107TH CONGRESS 2D SESSION

H. R. 4988

To amend title XVIII of the Social Security Act to establish the Medicare Benefits Administration within the Department of Health and Human Services, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

June 21, 2002

Mr. TAUZIN introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title XVIII of the Social Security Act to establish the Medicare Benefits Administration within the Department of Health and Human Services, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

TITLE VII—MEDICARE BENEFITS **ADMINISTRATION** 2 SEC. 701. ESTABLISHMENT OF MEDICARE BENEFITS AD-4 MINISTRATION. 5 (a) IN GENERAL.—Title XVIII (42 U.S.C. 1395 et seg.), as amended by section 105, is amended by inserting 7 after 1806 the following new section: 8 "MEDICARE BENEFITS ADMINISTRATION 9 "Sec. 1808. (a) Establishment.—There is established within the Department of Health and Human Services an agency to be known as the Medicare Benefits Ad-12 ministration. 13 "(b) Administrator; Deputy Administrator; 14 CHIEF ACTUARY.— 15 "(1) Administrator.— "(A) IN GENERAL.—The Medicare Bene-16 17 fits Administration shall be headed by an ad-18 ministrator to be known as the 'Medicare Bene-19 fits Administrator' (in this section referred to 20 as the 'Administrator') who shall be appointed 21 by the President, by and with the advice and 22 consent of the Senate. The Administrator shall 23 be in direct line of authority to the Secretary. 24 "(B) Compensation.—The Administrator

shall be paid at the rate of basic pay payable

for level III of the Executive Schedule under section 5314 of title 5, United States Code.

- "(C) TERM OF OFFICE.—The Administrator shall be appointed for a term of 5 years. In any case in which a successor does not take office at the end of an Administrator's term of office, that Administrator may continue in office until the entry upon office of such a successor. An Administrator appointed to a term of office after the commencement of such term may serve under such appointment only for the remainder of such term.
- "(D) GENERAL AUTHORITY.—The Administrator shall be responsible for the exercise of all powers and the discharge of all duties of the Administration, and shall have authority and control over all personnel and activities thereof.
- "(E) RULEMAKING AUTHORITY.—The Administrator may prescribe such rules and regulations as the Administrator determines necessary or appropriate to carry out the functions of the Administration. The regulations prescribed by the Administrator shall be subject to the rulemaking procedures established under section 553 of title 5, United States Code.

"(F) AUTHORITY TO ESTABLISH ORGANIZATIONAL UNITS.—The Administrator may establish, alter, consolidate, or discontinue such
organizational units or components within the
Administration as the Administrator considers
necessary or appropriate, except as specified in
this section.

"(G) AUTHORITY TO DELEGATE.—The Administrator may assign duties, and delegate, or authorize successive redelegations of, authority to act and to render decisions, to such officers and employees of the Administration as the Administrator may find necessary. Within the limitations of such delegations, redelegations, or assignments, all official acts and decisions of such officers and employees shall have the same force and effect as though performed or rendered by the Administrator.

"(2) Deputy administrator.—

"(A) IN GENERAL.—There shall be a Deputy Administrator of the Medicare Benefits Administration who shall be appointed by the President, by and with the advice and consent of the Senate.

- "(B) Compensation.—The Deputy Administrator shall be paid at the rate of basic pay payable for level IV of the Executive Schedule under section 5315 of title 5, United States Code.
 - "(C) TERM OF OFFICE.—The Deputy Administrator shall be appointed for a term of 5 years. In any case in which a successor does not take office at the end of a Deputy Administrator's term of office, such Deputy Administrator may continue in office until the entry upon office of such a successor. A Deputy Administrator appointed to a term of office after the commencement of such term may serve under such appointment only for the remainder of such term.
 - "(D) DUTIES.—The Deputy Administrator shall perform such duties and exercise such powers as the Administrator shall from time to time assign or delegate. The Deputy Administrator shall be Acting Administrator of the Administration during the absence or disability of the Administrator and, unless the President designates another officer of the Government as

1 Acting Administrator, in the event of a vacancy 2 in the office of the Administrator. 3 "(3) CHIEF ACTUARY.— "(A) IN GENERAL.—There is established in the Administration the position of Chief Actu-6 ary. The Chief Actuary shall be appointed by, and in direct line of authority to, the Adminis-7 8 trator of such Administration. The Chief Actu-9 ary shall be appointed from among individuals 10 who have demonstrated, by their education and 11 experience, superior expertise in the actuarial 12 sciences. The Chief Actuary may be removed 13 only for cause. 14 "(B) Compensation.—The Chief Actuary 15 shall be compensated at the highest rate of 16 basic pay for the Senior Executive Service 17 under section 5382(b) of title 5, United States 18 Code. 19 "(C) Duties.—The Chief Actuary shall 20 exercise such duties as are appropriate for the 21 office of the Chief Actuary and in accordance 22 with professional standards of actuarial inde-23 pendence.

"(4) Secretarial coordination of program

ADMINISTRATION.—The Secretary shall ensure ap-

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1	propriate coordination between the Administrator
2	and the Administrator of the Centers for Medicare
3	& Medicaid Services in carrying out the programs
4	under this title.
5	"(c) Duties; Administrative Provisions.—
6	"(1) Duties.—
7	"(A) GENERAL DUTIES.—The Adminis-
8	trator shall carry out parts C and D,
9	including—
10	"(i) negotiating, entering into, and en-
11	forcing, contracts with plans for the offer-
12	ing of Medicare+Choice plans under part
13	C, including the offering of qualified pre-
14	scription drug coverage under such plans;
15	and
16	"(ii) negotiating, entering into, and
17	enforcing, contracts with PDP sponsors for
18	the offering of prescription drug plans
19	under part D.
20	"(B) OTHER DUTIES.—The Administrator
21	shall carry out any duty provided for under
22	part C or part D, including demonstration
23	projects carried out in part or in whole under
24	such parts, the programs of all-inclusive care
25	for the elderly (PACE program) under section

1	1894, the social health maintenance organiza-
2	tion (SHMO) demonstration projects (referred
3	to in section 4104(c) of the Balanced Budget
4	Act of 1997), and through a Medicare+Choice
5	project that demonstrates the application of
6	capitation payment rates for frail elderly medi-
7	care beneficiaries through the use of a inter-
8	disciplinary team and through the provision of
9	primary care services to such beneficiaries by
10	means of such a team at the nursing facility in-
11	volved).
12	"(C) Prescription drug card.—The
13	Administrator shall carry out section 1807 (re-
14	lating to the medicare prescription drug dis-
15	count card endorsement program).
16	"(D) Noninterference.—In carrying
17	out its duties with respect to the provision of
18	qualified prescription drug coverage to bene-
19	ficiaries under this title, the Administrator may
20	not—
21	"(i) require a particular formulary or
22	institute a price structure for the reim-
23	bursement of covered outpatient drugs;
24	"(ii) interfere in any way with nego-
25	tiations between PDP sponsors and

Medicare+Choice organizations and drug 1 2 manufacturers, wholesalers, or other suppliers of covered outpatient drugs; and 3 otherwise interfere with the competitive nature of providing such cov-6 erage through such sponsors and organiza-7 tions. "(E) ANNUAL REPORTS.—Not later March 8 9 31 of each year, the Administrator shall submit 10 to Congress and the President a report on the 11 administration of parts C and D during the 12 previous fiscal year. "(2) Staff.— 13 14 "(A) IN GENERAL.—The Administrator, 15 with the approval of the Secretary, may employ, 16 without regard to chapter 31 of title 5, United 17 States Code, other than sections 3110 and 18 3112, such officers and employees as are nec-19 essary to administer the activities to be carried 20 out through the Medicare Benefits Administra-21 tion. The Administrator shall employ staff with 22 appropriate and necessary expertise in negoti-23 ating contracts in the private sector. 24 "(B) Flexibility with respect to com-

PENSATION.—

1 "(i) IN GENERAL.—The staff of the
2 Medicare Benefits Administration shall,
3 subject to clause (ii), be paid without re4 gard to the provisions of chapter 51 (other
5 than section 5101) and chapter 53 (other
6 than section 5301) of such title (relating to
7 classification and schedule pay rates).

"(ii) MAXIMUM RATE.—In no case may the rate of compensation determined under clause (i) exceed the rate of basic pay payable for level IV of the Executive Schedule under section 5315 of title 5, United States Code.

"(C) LIMITATION ON FULL-TIME EQUIVA-LENT STAFFING FOR CURRENT CMS FUNCTIONS BEING TRANSFERRED.—The Administrator may not employ under this paragraph a number of full-time equivalent employees, to carry out functions that were previously conducted by the Centers for Medicare & Medicaid Services and that are conducted by the Administrator by reason of this section, that exceeds the number of such full-time equivalent employees authorized to be employed by the Centers for Medicare &

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1	Medicaid Services to conduct such functions as
2	of the date of the enactment of this Act.

- "(3) Redelegation of Certain functions of the Centers for Medicare & Medicaid Services.—
 - "(A) IN GENERAL.—The Secretary, the Administrator, and the Administrator of the Centers for Medicare & Medicaid Services shall establish an appropriate transition of responsibility in order to redelegate the administration of part C from the Secretary and the Administrator of the Centers for Medicare & Medicaid Services to the Administrator as is appropriate to carry out the purposes of this section.
 - "(B) Transfer of data and information.—The Secretary shall ensure that the Administrator of the Centers for Medicare & Medicaid Services transfers to the Administrator of the Medicare Benefits Administration such information and data in the possession of the Administrator of the Centers for Medicare & Medicaid Services as the Administrator of the Medicare Benefits Administrator of the Medicare Benefits Administration requires to carry out the duties described in paragraph (1).

"(C) Construction.—Insofar as a re-1 2 sponsibility of the Secretary or the Administrator of the Centers for Medicare & Medicaid 3 4 Services is redelegated to the Administrator under this section, any reference to the Sec-5 6 retary or the Administrator of the Centers for Medicare & Medicaid Services in this title or 7 8 title XI with respect to such responsibility is 9 deemed to be a reference to the Administrator. 10 "(d) Office of Beneficiary Assistance.— 11 "(1) Establishment.—The Secretary shall es-12 tablish within the Medicare Benefits Administration 13 an Office of Beneficiary Assistance to coordinate 14 functions relating to outreach and education of 15 medicare beneficiaries under this title, including the 16 functions described in paragraph (2). The Office 17 shall be separate operating division within the Ad-18 ministration. 19 DISSEMINATION OF INFORMATION 20 BENEFITS AND APPEALS RIGHTS.— 21 "(A) DISSEMINATION OF BENEFITS INFOR-22 MATION.—The Office of Beneficiary Assistance 23 shall disseminate, directly or through contract, 24 to medicare beneficiaries, by mail, by posting on

the Internet site of the Medicare Benefits Ad-

1	ministration and through a toll-free telephone
2	number, information with respect to the fol-
3	lowing:
4	"(i) Benefits, and limitations on pay-
5	ment (including cost-sharing, stop-loss pro-
6	visions, and formulary restrictions) under
7	parts C and D.
8	"(ii) Benefits, and limitations on pay-
9	ment under parts A and B, including in-
10	formation on medicare supplemental poli-
11	cies under section 1882.
12	Such information shall be presented in a man-
13	ner so that medicare beneficiaries may compare
14	benefits under parts A, B, D, and medicare
15	supplemental policies with benefits under
16	Medicare+Choice plans under part C.
17	"(B) Dissemination of appeals rights
18	INFORMATION.—The Office of Beneficiary As-
19	sistance shall disseminate to medicare bene-
20	ficiaries in the manner provided under subpara-
21	graph (A) a description of procedural rights (in-
22	cluding grievance and appeals procedures) of
23	beneficiaries under the original medicare fee-
24	for-service program under parts A and B, the

Medicare+Choice program under part C, and

the Voluntary Prescription Drug Benefit Program under part D.

"(e) Medicare Policy Advisory Board.—

"(1) ESTABLISHMENT.—There is established within the Medicare Benefits Administration the Medicare Policy Advisory Board (in this section referred to the 'Board'). The Board shall advise, consult with, and make recommendations to the Administrator of the Medicare Benefits Administration with respect to the administration of parts C and D, including the review of payment policies under such parts.

"(2) Reports.—

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"(A) IN GENERAL.—With respect to matters of the administration of parts C and D, the Board shall submit to Congress and to the Administrator of the Medicare Benefits Administration such reports as the Board determines appropriate. Each such report may contain such recommendations as the Board determines appropriate for legislative or administrative changes to improve the administration of such parts, including the topics described in subparagraph (B). Each such report shall be published in the Federal Register.

1	"(B) Topics described.—Reports re-
2	quired under subparagraph (A) may include the
3	following topics:
4	"(i) Fostering competition.—Rec-
5	ommendations or proposals to increase
6	competition under parts C and D for serv-
7	ices furnished to medicare beneficiaries.
8	"(ii) Education and enroll-
9	MENT.—Recommendations for the im-
10	provement to efforts to provide medicare
11	beneficiaries information and education on
12	the program under this title, and specifi-
13	cally parts C and D, and the program for
14	enrollment under the title.
15	"(iii) Implementation of risk-ad-
16	JUSTMENT.—Evaluation of the implemen-
17	tation under section 1853(a)(3)(C) of the
18	risk adjustment methodology to payment
19	rates under that section to
20	Medicare+Choice organizations offering
21	Medicare+Choice plans that accounts for
22	variations in per capita costs based on
23	health status and other demographic fac-
24	tors.

1	"(iv) Disease management pro-
2	GRAMS.—Recommendations on the incor-
3	poration of disease management programs
4	under parts C and D.
5	"(v) Rural access.—Recommenda-
6	tions to improve competition and access to
7	plans under parts C and D in rural areas.
8	"(C) Maintaining independence of
9	BOARD.—The Board shall directly submit to
10	Congress reports required under subparagraph
11	(A). No officer or agency of the United States
12	may require the Board to submit to any officer
13	or agency of the United States for approval,
14	comments, or review, prior to the submission to
15	Congress of such reports.
16	"(3) Duty of administrator of medicare
17	BENEFITS ADMINISTRATION.—With respect to any
18	report submitted by the Board under paragraph
19	(2)(A), not later than 90 days after the report is
20	submitted, the Administrator of the Medicare Bene-
21	fits Administration shall submit to Congress and the
22	President an analysis of recommendations made by
23	the Board in such report. Each such analysis shall
24	be published in the Federal Register.
25	"(4) Membership.—

1	"(A) Appointment.—Subject to the suc-
2	ceeding provisions of this paragraph, the Board
3	shall consist of seven members to be appointed
4	as follows:
5	"(i) Three members shall be ap-
6	pointed by the President.
7	"(ii) Two members shall be appointed
8	by the Speaker of the House of Represent-
9	atives, with the advice of the chairmen and
10	the ranking minority members of the Com-
11	mittees on Ways and Means and on En-
12	ergy and Commerce of the House of Rep-
13	resentatives.
14	"(iii) Two members shall be appointed
15	by the President pro tempore of the Senate
16	with the advice of the chairman and the
17	ranking minority member of the Senate
18	Committee on Finance.
19	"(B) QUALIFICATIONS.—The members
20	shall be chosen on the basis of their integrity,
21	impartiality, and good judgment, and shall be
22	individuals who are, by reason of their edu-
23	cation and experience in health care benefits
24	management, exceptionally qualified to perform
25	the duties of members of the Board.

1	"(C) Prohibition on inclusion of fed-
2	ERAL EMPLOYEES.—No officer or employee of
3	the United States may serve as a member of
4	the Board.
5	"(5) Compensation.—Members of the Board
6	shall receive, for each day (including travel time)
7	they are engaged in the performance of the functions
8	of the board, compensation at rates not to exceed
9	the daily equivalent to the annual rate in effect for
10	level IV of the Executive Schedule under section
11	5315 of title 5, United States Code.
12	"(6) Terms of office.—
13	"(A) IN GENERAL.—The term of office of
14	members of the Board shall be 3 years.
15	"(B) TERMS OF INITIAL APPOINTEES.—As
16	designated by the President at the time of ap-
17	pointment, of the members first appointed—
18	"(i) one shall be appointed for a term
19	of 1 year;
20	"(ii) three shall be appointed for
21	terms of 2 years; and
22	"(iii) three shall be appointed for
23	terms of 3 years.

1	"(C) Reappointments.—Any person ap-
2	pointed as a member of the Board may not
3	serve for more than 8 years.
4	"(D) Vacancy.—Any member appointed
5	to fill a vacancy occurring before the expiration
6	of the term for which the member's predecessor
7	was appointed shall be appointed only for the
8	remainder of that term. A member may serve
9	after the expiration of that member's term until
10	a successor has taken office. A vacancy in the
11	Board shall be filled in the manner in which the
12	original appointment was made.
13	"(7) Chair.—The Chair of the Board shall be
14	elected by the members. The term of office of the
15	Chair shall be 3 years.
16	"(8) Meetings.—The Board shall meet at the
17	call of the Chair, but in no event less than three
18	times during each fiscal year.
19	"(9) Director and Staff.—
20	"(A) APPOINTMENT OF DIRECTOR.—The
21	Board shall have a Director who shall be ap-
22	pointed by the Chair.
23	"(B) In general.—With the approval of
24	the Board, the Director may appoint, without
25	regard to chapter 31 of title 5, United States

1	Code, such additional personnel as the Director
2	considers appropriate.
3	"(C) Flexibility with respect to com-
4	PENSATION.—
5	"(i) In general.—The Director and
6	staff of the Board shall, subject to clause
7	(ii), be paid without regard to the provi-
8	sions of chapter 51 and chapter 53 of such
9	title (relating to classification and schedule
10	pay rates).
11	"(ii) Maximum rate.—In no case
12	may the rate of compensation determined
13	under clause (i) exceed the rate of basic
14	pay payable for level IV of the Executive
15	Schedule under section 5315 of title 5,
16	United States Code.
17	"(D) Assistance from the adminis-
18	TRATOR OF THE MEDICARE BENEFITS ADMINIS-
19	TRATION.—The Administrator of the Medicare
20	Benefits Administration shall make available to
21	the Board such information and other assist-
22	ance as it may require to carry out its func-
23	tions.
24	"(10) Contract authority.—The Board may
25	contract with and compensate government and pri-

- 1 vate agencies or persons to carry out its duties
- 2 under this subsection, without regard to section
- 3 3709 of the Revised Statutes (41 U.S.C. 5).
- 4 "(f) Funding.—There is authorized to be appro-
- 5 priated, in appropriate part from the Federal Hospital In-
- 6 surance Trust Fund and from the Federal Supplementary
- 7 Medical Insurance Trust Fund (including the Medicare
- 8 Prescription Drug Account), such sums as are necessary
- 9 to carry out this section.".
- 10 (b) Effective Date.—
- 11 (1) IN GENERAL.—The amendment made by
- subsection (a) shall take effect on the date of the en-
- actment of this Act.
- 14 (2) Timing of initial appointments.—The
- 15 Administrator and Deputy Administrator of the
- 16 Medicare Benefits Administration may not be ap-
- pointed before March 1, 2003.
- 18 (3) Duties with respect to eligibility de-
- 19 TERMINATIONS AND ENROLLMENT.—The Adminis-
- trator of the Medicare Benefits Administration shall
- 21 carry out enrollment under title XVIII of the Social
- 22 Security Act, make eligibility determinations under
- such title, and carry out part C of such title for
- years beginning or after January 1, 2005.

- 1 (4) Transition.—Before the date the Adminis-2 trator of the Medicare Benefits Administration is appointed and assumes responsibilities under this 3 section and section 1807 of the Social Security Act, the Secretary of Health and Human Services shall 5 6 provide for the conduct of any responsibilities of 7 such Administrator that are otherwise provided 8 under law. 9 (c) MISCELLANEOUS ADMINISTRATIVE Provi-10 SIONS.— 11 Administrator as member THE 12 BOARD OF TRUSTEES OF THE MEDICARE TRUST 13 FUNDS.—Section 1817(b) and section 1841(b) (42) 14 U.S.C. 1395i(b), 1395t(b)) are each amended by
- U.S.C. 1395i(b), 1395t(b)) are each amended by striking "and the Secretary of Health and Human Services, all ex officio," and inserting "the Secretary of Health and Human Services, and the Administrator of the Medicare Benefits Administration, all ex officio,".
- 20 (2) Increase in grade to executive level
 21 III for the administrator of the centers for
 22 Medicare & medicaid services; level for medi23 Care benefits administrator.—

1	(A) In General.—Section 5314 of title 5,
2	United States Code, by adding at the end the
3	following:
4	"Administrator of the Centers for Medi-
5	care & Medicaid Services.
6	"Administrator of the Medicare Benefits
7	Administration.".
8	(B) Conforming Amendment.—Section
9	5315 of such title is amended by striking "Ad-
10	ministrator of the Health Care Financing Ad-
11	ministration.".
12	(C) Effective date.—The amendments
13	made by this paragraph take effect on January
14	1, 2003.
15	SEC. 702. PHARMACY GRANT PROGRAM.
16	(a) In General.—The Administrator of the Medi-
17	care Benefits Administration shall establish a grant pro-
18	gram to assist pharmacies in implementing the new pre-
19	scription drug benefit under part D of title XVIII of the
20	Social Security Act.
21	(b) Use of Funds.—Grants may be provided under
22	the program to assist pharmacies—
23	(1) in complying with requirements relating to
24	electronic prescribing;
25	(2) in prospective drug utilization review; and

- 1 (3) in developing innovative medication therapy
- 2 management programs using information tech-
- 3 nology.
- 4 (c) CONDITION FOR RECEIPT.—A pharmacy shall not
- 5 be awarded a grant under the program unless the phar-
- 6 macy demonstrates how it will operate a program that will
- 7 work effectively with patients to reduce adverse drug reac-
- 8 tions and medical errors.
- 9 (d) Priorities.—In awarding grants under the pro-
- 10 gram, the Administrator shall take into account and give
- 11 priority to the needs of small and rural pharmacies and
- 12 to pharmacies which service underserved areas.
- (e) Appropriation.—For the purpose of making
- 14 grants under this section, there is appropriated, out of any
- 15 money in the Treasury not otherwise appropriated,
- 16 \$150,000,000 for each of the fiscal years 2004 through
- 17 2007. The appropriation under the preceding sentence for
- 18 a fiscal year is made on October 1 of the fiscal year. No
- 19 grant shall be awarded under this section before January
- 20 1, 2004.

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