107TH CONGRESS 2D SESSION

H. R. 5583

To amend the Small Business Act to establish a Government-wide procurement goal for small business concerns owned and controlled by veterans, to establish a presumption that service-disabled veterans and other handicapped individuals are eligible for benefits under the Small Business Development Program, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

OCTOBER 9, 2002

Mr. Evans introduced the following bill; which was referred to the Committee on Small Business

A BILL

To amend the Small Business Act to establish a Governmentwide procurement goal for small business concerns owned and controlled by veterans, to establish a presumption that service-disabled veterans and other handicapped individuals are eligible for benefits under the Small Business Development Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Service-Disabled Vet-
- 5 erans' Small Business Federal Procurement Preference
- 6 Act of 2002".

SEC. 2. PURPOSES.

| 2 | The pu | rposes | of t | his | Act | are | as | follows | ;: |
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- (1) Provide veterans, who sacrificed a portion of their potential life earnings in order to serve the United States, a more effective opportunity to compete in the marketplace by establishing a Government-wide procurement goal for small business concerns owned and controlled by veterans.
- 9 (2) Establish a presumption that service-dis-10 abled veterans and other handicapped individuals are 11 socially disadvantaged for purposes of the Disadvan-12 taged Business Program administered by the Small 13 Business Administration under section 8(a) of the 14 Small Business Act.
- 15 (3) Simplify and coordinate the Government-16 wide and agency procurement goals for small busi-17 ness concerns.

18 SEC. 3. PRESUMPTION THAT HANDICAPPED INDIVIDUALS

- 19 ARE SOCIALLY DISADVANTAGED FOR PUR-
- 20 POSES OF THE BUSINESS DEVELOPMENT
- PROGRAM.
- 22 (a) IN GENERAL.—Section 8(a)(5) of the Small Busi-
- 23 ness Act (15 U.S.C. 637(a)(5)) is amended by adding at
- 24 the end the following: "For purposes of this Act, handi-
- 25 capped individuals shall be treated as socially disadvan-
- 26 taged individuals unless the Administrator determines on

| 1 | the basis of credible evidence that such individual is not |
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| 2 | socially disadvantaged.". |
| 3 | (b) Conforming Amendment.—Section 2(f)(1)(C) |
| 4 | of the Small Business Act (15 U.S.C. 631(f)(1)(C)) is |
| 5 | amended by striking "and other minorities" and inserting |
| 6 | "other minorities, and handicapped individuals". |
| 7 | SEC. 4. INCLUSION OF VETERANS AND HANDICAPPED INDI- |
| 8 | VIDUALS IN GOVERNMENT-WIDE PROCURE- |
| 9 | MENT GOALS FOR SMALL BUSINESS CON- |
| 10 | CERNS, REQUIREMENT THAT AGENCY GOALS |
| 11 | NOT BE LESS THAN GOVERNMENT-WIDE |
| 12 | GOALS, ETC. |
| 13 | Section 15(g) of the Small Business Act (15 U.S.C. |
| 14 | 644(g)) is amended to read as follows: |
| 15 | "(g) Government-Wide and Agency Small Busi- |
| 16 | NESS PROCUREMENT GOALS.— |
| 17 | "(1) Establishment by president of gov- |
| 18 | ERNMENT-WIDE GOALS.—The President shall annu- |
| 19 | ally establish Government-wide goals for procure- |
| 20 | ment contracts awarded to small business concerns |
| 21 | and each of the specified subcategories of small busi- |
| 22 | ness concerns. |
| 23 | "(2) Small business concerns.—The Gov- |
| 23 | |

ness concerns shall be established at not less than

| 1 | 28 percent of the total value of all prime contract |
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| 2 | and subcontract awards for each fiscal year. |

- "(3) Small business concerns owned and controlled by veterans.—
 - "(A) IN GENERAL.—The Government-wide goal for participation by small business concerns owned and controlled by veterans shall be established at not less than 3 percent of the total value of all prime contract and subcontract awards for each fiscal year.
 - "(B) Service-disabled veterans.—
 Prime contract and subcontract awards to small business concerns owned and controlled by service-disabled veterans may be counted toward the attainment of the goal established under subparagraph (A) only if such concerns are not certified by the Administration as eligible to receive benefits under section 8(a).
- "(4) QUALIFIED HUBZONE SMALL BUSINESS CONCERNS.—The Government-wide goal for participation by qualified HUBZone small business concerns shall be established at not less than 2.5 percent of the total value of all prime contract awards for fiscal year 2002, and not less than 3 percent of

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| 1 | the total value of all prime contract awards for fiscal |
| 2 | year 2003 and each fiscal year thereafter. |
| 3 | "(5) Small business concerns owned and |
| 4 | CONTROLLED BY SOCIALLY AND ECONOMICALLY DIS- |
| 5 | ADVANTAGED INDIVIDUALS.— |
| 6 | "(A) In General.—The Government-wide |
| 7 | goal for participation by small business con- |
| 8 | cerns owned and controlled by socially and eco- |
| 9 | nomically disadvantaged individuals shall be es- |
| 10 | tablished at not less than 10 percent of the |
| 11 | total value of all prime contract and sub- |
| 12 | contract awards for each fiscal year. |
| 13 | "(B) Service-disabled veterans.—The |
| 14 | Government-wide goal for participation by small |
| 15 | business concerns owned and controlled by serv- |
| 16 | ice-disabled veterans which are certified by the |
| 17 | Administration as eligible to receive benefits |
| 18 | under section 8(a) shall be established at not |
| 19 | less than 3 percent of the total value of all |
| 20 | prime contract and subcontract awards for each |
| 21 | fiscal year. |
| 22 | "(C) HANDICAPPED INDIVIDUALS.—The |
| 23 | Government-wide goal for participation by small |
| 24 | business concerns owned and controlled by |

handicapped individuals which are certified by

the Administration as eligible to receive benefits under section 8(a) shall be established at not less than 2 percent of the total value of all prime contract and subcontract awards for each fiscal year.

"(6) SMALL BUSINESS CONCERNS OWNED AND CONTROLLED BY WOMEN.—The Government-wide goal for participation by small business concerns owned and controlled by women shall be established at not less than 5 percent of the total value of all prime contract and subcontract awards for each fiscal year.

"(7) AGENCY GOALS.—

"(A) IN GENERAL.—Each Federal agency shall have annual goals that present, for that agency, the maximum practicable opportunity for small business concerns and each of the specified subcategories of small business concerns to perform prime contracts let by such agency and subcontracts under such prime contracts.

"(B) NOT LESS THAN GOVERNMENT-WIDE GOALS.—No Federal agency may have an agency goal under subparagraph (A) which is less than the corresponding Government-wide goal

| 1 | established by the President under paragraph |
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| 2 | (1). |
| 3 | "(C) Procedure for establishment.— |

Each year, the Administration and the head of each Federal agency shall jointly establish the goals described in subparagraph (A) for such agency. Whenever the Administration and the head of any Federal agency fail to agree on established goals, the disagreement shall be submitted to the Administrator of the Office of Federal Procurement Policy for final determination.

"(D) Expansion of participation.—For the purpose of establishing goals under this paragraph, the head of each Federal agency shall make consistent efforts to annually expand participation by small business concerns from each industry category in procurement contracts of the agency, including participation by small business concerns and each of the specified subcategories of small business concerns. The head of each Federal agency, in attempting to attain such participation, shall consider—

"(i) contracts awarded as the result of unrestricted competition; and

| 1 | "(ii) contracts awarded after competi- |
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| 2 | tion restricted to eligible small business |
| 3 | concerns under this section and under the |
| 4 | program established under section 8(a).". |
| 5 | SEC. 5. DEFINITIONS. |
| 6 | (a) Definitions Relating to Handicapped Indi- |
| 7 | VIDUALS.— |
| 8 | (1) In general.—Section 3(f) of the Small |
| 9 | Business Act (15 U.S.C. 632(f)) is amended to read |
| 10 | as follows: |
| 11 | "(f) Definitions Relating to Small Business |
| 12 | CONCERNS OWNED AND CONTROLLED BY HANDICAPPED |
| 13 | Individuals.—For purposes of this Act: |
| 14 | "(1) Small business concern owned and |
| 15 | CONTROLLED BY HANDICAPPED INDIVIDUALS.—The |
| 16 | term 'small business concern owned and controlled |
| 17 | by handicapped individuals' means any small busi- |
| 18 | ness concern— |
| 19 | "(A) not less than 51 percent of which is |
| 20 | owned by one or more handicapped individuals |
| 21 | or, in the case of any publicly owned business, |
| 22 | not less than 51 percent of the stock of which |
| 23 | is owned by one or more handicapped individ- |
| 24 | uals: |

| 1 | "(B) the management and daily business |
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| 2 | operations of which are controlled by one or |
| 3 | more handicapped individuals or, in the case of |
| 4 | a handicapped individual with permanent and |
| 5 | severe disability, the spouse or permanent care- |
| 6 | giver of such an individual; and |
| 7 | "(C) which is not a small business concern |
| 8 | owned and controlled by service-disabled vet- |
| 9 | erans. |
| 10 | "(2) Handicapped individual.—The term |
| 11 | 'handicapped individual' means an individual— |
| 12 | "(A) who has a physical, mental, or emo- |
| 13 | tional impairment, defect, ailment, disease, or |
| 14 | disability of a permanent nature which in any |
| 15 | way limits the selection of any type of employ- |
| 16 | ment for which the person would otherwise be |
| 17 | qualified or qualifiable; or |
| 18 | "(B) who is a service-disabled veteran.". |
| 19 | (2) Conforming amendment.—Section |
| 20 | 15(e)(1) of the Small Business Act (15 U.S.C. |
| 21 | 644(c)(1)) is amended by striking subparagraph (C). |
| 22 | (b) Specified Subcategories of Small Business |
| 23 | Concerns.—Section 3 of the Small Business Act (15 |
| 24 | U.S.C. 632) is amended by adding at the end the following |
| 25 | new subsection: |

| 1 | "(r) Specified Subcategories of Small Busi |
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| 2 | NESS CONCERNS.—For purposes of this Act, the term |
| 3 | 'specified subcategories of small business concerns' means |
| 4 | the following subcategories of small business concerns: |
| 5 | "(1) Small business concerns owned and con |
| 6 | trolled by veterans (including small business con |
| 7 | cerns owned and controlled by service-disabled vet |
| 8 | erans only if such concerns are not certified by the |
| 9 | Administration as eligible to receive benefits under |
| 10 | section 8(a)). |
| 11 | "(2) Qualified HUBZone small business con |
| 12 | cerns. |
| 13 | "(3) Small business concerns owned and con |
| 14 | trolled by socially and economically disadvantaged |
| 15 | individuals. |
| 16 | "(4) Small business concerns owned and con |
| 17 | trolled by service-disabled veterans which are cer |
| 18 | tified by the Administration as eligible to receive |
| 19 | benefits under section 8(a). |
| 20 | "(5) Small business concerns owned and con |
| 21 | trolled by handicapped individuals which are cer |
| 22 | tified by the Administration as eligible to receive |
| 23 | benefits under section 8(a). |

"(6) Small business concerns owned and con-

trolled by women.".

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| 1 | (c) Small Business Concern Owned and Con- |
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| 2 | TROLLED BY SOCIALLY AND ECONOMICALLY DISADVAN- |
| 3 | TAGED INDIVIDUALS.—Section 3 of the Small Business |
| 4 | Act (15 U.S.C. 632) is further amended by adding at the |
| 5 | end the following new subsection: |
| 6 | "(s) Small Business Concern Owned and Con- |
| 7 | TROLLED BY SOCIALLY AND ECONOMICALLY DISADVAN- |
| 8 | TAGED INDIVIDUALS.—For purposes of this Act: |
| 9 | "(1) In general.—The term 'small business |
| 10 | concern owned and controlled by socially and eco- |
| 11 | nomically disadvantaged individuals' means a small |
| 12 | business concern— |
| 13 | "(A) which is at least 51 percent owned by |
| 14 | one or more socially and economically disadvan- |
| 15 | taged individuals; or, in the case of any publicly |
| 16 | owned business, at least 51 percent of the stock |
| 17 | of which is owned by one or more socially and |
| 18 | economically disadvantaged individuals; and |
| 19 | "(B) whose management and daily busi- |
| 20 | ness operations are controlled by one or more of |
| 21 | such individuals.". |
| 22 | "(2) Application of Definition by Persons |
| 23 | OTHER THAN THE ADMINISTRATION.—Any indi- |
| 24 | vidual or entity (other than the Administration) |
| 25 | shall presume for purposes of carrying out any pro- |

| 1 | gram that socially and economically disadvantaged |
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| 2 | individuals include Black Americans, Hispanic |
| 3 | Americans, Native Americans, Asian Pacific Ameri- |
| 4 | cans, other minorities, handicapped individuals, and |
| 5 | any other individual found to be disadvantaged by |
| 6 | the Administration pursuant to section 8(a) of the |
| 7 | Small Business Act.". |
| 8 | SEC. 6. UNIFORM APPLICATION OF DEFINITION OF SPECI- |
| 9 | FIED SUBCATEGORIES OF SMALL BUSINESS |
| 10 | CONCERNS. |
| 11 | (a) In General.— |
| 12 | (1) Section 8(d)(1) of the Small Business Act |
| 13 | (15 U.S.C. 637(d)(1)) is amended— |
| 14 | (A) in the first sentence, by striking ", |
| 15 | small business concerns owned and controlled |
| 16 | by veterans" and all that follows through |
| 17 | "women," and inserting "and each of the speci- |
| 18 | fied subcategories of small business concerns"; |
| 19 | and |
| 20 | (B) in the second sentence, by striking ", |
| 21 | small business concerns owned and controlled |
| 22 | by veterans" and all that follows through |
| 23 | "women" and inserting "and each of the speci- |
| 24 | fied subcategories of small business concerns". |

- 1 (2) Section 8(d)(4)(D) of the Small Business 2 Act (15 U.S.C. 637(d)(4)(D)) is amended by strik-3 ing ", qualified HUBZone" and all that follows 4 through "women" and inserting "and each of the 5 specified subcategories of small business concerns".
 - (3) Section 8(d)(4)(E) of the Small Business Act (15 U.S.C. 637(d)(4)(E)) is amended by striking ", small business concerns owned and controlled by veterans" and all that follows through "women," and inserting "and each of the specified subcategories of small business concerns".
 - (4) Paragraphs (6)(A), (6)(C), (6)(F), and (10)(B) of section 8(d) of the Small Business Act (15 U.S.C. 637(d)) are each amended by striking ", small business concerns owned and controlled by veterans" and all that follows through "women" and inserting "and each of the specified subcategories of small business concerns".
 - (5) Section 15(h)(1) of the Small Business Act (15 U.S.C. 644(h)(1)) is amended by striking ", small business concerns owned and controlled by veterans" and all that follows through "women" and inserting "and each of the specified subcategories of small business concerns".

1 (6) Subparagraphs (A), (D), and (E) of section 2 15(h)(2) of the Small Business Act (15 U.S.C. 3 644(h)(2)) are each amended by striking ", small 4 business concerns owned and controlled by service-5 disabled veterans" and all that follows through "women" and inserting "and each of the specified 6 7 subcategories of small business concerns". 8 (7) Section 16(d)(1) of the Small Business Act 9 (15 U.S.C. 645(d)(1)) is amended by striking "small business concern" and all that follows 10 11 through "women"," and inserting "small business 12 concern or as any of the specified subcategories of 13 small business concerns". 14 (8) Section 16(e) of the Small Business Act (15 U.S.C. 645(e)) is amended by striking "small busi-15 concern'" and all that follows through 16 ness "women" and inserting "small business concern or 17 18 as any of the specified subcategories of small busi-19 ness concerns". 20 (b) APPLICATION TO CONTRACT CLAUSES.— 21 (1) IN GENERAL.—Section 8(d)(3) of the Small 22 Business Act (15 U.S.C. 637(d)(3)) is amended— 23 (A) in the first and second sentences of 24 subparagraph (A), by striking ", small business

concerns owned and controlled by veterans" and

| 1 | all that follows through "women" and inserting |
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| 2 | "and each of the specified subcategories of |
| 3 | small business concerns"; |
| 4 | (B) by striking subparagraphs (C), (D), |
| 5 | (E), (F), and (G); and |
| 6 | (C) by inserting after subparagraph (B) |
| 7 | the following new subparagraphs: |
| 8 | "(C) As used in this contract, the terms |
| 9 | 'small business concern' and 'specified subcat- |
| 10 | egories of small business concerns' have the re- |
| 11 | spective meanings given such terms pursuant to |
| 12 | section 3 of the Small Business Act and rel- |
| 13 | evant regulations promulgated thereto. |
| 14 | "(D) The contractor shall presume that so- |
| 15 | cially and economically disadvantaged individ- |
| 16 | uals include Black Americans, Hispanic Ameri- |
| 17 | cans, Native Americans, Asian Pacific Ameri- |
| 18 | cans, other minorities, handicapped individuals, |
| 19 | and any other individual found to be disadvan- |
| 20 | taged by the Administration pursuant to section |
| 21 | 8(a) of the Small Business Act. |
| 22 | "(E) Contractors acting in good faith may |
| 23 | rely on written representations by their sub- |
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contractors regarding their status as a small

business concern or as any of the specified subcategories of small business concerns.".

(2) TREATMENT OF REFERENCES TO DEFINITIONS.—Any reference in a law, regulation, or other document of the United States to the meaning or definition given to the term "small business concern owned and controlled by socially and economically disadvantaged individuals", "small business concern owned and controlled by women", "small business concern owned and controlled by veterans", or "qualified HUBZone small business concern" in section 8(d)(3) of the Small Business Act (15 U.S.C. 637(d)(3)) (as in effect on the day before the date of the enactment of this Act) shall be treated as a reference to the meaning or definition given such term in section 3 of the Small Business Act (as amended by this Act).

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