

107TH CONGRESS  
1ST SESSION

# S. 1005

To provide assistance to mobilize and support United States communities in carrying out community-based youth development programs that assure that all youth have access to programs and services that build the competencies and character development needed to fully prepare the youth to become adults and effective citizens, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

JUNE 7, 2001

Mr. JEFFORDS (for himself, Mr. STEVENS, Mr. KENNEDY, Mr. CLELAND, and Mr. DODD) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

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## A BILL

To provide assistance to mobilize and support United States communities in carrying out community-based youth development programs that assure that all youth have access to programs and services that build the competencies and character development needed to fully prepare the youth to become adults and effective citizens, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

1     **TITLE I—SHORT TITLE; POLICY;**  
2       **FINDINGS; DEFINITIONS**

3     **SEC. 101. SHORT TITLE.**

4       This Act may be cited as the “Younger Americans  
5   Act”.

6     **SEC. 102. A NATIONAL YOUTH POLICY.**

7       It is the policy of the United States, in keeping with  
8   the traditional United States concept that youth are the  
9   Nation’s most valuable resource, that youth of the Nation  
10   need, and it is the joint and several duty and responsibility  
11   of governments of the United States, of the several States  
12   and political subdivisions, and of Indian tribes, to assure  
13   that all youth are assured of access to, the full array of  
14   core resources, including—

- 15                   (1) ongoing relationships with caring adults;
- 16                   (2) safe places with structured activities;
- 17                   (3) services that promote healthy lifestyles, in-  
18                   cluding services designed to improve physical and  
19                   mental health;
- 20                   (4) opportunities to acquire marketable skills  
21                   and competencies; and
- 22                   (5) opportunities for community service and  
23                   civic participation.

24     **SEC. 103. FINDINGS.**

25       Congress finds that—

6 (2) more than 1 of 4 families is headed by a  
7 single parent and the percentage of families headed  
8 by single parents has risen steadily over the past few  
9 decades, and has risen 13 percent since 1990;

10 (3) approximately 8,000,000 school-age children  
11 under 14 years of age spend time without adult su-  
12 pervision on a regular basis;

13 (4) 70 percent of children and adolescents in  
14 need of mental health treatment do not receive such  
15 treatment;

16 (5) there is a need to address the developmental  
17 needs of all youth, including youth with disabilities,  
18 while providing more intensive support for youth in  
19 communities where need is greatest;

20 (6) there is a need to engage youth and their  
21 parents as active participants in decisionmaking that  
22 affects their lives, including the design, development,  
23 implementation, and evaluation of youth develop-  
24 ment programs at the Federal, State, and commu-  
25 nity levels;

1 (7) existing outcome driven youth development  
2 strategies, pioneered by community-based organiza-  
3 tions, hold real promise for promoting positive be-  
4 haviors by youth and preventing youth problems;

5 (8) formal evaluations of youth development  
6 programs have documented significant improvements  
7 in interpersonal skills, quality of peer and adult rela-  
8 tionships, self-control, cognitive competencies, com-  
9 mitment to schooling, and academic achievement;

10 (9) formal evaluations of youth development  
11 programs have documented significant reductions in  
12 drug and alcohol use, school misbehavior, aggressive  
13 behavior, violence, truancy, high-risk sexual behav-  
14 ior, and smoking;

15 (10) compared to United States youth gen-  
16 erally, youth participating in activities provided by  
17 community-based organizations are more than 26  
18 percent more likely to report having received rec-  
19 ognition for good grades than United States youth  
20 generally and nearly 20 percent more likely to rate  
21 the likelihood of their going to college as “very high”  
22 than United States youth generally;

23 (11) an effective partnership between the public  
24 and private sector is necessary to promote access to  
25 the full array of core resources for youth who need

1 such resources because the private sector alone does  
2 not have the capacity to promote such access; and  
3 (12) the availability and use of Federal re-  
4 sources can be effective incentives to leverage broad-  
5 er community support to enable entities carrying out  
6 local youth development programs to provide the full  
7 array of core resources, remove barriers to access to  
8 core resources, promote program effectiveness, and  
9 facilitate coordination of activities, and collaboration  
10 within the community to ensure the most efficient  
11 use of resources.

12 **SEC. 104. DEFINITIONS.**

13 In this Act:

14 (1) AREA AGENCY ON YOUTH.—The term “area  
15 agency on youth” means an area agency on youth  
16 designated under section 304(a)(2)(A).

17 (2) ASSOCIATE COMMISSIONER.—The term “As-  
18 sociate Commissioner” means the Associate Commis-  
19 sioner of the Family and Youth Services Bureau of  
20 the Administration on Children, Youth, and Families  
21 of the Department of Health and Human Services.

22 (3) COMMUNITY-BASED.—The term “commu-  
23 nity-based”, used with respect to an organization,  
24 means an organization that—

1 (A) is representative of a community or  
2 significant segment of a community; and

10 (6) FUNDING AND COORDINATING AGENCY.—  
11 The term “funding and coordinating agency” means  
12 an organization that—

13 (A) is directed by a board with wide rep-  
14 resentation from a community;

15 (B) generates and distributes charitable  
16 funds for diverse health and human service pro-  
17 grams and coordinates the efforts of multiple  
18 agencies as needed or requested; and

(C) does not itself provide direct services to children, youth, or their families.

3 (A) a tribal organization, as defined in sec-  
4 tion 4(l) of the Indian Self-Determination and  
5 Education Assistance Act (25 U.S.C. 450b(l));

6 (B) a Native Hawaiian Organization, as  
7 defined in section 4009(4) of the Augustus F.  
8 Hawkins-Robert T. Stafford Elementary and  
9 Secondary School Improvement Amendments of  
10 1988 (20 U.S.C. 4909(4)) (as in effect on the  
11 day before the date of enactment of the Improv-  
12 ing America's Schools Act of 1994);

13 (C) an Alaska Native Village Corporation  
14 or Regional Corporation as defined in or estab-  
15 lished pursuant to the Alaskan Native Claims  
16 Settlement Act (43 U.S.C. 1601 et seq.); or

17 (D) a private nonprofit organization estab-  
18 lished for the purpose of serving youth who are  
19 Indians or Native Hawaiians.

20 (9) NATIVE HAWAIIAN.—The term “Native Ha-  
21 waiian” has the meaning given the term in section  
22 4009(1) of the Augustus F. Hawkins-Robert T.  
23 Stafford Elementary and Secondary School Improve-  
24 ment Amendments of 1988 (20 U.S.C. 4909(1)) (as

1       in effect on the day before the date of enactment of  
2       the Improving America's Schools Act of 1994).

3               (10) OFFICE.—The term “Office” means the  
4       Office of National Youth Policy.

5               (11) OUTLYING AREA.—The term “outlying  
6       area” means the United States Virgin Islands,  
7       Guam, American Samoa, and the Commonwealth of  
8       the Northern Mariana Islands.

9               (12) SECRETARY.—The term “Secretary”  
10      means the Secretary of Health and Human Services.

11               (13) STATE.—The term “State” means each of  
12      the several States of the United States, the District  
13      of Columbia, and the Commonwealth of Puerto Rico.

14               (14) UNIT OF GENERAL PURPOSE LOCAL GOV-  
15      ERNMENT.—The term “unit of general purpose local  
16      government” means—

17                       (A) a political subdivision of a State whose  
18        authority is general and not limited to only 1  
19        function or combination of related functions; or  
20                       (B) a Native American organization.

21               (15) YOUTH.—The term “youth” means an in-  
22      dividual who is not younger than age 10 and not  
23      older than age 19.

24               (16) YOUTH DEVELOPMENT ORGANIZATION.—  
25      The term “youth development”, used with respect to

1 an organization, means a public or private youth-  
2 serving organization with a major emphasis on pro-  
3 viding youth development programs.

4 (17) YOUTH DEVELOPMENT PROGRAMS.—The  
5 term “youth development programs” means pro-  
6 grams, services, and activities that prepare youth to  
7 contribute to their communities and to meet the  
8 challenges of adolescence and adulthood through a  
9 structured, progressive series of activities and expe-  
10 riences (in contrast to deficit-based approaches that  
11 focus solely on youth problems) that—

12 (A) help the youth obtain social, emotional,  
13 ethical, physical, and cognitive competencies;  
14 and

15 (B) address the broader developmental re-  
16 sources all children and youth need, such as the  
17 core resources described in section 102.

18 (18) YOUTH-SERVING ORGANIZATION.—The  
19 term “youth-serving”, used with respect to an orga-  
20 nization, means a public or private organization with  
21 a primary focus on providing youth development pro-  
22 grams, or health, mental health, fitness, education,  
23 workforce preparation, substance abuse prevention,  
24 child welfare, evaluation and assessment, parenting,

1 recreation, teen pregnancy prevention, rehabilitative,  
2 or residential services, to youth.

3 **TITLE II—COORDINATION OF**  
4 **NATIONAL YOUTH POLICY**

5 **SEC. 201. OFFICE ON NATIONAL YOUTH POLICY.**

6 (a) ESTABLISHMENT.—There is established in the  
7 Executive Office of the President an Office of National  
8 Youth Policy.

9 (b) ADMINISTRATION.—The Office of National Youth  
10 Policy established under subsection (a) shall be adminis-  
11 tered by a Director who shall be appointed by the Presi-  
12 dent with the advice and consent of the Senate.

13 (c) RESPONSIBILITIES.—The Director appointed  
14 under subsection (b) shall—

15 (1) establish, in cooperation with the Associate  
16 Commissioner, policies, objectives, and priorities for  
17 youth development programs funded under this Act;

18 (2) serve as an effective and visible advocate for  
19 youth in the Federal Government, with other depart-  
20 ments, agencies, and instrumentalities of the Fed-  
21 eral Government, including the Corporation for Na-  
22 tional Service, by actively reviewing and commenting  
23 on all Federal policies affecting youth;

24 (3) develop mechanisms to resolve administra-  
25 tive and programmatic conflicts between Federal

1       programs that would be barriers to parents, community-based, youth-serving, and youth development organizations, local government entities, education entities, older adult organizations, faith-based organizations, and organizations supporting youth involved in community service and civic participation, related to the coordination of services and funding for programs promoting access to the full array of core resources described in section 102; and

10                   (4) consult with and assist State and local governments with respect to barriers the governments encounter related to the coordination of services and funding for youth development programs under this Act.

15                   (d) AUTHORIZATION OF APPROPRIATIONS.—For the purposes of carrying out this title, there are authorized 17 to be appropriated \$500,000 for fiscal year 2002 and such 18 sums as may be necessary for each of the 4 succeeding 19 fiscal years, to remain available until expended.

20 **SEC. 202. COUNCIL ON NATIONAL YOUTH POLICY.**

21                   (a) ESTABLISHMENT.—

22                   (1) IN GENERAL.—There is established in the 23 Department of Health and Human Services a Council 24 on National Youth Policy (referred to in this section 25 as the “Council”).

## 1 (2) COMPOSITION.—

2 (A) NUMBER.—The Council shall be com-  
3 posed of 15 members.4 (B) QUALIFICATIONS.—The Secretary  
5 shall appoint the 15 members of the Council  
6 from among—7 (i) individuals who have expertise in  
8 or experience with youth development or  
9 youth-serving programs, especially pro-  
10 grams serving rural and inner-city urban  
11 youth;12 (ii) representatives of national organi-  
13 zations with an interest in youth develop-  
14 ment programs;

15 (iii) representatives of business;

16 (iv) representatives of minorities;

17 (v) parents; and

18 (vi) youth who have participated in  
19 local youth development programs.20 (C) AGE.—At least  $\frac{1}{3}$  of the individuals  
21 appointed shall be younger than age 20 at the  
22 time of appointment.23 (D) LIMITATIONS.—No full-time officer or  
24 employee of the Federal Government may be  
25 appointed to be a member of the Council.

1 (b) APPOINTMENT AND TERMS.—

## 2 (1) TERMS.—

6 (B) END OF TERM.—The term shall end  
7 on March 31 regardless of the actual date of  
8 the appointment of the member.

12 (c) SERVICE DURING VACANCIES.—Any member ap-  
13 pointed to fill a vacancy occurring prior to the expiration  
14 of the term for which such member's predecessor was ap-  
15 pointed shall be appointed for the remainder of such term.

16 Members shall be eligible for reappointment and may con-  
17 tinue to serve after the expiration of their terms until their  
18 successors have taken office.

19 (d) VACANCIES.—Any vacancy in the Council shall  
20 not affect the powers of the Council, but shall be filled  
21 in the same manner as the original appointment was  
22 made.

23 (e) CHAIRPERSON.—The Secretary shall designate a  
24 Chairperson for the Council from among the members ap-  
25 pointed to the Council.

1       (f) MEETINGS.—The Council shall meet at the call  
2 of the Chairperson at least twice a year.

3       (g) DUTIES.—The Council shall—

4           (1) advise and assist the Secretary on matters  
5 regarding the core resources youth need and the ca-  
6 pacity of youth to contribute to the Nation and their  
7 communities;

8           (2) directly advise the Director and the Asso-  
9 ciate Commissioner on matters affecting the youth  
10 development needs of youth for services and assist-  
11 ance provided under this Act;

12           (3) make recommendations to the President, to  
13 the Director, to the Secretary, to the Associate Com-  
14 missioner, and to Congress with respect to Federal  
15 policies regarding youth; and

16           (4) provide public forums for discussion on  
17 issues regarding youth, publicize the core resources  
18 youth need, and obtain information relating to as-  
19 suring all youth access to the full array of core re-  
20 sources described in section 102, by conducting pub-  
21 lic hearings, and by conducting or sponsoring con-  
22 ferences, workshops, and other similar meetings.

23       (h) REPORTS.—Not later than March 31 of 2003 and  
24 each subsequent year, the Council shall prepare and sub-  
25 mit to the Secretary an annual report of the findings and

1 recommendations of the Council. The Secretary shall  
2 transmit each such report to Congress together with com-  
3 ments and recommendations.

4 (i) TRAVEL EXPENSES.—Members of the Council  
5 shall not receive compensation for the performance of  
6 services for the Council, but shall be allowed travel ex-  
7 penses, including per diem in lieu of subsistence, at rates  
8 authorized for employees of agencies under subchapter I  
9 of chapter 57 of title 5, United States Code, while away  
10 from their homes or regular places of business in the per-  
11 formance of services for the Council. Notwithstanding sec-  
12 tion 1342 of title 31, United States Code, the Secretary  
13 may accept the voluntary and uncompensated services of  
14 members of the Council.

15 (j) PERMANENT COMMITTEE.—Section 14 of the  
16 Federal Advisory Committee Act (5 U.S.C. App.) shall not  
17 apply to the Council.

18 (k) AUTHORIZATION OF APPROPRIATIONS.—There  
19 are authorized to be appropriated to carry out this section  
20 \$250,000 for fiscal year 2002 and such sums as may be  
21 necessary for fiscal years 2003 through 2006.

## 1     **TITLE III—GRANTS FOR STATE 2     AND COMMUNITY PROGRAMS**

### 3     **SEC. 301. PURPOSE.**

4         The purpose of this title is to encourage and assist  
5     State agencies, community boards, and area agencies on  
6     youth to mobilize and support communities in planning,  
7     implementing, and being accountable for strategies that  
8     link community-based organizations, local government,  
9     volunteer centers, schools, faith-based organizations, busi-  
10   ness, and other segments of the community to assure that  
11   all youth have access to the full array of core resources  
12   consisting of—  
13                 (1) ongoing relationships with caring adults;  
14                 (2) safe places with structured activities;  
15                 (3) services that promote healthy lifestyles, in-  
16                 cluding services designed to improve physical and  
17                 mental health;  
18                 (4) opportunities to acquire marketable skills  
19                 and competencies; and  
20                 (5) opportunities for community service and  
21                 civic participation.

### 22    **SEC. 302. AUTHORIZATION OF APPROPRIATIONS.**

23         There are authorized to be appropriated to carry out  
24     this title \$500,000,000 for fiscal year 2002, \$750,000,000  
25     for fiscal year 2003, \$1,000,000,000 for fiscal year 2004,

1 \$1,500,000,000 for fiscal year 2005, and \$2,000,000,000  
2 for fiscal year 2006.

3 **SEC. 303. ALLOTMENTS TO STATES.**

4 (a) RESERVATIONS.—From sums appropriated under  
5 section 302 for each fiscal year, the Associate Commis-  
6 sioner shall reserve—

7 (1) 95 percent of the sums for allotments to  
8 States to enable the States to make allocations to  
9 area agencies on youth;

10 (2) 1 percent of the sums for grants to Native  
11 American organizations to carry out activities con-  
12 sistent with the objectives of this title;

13 (3) 1 percent of the sums for grants to outlying  
14 areas to carry out activities consistent with the ob-  
15 jectives of this title; and

16 (4) 3 percent of the sums for Federal competi-  
17 tive grant programs aimed at demonstrating ways to  
18 respond, through programs that meet the require-  
19 ments of subsection (b), to the special developmental  
20 needs of youth—

21 (A) in correctional facilities and other out-  
22 of-home residential settings;

23 (B) in areas with high concentrations of  
24 poverty;

25 (C) in rural areas;

1 (D) in situations where youth are at higher  
2 risk due to abuse, neglect, disconnection from  
3 family, disconnection from school, or another  
4 community risk factor; and

(E) in alternative educational settings or  
who have been expelled or suspended from  
school.

8 (b) USE OF FUNDS.—For each fiscal year for which  
9 a State receives a State allotment, the State shall ensure  
10 that funds made available through the allotment, and used  
11 by the State or an area agency on youth in the State to  
12 fund youth development programs, shall be used for the  
13 purpose of conducting community-based youth develop-  
14 ment programs that—

15 (1) recognize the primary role of the family in  
16 positive youth development in order to strengthen  
17 families:

22 (3) coordinate services with other entities pro-  
23 viding youth and family services in the community,  
24 including the youth and family services provided by  
25 local educational agencies;

1 (4) eliminate barriers, such as a lack of trans-  
2 portation, cost, and service delivery location, to the  
3 accessibility of core youth development services;

10 (6) incorporate activities that foster relationships between positive adult role models and youth,  
11 provide age-appropriate activities, and provide activities that engage youth in, and promote, positive  
12 youth development, including activities such as—  
13  
14

15 (A) youth clubs, character development ac-  
16 tivities, mentoring, community service, leader-  
17 ship development, recreation, and literacy and  
18 educational tutoring;

19 (B) sports, workforce readiness activities,  
20 peer counseling, and fine and performing arts;  
21 and

22 (C) camping and environmental education,  
23 cultural enrichment, risk avoidance programs,  
24 academic enrichment, and participant-defined

1           special interest group activities, courses, or  
2           clubs; and

3           (7) employ strong outreach efforts to engage  
4           the participation of a wide range of youth, families,  
5           and service providers, including youth with disabil-  
6           ties.

7           (c) ALLOTMENTS.—

8           (1) IN GENERAL.—Except as provided in para-  
9           graph (2), from sums reserved under subsection  
10           (a)(1), the Associate Commissioner shall allot to  
11           each State the sum (referred to in this title as the  
12           “State allotment”) of—

13           (A) an amount that bears the same rela-  
14           tion to  $\frac{1}{2}$  of the reserved sums as the number  
15           of individuals who are not younger than age 10  
16           and not older than age 19 in the State bears  
17           to the number of such individuals in all the  
18           States; and

19           (B) an amount that bears the same rela-  
20           tion to  $\frac{1}{2}$  of the reserved sums as the number  
21           of youth who are receiving free or reduced price  
22           lunches under the school lunch program estab-  
23           lished under the Richard B. Russell National  
24           School Lunch Act (42 U.S.C. 1751 et seq.) in

1           the State bears to the number of such youth  
2           in all the States.

3           (2) STATE MINIMUM.—No State shall be allot-  
4           ted less than 0.40 percent of the reserved sums for  
5           a fiscal year.

6           (3) DETERMINATIONS.—For purposes of this  
7           subsection, the number of individuals who are not  
8           younger than age 10 and not older than age 19 in  
9           any State and in all the States, and the number of  
10          youth who are receiving free or reduced price  
11          lunches under the school lunch program established  
12          under the Richard B. Russell National School Lunch  
13          Act in any State and in all the States, shall be de-  
14          termined by the Associate Commissioner on the  
15          basis of the most recent data available from the Bu-  
16          reau of the Census, and other reliable demographic  
17          data satisfactory to the Associate Commissioner.

18           (d) REALLOTMENTS.—Whenever the Associate Com-  
19          missioner determines that any amount allotted to a State  
20          for a fiscal year under this section will not be used by  
21          such State for carrying out the purpose for which the al-  
22          lotment was made, the Associate Commissioner shall make  
23          such amount available for carrying out such purpose to  
24          1 or more other States to the extent the Associate Com-

1 missioner determines that such other States will be able  
2 to use such amount for carrying out such purpose.

3 (e) WITHHOLDING.—

4 (1) IN GENERAL.—If the Associate Commis-  
5 sioner finds that any State has failed to meet the  
6 State plan requirements of section 305 or the alloca-  
7 tion requirements of section 306(b), the Associate  
8 Commissioner shall withhold the State allotment  
9 from such State.

10 (2) DISBURSAL.—The Associate Commissioner  
11 shall disburse the funds withheld directly to any en-  
12 tity that is a public or private institution, organiza-  
13 tion, or agency, or unit of general purpose local gov-  
14 ernment of such State that submits an approved  
15 plan described in section 308, if the plan includes an  
16 agreement that the entity will—

17 (A) make available (directly or through do-  
18 nations from public or private entities) non-  
19 Federal contributions, in cash or in kind, in an  
20 amount equal to a percentage determined for  
21 the State of the funds; and

22 (B) comply with the requirements of this  
23 Act that apply to States receiving State allot-  
24 ments under this section.

1 **SEC. 304. STATE AGENCIES AND PLANNING AND MOBILIZA-**2 **TION AREAS.**3 (a) STATE AGENCIES.—In order for a State to be eli-  
4 gible to receive a State allotment under this title—5 (1) the State shall, in accordance with regula-  
6 tions issued by the Associate Commissioner, des-  
7 ignate a State agency as the sole State agency to—8 (A) develop a State plan to be submitted  
9 to the Associate Commissioner for approval  
10 pursuant to section 305;

11 (B) administer the plan in the State;

12 (C) be primarily responsible for the plan-  
13 ning, policy development, administration, co-  
14 ordination, priority setting, and evaluation of  
15 all State activities related to the objectives of  
16 this Act;17 (D) serve as an effective and visible advo-  
18 cate for youth by reviewing and commenting on  
19 all State plans, budgets, and policies that affect  
20 youth; and21 (E) divide the State into distinct planning  
22 and mobilization areas, after considering the  
23 views offered by units of general purpose local  
24 government and appropriate public or private  
25 agencies and organizations in the State, in ac-

1 cordance with regulations issued by the Asso-  
2 ciate Commissioner; and

3 (2) the State agency shall—

4 (A) designate for each such area, after  
5 consideration of the views offered by the units  
6 of general purpose local government and by  
7 agencies and organizations in such areas, a  
8 public or private nonprofit agency or organiza-  
9 tion to serve as the area agency on youth for  
10 such area;

11 (B) provide assurances that the State  
12 agency will solicit and take into account, with  
13 regard to general policy related to the develop-  
14 ment and the administration of the State plan  
15 for any fiscal year, the views of youth who are  
16 the recipients of services provided for in the  
17 plan;

18 (C) in accordance with guidelines issued by  
19 the Associate Commissioner, make allocations  
20 to area agencies on youth pursuant to section  
21 306(b);

22 (D) provide assurances that Federal funds  
23 made available under this title for the State for  
24 any period will be used to supplement, and not  
25 supplant, the State, local, and other funds that

1 would in the absence of such Federal funds be  
2 made available for the youth development pro-  
3 grams described in this title;

4 (E) coordinate its activities with other  
5 State agencies and offices, including—

6 (i) State Commissions on National  
7 and Community Service established under  
8 section 178 of the National and Commu-  
9 nity Service Act of 1990 (42 U.S.C.  
10 12638);

17 (iii) entities carrying out independent  
18 living programs;

19 (iv) entities carrying out foster care  
20 programs;

21 (v) youth councils established under  
22 section 117(h) of the Workforce Invest-  
23 ment Act of 1998 (29 U.S.C. 2832(h));  
24 and

1 (vi) entities carrying out related ac-  
2 tivities under the Elementary and Sec-  
3 ondary Education Act of 1965 (20 U.S.C.  
4 §201 et seq.) and

5 (F) compile reports from area agencies on  
6 youth, including outcome and utilization data  
7 developed under section 501(1) and evaluation  
8 information regarding youth development pro-  
9 grams funded under this title, provide an an-  
10 nual report based on the compilation to the As-  
11 sociate Commissioner, and provide a copy of  
12 such report to the Director.

(b) PLANNING AND MOBILIZATION AREAS.—

14 (1) UNIT OF GENERAL PURPOSE LOCAL GOV-  
15 ERNMENT.—

16 (A) CRITERIA.—In carrying out subsection  
17 (a)(1), the State agency may designate as a  
18 planning and mobilization area any unit of gen-  
19 eral purpose local government that has a popu-  
20 lation of 100,000 or more. In particular, the  
21 State agency may designate such a unit as a  
22 planning and mobilization area if the unit has  
23 been engaged in youth development program  
24 planning and mobilization, such as a commu-

1                 nity of promise designated by America's Prom-  
2                 ise: the Alliance for Youth.

1 tration of the youth development programs authorized by this title.

3 (4) INDIAN RESERVATIONS.—The State agency, 4 in carrying out subsection (a)(1), shall to the extent 5 practicable include all portions of an Indian reserva- 6 tion in a single planning and mobilization area.

7 **SEC. 305. STATE PLANS.**

8 (a) IN GENERAL.—To be eligible to receive a State 9 allotment under this title, a State shall develop, prepare, 10 and submit to the Associate Commissioner a State plan, 11 for a 2-, 3-, or 4-year period determined by the State 12 agency, at such time, in such manner, and meeting such 13 criteria as the Associate Commissioner may by regulation 14 prescribe, and shall make such annual revisions as may 15 be necessary to the plan.

16 (b) CONTENTS.—Each such State plan shall contain 17 assurances that the plan is based on area plans developed 18 under section 308 by area agencies on youth in the State 19 and that the State has prepared and distributed a uniform 20 format for use by area agencies on youth in developing 21 the area plans.

22 **SEC. 306. DISTRIBUTION OF FUNDS FOR STATE ACTIVITIES**  
23 **AND LOCAL ALLOCATIONS.**

24 (a) IN GENERAL.—From a State allotment made 25 under this title for any fiscal year—

5 (B) the State agency may use such amount as  
6 the State agency determines to be appropriate, but  
7 not more than 4 percent of the State allotment, for  
8 paying the cost of—

14 (C) the State agency may use such amount as  
15 the State agency determines to be appropriate, but  
16 not less than 3 percent and not more than 7 percent  
17 of the State allotment, for making State discre-  
18 tionary grants to respond to the special develop-  
19 mental needs of youth—

20 (i) in correctional facilities and other out-  
21 of-home residential settings;

22 (ii) in areas with high concentrations of  
23 poverty;

24 (iii) in rural areas:

1 (iv) in situations where youth are at great-  
2 er risk due to abuse, neglect, disconnection  
3 from family, disconnection from school, or an-  
4 other community risk factor; and

5 (v) in alternative educational settings or  
6 who have been expelled or suspended from  
7 school; and

14 (A) are developed through a comprehensive  
15 and coordinated system of planning;

16 (B) have been approved by the community  
17 boards involved; and

18 (C) have been approved by the State agen-  
19 cv

## 20 (b) ALLOCATIONS AND COMPETITIVE GRANTS —

1 for each planning and mobilization area in the State  
2 the sum of—

3 (A) an amount that bears the same rela-  
4 tion to  $\frac{1}{2}$  of the remainder as the number of  
5 individuals who are not younger than age 10  
6 and not older than age 19 in the planning and  
7 mobilization area bears to the number of such  
8 individuals in the State; and

9 (B) an amount that bears the same rela-  
10 tion to  $\frac{1}{2}$  of the remainder as the number of  
11 youth who are receiving free or reduced price  
12 lunches under the school lunch program estab-  
13 lished under the Richard B. Russell National  
14 School Lunch Act (42 U.S.C. 1751 et seq.) in  
15 the planning and mobilization area bears to the  
16 number of such youth in the State.

17 (2) COMPETITIVE GRANTS.—

18 (A) IN GENERAL.—For any year for which  
19 the amount appropriated to carry out this Act  
20 is less than \$150,000,000, the State agency  
21 shall use the remainder of the State allotment  
22 described in subsection (a)(2) to make competi-  
23 tive grants to area agencies on youth.

24 (B) RESPONSIBILITIES.—An agency that  
25 receives such a grant shall be considered to

1 have received an allocation under this sub-  
2 section, and shall comply with the requirements  
3 of this Act relating to funds received through  
4 such an allocation. A State that makes such  
5 grants shall be considered to have complied  
6 with the requirements of this subsection relat-  
7 ing to making allocations. The Associate Com-  
8 missioner shall carry out the responsibilities of  
9 the State with respect to evaluation and over-  
10 sight of agencies receiving funds under this  
11 paragraph.

12 (c) NON-FEDERAL SHARE.—A State that uses Fed-  
13 eral funds provided under this title to carry out the activi-  
14 ties described in section 306(a)(1)(B) shall make available  
15 (directly or through donations from public or private enti-  
16 ties) non-Federal contributions in cash in an amount equal  
17 to not less than \$1 for every \$1 of the Federal funds.

18 **SEC. 307. COMMUNITY BOARDS AND AREA AGENCIES ON  
19 YOUTH.**

20 (a) COMMUNITY BOARD.—

21 (1) SELECTION.—

22 (A) LOCAL GOVERNMENTS AND FUNDING  
23 AND COORDINATING AGENCIES.—Except as oth-  
24 erwise provided in this paragraph, in order to  
25 receive funds from a State pursuant to this

1 title, a planning and mobilization area shall  
2 have a community board appointed and con-  
3 vened jointly by the chief executive officer of a  
4 local funding and coordinating agency in the  
5 area and the chief executive officers of units of  
6 general purpose local government in the area.

7 (B) PRIVATE AGENCIES AND LOCAL GOV-  
8 ERNMENTS.—In the event that a local funding  
9 and coordinating agency is not represented in  
10 the planning and mobilization area, or the chief  
11 executive officer of a local funding and coordi-  
12 nating agency in the area is unwilling or unable  
13 to participate in jointly appointing and con-  
14 vening the community board, the State agency,  
15 after consideration of the views offered by the  
16 units of general purpose local government and  
17 by nonprofit agencies and organizations in such  
18 area, shall designate a private nonprofit agency  
19 or organization in the area to appoint and con-  
20 vene the community board jointly with the chief  
21 executive officers of units of general purpose  
22 local government in the area.

23 (C) LOCAL FUNDING AND COORDINATING  
24 AGENCIES AND PUBLIC ENTITIES.—In the event  
25 that a chief executive officer of a unit of gen-

1       eral purpose local government in the planning  
2       and mobilization area is unwilling or unable to  
3       participate in jointly appointing and convening  
4       the community board, the State agency, after  
5       consideration of the views offered by the units  
6       of general purpose local government and by  
7       youth-serving agencies and organizations in  
8       such area, shall designate an executive official  
9       of a public entity in the area to appoint and  
10       convene the community board jointly with the  
11       chief executive officer of a local funding and co-  
12       ordinating agency and any other chief executive  
13       officers of units of general purpose local govern-  
14       ment in the area.

15       (D) EXISTING ENTITY.—An existing entity  
16       in the planning and mobilization area may serve  
17       as the community board if—

18               (i) such entity's membership meets  
19               the requirements for a community board or  
20               is adapted to meet such requirements; and

21               (ii) such entity is approved by the  
22               State agency; or

23               (iii) such entity is approved by the  
24               chief executive officer of a local funding  
25               and coordinating agency, or by the chief

1 executive officer of a private nonprofit  
2 agency or organization designated accord-  
3 ing to subparagraph (B) in the event that  
4 a local funding and coordinating agency is  
5 not represented in the area or the chief ex-  
6 ecutive officer of the agency is unwilling or  
7 unable to consider the approval of the enti-  
8 ty.

12 (A) A group comprised of individuals, in-  
13 cluding minority individuals, under age 21 at  
14 the time of their appointment.

15 (B) A group comprised of representatives  
16 of—

17 (i) private youth-serving and youth  
18 development organizations (in existence as  
19 of the date of appointment of the rep-  
20 resentatives to the board);

21 (ii) public youth-serving and youth de-  
22 velopment organizations;

23 (iii) organizations supporting youth  
24 involved in community service and civic  
25 participation; and

1 (iv) organizations providing or oper-  
2 ating local youth correctional programs or  
3 facilities and local law enforcement agen-  
4 cies.

5 (C) A group comprised of representatives  
6 of—

7 (i) local elected officials;

12 (iii) volunteer centers;

13 (iv) philanthropic organizations, in-  
14 cluding community foundations;

15 (v) businesses and employee organiza-  
16 tions:

17 (vi) faith-based organizations:

18 (vii) health and mental health agen-  
19 cies:

(viii) parents and grandparents; and

21 (ix) if a military installation is located  
22 in the planning and mobilization area, per-  
23 sonnel of the installation.

24 (3) SPECIAL RULE.—At least 1 member of the  
25 community board shall be a parent of a youth who

1 has participated in an activity described in section  
2 312(b) within the 3-year period preceding appointment  
3 to the board.

4 (4) CHAIRPERSON.—After being appointed and  
5 convened, the community board shall elect a chair-  
6 person from among its membership.

7 (5) RESPONSIBILITIES.—Each community  
8 board in each planning and mobilization area shall  
9 have responsibility for supervising the preparation,  
10 submission, and implementation of the area plan de-  
11 scribed in section 308, including the approval of  
12 grants and contracts funded pursuant to this title  
13 within the planning and mobilization area.

14 (b) AREA AGENCY ON YOUTH.—An area agency on  
15 youth—

16 (1) shall serve as the fiscal agent for a planning  
17 and mobilization area;

18 (2) shall be under the supervision of the com-  
19 munity board for the planning and mobilization area  
20 with regard to activities conducted pursuant to this  
21 title;

22 (3) shall provide an assurance to the State  
23 agency, that is determined to be adequate by the  
24 State agency, that such area agency on youth will  
25 have the ability to develop an area plan for the plan-

1       ning and mobilization area and to carry out, either  
2       directly or indirectly through contractual or other  
3       arrangements, a youth development program in ac-  
4       cordance with such plan; and

5               (4) shall compile reports from entities carrying  
6       out youth development programs approved by the  
7       community board for funding under this Act, includ-  
8       ing outcome and utilization data developed under  
9       section 501(1) and evaluation information regarding  
10      youth development programs funded under this title,  
11      and provide an annual report based on the compila-  
12      tion to the State agency.

13               (c) COMMUNITY MOBILIZATION EXPENSES.—An  
14      area agency on youth may use not more than 10 percent  
15      of the allocation made to the agency under this title for  
16      expenses related to community mobilization, including ex-  
17      penses related to generating additional commitments of  
18      cash and in-kind resources, administration, planning,  
19      monitoring, and evaluation.

20 **SEC. 308. AREA PLANS.**

21               (a) IN GENERAL.—Each area agency on youth for  
22      a planning and mobilization area shall, in order to be ap-  
23      proved by the State agency and receive an allocation under  
24      this title, develop, prepare, and submit to the State agency  
25      an area plan, approved by the community board, for the

1 planning and mobilization area, at such time, in such man-  
2 ner, and meeting such criteria as the State agency may  
3 prescribe. Such plan shall be for a 2-, 3-, or 4-year period  
4 determined by the State agency, with such annual revi-  
5 sions as may be necessary. Each such plan shall be based  
6 upon a uniform format for area plans in the State pre-  
7 pared in accordance with section 305(b).

8 (b) CONTENTS.—Each such plan shall—

9 (1) provide specific outcome objectives for youth  
10 development programs to be carried out in the plan-  
11 ning and mobilization area, based on an assessment  
12 of needs and resources, sufficient to assure that all  
13 youth in the area have access through a comprehen-  
14 sive and coordinated system to the full array of core  
15 resources that consist of—

16 (A) ongoing relationships with caring  
17 adults;

18 (B) safe places with structured activities;

19 (C) services that promote healthy lifestyles,  
20 including services designed to improve physical  
21 and mental health;

22 (D) opportunities to acquire marketable  
23 skills and competencies; and

24 (E) opportunities for community service  
25 and civic participation;

12 (A) in correctional facilities and other out-  
13 of-home residential settings;

14 (B) in areas with high concentrations of  
15 poverty;

16 (C) in rural areas;

17 (D) in situations where youth are at higher  
18 risk due to abuse, neglect, disconnection from  
19 family, disconnection from school, or another  
20 community risk factor; and

(E) in alternative educational settings or  
who have been expelled or suspended from  
school;

4 (5) contain strategies for mobilizing and coordi-  
5 nating community resources to meet the outcome ob-  
6 jectives;

14 (8) provide measures of program effectiveness  
15 to be used in evaluating the progress of the youth  
16 development programs approved by the community  
17 board in the area in assuring access for all youth to  
18 the full array of core resources described in para-  
19 graph (1), including specific measures for providing  
20 access to such resources for youth living in areas  
21 with high concentrations of poverty;

22 (9) describe how local requirements for pro-  
23 viding matching funds will be met, how resources  
24 will be leveraged, and the uses to which matching

1 funds and leveraged resources will be applied, in car-  
2 rying out the area plan;

3 (10) provide for the establishment and mainte-  
4 nance of outreach sufficient to ensure that youth  
5 and their families in the planning and mobilization  
6 area are aware of youth development programs pro-  
7 viding access to the core resources described in para-  
8 graph (1);

9 (11) provide that the area agency on youth,  
10 under the supervision of the community board,  
11 will—

12 (A) conduct periodic evaluations of, and  
13 public hearings on, activities carried out under  
14 the area plan;

15 (B) furnish technical assistance to entities  
16 carrying out youth development programs under  
17 this title within the planning and mobilization  
18 area;

19 (C) establish effective and efficient proce-  
20 dures for the coordination of—

21 (i) entities carrying out youth develop-  
22 ment programs under this title within the  
23 planning and mobilization area; and

1 (ii) entities carrying out other Federal  
2 programs for youth within the planning  
3 and mobilization area;

4 (D) conduct outreach, to identify youth in  
5 the area and inform the youth of the avail-  
6 ability of resources under this Act; and

13 (12) provide for the utilization of entities car-  
14 carrying out volunteer service centers and organizations  
15 supporting youth in community service and civic  
16 participation in the area to—

17 (A) encourage and enlist the services of  
18 local volunteer groups to provide assistance and  
19 services appropriate to the unique develop-  
20 mental needs of youth in the planning and mo-  
21 bilization area;

22 (B) encourage, organize, and promote  
23 youth to serve as volunteers to communities in  
24 the area; and

## 5 SEC. 309. GRANTS AND CONTRACTS TO ELIGIBLE ENTITIES.

6 (a) REQUEST FOR PROPOSALS.—In implementing an  
7 area plan, once the plan has been submitted to and ap-  
8 proved by the State agency, an area agency on youth,  
9 under the supervision of a community board, shall issue  
10 a request for proposals, to award grants and contracts to  
11 eligible entities to carry out youth development programs  
12 under the plan.

(b) GRANTS AND CONTRACTS.—The area agency on youth, under the supervision of the community board, shall use the funds made available through the allocation made to the agency under this title to award grants on a competitive basis and contracts to eligible entities to pay for the Federal share of the cost of carrying out the youth development programs. Not more than 50 percent of the funds made available through the allocation made to the agency may be awarded to a single recipient of a grant or contract unless the recipient is a consortium as described in section 310(a)(1) or is approved by the Associate Commissioner.

1       (c) CONFLICT PROVISION.—The bylaws of the com-  
2 munity board and the area agency on youth shall contain  
3 a conflict of interest provision that requires any member  
4 of the board or employee of the agency who has a conflict  
5 of interest regarding any matter related to awarding a  
6 grant or contract under subsection (b) to declare the con-  
7 flict and refrain from voting on the award.

8       (d) PERIOD.—The area agency on youth may award  
9 such a grant or contract for a period of not more than  
10 4 years. The area agency on youth, under the supervision  
11 of the community board, may terminate the funding made  
12 available through such grant or contract during such  
13 grant or contract period for a youth development program  
14 if insufficient Federal funds are appropriated under sec-  
15 tion 302 to permit continuation of funding.

16       (e) FEDERAL SHARE.—

17           (1) IN GENERAL.—The Federal share of the  
18 cost of carrying out a program described in this sec-  
19 tion shall be—

20               (A) 80 percent for the first and second  
21 year for which the program receives funding  
22 under this section;  
23               (B) 70 percent for the third such year;  
24               (C) 60 percent for the fourth such year;  
25 and

1 (D) 50 percent for any subsequent year.

## 15 SEC. 310. ELIGIBLE ENTITIES.

16 (a) IN GENERAL.—To be eligible to receive a grant  
17 or contract under section 309, an entity shall be—

(2) a community-based public or private youth-serving or youth development organization.

3 (b) PRIORITY.—In awarding grants and contracts  
4 under section 309, an area agency on youth shall give pri-  
5 ority to—

6 (1) existing entities that carry out health and  
7 human service programs (as of the date of submis-  
8 sion of the area plan) that use proven methods and  
9 materials supported by evaluation and can dem-  
10 onstrate effective service delivery and sustainability;  
11 and

12 (2) entities that submit applications under section 311 that—  
13

14 (A) evidence collaboration among commu-  
15 nity agencies in providing services under an  
16 area plan; and

17 (B) are outcome driven.

18 (c) ADMINISTRATIVE EXPENSES.—An entity that re-  
19 ceives a grant or contract under section 309 may use up  
20 to 5 percent of the funds received through the grant or  
21 contract for the cost of administrative expenses.

22 (d) LIMITATION.—A for-profit entity that receives a  
23 grant or contract under section 309 may not use funds  
24 made available through the grant or contract for the pur-  
25 poses of generating additional profits.

**1 SEC. 311. APPLICATIONS.**

2 To be eligible to receive a grant or contract under  
3 section 309 to carry out youth development programs  
4 under an area plan, an entity shall submit an application  
5 to the area agency on youth for the area at such time,  
6 in such manner, and containing such information as the  
7 area agency on youth, under the supervision of the com-  
8 munity board, and the appropriate State agency, may rea-  
9 sonably require. Such application shall include specific de-  
10 scriptions of how the entity will implement section 312(a).

**11 SEC. 312. YOUTH DEVELOPMENT PROGRAMS.**

12 (a) ACCESS.—An eligible entity that receives a grant  
13 or contract under section 309 to carry out a youth devel-  
14 opment program shall implement a program that pro-  
15 motes, either directly, through a contract, or indirectly  
16 through collaboration with other community entities, ac-  
17 cess to the full array of core resources specified in section  
18 102.

19 (b) ACTIVITIES.—An eligible entity that receives a  
20 grant or contract under section 309 to carry out a youth  
21 development program may include among eligible activities  
22 provided through the program, which are part of an effort  
23 to provide access to the full array of core resources speci-  
24 fied in section 102—

25 (1) character development and ethical enrich-  
26 ment activities;

(4) nonschool hours, weekend, and summer programs and camps;

7 (5) sports, recreation, and other activities pro-  
8 moting physical fitness and teamwork;

12 (7) academic enrichment, peer counseling and  
13 teaching, and literacy activities;

14 (8) camping and environmental education;

15 (9) cultural enrichment, including enrichment  
16 through music, fine and performing arts;

17 (10) workforce preparation, youth entrepreneurship,  
18 and technological and vocational skill building;

1 (12) opportunities that engage youth in civic  
2 participation and as partners in decisionmaking, es-  
3 pecially opportunities with respect to programs and  
4 strategies that seek to offer access to the full array  
5 of core resources described in section 102;

6 (13) special interest group activities or courses,  
7 including activities or courses regarding video pro-  
8 duction, cooking, gardening, pet care, photography,  
9 and other youth-identified interests;

10 (14) efforts focused on building the capacity of  
11 community-based youth workers, utilizing commu-  
12 nity colleges, colleges, and universities;

13 (15) public and private youth led programs, in-  
14 cluding such programs provided by youth-serving or  
15 youth development organizations;

16 (16) transportation services to foster the par-  
17 ticipation of youth in youth development programs  
18 in the community involved;

1 to the full array of core resources described in sec-  
2 tion 102;

3 (18) training or group counseling to assist  
4 youth, by State certified counselors, psychologists,  
5 social workers, or other State licensed or certified  
6 mental health professionals who are qualified under  
7 State law to provide such services to youth; and

8 (19) referrals to State certified counselors, psy-  
9 chologists, social workers, or other State licensed or  
10 certified mental health professionals or health pro-  
11 fessionals who are qualified under State law to pro-  
12 vide such services to youth.

13 (c) INFORMATION.—An eligible entity that receives a  
14 grant or contract under section 309 shall be considered  
15 to be a person directly connected with the administration  
16 of a Federal education program for purposes of section  
17 9(b)(2)(C)(iii)(II)(aa) of the Richard B. Russell National  
18 School Lunch Act (7 U.S.C. 1758(b)(2)(C)(iii)(II)). A  
19 school serving youth who are receiving services under this  
20 title from the eligible entity shall provide information to  
21 the eligible entity on the income eligibility status of the  
22 youth who are children described in section 9(b)(2)(C)(iv)  
23 of such Act (7 U.S.C. 1758(b)(2)(C)(iv)), in accordance  
24 with that section, to enable the eligible entity to determine  
25 eligibility for subsidies under subsection (b)(17).

1       (d) PARTICIPATION IN PLANNING, DESIGN, AND IM-  
2 PLEMENTATION.—An eligible entity that receives a grant  
3 or contract under section 309 shall actively engage parents  
4 and youth in the planning, design, and implementation of  
5 youth development programs supported by funds made  
6 available through the grant or contract, including using  
7 consumer feedback and evaluation mechanisms at least  
8 once a year.

## 9       **TITLE IV—ACCOUNTABILITY**

### 10      **SEC. 401. PURPOSES.**

11      The purposes of this title are—

12           (1) to ensure that funds appropriated to carry  
13 out this Act are expended in compliance with this  
14 Act; and

15           (2) to establish mechanisms at the Federal,  
16 State, and local levels to monitor expenditures of the  
17 funds and respond to noncompliance with this Act.

### 18      **SEC. 402. FEDERAL LEVEL ACCOUNTABILITY.**

19           (a) DATA COLLECTION AND USE.—The Associate  
20 Commissioner shall collect, collate, and review data re-  
21 ceived from States under section 304(a)(2)(F) and shall  
22 make such data available, in the aggregate and by State,  
23 to the Office of National Youth Policy, the Council on Na-  
24 tional Youth Policy, and (on request) to the general public.

1       (b) CORRECTION OF DEFICIENCIES.—If the Asso-  
2 ciate Commissioner determines, based on a review of State  
3 annual reports, State plans, State data submissions, au-  
4 dits, evaluations, or other documentation required under  
5 this Act, that a State or eligible entity that receives funds  
6 through a grant or contract made under this Act is not  
7 complying with the requirements of this Act, the Associate  
8 Commissioner shall—

9               (1) notify the State or eligible entity of the defi-  
10 ciencies that require correction and request that the  
11 State or entity submit a plan to correct the defi-  
12 ciencies;

13               (2) negotiate a plan to correct the deficiencies,  
14 and provide appropriate training or technical assist-  
15 ance designed to assist the State or eligible entity in  
16 complying with the requirements of this Act; and

17               (3) if the State or eligible entity fails to submit  
18 or negotiate a plan to correct the deficiencies or fails  
19 to make substantial efforts, within 6 months after  
20 the date of the notification described in paragraph  
21 (1), to correct the deficiencies and comply with the  
22 requirements of this Act—

23                       (A) terminate the provision of funds under  
24 this Act to the State or entity for the remainder  
25 of the period of the grant or contract; and

#### 4 SEC. 403. STATE LEVEL ACCOUNTABILITY.

5 If the State agency designated in section 304(a)(1)  
6 determines, based on a review of reports, data submis-  
7 sions, audits, evaluations, or other documentation required  
8 under this Act, that a community board, area agency on  
9 youth, or eligible entity that receives funds through a  
10 grant or contract made under this Act is not complying  
11 with the requirements of this Act, the State agency shall—

12 (1) notify the community board, area agency on  
13 youth, or eligible entity of the deficiencies that re-  
14 quire correction and request that the board, agency,  
15 or entity submit a plan to correct the deficiencies;

1       rect the deficiencies and comply with the require-  
2       ments of this Act, terminate the provision of funds  
3       under this Act to the board, agency, or entity for the  
4       remainder of the period of the grant or contract.

5       **SEC. 404. LOCAL LEVEL ACCOUNTABILITY.**

6       If a community board and an area agency on youth  
7       jointly determine, based on a review of reports, data sub-  
8       missions, audits, evaluations, or other documentation re-  
9       quired under this Act, that an eligible entity that receives  
10      funds through a grant or contract made under this Act  
11      is not complying with the requirements of this Act, the  
12      area agency on youth shall—

13               (1) notify the eligible entity of the deficiencies  
14       that require correction and request that the entity  
15       submit a plan to correct the deficiencies;

16               (2) negotiate a plan to correct the deficiencies  
17       and provide appropriate training or technical assist-  
18       ance designed to assist the eligible entity in com-  
19       plying with the requirements of this Act; and

20               (3) if the eligible entity fails to submit or nego-  
21       tiate a plan to correct the deficiencies or fails to  
22       make substantial efforts, within 6 months after the  
23       date of the notification described in paragraph (1),  
24       to correct the deficiencies and comply with the re-  
25       quirements of this Act, terminate the provision of

1       funds under this Act of the entity for the remainder  
2       of the period of the grant or contract.

3 **SEC. 405. STATE AUDIT.**

4       Each State that receives funds under this Act shall  
5 submit annually, to the Associate Commissioner, the find-  
6 ings of an independent audit conducted in accordance with  
7 chapter 75 of title 31, United States Code, concerning the  
8 use of such funds.

9 **TITLE V—TRAINING, RESEARCH,  
10 AND EVALUATION**

11 **SEC. 501. PURPOSE.**

12       The purpose of this title is to expand the Nation's  
13 knowledge and understanding of youth, youth development  
14 programs, and community mobilization aimed at providing  
15 all youth with access to the full array of core resources  
16 described in section 102 by—

17           (1) assisting States in evaluating the effectiveness  
18       of activities implemented under this Act (in-  
19       cluding evaluating the outcomes resulting from the  
20       activities), including assisting in the specification of  
21       a minimum set of outcome and utilization data to be  
22       collected, and development of common definitions to  
23       be used, by entities receiving funds under this Act;  
24           (2) placing priority on the education and train-  
25       ing of personnel, with respect to youth development

1 programs, to work with youth, with a special emphasis  
2 on youth who are minority individuals, youth  
3 with disabilities, and youth who are low-income individuals;

5 (3) conducting research and identifying effective  
6 practices directly related to the field of youth  
7 development; and

8 (4) disseminating widely information acquired  
9 through such research to national, State, and local  
10 youth development organizations and youth-serving  
11 organizations.

12 **SEC. 502. GRANTS AND CONTRACTS.**

13 (a) IN GENERAL.—The Associate Commissioner may  
14 award grants and contracts to eligible entities to carry out  
15 evaluation, education and training, and dissemination ac-  
16 tivities described in this section.

17 (b) EVALUATION.—

18 (1) SYSTEM.—The Associate Commissioner  
19 shall develop and establish a system for evaluating  
20 the effectiveness of activities implemented under this  
21 Act, including mechanisms for determining and  
22 measuring programmatic outcomes resulting from  
23 those activities.

24 (2) DISTRIBUTION.—In awarding grants and  
25 contracts under subsection (a), the Associate Com-

1       missioner shall use 50 percent of the funds appro-  
2       priated to carry out this title for an equitable dis-  
3       tribution among the States to allow State agencies  
4       to be responsible for evaluating the effectiveness of  
5       the activities implemented in the State under this  
6       Act, including, at a minimum, collecting the outcome  
7       and utilization data described in section 501(1).

8       (c) EDUCATION AND TRAINING.—The Associate  
9       Commissioner shall develop and establish a system for  
10      providing education and training of personnel of States,  
11      area agencies on youth, and community boards to increase  
12      their capacity to work with youth, with a special emphasis  
13      on youth who are minority individuals, youth with disabil-  
14      ities, and youth who are low-income individuals, in car-  
15      rying out quality youth development programs under this  
16      Act.

17       (d) IMPACT EVALUATION.—

18           (1) BIENNIAL EVALUATION.—

19               (A) IN GENERAL.—The Associate Commis-  
20               sioner, in consultation with the Director and  
21               the National Council on Youth Policy, shall  
22               conduct an independent biennial evaluation of  
23               the impact of youth development programs as-  
24               sisted under this Act to promote positive youth  
25               development.

3 (i) whether the entities carrying out  
4 the youth development programs—

5 (I) provided a thorough assess-  
6 ment of local resources and barriers  
7 to access to the full array of core re-  
8 sources;

9 (II) used objective data and the  
10 knowledge of a wide range of commu-  
11 nity members;

12 (III) developed measurable goals  
13 and objectives;

14 (IV) implemented research-based  
15 youth development programs that  
16 have been shown to be effective and  
17 meet identified needs; and

18 (V) conducted periodic evalua-  
19 tions to assess progress made toward  
20 achieving the goals and objectives and  
21 used evaluations to improve the goals  
22 and objectives, and the youth develop-  
23 ment programs:

24 (ii) whether the entities carrying out  
25 the youth development programs have been

4 (I) research-based variables that  
5 are predictive of healthy youth devel-  
6 opment;

7 (II) risk factors that are pre-  
8 dictive of an increased likelihood that  
9 youth will use drugs, alcohol, or to-  
10 bacco, become sexually active, or en-  
11 gage in violence or drop out of school;  
12 or

(III) protective factors, buffers, or assets that are known to protect youth from exposure to risk, either by reducing the exposure to risk factors or by changing the way a youth responds to risk, and to increase the likelihood of positive youth development;

21 (iii) whether the entities carrying out  
22 the youth development programs have ap-  
23 preciably reduced individual risk-taking be-  
24 havior and community risk factors and in-

1                   creased either individual or community  
2                   protective factors; and

3                   (iv) whether the entities carrying out  
4                   the youth development programs have in-  
5                   corporated effective youth and parent in-  
6                   volvement.

7                   (2) BIENNIAL REPORT.—Not later than Janu-  
8                   ary 1, 2004, and every 2 years thereafter, the Asso-  
9                   ciate Commissioner shall submit to the President  
10                  and Congress a report on the findings of the evalua-  
11                  tion conducted under paragraph (1) together with  
12                  data available from other sources on the well-being  
13                  of youth.

14                  (e) DISSEMINATION.—The Associate Commissioner  
15                  shall develop a system to facilitate the broad dissemination  
16                  of information acquired through research to States, area  
17                  agencies on youth, community boards, and the public  
18                  about successful and promising strategies for providing all  
19                  youth with the full array of core resources specified in sec-  
20                  tion 102.

21 **SEC. 503. AUTHORIZATION OF APPROPRIATIONS.**

22                  There are authorized to be appropriated to carry out  
23                  this title \$7,000,000 for fiscal year 2002 and such sums

- 1 as may be necessary for each of fiscal years 2003, 2004,
- 2 2005, and 2006.

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