107TH CONGRESS 2D SESSION

H.R. 5163

To approve the settlement of the water rights claims of the Zuni Indian Tribe in Apache County, Arizona, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

July 18, 2002

Mr. Hayworth (for himself and Mr. Pastor) introduced the following bill; which was referred to the Committee on Resources

A BILL

To approve the settlement of the water rights claims of the Zuni Indian Tribe in Apache County, Arizona, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Zuni Indian Tribe
- 5 Water Rights Settlement Act of 2002".
- 6 SEC. 2. FINDINGS AND PURPOSES.
- 7 (a) FINDINGS.—Congress makes the following find-
- 8 ings:
- 9 (1) It is the policy of the United States, in
- 10 keeping with its trust responsibility to Indian tribes,

- to promote Indian self-determination, religious freedom, political and cultural integrity, and economic self-sufficiency, and to settle, wherever possible, the water rights claims of Indian tribes without lengthy and costly litigation.
 - (2) Quantification of rights to water and development of facilities needed to use tribal water supplies effectively is essential to the development of viable Indian reservation communities, particularly in arid western States.
 - (3) On August 28, 1984, and by actions subsequent thereto, the United States established a reservation for the Zuni Indian Tribe in Apache County, Arizona, upstream from the confluence of the Little Colorado and Zuni Rivers for long-standing religious and sustenance activities.
 - (4) The water rights of all water users in the Little Colorado River basin in Arizona have been in litigation since 1979, in the Superior Court of the State of Arizona in and for the County of Apache in Civil No. 6417, In re The General Adjudication of All Rights to Use Water in the Little Colorado River System and Source.
 - (5) Recognizing that the final resolution of the Zuni Indian Tribe's water claims through litigation

will take many years and entail great expense to all parties, continue to limit the Tribe's access to water with economic, social, and cultural consequences to the Tribe, prolong uncertainty as to the availability of water supplies, and seriously impair the long-term economic planning and development of all parties, the Tribe and neighboring non-Indians have sought to settle their disputes to water and reduce the burdens of litigation.

- (6) After more than 4 years of negotiations, which included participation by representatives of the United States, the Zuni Indian Tribe, the State of Arizona, and neighboring non-Indian communities in the Little Colorado River basin, the parties have entered into a Settlement Agreement to resolve all of the Zuni Indian Tribe's water rights claims and to assist the Tribe in acquiring surface water rights, to provide for the Tribe's use of groundwater, and to provide for the wetland restoration of the Tribe's lands in Arizona.
- (7) To facilitate the wetland restoration project contemplated under the Settlement Agreement, the Zuni Indian Tribe acquired certain lands along the Little Colorado River near or adjacent to its Reservation that are important for the success of the

project and will likely acquire a small amount of similarly situated additional lands. The parties have agreed not to object to the United States taking title to certain of these lands into trust status; other lands shall remain in tribal fee status. The parties have worked extensively to resolve various governmental concerns regarding use of and control over those lands, and to provide a successful model for these types of situations, the State, local, and tribal governments intend to enter into an Intergovernmental Agreement that addresses the parties' governmental concerns.

- (8) Pursuant to the Settlement Agreement, the neighboring non-Indian entities will assist in the Tribe's acquisition of surface water rights and development of groundwater, store surface water supplies for the Zuni Indian Tribe, and make substantial additional contributions to carry out the Settlement Agreement's provisions.
- (9) To advance the goals of Federal Indian policy and consistent with the trust responsibility of the United States to the Tribe, it is appropriate that the United States participate in the implementation of the Settlement Agreement and contribute funds for the rehabilitation of religious riparian areas and

1 other purposes to enable the Tribe to use its water 2 entitlement in developing its Reservation. 3 (b) Purposes.—The purposes of this Act are— (1) to approve, ratify, and confirm the Settle-5 ment Agreement entered into by the Tribe and 6 neighboring non-Indians; 7 (2) to authorize and direct the Secretary of the 8 Interior to execute and perform the Settlement 9 Agreement and related waivers; 10 (3) to authorize and direct the United States to 11 take legal title and hold such title to certain lands 12 in trust for the benefit of the Zuni Indian Tribe; and 13 (4) to authorize the actions, agreements, and 14 appropriations as provided for in the Settlement 15 Agreement and this Act. 16 SEC. 3. DEFINITIONS. 17 In this Act: 18 (1) Eastern LCR Basin.—The term "Eastern 19 LCR basin" means the portion of the Little Colo-20 rado River basin in Arizona upstream of the con-21 fluence of Silver Creek and the Little Colorado 22 River, as identified on Exhibit 2.10 of the Settle-

ment Agreement.

- 1 (2) Fund.—The term "Fund" means the Zuni 2 Indian Tribe Water Rights Development Fund es-3 tablished by section 6(a).
- 4 (3) Intergovernmental Agreement.—The
 5 term "Intergovernmental Agreement" means the
 6 intergovernmental agreement among the Zuni Indian
 7 Tribe, Apache County, Arizona, and the State of Ar8 izona, described in Article 6 of the Settlement
 9 Agreement.
 - (4) Pumping Protection Agreement.—The term "Pumping Protection Agreement" means an agreement, described in Article 5 of the Settlement Agreement, among the Zuni Tribe, the United States on behalf of the Tribe, and a local landowner under which the landowner agrees to limit pumping of groundwater on his lands in exchange for a waiver of certain claims by the Zuni Tribe and the United States on behalf of the Tribe.
 - (5) RESERVATION; ZUNI HEAVEN RESERVATION.—The term "Reservation" or "Zuni Heaven Reservation", also referred to as "Kolhu:wala:wa", means the following property in Apache County, Arizona: Sections 26, 27, 28, 33, 34, and 35, Township 15 North, Range 26 East, Gila and Salt River Base and Meridian; and Sections 2, 3, 4, 9, 10, 11, 13,

- 1 14, 15, 16, 23, 26, and 27, Township 14 North,
- 2 Range 26 East, Gila and Salt River Base and Me-
- 3 ridian.
- 4 (6) SECRETARY.—The term "Secretary" means 5 the Secretary of the Interior.
- 6 SETTLEMENT AGREEMENT.—The "Settlement Agreement" means that agreement 7 8 dated June 7, 2002, together with all exhibits there-9 to. The parties to the Settlement Agreement include 10 the Zuni Indian Tribe and its members, the United 11 States on behalf of the Tribe and its members, the 12 State of Arizona, the Arizona Game and Fish Com-13 mission, the Arizona State Land Department, the 14 Arizona State Parks Board, the St. Johns Irrigation 15 and Ditch Co., the Lyman Water Co., the Round 16 Valley Water Users' Association, the Salt River 17 Project Agricultural Improvement and Power Dis-18 trict, the Tucson Electric Power Company, the City 19 of St. Johns, the Town of Eagar, and the Town of 20 Springerville.
 - (8) SRP.—The term "SRP" means the Salt River Project Agricultural Improvement and Power District, a political subdivision of the State of Arizona.

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1	(9) TEP.—The term "TEP" means Tucson
2	Electric Power Company.
3	(10) Tribe, zuni tribe, or zuni indian
4	TRIBE.—The terms "Tribe", "Zuni Tribe", or "Zuni
5	Indian Tribe" means the body politic and federally
6	recognized Indian nation, and its members.
7	(11) Zuni Lands.—The term "Zuni Lands"
8	means all the following lands in the State of Arizona
9	that, on the effective date described in section 9(a),
10	are—
11	(A) within the Zuni Heaven Reservation;
12	(B) held in trust by the United States for
13	the benefit of the Tribe or its members; or
14	(C) held in fee by or for the Tribe.
15	SEC. 4. AUTHORIZATION, RATIFICATIONS, AND CONFIRMA-
16	TIONS.
17	(a) Settlement Agreement.—To the extent the
18	Settlement Agreement does not conflict with the provi-
19	sions of this Act, such Settlement Agreement is hereby
20	approved, ratified, confirmed, and declared to be valid.
21	The Secretary is authorized and directed to execute the
22	Settlement Agreement and any amendments approved by
23	the parties necessary to make the Settlement Agreement
24	consistent with this Act. The Secretary is further author-
25	ized to perform any actions required by the Settlement

- 1 Agreement and any amendments to the Settlement Agree-
- 2 ment that may be mutually agreed upon by the parties
- 3 to the Settlement Agreement.
- 4 (b) AUTHORIZATION OF APPROPRIATIONS.—There is
- 5 authorized to be appropriated to the Zuni Indian Tribe
- 6 Water Rights Development Fund established in section
- 7 6(a), \$19,250,000, to be allocated by the Secretary as fol-
- 8 lows:
- 9 (1) \$3,500,000 for fiscal year 2004, to be used
- for the acquisition of water rights and associated
- lands and other activities carried out by the Zuni
- 12 Tribe to facilitate the enforceability of the Settle-
- ment Agreement, including the acquisition of at
- least 2,350 acre-feet per year of water rights before
- the deadline described in section 9(b).
- 16 (2) \$15,750,000, of which \$5,250,000 shall be
- made available for each of fiscal years 2004, 2005,
- and 2006, to take actions necessary to restore, reha-
- bilitate, and maintain the Zuni Heaven Reservation,
- 20 including the Sacred Lake, wetlands, and riparian
- 21 areas as provided for in the Settlement Agreement
- and under this Act.
- (c) Other Agreements.—Except as provided in
- 24 section 9, the following 3 separate agreements, together

with all amendments thereto, are approved, ratified, confirmed, and declared to be valid: 3 (1) The agreement among SRP, the Zuni Tribe, 4 and the United States on behalf of the Tribe, dated 5 June 7, 2002. 6 (2) The agreement among TEP, the Zuni 7 Tribe, and the United States on behalf of the Tribe, 8 dated June 7, 2002. 9 (3) The agreement among the Arizona State 10 Land Department, the Zuni Tribe, and the United 11 States on behalf of the Tribe, dated June 7, 2002. 12 SEC. 5. TRUST LANDS. 13 (a) New Trust Lands.—Upon satisfaction of the conditions in paragraph 6.2 of the Settlement Agreement, 14 15 and after the requirements of section 9(a) have been met, the Secretary shall take the legal title of the following lands into trust for the benefit of the Zuni Tribe: 18 (1) In T. 14 N., R. 27 E., Gila and Salt River 19 Base and Meridian: 20 (A) Section 13: SW¹/₄, S¹/₂NE¹/₄SE¹/₄, 21 W¹/₂SE¹/₄, SE¹/₄SE¹/₄; 22 (B) Section 23: $N^{1/2}$, $N^{1/2}SW^{1/4}$, 23 $N^{1/2}SE^{1/4}$, SE¹/₄SE¹/₄, N¹/₂SW¹/₄SE¹/₄, SE1/4SW1/4SE1/4; 24

1	(C) Section 24: NW ¹ / ₄ , SW ¹ / ₄ , S ¹ / ₂ NE ¹ / ₄ ,
2	$N^{1/2}SE^{1/4}$; and
3	(D) Section 25: N ¹ / ₂ NE ¹ / ₄ , SE ¹ / ₄ NE ¹ / ₄ ,
4	$NE^{1/4}SE^{1/4}$.
5	(2) In T. 14 N., R. 28 E., Gila and Salt River
6	Base and Meridian:
7	(A) Section 19: $W^{1/2}E^{1/2}NW^{1/4}$,
8	$W^{1/2}NW^{1/4}$, $W^{1/2}NE^{1/4}SW^{1/4}$, $NW^{1/4}SW^{1/4}$,
9	$S^{1/2}SW^{1/4};$
10	(B) Section 29: SW ¹ / ₄ SW ¹ / ₄ NW ¹ / ₄ ,
11	$NW^{1/4}NW^{1/4}SW^{1/4}$, $S^{1/2}N^{1/2}SW^{1/4}$, $S^{1/2}SW^{1/4}$,
12	$S^{1/2}NW^{1/4}SE^{1/4}, SW^{1/4}SE^{1/4};$
13	(C) Section 30: W ¹ / ₂ , SE ¹ / ₄ ; and
14	(D) Section 31: $N^{1/2}NE^{1/4}$, $N^{1/2}S^{1/2}NE^{1/4}$,
15	$S^{1/2}SE^{1/4}NE^{1/4}$, $NW^{1/4}$, $E^{1/2}SW^{1/4}$,
16	$N^{1/2}NW^{1/4}SW^{1/4},$ $SE^{1/4}NW^{1/4}SW^{1/4},$
17	$E^{1/2}SW^{1/4}SW^{1/4}$, $SW^{1/4}SW^{1/4}SW^{1/4}$.
18	(b) Future Trust Lands.—Upon satisfaction of
19	the conditions in paragraph 6.2 of the Settlement Agree-
20	ment, after the requirements of section 9(a) have been
21	met, and upon acquisition by the Zuni Tribe, the Sec-
22	retary shall take the legal title of the following lands into
23	trust for the benefit of the Zuni Tribe:
24	(1) In T. 14 N., R. 26E., Gila and Salt River
25	Base and Meridian: Section 25: N ¹ / ₂ NE ¹ / ₄ .

1	$N^{1/2}S^{1/2}NE^{1/4}$, $NW^{1/4}$, $N^{1/2}NE^{1/4}SW^{1/4}$,
2	$NE^{1/4}NW^{1/4}SW^{1/4}$.
3	(2) In T. 14 N., R. 27 E., Gila and Salt River
4	Base and Meridian:
5	(A) Section 14: SE ¹ / ₄ SW ¹ / ₄ , SE ¹ / ₄ ;
6	(B) Section 16: S ¹ / ₂ SW ¹ / ₄ SE ¹ / ₄ ;
7	(C) Section 19: S½SE¼SE¼;
8	(D) Section 20: $S^{1/2}SW^{1/4}SW^{1/4}$,
9	$E^{1/2}SE^{1/4}SE^{1/4};$
10	(E) Section 21: N ¹ / ₂ NE ¹ / ₄ ,
11	$E^{1/2}NE^{1/4}NW^{1/4},\ SE^{1/4}NW^{1/4},\ W^{1/2}SW^{1/4}NE^{1/4},$
12	$N^{1/2}NE^{1/4}SW^{1/4}$, $SW^{1/4}NE^{1/4}SW^{1/4}$,
13	$E^{1/2}NW^{1/4}SW^{1/4},$ $SW^{1/4}NW^{1/4}SW^{1/4},$
14	$W^{1}/_{2}SW^{1}/_{4}SW^{1}/_{4};$
15	(F) Section 22: SW ¹ / ₄ NE ¹ / ₄ NE ¹ / ₄ ,
16	$NW^{1/4}NE^{1/4}$, $S^{1/2}NE^{1/4}$, $N^{1/2}NW^{1/4}$,
17	$SE^{1/4}NW^{1/4}$, $N^{1/2}SW^{1/4}NW^{1/4}$,
18	$SE^{1/4}SW^{1/4}NW^{1/4},$ $N^{1/2}N^{1/2}SE^{1/4},$
19	$N^{1/2}NE^{1/4}SW^{1/4};$
20	(G) Section 24: N ¹ / ₂ NE ¹ / ₄ , S ¹ / ₂ SE ¹ / ₄ ;
21	(H) Section 29: N ¹ / ₂ N ¹ / ₂ ;
22	(I) Section 30: $N^{1/2}N^{1/2}$, $N^{1/2}S^{1/2}NW^{1/4}$,
23	$N^{1/2}SW^{1/4}NE^{1/4}$; and
24	(J) Section 36: SE ¹ / ₄ SE ¹ / ₄ NE ¹ / ₄ ,
25	$NE^{1/4}NE^{1/4}SE^{1/4}$.

1 (3) In T. 14 N., R. 28 E., Gila and Salt River 2 Base and Meridian: 3 (A) Section 18: S¹/₂NE¹/₄, NE¹/₄SW¹/₄, 4 NE¹/₄NW¹/₄SW¹/₄, S¹/₂NW¹/₄SW¹/₄, S¹/₂SW¹/₄, N¹/₂SE¹/₄, N¹/₂SW¹/₄SE¹/₄, SE¹/₄SE¹/₄; 5 6 (B) Section 30: $S^{1/2}NE^{1/4}$, 7 $W^{1/2}NW^{1/4}NE^{1/4}$; and 8 (\mathbf{C}) Section 32: $N^{1/2}NW^{1/4}NE^{1/4}$, 9 SW¹/₄NE¹/₄, S¹/₂SE¹/₄NE¹/₄, $NW^{1/4}$, $SW^{1/4}$, 10 $N^{1/2}SE^{1/4}$, SW¹/₄SE¹/₄, $N^{1/2}SE^{1/4}SE^{1/4}$, 11 SW¹/₄SE¹/₄SE¹/₄. 12 (c) New Reservation Lands.—Upon satisfaction of the conditions in paragraph 6.2 of the Settlement Agreement, after the requirements of section 9(a) have been met, and upon acquisition by the Zuni Tribe, the Secretary shall take the legal title of the following lands in Arizona into trust for the benefit of the Zuni Tribe and make such lands part of the Zuni Indian Tribe Reservation in Arizona: Section 34, T. 14 N., R. 26 E., Gila and 19 Salt River Base and Meridian. 20 21 (d) Limitation on Secretarial Discretion.— 22 The Secretary shall have no discretion regarding the ac-23 quisitions described in subsections (a), (b), and (c). 24 (e) Lands Remaining in Fee Status.—The Zuni Tribe may seek to have the legal title to additional lands

- 1 in Arizona, other than the lands described in subsection
- 2 (a), (b), or (c), taken into trust by the United States for
- 3 the benefit of the Zuni Indian Tribe pursuant only to an
- 4 Act of Congress enacted after the date of enactment of
- 5 this Act specifically authorizing the transfer for the ben-
- 6 efit of the Zuni Tribe.
- 7 (f) Final Agency Action.—Any written certifi-
- 8 cation by the Secretary under subparagraph 6.2.B of the
- 9 Settlement Agreement constitutes final agency action
- 10 under the Administrative Procedure Act and is reviewable
- 11 as provided for under chapter 7 of title 5, United States
- 12 Code.
- 13 (g) No Federal Water Rights.—Lands taken
- 14 into trust pursuant to subsection (a), (b), or (c) shall not
- 15 have Federal reserved rights to surface water or ground-
- 16 water.
- 17 (h) State Water Rights.—The water rights and
- 18 uses for the lands taken into trust pursuant to subsection
- 19 (a) or (c) must be determined under subparagraph 4.1.A
- 20 and Article 5 of the Settlement Agreement. With respect
- 21 to the lands taken into trust pursuant to subsection (b),
- 22 the Zuni Tribe retains any rights or claims to water asso-
- 23 ciated with these lands under State law, subject to the
- 24 terms of the Settlement Agreement.

1	(i) Forfeiture and Abandonment.—Water rights
2	that are appurtenant to lands taken into trust pursuant
3	to subsection (a), (b), or (c) shall not be subject to for-
4	feiture and abandonment.
5	(j) AD VALOREM TAXES.—With respect to lands that
6	are taken into trust pursuant to subsection (a) or (b)—
7	(1) such lands shall not be considered lands
8	within an Indian reservation or lands owned or held
9	by any Indian for the purposes of Article 20, para-
10	graph 5 of the Arizona Constitution, for the purpose
11	of paying in lieu taxes pursuant to this subsection
12	and the Intergovernmental Agreement between the
13	Zuni Tribe, Apache County, Arizona and the State
14	of Arizona; and
15	(2) the Zuni Tribe shall make payments in lieu
16	of all current and future State, county, and local ac
17	valorem property taxes that would otherwise be ap-
18	plicable to those lands if they were not in trust.
19	(k) Authority of Tribe.—For purposes of com-
20	plying with this section and Article 6 of the Settlement
21	Agreement, the Tribe is authorized to enter into—
22	(1) the Intergovernmental Agreement among
23	the Zuni Tribe, Apache County, Arizona, and the
24	State of Arizona; and

- 1 (2) any intergovernmental agreement required 2 to be entered into by the Tribe under the terms of 3 the Intergovernmental Agreement.
- 4 (l) Federal Acknowledgement of Intergov-5 ernmental Agreements.—
- 6 (1) IN GENERAL.—The Secretary shall acknowl-7 edge the terms of any intergovernmental agreement 8 entered into by the Tribe under this section.
 - (2) No abrogation.—The Secretary shall not seek to abrogate, in any administrative or judicial action, the terms of any intergovernmental agreement that are consistent with subparagraph 6.2.A of the Settlement Agreement and this Act.
- 14 (3) No REMOVAL.—If a judicial action is com15 menced during a dispute over any intergovernmental
 16 agreement entered into under this section, and the
 17 United States is allowed to intervene in such action,
 18 the United States shall not remove such action to
 19 the Federal courts.
- 20 (m) Rule of Construction.—Notwithstanding 21 any other provision of this Act, nothing in this Act alters
- 22 the continued application of the Act of May 25, 1918 (25
- 23 U.S.C. 211), within the State of Arizona.
- 24 (n) DISCLAIMER.—Nothing in this section repeals,
- 25 modifies, amends, changes, or otherwise affects the Sec-

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- 1 retary's obligations to the Zuni Tribe pursuant to the Act
- 2 entitled "An Act to convey certain lands to the Zuni In-
- 3 dian Tribe for religious purposes" approved August 28,
- 4 1984 (Public Law 98–408; 98 Stat. 1533) (and as amend-
- 5 ed by the Zuni Land Conservation Act of 1990 (Public
- 6 Law 101–486; 104 Stat. 1174)).

7 SEC. 6. DEVELOPMENT FUND.

- 8 (a) Establishment of the Fund.—
- 9 (1) IN GENERAL.—There is established in the
- Treasury of the United States a fund to be known
- as the "Zuni Indian Tribe Water Rights Develop-
- ment Fund", to be managed and invested by the
- 13 Secretary, consisting of—
- 14 (A) the amounts authorized to be appro-
- priated in section 4(b); and
- (B) the appropriation to be contributed by
- the State of Arizona pursuant to paragraph 7.6
- of the Settlement Agreement.
- 19 (2) Additional Deposits.—The Secretary
- shall deposit in the Fund any other monies paid to
- 21 the Secretary on behalf of the Zuni Tribe pursuant
- to the Settlement Agreement.
- 23 (b) Management of the Fund.—The Secretary
- 24 shall manage the Fund, make investments from the Fund,
- 25 and make monies available from the Fund for distribution

to the Zuni Tribe consistent with the American Indian Trust Fund Management Reform Act of 1994 (25 U.S.C. 3 4001 et seq.) (referred to in this section as the "Trust Fund Reform Act"), this Act, and the Settlement Agree-5 ment. 6 (c) Investment of the Fund.—The Secretary 7 shall invest amounts in the Fund in accordance with— 8 (1) the Act of April 1, 1880 (21 Stat. 70, ch. 9 41, 25 U.S.C. 161); 10 (2) the first section of the Act of June 24, 11 1938 (52 Stat. 1037, ch. 648, 25 U.S.C. 162a); and 12 (3) subsection (b). 13 (d) Availability of Amounts From the Fund.— 14 The funds authorized to be appropriated pursuant to sec-15 tion 4(b)(2) and funds contributed by the State of Arizona pursuant to paragraph 7.6 of the Settlement Agreement 16 shall be available for expenditure or withdrawal only after 18 the requirements of section 9(a) have been met. 19 (e) Expenditures and Withdrawal.— 20 (1) Tribal management plan.— 21 (A) IN GENERAL.—The Zuni Tribe may 22 withdraw all or part of the Fund on approval 23 by the Secretary of a tribal management plan as described in the Trust Fund Reform Act. 24

- 1 (B) REQUIREMENTS.—In addition to the 2 requirements under the Trust Fund Reform 3 Act, the tribal management plan shall require 4 that the Zuni Tribe spend any funds in accord-5 ance with the purposes described in section 6 4(b).
 - (2) Enforcement.—The Secretary may take judicial or administrative action to enforce the provisions of any tribal management plan to ensure that any monies withdrawn from the Fund under the plan are used in accordance with this Act.
 - (3) LIABILITY.—If the Zuni Tribe exercises the right to withdraw monies from the Fund, neither the Secretary nor the Secretary of the Treasury shall retain any liability for the expenditure or investment of the monies withdrawn.

(4) Expenditure plan.—

- (A) IN GENERAL.—The Zuni Tribe shall submit to the Secretary for approval an expenditure plan for any portion of the funds made available under this Act that the Zuni Tribe does not withdraw under this subsection.
- (B) DESCRIPTION.—The expenditure plan shall describe the manner in which, and the

1	purposes for which, funds of the Zuni Tribe re-
2	maining in the Fund will be used.
3	(C) Approval.—On receipt of an expendi-
4	ture plan under subparagraph (A), the Sec-
5	retary shall approve the plan if the Secretary
6	determines that the plan is reasonable and con-
7	sistent with this Act.
8	(5) Annual Report.—The Zuni Tribe shall
9	submit to the Secretary an annual report that de-
10	scribes all expenditures from the Fund during the
11	year covered by the report.
12	(f) Funds for Acquisition of Water Rights.—
13	(1) Water rights acquisitions.—Notwith-
14	standing subsection (e), the funds authorized to be
15	appropriated pursuant to section 4(b)(1)—
16	(A) shall be available upon appropriation
17	for use in accordance with section 4(b)(1); and
18	(B) shall be distributed by the Secretary to
19	the Zuni Tribe on receipt by the Secretary from
20	the Zuni Tribe of a written notice and a tribal
21	council resolution that describe the purposes for
22	which the funds will be used.
23	(2) Right to set off.—In the event the re-
24	quirements of section 9(a) have not been met and
25	the Settlement Agreement has become null and void

- under section 9(b), the United States shall be entitled to set off any funds expended or withdrawn from the amount appropriated pursuant to section 4 (b)(1), together with any interest accrued, against any claims asserted by the Zuni Tribe against the United States relating to water rights at the Zuni Heaven Reservation.
- 8 (3) Water rights.—Any water rights ac-9 quired with funds described in paragraph (1) shall 10 be credited against any water rights secured by the 11 Zuni Tribe, or the United States on behalf of the 12 Zuni Tribe, for the Zuni Heaven Reservation in the 13 Little Colorado River General Stream Adjudication 14 or in any future settlement of claims for those water 15 rights.
- (g) No Per Capita Distributions.—No part of the
 Fund shall be distributed on a per capita basis to members
 of the Zuni Tribe.
- 19 SEC. 7. CLAIMS EXTINGUISHMENT; WAIVERS AND RE-20 LEASES.
- 21 (a) Full Satisfaction of Members' Claims.—
- 22 (1) IN GENERAL.—The benefits realized by the 23 Tribe and its members under this Act shall con-24 stitute full and complete satisfaction of all members' 25 claims for water rights or injuries to water rights

- under Federal, State, and other laws (including claims for water rights in groundwater, surface water, and effluent) for Zuni Lands from time im-
- 4 memorial to the effective date described in section
- 9(a).
- 6 (2) NO RECOGNITION OR ESTABLISHMENT OF
 7 INDIVIDUAL WATER RIGHT.—Nothing in this Act
 8 recognizes or establishes any right of a member of
- 9 the Tribe to water on the Reservation.
- 10 (b) Tribe and United States Authorization
- 11 AND WAIVER.—The Tribe, on behalf of itself and its mem-
- 12 bers and the Secretary on behalf of the United States in
- 13 its capacity as trustee for the Zuni Tribe and its members,
- 14 are authorized, as part of the performance of their obliga-
- 15 tions under the Settlement Agreement, to execute a waiver
- 16 and release, subject to paragraphs 11.4 and 11.7 of the
- 17 Settlement Agreement, for claims against the State of Ari-
- 18 zona, or any agency or political subdivision thereof, or any
- 19 other person, entity, corporation, or municipal corpora-
- 20 tion, under Federal, State, or other law for any and all—
- 21 (1) past, present, and future claims to water
- rights (including water rights in groundwater, sur-
- face water, and effluent) for Zuni Lands from time
- immemorial through the effective date described in
- section 9(a) and any time thereafter, except for

- 1 claims within the Zuni Protection Area as provided 2 in Article 5 of the Settlement Agreement;
 - (2) past and present claims for injuries to water rights (including water rights in groundwater, surface water, and effluent and including claims for damages for deprivation of water rights and any claims for changes to groundwater table levels) for Zuni Lands from time immemorial through the effective date described in section 9(a);
 - (3) past, present, and future claims for water rights and injuries to water rights (including water rights in groundwater, surface water, and effluent and including any claims for damages for deprivation of water rights and any claims for changes to groundwater table levels) from time immemorial through the effective date described in section 9(a), and any time thereafter, for lands outside of Zuni lands but located within the Little Colorado River basin in Arizona, based upon aboriginal occupancy of lands by the Zuni Tribe or its predecessors;
 - (4) past and present claims for injuries to water quality accruing from time immemorial through the effective date described in section 9(a) for lands within the Little Colorado River basin in Arizona:

25 Arizona;

1	(5) future claims for injuries to water quality
2	accruing after the effective date described in section
3	9(a) on any lands within the Eastern LCR basin
4	caused by—
5	(A) the lawful diversion or use of surface
6	water;
7	(B) the lawful withdrawal or use of
8	groundwater, except within the Zuni Protection
9	Area as provided in Article 5 of the Settlement
10	Agreement;
11	(C) the Parties' performance of their obli-
12	gations under this Settlement Agreement;
13	(D) the discharge of oil associated with
14	routine physical or mechanical maintenance of
15	wells or diversion structures;
16	(E) the discharge of oil associated with
17	routine start-up and operation of well pumps;
18	or
19	(F) any combination thereof; and
20	(6) claims for interference with the trust re-
21	sponsibility of the United States to the Zuni Tribe
22	arising out of the negotiation of the Settlement
23	Agreement or this Act.
24	(e) Tribal Waiver Against the United
25	STATES.—The Tribe is authorized, as part of the perform-

- 1 ance of its obligations under the Settlement Agreement,
- 2 to execute a waiver and release, subject to paragraphs
- 3 11.4 and 11.6 of the Settlement Agreement, for claims
- 4 against the United States (acting in its capacity as trustee
- 5 for the Zuni Tribe or its members, or otherwise acting
- 6 on behalf of the Zuni Tribe or its members), including
- 7 any agencies, officials, or employees thereof, for any and
- 8 all—
- 9 (1) past, present, and future claims to water
- rights (including water rights in groundwater, sur-
- face water, and effluent) for Zuni Lands, from time
- immemorial through the effective date described in
- section 9(a) and any time thereafter;
- 14 (2) past and present claims for injuries to
- 15 water rights (including water rights in groundwater,
- surface water, and effluent and any claims for dam-
- ages for deprivation of water rights) for Zuni Lands
- from time immemorial through the effective date de-
- 19 scribed in section 9(a);
- 20 (3) past, present, and future claims for water
- 21 rights and injuries to water rights (including water
- rights in groundwater, surface water, and effluent
- and any claims for damages for deprivation of water
- rights) from time immemorial through the effective
- date described in section 9(a), and any time there-

- 1 after, for lands outside of Zuni Lands but located
- within the Little Colorado River basin in Arizona,
- 3 based upon aboriginal occupancy of lands by the
- 4 Zuni Tribe or its predecessors;
- 5 (4) past and present claims for failure to pro-
- 6 tect, acquire, or develop water rights of, or failure
- 7 to protect water quality for, the Zuni Tribe within
- 8 the Little Colorado River basin in Arizona from time
- 9 immemorial through the effective date described in
- section 9(a); and
- 11 (5) claims for breach of the trust responsibility
- of the United States to the Zuni Tribe arising out
- of the negotiation of the Settlement Agreement or
- this Act.

15 SEC. 8. MISCELLANEOUS PROVISIONS.

- 16 (a) Waiver of Sovereign Immunity.—If any party
- 17 to the Settlement Agreement, an agreement described in
- 18 paragraph (1), (2), or (3) of section 4(c), a Pumping Pro-
- 19 tection Agreement, or a landowner or water user in the
- 20 Little Colorado River basin in Arizona, files a lawsuit only
- 21 relating directly to the interpretation or enforcement of
- 22 this Act, the Settlement Agreement, an agreement de-
- 23 scribed in paragraph (1), (2), or (3) of section 4(c), or
- 24 a Pumping Protection Agreement, naming the United
- 25 States or the Tribe as a party—

1	(1) the United States, the Tribe, or both may
2	be added as a party to any such litigation, and any
3	claim by the United States or the Tribe to sovereign
4	immunity from such suit is hereby waived, other
5	than with respect to claims for monetary awards ex-
6	cept as specifically provided for in the Settlement
7	Agreement; and
8	(2) the Tribe may waive its sovereign immunity
9	from suit in the Superior Court of Apache County
10	Arizona for the limited purposes of enforcing the
11	terms of the Intergovernmental Agreement, and any
12	intergovernmental agreement required to be entered
13	into by the Tribe under the terms of the Intergov-
14	ernmental Agreement, other than with respect to
15	claims for monetary awards except as specifically
16	provided in the Intergovernmental Agreement.
17	(b) Tribal Use of Water.—
18	(1) In general.—With respect to water rights
19	made available under the Settlement Agreement and
20	used on the Zuni Heaven Reservation—
21	(A) such water rights shall be held in trust
22	by the United States in perpetuity, and shall
23	not be subject to forfeiture or abandonment;
24	(B) State law shall not apply to water uses

on the Reservation;

- 1 (C) the State of Arizona may not regulate 2 or tax such water rights or uses (except that 3 the court with jurisdiction over the decree en-4 tered pursuant to the Settlement Agreement or 5 the Norviel Decree Court may assess adminis-6 trative fees for delivery of this water);
 - (D) subject to paragraph 7.7 of the Settlement Agreement, the Zuni Tribe shall use water made available to the Zuni Tribe under the Settlement Agreement on the Zuni Heaven Reservation for any use it deems advisable;
 - (E) water use by the Zuni Tribe or the United States on behalf of the Zuni Tribe for wildlife or instream flow use, or for irrigation to establish or maintain wetland on the Reservation, shall be considered to be consistent with the purposes of the Reservation; and
 - (F)(i) not later than 3 years after the deadline described in section 9(b), the Zuni Tribe shall adopt a water code for regulation of water use on the lands identified in subsections (a) and (b) of section 5 that is reasonably equivalent to State water law (including statutes relating to dam safety and groundwater management); and

1 (ii) until such date as the Zuni Tribe
2 adopts a water code described in clause (i), the
3 Secretary, in consultation with the State of Ari4 zona, shall administer water use and water reg5 ulation on lands described in that clause in a
6 manner that is reasonably equivalent to State
7 law.

(2) Limitation.—

- (A) In General.—Except as provided in subparagraph (B), the Zuni Tribe or the United States shall not sell, lease, transfer, or transport water made available for use on the Zuni Heaven Reservation to any other place.
- (B) EXCEPTION.—Water made available to the Zuni Tribe or the United States for use on the Zuni Heaven Reservation may be severed and transferred from the Reservation to other Zuni Lands if the severance and transfer is accomplished in accordance with State law (and once transferred to any lands held in fee, such water shall be subject to State law).
- (c) Rights-of-Way.—Federal laws (including regulations) concerning the granting of easements and rightsof-way shall apply to the lands identified in subsections (a) and (b) of section 5, but the United States and the

- 1 Zuni Tribe shall not unreasonably withhold consent for
- 2 easements and rights-of-way for roads, utilities, and other
- 3 necessary accommodations for adjoining landowners
- 4 across the lands identified in subsection (a) or (b) of sec-
- 5 tion 5 unless such easements and rights-of-way will cause
- 6 significant and substantial harm to the Tribe's wetland
- 7 restoration project or religious practices. If such harm is
- 8 anticipated, the Zuni Tribe shall negotiate in good faith
- 9 with the entity seeking the easements or rights-of-way for
- 10 a reasonable accommodation of their mutual interests.
- 11 (d) CERTAIN CLAIMS PROHIBITED.—The United
- 12 States shall make no claims for reimbursement of costs
- 13 arising out of the implementation of this Act or the Settle-
- 14 ment Agreement against any Indian-owned land within the
- 15 Tribe's Reservation, and no assessment shall be made in
- 16 regard to such costs against such lands.
- 17 (e) Vested Rights.—Except as described in para-
- 18 graph 5.3 of the Settlement Agreement (recognizing the
- 19 Zuni Tribe's use of 1,500 acre-feet per annum of ground-
- 20 water) this Act and the Settlement Agreement do not cre-
- 21 ate any vested right to groundwater under Federal or
- 22 State law, or any priority to the use of groundwater that
- 23 would be superior to any other right or use of groundwater
- 24 under Federal or State law, whether through this Act, the
- 25 Settlement Agreement, or by incorporation of any ab-

- 1 stract, agreement, or stipulation prepared under the Set-
- 2 tlement Agreement. Notwithstanding the preceding sen-
- 3 tence, the rights of parties to the agreements referred to
- 4 in paragraph (1), (2), or (3) of section 4(c) and paragraph
- 5 5.8 of the Settlement Agreement, as among themselves,
- 6 shall be as stated in those agreements.
- 7 (f) OTHER CLAIMS.—Nothing in the Settlement
- 8 Agreement or this Act quantifies or otherwise affects the
- 9 water rights, claims, or entitlements to water of any In-
- 10 dian tribe, band, or community, other than the Zuni In-
- 11 dian Tribe.
- 12 (g) No Major Federal Action.—Execution of the
- 13 Settlement Agreement by the Secretary as provided for in
- 14 section 4(a) shall not constitute major Federal action
- 15 under the National Environmental Policy Act (42 U.S.C.
- 16 4321 et seq.). The Secretary shall comply with that Act
- 17 and shall carry out any other necessary environmental
- 18 compliance during the implementation phase of this settle-
- 19 ment.
- $20\,$ sec. 9. effective date for waiver and release au-
- 21 THORIZATIONS.
- 22 (a) In General.—The waiver and release authoriza-
- 23 tions contained in subsections (b) and (c) of section 7 shall
- 24 become effective as of the date the Secretary causes to

- 1 be published in the Federal Register a statement of all2 the following findings:
- 3 (1) This Act has been enacted in a form approved by the parties in paragraph 3.1.A of the Settlement Agreement.
- 6 (2) The funds authorized by section 4(b) have 7 been appropriated and deposited into the Fund.
 - (3) The State of Arizona has appropriated and deposited into the Fund the amount required by paragraph 7.6 of the Settlement Agreement.
 - (4) The Zuni Indian Tribe has either purchased or acquired the right to purchase at least 2,350 acre-feet per annum of surface water rights, or waived this condition as provided in paragraph 3.2 of the Settlement Agreement.
 - (5) Pursuant to subparagraph 3.1.D of the Settlement Agreement, the severance and transfer of surface water rights that the Tribe owns or has the right to purchase have been conditionally approved, or the Tribe has waived this condition as provided in paragraph 3.2 of the Settlement Agreement.
 - (6) Pursuant to subparagraph 3.1.E of the Settlement Agreement, the Tribe and Lyman Water Company have executed an agreement relating to the process of the severance and transfer of surface

- water rights acquired by the Zuni Tribe or the
 United States, the pass-through, use, or storage of
 the Tribe's surface water rights in Lyman Lake, and
 the operation of Lyman Dam.
 - (7) Pursuant to subparagraph 3.1.F of the Settlement Agreement, all the parties to the Settlement Agreement have agreed and stipulated to certain Arizona Game and Fish abstracts of water uses.
 - (8) Pursuant to subparagraph 3.1.G of the Settlement Agreement, all parties to the Settlement Agreement have agreed to the location of an observation well and that well has been installed.
 - (9) Pursuant to subparagraph 3.1.H of the Settlement Agreement, the Zuni Tribe, Apache County, Arizona and the State of Arizona have executed an Intergovernmental Agreement that satisfies all of the conditions in paragraph 6.2 of the Settlement Agreement.
 - (10) The Zuni Tribe has acquired title to the section of land adjacent to the Zuni Heaven Reservation described as Section 34, Township 14 North, Range 26 East, Gila and Salt River Base and Meridian.
- 24 (11) The Settlement Agreement has been modi-25 fied if and to the extent it is in conflict with this Act

- and such modification has been agreed to by all the
 parties to the Settlement Agreement.
- 3 (12) A court of competent jurisdiction has approved the Settlement Agreement by a final judgment and decree.
- 6 (b) Deadline for Effective Date.—If the publi-
- 7 cation in the Federal Register required under subsection
- 8 (a) has not occurred by December 31, 2005, sections 4
- 9 and 5, and any agreements entered into pursuant to sec-
- 10 tions 4 and 5 (including the Settlement Agreement and
- 11 the Intergovernmental Agreement) shall not thereafter be
- 12 effective and shall be null and void. Any funds and the
- 13 interest accrued thereon appropriated pursuant to section
- 14 4(b)(2) shall revert to the Treasury, and any funds and
- 15 the interest accrued thereon appropriated pursuant to
- 16 paragraph 7.6 of the Settlement Agreement shall revert
- 17 to the State of Arizona.

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