107TH CONGRESS 2D SESSION

# H. R. 4962

To amend title XVIII of the Social Security Act to make rural health care improvements under the Medicare Program.

#### IN THE HOUSE OF REPRESENTATIVES

June 19, 2002

Mr. Tauzin introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Energy and Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To amend title XVIII of the Social Security Act to make rural health care improvements under the Medicare Program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

## 3 TITLE III—RURAL HEALTH CARE

### 4 IMPROVEMENTS

- 5 SEC. 301. REFERENCE TO FULL MARKET BASKET INCREASE
- 6 FOR SOLE COMMUNITY HOSPITALS.
- 7 For provision eliminating any reduction from full
- 8 market basket in the update for inpatient hospital services
- 9 for sole community hospitals, see section 401.

| 1  | SEC. 302. ENHANCED DISPROPORTIONATE SHARE HOS                     |
|----|---|
| 2  | PITAL (DSH) TREATMENT FOR RURAL HOS-                              |
| 3  | PITALS AND URBAN HOSPITALS WITH FEWER                             |
| 4  | THAN 100 BEDS.  |
| 5  | (a) Blending of Payment Amounts.—                                 |
| 6  | (1) In General.—Section $1886(d)(5)(F)$ (42)                      |
| 7  | U.S.C. $1395ww(d)(5)(F)$ ) is amended by adding at                |
| 8  | the end the following new clause:                                 |
| 9  | "(xiv)(I) In the case of discharges in a fiscal year              |
| 10 | beginning on or after October 1, 2002, subject to sub-            |
| 11 | clause (II), there shall be substituted for the dispropor-        |
| 12 | tionate share adjustment percentage otherwise determined          |
| 13 | under clause (iv) (other than subclause (I)) or under             |
| 14 | clause (viii), (x), (xi), (xii), or (xiii), the old blend propor- |
| 15 | tion (specified under subclause (III)) of the dispropor-          |
| 16 | tionate share adjustment percentage otherwise determined          |
| 17 | under the respective clause and 100 percent minus such            |
| 18 | old blend proportion of the disproportionate share adjust-        |
| 19 | ment percentage determined under clause (vii) (relating           |
| 20 | to large, urban hospitals).                                       |
| 21 | "(II) Under subclause (I), the disproportionate share             |
| 22 | adjustment percentage shall not exceed 10 percent for a           |
| 23 | hospital that is not classified as a rural referral center        |
| 24 | under subparagraph (C).   |
| 25 | "(III) For purposes of subclause (I), the old blend               |
| 26 | proportion for fiscal year 2003 is 80 percent, for each sub-      |

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sequent year (through 2006) is the old blend proportion
   under this subclause for the previous year minus 20 per-
   centage points, and for each year beginning with 2007 is
 3
   0 percent.".
 4
 5
             (2)
                   Conforming
                                    AMENDMENTS.—Section
 6
        1886(d)(5)(F) (42 U.S.C. 1395ww(d)(5)(F)) is
 7
        amended—
 8
                  (A) in each of subclauses (II), (III), (IV),
 9
             (V), and (VI) of clause (iv), by inserting "sub-
10
             ject to clause (xiv) and" before "for discharges
11
             occurring";
12
                  (B) in clause (viii), by striking "The for-
             mula" and inserting "Subject to clause (xiv),
13
14
             the formula"; and
15
                  (C) in each of clauses (x), (xi), (xii), and
             (xiii), by striking "For purposes" and inserting
16
17
             "Subject to clause (xiv), for purposes".
18
        (b) Effective Date.—The amendments made by
   this section shall apply with respect to discharges occur-
19
   ring on or after October 1, 2002.
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| 1  | SEC. 303. 2-YEAR PHASED-IN INCREASE IN THE STANDARD-            |
|----|---|
| 2  | IZED AMOUNT IN RURAL AND SMALL URBAN                            |
| 3  | AREAS TO ACHIEVE A SINGLE, UNIFORM                              |
| 4  | STANDARDIZED AMOUNT.  |
| 5  | Section 1886(d)(3)(A)(iv) (42 U.S.C.                            |
| 6  | 1395ww(d)(3)(A)(iv)) is amended—                                |
| 7  | (1) by striking "(iv) For discharges" and in-                   |
| 8  | serting "(iv)(I) Subject to the succeeding provisions           |
| 9  | of this clause, for discharges"; and                            |
| 10 | (2) by adding at the end the following new sub-                 |
| 11 | clauses:  |
| 12 | "(II) For discharges occurring during fiscal                    |
| 13 | year 2003, the average standardized amount for hos-             |
| 14 | pitals located other than in a large urban area shall           |
| 15 | be increased by $\frac{1}{2}$ of the difference between the av- |
| 16 | erage standardized amount determined under sub-                 |
| 17 | clause (I) for hospitals located in large urban areas           |
| 18 | for such fiscal year and such amount determined                 |
| 19 | (without regard to this subclause) for other hospitals          |
| 20 | for such fiscal year.   |
| 21 | "(III) For discharges occurring in a fiscal year                |
| 22 | beginning with fiscal year 2004, the Secretary shall            |
| 23 | compute an average standardized amount for hos-                 |
| 24 | pitals located in any area within the United States             |
| 25 | and within each region equal to the average stand-              |
| 26 | ardized amount computed for the previous fiscal                 |

- 1 year under this subparagraph for hospitals located
- 2 in a large urban area (or, beginning with fiscal year
- 3 2005, for hospitals located in any area) increased by
- 4 the applicable percentage increase under subsection
- 5 (b)(3)(B)(i).".

#### 6 SEC. 304. MORE FREQUENT UPDATE IN WEIGHTS USED IN

- 7 HOSPITAL MARKET BASKET.
- 8 (a) More Frequent Updates in Weights.—After
- 9 revising the weights used in the hospital market basket
- 10 under section 1886(b)(3)(B)(iii) of the Social Security Act
- 11 (42 U.S.C. 1395ww(b)(3)(B)(iii)) to reflect the most cur-
- 12 rent data available, the Secretary shall establish a fre-
- 13 quency for revising such weights in such market basket
- 14 to reflect the most current data available more frequently
- 15 than once every 5 years.
- 16 (b) REPORT.—Not later than October 1, 2003, the
- 17 Secretary shall submit a report to Congress on the fre-
- 18 quency established under subsection (a), including an ex-
- 19 planation of the reasons for, and options considered, in
- 20 determining such frequency.
- 21 SEC. 305. IMPROVEMENTS TO CRITICAL ACCESS HOSPITAL
- PROGRAM.
- 23 (a) Reinstatement of Periodic Interim Pay-
- 24 MENT (PIP).—Section 1815(e)(2) (42 U.S.C.
- 25 1395g(e)(2)) is amended—

| 1  | (1) by striking "and" at the end of subpara-           |
|----|--|
| 2  | graph (C);   |
| 3  | (2) by adding "and" at the end of subpara-             |
| 4  | graph (D); and   |
| 5  | (3) by inserting after subparagraph (D) the fol-       |
| 6  | lowing new subparagraph:                               |
| 7  | "(E) inpatient critical access hospital services;".    |
| 8  | (b) Condition for Application of Special Phy-          |
| 9  | SICIAN PAYMENT ADJUSTMENT.—Section 1834(g)(2) (42      |
| 10 | U.S.C. 1395m(g)(2)) is amended by adding after and     |
| 11 | below subparagraph (B) the following:                  |
| 12 | "The Secretary may not require, as a condition for     |
| 13 | applying subparagraph (B) with respect to a critical   |
| 14 | access hospital, that each physician providing profes- |
| 15 | sional services in the hospital must assign billing    |
| 16 | rights with respect to such services, except that such |
| 17 | subparagraph shall not apply to those physicians       |
| 18 | who have not assigned such billing rights.".           |
| 19 | (e) Flexibility in Bed Limitation for Hos-             |
| 20 | PITALS WITH STRONG SEASONAL CENSUS FLUCTUA-            |
| 21 | TIONS.—Section 1820 (42 U.S.C. 1395i-4) is amended—    |
| 22 | (1) in subsection $(c)(2)(B)(iii)$ , by inserting      |
| 23 | "subject to paragraph (3)" after "(iii) provides";     |
| 24 | (2) by adding at the end of subsection (c) the         |
| 25 | following new paragraph:                               |

| 1  | "(3) Increase in maximum number of beds               |
|----|---|
| 2  | FOR HOSPITALS WITH STRONG SEASONAL CENSUS             |
| 3  | FLUCTUATIONS.—  |
| 4  | "(A) IN GENERAL.—In the case of a hos-                |
| 5  | pital that demonstrates that it meets the stand-      |
| 6  | ards established under subparagraph (B), the          |
| 7  | bed limitations otherwise applicable under para-      |
| 8  | graph (2)(B)(iii) and subsection (f) shall be in-     |
| 9  | creased by 5 beds.                                    |
| 10 | "(B) STANDARDS.—The Secretary shall                   |
| 11 | specify standards for determining whether a           |
| 12 | critical access hospital has sufficiently strong      |
| 13 | seasonal variations in patient admissions to jus-     |
| 14 | tify the increase in bed limitation provided          |
| 15 | under subparagraph (A)."; and                         |
| 16 | (3) in subsection (f), by adding at the end the       |
| 17 | following new sentence: "The limitations in numbers   |
| 18 | of beds under the first sentence are subject to ad-   |
| 19 | justment under subsection $(c)(3)$ .".                |
| 20 | (d) 5-Year Extension of the Authorization             |
| 21 | FOR APPROPRIATIONS FOR GRANT PROGRAM.—Section         |
| 22 | 1820(j) (42 U.S.C. 1395i-4(j)) is amended by striking |
| 23 | "through 2002" and inserting "through 2007".          |
| 24 | (e) Effective Dates.—                                 |

| 1  | (1) Reinstatement of Pip.—The amend-                   |
|----|--|
| 2  | ments made by subsection (a) shall apply to pay-       |
| 3  | ments made on or after January 1, 2003.                |
| 4  | (2) Physician payment adjustment condi-                |
| 5  | TION.—The amendment made by subsection (b)             |
| 6  | shall be effective as if included in the enactment of  |
| 7  | section 403(d) of the Medicare, Medicaid, and          |
| 8  | SCHIP Balanced Budget Refinement Act of 1999           |
| 9  | (113 Stat. 1501A–371).                                 |
| 10 | (3) Flexibility in Bed Limitation.—The                 |
| 11 | amendments made by subsection (c) shall apply to       |
| 12 | designations made on or after January 1, 2003, but     |
| 13 | shall not apply to critical access hospitals that were |
| 14 | designated as of such date.                            |
| 15 | SEC. 306. EXTENSION OF TEMPORARY INCREASE FOR          |
| 16 | HOME HEALTH SERVICES FURNISHED IN A                    |
| 17 | RURAL AREA.  |
| 18 | (a) In General.—Section 508(a) BIPA (114 Stat.         |
| 19 | 2763A-533) is amended—                                 |
| 20 | (1) by striking "24-Month Increase Begin-              |
| 21 | NING APRIL 1, 2001" and inserting "IN GENERAL";        |
| 22 |  |
|    | and  |
| 23 | and (2) by striking "April 1, 2003" and inserting      |

| 1  | (b) Conforming Amendment.—Section 547(c)(2)               |
|----|---|
| 2  | of BIPA (114 Stat. 2763A–553) is amended by striking      |
| 3  | "the period beginning on April 1, 2001, and ending on     |
| 4  | September 30, 2002," and inserting "a period under such   |
| 5  | section".   |
| 6  | SEC. 307. REFERENCE TO 10 PERCENT INCREASE IN PAY-        |
| 7  | MENT FOR HOSPICE CARE FURNISHED IN A                      |
| 8  | FRONTIER AREA AND RURAL HOSPICE DEM-                      |
| 9  | ONSTRATION PROJECT.                                       |
| 10 | For—  |
| 11 | (1) provision of 10 percent increase in payment           |
| 12 | for hospice care furnished in a frontier area, see sec-   |
| 13 | tion 422; and   |
| 14 | (2) provision of a rural hospice demonstration            |
| 15 | project, see section 423.                                 |
| 16 | SEC. 308. REFERENCE TO PRIORITY FOR HOSPITALS LO-         |
| 17 | CATED IN RURAL OR SMALL URBAN AREAS IN                    |
| 18 | REDISTRIBUTION OF UNUSED GRADUATE                         |
| 19 | MEDICAL EDUCATION RESIDENCIES.                            |
| 20 | For provision providing priority for hospitals located    |
| 21 | in rural or small urban areas in redistribution of unused |
| 22 | graduate medical education residencies, see section 612.  |

| 1  | SEC. 309. GAO STUDY OF GEOGRAPHIC DIFFERENCES IN            |
|----|---|
| 2  | PAYMENTS FOR PHYSICIANS' SERVICES.                          |
| 3  | (a) STUDY.—The Comptroller General of the United            |
| 4  | States shall conduct a study of differences in payment      |
| 5  | amounts under the physician fee schedule under section      |
| 6  | 1848 of the Social Security Act (42 U.S.C. 1395w-4) for     |
| 7  | physicians' services in different geographic areas. Such    |
| 8  | study shall include—  |
| 9  | (1) an assessment of the validity of the geo-               |
| 10 | graphic adjustment factors used for each component          |
| 11 | of the fee schedule;  |
| 12 | (2) an evaluation of the measures used for such             |
| 13 | adjustment, including the frequency of revisions; and       |
| 14 | (3) an evaluation of the methods used to deter-             |
| 15 | mine professional liability insurance costs used in         |
| 16 | computing the malpractice component, including a            |
| 17 | review of increases in professional liability insurance     |
| 18 | premiums and variation in such increases by State           |
| 19 | and physician specialty and methods used to update          |
| 20 | the geographic cost of practice index and relative          |
| 21 | weights for the malpractice component.                      |
| 22 | (b) REPORT.—Not later than 1 year after the date            |
| 23 | of the enactment of this Act, the Comptroller General shall |
| 24 | submit to Congress a report on the study conducted under    |
| 25 | subsection (a). The report shall include recommendations    |
| 26 | regarding the use of more current data in computing geo-    |

| 1  | graphic cost of practice indices as well as the use of data |
|----|---|
| 2  | directly representative of physicians' costs (rather than   |
| 3  | proxy measures of such costs).                              |
| 4  | SEC. 310. PROVIDING SAFE HARBOR FOR CERTAIN COL-            |
| 5  | LABORATIVE EFFORTS THAT BENEFIT MEDI-                       |
| 6  | CALLY UNDERSERVED POPULATIONS.                              |
| 7  | (a) In General.—Section 1128B(b)(3) (42 U.S.C.              |
| 8  | 1320a-7(b)(3)) is amended—                                  |
| 9  | (1) in subparagraph (E), by striking "and"                  |
| 10 | after the semicolon at the end;                             |
| 11 | (2) in subparagraph (F), by striking the period             |
| 12 | at the end and inserting "; and; and                        |
| 13 | (3) by adding at the end the following new sub-             |
| 14 | paragraph:  |
| 15 | "(G) any remuneration between a public or                   |
| 16 | nonprofit private health center entity described            |
| 17 | under clause (i) or (ii) of section $1905(l)(2)(B)$         |
| 18 | and any individual or entity providing goods,               |
| 19 | items, services, donations or loans, or a com-              |
| 20 | bination thereof, to such health center entity              |
| 21 | pursuant to a contract, lease, grant, loan, or              |
| 22 | other agreement, if such agreement contributes              |
| 23 | to the ability of the health center entity to               |
| 24 | maintain or increase the availability, or enhance           |
| 25 | the quality, of services provided to a medically            |

| 1  | underserved population served by the health      |
|----|--|
| 2  | center entity.".                                 |
| 3  | (b) Rulemaking for Exception for Health          |
| 4  | CENTER ENTITY ARRANGEMENTS.—                     |
| 5  | (1) Establishment.—                              |
| 6  | (A) IN GENERAL.—The Secretary of                 |
| 7  | Health and Human Services (in this subsection    |
| 8  | referred to as the "Secretary") shall establish, |
| 9  | on an expedited basis, standards relating to the |
| 10 | exception described in section 1128B(b)(3)(G)    |
| 11 | of the Social Security Act, as added by sub-     |
| 12 | section (a), for health center entity arrange-   |
| 13 | ments to the antikickback penalties.             |
| 14 | (B) Factors to consider.—The Sec-                |
| 15 | retary shall consider the following factors,     |
| 16 | among others, in establishing standards relating |
| 17 | to the exception for health center entity ar-    |
| 18 | rangements under subparagraph (A):               |
| 19 | (i) Whether the arrangement between              |
| 20 | the health center entity and the other           |
| 21 | party results in savings of Federal grant        |
| 22 | funds or increased revenues to the health        |
| 23 | center entity.                                   |
| 24 | (ii) Whether the arrangement between             |
| 25 | the health center entity and the other           |

| 1 | party expands or enhances a patient's free- |
|---|---|
| 2 | dom of choice.                              |

(iii) Whether the arrangement between the health center entity and the other party protects a health care professional's independent medical judgment regarding medically appropriate treatment.

The Secretary may also include other standards and criteria that are consistent with the intent of Congress in enacting the exception established under this section.

(2) Interim final effect.—No later than 180 days after the date of enactment of this Act, the Secretary shall publish a rule in the Federal Register consistent with the factors under paragraph (1)(B). Such rule shall be effective and final immediately on an interim basis, subject to such change and revision, after public notice and opportunity (for a period of not more than 60 days) for public comment, as is consistent with this subsection.

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