S. 1314

To protect the public's ability to fish for sport, and for other purposes.

IN THE SENATE OF THE UNITED STATES

August 2, 2001

Mr. Breaux (for himself and Mrs. Hutchison) introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To protect the public's ability to fish for sport, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- This bill may be cited as the "Freedom to Fish Act".
- 5 SEC. 2. FINDINGS.
- 6 The Congress makes the following findings:
- 7 (1) Recreational fishing is traditionally one of
- 8 the most popular outdoor sports with more than 45
- 9 million participants of all ages, in all regions of the
- 10 country.

- (2) Recreational fishing makes a substantial contribution to the local, State, and national economies. According to the most recent economic figures, recreational fishing infuses \$108 billion annually into the national economy. Nationally, over 1.2 million jobs are related to recreational fishing; this represents approximately 1 percent of the nation's entire civilian work force. For those communities and small businesses that rely on seasonal tourism, the expenditures of recreational fishers result in substantial benefits to the local economies.
 - (3) Recreational fishers have long demonstrated a conservation ethic. Through catch-and-release fisheries and through the use of non-lethal fishing gear. In addition to payment of Federal excise taxes on fishing equipment, motorboats and fuel, as well as license fees, recreational fishers contribute over \$500 million annually to State fisheries conservation management programs and projects.
 - (4) The single most important element of recreational fishing is open access to places to fish. The open access principle is universally accepted on all Federal lands and waters including wildlife refuges, national parks, wilderness areas, and the exclusive economic zone.

- 1 (5) All recreational fishery resources can be 2 maintained through a variety of management meas-3 ures including take limits, minimum size require-4 ments, and closed seasons without unnecessarily re-5 stricting public access to places to fish.
 - (6) The absence of clear Congressional policy has confused the general public as to how programs within the National Oceanic and Atmospheric Administration complement one another with respect to recreational fishing.

11 SEC. 3. POLICY.

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- 12 It is the policy of the Congress in this Act—
- 13 (1) to ensure that all Federal regulations pro-14 mote open access for recreational fishing to the max-15 imum extent practicable;
 - (2) to ensure that recreational fishers will be actively involved in any regulatory procedures that contemplate restrictions on their access to places to fish; and
 - (3) To ensure that whenever access to fishing places is restricted, that the restricted areas be as small as are scientifically necessary to provide for the conservation of the fishery resource.

SEC. 4. MAGNUSON-STEVENS FISHERY CONSERVATION AND 2 MANAGEMENT ACT AMENDMENT. 3 Section 303(a) of the Magnuson-Stevens Fishery Conservation and Management Act (16 U.S.C. 1853(a)) 4 5 is amended— 6 (1) by striking "and" after the semicolon in 7 paragraph (13); (2) by striking "fishery." in paragraph (14) 8 and inserting "fishery; and;" and 9 10 (3) by adding at the end the following: "(15) not establish areas closed to recreational 11 12 fishing unless— "(A) there is a clear indication that rec-13 14 reational fishermen are the cause of a specific 15 conservation problem and that less severe con-16 servation measures, such as gear restrictions, 17 quotas, or closed seasons will not adequately 18 provide for conservation and management of 19 the affected stocks of fish; "(B) the closed area regulation includes 20 21 specific measurable criteria to determine the 22 conservation benefit of the closed area on the 23 affected stocks of fish and provides a timetable 24 for periodic review of the continued need for the 25 closed area at least once every three years;

| 1 | "(C) the closed area is no larger than that |
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| 2 | which is supported by the best available sci- |
| 3 | entific information; or |
| 4 | "(D) provision is made to reopen the |
| 5 | closed area to recreational fishing whenever the |
| 6 | condition in subparagraph (A), (B), or (C) that |
| 7 | was the basis of the closure no longer exists.". |
| 8 | SEC. 5. NATIONAL MARINE SANCTUARIES ACT AMEND- |
| 9 | MENT. |
| 10 | Section 304(a)(5) of the National Marine Sanctuaries |
| 11 | Act (16 U.S.C. 1434(a)(5)) is amended to read as follows: |
| 12 | "(5) FISHING REGULATIONS.—The Secretary shall |
| 13 | provide the appropriate Regional Fishery Management |
| 14 | Council with the opportunity to propose, and revise from |
| 15 | time to time, all regulations applicable to fishing within |
| 16 | designated marine sanctuaries according to the standards |
| 17 | and procedures of the Magnuson-Stevens Fishery Con- |
| 18 | servation and Management Act (16 U.S.C. 1801 et. seq.). |
| 19 | The regulations, upon approval by the Secretary, shall |
| 20 | apply within the exclusive economic zone, and may be ap- |
| 21 | plied within the boundaries of a State, with the approval |
| 22 | of the Governor of the State, or pursuant to the authority |
| 23 | of the Secretary under section 306(b) of that Act (16 |
| 24 | U.S.C. 1856(b).". |