107TH CONGRESS 1ST SESSION

S. 1104

To establish objectives for negotiating, and procedures for, implementing certain trade agreements.

IN THE SENATE OF THE UNITED STATES

June 26, 2001

Mr. Graham (for himself, Mr. Murkowski, Mr. Gramm, Mr. Nickles, Mr. Thompson, Mr. Kyl, Mr. Hagel, Mr. Roberts, and Mr. Chafee) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To establish objectives for negotiating, and procedures for, implementing certain trade agreements.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Trade Promotion Act
- 5 of 2001".
- 6 SEC. 2. FINDINGS.
- 7 Congress finds that—
- 8 (1) international trade and investment are pow-
- 9 erful engines of economic growth that help create

- the culture of liberty and the economic wealth needed to build and sustain support for better working conditions and improved environmental protection around the world;
 - (2) in the United States, free and fair trade maximizes efficient use of resources, opens new markets and new opportunities for American businesses, farmers, agricultural producers, and families, and provides new and better-paying jobs for American workers;
 - (3) in the international system, broader and more comprehensive trade agreements will provide developing countries with greater access to world markets, create new opportunities for upward economic mobility, and decrease differentials that currently exist between rich and poor;
 - (4) reducing barriers to trade is a fundamental foreign and domestic policy interest of the United States and therefore the successful negotiation of reciprocal trade agreements on a bilateral, regional, and multilateral basis is a high priority for the United States;
 - (5) the pursuit of policies to ease short-term dislocations and adjustment problems that can result from expanded trade relations is an appropriate sub-

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

- ject for consideration in the context of bilateral, regional, and multilateral trade negotiations between the United States and foreign countries, and would be an important objective for discussions between the United States and other World Trade Organization (in this Act, referred to as the "WTO") members in a new round of global talks to expand the international trading system;
 - (6) in order to best serve the trade policy interests of the United States in a wide range of bilateral, regional, and multilateral trade negotiations, the President should have a clear and flexible negotiating mandate that will optimize the ability of the United States to assert leadership in international discussions, and provide United States negotiators with the maximum opportunity to secure the most favorable result for the United States; and
 - (7) an appropriate delegation of trade negotiating authority to the President is necessary for the United States to exert the leadership necessary to achieve the important policy objectives served by reducing barriers to international trade.

SEC. 3. TRADE NEGOTIATING OBJECTIVES OF THE UNITED 2 STATES. 3 (a) Statement of Purposes.—The purposes of this Act are to achieve, through trade agreements that af-4 5 ford mutual benefits— 6 (1) more open, equitable, and reciprocal market 7 access for United States goods, services, and invest-8 ment; 9 (2) the reduction or elimination of barriers and 10 other trade-distorting policies and practices; 11 (3) a more effective system of international 12 trading rules and procedures; and 13 (4) economic growth, higher living standards, 14 and full employment in the United States, and eco-15 nomic growth and development among the trading 16 partners of the United States. 17 (b) Principal Trade Negotiating Objectives.— 18 (1) GENERAL RULE.—The principal objective of 19 trade agreements is to expand the freedom to trade 20 and invest, and in the process expand jobs, economic 21 growth, and opportunity. In pursuing the negoti-

ating objectives described in subparagraphs (A)

through (N) of paragraph (2), United States nego-

tiators shall take into account legitimate United

States domestic objectives, including protection of

22

23

24

1	health, safety, essential security, environmental, con-
2	sumer, and employment opportunity interests.
3	(2) Negotiating objectives.—The principal
4	trade negotiating objectives of the United States for
5	agreements subject to the provisions of section 4 in-
6	clude the following:
7	(A) TRADE IN GOODS.—The principal ne-
8	gotiating objective of the United States regard-
9	ing barriers to trade in goods is to obtain com-
10	petitive opportunities for United States exports
11	in foreign markets substantially equivalent to
12	the opportunities afforded foreign exports to
13	United States markets, including the reduction
14	or elimination of tariff and nontariff trade bar-
15	riers, including—
16	(i) tariff and nontariff disparities re-
17	maining from previous rounds of multilat-
18	eral trade negotiations that have put
19	United States exports at a competitive dis-
20	advantage in world markets;
21	(ii) measures identified in the annual
22	report prepared under section 181 of the
23	Trade Act of 1974 (19 U.S.C. 2241);
24	(iii) tariff elimination for products
25	identified in section 111(b) of the Uruguay

1	Round Agreements Act (19 U.S.C.
2	3521(b)) and the accompanying Statement
3	of Administrative Action related to that
4	section; and
5	(iv) the negotiating objectives regard-
6	ing trade in civil aircraft set forth in sec-
7	tion 135 of the Uruguay Round Agree-
8	ments Act (19 U.S.C. 3355 et seq.).
9	(B) Trade in services.—The principal
10	negotiating objectives of the United States re-
11	garding trade in services are—
12	(i) to reduce or eliminate barriers to,
13	or other distortions of, international trade
14	in services in General Agreement on Trade
15	in Services negotiations and other multilat-
16	eral and bilateral negotiations by—
17	(I) achieving maximum liberaliza-
18	tion of market access in all modes of
19	supply;
20	(II) removing regulatory and
21	other barriers that deny national
22	treatment or unreasonably restrict the
23	establishment of and operation of
24	service suppliers in foreign markets;
25	and

1	(III) seeking full market access
2	and national treatment for services es-
3	sential to supporting electronic com-
4	merce and for services sectors that
5	have not received significant WTO
6	market opening efforts; and
7	(ii) to develop internationally agreed
8	rules, including dispute settlement proce-
9	dures, that—
10	(I) are consistent with the com-
11	mercial policies of the United States;
12	and
13	(II) will reduce or eliminate such
14	barriers or distortions, and help en-
15	sure fair, equitable opportunities for
16	foreign markets.
17	(C) AGRICULTURE.—The principal negoti-
18	ating objectives of the United States with re-
19	spect to agriculture are, in addition to those set
20	forth in section 1123(b) of the Food Security
21	Act of 1985 (7 U.S.C. 1736r(b)), to achieve, on
22	an expedited basis to the maximum extent fea-
23	sible, more open and fair conditions of trade in
24	agricultural commodities by—

1	(i) developing, strengthening, and
2	clarifying rules for agricultural trade, in-
3	cluding disciplines on restrictive or trade-
4	distorting import and export practices such
5	as those that would impact perishable or
6	cyclical products;
7	(ii) increasing United States agricul-
8	tural exports by eliminating barriers to
9	trade (including transparent and nontrans-
10	parent barriers) and reducing or elimi-
11	nating the subsidization of agricultural
12	production consistent with the United
13	States policy of agricultural stabilization in
14	cyclical and unpredictable markets;
15	(iii) creating a free and more open
16	world agricultural trading system by re-
17	solving questions pertaining to export and
18	other trade-distorting subsidies, market
19	pricing, and market access;
20	(iv) eliminating or reducing substan-
21	tially other specific constraints to fair
22	trade and more open market access, such
23	as tariffs, quotas, and other nontariff prac-

tices; and

1	(v) developing, strengthening, and
2	clarifying rules that address practices that
3	unfairly decrease United States market ac-
4	cess opportunities or distort agricultural
5	markets to the detriment of the United
6	States, including—
7	(I) unfair or trade-distorting ac-
8	tivities of State trading enterprises
9	and other administrative mechanisms,
10	including lack of price transparency;
11	(II) restrictions or commercial
12	requirements affecting new tech-
13	nologies, including biotechnology, that
14	are not based on sound science;
15	(III) sanitary or phytosanitary
16	restrictions not based on sound
17	science;
18	(IV) other unjustified technical
19	barriers to trade; and
20	(V) restrictive rules in the ad-
21	ministration of tariff-rate quotas.
22	(D) Foreign investment.—The prin-
23	cipal negotiating objectives of the United States
24	regarding foreign investment are—

1	(i) to reduce or eliminate artificial or
2	trade-distorting barriers to foreign invest-
3	ment, expand the principle of national
4	treatment, and reduce unreasonable bar-
5	riers to establishment; and
6	(ii) to develop international rules
7	through the negotiation of investment
8	agreements, including dispute settlement
9	procedures, that—
10	(I) will help ensure a free flow of
11	foreign investment; and
12	(II) will reduce or eliminate the
13	trade distortive effects of certain
14	trade-related investment measures.
15	(E) Intellectual property.—The prin-
16	cipal negotiating objectives of the United States
17	regarding intellectual property are—
18	(i) to further promote adequate and
19	effective protection of intellectual property
20	rights, by—
21	(I) seeking the enactment and ef-
22	fective enforcement by foreign govern-
23	ments of laws that—
24	(aa) recognize and ade-
25	quately protect intellectual prop-

1	erty, including copyrights, pat-
2	ents, trademarks, semiconductor
3	chip layout designs, bio-
4	technology, trade names, and
5	trade secrets; and
6	(bb) provide protection
7	against unfair competition;
8	(II) ensuring the full implemen-
9	tation of the Agreement on Trade-Re-
10	lated Aspects of Intellectual Property
11	Rights referred to in section
12	101(d)(15) of the Uruguay Round
13	Agreements Act (19 U.S.C.
14	3511(d)(15)), and achieving improve-
15	ments in the standards of that Agree-
16	ment;
17	(III) providing strong protection
18	for new and emerging technologies
19	and electronic and other new methods
20	of transmitting and distributing prod-
21	ucts embodying intellectual property;
22	(IV) preventing or eliminating
23	discrimination with respect to matters
24	affecting the availability, acquisition,
25	scope, maintenance, use, and enforce-

1	ment of intellectual property rights;
2	and
3	(V) providing for protection of
4	intellectual property rights through
5	accessible, expeditious, and effective
6	civil, administrative, and criminal en-
7	forcement mechanisms;
8	(ii) to secure fair, equitable, and non-
9	discriminatory market access opportunities
10	for United States persons that rely on in-
11	tellectual property protection; and
12	(iii) to recognize that the inclusion in
13	the WTO of—
14	(I) adequate and effective sub-
15	stantive norms and standards for the
16	protection and enforcement of intellec-
17	tual property rights; and
18	(II) dispute settlement provisions
19	and enforcement procedures,
20	is without prejudice to complementary ini-
21	tiatives undertaken in other international
22	organizations.
23	(F) ELECTRONIC COMMERCE AND INFOR-
24	MATION TECHNOLOGIES.—The principal trade
25	negotiating objectives of the United States re-

1	garding electronic commerce and information
2	technologies are—
3	(i) to reduce or eliminate tariff and
4	nontariff barriers with respect to informa-
5	tion technology products;
6	(ii) to pursue the continued develop-
7	ment of electronic commerce in an environ-
8	ment that is free of trade barriers;
9	(iii) to achieve trade liberalization in
10	related goods and services that facilitate
11	the growth of electronic commerce; and
12	(iv) to eliminate barriers to online de-
13	livery of electronic content.
14	(G) Worker rights.—The principal
15	trade negotiating objectives of the United
16	States regarding worker rights are—
17	(i) to ensure that foreign labor,
18	health, and safety policies and practices do
19	not arbitrarily or unjustifiably discriminate
20	against United States exports or constitute
21	a barrier to trade; and
22	(ii) to secure the commitment of for-
23	eign governments to not derogate from or
24	waive existing domestic labor (including
25	measures that deter exploitative child

1	labor), health and safety standards for the
2	purpose of attracting investment, inhib-
3	iting United States exports, or otherwise
4	gaining competitive advantage.
5	(H) Environment.—The principal trade
6	negotiating objectives of the United States re-
7	garding environment are—
8	(i) to ensure that foreign environ-
9	mental protection policies and practices do
10	not arbitrarily or unjustifiably discriminate
11	against United States exports or constitute
12	a barrier to trade;
13	(ii) to secure the commitment of for-
14	eign governments to not derogate from or
15	waive existing domestic environmental
16	standards for the purpose of attracting in-
17	vestment, inhibiting United States exports,
18	or otherwise gaining competitive advan-
19	tage; and
20	(iii) to achieve maximum trade liberal-
21	ization and market access for United
22	States environmental technologies, goods,
23	and services.
24	(I) COMPLIANCE AND ENFORCEMENT.—
25	The principal negotiating objective on compli-

1	ance and enforcement is the inclusion in trade
2	agreements of mechanisms for early identifica-
3	tion of implementation problems, monitoring of
4	compliance with agreements, and appropriate
5	enforcement of obligations.
6	(J) DISPUTE SETTLEMENT.—The principal
7	negotiating objectives of the United States with
8	respect to dispute settlement are—
9	(i) to provide for transparent, effec-
10	tive, and expeditious dispute settlement
11	mechanisms and procedures in any trade
12	agreement entered into under this author-
13	ity; and
14	(ii) to ensure that such mechanisms
15	within the WTO and agreements concluded
16	under the auspices of the WTO provide for
17	more effective and expeditious resolution of
18	disputes and enable better enforcement of
19	United States rights.
20	(K) Unfair trade practices.—The
21	principal negotiating objectives of the United
22	States with respect to unfair trade practices
23	are—
24	(i) to enhance the operation and effec-
25	tiveness of the relevant Uruguay Round

1	Agreements and any other agreements de-
2	signed to define, deter, discourage the per-
3	sistent use of, and otherwise restrict, un-
4	fair trade practices having adverse trade
5	effects, including forms of subsidy and
6	dumping not adequately disciplined, such
7	as resource input subsidies, diversionary
8	dumping, dumped or subsidized inputs,
9	third country dumping, circumvention of
10	antidumping or countervailing duty orders,
11	and export targeting practices; and
12	(ii) to obtain the enforcement of WTO
13	rules against—
14	(I) trade-distorting practices of
15	State trading enterprises; and
16	(II) the acts, practices, or policies
17	of any foreign government which, as a
18	practical matter, unreasonably require
19	that—
20	(aa) substantial direct in-
21	vestment in the foreign country
22	be made;
23	(bb) intellectual property be
24	licensed to the foreign country or

1	to any firm of the foreign coun-
2	try; or
3	(cc) other collateral conces-
4	sions be made,
5	as a condition for the importation of
6	any product or service of the United
7	States into the foreign country or as
8	a condition for carrying on business in
9	the foreign country.
10	(L) WTO AND MULTILATERAL TRADE
11	AGREEMENTS.—The principal negotiating objec-
12	tives of the United States regarding the WTO
13	and other multilateral trade agreements are—
14	(i) to improve the operation of the
15	WTO, and extend the coverage of the Uru-
16	guay Round Agreements and other multi-
17	lateral agreements to products, sectors,
18	and conditions of trade not adequately cov-
19	ered; and
20	(ii) to expand country participation in
21	agreements, where appropriate.
22	(M) Transparency.—The principal nego-
23	tiating objective of the United States regarding
24	transparency is to obtain broader application of
25	the principle of transparency through increased

1	public access to information regarding trade
2	issues, clarification of the costs and benefits of
3	trade policy actions, progress toward the elimi-
4	nation of corrupt business practices and the ob-
5	servance of open and equitable procedures by
6	United States trading partners and within the
7	WTO.
8	(N) REGULATORY COMPETITION.—The
9	principal trade negotiating objective of the
10	United States regarding regulatory competition
11	is—
12	(i) the elimination of measures such
13	as price controls, reference pricing, and
14	other practices by foreign governments to
15	provide a competitive advantage to their
16	domestic producers, service providers, or
17	investors and thereby reduce market access
18	for United States goods, services, and in-
19	vestment;
20	(ii) the establishment by foreign gov-
21	ernments of regulatory requirements which
22	are consistent with sound scientific prin-
23	ciples; and
24	(iii) to ensure that government regula-
25	tion and other governmental practices do

1	not	discriminate	against	United	States
2	good	ls, services, or	investme	nt.	

4 should take into account the relationship between trade 5 agreements and other important priorities of the United

(c) Complementary Objectives.—The President

- 6 States and seek to ensure that the trade agreements en-
- 7 tered into by the United States complement and reinforce
- 8 other policy goals. The United States priorities in this
- 9 area include—

3

18

19

20

21

22

23

- 10 (1) supplementing and strengthening standards 11 for protection of intellectual property rights under 12 conventions designed to protect such rights that are 13 administered by international organizations other 14 than the WTO, expanding the conventions to cover 15 new and emerging technologies, and eliminating dis-16 crimination and unreasonable exceptions or pre-17 conditions to such protection;
 - (2) fostering stability in international currency markets and developing mechanisms to assure greater coordination, consistency, and cooperation between international trade and monetary systems and institutions in order to protect against the trade consequences of significant and unanticipated currency movements;
- 25 (3) promoting respect for workers' rights, by—

- 1 (A) reviewing the relationship between 2 workers' rights and the operation of inter-3 national trading systems and specific trade ar-4 rangements; and
 - (B) seeking the effective implementation in the International Labor Organization (in this Act, referred to as the "ILO") of the Declaration on Fundamental Principles and Rights at Work and its monitoring mechanism to ensure the systematic examination of, and reporting on, the extent to which ILO members promote and enforce the freedom of association, the right to organize and bargain collectively, a prohibition on the use of forced labor, a prohibition on exploitative child labor, and a prohibition on discrimination in employment;
 - (4) expanding the production of goods and trade in goods and services to ensure the optimal use of the world's resources, while seeking to protect and preserve the environment and to enhance the international means for doing so;
 - (5) supporting United States counternarcotics strategy by promoting export diversification and broad-based economic development in countries and regions engaged in drug-crop production in order to

- 1 create viable alternatives to production of and trade 2 in illicit drugs;
- (6) fostering international peace and security by 3 encouraging the development of the rule of law, civil 5 society and democracy; the practice of good govern-6 ance principles; the protection of human rights; and 7 religious tolerance in countries and markets with 8 which the United States trades; and
- 9 (7) reducing illegal migration across inter-10 national borders by promoting economic growth and development in countries and regions experiencing 12 mass emigration, and thereby providing enhanced 13 opportunities local employment for would-be 14 emigrees.

15 SEC. 4. TRADE AGREEMENT NEGOTIATING AUTHORITY.

- (a) Tariff Proclamation Authority.—
- 17 (1) IN GENERAL.—Whenever the President de-18 termines that 1 or more existing duties or other im-19 port restrictions of any foreign country or the 20 United States are unduly burdening and restricting 21 the foreign trade of the United States and that the 22 purposes and objectives of this Act will be promoted 23 thereby, the President—
- 24 (A) may enter into trade agreements with 25 foreign governments before—

11

1	(i) December 31, 2005; or
2	(ii) December 31, 2007, if the author-
3	ity provided by this Act is extended under
4	subsection (c) (or December 31, 2009, if a
5	second extension is approved); and
6	(B) may, consistent with paragraphs (2)
7	through (5), proclaim—
8	(i) such modification or continuance
9	of any existing duty;
10	(ii) such continuance of existing duty-
11	free or excise treatment; or
12	(iii) such additional duties,
13	as the President determines to be required or
14	appropriate to carry out any such trade agree-
15	ment.
16	(2) Limitations.—No proclamation may be
17	made under paragraph (1) that—
18	(A) reduces any rate of duty (other than a
19	rate of duty that does not exceed 5 percent ad
20	valorem on the date of enactment of this Act)
21	to a rate which is less than 50 percent of the
22	rate of such duty that applies on such date of
23	enactment;
24	(B) provides for a reduction of duty on an
25	article to take effect on a date that is more

1	than 10 years after the first reduction that is
2	proclaimed to carry out a trade agreement with
3	respect to such article; or
4	(C) increases any rate of duty above the
5	rate that applied on the date of enactment of
6	this Act.
7	(3) Aggregate reduction; exemption from
8	STAGING.—
9	(A) AGGREGATE REDUCTION.—Except as
10	provided in subparagraph (B), the aggregate re-
11	duction in the rate of duty on any article which
12	is in effect on any day pursuant to a trade
13	agreement entered into under paragraph (1)
14	shall not exceed the aggregate reduction which
15	would have been in effect on such day if—
16	(i) a reduction of 3 percent ad valo-
17	rem or a reduction of ½10 of the total re-
18	duction, whichever is greater, had taken ef-
19	fect on the effective date of the first reduc-
20	tion proclaimed under paragraph (1) to
21	carry out such agreement with respect to
22	such article; and
23	(ii) a reduction equal to the amount
24	applicable under clause (i) had taken effect

	21
1	at 1-year intervals after the effective date
2	of such first reduction.
3	(B) Exemption from staging.—No
4	staging under subparagraph (A) is required
5	with respect to a rate reduction that is pro-

with respect to a rate reduction that is proclaimed under paragraph (1) for an article of a kind that is not produced in the United States. The United States International Trade Commission shall advise the President of the iden-

10 tity of articles that may be exempted from stag-

ing under this subparagraph.

- (4) ROUNDING.—If the President determines that such action will simplify the computation of reductions under paragraph (3), the President may round an annual reduction by the lesser of—
 - (A) the difference between the reduction without regard to this paragraph and the next lower whole number; or
 - (B) one-half of 1 percent ad valorem.
- (5) OTHER LIMITATIONS.—A rate of duty reduction or increase that may not be proclaimed by reason of paragraph (2) may take effect only if a provision authorizing such reduction or increase is included within an implementing bill provided for under section 6 and that bill is enacted into law.

	(6)	Expanded	TARIFF	PROCLAMATION	AU-
2	THORITY	·			

(A) IN GENERAL.—Notwithstanding the provisions of paragraphs (1) through (5), before December 31, 2005 (or before December 31, 2007 (or December 31, 2009), if the authority provided by this Act is extended under subsection (c)), and subject to the consultation and layover requirements of section 115 of the Uruguay Round Agreements Act (19 U.S.C. 3524) and the notification and consultation requirements of section 5(a) of this Act, the President may proclaim the modification of any duty, including any staged rate reduction of any duty resulting from the Uruguay Round Agreements, if the United States has agreed to such modification or staged rate reduction in a negotiation for the reciprocal elimination or harmonization of duties, within the same tariff categories, under the auspices of the WTO or as part of an interim agreement leading to the formation of a regional free-trade area.

(B) NOTICE REQUIRED.—The modification or staged rate reduction authorized under subparagraph (A) with respect to any negotiation

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	initiated after the date of enactment of this Act
2	may be proclaimed only on articles in tariff cat-
3	egories with respect to which the President has
4	provided notice in accordance with section 5(a).
5	(7) Tariff modifications under uruguay
6	ROUND AGREEMENTS ACT.—Nothing in this sub-
7	section shall limit the authority provided to the
8	President under section 111(b) of the Uruguay
9	Round Agreements Act.
10	(b) Agreements Regarding Tariff and Non-
11	TARIFF BARRIERS.—
12	(1) In General.—
13	(A) Determination by president.—
14	Whenever the President determines that—
15	(i) any duty or other import restric-
16	tion imposed by any foreign country or the
17	United States or any other barrier to, or
18	other distortion of, international trade—
19	(I) unduly burdens or restricts
20	the foreign trade of the United States
21	or adversely affects the United States
22	economy; or
23	(II) is likely to result in such a
24	burden, restriction, or effect; and

1	(ii) the purposes and objectives of this
2	Act will be promoted thereby, the Presi-
3	dent may, before December 31, 2005 (or
4	before December 31, 2007, or December
5	31, 2009 (whichever is applicable), if the
6	authority provided under this Act is ex-
7	tended under subsection (c)) enter into a
8	trade agreement described in subparagraph
9	(B).
10	(B) Trade agreement described.—A
11	trade agreement described in this subparagraph
12	means an agreement with a foreign country
13	that provides for—
14	(i) the reduction or elimination of
15	such duty, restriction, barrier, or other dis-
16	tortion; or
17	(ii) the prohibition of, or limitation on
18	the imposition of, such barrier or other dis-
19	tortion.
20	(2) Conditions.—A trade agreement may be
21	entered into under this subsection only if the fol-
22	lowing conditions are met:
23	(A) Such agreement makes progress in
24	meeting the applicable objectives described in
25	section 3(b).

1	(B) The President satisfies the conditions
2	set forth in section 5 with respect to such
3	agreement.
4	(C) Such agreement includes in its text the
5	following language: "No provision of this Agree-
6	ment, or any dispute resolution or enforcement
7	mechanism established hereunder, that inter-
8	feres (through any means) with, or amends, any
9	law or standard (or the application of such law
10	or standard) of the United States relating to
11	health, safety, labor, environment, or essential
12	security, shall have any effect, nor shall the
13	United States be bound by or otherwise recog-
14	nize the validity of such provision.".
15	(3) Bills qualifying for trade agreement
16	APPROVAL PROCEDURES.—
17	(A) In general.—The provisions of sec-
18	tion 151 of the Trade Act of 1974 (in this Act
19	referred to as "trade agreement approval proce-
20	dures") apply to implementing bills submitted
21	with respect to trade agreements entered into
22	under this subsection, except that, for purposes
23	of applying section 151(b)(1)—
24	(i) such implementing bills shall con-
25	tain only—

1	(I) provisions that approve a
2	trade agreement entered into under
3	this subsection and the statement of
4	administrative action (if any) pro-
5	posed to implement such trade agree-
6	ment;
7	(II) provisions necessary to im-
8	plement such trade agreement; and
9	(III) provisions necessary for
10	purposes of complying with section
11	252 of the Balanced Budget and
12	Emergency Deficit Control Act of
13	1985 in implementing the applicable
14	trade agreement;
15	(ii) the provisions of subparagraph
16	(B) relating to points of order in the Sen-
17	ate shall apply; and
18	(iii) such implementing bills shall not
19	contain any provision that changes the
20	health, safety, labor, environmental, or es-
21	sential security laws or standards of the
22	United States.
23	(B) Point of order in senate.—
24	(i) In general.—

(I) Point of order against IMPLEMENTING BILL.—When the Senate is considering an implementing bill, upon a point of order being made by any Senator against any part of the implementing bill that contains material in violation of subparagraph (A)(i) (II) or (III) or subparagraph (A)(iii), and the point of order is sustained by the Presiding Officer, the part of the implementing bill against which the point of order is sustained shall be stricken from the bill.

(II) Point of order against Underlying agreement.—When the Senate is considering an implementing bill, upon a point of order being made by any Senator that a trade agreement entered into under this subsection does not satisfy the conditions set forth in paragraph (2)(C), and the point of order is sustained by the Presiding Officer, trade agreement approval procedures shall not apply to the implementing bill.

1	(ii) Waivers and appeals.—
2	(I) Waivers.—Before the Pre
3	siding Officer rules on a point o
4	order described in clause (i), any Sen
5	ator may move to waive the point o
6	order and the motion to waive shall
7	not be subject to amendment. A poin
8	of order described in clause (i) is
9	waived only by the affirmative vote o
10	at least three-fifths of the Members o
11	the Senate, duly chosen and sworn.
12	(II) APPEALS.—After the Pre
13	siding Officer rules on a point o
14	order under this subparagraph, any
15	Senator may appeal the ruling of the
16	Presiding Officer on the point o
17	order as it applies to some or all o
18	the provisions on which the Presiding
19	Officer ruled. A ruling of the Pre
20	siding Officer on a point of order de
21	scribed in clause (i) is sustained un
22	less at least three-fifths of the Mem
23	bers of the Senate, duly chosen and
24	sworn, vote not to sustain the ruling
25	(c) Extension Procedures.—

1	(1) In general.—Except as provided in sec-
2	tion 6(b)—
3	(A) subsections (a) and (b) shall apply
4	with respect to agreements entered into before
5	December 31, 2005; and
6	(B) subsections (a) and (b) shall be ex-
7	tended to apply with respect to agreements en-
8	tered into on or after December 31, 2005, and
9	before December 31, 2007, or December 31,
10	2009 (whichever is applicable), if (and only
11	if)—
12	(i) the President requests such exten-
13	sion under paragraph (2); and
14	(ii) Congress adopts an extension ap-
15	proval resolution under paragraph (5) be-
16	fore December 31, 2005 (or before Decem-
17	ber 31, 2007, in the case of a second ex-
18	tension request).
19	(2) Report to congress by the presi-
20	DENT.—If the President is of the opinion that the
21	authority under subsections (a) and (b) should be
22	extended, the President shall submit to Congress,
23	not later than July 1, 2005 (or July 1, 2007, in the
24	case of a second extension request), a written report

1	that contains a request for such extension, together
2	with—
3	(A) a description of all trade agreements
4	that have been negotiated under subsections (a)
5	and (b) and, where applicable, the anticipated
6	schedule for submitting such agreements to
7	Congress for approval;
8	(B) a description of the progress that has
9	been made in negotiations to achieve the pur-
10	poses and objectives set out in section 3 (a) and
11	(b) of this Act, and a statement that such
12	progress justifies the continuation of negotia-
13	tions; and
14	(C) a statement of the reasons why the ex-
15	tension is needed to complete the negotiations.
16	(3) Report to congress by the advisory
17	COMMITTEE.—The President shall promptly inform
18	the Advisory Committee for Trade Policy and Nego-
19	tiations established under section 135 of the Trade
20	Act of 1974 (19 U.S.C. 2155) of the President's de-
21	cision to submit a report to Congress under para-

graph (2). The Advisory Committee shall submit to

Congress as soon as practicable, but not later than

August 1, 2005 (or August 1, 2007, in the case of

22

23

1	a second extension request), a written report that
2	contains—
3	(A) its views regarding the progress that
4	has been made in negotiations to achieve the
5	purposes and objectives of this Act; and
6	(B) a statement of its views, and the rea-
7	sons therefor, regarding whether the extension
8	requested under paragraph (2) should be ap-
9	proved or disapproved.
10	(4) Reports may be classified.—The re-
11	ports submitted to Congress under paragraphs (2)
12	and (3), or any portion of the reports, may be classi-
13	fied to the extent the President determines appro-
14	priate.
15	(5) Extension approval resolutions.—
16	(A) In general.—For purposes of this
17	subsection, the term "extension approval resolu-
18	tion" means a joint resolution of the two
19	Houses of Congress, the matter after the resolv-
20	ing clause of which is as follows: "That the
21	Congress approves the request of the President
22	for an extension, under section 4(c) of the
23	Trade Promotion Act of 2001, of
24	after", with the first blank space
25	being filled with one or both of the following

1	phrases: "the tariff proclamation authority pro-
2	vided under section 4(a) of the Trade Pro-
3	motion Act of 2001" or "the trade agreement
4	approval procedures provided under section 4(b)
5	of the Trade Promotion Act of 2001" and the
6	second blank space being filled with December
7	31, 2005, in the case of the first extension re-
8	quest and December 31, 2007, in the case of
9	the second extension request.
10	(B) Introduction and referral.—An
11	extension approval resolution—
12	(i) may be introduced in either House
13	of Congress by any member of such House;
14	(ii) shall be jointly referred, in the
15	House of Representatives, to the Com-
16	mittee on Ways and Means and the Com-
17	mittee on Rules; and
18	(iii) shall be referred, in the Senate,
19	to the Committee on Finance.
20	(C) Floor consideration.—The provi-
21	sions of sections 152 (d) and (e) of the Trade
22	Act of 1974 (19 U.S.C. 2192 (d) and (e)) (re-
23	lating to the floor consideration of certain reso-
24	lutions in the House and Senate) apply to an

extension approval resolution.

1	(D) Final date for consideration.—It
2	is not in order for either House of Congress to
3	consider an extension approval resolution after
4	December 31, 2007.
5	SEC. 5. NOTICE AND CONSULTATIONS.
6	(a) Notice and Consultation Before Negotia-
7	TION.—With respect to any agreement subject to the pro-
8	visions of section 4 (a) or (b), the President shall—
9	(1) not later than 90 calendar days before initi-
10	ating negotiations, provide written notice to Con-
11	gress regarding—
12	(A) the President's intent to initiate the
13	negotiations;
14	(B) the date the President intends to ini-
15	tiate such negotiations;
16	(C) the specific United States objectives
17	for the negotiations; and
18	(D) whether the President intends to seek
19	an agreement or changes to an existing agree-
20	ment;
21	(2) consult regarding the negotiations—
22	(A) before and promptly after submission
23	of the notice described in paragraph (1), with
24	the Committee on Finance of the Senate, the
25	Committee on Ways and Means of the House of

1	Representatives, and such other committees of
2	the House and Senate as the President deems
3	appropriate; and
4	(B) with any other committee that re-
5	quests consultations in writing; and
6	(3) consult with the appropriate industry sector
7	advisory committees established under section 135 of
8	the Trade Act of 1974 before initiating negotiations.
9	(b) Consultation With Congress Before
10	AGREEMENT ENTERED INTO.—
11	(1) Consultation.—Before entering into any
12	trade agreement under section 4 (a) or (b), the
13	President shall consult with—
14	(A) the Committee on Ways and Means of
15	the House of Representatives and the Com-
16	mittee on Finance of the Senate; and
17	(B) each other committee of the House
18	and the Senate, and each joint committee of
19	Congress, which has jurisdiction over legislation
20	involving subject matters that would be affected
21	by the trade agreement.
22	(2) Scope.—The consultation described in
23	paragraph (1) shall include consultation with respect
24	to—
25	(A) the nature of the agreement;

- 1 (B) how and to what extent the agreement 2 will achieve the applicable purposes and objec-3 tives of this Act;
 - (C) where applicable, the implementation of the agreement under section 6, including whether the agreement includes subject matter for which supplemental implementing legislation may be required which is not subject to trade agreement approval procedures; and
 - (D) any other agreement the President has entered into or intends to enter into with the country or countries in question.
- 13 (c) Advisory Committee Reports.—The report 14 required under section 135(e)(1) of the Trade Act of 1974 15 regarding any trade agreement entered into under section 16 4(b) of this Act shall be provided to the President, Con-17 gress, and the United States Trade Representative not 18 later than 30 calendar days after the date on which the 19 President notifies Congress under section 6(a)(1)(A) of 20 the President's intention to enter into the agreement.
- 21 (d) Consultation Before Agreement Ini-22 Tialed.—In the course of negotiations conducted under 23 this Act, the United States Trade Representative shall 24 consult closely and on a timely basis (including imme-25 diately before initialing an agreement) with, and keep fully

4

5

6

7

8

9

10

11

12

apprised of the negotiations, the congressional advisers for trade policy and negotiations appointed under section 161 3 of the Trade Act of 1974 (19 U.S.C. 2211), the Committee on Finance of the Senate, and the Committee on Ways and Means of the House of Representatives. 6 SEC. 6. IMPLEMENTATION OF TRADE AGREEMENTS. 7 (a) IN GENERAL.— 8 NOTIFICATION AND SUBMISSION.—Any 9 agreement entered into under section 4(b) shall 10 enter into force with respect to the United States if 11 (and only if)— 12 (A) the President, at least 90 calendar 13 days before the day on which the President en-14 ters into the trade agreement, notifies Congress 15 of the President's intention to enter into the 16 agreement, and promptly thereafter publishes 17 notice of such intention in the Federal Register; 18 (B) within 60 calendar days after entering 19 into the agreement, the President submits to 20 Congress a description of those changes to ex-21 isting laws that the President considers would

be required in order to bring the United States

into compliance with the agreement;

•S 1104 IS

22

23

1	(C) after entering into the agreement, the
2	President submits a copy of the final legal text
3	of the agreement, together with—
4	(i) a draft of an implementing bill de-
5	scribed in section $4(b)(3)$;
6	(ii) a statement of any administrative
7	action proposed to implement the trade
8	agreement; and
9	(iii) the supporting information de-
10	scribed in paragraph (2); and
11	(D) the implementing bill is enacted into
12	law.
13	(2) Supporting information.—The sup-
14	porting information required under paragraph
15	(1)(C)(iii) consists of—
16	(A) an explanation as to how the imple-
17	menting bill and proposed administrative action
18	will change or affect existing law; and
19	(B) a statement—
20	(i) asserting that the agreement
21	makes progress in achieving the applicable
22	purposes and objectives of this Act; and
23	(ii) setting forth the reasons of the
24	President regarding—

1	(I) how and to what extent the
2	agreement makes progress in achiev-
3	ing the applicable purposes and objec-
4	tives referred to in clause (i), and why
5	and to what extent the agreement
6	does not achieve other applicable pur-
7	poses and objectives;
8	(II) whether and how the agree-
9	ment changes provisions of an agree-
10	ment previously negotiated;
11	(III) how the agreement serves
12	the interests of United States com-
13	merce;
14	(IV) why the implementing bill
15	qualifies for trade agreement approval
16	procedures under section 4(b)(3); and
17	(V) any proposed administrative
18	action.
19	(3) RECIPROCAL BENEFITS.—To ensure that a
20	foreign country which receives benefits under a trade
21	agreement entered into under section 4 (a) or (b) is
22	subject to the obligations imposed by such agree-
23	ment, the President shall recommend to Congress in
24	the implementing bill and statement of administra-
25	tive action submitted with respect to such agreement

that the benefits and obligations of such agreement
apply solely to the parties to such agreement, if such
application is consistent with the terms of such
agreement. The President may also recommend with
respect to any such agreement that the benefits and
obligations of such agreement not apply uniformly
to all parties to such agreement, if such application
is consistent with the terms of such agreement.

9 (b) Limitations on Trade Agreement Approval

10 Procedures.—

(1) DISAPPROVAL OF THE NEGOTIATION.—The trade agreement approval procedures shall not apply to any implementing bill that contains a provision approving any trade agreement that is entered into under section 4(b) with any foreign country if the Committee on Finance of the Senate and the Committee on Ways and Means of the House of Representatives disapprove of the negotiation of the agreement before the close of the 90-calendar day period that begins on the date notice is provided under section 5(a)(1) with respect to the negotiation of such agreement.

(2) Lack of notice or consultations.—

(A) IN GENERAL.—The trade agreement approval procedures shall not apply to any im-

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

plementing bill submitted with respect to a trade agreement entered into under section 4(b) if during the 60-day period beginning on the date that 1 House of Congress agrees to a procedural disapproval resolution for lack of notice or consultations with respect to that trade agreement, the other House separately agrees to a procedural disapproval resolution with respect to that agreement.

(B) Procedural disapproval resolu-TION.—For purposes of this paragraph, the term "procedural disapproval resolution" means a resolution of either House of Congress, the sole matter after the resolving clause of which is as follows: "That the President has failed or refused to notify or consult (as the case may be) with Congress in accordance with sections 5 and 6 of the Trade Promotion Act of 2001 with respect to and, therefore, the trade agreement approval procedures set forth in section 4(b) of that Act shall not apply to any implementing bill submitted with respect to that trade agreement.", with the blank space being filled with a description of the trade agreement with respect to which the President is consid-

1	ered to have failed or refused to notify or con-
2	sult.
3	(C) Computation of Certain Periods
4	OF TIME.—The 60-day period of time described
5	in subparagraph (A) shall be computed without
6	regard to—
7	(i) the days on which either House of
8	Congress is not in session because of an
9	adjournment of more than 3 days to a day
10	certain or an adjournment of Congress sine
11	die; and
12	(ii) any Saturday and Sunday, not ex-
13	cluded under clause (i), when either House
14	of Congress is not in session.
15	(3) Procedures for considering proce-
16	DURAL DISAPPROVAL RESOLUTION.—
17	(A) Procedural disapproval resolu-
18	TION.—A procedural disapproval resolution—
19	(i) in the House of Representatives—
20	(I) shall be introduced by the
21	chairman or ranking minority member
22	of the Committee on Ways and Means
23	or the chairman or ranking minority
24	member of the Committee on Rules;

1	(II) shall be jointly referred to
2	the Committee on Ways and Means
3	and the Committee on Rules; and
4	(III) may not be amended by ei-
5	ther Committee; and
6	(ii) in the Senate, shall be an original
7	resolution of the Committee on Finance.
8	(B) Floor consideration.—The provi-
9	sions of section 152 (d) and (e) of the Trade
10	Act of 1974 (19 U.S.C. 2192 (d) and (e)) (re-
11	lating to the floor consideration of certain reso-
12	lutions in the House and Senate) apply to a
13	procedural disapproval resolution.
14	(C) COMMITTEE ACTION REQUIRED.—
15	(i) House of representatives.—It
16	is not in order for the House of Represent-
17	atives to consider any procedural dis-
18	approval resolution not reported by the
19	Committee on Ways and Means and the
20	Committee on Rules.
21	(ii) Senate.—It is not in order for
22	the Senate to consider any procedural dis-
23	approval resolution not reported by the
24	Committee on Finance.

1	(c) Rules of House of Representatives and
2	SENATE.—Subsection (b) of this section and section 4 (b)
3	and (c) are enacted by Congress—
4	(1) as an exercise of the rulemaking power of
5	the House of Representatives and the Senate, re-
6	spectively, and as such are deemed a part of the
7	rules of each House, respectively, and such proce-
8	dures supersede other rules only to the extent that
9	they are inconsistent with such other rules; and
10	(2) with the full recognition of the constitu-
11	tional right of either House to change the rules (so
12	far as relating to the procedures of that House) at
13	any time, in the same manner, and to the same ex-
14	tent as any other rule of that House.
15	SEC. 7. TREATMENT OF CERTAIN TRADE AGREEMENTS.
16	(a) In General.—Notwithstanding section
17	4(a)(6)(B) and section $4(b)(2)$, the provisions of section
18	5(a) shall not apply with respect to any agreement that
19	results from—
20	(1) negotiations under the auspices of the WTO
21	regarding trade in information technology products;
22	(2) negotiations or work programs initiated
23	pursuant to a Uruguay Round Agreement, as de-
24	fined in section 2 of the Uruguay Round Agree-
25	ments Act;

1	(3) negotiations with Chile, Singapore, Aus-
2	tralia, or New Zealand; or
3	(4) negotiations to achieve a free trade area of
4	the Americas,
5	that was commenced before the date of enactment of this
6	Act, and the applicability of trade agreement approval pro-
7	cedures with respect to such agreements shall be deter-
8	mined without regard to the requirements of section 5(a).
9	(b) Procedural Disapproval Resolution Not
10	IN Order.—A procedural disapproval resolution under
11	section 6(b) shall not be in order with respect to an agree-
12	ment described in subsection (a) of this section based on
13	a failure or refusal to comply with section 5(a).
14	SEC. 8. CONFORMING AMENDMENTS.
15	(a) In General.—Title I of the Trade Act of 1974
16	(19 U.S.C. 2111 et seq.) is amended as follows:
17	(1) Implementing Bill.—
18	(A) Section 151(b)(1) (19 U.S.C.
19	2191(b)(1)) is amended—
20	(i) by striking "section 1103(a)(1) of
21	the Omnibus Trade and Competitiveness
22	Act of 1988, or section 282 of the Uru-
23	guay Round Agreements Act" and insert-
24	ing "section 282 of the Uruguay Round

1	Agreements Act, or section $6(a)(1)$ of the
2	Trade Promotion Act of 2001"; and
3	(ii) by adding after subparagraph (C)
4	the following flush sentence:
5	For purposes of applying this paragraph to imple-
6	menting bills submitted with respect to trade agree-
7	ments entered into under section 4(b) of the Trade
8	Promotion Act of 2001, clauses (i), (ii), and (iii) of
9	section 4(b)(3)(A) of such Act shall be substituted
10	for subparagraphs (A), (B), and (C) of this para-
11	graph.".
12	(B) Section 151(c)(1) (19 U.S.C.
13	2191(c)(1)) is amended by striking "or section
14	282 of the Uruguay Round Agreements Act"
15	and inserting ", section 282 of the Uruguay
16	Round Agreements Act, or section 6(a)(1) of
17	the Trade Promotion Act of 2001".
18	(2) Advice from international trade com-
19	MISSION.—Section 131 (19 U.S.C. 2151) is
20	amended—
21	(A) in subsection (a)—
22	(i) in paragraph (1), by striking "sec-
23	tion 123 of this Act or section 1102 (a) or
24	(c) of the Omnibus Trade and Competitive-
25	ness Act of 1988," and inserting "section

1	123 of this Act or section 4 (a) or (b) of
2	the Trade Promotion Act of 2001,"; and
3	(ii) in paragraph (2), by striking "sec-
4	tion 1102 (b) or (c) of the Omnibus Trade
5	and Competitiveness Act of 1988" and in-
6	serting "section 4(b) of the Trade Pro-
7	motion Act of 2001";
8	(B) in subsection (b), by striking "section
9	1102(a)(3)(A)" and inserting "section
10	4(a)(3)(A) of the Trade Promotion Act of
11	2001" before the end period; and
12	(C) in subsection (c), by striking "section
13	1102 of the Omnibus Trade and Competitive-
14	ness Act of 1988," and inserting "section 4 of
15	the Trade Promotion Act of 2001,".
16	(3) Hearings and advice.—Sections 132,
17	133(a), and 134(a) (19 U.S.C. 2152, 2153(a), and
18	2154(a)) are each amended by striking "section
19	1102 of the Omnibus Trade and Competitiveness
20	Act of 1988," each place it appears and inserting
21	"section 4 of the Trade Promotion Act of 2001,".
22	(4) Prerequisites for offers.—Section
23	134(b) (19 U.S.C. 2154(b)) is amended by striking
24	"section 1102 of the Omnibus Trade and Competi-

1	tiveness Act of 1988" and inserting "section 4 of the
2	Trade Promotion Act of 2001".
3	(5) ADVICE FROM PRIVATE AND PUBLIC SEC-
4	TORS.—Section 135 (19 U.S.C. 2155) is amended—
5	(A) in subsection (a)(1)(A), by striking
6	"section 1102 of the Omnibus Trade and Com-
7	petitiveness Act of 1988" and inserting "section
8	4 of the Trade Promotion Act of 2001";
9	(B) in subsection (e)(1)—
10	(i) by striking "section 1102 of the
11	Omnibus Trade and Competitiveness Act
12	of 1988" each place it appears and insert-
13	ing "section 4 of the Trade Promotion Act
14	of 2001"; and
15	(ii) by striking "section 1103(a)(1)(A)
16	of such Act of 1988" and inserting "sec-
17	tion 6(a)(1)(A) of the Trade Promotion
18	Act of 2001"; and
19	(C) in subsection (e)(2), by striking "the
20	applicable overall and principal negotiating ob-
21	jectives set forth in section 1101 of the Omni-
22	bus Trade and Competitiveness Act of 1988"
23	and inserting "the purposes and objectives set
24	forth in section 3 (a) and (b) of the Trade Pro-
25	motion Act of 2001".

- 1 (6) Transmission of agreements to con-2 GRESS.—Section 162(a) (19 U.S.C. 2212(a)) is amended by striking "or under section 1102 of the 3 Omnibus Trade and Competitiveness Act of 1988" 5 and inserting "or under section 4 of the Trade Pro-6 motion Act of 2001". 7 (b) Application of Certain Provisions.—For 8 purposes of applying sections 125, 126, and 127 of the Trade Act of 1974 (19 U.S.C. 2135, 2136(a), and 10 2137)— 11 (1) any trade agreement entered into under sec-12 tion 4 shall be treated as an agreement entered into 13 under section 101 or 102, as appropriate, of the Trade Act of 1974 (19 U.S.C. 2111 or 2112); and 14 15 (2) any proclamation or Executive order issued
- pursuant to a trade agreement entered into under section 4 shall be treated as a proclamation or Executive order issued pursuant to a trade agreement entered into under section 102 of the Trade Act of 1974.
- 21 SEC. 9. DEFINITIONS.
- In this Act:
- 23 (1) DISTORTION.—The term "distortion" in-24 cludes, but is not limited to, a subsidy.

1	(2) TRADE.—The term "trade" includes, but is
2	not limited to—
3	(A) trade in both goods and services; and
4	(B) foreign investment by United States
5	persons, especially if such investment has impli-
6	cations for trade in goods and services.
7	(3) Uruguay round agreements.—The term
8	"Uruguay Round Agreements" has the meaning
9	given such term in section 2(7) of the Uruguay
10	Round Agreements Act (19 U.S.C. 3501(7)).
11	(4) World trade organization.—The term
12	"World Trade Organization" means the organization
13	established pursuant to the WTO Agreement.
14	(5) WTO AGREEMENT.—The term "WTO
15	Agreement" means the Agreement Establishing the
16	World Trade Organization entered into on April 15,
17	1994.
18	(6) WTO AND WTO MEMBER.—The terms
19	"WTO" and "WTO member" have the meanings
20	given those terms in section 2 of the Uruguay
21	Round Agreements Act (19 U.S.C. 3501).