### 107TH CONGRESS 1ST SESSION

# S. 160

To provide assistance to States to expand and establish drug abuse treatment programs to enable such programs to provide services to individuals who voluntarily seek treatment for drug abuse.

### IN THE SENATE OF THE UNITED STATES

January 23, 2001

Mrs. Boxer introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

## A BILL

To provide assistance to States to expand and establish drug abuse treatment programs to enable such programs to provide services to individuals who voluntarily seek treatment for drug abuse.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Drug Abuse Treatment
- 5 on Demand Assistance Act".
- 6 SEC. 2. FINDINGS.
- 7 Congress makes the following findings:

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1	(1) According to the Department of Health and
2	Human Services, each year drug and alcohol related
3	abuse kills more than 120,000 Americans.
4	(2) In 1999, an estimated 14,800,000 Ameri-
5	cans were current illicit drug users.
6	(3) States across the country are faced with in-
7	creasing demands for drug treatment programs.
8	(4) In addition, methamphetamine abuse con-
9	tinues to be on the rise. Methamphetamine abuse ac-
10	counts for 5.1 percent of all treatment admissions,
11	which was the fourth highest percentage after co-
12	caine, heroin, and marijuana.
13	(5) Current statistics show that methamphet-
14	amine use is increasing rapidly especially among the
15	nation's youth.
16	(6) There are 2,700,000 substance abusers in
17	America in need of treatment.
18	(7) This number exceeds the 2,137,100 persons
19	receiving treatment.
20	(8) Recent reports indicate that every addi-
21	tional dollar invested in substance abuse treatment
22	saves taxpayers \$7.46 in societal costs.
23	(9) In California, the average cost to taxpayers
24	per inmate, per year, is \$23,406 versus \$4,300 for

a full treatment program.

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- 1 (10) Drugs and alcohol cost taxpayers nearly \$276,000,000,000 annually in preventable health care costs, extra law enforcement, auto crashes, crime and lost productivity versus \$3,100,000,000 appropriated for substance abuse-related activities in fiscal year 2000.
  - (11) Nationwide, 59 percent of police chiefs believe that drug offenders should be treated rather than incarcerated.
    - (12) Current treatment on demand programs such as those in San Francisco and Baltimore focus on the specific drug abuse needs of the local community and should be encouraged.
    - (13) Many States have developed programs designed to treat non-violent drug offenders and this should be encouraged.
  - (14) Drug treatment prevention programs must be increased in order to effectively address the needs of those actively seeking treatment before they commit a crime.

### 21 SEC. 3. PURPOSE.

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- 22 It is the purpose of this Act to—
- 23 (1) assist individuals who voluntarily seek the 24 services of drug abuse treatment programs by pro-25 viding them with treatment on demand;

1	(2) provide assistance to help eliminate the
2	backlog of individuals on waiting lists to obtain drug
3	treatment for their addictions;
4	(3) enhance public safety by reducing drug-re-
5	lated crimes and preserving jails and prison cells for
6	serious and violent criminal offenders; and
7	(4) assist States in the implementation of alter-
8	native drug treatment programs that divert non-vio-
9	lent drug offenders to treatment programs that are
10	more suited for the rehabilitation of drug offenders.
11	SEC. 4. DEFINITIONS.
12	In this Act:
13	(1) Drug treatment program.—
14	(A) IN GENERAL.—The terms "drug treat-
15	ment program" and "alternative treatment pro-
16	gram" mean a licensed or certified community
17	drug treatment program that may include—
18	(i) outpatient treatment;
19	(ii) half-way house treatment;
20	(iii) narcotic replacement therapy; or
21	(iv) drug education or prevention
22	courses or limited inpatient or residential
23	drug treatment as needed to address spe-
24	cial detoxification or relapse situation or
25	severe dependence.

1	(B) LIMITATION.—Such terms shall not in-
2	clude drug treatment programs offered in a
3	prison or jail facility.
4	(2) Non-violent.—The term "non-violent"
5	with respect to a criminal offense means an offense
6	that is not a crime of violence as defined under the
7	applicable State law.
8	(3) Secretary.—The term "Secretary" means
9	the Secretary of Health and Human Services.
10	(4) State.—The term "State" means each of
11	the 50 States, the District of Columbia and the
12	Commonwealth of Puerto Rico.
13	SEC. 5. GRANTS FOR THE EXPANSION OF CAPACITY FOR
13 14	SEC. 5. GRANTS FOR THE EXPANSION OF CAPACITY FOR PROVIDING TREATMENT.
14	PROVIDING TREATMENT.
<ul><li>14</li><li>15</li><li>16</li></ul>	PROVIDING TREATMENT.  Section 501 of the Public Health Service Act (42)
14 15 16 17	PROVIDING TREATMENT.  Section 501 of the Public Health Service Act (42 U.S.C. 290aa), as amended by section 3102 of the Youth
14 15 16 17	PROVIDING TREATMENT.  Section 501 of the Public Health Service Act (42 U.S.C. 290aa), as amended by section 3102 of the Youth Drug and Mental Health Services Act (Public Law 106–
14 15 16 17 18	PROVIDING TREATMENT.  Section 501 of the Public Health Service Act (42 U.S.C. 290aa), as amended by section 3102 of the Youth Drug and Mental Health Services Act (Public Law 106–310), is amended—
14 15 16 17 18	PROVIDING TREATMENT.  Section 501 of the Public Health Service Act (42 U.S.C. 290aa), as amended by section 3102 of the Youth Drug and Mental Health Services Act (Public Law 106–310), is amended—  (1) in subsection (d)—
14 15 16 17 18 19 20	PROVIDING TREATMENT.  Section 501 of the Public Health Service Act (42 U.S.C. 290aa), as amended by section 3102 of the Youth Drug and Mental Health Services Act (Public Law 106–310), is amended—  (1) in subsection (d)—  (A) in paragraph (17), by striking "and"
14 15 16 17 18 19 20 21	PROVIDING TREATMENT.  Section 501 of the Public Health Service Act (42 U.S.C. 290aa), as amended by section 3102 of the Youth Drug and Mental Health Services Act (Public Law 106–310), is amended—  (1) in subsection (d)—  (A) in paragraph (17), by striking "and" at the end;

1	"(19) make grants for the purpose of increasing
2	the maximum number of individuals to whom public
3	and nonprofit private entities are capable of pro-
4	viding effective treatment for substance abuse, with
5	the goal of ensuring that substance abuse treatment
6	is available for all substance abusers who seek it.";
7	and
8	(2) in subsection (o)—
9	(A) by striking "For the" and inserting
10	the following:
11	"(1) In general.—For the";
12	(B) by inserting "except for grants under
13	subsection (d)(19),"; and
14	(C) by adding at the end the following:
15	"(2) Treatment Capacity.—For the purpose
16	of making grants under subsection (d)(19), there are
17	authorized to be appropriated—
18	"(A) \$600,000,000 for fiscal year 2002;
19	"(B) $$1,200,000,000$ for fiscal year 2003;
20	"(C) $$1,800,000,000$ for fiscal year 2004;
21	"(D) $$2,400,000,000$ for fiscal year 2005;
22	and
23	(E) \$3,000,000,000 for fiscal year
24	2006.".

#### SEC. 6. ALTERNATIVE TREATMENT PROGRAMS.

2 (a) Grants.—The Attorney General, in cons	ultation
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- 3 with the Secretary, shall award grants to eligible States
- 4 to enable such States, either directly or through the provi-
- 5 sion of assistance to counties or local municipalities, to
- 6 provide drug treatment services to individuals who have
- 7 been convicted of non-violent drug possession offenses and
- 8 diverted from incarceration because of the enrollment of
- 9 such individuals into community-based drug treatment
- 10 programs.
- 11 (b) Eligibility.—To be eligible to receive a grant
- 12 under this section a State shall—
- 13 (1) be implementing an alternative drug treat-
- ment program under which any individual in the
- 15 State who has been convicted of a non-violent drug
- possession offense may be enrolled in an appropriate
- drug treatment program as an alternative to incar-
- 18 ceration; and
- 19 (2) prepare and submit to the Secretary an ap-
- 20 plication at such time, in such manner, and con-
- 21 taining such information as the Secretary may re-
- 22 quire.
- 23 (c) Use of Funds.—Amounts provided to a State
- 24 under a grant under this section may be used by the State
- 25 (or by State or local entities that receive funding from the

- 1 State under this section) to pay expenses associated
- 2 with—
- 3 (1) the construction of treatment facilities;
- 4 (2) payments to related drug treatment services
- 5 providers that are necessary for the effectiveness of
- 6 the program, including aftercare supervision, voca-
- 7 tional training, education, and job placement;
- 8 (3) drug testing;
- 9 (4) probation services; and
- 10 (5) counseling, including mental health services.
- 11 (d) MATCHING REQUIREMENT.—Funds may not be
- 12 provided to a State under this section unless the State
- 13 agrees that, with respect to the costs to be incurred by
- 14 the State in carrying out the drug treatment program in-
- 15 volved, the State will make available (directly or through
- 16 donations from public or private entities) non-Federal con-
- 17 tributions toward such costs in an amount that is at least
- 18 equal to the amount of Federal funds provided to the
- 19 State under this section.
- 20 (e) AUTHORIZATION OF APPROPRIATIONS.—There is
- 21 authorized to carry out this section, \$125,000,000 for
- 22 each of fiscal years 2002 through 2006.