

107TH CONGRESS
2D SESSION

H. R. 4860

To establish the United States Commission on an Open Society with Security.

IN THE HOUSE OF REPRESENTATIVES

JUNE 4, 2002

Ms. NORTON introduced the following bill; which was referred to the
Committee on Transportation and Infrastructure

A BILL

To establish the United States Commission on an Open
Society with Security.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4 This Act may be cited as the “United States Commis-
5 sion on an Open Society with Security Act”.

6 **SEC. 2. FINDINGS.**

7 Congress finds that—

8 (1) an open society which affords free access to
9 public facilities and spaces and which protects the
10 right to engage in open discussion is an essential

1 premise of American governmental institutions and
2 democratic values;

3 (2) the United States is currently facing a chal-
4 lenge to the safety and security of the public, public
5 employees, and public facilities and spaces that is
6 unique in the history of this Nation;

7 (3) to meet this challenge without eroding or
8 harming any of the basic tenets of the Republic and
9 of our democracy, this Nation needs to assemble the
10 best thinking available; and

11 (4) a commission of experts from a broad base
12 of disciplines and backgrounds is necessary to exam-
13 ine all the factors that should be considered in se-
14 curing public safety while maintaining the highest
15 level of free and open access to the public.

16 **SEC. 3. ESTABLISHMENT OF COMMISSION.**

17 (a) **ESTABLISHMENT.**—There is established a com-
18 mission to be known as the “United States Commission
19 on an Open Society with Security” (hereinafter in this Act
20 referred to as the “Commission”).

21 (b) **COMPOSITION.**—The Commission shall be com-
22 posed of 21 members appointed by the President from
23 among individuals representing such fields or groups as
24 the following: architecture, technology, civil libertarians,
25 humanists, members of the armed forces, Federal Govern-

1 ment employees, city planners, business leaders, lawyers,
2 artists, public building security, engineers, philosophers,
3 historians, sociologists, and psychologists. The President
4 shall designate one of those members to be the Chair-
5 person of the Commission.

6 (c) TERMS; QUORUM; MEETINGS; VACANCIES.—
7 Members shall be appointed for the life of the Commission.
8 Nine members of the Commission shall constitute a
9 quorum, but a lesser number may hold hearings. After its
10 initial meeting, the Commission shall meet at the call of
11 the Chairperson of the Commission or a majority of its
12 members. Any vacancy in the Commission shall not affect
13 its powers, and shall be filled in the same manner as the
14 original appointment.

15 (d) APPOINTMENTS; INITIAL MEETING.—

16 (1) APPOINTMENTS.—It is the sense of the
17 Congress that the members of the Commission
18 should be appointed by not later than 90 days after
19 the date of enactment of this Act.

20 (2) INITIAL MEETING.—If, after 90 days fol-
21 lowing the date of enactment of this Act, 9 or more
22 members of the Commission have been appointed,
23 the members who have been appointed may meet,
24 and the Chairperson shall have the authority to

1 begin the operations of the Commission, including
2 the hiring of staff.

3 **SEC. 4. FUNCTIONS OF COMMISSION.**

4 (a) IN GENERAL.—The Commission shall study and
5 make findings and recommendations relating to the ques-
6 tion of how the Government of the United States may,
7 in a balanced manner, provide for both security in and
8 public access to Federal buildings and spaces.

9 (b) MATTERS TO BE EXAMINED.—In carrying out
10 this Act, the Commission shall specifically examine mat-
11 ters that relate to the security of, and open access to, pub-
12 lic facilities and spaces, including—

13 (1) Federal, other governmental, and private se-
14 curity practices and proposals, building design, pub-
15 lic space management, counterterrorism needs, and
16 refurbishment of existing Federal facilities;

17 (2) effect of access to public facilities and
18 spaces on—

19 (A) maintenance of security and safety;

20 (B) free speech, the right to petition the
21 government, and other constitutional rights and
22 civil liberties;

23 (C) economies of affected jurisdictions or
24 parts thereof;

1 (D) physical changes and architectural aes-
2 thetics of affected areas;

3 (E) traffic and congestion; and

4 (F) job performance of employees within
5 the affected facilities;

6 (3) current and potential uses of technology to
7 augment or replace traditional modes of security;

8 (4) practices of and comparisons with other en-
9 tities and nations; and

10 (5) current and potential analytical methods of
11 assessing the risks posed by terrorist and similar
12 threats, balanced against the specific needs and val-
13 ues of open access.

14 (c) COORDINATION OF ACTIVITIES.—The Commis-
15 sion shall take appropriate measures to avoid unnecessary
16 duplication of efforts previously or then currently being
17 undertaken by any other person or entity.

18 **SEC. 5. POWERS OF COMMISSION.**

19 (a) IN GENERAL.—The Commission or, on the au-
20 thorization of the Commission, any member or agent of
21 the Commission, may hold such hearings, sit and act at
22 such times and places, take such testimony, and receive
23 such evidence, as the Commission considers appropriate
24 to carry out this Act.

1 (b) OBTAINING OFFICIAL INFORMATION.—The Com-
2 mission may secure directly from any department, agency,
3 or other entity of the United States information necessary
4 to enable it to carry out this Act. Upon request of the
5 Chairperson of the Commission, the head of such govern-
6 mental entity shall, to the extent authorized by law, fur-
7 nish such information to the Commission.

8 (c) SECURITY.—

9 (1) SECURITY CLEARANCES.—The members
10 and staff of the Commission shall, as a condition of
11 appointment to or employment with the Commission,
12 hold appropriate security clearances for access to the
13 classified briefing, records, and materials to be re-
14 viewed by the Commission or its staff, and shall fol-
15 low the guidance and practices on security under ap-
16 plicable Executive orders and agency directives.

17 (2) CONDITIONS TO GRANTING ACCESS.—The
18 head of an agency shall, as a condition of granting
19 access to a member of the Commission or a member
20 of the staff of the Commission to classified records
21 or materials of the agency under this Act, require
22 the member or the member of the staff, as the case
23 may be, to—

1 (A) execute an agreement regarding the se-
2 curity of such records or materials that is ap-
3 proved by the head of the agency; and

4 (B) hold an appropriate security clearance
5 granted or recognized under the standard pro-
6 cedures and eligibility criteria of the agency, in-
7 cluding any special access approval required for
8 access to such records or materials.

9 (3) RESTRICTION ON USE.—The members of
10 the Commission and the members of the staff of the
11 Commission may not use any information acquired
12 in the course of their official activities on the Com-
13 mission for nonofficial purposes.

14 (4) NEED TO KNOW.—For purposes of any law
15 or regulation governing access to classified informa-
16 tion that pertains to the national security of the
17 United States, and to facilitate the advisory func-
18 tions of the Commission under this Act, a member
19 of the Commission or a member of the staff of the
20 Commission seeking access to a record or material
21 under this Act shall be deemed for purposes of this
22 subsection to have a need to know the contents of
23 the record or material.

1 (5) RULE OF CONSTRUCTION.—A reference in
2 this subsection to the “staff of the Commission” in-
3 cludes individuals under section 6(d)–(e).

4 (d) MAILS.—The Commission may use the United
5 States mails in the same manner and under the same con-
6 ditions as other departments and agencies of the United
7 States.

8 (e) GIFTS.—The Commission may accept, use, and
9 dispose of gifts or donations of services or property.

10 (f) ADMINISTRATIVE SUPPORT SERVICES.—The Ad-
11 ministrators of General Services shall provide to the Com-
12 mission, on a reimbursable basis, such administrative sup-
13 port services as the Commission may request.

14 **SEC. 6. PERSONNEL MATTERS.**

15 (a) COMPENSATION OF MEMBERS.—Members of the
16 Commission shall not be compensated by reason of their
17 service on the Commission.

18 (b) TRAVEL EXPENSES.—The members of the Com-
19 mission shall be allowed travel expenses, including per
20 diem in lieu of subsistence, at rates authorized for employ-
21 ees of agencies under subchapter I of chapter 57 of title
22 5, United States Code, while away from their homes or
23 regular places of business in the performance of services
24 for the Commission.

1 (c) STAFF.—Subject to such rules as the Commission
2 may prescribe, the Chairperson of the Commission may,
3 without regard to the provisions of title 5, United States
4 Code, governing appointments in the competitive service,
5 and without regard to the provisions of chapter 51 and
6 subchapter III of chapter 53 of such title (relating to clas-
7 sification and General Schedule pay rates), appoint and
8 fix the pay of a staff director and such other personnel
9 as may be necessary to enable the Commission to carry
10 out its functions, except that no rate of pay fixed under
11 this subsection may exceed the maximum rate of basic pay
12 payable for GS–15 of the General Schedule.

13 (d) STAFF OF FEDERAL AGENCIES.—Upon request
14 of the Chairperson of the Commission, the head of any
15 department or agency of the United States may detail, on
16 a nonreimbursable basis, any of the personnel of that de-
17 partment or agency to the Commission to assist it in car-
18 rying out its functions under this Act.

19 (e) EXPERTS AND CONSULTANTS.—With the ap-
20 proval of the Commission, the Chairperson of the Commis-
21 sion may procure temporary and intermittent services
22 under section 3109(b) of title 5, United States Code, at
23 rates for individuals not to exceed the daily equivalent of
24 the maximum rate of basic pay payable for GS–15 of the
25 General Schedule.

1 **SEC. 7. REPORT.**

2 (a) SUBMISSION TO THE PRESIDENT.—The Commis-
3 sion shall transmit its final report to the President not
4 later than 2 years after the initial meeting of the Commis-
5 sion. Such report shall contain a detailed statement of the
6 findings and conclusions of the Commission, together with
7 its recommendations for such legislative, administrative,
8 or other action as the Commission considers appropriate.

9 (b) SUBMISSION TO THE CONGRESS.—Not later than
10 6 months after receiving the final report of the Commis-
11 sion under subsection (a), the President shall transmit
12 such report to the Congress, together with any comments
13 or recommendations (including any proposed legislation)
14 which the President considers appropriate.

15 **SEC. 8. TERMINATION OF COMMISSION.**

16 The Commission shall terminate on the 90th day
17 after the date on which the Commission is required to sub-
18 mit its final report under section 7(a).

19 **SEC. 9. AUTHORIZATION OF APPROPRIATIONS.**

20 There are authorized to be appropriated to carry out
21 this Act—

22 (1) \$5,000,000 for fiscal year 2003; and

23 (2) \$5,000,000 for fiscal year 2004.

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