) is amend-
9	ed by adding at the end the following:
10	"(i) GOVERNMENT-OWNED TANKS.—
11	"(1) COMPLIANCE STRATEGY.—Not later than
12	2 years after the date of enactment of this sub-
13	section, each State shall submit to the Administrator
14	a strategy to ensure compliance with regulations
15	promulgated under subsection (e) of any under-
16	ground storage tank that is—
17	"(A) regulated under this subtitle; and
18	"(B) owned or operated by the State gov-
19	ernment or any local government.
20	"(2) FINANCIAL INCENTIVE.—The Adminis-
21	trator may award to a State that develops and im-
22	plements a strategy described in paragraph (1), in
23	addition to any funds that the State is entitled to
24	receive under this subtitle, not more than \$50,000,
25	to be used to earry out the strategy.".

1	(c) Incentives for Performance.—Section 9006
2	of the Solid Waste Disposal Act (42 U.S.C. 6991e) is
3	amended by adding at the end the following:
4	"(e) Incentives for Performance.—In deter-
5	mining the terms of, or whether to issue, a compliance
6	order under subsection (a), or the amount of, or whether
7	to impose, a civil penalty under subsection (d), the Admin-
8	istrator, or a State under a program approved under sec-
9	tion 9004, shall take into consideration whether an owner
10	or operator has—
11	"(1) a history of operating underground storage
12	tanks of the owner or operator in accordance with—
13	"(A) this subtitle; or
14	"(B) a State program approved under sec-
15	tion 9004; or
16	"(2) implemented a program, consistent with
17	guidelines published under section 9010, that pro-
18	vides training to persons responsible for operating
19	any underground storage tank of the owner or oper-
20	ator.".
21	(d) Authority To Prohibit Certain Deliv-
22	ERIES.—Section 9006 of the Solid Waste Disposal Act (42
23	U.S.C. 6991e) (as amended by subsection (e)) is amended
24	by adding at the end the following:

1	"(f) AUTHORITY TO PROHIBIT CERTAIN DELIV-
2	ERIES.—
3	"(1) In General.—After the date on which the
4	Administrator promulgates regulations under para-
5	graph (2), the Administrator, or a State with a pro-
6	gram approved under section 9004, may prohibit the
7	delivery of regulated substances to underground
8	storage tanks that are not in compliance with—
9	"(A) a requirement or standard promul-
10	gated by the Administrator under section 9003;
11	<del>Ol'</del>
12	"(B) a requirement or standard of a State
13	program approved under section 9004.
14	"(2) Authority.—Not later than 2 years after
15	the date of enactment of this subsection, the Admin-
16	istrator, after consultation with States, shall promul-
17	gate regulations that specify—
18	"(A) the eircumstances under which the
19	authority provided by paragraph (1) may be
20	<del>used;</del>
21	"(B) the process by which the authority
22	provided by paragraph (1) will be used consist-
23	ently and fairly; and

1	"(C) such other factors as the Adminis-
2	trator, in cooperation with States, determines to
3	be necessary to earry out this subsection.".
4	(e) Public Record.—Section 9002 of the Solid
5	Waste Disposal Act (42 U.S.C. 6991a) is amended by add-
6	ing at the end the following:
7	"(d) Public Record.—
8	"(1) IN GENERAL.—The Administrator shall re-
9	quire each State and Indian tribe that receives funds
10	under this subtitle to maintain, update at least an-
11	nually, and make available to the public, in such
12	manner and form as the Administrator shall pre-
13	scribe (after consultation with States and Indian
14	tribes), a record of underground storage tanks regu-
15	lated under this subtitle.
16	"(2) Considerations.—To the maximum ex-
17	tent practicable, the public record of a State or In-
18	dian tribe, respectively, shall include, for each
19	<del>year—</del>
20	"(A) the number, sources, and causes of
21	underground storage tank releases in the State
22	or on tribal land;
23	"(B) the record of compliance by under-
24	ground storage tanks in the State or on tribal
25	land with—

1	"(i) this subtitle; or
2	<del>"(ii)</del> an applicable State program ap-
3	proved under section 9004; and
4	"(C) data on the number of underground
5	storage tank equipment failures in the State or
6	<del>on tribal land.</del>
7	"(3) AVAILABILITY.—The Administrator shall
8	make the public record of each State and Indian
9	tribe under this section available to the public elec-
10	tronically.".
11	SEC. 7. FEDERAL FACILITIES.
12	Section 9007 of the Solid Waste Disposal Act (42
13	U.S.C. 6991f) is amended by adding at the end the fol-
14	lowing:
15	"(e) Review of Federal Underground Storage
16	Tanks.—Not later than 1 year after the date of enact-
17	ment of this subsection, the Administrator, in cooperation
18	with each Federal agency that owns or operates 1 or more
19	underground storage tanks or that manages land on which
20	1 or more underground storage tanks are located, shall
21	review the status of compliance of those underground stor-
22	age tanks with this subtitle.
23	"(d) Compliance Strategies.—Not later than 2
24	years after the date of enactment of this subsection, each
25	Federal agency described in subsection (c) shall submit

1	to the Administrator and to each State in which an under-
2	ground storage tank described in subsection (e) is located,
3	a strategy to ensure the compliance of those underground
4	storage tanks with this subtitle.".
5	SEC. 8. TANKS UNDER THE JURISDICTION OF INDIAN
6	TRIBES.
7	Subtitle I of the Solid Waste Disposal Act (42 U.S.C.
8	6991 et seq.) is amended by inserting after section 9011
9	(as added by section $6(a)$ ) the following:
10	"SEC. 9012. TANKS UNDER THE JURISDICTION OF INDIAN
11	TRIBES.
12	"The Administrator, in coordination with Indian
13	tribes, shall—
14	"(1) not later than 1 year after the date of en-
15	actment of this section, develop and implement a
16	strategy—
17	"(A) giving priority to releases that
18	present the greatest threat to human health or
19	the environment, to take necessary corrective
20	action in response to releases from leaking un-
21	derground storage tanks located wholly within
22	the boundaries of—
23	"(i) an Indian reservation; or
24	"(ii) any other area under the juris-
25	diction of an Indian tribe, and

1	"(B) to implement and enforce require-
2	ments concerning underground storage tanks
3	located wholly within the boundaries of—
4	"(i) an Indian reservation; or
5	"(ii) any other area under the juris-
6	diction of an Indian tribe; and
7	"(2) not later than 2 years after the date of en-
8	actment of this section and every 2 years thereafter,
9	submit to Congress a report that summarizes the
10	status of implementation and enforcement of the
11	leaking underground storage tank program in areas
12	located wholly within—
13	"(A) the boundaries of Indian reservations;
14	and
15	"(B) any other areas under the jurisdiction
16	of an Indian tribe.".
17	SEC. 9. AUTHORIZATION OF APPROPRIATIONS.
18	Subtitle I of the Solid Waste Disposal Act (42 U.S.C.
19	6991 et seq.) (as amended by section 8) is amended by
20	adding at the end the following:
21	"SEC. 9013. AUTHORIZATION OF APPROPRIATIONS.
22	"There are authorized to be appropriated to the
23	Administrator—

1	"(1) to carry out subtitle I (except sections
2	9003(h), 9005(a), and 9011) \$25,000,000 for each
3	of fiscal years 2003 through 2007; and
4	"(2) from the Trust Fund, notwithstanding sec-
5	tion 9508(e)(1) of the Internal Revenue Code of
6	<del>1986—</del>
7	"(A) to carry out section 9003(h) (except
8	section 9003(h)(12)) \$100,000,000 for each of
9	fiscal years 2003 through 2007;
10	"(B) to earry out section 9003(h)(12),
11	\$200,000,000 for fiscal year 2003, to remain
12	available until expended;
13	"(C) to carry out section 9005(a)—
14	"(i) \$35,000,000 for each of fiscal
15	<del>years</del> 2003 and 2004; and
16	"(ii) \$20,000,000 for each of fiscal
17	years 2005 through 2008; and
18	"(D) to earry out section 9011—
19	"(i) \$50,000,000 for fiscal year 2003;
20	and
21	"(ii) \$30,000,000 for each of fiscal
22	years 2004 through 2008.".
23	SEC. 10. CONFORMING AMENDMENTS.
24	(a) In General.—Section 9001 of the Solid Waste
25	Disposal Act (42 U.S.C. 6991) is amended—

1	(1) by striking "For the purposes of this sub-
2	title—" and inserting "In this subtitle:";
3	(2) by redesignating paragraphs (1), (2), (3),
4	(4), (5), (6), (7), and (8) as paragraphs (10), (7),
5	(4), (3), (8), (5), (2), and (6), respectively;
6	(3) by inserting before paragraph (2) (as redes-
7	ignated by paragraph (2)) the following:
8	"(1) Indian Tribe.—The term 'Indian tribe'
9	has the meaning given the term in section 4 of the
10	Indian Self-Determination and Education Assistance
11	Act (25 U.S.C. 450b)."; and
12	(4) by inserting after paragraph (8) (as redesig-
13	nated by paragraph (2)) the following:
14	"(9) Trust Fund.—The term 'Trust Fund'
15	means the Leaking Underground Storage Tank
16	Trust Fund established by section 9508 of the Inter-
17	nal Revenue Code of 1986.".
18	(b) Conforming Amendments.—
19	(1) Section 9003(f) of the Solid Waste Disposal
20	Act (42 U.S.C. 6991b(f)) is amended—
21	(A) in paragraph (1), by striking
22	"9001(2)(B)" and inserting "9001(7)(B)"; and
23	(B) in paragraphs (2) and (3), by striking
24	"9001(2)(A)" each place it appears and insert-
25	ine "9001(7)(A)".

1 (2) Section 9003(h) of the Solid Waste Dis-2 posal Act (42 U.S.C. 6991b(h)) is amended in para-3 graphs (1), (2)(C), (7)(A), and (11) by striking "Leaking Underground Storage Tank Trust Fund" 4 5 each place it appears and inserting "Trust Fund". 6 (3) Section 9009 of the Solid Waste Disposal 7 Act (42 U.S.C. 6991h) is amended— 8 (A)<del>in</del> subsection <del>(a),</del> by striking "9001(2)(B)" and inserting "9001(7)(B)"; and 9 (B) in subsection (d), by striking "section 10 11 9001(1) (A) and (B)" and inserting "subpara-12 graphs (A) and (B) of section 9001(10)". SEC. 11. TECHNICAL AMENDMENTS. 14 (a) Section 9001(4)(A) of the Solid Waste Disposal Act (42 U.S.C. 6991(4)(A)) (as amended by section 15 9(a)(2)) is amended by striking "sustances" and inserting "substances". 17 18 (b) Section 9003(f)(1) of the Solid Waste Disposal Act (42 U.S.C. 6991b(f)(1)) is amended by striking "subsection (c) and (d) of this section" and inserting "sub-21 sections (c) and (d)". 22 (e) Section 9004(a) of the Solid Waste Disposal Act (42 U.S.C. 6991c(a)) is amended by striking "in 9001(2) (A) or (B) or both" and inserting "in subparagraph (A) or (B) of section 9001(7)".

1	(d) Section 9005 of the Solid Waste Disposal Act (42
2	U.S.C. 6991d) (as amended by section 3) is amended—
3	(1) in subsection (b), by striking "study tak-
4	ing" and inserting "study, taking";
5	(2) in subsection $(e)(1)$ , by striking "relevent"
6	and inserting "relevant"; and
7	(3) in subsection $(c)(4)$ , by striking
8	"Evironmental" and inserting "Environmental".
9	SECTION 1. SHORT TITLE.
10	This Act may be cited as the "Underground Storage
11	Tank Compliance Act of 2002".
12	SEC. 2. LEAKING UNDERGROUND STORAGE TANKS.
13	Section 9004 of the Solid Waste Disposal Act (42
14	U.S.C. 6991c) is amended by adding at the end the fol-
15	lowing:
16	"(f) Trust Fund Distribution.—
17	"(1) In general.—
18	"(A) Amount and permitted uses of
19	DISTRIBUTION.—The Administrator shall dis-
20	tribute to States not less than 80 percent of the
21	funds from the Trust Fund that are made avail-
22	able to the Administrator under section
23	9014(2)(A) for each fiscal year for use in paying
24	the reasonable costs, incurred under a coopera-
25	tive agreement with any State, of—

1	"(i) actions taken by the State under
2	section 9003(h)(7)(A);
3	"(ii) necessary administrative ex-
4	penses, as determined by the Administrator,
5	that are directly related to corrective action
6	and compensation programs under sub-
7	section (c)(1);
8	"(iii) any corrective action and com-
9	pensation program carried out under sub-
10	section $(c)(1)$ for a release from an under-
11	ground storage tank regulated under this
12	subtitle to the extent that, as determined by
13	the State in accordance with guidelines de-
14	veloped jointly by the Administrator and
15	the State, the financial resources of the
16	owner or operator of the underground stor-
17	age tank (including resources provided by a
18	program in accordance with subsection
19	(c)(1)) are not adequate to pay the cost of
20	a corrective action without significantly im-
21	pairing the ability of the owner or operator
22	to continue in business;
23	"(iv) enforcement by the State or a
24	local government of State or local regula-

tions pertaining to underground storage
 tanks regulated under this subtitle; or
 "(v) State or local corrective actions
 carried out under regulations promulaated

carried out under regulations promulgated under section 9003(c)(4).

"(B) USE OF FUNDS FOR ENFORCEMENT.—

"(B) USE OF FUNDS FOR ENFORCEMENT.—
In addition to the uses of funds authorized under subparagraph (A), the Administrator may use funds from the Trust Fund that are not distributed to States under subparagraph (A) for enforcement of any regulation promulgated by the Administrator under this subtitle.

"(C) PROHIBITED USES.—Except as provided in subparagraph (A)(iii), under any similar requirement of a State program approved under this section, or in any similar State or local provision as determined by the Administrator, funds provided to a State by the Administrator under subparagraph (A) shall not be used by the State to provide financial assistance to an owner or operator to meet any requirement relating to underground storage tanks under part 280 of title 40, Code of Federal Regulations (as in effect on the date of enactment of this subsection).

1	"(2) Allocation.—
2	"(A) Process.—Subject to subparagraph
3	(B), in the case of a State with which the Ad-
4	ministrator has entered into a cooperative agree-
5	ment under section 9003(h)(7)(A), the Adminis-
6	trator shall distribute funds from the Trust Fund
7	to the State using the allocation process devel-
8	oped by the Administrator.
9	"(B) Revisions to process.—The Admin-
10	istrator may revise the allocation process referred
11	to in subparagraph (A) with respect to a State
12	only after—
13	"(i) consulting with—
14	"(I) State agencies responsible for
15	overseeing corrective action for releases
16	from underground storage tanks;
17	"(II) owners; and
18	"(III) operators; and
19	"(ii) taking into consideration, at a
20	minimum—
21	"(I) the total tax revenue contrib-
22	uted to the Trust Fund from all
23	sources within the State;

1	"(II) the number of confirmed re-
2	leases from federally regulated under-
3	ground storage tanks in the State;
4	"(III) the number of federally reg-
5	ulated underground storage tanks in
6	$the \ State;$
7	"(IV) the percentage of the popu-
8	lation of the State that uses ground-
9	water for any beneficial purpose;
10	"(V) the performance of the State
11	in implementing and enforcing the
12	program;
13	"(VI) the financial needs of the
14	State; and
15	"(VII) the ability of the State to
16	use the funds referred to in subpara-
17	graph (A) in any year.
18	"(3) Distributions to state agencies.—Dis-
19	tributions from the Trust Fund under this subsection
20	shall be made directly to a State agency that—
21	"(A) enters into a cooperative agreement re-
22	ferred to in paragraph (2)(A); or
23	"(B) is enforcing a State program approved
24	under this section.

1	"(4) Cost recovery prohibition.—Funds
2	from the Trust Fund provided by States to owners or
3	operators under paragraph (1)(A)(iii) shall not be
4	subject to cost recovery by the Administrator under
5	section 9003(h)(6).".
6	SEC. 3. INSPECTION OF UNDERGROUND STORAGE TANKS.
7	Section 9005 of the Solid Waste Disposal Act (42
8	U.S.C. 6991d) is amended—
9	(1) by redesignating subsections (a) and (b) as
10	subsections (b) and (c), respectively; and
11	(2) by inserting before subsection (b) (as redesig-
12	nated by paragraph (1)) the following:
13	"(a) Inspection Requirements.—Not later than 2
14	years after the date of enactment of the Underground Stor-
15	age Tank Compliance Act of 2002, and at least once every
16	2 years thereafter, the Administrator or a State with a pro-
17	gram approved under section 9004, as appropriate, shall
18	require that all underground storage tanks regulated under
19	this subtitle undergo onsite inspections for compliance with
20	$regulations\ promulgated\ under\ section\ 9003 (c).".$
21	SEC. 4. OPERATOR TRAINING.
22	Subtitle I of the Solid Waste Disposal Act (42 U.S.C.
23	6991 et seq.) is amended by striking section 9010 and in-
24	serting the following:

### 1 "SEC. 9010. OPERATOR TRAINING.

2	"(a) Guidelines.—
3	"(1) In general.—Not later than 2 years after
4	the date of enactment of the Underground Storage
5	Tank Compliance Act of 2002, in cooperation with
6	States, owners, and operators, the Administrator shall
7	publish in the Federal Register, after public notice
8	and opportunity for comment, guidelines that specify
9	methods for training operators of underground storage
10	tanks.
11	"(2) Considerations.—The guidelines described
12	in paragraph (1) shall take into account—
13	"(A) State training programs in existence
14	as of the date of publication of the guidelines;
15	"(B) training programs that are being em-
16	ployed by owners and operators as of the date of
17	enactment of this paragraph;
18	"(C) the high turnover rate of operators;
19	"(D) the frequency of improvement in un-
20	derground storage tank equipment technology;
21	"(E) the nature of the businesses in which
22	the operators are engaged; and
23	"(F) such other factors as the Administrator
24	determines to be necessary to carry out this sec-
25	tion.
26	"(b) State Programs.—

1	"(1) In general.—Not later than 2 years after
2	the date on which the Administrator publishes the
3	guidelines under subsection (a)(1), each State shall
4	develop and implement a strategy for the training of
5	operators of underground storage tanks that is con-
6	sistent with paragraph (2).
7	"(2) Requirements.—A State strategy de-
8	scribed in paragraph (1) shall—
9	"(A) be consistent with subsection (a);
10	"(B) be developed in cooperation with own-
11	ers and operators; and
12	"(C) take into consideration training pro-
13	grams implemented by owners and operators as
14	of the date of enactment of this subsection.
15	"(3) Financial incentive.—The Administrator
16	may award to a State that develops and implements
17	a strategy described in paragraph (1), in addition to
18	any funds that the State is entitled to receive under
19	this subtitle, not more than \$50,000, to be used to
20	carry out the strategy.".
21	SEC. 5. REMEDIATION OF MTBE CONTAMINATION.
22	Section 9003(h) of the Solid Waste Disposal Act (42
23	U.S.C. 6991b(h)) is amended—
24	(1) in paragraph (7)(A)—

1	(A) by striking "paragraphs (1) and (2) of
2	this subsection" and inserting "paragraphs (1),
3	(2), and (12)"; and
4	(B) by striking ", and including the au-
5	thorities of paragraphs (4), (6), and (8) of this
6	subsection" and inserting "and the authority
7	under sections 9005(a) and 9011 and para-
8	graphs (4), (6), and (8),"; and
9	(2) by adding at the end the following:
10	"(12) Remediation of MTBE contamina-
11	TION.—
12	"(A) In General.—The Administrator and
13	the States may use funds made available under
14	section 9014(2)(B) to carry out corrective actions
15	with respect to a release of methyl tertiary butyl
16	ether that presents a threat to human health or
17	welfare or the environment.
18	"(B) Applicable authority.—The Ad-
19	ministrator or a State shall carry out subpara-
20	graph(A)—
21	"(i) in accordance with paragraph (2),
22	except that a release with respect to which
23	a corrective action is carried out under sub-
24	paragraph (A) shall not be required to be
25	from an underground storage tank; and

1	"(ii) in the case of a State, in accord-
2	ance with a cooperative agreement entered
3	into by the Administrator and the State
4	under paragraph (7).".
5	SEC. 6. RELEASE PREVENTION, COMPLIANCE, AND EN-
6	FORCEMENT.
7	(a) Release Prevention and Compliance.—Sub-
8	title I of the Solid Waste Disposal Act (42 U.S.C. 6991 et
9	seq.) (as amended by section 4) is amended by adding at
10	the end the following:
11	"SEC. 9011. USE OF FUNDS FOR RELEASE PREVENTION AND
12	COMPLIANCE.
13	"Funds made available under section $9014(2)(D)$ from
14	the Trust Fund may be used to conduct inspections, issue
15	orders, or bring actions under this subtitle—
16	"(1) by a State, in accordance with a grant or
17	cooperative agreement with the Administrator, of
18	State regulations pertaining to underground storage
19	tanks regulated under this subtitle; and
20	"(2) by the Administrator, under this subtitle
21	(including under a State program approved under
22	section 9004).".
23	(b) Government-Owned Tanks.—Section 9003 of the
24	Solid Waste Disposal Act (42 U.S.C. 6991b) is amended
25	by adding at the end the following:

1	"(i) Government-Owned Tanks.—
2	"(1) Implementation report.—
3	"(A) In general.—Not later than 2 years
4	after the date of enactment of this subsection,
5	each State shall submit to the Administrator an
6	implementation report that—
7	"(i) lists each underground storage
8	tank described in subparagraph (B) in the
9	State that, as of the date of submission of
10	the report, is not in compliance with this
11	subtitle; and
12	"(ii) describes the actions that have
13	been and will be taken to ensure compliance
14	by the underground storage tank listed
15	under clause (i) with this subtitle.
16	"(B) Underground storage tank.—An
17	underground storage tank described in this sub-
18	paragraph is an underground storage tank that
19	is—
20	"(i) regulated under this subtitle; and
21	"(ii) owned or operated by the State
22	government or any local government.
23	"(C) Public Availability.—The Adminis-
24	trator shall make each report received under sub-

1	paragraph (A) available to the public on the
2	Internet.
3	"(2) Financial incentive.—The Administrator
4	may award to a State that develops an implementa-
5	tion report described in paragraph (1), in addition to
6	any funds that the State is entitled to receive under
7	this subtitle, not more than \$50,000, to be used to
8	carry out the implementation report.
9	"(3) Not a safe harbor.—This subsection does
10	not relieve any person from any obligation or require-
11	ment under this subtitle.".
12	(c) Incentives for Performance.—Section 9006 of
13	the Solid Waste Disposal Act (42 U.S.C. 6991e) is amended
14	by adding at the end the following:
15	"(e) Incentives for Performance.—In deter-
16	mining the terms of a compliance order under subsection
17	(a), or the amount of a civil penalty under subsection (d),
18	the Administrator, or a State under a program approved
19	under section 9004, may take into consideration whether
20	an owner or operator—
21	"(1) has a history of operating underground
22	storage tanks of the owner or operator in accordance
23	with—
24	"(A) this subtitle: or

1	"(B) a State program approved under sec-
2	tion 9004;
3	"(2) has repeatedly violated—
4	"(A) this subtitle; or
5	"(B) a State program approved under sec-
6	tion 9004; or
7	"(3) has implemented a program, consistent with
8	guidelines published under section 9010, that provides
9	training to persons responsible for operating any un-
10	derground storage tank of the owner or operator.".
11	(d) Authority To Prohibit Certain Deliv-
12	ERIES.—Section 9006 of the Solid Waste Disposal Act (42
13	U.S.C. 6991e) (as amended by subsection (c)) is amended
14	by adding at the end the following:
15	"(f) Authority To Prohibit Certain Deliv-
16	ERIES.—
17	"(1) In general.—Subject to paragraph (2), be-
18	ginning 180 days after the date of enactment of this
19	subsection, the Administrator or a State may prohibit
20	the delivery of regulated substances to underground
21	storage tanks that are not in compliance with—
22	"(A) a requirement or standard promul-
23	gated by the Administrator under section 9003;
24	or

1	"(B) a requirement or standard of a State
2	program approved under section 9004.
3	"(2) Limitations.—
4	"(A) Specified Geographic areas.—Sub-
5	ject to subparagraph (B), under paragraph (1),
6	the Administrator or a State shall not prohibit
7	a delivery if the prohibition would jeopardize the
8	availability of, or access to, fuel in any specified
9	$geographic\ area.$
10	"(B) Applicability of limitation.—The
11	limitation under subparagraph (A) shall apply
12	only during the 180-day period following the
13	date of a determination by the Administrator
14	that exercising the authority of paragraph (1) is
15	limited by subparagraph (A).
16	"(C) Guidelines.—Not later than 18
17	months after the date of enactment of this sub-
18	section, the Administrator shall issue guidelines
19	that define the term 'specified geographic area'
20	for the purpose of subparagraph (A).
21	"(3) Authority to issue guidelines.—Sub-
22	ject to paragraph (2)(C), the Administrator, after
23	consultation with States, may issue guidelines for
24	carrying out this subsection.

1	"(4) Enforcement, compliance, and pen-
2	ALTIES.—The Administrator may use the authority
3	under the enforcement, compliance, or penalty provi
4	sions of this subtitle to carry out this subsection.
5	"(5) Effect on state authority.—Nothing in
6	this subsection affects the authority of a State to pro-
7	hibit the delivery of a regulated substance to an un
8	derground storage tank.".
9	(e) Public Record.—Section 9002 of the Solid Waste
10	Disposal Act (42 U.S.C. 6991a) is amended by adding a
11	the end the following:
12	"(d) Public Record.—
13	"(1) In general.—The Administrator shall re-
14	quire each State and Indian tribe that receives Fed
15	eral funds to carry out this subtitle to maintain, up
16	date at least annually, and make available to the
17	public, in such manner and form as the Adminis-
18	trator shall prescribe (after consultation with States
19	and Indian tribes), a record of underground storage
20	tanks regulated under this subtitle.
21	"(2) Considerations.—To the maximum extens
22	practicable, the public record of a State or Indian
23	tribe, respectively, shall include, for each year—

1	"(A) the number, sources, and causes of un-					
2	derground storage tank releases in the State or					
3	$tribal\ area;$					
4	"(B) the record of compliance by under					
5	ground storage tanks in the State or tribal area					
6	with—					
7	"(i) this subtitle; or					
8	"(ii) an applicable State program ap					
9	proved under section 9004; and					
10	"(C) data on the number of underground					
11	storage tank equipment failures in the State or					
12	$tribal\ area.$					
13	"(3) AVAILABILITY.—The Administrator shall					
14	make the public record of each State and Indian tribe					
15	under this section available to the public electroni-					
16	cally.".					
17	SEC. 7. FEDERAL FACILITIES.					
18	Section 9007 of the Solid Waste Disposal Act (42					
19	U.S.C. 6991f) is amended by adding at the end the fol-					
20	lowing:					
21	"(c) Review of, and Report on, Federal Under-					
22	GROUND STORAGE TANKS.—					
23	"(1) Review.—Not later than 1 year after the					
24	date of enactment of this subsection, the Adminis-					
25	trator, in cooperation with each Federal agency that					

1 owns or operates 1 or more underground storage 2 tanks or that manages land on which 1 or more underground storage tanks are located, shall review the 3 4 status of compliance of those underground storage 5 tanks with this subtitle. 6 "(2) Implementation report.— 7 "(A) In general.—Not later than 2 years 8 after the date of enactment of this subsection, 9 each Federal agency described in paragraph (1) 10 shall submit to the Administrator and to each 11 State in which an underground storage tank de-12 scribed in paragraph (1) is located an imple-13 mentation report that— 14 "(i) lists each underground storage 15 tank described in paragraph (1) that, as of the date of submission of the report, is not 16 17 in compliance with this subtitle; and 18 "(ii) describes the actions that have 19 been and will be taken to ensure compliance 20 by the underground storage tank with this 21 subtitle. 22 "(B) Public availability.—The Adminis-23 trator shall make each report received under sub-24 paragraph (A) available to the public on the 25 Internet.

1	"(3) Not a safe harbor.—This subsection does
2	not relieve any person from any obligation or require-
3	ment under this subtitle.
4	"(d) Applicability of Certain Requirements.—
5	Section 6001(a) shall apply to each department, agency,
6	and instrumentality covered by subsection (a).".
7	SEC. 8. TANKS UNDER THE JURISDICTION OF INDIAN
8	TRIBES.
9	Subtitle I of the Solid Waste Disposal Act (42 U.S.C.
10	6991 et seq.) (as amended by section 6(a)) is amended by
11	adding at the end the following:
12	"SEC. 9012. TANKS UNDER THE JURISDICTION OF INDIAN
13	TRIBES.
14	"(a) In General.—The Administrator, in coordina-
15	tion with Indian tribes, shall—
16	"(1) not later than 1 year after the date of enact-
17	ment of this section, develop and implement a
18	strategy—
19	"(A) giving priority to releases that present
20	the greatest threat to human health or the envi-
21	ronment, to take necessary corrective action in
22	response to releases from leaking underground
23	storage tanks located wholly within the bound-
24	aries of—
25	"(i) an Indian reservation: or

1	"(11) any other area under the jurisdic-					
2	tion of an Indian tribe; and					
3	"(B) to implement and enforce requirement					
4	concerning underground storage tanks locat					
5	wholly within the boundaries of—					
6	"(i) an Indian reservation; or					
7	"(ii) any other area under the jurisdi					
8	tion of an Indian tribe;					
9	"(2) not later than 2 years after the date of e					
10	actment of this section and every 2 years thereafte					
11	1 submit to Congress a report that summarizes the st					
12	tus of implementation and enforcement of the unde					
13	ground storage tank program in areas located wholly					
14	within—					
15	"(A) the boundaries of Indian reservations,					
16	and					
17	"(B) any other areas under the jurisdiction					
18	of an Indian tribe; and					
19	"(3) make the report described in paragraph (2)					
20	available to the public on the Internet.					
21	"(b) Not a Safe Harbor.—This section does not re-					
22	lieve any person from any obligation or requirement under					
23	$this\ subtitle.$					
24	"(c) State Authority.—Nothing in this section ap-					
25	plies to any underground storage tank that is located in					

- 1 an area under the jurisdiction of a State, or that is subject
- 2 to regulation by a State, as of the date of enactment of this
- 3 section.".
- 4 SEC. 9. STATE AUTHORITY.
- 5 Subtitle I of the Solid Waste Disposal Act (42 U.S.C.
- 6 6991 et seq.) (as amended by section 8) is amended by add-
- 7 ing at the end the following:
- 8 "SEC. 9013. STATE AUTHORITY.
- 9 "Nothing in this subtitle precludes a State from estab-
- 10 lishing any requirement that is more stringent than a re-
- 11 quirement under this subtitle.".
- 12 SEC. 10. AUTHORIZATION OF APPROPRIATIONS.
- 13 Subtitle I of the Solid Waste Disposal Act (42 U.S.C.
- 14 6991 et seq.) (as amended by section 9) is amended by add-
- 15 ing at the end the following:
- 16 "SEC. 9014. AUTHORIZATION OF APPROPRIATIONS.
- 17 "There are authorized to be appropriated to the
- 18 Administrator—
- 19 "(1) to carry out subtitle I (except sections
- 20 9003(h), 9005(a), and 9011) \$25,000,000 for each of
- 21 fiscal years 2003 through 2007; and
- 22 "(2) from the Trust Fund, notwithstanding sec-
- tion 9508(c)(1) of the Internal Revenue Code of
- 24 1986—

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"(A) to carry out section 9003(h) (except
 1
 2
             section 9003(h)(12)) $150,000,000 for each of fis-
 3
             cal years 2003 through 2007;
 4
                  "(B) to carry out section 9003(h)(12),
 5
             $125,000,000 for each of fiscal years 2003
 6
             through 2007;
 7
                  "(C) to carry out section 9005(a)—
 8
                       "(i) $35,000,000 for each of fiscal
 9
                  years 2003 and 2004; and
10
                       "(ii) $20,000,000 for each of fiscal
11
                  years 2005 through 2008; and
12
                  "(D) to carry out section 9011—
13
                       "(i) $50,000,000 for fiscal year 2003;
14
                  and
15
                       "(ii) $30,000,000 for each of fiscal
16
                  years 2004 through 2008.".
17
    SEC. 11. CONFORMING AMENDMENTS.
18
        (a) Definitions.—Section 9001 of the Solid Waste
19
   Disposal Act (42 U.S.C. 6991) is amended—
20
             (1) by striking "For the purposes of this sub-
21
        title—" and inserting "In this subtitle:";
22
             (2) by redesignating paragraphs (1), (2), (3),
23
        (4), (5), (6), (7), and (8) as paragraphs (10), (7), (4),
24
        (3), (8), (5), (2), and (6), respectively, and reordering
25
        the paragraphs so as to appear in numerical order;
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1	(3) by inserting before paragraph (2) (as redesig-				
2	nated by paragraph (2)) the following:				
3	"(1) Indian tribe.—				
4	"(A) In general.—The term 'Indian tribe'				
5	means any Indian tribe, band, nation, or other				
6	organized group or community that is recognized				
7	as being eligible for special programs and serv-				
8	ices provided by the United States to Indians be-				
9	cause of their status as Indians.				
10	"(B) Inclusions.—The term 'Indian tribe'				
11	includes an Alaska Native village, as defined in				
12	or established under the Alaska Native Claims				
13	Settlement Act (43 U.S.C. 1601 et seq.)."; and				
14	(4) by inserting after paragraph (8) (as redesig-				
15	nated by paragraph (2)) the following:				
16	"(9) Trust fund.—The term 'Trust Fund'				
17	means the Leaking Underground Storage Tank Trust				
18	Fund established by section 9508 of the Internal Rev-				
19	enue Code of 1986.".				
20	(b) Conforming Amendments.—				
21	(1) Section 1001 of the Solid Waste Disposal Act				
22	(42 U.S.C. prec. 6901) is amended in the table of				
23	contents—				

1	(A) in the item relating to section 9002, by					
2	inserting "and public records" after "Notifica					
3	tion"; and					
4	(B) by striking the item relating to section					
5	9010 and inserting the following:					
	"Sec. 9010. Operator training.  "Sec. 9011. Use of funds for release prevention and compliance.  "Sec. 9012. Tanks under the jurisdiction of Indian tribes.  "Sec. 9013. State authority.  "Sec. 9014. Authorization of appropriations.".					
6	(2) Section 9002 of the Solid Waste Disposal Act					
7	7 (42 U.S.C. 6991a) is amended in the section headi					
8	B by inserting "AND PUBLIC RECORDS" after "NOTIN					
9	CATION".					
10	0 (3) Section 9003(f) of the Solid Waste Dispo					
11	Act (42 U.S.C. 6991b(f)) is amended—					
12	(A) in paragraph (1), by striking					
13	"9001(2)(B)" and inserting "9001(7)(B)"; and					
14	(B) in paragraphs (2) and (3), by striking					
15	"9001(2)(A)" each place it appears and insert-					
16	ing "9001(7)(A)".					
17	(4) Section 9003(h) of the Solid Waste Disposal					
18	Act (42 U.S.C. 6991b(h)) is amended in paragraphs					
19	(1), $(2)(C)$ , $(7)(A)$ , and $(11)$ by striking "Leaking					
20	Underground Storage Tank Trust Fund" each place					
21	it appears and inserting "Trust Fund".					
22	(5) Section 9009 of the Solid Waste Disposal Act					
23	(42 USC 6991h) is amended—					

1	(A) in subsection (a), by striking					
2	"9001(2)(B)" and inserting "9001(7)(B)"; and					
3	(B) in subsection (d), by striking "section					
4	9001(1) (A) and (B)" and inserting "subpara-					
5	graphs (A) and (B) of section 9001(10)".					
6	SEC. 12. TECHNICAL AMENDMENTS.					
7	(a) Section 9001(4)(A) of the Solid Waste Disposal Ac					
8	(42 U.S.C. 6991(4)(A)) (as amended by section 11(a)(2)					
9	is amended by striking "sustances" and inserting "sub-					
10	stances".					
11	(b) Section 9003(f)(1) of the Solid Waste Disposal Act					
12	(42 U.S.C. 6991b(f)(1)) is amended by striking "subsection					
13	(c) and (d) of this section" and inserting "subsections (c)					
14	and $(d)$ ".					
15	(c) Section 9004(a) of the Solid Waste Disposal Act					
16	(42 U.S.C. 6991c(a)) is amended by striking "in 9001(2)					
17	(A) or (B) or both" and inserting "in subparagraph (A)					
18	or (B) of section 9001(7)".					
19	(d) Section 9005 of the Solid Waste Disposal Act (42					
20	U.S.C. 6991d) (as amended by section 3) is amended—					
21	(1) in subsection (b), by striking "study taking"					
22	and inserting "study, taking";					
23	(2) in subsection (c)(1), by striking "relevent"					
24	and inserting "relevant"; and					

- 1 (3) in subsection (c)(4), by striking
- 2 "Evironmental" and inserting "Environmental".

Calendar No. 732

 $^{\rm 107TH~CONGRESS}_{\rm 2D~SESSION}~S.~1850$ 

[Report No. 107-316]

## A BILL

To amend the Solid Waste Disposal Act to bring underground storage tanks into compliance with subtitle I of that Act, to promote cleanup of leaking underground storage tanks, to provide sufficient resources for such compliance and cleanup, and for other purposes.

> OCTOBER 16, 2002 Reported with an amendment