107TH CONGRESS 2D SESSION

H. R. 5272

To amend the Federal Food, Drug, and Cosmetic Act to provide greater access to affordable pharmaceuticals.

IN THE HOUSE OF REPRESENTATIVES

July 26, 2002

Mr. Brown of Ohio (for himself and Mr. Waxman) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

To amend the Federal Food, Drug, and Cosmetic Act to provide greater access to affordable pharmaceuticals.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Prescription Drug Fair Competition Act of 2002".
- 6 (b) Table of Contents of Contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Filing of patent information with the Food and Drug Administration.
 - Sec. 3. Limitation of 30-month stay to certain patents.
 - Sec. 4. Exclusivity for accelerated generic drug applicants.
 - Sec. 5. Fair treatment for innovators.
 - Sec. 6. Bioequivalence.
 - Sec. 7. Additional uses.

Sec. 8. Report.

Sec. 9. Conforming and technical amendments.

1	SEC. 2. FILING OF PATENT INFORMATION WITH THE FOOD
2	AND DRUG ADMINISTRATION.
3	(a) Filing After Approval of an Applica-
4	TION.—
5	(1) In General.—Section 505 of the Federal
6	Food, Drug, and Cosmetic Act (21 U.S.C. 355) (as
7	amended by section $9(a)(2)(B)(ii))$ is amended in
8	subsection (c) by striking paragraph (2) and insert-
9	ing the following:
10	"(2) Patent information.—
11	"(A) IN GENERAL.—Not later than the
12	date that is 30 days after the date of an order
13	approving an application under subsection (b)
14	(unless the Secretary extends the date because
15	of extraordinary or unusual circumstances), the
16	holder of the application shall file with the Sec-
17	retary the patent information described in sub-
18	paragraph (C) with respect to any patent—
19	"(i)(I) that claims the drug for which
20	the application was approved; or
21	"(II) that claims an approved method
22	of using the drug; and
23	"(ii) with respect to which a claim of
24	patent infringement could reasonably be

1	asserted if a person not licensed by the
2	owner engaged in the manufacture, use, or
3	sale of the drug.
4	"(B) Subsequently issued patents.—
5	In a case in which a patent described in sub-
6	paragraph (A) is issued after the date of an
7	order approving an application under subsection
8	(b), the holder of the application shall file with
9	the Secretary the patent information described
10	in subparagraph (C) not later than the date
11	that is 30 days after the date on which the pat-
12	ent is issued (unless the Secretary extends the
13	date because of extraordinary or unusual cir-
14	cumstances).
15	"(C) PATENT INFORMATION.—The patent
16	information required to be filed under subpara-
17	graph (A) or (B) includes—
18	"(i) the patent number;
19	"(ii) the expiration date of the patent;
20	"(iii) with respect to each claim of the
21	patent—
22	"(I) whether the patent claims
23	the drug or claims a method of using
24	the drug; and
25	"(II) whether the claim covers—

1	"(aa) a drug substance;
2	"(bb) a drug formulation;
3	"(ce) a drug composition; or
4	"(dd) a method of use;
5	"(iv) if the patent claims a method of
6	use, the approved use covered by the claim;
7	"(v) the identity of the owner of the
8	patent (including the identity of any agent
9	of the patent owner); and
10	"(vi) a declaration that the applicant,
11	as of the date of the filing, has provided
12	complete and accurate patent information
13	for all patents described in subparagraph
14	(A).
15	"(D) Publication.—On filing of patent
16	information required under subparagraph (A)
17	or (B), the Secretary shall—
18	"(i) immediately publish the informa-
19	tion described in clauses (i) through (iv) of
20	subparagraph (C); and
21	"(ii) make the information described
22	in clauses (v) and (vi) of subparagraph (C)
23	available to the public on request.
24	"(E) CIVIL ACTION FOR CORRECTION OR
25	DELETION OF PATENT INFORMATION —

1	"(i) IN GENERAL.—A person that has
2	filed an application under subsection (b)(2)
3	or (j) for a drug, or a person with standing
4	to bring an infringement action on a pat-
5	ent that claims an approved drug or claims
6	an approved method of using the drug,
7	may bring a civil action against the holder
8	of the approved application for the drug
9	seeking an order requiring that the holder
10	of the application amend the application—
11	"(I) to correct patent information
12	filed under subparagraph (A);
13	"(II) to add patent information
14	required under subparagraph (A) or
15	(B); or
16	"(III) to delete the patent infor-
17	mation in its entirety for the reason
18	that—
19	"(aa) the patent does not
20	claim the drug for which the ap-
21	plication was approved; or
22	"(bb) the patent does not
23	claim an approved method of
24	using the drug.

1	"(ii) Limitations.—Clause (i) does
2	not authorize—
3	"(I) a civil action to correct pat-
4	ent information filed under subpara-
5	graph (B); or
6	"(II) an award of damages in a
7	civil action under clause (i).
8	"(F) NO CLAIM FOR PATENT INFRINGE-
9	MENT.—A person with standing to bring an in-
10	fringement action on a patent with respect to
11	which a holder of an application fails to file in-
12	formation on or before the date required under
13	subparagraph (A) or (B) shall be barred from
14	bringing a civil action for infringement of the
15	patent against a person that—
16	"(i) has filed an application under
17	subsection (b)(2) or (j); or
18	"(ii) manufactures, uses, offers to sell,
19	or sells a drug approved under an applica-
20	tion under subsection (b)(2) or (j);
21	unless, neither the holder of the application nor
22	any of its affiliates has any rights under the
23	patent, including without limitation, ownership,
24	license, option, or right of refusal, in which case
25	an infringement action may be brought if the

person with standing to bring an infringement action commences an action against the holder of the application under subparagraph (E) to compel the filing of the patent information within 90 days of the approval of the holder's application or the issuance of the patent, whichever occurs later, and obtains final judgment requiring the listing.".

(2) Transition Provision.—

(A) FILING OF PATENT INFORMATION.— Each holder of an application for approval of a new drug under section 505(b) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(b)) that has been approved before the date of enactment of this Act shall amend the application to include the patent information required under the amendment made by paragraph (1) not later than the date that is 30 days after the date of enactment of this Act (unless the Secretary of Health and Human Services extends the date because of extraordinary or unusual circumstances).

(B) NO CLAIM FOR PATENT INFRINGE-MENT.—A person with standing to bring an infringement action on a patent with respect to which a holder of an application under subsection (b) of section 505 of the Federal Food,

Drug, and Cosmetic Act (21 U.S.C. 355) fails

to file information on or before the date required under subparagraph (A) shall be barred

from bringing a civil action for infringement of

the patent against a person that—

(i) has filed an application under sub-

- (i) has filed an application under subsection (b)(2) or (j) of that section; or
- (ii) manufactures, uses, offers to sell, or sells a drug approved under an application under subsection (b)(2) or (j) of that section;

unless, neither the holder of the application nor any of its affiliates has any rights under the patent, including without limitation, ownership, license, option, or right of refusal, in which case an infringement action may be brought if the person with standing to bring an infringement action commences an action against the holder of the application under subsection 505(c)(2)(E) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355) to compel the filing of the patent information within 90 days of the approval of the holder's application or the

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1	issuance of the patent, whichever occurs later,
2	and obtains final judgment requiring the listing.
3	(b) FILING WITH AN APPLICATION.—Section 505 of
4	the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
5	355) is amended—
6	(1) in subsection $(b)(2)$ —
7	(A) in subparagraph (A), by striking
8	"and" at the end;
9	(B) in subparagraph (B), by striking the
10	period at the end and inserting "; and; and
11	(C) by adding at the end the following:
12	"(C) with respect to a patent that claims
13	both the drug and a method of using the drug
14	or claims more than 1 method of using the drug
15	for which the application is filed—
16	"(i) a certification under subpara-
17	graph (A)(iv) on a claim-by-claim basis;
18	and
19	"(ii) a statement under subparagraph
20	(B) regarding the method of use claim.";
21	and
22	(2) in subsection $(j)(2)(A)$, by inserting after
23	clause (viii) the following:
24	"With respect to a patent that claims both the drug and
25	a method of using the drug or claims more than 1 method

1	of using the drug for which the application is filed, the
2	application shall contain a certification under clause
3	(vii)(IV) on a claim-by-claim basis and a statement under
4	clause (viii) regarding the method of use claim.".
5	SEC. 3. LIMITATION OF 30-MONTH STAY TO CERTAIN PAT-
6	ENTS.
7	(a) Abbreviated New Drug Applications.—Sec-
8	tion 505(j)(5) of the Federal Food, Drug, and Cosmetic
9	Act (21 U.S.C. 355(j)(5)) is amended—
10	(1) in subparagraph (B)—
11	(A) in clause (iii)—
12	(i) by striking "(iii) If the applicant
13	made a certification described in subclause
14	(IV) of paragraph (2)(A)(vii)," and insert-
15	ing the following:
16	"(iii) Subclause (IV) certification
17	WITH RESPECT TO CERTAIN PATENTS.—If
18	the applicant made a certification de-
19	scribed in paragraph (2)(A)(vii)(IV) with
20	respect to a patent (other than a patent
21	that claims a process for manufacturing
22	the listed drug) for which patent informa-
23	tion was filed with the Secretary under
24	subsection $(c)(2)(A)$,"; and

1	(ii) by adding at the end the fol-
2	lowing: "The 30-month period provided
3	under the second sentence of this clause
4	shall not apply to a certification under
5	paragraph (2)(A)(vii)(IV) made with re-
6	spect to a patent for which patent informa-
7	tion was filed with the Secretary under
8	subsection (e)(2)(B).";
9	(B) by redesignating clause (iv) as clause
10	(v); and
11	(C) by inserting after clause (iii) the fol-
12	lowing:
13	"(iv) Subclause (IV) CERTIFICATION
14	WITH RESPECT TO OTHER PATENTS.—
15	"(I) In general.—If the appli-
16	cant made a certification described in
17	paragraph (2)(A)(vii)(IV) with respect
18	to a patent not described in clause
19	(iii) for which patent information was
20	published by the Secretary under sub-
21	section $(c)(2)(D)$, the approval shall
22	be made effective on the date that is
23	45 days after the date on which the
24	notice provided under paragraph
25	(2)(B) was received, unless a civil ac-

1	tion for infringement of the patent,
2	accompanied by a motion for prelimi-
3	nary injunction to enjoin the applicant
4	from engaging in the commercial
5	manufacture or sale of the drug, was
6	filed on or before the date that is 45
7	days after the date on which the no-
8	tice was received, in which case the
9	approval shall be made effective—
10	"(aa) on the date of a court
11	action declining to grant a pre-
12	liminary injunction; or
13	"(bb) if the court has grant-
14	ed a preliminary injunction pro-
15	hibiting the applicant from en-
16	gaging in the commercial manu-
17	facture or sale of the drug—
18	"(AA) on issuance by a
19	court of a determination
20	that the patent is invalid or
21	is not infringed;
22	"(BB) on issuance by a
23	court of an order revoking
24	the preliminary injunction or
25	permitting the applicant to

1	engage in the commercial
2	manufacture or sale of the
3	drug; or
4	"(CC) on the date spec-
5	ified in a court order under
6	section 271(e)(4)(A) of title
7	35, United States Code, if
8	the court determines that
9	the patent is infringed.
10	"(II) Cooperation.—Each of
11	the parties shall reasonably cooperate
12	in expediting a civil action under sub-
13	clause (I).
14	"(III) Expedited notifica-
15	TION.—If the notice under paragraph
16	(2)(B) contains an address for the re-
17	ceipt of expedited notification of a
18	civil action under subclause (I), the
19	plaintiff shall, on the date on which
20	the complaint is filed, simultaneously
21	cause a notification of the civil action
22	to be delivered to that address by the
23	next business day."; and
24	(2) by inserting after subparagraph (B) the fol-
25	lowing:

"(C) Failure to bring infringement 1 2 ACTION.—If, in connection with an application 3 under this subsection, the applicant provides an 4 owner of a patent notice under paragraph 5 (2)(B) with respect to the patent, and the 6 owner of the patent fails to bring a civil action 7 against the applicant for infringement of the 8 patent on or before the date that is 45 days 9 after the date on which the notice is received, 10 the owner of the patent shall be barred from 11 bringing a civil action for infringement of the 12 patent in connection with the development, 13 manufacture, use, offer to sell, or sale of the 14 drug for which the application was filed or ap-15 proved under this subsection.". 16 (b) OTHER APPLICATIONS.—Section 505(c)) of the 17 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(c)) 18 (as amended by section 9(a)(3)(A)(iii)) is amended— 19 (1) in paragraph (3)— 20 (A) in subparagraph (C)— 21 (i) by striking "(C) If the applicant 22 made a certification described in clause 23 (iv) of subsection (b)(2)(A)," and inserting the following: 24

1	"(C) Clause (iv) certification with
2	RESPECT TO CERTAIN PATENTS.—If the appli-
3	cant made a certification described in sub-
4	section (b)(2)(A)(iv) with respect to a patent
5	(other than a patent that claims a process for
6	manufacturing the listed drug) for which patent
7	information was filed with the Secretary under
8	paragraph (2)(A),"; and
9	(ii) by adding at the end the fol-
10	lowing: "The 30-month period provided
11	under the second sentence of this subpara-
12	graph shall not apply to a certification
13	under subsection (b)(2)(A)(iv) made with
14	respect to a patent for which patent infor-
15	mation was filed with the Secretary under
16	paragraph (2)(B)."; and
17	(B) by inserting after subparagraph (C)
18	the following:
19	"(D) CLAUSE (iv) CERTIFICATION WITH
20	RESPECT TO OTHER PATENTS.—
21	"(i) In general.—If the applicant
22	made a certification described in sub-
23	section (b)(2)(A)(iv) with respect to a pat-
24	ent not described in subparagraph (C) for
25	which patent information was published by

1	the Secretary under paragraph $(2)(D)$, the
2	approval shall be made effective on the
3	date that is 45 days after the date on
4	which the notice provided under subsection
5	(b)(3) was received, unless a civil action
6	for infringement of the patent, accom-
7	panied by a motion for preliminary injunc-
8	tion to enjoin the applicant from engaging
9	in the commercial manufacture or sale of
10	the drug, was filed on or before the date
11	that is 45 days after the date on which the
12	notice was received, in which case the ap-
13	proval shall be made effective—
14	"(I) on the date of a court action
15	declining to grant a preliminary in-
16	junction; or
17	"(II) if the court has granted a
18	preliminary injunction prohibiting the
19	applicant from engaging in the com-
20	mercial manufacture or sale of the
21	drug—
22	"(aa) on issuance by a court
23	of a determination that the pat-
24	ent is invalid or is not infringed;

1	"(bb) on issuance by a court
2	of an order revoking the prelimi-
3	nary injunction or permitting the
4	applicant to engage in the com-
5	mercial manufacture or sale of
6	the drug; or
7	"(cc) on the date specified
8	in a court order under section
9	271(e)(4)(A) of title 35, United
10	States Code, if the court deter-
11	mines that the patent is in-
12	fringed.
13	"(ii) Cooperation.—Each of the
14	parties shall reasonably cooperate in expe-
15	diting a civil action under clause (i).
16	"(iii) Expedited notification.—If
17	the notice under subsection (b)(3) contains
18	an address for the receipt of expedited no-
19	tification of a civil action under clause (i),
20	the plaintiff shall, on the date on which the
21	complaint is filed, simultaneously cause a
22	notification of the civil action to be deliv-
23	ered to that address by the next business
24	day."; and

1 (2) by inserting after paragraph (3) the following:

"(4) Failure to bring infringement action.—If, in connection with an application under subsection (b)(2), the applicant provides an owner of a patent notice under subsection (b)(3) with respect to the patent, and the owner of the patent fails to bring a civil action against the applicant for infringement of the patent on or before the date that is 45 days after the date on which the notice is received, the owner of the patent shall be barred from bringing a civil action for infringement of the patent in connection with the development, manufacture, use, offer to sell, or sale of the drug for which the application was filed or approved under subsection (b)(2).".

(c) Effective Date.—

(1) IN GENERAL.—The amendments made by subsections (a) and (b) shall be effective with respect to any certification under subsection (b)(2)(A)(iv) or (j)(2)(A)(vii)(IV) of section 505 of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355) made after the date of enactment of this Act in an application filed under subsection (b)(2) or (j) of that section.

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- (2) Transition Provision.—In the case of applications under section 505(b) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355(b)) filed before the date of enactment of this Act—
 - (A) a patent (other than a patent that claims a process for manufacturing a listed drug) for which information was submitted to the Secretary of Health and Human Services under section 505(b)(1) of the Federal Food, Drug, and Cosmetic Act (as in effect on the day before the date of enactment of this Act) shall subsections (c)(3)(C)be subject to and (j)(5)(B)(iii) of section 505 of the Federal Food, Drug, and Cosmetic Act (as amended by this section); and
 - (B) any other patent (including a patent for which information was submitted to the Secretary under section 505(c)(2) of that Act (as in effect on the day before the date of enactment of this Act)) shall be subject to subsections (c)(3)(D) and (j)(5)(B)(iv) of section 505 of the Federal Food, Drug, and Cosmetic Act (as amended by this section).

1	SEC. 4. EXCLUSIVITY FOR ACCELERATED GENERIC DRUG
2	APPLICANTS.
3	(a) In General.—Section $505(j)(5)$ of the Federal
4	Food, Drug, and Cosmetic Act (21 U.S.C. 355(j)(5)) (as
5	amended by section 3(a)) is amended—
6	(1) in subparagraph (B)(v), by striking sub-
7	clause (II) and inserting the following:
8	"(II) the earlier of—
9	"(aa) the date of a final de-
10	cision of a court (from which no
11	appeal has been or can be taken,
12	other than a petition to the Su-
13	preme Court for a writ of certio-
14	rari) holding that the patent that
15	is the subject of the certification
16	is invalid or not infringed; or
17	"(bb) the date of a settle-
18	ment order or consent decree
19	signed by a Federal judge that
20	enters a final judgment and in-
21	cludes a finding that the patent
22	that is the subject of the certifi-
23	cation is invalid or not in-
24	fringed;"; and
25	(2) by inserting after subparagraph (C) the fol-
26	lowing:

1	"(D) Forfeiture of 180-day period.—
2	"(i) Definitions.—In this subpara-
3	graph:
4	"(I) APPLICATION.—The term
5	'application' means an application for
6	approval of a drug under this sub-
7	section containing a certification
8	under paragraph (2)(A)(vii)(IV) with
9	respect to a patent.
10	"(II) FIRST APPLICATION.—The
11	term 'first application' means the first
12	application to be filed for approval of
13	the drug.
14	"(III) Forfeiture event.—
15	The term 'forfeiture event', with re-
16	spect to an application under this sub-
17	section, means the occurrence of any
18	of the following:
19	"(aa) Failure to mar-
20	Ket.—The applicant fails to
21	market the drug by the later of—
22	"(AA) the date that is
23	60 days after the date on
24	which the approval of the
25	application for the drug is

1	made effective under clause
2	(iii) or (iv) of subparagraph
3	(B) (unless the Secretary ex-
4	tends the date because of ex-
5	traordinary or unusual cir-
6	cumstances); or
7	"(BB) if 1 or more civil
8	actions have been brought
9	against the applicant for in-
10	fringement of a patent sub-
11	ject to a certification under
12	paragraph (2)(A)(vii)(IV) or
13	1 or more civil actions have
14	been brought by the appli-
15	cant for a declaratory judg-
16	ment that such a patent is
17	invalid or not infringed, the
18	date that is 60 days after
19	the date of a final decision
20	(from which no appeal has
21	been or can be taken, other
22	than a petition to the Su-
23	preme Court for a writ of
24	certiorari) in the last of
25	those civil actions to be de-

1 cided (unless the Secre	etary
2 extends the date because	se of
3 extraordinary or uni	ısual
4 circumstances).	
5 "(bb) WITHDRAWAL OF	' AP-
6 PLICATION.—The applicant	with-
7 draws the application.	
8 "(cc) Amendment of	CER-
9 TIFICATION.—The applicant,	vol-
10 untarily or as a result of a se	ettle-
ment or defeat in patent li	tiga-
tion, amends the certific	ation
from a certification under p	para-
graph (2)(A)(vii)(IV) to a ce	rtifi-
15 cation under parag	raph
(2)(A)(vii)(III).	
17 "(dd) Failure to ob	TAIN
18 APPROVAL.—The applicant	fails
to obtain tentative approval of	of an
application within 30 mc	onths
21 after the date on which the a	ıppli-
cation is filed, unless the fa	ilure
is caused by—	
24 "(AA) a change in	the
requirements for approv	al of

1	the application imposed
2	after the date on which the
3	application is filed; or
4	"(BB) other extraor-
5	dinary circumstances war-
6	ranting an exception, as de-
7	termined by the Secretary.
8	"(ee) Failure to Chal-
9	LENGE PATENT.—In a case in
10	which, after the date on which
11	the applicant submitted the ap-
12	plication, new patent information
13	is submitted under subsection
14	(c)(2) for the listed drug for a
15	patent for which certification is
16	required under paragraph (2)(A),
17	the applicant fails to submit, not
18	later than the date that is 60
19	days after the date on which the
20	Secretary publishes the new pat-
21	ent information under paragraph
22	(7)(A)(iii) (unless the Secretary
23	extends the date because of ex-
24	traordinary or unusual cir-
25	cumstances)—

1	"(AA) a certification
2	described in paragraph
3	(2)(A)(vii)(IV) with respect
4	to the patent to which the
5	new patent information re-
6	lates; or
7	"(BB) a statement that
8	any method of use claim of
9	that patent does not claim a
10	use for which the applicant
11	is seeking approval under
12	this subsection in accord-
13	ance with paragraph
14	(2)(A)(viii).
15	"(ff) Unlawful con-
16	DUCT.—The Federal Trade Com-
17	mission determines that the ap-
18	plicant engaged in unlawful con-
19	duct with respect to the applica-
20	tion in violation of section 1 of
21	the Sherman Act (15 U.S.C. 1).
22	"(IV) Subsequent applica-
23	TION.—The term 'subsequent applica-
24	tion' means an application for ap-
25	proval of a drug that is filed subse-

1	quent to the filing of a first applica-
2	tion for approval of that drug.
3	"(ii) Forfeiture of 180-day pe-
4	RIOD.—
5	"(I) In General.—Except as
6	provided in subclause (II), if a for-
7	feiture event occurs with respect to a
8	first application—
9	"(aa) the 180-day period
10	under subparagraph (B)(v) shall
11	be forfeited by the first applicant;
12	and
13	"(bb) any subsequent appli-
14	cation shall become effective as
15	provided under clause (i), (ii),
16	(iii), or (iv) of subparagraph (B),
17	and clause (v) of subparagraph
18	(B) shall not apply to the subse-
19	quent application.
20	"(II) Forfeiture to first
21	SUBSEQUENT APPLICANT.—If the sub-
22	sequent application that is the first to
23	be made effective under subclause (I)
24	was the first among a number of sub-
25	sequent applications to be filed—

1	"(aa) that first subsequent
2	application shall be treated as
3	the first application under this
4	subparagraph (including sub-
5	clause (I)) and as the previous
6	application under subparagraph
7	(B)(v); and
8	"(bb) any other subsequent
9	applications shall become effec-
10	tive as provided under clause (i),
11	(ii), (iii), or (iv) of subparagraph
12	(B), but clause (v) of subpara-
13	graph (B) shall apply to any such
14	subsequent application.
15	"(iii) Availability.—The 180-day
16	period under subparagraph (B)(v) shall be
17	available to a first applicant submitting an
18	application for a drug with respect to any
19	patent without regard to whether an appli-
20	cation has been submitted for the drug
21	under this subsection containing such a
22	certification with respect to a different pat-
23	ent.
24	"(iv) Applicability.—The 180-day
25	period described in subparagraph (B)(v)

- shall apply to an application only if a civil

 action is brought against the applicant for

 infringement of a patent that is the subject

 of the certification.".
- 5 (b) APPLICABILITY.—The amendment made by subsection (a) shall be effective only with respect to an appli-6 cation filed under section 505(j) of the Federal Food, 8 Drug, and Cosmetic Act (21 U.S.C. 355(j)) after the date of enactment of this Act for a listed drug for which no 10 certification under section 505(j)(2)(A)(vii)(IV) of that Act was made before the date of enactment of this Act, 11 12 except that if a forfeiture event described in section 13 505(j)(5)(D)(i)(III)(ff) of that Act occurs in the case of an applicant, the applicant shall forfeit the 180-day period 14 15 under section 505(j)(5)(B)(v) of that Act without regard to when the applicant made a certification under section 16 505(j)(2)(A)(vii)(IV) of that Act.

18 SEC. 5. FAIR TREATMENT FOR INNOVATORS.

- 19 (a) Basis for Application.—Section 505 of the
- 20 Federal Food, Drug, and Cosmetic Act (21 U.S.C. 355)
- 21 is amended—
- 22 (1) in subsection (b)(3)(B), by striking the sec-23 ond sentence and inserting "The notice shall include 24 a detailed statement of the factual and legal basis of 25 the applicant's opinion that, as of the date of the no-

tice, the patent is not valid or is not infringed, and shall include, as appropriate for the relevant patent, a description of the applicant's proposed drug substance, drug formulation, drug composition, or method of use. All information disclosed under this subparagraph shall be treated as confidential and may be used only for purposes relating to patent adjudication. Nothing in this subparagraph precludes the applicant from amending the factual or legal basis on which the applicant relies in patent litigation."; and

(2) in subsection (j)(2)(B)(ii), by striking the second sentence and inserting "The notice shall include a detailed statement of the factual and legal basis of the opinion of the applicant that, as of the date of the notice, the patent is not valid or is not infringed, and shall include, as appropriate for the relevant patent, a description of the applicant's proposed drug substance, drug formulation, drug composition, or method of use. All information disclosed under this subparagraph shall be treated as confidential and may be used only for purposes relating to patent adjudication. Nothing in this subparagraph precludes the applicant from amending the factual

- 1 or legal basis on which the applicant relies in patent
- 2 litigation.".
- 3 (b) Injunctive Relief.—Section 505(j)(5)(B) of
- 4 the Federal Food, Drug, and Cosmetic Act (21 U.S.C.
- 5 355(j)(5)(B) (as amended by section 3(a)(1)) is
- 6 amended—
- 7 (1) in clause (iii), by adding at the end the fol-
- 8 lowing: "A court shall not regard the extent of the
- 9 ability of an applicant to pay monetary damages as
- a whole or partial basis on which to deny a prelimi-
- 11 nary or permanent injunction under this clause.";
- 12 and
- 13 (2) in clause (iv), by adding at the end the fol-
- lowing:
- 15 "(IV) Injunctive relief.—A court shall
- not regard the extent of the ability of an appli-
- cant to pay monetary damages as a whole or
- partial basis on which to deny a preliminary or
- permanent injunction under this clause.".
- 20 SEC. 6. BIOEQUIVALENCE.
- 21 (a) IN GENERAL.—The amendments to part 320 of
- 22 title 21, Code of Federal Regulations, promulgated by the
- 23 Commissioner of Food and Drugs on July 17, 1991 (57)
- 24 Fed. Reg. 17997 (April 28, 1992)), shall continue in effect
- 25 as an exercise of authorities under sections 501, 502, 505,

- 1 and 701 of the Federal Food, Drug, and Cosmetic Act
- 2 (21 U.S.C. 351, 352, 355, 371).
- 3 (b) Effect.—Subsection (a) does not affect the au-
- 4 thority of the Commissioner of Food and Drugs to amend
- 5 part 320 of title 21, Code of Federal Regulations.
- 6 (c) Effect of Section.—This section shall not be
- 7 construed to alter the authority of the Secretary of Health
- 8 and Human Services to regulate biological products under
- 9 the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 301
- 10 et seq.). Any such authority shall be exercised under that
- 11 Act as in effect on the day before the date of enactment
- 12 of this Act.
- 13 SEC. 7. ADDITIONAL USES.
- 14 Section 505(j) of the Federal Food, Drug, and Cos-
- 15 metic Act (21 U.S.C. 355(j)) is amended by adding at the
- 16 end the following paragraph:"
- 17 "(10)(A) A drug for which an application has been
- 18 submitted or approved under this subsection shall not be
- 19 considered ineligible for approval under this subsection or
- 20 misbranded under section 502 on the basis that the label-
- 21 ing of the drug omits a use or any other aspect of labeling
- 22 when the omitted use or other aspect is protected by pat-
- 23 ent or by exclusivity under clause (iii) or (iv) of paragraph
- 24 (5)(D).

- 32 1 "(B) Notwithstanding clauses (iii) and (iv) of para-2 graph (5)(D), the Secretary may require that the labeling 3 of a drug approved under this subsection that omits a use or other aspect of labeling as described in subparagraph 5 (A) include— 6 "(i) any statement that the Secretary considers 7 necessary for the safe use of the drug, such as ap-8 propriate contraindications, warnings, pre-9 cautions; and 10 "(ii) a statement that, because of marketing ex-11 clusivity for a manufacturer, the drug is not labeled 12 for the use.".
- 13 **SEC. 8. REPORT.**
- 14 (a) IN GENERAL.—Not later than the date that is
- 15 5 years after the date of enactment of this Act, the Fed-
- 16 eral Trade Commission shall submit to Congress a report
- 17 describing the extent to which implementation of the
- 18 amendments made by this Act—
- 19 (1) has enabled products to come to market in
- a fair and expeditious manner, consistent with the
- 21 rights of patent owners under intellectual property
- 22 law; and
- 23 (2) has promoted lower prices of drugs and
- greater access to drugs through price competition.

1	(b) AUTHORIZATION OF APPROPRIATIONS.—There is
2	authorized to be appropriated to carry out this section
3	\$5,000,000.
4	SEC. 9. CONFORMING AND TECHNICAL AMENDMENTS.
5	(a) Section 505.—Section 505 of the Federal Food,
6	Drug, and Cosmetic Act (21 U.S.C. 355) is amended—
7	(1) in subsection (a), by striking "(a) No per-
8	son" and inserting "(a) In General.—No person";
9	(2) in subsection (b)—
10	(A) by striking "(b)(1) Any person" and
11	inserting the following:
12	"(b) Applications.—
13	"(1) Requirements.—
14	"(A) IN GENERAL.—Any person";
15	(B) in paragraph (1)—
16	(i) in the second sentence—
17	(I) by redesignating subpara-
18	graphs (A) through (F) as clauses (i)
19	through (vi), respectively, and adjust-
20	ing the margins appropriately;
21	(II) by striking "Such persons"
22	and inserting the following:
23	"(B) Information to be submitted
24	WITH APPLICATION.—A person that submits an
25	application under subparagraph (A)"; and

1	(III) by striking "application"
2	and inserting "application—";
3	(ii) by striking the third through fifth
4	sentences; and
5	(iii) in the sixth sentence—
6	(I) by striking "The Secretary"
7	and inserting the following:
8	"(C) GUIDANCE.—The Secretary"; and
9	(II) by striking "clause (A)" and
10	inserting "subparagraph (B)(i)"; and
11	(C) in paragraph (2)—
12	(i) by striking "clause (A) of such
13	paragraph" and inserting "paragraph
14	(1)(B)(i)";
15	(ii) in subparagraphs (A) and (B), by
16	striking "paragraph (1) or"; and
17	(iii) in subparagraph (B)—
18	(I) by striking "paragraph
19	(1)(A)" and inserting "paragraph
20	(1)(B)(i)"; and
21	(II) by striking "patent" each
22	place it appears and inserting
23	"claim"; and
24	(3) in subsection (c)—
25	(A) in paragraph (3)—

1	(i) in subparagraph (A)—
2	(I) by striking "(A) If the appli-
3	cant" and inserting the following:
4	"(A) Clause (i) or (ii) certification.—
5	If the applicant"; and
6	(II) by striking "may" and in-
7	serting "shall";
8	(ii) in subparagraph (B)—
9	(I) by striking "(B) If the appli-
10	cant" and inserting the following:
11	"(B) CLAUSE (iii) CERTIFICATION.—If the
12	applicant"; and
13	(II) by striking "may" and in-
14	serting "shall";
15	(iii) by redesignating subparagraph
16	(D) as subparagraph (E); and
17	(iv) in subparagraph (E) (as redesig-
18	nated by clause (iii)), by striking "clause
19	(A) of subsection (b)(1)" each place it ap-
20	pears and inserting "subsection
21	(b)(1)(B)(i)"; and
22	(B) by redesignating paragraph (4) as
23	paragraph (5); and
24	(4) in subsection (j)—
25	(A) in paragraph (2)(A)—

1	(i) in clause (vi), by striking "clauses
2	(B) through ((F)" and inserting "sub-
3	clauses (ii) through (vi) of subsection
4	(b)(1)";
5	(ii) in clause (vii), by striking "(b)
6	or''; and
7	(iii) in clause (viii)—
8	(I) by striking "(b) or"; and
9	(II) by striking "patent" each
10	place it appears and inserting
11	"claim"; and
12	(B) in paragraph (5)—
13	(i) in subparagraph (B)—
14	(I) in clause (i)—
15	(aa) by striking "(i) If the
16	applicant" and inserting the fol-
17	lowing:
18	"(i) Subclause (i) or (ii) certifi-
19	CATION.—If the applicant"; and
20	(bb) by striking "may" and
21	inserting "shall";
22	(II) in clause (ii)—
23	(aa) by striking "(ii) If the
24	applicant" and inserting the fol-
25	lowing:

```
"(i)
 1
                             Subclause
                                            (III)
                                                    CERTIFI-
 2
                  CATION.—If the applicant"; and
 3
                                (bb) by striking "may" and
                           inserting "shall";
 4
                           (III) in clause (iii), by striking
 5
                      "(2)(B)(i)" each place it appears and
 6
                      inserting "(2)(B)"; and
 7
 8
                           (IV) in clause (v) (as redesig-
 9
                      nated by section 4(a)(1)(B), by strik-
                      ing "continuing" and inserting "con-
10
11
                      taining"; and
12
                       (ii) by redesignating subparagraphs
13
                  (C) and (D) as subparagraphs (E) and
14
                  (F), respectively.
15
        (b) Section 505A.—Section 505A of the Federal
   Food, Drug, and Cosmetic Act (21 U.S.C. 355a) is
16
17
    amended—
18
             (1)
                          subsections
                                         (b)(1)(A)(i)
                    in
                                                         and
19
        (c)(1)(A)(i)—
                  (A) by striking "(c)(3)(D)(ii)" each place
20
21
             it appears and inserting "(c)(3)(E)(ii)"; and
                  (B) by striking "(j)(5)(D)(ii)" each place
22
             it appears and inserting "(j)(5)(F)(ii)";
23
24
             (2)
                    in
                          subsections
                                         (b)(1)(A)(ii)
                                                        and
25
        (c)(1)(A)(ii)—
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1	(A) by striking " $(c)(3)(D)$ " each place it
2	appears and inserting "(e)(3)(E)"; and
3	(B) by striking " $(j)(5)(D)$ " each place it
4	appears and inserting " $(j)(5)(F)$ ";
5	(3) in subsections (e) and (l)—
6	(A) by striking "505(c)(3)(D)" each place
7	it appears and inserting " $505(c)(3)(E)$ "; and
8	(B) by striking " $505(j)(5)(D)$ " each place
9	it appears and inserting " $505(j)(5)(F)$ "; and
10	(4) in subsection (k), by striking
11	" $505(j)(5)(B)(iv)$ " and inserting " $505(j)(5)(B)(v)$ ".
12	(c) Section 527.—Section 527(a) of the Federal
13	Food, Drug, and Cosmetic Act (21 U.S.C. 360cc(a)) is
14	amended in the second sentence by striking "505(c)(2)"
15	and inserting " $505(c)(1)(B)$ ".

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