

107TH CONGRESS
1ST SESSION

S. 1441

To establish the Oil Region National Heritage Area.

IN THE SENATE OF THE UNITED STATES

SEPTEMBER 20, 2001

Mr. SANTORUM (for himself and Mr. SPECTER) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

A BILL

To establish the Oil Region National Heritage Area.

1 *Be it enacted by the Senate and House of Representa-
2 tives of the United States of America in Congress assembled,*
3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “Oil Region National
5 Heritage Area Act”.

6 **SEC. 2. FINDINGS AND PURPOSE.**

7 (a) FINDINGS.—Congress finds that—
8 (1) the Oil Region of northwestern
9 Pennsylvania—

1 (A) contains numerous sites and districts
2 listed on the National Register of Historic
3 Places; and

4 (B) is designated by the Governor of Penn-
5 sylvania as a State Heritage Park Area;

6 (2) the Oil Region—

7 (A) is a region with tremendous physical
8 and natural resources; and

(B) possesses a story of State, national, and international significance;

11 (3) the drilling of the world's first successful oil
12 well by Colonel Edwin Drake in 1859 has affected
13 the industrial, natural, social, and political struc-
14 tures of the modern world;

15 (4) 6 national historic districts and 17 separate
16 National Register sites are located in Emlenton,
17 Franklin, Oil City, and Titusville, Pennsylvania,
18 within the State Heritage Park boundary;

5 (7) remnants of the oil industry that remain
6 visible on the landscape of the Oil Region, as well
7 as historic valley settlements, riverbed settlements,
8 plateau developments, farmland, and industrial land-
9 scapes, provide a direct link to the past for visitors;

10 (8) the Oil Region represents a cross section of
11 the history of the United States as that history re-
12 lates to—

13 (A) Native Americans;

14 (B) frontier settlements;

15 (C) the French and Indian War;

16 (D) African Americans and the Under-
17 ground Railroad; and

18 (E) the immigration of Swedish and Polish
19 individuals; and

1 (b) PURPOSE.—The purpose of this Act is to estab-
2 lish a cooperative management framework to assist the
3 State in conserving, enhancing, and interpreting the sig-
4 nificant features of the land, water, and structures of the
5 Oil Region in a manner that is consistent with compatible
6 economic development for the benefit and inspiration of
7 present and future generations.

8 **SEC. 3. DEFINITIONS.**

9 In this Act:

10 (1) COMPACT.—The term “compact” means the
11 compact between the Secretary and the management
12 entity described in section 5.

13 (2) HERITAGE AREA.—The term “Heritage
14 Area” means the Oil Region National Heritage Area
15 established by section 4(a).

16 (3) MANAGEMENT ENTITY.—The term “man-
17 agement entity” means the Oil Heritage Region, Inc.
18 (or a successor entity).

19 (4) MANAGEMENT PLAN.—The term “manage-
20 ment plan” means the management plan for the
21 Heritage Area developed under section 7.

22 (5) SECRETARY.—The term “Secretary” means
23 the Secretary of the Interior, acting through the Di-
24 rector of the National Park Service.

3 SEC. 4. OIL REGION NATIONAL HERITAGE AREA.

4 (a) ESTABLISHMENT.—There is established the Oil
5 Region National Heritage Area in the State.

6 (b) BOUNDARIES.—

12 (2) AVAILABILITY OF MAP.—The map described
13 in paragraph (1) shall be on file in the appropriate
14 offices of the Secretary.

20 SEC. 5. COMPACT.

21 (a) IN GENERAL.—The Secretary shall enter into a
22 compact with the management entity to carry out this Act.

23 (b) COMPONENTS.—The compact shall include—

24 (1) information relating to the objectives and
25 management of the Heritage Area; and

3 (A) an explanation of the proposed ap-
4 proach to conservation and interpretation; and

5 (B) a general outline of the protection
6 measures on which the Secretary and manage-
7 ment entity agree.

8 SEC. 6. DUTIES OF MANAGEMENT ENTITY.

9 (a) IN GENERAL.—The management entity shall—

10 (1) develop a management plan for the Heritage
11 Area in accordance with section 7;

12 (2) give priority to implementing actions de-
13 scribed in the compact and management plan;

16 (A) establishing and maintaining interpre-
17 tive exhibits in the Heritage Area;

18 (B) developing recreational resources in
19 the Heritage Area;

20 (C) increasing public awareness of and ap-
21 preciation for the natural, historical, and archi-
22 tectural resources and sites in the Heritage
23 Area;

24 (D) restoring any historic buildings relat-
25 ing to the themes of the Heritage Area:

1 (E) ensuring that clear, consistent, and en-
2 vironmentally appropriate signs identifying ac-
3 cess points and sites of interest are installed at
4 appropriate locations throughout the Heritage
5 Area; and

(F) carrying out other actions in furtherance of the purposes of this Act, as determined to be appropriate by the management entity;

9 (4) encourage, using appropriate means, eco-
10 nomic viability in the Heritage Area in accordance
11 with the goals of the management plan;

12 (5) consider the interests of diverse govern-
13 mental, business, and nonprofit groups within the
14 Heritage Area; and

18 (A) conduct public meetings at least annually regarding the implementation of the management plan;

21 (B) submit to the Secretary an annual re-
22 port that, for the year for which the report is
23 submitted—

1 (i) describes accomplishments, ex-
2 penses, and income of the management en-
3 tity; and

4 (ii) identifies each person that re-
5 ceived a grant from the management enti-
6 ty; and

14 (b) USE OF FUNDS.—

15 (1) IN GENERAL.—The management entity may
16 use funds made available under this Act—

17 (A) to prepare, update, and implement the
18 management plan; and

19 (B) to carry out related activities such
20 as—

21 (i) making grants to, and entering
22 into cooperative agreements with, States
23 (including political subdivisions), private
24 organizations, or other persons;

9 SEC. 7. MANAGEMENT PLAN.

10 (a) IN GENERAL.—The management plan shall—

11 (1) present comprehensive strategies and rec-
12 ommendations for conservation, funding, manage-
13 ment, and development of the Heritage Area;

14 (2)(A) take into consideration State, county,
15 and local plans in effect as of the date of enactment
16 of this Act; and

17 (B) involve residents, public agencies, and pri-
18 vate organizations working in the Heritage Area;

19 (3) include a description of actions that units of
20 government and private organizations have agreed to
21 take to protect the resources of the Heritage Area;

22 (4) specify any existing and potential sources of
23 funding to protect, manage, and develop the Herit-
24 age Area;

4 (A) are related to the themes of the Herit-
5 age Area; and

10 (6) recommend policies for resource management
11 that take into consideration, and include, as
12 appropriate, the application of land and water man-
13 agement techniques (including the development of
14 intergovernmental and interagency cooperative
15 agreements) to protect, in a manner compatible with
16 the support of economic viability, the cultural, his-
17 torical, natural, recreational, and scenic resources of
18 the Heritage Area;

22 (A) plans for restoration and construction;
23 and

1 (B) any specific commitments for the first
2 5 years of implementation that have been made

10 (A) proposed by the management entity;
11 and

12 (B) requested by the affected local govern-
13 ment; and

14 (10) include an interpretation plan for the Her-
15 itage Area.

16 (b) DEADLINE FOR SUBMISSION.—As a condition of
17 the receipt of Federal assistance under this Act, not later
18 than 2 years after the date on which funds are made avail-
19 able to carry out this Act, the management entity shall
20 submit to the Secretary the management plan.

21 (c) APPROVAL AND DISAPPROVAL OF MANAGEMENT
22 PLAN.—

23 (1) IN GENERAL.—Not later than 90 days after
24 the date on which the Secretary receives the man-
25 agement plan from the management entity under

1 subsection (b), the Secretary, in consultation with
2 the Governor of the State, shall approve or dis-
3 approve the management plan.

4 (2) CRITERIA.—In determining whether to ap-
5 prove the management plan, the Secretary shall take
6 into consideration—

7 (A) the extent to which the management
8 plan adequately preserves and protects the eco-
9 nomic viability and the cultural, historical, nat-
10 ural, recreational, and scenic resources of the
11 Heritage Area;

12 (B) the level of public participation in the
13 development of the management plan; and

14 (C) the extent to which the board of direc-
15 tors of the management entity is representative
16 of the local government and a wide range of in-
17 terested organizations and citizens.

18 (d) ACTION FOLLOWING DISAPPROVAL.—If the Sec-
19 retary disapproves a management plan, the Secretary
20 shall—

21 (1) advise the management entity in writing of
22 the reasons for the disapproval; and

23 (2) make recommendations for revisions to the
24 management plan.

1 (e) REVISION.—Not later than 90 days after the date
2 on which the Secretary receives a revised management
3 plan from the management entity, the Secretary shall ap-
4 prove or disapprove the revised management plan.

5 (f) APPROVAL OF CHANGES.—

6 (1) IN GENERAL.—The Secretary shall review
7 and approve any proposed amendment to the man-
8 agement plan that substantially change the manage-
9 ment plan, as determined by the Secretary.

10 (2) FUNDING.—Funds made available under
11 this Act shall not be expended to implement an
12 amendment to the management plan described in
13 paragraph (1) until such date as the Secretary ap-
14 proves the amendment.

15 (g) EFFECT OF INACTION.—If the Secretary does not
16 approve or disapprove the management plan or a proposed
17 amendment to the management plan within the 90-day pe-
18 riod described in subsection (c)(1) or (e), respectively, the
19 management plan or amendment to the management plan
20 shall be deemed to have been approved by the Secretary.

21 **SEC. 8. DUTIES OF SECRETARY.**

22 (a) TECHNICAL AND FINANCIAL ASSISTANCE.—

23 (1) IN GENERAL.—The Secretary may, at the
24 request of the management entity and subject to the
25 availability of appropriations, provide reimbursable

1 or nonreimbursable technical and financial assist-
2 ance to the management entity to carry out this Act,
3 including assistance in—

4 (A) updating and implementing the man-
5 agement plan; and

6 (B) carrying out activities of the manage-
7 ment entity.

8 (2) PRIORITY.—In providing assistance under
9 paragraph (1), the Secretary shall give priority to
10 actions that assist in—

11 (A) the implementation of the management
12 plan;

13 (B) the provision of educational assistance
14 and advice regarding land and water manage-
15 ment techniques to conserve the significant re-
16 sources of the Heritage Area;

17 (C) the development and application of
18 techniques to promote the preservation of any
19 cultural and historic properties within the Her-
20 itage Area;

21 (D) the preservation, restoration, and
22 reuse of publicly and privately owned historic
23 buildings;

1 (E) the design and production of interpretive materials based on the management plan,
2 including—
3

4 (i) guide brochures;

5 (ii) visitor displays;

6 (iii) audio-visual and interactive exhib-

7 its; and

8 (iv) educational curricula materials
9 for public education; and

10 (F) the implementation of initiatives prior
11 to approval of the management plan.

12 (b) DOCUMENTATION OF STRUCTURES.—The Sec-
13 retary, in cooperation with the Historic American Building
14 Survey and the Historic American Engineering Record,
15 shall conduct studies necessary to document the industrial,
16 engineering, building, and architectural history of the
17 Heritage Area.

18 SEC. 9. DUTIES OF OTHER FEDERAL AGENCIES.

19 Any Federal agency that conducts or supports an ac-
20 tivity that directly affects the Heritage Area shall—

21 (1) consult with the Secretary and the manage-
22 ment entity with respect to the activity;

23 (2)(A) cooperate with the Secretary and the
24 management entity in carrying out this Act; and

10 SEC. 10. USE OF FEDERAL FUNDS FROM OTHER SOURCES.

Nothing in this Act affects the authority of the management entity to use Federal funds made available under any other Act for the purposes for which those funds are authorized.

15 SEC. 11. AUTHORIZATION OF APPROPRIATIONS.

16 (a) IN GENERAL.—There are authorized to be appro-
17 priated to carry out this Act—

18 (1) \$1,000,000 for any fiscal year; and
19 (2) a total of \$10,000,000.

20 (b) COST SHARING.—The Federal share of the cost
21 of any activity carried out under this Act shall not exceed
22 50 percent.

1 **SEC. 12. TERMINATION OF EFFECTIVENESS.**

2 The authority provided by this Act terminates effec-
3 tive on the date that is 15 years after the date of enact-
4 ment of this Act.

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