

107TH CONGRESS  
2D SESSION

# H. R. 4824

To provide for various programs and activities to respond to the problem  
of asthma in urban areas.

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## IN THE HOUSE OF REPRESENTATIVES

MAY 22, 2002

Mr. TOWNS introduced the following bill; which was referred to the Committee  
on Energy and Commerce

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## A BILL

To provide for various programs and activities to respond  
to the problem of asthma in urban areas.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Urban Asthma Assist-  
5       ance Act”.

6       **SEC. 2. FINDINGS.**

7       The Congress finds as follows:

8               (1) Asthma is a serious chronic condition af-  
9       fecting an estimated 14,000,000 to 15,000,000 indi-

1       viduals in the United States, including almost  
2       5,000,000 children.

3           (2) Asthma accounts for an estimated 3 million  
4       lost workdays for adults and 10.1 million lost school  
5       days in children annually. Asthma is one of the Na-  
6       tion's most common and costly diseases. Over the  
7       past 20 years mortality, morbidity and hospital dis-  
8       charge rates attributed to asthma have substantially  
9       increased. Between 1979 and 1998, the age-adjusted  
10      mortality rate increased 56 per-cent while the preva-  
11      lence rate increased by almost 22 percent in males  
12      and 97 percent in females between 1982 and 1996.

13          (3) Asthma is a chronic illness that is treatable  
14      with ambulatory and specialty care, but over 43 per-  
15      cent of its economic impact comes from use of emer-  
16      gency rooms, hospitalization, and death.

17          (4) Certain pests, such as cockroaches and ro-  
18      dents, are known to create public health problems  
19      and proliferate at higher rates in urban areas. These  
20      pests may spread infectious disease and contribute  
21      to the worsening of chronic respiratory illnesses, in-  
22      cluding asthma.

23          (5) Research supported by the National Insti-  
24      tutes of Health demonstrated that the cockroach, ro-  
25      dent, house dust mite, and mold allergens, as well as

1 tobacco smoke and feathers, are important environ-  
2 mental causes of asthma-related illness and hos-  
3 pitalization among children in inner-city areas of the  
4 United States.

5 (6) Morbidity and mortality related to childhood  
6 asthma are disproportionately high in urban areas.

7 (7) In 1996 the prevalence rate in whites was  
8 53.5 per 1,000 persons while the prevalence rate in  
9 blacks was 69.6 per 1,000 persons. Both of these  
10 rates represent significant differences from the rates  
11 reported in 1982, when they were 34.6 and 39.2 for  
12 whites and blacks, respectively.

13 (8) In 1995, there were more than 1,800,000  
14 emergency room visits made for asthma-related at-  
15 tacks and among these, the rate for emergency room  
16 visits was 48.8 per 10,000 visits among whites and  
17 228.9 per 10,000 visits among blacks. These statis-  
18 tics confirm that our healthcare system encourages  
19 emergency room and trauma care rather than pre-  
20 vention.

21 (9) Hospitalization rates were highest for indi-  
22 viduals 4 years old and younger, and were 10.9 per  
23 10,000 visits for whites and 35.5 per 10,000 visits  
24 for blacks.

1           (10) Minority children living in urban areas are  
2           especially vulnerable to asthma. In 1988, national  
3           prevalence rates were 26 percent higher for black  
4           children than for white children.

5           (11) Asthma is the most common chronic ill-  
6           ness in childhood, afflicting nearly 5,000,000 chil-  
7           dren under age 18, and costing an estimated  
8           \$1,900,000,000 to treat those children. The death  
9           rate for children age 19 and younger increased by  
10          78 percent between 1980 and 1993.

11          (12) From 1979 to 1992, the hospitalization  
12          rates among children due to asthma increased 74  
13          percent. It is estimated that more than 7 percent of  
14          children now have asthma.

15          (13) Although asthma can occur at any age,  
16          about 80 percent of the children who will develop  
17          asthma do so before starting school.

18          (14) From 1980 to 1994, the most substantial  
19          prevalence rate increase for asthma occurred among  
20          children aged 0 to 4 years (160 percent) and per-  
21          sons aged 5 to 14 years (74 percent).

22          (15) Children aged 0 to 5 years who are ex-  
23          posed to maternal smoking are 201 times more like-  
24          ly to develop asthma compared with those free from  
25          exposure.

1           (16) According to data from the 1988 National  
2       Health Interview Survey (NHIS), which surveyed  
3       children for their health experiences over a 12-  
4       month period, 25 percent of those children reported  
5       experiencing a great deal of pain or discomfort due  
6       to asthma either often or all the time during the  
7       previous 12 months.

8           (17) Asthma entails an annual economic cost to  
9       our nation in direct health care costs of \$8.1 billion;  
10      indirect costs (lost productivity) add another \$4.6  
11      billion for a total of \$12.7 billion. Inpatient hospital  
12      services represented the largest single direct medical  
13      expenditure, over \$3.5 billion. The value of reduced  
14      productivity due to loss of school days represented  
15      the largest single indirect cost at \$1.5 billion.

16          (18) According to a 1995 National Institute of  
17      Health workshop report, missed school days ac-  
18      counted for an estimated cost of lost productivity for  
19      parents of children with asthma of almost  
20      \$1,000,000,000 per year.

21          (19) Managing asthma requires a long-term,  
22      multifaceted approach, including patient education,  
23      specialty care, life skills training, nutrition coun-  
24      seling elimination or avoidance of asthma triggers,

1        pharmacologic therapy, and scheduled medical fol-  
2        low-up.

3            (20) In recognition of the growing public health  
4        crisis in asthma, in 1999, the Centers for Disease  
5        Control and Prevention developed the National Asth-  
6        ma Control Program within the National Center for  
7        Environmental Health to determine the incidence,  
8        prevalence, and circumstances of asthma cases.

9            (21) Enhancing the available prevention, edu-  
10       cational, research, and treatment resources with re-  
11       spect to asthma in the United States will allow our  
12       Nation to address more effectively the problems as-  
13       sociated with this increasing threat to the health and  
14       well-being of our citizen.

15   **SEC. 3. CDC'S URBAN ASTHMA PREVENTION PROGRAMS.**

16        (a) IN GENERAL.—The Secretary of Health and  
17        Human Services, acting through the Director of the Cen-  
18        ters for Disease Control and Prevention, shall provide,  
19        through the National Asthma Control Program within the  
20        National Center for Environmental Health, additional  
21        intervention program grants to address the incidence of  
22        asthma in urban areas.

23        (b) AUTHORIZATION OF APPROPRIATIONS.—For the  
24        purpose of carrying out subsection (a), there are author-  
25        ized to be appropriated \$15,000,000 for fiscal year 2003,

1 and such sums as may be necessary for each of the fiscal  
2 years 2004 through 2007.

3 **SEC. 4. MEDICAID MODEL TREATMENT CENTERS DEM-**  
4 **ONSTRATION PROGRAM.**

5 Under the authority provided in section 1115 of the  
6 Social Security Act (42 U.S.C. 1315), the Secretary of  
7 Health and Human Services shall permit States under the  
8 medicaid program under title XIX of the Social Security  
9 Act to develop model asthma treatment centers dem-  
10 onstration programs that—

11 (1) are based on the scientifically validated  
12 asthma treatment models developed by the National  
13 Cooperative Inner-City Asthma Study supported by  
14 the National Institute of Allergy and Infectious Dis-  
15 eases;

16 (2) include education, screening, and treatment  
17 services for children with asthma;

18 (3) involve nonprofit organizations that can af-  
19 fect patient beliefs, behavior, and outcomes;

20 (4) include specialty care and access to a full  
21 range of available treatments to minimize unwanted  
22 side effects; and

23 (5) improve health outcomes while lowering  
24 overall health care expenditures.

1 **SEC. 5. CDC GUIDELINES REGARDING COORDINATION OF**  
2 **DATA.**

3 For the purpose of facilitating the utility and com-  
4 parability of asthma data collected by State and local  
5 health departments, the Secretary of Health and Human  
6 Services, acting through the Director of the Centers for  
7 Disease Control and Prevention, shall develop and dis-  
8 seminate to such departments guidelines on the collection  
9 and reporting of such data.

10 **SEC. 6. INCREASING NUMBER OF CDC HEALTH PROFES-**  
11 **SIONALS SERVING IN ASTHMA PROGRAMS.**

12 For the purpose of increasing the number of full-time  
13 equivalent employees of the Centers for Disease Control  
14 and Prevention who are health professionals and serve in  
15 asthma programs of such Centers, there are authorized  
16 to be appropriated \$4,000,000 for fiscal year 2003, and  
17 such sums as may be necessary for each of the fiscal years  
18 2004 through 2007.

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