H.R. 5243

To promote rural safety and improve rural law enforcement.

IN THE HOUSE OF REPRESENTATIVES

July 26, 2002

Mr. Carson of Oklahoma (for himself, Mr. Matheson, Mr. Moran of Kansas, and Mr. Baird) introduced the following bill; which was referred to the Committee on the Judiciary, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To promote rural safety and improve rural law enforcement.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Rural Safety and Law
- 5 Enforcement Improvement Act".

1 TITLE I—SMALL COMMUNITY

2 LAW ENFORCEMENT IM-

3 **PROVEMENT GRANTS**

- 4 SEC. 101. SMALL COMMUNITY GRANT PROGRAM.
- 5 Section 1703 of title I of the Omnibus Crime Control
- 6 and Safe Streets Act of 1968 (42 U.S.C. 3796dd-2) is
- 7 amended by adding at the end the following:
- 8 "(d) RETENTION GRANTS.—
- 9 "(1) IN GENERAL.—The Attorney General may
- make grants to units of local government and tribal
- 11 governments located outside a Standard Metropoli-
- tan Statistical Area, which grants shall be targeted
- specifically for the retention for 1 additional year of
- police officers funded through the COPS Universal
- 15 Hiring Program, the COPS FAST Program, the
- 16 Tribal Resources Grant Program-Hiring, or the
- 17 COPS in Schools Program.
- 18 "(2) Preference.—In making grants under
- this subsection, the Attorney General shall give pref-
- 20 erence to grantees that demonstrate financial hard-
- ship or severe budget constraint that impacts the en-
- tire local budget and may result in the termination
- of employment for police officers described in para-
- 24 graph (1).

| 1 | "(3) Limit on grant amounts.—The total |
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| 2 | amount of a grant made under this subsection shall |
| 3 | not exceed 20 percent of the original grant to the |
| 4 | grantee. |
| 5 | "(4) Authorization of appropriations.— |
| 6 | "(A) In general.—There are authorized |
| 7 | to be appropriated to carry out this subsection |
| 8 | \$15,000,000 for each of fiscal years 2002 |
| 9 | through 2006. |
| 10 | "(B) Set-Aside.—Of the amount made |
| 11 | available for grants under this subsection for |
| 12 | each fiscal year, 10 percent shall be awarded to |
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| 13 | tribal governments.". |
| 13 14 | sec. 102. SMALL COMMUNITY TECHNOLOGY GRANT PRO- |
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| 14 15 | SEC. 102. SMALL COMMUNITY TECHNOLOGY GRANT PRO- |
| 14 15 16 | SEC. 102. SMALL COMMUNITY TECHNOLOGY GRANT PROGRAM. |
| 14 15 16 17 | SEC. 102. SMALL COMMUNITY TECHNOLOGY GRANT PROGRAM. Section 1701 of title I of the Omnibus Crime Control |
| 14 15 16 17 | SEC. 102. SMALL COMMUNITY TECHNOLOGY GRANT PROGRAM. Section 1701 of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796dd) is |
| 114 115 116 117 118 | SEC. 102. SMALL COMMUNITY TECHNOLOGY GRANT PROGRAM. Section 1701 of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796dd) is amended by striking subsection (k) and inserting the fol- |
| 14 15 16 17 18 19 20 | SEC. 102. SMALL COMMUNITY TECHNOLOGY GRANT PROGRAM. Section 1701 of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796dd) is amended by striking subsection (k) and inserting the following: |
| 14 15 16 17 18 19 20 21 | SEC. 102. SMALL COMMUNITY TECHNOLOGY GRANT PROGRAM. Section 1701 of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796dd) is amended by striking subsection (k) and inserting the following: "(k) Law Enforcement Technology Pro- |
| 14 15 16 17 18 19 20 21 | SEC. 102. SMALL COMMUNITY TECHNOLOGY GRANT PROGRAM. Section 1701 of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796dd) is amended by striking subsection (k) and inserting the following: "(k) Law Enforcement Technology Program.— |
| 14 15 16 17 | SEC. 102. SMALL COMMUNITY TECHNOLOGY GRANT PROGRAM. Section 1701 of title I of the Omnibus Crime Control and Safe Streets Act of 1968 (42 U.S.C. 3796dd) is amended by striking subsection (k) and inserting the following: "(k) Law Enforcement Technology Program.— "(1) In General.—Grants under subsection |

- cated outside a Standard Metropolitan Statistical
 Area in employing professional, scientific, and technological advancements that will help those police
 departments to—
 - "(A) improve police communications through the use of wireless communications, computers, software, videocams, databases and other hardware and software that allow law enforcement agencies to communicate and operate more effectively; and
 - "(B) develop and improve access to crime solving technologies, including DNA analysis, photo enhancement, voice recognition, and other forensic capabilities.
 - "(2) Cost share requirement.—A recipient of a grant made and used in accordance with this subsection shall provide matching funds from non-Federal sources in an amount equal to not less than 10 percent of the total amount of the grant made under this subsection, subject to a waiver by the Attorney General for extreme hardship.
 - "(3) ADMINISTRATION.—The office of the Department of Justice responsible for administering subsection (a)(1)(C) shall administer the grant program under this subsection.

1 "(4) No supplanting.—Federal funds pro-2 vided under this subsection shall be used to supple-3 ment and not to supplant local funds allocated to technology. "(5) AUTHORIZATION OF APPROPRIATIONS.— 6 "(A) IN GENERAL.—There are authorized 7 to be appropriated \$40,000,000 for each of fis-8 cal years 2002 through 2006 to carry out this subsection. 9 "(B) Set-Aside.—Of the amount made 10 11 available for grants under this subsection for 12 each fiscal year, 10 percent shall be awarded to 13 tribal governments.". 14 SEC. 103. RURAL 9-1-1 SERVICE. 15 (a) Purpose.—The purpose of this section is to provide access to, and improve a communications infrastructure that will ensure a reliable and seamless communication between, law enforcement, fire, and emergency med-18 ical service providers in units of local government and trib-19 al governments located outside a Standard Metropolitan 20 21 Statistical Area and in States. 22 (b) AUTHORITY TO MAKE GRANTS.—The Office of 23 Justice Programs of the Department of Justice shall make

grants, in accordance with such regulations as the Attor-

ney General may prescribe, to units of local government

- 1 and tribal governments located outside a Standard Metro-
- 2 politan Statistical Area for the purpose of establishing or
- 3 improving 9–1–1 service in those communities. Priority in
- 4 making grants under this section shall be given to commu-
- 5 nities that do not have 9-1-1 service.
- 6 (c) Definition.—In this section, the term "9–1–1
- 7 service" refers to telephone service that has designated 9-
- 8 1–1 as a universal emergency telephone number in the
- 9 community served for reporting an emergency to appro-
- 10 priate authorities and requesting assistance.
- 11 (d) Limit on Grant Amount.—The total amount
- 12 of a grant made under this section shall not exceed
- 13 \$250,000.
- (e) Funding.—
- 15 (1) In General.—There are authorized to be
- appropriated to carry out this section \$25,000,000
- for fiscal year 2002, to remain available until ex-
- pended.
- 19 (2) Set-Aside.—Of the amount made available
- for grants under this section, 10 percent shall be
- awarded to tribal governments.

TITLE II—CRACKING DOWN ON METHAMBHETAMINE

| 2 | METHAMPHETAMINE |
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| 3 | SEC. 201. METHAMPHETAMINE TREATMENT PROGRAMS IN |
| 4 | RURAL AREAS. |
| 5 | Subpart I of part B of title V of the Public Health |
| 6 | Service Act (42 U.S.C. 290bb et seq.) is amended by in- |
| 7 | serting after section 509 the following: |
| 8 | "SEC. 510A. METHAMPHETAMINE TREATMENT PROGRAMS |
| 9 | IN RURAL AREAS. |
| 10 | "(a) In General.—The Secretary, acting through |
| 11 | the Director of the Center for Substance Abuse Treat- |
| 12 | ment, shall make grants to community-based public and |
| 13 | nonprofit private entities for the establishment of sub- |
| 14 | stance abuse (particularly methamphetamine) prevention |
| 15 | and treatment pilot programs in units of local government |
| 16 | and tribal governments located outside a Standard Metro- |
| 17 | politan Statistical Area. |
| 18 | "(b) Administration.—Grants made in accordance |
| 19 | with this section shall be administered by a single State |
| 20 | agency designated by a State to ensure a coordinated ef- |
| 21 | fort within that State. |
| 22 | "(c) Application.—To be eligible to receive a grant |
| 23 | under subsection (a), a public or nonprofit private entity |
| 24 | shall prepare and submit to the Secretary an application |

| 1 | at such time, in such manner, and containing such infor- |
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| 2 | mation as the Secretary may require. |
| 3 | "(d) Use of Funds.—A recipient of a grant under |
| 4 | this section shall use amounts received under the grant |
| 5 | to establish a methamphetamine abuse prevention and |
| 6 | treatment pilot program that serves one or more rural |
| 7 | areas. Such a pilot program shall— |
| 8 | "(1) have the ability to care for individuals on |
| 9 | an in-patient basis; |
| 10 | "(2) have a social detoxification capability, with |
| 11 | direct access to medical services within 50 miles; |
| 12 | "(3) provide neuro-cognitive skill development |
| 13 | services to address brain damage caused by meth- |
| 14 | amphetamine use; |
| 15 | "(4) provide after-care services, whether as a |
| 16 | single-source provider or in conjunction with commu- |
| 17 | nity-based services designed to continue neuro-cog- |
| 18 | nitive skill development to address brain damage |
| 19 | caused by methamphetamine use; |
| 20 | "(5) provide appropriate training for the staff |
| 21 | employed in the program; and |
| 22 | "(6) use scientifically-based best practices in |
| 23 | substance abuse treatment, particularly in meth- |

amphetamine treatment.

| 1 | "(e) Amount of Grants.—The amount of a grant |
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| 2 | under this section shall be at least \$19,000 but not greater |
| 3 | than \$100,000. |
| 4 | "(f) Authorization of Appropriations.— |
| 5 | "(1) In general.—There is authorized to be |
| 6 | appropriated \$2,000,000 to carry out this section. |
| 7 | "(2) Set-aside.—Of the amount made avail- |
| 8 | able for grants under this section, 10 percent shall |
| 9 | be awarded to tribal governments to ensure the pro- |
| 10 | vision of services under this section.". |
| 11 | SEC. 202. METHAMPHETAMINE PREVENTION EDUCATION. |
| 12 | Section 519E of the Public Health Service Act (42 |
| 13 | U.S.C. 290bb–25e) is amended— |
| 14 | (1) in subsection $(e)(1)$ — |
| 15 | (A) in subparagraph (F), by striking |
| 16 | "and" at the end; |
| 17 | (B) in subparagraph (G), by striking the |
| 18 | period and inserting "; and; and |
| 19 | (C) by adding at the end the following: |
| 20 | "(H) to fund programs that educate rural |
| 21 | communities, particularly parents, teachers, and |
| 22 | others who work with youth, concerning the |
| 23 | early signs and effects of methamphetamine |
| 24 | use, however, as a prerequisite to receiving |
| 25 | funding, these programs shall— |

| 1 | "(i) prioritize methamphetamine pre- |
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| 2 | vention and education; |
| 3 | "(ii) have past experience in commu- |
| 4 | nity coalition building and be part of an |
| 5 | existing coalition that includes medical and |
| 6 | public health officials, educators, youth- |
| 7 | serving community organizations, and |
| 8 | members of law enforcement; |
| 9 | "(iii) utilize professional prevention |
| 10 | staff to develop research and science based |
| 11 | prevention strategies for the community to |
| 12 | be served; |
| 13 | "(iv) demonstrate the ability to oper- |
| 14 | ate a community-based methamphetamine |
| 15 | prevention and education program; |
| 16 | "(v) establish prevalence of use |
| 17 | through a community needs assessment; |
| 18 | "(vi) establish goals and objectives |
| 19 | based on a needs assessment; and |
| 20 | "(vii) demonstrate measurable out- |
| 21 | comes on a yearly basis."; |
| 22 | (2) in subsection (e)— |
| 23 | (A) by striking "subsection (a), |
| 24 | \$10,000,000" and inserting "subsection (a)— |
| 25 | "(1) \$10,000,000"; |

| 1 | (B) by striking the period at the end and |
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| 2 | inserting "; and; and |
| 3 | (C) by adding at the end the following: |
| 4 | "(2) $$5,000,000$ for each of fiscal years 2002 |
| 5 | through 2006 to carry out the programs referred to |
| 6 | in subsection $(c)(1)(H)$."; and |
| 7 | (3) by adding at the end the following: |
| 8 | "(f) Set-Aside.—Of the amount made available for |
| 9 | grants under this section, 10 percent shall be used to as- |
| 10 | sist tribal governments. |
| 11 | "(g) Amount of Grants.—The amount of a grant |
| 12 | under this section, with respect to each rural community |
| 13 | involved, shall be at least \$19,000 but not greater than |
| 14 | \$100,000.''. |
| 15 | SEC. 203. METHAMPHETAMINE CLEANUP. |
| 16 | (a) In General.—The Attorney General shall, |
| 17 | through the Department of Justice or through grants to |
| 18 | States or units of local government and tribal governments |
| 19 | located outside a Standard Metropolitan Statistical Area, |
| 20 | in accordance with such regulations as the Attorney Gen- |
| 21 | eral may prescribe, provide for— |
| 22 | (1) the cleanup of methamphetamine labora- |
| 23 | tories and related hazardous waste in units of local |
| 24 | government and tribal governments located outside a |
| 25 | Standard Metropolitan Statistical Area; and |

1 (2) the improvement of contract-related re2 sponse time for cleanup of methamphetamine labora3 tories and related hazardous waste in units of local
4 government and tribal governments located outside a
5 Standard Metropolitan Statistical Area by providing
6 additional contract personnel, equipment, and facili7 ties.

(b) AUTHORIZATION OF APPROPRIATIONS.—

- (1) In General.—There is authorized to be appropriated \$20,000,000 for fiscal year 2002 to carry out this section.
- 12 (2) FUNDING ADDITIONAL.—Amounts author-13 ized by this section are in addition to amounts oth-14 erwise authorized by law.
- 15 (3) Set-Aside.—Of the amount made available 16 for grants under this section, 10 percent shall be 17 awarded to tribal governments.

18 SEC. 204. AUTHORIZATION OF APPROPRIATIONS RELATING

19 TO COPS GRANTS.

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- 20 (a) IN GENERAL.—In addition to any other funds au-21 thorized to be appropriated for fiscal year 2003 for grants 22 under part Q of title I of the Omnibus Crime Control and 23 Safe Streets Act of 1968 (42 U.S.C. 3796dd et seq.), 24 known as the COPS program, there is authorized to be
- 25 appropriated \$20,000,000 for such purpose to provide

- 1 training to State and local prosecutors and law enforce-
- 2 ment agents for prosecution of methamphetamine of-
- 3 fenses.
- 4 (b) Rural Set-Aside.—Of amounts made available
- 5 pursuant to subsection (a), \$5,000,000 shall be available
- 6 only for prosecutors and law enforcement agents for rural
- 7 communities.
- 8 (c) DEA REIMBURSEMENT.—Of amounts made
- 9 available pursuant to subsection (a), \$2,000,000 shall be
- 10 available only to reimburse the Drug Enforcement Admin-
- 11 istration for existing training expenses.
- 12 SEC. 205. EXPANSION OF METHAMPHETAMINE HOT SPOTS
- 13 PROGRAM TO INCLUDE PERSONNEL AND
- 14 EQUIPMENT FOR ENFORCEMENT, PROSECU-
- 15 TION, AND ENVIRONMENTAL CLEANUP.
- Section 1701(d) of the Omnibus Crime Control and
- 17 Safe Streets Act of 1968 (42 U.S.C. 3796dd(d)) is
- 18 amended—
- 19 (1) in paragraph (10) by striking "and" at the
- 20 end;
- 21 (2) in paragraph (11) by striking the period at
- the end and inserting "; and"; and
- 23 (3) by adding at the end the following new
- 24 paragraph:

1 "(12) hire personnel and purchase equipment 2 for areas located outside a Standard Metropolitan Statistical Area to assist in the enforcement and 3 prosecution of methamphetamine offenses and the 5 environmental cleanup of methamphetamine-affected 6 areas.". TITLE III—LAW ENFORCEMENT 7 **TRAINING** 8 9 SEC. 301. SMALL TOWN AND RURAL TRAINING PROGRAM. 10 (a) IN GENERAL.—There is established a Rural Policing Institute, which shall be administered by the Na-12 tional Center for State and Local Law Enforcement 13 Training of the Federal Law Enforcement Training Center (FLETC) as part of the Small Town and Rural Train-14 15 ing (STAR) Program to— 16 (1) assess the needs of law enforcement in units 17 18

of local government and tribal governments located outside a Standard Metropolitan Statistical Area;

(2) develop and deliver export training programs regarding topics such as drug enforcement, airborne counterdrug operations, domestic violence, hate and bias crimes, computer crimes, law enforcement critical incident planning related to school shootings, and other topics identified in the training needs assessment to law enforcement officers in

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- units of local government and tribal governments located outside a Standard Metropolitan Statistical Area; and
 - (3) conduct outreach efforts to ensure that training programs under the Rural Policing Institute reach law enforcement officers in units of local government and tribal governments located outside a Standard Metropolitan Statistical Area.

(b) AUTHORIZATION OF APPROPRIATIONS.—

- (1) IN GENERAL.—There are authorized to be appropriated \$10,000,000 for fiscal year 2002, and \$5,000,000 for each of fiscal years 2003 through 2006, to carry out this section, including contracts, staff, and equipment.
- (2) Set-Aside.—Of the amount made available for grants under this section for each fiscal year, 10 percent shall be awarded to tribal governments.

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